
CITY OF MERCER ISLAND

Parks & Recreation Department

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Parks and Recreation Commission

December 3, 2020

Luther Burbank Docks Preferred Alternative Development meeting #2

Exhibit 1: Luther Burbank Docks Public Involvement Plan

Exhibit 2: Luther Burbank Boiler Building Study

Exhibit 3: Draft Committee Interest Form

Exhibit 4: Preliminary Evaluation Criteria Compiled for Polling

To: Parks & Recreation Commission

From: Paul West, CIP Project Manager

Date: November 25, 2020

1. Overview

The Parks and Recreation Commission (PRC) continues to develop a preferred concept alternative for the Luther Burbank docks. At this meeting, the PRC will:

- Receive context and analysis on the project's public engagement efforts
- Review the 2017 Boiler Building Study
- Choose a process for drafting the preferred concept alternative
- Poll commissioners on evaluation criteria for the alternatives

2. Public Engagement

The City developed a public involvement plan (PIP) for this project (See Exhibit 1). This is posted on the [project website](#). This plan was developed by City staff to outline what is planned for public involvement. It is similar in structure to the PIP developed for other projects including the PROS Plan. This PIP is an adaptive plan, meaning that it has been revised as the project progresses.

At the November PRC meeting, staff presented a brief overview of public engagement efforts to date. Commissioners expressed concern about the extent and the quality of the public engagement. They raised questions that can be divided into two categories:

LIMITATIONS OF THE PROCESS OF THE OPEN HOUSE:

- Concerns the Open House was not well publicized.
- The number of survey responses was small.
- The proportion of boaters and non-residents responding may not represent the opinions of the greater community.
- The timing at the end of the summer AND during the COVID pandemic may have skewed the results.
- Questions about would it take to run a statistically significant poll.

ISSUES WITH THE CONTENT OF THE OPEN HOUSE:

- There were gaps in the public comprehension of the project context, e.g. “Do Nothing” is not an option; Dept. of Natural Resources owns the land.
- The alternatives were not complete concepts but menus of ideas that could be selected independently. This was not clear.
- The alternatives were complicated and there were many components to consider. Asking the public to consider more general questions, such as expressed in the spectra of opinion presented at the last meeting might help focus the conversation.

Staff has presented brief responses to these issues.

A. Open House Publicity

Open House publicity was a campaign coordinated with the City’s Sustainability and Communications Manager, Ross Freeman. The level of distribution was equivalent to other projects of similar scale.

- Sept 2 City News Release <https://www.mercerisland.gov/parksrec/page/luther-burbank-docks-redesign-open-house>
- Aug 28 MI-Reporter Article <https://www.mi-reporter.com/news/luther-burbank-docks-open-house-on-tap-both-onsite-and-online/>
- Sept 17 MI-Reporter (re: comment deadline extended) <https://www.mi-reporter.com/news/docks-online-open-house-extended-through-oct-7/>
- Sept 2 MI-Weekly Newsletter (1107 readers) <https://conta.cc/3lO2CjG>
- Sept 16 MI-Weekly (1285 readers) (re: comment deadline extended) <https://conta.cc/33FWVvI>

Note: these newsletters are also cross-posted to the City Facebook and to NextDoor.

- City Council meeting City Manager’s reports September 1 (173 online viewers + cable TV) and September 15 (164 online viewers + cable TV)
- Sept 8 MIPR Facebook post (219 readers)
- Sept 9 Twitter post (652 readers)
- Emails to project interest list (51 individuals) on September 2 and September 22
- 7 sandwich boards in the central portion of the park directing visitors to the open house

B. Survey Response Rate

The number (131) of responses for the open house survey is representative of other projects of this size and scope. See comparable recent Survey Monkey response rates:

CITY SURVEY TOPIC	RESPONSES
Bike Share/Ride Share	100
COVID Business Grant	102
Luther Docks Open House	131
Solid Waste Service	172
Aubrey Davis Master Plan	300
Arts Comprehensive Plan	393

The items with more response posed an island-wide interest and/or came at the end of a high-profile public process of much longer duration and far broader scope than the docks project.

C. Demographics of Respondents

Eighty-one (81) percent of the respondents identified as Mercer Island residents. Fifty-nine (59) percent of respondents consider themselves boaters.

For the November PRC meeting, staff provided a breakdown of the survey responses as boater vs. non-boater, as well as subset of the responses that were island residents. Basic trends from the overall survey held within these subsets with some expected biases (e.g. boaters seemed more interested in larger docks).

Boaters and non-residents are an important part of this public process. These responses/participation demonstrate to grant agencies and the Dept. of Natural Resources (DNR) land managers that we have regional support for this project and specifically support from boaters for these improvements.

D. Timing of Open House

Timing of the Open House was strategically coordinated to maximize community input in recognition of COVID-19 emergency constraints. Staff applied expanded timelines and began the survey during the week leading up to Labor Day. That timing was designed to and did capture part of the peak boating season.

Waiting until next summer to host and additional open house would jeopardize the entire project. This project must achieve 30% design and submit for permits in 2021. Missing this milestone could jeopardize our ability to apply for grants in 2022 and be ready to construct in 2024. Because grants are offered only every two years, a 6 month delay pushes construction out to 2026. Furthermore, given the current state of the COVID-19 pandemic, future opportunities for conventional open houses are uncertain. On the other hand, engaging the public in winter about waterfront recreation and boating would be extremely difficult and likely would not yield additional, diverse community input.

E. Statistical Survey and other Public Engagement options

Statistically significant surveys on Mercer island must receive at least 300 responses from a randomly-selected cross-section of residents in order to attain a 95% confidence level and a 5% margin of error. These range in cost from \$10,000-15,000. As the PRC experienced in 2019 and early 2020, developing a

survey is a significant work item. It is not common practice to run statistical surveys for projects of this scale. Given the time constraints noted above and cost, staff do not believe the benefit of representative data justifies the cost and effort.

Alternative public engagement options for the Commission's consideration Include:

- Open public forum (via teleconferencing)
- Values clarification survey
- Additional news or analysis articles exploring the alternatives

As noted above, it may be given that the topic is out-of-season, response to these engagement options may be limited.

To develop a preferred alternative, the Commission needs to grapple with a number of variables including cost, master plan conformance, environmental impacts and future needs.

F. Clarity of Project Context

Admittedly, there are lots of details that underlie this project. DNR's ownership of the land and the lack of "Do Nothing" alternatives will be topics that require ongoing clarification as we move through the project. DNR's ownership was explained in a text box on the introductory poster for the Open House. It has also been raised at multiple City Council discussions of the project and was a topic at the design charrette in August 2020. The "Do Nothing" non-option was not specifically addressed at the Open House, but the introductory poster identified the limited lifespan of the existing docks as the need that initiated this project. Some respondents may have skipped over the introductory materials and taken the survey without knowledge of this information.

G. Role of Project Alternatives

The concept alternatives were collections of individual ideas. This may have not been clear to everyone taking the survey. The introduction to the survey did state:

Each alternative features many ideas on one page; decide which ideas you like and don't like, and then tell us your thoughts in this survey!

Whether or not a respondent understood this, the survey did break down project elements and asked for preferences on each one. Docks, beach access and paddlecraft launching were separate questions. The questions on the plaza elements were broken down by specific type. Respondents had a good indication that they could choose project elements from different alternatives. It was confusing to some, however and the strong bias for Alternative 3 throughout the survey possibly indicates that some respondents gave a blanket endorsement rather than considering individual project elements.

H. Complexity of Choices

The concept alternatives were complex and the differences among them were not always clear. It may not have been easy for some people to understand what they represent in the real world. For this reason, the open house instructions encouraged people to visit the docks.

Staff's experience is that it works better to have the public react to concrete ideas. This informed the process of the open house. An additional type of survey question would have been to pose value-clarifying questions, e.g. spectra of opinion such as more facilities vs less development. Respondents

used the comment sections of the survey to express their values, and thus values expressions were captured that way. In retrospect some explicit values questions might have been helpful to the PRC.

3. The Boiler Building

In 2017, Cardinal Architecture completed a study of the Boiler Building and its potential for reuse. See Exhibit 2. A panel of City staff and citizens helped guide the development of the report in accordance with the Luther Burbank Park Master Plan. It outlined three phases of work that could be undertaken to realize the potential of the building as a paddling and sailing activity center:

	Scope of Work	Planning-level Cost Estimate (2018)
Phase I	Building perimeter drain; seismic retrofits including removal of top 10' of chimney; new roof; bathroom remodel	\$359,000
Phase IIA	New accessible path from administration building to shoreline; new outdoor classroom on restroom building roof	\$1,696,000
Phase IIB	New second floor including classroom and two offices; new interior stairs and lift; new second floor entry off Phase IIA walkway; remodel concession stand	\$996,000

Phase I is a critical step. The building is vulnerable to earthquake damage in its current condition. A major event could render the building irreparable. It is highly unlikely that a new building could be permitted at this location because of shoreline regulations. Conservation of the existing building is a high priority. It is currently in the proposed 2021-2022 capital budget and depends upon a successful Heritage Capital Grant application with Washington State Historical Society in 2022.

4. Process for Concept Development

At the November meeting, the CIP Project Manager outlined a process for the PRC to develop a preferred alternative, consisting of topical discussions at regular meetings through March 2021. Subsequently, City staff consulted the PRC Chair and Vice-Chair about options for moving forward.

An option we discussed was to convene a committee of the PRC to develop a draft preferred alternative. This is an option available in accordance with the PRC's by-laws. Up to three commissioners and additional non-commission citizens would be invited to participate. The number of commissioners is limited by the Open Public Meetings Act requirements. Staff envision this happening in one longer meeting, similar to the first design charrette but with less presentation and more discussion. The resulting draft preferred alternative would be presented to the entire PRC for consideration.

The officers (Chair and Vice-Chair) would select the committee members with input from other commissioners via a Committee Interest Form. See Exhibit 3 for a draft version. The City Clerk has clarified that the committee can begin work as soon as the members are appointed. She also clarified

that the committee's membership is limited to three commissioners, but it can have additional members that are not commissioners.

This represents an additional option for moving forward. Advantages of this approach include:

- Reduces the time demand on PRC meetings;
- Engages other knowledgeable citizens;
- Provides a focused discussion which could be more efficient and holistic.

Disadvantages include:

- Less direct engagement for some commissioners;
- Additional process steps add potential for delaying a final product.

Commissioner Struck has proposed an alternative process similar to the one proposed by staff at the November meeting, but with a different progression based on values and criteria:

- I. The Commission identifies the values that the design/concept must represent or adhere to.
- II. The Commission identifies potential criteria that need to be evaluated, and develops a weighting/priority system
- III. The outcomes or consequences of these criteria are then evaluated.

Commissioners are invited to propose other options for consideration at or prior to the December meeting. The Chair and Vice Chair expect the commission to finalize the process at the December meeting.

5. Evaluation Criteria Polling

At the November PRC meeting, staff introduced an example of evaluation criteria that the PRC could use to evaluate the alternatives. It was offered as a tool to use in discussion about the preferred alternative. An alternatives analysis also serves as documentation of an objective means for evaluating project options. It helps the project compete for grant funding. It also is a requirement of the Department of Natural Resources (landowner) which must approve the project design.

At the December meeting, City staff propose that the commission go through a combined list of all proposed criteria and make sure the criteria are acceptable to the commissioners. The final polling list will be compiled based on commissioners' feedback submitted by the deadline on Tuesday December 1 at 9am. See Exhibit 4 for a preliminary example. An updated list with all commissioners' input will be sent to commissioners on December 1.

Staff will run through the compiled list and poll commissioners on each of the criteria. This "Poll-O-Rama" will rapidly ask commissioners to give two responses: a thumbs up or down on each criteria and a priority for the ones that get majority support. **Staff strongly recommend that commissioners go through this list and consider what their responses will be in advance of the meeting, as well as prepare polling aids as follows.**

To poll for prioritization, commissioners will be asked to prepare three signs (e.g. written on index cards) with the words "HIGH" "MEDIUM" and "LOW". During the polling, the commissioners will each hold up

one card with the word that represents the commissioner's opinion of that criteria's priority. Criteria that do not get a clear majority of one priority will have an instant runoff between the top two.

The resulting list will be sorted at the end of polling and reviewed by the commission. Commissioners will have a chance to comment on the results.

After the PRC meeting, the design team will provide a rating for each alternative on the criteria. That product will be provided to the participants of the preferred alternative process that the PRC selects.

ALTERNATIVE ACTIONS:

1. Move to authorize the officers to convene a committee of the Parks and Recreation Commission to develop a preferred alternative for the Luther Burbank docks. The committee shall consist of no more than three commissioners and four citizens selected from individuals proposed by commissioners on the Committee Interest Form. The committee will present to the commission its proposed preferred alternative at the end of its work.
OR
2. Move to continue discussion of the preferred alternative at regular PRC meetings as proposed at the November 2020 meeting.
OR
3. Move to continue discussion of the preferred alternative at regular PRC meetings as proposed by Commissioner Struck.
OR
4. A commissioner proposes a different process.

Luther Burbank Park Dock Reconfiguration and Repair Project Public Involvement Plan

Updated 07.24.20

Background

The docks at Luther Burbank Park were constructed in 1974. The docks are a fixed-pier design, with multiple fingers and a concrete deck supported by wood pilings. The overall height of the dock varies, with finger pier heights ranging from about 2' to 3' above the water, depending on the seasonal variability of lake height levels.

In 2014, the City completed an Overwater Structures Assessment, which included an evaluation of the docks at Luther Burbank Park. The findings identified extensive rot in the cap beams (see highlights in Exhibit 2) and a recommendation to perform repairs by 2017. Staff developed construction specifications in 2016 for the repairs and obtained permits for what was anticipated to be a \$350k project. Given that the cap beams were not the only repairs needed, the project was suspended pending a discussion about the future of the docks.

Public engagement regarding the future of the shoreline and the docks at Luther Burbank Park dates back to 2006, when the Luther Burbank Park Master Plan was adopted. The Master Plan calls for a reconfiguration of the docks at the waterfront plaza “with a lower floating dock with improved finger piers for small motor craft, ‘human powered’ boats and a motorized launch boat storage.” Staff analysis since the adoption of the Master Plan indicates that a floating dock would in fact expand access and improve usability of the Luther Burbank docks.

In the summer of 2017, a time-lapse video assessment was performed, providing insight into how the docks are currently used. The vast majority of the boats utilizing the docks were small power boats, typically under 25' in length. These boaters most often tied up to the lower finger piers, which have wide wood edges. On occasion, larger boats tied up to the main piers, which sit much higher above the water and have abrasive concrete edges. There is also a scarcity of cleats along the dock perimeter, making tie-ups difficult. Kayaks, paddle boards, and other “human-powered” water craft were not regularly observed using the docks, which is unfortunate considering the demand and popularity of these types of water activities. The piers simply sit too high above the water to make this type of use practical.

In 2018, Parks and Recreation staff conducted a survey of dock users (Exhibit 1). Small power boat users were the primary respondents, although there was certainly interest in better access for “human-powered” watercraft. Survey results indicate a desire for dock improvements, and likely the installation of floating docks to accommodate a wider variety of year-round uses.

Project description

The Luther Burbank Dock Repair and Reconfiguration Project will consist of three scopes of work:

Exhibit 1

- Renovate the north pier and upgrade moorage to better accommodate day use for large (greater than 26 feet) powerboats
- Replace the remaining piers with a system of floating docks to serve day use by small powerboats
- Provide waterfront access for a range of users, including non-boaters as well as small paddlecraft and sailboats. This includes accessible routes to the docks and pocket beach, and waterfront plaza activation elements. This may also include a low freeboard floating dock section.

These elements, taken together represent an extensive project. Planning and permitting will consider the project as a whole. In order to design and construct these facilities, the project will be managed as these separates scopes of work. Construction may be accomplished in phases over many years as funding is secured.

The City's Parks & Recreation Commission will be the primary body working with staff and the consulting team to guide this project. The Chair of the Commission or their appointed commissioner will serve as liaison to the project. Staff will provide periodic updates on the project to the Commission as a whole. The Mercer Island City Council holds the budget authority for the project and authorizes grants and large construction contracts.

Public involvement goals and objectives

In summary, the overarching goal of the public process is to ensure the residents of Mercer Island and park users are informed about the project; have ample opportunities to provide their input; and understand the scope and limitations of the project. In 2020, we have the added challenge of doing this work during a global pandemic that limits our ability to meet in-person. The outreach and involvement strategy will make use of social media and electronic conferencing to achieve our goals.

For organizational purposes, we identified three milestone phases where we will focus our information and involvement efforts. They are:

- Phase 1 – Project Understanding and Input:
 - Build awareness of the project, engage the public in the needs being address and the master plan context, solicit ideas
- Phase 2 – Preferred Alternatives:
 - Review and provide input to/rank potential alternatives
- Phase 3 – Outcomes and Expectations:
 - Maintain and “push out” public information on the project as it progresses through design, permitting and construction.

More specific outreach goals and objectives are described below.

Goals

GOAL 1 Explain about the docks and their condition.

Provide background and history of the docks and their current condition. Provide user survey information and validate with reactive input.

GOAL 2 Increase awareness of the master plan context for the project.

Showcase master plan excerpts to demonstrate the overall scope and limitations of the project. (e.g. restaurant, overnight moorage, etc. have been considered and rejected)

GOAL 3 Create a focused campaign to engage a wide audience on the discussion of alternatives for the project.

Target and promote a specific time window when the public can engage in the details and options that this project will include, present the details and options in various accessible formats and give participants in this process accessible means of providing input with the restrictions on physical gathering required by the COVID-19 pandemic.

GOAL 4 Provide early, transparent, timely, and objective communications.

Provide the public with balanced, objective, and timely information to assist them in understanding the challenges and opportunities that come with the project.

GOAL 5 Build enthusiasm and excitement for the project.

Conduct the public process in a way that generates enthusiasm by providing fun and engaging opportunities to learn about and provide input to the project.

Objectives

The following objectives will support the goals described as they are incorporated in all public involvement activities throughout the project:

- Provide accurate and timely information to the public and stakeholders
- Commit to reporting back to the public on what was heard from them and how it was used in the decision-making process
- Communicate the project schedule at the outset and update it at each phase of the project
- Engage in constructive dialogue on the issues and opportunities
- Provide decision makers with a comprehensive understanding of stakeholder and public perspectives and priorities
- Focus public involvement on the key decision-making points (alternatives analysis)
- Produce materials and opportunities that are engaging, interactive, and fun

Key stakeholders

We want to inform and involve many stakeholders and audiences in different ways and on different levels. In general, our audiences include residents, businesses, existing & potential users, local schools, and various organizations whose members are or could be interested in parks, recreation, and open space. We will identify and reach out to additional stakeholders as the project progresses. The list below are the stakeholders identified for engagement as of 7/13/2020. Stakeholders will be added as they are identified and maintained in an Excel database.

Exhibit 1

1. Internal (City)
2. Mercer Island City Council
3. Mercer Island Parks and Recreation Commission
4. Mercer Island Arts Council
5. Washington State Department of Natural Resources
6. Friends of Luther Burbank Park
7. Mercer Island Community Fund
8. Mercer Island Chamber of Commerce
9. Mercer Island Rotary Club
10. Mercer Island Preschool Association
11. Mercer Island School District
12. Youth and Family Services Foundation
13. Concerned Citizens for Mercer Island Parks
14. Mercer Island Rowers
15. Puget Sound Anglers, Renton Chapter and Eastside Chapter
16. Washington Water Trails Association
17. Washington Yacht Club
18. Meydenbauer Yacht Club
19. Newport Yacht Club
20. Rainier Yacht Club
21. Seattle Yacht Club
22. Queen City Yacht Club
23. Tyee Yacht Club
24. US Power Squadron, Bellevue and Seattle Chapters
25. Northwest Marine Trade Association
26. Northwest Yacht Brokers Association
27. REI
28. Outdoors for All
29. Muckleshoot Tribe
30. Washington Kayak Club
31. The Mountaineers
32. Seattle Sea Kayak Club
33. Seattle Adventure Sports

Key messages

The City of Mercer Island and the project team will communicate with stakeholders and the public throughout the project. It is important that everyone involved with the project communicate with one voice. The key messages identified below are intended to provide guidance with oral and written communications with stakeholders and the public. The messages may be “plugged in” to various materials and may be modified for specific situations, but they are not intended to be recited verbatim.

- Boating and water access are important values for the Mercer Island community.
- The docks are at the end of their useful life. Action is needed to avoid losing them.
- These docks are a regional facility. Majority funding will come from regional, state and federal sources.
- The Luther Burbank Park Master Plan is the guiding document for this effort.
- The regulatory environment and the need for outside funding extend the timeline for this project.
- This is a big project. It may be divided into phases to get it all done.

Outreach methods

We will use several methods to inform and engage the public and to document the results of the public process. These methods are described in greater detail on pages 6-9. The descriptions identify the timing of when the methods will be used and the responsibilities of City staff, the Parks & Recreation Commission, and the consultant team. A draft timeline for the public involvement process begins on page 10.

KPFF = Prime consultant

Materials/notification

The project will use many materials to provide information about the project and notify stakeholders and the public about opportunities to participate. The materials, their uses, and team member roles and responsibilities are identified below.

Material	Description	Uses	Roles and Responsibilities
Branding/templates	Provides a visual identity for the plan that will be incorporated into all materials.	All internal and external facing documents: Fact sheets boards, emails, website, etc.	City staff develops two to three concepts and refines selected concept into a final design.
Fact sheet	Provides a project description and schedule as well as background information and graphics. Updated two times to reflect project phase (visioning, scenarios/alternatives, and draft Plan).	Public meetings, interviews, pop-ups, briefings, Let's Talk, website	City staff develops.
E-newsletters (MI Weekly, Parks & Recreation e-news, etc.)	Provides updates to subscribers (about 6,000 subscribers total) about the project and opportunities to provide input.	At key milestones	City staff will develop content for the email updates and will be responsible for sending them to the email list(s).
Website/Let's Talk public engagement platform	Provides information about the project (process, benefits, opportunities for input, schedule, etc.). The website will be updated up to 10 times during the planning process and will also house project documents, plans and reports, open house display boards & other graphics, and stakeholder discussion & interview summaries.	Ongoing	City staff will develop and update the website and will be responsible for posting all materials and documents. KPFF will provide materials and documents.
Display boards	Provide background, project description & schedule, and phase-specific information. Boards are typically 48x36 inches and posted on plywood panels. Boards will be displayed at the site and posted on LT.	Public review and briefings	KPFF develops graphics, City staff produce display. City will print.

Press releases and op-eds	Provide information to local media about all public meetings; include project background, project description & schedule, and phase-specific information.	Mercer Island Reporter , MI Patch , MIHS Islander , 88.9 The Bridge , MI Living Magazine , MY MI	City staff prepare drafts and final versions and distribute each press release to its media list prior to public meetings.
Posters/flyers	Provide project information and notice about public meetings. Posters are 11x17 and flyers are 8.5x11	Posters posted on site and other locations such as the Boat Launch. Flyers distributed at briefings, businesses, and events.	City staff develops, prints, and posts & distributes posters and flyers.

Information and engagement

The project will use many methods to inform and engage project stakeholders and the public. The methods, timing for their use, and team member roles and responsibilities are described below.

Method	Description	Timing	Roles and Responsibilities
Parks & Recreation Commission meetings	Primary body steering the project. There will be periodic updates on the planning process, along with longer topical work items.	As needed	City staff will primarily facilitate. KPIFF will attend specific sessions to present products and generate discussion and direction.
Arts Council meetings	Discussion of 1% opportunities.	As needed	City staff will provide update. Parks & Recreation Commission representative will attend as needed.
City Council discussions	CIP budget discussion. Authorization for grants, bids, bid award, contract closeout.	June 16, 2020 and as needed	City staff will prepare materials and attend.
Design Charrette	Virtual gathering of consultant, staff and stakeholders to map out a concept plan and strategy. The Zoom platform will be used. The public will be able to watch	Early August 2020	City staff will be primary organizer with consultant

Exhibit 1

	the entire meeting and ask question and comment at specific intervals.		
Community Open House onsite and online	Conduct online survey based on graphic design alternatives that are displayed on Let's Talk and at the site. Purpose is to inform and engage the community at alternatives analysis stage of the Plan's development.	Summer 2020	City staff will plan the Open House. Staff will design and deploy materials and social media.
Online engagement/ Let's Talk Support	Use the City's Facebook, Twitter, and Nextdoor accounts to create awareness about the project; encourage participation; and highlight events & milestones. Conduct three rounds of online engagement using the City's "Let's Talk" platform. Two rounds of engagement will replicate the public meetings. The third round will replicate materials from the pop-up sessions.	Ongoing	City staff will develop content for Let's Talk and social media posts. City staff will be responsible for other online engagement.
Stakeholder Interviews	Conduct interviews with stakeholders who represent different groups and viewpoints. The interviews will take place by phone to more deeply address areas of partnerships, programming, service delivery, or community needs.	Summer 2020	City staff will review and approve list/schedule and all materials. City staff member will conduct the interviews and briefings.
Events	In-person events will not be part of the public engagement plan due to the COVID emergency.		

Documentation

To ensure we have a comprehensive record of who was involved in the planning process, how they were involved, and the input they provided, all interactions will be documented using an Excel database. Regular reports summarizing participation and input will be distributed to the consultant team and the City.

Method	Description	Timing	Roles and Responsibilities
Database	Build and maintain a contacts database that will be used to communicate during the project and to track all project interactions (questions, comments,	Ongoing	City staff will build and maintain the database.

Exhibit 1

	etc.) and activities (public meetings, stakeholder discussions, emails, etc.).		
Reporting	Provide report (in addition to summaries from public meetings) to inform City staff, Council, and commission about the quantitative and qualitative results of the public process.	As requested	City Staff will prepare reports

Public involvement schedule

(Subject to modification for compliance with Safe Start Executive Orders in effect at the time of the activity)

PHASE 1: INITIATION AND ENGAGEMENT

July to Early August 2020

- Prepare Let's Talk content #1
- Conduct stakeholder interviews
- Fact sheet #1
- Promote Let's Talk via social media
- Prepare and distribute press release
- E-mail distribution list(s)
- **Design Charrette**
- Prepare Let's Talk content #2

PHASE 2: ALTERNATIVES INPUT

Mid-August to mid-September 2020

- Prepare Let's Talk content #3
- Prepare Fact Sheet #2
- **Prepare and post Display Boards at the site**
- **Prepare and deploy online survey of alternatives**
- Prepare and distribute e-newsletter content
- Prepare and distribute Pop-up Events promotion
- E-mail distribution list(s)

End of September 2020

- Close online survey and remove display boards
- Update Let's Talk

PHASE 3: ONGOING UPDATES

September 2020 to December 2024

- Prepare Let's Talk content as needed
- E-mail distribution list(s) as needed
- briefings with Parks & Recreation Commission
- SEPA Checklist
- City Council authorizations as needed

Appendix A: Design Charrette Draft Agenda (Subject to modification for compliance with Safe Start Executive Orders in effect at the time of the activity)

- 1. Introductions and Roles – 5pm**
- 2. Overview of the scope of the project**
- 3. Goals for the Design Charrette**
- 4. Physical, Financial, and Environmental Limitations of the project**
- 5. Focus Areas Overview**

- 6. Focus Area: Floating Docks – 5:20pm**
 - a. Presentation of issues
 - b. Clarifying questions
 - c. Initial impressions
 - d. Public input
 - e. Reactions and Prioritization exercise

- 7. Focus Area: Breakwater – 6:05pm**
 - a. Presentation of issues
 - b. Clarifying questions
 - c. Initial impressions
 - d. Public input
 - e. Reactions and Prioritization exercise

- 8. Break – 6:50pm**

- 9. Focus Area: Shoreline Access and ADA – 7:00pm**
 - a. Presentation of issues
 - b. Clarifying questions
 - c. Initial impressions
 - d. Public input
 - e. Reactions and Prioritization exercise

- 10. Focus Area: Plaza Elements – 7:45pm**
 - a. Presentation of issues
 - b. Clarifying questions
 - c. Initial impressions
 - d. Public input
 - e. Reactions and Prioritization exercise

- 11. Goals and Evaluation of Alternatives – 8:30pm**
- 12. Next Steps**
- 13. Adjournment – 9:00pm**



Luther Burbank Park Boiler Building Study

28 February 2017



Luther Burbank Park
2040 84th AV. SE
Mercer Island, WA 98040



1326 5th Avenue #440
Seattle WA 98101
206 624-2365

Exhibit 2

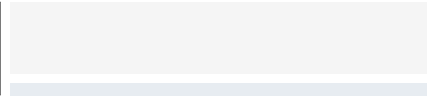
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3) STUDY DOCUMENTS (PDF Bookmarks)

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- Phase I Repair Drawings
- Phase II A Renovation Drawings
- Phase II B Renovation Drawings
- Chimney Modification Photos
- Cost Report – DCW Collaborative
- Project Budgets
- Kickoff Meeting Notes – 3 November 2016
- Kayak Academy Meeting Notes – 3 November 2016
- City of Mercer Island Pre App Meeting Notes – 8 November 2016
- Sail Sand Point – 16 November 2016
- Progress Meeting Notes – 8 December 2016
- Progress Meeting Notes – 5 January 2017



1) SUMMARY

The City of Mercer Island engaged Cardinal Architecture to study the existing Boiler Building located on the east shore of Luther Burbank Park. The Boiler Building was built in 1928 to supply steam heat for the adjacent school. It was designed by FA Naramore Architect of Seattle, and is a 1,672 SF one story building with an 80 foot chimney. In 1974, a 520 SF one story structure was added to the south side of the original building, and the addition contains both men’s and women’s toilet rooms and a room to sell concessions. The buildings are concrete structures with brick veneer, and the chimney is a combination of concrete and brick. The Boiler Building has been used recently to support non-motorized boating classes. The classes are taught during summers at the adjacent Lake Washington docks and shoreline.



The purpose of the study was to evaluate the existing structure for safety, evaluate options for repairs and renovation, and to estimate construction and project costs. In addition, the study was to review options for expanding summer boating programs.

The current and proposed use of the Boiler Building for non-motorized boating instruction is the direction intended in the 2006 Luther Burbank Park Master Plan.

Steering Committee members:

Bruce Fletcher	Parks and Recreation Director
Diane Mortenson	Recreation Superintendent
Paul West	Parks Operations Superintendent
Ken Brooks	Parks Manager
Marcy Olson	Facilities Project Manager
Alex Harvey	Parks Team Member/Luther Burbank Park
Myra Lupton	Community member
Kate Lamperti	Friends of Luther Burbank Park

The consultants who worked on the study include:

Jim Cary & Jesse Belknap	Architects	Cardinal Architecture PC, Seattle
Greg Coons	Structural Engineer	SSF Engineers, Seattle
Trish Drew	Cost Estimator	DCW Collaborative Works, Seattle

Building Code Summary

The Boiler Building is currently permitted as a storage building with accessory toilet rooms and concessions space. As long as the current uses are maintained, the building is not required to upgrade to current building code requirements. If the uses are changed, from storage to meeting room for instance, or if major construction improvements are proposed, then building code compliant improvements will be required. Repairs, such as seismic repairs and building repairs are not considered major construction improvements or change of use.

Greg Coons, structural engineer at SSF Engineers of Seattle, reviewed the Boiler Building and the following is his report:

This report presents the results of our structural assessment study of the Luther Burbank Park Boiler Building located in Luther Burbank Park, Mercer Island Washington. The purpose of this assessment was to evaluate the general structural condition of the building in general accordance with ASCE 11-99, "Structural Condition Assessment of Existing Buildings", and the condition of the lateral force resisting system of the building and Chimney to identify deficiencies in accordance with ASCE/SEI 41-13 "Seismic Evaluation and Retrofit of Existing Buildings". Our conclusions are based on our site visit, the original architectural and structural drawings, our calculations, and our experience with other buildings of this age and construction.

We evaluated the overall structural condition in general accordance with ASCE 11-99 using the loading requirements of ASCE 7-10. Although, we observed cracking in some of the exterior concrete walls and roof, the cracks do not represent a life-safety hazard. In general, we found that the building is in good structural condition, and found no structural reason the building could undergo the proposed adaptive reuse. We also evaluated the reinforced concrete bathroom building roof structure and determined that the existing structure could support an assembly area occupancy.

Our seismic assessment was performed using the Tier 1 and Tier 2 procedures in accordance with ASCE 41-13. The Tier 1 procedure of ASCE 41 provides a method for visual screening using checklists to identify structural deficiencies related to seismic safety. Tier 1 visual screening is combined with a Tier 2 analytic evaluation for those elements identified as deficient during the screening process. Where new structural elements are recommended, they are designed to meet ASCE 41 strength requirements, and to meet new building code detailing. Performance objectives and seismic hazard were selected in accordance with the International Existing Building Code. Specifically, a Life-Safety performance objective was used with a BSE-1E seismic hazard. We found that although the building structure, by itself, meets the Life Safety performance objective, portions of the non-structural veneer and parapet caps do not. We recommend anchoring the brick veneer to the concrete backing walls, with Helifix, or equivalent, wall anchors adjacent to the primary building exits. In addition, we recommend anchoring the parapet caps to their supporting concrete walls below. Finally, we found that the chimney would be unstable during a seismic event and is a collapse hazard. We recommend a combination of height reduction, strengthening, and tying the chimney into the existing building structure.

In addition to the structural improvements, we recommend replacing the roofing and upgrading the toilet rooms.

Accessibility Summary

The existing Boiler Building was evaluated for accessibility based on use. The storage portion of the building is not a public space and accessibility is not required. The existing entry doors do not meet accessibility standards and the existing flooring is very uneven and is also not compliant. The toilet rooms do not meet current accessibility standards based on entry doors, room access, plumbing fixture access, and accessories.

The location of the Boiler Building is on the shoreline, and downhill from the main parking lot. The current path from the parking lot is paved and in good shape. It passes the Administration Building, then continues down a steep hill to the shore and the north side of the Boiler Building. Because of the steep slope, however, the path exceeds the minimum required slope to meet current pedestrian access requirements.

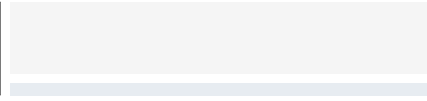


Boating Instruction Summary

At the beginning of the study, we met with Nino Johnson of Sail Sand Point and Barbara Gronseth of Kayak Academy to discuss their current summer youth programs and their future needs. Summaries of both meetings are included in the document section of this report. Both programs use the Boiler Building for storage during their summer programs, and they share the storage space when both programs are operating at the same time. Currently the large boiler space is only used for storage. The toilet rooms are open to the public. Both Sail Sand Point and Kayak Academy said they would be interested in expanding their programs with more classes, more vessels, and even longer seasons that include rentals if there was more storage and the building was better outfitted to meet their needs. Additional needs include better toilet rooms, an indoor classroom, better storage organization, more storage and a concessions office to rent equipment. Kayak Academy also expressed interest in running a food concessions from the Boiler Building.



Sail Sand Point uses the floating dock on the south west end of the existing docks. Kayak Academy uses the rocky beach at the north end of the Boiler Building for launching. Neither program uses the extensive stationary docks, except to access the floating dock. Sail Sand Point expressed interest in modifying the dock area to include more floating docks. The docks were not included in this study, but the information is useful relative to the expanded use of the Boiler Building for instructional use.



2) PROJECT PHASE DESCRIPTIONS

The potential projects are separated into two phases. Phase I includes repair scope that also addresses seismic repair. This scope can be constructed without changing the use of the building or requiring that the entire building is improved to current building code requirements.

Phase II are construction projects that provide substantial improvements to the structure and site, and also change the building use from storage to public occupation. Phase II A creates a new path from the parking lot down to the Boiler Building and also converts the existing toilet room roof to an outdoor deck/classroom. Phase II B changes the use of the storage area to new classroom space, new offices, and maintains boat storage below.

After the completion of both phases of construction, the boiler building will be seismically repaired, will have upgraded systems, and will also provide new program space for the City of Mercer Island Parks and Recreation Department.

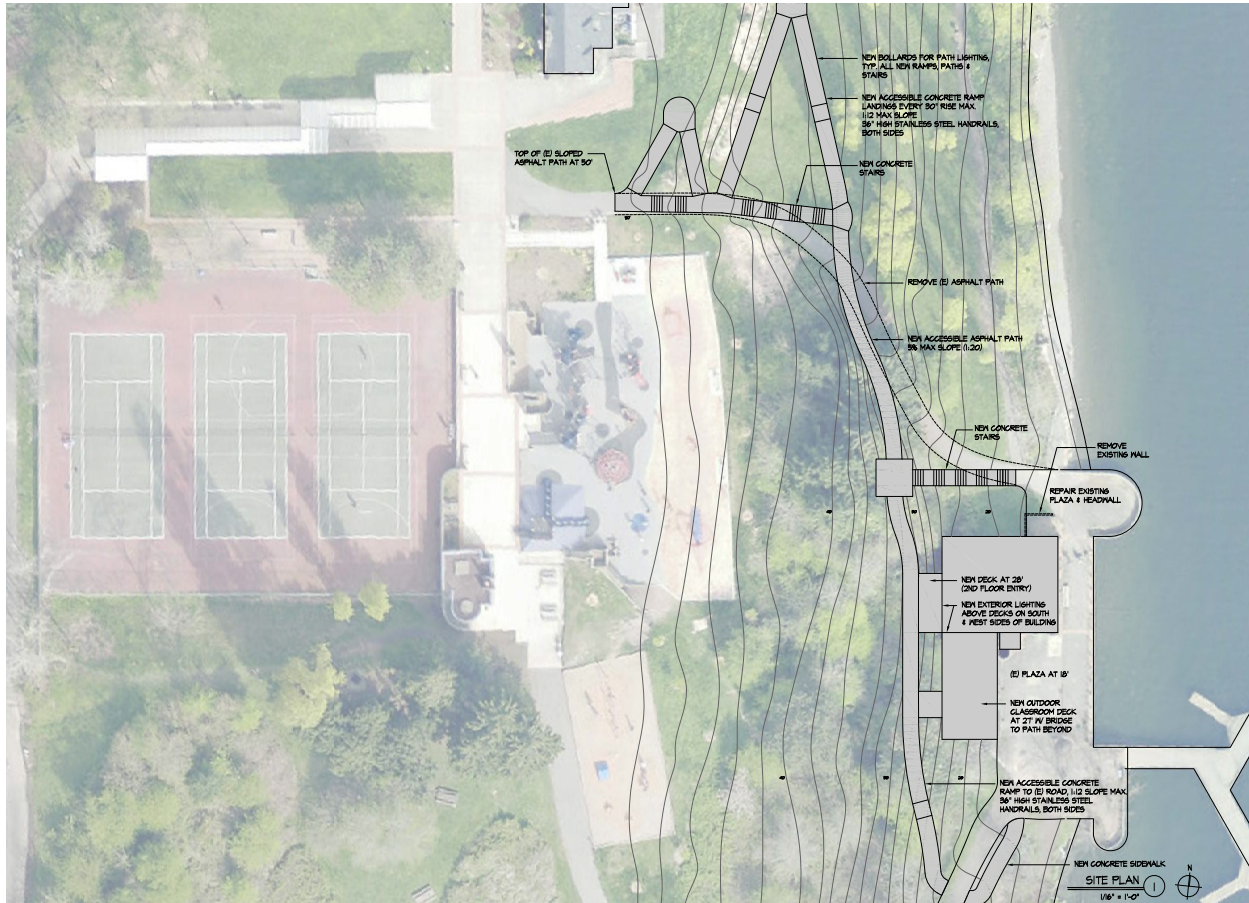
PHASE I REPAIR PROJECT DESCRIPTION

- Install new foundation drainage at bottom of footings and connect to (E) site drainage.
- Remodel (E) bathrooms for accessibility and improved fixtures.
- Replace (E) framed walls in concession buildings with new concrete walls.
- Remove portion of (E) chimney. See options on sheet A4-31
- Remove existing boiler buildings roofing and install new built-up roofing
- Repair and reinforce (E) brick cladding and stone parapet cap on boiler building



PHASE IIA PROJECT DESCRIPTION

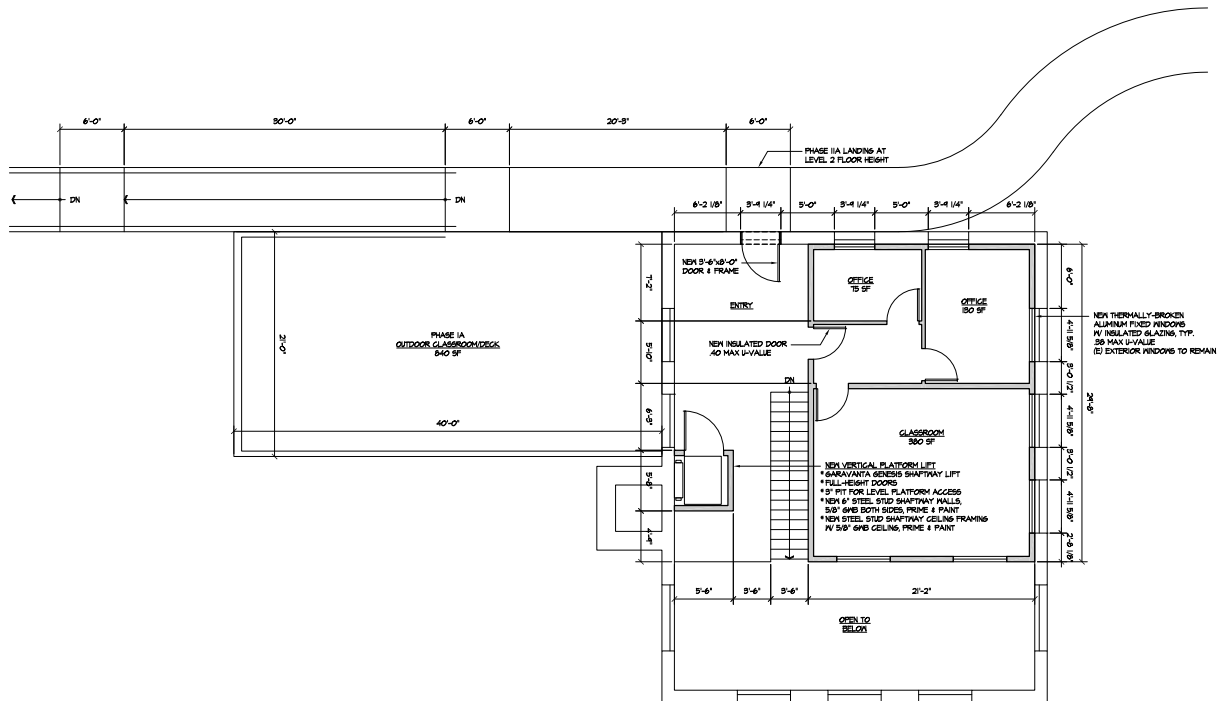
- New accessible path and stairs from top of hill to shoreline, including concrete ramps and stairs, asphalt paths and boardwalk
- New outdoor classroom deck on roof of (E) bathroom building

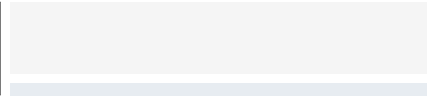




PHASE IIB PROJECT DESCRIPTION

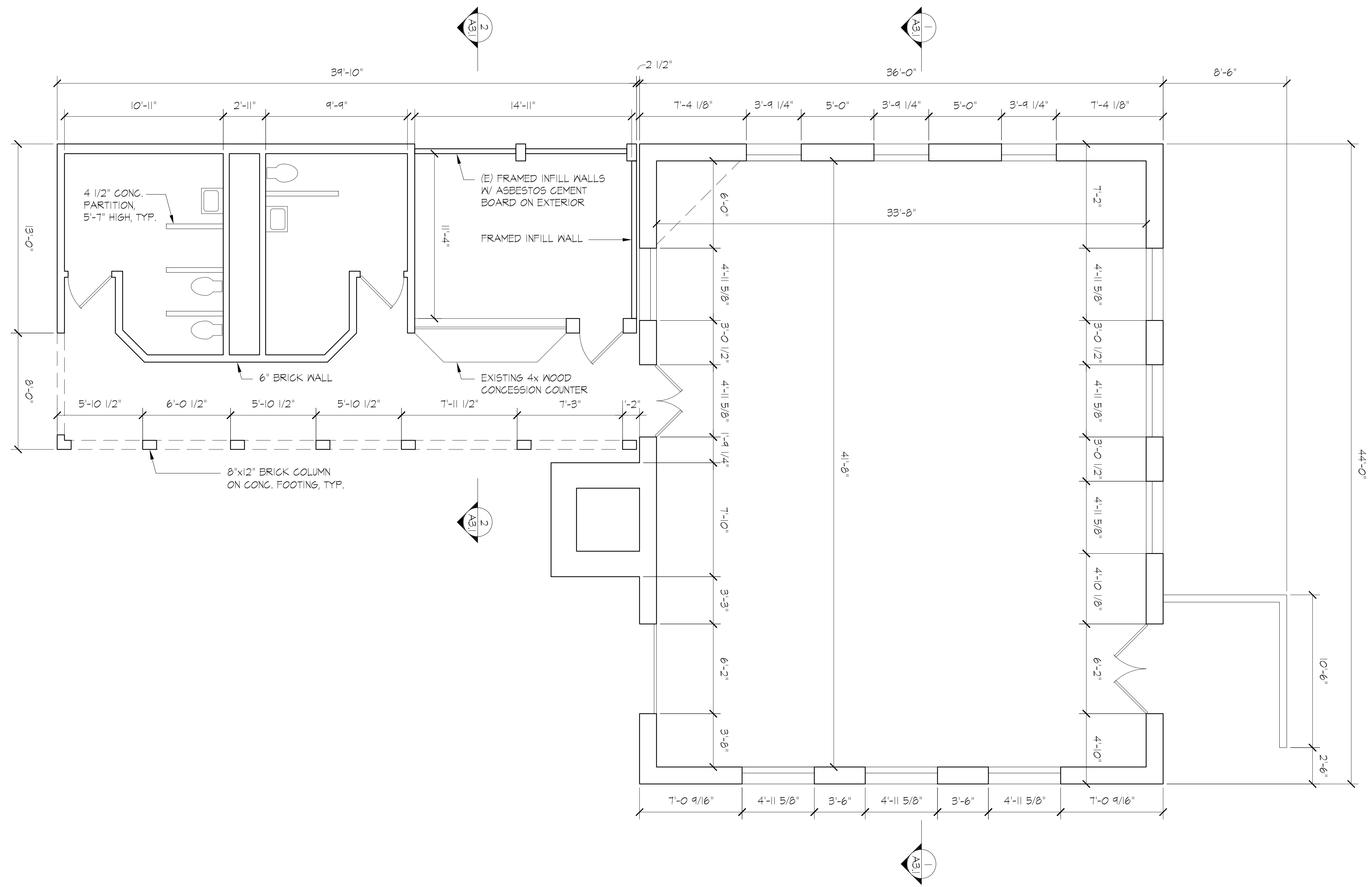
- New second floor in boiler building with new entry, classroom and (2) offices
- New interior stairs and enclosed platform lift in boiler building
- New second floor entry on uphill (West) side of boiler building, connecting to phase IIA accessible route to top of hill
- Reinforce (E) brick cladding at new second floor entry.
- Remodel (E) concession area in bathroom building

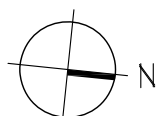




3) STUDY DOCUMENTS

The following documents were produced during the study. They include Existing Drawings, Phase I & II Drawings, Construction & Project Cost Estimates, and Meeting Notes.



EXISTING FLOOR PLAN 
 1/4" = 1'-0"

PRELIMINARY
 NOT FOR CONSTRUCTION

REVISIONS	

**LUTHER BURBANK PARK
 BOILER BUILDING STUDY**
 2040 84TH AVENUE SE
 MERCER ISLAND, WA 98040

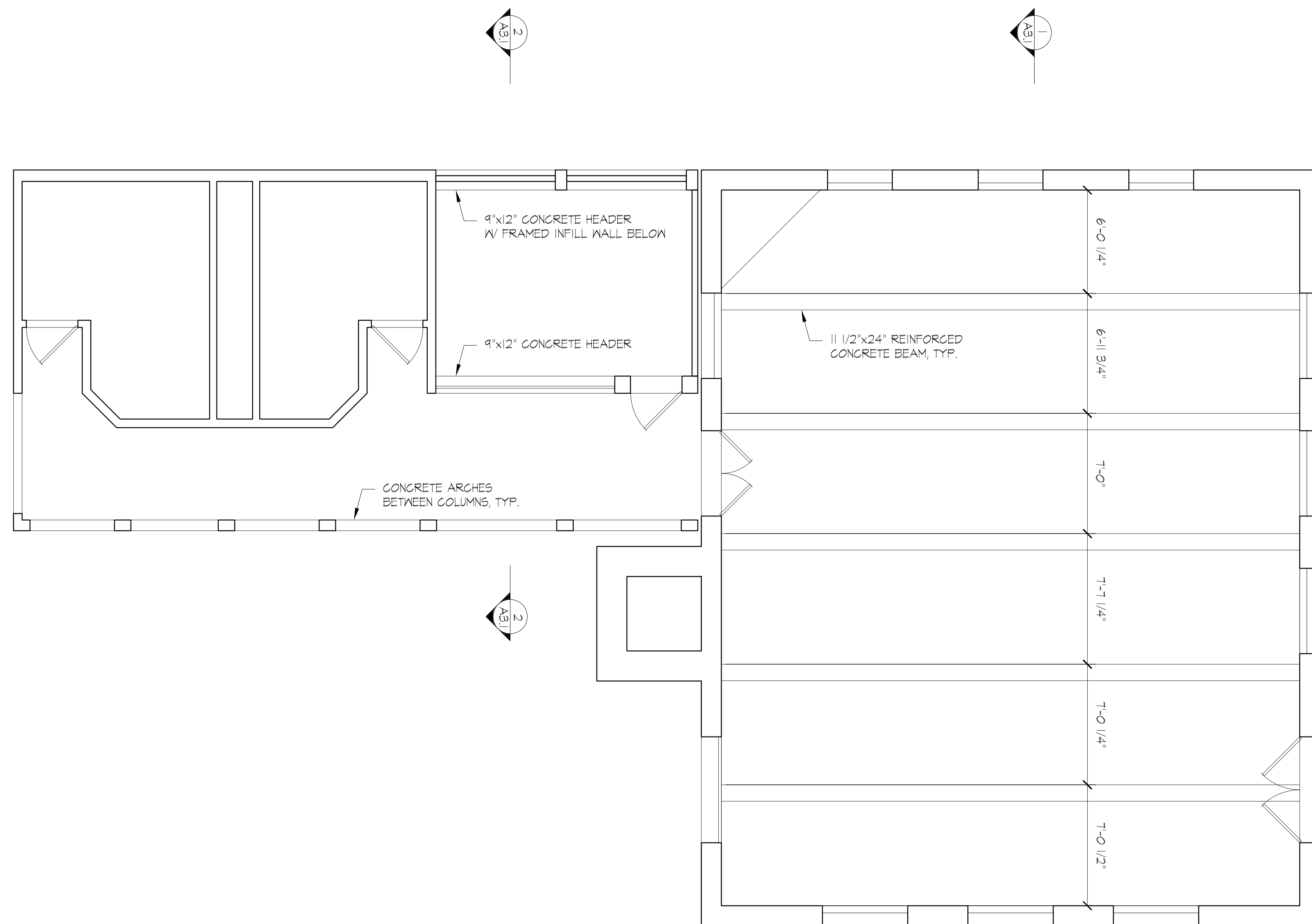
CARDINAL
 ARCHITECTURE PC

1326 5TH AVENUE #440
 SEATTLE WA 98101
 206-624-2365 T

#1634
 15 NOVEMBER 2016

EXISTING
 FLOOR PLAN

A2.1



REFLECTED CEILING PLAN  
 1/4" = 1'-0"

PRELIMINARY
 NOT FOR CONSTRUCTION

REVISIONS	

**LUTHER BURBANK PARK
 BOILER BUILDING STUDY**
 2040 84TH AVENUE SE
 MERCER ISLAND, WA 98040

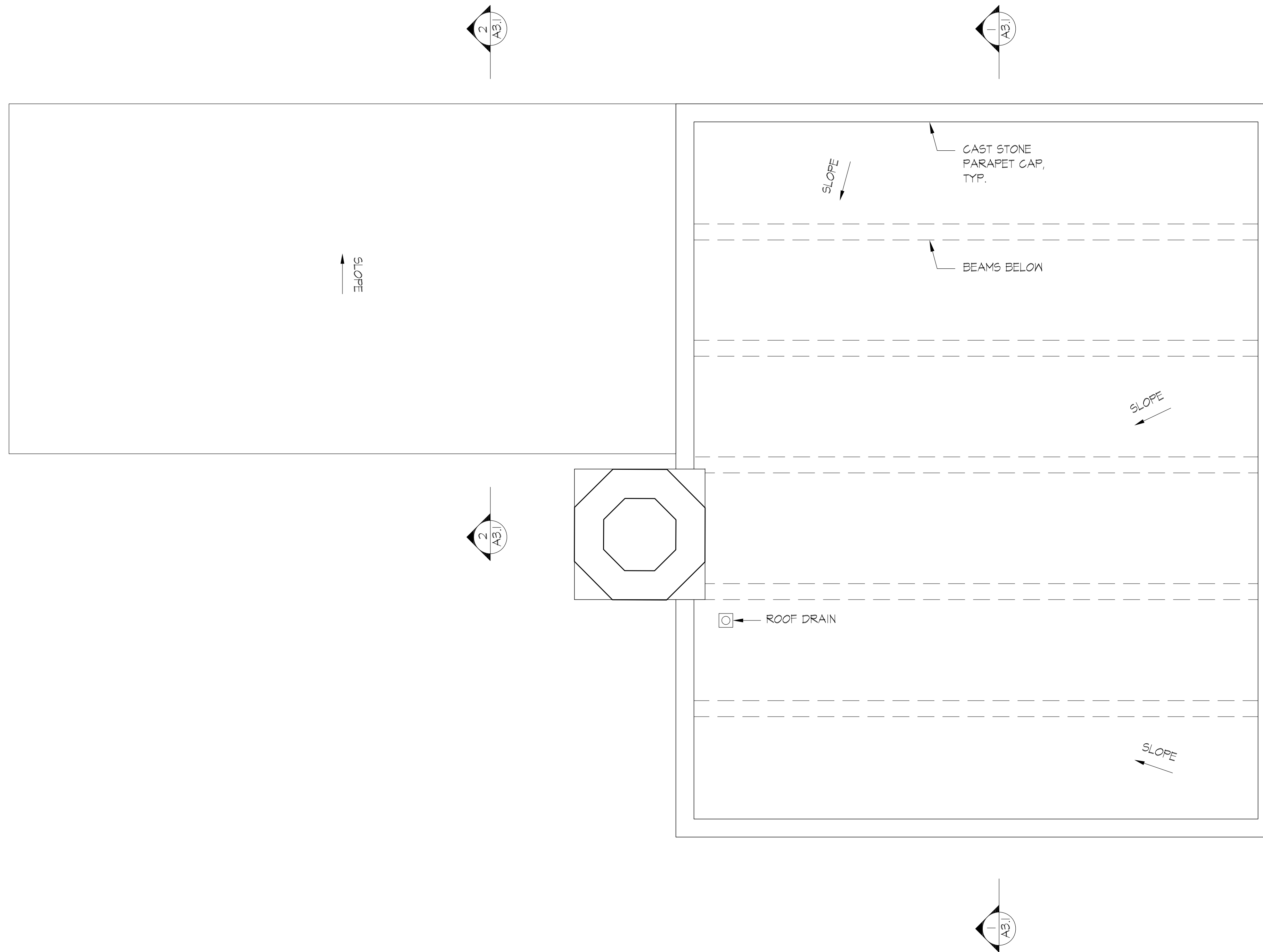
CARDINAL
 ARCHITECTURE PC

1326 5TH AVENUE #440
 SEATTLE WA 98101
 206-624-2365 T

#1634
 15 NOVEMBER 2016

EXISTING
 REFLECTED
 CEILING PLAN

A2.2



EXISTING ROOF PLAN 1 N
 1/4" = 1'-0"

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS	

**LUTHER BURBANK PARK
BOILER BUILDING STUDY**

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CARDINAL
ARCHITECTURE PC

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15 NOVEMBER 2016

EXISTING
ROOF PLAN

A2.3

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

NO.	DESCRIPTION

LUTHER BURBANK PARK
BOILER BUILDING STUDY

2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

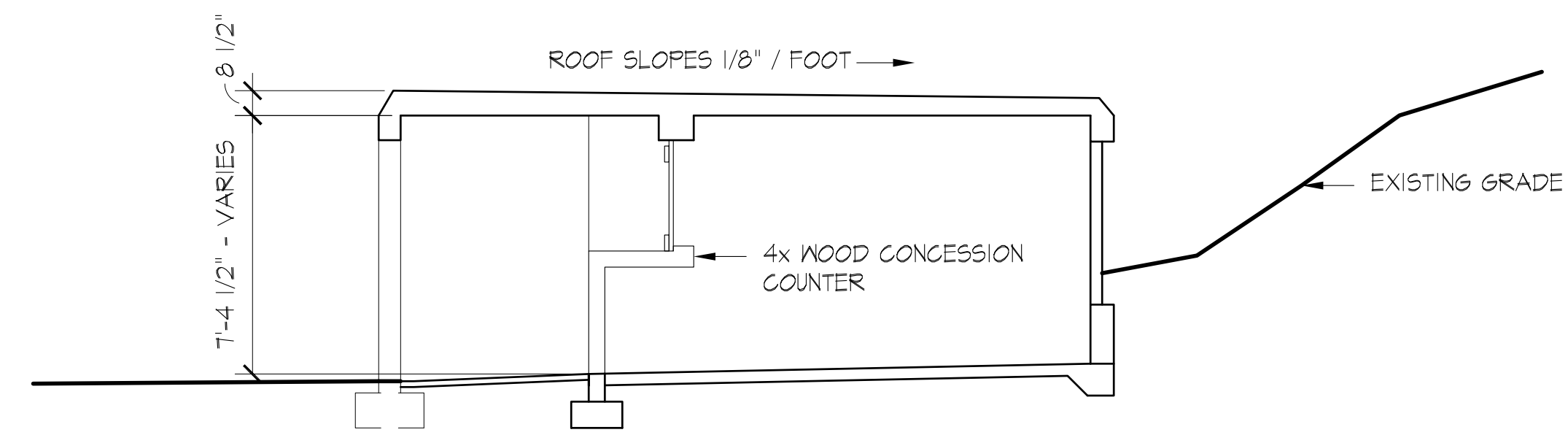
CARDINAL
ARCHITECTURE PC

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206-624-2365 T

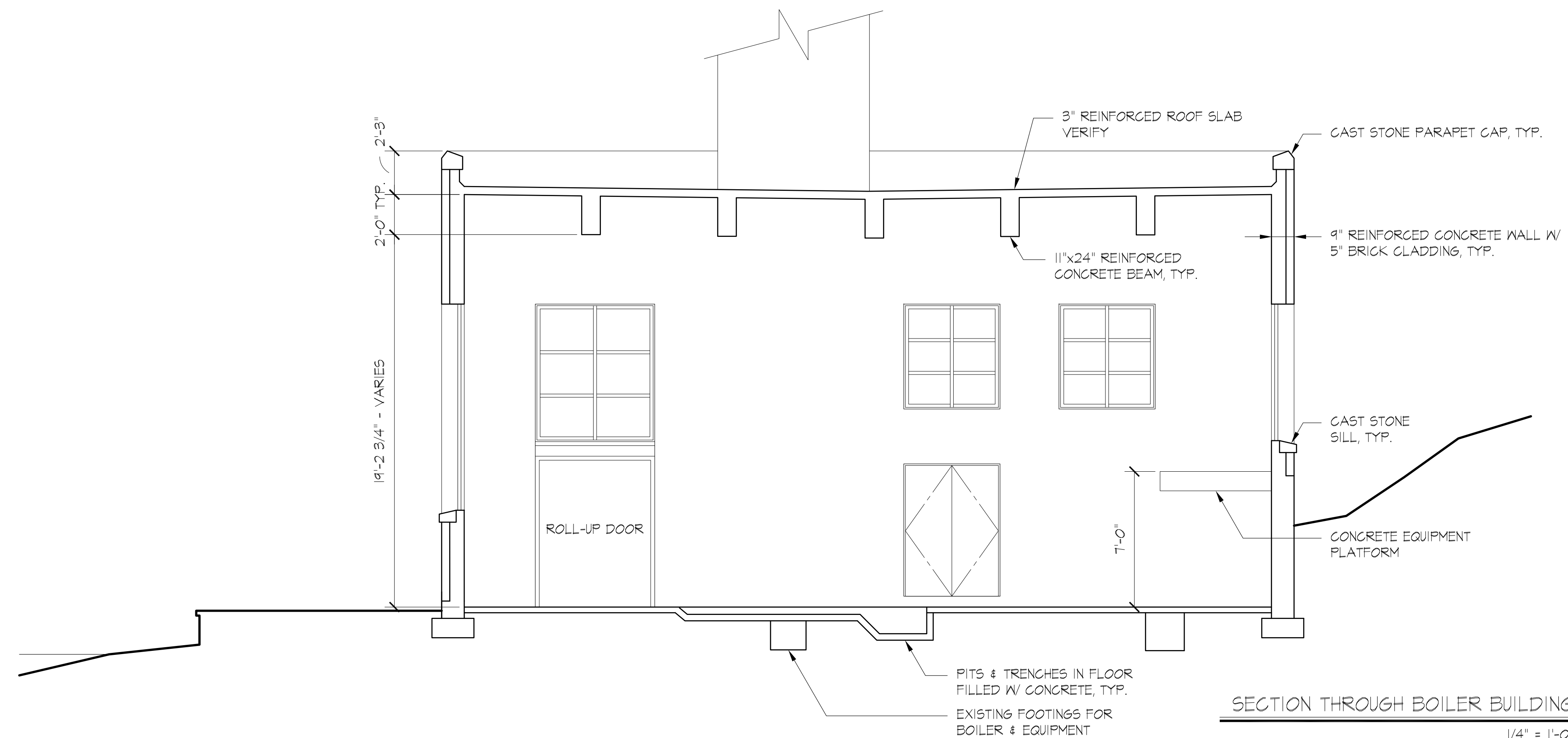
#1634
15 NOVEMBER 2016

EXISTING
BUILDING SECTIONS

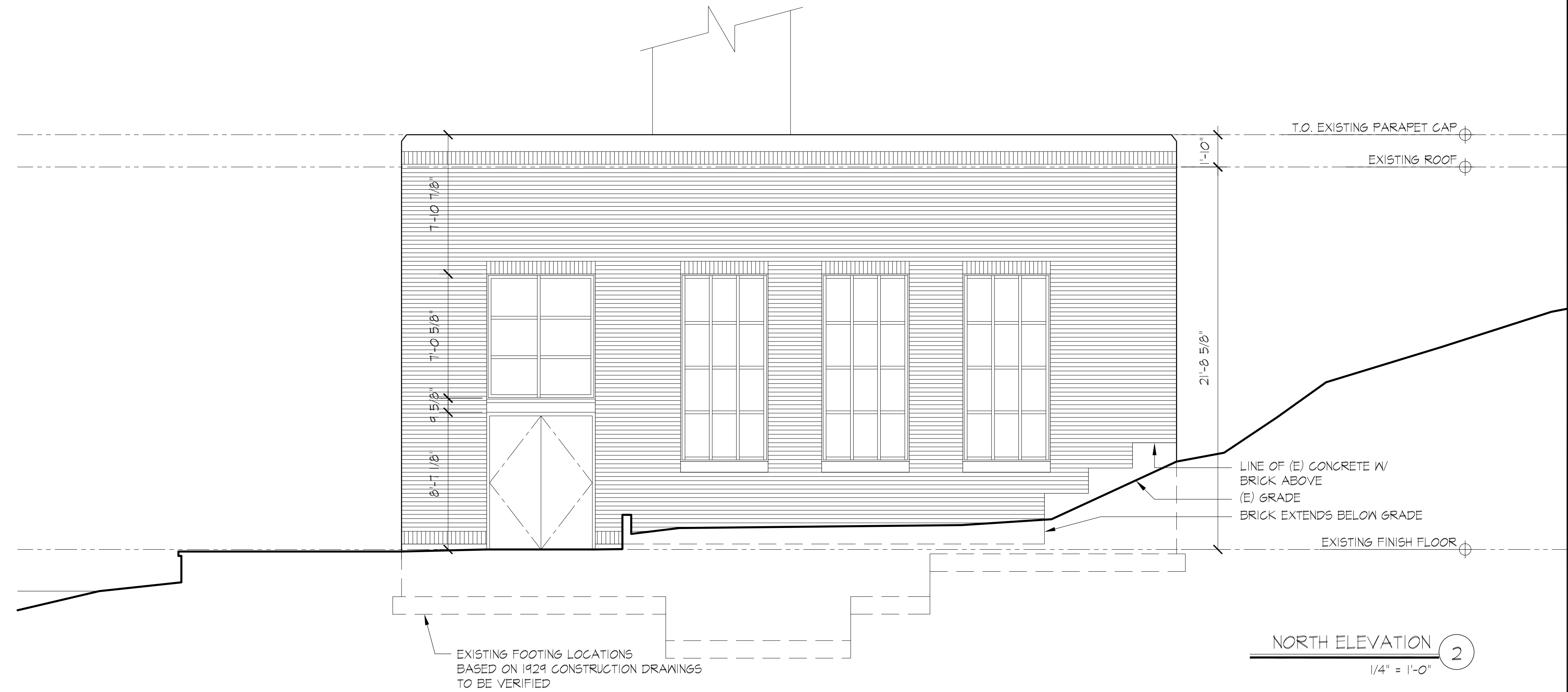
A3.1



SECTION THROUGH BATHROOM BUILDING 2
1/4" = 1'-0"



SECTION THROUGH BOILER BUILDING 1
1/4" = 1'-0"



NORTH ELEVATION ②
1/4" = 1'-0"



EAST ELEVATION ①
1/4" = 1'-0"

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS	

LUTHER BURBANK PARK
BOILER BUILDING STUDY
2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

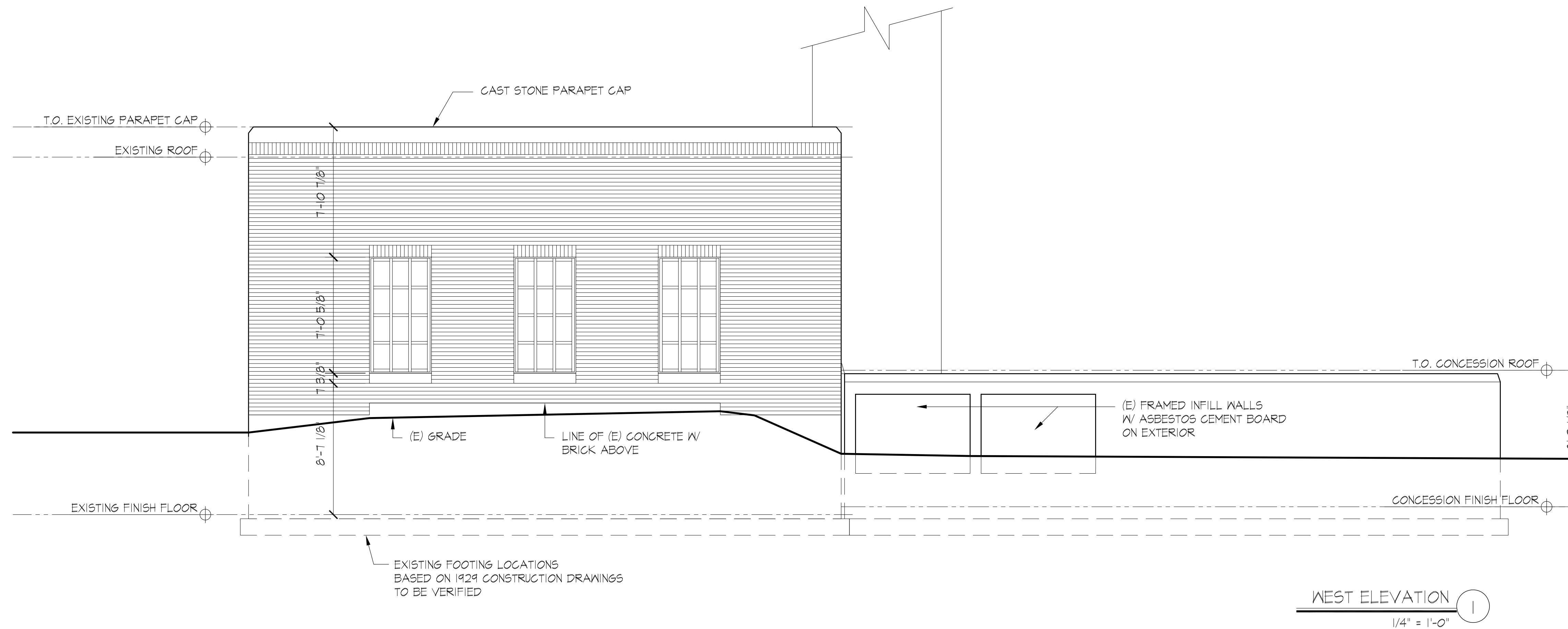
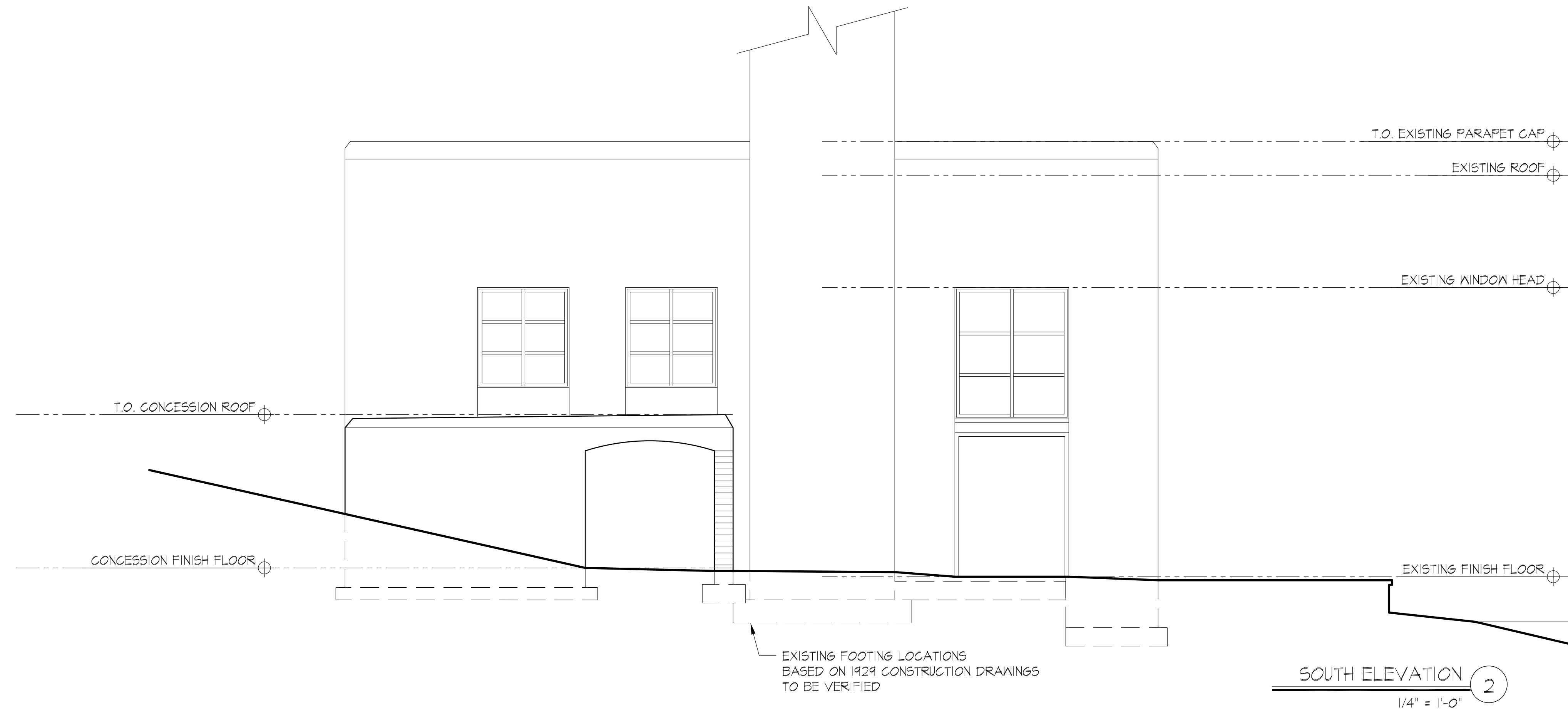
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15 NOVEMBER 2016

EXISTING
BUILDING
ELEVATIONS

A4.1



PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS	

**LUTHER BURBANK PARK
BOILER BUILDING STUDY**
2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

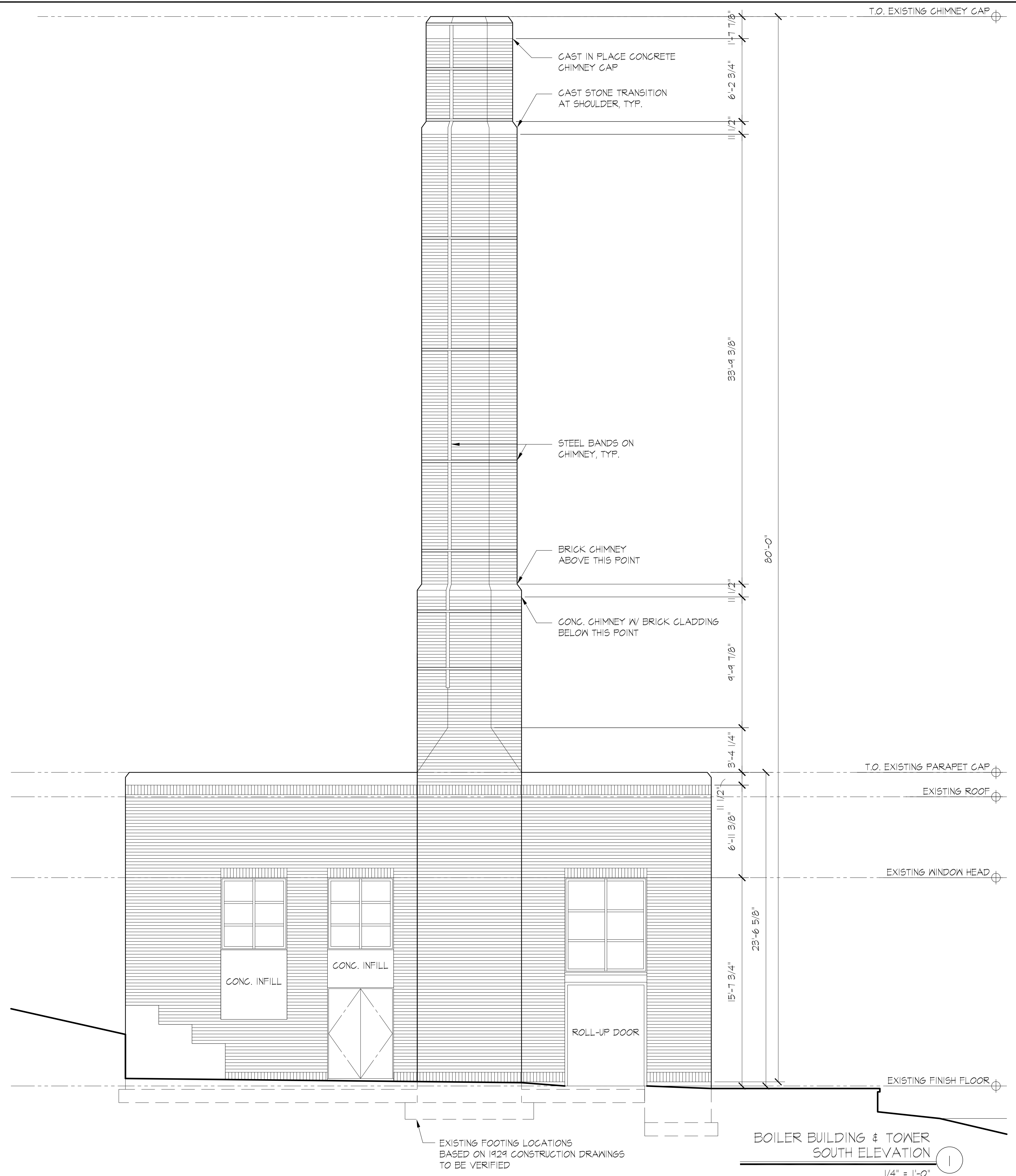
CARDINAL
ARCHITECTURE PC

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EXISTING
BUILDING
ELEVATIONS

A4.2



BOILER BUILDING & TOWER
SOUTH ELEVATION ①
1/4" = 1'-0"

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

NO.	DESCRIPTION

LUTHER BURBANK PARK
BOILER BUILDING STUDY
2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

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ARCHITECTURE PC
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15 NOVEMBER 2016

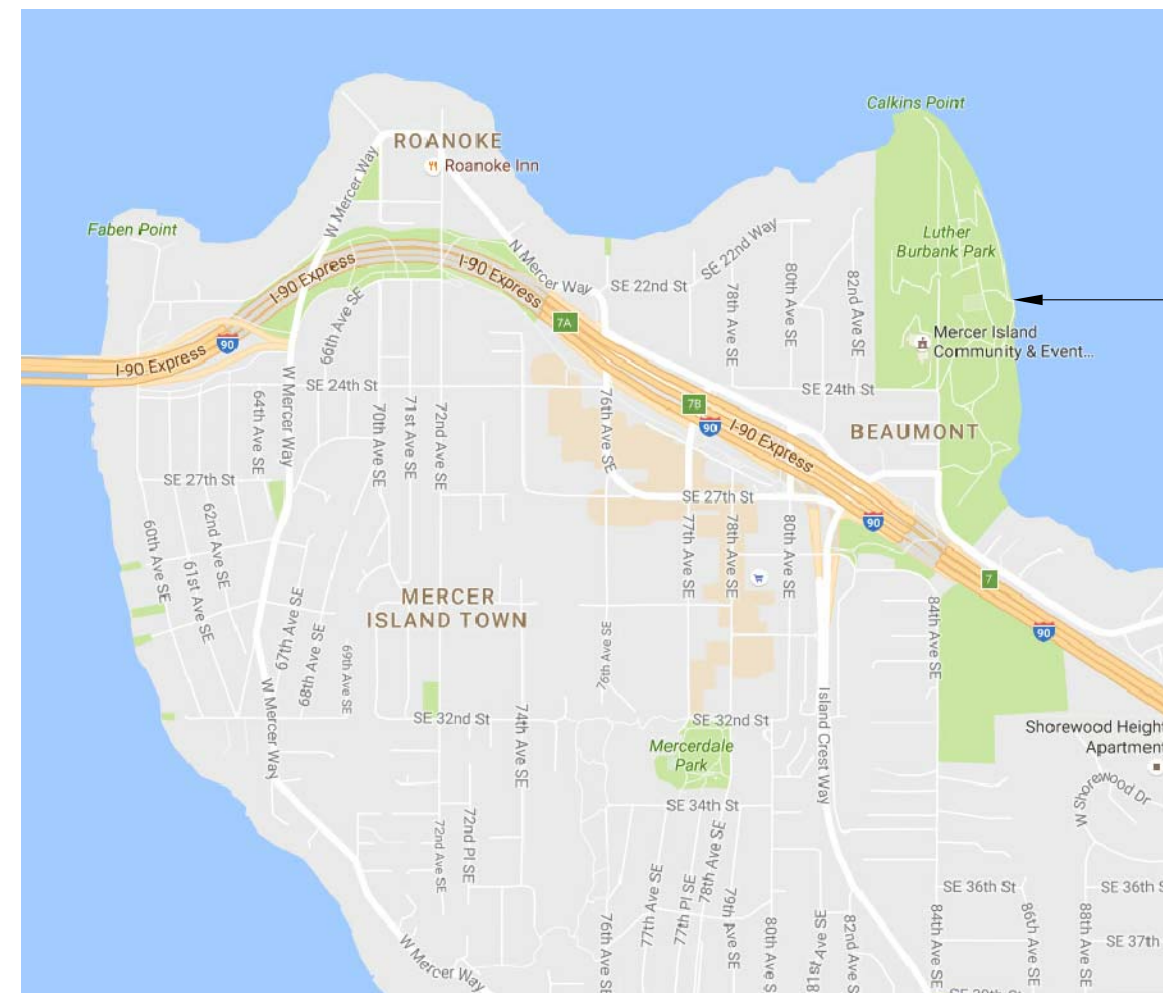
EXISTING
TOWER ELEVATION

A4.3



PHASE I REPAIR PROJECT DESCRIPTION

- * INSTALL NEW FOUNDATION DRAINAGE AT BOTTOM OF FOOTINGS & CONNECT TO (E) SITE DRAINAGE
- * REMODEL (E) BATHROOMS FOR ACCESSIBILITY & IMPROVED FIXTURES
- * REPLACE (E) FRAMED WALLS IN CONCESSION BUILDING W/ NEW CONCRETE WALLS
- * REMOVE PORTION OF (E) CHIMNEY & REINFORCE REMAINING CHIMNEY. SEE OPTIONS ON SHEET A4.3-1
- * REMOVE EXISTING BOILER BUILDING ROOFING & INSTALL NEW BUILT-UP ROOFING
- * REPAIR & REINFORCE (E) BRICK CLADDING & STONE PARAPET CAP ON BOILER BUILDING



PROJECT LOCATION IN LUTHER BURBANK PARK

LOCATION PLAN
NO SCALE



PROPERTY & LAND USE INFORMATION

LOCATION: LUTHER BURBANK PARK
2040 8TH AVENUE

PROPERTY OWNER: CITY OF MERCER ISLAND

LEGAL DESCRIPTION: 6L 6 LESS THE S 30 FT DEEDED TO GC FOR RD UNDER AUD FILE NO 1092150

APN: 0624059014

ZONING: R-15

PARCEL SIZE: 995,782 SF (22.86 ACRES)

LAND USE INFORMATION

19.02.010 USES PERMITTED IN SINGLE-FAMILY ZONE R-15
A.6 - PUBLIC PARKS PERMITTED
A. ACCESS TO LOCAL AND/OR ARTERIAL THOROUGHFARES SHALL BE REASONABLY PROVIDED.
B. OUTDOOR LIGHTING SHALL BE LOCATED TO MINIMIZE GLARE UPON ADJUTING PROPERTY AND STREETS.
C. MAJOR STRUCTURES, BALLFIELDS AND SPORT COURTS SHALL BE LOCATED AT LEAST 20 FEET FROM ANY ADJUTING PROPERTY.
D. IF A PERMIT IS REQUIRED FOR A PROPOSED IMPROVEMENT, A PLOT, LANDSCAPE AND BUILDING PLAN SHOWING COMPLIANCE WITH THESE CONDITIONS SHALL BE FILED WITH THE CITY DEVELOPMENT SERVICES GROUP (D56) FOR ITS APPROVAL.

CURRENT USE IS "STORAGE ACCESSORY TO PARK"

19.07.110 SHORELINE MASTER PROGRAM
B.1 - LEGAL NONCONFORMING USES & STRUCTURES MAY CONTINUE
C.1 - SITE IS IN URBAN PARK ENVIRONMENT GOVERNMENT SERVICES, PUBLIC FACILITIES, PARKS & OPEN SPACE PERMITTED (TABLE A)
E.1 - SHORELAND DEVELOPMENT STANDARDS LANDWARD OF OHWM:
SETBACK FOR ALL STRUCTURES & PARKING: 25' FROM OHWM
MAXIMUM IMPERVIOUS SURFACE COVERAGE: 10% BETWEEN 0' & 25' FROM OHWM
30% BETWEEN 25' & 50' FROM OHWM
ORDINARY HIGH WATER MARK IS 18'-6"

BUILDING CODE INFORMATION

APPLICABLE CODE: 2015 INTERNATIONAL BUILDING CODE W/ WASHINGTON STATE AMMENDMENTS

CONSTRUCTION TYPE: CURRENT STRUCTURE IS TYPE IA, NON-SPRINKLED CHAPTER 6
PROPOSED PHASE IIB RENOVATIONS TO BE TYPE IIB, SPRINKLED NONCOMBUSTIBLE CONSTRUCTION
PRIMARY FRAME: NO RATING REQUIRED
BEARING WALLS: NO RATING REQUIRED
FLOOR STRUCTURE: NO RATING REQUIRED
ROOF STRUCTURE: NO RATING REQUIRED

OCCUPANCY TYPE: CURRENT OCCUPANCY IS S-1 STORAGE CHAPTER 3
PROPOSED OCCUPANCY FOR PHASE IIB RENOVATIONS TO BE S-1 STORAGE & B BUSINESS

HEIGHTS & AREAS: EXISTING BUILDING HEIGHTS & AREAS: CHAPTER 5
BOILER BUILDING: (1) STORY, 24' HIGH, 1600 SF
CONCESSIONS BUILDING: (1) STORY, 24' HIGH, 835 SF

ALLOWABLE HEIGHTS & AREAS
TYPE IIB CONSTRUCTION, SPRINKLED, B4S OCCUPANCY:
(3) STORIES, 65' HIGH, 52,000 SF PER STORY

OCCUPANT LOADS: CURRENT OCCUPANT LOAD (STORAGE): 1600 SF/300 = (6) OCCUPANTS TABLE 1004.1.2
(1) EXIT REQUIRED
PROPOSED BOILER BUILDING OCCUPANT LOAD:
LEVEL 1 (STORAGE): 1600 SF/300 = (6) OCCUPANTS
LEVEL 2 (CLASSROOMS): 380 SF/20 = (19) OCCUPANTS
LEVEL 2 (OFFICES): 205 SF/100 = (3) OCCUPANTS
LEVEL 2 TOTAL: (21) OCCUPANTS
(1) EXIT REQUIRED

ACCESSIBILITY: NO ACCESSIBLE ROUTE TO THE BUILDING CURRENTLY EXISTS CHAPTER 11, ANSI A117.1
BATHROOMS TO BE REMODELED FOR ACCESSIBILITY IN PHASE I.
FOR CHANGE OF USE (PHASE II), ACCESSIBLE ROUTE WILL BE PROVIDED FROM TOP OF HILL TO ENTRANCES AT LEVELS 1 & 2 AND BATHROOMS.

DRAWING INDEX

T1-1 PROJECT INFORMATION
A1-1 SITE PLAN
A2.1-1 FLOOR PLAN
A2.4-1 ROOF PLAN
A3.1-1 BUILDING SECTIONS
A4.1-1 BUILDING ELEVATIONS
A4.2-1 BUILDING ELEVATIONS
A4.3-1 STACK ELEVATION

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE I REPAIR
2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

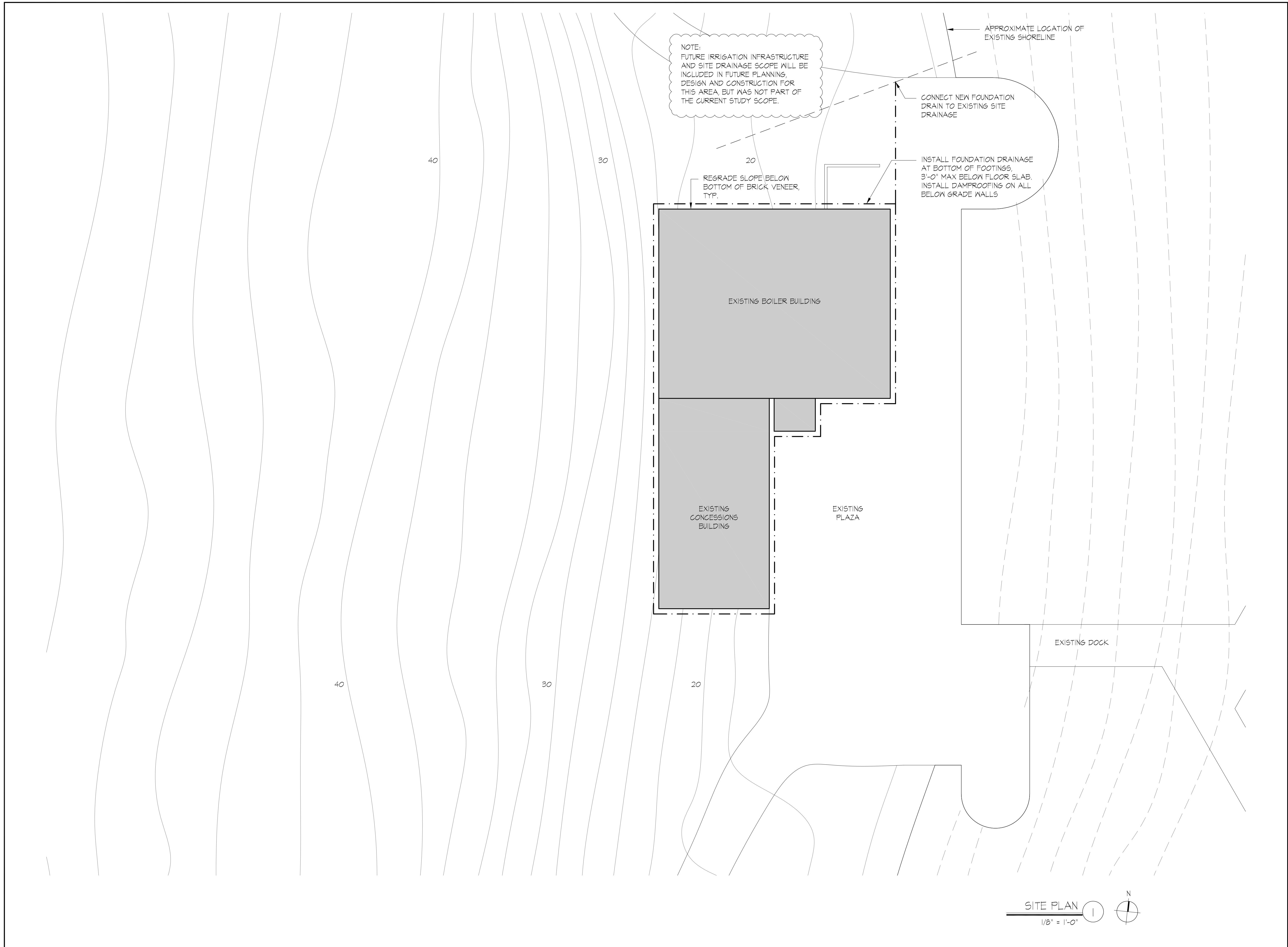


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#1634
5 JANUARY 2017

PROJECT
INFORMATION

T1-I



PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

NO.	DESCRIPTION

**LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE I REPAIR**

2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

CARDINAL
ARCHITECTURE PC

1326 5TH AVENUE #440
SEATTLE WA 98101
206-624-2365 T

#1634
5 JANUARY 2017

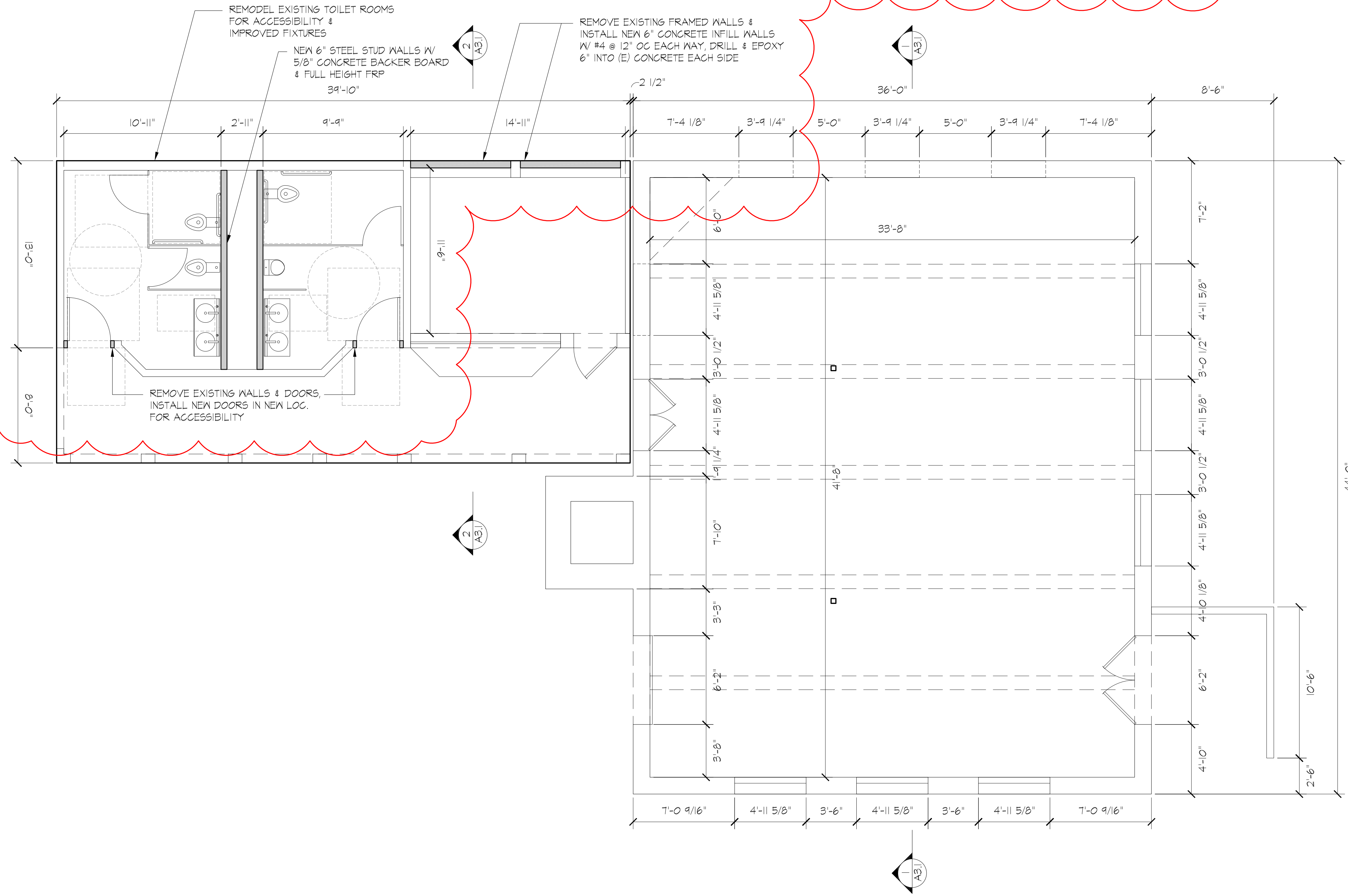
SITE PLAN

A1-I

PLUMBING FIXTURE REQUIREMENTS:
 TOTAL BUILDING OCCUPANT LOAD: 86
 43 M/43 W
 2015 IBC W/ WA STATE AMMENDMENTS
 REQUIREMENTS FOR EDUCATIONAL USE:
 1 WC PER 35 M, 1 LAV PER 85 M
 1 WC PER 25 W, 1 LAV PER 50 W
TOTAL REQUIRED FIXTURES:
 MEN: 2 WC, 1 LAV
 WOMEN: 2 WC, 2 LAV
TOTAL PROVIDED FIXTURES:
 MEN: 2 WC, 2 LAV (URINALS MAY REPLACE 1 OF 2 REQUIRED WC)
 WOMEN: 2 WC, 2 LAV

NEW PLUMBING FIXTURES:
 WC: ACORN MERIDIAN 2141 WALL-MOUNT SS TOILET
 W/ SLOAN ROYAL FLUSH VALVE & VACUUM BREAKER TRAP PRIMER
 & BEMIS ELONGATED OPEN-FRONT SEAT
 MOUNT W/ CONCEALED MOUNTING CARRIER
 URINAL: ACORN 2158 WALL-MOUNT ADA SS HIGH EFFICIENCY URINAL
 W/ SLOAN ROYAL FLUSH VALVE & VACUUM BREAKER TRAP PRIMER
 MOUNT W/ JAY R SMITH CONCEALED SUPPORT
 LAV: ACORN MERIDIAN 3712 WALL-MOUNT SS 2-STATION WASH BASIN
 W/ INTEGRATED FAUCET, MOUNT W/ JAY R SMITH CONCEALED SUPPORT
NEW PARTITIONS:
 NEW BRADLEY SERIES 600 CEILING HUNG STAINLESS STEEL RESTROOM
 PARTITIONS & WALL MOUNTED STAINLESS STEEL URINAL SCREEN

NEW TOILET ROOM ACCESSORIES:
 GRAB BARS - BOBRICK B6086, (3) EACH ADA COMPARTMENT
 MIRRORS - BOBRICK B-290 2436 WELDED FRAME, (1) PER TOILET ROOM
 WALL-MOUNTED WASTE BASKET - (1) PER TOILET ROOM
 PAPER TOWEL DISPENSER - (1) PER TOILET ROOM
 SOAP DISPENSER - (1) PER TOILET ROOM
 TOILET PAPER DISPENSER - (1) PER STALL
 TOILET SEAT COVER DISPENSER - (1) PER STALL
 SANITARY NAPKIN DISPENSER - (1) PER WOMEN'S STALL
 SANITARY NAPKIN DISPOSAL BIN - (1) PER WOMEN'S STALL
NEW TOILET FINISHES:
 WALLS: FULL-HEIGHT NUDO FIBER-LITE PANELS, SMOOTH EXTERIOR GEL COAT
 CEILING: CLEAN (E) CEILING, PRIME & (2) COATS PAINT
 FLOORS: CLEAN & RESEAL (E) CONCRETE FLOORS



FLOOR PLAN (1) 1/4" = 1'-0" N

PRELIMINARY
 NOT FOR CONSTRUCTION

REVISIONS	

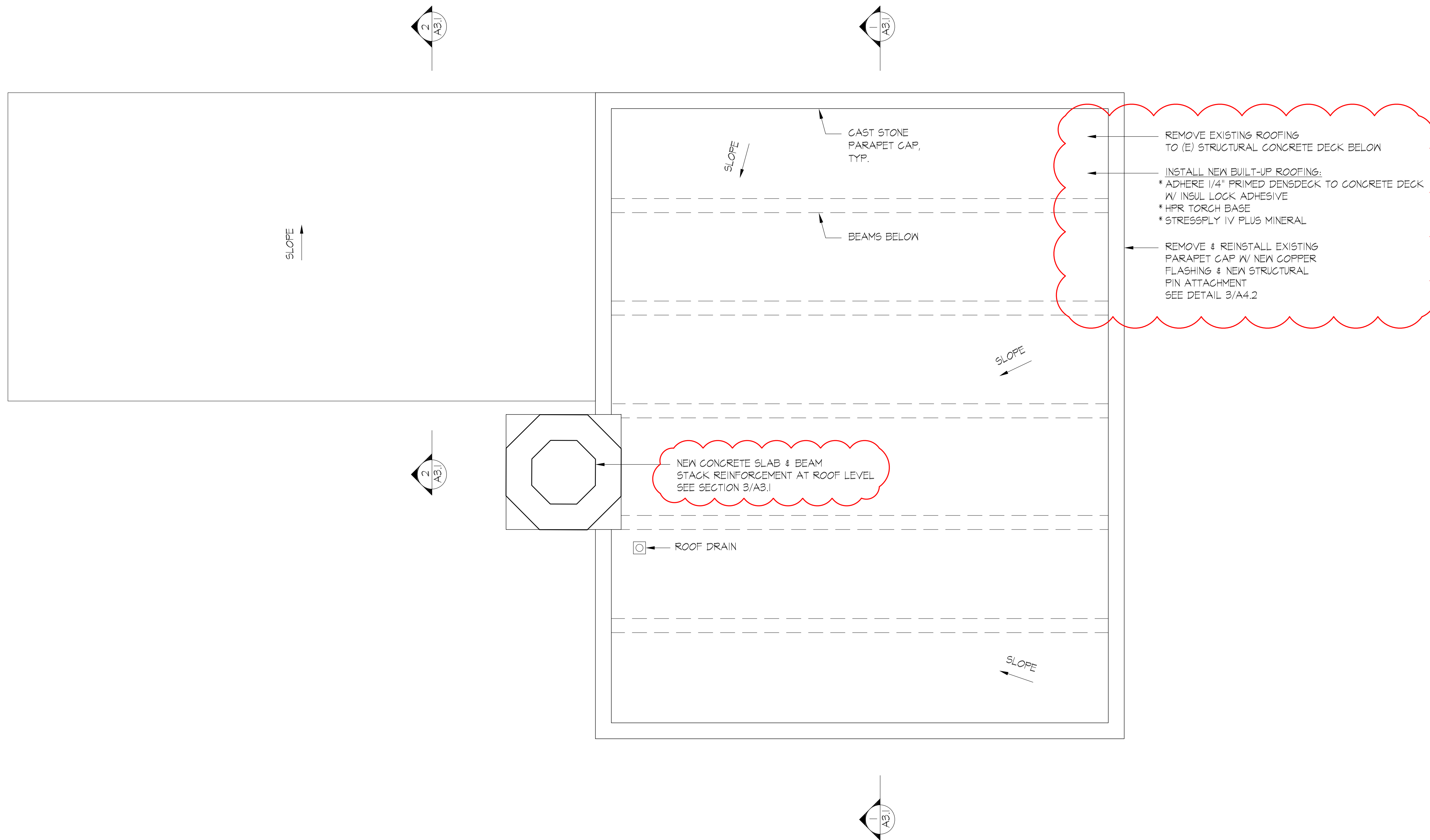
LUTHER BURBANK PARK
 BOILER BUILDING STUDY
 PHASE I REPAIR
 2040 84TH AVENUE SE
 MERCER ISLAND, WA 98040

CARDINAL
 ARCHITECTURE PC
 1326 5TH AVENUE #440
 SEATTLE WA 98101
 206-624-2365 T

#1634
 5 JANUARY 2017

FLOOR PLAN

A2.1-I



REMOVE EXISTING ROOFING TO (E) STRUCTURAL CONCRETE DECK BELOW

INSTALL NEW BUILT-UP ROOFING:
 * ADHERE 1/4" PRIMED DENSDECK TO CONCRETE DECK W/ INSUL LOCK ADHESIVE
 * HFR TORCH BASE
 * STRESSPLY IV PLUS MINERAL

REMOVE & REINSTALL EXISTING PARAPET CAP W/ NEW COPPER FLASHING & NEW STRUCTURAL FIN ATTACHMENT SEE DETAIL 3/A4.2

NEW CONCRETE SLAB & BEAM STACK REINFORCEMENT AT ROOF LEVEL SEE SECTION 3/A3.1

ROOF PLAN 1
 1/4" = 1'-0" N

PRELIMINARY
 NOT FOR CONSTRUCTION

REVISIONS

NO.	DESCRIPTION

LUTHER BURBANK PARK
 BOILER BUILDING STUDY
 PHASE I REPAIR

2040 84TH AVENUE SE
 MERCER ISLAND, WA 98040

CARDINAL
 ARCHITECTURE PC

1326 5TH AVENUE #440
 SEATTLE WA 98101
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#1634
 5 JANUARY 2017

ROOF PLAN

A2.4-I

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

LUTHER BURBANK PARK
BOILER BUILDING STUDY
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2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

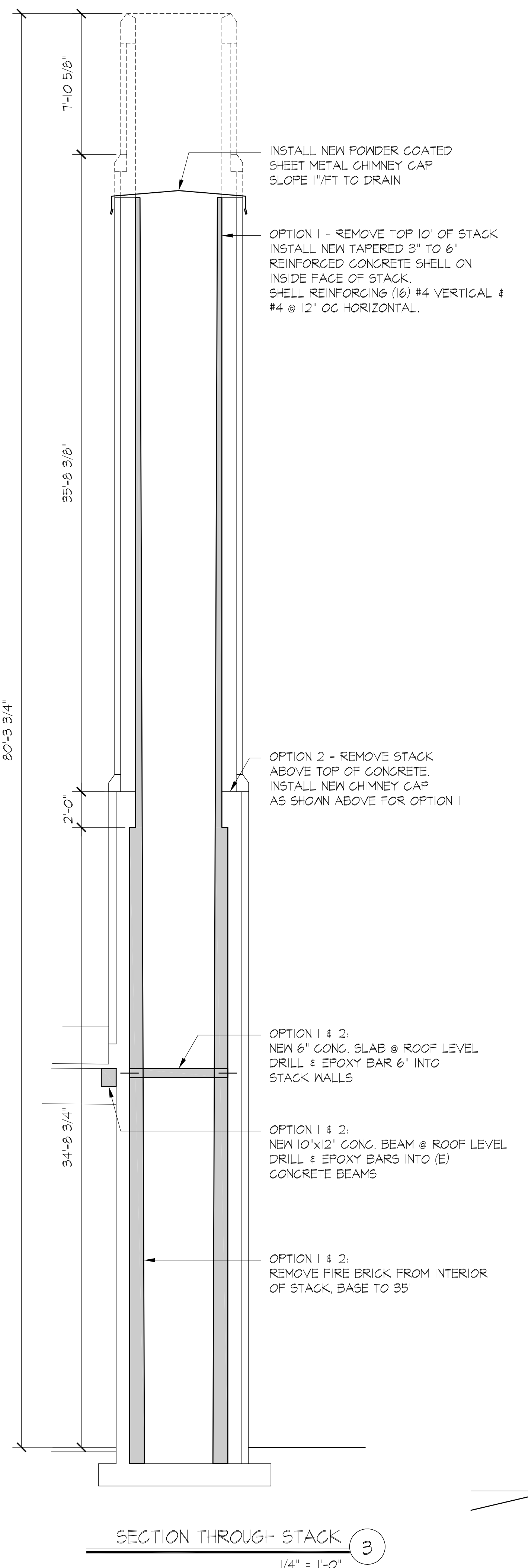
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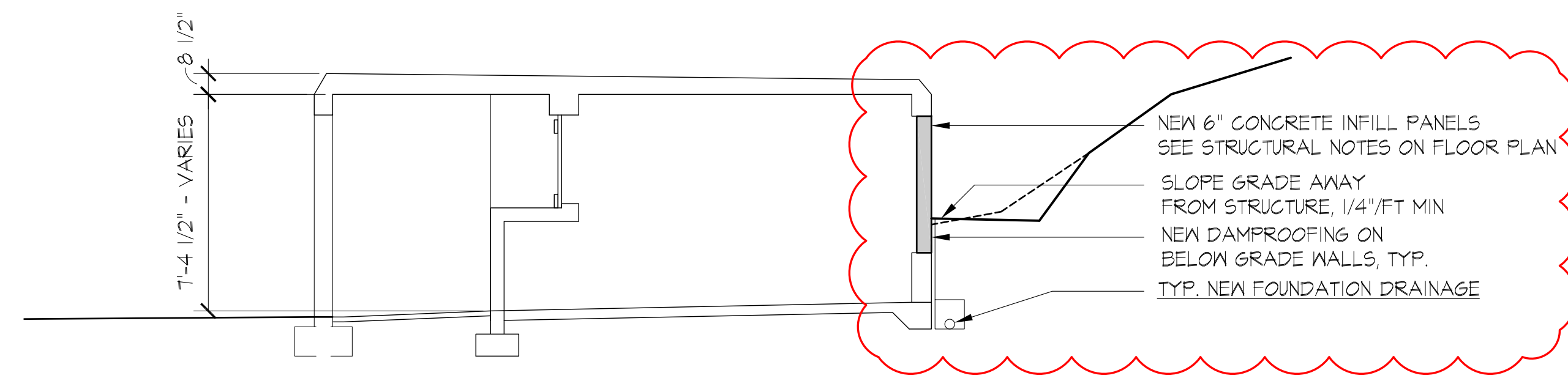
#1634
5 JANUARY 2017

BUILDING
SECTIONS

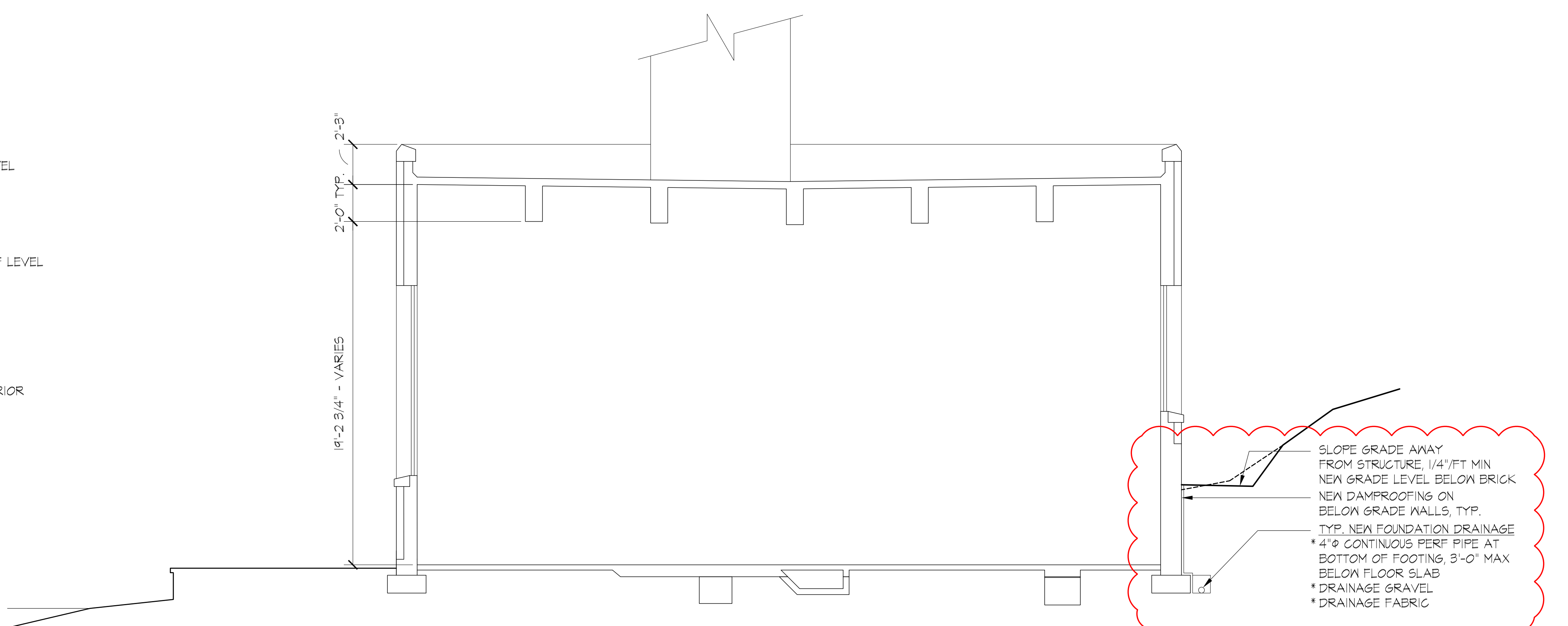
A3.1-I



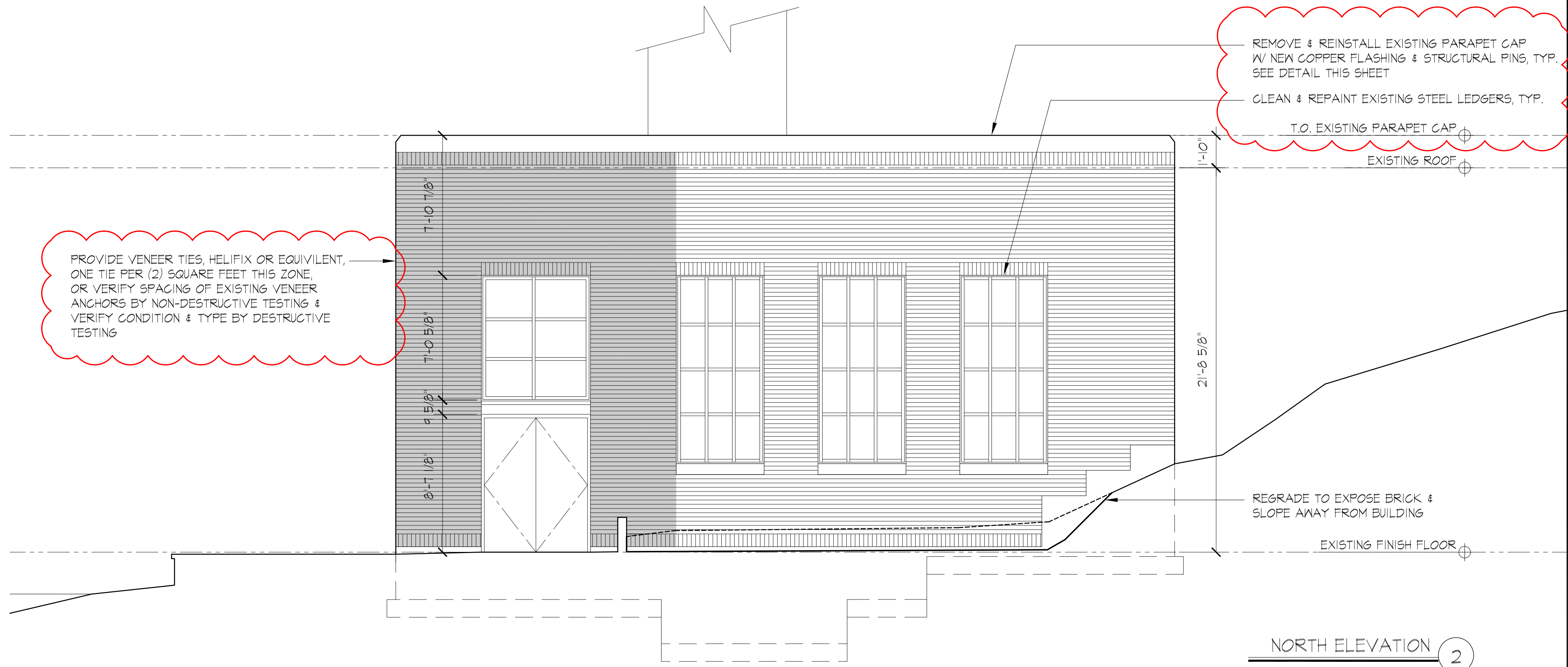
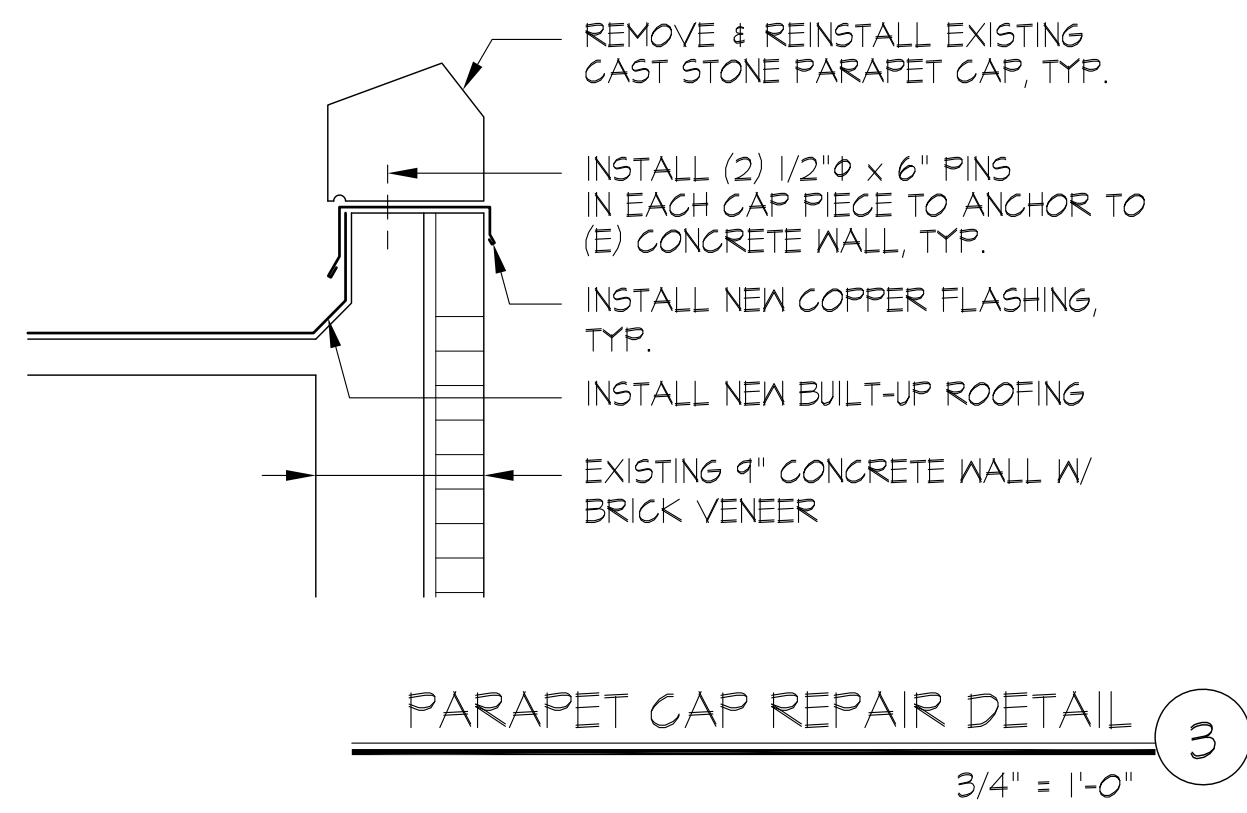
SECTION THROUGH STACK 3
1/4" = 1'-0"



SECTION THROUGH BATHROOM BUILDING 2
1/4" = 1'-0"



SECTION THROUGH BOILER BUILDING 1
1/4" = 1'-0"

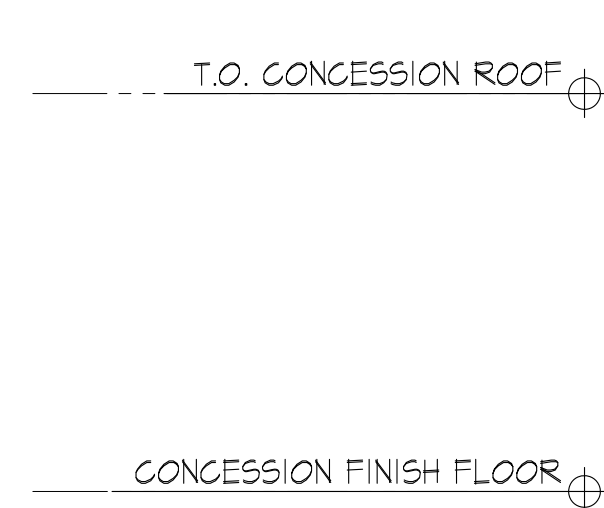
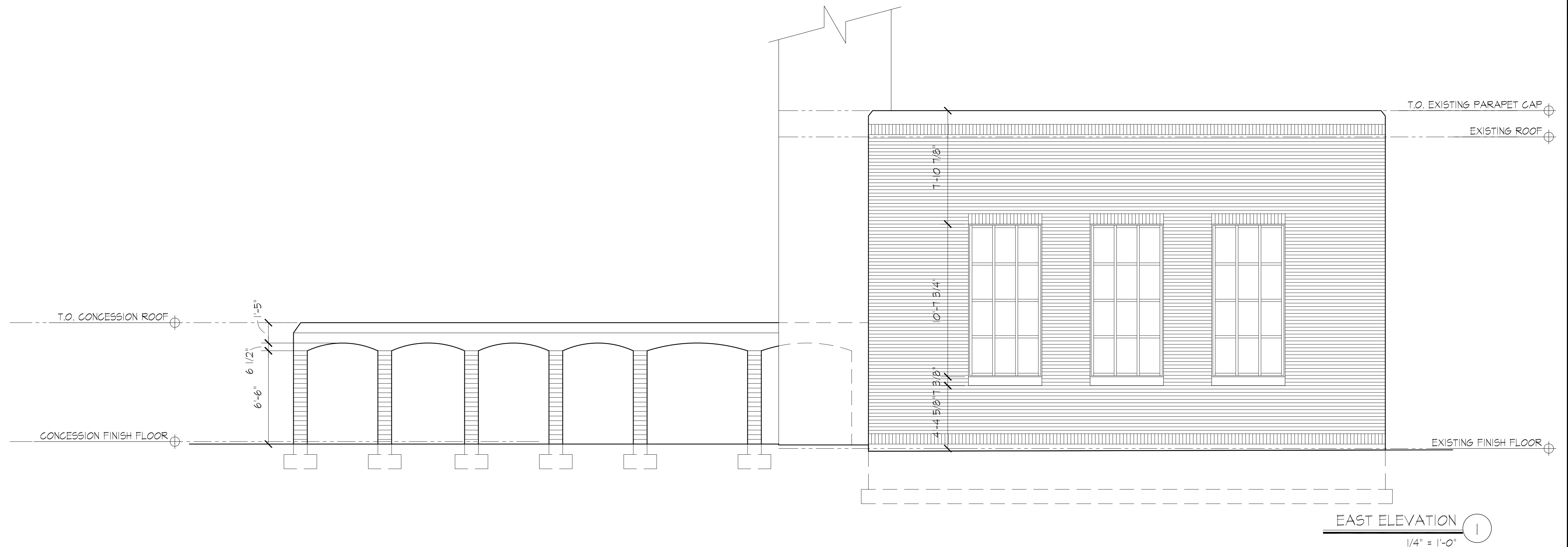


PROVIDE VENEER TIES, HELIFIX OR EQUIVALENT, ONE TIE PER (2) SQUARE FEET THIS ZONE, OR VERIFY SPACING OF EXISTING VENEER ANCHORS BY NON-DESTRUCTIVE TESTING & VERIFY CONDITION & TYPE BY DESTRUCTIVE TESTING

REMOVE & REINSTALL EXISTING PARAPET CAP W/ NEW COPPER FLASHING & STRUCTURAL PINS, TYP. SEE DETAIL THIS SHEET
 CLEAN & REPAINT EXISTING STEEL LEDGERS, TYP.

REGRADE TO EXPOSE BRICK & SLOPE AWAY FROM BUILDING

NORTH ELEVATION 2
 1/4" = 1'-0"



EAST ELEVATION 1
 1/4" = 1'-0"

PRELIMINARY
 NOT FOR CONSTRUCTION

REVISIONS

NO.	DESCRIPTION

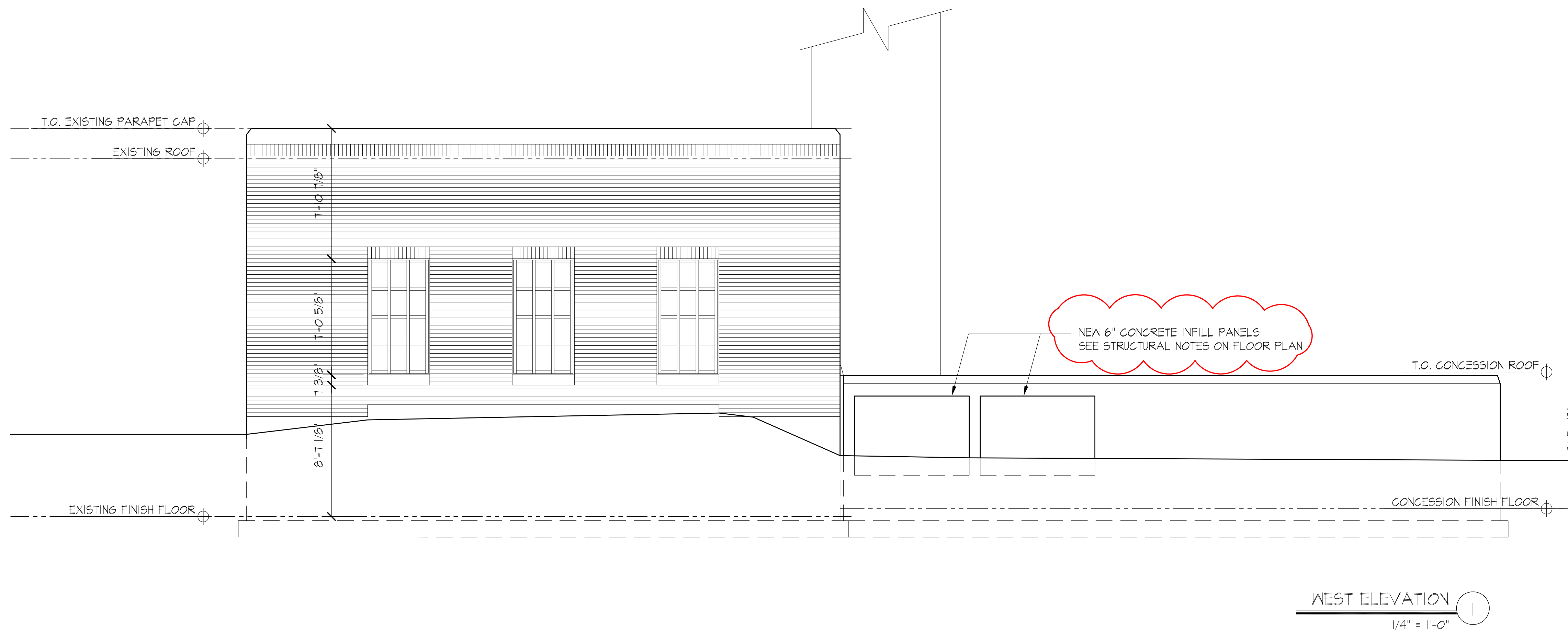
LUTHER BURBANK PARK
 BOILER BUILDING STUDY
 PHASE I REPAIR
 2040 84TH AVENUE SE
 MERCER ISLAND, WA 98040

CARDINAL
 ARCHITECTURE PC
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#1634
 5 JANUARY 2017

BUILDING
 ELEVATIONS

A4.1-I



PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS	

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BUILDING
ELEVATIONS

A4.2-I



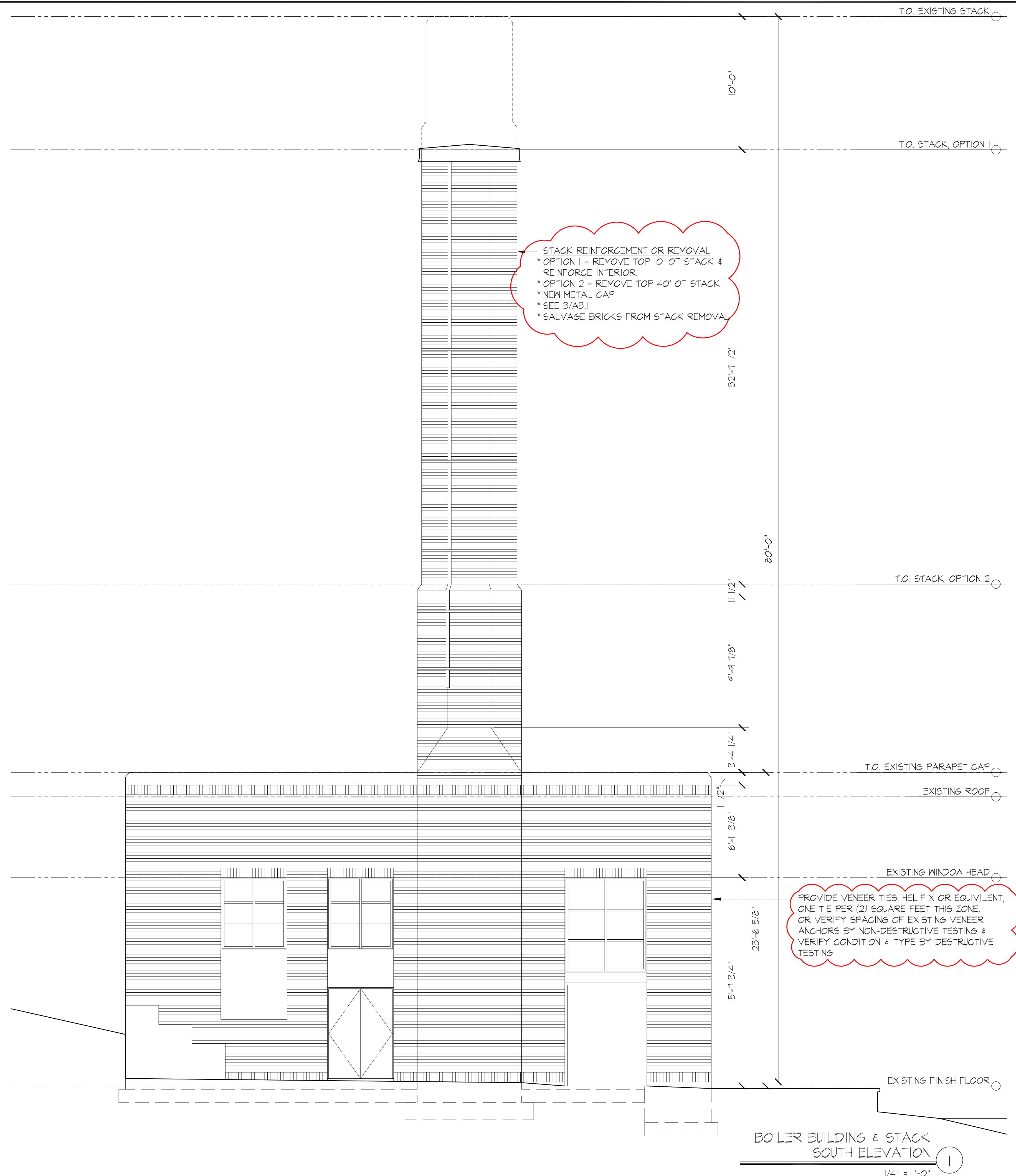
BOILER BUILDING W/ STACK REPAIR OPTION 2 (4)
NO SCALE



BOILER BUILDING W/ STACK REPAIR OPTION 1 (3)
NO SCALE



EXISTING BOILER BUILDING & STACK (2)
NO SCALE



PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

NO.	DESCRIPTION

LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE I REPAIR
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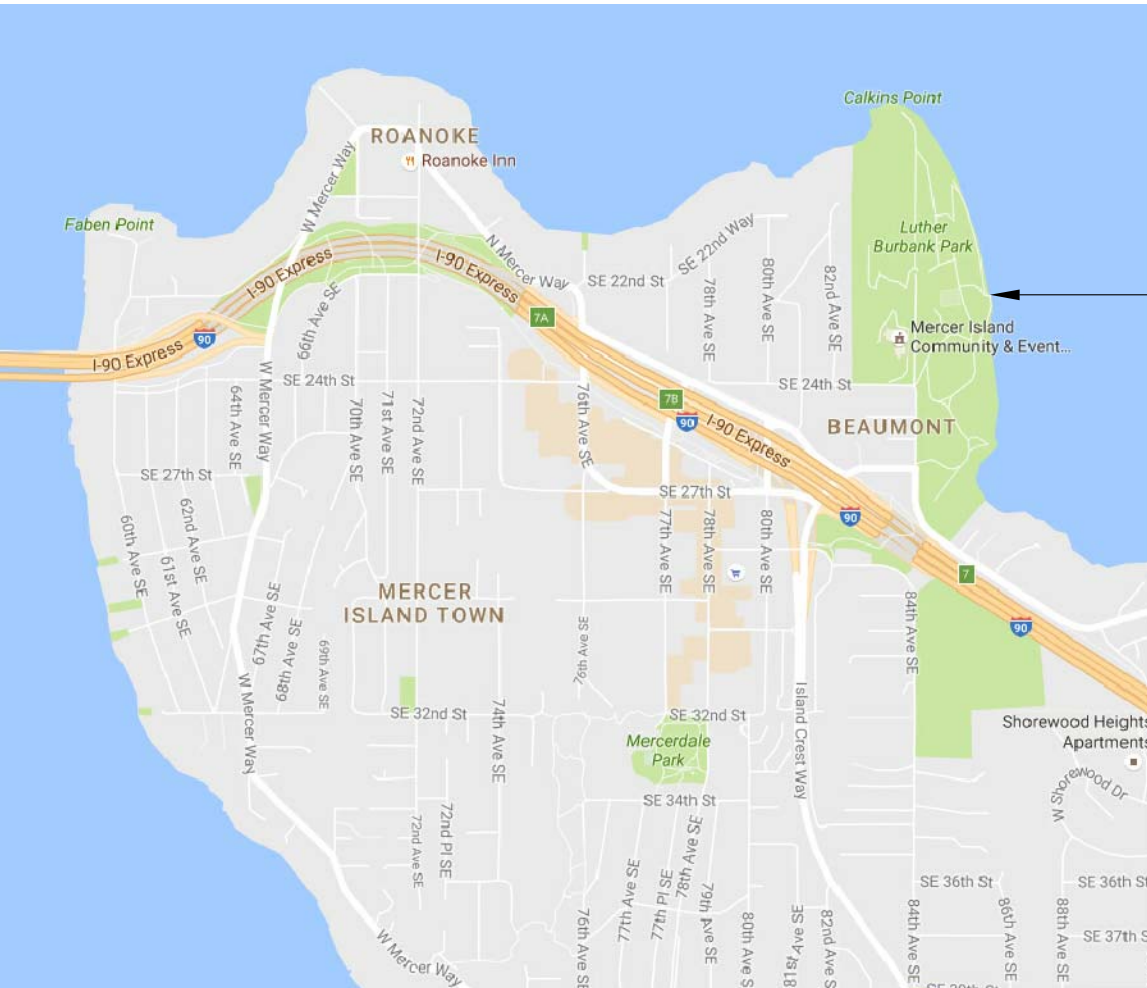
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5 JANUARY 2017

STACK ELEVATION

A4.3-I



PHASE IIA PROJECT DESCRIPTION
 * NEW ACCESSIBLE PATH & STAIRS FROM TOP OF HILL TO SHORELINE, INCLUDING CONCRETE RAMPS & STAIRS, ASPHALT PATHS & BOARDWALK
 * NEW OUTDOOR CLASSROOM DECK ON ROOF OF (E) BATHROOM BUILDING



PROJECT LOCATION IN LUTHER BURBANK PARK

LOCATION PLAN
 NO SCALE



PROPERTY & LAND USE INFORMATION

LOCATION: LUTHER BURBANK PARK
 2040 84TH AVENUE

PROPERTY OWNER: CITY OF MERCER ISLAND

LEGAL DESCRIPTION: 6L 6 LESS THE S 30 FT DEEDED TO KC FOR RD UNDER AUD FILE NO 1092150

APN: 0624059014
 ZONING: R-15
 PARCEL SIZE: 995,182 SF (22.86 ACRES)

LAND USE INFORMATION

19.02.010 USES PERMITTED IN SINGLE-FAMILY ZONE R-15
 A.6 - PUBLIC PARKS PERMITTED
 A. ACCESS TO LOCAL AND/OR ARTERIAL THOROUGHFARES SHALL BE REASONABLY PROVIDED.
 B. OUTDOOR LIGHTING SHALL BE LOCATED TO MINIMIZE GLARE UPON ADJUTING PROPERTY AND STREETS.
 C. MAJOR STRUCTURES, BALLFIELDS AND SPORT COURTS SHALL BE LOCATED AT LEAST 20 FEET FROM ANY ADJUTING PROPERTY.
 D. IF A PERMIT IS REQUIRED FOR A PROPOSED IMPROVEMENT, A PLOT, LANDSCAPE AND BUILDING PLAN SHOWING COMPLIANCE WITH THESE CONDITIONS SHALL BE FILED WITH THE CITY DEVELOPMENT SERVICES GROUP (DSG) FOR ITS APPROVAL.

CURRENT USE IS "STORAGE ACCESSORY TO PARK"

19.07.110 SHORELINE MASTER PROGRAM
 B.1 - LEGAL NONCONFORMING USES & STRUCTURES MAY CONTINUE
 C.1 - SITE IS IN URBAN PARK ENVIRONMENT
 GOVERNMENT SERVICES, PUBLIC FACILITIES, PARKS & OPEN SPACE PERMITTED (TABLE A)
 E.1 - SHORELAND DEVELOPMENT STANDARDS LANDWARD OF OHWM:
 SETBACK FOR ALL STRUCTURES & PARKING: 25' FROM OHWM
 MAXIMUM IMPERVIOUS SURFACE COVERAGE: 10% BETWEEN 0' & 25' FROM OHWM
 30% BETWEEN 25' & 50' FROM OHWM
 ORDINARY HIGH WATER MARK IS 10'-6"

BUILDING CODE INFORMATION

APPLICABLE CODE: 2015 INTERNATIONAL BUILDING CODE W/ WASHINGTON STATE AMMENDMENTS

CONSTRUCTION TYPE: CURRENT STRUCTURE IS TYPE IA, NON-SPRINKLED CHAPTER 6
 PROPOSED PHASE IIB RENOVATIONS TO BE TYPE IIB, SPRINKLED NONCOMBUSTIBLE CONSTRUCTION
 PRIMARY FRAME: NO RATING REQUIRED
 BEARING WALLS: NO RATING REQUIRED
 FLOOR STRUCTURE: NO RATING REQUIRED
 ROOF STRUCTURE: NO RATING REQUIRED

OCCUPANCY TYPE: CURRENT OCCUPANCY IS S-1 STORAGE CHAPTER 3
 PROPOSED OCCUPANCY FOR PHASE IIB RENOVATIONS TO BE S-1 STORAGE & B BUSINESS

HEIGHTS & AREAS: EXISTING BUILDING HEIGHTS & AREAS: CHAPTER 5
 BOILER BUILDING: (1) STORY, 24' HIGH, 1600 SF
 CONCESSIONS BUILDING: (1) STORY, 24' HIGH, 835 SF

ALLOWABLE HEIGHTS & AREAS
 TYPE IIB CONSTRUCTION, SPRINKLED, B&S OCCUPANCY:
 (3) STORIES, 65' HIGH, 52,000 SF PER STORY

OCCUPANT LOADS: CURRENT OCCUPANT LOAD (STORAGE): 1600 SF/300 = (6) OCCUPANTS TABLE 1004.1.2
 (1) EXIT REQUIRED
 PROPOSED BOILER BUILDING OCCUPANT LOAD:
 LEVEL 1 (STORAGE): 1600 SF/300 = (6) OCCUPANTS
 LEVEL 2 (CLASSROOMS): 320 SF/20 = (16) OCCUPANTS
 LEVEL 2 (OFFICES): 205 SF/100 = (3) OCCUPANTS
 LEVEL 2 TOTAL: (21) OCCUPANTS
 (1) EXIT REQUIRED

ACCESSIBILITY: NO ACCESSIBLE ROUTE TO THE BUILDING CURRENTLY EXISTS CHAPTER 11, ANSI A117.1
 BATHROOMS TO BE REMODELED FOR ACCESSIBILITY IN PHASE I.
 FOR CHANGE OF USE (PHASE II), ACCESSIBLE ROUTE WILL BE PROVIDED FROM TOP OF HILL TO ENTRANCES AT LEVELS 1 & 2 AND BATHROOMS.

DRAWING INDEX

TI-IIA PROJECT INFORMATION
 AI-IIA SITE PLAN
 A2.2-IIA NEW ROOF DECK PLAN
 A3.1-IIA BUILDING SECTION & ELEVATION

PRELIMINARY
 NOT FOR CONSTRUCTION

REVISIONS

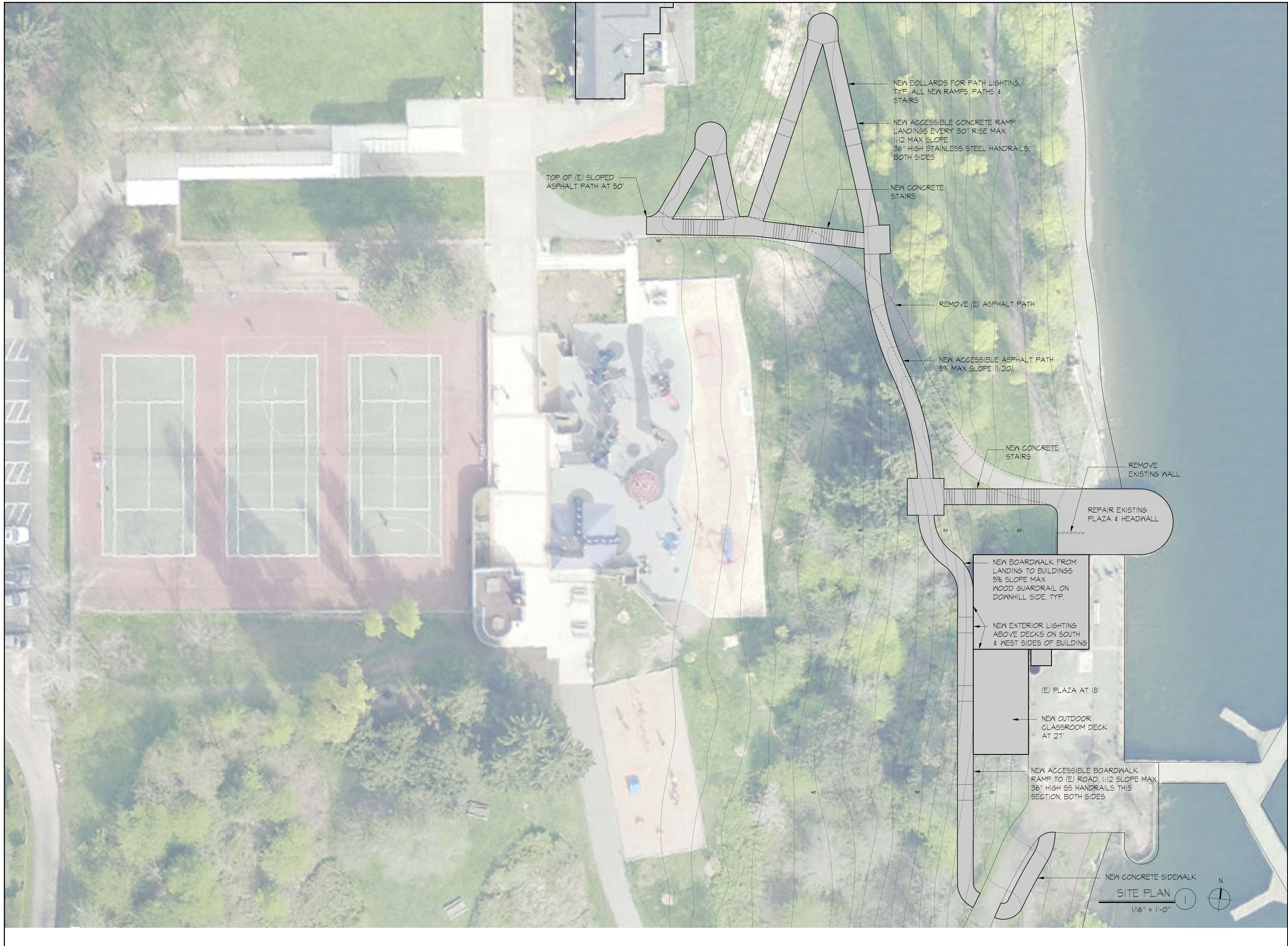
LUTHER BURBANK PARK
 BOILER BUILDING STUDY
 PHASE II A
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 MERCER ISLAND, WA 98040

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#1634
 5 JANUARY 2016

PROJECT
 INFORMATION

T1-IIA



PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

NO.	DESCRIPTION

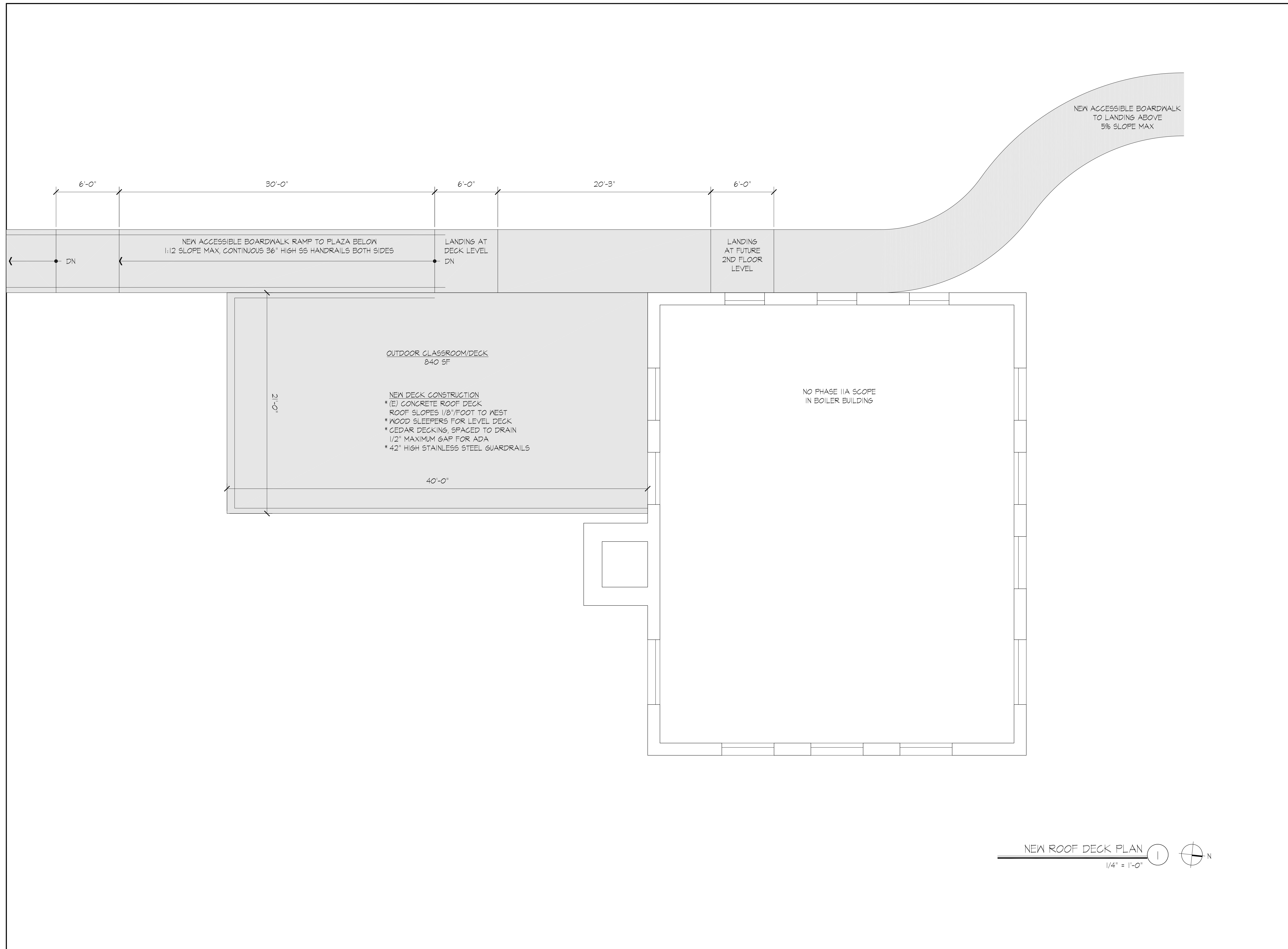
**LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II A**
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MERCER ISLAND, WA 98040

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#1634
5 JANUARY 2016

PHASE 2A
SITE PLAN

A1-IIA



PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

NO.	DATE	DESCRIPTION

LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II A

2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

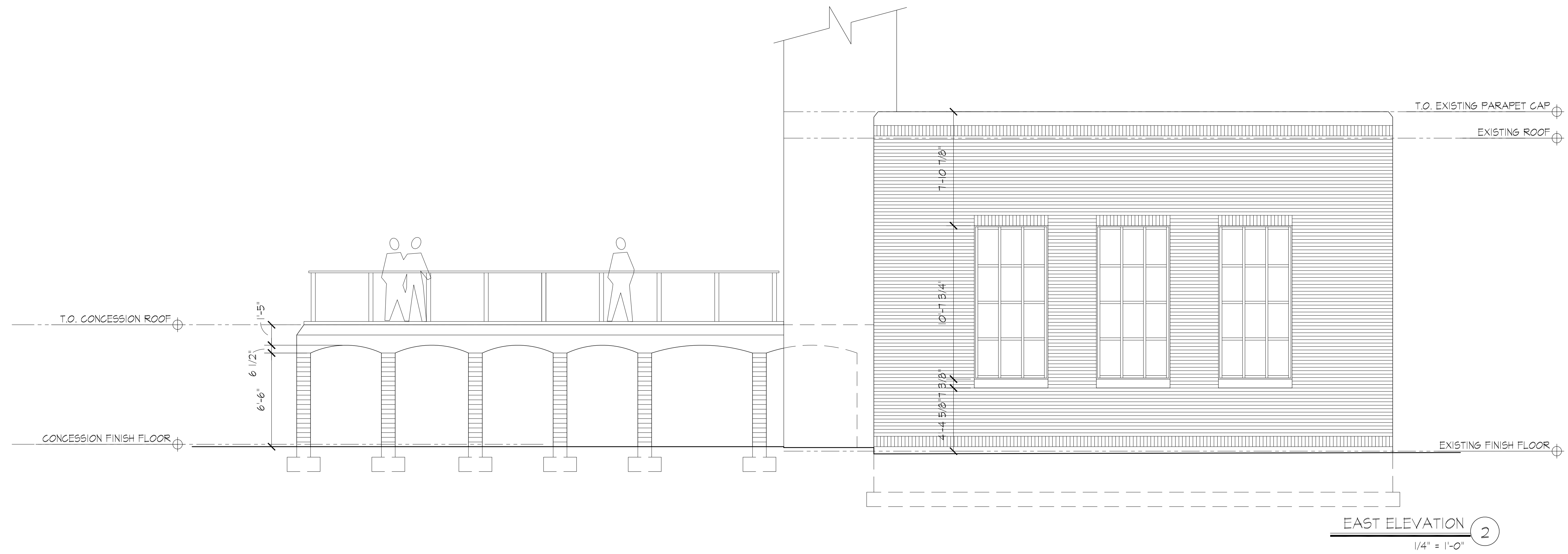
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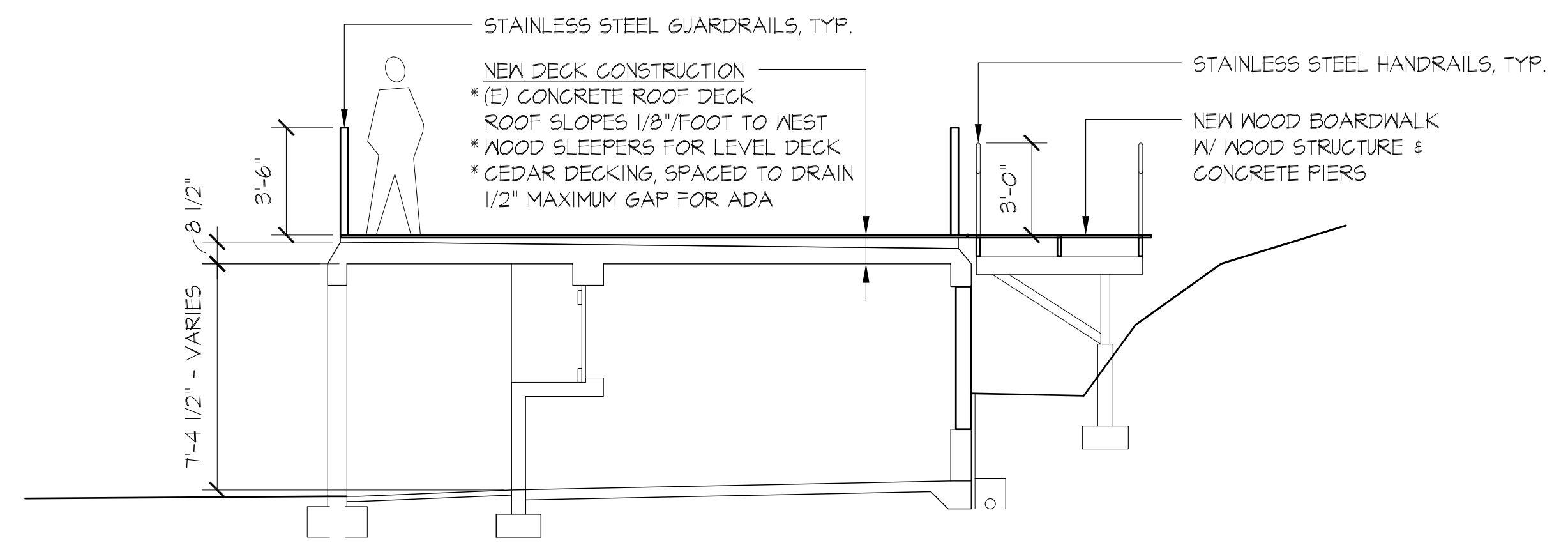
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5 JANUARY 2016

NEW
ROOF DECK
PLAN

A2.2-IIA



EAST ELEVATION ②
1/4" = 1'-0"



SECTION THROUGH CONCESSION BUILDING & NEW OUTDOOR CLASSROOM ①
1/4" = 1'-0"

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS	

**LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II A**
2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

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#1634
5 JANUARY 2016

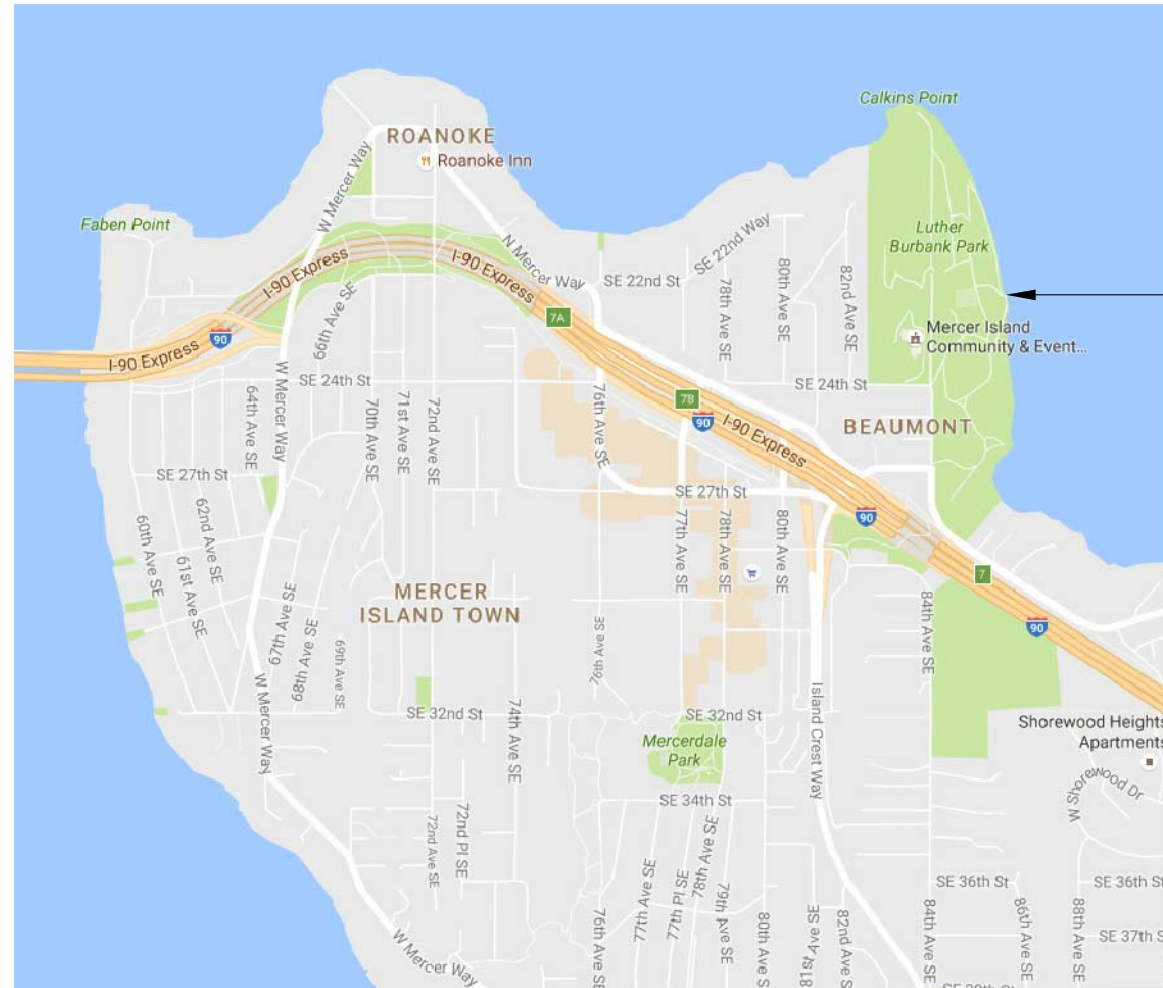
BUILDING
SECTION &
ELEVATION

A3.1-IIA



PHASE IIB PROJECT DESCRIPTION

- * NEW SECOND FLOOR IN BOILER BUILDING W/ NEW ENTRY, CLASSROOM & (2) OFFICES
- * NEW INTERIOR STAIRS & ENCLOSED PLATFORM LIFT IN BOILER BUILDING
- * NEW SECOND FLOOR ENTRY ON UPHILL (WEST) SIDE OF BOILER BUILDING, CONNECTING TO PHASE IIA ACCESSIBLE ROUTE TO TOP OF HILL
- * REINFORCE (E) BRICK CLADDING AT NEW SECOND FLOOR ENTRY
- * REMODEL (E) CONCESSION AREA IN BATHROOM BUILDING



PROJECT LOCATION IN LUTHER BURBANK PARK

LOCATION PLAN
NO SCALE



PROPERTY & LAND USE INFORMATION

LOCATION: LUTHER BURBANK PARK
2040 84TH AVENUE

PROPERTY OWNER: CITY OF MERCER ISLAND

LEGAL DESCRIPTION: 6L 6 LESS THE S 30 FT DEEDED TO KC FOR RD UNDER AUD FILE NO 1092150

APN: 0624059014

ZONING: R-15

PARCEL SIZE: 995,182 SF (22.86 ACRES)

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CURRENT USE IS "STORAGE ACCESSORY TO PARK"

19.07.110 SHORELINE MASTER PROGRAM
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C.1 - SITE IS IN URBAN PARK ENVIRONMENT
GOVERNMENT SERVICES, PUBLIC FACILITIES, PARKS & OPEN SPACE PERMITTED (TABLE A)
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30% BETWEEN 25' & 50' FROM OHWM
ORDINARY HIGH WATER MARK IS 10'-6"

BUILDING CODE INFORMATION

APPLICABLE CODE: 2015 INTERNATIONAL BUILDING CODE W/ WASHINGTON STATE AMMENDMENTS

CONSTRUCTION TYPE: CURRENT STRUCTURE IS TYPE IA, NON-SPRINKLED CHAPTER 6
PROPOSED PHASE IIB RENOVATIONS TO BE TYPE IIB, SPRINKLED NONCOMBUSTIBLE CONSTRUCTION
PRIMARY FRAME: NO RATING REQUIRED
BEARING WALLS: NO RATING REQUIRED
FLOOR STRUCTURE: NO RATING REQUIRED
ROOF STRUCTURE: NO RATING REQUIRED

OCCUPANCY TYPE: CURRENT OCCUPANCY IS S-1 STORAGE
PROPOSED OCCUPANCY FOR PHASE IIB RENOVATIONS TO BE S-1 STORAGE & B BUSINESS CHAPTER 3

HEIGHTS & AREAS: EXISTING BUILDING HEIGHTS & AREAS:
CHAPTER 5 BOILER BUILDING: (1) STORY, 24' HIGH, 1600 SF
CONCESSIONS BUILDING: (1) STORY, 24' HIGH, 835 SF

ALLOWABLE HEIGHTS & AREAS
TYPE IIB CONSTRUCTION, SPRINKLED, B&S OCCUPANCY:
(3) STORIES, 65' HIGH, 52,000 SF PER STORY

OCCUPANT LOADS: CURRENT OCCUPANT LOAD (STORAGE): 1600 SF/300 = (6) OCCUPANTS
TABLE 1004.1.2 (1) EXIT REQUIRED
PROPOSED BOILER BUILDING OCCUPANT LOAD:
LEVEL 1 (STORAGE): 1600 SF/300 = (6) OCCUPANTS
LEVEL 2 (CLASSROOMS): 320 SF/20 = (14) OCCUPANTS
LEVEL 2 (OFFICES): 205 SF/100 = (3) OCCUPANTS
LEVEL 2 TOTAL: (21) OCCUPANTS
(1) EXIT REQUIRED

ACCESSIBILITY: NO ACCESSIBLE ROUTE TO THE BUILDING CURRENTLY EXISTS
CHAPTER 11, ANSI A117.1 BATHROOMS TO BE REMODELED FOR ACCESSIBILITY IN PHASE I.
FOR CHANGE OF USE (PHASE II), ACCESSIBLE ROUTE WILL BE PROVIDED FROM TOP OF HILL TO ENTRANCES AT LEVELS 1 & 2 AND BATHROOMS.

DRAWING INDEX

T1-IIB PROJECT INFORMATION
A1-IIB SITE PLAN
A2.1-IIB FIRST FLOOR PLAN
A2.2-IIB 2ND FLOOR PLAN
A3.1-IIB BUILDING SECTIONS
S2.2-IIB STRUCTURAL PLAN

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II B
2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

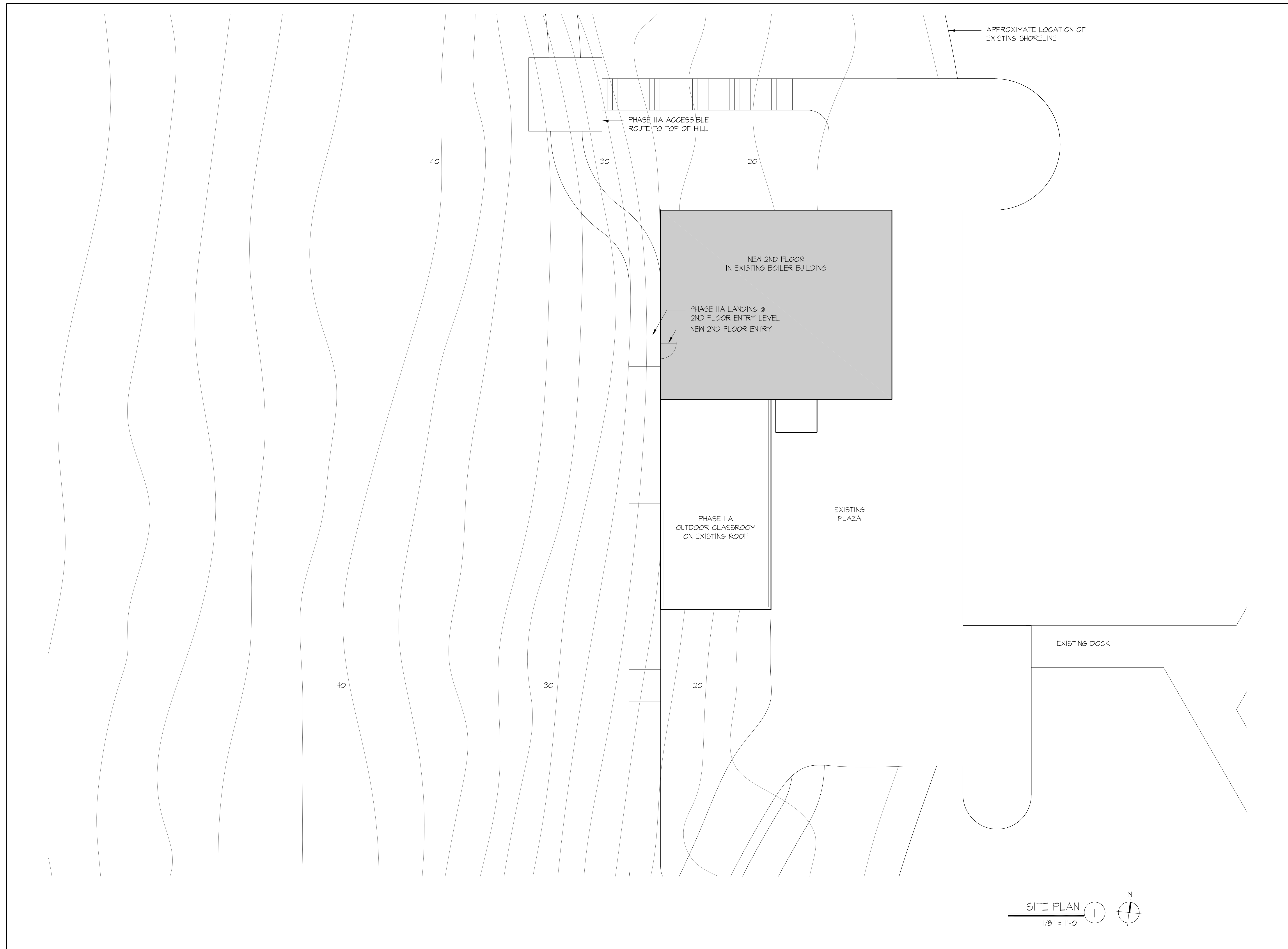


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5 JANUARY 2016

PROJECT
INFORMATION

T1-IIB



PRELIMINARY
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REVISIONS	

**LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II B**

2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

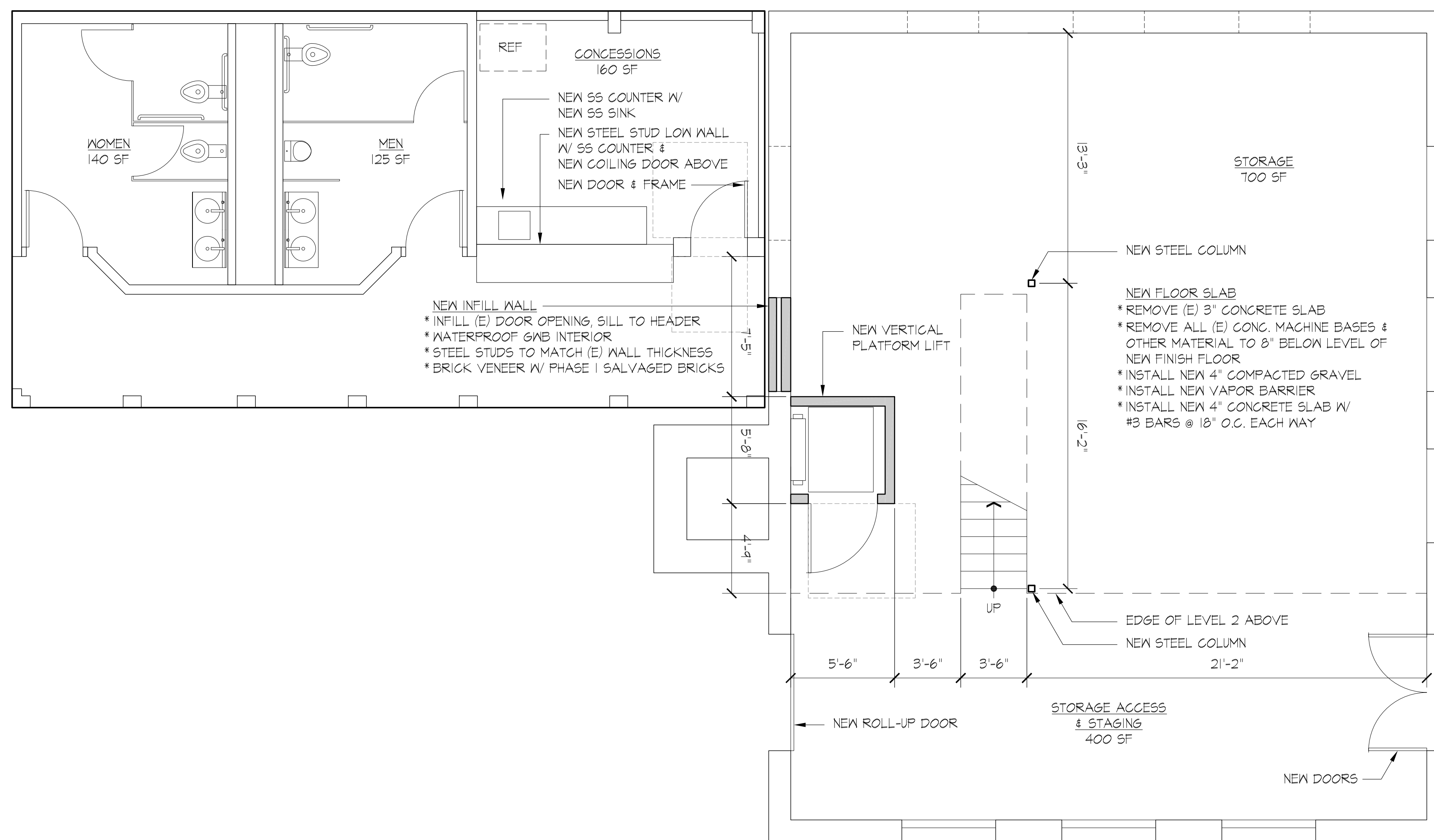
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ARCHITECTURE PC

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SEATTLE WA 98101
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#1634
5 JANUARY 2016

SITE PLAN

A1-IIB



NOTES:

- * NEW AUTOMATIC FIRE SPRINKLERS THROUGHOUT BOTH BUILDINGS
- * NEW ELECTRIC BASEBOARD HEAT IN NEW LEVEL 2 OFFICES & CLASSROOM
- * NEW ELECTRIC BASEBOARD HEAT
- * NEW FIRE ALARM SYSTEM
- * NEW SECURITY ALARM SYSTEM
- * NEW INTERIOR LIGHTING IN BOILER BUILDING

FLOOR PLAN 1
1/4" = 1'-0" N

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS

**LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II B**

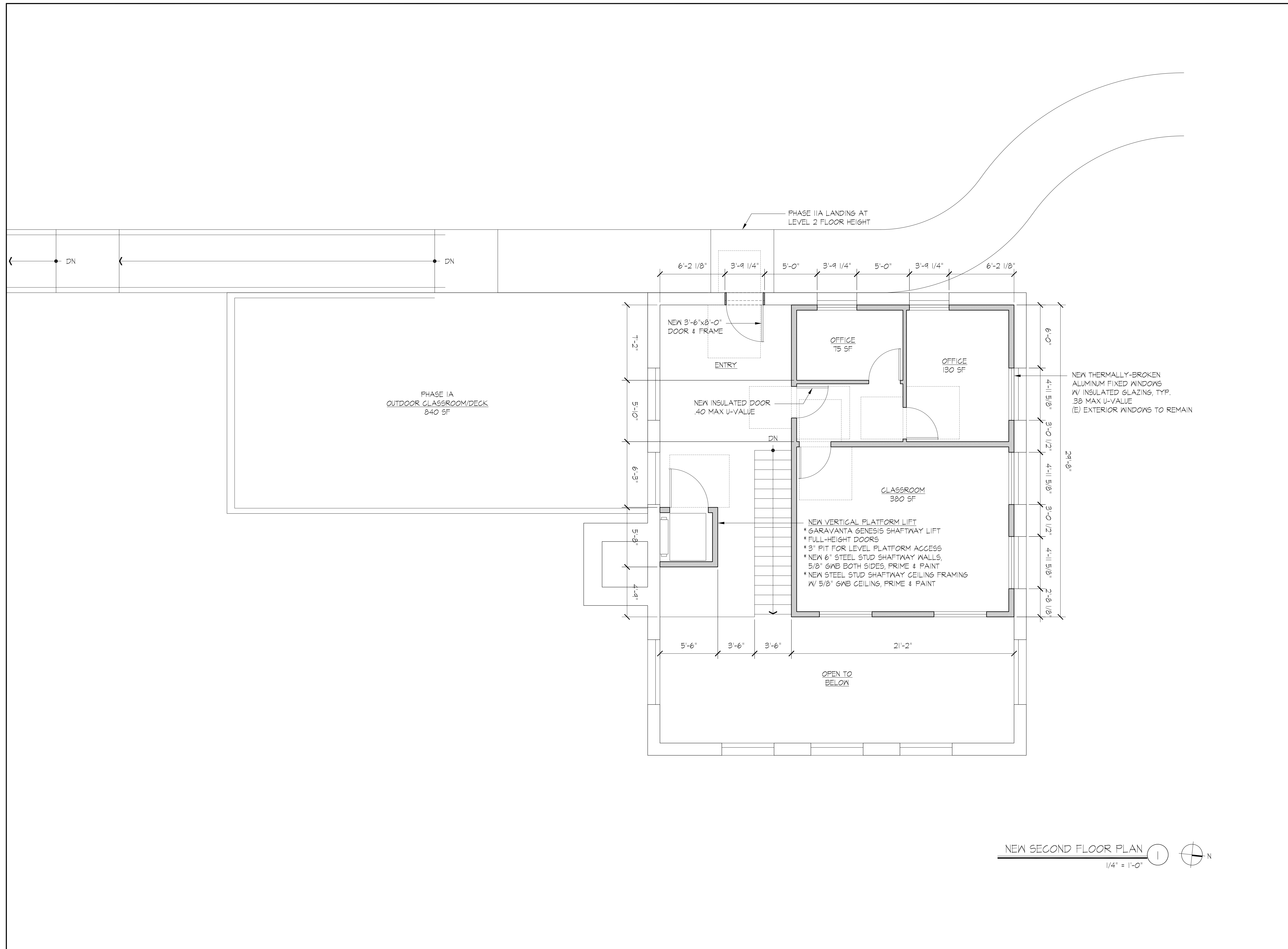
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FIRST FLOOR PLAN

A2.1-IIB



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REVISIONS

**LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II B**

2040 84TH AVENUE SE
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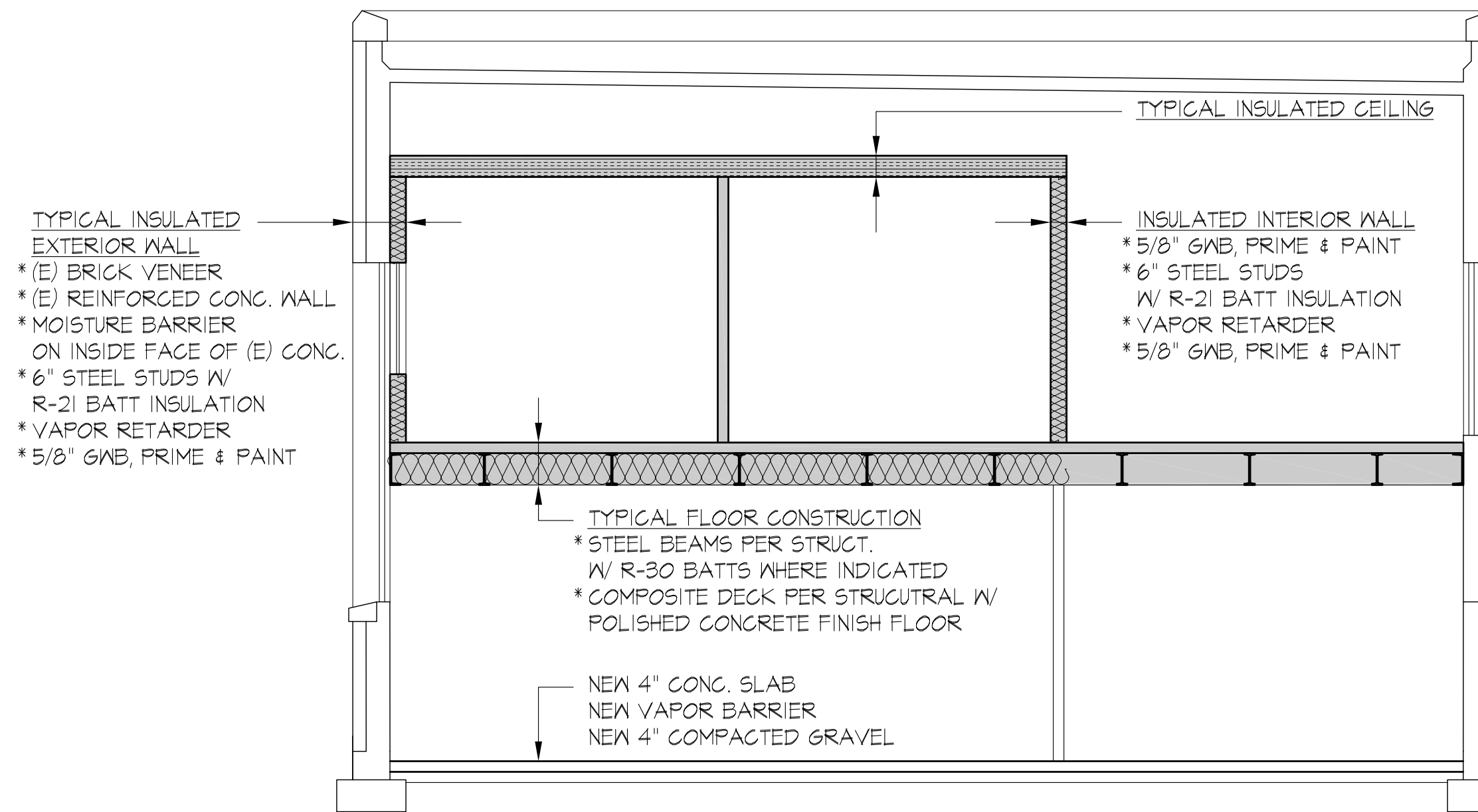


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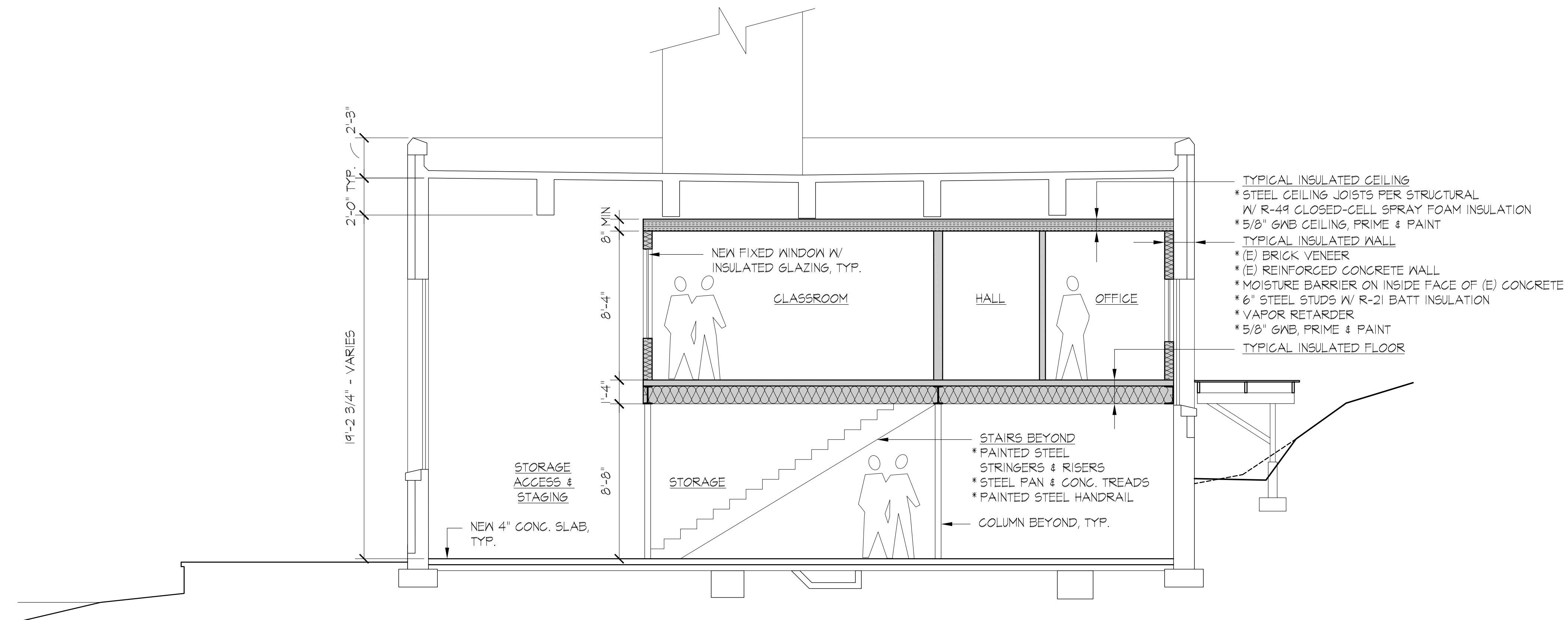
#1634
5 JANUARY 2016

2ND FLOOR PLAN

A2.2-IIB



SECTION THROUGH BOILER BUILDING 2
1/4" = 1'-0"



SECTION THROUGH BOILER BUILDING 1
1/4" = 1'-0"

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS	

LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II B
2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

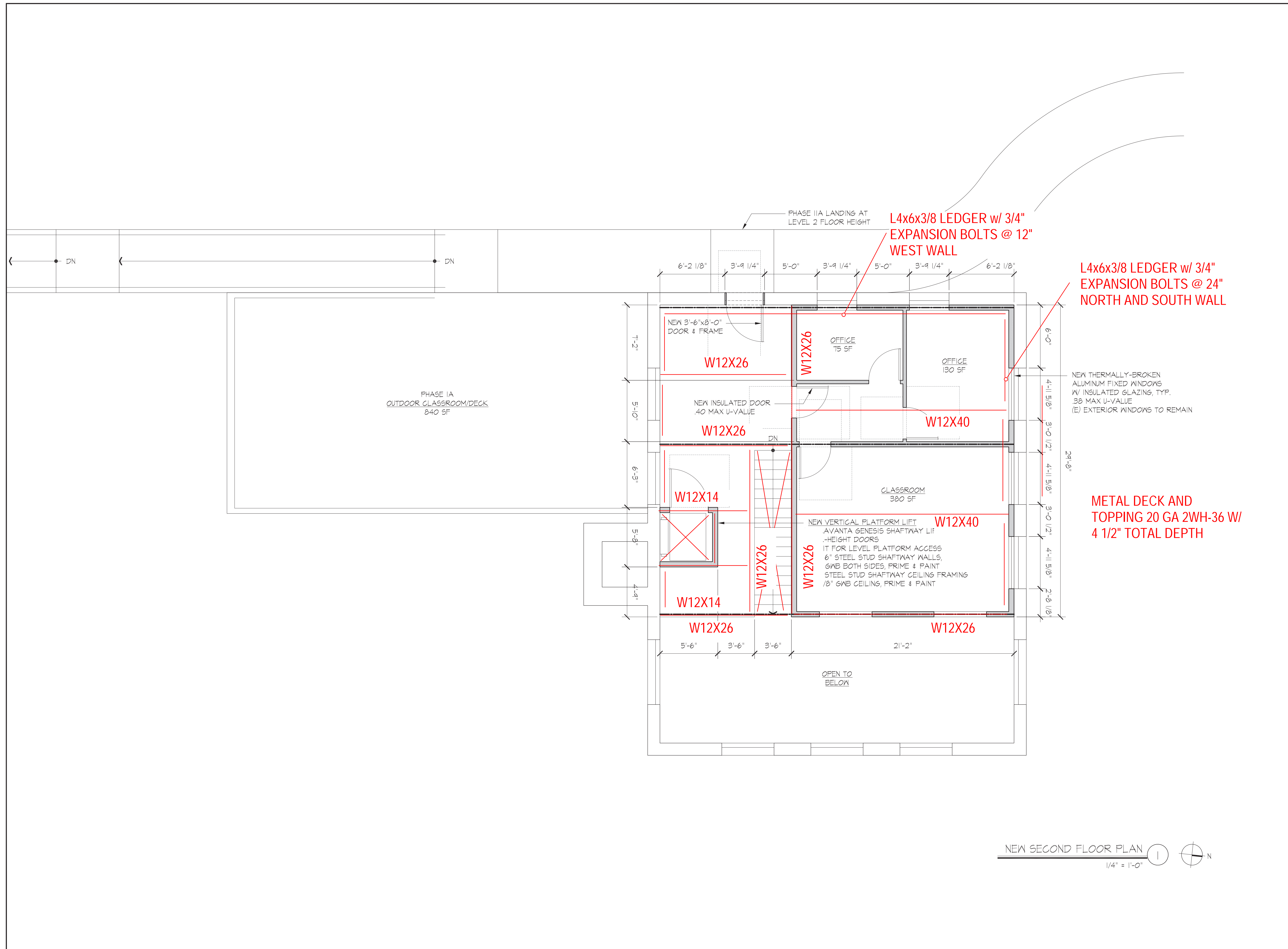
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#1634
5 JANUARY 2016

BUILDING
SECTIONS

A3.1-IIB



PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS	

LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II B

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#1634
5 JANUARY 2016
STRUCTURAL PLAN

S2.2-IIB



Existing Chimney for Reference -
No Modifications



Phase 1 Chimney Modifications -
Remove 10 Feet & Reinforce Remaining
Chimney & Structure



Luther Burbank Park

Boiler Building Repair + Remodel Study

Prepared for:

Cardinal Architecture
1326 5th Avenue
#440
Seattle WA 98101

Prepared by:

Trish Drew
DCW Cost Management
500 Yale Avenue North
Suite 100
Seattle WA 98105
206-718-2840

Project Reference: 00001634.100

Luther Burbank Park Boiler Building Repair + Remodel Study

Contents

Overall Summary	3
Scope of Work	4
Basis of Estimate	5
Phase 1	6
Phase 2A	11
Phase 2B	15
Stack Option	20

Luther Burbank Park Boiler Building Repair + Remodel Study

Overall Summary

TOTAL

PH 1 Repair	254,051
PH 2A Pathways and Outdoor Classroom Deck	1,127,278
PH 2B Interior improvements and Second Floor Build out	681,656
TOTAL BUILDING CONSTRUCTION	2,062,985
RECOMMENDED BUDGET	2,062,985
Add Option 1: Alternative Chimney modifications	17,610

Luther Burbank Park Boiler Building Repair + Remodel Study

Scope of Work

Project Scope Description

The project consists of a preliminary design for the Luther Burbank Boiler Room building, and joined concessions/restroom facility. The project includes renovation and repair of the existing structure in Phase 1 including the removal of 10' of the smoke stack and reinforcement. Phase 2A consists of demolition of existing pathway to be replaced with new stairs, ramps, and new deck connected to the 2nd floor of the Boiler building. Phase 2B includes interior enhancements of the building, including new lift, new doors, concession room improvements, creation of second floor with connecting stairs, new floors, and thermal and moisture barrier enhancements to the walls and windows. An alternate Chimney Stack modification option is provided.

Project Design

Preliminary Plans dated December 16, 2016, and redline structural comments from SSF. Costs are based on elements from similar projects, local sub market, and directives from the design team.

Procurement

The costs provided herein are based on the assumption that the project will be delivered as design, bid, build. If CM GC deliver is considered, additional cost for pre-construction may be required.

Site Conditions and Constraints

It is expected that the work will be performed during regular working hours. The site is located near Lake Washington, but none of the labor or delivery of materials is expected to be provided water-side. If there are access constraints that prohibit land-side delivery, significant cost increases would be anticipated for water-side work or be provided at contractors expense.

Luther Burbank Park Boiler Building Repair + Remodel Study

Basis of Estimate

Assumptions and Clarifications

This estimate is based on the following assumptions and clarifications:

- 1 Hazardous materials abatement is anticipated.
- 2 The majority of work will be performed during regular business hours
- 3 **Excludes** soft costs, permits, and taxes
- 4 Site work is limited to work detailed in Phase IIA.

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 1 Summary

		%	\$/SF	TOTAL	
	Gross Area:		2,472 SF		
01	Foundations	6%	5.69	14,056	
03	Floor and Roof Structure	43%	43.72	108,077	
1	Shell	54%	56.00	138,440	
06	Interior Partitions	6%	6.17	15,256	
07	Interior Finishes	7%	6.68	16,515	
2	Interiors	13%	12.85	31,771	
10	Plumbing	7%	7.37	18,220	
11	HVAC	0%	0.40	1,000	
12	Electrical	0%	0.40	1,000	
13	Fire Protection	0%	0.00	0	
4	Mechanical & Electrical	8%	8.18	20,220	
BUILDING CONSTRUCTION		75%	77.03	190,430	
17	General Conditions	12.00%	9%	9.24	22,852
18	Contractor's Overhead & Profit or Fee	5.00%	4%	4.31	10,664
PLANNED CONSTRUCTION COST		88%	90.59	223,946	
19	Contingency for Development of Design	10.00%	9%	9.06	22,395
CONSTRUCTION COST BEFORE ESCALATION		97%	99.65	246,341	
20	Escalation to Start Date (Mar 2018)	3.13%	3%	3.12	7,710
RECOMMENDED BUDGET		100%	102.77	254,051	
1			2	4	

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 1

	Quantity	Unit	Rate	Total
--	----------	------	------	-------

1 Shell

01 Foundations

Expose area for foundation drain- 2.5'	271	LF	6.70	1,816
Place footing drain, drain sock, connect, bedding / cover	271	LF	18.50	5,014
Regrade slope	161	CY	45.00	7,227

14,056

03 Floor and Roof Structure

Demolition

Temp area protection	1	LS	1,000.00	1,000
Sawcut and core drill for new plumbing locations	50	LF	8.00	400
Demolition to restroom walls, doors and fixtures	310	SF	8.00	2,480
Demolition to framed walls at concession	66	SF	5.50	363
Demolition to parapet cap	160	LF	3.30	528
Demolition to existing roof to structure	1,584	SF	6.50	10,296

Build Back

Repair Slab at areas where plumbing was removed	310	SF	4.00	1,240
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16,307

04 External Cladding

Clean and repaint steel window ledgers	4	LOC	400.00	1,600
Brick tie-backs	311	LOC	55.00	17,078

Chimney Modifications

Sheet metal chimney cap	1	EA	2,800.00	2,800
Remove top 10' of stack	10	LF	550.00	5,500
Install reinforced concrete shell	10	LF	380.00	3,800
Install new reinforced concrete slab (roof level)	61	SF	70.00	4,270
10'x12" Concrete Beam	8	LF	210.00	1,680
Drill and install epoxy reinforcing bar to € beams	1	LS	3,000.00	3,000
Remove fire brick from stack to 35'	385	SF	16.00	6,160

45,888

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 1

	Quantity	Unit	Rate	Total
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05 Roofing and Waterproofing

Install new Built-up roof system- Sloped to drain	1,584	SF	22.00	34,848
Install new parapet cap (pinned)	160	LF	26.25	4,200
Sealants to roof drains and stacks	1	LS	2,500.00	2,500
Dampproofing foundation	516	SF	8.40	4,334

45,882

2 Interiors

06 Interior Partitions

Metal stud and Concrete backer bd partitions -shaft walls	224	SF	12.50	2,800
Metal stud and gyp partitions w/cladding- Entry	184	SF	10.90	2,006
Reinforced concrete infill walls at concessions	66	SF	55.00	3,630
Gyp ceiling- Restroom	310	SF	12.00	3,720
Door, frame and hardware	2	EA	1,550.00	3,100

15,256

07 Interior Finishes

Toilet Partitions- Std.	1	EA	1,280.00	1,280
Toilet Partitions- ADA	2	EA	1,550.00	3,100
Urinal Screen	1	EA	800.00	800
Accessories	1	LS	5,500.00	5,500
Mirrors	28	SF	90.00	2,520
Vanity Tops	8	LF	120.00	960
Nudo panels- Restroom Walls	224	SF	1.50	336
Prep and paint-ceiling	1	LS	1,200.00	1,200
Seal Floors Restroom	117	SF	7.00	819

16,515

4 Mechanical & Electrical

10 Plumbing

Relocation of Sanitary Connection	8	EA	1,200.00	9,600
Toilet	3	EA	1,200.00	3,600

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 1				
	Quantity	Unit	Rate	Total
Urinal	1	EA	1,100.00	1,100
Sink and faucets	4	EA	980.00	3,920
				18,220
11 HVAC				
Minor adjustments	1	LS	1,000.00	1,000
				1,000
12 Electrical				
Electrical adjustments	1	LS	1,000.00	1,000
				1,000
13 Fire Sprinklers				
Fire sprinklers				<i>NIC</i>

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 2A Area

SF SF SF

Areas

Net Site Areas

Site Demolition	1,659
Pedestrian Paving and Hardscape	4,111
Landscaping and Softscape	3,526
Other Features	1,634

Net Site Area	10,930
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TOTAL SITE AREA	10,930
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Control Quantities

Ratio to Site

Pedestrian Paving and Hardscape	4,111 SF	0.376
Concrete Pathways and Ramps	2,181 SF	
Concrete Sidewalk	226 SF	
Asphalt Pathway	532 SF	
Boardwalk	908 SF	
Steps	264 SF	
Landscaping and Softscape	3,526 SF	0.323
Other Features	1,634 SF	0.149
Classroom Deck, cedar	560 SF	
Plaza and Headwall Repair	1,074 SF	
Built Areas	0 SF	-

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 2A Summary

		%	\$/SF	TOTAL	
		Gross Area:		10,930 SF	
14	Site Preparation & Demolition	19%	19.73	215,658	
15	Site Paving, Structure & Landscaping	42%	43.54	475,890	
16	Site Utilities	14%	14.04	153,432	
6	Site Construction	75%	77.31	844,979	
SITE CONSTRUCTION		75%	77.31	844,979	
17	General Conditions	12.00%	9%	9.28	101,398
18	Contractor's Overhead & Profit or Fee	5.00%	4%	4.33	47,319
PLANNED SITE CONSTRUCTION COST		88%	90.91	993,696	
19	Contingency for Development of Design	10.00%	9%	9.09	99,370
CONSTRUCTION COST BEFORE ESCALATION		97%	100.01	1,093,065	
20	Escalation to Start Date (Mar 2018)	3.13%	3%	3.13	34,213
RECOMMENDED BUDGET		100%	103.14	1,127,278	



Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 2A Detail

Item Description	Quantity	Unit	Rate	Total
6 Site Construction				
14 Site Preparation & Demolition				
	10,930	SF	19.73	215,658
Construction entrances, wheel wash	1	EA	5,500.00	5,500
Construction fencing and maintenance	500	LF	10.00	5,000
Tree protection, allow	1	LS	1,200.00	1,200
Site signage and pedestrian protection	1	LS	4,000.00	4,000
Allowance for Erosion control-dewatering	10,930	SF	1.60	17,488
Demolition to site asphalt	1,659	SF	3.22	5,342
Demolition of subsurface elements	1	ALW	80,000.00	80,000
Clear and grub	10,930	SF	0.55	6,012
Site excavation and haul	152	CY	22.00	3,350
Shoring and tie backs as required	1	LS	30,000.00	30,000
Structural fill- granular	332	CY	45.00	14,940
Backfill	292	CY	8.00	2,336
Aggregates- general purpose	76	CY	40.00	3,045
Footing drainage and connections	486	LF	26.00	12,636
Final Grading	10,930	SF	0.44	4,809
Survey	1	LS	20,000.00	20,000
15 Site Paving, Structure & Landscaping				
	10,930	SF	43.54	475,890
Pedestrian Paving				
Concrete Pathways and Ramps	2,181	SF	10.50	22,901
6" compacted base course	57	TN	38.00	2,149
Concrete Sidewalk	226	SF	10.50	2,373
6" compacted base course	6	TN	38.00	223
Curb	74	LF	22.50	1,665
Asphalt Pathway	532	SF	5.25	2,793
6" compacted base course	14	TN	38.00	524
Boardwalk	908	SF	15.00	13,620
Concrete footings, assumed 6' spacing	17	CY	250.00	4,222
Concrete structural walls	12	CY	250.00	2,963
Reinforcement	1,351	LB	1.19	1,608
Timber substructure	253	LF	38.00	9,627
Steps	264	SF	55.00	14,520
Handrails - timber	32	LF	125.00	4,000
Handrails - stainless steel	697	LF	280.00	195,160

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 2A Detail

Item Description	Quantity	Unit	Rate	Total
Site features				
Classroom Deck, cedar	560	SF	88.00	49,280
Existing substructure, prep	560	SF	1.50	840
Plaza and Headwall repair - allow	1	LS	10,203.00	10,203
Standard bench	4	EA	2,500.00	10,000
Trash receptacles	8	EA	1,100.00	8,800
Bollards - path lighting	33	EA	1,550.00	51,460
Landscape				
Landscape restoration	3,250	SF		
Top soil, pit planting	22	CY	46.00	1,021
Mulch, 3" deep - assumed	33	CY	59.00	1,926
Trees, allow	20	EA	450.00	9,000
Irrigation including controllers and meters	3,250	SF	2.00	6,500
Native planting restoration	3,526	SF	6.50	22,919
16 Site Utilities	10,930	SF	14.04	153,432
Exterior Lighting, wiring and conduit				
Trenching and conduit, site electrical	664	LF	88.00	58,432
Site lighting	1	LS	95,000.00	95,000
				<i>NIC</i>

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 2B Areas & Control Quantities

SF

SF

Areas

Enclosed Areas

Level 1 1,583

Level 2 911

TOTAL GROSS FLOOR AREA

2,494

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 2B Summary

		%	\$/SF	TOTAL	
	Gross Area:		2,494 SF		
01	Foundations	3%	7.02	17,501	
02	Vertical Structure	2%	6.70	16,709	
03	Floor and Roof Structure	18%	50.23	125,270	
04	External Cladding	8%	23.10	57,613	
05	Roofing and Waterproofing	0%	0.00	0	
1	Shell	32%	87.05	217,092	
06	Interior Partitions	9%	23.76	59,260	
07	Interior Finishes	3%	7.95	19,819	
2	Interiors	12%	31.71	79,079	
08	Equipment and Specialties	4%	9.94	24,800	
09	Vertical Transportation	7%	18.74	46,750	
3	Equipment & Vertical Transportation	10%	28.69	71,550	
10	Plumbing	1%	1.84	4,600	
11	HVAC	4%	9.66	24,092	
12	Electrical	15%	40.13	100,074	
13	Fire Protection	2%	5.80	14,465	
4	Mechanical & Electrical	21%	57.43	143,231	
BUILDING CONSTRUCTION		75%	204.87	510,952	
17	General Conditions	12.00%	9%	24.58	61,314
18	Contractor's Overhead & Profit or Fee	5.00%	4%	11.47	28,613
PLANNED CONSTRUCTION COST		88%	240.93	600,880	
19	Contingency for Development of Design	10.00%	9%	24.09	60,088
CONSTRUCTION COST BEFORE ESCALATION		97%	265.02	660,967	
20	Escalation to Start Date (Mar 2018)	3.13%	3%	8.30	20,688
RECOMMENDED BUDGET		100%	273.32	681,656	

Luther Burbank Park Boiler Building Repair + Remodel Study

Phase 2B

	Quantity	Unit	Rate	Total
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01 Foundations

Demolition to 3" concrete slab inside bldg footprint	1,583	SF	3.65	5,778
Demolition to existing machine bases-Allow	1	LS	6,500.00	6,500
Building Excavation w/ over excavation and haul	59	CY	28.00	1,642
Base aggregates- 4" depth	20	CY	40.00	781
Lift pit	1	LS	2,800.00	2,800

17,501

02 Vertical Structure

Waterproofing, incl (E) 2nd floor	1,212	SF	9.00	10,909
Infill door opening - steel framing	75	SF	45.00	3,375
8" HSS Structural columns	0.3	TN	6,500.00	2,236
Lift Shaft				<i>See Int. Partitions</i>
Fireproofing	0.3	TNs	550.00	189

16,709

03 Floor and Roof Structure

4" Reinforced slab on grade, w/VB	1,583	SF	10.25	16,226
Structural steel framing Vert and Horz- Lvl 2	4.4	TN	7,000.00	30,800
3" 20 g Type W composite decking	911	SF	8.00	7,288
3" Concrete topping slab	8	CY	450.00	3,796
Reinforcing	3,741	LB	0.81	3,030
Fireproofing	4.4	TN	550.00	2,420

125,270

04 External Cladding

Existing Brick Veneer - reinstall	75	SF	15.50	1,163
TB windows at north elevation	3	EA	1,550.00	4,650
Hollow metal exterior doors- single	1	EA	1,100.00	1,100
Hollow metal exterior doors- single	1	EA	2,200.00	2,200
Glazed entry doors- single	1	EA	4,500.00	4,500

Coiling door - concessions	1	EA	18,500.00	18,500
Roll up doors- storage access	1	EA	25,500.00	25,500
				57,613

05 Roofing and Waterproofing

No Work				<i>NIC</i>
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06 Interior Partitions

Standard partitions	619	SF	10.50	6,502
Std insulated ext walls	1,137	SF	9.60	10,916
Lift partition	146	SF	12.20	1,784
Partial walls - concessions	40	SF	8.80	352
Railings at 2nd floor	25	LF	102.00	2,550
Interior Glazing	60	SF	72.00	4,320

Floors

Insulated composite deck	911	SF	18.55	16,899
Polished concrete infill	911	SF	10.25	9,338

Doors, frames and hardware

Wood Doors- Single	4	EA	1,650.00	6,600
				59,260

07 Interior Finishes**Floors**

Sealed concrete	1,583	SF	1.78	2,818
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Walls

Painted walls	3,793	SF	1.36	5,158
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Ceilings

Gyp ceiling- painted	1,822	SF	6.50	11,843
				19,819

08 Equipment and Specialties**Signage and display**

Building signage	1	LS	2,300.00	2,300
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Casework and fit outs

Concessions counter top	10	LF	250.00	2,500
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Classroom Casework and shelving- general	20	LF	400.00	8,000
Window treatments	1	LS	7,200.00	7,200
Fire extinguisher cabinets	4	EA	450.00	1,800
Entrance mats and frames	100	SF	30.00	3,000
Moveable furnishing by owner				NIC

24,800

09 Vertical Transportation

Gravatanta Genesis Shaftway Lift	1	EA	25,000.00	25,000
Stair and rail- Painted Steel	1	FLT	21,750.00	21,750

46,750

10 Plumbing

Sanitary fixtures- low flow connections and piping

Concessions sink	1	EA	2,000.00	2,000
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Sanitary waste, vent and service piping

Cafe equipment connections	1	EA	2,600.00	2,600
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4,600

11 HVAC

Heat Generation and cooling

Baseboard Heat and controls	2,494	SF	9.66	24,092
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24,092

12 Electrical

Primary Power

Existing power is sufficient				NIC
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Lighting and Branch wiring

Lighting fixtures including conduit and wire	2,494	SF	14.00	34,916
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Lighting and power specialties

Lighting controls including occupancy sensors	2,494	SF	6.50	16,211
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Telephone and communications systems

Telephone and data	2,494	SF	2.50	6,235
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Alarm and security systems

Fire alarm control and annunciator panels	1	LS	30,000.00	30,000
Fire alarm terminal cabinets	2	EA	1,550.00	3,100
Fire alarm devices including conduit and wire	7	EA	550.00	3,919

User convenience power

Receptacles including conduit and wire	7	EA	420.00	2,993
Wiremold including devices	150	LF	18.00	2,700

100,074

13 Fire Protection

Wet pipe system	2,494	SF	5.80	14,465
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14,465

Luther Burbank Park Boiler Building Repair + Remodel Study

Stack Option

Item Description	Quantity	Unit	Rate	Total
Add Option 1: Alternative Chimney modifications				
Cost for modification included in base costs	1	LS	(27,210.00)	(27,210)
Sheet metal chimney cap	1	EA	2,800.00	2,800
Remove top 34' of stack	34	LF	550.00	18,700
Install reinforced concrete shell	10	LF	380.00	3,800
Install new reinforced concrete slab (roof level)	61	SF	70.00	4,270
10'x12" Concrete Beam	8	LF	210.00	1,680
Drill and install epoxy reinforcing bar to € beams	1	LS	3,000.00	3,000
Remove fire brick from stack to 35'	385	SF	16.00	6,160
Alternate Cost Before Markups				13,200
17 General Conditions	12.00%			1,584
18 Contractor's Overhead & Profit or Fee	5.00%			739
19 Contingency for Development of Design	10.00%			1,552
20 Escalation to Start Date (Mar 2018)	3.13%			534
				17,610



LUTHER BURBANK PARK - BOILER BUILDING
PHASE 1 REPAIR PROJECT BUDGET

8 February 2017

Building Construction Cost

Construction Cost	\$223,946.00
Owner Construction Contingency (10% of Construction Budget)	\$22,394.60
Escalation to Construction Start Date of March 2018	\$7,710.46
Building Construction Cost Subtotal	\$254,051.06

Soft Costs

Architect basic fees (15% of construction cost)	\$38,107.66
Structural Engineer	
Mechanical Engineer	
Additional Services Consultants	
Civil Engineer	\$5,500.00
Waterproofing Consultant	\$5,500.00
Construction cost sales tax (9.5% of construction cost)	\$24,134.85
Master Use Permit & Construction Permit Fees (4% of Construction Costs)	\$10,162.04
Construction testing (2.5% of Construction Costs)	\$6,351.28
Reimbursable items	
Document Reproduction	\$500.00

Items not in Construction Contract

CoMI Project Management (12 weeks @ 10 hrs / week @ \$100/ hr)	\$12,000.00
Environmental Materials Consulting During Project	\$2,500.00
Construction scope by owner	\$0.00
Accommodations during construction (current mortgage or rent)	\$0.00
Furniture, Fixtures & Equipment	\$0.00

Total Project Cost **\$358,806.89**



LUTHER BURBANK PARK - BOILER BUILDING
PHASE 2A REPAIR PROJECT BUDGET

8 February 2017

Building Construction Cost

Construction Cost	\$993,696.00
Owner Construction Contingency (10% of Construction Budget)	\$99,369.60
Escalation to Construction Start Date of March 2018	\$34,212.95
Building Construction Cost Subtotal	\$1,127,278.55

Soft Costs

Architect basic fees (15% of construction cost)	\$169,091.78
Structural Engineer	
Additional Services Consultants	
Civil Engineer (5% of construction cost)	\$56,363.93
Landscape Architect (5% of construction cost)	\$56,363.93
Waterproofing Consultant	\$5,500.00
Construction cost sales tax (9.5% of construction cost)	\$107,091.46
Master Use Permit & Construction Permit Fees (4% of Construction Costs)	\$45,091.14
Construction testing (2.5% of Construction Costs)	\$28,181.96
Geotechnical Consultant	\$28,181.96
Reimbursable items	
Document Reproduction	\$500.00

Items not in Construction Contract

CoMI Project Management (20 weeks @ 10 hrs / week @ \$100/ hr)	\$20,000.00
Environmental Materials Consulting During Project	\$2,500.00
Construction scope by owner	\$0.00
Accommodations during construction (current mortgage or rent)	\$0.00
Furniture, Fixtures & Equipment	\$50,000.00

Total Project Cost **\$1,696,144.72**



LUTHER BURBANK PARK - BOILER BUILDING
PHASE 2B REPAIR PROJECT BUDGET

8 February 2017

Building Construction Cost

Construction Cost	\$600,880.00
Owner Construction Contingency (10% of Construction Budget)	\$60,088.00
Escalation to Construction Start Date of March 2018	\$20,688.30
Building Construction Cost Subtotal	\$681,656.30

Soft Costs

Architect basic fees (15% of construction cost)	\$102,248.44
Structural Engineer	
Mechanical Engineer	
Electrical Engineer	
Additoinal Services Consultants	
Waterproofing Consultant	\$5,500.00
Construction cost sales tax (9.5% of construction cost)	\$64,757.35
Master Use Permit & Construction Permit Fees (4% of Construction Costs)	\$27,266.25
Construction testing (2.5% of Construction Costs)	\$17,041.41
Reimbursable items	
Document Reproduction	\$500.00

Items not in Construction Contract

CoMI Project Management (20 weeks @ 10 hrs / week @ \$100/ hr)	\$20,000.00
Environmental Materials Consulting During Project	\$2,500.00
Construction scope by owner	\$0.00
Accommodations during construction (current mortgage or rent)	\$0.00
Furniture, Fixtures & Equipment	\$75,000.00

Total Project Cost **\$996,469.75**



Luther Burbank Park Boiler Building Feasibility Study
Kickoff Meeting Notes

Date: Thursday, 3 November 2016
Location: Aljoja House, Mercer Island WA
Attending: Bruce Fletcher, Parks & Recreation Director
Paul West, Park Operations Superintendent
Marcy Olson, Facility Project Manager
Diane Mortenson, Recreation Superintendent
Alex Harvey, Parks Maintenance
Myra Lupton, Community Representative
Jim Cary, Cardinal Architecture
Jesse Belknap, Cardinal Architecture

Purpose: Kickoff Meeting

-
- 1) Introductions
 - 2) Project Overview
 - 2006 Luther Burbank Park Master Plan identifies the boiler building and adjacent docks as the location for human-powered boating activities.
 - Feasibility Study to determine the condition and usability of the 1928 boiler building, and create a plan for implementing the Master Plan uses.
 - Will review program, options and cost to provide information for decision-making.
 - Boiler building is a nice, attractive building, and hope is that building can be repurposed, with necessary improvements, to meet needs of human-powered boating activities.
 - Feasibility study to be complete by the end of January 2017.
 - 3) Scope of Study
 - The Master Plan will direct the study as the team prepares development proposals.
 - The study will develop proposals to a conceptual level, and will prepare construction cost and project cost estimates for fundraising.
 - 4) Process & Timing
 - Work will be performed by Cardinal Architecture (prime consultant, architect), Swenson Say Faget (structural engineer) and DCW Cost Management (cost estimating).
 - Existing evaluation will take place next week.
 - Meeting with City of Mercer Island Building, Planning, and Fire officials to take place next week, to review land use, shoreline, building code, accessibility, and fire requirements.
 - Meeting with potential boating concessionaires during this week and the next to develop building program requirements.
 - Team will first analyze the boiler building, determine needs, consider program options, and evaluate costs.
 - If the building is suitable for development, then the team will prepare options for site and building development. If the building is not suitable for development, then the team will propose options for replacement.

- The design team will prepare a final report to inform future fundraising for developing the boiler building area into a human-powered boating facility.
- 5) Goals & Priorities, Around the Table
- Bruce – beautiful, under-utilized structure into year-round park facility with concessions, storage, events, meeting rooms; follow the master plan; beautiful building just the way it is, improve for safety
 - Alex – usable cool building; too nice for storage, simple and open; weddings; event space; concerned about water running through the site
 - Diane – expand current successful boating program; kayaks and sailboats; add food and drinks; concerned about site accessibility; take advantage of natural classroom setting; tiny trees preschool program
 - Paul – building must stay; no potential to replace building there; \$5K per year to DNR just for shoreline use, would like to show return for investment
 - Myra – started children’s sailing program with Homer; expand program to include long waiting lists; expand the handkerchief fleet
- 6) Additional Discussion
- Public and concessionaire interested in utilizing boiler building and protected boating area.
 - Kayaks, SUPs, Canoes, Sailboats, and Rowing all popular and interested in utilizing boiler building area.
 - Concern about the existing docks, too tall for most small boat use. Unlikely that docks can be expanded, but likely that existing dock space could be changed to be more effective for small boats. Possibly swap floating platforms for existing docks.
- 7) Action Items
- Paul will schedule subsequent meetings for this group for the first week of December and the first week of January.
 - Cardinal and design team to begin work later today, with site and building survey next Tuesday.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec, who will distribute to the project team.

Attached: 2008 Sailing Camp Photos shared by Myra Lupton



2008



Due in large part to the lobbying efforts of citizen activist Myra Lupton, the city of Mercer Island began offering a sailing camp for kids at Luther Burbank Park in 2008. Here in 2008, six boats in the "handkerchief fleet" catch the wind.

Mercer Island Reporter



Luther Burbank Park Boiler Building Feasibility Study
Kayak Academy Meeting Notes

Date: Thursday, 3 November 2016
Location: Boiler Building, Luther Burbank Park, Mercer Island WA
Attending: Barbara Gronseth, Kayak Academy
Paul West, Park Operations Superintendent
Jim Cary, Cardinal Architecture
Jesse Belknap, Cardinal Architecture

Purpose: Kayak Concessionaire Meeting

- 1) Great location for teaching kayaking, teach summer programs at Luther Burbank Park for 10 years.
- 2) Use the gravel beach to the north, and the best sheltered kayaking is to the north. Kayaks and swimmers are separated for safety. Do not use the docks as they are too tall and not the right conditions for kayak boarding and takeoff.
- 3) Parking is very important, have similar parking conditions at Lake Sammamish State Park.
- 4) Mercer Island Parks is also developing the South Parking Lot Boat Launch, which will have only a 200' walk from parking to a new gravel beach.
- 5) Would consider replacing finger docks with floating platforms.
- 6) Running current program at Lake Sammamish State Park, most equipment in containers which stay there all year, some equipment in open storage with locks.
- 7) Would like food concession as well, lots of traffic from beach, playground, walkers, boaters.
- 8) Boats typically stored on racks. Have made rolling racks that can be pushed outside during the day.
- 9) Constant boat usage would be great for KA, not just classes and lessons.
- 10) Have used a covered outdoor space, such as a tent, for setup and classes. Also prefer that their students get used to getting wet.
- 11) Would like to have 75-80 boats (kayaks and SUPs) on hand to make concessions most effective. Not just classes and lessons, but also rental as well.
- 12) Store boats, paddles, personal floatation devices.
- 13) Good relationship to Enatai Beach Park, east across the water beneath I-90 bridges.
- 14) Could promote use with Washington Water Trails and Lakes to Locks.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec, who will distribute to the project team.

Attached: none



Luther Burbank Park Boiler Building Feasibility Study
City of Mercer Island Pre App Meeting Notes

Date: Tuesday, 8 November 2016
Location: City Hall, Mercer Island WA
Attending: Holly Mercier, Permit Coordinator
 Evan Maxim, Planning Manager
 Will Piro, Planner
 Don Cole, Building Official
 Hershel Rostov, Fire Marshal
 Ruji Ding, Senior Development Engineer
 Paul West, Park Operations Superintendent
 Jim Cary, Cardinal Architecture

Purpose: Pre App Meeting, 2048 84th Avenue Southeast



- 1) Project Introduction - Proposed project is a renovation to the 1928 Boiler Building located in Luther Burbank Park on the shore of Lake Washington. Current scope is a feasibility study to review the condition and safety of the existing structure and to prepare options for redeveloping the building to support the direction of the 2006 Luther Burbank Park Master Plan. The plan show that the boiler building will be upgraded to support human-powered boating. Initial project might include repairing existing toilet rooms, concessions, & storage area to make building safe and dry. Future project may include renovation of storage area to include classrooms, offices and additional toilet rooms.
- 2) Land Use
 - Luther Burbank Park is identified to be R-15 Residential 15,000 SF which allows for public park use.
 - Public Parks is addressed in 1902.010/A/6 which reads:
 6. *Public park subject to the following conditions:*
 - a. *Access to local and/or arterial thoroughfares shall be reasonably provided.*
 - b. *Outdoor lighting shall be located to minimize glare upon abutting property and streets.*
 - c. *Major structures, ballfields and sport courts shall be located at least 20 feet from any abutting property.*

d. If a permit is required for a proposed improvement, a plot, landscape and building plan showing compliance with these conditions shall be filed with the city development services group (DSG) for its approval.

- Future project may be reviewed under Shoreline Master Program. Future project may require a substantial development permit and/or SEPA review. Additional parking may also be required.
 - Ordinary High Water Mark is 18.6 feet.
 - Future project likely to be reviewed by Design Commission as a major capital improvement, as capital funds would be used for the construction project.
 - Boiler Building is not a landmark structure. There is no landmark review requirement for COMI, and no desire or need to designate the structure as a landmark.
 - Current use is defined as “storage accessory to park.”
 - The City’s shoreline master program and shoreline environmental designation for Luther Burbank park designates this stretch of shoreline for public access and active and passive public recreation. (MICC 19.07.110(C))
 - While not part of the current feasibility scope, Parks is reviewing renovations of the dock area to convert the tall, stationary docks with floating platforms.
 - Any work associated with bulkhead would be reviewed by State of Washington Fish & Wildlife.
 - Location is not specifically identified as wetlands, but there are wetlands nearby. Recommend wetland identification and analysis.
- 3) Building Code
- Current structure is approximately 2,300 SF.
 - Accessibility – building code requirement is that owner is required to spend 20% minimum of construction value on accessibility improvements. Priorities for accessibility include accessible path from parking to structure, accessible entry, and accessible toilet rooms.
 - Accessibility, per chapter 11 of the building code, will be reviewed and enforced from the parking lot to the structure. There are not trail or path allowances that deviate from chapter 11.
 - Location is identified as a landslide area on nwmaps.net. Location is also identified as a seismic hazard area.
 -
- 4) Fire Code
- Existing docks are grandfathered as is. Change of use or extensive renovations may trigger Fire Code 17.01.020 which increases the design load and requires standpipe service for docks for more than 5 vessels.
 - Existing building is grandfathered as is. Repairs to the existing building are not considered renovations. New or renovated commercial building is required to have sprinklers when greater than 5,000 SF. New or renovated commercial is required to have a fire alarm when greater than 3,000 SF. It is unlikely that the renovated boiler building would exceed these thresholds. It is likely that the City of Mercer Island will desire or require both sprinklers and fire alarm for the building renovation, regardless.
 - Access road for fire truck access should be provided all the way to building, to fire hydrant, and to fire department supplemental pump connection. There are many requirements for the road and turnaround, most of which are impractical due to the boiler building’s shoreline and park location. The addition of sprinklers and fire alarm can be used to negotiate fire truck access requirements. A fire truck turnaround may be provided at the top of the hill. Ultimately, the project must have a safe building condition and an appropriate level of fire department access.
 - Fire sprinklers require a 4” minimum service.
- 5) Utilities



- Water main located north of building and stops at hydrant just north of structure. There is relatively good flow and pressure documented for existing water service.
 - Side sewer leaves building to east to vault, then is pumped up hill to meet sewer main in existing playground area above boiler building.
 - Electric power is buried service that connects to building in southwest corner.
 - Roof drainage and site drainage are piped directly to lake and exit above high water mark.
- 6) Permitting Path
- Permitting Path will be determined by scope of work. Repairs would be reviewed by the Building Department only. Change of Use to include classrooms and meeting rooms might trigger Shoreline Substantial Development Permit and SEPA review. Construction Permit would be required, and the addition of conditioned space would likely trigger requirements to meet accessibility, structural, and energy code requirements.
- 7) General Notes
- Boiler Building Value on King County website is \$0, which is standard for public structures. Actual value can be determined by contacting King County Assessor's Office. Soon, value will be determined by a \$/SF calculation. The building value is how some requirements are enforced during the permitting process, and a higher existing building value gives the building owner more flexibility.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec and to Holly Mercier, Permit Coordinator, who will distribute to the city review team.

Attached: none



Luther Burbank Park Boiler Building Feasibility Study
Sail Sand Point Meeting Notes

Date: 16 November 2016
Location: Boiler Building, Luther Burbank Park, Mercer Island WA
Attending: Nino Johnson, Sail Sand Point
Paul West, Park Operations Superintendent
Diane Mortenson, Recreation Superintendent
CJ Stanford, Recreation Supervisor
Jim Cary, Cardinal Architecture

Purpose: Concessionaire Meeting

-
- 1) Sail Sand Point operates classes from boiler building location every summer. Classes are very popular and are filled very quickly. Classes are for 8-14-year -olds, and are operated in a younger and older group. Taught in 8'-12' dinghies. Classes are taught outdoors, and students are outside most of the time.
 - 2) Equipment includes (6) sailing dinghies and a safety boat with a motor. There are (2) instructors per class.
 - 3) During summer lessons, the boiler building is used to store boats overnight and to store equipment. Currently the instructors motor down from Sand Point to Mercer Island every morning in the safety boat.
 - 4) Future needs include boat storage space for (12) dinghies & rigging (double what they have now), classroom space, equipment storage, secure indoor camper cubbies, and restrooms. Outside storage is ok, but would have to be secure. Storage for the safety boat would be best if secured inside a fence or on top of the dock. Year-round boat storage would be ideal as well.
 - 5) Equipment rental is appealing, but Nino said that rental works best with entry-level equipment like SUPs and kayaks. Easiest entry point.
 - 6) Classes are typically 1 group for a week. Sometimes it's (2) 1/2-days for younger students of full-days for older students.
 - 7) Possibility of storing the safety boat at the boat launch inside of a new fence.
 - 8) From Sail Sand Point perspective, current parking and drop-off were working.
 - 9) Nino to send Jim specifications on SSP's typical dinghy, so that Cardinal can include boat sizes in the floor plans.

Meeting notes will be distributed by Cardinal Architecture.

Attached: none



Luther Burbank Park Boiler Building Feasibility Study
Meeting Notes

Date: Thursday, 8 December 2016
Location: Aljoia House, Mercer Island WA
Attending: Bruce Fletcher, Parks & Recreation Director
 Paul West, Park Operations Superintendent
 Marcy Olson, Facility Project Manager
 Diane Mortenson, Recreation Superintendent
 Ken Brooks, Parks Manager
 Alex Harvey, Parks Maintenance
 Myra Lupton, Community Representative
 Kate Lamperti, Community Representative
 Jim Cary, Cardinal Architecture

Purpose: Progress Meeting

-
- 1) Introductions
 - 2) Update – Since our 3 November 2016 Kickoff Meeting
 - Kayak Academy Meeting 3Nov16 – met with Barbara Gronseth to discuss KA’s interest & needs; great location; concern about parking & access; would love to operate classes and rent kayaks & SUPs; 75-80 craft storage to be sustainable rental location; use north gravel beach as launch; could use floating platforms but cannot use pier dock
 - Architect & Structural Engineer Review 8Nov16 – design team surveyed structure & site with help of Parks & Rec staff; recorded conditions for as-built documents; reviewed structural condition
 - City of Mercer Island Pre App Meeting 8Nov16 – very useful meeting; met with Planning Department, Building Official, Fire Marshal, & City Utilities to discuss project direction; repairs are encouraged; use changes from current concessions & storage would trigger substantial alterations requirements; substantial alterations requirements include accessibility, fire protection, building structural review & repair; and energy code compliance; substantial alterations would trigger additional review such as Shoreline Substantial Development permit review and State Environmental Policy Act review; biggest challenge for substantial alterations may be fire protection requirements and access
 - Sail Sand Point Meeting 16Nov16 – met with Nino Johnson to discuss SSP’s interest & needs; great location; currently teaches classes with (6) Opti sailboats; could expand to (12) sailboats; would bring in kayaks & SUPs for rental concessions (easier as entry level rentals); use floating platform as launch; could use more floating platforms but cannot use pier dock
 - 3) Existing Drawings – Attached to these meeting notes are existing drawings pdf files. They represent the current building conditions and are documented in AutoCAD for future use.
 - 4) Phase I Repair Drawings – Attached to these meeting notes are repair drawings which describe important projects to make the existing building more safe and make the building more functional.



They describe projects such as foundation drainage, existing wall repair, restroom improvements, brick masonry repair, and chimney changes. Performing these projects will not likely trigger the substantial alterations requirements, and will extend the useful life of the structure. The building is in need of repair and seismic improvements, but is also in good shape. The design team was asked to determine if the building was in good enough shape to consider continued use. The reasons for replacing the building may be based on the potential construction budget, not because the building is considered beyond repair.

- 5) Phase II Preliminary Building Program – Attached to these meeting notes is the preliminary building program document that collects and interprets the data from the meetings with Kayak Academy and Sail Sand Point. The program identifies the space needed or provided for various future uses and building functions.
- 6) Phase II Diagrams – Attached to these meeting notes are drawings that provide an initial planning version of how the Boiler Building might be used in the future. The diagrams show how a 2nd floor could be added to the large, tall Boiler Building room. Based on the review and discussion, Cardinal was asked to look at options where the second floor was not added, however the outdoor classroom on top of the existing toilet rooms could be part of a project. Paul noted that the second floor addition actually reduced storage capacity, after a stair and elevator are included. Cardinal will prepare additional versions to show function and potential cost of each.
- 7) Action Items
 - Next progress meeting is Thursday 5 January 2017.
 - Cardinal will work with the Structural Engineer and Cost Estimator to document repairs and design options, and apply costs to the options to present at the next progress meeting.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec, who will distribute to the project team.

Attached:

Existing Drawings – 8Dec16 - Boiler Building Study

Phase I Repair Drawings – 8Dec16- Boiler Building Study

Phase II Preliminary Building Program – 8Dec16 - Boiler Building Study

Phase II Diagrams – 8Dec16 - Boiler Building Study

Luther Burbank Park Boiler Building
 Preliminary Phase II Building Program
 8 December 2016



	Use	count	capacity	NSF each	NSF Total	Notes
Kayaks	Kayak & SUP Storage	1		200	800	(75-80) craft, (24) sea kayaks 18' max length x 24" wide, (56) SUPs 12' max length x 36" wide, rack storage
	Kayak General Storage	1		50	50	paddles, PFDs
	Kayak Student Cubbies	1		50	50	small lockers for student belongings during classes
	Outside Teaching/Gathering Space	1	12		0	outside
	Gravel Launch	1			0	gravel launch preferred, floating platform at docks also acceptable
	Kayaks Subtotal					900 NSF
Sailing	Sailboat Storage	1		200	400	(6) Opti Sailboats, 7'-8" long x 3'-6" wide, rack storage, (6) per rack, could expand to (12) boats for more classes
	Sailboat General Storage	1		50	50	PFDs
	Sailboat Student Cubbies	1		50	50	small lockers for student belongings during classes
	Outside Teaching/Gathering Space	1	16		0	outside
	Sailboat Launch	1			0	floating platform at docks
	Sailboat Safety Boat	1			0	lifted & stored on docks
	Sailing Subtotal					500 NSF
Shared	Entry	1		100	100	
	Meeting Room or Classroom	1		400	400	20 students x 20 SF ea = 400 SF
	Office	2		100	200	
	Concession Room & Snack Sales	1		150	150	existing concessions & snack space
	Existing Toilet Rooms	2		120	240	existing toilet rooms
	Elevator - (2) level	2		100	200	
	Stairs - (2) level	2		200	400	
	Shared Subtotal					1,690 NSF
Totals	Building Program Total				3,090 NSF	
	Building Program Total with GSF Multiplier				3,863 GSF (+25%)	
	Boiler Building Existing Area				2,104 GSF	
	Boiler Building Future Second Floor				960 GSF	
	Boiler Building Future Total Building Area				3,064 GSF	



PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS	

**LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II DIAGRAMS**

2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

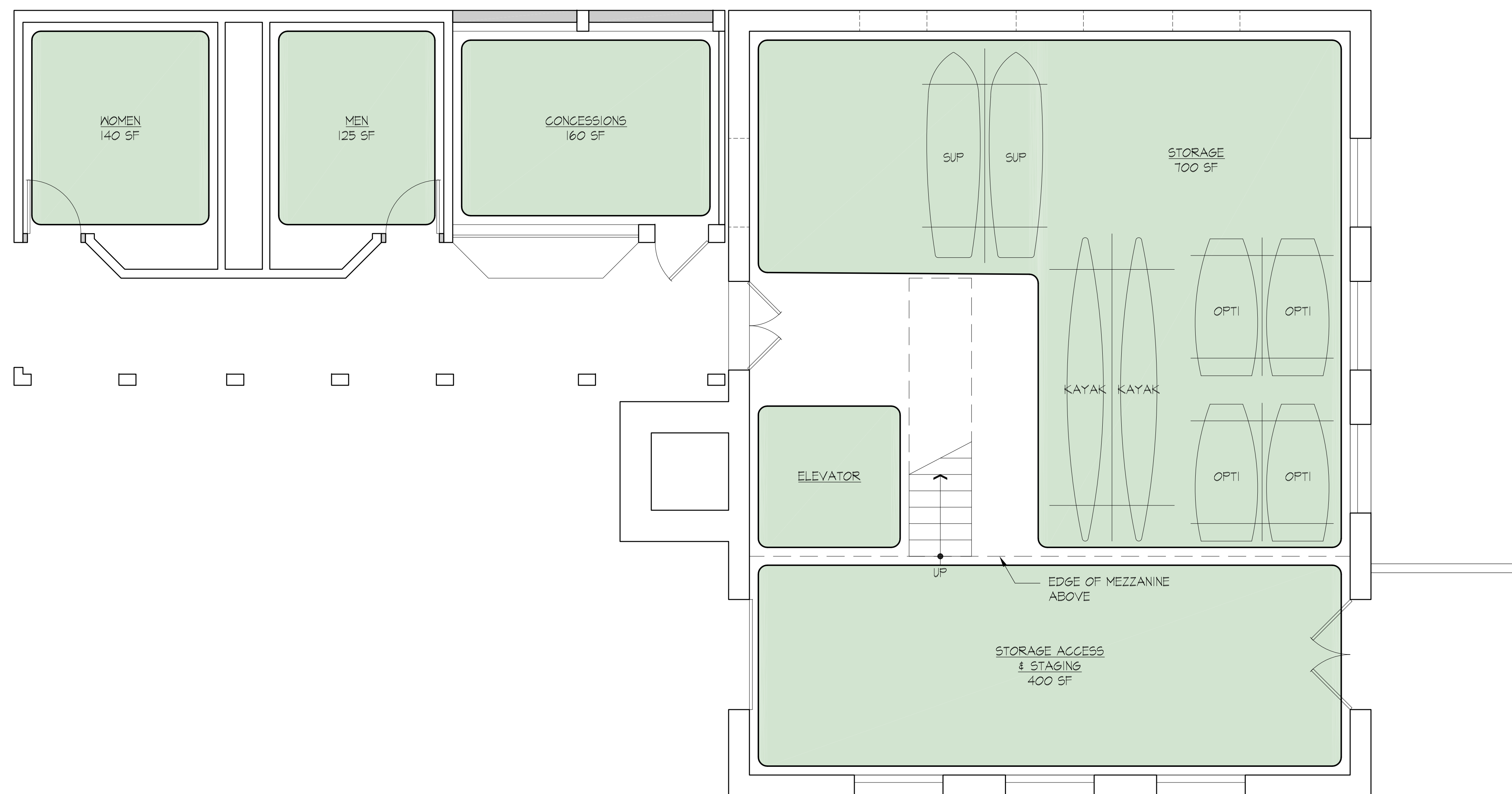
CARDINAL
ARCHITECTURE PC

1326 5TH AVENUE #440
SEATTLE WA 98101
206-624-2365 T

#1634
8 DECEMBER 2016

SITE PLAN

A1



FLOOR PLAN 1
 1/4" = 1'-0"

PRELIMINARY
 NOT FOR CONSTRUCTION

REVISIONS

LUTHER BURBANK PARK
 BOILER BUILDING STUDY
 PHASE II DIAGRAMS

2040 84TH AVENUE SE
 MERCER ISLAND, WA 98040

CARDINAL
 ARCHITECTURE PC

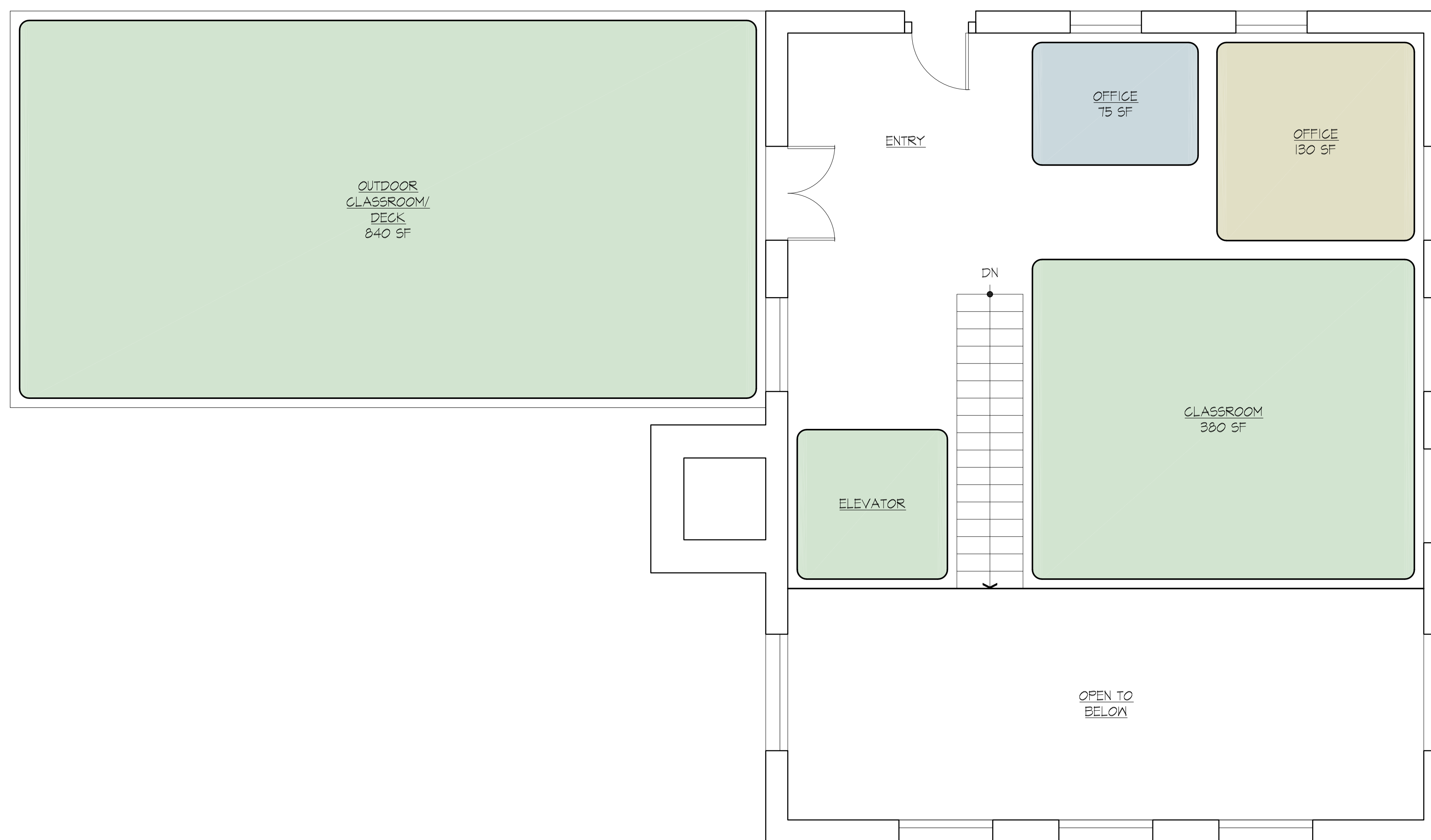
1326 5TH AVENUE #440
 SEATTLE WA 98101
 206-624-2365 T

#1634

8 DECEMBER 2016

FLOOR PLAN

A2.1



NEW SECOND FLOOR PLAN 1
 1/4" = 1'-0" N

PRELIMINARY
 NOT FOR CONSTRUCTION

REVISIONS

LUTHER BURBANK PARK
 BOILER BUILDING STUDY
 PHASE II DIAGRAMS

2040 84TH AVENUE SE
 MERCER ISLAND, WA 98040

CARDINAL
 ARCHITECTURE PC

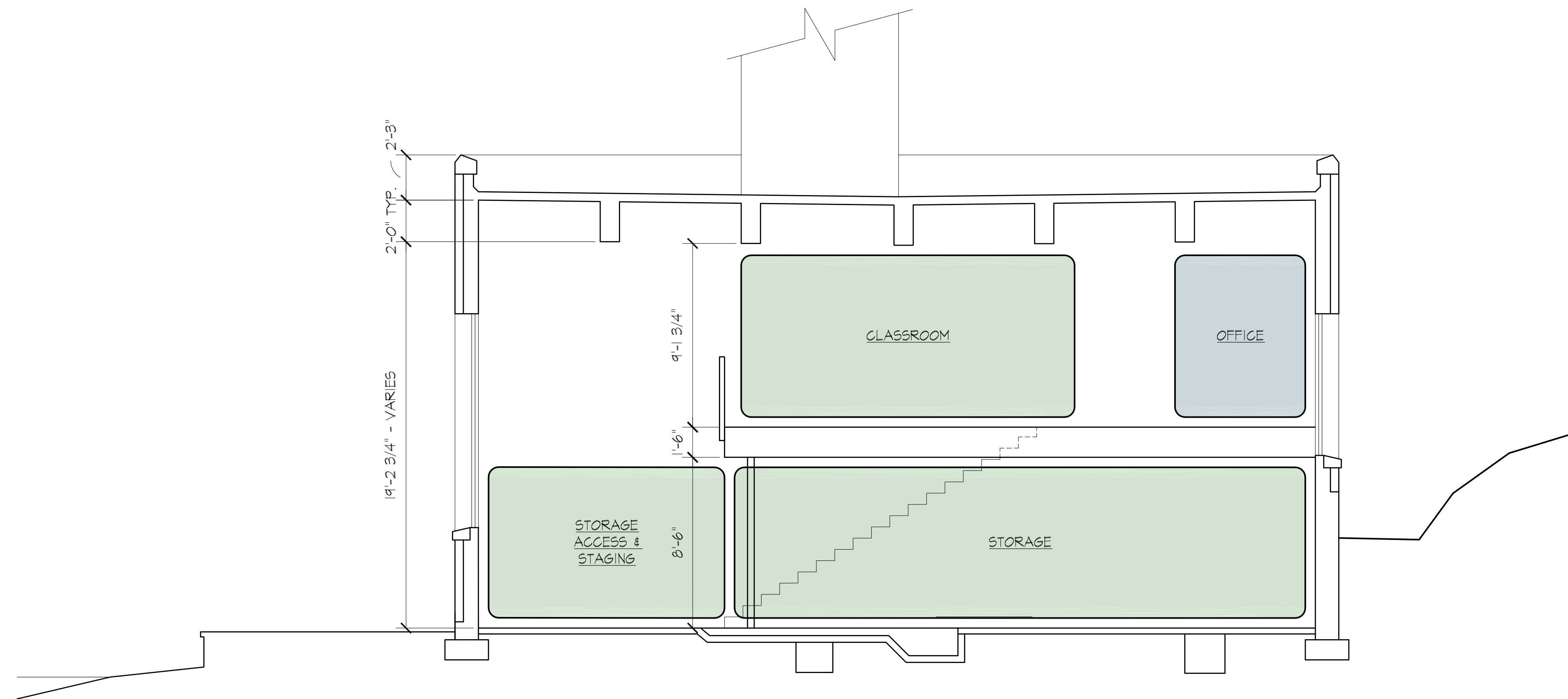
1326 5TH AVENUE #440
 SEATTLE WA 98101
 206-624-2365 T

#1634

8 DECEMBER 2016

NEW
 SECOND
 FLOOR PLAN

A2.3



SECTION THROUGH BOILER BUILDING ①
1/4" = 1'-0"

PRELIMINARY
NOT FOR CONSTRUCTION

REVISIONS	

LUTHER BURBANK PARK
BOILER BUILDING STUDY
PHASE II DIAGRAMS
2040 84TH AVENUE SE
MERCER ISLAND, WA 98040

CARDINAL
ARCHITECTURE PC

1326 5TH AVENUE #440
SEATTLE WA 98101
206-624-2365 T

#1634
8 DECEMBER 2016

BUILDING
SECTIONS

A3.1



Luther Burbank Park Boiler Building Feasibility Study
Meeting Notes

Date: Thursday, 5 January 2017
Location: Aljoja House, Mercer Island WA
Attending: Bruce Fletcher, Parks & Recreation Director
 Paul West, Park Operations Superintendent
 Marcy Olson, Facility Project Manager
 Diane Mortenson, Recreation Superintendent
 Ken Brooks, Parks Manager
 Myra Lupton, Community Representative
 Jim Cary, Cardinal Architecture
 Trish Drew, DCW Cost Management

Purpose: Progress Meeting

1) Introductions

2) Jim and Trish described the proposed projects identified as Phase I Repair, Phase IIA Site Access and Outdoor Deck, Phase IIB New Classroom & Offices. Trish provided initial cost analysis for the three phases. Her construction budgets are meant to be comprehensive and conservative, and are not meant to be a competitive construction cost bids. The numbers also reflect construction cost only. Construction costs are typically only 65% to 70% of total project costs. Total project cost can be estimated by multiplying the construction cost x 1.54 or 1.43. The project documentation and the cost analysis are attached to these meeting notes. Comments include:

- Fire sprinklers might be included in Phase 1 Repair. Jim will call the fire marshal to confirm. Fire sprinklers will likely be a dry system, as there is currently no heat in the facility to prevent freezing, and only a portion of the facility is expected to be heated.
- Adding the exterior deck may trigger substantial alterations, and the scope may be pushed to Phase IIB. Jim will call the building official to confirm.
- It may be desired to heat the bathrooms, so that the bathrooms and the facility can be used year-round. There were also comments that most use would be planned for spring, summer and fall. The restrooms are currently heated by passive air flow, and they are open to the elements.
- It may be useful to add a sink and hot water to the classroom area, so that meetings can make coffee. Hot water can be provided with an electric instant hot water heater.
- There is a concern that there is not enough parking to accommodate the additional use at the Boiler Building. Jim will review the Master Plan to determine if this was anticipated. The P&R staff were certain that no additional parking was desired.
- Freestanding tents or sunshades may be used on the new outdoor classroom deck.

3) Next steps include:

- Parks & Rec staff meeting with the Friends of Luther Burbank Park to introduce the research and project planning to date.
- After the Friends meeting, Parks & Rec staff and Cardinal meeting with Mercer Island City Council Parks Subcommittee to introduce the research and project planning to date.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec, who will distribute to the project team.



Attached:

Phase I Repair Drawings – 5 Jan17

Phase IIA Site Access & Outdoor Deck Drawings - 5Jan17

Phase IIB New Classroom & Offices Drawings - 5Jan17

Preliminary Cost Report Concept - 4Jan17

DRAFT Committee Interest Form

Parks and Recreation Commission

Luther Burbank Docks Conceptual Design Committee

I would like to serve on this committee (circle one): Definitely Maybe Definitely not

I would like to chair this committee: Definitely Maybe Definitely not

I would like to recommend the following commissioners to serve on this committee

I would like to recommend the following commissioner to chair this committee

I would like to recommend the following non-commission individuals to serve on this committee:

Signed _____

Name _____

Date _____

Please return to Tammy Bodmer by December 10, 2020

LBDR Evaluation Criteria Polling Tally - PRELIMINARY (additions taken until 9am on 12/1/20)

Criteria	Include?		Priority		
	Yes	No	High	Med	Low
(additions to original highlighted by source)					
Improved safety & security					
<i>Lighting</i>					
<i>Breakwater performance (Meet 6" criteria)</i>					
Social Distancing Protocols					
<i>Appropriate Physical Distancing</i>					
<i>Sanitation upgrades - hand wash stations</i>					
ADA Compliance					
<i>Shoreline access</i>					
Cost (least expensive gets highest rank)					
Cost (ongoing annual expense)					
Permitting Feasibility					
Environmental Impact					
<i>Aquatic environment</i>					
<i>Impact on the neighborhood</i>					
<i>Increase in impervious surface</i>					
<i>Impact on tree canopy</i>					
Alignment with Grant Criteria					
<i>Qualify?</i>					
<i>Likely high score?</i>					
Revenue Generation					
<i>small craft rental, camps, classes</i>					
<i>moorage fees and other</i>					
Local Benefits					
<i>Educational, youth oriented</i>					
<i>Other local benefits</i>					
Regional Benefits					
<i>Power boat access</i>					
Park Character					
<i>Consistent with Master Plan vision</i>					
<i>Compatible with fishing, sunbathing and other existing passive uses</i>					
<i>Encourage active uses</i>					
<i>Consistent with existing park activities</i>					
<i>Noise & Traffic</i>					
<i>Parking</i>					
<i>Intensity of use</i>					
<i>Spillover into other park areas</i>					
Plaza Function					
<i>Support Expanded Programming</i>					
<i>Provide food/snack concession</i>					

Exhibit 4

Criteria	Include?		Priority		
	Yes	No	High	Med	Low
(additions to original highlighted by source)					
Seasonality					
<i>Benefit</i>					
<i>Impact</i>					
Percentage share of moorage capacity					
<i>Lg PBs vs. Sm PBs vs. non-power craft vs. non-boat</i>					
<i>Size of User Population (own or have access to)</i>					
<i>Alternative Locations for a Use</i>					
<i>Easier access</i>					
<i>Better facility existing</i>					