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## MEMORANDUM

DATE: May 13, 2019

TO: Honorable Mayor and Medina City Council

FROM: Emily Miner, Assistant City Attorney

RE: Wireless Code Updates

This memorandum summarizes the revisions to the City's wireless communications facility code based on feedback received over the last several council and staff meetings.

## **Background Information**

In the fall of 2018, the Federal Communication Commission (FCC) adopted new rules regulating how cities process applications for small wireless communication facilities. The FCC Order was published in October 2018 and went into effect on January 14, 2019. The City adopted interim regulations in order to come into compliance with the new FCC rules. This gave the City six months to work through its regular legislative process with regards to amending its code to address the new requirements in the FCC Order.

The following table summarizes the changes council has requested and corresponding updates in the code.

	Requested Change	Corresponding Code Change
1	Encourage 5G technology	MMC 20.38.070(A)(2)(a) and 20.38.070(B)(11)
2	Update notice and informational meeting requirements	19.14.030(F)
3	Create an initial build out plan requirement	MMC 19.14.020(J)
4	Develop a hierarchy of pole material, based on location	MMC 20.38.050
5	Reduce equipment enclosure size	MMC 20.38.070(A)(2)(a) and 20.38.070(B)(11)
6	Design Guidelines	Internal staff document
7	Discussion of Fee Schedule	Internal staff document

City of Medina - Wireless Code Updates: Staff Report

Additional revisions beyond the requested changes above were required to bring the Code into compliance with the FCC Order and to clarify certain provisions. In addition, industry provided feedback (see attachment) that we incorporated to a certain extent. The following tables outlines those changes.

# Amendments to MMC 19.14 – Small wireless communication facility deployment and MMC 19.02.020 – Definitions (Attachment A and B)

Section	Title	Proposed Amendment
MMC 19.02.020	Definitions	Updated definitions to reflect new terms in FCC Order and real-world conditions in the City.
MMC 19.14.010	Application Process	Updated the application process to clarify what permits are required and to encourage consolidated permits for review.
MMC 19.14.020	Small Wireless Permit Application	Added additional application requirements including an initial build out plan.
MMC 19.14.030	Review Process	Revised the public notice and informational meeting requirement. Also clarified that all decisions will be made by the Director.
MMC 19.14.040	Permit Requirements	Updated requirements to extend permit time limits and operational activity requirement.
MMC 19.14.050	Modifications	Added a requirement that when equipment is modified, new RF testing is required.
MMC 19.14.070	Annual inspection for small wireless facility required	Pulled this requirement from 20.38 and put it in 19.14 because it fit better with application requirements rather than design requirements. Revised to make it an annual inspection rather than testing.
MMC 19.14.080	Appeals	Revised appeal process to go straight to superior court with no administrative hearing process.
MMC 19.14.090	Removal of abandoned small wireless facilities	Developed new section for abandoned facilities.

MMC 19.14 is the new chapter we developed to outline the requirements and process for small wireless facility applications. We strengthened the application requirements by requiring an initial build out plan, updated the review criteria to include requirements for the notice and public information meeting, and moved and revised the testing of small wireless facilities section from MMC 20.38 to MMC 19.14. We moved the section because it fits better with the application requirements. We revised the section based on feedback from industry; as written now, new testing is only required when a modification occurs or if the provider changes something that would require a new test under the FCC regulations. If no modifications occur, an annual inspection along with a written report is required. We also moved the

appeals section from MMC 20.38 to MMC 19.14 because it is a procedural provision rather than a design provision. Finally, we added a provision to process abandoned facilities.

Section	Title	Proposed Amendment
MMC 20.12.040	"C" Definitions	Removed "coverage gap" definition.
MMC 20.12.200	"S" Definitions	Removed "significant gap in coverage" definition.
Section	Title	Proposed Amendment
MMC 20.37.030	Applicability	Add subsection (C) to refer readers to 19.02.020 MMC for additional definitions for terms utilized in the Chapter.
MMC 20.37.070	Site requirements for macro towers – outside the city rights-of-way	Removed reference to "significant gap in coverage" test and replaced with "effective prohibition" test
MMC 20.37.080	Site requirements for macro towers – inside the city rights-of-way	Removed reference to "significant gap in coverage" test and replaced with "effective prohibition" test
MMC 20.37.120(E) and (F)	Nonadministrative special use permit required	Removed and replaced sections with new MMC 20.37.190.
MMC 20.37.130(C)	Application submittal requirements	This section referred to a test that is no longer valid under the FCC Order.
MMC 20.37.140	Requirement to demonstrate need for facility	This section referred to a test that is no longer valid under the FCC Order.
MMC 20.37.190	Eligible Facilities Requests	Replaces parts of the existing MMC 20.37.120 to comply with FCC Order. Moved from 20.38 because it generally pertains to macro facilities only.

## MMC 20.12 - Definitions and MMC 20.80 - Project Permit Review Procedures (Attachment C)

There were some miscellaneous code revisions that were required to be removed in order to fully integrate and update the Code as it related to wireless communication facilities. These changes included removing definitions in MMC 20.12 that pertained to the "gap in coverage" test.

## <u>Amendments to MMC 20.37 – Wireless Communication Facilities (Attachment C)</u>

In MMC 20.37 relates to design and zoning requirements for macro facilities. The proposed amendments are intended to address changes the FCC Order made regarding how macro facility applications are processed. These changes included no longer using the "gap in coverage" test and outlining specific requirements for eligible facilities requests (these are requests related to modifying existing facilities).

## Amendments to MMC 20.38 (Attachment D)

Section	Title	Proposed Amendment
MMC 20.38.010	Purpose	Updated purpose section to reflect goals for the code.
MMC 20.38.020	Definitions	Consolidated definitions in MMC 19.02.
MMC 20.38.040	Applicability	Clarified what this code applies to and the types of permits required.
MMC 20.38.050	Hierarchy for small wireless facility placement	Created a hierarchy for placement of small wireless facilities within the city.
MMC 20.38.060	Design zones for small wireless facilities	Revise decision maker process to have Director make decision.
MMC 20.38.070	Design and Concealment standards	Created an option for standardize metal pole designs and created a preference for small equipment enclosures.
MMC 20.38.080(A)	New Poles	Added language regarding "access easements" to address the private lanes.
MMC 20.38.080(B)	New Poles	Revise decision maker process to have Director make decision.

MMC 20.38 is the new chapter we created to address design and zoning requirements for small wireless facilities. The proposed amendments are intended to address the changes the FCC Order made to how the City reviews and processes small wireless facility applications. While the initial interim regulations laid the foundation, there were aspects of the code that we wanted to tighten and clarify, as well as incorporate changes requested by council.

These changes included creating a preferred placement hierarchy for deployment of small wireless facilities, developing an optional standardized metal pole design for new metal poles, reducing the permitted size of equipment on the pole, adding requirements related to private lanes, and revising the decision-making authority for new poles. While we had initially discussed a four cubic foot requirement for the equipment box, feedback with the industry indicated that was not feasible with the current technology. In addition, allowing for a larger equipment box will encourage carriers towards 5G technology, which was a desire indicated by council. Finally, fifteen cubic feet was the permitted size of

the equipment box for the roll out of small wireless facilities in Bellevue, so this requirement also follows the surrounding jurisdictions.

## **Process for Adoption**

The process and schedule for adoption of the wireless code amendments is as follows:

	Step	Status
1	Draft interim regulations	Complete
2	Adopt interim regulations	Complete
3	Meet with council and commission to review interim regulations	In Process
4	Amend interim regulations	In Process
5	GMA review process	May-June 2019
6	Public hearing and adoption process	Due July 15, 2019

The City is required to follow the process set forth in MMC 20.81 to consider the design and concealment related code amendments under MMC 20.38. At least one public hearing is required to be held prior to the City Council acting on an amendment per MMC 20.81.040. The City has decided to hold two public hearings: one on May 13, 2019 and one at the July 8, 2019 council meeting to solicit citizen input. Informal public comments are accepted throughout the iterative review process; to date, no comments have been received. Formal public review and comments will be solicited regarding MMC Title 20 changes, in accordance with GMA public-participation plan.

The City is also reviewing updates to MMC 19.14, however, because those are not considered land use amendments, Title 20 requirements for code amendments do not apply. Accordingly, these amendments will not be going through the GMA review process, but the City still welcomes public comment on these amendments.

Because the City adopted the zoning amendments on an interim basis, it is required to adopt the permanent regulations by July 15, 2019. There is an option to extend the interim regulations for another six (6) months but staff does not believe that option is needed at this time.

### Chapter 19.02.020 Definitions

1. Amendment to MMC 19.02.020. Medina Municipal Code Section 19.02.020 is hereby amended by the addition of the following definitions:

The following words and phrases shall have the following meanings, unless the context of the sentence in which they are used shall indicate otherwise:

"Access Easement" means any lane, road, avenue, driveway, etc. that is shared among one or more residents and dedicated for private ingress and egress purposes in a legal document which is recorded with King County Property Records;

"Affiliate" means a person who (directly or indirectly) owns or controls, is owned or controlled by, or is under common ownership or control with another person;

"Antenna" means an apparatus designed for the purpose of emitting radiofrequency (RF) radiation, to be operated or operating from a fixed location pursuant to FCC authorization, for the provision of personal wireless service and any commingled information services. For purposes of this definition, the term antenna does not include an unintentional radiator, mobile station, or device authorized under 47 CFR Part 15.

"Antenna equipment" means equipment, switches, wiring, cabling, power sources, shelters or cabinets associated with an antenna, located at the same fixed location as the antenna, and, when collocated on a structure, is mounted or installed at the same time as such antenna.

"Applicant" means any person or entity that applies for any authorization, franchise, lease, or permit pursuant to this title.;

"Applicant" means any person or corporation submitting an application for a small wireless facility permit.

"Cable Act" means the Cable Communications Policy Act of 1984 and the Cable Television Consumer Protection and Competition Act of 1992;

"Cable facilities" means equipment and wiring used to transmit audio and video signals to subscribers;

"Cable operator" means a telecommunications carrier providing or offering to provide "cable service" within the city as that term is defined in the Cable Act;

"Cable service," for the purpose of this title, shall have the same meaning provided by the Cable Act:

"Cable system" means a facility, consisting of a set of closed transmission paths and associated signal generation, reception, and control equipment that is designed to provide cable service and other service to subscribers;

"City" means the city of Medina, Washington;

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 $\begin{tabular}{ll} \textbf{Commented [MP1]:} This is duplicative with the broader definition immediately above. \end{tabular}$ 

"City property" means and includes all real property owned by the city, other than public streets and utility easements as those terms are defined herein, and all property held in a proprietary capacity by the city, which are not subject to right-of-way licensing and franchising;

"Collocation" means (1) mounting or installing an antenna facility on a pre-existing structure, and/or (2) modifying a structure for the purpose of mounting or installing an antenna facility on that structure. Provided that, for purposes of Eligible Facilities Requests, "collocation" means the mounting or installing of transmission equipment on an eligible support structure for the purposes of transmitting and/or receiving radio frequency signals for communications purposes;

"Council" means the city council of the city of Medina, Washington acting in its official capacity;

"Data communication" means:

1. The transmission of encoded information, or

2. The transmission of data from one point to another;

"Director" means the Development Services Director or his/her designee;

"Emergency" means a condition of imminent danger to the health, safety, and welfare of property or persons located within the city including, without limitation, damage to persons or property from natural consequences, such as storms, earthquakes, riots or wars;

"Excess capacity" means the volume or capacity in any existing or future duct, conduit, manhole, handhole or other utility facility within the public way that is or will be available for use for additional telecommunications facilities;

"FCC" or "Federal Communications Commission" means the federal administrative agency, or lawful successor, authorized to regulate and oversee telecommunications carriers, services and providers on a national level;

"Fiber optics" means the technology of guiding and projecting light for use as a communications medium:

"Franchise" shall mean the initial authorization, or renewal thereof, approved by an ordinance of the city, which authorizes the franchisee to construct, install, operate, or maintain telecommunications facilities in, under, over, or across rights-of-way of the city—and to also provide telecommunications service to persons or arrows in the city:

"Franchisee" means the person, firm or corporation to whom or which a franchise, as defined in this section, is granted by the council under this title and the lawful successor, transferee or assignee of said person, firm or corporation subject to such conditions as may be defined in this title:

"Grantor" means the City of Medina acting through its City Council;

"Open video system" or "OVS" refers to a facility consisting of a set of transmission paths and associated signal generation, reception, and control equipment that is designed to provide cable service, which is provided to multiple subscribers within a community, and which the Federal Communications Commission or its successors has certified as compliant with Part 76 of its rules, 47 C.F.R., Part 76, as amended from time-to-time;

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**Commented [MP2]:** Probably not necessary as it is defined for EFRs in the applicable section -20.37.190.

Commented [MP3]: This is never used.

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"Operator" means the person, firm or corporation to whom a franchise is granted pursuant to the provisions of this title:

"Overhead facilities" means utility poles, utility facilities and telecommunications facilities located above the surface of the ground, including the underground supports and foundations for such facilities:

"Person" means and includes corporations, companies, associations, joint stock companies or associations, firms, partnerships, limited liability companies and individuals and includes their lessors, trustees and receivers:

"Property of franchisee" means all property owned, installed or used by a franchisee in the conduct of its business in the city under the authority of a franchise granted pursuant to this title;

"Proposal" means the response, by an individual or organization, to a request by the city regarding the provision of cable services; or an unsolicited plan submitted by an individual or organization seeking to provide cable services in the city;

"Public right-of-way" or "right-of-way" means land acquired or dedicated for public roads and streets but does not include:

- State highways;
- 2. <u>Land dedicated for road, streets, and highways not opened and not improved for motor vehicle use by the public;</u>
- 3. Structures, including poles and conduits, located within the right-of-way;
- 4. Federally granted trust lands or forest board trust lands;
- 5. Lands owned or managed by the state parks and recreation commission; or
- 6. Federally granted railroad rights-of-way acquired under 43 U.S.C. Sec 912 and related provisions of federal law that are not open for motor vehicle use.

"Service provider": is defined consistently with RCW 35.99.010(6). Service provider shall include those infrastructure companies that provide telecommunications services or equipment to enable the deployment of telecommunication services;

"Small wireless" and "small wireless facility" shall have the same meaning as a "small wireless facility" as set forth in 47 CFR 1.6002(I);

"State" means the state of Washington;

"Structure" means a pole, tower, base station, or other building, whether or not it has an existing antenna facility, that is used or to be used for the provision of telecommunication service (whether on its own or comingled with other types of services);

"Surplus space" means that portion of the usable space on a utility pole which has the necessary clearance from other pole users, as required by the federal or state orders and regulations, to allow its use by a telecommunications carrier for a pole attachment;

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Commented [MP4]: Is this what the City intends for all purposes? I understand that the state highway through Medina is a preferred location for small wireless facilities. Perhaps it is appropriate when addressing the need for franchise agreements, but not for small wireless permits under Chapter 19.14. Suggest deleting "state highways" as an exclusion and clarifying elsewhere as needed.

Commented [MP5]: Suggest restating the FCC definition here

"Telecommunications carrier" means and includes every person that directly or indirectly owns, controls, operates or manages plant, equipment or property within the city, used or to be used for the purpose of offering telecommunications service;

"Telecommunications facilities" means the plant, equipment and property, including but not limited to, cables, wires, conduits, ducts, pedestals, antennas, electronics and other appurtenances used or to be used to transmit, receive, distribute, provide or offer wireline or wireless telecommunications services;

"Telecommunications provider" means and includes every person who provides telecommunications services over telecommunications facilities without any ownership or management control of the facilities;

"Telecommunications service" means the providing or offering for rent, sale or lease, or in exchange for other value received, of the transmittal of voice, data, image, graphic and video programming information between or among points by wire, cable, fiber optics, laser, microwave, radio, satellite or similar facilities, with or without benefit of any closed transmission medium:

"Telecommunications system" see "telecommunications facilities";

"Traffic Signal Poles" means a pole that supports equipment used for controlling traffic, including but not limited to traffic lights, rapid flashing beacons, speed radar, and school zone flashers;

"Transmission equipment" means equipment that facilitates transmission for any FCC-licensed or authorized wireless communication service, including, but not limited to, radio transceivers, antennas, coaxial or fiber-optic cable, and regular and backup power supply. The term includes equipment associated with wireless communications services including but aenot limited to private, broadcast, and public safety services, as well as unlicensed wireless services and fixed wireless services such as microwave backhaul.

"Underground facilities" means utility and telecommunications facilities located under the surface of the ground, excluding the underground foundations or supports for overhead facilities;

"Unified enclosure" means a small wireless facility providing concealment of antennas and equipment within a single enclosure.

"Universal service" means a level of and definition of telecommunications services as the term is defined by the FCC through its authority granted pursuant to Section 254 of the Act;

"Usable space" means the total distance between the top of a utility pole and the lowest possible attachment point that provides the minimum allowable vertical clearance as specified in any federal or state orders and regulations;

"Utility facilities" means the plant, equipment and property, including but not limited to the poles, pipes, mains, conduits, ducts, cables, wires, plant and equipment located under, on or above the surface of the ground within the rights-of-way of the city and used or to be used for the purpose of providing utility or telecommunications services.

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"Utility Pole" means a structure designed and used primarily for the support of electrical wires, telephone wires, television cable, traffic signals, or lighting for streets, parking areas, or pedestrian paths; "Washington Utilities and Transportation Commission" or "WUTC" means the state administrative agency, or lawful successor, authorized to regulate and oversee telecommunications carriers, services, and providers in the state of Washington to the extent prescribed by law; "Wireline" means services provided using a physically tangible means of transmission, including without limitation wire or cable, and the apparatus used for such transmission. City of Medina, Draft of MMC 19.14 Page 5 of 14  $\{ \overline{\mathsf{EFM1861163.DOC;2/05708.000009/}} \, \}$ 

## Chapter 19.14 Small Wireless Facility Deployment

Sections:	
19.14.010	Application Process.
19.14.020	Small Wireless Permit Applications.
19.14.030	Review Process.
19.14.040	Permit Requirements.
19.14.050	Modifications.
19.14.060	Consolidated Permit.
19.14.070	Testing of Small Wireless Facility Required.
19.14.080	Appeals.
19.14.090	Removal of abandoned small wireless facilities.

## 19.14.010 Application Process.

- A. Any application for a small wireless facility both inside and outside of the right-of-way shall comply with the application requirements for a small wireless facility permit described in this chapter. For small wireless facilities inside the <u>city</u> right-of-way, the applicant must also comply with the requirements pursuant to MMC Chapter 19.02.
- B. Consistent with MMC 19.14.060 all permits, leases, and right-of-way use authorizations necessary for the deployment of small wireless facilities and, if applicable an application for franchise, shall be consolidated for review and a decision rendered to the full extent feasible consistent within the presumptively—timeframes established bywithin federal and state law. Applicants are allowed to apply for franchises or leases independently of an application for a small wireless facility permit.
- C. The City and applicant for a franchise and other permits associated with the deployment of small wireless facilities face challenges in coordinating applicable legislative and administrative processes under the Federal Communications Commission (FCC) regulations. Accordingly, iiin order to manage its rights-of-way in a thoughtful manner which balances the need to accommodate new and evolving technologies with the preservation of the natural and aesthetic environment of the City, the City of Medina has adopted this administrative process for the deployment of small wireless facilities. Applicants are encouraged and expected to provide all related applications listed in subsection (D) for each facility in one submittal, unless they have already obtained a franchise or lease.
- D. The Director is authorized to establish franchise and other application forms to gather the information required by these ordinances from applicants and to determine the completeness of the an application process as provided herein.

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1. Franchise. The process typically begins with and depends upon approval of a franchise for the use of the publiccity right-of-way to deploy small wireless facilities if any portion of the applicant's facilities are to be located in city\_the-right-of-way. An applicant with a franchise for the deployment of small wireless facilities in the City may proceed to directly apply for a small wireless facility permit and related approvals. An applicant at its option may utilize phased deployment.

2. Small Wireless Facility Permits. The application requires specification of the small wireless facility components and locations as further required in the small wireless permit application described in Section 19 14 020. Prior to the issuance of a small

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2. Small Wireless Facility Permits. The application requires specification of the small wireless facility components and locations as further required in the small wireless permit application described in Section 19.14.020. Prior to the issuance of a small wireless facility permit, the applicant shall pay a permit fee in an amount as determined by the City Council and adopted by resolution, which must be a reasonable approximation ofer the actual, objectively reasonable costs incurred by the City in reviewing such permit application, and no higher than the fees charged to similarly-situated competitors for similar situations.

Commented [MP7]: Does the City have a draft fee resolution for review?

Commented [MP6]: How will the City meet shot clocks in

3. Associated Permit(s). The applicant shall attach all associated, required permit applications requirements including but not limited to permits applications required under MMC 19.12, and applications or check lists required under the Critical Areas, Shoreline or SEPA ordinances. Applicants for deployment of small wireless facilities in City Design Zones or for new poles shall also comply with the requirements in MMC 20.38.070.

Commented [MP8]: Suggest changing the HE process incorporated therein due to inability to practically meet FCC shot clocks.

4. Leases. An applicant who desires to attach a small wireless facility to any structure owned by the City shall include an application for a lease as a component of its application. Leases for the use of other public property, structures or facilities shall be submitted to the City Council for approval.

Commented [MP9]: How will this process meet shot clocks?

## 19.14.020 Small wireless facility permit application.

The following information shall be provided by all applicants for a small wireless permit:

A. The application shall provide specific locational information including GIS coordinates of all proposed small wireless facilities and specify where the small wireless facilities will utilize existing, replacement or new poles, towers, existing buildings and/or other structures. Ground mounted equipment, conduit, junction boxes and fiber and electrical connections necessary for and intended for use in the deployment shall also be specified regardless of whether the additional facilities are to be constructed by the applicant or leased from a third paras detailed belowty. Detailed schematics and visual renderings of the small wireless facilities, including engineering and design standards, shall be provided by the applicant. The application shall have sufficient detail to identify:

Commented [MP10]: Underground utility locations are only relevant to the extent that the small wireless facility will connect to them or applicant will be trenching/excavating in that location.

1. The location of overhead and underground public utility, telecommunication, cable, water, adjacent lighting sewer drainage and other lines and equipment, to the extent applicable. [within 50] feet of the proposed project area—(which the project area shall include the location of the fiber source and power source). Underground utility cations are only relevant, and only need be shown, to the extent that the small wireless facility will connect to them or applicant will be trenching/excavating in that location. Further, the applicant shall include all existing and proposed improvements related to the proposed location, including but not limited to poles, driveways, ADA ramps, equipment

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cabinets, street trees and structures, to the extent applicable, within 50 feet from the proposed project area.

- 2. The specific trees, structures, facilities, lines and equipment, and obstructions, if any, that applicant proposes to temporarily or permanently remove or relocate and a landscape plan for protecting, trimming, removing, replacing, and restoring any trees or areas to be disturbed during construction.
- 3. The construction drawings shall also include the applicant's plan for electric and fiber utilities, all conduits, cables, wires, handholes, junctions, meters, disconnect switches, emergency backup cabinets, and any other ancillary equipment or construction necessary to construct the small wireless facility, to the extent to which the applicant is responsible for installing such electric and fiber utilities, conduits, cables, and related improvements. Where another party is responsible for installing such electric and fiber utilities, conduits, cables, and related improvements, applicant's construction drawings will include such utilities to the extent known at the time of application, but at a minimum applicant must indicate how it expects to obtain fiber and electric service to the small wireless facility.
- 4. Compliance with the aesthetic requirements of MMC 20.38.070.
- B. The applicant must show written approval from the owner of any pole or structure for the installation of its small wireless facilities on such pole or structure. For locations outside of the public right-of-way, t-Fo extent that the pole or structure is not owned by the property owner, the applicant shall demonstrate in writing that they have authority from the property owner to install the small wireless facility on the pole or structure. Such written approval shall include approval of the specific structure, engineering and design standards, as well as assurances that the specific structure can withstand all required loads, including wind and seismic loads, from the structure owner, unless the structure owner is the City. Submission of the lease agreement between the owner and the applicant is not required. For city-owned poles or structures, the applicant must obtain a lease from the City prior to or concurrent with the small wireless facility permit application and must submit as part of the application the information required in the lease for the City to evaluate the usage of a specific pole or structure.
- C. The applicant can batch multiple small wireless facility sites in one application. The applicant is encouraged to batch the small wireless facility sites when they are proposed for approval at the same time and are within an application in a contiguous service area or use the same design.
- D. Any application for a small wireless facility located in the right-of-way adjacent to a parcel zoned for residential use shall demonstrate that it has considered the following:
  - 1. Whether the proposed small wireless facility could be located on a street corner rather than in the middle of a block-
  - 2. Whether a small wireless facility is currently installed on an existing pole in front of the same residential parcel. If a small wireless facility exists, then the applicant must demonstrate that no technically feasible alternative location exists which is not in front of the same residential parcel.

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**Commented [MP11]:** The structural assurance is covered by subsection H, below.

**Commented [MP12]:** Locations will largely depend on where existing poles are already located. This appears to prefer a new pole on a street corner.

- 3. Whether the proposed small wireless facility can be screened from residential view by choosing a pole location that is not directly in front of a window or views.
- E. Any application for a small wireless facility permit which contains an element which is not exempt from SEPA review shall simultaneously apply under Chapter 43.21C RCW and MMC Chapter 18.04. Further, any application proposing small wireless facilities in Shoreline Management Zones (pursuant to MMC 20.6) or in Critical Areas (pursuant to MMC 20.50) must indicate that the application is exempt or comply with the review processes in such codes.
- F. The applicant shall submit a sworn affidavit signed by an RF Engineer with knowledge of the proposed project affirming that the small wireless facilities will be compliant with all FCC and other governmental regulations in connection with human exposure to radio frequency emissions for every frequency at which the small wireless facility will operate. If facilities which generate RF radiation necessary to the small wireless facility are to be provided by a third party, then the small wireless facility permit shall be conditioned on an RF Certification showing the cumulative impact of the RF emissions on the entire installation. The applicant may provide one emissions report for the entire small wireless facility deployment if the applicant is using the same small wireless facility configuration for all installations within that batch or may submit one emissions report for each subgroup installation identified in the batch.
- G. The applicant shall provide proof of FCC <u>license</u> and other regulatory approvals required to provide the service(s) or utilize the technologies sought to be installed.
- H. A professional engineer licensed by the State of Washington shall certify in writing, over his or her seal, that the construction plans and final construction of the small wireless facilities and structure or pole and foundation are designed to reasonably withstand wind and seismic loads, or in the case of a utility owned structure, written confirmation that the <a href="structure owner is exempt from the International Building Code and -pole-will support-complete its own structural analysis for the additional loads.">the Additional loads</a>.
- I. Applicant materials required for a building permit and <u>or</u> a right of way permit, to the extent applicable.
- J. A network facility plan that includes the applicant's plan for deployment of small wireless facilities in the City of Medina. Information shall include the following:
- A written description of the type of technology and type of consumer services the carrier will provide to its customers.
- 2. An inventory list of the applicant's sites and equipment location, including existing, approved, proposed or pending, and planned.
- 3. A 500-scale map (1 inch equals 500 feet) of the City depicting the geographic location and boundaries of the scope of coverage area for each small wireless facility proposed by the applicant, and with the location of the applicant's existing facilities identified as well as the location of all other existing small wireless facilities and macro facilities within the City.
- K. Recognizing that small wireless facility technology is rapidly evolving, the Director is authorized to adopt and publish standards for the technological and structural safety of City-

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Commented [MP13]: Applicant will not share network plans as described in this subsection — this is proprietary information and has no relationship to whether the proposed small wireless facility complies with applicable codes. Further, this requirement is contrary to federal law. See XO Missouri, Inc. v. City of Maryland Heights, 256 F.Supp.2d 987 (E.D. Mo. 2003).

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owned structures and to formulate and publish application questions for use when an applicant seeks to attach to City-owned structures.

L. Such other information as the Director, in his/her discretion, shall deem appropriate to effectively evaluate the application based on technical, engineering, and aesthetic considerations.

### 19.14.030 Review Process.

- A. Review. The following provisions relate to review of applications for a small wireless facility permit.
  - 1. In any zone, upon application for a small wireless permit, the City will permit small wireless deployment on existing or replacement utility poles or other structures conforming to the City's generally applicable development and design standards adopted pursuant to Chapter 20.38.060.
  - 2. <u>If applicable, v</u>Vertical clearance shall be reviewed by the Director to ensure that the small wireless facilities will not pose a hazard to other users of the rights-of-ways.
  - 3. If applicable, rReplacement poles and new poles shall comply with the Americans with Disabilities Act (ADA), City construction and sidewalk clearance standards, traffic warrants, city ordinances, and state and federal statutes and regulations in order to provide a clear and safe passage within the rights-of-way. Further, the location of any replacement pole or new pole must: be physically possible, cannot obstruct vehicular or pedestrian traffic or the clear zone, not interfere with utility or safety fixtures (e.g., fire hydrants, traffic control devices), and not adversely affect the public welfare, health, or safety.
  - 4. No equipment shall be operated so as to produce noise in violation of Chapter 8.06 MMC.
  - 5. Small wireless facilities may not encroach onto or over private property or property outside of the right of way without the property owner's express written consent.
- B. Final Decision. Small wireless facilities on existing or replacement infrastructure utility poles or other structures shall be reviewed and approved by the Director. The Director's decision is final. Small wireless facilities deployment in areas designated as Design Zones pursuant to Chapter 20.38.050, as well as new non-City owned poles, and replacement poles deviating from the pole design standards adopted pursuant to Chapter 20.38.060, are subject to a written recommendation and approval or denial by the Hearing Examiner. The Hearing Examiner's decision is final.
- C. Eligible Facilities Requests. The design approved in a small wireless facility permit shall be considered concealment elements and such facilities may only be expanded upon an Eligible Facilities Request described in Chapter 20.37.190 when the modification does not defeat the concealment elements of the small wireless facility.

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**Commented [MP14]:** Needs to be published in advance, as well as be reasonable, no more burdensome than those applied to otheer types of infrastructure, and objective.

**Commented [MP15]:** This Chapter authorizes locations outside of the ROW, so not all of these factors are applicable.

Commented [MP16]: Suggest the City use an administrative

- D. Review of Facilities. Review of the site locations proposed by the applicant shall be governed by the provisions of 47 USC 253 and 47 USC 332 and other applicable statutes, regulations and case law. Applicants for franchises and the small wireless facility permits shall be treated in a competitively neutral and non-discriminatory manner with other service providers, utilizing supporting infrastructure which is functionally equivalent, that is, service providers whose facilities are similarly situated in terms of structure, placement, or cumulative impacts. Small wireless facility permit review under this Chapter shall neither prohibit nor have the effect of prohibiting the ability of an applicant to provide telecommunications services.
- E. Collaborative Review. The Director may require the applicant to produce a representative to collaboratively review application materials with City staff up to one time per week during the course of the City's reviewprior to the 10.<sup>th</sup> day after submittal of the application. The required applicant representative may will include be an engineer and/or a siting specialist with sufficient understanding of the project to knowledgeably address questions or concerns the City may have on the application. The City must provide seven (7) days' notice to applicant of the date, time, location, anticipated scope of review, and requested participants for the meeting.
- F. Public Notice and Informational Meeting Requirement Within 15 days of submission of a complete application, the applicant shall provide written notification of any proposed aboveground installation and the date, time, and place for the informational meeting to all owners of property within five hundred (500) feet of the proposed location as part of the permit submittal.
  - 1. The notice shall include a description of the proposed installation, including the proposed dimensions, design, color, type of facility, proposed location, identification of alternative locations that would meet project objectives, and the date of the informational meeting. In lieu of providing all of this information as part of the notice, the applicant may produce a webpage containing this information and direct residents to its location.
  - A rendering of the proposed facility shall be included in the notification.
  - 3. The applicant shall provide the City with a distribution list of property owners and a copy of the materials distributed.
  - 2. The applicant shall hold an informational meeting for the public within 30 days of submission of a complete application. These informational meetings are for the public's information and are neither hearings nor part of any land use appeal process.
- G. Withdrawal. Any applicant may withdraw an application submitted pursuant to 19.14.020 at any time, provided the withdrawal is in writing and signed by all persons who signed the original application or their successors in interest. When a withdrawal is received, the application shall be deemed null and void. If such withdrawal occurs prior to the Director's decision, then reimbursement of fees submitted in association with said application shall be prorated to withhold the amount of City costs incurred in processing the application prior to time of withdrawal. If such withdrawal is not accomplished prior to the Director's decision, there shall be no refund of all or any portion of such fee.
- H. Supplemental Information. Failure of an applicant to provide additional information as requested pursuant to 19.14.020 by the Director within <a href="minesix">ninesix</a>ty (960) days of notice by the Director shall be deemed a denial of that application, unless an extension period has been approved by the Director.

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Commented [MP17]: For this to be a meaningful meeting, suggest an intake meeting or scheduling a meeting prior to the 10-day deadline for the City to issue a completeness notification. With that timing, the City still has the opportunity to request items for fully complete status.

Formatted: Superscript

Commented [MP18]: Suggest deleting this subsection F. How will this process be completed within the applicable shot clocks? Further, notice and a meeting for every small wireless facility is excessive.

Suggest the City adopt a construction notice process similar to Seattle instead of this process.

Commented [MP19]: Does the 15 days start after completeness

Commented [MP20]:

### 19.14.040 Permit Requirements.

- A. The permit holder shall comply with all of the requirements within the small wireless permit.
- B. Post-Construction As-Builts. <u>Upon request by the City, wW-ithin sixty</u> (60) days after construction of the small wireless facility, the permit holder shall provide the City with as-builts of the small wireless facilities demonstrating compliance with the permit and site photographs.
- C. Permit Time Limit. Construction of the small wireless facility must be completed within twelve (12) months after the approval date by the City. The permit holder may request one (1) extension to be limited to six (6) months, if the permit holder cannot construct the small wireless facility within the original twelve (12) month period.
- D. Site Safety and Maintenance. The permit holder must maintain the small wireless facilities in safe and working condition. The permit holder shall be responsible for the removal of any graffiti or other vandalism on or to the facility and shall keep the site neat and orderly, including but not limited to following any maintenance or modifications on the site.
- E. Operational Activity. The permit holder shall commence operation of the small wireless facility no later than <a href="mailto:six-twelve">six-twelve</a> (126) months after installation.

## 19.14.050 Modifications to small wireless facilities

- A. If a small wireless facility permit holder desires to make a modification to an existing small wireless facility, including but not limited to expanding or changing the antenna type, increasing the equipment enclosure, placing additional pole-mounted or ground-mounted equipment, or modifying the concealment elements, then the applicant shall apply for a small wireless facility permit or eligible facilities requires requires as may be required by MMC 20.37.190.
- B. A small wireless facility permit shall not be required for routine maintenance and repair of a small wireless facility within the rights-of-way, or the replacement of an antenna or equipment of similar size, weight, and height, provided that such replacement does not defeat the concealment elements used in the original deployment of the small wireless facility, does not impact the structural integrity of the pole, and does not require pole replacement. Further, a small wireless facility permit shall not be required for replacing equipment within the equipment enclosure or reconfiguration of fiber or power to the small wireless facility. Right-of-way use permits may be required for such routine maintenance, repair or replacement consistent with 19.04 MC.

## 19.14.060 Consolidated Permit

A. The issuance of a small wireless facility permit grants authority to construct small wireless facilities in the rights-of-way in a consolidated manner to allow the applicant, in most situations, to avoid the need to seek duplicative approval by both the public works and the development services department. If the applicant requires a new franchise to utilize the city right-of-way, the franchise approval shall be consolidated with the small wireless facility permit

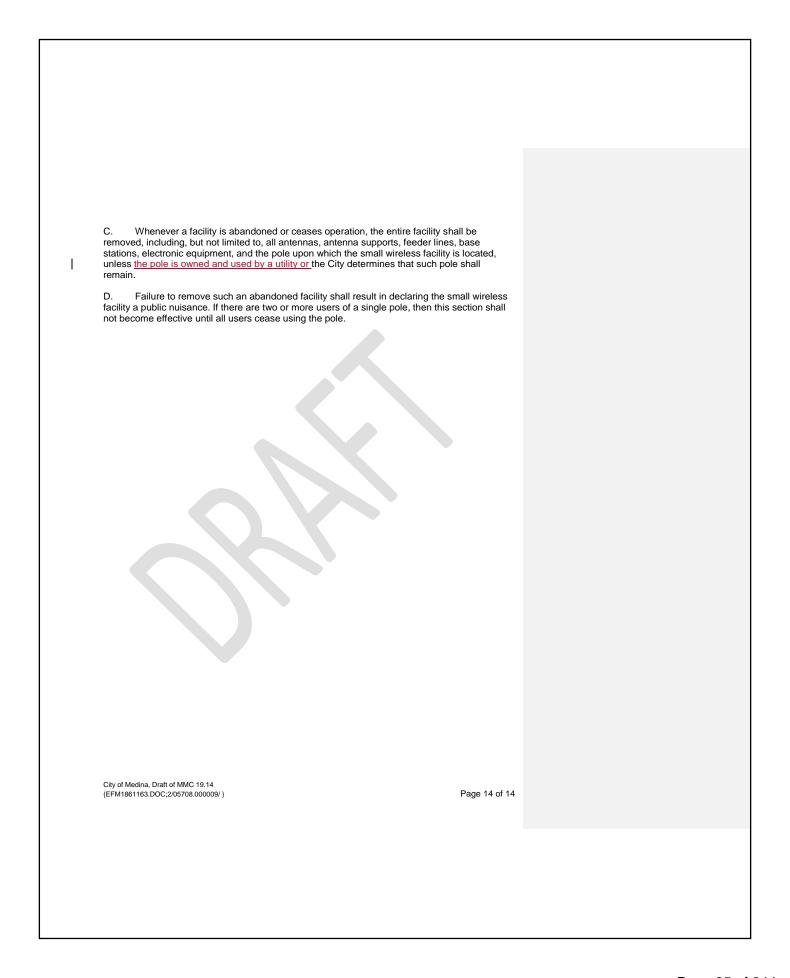
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review if requested by the applicant. As an exercise of police powers pursuant to RCW 35.99.040(2), the small wireless facility permit is not a right-of-way use permit, but instead a consolidated public works and land use permit and the issuance of a small wireless facility permit shall be governed by the time limits established by federal law for small wireless facilities. The general standards applicable to the use of the city's rights-of-way described in 19.04 and 19.06 MMC shall apply to all small wireless facility permits. Testing of Small Wireless Facilities Required. 19.14.070 Commented [MP21]: Annual RF testing and reporting Each permitted small wireless facility permit holder shall conduct annual tests, at the Formatted: Justified, Level 1, Widow/Orphan control permit holder's expense, necessary to establish the level of radio frequency radiation created by the small wireless facility. The purpose of this testing is to validate that the radio frequency radiation is in compliance with the FCC's regulations and standards. B. The permit holder shall test the small wireless facility annually to measure the radio\* frequency radiation created by the small wireless communication facilities to ensure compliance Formatted: Justified, Widow/Orphan control with the FCC's regulations and standards. All such tests required by this section shall be performed and certified by a licensed electrical engineer, or by a person with equivalent capabilities approved by the City Engineer. Copies of each and every radio frequency radiation test shall be submitted to the City Engineer on the first day of the month following the month in which the test is performed. If at any time a radio frequency radiation test shows that the radio frequency radiation emanating from a small wireless facility exceeds the standards established by the FCC, the permit holder shall immediately notify the City and shall take any and all action to remediate the . problem as required by the FCC. The small wireless facility shall not be reconnected until the permit holder demonstrates compliance with the FCC requirements. Commented [MP22]: There isn't sufficient time within a shot clock period to process an administrative appeal. Suggest expressly stating that no such appeals are allowed. Otherwise, this section 19.14.080 Appeals. Small wireless facilities permit decisions including decisions made by the Director or the seems to be ambiguous enough to allow an appeal of a Director Hearing Examiner are not subject to administrative appeal and are final decisions appealable to decision to the Hearing Examiner. the King County Superior Court or federal court. Applicant may proceed forward with a Commented [MP23]: See comments above regarding Hearing permitted project that has been appealed at applicant's own risk and subject to any subsequent court decision that may impact applicant's ability to install such facilities. 19.14.090 Removal of abandoned small wireless facilities. Any small wireless facility that, after the initial operation of the facility, is not used for the purpose for which it was intended at the time of filing the application for a continuous period of twelve (12) months shall be considered abandoned. The wireless telecommunication carrier of such abandoned small wireless facility shall remove the same within 90 days of receipt of a notice from the City notifying the owner or operator of such abandonment.

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### Chapter 20.12 Definitions

- Amendment to MMC 20.12.040. Medina Municipal Code Section 20.12.040 is hereby amended by the removal of the definition for "coverage gap":
  - "Coverage gap" means a geographic area where a telecommunication carrier has a significant gap in service coverage.
- Amendment to MMC 20.12.200. Medina Municipal Code Section 20.12.200 is hereby amended by the removal of the definition for "significant gap in service coverage":

"Significant gap in service coverage" means a large geographical service area in which a large number of remote user subscribers are unable to connect or maintain a connection to the national telephone network through a telecommunication carrier's wireless communication network. A "dead spot" (defined as small areas within a service area where the field strength is lower than the minimum level for reliable service) does not constitute a significant gap in services.

## Chapter 20.37 Wireless Communication Facilities

- Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.030 regarding applicability is hereby amended by the addition of section (c) as follows:
  - C. See Chapter 19.02.020 MMC for additional definitions for terms utilized in this Chapter.
- 2. Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.060(A)(1) regarding location of wireless communication facilities is hereby amended as follows:
  - 1. These The southeast portions of Fairweather Nature Preserve which are is nonforested and adjacent to the state highway right-of-way;
- Amendment to MMC 20.37. The Medina Municipal Code Section 20.37. 120(E) and (F)
  regarding exceptions to the requirement for a nonadministrative special use permit are
  hereby repealed in their entirety.
- Amendment to MMC 20.37. Medina Municipal Code Section 20.37.130(C) is hereby repealed in its entirety.
- Amendment to MMC 20.37. Medina Municipal Code Section 20.37.140 is hereby repealed in its entirety.
- Amendment to MMC 20.37. Medina Municipal Code Chapter 20.37 is hereby amended by the addition of 20.37.190 – Eligible facilities request, as follows:

Commented [MP1]: What about other uses of "gap" in Chapter 20.37? References to a significant gap in Sections 20.37.070 and -.080 should be replaced with the materially inhibit test.

Commented [MP2]: Section 20.37.030 should also be amended to except small wireless facilities from this chapter and refer to Chapter 20.38.

Commented [MP3]: Routine maintenance, repair, and replacement should continue to be exempt from a special use permit. This language could be moved to the Applicability section – as a new subsection in 20.37.030(A).

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### 20.37.190 Eligible facilities request

- A. Definitions. The following definitions shall apply to Eligible Facilities Requests only as described in this Section 20.37.190.

  B.
  - 1. "Base Station": A structure or equipment at a fixed location that enables FCC-licensed or authorized wireless communications between user equipment and a communications network. The term does not encompass a tower as defined herein nor any equipment associated with a tower. Base Station includes, without limitation:
    - Equipment associated with wireless communications services as well as unlicensed wireless services and fixed wireless services such as microwave backhaul.
    - b. Radio transceivers, antennas, coaxial or fiber-optic cable, regular and backup power supplies, and comparable equipment, regardless of technological configuration (including Distributed Antenna Systems ("DAS") and small wireless networks).
    - c. Any structure other than a tower that, at the time the relevant application is filed (with jurisdiction) under this section, supports or houses equipment described in subparagraph (i) and (ii) above that has been reviewed and approved under the applicable zoning or sting process, or under another State or local regulatory review process, even if the structure was not built for the sole or primary purpose of providing that support.
    - d. The term does not include any structure that, at the time the Eligible Facilities Request application is filed with the City, does not support or house equipment described in subparagraph (1)(a) and (1)(b) above.
  - 2. "Collocation": The mounting or installation of transmission equipment on an eligible support structure for the purpose of transmitting and/or receiving radio frequency signals for communication purposes.
  - 3. "Eligible Facilities Request": Any request for modification of an existing tower or base station that does not substantially change the physical dimensions of such tower or base station, involving:
    - a. Collocation of new transmission equipment;
    - b. Removal of transmission equipment; or
    - c. Replacement of transmission equipment.
  - 4. "Eligible support structure": Any tower or base station as defined in this section, provided that it is existing at the time the relevant application is filed with the City.
  - 5. "Existing": A constructed tower or base station is existing if it has been reviewed and approved under the applicable zoning or siting process, or under another State or local regulatory review process, provided that a tower that has not been reviewed and approved because it was not in a zoned area when it was built, but was lawfully

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constructed, is existing for purposes of this definition.

- 6. "Substantial Change": A modification substantially changes the physical dimensions of an eligible support structure if it meets any of the following criteria:
  - a. For towers other than towers in the public rights-of-way, it increases the height of the tower by more than 10% or by the height of one additional antenna array with separation from the nearest existing antenna not to exceed twenty (20) feet, whichever is greater; for other eligible support structures, it increases the height of the structure by more than 10% or more than ten (10) feet, whichever is greater;
  - b. For towers other than towers in the public rights-of-way, it involves adding an appurtenance to the body of the tower that would protrude from the edge of the tower more than twenty (20) feet, or more than the width of the tower structure at the level of the appurtenance, whichever is greater; for other eligible support structures, it involves adding an appurtenance to the body of the structure that would protrude from the edge of the structure by more than six (6) feet:
  - c. For any eligible support structure, it involves installation of more than the standard number of new equipment cabinets for the technology involved, but not to exceed four cabinets; or, for towers in the public rights-of-way and Base Stations, it involves installation of any new equipment cabinets on the ground if there are no pre-existing ground cabinets associated with the structure, or else involves installation of ground cabinets that are more than 10% larger in height or overall volume than any other ground cabinets associated with the structure;
  - d. It entails any excavation or deployment outside the current site;
  - e. It would defeat the concealment elements of the eligible support structure; or
  - f. It does not comply with conditions associated with the siting approval of the construction or modification of the eligible support structure or base station equipment, provided, however, that this limitation does not apply to any modification that is non-compliant only in a manner that would not exceed the thresholds identified above.
- 7. "Tower": Any structure built for the sole or primary purpose of supporting any FCC-licensed or authorized antennas and their associated facilities, including structures that are constructed for wireless communications services including, but not limited to, private, broadcast, and public safety services, as well as unlicensed wireless services and fixes wireless services such as microwave backhaul and the associated site.
- 8. "Transmission equipment". Equipment that facilitates transmission for any FCC-licensed or authorized wireless communication service, including, but not limited to, radio transceivers, antennas, coaxial or fiber-optic cable, and regular and backup power supply. The term includes equipment associated with wireless communications services

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including, but not limited to, private, broadcast, and public safety services, as well as unlicensed wireless services and fixed wireless services such as microwave backhaul.

- B. Application. The Director shall prepare and make publicly available an application form used to consider whether an application is an Eligible Facilities Request. The application may not require the applicant to demonstrate a need or business case for the proposed modification.
- C. Qualification as an Eligible Facilities Request. Upon receipt of an application for an Eligible Facilities Request, the Director shall review such application to determine whether the application qualifies as an Eligible Facilities Request.
- D. Timeframe for Review. Within sixty (60) days of the date on which an applicant submits an Eligible Facilities Request application, the Director shall approve the application unless it determines that the application is not covered by this Section 20.378.19080.
- E. Tolling of the Time Frame for Review. The sixty (60) day review period begins to run when the application is filed and may be tolled only by mutual agreement by the Director and the applicant or in cases where the Director determines that the application is incomplete. The timeframe for review of an Eligible Facilities Request is not tolled by a moratorium on the review of applications.
  - 1. To toll the timeframe for incompleteness, the Director shall provide written notice to the applicant within thirty (30) days of receipt of the application, clearly and specifically delineating all missing documents or information required in the application.
  - 2. The timeframe for review begins running again when the applicant makes a supplemental submission in response to the Director's notice of incompleteness.
    3. Following a supplemental submission, the Director will notify the applicant within ten (10) days that the supplemental submission did not provide the information identified in the original notice delineating missing information. The timeframe is tolled in the case of second or subsequent notices pursuant to the procedures identified in this subsection. Second or subsequent notice of incompleteness may not specify missing documents or information that was not delineated in the original notice of incompleteness.
- F. Determination That Application Is Not an Eligible Facilities Request. If the Director determines that the applicant's request does not qualify as an Eligible Facilities Request, the Director shall deny the application.
- G. Failure to Act. In the event the Director fails to approve or deny a request for an Eligible Facilities Request within the timeframe for review (accounting for any tolling), the request shall be deemed granted. The deemed grant does not become effective until the applicant notifies the Director in writing after the review period has expired (accounting for any tolling) that the application has been deemed granted.

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## Chapter 20.38 SMALL WIRELESS FACILITIES

Sections:	
20.38.010	Purpose.
20.38.020	Definitions.
20.38.030	General provisions.
20.38.040	Applicability.
20.38.050	Hierarchy for small wireless facility placement.
20.38.060	Design Zones for small wireless facilities.
20.38.070	Design and concealment standards for small wireless
	deployments.
20.38.080	New poles for small wireless facilities or for deployments in
	Design Zones.

#### 20.38.010 Purpose.

The purpose of this chapter is to set forth the regulations for the placement, development, permitting, and removal of small wireless facilities. Among the purposes included are to:

- A. Ensure that residents receive the best technology possible while siting the technology in a respectful and thoughtful manner.
- B. Minimize potential adverse visual, aesthetic, and safety impacts of small wireless facilities.
- C. Establish objective standards for the placement of small wireless facilities.
- E. Ensure that such standards allow competition and do not unreasonably discriminate among providers of functionally equivalent services.
- D. Provide clear and predictable permitting requirements for network providers and the community.
- E. Encourage the design of such small wireless facilities to be aesthetically and architecturally compatible with the surrounding built and natural environments where possible.
- F. Provide an opportunity for residents and interested parties to provide comment on the proposed location and design of new small wireless facilities;
- G. Encourage the collocation or attachment of small wireless facilities on existing support structures to help minimize the total number and impact of such structures throughout the community.
- H. Protect the public health, safety and welfare.

### 20.38.020 Definitions.

See Chapter 19.02.020 MMC for definitions of terms utilized in this Chapter.

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## 20.38.030 General provisions. Small wireless facilities shall not be considered nor regulated as essential public . Formatted: No bullets or numbering facilities. Small wireless facilities located outside of the public rights-of-way may be either a primary or a secondary use. A different use of an existing structure on the same lot shall not Commented [MP4]: Does Medina regulate uses this way? It preclude the installation of a small wireless facility. Small wireless facilities located within the public right-of-way pursuant to a valid franchise or agreement with the Washington State Department of Transportation are permitted uses in every zone of the City but still require a small wireless facility permit pursuant to MMC Commented [MP5]: This is redundant. Permit required 20.38.040 Applicability. Applicability. The placement of any small wireless facility in any location within the city is subject to the provisions of this chapter. Permit Required. Any application for a small wireless facility both inside and outside the right-of-way shall comply with the application requirements for small wireless facility permit described in MMC 19.14.020. Lease Required. In addition to the requirement of obtaining a small wireless facility permit, if all or a portion of the small wireless facility will be located upon a city-owned structure, or upon non-right-of-way property, which is either city-owned or city-leased, the applicant shall be required to enter into a lease agreement with the City for the use of the city property. Franchise Required. In addition to the requirement of obtaining a small wireless facility permit, if all or a portion of the small wireless facility will be located within the city's right-of-way, the applicant shall be required to enter into a franchise agreement, consistent with MMC Chapter 19.02.140, with the City for the use of the city's right-of-way and comply with the requirements pursuant to MMC Title 19. 20.38.050 Hierarchy for small wireless facility placement. The City's preference is for applicants to deploy small wireless facilities as follows: On existing or replacement wooden poles. 2. If an applicant would like to place a new metal pole, it should be placed along 84th-Avenue between NE 12th Street and NE 28th Street. Commented [MP6]: This is far too limiting. If an applicant would like to place a pole in an undergrounded area, any new or replacement pole shall substantially conform to the design of the pole it is replacing or the neighboring pole designs standards utilized within the contiguous right-of-way (or the City's new preferred standard pole design, if applicable) and comply with the concealment standards in MMC 20.38.0780. City of Medina, Draft of MMC Title 20 {EFM1905139.DOC;2/05708.000009/} Page 6 of 16

## 20.38.060 Design Zones for small wireless facilities.

- A. The following zones are designated as Design Zones for the purpose of siting small wireless facilities:
  - 1. Medina Park located at 7789 NW 12th Street;
  - 2. Medina Beach Park located at 501 Evergreen Point Road;
  - 3. Fairweather Nature Preserve (also referred to as Fairweather Nature Preserve and Park) located at 2857 Evergreen Point Road;
  - 4. Viewpoint Park located at Overlake Drive West and 84th Avenue NE;
  - 5. Lake Lane Park located in the 3300 block of 78th Place NE.
- B. Any applicant who desires to place a small wireless facility in a Design Zone must first establish that the applicant cannot locate the small wireless facility outside of the Design Zone. Applications for small wireless facilities in a Design Zone may be approved if the applicant demonstrates that due to technical infeasibility the applicant cannot locate the proposed small wireless facility on an existing or replacement pole within 500 feet of the proposed site and outside of the Design Zone.
- C. Applications for small wireless facilities within Design Zones must comply with a concealment element design described in Chapter 20.38.080. Such applications are subject to a written recommendation by the Director and approval or denial by the Hearing Examiner.

## 20.38.070 Design and concealment standards for small wireless deployments.

Small wireless facilities whether permitted inside or outside the right-of-way shall conform to the following design standards.

- A. Small wireless facilities attached to existing or replacement non-wooden light poles or utility poles in the right-of-way or non-wooden light poles or utility poles outside of the right-of-way shall conform to the following design criteria:
  - 1. Upon adoption of a city standard small wireless callity pole design(s) within the City's Standards, Specifics and Details Manual, the applicant shall utilize such pole design or may request modifications to the standard pole design to accommodate its small cell facility without substantially changing the outward visual and aesthetic character of the design. The applicant, upon a showing that use or modification of the standard pole design is either technically or physically infeasible, or that the modified pole design will not comply with the city's ADA or, sidewalk clearance requirements and/or would violate electrical or other safety standards, may deviate from the adopted standard pole design and use the design standards as adopted in this subsection A.
  - 2. The applicant shall minimize to the extent possible feasible the antenna and equipment space and shall use the smallest amount of enclosure possible to fit the necessary equipment and allow reasonable expansion for future frequencies and/or

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**Commented [MP7]:** Suggest an administrative process so shot clocks may be met.

Commented [MP8]: What is the expected timing for this?

technologies. The antennas and equipment location-shall be located in the following priority order, to the extent technically feasible: Located on a pole if the total equipment enclosure is less than four-fifteen (154) cubic feet. If located on a pole, antennas and the associated equipment Commented [MP9]: AT&T's smallest equipment cabinet that it is using in this region is larger than this. 15 cu feet is consistent with Bellevue's standards. enclosures (including disconnect switches and other appurtenant devices) must be camouflaged to appear as an integral part of the pole or flush mounted to the pole, meaning for antennas no more than twelve (12) inches off of the pole and for associated equipment no more than six (6) inches off the pole, and must be the minimum size necessary for the intended purpose, not to exceed the volumetric dimensions of small wireless facilities. If the equipment enclosure is permitted on the exterior of the pole, the applicant is required to place the equipment enclosure behind any banners or road signs that may be on the pole, provided that such location does not interfere with the operation of the banners or signs or the equipment itself. The applicant may propose install a side mounted canister antenna, so long as the inside edge of the antenna is no more than six (6) inches from the surface of the pole. All cables shall be concealed either within the canister antenna or within a sleeve between the antenna and the pole. Concealed completely within the pole or pole base. Antennas and Commented [MP10]: Suggest move up from (c). the associated equipment enclosures (including disconnect switches and other Formatted: Outline numbered + Level: 3 + Numbering Style: a, b, c, ... + Start at: 1 + Alignment: Left + Aligned at: 1" + Indent at: 1" appurtenant devices) may be fully concealed within the pole, unless such concealment is otherwise technically infeasible, or is incompatible with the pole design. The diameter of the pole shall comply with the City's sidewalk clearance requirements and shall, to the extent technically feasible, not be more than a twenty (20) inches measured at the base of the pole, unless additional diameter is needed in order to conceal equipment within the base of the pole. The pole shall comply with the requirements in subsection E.4 below. Located underground. Underground in a utility vault if the total equipment ure is four (4) or more cubic feet. If located underground, the access lid to the equipment enclosure shall be located outside the footprint of any pedestrian curb ramp and shall have a nonskid surface meeting ADA requirement if located within an existing pedestrian access route. In no event shall the equipment enclosure and all other wireless equipment associated with the pole-small wireless facility (including but not limited to conduit), including wireless equipment associated with the antenna and any pre-existing associated equipment on the pole exceed twenty-eight (28) cubic feet. Commented [MP11]: This seems misplaced. Concealed completely within the pole or pole base. Antennas and the associated equipment enclosures (including disconnect switches and other appurtenant devices) shall be fully concealed within the pole, unless such scealment is otherwise technically infeasible, or is incompatible with the p design. The diameter of the pole shall comply with the City's setback and sidewalk clearance requirements and shall, to the extent technically feasible more than a twenty (20) inches measured at the base of the pole, unless additional diameter is needed in order to conceal equipment within the base of the pole. The pole shall comply with the requirements in subsection E.4 below On private property. If located on private property, the applicant shall City of Medina, Draft of MMC Title 20 {EFM1905139.DOC;2/05708.000009/} Page 8 of 16

submit a copy of a letter of authority from the private property owner prior to the small wireless facility permit issuance.

- (e) Applicant may obtain approval of a lower-ranked priority pursuant to Subsection E(13) when compliance with the location priorities: (a) is not technically feasible; (b) impedes the effective operation of the small wireless facility; (c) impairs a desired network performance objective; or (d) otherwise materially inhibits or limits the provision of wireless service. The city may also approve a lower-ranked priority when it finds the applicant's proposed design provides equivalent or superior aesthetic value when compared to strict compliance with these priorities.
- 2. An antenna on top of an existing pole may not extend more than six (6) feet above the height of the existing pole and the diameter may not exceed sixteen (16) inches, measured at the top of the pole, unless the applicant can demonstrate that more space is needed. The antennas shall be integrated into the pole design so that it appears as a continuation of the original pole, including colored or painted to match the pole to the extent technically feasible, and shall be shrouded or screened to blend with the pole except for canister antennas and 5G antennas which shall not require screening. All cabling and mounting hardware/brackets from the bottom of the antenna to the top of the pole shall be fully concealed to the extent feasible and integrated with the pole.
- 3. Any replacement pole shall substantially conform to the design of the pole it is replacing or the neighboring pole design standards utilized within the contiguous right-of-way (or the City's new preferred standard pole design, if applicable). Any replacement pole shall be placed as close to the original pole as feapossible, but no more than five (5) feet from the existing pole location.
- 4. The height of any replacement pole <u>and associated antennas</u> may not extend more than ten (10) feet above the height of the existing pole or the minimum additional height necessary; provided that the height of the replacement pole cannot be extended further by additional antenna height.
- 5. The use of the pole for the siting of a small wireless facility shall be considered secondary to the primary function of the pole. If the primary function of a pole serving as the host site for a small wireless facility becomes unnecessary, the pole shall not be retained for the sole purpose of accommodating the small wireless facility and the small wireless facility and all associated equipment shall be removed.
- B. Wooden pole design standards. Small wireless facilities located on wooden poles shall conform to the following design criteria:
  - 1. The wooden pole at the proposed location may be replaced with a taller pole for the purpose of accommodating a small wireless facility; provided, that the replacement pole shall not exceed a height that is a maximum of ten (10) feet taller than the existing

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pole or the height allowed by the definition of small wireless facility in MMC 19.02.020, whichever is greater, unless a further height increase is required and confirmed in writing by the pole owner and that such height extension is the minimum extension possible to provide sufficient separation and/or clearance from electrical and wireline facilities.

- 2. A pole extender may be used instead of replacing an existing pole but may not increase the height of the existing pole by more than ten (10) feet, or the height allowed by the definition of small wireless facility in MMC 19.02.020, whichever is greater unless a further height increase is required and confirmed in writing by the pole owner and that such height increase is the minimum extension possible to provide sufficient separation and/or clearance from electrical and wireline facilities.
  - (a) A "pole extender" as used herein is an object affixed between the pole and the antenna for the purpose of increasing the height of the antenna above the pole. The pole extender shall be painted to approximately match the color of the pole and shall substantially match the diameter of the pole measured at the top of the pole.
- 3. Replacement wooden poles must either <u>appear to match or be compatible with</u> the approximate color and materials of the replaced pole or shall be the standard new wooden pole used by the pole owner in the City.
- 4. <u>To the extent technically feasible, aAntennas</u>, equipment enclosures, and all ancillary equipment, boxes and conduit shall be colored or painted to match the approximate color of the surface of the wooden pole on which they are attached.
- 5. Antennas shall not be mounted more than twelve (12) inches from the surface of the wooden pole.
- 6. Antennas should be placed in an effort to minimize visual clutter and obtrusiveness. Multiple antennas are permitted on a wooden pole provided that each antenna enclosure shall not be more than three (3) cubic feet in volume.
- 7. A canister antenna may be mounted on top of an existing or replacement wooden pole, which may not exceed the height requirements described in subsection B(1) above. A canister antenna mounted on the top of a wooden pole shall not exceed sixteen (16) inches, measured at the top of the pole, and shall be colored or painted to match the pole. The canister antenna must be placed to look as if it is an extension of the pole. In the alternative, the applicant may prepose install a side mounted canister antenna, so long as the inside edge of the antenna is no more than twelve (12) inches from the surface of the wooden pole. To the extent technically feasible, aAll cables shall be concealed either within the canister antenna or within a sleeve between the antenna and the wooden pole.
- 8. The furthest point of any antenna or equipment enclosure may not extend more than twenty eight (28) inches from the face of the pole. Any equipment or antenna enclosures must meet WSDOT height clearance requirements.
- 9. An omni-directional antenna may be mounted on the top of an existing wooden pole, provided such antenna is no more than four (4) feet in height and is mounted

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directly on the top of a pole or attached to a sleeve made to look like the exterior of the pole as close to the top of the pole as technically feasible. To the extent technically feasible, aAll cables shall be concealed within the sleeve between the bottom of the antenna and the mounting bracket. All related equipment, including but not limited to ancillary equipment, radios, cables, associated shrouding, microwaves, and conduit which are mounted on wooden poles shall not be mounted more than six (6) inches from the surface of the pole, unless a further distance is technically required, and is confirmed in writing by the pole owner. The applicant shall minimize to the extent possible the antenna and equipment space and shall use the smallest amount of enclosure possible to fit the necessary equipment and allow reasonable expansion for future frequencies and/or technologies. The antennas and equipment location shall be located in the following manner: Located on a pole if the total equipment enclosure is less than four-fifteen (154) cubic feet. If located on a pole, antennas and the associated equipment Commented [MP12]: See comments above. enclosures (including disconnect switches and other appurtenant devices) must be camouflaged to appear as an integral part of the pole or flush mounted to the pole, meaning for antennas no more than twelve (12) inches off of the pole and for associated equipment no more than six (6) inches off the pole, and must be the minimum size necessary for the intended purpose, not to exceed the volumetric dimensions of small wireless facilities. If the equipment enclosure is permitted on the exterior of the pole, the applicant is required to place the equipment enclosure behind any banners or road signs that may be on the pole, provided that such location does not interfere with the operation of the banners or signs or the equipment itself. The applicant may propose a side mounted canister antenna, so long as the inside edge of the antenna is no more than six-twelve (126) inches from the surface of the pole. To the extent technically feasible, aAll cables shall be concealed either within the canister antenna or within a sleeve between the antenna and the pole. Located UUnderground in a utility vault if the total equipment enclosure is four (4) or more cubic feet. If located underground, the access lid to the equipment enclosure shall be located outside the footprint of any pedestrian curb ramp and shall have a nonskid surface meeting ADA requirement if located within an existing pedestrian access route. In no event shall the equipment enclosure and all other wireless equipment associated with the pole (including Commented [MP13]: See comment above that this seems but not limited to conduit), including wireless equipment associated with the antenna and any pre-existing associated equipment on the pole exceed twentyeight (28) cubic feet. On private property. If located on private property, the applicant shall submit a copy of a letter of authority from the private property owner prior to the small wireless facility permit issuance. Applicant may obtain approval of a lower-ranked priority pursuant to Formatted: Indent: Hanging: 1" Subsection E(13) when compliance with the location priorities: (a) is not technically feasible; (b) impedes the effective operation of the small wireless facility; (c) impairs a desired network performance objective; or (d) otherwise City of Medina, Draft of MMC Title 20 {EFM1905139.DOC;2/05708.000009/} Page 11 of 16

materially inhibits or limits the provision of wireless service. The city may also approve a lower-ranked priority when it finds the applicant's proposed design provides equivalent or superior aesthetic value when compared to strict compliance with these priorities.

[13.] The visual effect of the small wireless facility on all other aspects of the appearance of the wooden pole shall be minimized to the greatest extent possible.

- 14. The use of the wooden pole for the siting of a small wireless facility shall be considered secondary to the primary function of the pole. If the primary function of a pole serving as the host site for a small wireless facility becomes unnecessary, the pole shall not be retained for the sole purpose of accommodating the small wireless facility and the small wireless facility and all associated equipment shall be removed.
- 15. The diameter of a replacement pole shall comply with the City's setback and sidewalk clearance requirements and shall not be more than a 25% increase of the existing utility pole measured at the base of the pole.
- 16. All cables and wires shall be routed through conduit along the outside of the pole. The outside conduit shall be colored or painted to match or be compatible with the pole or other equipment on the pole. The number of conduit shall be minimized to the number technically necessary to accommodate the small wireless.
- C. Small wireless facilities attached to existing buildings, shall conform to the following design criteria:
  - 1. Small wireless facilities may be mounted to the sides of a building if the antennas do not interrupt the building's architectural thome.
  - 2. The interruption of architectural lines or horizontal or vertical reveals is discouraged.
  - 3. New architectural features such as columns, pilasters, corbels, or other ornamentation that conceal antennas may be used if it complements the architecture of the existing building.
  - 4. <u>To the extent technically feasible, s</u>Small wireless facilities shall utilize the smallest mounting brackets necessary in order to provide the smallest offset from the building.
  - 5. To the extent technically feasible. sSkirts or shrouds shall be utilized on the sides and bottoms of antennas in order to conceal mounting hardware, create a cleaner appearance, and minimize the visual impact of the antennas. Exposed cabling/wiring is prohibited.
  - 6. <u>To the extent technically feasible, s</u>Small wireless facilities shall be painted and textured to match the adjacent building surfaces, unless otherwise technically infeasible.
  - 7. To the extent technically feasible, semall wireless facilities must meet the height requirement of the underlying zoning district.

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Commented [MP14]: Standards must be objective.

- 8. Feed lines and coaxial cables shall be located below the parapet of the rooftop or otherwise concealed from view.
- 9. If a cabinet enclosure cannot be located within the building where the <a href="mailto:small">small</a> wireless communication facilities will be located, then the City's first preference is for the wireless telecommunication carrier to locate the equipment on the roof of the building. If the equipment can be screened by placing the equipment below the parapet walls, no additional screening is required. If screening is required, the proposed screening must be consistent with the existing building in terms of color, design, architectural style, and material. If the cabinet equipment cannot be located on the roof or within the building then it shall be located underground consistent with subsection E(1).
- D. Small wireless facilities mounted on cables strung between existing utility poles shall conform to the following standards.
  - 1. Each strand mounted facility shall not exceed four (4) cubic feet in volume.
  - 2. Only <u>one-two</u> strand mounted facilitiesy <u>areis</u> permitted per cable between any two existing poles.
  - 3. The strand mounted devices shall be placed as close as possible to the nearest utility pole, in no event more than five (5) feet from the pole unless a greater instance technically necessary or is required by the pole owner for safety clearance;
  - 4. No strand mounted device shall be located in or above the portion of the roadway open to vehicular traffic.
  - 5. Ground mounted equipment to accommodate a shared mounted facility is not permitted except when placed in pre-existing equipment cabinets or required by a third-party service provider (such as an electric meter).
  - 6. Pole mounted equipment shall comply with the requirements of subsections A and B above.
  - 7. Such strand mounted devices must be installed to cause the least visual impact, be outside the view of a single family residence, and without excess exterior cabling or wires (other than the original strand).
  - 8. Strand mounted facilities are prohibited on non-wooden poles, unless the existing pole has pre-existing communication wirelines.
- E. General requirements.
  - Ground mounted equipment in the rights of way is prohibited, unless such facilities are placed under ground or the applicant can demonstrate that pole mounted or undergrounded equipment is technically infeasible. If ground mounted equipment is necessary, then the applicant shall submit a concealment element plan. Generators located in the rights of way are prohibited.
  - No equipment shall be operated so as to produce noise in violation of Chapter

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8.06 MMC.

- 3. Small wireless facilities are not permitted on traffic signal poles unless denial of the siting could be a prohibition or effective prohibition of the applicant's ability to provide telecommunications service in violation of 47 USC §§ 253 and 332.
- 4. Replacement poles and new poles shall comply with the Americans with Disabilities Act (ADA), City construction and sidewalk clearance standards, city ordinance, and state and federal laws and regulations in order to provide a clear and safe passage within the rights-of-way. Further, the location of any replacement or new pole must: be physically possible, comply with applicable traffic warrants, not interfere with utility or safety fixtures (e.g., fire hydrants, traffic control devices), and not adversely affect the public welfare, health or safety.
- 5. <u>To the extent feasible, rReplacement poles shall be located no more than five (5) feet from the existing pole with the requirement to remove the abandoned pole.</u>
- 6. No signage, message or identification other than the manufacturer's identification, or safety signage required by applicable law, regulations and safety standards, and identifyingication information required by governing law is allowed to be portrayed on any antenna or equipment enclosure. Any permitted signage shall be located on the equipment enclosures or as otherwise required by law and be of the minimum amount possible to achieve the intended purpose (no larger than 4x6 inches needed to meet applicable law, regulations, and standards); provided that, signs are permitted as concealment element techniques where appropriate.
- Antennas and related equipment shall not be illuminated except for security reasons, required by a federal or state authority, or unless approved as part of a concealment element plan.
- 8. Side arm mounts for antennas or equipment must be the minimum extension necessary and for wooden poles may be no more than twelve (12) inches off the pole and for non-wooden poles no more than six (6) inches off the pole.
- 9. The preferred location of a small wireless facility on a pole is the location with the least visible impact.
- 10. Antennas, equipment enclosures, and ancillary equipment, conduit and cable, shall not dominate the structure or pole upon which they are attached. Antennas, equipment enclosures, and ancillary equipment, conduit and cable is encouraged to be integrated within the pole when technically feasible.
- 11. Except for locations in the right-of-way or within access easements on private property within property owner permission, small wireless facilities are not permitted on any property containing a residential use in the residential zones.
- 12. The City may consider the cumulative visual effects of small wireless facilities mounted on poles within the rights-of-way in when assessing proposed siting locations so as to not adversely affect the visual character of the City. This provision shall not be applied to limit the number of permits issued when no alternative sites are reasonably

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available nor to impose a technological requirement on the applicant.

13. These design standards are intended to be used solely for the purpose of concealment and siting. Nothing herein shall be interpreted or applied in a manner which dictates the use of a particular technology. When strict application of these requirements would effectively prohibit the applicant from providing a wireless service, alternative forms of concealment or deployment may be permitted which provide similar or greater protections from negative visual impacts to the streetscape.

### 20.38.080 New poles for small wireless facilities or for deployments in Design Zones.

- A. New poles or structures for small wireless facilities or for installations of small wireless facilities in a Design Zone are only permitted if the applicant can establish that:
  - 1. The proposed small wireless facility cannot be located on an existing utility pole or light pole or, electrical transmission tower-or on a site outside of the public rights of way or access easement such as public property, a building, a transmission tower, or in or on a non-residential use in a residential zone whether by roof or panel-mount or separate structure.
  - 2. The proposed small wireless facility complies with the applicable requirements of MMC 20.38.070(E);
  - 3. The proposed small wireless facility receives approval for a concealment element design, as described in MMC 20.38.080(C) below;
  - 4. For access easements, the property owner has given written permission for the placement of a new pole within the access easement in such a manner so as to not frustrate the purpose of the easement or create any access or safety issue and shall be in compliance with all land use regulations such as, but not limited to, setback requirements;
  - 5. The proposed small wireless facility also complies with Shoreline Management Act, and SEPA, if applicable; and
  - 6. Any new pole shall be installed at the point closestas close as is feasible to the side property line so as to net minimize impacts on the property's view; and
  - 7. No new poles shall be located in a critical area or associated buffer required by the City's Critical Areas Management ordinance (Title 20.50MC), except when determined to be exempt pursuant to said ordinance.
- B. An application for a new pole or deployment in a Design Zone is subject to written recommendation by the Director, and approval or denial by the Hearing Examiner.
- C. The concealment element design shall include the design of the screening, fencing or other concealment technology for a tower, pole, or equipment structure, and all related transmission equipment or facilities associated with the proposed small wireless facility, including but not limited to fiber and power connections.

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Commented [MP15]: See comments above.

- 1. The concealment element design should seek to minimize the visual obtrusiveness of the small wireless facility. The proposed pole or structure should have similar designs to existing neighboring poles in the rights of way, including similar height to the extent technically feasible. If the proposed small wireless facility is placed on a replacement pole in a Design Zone, then the replacement pole shall be of the same general design as the pole it is replacing, unless the development services department otherwise approves a variation due to aesthetic or safety concerns. Any concealment element design for a small wireless facility on a decorative pole should attempt to mimic the design of such pole and integrate the small wireless facility into the design of the decorative pole. Other concealment methods include, but are not limited to, integrating the installation with architectural features or building design components, utilization of coverings or concealment devices of similar material, color, and texture or the appearance thereof as the surface against which the installation will be seen or on which it will be installed, landscape design, or other camouflage strategies appropriate for the type of installation. Applicants are required to utilize designs in which all conduit and wirelines are installed internally in the structure, to the extent technically feasible.
- 2. If the Director or Hearing Examiner has already approved a concealment element design either for the applicant or another small wireless facility along the same public right-of-way, if applicable, or for the same pole type, then the applicant shall utilize a substantially similar concealment element design, unless it can show that such concealment element design is not physically or technologically feasible, or that such deployment would undermine the generally applicable design standards.

D. Even if an alternative location is established pursuant to 20.38.080(A)(1) the Hearing Examiner may determine that a new pole in the right of way is in fact a superior alternative based on the impact to the City, the concealment element design, the City's Comprehensive Plan and the added benefits to the community.

- E. Prior to the issuance of a permit to construct a new pole or ground mounted equipment in the right-of-way, the applicant must obtain a site-specific agreement from the City to locate such new pole or ground mounted equipment. This requirement also applies to replacement poles when the replacement is necessary for the installation or attachment of small wireless facilities, the replacement structure is -higher than the replaced structure, and the overall height of the replacement structure and the small wireless facility is more than sixty (60) feet.
- F. These design standards are intended to be used solely for the purpose of concealment and siting. Nothing herein shall be interpreted or applied in a manner which dictates the use of a particular technology. When strict application of these requirements would effectively prohibit the applicant from providing a wireless service, alternative forms of concealment or deployment may be permitted which provide similar or greater protections from negative visual impacts to the streetscape.

Commented [MP16]: This code allows new poles for SWF either inside or outside of the ROW.

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 From:
 Emily F. Miner

 To:
 Aimee Kellerman

 Subject:
 FW: City of Medina Code

**Date:** Thursday, May 9, 2019 1:20:06 PM

### Emily F. Miner | Associate Attorney

Ogden Murphy Wallace P.L.L.C. 901 Fifth Avenue, Suite 3500 Seattle, WA 98164 phone: 206.454.8321 | Fax 206.971.9223 eminer@omwlaw.com | www.omwlaw.com

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From: Emily F. Miner

**Sent:** Monday, May 6, 2019 1:54 PM

To: Stephanie Keyser <skeyser@medina-wa.gov>; Steve Wilcox <swilcox@medina-wa.gov>; Ryan

Osada <rosada@medina-wa.gov>; Michael Sauerwein <msauerwein@medina-wa.gov>

Subject: FW: City of Medina Code

And these are the comments from Crown Castle.

## Emily F. Miner | Associate Attorney

Ogden Murphy Wallace P.L.L.C.
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phone: 206.454.8321 | Fax 206.971.9223
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From: Putt, Kathy < <a href="mailto:Kathy.Putt@crowncastle.com">Kathy.Putt@crowncastle.com</a>>

**Sent:** Monday, April 29, 2019 2:42 PM

**To:** Emily F. Miner < <a href="mailto:eminer@omwlaw.com">eminer@omwlaw.com</a>>

Cc: Gasser, Timothy < Timothy.Gasser@crowncastle.com >; Watson, Chelsea

<<u>Chelsea.Watson@crowncastle.com</u>> **Subject:** RE: City of Medina Code

Emily, thank you for the opportunity to review the attached changes. Please find our concerns below:

<u>Chapter 19.02.020, Definitions</u> – there seems to be an extra "applicant" definition embedded in the definition of Antenna. Since there is an additional definition for applicant below, I recommend you combine them or at least reconcile.

<u>19.14.020 I</u> – Please confirm that building permit materials would only be required if facility is located outside of the ROW.

19.14.020 J – All three subsections go above and beyond what's needed to actually process a SWF permit application in the ROW. We aren't a carrier so we won't be providing service to customers. We can provide information relative to what's being proposed, but to require information regarding all other facilities in the City is ridiculous. Please modify to reflect requirements more consistent with a ROW application.

20.37.190 E 1 – Not compliant with the FCC Order's 10-day application completeness check.

20.38.070 A 1 - Typo in third line "mall cell".

20.38.070 A 2 a & b and B 11(a) — only allows attachment to poles if total enclosure is < 4 cu. ft. This limit essentially precludes anything to be attached to the outside of a pole except for 1 antenna. We can't vault the equipment — is ground mount an option?

20.38.070 A 2 (c) - 20" diameter for pole base mounted equipment seems small.

20.38.070 A 4 – FCC allows poles to extend 10' taller or 15%, whichever is greater.

20.38.070 B 15 - 25% limit to diameter increase for replacement wood poles may not always be achievable.

20.38.070 D 4 - No valid justification for this restriction, so long as WSDOT required clearances above travelled way are met.

20.38.070 E 1 - Repeat of vaulting requirement.

 $\underline{20.38.070~E~1}$  - Subjective requirement. Who determines when a piece of equipment "dominates" a structure.

Thank you – any questions, please don't hesitate to reach out. Kathy Putt

From: Emily F. Miner < <a href="mailto:eminer@omwlaw.com">eminer@omwlaw.com</a>>

Sent: Monday, April 22, 2019 12:18 PM

**To:** kim.allen@wirelesspolicy.com; lindaatkins@dwt.com; sunny.ausink@wirelesspolicy.com; JBlackwell@mobilitie.com; gregg.busch@wirelesspolicy.com; Elizabeth.Carrasquero4@t-mobile.com; victoria.chenault@wirelesscounsel.com; cdeshazer@extenetsystems.com; dylan.fuge1@t-mobile.com; NGarcia@mobilitie.com; Gasser, Timothy

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matthew.krause@pse.com; nick@wirelesscounsel.com <nick.limberopoulos@wirelesscounsel.com>; clindsay@extenetsystems.com; ken.lyons@wirelesspolicy.com; meridee.pabst@wirelesspolicy.com; brenda.palomino@sprint.com; James.prop@zayo.com; lschneider@extenetsystems.com; Kelly.Stone@pse.com; ct1417@att.com; stuart.taubman@zayo.com; Watson, Chelsea <Chelsea.Watson@crowncastle.com>; randy.whitehead@zayo.com; ted.gilliam@zayo.com; Putt, Kathy <Kathy.Putt@crowncastle.com>; Devendra.Maharaj@VerizonWireless.com; rfenton@mobilitie.com; kari.c.marino@verizon.com

**Cc:** Steve Wilcox <<u>swilcox@medina-wa.gov</u>>; Michael Sauerwein <<u>msauerwein@medina-wa.gov</u>> **Subject:** City of Medina Code

**CAUTION:** This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Greetings,

The City of Medina is revising its small wireless code. We would appreciate your comments and feedback on the code. Please respond by April 29<sup>th</sup>. The City Council will continue its discussion on this topic with a public hearing at its May 13<sup>th</sup> Council meeting.

Please let me know if you have any questions.

Best,

Emily F. Miner | Associate Attorney

Ogden Murphy Wallace P.L.L.C. 901 Fifth Avenue, Suite 3500 Seattle, WA 98164 phone: 206.454.8321 | Fax 206.971.9223 eminer@omwlaw.com | www.omwlaw.com

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#### Chapter 19.02.020 Definitions

1. Amendment to MMC 19.02.020. Medina Municipal Code Section 19.02.020 is hereby amended by the addition of the following definitions:

The following words and phrases shall have the following meanings, unless the context of the sentence in which they are used shall indicate otherwise:

"Access Easement" means any lane, road, avenue, driveway, etc. that is shared among one or more residents and dedicated for private ingress and egress purposes in a legal document which is recorded with King County Property Records;

"Affiliate" means a person who (directly or indirectly) owns or controls, is owned or controlled by, or is under common ownership or control with another person;

"Antenna" means an apparatus designed for the purpose of emitting radiofrequency (RF) radiation, to be operated or operating from a fixed location pursuant to FCC authorization, for the provision of personal wireless service and any commingled information services. For purposes of this definition, the term antenna does not include an unintentional radiator, mobile station, or device authorized under 47 CFR Part 15. "Applicant" means any person or entity that applies for any authorization, franchise, lease, or permit pursuant to this title;

"Applicant" means any person or corporation submitting an application for a small wireless facility permit.

"Cable Act" means the Cable Communications Policy Act of 1984 and the Cable Television Consumer Protection and Competition Act of 1992;

"Cable facilities" means equipment and wiring used to transmit audio and video signals to subscribers;

"Cable operator" means a telecommunications carrier providing or offering to provide "cable service" within the city as that term is defined in the Cable Act;

"Cable service," for the purpose of this title, shall have the same meaning provided by the Cable Act;

"Cable system" means a facility, consisting of a set of closed transmission paths and associated signal generation, reception, and control equipment that is designed to provide cable service and other service to subscribers;

"City" means the city of Medina, Washington;

"City property" means and includes all real property owned by the city, other than public streets and utility easements as those terms are defined herein, and all property held in a proprietary capacity by the city, which are not subject to right-of-way licensing and franchising;

"Collocation" means (1) mounting or installing an antenna facility on a pre-existing structure, and/or (2) modifying a structure for the purpose of mounting or installing an antenna facility on that structure. Provided that, for purposes of Eligible Facilities Requests, "collocation" means

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the mounting or installing of transmission equipment on an eligible support structure for the purposes of transmitting and/or receiving radio frequency signals for communications purposes;

"Council" means the city council of the city of Medina, Washington acting in its official capacity;

"Data communication" means:

- 1. The transmission of encoded information, or
- 2. The transmission of data from one point to another;

"Director" means the Development Services Director or his/her designee;

"Emergency" means a condition of imminent danger to the health, safety, and welfare of property or persons located within the city including, without limitation, damage to persons or property from natural consequences, such as storms, earthquakes, riots or wars;

"Excess capacity" means the volume or capacity in any existing or future duct, conduit, manhole, handhole or other utility facility within the public way that is or will be available for use for additional telecommunications facilities;

"FCC" or "Federal Communications Commission" means the federal administrative agency, or lawful successor, authorized to regulate and oversee telecommunications carriers, services and providers on a national level;

"Fiber optics" means the technology of guiding and projecting light for use as a communications medium:

"Franchise" shall mean the initial authorization, or renewal thereof, approved by an ordinance of the city, which authorizes the franchisee to construct, install, operate, or maintain telecommunications facilities in, under, over, or across rights-of-way of the city and to also provide telecommunications service to persons or areas in the city;

"Franchisee" means the person, firm or corporation to whom or which a franchise, as defined in this section, is granted by the council under this title and the lawful successor, transferee or assignee of said person, firm or corporation subject to such conditions as may be defined in this title:

"Grantor" means the City of Medina acting through its City Council;

"Open video system" or "OVS" refers to a facility consisting of a set of transmission paths and associated signal generation, reception, and control equipment that is designed to provide cable service, which is provided to multiple subscribers within a community, and which the Federal Communications Commission or its successors has certified as compliant with Part 76 of its rules, 47 C.F.R., Part 76, as amended from time-to-time;

"Operator" means the person, firm or corporation to whom a franchise is granted pursuant to the provisions of this title:

"Overhead facilities" means utility poles, utility facilities and telecommunications facilities located above the surface of the ground, including the underground supports and foundations for such facilities;

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"Person" means and includes corporations, companies, associations, joint stock companies or associations, firms, partnerships, limited liability companies and individuals and includes their lessors, trustees and receivers;

"Property of franchisee" means all property owned, installed or used by a franchisee in the conduct of its business in the city under the authority of a franchise granted pursuant to this title;

"Proposal" means the response, by an individual or organization, to a request by the city regarding the provision of cable services; or an unsolicited plan submitted by an individual or organization seeking to provide cable services in the city;

"Public right-of-way" or "right-of-way" means land acquired or dedicated for public roads and streets but does not include:

- State highways;
- 2. <u>Land dedicated for road, streets, and highways not opened and not improved for motor vehicle use by the public;</u>
- 3. Structures, including poles and conduits, located within the right-of-way:
- 4. Federally granted trust lands or forest board trust lands;
- Lands owned or managed by the state parks and recreation commission; or
- 6. Federally granted railroad rights-of-way acquired under 43 U.S.C. Sec 912 and related provisions of federal law that are not open for motor vehicle use.

"Service provider": is defined consistently with RCW 35.99.010(6). Service provider shall include those infrastructure companies that provide telecommunications services or equipment to enable the deployment of telecommunication services;

"Small wireless" and "small wireless facility" shall have the same meaning as a "small wireless facility" as set forth in 47 CFR 1.6002;

"State" means the state of Washington;

"Structure" means a pole, tower, base station, or other building, whether or not it has an existing antenna facility, that is used or to be used for the provision of telecommunication service (whether on its own or comingled with other types of services);

"Surplus space" means that portion of the usable space on a utility pole which has the necessary clearance from other pole users, as required by the federal or state orders and regulations, to allow its use by a telecommunications carrier for a pole attachment;

"Telecommunications carrier" means and includes every person that directly or indirectly owns, controls, operates or manages plant, equipment or property within the city, used or to be used for the purpose of offering telecommunications service;

"Telecommunications facilities" means the plant, equipment and property, including but not limited to, cables, wires, conduits, ducts, pedestals, antennas, electronics and other

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appurtenances used or to be used to transmit, receive, distribute, provide or offer wireline or wireless telecommunications services;

"Telecommunications provider" means and includes every person who provides telecommunications services over telecommunications facilities without any ownership or management control of the facilities;

"Telecommunications service" means the providing or offering for rent, sale or lease, or in exchange for other value received, of the transmittal of voice, data, image, graphic and video programming information between or among points by wire, cable, fiber optics, laser, microwave, radio, satellite or similar facilities, with or without benefit of any closed transmission medium:

"Telecommunications system" see "telecommunications facilities";

"Traffic Signal Poles" means a pole that supports equipment used for controlling traffic, including but not limited to traffic lights, rapid flashing beacons, speed radar, and school zone flashers;

"Transmission equipment" means equipment that facilitates transmission for any FCC-licensed or authorized wireless communication service, including, but not limited to, radio transceivers, antennas, coaxial or fiber-optic cable, and regular and backup power supply. The term includes equipment associated with wireless communications services including but no limited to private, broadcast, and public safety services, as well as unlicensed wireless services and fixed wireless services such as microwave backhaul.

"Underground facilities" means utility and telecommunications facilities located under the surface of the ground, excluding the underground foundations or supports for overhead facilities:

"Unified enclosure" means a small wireless facility providing concealment of antennas and equipment within a single enclosure.

"Universal service" means a level of and definition of telecommunications services as the term is defined by the FCC through its authority granted pursuant to Section 254 of the Act;

"Usable space" means the total distance between the top of a utility pole and the lowest possible attachment point that provides the minimum allowable vertical clearance as specified in any federal or state orders and regulations;

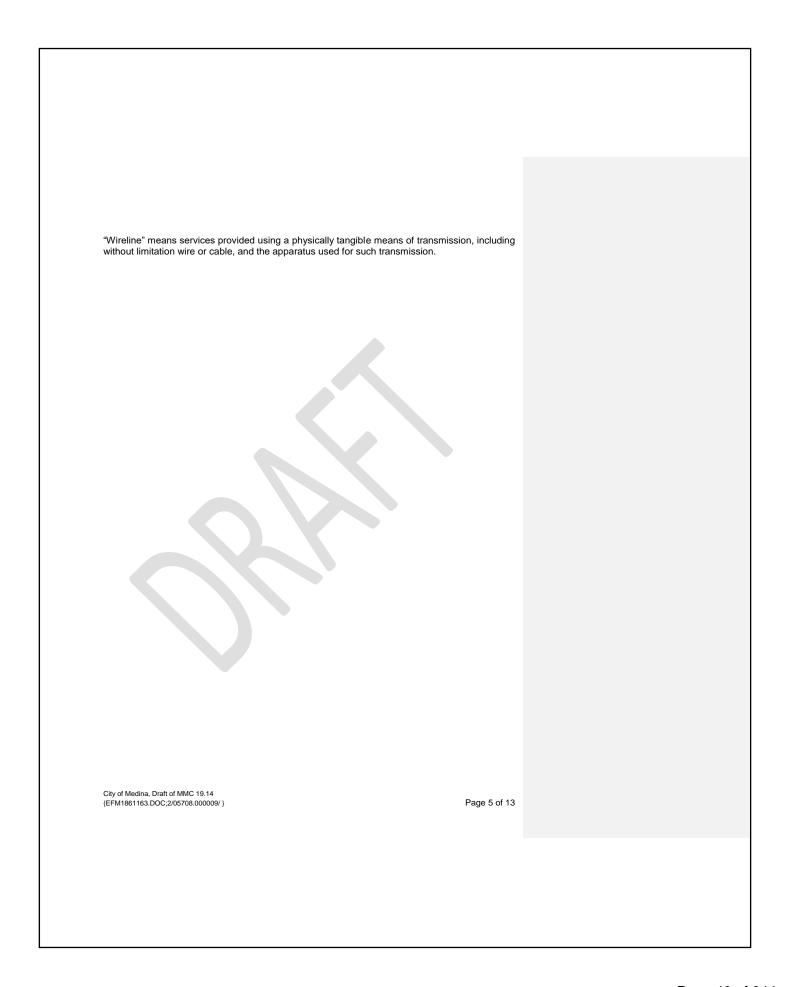
"Utility facilities" means the plant, equipment and property, including but not limited to the poles, pipes, mains, conduits, ducts, cables, wires, plant and equipment located under, on or above the surface of the ground within the rights-of-way of the city and used or to be used for the purpose of providing utility or telecommunications services.

"Utility Pole" means a structure designed and used primarily for the support of electrical wires, telephone wires, television cable, traffic signals, or lighting for streets, parking areas, or pedestrian paths;

"Washington Utilities and Transportation Commission" or "WUTC" means the state administrative agency, or lawful successor, authorized to regulate and oversee telecommunications carriers, services, and providers in the state of Washington to the extent prescribed by law;

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## Chapter 19.14 Small Wireless Facility Deployment

Sections:	
19.14.010	Application Process.
19.14.020	Small Wireless Permit Applications.
19.14.030	Review Process.
19.14.040	Permit Requirements.
19.14.050	Modifications.
19.14.060	Consolidated Permit.
19.14.070	Testing of Small Wireless Facility Required.
19.14.080	Appeals.
19.14.090	Removal of abandoned small wireless facilities.

## 19.14.010 Application Process.

- A. Any application for a small wireless facility both inside and outside of the right-of-way shall comply with the application requirements for a small wireless facility permit described in this chapter. For small wireless facilities inside the right-of-way, the applicant must also comply with the requirements pursuant to MMC Chapter 19.02.
- B. Consistent with MMC 19.14.060 all permits, leases, and right-of-way use authorizations necessary for the deployment of small wireless facilities and, if applicable an application for franchise, shall be consolidated for review and a decision rendered to the full extent feasible consistent within the presumptively timeframes established within federal and state law. Applicants are allowed to apply for franchises or leases independently of an application for a small wireless facility permit.
- C. The City and applicant for a franchise and other permits associated with the deployment of small wireless facilities face challenges in coordinating applicable legislative and administrative processes under the Federal Communications Commission (FCC) regulations. Accordingly, in order to manage its rights-of-way in a thoughtful manner which balances the need to accommodate new and evolving technologies with the preservation of the natural and aesthetic environment of the City, the City of Medina has adopted this administrative process for the deployment of small wireless facilities. Applicants are encouraged and expected to provide all related applications in one submittal, unless they have already obtained a franchise or lease.
- D. The Director is authorized to establish franchise and other application forms to gather the information required by these ordinances from applicants and to determine the completeness of the application process as provided herein.
  - 1. Franchise. The process typically begins with and depends upon approval of a franchise for the use of the public right-of-way to deploy small wireless facilities if any portion of the applicant's facilities are to be located in the right-of-way. An applicant with a franchise for the deployment of small wireless facilities in the City may proceed to directly apply for a small wireless facility permit and related approvals. An applicant at its option may utilize phased deployment.

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- 2. Small Wireless Facility Permits. The application requires specification of the small wireless facility components and locations as further required in the small wireless permit application described in Section 19.14.020. Prior to the issuance of a small wireless facility permit, the applicant shall pay a permit fee in an amount as determined by the City Council and adopted by resolution, or the actual costs incurred by the City in reviewing such permit application.
- 3. Associated Permit(s). The applicant shall attach all associated permits requirements including but not limited to permits required under MMC 19.12, and applications or check lists required under the Critical Areas, Shoreline or SEPA ordinances. Applicants for deployment of small wireless facilities in City Design Zones or for new poles shall also comply with the requirements in MMC 20.38.070.
- 4. Leases. An applicant who desires to attach a small wireless facility to any structure owned by the City shall include an application for a lease as a component of its application. Leases for the use of other public property, structures or facilities shall be submitted to the City Council for approval.

#### 19.14.020 Small wireless facility permit application.

The following information shall be provided by all applicants for a small wireless permit:

- A. The application shall provide specific locational information including GIS coordinates of all proposed small wireless facilities and specify where the small wireless facilities will utilize existing, replacement or new poles, towers, existing buildings and/or other structures. Ground mounted equipment, conduit, junction boxes and fiber and electrical connections necessary for and intended for use in the deployment shall also be specified regardless of whether the additional facilities are to be constructed by the applicant or leased from a third party. Detailed schematics and visual renderings of the small wireless facilities, including engineering and design standards, shall be provided by the applicant. The application shall have sufficient detail to identify:
  - 1. The location of overhead and underground public utility, telecommunication, cable, water, adjacent lighting sewer drainage and other lines and equipment within 50 feet of the proposed project area (which the project area shall include the location of the fiber source and power source). Further, the applicant shall include all existing and proposed improvements related to the proposed location, including but not limited to poles, driveways, ADA ramps, equipment cabinets, street trees and structures within 50 feet from the proposed project area.
  - 2. The specific trees, structures, facilities, lines and equipment, and obstructions, if any, that applicant proposes to temporarily or permanently remove or relocate and a landscape plan for protecting, trimming, removing, replacing, and restoring any trees or areas to be disturbed during construction.
  - 3. The construction drawings shall also include the applicant's plan for electric and fiber utilities, all conduits, cables, wires, handholes, junctions, meters, disconnect switches, emergency backup cabinets, and any other ancillary equipment or construction necessary to construct the small wireless facility, to the extent to which the applicant is

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Commented [KA1]: How is "project area" defined?

responsible for installing such electric and fiber utilities, conduits, cables, and related improvements. Where another party is responsible for installing such electric and fiber utilities, conduits, cables, and related improvements, applicant's construction drawings will include such utilities to the extent known at the time of application, but at a minimum applicant must indicate how it expects to obtain fiber and electric service to the small wireless facility.

- 4. Compliance with the aesthetic requirements of MMC 20.38.070.
- B. The applicant must show written approval from the owner of any pole or structure for the installation of its small wireless facilities on such pole or structure. To extent that the pole or structure is not owned by the property owner, the applicant shall demonstrate in writing that they have authority from the property owner to install the small wireless facility on the pole or structure. Such written approval shall include approval of the specific structure, engineering and design standards, as well as assurances that the specific structure can withstand all required loads, including wind and seismic loads, from the structure owner, unless the structure owner is the City. Submission of the lease agreement between the owner and the applicant is not required. For city-owned poles or structures, the applicant must obtain a lease from the City prior to or concurrent with the small wireless facility permit application and must submit as part of the application the information required in the lease for the City to evaluate the usage of a specific pole or structure.
- C. The applicant can batch multiple small wireless facility sites in one application. The applicant is encouraged to batch the small wireless facility sites within an application in a contiguous service area.
- D. Any application for a small wireless facility located in the right-of-way adjacent to a parcel zoned for residential use shall demonstrate that it has considered the following:
  - 1. Whether the proposed small wireless facility could be located on a street corner rather than in the middle of a block.
  - 2. Whether a small wireless facility is currently installed on an existing pole in front of the same residential parcel. If a small wireless facility exists, then the applicant must demonstrate that no technically feasible alternative location exists which is not in front of the same residential parcel.
  - 3. Whether the proposed small wireless facility can be screened from residential view by choosing a pole location that is not directly in front of a window or views.
- E. Any application for a small wireless facility permit which contains an element which is not exempt from SEPA review shall simultaneously apply under Chapter 43.21C RCW and Chapter 18.04. Further, any application proposing small wireless facilities in Shoreline Management Zones (pursuant to MMC 20.6) or in Critical Areas (pursuant to MMC 20.50) must indicate that the application is exempt or comply with the review processes in such codes.
- F. The applicant shall submit a sworn affidavit signed by an RF Engineer with knowledge of the proposed project affirming that the small wireless facilities will be compliant with all FCC and other governmental regulations in connection with human exposure to radio frequency emissions for every frequency at which the small wireless facility will operate. If facilities which

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generate RF radiation necessary to the small wireless facility are to be provided by a third party, then the small wireless facility permit shall be conditioned on an RF Certification showing the cumulative impact of the RF emissions on the entire installation. The applicant may provide one emissions report for the entire small wireless facility deployment if the applicant is using the same small wireless facility configuration for all installations within that batch or may submit one emissions report for each subgroup installation identified in the batch.

- G. The applicant shall provide proof of FCC and other regulatory approvals required to provide the service(s) or utilize the technologies sought to be installed.
- H. A professional engineer licensed by the State of Washington shall certify in writing, over his or her seal, that the construction plans and final construction of the small wireless facilities and structure or pole and foundation are designed to reasonably withstand wind and seismic loads, or in the case of a utility owned structure, written confirmation that the pole will support the additional loads.
- I. Applicant materials required for a building permit and a right of way permit.
- J. A network facility plan that includes the applicant's plan for deployment of small wireless facilities in the City of Medina. Information shall include the following:
  - A written description of the type of technology and type of consumer services the carrier will provide to its customers.
  - 2. An inventory list of the applicant's sites and equipment location, including existing, approved, proposed or pending, and planned.
  - A 500-scale map (1 inch equals 500 feet) of the City depicting the geographic location and boundaries of the scope of coverage area for each small wireless facility proposed by the applicant, and with the location of the applicant's existing facilities identified as well as the location of all other existing small wireless facilities and macro facilities within the City.
- K. Recognizing that small wireless facility technology is rapidly evolving, the Director is authorized to adopt and publish standards for the technological and structural safety of Cityowned structures and to formulate and publish application questions for use when an applicant seeks to attach to City-owned structures.
- L. Such other information as the Director, in his/her discretion, shall deem appropriate to effectively evaluate the application based on technical, engineering, and aesthetic considerations.

## 19.14.030 Review Process.

- A. Review. The following provisions relate to review of applications for a small wireless facility permit.
  - 1. In any zone, upon application for a small wireless permit, the City will permit small wireless deployment on existing or replacement utility poles conforming to the

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Commented [KA2]: Development of the wireless network is based on customer need and is not subject to long term planning. The locations required for future facilities are based on a number of factors and data that is proprietary. The FCC Order does not permit a city to regulate the type of technology or services a provider may deploy. Verizon requests that this section be deleted.

Commented [KA3]: SWFs are typically deployed to add capacity, not coverage, which does not show up on a typical coverage map. The coverage area for macro sites has been deleted from MMC 20.37 and SWF requirements should not be more stringent than those required for macros.

City's generally applicable development and design standard adopted pursuant to Chapter 20.38.060.

- 2. Vertical clearance shall be reviewed by the Director to ensure that the small wireless facilities will not pose a hazard to other users of the rights-of-ways.
- 3. Replacement poles and new poles shall comply with the Americans with Disabilities Act (ADA), City construction and sidewalk clearance standards, traffic warrants, city ordinances, and state and federal statutes and regulations in order to provide a clear and safe passage within the rights-of-way. Further, the location of any replacement pole or new pole must: be physically possible, cannot obstruct vehicular or pedestrian traffic or the clear zone, not interfere with utility or safety fixtures (e.g., fire hydrants, traffic control devices), and not adversely affect the public welfare, health, or safety.
- 4. No equipment shall be operated so as to produce noise in violation of Chapter 8.06 MMC.
- 5. Small wireless facilities may not encroach onto or over private property or property outside of the right of way without the property owner's express written consent.
- B. Final Decision. Small wireless facilities on existing or replacement infrastructure shall be reviewed and approved by the Director. The Director's decision is final. Small wireless facilities deployment in areas designated as Design Zones pursuant to Chapter 20.38.050, as well as new non-City owned poles, and replacement poles deviating from the pole design standards adopted pursuant to Chapter 20.38.060, are subject to a written recommendation and approval or denial by the Hearing Examiner. The Hearing Examiner's decision is final.
- C. Eligible Facilities Requests. The design approved in a small wireless facility permit shall be considered concealment elements and such facilities may only be expanded upon an Eligible Facilities Request described in Chapter 20.37.190 when the modification does not defeat the concealment elements of the small wireless facility.
- D. Review of Facilities. Review of the site locations proposed by the applicant shall be governed by the provisions of 47 USC 253 and 47 USC 332 and other applicable statutes, regulations and case law. Applicants for franchises and the small wireless facility permits shall be treated in a competitively neutral and non-discriminatory manner with other service providers, utilizing supporting infrastructure which is functionally equivalent, that is, service providers whose facilities are similarly situated in terms of structure, placement, or cumulative impacts. Small wireless facility permit review under this Chapter shall neither prohibit nor have the effect of prohibiting the ability of an applicant to provide telecommunications services.
- E. Collaborative Review. The Director may require request the applicant to produce a representative to collaboratively review application materials with City staff up to one time per week during the course of the City's review. The required applicant representative may include an engineer and/or a siting specialist with sufficient understanding of the project to knowledgeably address questions or concerns the City may have on the application. The City must provide seven (7) days' notice to applicant of the date, time, location, anticipated scope of review, and requested participants for the meeting.

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Commented [KA4]: The Hearing Examiner process in Medina cannot be completed within 60 or 90 days due to the notice and hearing time lines. Verizon suggests that all SWF applications be subject to administrative review, with a higher level of scrutiny for new poles and design district deployment.

Commented [KA5]: This is not required for other land use applications and is not required for similar infrastructure in the right of way. The FCC Order requires that the regulations for SWFs in the ROW be no more burdensome than those imposed on similar infrastructure in the ROW. To the extent that this process is not required of other ROW users, like PSE, it cannot be required for SWFs. That said, Verizon is committed to working with the city collaboratively and will address staff's requests for information in a timely fashion.

F. Public Notice and Informational Meeting Requirement Within 15 days of submission of a complete application, the applicant shall provide written notification of any proposed above-ground installation and the date, time, and place for the informational meeting to all owners of property within five hundred (500) feet of the proposed location as part of the permit submittal.

**Commented [KA6]:** See previous comment. This requirement is also excessive in the 500 foot radius relative to the small visual impact of SWFs.

- 1. The notice shall include a description of the proposed installation, including the proposed dimensions, design, color, type of facility, proposed location, identification of alternative locations that would meet project objectives, and the date of the informational meeting. In lieu of providing all of this information as part of the notice, the applicant may produce a websage containing this information and direct residents to its location.
- A rendering of the proposed facility shall be included in the notification.
- 3. The applicant shall provide the City with a distribution list of property owners and a copy of the materials distributed.
- 2. The applicant shall hold an informational meeting for the public within 30 days of submission of a complete application. These informational meetings are for the public's information and are neither hearings nor part of any land use appeal process.
- G. Withdrawal. Any applicant may withdraw an application submitted pursuant to 19.14.020 at any time, provided the withdrawal is in writing and signed by all persons who signed the original application or their successors in interest. When a withdrawal is received, the application shall be deemed null and void. If such withdrawal occurs prior to the Director's decision, then reimbursement of fees submitted in association with said application shall be prorated to withhold the amount of City costs incurred in processing the application prior to time of withdrawal. If such withdrawal is not accomplished prior to the Director's decision, there shall be no refund of all or any portion of such fee.
- H. Supplemental Information. Failure of an applicant to provide additional information as requested pursuant to 19.14.020 by the Director within sixty (60) days of notice by the Director shall be deemed a denial of that application, unless an extension period has been approved by the Director.

## 19.14.040 Permit Requirements.

- A. The permit holder shall comply with all of the requirements within the small wireless permit.
- B. Post-Construction As-Builts. Within sixty (60) days after construction of the small wireless facility, the permit holder shall provide the City with as-builts of the small wireless facilities demonstrating compliance with the permit and site photographs.
- C. Permit Time Limit. Construction of the small wireless facility must be completed within twelve (12) months after the approval date by the City. The permit holder may request one (1) extension to be limited to six (6) months, if the permit holder cannot construct the small wireless facility within the original twelve (12) month period.
- D. Site Safety and Maintenance. The permit holder must maintain the small wireless facilities in safe and working condition. The permit holder shall be responsible for the removal

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of any graffiti or other vandalism and shall keep the site neat and orderly, including but not limited to following any maintenance or modifications on the site.

E. Operational Activity. The permit holder shall commence operation of the small wireless facility no later than six (6) months after installation.

## 19.14.050 Modifications to small wireless facilities

- A. If a small wireless facility permit holder desires to make a modification to an existing small wireless facility, including but not limited to expanding or changing the antenna type, increasing the equipment enclosure, placing additional pole-mounted or ground-mounted equipment, or modifying the concealment elements, then the applicant shall apply for a small wireless facility permit or eligible facilities requires as may be required by MMC 20.37.190.
- B. A small wireless facility permit shall not be required for routine maintenance and repair of a small wireless facility within the rights-of-way, or the replacement of an antenna or equipment of similar size, weight, and height, provided that such replacement does not defeat the concealment elements used in the original deployment of the small wireless facility, does not impact the structural integrity of the pole, and does not require pole replacement. Further, a small wireless facility permit shall not be required for replacing equipment within the equipment enclosure or reconfiguration of fiber or power to the small wireless facility. Right-of-way use permits may be required for such routine maintenance, repair or replacement consistent with 19.04 MC.

## 19.14.060 Consolidated Permit

- A. The issuance of a small wireless facility permit grants authority to construct small wireless facilities in the rights-of-way in a consolidated manner to allow the applicant, in most situations, to avoid the need to seek duplicative approval by both the public works and the development services department. If the applicant requires a new franchise to utilize the right-of-way, the franchise approval shall be consolidated with the small wireless facility permit review if requested by the applicant. As an exercise of police powers pursuant to RCW 35.99.040(2), the small wireless facility permit is not a right-of-way use permit, but instead a consolidated public works and land use permit and the issuance of a small wireless facility permit shall be governed by the time limits established by federal law for small wireless facilities.
- B. The general standards applicable to the use of the rights-of-way described in 19.04 and 19.06 MMC shall apply to all small wireless facility permits.

## 19.14.070 Testing of Small Wireless Facilities Required.

- A. Each permitted small wireless facility permit holder shall conduct annual tests, at the permit holder's expense, necessary to establish the level of radio frequency radiation created by the small wireless facility when a site is modified. The purpose of this testing is to validate that the radio frequency radiation is in compliance with the FCC's regulations and standards.
- B. The permit holder shall test the small wireless facility annually to measure the radio frequency radiation created by the small wireless communication facilities to ensure compliance with the FCC's regulations and standards.

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Commented [KA7]: Small wireless facilities operate at a small fraction of the FCC limits for RF exposure and a small fraction of the output from macro facilities. To the extent that the site continues to deploy the original equipment and antennas, there is no reason that the RF output would change and no need for annual testing. This proposed annual testing is also more stringent than that required for macro facilities with higher RF output. Verizon suggests that this requirement be changed to require testing upon site modification.

Commented [KA8]: This requirement is already covered in

All such tests required by this section shall be performed and certified by a licensed electrical engineer, or by a person with equivalent capabilities approved by the City Engineer. Copies of each and every radio frequency radiation test shall be submitted to the City Engineer on the first day of the month following the month in which the test is performed. If at any time a radio frequency radiation test shows that the radio frequency radiation emanating from a small wireless facility exceeds the standards established by the FCC, the permit holder shall immediately notify the City and shall take any and all action to remediate the problem as required by the FCC. The small wireless facility shall not be reconnected until the permit holder demonstrates compliance with the FCC requirements. 19.14.080 Appeals. Small wireless facilities permit decisions including decisions made by the Director or the Hearing Examiner are final decisions appealable to the King County Superior Court. Applicant may proceed forward with a permitted project that has been appealed at applicant's own risk and subject to any subsequent court decision that may impact applicant's ability to install such 19.14.090 Removal of abandoned small wireless facilities. Any small wireless facility that, after the initial operation of the facility, is not used for the purpose for which it was intended at the time of filing the application for a continuous period of 12 months shall be considered abandoned. The wireless telecommunication carrier of such abandoned small wireless facility shall remove the same within 90 days of receipt of a notice from the City notifying the owner or

operator of such abandonment.

unless the City determines that such pole shall remain.

not become effective until all users cease using the pole.

C. Whenever a facility is abandoned or ceases operation, the entire facility shall be removed, including, but not limited to, all antennas, antenna supports, feeder lines, base stations, electronic equipment, and the pole upon which the small wireless facility is located,

D. Failure to remove such an abandoned facility shall result in declaring the small wireless facility a public nuisance. If there are two or more users of a single pole, then this section shall

## Chapter 20.12 Definitions

- Amendment to MMC 20.12.040. Medina Municipal Code Section 20.12.040 is hereby amended by the removal of the definition for "coverage gap":
  - "Coverage gap" means a geographic area where a telecommunication carrier has a significant gap in service coverage.
- Amendment to MMC 20.12.200. Medina Municipal Code Section 20.12.200 is hereby amended by the removal of the definition for "significant gap in service coverage":

"Significant gap in service coverage" means a large geographical service area in which a large number of remote user subscribers are unable to connect or maintain a connection to the national telephone network through a telecommunication carrier's wireless communication network. A "dead spot" (defined as small areas within a service area where the field strength is lower than the minimum level for reliable service) does not constitute a significant gap in services.

# Chapter 20.37 Wireless Communication Facilities

- Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.030 regarding applicability is hereby amended by the addition of section (c) as follows:
  - C. See Chapter 19.02.020 MMC for additional definitions for terms utilized in this Chapter.
- 2. Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.060(A)(1) regarding location of wireless communication facilities is hereby amended as follows:
  - 1. These <u>The southeast</u> portions of Fairweather Nature Preserve which are <u>is</u> nonforested and adjacent to the state highway right-of-way;
- Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.120(E) and (F)
  regarding exceptions to the requirement for a nonadministrative special use permit are
  hereby repealed in their entirety.
- Amendment to MMC 20.37. Medina Municipal Code Section 20.37.130(C) is hereby repealed in its entirety.
- Amendment to MMC 20.37. Medina Municipal Code Section 20.37.140 is hereby repealed in its entirety.
- Amendment to MMC 20.37. Medina Municipal Code Chapter 20.37 is hereby amended by the addition of 20.37.190 – Eligible facilities request, as follows:

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## 20.37.190 Eligible facilities request

- A. Definitions. The following definitions shall apply to Eligible Facilities Requests only as described in this Section 20.37.190.
  - 1. "Base Station": A structure or equipment at a fixed location that enables FCC-licensed or authorized wireless communications between user equipment and a communications network. The term does not encompass a tower as defined herein nor any equipment associated with a tower. Base Station includes, without limitation:
    - Equipment associated with wireless communications services as well as unlicensed wireless services and fixed wireless services such as microwave backhaul.
    - b. Radio transceivers, antennas, coaxial or fiber-optic cable, regular and backup power supplies, and comparable equipment, regardless of technological configuration (including Distributed Antenna Systems ("DAS") and small wireless networks).
    - c. Any structure other than a tower that, at the time the relevant application is filed (with jurisdiction) under this section, supports or houses equipment described in subparagraph (i) and (ii) above that has been reviewed and approved under the applicable zoning or siting process, or under another State or local regulatory review process, even if the structure was not built for the sole or primary purpose of providing that support.
    - d. The term does not include any structure that, at the time the Eligible Facilities Request application is filed with the City, does not support or house equipment described in subparagraph (1)(a) and (1)(b) above.
  - 2. "Collocation": The mounting or installation of transmission equipment on an eligible support structure for the purpose of transmitting and/or receiving radio frequency signals for communication purposes.
  - 3. "Eligible Facilities Request": Any request for modification of an existing tower or base station that does not substantially change the physical dimensions of such tower or base station, involving:
    - a. Collocation of new transmission equipment;
    - b. Removal of transmission equipment; or
    - c. Replacement of transmission equipment.
  - 4. "Eligible support structure": Any tower or base station as defined in this section, provided that it is existing at the time the relevant application is filed with the City.
  - 5. "Existing": A constructed tower or base station is existing if it has been reviewed and approved under the applicable zoning or siting process, or under another State or local regulatory review process, provided that a tower that has not been reviewed and approved because it was not in a zoned area when it was built, but was lawfully

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constructed, is existing for purposes of this definition.

- 6. "Substantial Change": A modification substantially changes the physical dimensions of an eligible support structure if it meets any of the following criteria:
  - a. For towers other than towers in the public rights-of-way, it increases the height of the tower by more than 10% or by the height of one additional antenna array with separation from the nearest existing antenna not to exceed twenty (20) feet, whichever is greater; for other eligible support structures, it increases the height of the structure by more than 10% or more than ten (10) feet, whichever is greater;
  - b. For towers other than towers in the public rights-of-way, it involves adding an appurtenance to the body of the tower that would protrude from the edge of the tower more than twenty (20) feet, or more than the width of the tower structure at the level of the appurtenance, whichever is greater; for other eligible support structures, it involves adding an appurtenance to the body of the structure that would protrude from the edge of the structure by more than six (6) feet:
  - c. For any eligible support structure, it involves installation of more than the standard number of new equipment cabinets for the technology involved, but not to exceed four cabinets; or, for towers in the public rights-of-way and Base Stations, it involves installation of any new equipment cabinets on the ground if there are no pre-existing ground cabinets associated with the structure, or else involves installation of ground cabinets that are more than 10% larger in height or overall volume than any other ground cabinets associated with the structure;
  - d. It entails any excavation or deployment outside the current site;
  - e. It would defeat the concealment elements of the eligible support structure; or
  - f. It does not comply with conditions associated with the siting approval of the construction or modification of the eligible support structure or base station equipment, provided, however, that this limitation does not apply to any modification that is non-compliant only in a manner that would not exceed the thresholds identified above.
- 7. "Tower": Any structure built for the sole or primary purpose of supporting any FCC-licensed or authorized antennas and their associated facilities, including structures that are constructed for wireless communications services including, but not limited to, private, broadcast, and public safety services, as well as unlicensed wireless services and fixes wireless services such as microwave backhaul and the associated site.
- 8. "Transmission equipment". Equipment that facilitates transmission for any FCC-licensed or authorized wireless communication service, including, but not limited to, radio transceivers, antennas, coaxial or fiber-optic cable, and regular and backup power supply. The term includes equipment associated with wireless communications services

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including, but not limited to, private, broadcast, and public safety services, as well as unlicensed wireless services and fixed wireless services such as microwave backhaul.

- B. Application. The Director shall prepare and make publicly available an application form used to consider whether an application is an Eligible Facilities Request. The application may not require the applicant to demonstrate a need or business case for the proposed modification.
- C. Qualification as an Eligible Facilities Request. Upon receipt of an application for an Eligible Facilities Request, the Director shall review such application to determine whether the application qualifies as an Eligible Facilities Request.
- D. Timeframe for Review. Within sixty (60) days of the date on which an applicant submits an Eligible Facilities Request application, the Director shall approve the application unless it determines that the application is not covered by this Section 20.38.080.
- E. Tolling of the Time Frame for Review. The sixty (60) day review period begins to run when the application is filed and may be tolled only by mutual agreement by the Director and the applicant or in cases where the Director determines that the application is incomplete. The timeframe for review of an Eligible Facilities Request is not tolled by a moratorium on the review of applications.
  - 1. To toll the timeframe for incompleteness, the Director shall provide written notice to the applicant within thirty (30) days of receipt of the application, clearly and specifically delineating all missing documents or information required in the application.
  - The timeframe for review begins running again when the applicant makes a supplemental submission in response to the Director's notice of incompleteness.
     Following a supplemental submission, the Director will notify the applicant within ten (10) days that the supplemental submission did not provide the information identified in the original notice delineating missing information. The timeframe is tolled in the case of second or subsequent notices pursuant to the procedures identified in this subsection. Second or subsequent notice of incompleteness may not specify missing documents or information that was not delineated in the original notice of incompleteness.
- F. Determination That Application Is Not an Eligible Facilities Request. If the Director determines that the applicant's request does not qualify as an Eligible Facilities Request, the Director shall deny the application.
- G. Failure to Act. In the event the Director fails to approve or deny a request for an Eligible Facilities Request within the timeframe for review (accounting for any tolling), the request shall be deemed granted. The deemed grant does not become effective until the applicant notifies the Director in writing after the review period has expired (accounting for any tolling) that the application has been deemed granted.

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# Chapter 20.38 SMALL WIRELESS FACILITIES

Sections:	
20.38.010	Purpose.
20.38.020	Definitions.
20.38.030	General provisions.
20.38.040	Applicability.
20.38.050	Hierarchy for small wireless facility placement.
20.38.060	Design Zones for small wireless facilities.
20.38.070	Design and concealment standards for small wireless
	deployments.
20.38.080	New poles for small wireless facilities or for deployments in
	Design Zones.

#### 20.38.010 Purpose.

The purpose of this chapter is to set forth the regulations for the placement, development, permitting, and removal of small wireless facilities. Among the purposes included are to:

- A. Ensure that residents receive the best technology possible while siting the technology in a respectful and thoughtful manner.
- B. Minimize potential adverse visual, aesthetic, and safety impacts of small wireless facilities.
- C. Establish objective standards for the placement of small wireless facilities.
- E. Ensure that such standards allow competition and do not unreasonably discriminate among providers of functionally equivalent services.
- D. Provide clear and predictable permitting requirements for network providers and the community.
- E. Encourage the design of such small wireless facilities to be aesthetically and architecturally compatible with the surrounding built and natural environments where possible.
- F. Provide an opportunity for residents and interested parties to provide comment on the proposed location and design of new small wireless facilities;
- G. Encourage the collocation or attachment of small wireless facilities on existing support structures to help minimize the total number and impact of such structures throughout the community.
- H. Protect the public health, safety and welfare.

## 20.38.020 Definitions.

See Chapter 19.02.020 MMC for definitions of terms utilized in this Chapter.

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## 20.38.030 General provisions.

- C. Small wireless facilities shall not be considered nor regulated as essential public facilities.
- B. Small wireless facilities located outside of the public rights-of-way may be either a primary or a secondary use. A different use of an existing structure on the same lot shall not preclude the installation of a small wireless facility.
- C. Small wireless facilities located within the public right-of-way pursuant to a valid franchise are permitted uses in every zone of the City but still require a small wireless facility permit pursuant to MMC 19.02.140.

#### 20.38.040 Applicability.

- A. Applicability. The placement of any small wireless facility in any location within the city is subject to the provisions of this chapter.
- B. Permit Required. Any application for a small wireless facility both inside and outside the right-of-way shall comply with the application requirements for small wireless facility permit described in MMC 19.14.020.
- C. Lease Required. In addition to the requirement of obtaining a small wireless facility permit, if all or a portion of the small wireless facility will be located upon a city-owned structure, or upon non-right-of-way property, which is either city-owned or city-leased, the applicant shall be required to enter into a lease agreement with the City for the use of the city property.
- D. Franchise Required. In addition to the requirement of obtaining a small wireless facility permit, if all or a portion of the small wireless facility will be located within the city's right-of-way, the applicant shall be required to enter into a franchise agreement, consistent with MMC Chapter 19.02.140, with the City for the use of the city's right-of-way and comply with the requirements pursuant to MMC Title 19.

## 20.38.050 Hierarchy for small wireless facility placement.

- A. The City's preference is for applicants to deploy small wireless facilities as follows:
  - 1. On existing or replacement wooden poles.
  - 2. If an applicant would like to place a new metal pole, it should be placed along  $84^{th}$  Avenue between NE  $12^{th}$  Street and NE  $28^{th}$  Street.
  - 3. If an applicant would like to place a pole in an undergrounded area, any new or replacement pole shall substantially conform to the design of the pole it is replacing or the neighboring pole design standards utilized within the contiguous right-of-way and comply with the concealment standards in MMC 20.38.080.

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## 20.38.060 Design Zones for small wireless facilities.

- A. The following zones are designated as Design Zones for the purpose of siting small wireless facilities:
  - 1. Medina Park located at 7789 NW 12th Street;
  - 2. Medina Beach Park located at 501 Evergreen Point Road;
  - 3. Fairweather Nature Preserve (also referred to as Fairweather Nature Preserve and Park) located at 2857 Evergreen Point Road;
  - 4. Viewpoint Park located at Overlake Drive West and 84th Avenue NE;
  - 5. Lake Lane Park located in the 3300 block of 78th Place NE.
- B. Any applicant who desires to place a small wireless facility in a Design Zone must first establish that the applicant cannot locate the small wireless facility outside of the Design Zone. Applications for small wireless facilities in a Design Zone may be approved if the applicant demonstrates that due to technical infeasibility the applicant cannot locate the proposed small wireless facility on an existing or replacement pole within 500 feet of the proposed site and outside of the Design Zone.
- C. Applications for small wireless facilities within Design Zones must comply with a concealment element design described in Chapter 20.38.080. Such applications are subject to approval or denial written recommendation by the Director and approval or denial by the Hearing Examiner.

Commented [KA1]: There is insufficient time under the 60 and 90 day shot clocks to use the hearing examiner process, and the determination of technical infeasibility does not require the expertise of the examiner.

## 20.38.070 Design and concealment standards for small wireless deployments.

Small wireless facilities whether permitted inside or outside the right-of-way shall conform to the following design standards.

- A. Small wireless facilities attached to existing or replacement non-wooden light poles or utility poles in the right-of-way or non-wooden light poles or utility poles outside of the right-of-way shall conform to the following design criteria:
  - 1. Upon adoption of a city standard small wireless facility pole design(s) within the City's Standards, Specifics and Details Manual, the applicant shall utilize such pole design or may request modifications to the standard pole design to accommodate its mall cell facility without substantially changing the outward visual and aesthetic character of the design. The applicant, upon a showing that use or modification of the standard pole design is either technically or physically infeasible, or that the modified pole design will not comply with the city's ADA, sidewalk clearance requirements and/or would violate electrical or other safety standards, may deviate from the adopted standard pole design and use the design standards as adopted in this subsection A.
  - 2. The applicant shall minimize to the extent possible the antenna and equipment

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space and shall use the smallest amount of enclosure possible to fit the necessary equipment. The antennas and equipment location shall be located in the following priority order:

- (a) Located on a pole, if the total equipment enclosure is less than four (4) subic feet. If located on a pole, antennas and the associated equipment enclosures (including disconnect switches and other appurtenant devices) must be camouflaged to appear as an integral part of the pole or flush mounted to the pole, meaning for antennas no more than twelve (12) inches off of the pole and for associated equipment no more than six (6) inches off the pole, and must be the minimum size necessary for the intended purpose, not to exceed the volumetric dimensions of small wireless facilities. If the equipment enclosure is permitted on the exterior of the pole, the applicant is required to place the equipment enclosure behind any banners or road signs that may be on the pole, provided that such location does not interfere with the operation of the banners or signs or the equipment itself. The applicant may propose a side mounted canister antenna, so long as the inside edge of the antenna is no more than six (6) inches from the surface of the pole. All cables shall be concealed either within the canister antenna or within a sleeve between the antenna and the pole.
- (b) Underground in a utility vault if the total equipment enclosure is four (4) or more cubic feet. If located underground, the access lid to the equipment enclosure shall be located outside the footprint of any pedestrian curb ramp and shall have a nonskid surface meeting ADA requirement if located within an existing pedestrian access route. In no event shall the equipment enclosure and all other wireless equipment associated with the pole (including but not limited to conduit), including wireless equipment associated with the antenna and any pre-existing associated equipment on the pole exceed twenty-eight (28) cubic feet.
- (c) Concealed completely within the pole or pole base. Antennas and the associated equipment enclosures (including disconnect switches and other appurtenant devices) shall be fully concealed within the pole, unless such concealment is otherwise technically infeasible, or is incompatible with the pole design. The diameter of the pole shall comply with the City's setback and sidewalk clearance requirements and shall, to the extent technically feasible, not be more than a twenty (20) inches measured at the base of the pole, unless additional diameter is needed in order to conceal equipment within the base of the pole. The pole shall comply with the requirements in subsection E.4 below
- (d) On private property. If located on private property, the applicant shall submit a copy of a letter of authority from the private property owner prior to the small wireless facility permit issuance.
- 2. An antenna on top of an existing pole may not extend more than six (6) feet above the height of the existing pole and the diameter may not exceed sixteen (16) inches, measured at the top of the pole, unless the applicant can demonstrate that more space is needed. The antennas shall be integrated into the pole design so that it appears as a continuation of the original pole, including colored or painted to match the pole, and shall be shrouded or screened to blend with the pole except for canister antennas which shall not require screening. All cabling and mounting hardware/brackets

Commented [KA2]: The FCC definition of SWF allows 28 cubic feet of equipment per pole. All SWF deployments will require more than 4 CF of equipment per pole so this effectively prohibits

Commented [KA3]: It is not technically feasible to underground SWF equipment in this rainy region due to moisture. The equipment for a SWF produces heat which requires a ventilated vault, which allows moisture to enter. The moisture corrodes the sensitive radio equipment and is not technically feasible. Undergrounding generally is also not required for other similar infrastructure in the ROW. This subsection violates the FCC's requirement that SWF regulation be no more burdensome than that required for similar infrastructure in the ROW. Verizon requests that the requirement to underground be removed and that the cumulative equipment volume on a pole reflect the Order's allowance of 28 cubic feet.

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from the bottom of the antenna to the top of the pole shall be fully concealed and integrated with the pole.

- 3. Any replacement pole shall substantially conform to the design of the pole it is replacing or the neighboring pole design standards utilized within the contiguous right-of-way. Any replacement pole shall be placed as close to the original pole as possible, but no more than five (5) feet from the existing pole location.
- 4. The height of any replacement pole may not extend more than ten (10) feet above the height of the existing pole or the minimum additional height necessary; provided that the height of the replacement pole cannot be extended further by additional antenna height.
- 5. The use of the pole for the siting of a small wireless facility shall be considered secondary to the primary function of the pole. If the primary function of a pole serving as the host site for a small wireless facility becomes unnecessary, the pole shall not be retained for the sole purpose of accommodating the small wireless facility and the small wireless facility and all associated equipment shall be removed.
- B. Wooden pole design standards. Small wireless facilities located on wooden poles shall conform to the following design criteria:
  - 1. The wooden pole at the proposed location may be replaced with a taller pole for the purpose of accommodating a small wireless facility; provided, that the replacement pole shall not exceed a height that is a maximum of ten (10) feet taller than the existing pole, unless a further height increase is required and confirmed in writing by the pole owner and that such height extension is the minimum extension possible to provide sufficient separation and/or clearance from electrical and wireline facilities.
  - 2. A pole extender may be used instead of replacing an existing pole but may not increase the height of the existing pole by more than ten (10) feet, unless a further height increase is required and confirmed in writing by the pole owner and that such height increase is the minimum extension possible to provide sufficient separation and/or clearance from electrical and wireline facilities.
    - (a) A "pole extender" as used herein is an object affixed between the pole and the antenna for the purpose of increasing the height of the antenna above the pole. The pole extender shall be painted to approximately match the color of the pole and shall substantially match the diameter of the pole measured at the top of the pole.
  - 3. Replacement wooden poles must either match the approximate color and materials of the replaced pole or shall be the standard new wooden pole used by the pole owner in the City.
  - 4. Antennas, equipment enclosures, and all ancillary equipment, boxes and conduit shall be colored or painted to match the approximate color of the surface of the wooden pole on which they are attached.
  - Antennas shall not be mounted more than twelve (12) inches from the surface of

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the wooden pole.

- 6. Antennas should be placed in an effort to minimize visual clutter and obtrusiveness. Multiple antennas are permitted on a wooden pole provided that each antenna enclosure shall not be more than three (3) cubic feet in volume.
- 7. A canister antenna may be mounted on top of an existing wooden pole, which may not exceed the height requirements described in subsection B(1) above. A canister antenna mounted on the top of a wooden pole shall not exceed sixteen (16) inches, measured at the top of the pole, and shall be colored or painted to match the pole. The canister antenna must be placed to look as if it is an extension of the pole. In the alternative, the applicant may propose a side mounted canister antenna, so long as the inside edge of the antenna is no more than twelve (12) inches from the surface of the wooden pole. All cables shall be concealed either within the canister antenna or within a sleeve between the antenna and the wooden pole.
- 8. The furthest point of any antenna or equipment enclosure may not extend more than twenty-eight (28) inches from the face of the pole. Any equipment or antenna enclosures must meet WSDOT height clearance requirements.
- 9. An omni-directional antenna may be mounted on the top of an existing wooden pole, provided such antenna is no more than four (4) feet in height and is mounted directly on the top of a pole or attached to a sleeve made to look like the exterior of the pole as close to the top of the pole as technically feasible. All cables shall be concealed within the sleeve between the bottom of the antenna and the mounting bracket.
- 10. All related equipment, including but not limited to ancillary equipment, radios, cables, associated shrouding, microwaves, and conduit which are mounted on wooden poles shall not be mounted more than six (6) inches from the surface of the pole, unless a further distance is technically required, and is confirmed in writing by the pole owner.
- 11. The applicant shall minimize to the extent possible the antenna and equipment space and shall use the smallest amount of enclosure possible to fit the necessary equipment. The antennas and equipment location shall be located in the following manner:
  - (a) Located on a pole, if the total equipment enclosure is less than four (4) cubic feet. If located on a pole, antennas and the associated equipment enclosures (including disconnect switches and other appurtenant devices) must be camouflaged to appear as an integral part of the pole or flush mounted to the pole, meaning for antennas no more than twelve (12) inches off of the pole and for associated equipment no more than six (6) inches off the pole, and must be the minimum size necessary for the intended purpose, not to exceed the volumetric dimensions of small wireless facilities. If the equipment enclosure is permitted on the exterior of the pole, the applicant is required to place the equipment enclosure behind any banners or road signs that may be on the pole, provided that such location does not interfere with the operation of the banners or signs or the equipment itself. The applicant may propose a side mounted canister antenna, so long as the inside edge of the antenna is no more than six (6) inches from the surface of the pole. All cables shall be concealed either within the

Commented [KA4]: See previous comment.

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canister antenna or within a sleeve between the antenna and the pole.

- (b) Underground in a utility vault if the total equipment enclosure is four (4) or more cubic feet. If located underground, the access lid to the equipment enclosure shall be located outside the footprint of any pedestrian curb ramp and shall have a nonskid surface meeting ADA requirement if located within an existing pedestrian access route. In no event shall the equipment enclosure and all other wireless equipment associated with the pole (including but not limited to conduit), including wireless equipment associated with the antenna and any pre-existing associated equipment on the pole exceed twenty-eight (28) cubic feet.
- 13. The visual effect of the small wireless facility on all other aspects of the appearance of the wooden pole shall be minimized to the greatest extent possible.
- 14. The use of the wooden pole for the siting of a small wireless facility shall be considered secondary to the primary function of the pole. If the primary function of a pole serving as the host site for a small wireless facility becomes unnecessary, the pole shall not be retained for the sole purpose of accommodating the small wireless facility and the small wireless facility and all associated equipment shall be removed.
- 15. The diameter of a replacement pole shall comply with the City's setback and sidewalk clearance requirements and shall not be more than a 25% increase of the existing utility pole measured at the base of the pole.
- 16. All cables and wires shall be routed through conduit along the outside of the pole. The outside conduit shall be colored or painted to match the pole. The number of conduit shall be minimized to the number technically necessary to accommodate the small wireless.
- C. Small wireless facilities attached to existing buildings, shall conform to the following design criteria:
  - 1. Small wireless facilities may be mounted to the sides of a building if the antennas do not interrupt the building's architectural theme.
  - 2. The interruption of architectural lines or horizontal or vertical reveals is discouraged.
  - 3. New architectural features such as columns, pilasters, corbels, or other ornamentation that conceal antennas may be used if it complements the architecture of the existing building.
  - 4. Small wireless facilities shall utilize the smallest mounting brackets necessary in order to provide the smallest offset from the building.
  - 5. Skirts or shrouds shall be utilized on the sides and bottoms of antennas in order to conceal mounting hardware, create a cleaner appearance, and minimize the visual impact of the antennas. Exposed cabling/wiring is prohibited.
  - 6. Small wireless facilities shall be painted and textured to match the adjacent

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Commented [KA5]: See comment to 20.38.070(A).

building surfaces, unless otherwise technically infeasible.

- 7. Small wireless facilities must meet the height requirement of the underlying zoning district.
- 8. Feed lines and coaxial cables shall be located below the parapet of the rooftop.
- 9. If a cabinet enclosure cannot be located within the building where the wireless communication facilities will be located, then the City's first preference is for the wireless telecommunication carrier to locate the equipment on the roof of the building. If the equipment can be screened by placing the equipment below the parapet walls, no additional screening is required. If screening is required, the proposed screening must be consistent with the existing building in terms of color, design, architectural style, and material. If the cabinet equipment cannot be located on the roof or within the building then it shall be located underground consistent with subsection E(1).
- D. Small wireless facilities mounted on cables strung between existing utility poles shall conform to the following standards.
  - 1. Each strand mounted facility shall not exceed four (4) cubic feet in volume.
  - 2. Only one strand mounted facility is permitted per cable between any two existing poles.
  - 3. The strand mounted devices shall be placed as close as possible to the nearest utility pole, in no event more than five (5) feet from the pole unless a greater instance technically necessary or is required by the pole owner for safety clearance;
  - 4. No strand mounted device shall be located in or above the portion of the roadway open to vehicular traffic.
  - 5. Ground mounted equipment to accommodate a shared mounted facility is not permitted except when placed in pre-existing equipment cabinets.
  - 6. Pole mounted equipment shall comply with the requirements of subsections A and B above.
  - 7. Such strand mounted devices must be installed to cause the least visual impact, be outside the view of a single family residence, and without excess exterior cabling or wires (other than the original strand).
  - 8. Strand mounted facilities are prohibited on non-wooden poles, unless the existing pole has pre-existing communication wirelines.
- E. General requirements.
  - Ground mounted equipment in the rights of way is prohibited, unless such facilities are placed under ground or the applicant can demonstrate that pole mounted or undergrounded equipment is technically infeasible. If ground mounted equipment is necessary, then the applicant shall submit a concealment element plan. Generators

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located in the rights of way are prohibited.

- 2. No equipment shall be operated so as to produce noise in violation of Chapter 8.06 MMC.
- 3. Small wireless facilities are not permitted on traffic signal poles unless denial of the siting could be a prohibition or effective prohibition of the applicant's ability to provide telecommunications service in violation of 47 USC §§ 253 and 332.
- 4. Replacement poles and new poles shall comply with the Americans with Disabilities Act (ADA), City construction and sidewalk clearance standards, city ordinance, and state and federal laws and regulations in order to provide a clear and safe passage within the rights-of-way. Further, the location of any replacement or new pole must: be physically possible, comply with applicable traffic warrants, not interfere with utility or safety fixtures (e.g., fire hydrants, traffic control devices), and not adversely affect the public welfare, health or safety.
- 5. Replacement poles shall be located no more than five (5) feet from the existing pole with the requirement to remove the abandoned pole.
- 6. No signage, message or identification other than the manufacturer's identification or identification required by governing law is allowed to be portrayed on any antenna or equipment enclosure. Any permitted signage shall be located on the equipment enclosures and be of the minimum amount possible to achieve the intended purpose (no larger than 4x6 inches); provided that, signs are permitted as concealment element techniques where appropriate.
- 7. Antennas and related equipment shall not be illuminated except for security reasons, required by a federal or state authority, or unless approved as part of a concealment element plan.
- 8. Side arm mounts for antennas or equipment must be the minimum extension necessary and for wooden poles may be no more than twelve (12) inches off the pole and for non-wooden poles no more than six (6) inches off the pole.
- 9. The preferred location of a small wireless facility on a pole is the location with the least visible impact.
- 10. Antennas, equipment enclosures, and ancillary equipment, conduit and cable, shall not dominate the structure or pole upon which they are attached. Antennas, equipment enclosures, and ancillary equipment, conduit and cable is encouraged to be integrated within the pole when technically feasible.
- 11. Except for locations in the right-of-way or within access easements on private property within property owner permission, small wireless facilities are not permitted on any property containing a residential use in the residential zones.
- 12. The City may consider the cumulative visual effects of small wireless facilities mounted on poles within the rights-of-way in when assessing proposed siting locations so as to not adversely affect the visual character of the City. This provision shall not be

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applied to limit the number of permits issued when no alternative sites are reasonably available nor to impose a technological requirement on the applicant.

13. These design standards are intended to be used solely for the purpose of concealment and siting. Nothing herein shall be interpreted or applied in a manner which dictates the use of a particular technology. When strict application of these requirements would effectively prohibit the applicant from providing a wireless service, alternative forms of concealment or deployment may be permitted which provide similar or greater protections from negative visual impacts to the streetscape.

## 20.38.080 New poles for small wireless facilities or for deployments in Design Zones.

- A. New poles or structures for small wireless facilities or for installations of small wireless facilities in a Design Zone are only permitted if the applicant can establish that:
  - 1. The proposed small wireless facility cannot be located on an existing utility pole or light pole, electrical transmission tower or on a site outside of the public rights-of-way or access easement such as public property, a building, a transmission tower, or in or on a non-residential use in a residential zone whether by roof or panel-mount or separate structure.
  - 2. The proposed small wireless facility complies with the applicable requirements of MMC 20.38.070(E);
  - 3. The proposed small wireless facility receives approval for a concealment element design, as described in MMC 20.38.080(C) below;
  - 4. For access easements, the property owner has given written permission for the placement of a new pole within the access easement in such a manner so as to not frustrate the purpose of the easement or create any access or safety issue and shall be in compliance with all land use regulations such as, but not limited to, setback requirements;
  - 5. The proposed small wireless facility also complies with Shoreline Management Act, and SEPA, if applicable; and
  - 6. Any new pole shall be installed at the point closest to the side property line so as to not impact the property's view; and
  - 7. No new poles shall be located in a critical area or associated buffer required by the City's Critical Areas Management ordinance (Title 20.50MC), except when determined to be exempt pursuant to said ordinance.
- B. An application for a new pole or deployment in a Design Zone is subject to written recommendation approval or denial by the Director and approval or denial by the Hearing Examiner.
- C. The concealment element design shall include the design of the screening, fencing or other concealment technology for a tower, pole, or equipment structure, and all related transmission equipment or facilities associated with the proposed small wireless facility,

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**Commented [KA6]:** The Hearing Examiner process is too lengthy to be completed within the 60 or 90 day shotclocks.

including but not limited to fiber and power connections.

- The concealment element design should seek to minimize the visual obtrusiveness of the small wireless facility. The proposed pole or structure should have similar designs to existing neighboring poles in the rights of way, including similar height to the extent technically feasible. If the proposed small wireless facility is placed on a replacement pole in a Design Zone, then the replacement pole shall be of the same general design as the pole it is replacing, unless the development services department otherwise approves a variation due to aesthetic or safety concerns. Any concealment element design for a small wireless facility on a decorative pole should attempt to mimic the design of such pole and integrate the small wireless facility into the design of the decorative pole. Other concealment methods include, but are not limited to, integrating the installation with architectural features or building design components, utilization of coverings or concealment devices of similar material, color, and texture - or the appearance thereof - as the surface against which the installation will be seen or on which it will be installed, landscape design, or other camouflage strategies appropriate for the type of installation. Applicants are required to utilize designs in which all conduit and wirelines are installed internally in the structure.
- 2. If the Director or Hearing Examiner has already approved a concealment element design either for the applicant or another small wireless facility along the same public right-of-way or for the same pole type, then the applicant shall utilize a substantially similar concealment element design, unless it can show that such concealment element design is not physically or technologically feasible, or that such deployment would undermine the generally applicable design standards.
- D. Even if an alternative location is established pursuant to 20.38.080(A)(1) the Hearing Examiner Director may determine that a new pole in the right-of-way is in fact a superior alternative based on the impact to the City, the concealment element design, the City's Comprehensive Plan and the added benefits to the community.
- E. Prior to the issuance of a permit to construct a new pole or ground mounted equipment in the right-of-way, the applicant must obtain a site-specific agreement from the City to locate such new pole or ground mounted equipment. This requirement also applies to replacement poles when the replacement is necessary for the installation or attachment of small wireless facilities, the replacement structure is higher than the replaced structure, and the overall height of the replacement structure and the small wireless facility is more than sixty (60) feet.
- F. These design standards are intended to be used solely for the purpose of concealment and siting. Nothing herein shall be interpreted or applied in a manner which dictates the use of a particular technology. When strict application of these requirements would effectively prohibit the applicant from providing a wireless service, alternative forms of concealment or deployment may be permitted which provide similar or greater protections from negative visual impacts to the streetscape.

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## **ATTACHMENT A**

## Chapter 19.02.020 Definitions

The following words and phrases shall have the following meanings, unless the context of the sentence in which they are used shall indicate otherwise:

"Access Easement" means any lane, road, avenue, driveway, etc. that is shared among one or more residents and dedicated for private ingress and egress purposes in a legal document which is recorded with King County Property Records;

"Affiliate" means a person who (directly or indirectly) owns or controls, is owned or controlled by, or is under common ownership or control with another person;

"Antenna" means an apparatus designed for the purpose of emitting radiofrequency (RF) radiation, to be operated or operating from a fixed location pursuant to FCC authorization, for the provision of personal wireless service and any commingled information services. For purposes of this definition, the term antenna does not include an unintentional radiator, mobile station, or device authorized under 47 CFR Part 15.

"Applicant" means any person or entity that applies for any authorization, franchise, lease, or permit pursuant to this title;

"Cable Act" means the Cable Communications Policy Act of 1984 and the Cable Television Consumer Protection and Competition Act of 1992;

"Cable facilities" means equipment and wiring used to transmit audio and video signals to subscribers;

"Cable operator" means a telecommunications carrier providing or offering to provide "cable service" within the city as that term is defined in the Cable Act;

"Cable service," for the purpose of this title, shall have the same meaning provided by the Cable Act;

"Cable system" means a facility, consisting of a set of closed transmission paths and associated signal generation, reception, and control equipment that is designed to provide cable service and other service to subscribers;

"City" means the city of Medina, Washington;

"City property" means and includes all real property owned by the city, other than public streets and utility easements as those terms are defined herein, and all property held in a proprietary capacity by the city, which are not subject to right-of-way licensing and franchising;

"Collocation" means (1) mounting or installing an antenna facility on a pre-existing structure, and/or (2) modifying a structure for the purpose of mounting or installing an antenna facility on that structure. Provided that, for purposes of Eligible Facilities Reguests, "collocation" means

the mounting or installing of transmission equipment on an eligible support structure for the purposes of transmitting and/or receiving radio frequency signals for communications purposes:

"Council" means the city council of the city of Medina, Washington acting in its official capacity;

#### "Data communication" means:

- 1. The transmission of encoded information, or
- 2. The transmission of data from one point to another;

"Director" means the Development Services Director or his/her designee;

"Emergency" means a condition of imminent danger to the health, safety, and welfare of property or persons located within the city including, without limitation, damage to persons or property from natural consequences, such as storms, earthquakes, riots or wars;

"Excess capacity" means the volume or capacity in any existing or future duct, conduit, manhole, handhole or other utility facility within the public way that is or will be available for use for additional telecommunications facilities:

"FCC" or "Federal Communications Commission" means the federal administrative agency, or lawful successor, authorized to regulate and oversee telecommunications carriers, services and providers on a national level;

"Fiber optics" means the technology of guiding and projecting light for use as a communications medium;

"Franchise" shall mean the initial authorization, or renewal thereof, approved by an ordinance of the city, which authorizes the franchisee to construct, install, operate, or maintain telecommunications facilities in, under, over, or across rights-of-way of the city—and to also provide telecommunications service to persons or areas in the city;

"Franchisee" means the person, firm or corporation to whom or which a franchise, as defined in this section, is granted by the council under this title and the lawful successor, transferee or assignee of said person, firm or corporation subject to such conditions as may be defined in this title:

"Grantee" means the person, firm or corporation to whom or which a franchise, as defined in this section, is granted by the council under this <u>chapter</u> and the lawful successor, transferee or assignee of such person, firm or corporation;

"Grantor" means the City of Medina acting through its City Council;

"Light Pole" means a pole owned by the <u>City</u> and used primarily for light streets, parking areas, parks or pedestrian paths;

"Open video system" or "OVS" refers to a facility consisting of a set of transmission paths and associated signal generation, reception, and control equipment that is designed to provide cable service, which is provided to multiple subscribers within a community, and which the Federal Communications Commission or its successors has certified as compliant with Part 76 of its rules, 47 C.F.R., Part 76, as amended from time-to-time;

- "Operator" means the person, firm or corporation to whom a franchise is granted pursuant to the provisions of this title;
- "Overhead facilities" means utility poles, utility facilities and telecommunications facilities located above the surface of the ground, including the underground supports and foundations for such facilities:
- "Person" means and includes corporations, companies, associations, joint stock companies or associations, firms, partnerships, limited liability companies and individuals and includes their lessors, trustees and receivers;
- "Property of franchisee" means all property owned, installed or used by a franchisee in the conduct of its business in the city under the authority of a franchise granted pursuant to this title;
- "Proposal" means the response, by an individual or organization, to a request by the city regarding the provision of cable services; or an unsolicited plan submitted by an individual or organization seeking to provide cable services in the city;
- "Right-of-wayPublic right-of-way" or "right-of-way" means land acquired or dedicated for public roads and streets, but does not include state highways or land:
  - <u>1.</u> <u>Land dedicated for readsroad, streets-</u> <u>and highways not opened and not improved for motor vehicle use by the public;</u>
  - Structures, including poles and conduits, located within the right-of-way:
  - 3. Federally granted trust lands or forest board trust lands:
  - 5. Lands owned or managed by the state parks and recreation commission; or
  - 6. Federally granted railroad rights-of-way acquired under 43 U.S.C. Sec 912 and related provisions of federal law that are not open for motor vehicle use.
- "Service provider": <u>Is-is</u> defined consistently with RCW 35.99.010(6). Service provider shall include those infrastructure companies that provide telecommunications services or equipment to enable the deployment of <u>personal wireless-telecommunication</u> services;
- "Small wireless" and "small wireless facility" shall have the same meaning as a "small wireless facility" as set forth in 47 CFR 1.6002(I);
- "State" means the state of Washington;
- "Structure" means a pole, tower, base station, or other building, whether or not it has an existing antenna facility, that is used or to be used for the provision of <u>personal wireless</u> <u>telecommunication</u> service (whether on its own or comingled with other types of services);
- "Surplus space" means that portion of the usable space on a utility pole which has the necessary clearance from other pole users, as required by the federal or state orders and regulations, to allow its use by a telecommunications carrier for a pole attachment;

"Telecommunications carrier" means and includes every person that directly or indirectly owns, controls, operates or manages plant, equipment or property within the city, used or to be used for the purpose of offering telecommunications service;

"Telecommunications facilities" means the plant, equipment and property, including but not limited to, cables, wires, conduits, ducts, pedestals, antennas, electronics and other appurtenances used or to be used to transmit, receive, distribute, provide or offer wireline or wireless telecommunications services:

"Telecommunications provider" means and includes every person who provides telecommunications services over telecommunications facilities without any ownership or management control of the facilities;

"Telecommunications service" means the providing or offering for rent, sale or lease, or in exchange for other value received, of the transmittal of voice, data, image, graphic and video programming information between or among points by wire, cable, fiber optics, laser, microwave, radio, satellite or similar facilities, with or without benefit of any closed transmission medium:

"Telecommunications system" see "telecommunications facilities";

"Traffic Signal Poles" means a pole that supports equipment used for controlling traffic, including but not limited to traffic lights, rapid flashing beacons, speed radar, and school zone flashers;

"Transmission equipment" means equipment that facilitates transmission for any FCC-licensed or authorized wireless communication service, including, but not limited to, radio transceivers, antennas, coaxial or fiber-optic cable, and regular and backup power supply. The term includes equipment associated with wireless communications services including but not limited to private, broadcast, and public safety services, as well as unlicensed wireless services and fixed wireless services such as microwave backhaul.

"Underground facilities" means utility and telecommunications facilities located under the surface of the ground, excluding the underground foundations or supports for overhead facilities;

<u>"Unified enclosure" means a small wireless facility providing concealment of antennas and equipment within a single enclosure.</u>

"Universal service" means a level of and definition of telecommunications services as the term is defined by the FCC through its authority granted pursuant to Section 254 of the Act;

"Usable space" means the total distance between the top of a utility pole and the lowest possible attachment point that provides the minimum allowable vertical clearance as specified in any federal or state orders and regulations;

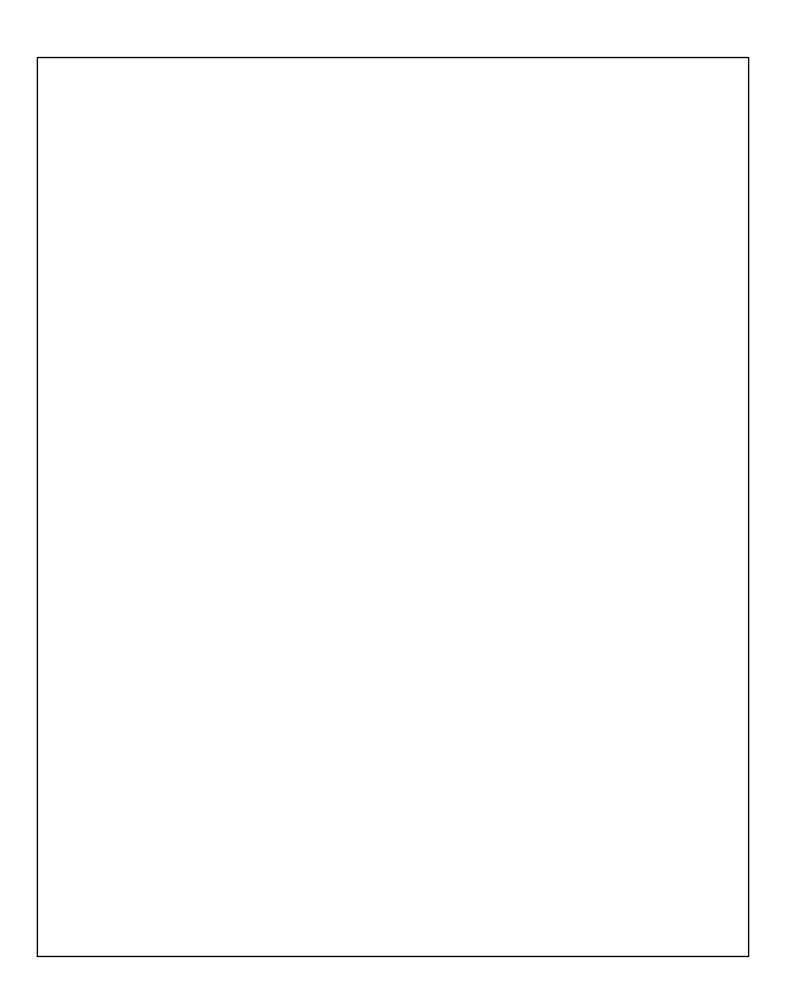
"Utility facilities" means the plant, equipment and property, including but not limited to the poles, pipes, mains, conduits, ducts, cables, wires, plant and equipment located under, on or above the surface of the ground within the rights-of-way of the city and used or to be used for the purpose of providing utility or telecommunications services-;

"Utility Pole" means a structure designed and used primarily for the support of electrical wires, telephone wires, television cable, traffic signals, or lighting for streets, parking areas, or pedestrian paths;

"Washington Utilities and Transportation Commission" or "WUTC" means the state administrative agency, or lawful successor, authorized to regulate and oversee telecommunications carriers, services, and providers in the state of Washington to the extent prescribed by law;

"Wireline" means services provided using a physically tangible means of transmission, including without limitation wire or cable, and the apparatus used for such transmission.





#### ATTACHMENT B

# Chapter 19.14 Small Wireless Facility Deployment

Sections:	
19.14.010	Application Process.
19.14.020	Small wireless permit application Wireless Permit Applications.
19.14.030	Review processProcess.
19.14.040	Permit requirements Requirements.
19.14.050	Modifications to small wireless facilities.
19.14.060	Consolidated Permit.
19.14.070	Annual inspection for small wireless facilities required.
19.14.080	Appeals.
19.14.090	Removal of abandoned small wireless facilities.

### 19.14.010 Application Process.

- A. Any application for a small wireless facility both inside and outside of the city's right-of-way shall comply with the application requirements for a small wireless facility permit described in this chapter. For small wireless facilities inside the city right-of-way, the applicant must also comply with the requirements pursuant to MMC Chapter 19.02.
- B. Consistent with MMC 19.14.060 all permits, and leases necessary for the deployment of small wireless facilities and, if applicable an application for franchise, shall be consolidated for review and a decision rendered to the full extent feasible consistent within the presumptively timeframes established within federal and state law. Applicants are allowed to apply for franchises or leases independently of an application for a small wireless facility permit.
- A.Overview. In <u>C.</u> The City and applicant for a franchise and other permits associated with the deployment of small wireless facilities face challenges in coordinating applicable legislative and administrative processes under the Federal Communications Commission (FCC) regulations. Accordingly, in order to manage its rights-of-way in a thoughtful manner which balances the need to accommodate new and evolving technologies with the preservation of the natural and aesthetic environment of the City, the City of Medina has adopted this administrative process for the deployment of small wireless facilities. The City and applicant for a franchise and other permits associated with the deployment of small wireless facilities face challenges in coordinating applicable legislative and administrative processes under the Federal Communications Commission (FCC) regulations. A franchise for the use of the City's right-of-way is a contract which requires approval by the City Council. The small wireless permits are issued by the Director. Applicants are encouraged and expected to provide all related applications listed in subsection (D) for each facility in one submittal, unless they have already obtained a franchise or lease.

<u>B.Application Process</u>. The Director is authorized to establish franchise and other application forms to gather the information required by these ordinances from applicants and to

determine the completeness of the <u>an\_application process</u> as provided herein. The application shall include Parts A, B, and C as described below.

- 1. Franchise. The process typically begins with and depends upon approval of a franchise for the use of the public city right-of-way to deploy small wireless facilities if any portion of the applicant's facilities are to be located in the city right-of-way.—A complete application for a franchise is designated as Part A. An applicant with a franchise for the deployment of small wireless facilities in the City may proceed to directly apply for a small wireless facility permit and related approvals (Parts B and C). An applicant at its option may utilize phased deployment.
- 2. Small Wireless Facility Permits. Part B of the The application requires specification of the small wireless facility components and locations as further required in the small wireless permit application described in Section 19.14.020. Prior to the issuance of a small wireless facility permit, the applicant shall pay a permit fee in an amount as determined by the City Council and adopted by resolution, or the actual costs incurred by the City in reviewing such permit application.
- 3. Associated Permit(s). Part C of the application—The applicant shall attach all associated permits requirements—required permit applications including but not limited to permits applications required under MMC 19.12, and applications or check lists required under the Critical Areas, Shoreline or SEPA ordinances. Applicants for deployment of small wireless facilities in City Design Zones or for new poles shall also comply with the requirements in Chapter 20.38.070MMC 20.38.080.
- 4. Leases. An applicant who desires to attach a small wireless facility to any utility pole or light pole structure owned by the City shall include an application for a lease as a component of its application. The Director is authorized to approve leases in the form approved for general use by the City Council for any utility pole or light pole in the right-of-way. Leases for the use of other public property, structures or facilities shall be submitted to the City Council for approval.

### 19.14.020 Small Wireless Permit Application wireless facility permit application.

The following information shall be provided by all applicants for a small wireless permit:

- A. The application shall provide specific locational information including GIS coordinates of all proposed small wireless facilities and specify where the small wireless facilities will utilize existing, replacement or new poles, towers, existing buildings and/or other structures. Ground mounted equipment, conduit, junction boxes and fiber and electrical connections necessary for and intended for use in the deployment shall also be specified regardless of whether the additional facilities are to be constructed by the applicant or leased from a third party. Detailed schematics and visual renderings of the small wireless facilities, including engineering and design standards, shall be provided by the applicant. The application shall have sufficient detail to identify:
  - 1. The location of overhead and underground public utility, telecommunication, cable, water, <u>adjacent lighting</u> sewer drainage and other lines and equipment in the rights-of-way along the proposed route; within 50 feet of the proposed project area (which

the project area shall include the location of the fiber source and power source). Further, the applicant shall include all existing and proposed improvements related to the proposed location, including but not limited to poles, driveways, ADA ramps, equipment cabinets, street trees and structures within 50 feet from the proposed project area.

- 2. The specific trees, structures, facilities, lines and equipment, and obstructions, if any, that applicant proposes to temporarily or permanently remove or relocate and a landscape plan for protecting, trimming, removing, replacing, and restoring any trees or areas to be disturbed during construction.
- 3. All existing proposed improvements related to the proposed location, including but not limited to poles, driveways, ADA ramps, equipment cabinets, street trees and structures within 250 feet from the proposed site.
- 43. The construction drawings shall also include the applicant's plan for electric and fiber utilities, all conduits, cables, wires, handholes, junctions, meters, disconnect switches, emergency backup cabinets, and any other ancillary equipment or construction necessary to construct the small wireless facility, to the extent to which the applicant is responsible for installing such electric and fiber utilities, conduits, cables, and related improvements. Where another party is responsible for installing such electric and fiber utilities, conduits, cables, and related improvements, applicant's construction drawings will include such utilities to the extent known at the time of application, but at a minimum applicant must indicate how it expects to obtain fiber and electric service to the small wireless facility.
- 5. If the site location includes a replacement light pole, then the applicant must submit a photometric analysis of the roadway and sidewalk 150 feet upstream and downstream of the existing light.
- <u>54</u>. Compliance with the aesthetic requirements of <u>Chapter 20.38.060MMC 20.38.070 or with MMC 20.38.080 as applicable</u>.
- B. The applicant must show written approval from the owner of any pole or structure for the installation of its small wireless facilities on such pole or structure. To For locations outside the city right-of-way, to extent that the pole or structure is not owned by the property owner, the applicant shall demonstrate in writing that they have authority from the property owner to install the small wireless facility on the pole or structure. Such written approval shall include approval of the specific pole, engineering and design standards, as well as assurances that the specific pole can withstand wind and seismic loads, from the pole owner, unless the pole owner is the City. Submission of the lease agreement between the owner and the applicant is not required. For city-owned poles or structures, the applicant must obtain a lease from the City prior to or concurrent with the small wireless facility permit application and must submit as part of the application the information required in the lease for the City to evaluate the usage of a specific pole or structure.
- C. The applicant can batch multiple small wireless facility sites in one application. The applicant is encouraged to batch the small wireless facility sites within an application when they are proposed for approval at the same time and are in a contiguous service area or use the same design.

- D. Any application for a small wireless facility located in the <u>city</u>right-of-way adjacent to a parcel zoned for residential use shall demonstrate that it has considered the following:
  - 1. Whether the proposed small wireless facility could be located on a street corner rather than in the middle of a block.
  - <u>21.</u> Whether a small wireless facility is currently installed on an existing pole in front of the same residential parcel. If a small wireless facility exists, then the applicant must demonstrate that no technically feasible alternative location exists which is not in front of the same residential parcel.
  - 32. Whether the proposed small wireless facility can be screened from residential view by choosing a pole location that is not directly in front of a window or views.
- E. Any application for a small wireless <u>facility</u> permit which contains an element which is not exempt from SEPA review shall simultaneously apply under Chapter 43.21C RCW and Chapter <u>MMC\_18.04</u>. Further, any application proposing small wireless facilities in Shoreline Management Zones (pursuant to MMC <u>20.620.60</u>) or in Critical Areas (pursuant to MMC 20.50) must indicate that the application is exempt or comply with the review processes in such codes.
- F. The applicant shall submit a sworn affidavit signed by an RF Engineer with knowledge of the proposed project affirming that the small wireless facilities will be compliant with all FCC and other governmental regulations in connection with human exposure to radio frequency emissions for every frequency at which the <a href="mailto:Small Wireless-small be conditioned on an RF Certification showing the cumulative impact of the RF emissions on the entire installation. The applicant may provide one emissions report for the entire small wireless facility deployment if the applicant is using the same small wireless facility configuration for all installations within that batch or may submit one emissions report for each subgroup installation identified in the batch.
- G. The applicant shall provide proof of FCC <u>license</u> and other regulatory approvals required to provide the service(s) or utilize the technologies sought to be installed.
- H. A professional engineer licensed by the State of Washington shall certify in writing, over his or her seal, that <a href="beta-the">beta-the</a> construction plans and final construction of the small wireless facilities and structure or pole and foundation are designed to reasonably withstand <a href="required">required</a> loads as well as wind and seismic loads as established by the International Building Code. or in the case of a utility owned structure, written confirmation that the pole will support the additional loads.
- I. Applicant materials required for a building permit and a right of way permit to the extent applicable.
- A traffic control plan as required by MMC 19.12.
- J. The applicant shall endeavor to use the quietest equipment possible and shall state the noise levels of all equipment utilized.

- K. Pursuant to MMC 19.14.040(F), applicants shall include documentation that demonstrates that there is a licensed provider of wireless services contractually committed to using the proposed small wireless facility at the requested location.
- J. An initial build out plan as of the date of the application that includes the applicant's proposed plan for deployment of small wireless facilities in the City of Medina. The city's preference is for the applicant to provide a two (2) year proposed build out plan. The initial build out plan shall include the following:
  - 1. A list of the actual and proposed locations of the applicant's small wireless facilities.
  - 2. A 500-scale map (1 inch equals 500 feet) of the City depicting the geographic location and boundaries of the actual and proposed locations of the applicant's small wireless facilities.
- LK. Recognizing that small wireless facility technology is rapidly evolving, the Director is authorized to adopt and publish standards for the technological and structural safety of Cityowned structures and to formulate and publish application questions for use when an applicant seeks to attach to City-owned structures.
- L. Such other information as the Director, in his/her discretion, shall deem appropriate to effectively evaluate the application based on technical, engineering, and aesthetic considerations.

# 19.14.030 Review Process.

- A. Review. The following provisions relate to review of applications for a small wireless facility permit.
  - 1. In any zone, upon application for a small wireless permit, the City will permit small wireless deployment on existing or replacement utility poles <u>or other structures</u> conforming to the City's generally applicable development and design <u>standard standards</u> adopted pursuant to Chapter <u>20.38.060 except as provided in subsection B below20.38.070</u>.
  - 2. Vertical clearance shall be reviewed by the Director to ensure that the small wireless facilities will not pose a hazard to other users of the rights-of-ways.
  - 3. Replacement poles and new poles shall comply with the Americans with Disabilities Act (ADA), City construction and sidewalk clearance standards, traffic warrants, city ordinances, and state and federal statutes and regulations in order to provide a clear and safe passage within the rights-of-way. Further, the location of any replacement pole or new pole must: be physically possible, cannot obstruct vehicular or pedestrian traffic or the clear zone, not interfere with utility or safety fixtures (e.g., fire hydrants, traffic control devices), and not adversely affect the public welfare, health, or safety.
  - 4. No equipment shall be operated so as to produce noise in violation of Chapter 8.06 MMC.

- 5. Small wireless facilities may not encroach onto or over private property or property outside of the right of way without the property owner's express written consent.
- 6<u>B</u>. Development Services Department Final Decision. Small wireless facilities on existing replacement, or new infrastructure shall be reviewed and approved by the Director. Small wireless facilities deployment in areas designated as Design Zones pursuant to Chapter 20.38.050, as well as new non-City owned poles, or replacement poles deviating from the pole design standards adopted pursuant to Chapter 20.38.060, are subject to review by the Hearing Examiner The Director's decision is final.
- $7\underline{C}$ . Eligible Facilities Requests. The design approved in a small wireless facility permit shall be considered concealment elements and such facilities may only be expanded upon an Eligible Facilities Request described in Chapter 20.38.080-20.37.190 when the modification does not defeat the concealment elements of the small wireless facility.
- <u>8D</u>. Review of Facilities. Review of the site locations proposed by the applicant shall be governed by the provisions of 47 USC 253 and 47 USC 332 and other applicable statutes, regulations and case law. Applicants for franchises and the small wireless facility permits shall be treated in a competitively neutral and non-discriminatory manner with other service providers, utilizing supporting infrastructure which is functionally equivalent, that is, service providers whose facilities are similarly situated in terms of structure, placement, or cumulative impacts. Small wireless facility permit review under this Chapter shall neither prohibit nor have the effect of prohibiting the ability of an applicant to provide telecommunications services.
- 9<u>E</u>. Collaborative Review. The Director may require request the applicant to produce a representative to collaboratively review application materials with City staff up to one time per week during the course of the City's reviewon an as needed basis. The required applicant representative may include an engineer and/or a siting specialist with sufficient understanding of the project to knowledgeably address questions or concerns the City may have on the application. The City must provide seven (7) days' notice to applicant of the date, time, location, anticipated scope of review, and requested participants for the meeting.
- 10. Final Decision. Consistent with this Chapter as well as other applicable code provisions including but not limited to MMC 20.38.060, the Director or his/her designee shall review an application to site small wireless facilities, with the exception of new poles in the rights-of-way which is governed by MMC 20. .38.070, for completeness and notify the Applicant consistent with the requirements of federal and state law.
- F. Public Notice and Informational Meeting Requirement. Within 15 days of submission of a complete application, the applicant shall provide written notification for each application, or batch applications to all property owners within five hundred (500) feet of the proposed location(s) and notice of the informational meeting, as part of the permit submittal. Only one informational meeting per application or batched application is required. The notice shall include the following:
  - 1. The date, and time for the informational meeting. All informational meetings shall be held at Medina City Hall with at least one City staff member present.

- 2. A description of the proposed installation, including the proposed dimensions, design, color, type of facility, proposed location, identification of alternative locations that would meet project objectives, and the date of the informational meeting. In lieu of providing all of this information as part of the notice, the applicant may produce a webpage containing this information and direct residents to its location.
- A rendering of the proposed facility shall be included in the notification.
- 4. The applicant shall provide the City with a distribution list of property owners and a copy of the materials distributed.
- 11.Public Comment. The City shall provide notice of a complete application for a small wireless facility permit on the City's website with a link to the application. The notice shall include an email contact and telephone number for the applicant to answer citizen inquiries. The applicant shall notice and hold at least one (1) the informational meeting for the public within 30 days of filing the submission of a complete application. These informational meetings are for the public's information and are neither hearings nor part of any land use appeal process.
- 12G. Withdrawal. Any applicant may withdraw an application submitted pursuant to 19.14.020 at any time, provided the withdrawal is in writing and signed by all persons who signed the original application or their successors in interest. When a withdrawal is received, the application shall be deemed null and void. If such withdrawal occurs prior to the Director's decision, then reimbursement of fees submitted in association with said application shall be prorated to withhold the amount of City costs incurred in processing the application prior to time of withdrawal. If such withdrawal is not accomplished prior to the Director's decision, there shall be no refund of all or any portion of such fee.
- 13<u>H</u>. Supplemental Information. Failure of an applicant to provide additional information as requested pursuant to 19.14.020 by the Director within sixty (60) days of notice by the Director shall be deemed a denial of that application, unless an extension period has been approved by the Director.

### 19.14.040 Permit Requirements.

- A. The grantee of any permit <u>holder</u> shall comply with all of the requirements within the small wireless permit.
- B. Small wireless facilities installed pursuant to a small wireless facility permit may proceed to install the approved small wireless facilities without the need for an additional right-of-way use permit if construction is commenced within thirty (30) days of approval by providing email or written notice to the Director. Facilities approved in a small wireless permit in which installation has not commenced within thirty (30) days of the approval of a small wireless facility permit shall apply for and be issued a right-of-way use permit to install such small wireless facilities in accordance with the standard requirements of the City for use of the right-of-way.
- CB. Post-Construction As-Builts. Within sixty (60) days after construction of the small wireless facility, the <u>grantee-permit holder</u>shall provide the City with as-builts of the small wireless facilities demonstrating compliance with the permit and site photographs.

- <u>PC</u>. Permit Time Limit. Construction of the small wireless facility must be completed within six (6twelve (12) months after the approval date by the City. The grantee permit holder may request one (1) extension to be limited to three six (36) months, if the applicant permit holder cannot construct the small wireless facility within the original six twelve (612) month period.
- <u>ED</u>. Site Safety and Maintenance. The <u>grantee permit holder</u> must maintain the small wireless facilities in safe and working condition. The <u>grantee permit holder</u> shall be responsible for the removal of any graffiti or other vandalism and shall keep the site neat and orderly, including but not limited to following any maintenance or modifications on the site.
- F. Operational Activity. The grantee shall include documentation that demonstrates that there is a licensed provider of wireless services contractually committed to using the proposed small wireless facility at the requested location.
- E. Operational Activity. The permit holder shall commence operation of the small wireless facility no later than six (6) months after installation.

## 19.14.050 Modifications to small wireless facilities

- A. If a grantee-small wireless facility permit holder desires to make a modification to an existing small wireless facility, including but not limited to expanding or changing the antenna type, increasing the equipment enclosure, placing additional pole-mounted or ground-mounted equipment, or modifying the concealment elements, then the applicant shall apply for a small wireless facility permit or eligible facilities request as may be required by MMC 20.37.190.
- B. Each small wireless facility permit holder shall conduct new RF emissions testing upon modification of a permitted small wireless facility or if the FCC requires a new NIER report for the activity being undertaken. The purpose of this test is to validate that the radio frequency radiation is in compliance with the FCC's regulations and standards.
  - 1. All such tests required by this section shall be performed and certified by a licensed electrical engineer, or by a person with equivalent capabilities approved by the City Engineer.
  - Copies of each and every radio frequency radiation test shall be submitted to the City Engineer on the first day of the month following the month in which the test is performed.
  - 3. If at any time a radio frequency radiation test shows that the radio frequency radiation emanating from a small wireless facility exceeds the standards established by the FCC, the permit holder shall immediately notify the City and shall take any and all action to remediate the problem as required by the FCC. The small wireless facility shall not be reconnected until the permit holder demonstrates compliance with the FCC requirements.
- <u>B.</u> A small wireless facility permit shall not be required for routine maintenance and repair of a small wireless facility within the rights-of-way, or the replacement of an antenna or

equipment of similar size, weight, and height, provided that such replacement does not defeat the concealment elements used in the original deployment of the small wireless facility, does not impact the structural integrity of the pole, and does not require pole replacement. Further, a small wireless facility permit shall not be required for replacing equipment within the equipment enclosure or reconfiguration of fiber or power to the small wireless facility. Right-of-way use permits may be required for such routine maintenance, repair or replacement consistent with 19.04 MC.

## 19.14.060 Consolidated Permit

- A. The issuance of a small wireless <u>facility</u> permit grants authority to construct small wireless facilities in the rights-of-way in a consolidated manner to allow the applicant, in most situations, to avoid the need to seek duplicative approval by both the public works and the development services department. If the applicant requires a new franchise to utilize the <u>city</u> right-of-way, the franchise approval shall be consolidated with the small wireless facility permit review if requested by the applicant. As an exercise of police powers pursuant to RCW 35.99.040(2), the small wireless facility permit is not a right-of-way use permit, but instead a consolidated public works and land use permit and the issuance of a small wireless facility permit shall be governed by the time limits established by federal law for small wireless facilities.
- B. To the extent they do not conflict with the requirements of this chapter, the <u>The general</u> standards applicable to the use of the rights-of-way described in <u>19.04 and 19.06-MMC <u>Title 19</u> shall apply to all small wireless facility permits.</u>

# 19.14.070 Annual inspection for small wireless facilities required.

Each grantee shall conduct an annual inspection of its facilities located within the City, at the grantee's expense, and draft a written report of its inspection for submission to the City Engineer. If upon inspection any problems are discovered, the report shall include a proposed fix or correction action plan.

# 19.14.080 Appeals.

Small wireless facilities permit decisions are final decisions appealable to the King County Superior Court. Applicant may proceed forward with a permitted project that has been appealed at applicant's own risk and subject to any subsequent court decision that may impact applicant's ability to install such facilities.

#### 19.14.090 Removal of abandoned small wireless facilities.

- A. Any small wireless facility that, after the initial operation of the facility, is not used for the purpose for which it was intended at the time of filing the application for a continuous period of twelve (12) months shall be considered abandoned.
- B. The wireless telecommunication carrier of such abandoned small wireless facility shall remove the same within 90 days of receipt of a notice from the City notifying the owner or operator of such abandonment.
- C. Whenever a facility is abandoned or ceases operation, the entire facility shall be

removed, including, but not limited to, all antennas, antenna supports, feeder lines, base stations, electronic equipment, and the pole upon which the small wireless facility is located, unless the City determines that such pole shall remain.

D. Failure to remove such an abandoned facility shall result in declaring the small wireless facility a public nuisance. If there are two or more users of a single pole, then this section shall not become effective until all users cease using the pole.

### ATTACHMENT C

# Chapter 20.12 Definitions

- 1. Amendment to MMC 20.12.040. Medina Municipal Code Section 20.12.040 is hereby amended by the removal of the definition for "coverage gap":
  - "Coverage gap" means a geographic area where a telecommunication carrier has a significant gap in service coverage.
- 2. Amendment to MMC 20.12.200. Medina Municipal Code Section 20.12.200 is hereby amended by the removal of the definition for "significant gap in service coverage":

"Significant gap in service coverage" means a large geographical service area in which a large number of remote user subscribers are unable to connect or maintain a connection to the national telephone network through a telecommunication carrier's wireless communication network. A "dead spot" (defined as small areas within a service area where the field strength is lower than the minimum level for reliable service) does not constitute a significant gap in services.

# Chapter 20.37 Wireless Communication Facilities

- 1. Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.030 hereby amended as follow by the addition of the following provision:
  - A. The provisions of this chapter shall apply to all new and expansion and/or alteration of wireless communication facilities located within the boundaries of the city, except for the following:
    - 1. Those facilities used for the primary purpose of public safety by a public agency, such as police, and 911 communications systems;
    - 2. Incidental use of a support structure exempts under subsection (A)(1) of this section by nonpublic entities for the attachment of antennas and ancillary facilities;
    - 3. Wireless radio utilized for emergency communications in the event of a disaster;
    - 4. An antenna that is designed to receive television broadcast signals;
    - 5. An antenna for receiving and sending of amateur radio devices or HAM radios provided the criteria in MMC 20.37.040 are satisfied;
    - 6. An antenna that is one meter or less in diameter or diagonal measurement, which is designed to receive direct broadcast satellite services, including direct-to-home satellite services and those subject to MMC 20.32.060;
    - 7. An antenna that is one meter or less in diameter or diagonal measurement, which is designed to receive video programming services via multipoint distribution services, including multichannel multipoint distribution services, instructional television fixed services, and local multipoint distribution services.

- 8. Small wireless facilities as defined in MMC 19.02.020, and which are subject to MMC. 20.38; and
- 9. Routine maintenance, repair, and replacement of telecommunication facilities that does not substantially change, as defined in MMC 20.37.190(A)(6), the eligible support structure.
- 2. Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.030 is hereby amended by the addition of section (C) as follows:
  - C. See Chapter 19.02.020 MMC for additional definitions for terms utilized in this Chapter.
- 3. Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.070(B)(3)(b) is here by amended as follows:

The increase in height is the minimum necessary to avoid <u>prohibiting or having the effect</u> of <u>prohibiting the provisions of personal wireless services</u> a significant gap in service coverage on the SR 520 floating bridge;

 Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.080(B)(1) is hereby amended as follows:

Either the increase in height is established by the applicant as the minimum necessary to avoid prohibiting or having the effect of prohibiting the provisions of personal wireless services within the City eliminate a significant gap in service coverage, or the increase in height is established by the applicant as the minimum necessary to separate components of the wireless communication facility from the electrical primary lines;

- 5. Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.080(C)(6) is hereby amended as follows:
  - 6. The hearing examiner may approve deviations from the standards in subsections (B), (C)(3), (4) and (5), and (E) of this section under a nonadministrative special use permit provided the applicant can demonstrate the deviation will satisfy the following criteria:
    - a. Without the deviation, the telecommunications provider would be effectively prohibited from providing telecommunication service to the City; There exists an actual (not theoretical) significant gap in service coverage;
    - b. The proposed deviation will be is designed and located to remove the significant gap in service coverage in a manner that is, in consideration of the values, objectives, and regulations set forth in this chapter, including subsection (C)(2) of this section, the zoning code, and the comprehensive plan, the least intrusive upon the surrounding area;
    - c. The granting of the deviation will not be detrimental to the public welfare;
    - d. The proposed least intrusive deviation is the minimum deviation necessary to resolve the significant gap in service coverage;

- e. No other less intrusive and feasible, alternative technologies, existing support structures, or alternative sites are available <u>that do not prohibit or have the effect of prohibiting the provisions of personal wireless services</u> <u>will allow the applicant to resolve the significant gap in service coverage</u> without a deviation from the standard.
- Amendment to MMC 20.37. The Medina Municipal Code Section 20.37.120(E) and (F)
  regarding exceptions to the requirement for a nonadminstrative special use permit are
  hereby repealed in their entirety.
- 7. Amendment to MMC 20.37. Medina Municipal Code Section 20.37.130(C) is hereby repealed in its entirety.
- 8. Amendment to MMC 20.37. Medina Municipal Code Section 20.37.140 is hereby repealed in its entirety.
- 9. Amendment to MMC 20.37. Medina Municipal Code Chapter 20.37 is hereby amended by the addition of 20.37.190 Eligible facilities request, as follows:

# 20.37.190 Eligible facilities request

- <u>A.</u> <u>Definitions. The following definitions shall apply to Eligible Facilities Requests only as described in this Section 20.37.190.</u>
  - 1. "Base Station": A structure or equipment at a fixed location that enables FCC-licensed or authorized wireless communications between user equipment and a communications network. The term does not encompass a tower as defined herein nor any equipment associated with a tower. Base Station includes, without limitation:
    - a. Equipment associated with wireless communications services as well as unlicensed wireless services and fixed wireless services such as microwave backhaul.
    - b. Radio transceivers, antennas, coaxial or fiber-optic cable, regular and backup power supplies, and comparable equipment, regardless of technological configuration (including Distributed Antenna Systems ("DAS") and small wireless networks).
    - c. Any structure other than a tower that, at the time the relevant application is filed (with jurisdiction) under this section, supports or houses equipment described in subparagraph (i) and (ii) above that has been reviewed and approved under the applicable zoning or siting process, or under another State or local regulatory review process, even if the structure was not built for the sole or primary purpose of providing that support.
    - d. The term does not include any structure that, at the time the Eligible Facilities Request application is filed with the City, does not support or house equipment described in subparagraph (1)(a) and (1)(b) above.

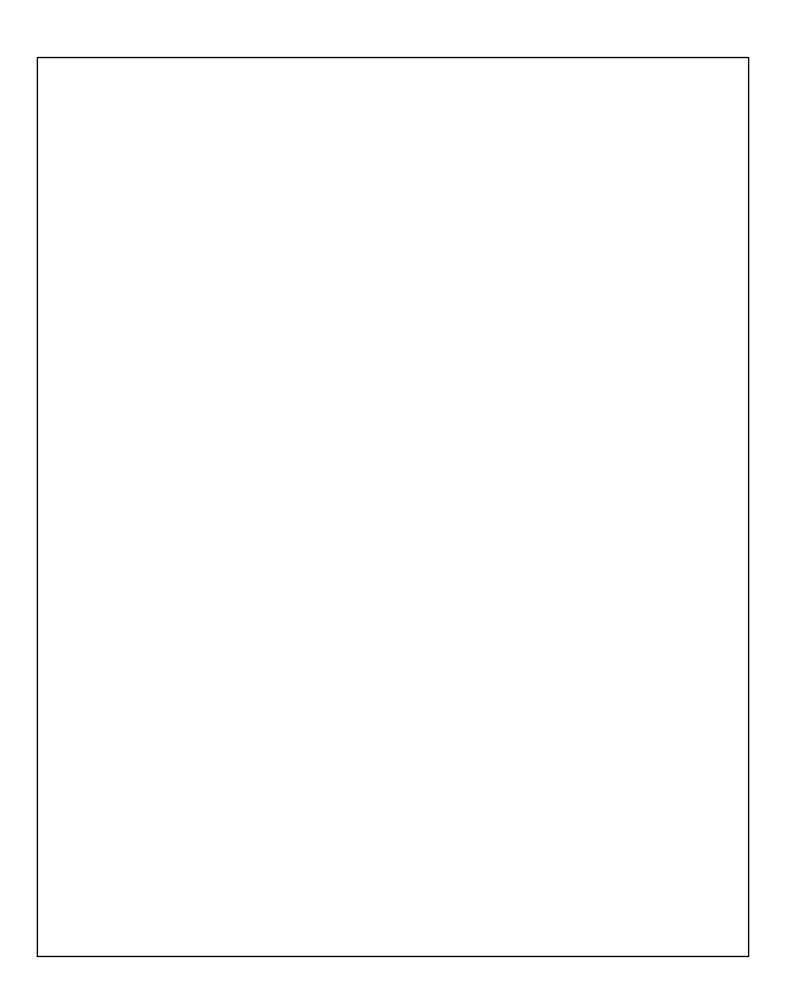
- 2. "Collocation": The mounting or installation of transmission equipment on an eligible support structure for the purpose of transmitting and/or receiving radio frequency signals for communication purposes.
- 3. "Eligible Facilities Request": Any request for modification of an existing tower or base station that does not substantially change the physical dimensions of such tower or base station, involving:
  - a. Collocation of new transmission equipment;
  - b. Removal of transmission equipment; or
  - c. Replacement of transmission equipment.
- 4. "Eligible support structure": Any tower or base station as defined in this section, provided that it is existing at the time the relevant application is filed with the City.
- 5. "Existing": A constructed tower or base station is existing if it has been reviewed and approved under the applicable zoning or siting process, or under another State or local regulatory review process, provided that a tower that has not been reviewed and approved because it was not in a zoned area when it was built, but was lawfully constructed, is existing for purposes of this definition.
- 6. "Substantial Change": A modification substantially changes the physical dimensions of an eligible support structure if it meets any of the following criteria:
  - a. For towers other than towers in the public rights-of-way, it increases the height of the tower by more than 10% or by the height of one additional antenna array with separation from the nearest existing antenna not to exceed twenty (20) feet, whichever is greater; for other eligible support structures, it increases the height of the structure by more than 10% or more than ten (10) feet, whichever is greater;
  - b. For towers other than towers in the public rights-of-way, it involves adding an appurtenance to the body of the tower that would protrude from the edge of the tower more than twenty (20) feet, or more than the width of the tower structure at the level of the appurtenance, whichever is greater; for other eligible support structures, it involves adding an appurtenance to the body of the structure that would protrude from the edge of the structure by more than six (6) feet;
  - c. For any eligible support structure, it involves installation of more than the standard number of new equipment cabinets for the technology involved, but not to exceed four cabinets; or, for towers in the public rights-of-way and Base Stations, it involves installation of any new equipment cabinets on the ground if there are no pre-existing ground cabinets associated with the structure, or else involves installation of ground cabinets that are more than 10% larger in height or overall volume than any other ground cabinets associated with the structure;
  - d. It entails any excavation or deployment outside the current site;

It would defeat the concealment elements of the eligible support structure; or It does not comply with conditions associated with the siting approval of the construction or modification of the eligible support structure or base station equipment, provided, however, that this limitation does not apply to any modification that is non-compliant only in a manner that would not exceed the thresholds identified above. "Tower": Any structure built for the sole or primary purpose of supporting any FCC-licensed or authorized antennas and their associated facilities, including structures that are constructed for wireless communications services including, but not limited to, private, broadcast, and public safety services, as well as unlicensed wireless services and fixes wireless services such as microwave backhaul and the associated site. "Transmission equipment". Equipment that facilitates transmission for any FCClicensed or authorized wireless communication service, including, but not limited to, radio transceivers, antennas, coaxial or fiber-optic cable, and regular and backup power supply. The term includes equipment associated with wireless communications services including, but not limited to, private, broadcast, and public safety services, as well as unlicensed wireless services and fixed wireless services such as microwave backhaul. Application. The Director shall prepare and make publicly available an application form used to consider whether an application is an Eligible Facilities Request. The application may not require the applicant to demonstrate a need or business case for the proposed modification. Qualification as an Eligible Facilities Request. Upon receipt of an application for an Eligible Facilities Request, the Director shall review such application to determine whether the application qualifies as an Eligible Facilities Request. Timeframe for Review. Within sixty (60) days of the date on which an applicant submits an Eligible Facilities Request application, the Director shall approve the application unless it determines that the application is not covered by this Section 20.38.080. Tolling of the Time Frame for Review. The sixty (60) day review period begins to run when the application is filed and may be tolled only by mutual agreement by the Director and the applicant or in cases where the Director determines that the application is incomplete. The timeframe for review of an Eligible Facilities Request is not tolled by a moratorium on the review of applications. To toll the timeframe for incompleteness, the Director shall provide written notice to the applicant within thirty (30) days of receipt of the application, clearly and specifically delineating all missing documents or information required in the application. The timeframe for review begins running again when the applicant makes a supplemental submission in response to the Director's notice of incompleteness. Following a supplemental submission, the Director will notify the applicant within

ten (10) days that the supplemental submission did not provide the information identified in the original notice delineating missing information. The timeframe is tolled in the case

of second or subsequent notices pursuant to the procedures identified in this subsection. Second or subsequent notice of incompleteness may not specify missing documents or information that was not delineated in the original notice of incompleteness.

- F. Determination That Application Is Not an Eligible Facilities Request. If the Director determines that the applicant's request does not qualify as an Eligible Facilities Request, the Director shall deny the application.
- G. Failure to Act. In the event the Director fails to approve or deny a request for an Eligible Facilities Request within the timeframe for review (accounting for any tolling), the request shall be deemed granted. The deemed grant does not become effective until the applicant notifies the Director in writing after the review period has expired (accounting for any tolling) that the application has been deemed granted.



## **ATTACHMENT D**

# Chapter 20.38 SMALL WIRELESS FACILITIES

Sections:	
20.38.010	Purpose.
20.38.020	Definitions.
20.38.030	General provisions.
20.38.040	Applicability.
20.38.050	Hierarchy for small wireless facility placement.
20.38.060	Design Zones for small wireless facilities.
20.38.070	Design and concealment standards for small wireless
	deployments.
20.38.080	New poles in the rights-of-way for small wireless facilities or
	installations for deployments in Design Zones.
20.38.080	Eligible facilities request.
20.38.090	Testing of small wireless facilities required.
20.38.100	Appeals.

## 20.38.010 Purpose.

The purpose of this chapter is to set forth the regulations for the placement, development, permitting, and removal of small wireless facilities. Among the purposes included are to:

- A. Ensure that residents receive the best technology possible while siting the technology in a respectful and thoughtful manner.
- AB. Minimize potential adverse visual, aesthetic, and safety impacts of small wireless facilities.
- BC. Establish objective standards for the placement of small wireless facilities.
- <u>GE</u>. Ensure that such standards allow competition and do not unreasonably discriminate among providers of functionally equivalent services.
- D. Provide clear and predictable permitting requirements for network providers and the community.
- <u>**P**E</u>. Encourage the design of such small wireless facilities to be aesthetically and architecturally compatible with the surrounding built and natural environments where possible.
- F. Provide an opportunity for residents and interested parties to provide comment on the proposed location and design of new small wireless facilities;
- <u>**E**G</u>. Encourage the collocation or attachment of small wireless facilities on existing support structures to help minimize the total number and impact of such structures throughout the community.

F<u>H</u>. Protect the public health, safety and welfare.

20.38.020 Definitions.

See Chapter 19.02.020 MMC for additional-definitions for of terms utilized in this Chapter.

A. "Antenna" means any exterior apparatus designed for telephonic, radio, data, Internet or other communications through the sending and/or receiving of radio frequency signals including, but not limited to, equipment attached to a tower, utility pole, building or other structure for the purpose of providing wireless services.

B. "Co-location" means (1) mounting or installing an antenna facility on a pre-existing structure, and/or (2) modifying a structure for the purpose of mounting or installing an antenna facility on that structure. Provided that, for purposes of Eligible Facilities Requests, "collocation" means the mounting or installation of transmission equipment on an eligible support structure for the purpose of transmitting and/or receiving radio frequency signals for communications purposes.

- C. "Small wireless facility" has the same meaning as defined in 47 CFR 1.6002.
- D. "Structure" means a pole, tower, base station, or other building, whether or not it has an existing antenna facility, that is used or to be used for the provision of personal wireless service (whether on its own or comingled with other types of services).
- E. "Transmission equipment" means equipment that facilitates transmission for any FCC-licensed or authorized wireless communication service, including, but not limited to, radio transceivers, antennas, coaxial or fiber-optic cable, and regular and backup power supply. The term includes equipment associated with wireless communications services included, but not limited to, private, broadcast, and public safety services, as well as unlicensed wireless services and fixed wireless services such as microwave backhaul.
- F. "Unified enclosure" means a small wireless facility providing concealment of antennas and equipment within a single enclosure.
- G. "Utility pole" means a structure designed and used primarily for the support of electrical wires, telephone wires, television cable, traffic signals, or lighting for streets, parking areas, or pedestrian paths.

## 20.38.030 General provisions.

- A.A. Small wireless facilities shall not be considered nor regulated as essential public facilities.
- B. Small wireless facilities located outside of the public rights-of-way may be either a primary or a secondary useare permitted subject to a valid small wireless facility permit. A different use of an existing structure on the same lot shall not preclude the installation of a small wireless facility.
- C. Small wireless facilities located within the <u>public city</u> right-of-way pursuant to a valid franchise are permitted uses in every zone of the <u>City but still require a small wireless facility</u>

permit pursuant to MMC 19.02.140.citv.

### 20.38.040 Applicability.

- A. Applicability. The placement of any small wireless facility in any location within the city is subject to the provisions of this chapter.
- B. Permit Required. Any application for a small wireless facility both inside and outside of the <u>city</u> right-of-way shall comply with the application requirements for a small wireless facility permit described in <u>Chapter-MMC</u> 19.14.020.
- C. Lease Required. In addition to the requirement of obtaining a small wireless facility permit, if all or a portion of the small wireless facility will be located upon a city-owned structure, or upon non-right-of-way property, which is either city-owned or city-leased, the applicant shall be required to enter into a lease agreement with the City for the use of the city property.
- D. Franchise Required. In addition to the requirement of obtaining a small wireless facility permit, if all or a portion of the small wireless facility will be located within the city's right-of-way, the applicant shall be required to enter into a franchise agreement, consistent with MMC Chapter 19.02.140, with the City for the use of the city's right-of-way and comply with the requirements pursuant to MMC Title 19.

## 20.38.050 Hierarchy for small wireless facility placement.

- A. The City's preference is for applicants to deploy small wireless facilities as follows:
  - 1. On existing or replacement wooden poles.
  - 2. If an applicant would like to place a new metal pole, it should be placed along 84<sup>th</sup> Avenue between NE 12<sup>th</sup> Street and NE 28<sup>th</sup> Street.
  - 3. If an applicant would like to place a pole in an undergrounded area, any new or replacement pole shall substantially conform to the design of the pole it is replacing or the neighboring pole designs utilized within the contiguous right-of-way (or the City's preferred standard pole design, if applicable) and comply with the concealment standards in MMC 20.38.070.

# 20.38.060 Design Zones for small wireless facilities.

- A. The following zones are designated as Design Zones for the purpose of siting small wireless facilities: Medina Park located at 7789 NW 12<sup>th</sup> Street,
  - Medina Park located at 7789 NW 12<sup>th</sup> Street;
  - Medina Beach Park located at 501 Evergreen Point Road, and:
  - <u>3.</u> Fairweather Nature Preserve (also referred to as Fairweather Nature Preserve and Park) located at 2857 Evergreen Point Road,:
  - 4. Viewpoint Park located at Overlake Drive West and 84th Avenue NE, and:

- A.5. Lake Lane Park located in the 3300 block of 78th Place NE.
- B. Any applicant who desires to place a small wireless facility in a Design Zone must first establish that the applicant cannot locate the small wireless facility outside of the Design Zone. Applications for small wireless facilities in a Design Zone may be approved if the applicant demonstrates that due to technical infeasibility the applicant cannot locate the proposed small wireless facility on an existing or replacement pole within 500 feet of the proposed site and outside of the Design Zone.
- C. Applications for small wireless facilities within Design Zones are subject to approval by the Hearing Examiner and must comply with a concealment element design described in Chapter 20.38.070 below. 20.38.080. Such applications are subject to review and approval or denial by the Director.

# 20.38.06020.38.070 Design and concealment standards for small wireless deployments.

Small wireless facility deployments facilities whether permitted in the right-of way under Chapter 19.14 MMC or permitted in accordance with this chapter inside or outside the city right-of-way shall conform to the following design standards:

- A. Small wireless facilities attached to existing or replacement non-wooden light poles and other non-wooden poles in the right-of-way or non-wooden poles outside of the or utility poles inside or outside the city right-of-way shall conform to the following design criteria:
  - Lupon adoption of a city standard small wireless facility pole design(s) within the City's Standards, Specifics and Details Manual, the applicant shall utilize such pole design or may request modifications to the standard pole design to accommodate its small cell facility without substantially changing the outward visual and aesthetic character of the design. The applicant, upon a showing that use or modification of the standard pole design is either technically or physically infeasible, or that the modified pole design will not comply with the city's ADA, or sidewalk clearance requirements and/or would violate electrical or other safety standards, may deviate from the adopted standard pole design and use the design standards as adopted in this subsection A.
  - 2.Enclosure Location and Dimensions The antennas and equipment shall be located using the following methods in priority order: b.Located on a pole. If located on a pole, antennas and associated equipment enclosures must be camouflaged to appear as an integral part of the pole or flush mounted to the pole, meaning no more than six (6) inches off of the pole, and shall be the minimum size necessary for the intended purpose. The equipment enclosure and all other wireless equipment associated with the pole. The applicant shall minimize to the extent possible the antenna and equipment space and shall use the smallest amount of enclosure possible to fit the necessary equipment. In no event shall the equipment enclosure and all other wireless equipment associated with the small wireless facility (including but not limited to conduit), including wireless equipment associated with the antenna and any pre-existing associated equipment on the pole-exceed twenty-eight (28) cubic feet. Up to fifteen 15 cubic feet of equipment is allowed on the pole. Any equipment exceeding the fifteen 15 cubic feet allowance shall be installed underground. The follow design criteria shall apply as applicable depending on the location of the antenna and equipment:

- Located on a pole. If located on a pole, antennas and the associated equipment enclosures (including disconnect switches and other appurtenant devices) must be camouflaged to appear as an integral part of the pole or flush mounted to the pole, meaning for antennas no more than twelve (12) inches off of the pole and for associated equipment no more than six (6) inches off the pole, and must be the minimum size necessary for the intended purpose, not to exceed the volumetric dimensions of small wireless facilities. If the equipment enclosure is permitted on the exterior of the pole, the applicant is required to place the equipment enclosure behind any banners or road signs that may be on the pole, provided that such location does not interfere with the operation of the banners or signs. The furthest point of any antenna or equipment enclosure may not extend more than twenty (20) inches from the face of the pole. or the equipment itself. The applicant may install a side mounted canister antenna, so long as the inside edge of the antenna is no more than six (6) inches from the surface of the pole. All cables shall be concealed either within the canister antenna or within a sleeve between the antenna and the pole.
- (b) Concealed completely within the pole or pole base. Antennas and the associated equipment enclosures (including disconnect switches and other appurtenant devices) shall be fully concealed within the pole, unless such concealment is otherwise technically infeasible, or is incompatible with the pole design. The diameter of the pole shall comply with the City's setback and sidewalk clearance requirements and shall, to the extent technically feasible, not be more than a twenty (20) inches measured at the base of the pole, unless additional diameter is needed in order to conceal equipment within the base of the pole. The pole shall comply with the requirements in subsection E.4 below
- e.<u>(c)</u> Underground in a utility vault. If located underground, the access lid to the equipment enclosure shall be located outside the footprint of any pedestrian curb ramp and shall have a nonskid surface meeting ADA requirement if located within an existing pedestrian access route.
- (d) On private property. If located on private property, the applicant shall submit a copy of an executed easement or lease agreement with a letter of authority from the private property owner prior to the small wireless facility permit issuance.
- 2. An antenna on top of an existing pole may not extend more than six (6) feet above the height of the existing pole and the diameter may not exceed sixteen (16) inches, measured at the top of the pole, unless the applicant can demonstrate that more space is needed. The antennas shall be integrated into the pole design so that it appears as a continuation of the original pole, including colored or painted to match the pole, and shall be shrouded or screened to blend with the pole except for canister antennas and 5G antennas which shall not require screening. All cabling and mounting hardware/brackets from the bottom of the antenna to the top of the pole shall be fully concealed and integrated with the pole.
- 3. Any replacement pole shall substantially conform to the design of the pole it is replacing or the neighboring pole design standards utilized within the contiguous right-of-way, or the City's new preferred standard pole design if applicable, and conform to the

### applicable requirements in subsection E below.

- 4. The height of any replacement pole <u>and associated antennas</u> may not extend more than ten (10) feet above the height of the existing pole or the minimum additional height necessary; provided that the height of the replacement pole cannot be extended further by additional antenna height.
- 5. The diameter of a replacement pole shall comply with the City's setback and sidewalk clearance requirements and shall, to the extent technically feasible, not be more than a 25% increase of the existing non-wooden pole measured at the base of the pole, unless additional diameter is needed in order to conceal equipment within the base of the pole, and shall comply with the requirements in subsection E(4) below.
- 6. The use of the pole for the siting of a small wireless facility shall be considered secondary to the primary function of the pole. If the primary function of a pole serving as the host site for a small wireless facility becomes unnecessary, the pole shall not be retained for the sole purpose of accommodating the small wireless facility and the small wireless facility and all associated equipment shall be removed.
- 7. All equipment that can be located underground shall be located underground if technically feasible.
- 5. The use of the pole for the siting of a small wireless facility shall be considered secondary to the primary function of the pole. If the primary function of a pole serving as the host site for a small wireless facility becomes unnecessary, the pole shall not be retained for the sole purpose of accommodating the small wireless facility and the small wireless facility and all associated equipment shall be removed.
- B. Wooden pole design standards. Small wireless facilities located on wooden poles <u>inside</u> <u>or outside the city right-of-way</u> shall conform to the following design criteria:
  - 1. The wooden pole at the proposed location may be replaced with a taller pole for the purpose of accommodating a small wireless facility; provided, that the replacement pole shall not exceed a height that is a maximum of ten (10) feet taller than the existing pole, unless a further height increase is required and confirmed in writing by the pole owner and that such height extension is the minimum extension possible to provide sufficient separation and/or clearance from electrical and wireline facilities.
  - 2. A pole extender may be used instead of replacing an existing pole but may not increase the height of the existing pole by more than ten (10) feet, unless a further height increase is required and confirmed in writing by the pole owner and that such height increase is the minimum extension possible to provide sufficient separation and/or clearance from electrical and wireline facilities.
    - (a) A "pole extender" as used herein is an object affixed between the pole and the antenna for the purpose of increasing the height of the antenna above the pole. The pole extender shall be painted to approximately match the color of the pole and shall substantially match the diameter of the pole measured at the top of the pole.

- 3. Replacement wooden poles must either match the approximate color and materials of the replaced pole or shall be the standard new wooden pole used by the pole owner in the City, and in addition shall conform to the applicable requirements in subsection E below.
- 4. Antennas, equipment enclosures, and all ancillary equipment, boxes and conduit shall be colored or painted to match the approximate color of the surface of the wooden pole on which they are attached.
- 5. Antennas shall not be mounted more than twelve (12) inches from the surface of the wooden pole.
- 6. Antennas should be placed in an effort to minimize visual clutter and obtrusiveness. Multiple antennas are permitted on a wooden pole provided that each antenna enclosure shall not be more than three (3) cubic feet in volume.
- 7. A canister antenna may be mounted on top of an existing <u>or replacement</u> wooden pole, which may not exceed the height requirements described in subsection B(1) above. A canister antenna mounted on the top of a wooden pole shall not exceed sixteen (16) inches, measured at the top of the pole, and shall be colored or painted to match the pole. The canister antenna must be placed to look as if it is an extension of the pole. In the alternative, the applicant may <u>propose install</u> a side mounted canister antenna, so long as the inside edge of the antenna is no more than twelve (12) inches from the surface of the wooden pole. All cables shall be concealed either within the canister antenna or within a sleeve between the antenna and the wooden pole.
- 8. The furthest point of any antenna or equipment enclosure may not extend more than twenty-<u>reight (2028)</u> inches from the face of the pole. Any equipment or antenna enclosures must meet WSDOT height clearance requirements.
- 9. An omni-directional antenna may be mounted on the top of an existing wooden pole, provided such antenna is no more than four (4) feet in height and is mounted directly on the top of a pole or attached to a sleeve made to look like the exterior of the pole as close to the top of the pole as technically feasible. All cables shall be concealed within the sleeve between the bottom of the antenna and the mounting bracket.
- 10. All related equipment, including but not limited to ancillary equipment, radios, cables, associated shrouding, microwaves, and conduit which are mounted on wooden poles shall not be mounted more than six (6) inches from the surface of the pole, unless a further distance is technically required, and is confirmed in writing by the pole owner.
- 11. Equipment for small wireless facilities must be attached to the wooden pole, unless otherwise permitted to be ground mounted pursuant to subsection (E)(1). The equipment must be placed in the smallest enclosure possible for the intended purpose. The The applicant shall minimize to the extent possible the antenna and equipment space and shall use the smallest amount of enclosure possible to fit the necessary equipment. In no event shall the equipment enclosure and all other wireless equipment associated with the utility polesmall wireless facility (including but not limited to conduit), including wireless equipment associated with the antenna and any pre-existing associated equipment on the pole, may not exceed twenty-eight (28) cubic feet. Multiple

equipment enclosures may be acceptable if designed to more closely integrate with the pole design and does not cumulatively exceed twenty-eight (28) cubic feet. The applicant is encouraged-Up to fifteen 15 cubic feet of equipment is allowed on the pole. Any equipment exceeding the fifteen 15 cubic feet allowance shall be installed underground. The follow design criteria shall apply as applicable depending on the location of the antenna and equipment:

- (a) Located on a pole. If located on a pole, antennas and the associated equipment enclosures (including disconnect switches and other appurtenant devices) must be camouflaged to appear as an integral part of the pole or flush mounted to the pole, meaning for antennas no more than twelve (12) inches off of the pole and for associated equipment no more than twelve (12) inches off the pole if necessary for tilt, and must be the minimum size necessary for the intended purpose, not to exceed the volumetric dimensions of small wireless facilities. If the equipment enclosure is permitted on the exterior of the pole, the applicant is required to place the equipment enclosure behind any banners or road signs that may be on the pole, provided that such location does not interfere with the operation of the banners or signs -or the equipment itself. The applicant may install a side mounted canister antenna, so long as the inside edge of the antenna is no more than six (6) inches from the surface of the pole. All cables shall be concealed either within the canister antenna or within a sleeve between the antenna and the pole.
- (b) Located Underground. If located underground, the access lid to the equipment enclosure shall be located outside the footprint of any pedestrian curb ramp and shall have a nonskid surface meeting ADA requirement if located within an existing pedestrian access route.
- (c) Located on private property. If located on private property, the applicant shall submit a copy of a letter of authority from the private property owner prior to the small wireless facility permit issuance.
- 12. An applicant who desires to enclose both its antennas and equipment within one unified enclosure may do so, provided that such enclosure is the minimum size necessary for its intended purpose and the enclosure and all other wireless equipment associated with the pole, including wireless equipment associated with the antenna and any pre-exiting associated equipment on the pole does not exceed twenty-eight (28) cubic feet. The unified enclosure may not be placed more than six (6) inches from the surface of the pole, unless a further distance is required and confirmed in writing by the pole owner. To the extent possible, the unified enclosure shall be placed so as to appear as an integrated part of the pole or behind banners or signs, provided that such location does not interfere with the operation of the banners or signs.
- 13. The visual effect of the small wireless facility on all other aspects of the appearance of the wooden pole shall be minimized to the greatest extent possible.
- 14. The use of the wooden pole for the siting of a small wireless facility shall be considered secondary to the primary function of the pole. If the primary function of a pole serving as the host site for a small wireless facility becomes unnecessary, the pole shall not be retained for the sole purpose of accommodating the small wireless facility and the

small wireless facility and all associated equipment shall be removed.

- 15. The diameter of a replacement pole shall comply with the City's setback and sidewalk clearance requirements and shall not be more than a 25% increase of the existing utility pole measured at the base of the pole.
- 16. All cables and wires shall be routed through conduit along the outside of the pole. The outside conduit shall be colored or painted to match the pole. The number of conduit shall be minimized to the number technically necessary to accommodate the small wireless.
- C. Small wireless facilities attached to existing buildings, shall conform to the following design criteria:
  - 1. Small wireless facilities may be mounted to the sides of a building if the antennas do not interrupt the building's architectural theme.
  - 2. The interruption of architectural lines or horizontal or vertical reveals is discouraged.
  - 3. New architectural features such as columns, pilasters, corbels, or other ornamentation that conceal antennas may be used if it complements the architecture of the existing building.
  - 4. Small wireless facilities shall utilize the smallest mounting brackets necessary in order to provide the smallest offset from the building.
  - 5. Skirts or shrouds shall be utilized on the sides and bottoms of antennas in order to conceal mounting hardware, create a cleaner appearance, and minimize the visual impact of the antennas. Exposed cabling/wiring is prohibited.
  - 6. Small wireless facilities shall be painted and textured to match the adjacent building surfaces, unless otherwise technically infeasible.
  - 7. Small wireless facilities must meet the height requirement of the underlying zoning district.
  - 8. Feed lines and coaxial cables shall be located below the parapet of the rooftop or otherwise concealed from view.
  - 9. If a cabinet enclosure cannot be located within the building where the small wireless facilities will be located, then the City's first preference is for the wireless telecommunication carrier to locate the equipment on the roof of the building. If the equipment can be screened by placing the equipment below the parapet walls, no additional screening is required. If screening is required, the proposed screening must be consistent with the existing building in terms of color, design, architectural style, and material. If the cabinet equipment cannot be located on the roof or within the building then it shall be located underground consistent with subsection E(1).
- D. Small wireless facilities mounted on cables strung between existing utility poles shall

conform to the following standards.

- 1. Each strand mounted facility shall not exceed three four (34) cubic feet in volume;
- 2. Only one strand mounted facility is permitted per cable between any two existing poles; .
- 3. The pole must be able to support the necessary load requirements of the strand mounted facility.
- 34. The strand mounted devices shall be placed as close as possible to the nearest utility pole, in no event more than five (5) feet from the pole unless a greater instance technically necessary or is required by the pole owner for safety clearance;
- 4<u>5</u>. No strand mounted device shall be located in or above the portion of the roadway open to vehicular traffic;  $\underline{\phantom{a}}$
- $\underline{56}$ . Ground mounted equipment to accommodate a shared mounted facility is not permitted except when placed in pre-existing equipment cabinets; and  $\underline{\phantom{0}}$
- €<u>7</u>. Pole mounted equipment shall comply with the requirements of subsections A and B above.
- 78. Such strand mounted devices must be installed to cause the least visual impact, be outside the view of a single family residence, and without excess exterior cabling or wires (other than the original strand).
- 8<u>o</u>. Strand mounted facilities are prohibited on non-wooden poles, unless the existing pole has pre-existing communication wirelines.
- E. General requirements.
  - 1. Ground mounted equipment in the rights of way is prohibited, unless such facilities are placed under ground or the applicant can demonstrate that pole mounted or undergrounded equipment is technically infeasible. If ground mounted equipment is necessary, then the applicant shall submit a concealment element plan. Generators located in the rights of way are prohibited.
  - 2. No equipment shall be operated so as to produce noise in violation of Chapter  $8.06\ \mathrm{MMC}.$
  - 3. Small wireless facilities are not permitted on traffic signal poles unless denial of the siting could be a prohibition or effective prohibition of the applicant's ability to provide telecommunications service in violation of 47 USC §§ 253 and 332.
  - 4. Replacement poles and new poles shall comply with the Americans with Disabilities Act (ADA), City construction and sidewalk clearance standards, city ordinance, and state and federal laws and regulations in order to provide a clear and safe passage within the rights-of-way. Further, the location of any replacement or new

pole must: be physically possible, comply with applicable traffic warrants, not interfere with utility or safety fixtures (e.g., fire hydrants, traffic control devices), and not adversely affect the public welfare, health or safety.

- 5. Replacement poles shall be located as near as possible to no more than five (5) feet from the existing pole with the requirement to remove the abandoned pole.
- 6. No signage, message or identification other than the manufacturer's identification or identification required by governing law is allowed to be portrayed on any antenna or equipment enclosure. Any permitted signage shall be located on the equipment enclosures or as otherwise required by law and be of the minimum amount possible to achieve the intended purpose (no larger than 4x6 inches) needed to meet applicable law. regulations, and standards; provided that, signs are permitted as concealment element techniques where appropriate.
- 7. Antennas and related equipment shall not be illuminated except for security reasons, required by a federal or state authority, or unless approved as part of a concealment element plan. As feasible, lighting must be shielded to prevent direct glare and should not be directed towards nearby properties.
- 8. Side arm mounts for antennas or equipment must be the minimum extension necessary and for wooden poles may be no more than twelve (12) inches off the pole and for non-wooden poles no more than six (6) inches off the pole.
- 9. The preferred location of a small wireless facility on a pole is the location with the least visible impact.
- 10. Antennas, equipment enclosures, and ancillary equipment, conduit and cable, shall not dominate the structure or pole upon which they are attached. Antennas, equipment enclosures, and ancillary equipment, conduit and cable is encouraged to be integrated within the pole when technically feasible.
- 11. Except for locations in the <u>city</u> right-of-way<u>or within access easements on private property within property owner permission</u>, small wireless facilities are not permitted on any property containing a residential use in the residential zones.
- 12. The City may consider the cumulative visual effects of small wireless facilities mounted on poles within the rights-of-way in when assessing proposed siting locations so as to not adversely affect the visual character of the City. This provision shall not be applied to limit the number of permits issued when no alternative sites are reasonably available nor to impose a technological requirement on the applicant.
- 13. These design standards are intended to be used solely for the purpose of concealment and siting. Nothing herein shall be interpreted or applied in a manner which dictates the use of a particular technology. When strict application of these requirements would unreasonably impair the function of the technology chosen by <a href="effectively prohibit">effectively prohibit</a> the applicant <a href="from providing a wireless service">from providing a wireless service</a>, alternative forms of concealment or deployment may be permitted which provide similar or greater protections from negative visual impacts to the streetscape.

# 20.38.07020.38.080 New poles in the rights-of-way for small wireless facilities or installations for deployments in Design Zones.

- A. New poles within the rights-of-way or structures for small wireless facilities or for installations of small wireless facilities in a Design Zone are only permitted if the applicant can establish that:
  - 1. The proposed small wireless facility cannot be located on an existing utility pole or light pole, electrical transmission tower or on a site outside of the public rights-of way of access easement such as a public park, public property, a building, a transmission tower-\_or in or on a non-residential use in a residential zone whether by roof or panel-mount or separate structure;
  - 2. The proposed small wireless facility complies with the applicable requirements of MMC 20.38.070(E):
  - 23. The proposed small wireless facility receives approval for a concealment element design, as described in MMC 20.38.070(C20.38.080(C)) below;
  - 4. For access easements, the property owner has given written permission for the placement of a new pole within the access easement in such a manner so as to not frustrate the purpose of the easement or create any access or safety issue and shall be in compliance with all land use regulations such as, but not limited to, setback requirements;
  - $3\underline{5}$ . The proposed small wireless facility also complies with Shoreline Management Act, and SEPA, if applicable; and
  - $4\underline{6}$ . Any new pole shall be installed at the point closest to the side property line so as to not impact the property's view; and
  - <u>57</u>. No new poles shall be located in a critical area or associated buffer required by the City's Critical Areas Management ordinance (Title <u>20.50MC20.50 MMC</u>), except when determined to be exempt pursuant to said ordinance.
  - 6. All equipment that can be located underground shall be located underground if technically feasible.
- B. An application for a new pole <u>or deployment in a Design Zone</u> is subject to <del>a</del>-review and <del>decision</del>-<u>approval or denial</u> by the <u>Hearing ExaminerDirector</u>.
- C. The concealment element design shall include the design of the screening, fencing or other concealment technology for a tower, pole, or equipment structure, and all related transmission equipment or facilities associated with the proposed small wireless facility, including but not limited to fiber and power connections.
  - 1. The concealment element design should seek to minimize the visual obtrusiveness of the small wireless facility. The proposed pole or structure should have similar designs to existing neighboring poles in the rights of way, including similar height to the extent technically feasible. If the proposed small wireless facility is placed on a

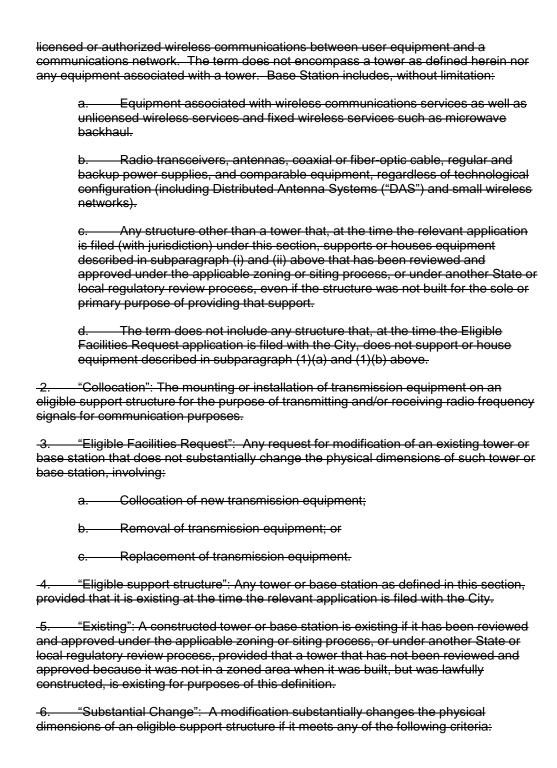
replacement pole in a Design Zone, then the replacement pole shall be of the same general design as the pole it is replacing, unless the development services department otherwise approves a variation due to aesthetic or safety concerns. Any concealment element design for a small wireless facility on a decorative pole should attempt to mimic the design of such pole and integrate the small wireless facility into the design of the decorative pole. Other concealment methods include, but are not limited to, integrating the installation with architectural features or building design components, utilization of coverings or concealment devices of similar material, color, and texture - or the appearance thereof - as the surface against which the installation will be seen or on which it will be installed, landscape design, or other camouflage strategies appropriate for the type of installation. Applicants are required to utilize designs in which all conduit and wirelines are installed internally in the structure. Further, applicant designs should, to the extent technically possible, comply with the generally applicable design standards adopted pursuant to MMC 20.38.060.

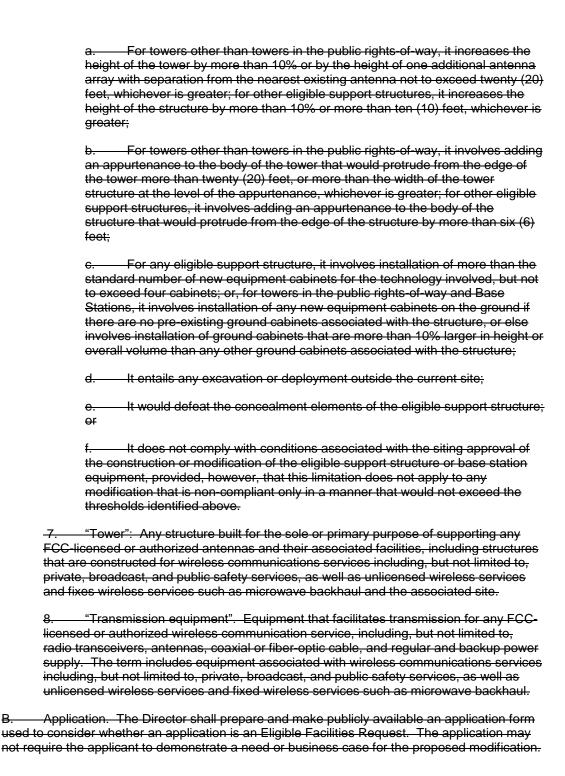
- 2. If the Director has already approved a concealment element design either for the applicant or another small wireless facility along the same <a href="mailto:public\_city\_right-of-way-\_if">public\_city\_right-of-way-\_if</a> <a href="mailto:applicable">applicable</a>, or for the same pole type, then the applicant shall utilize a substantially similar concealment element design, unless it can show that such concealment element design is not physically or technologically feasible, or that such deployment would undermine the generally applicable design standards.
- D. Even if an alternative location is established pursuant to 20.38.070(A)(120.38.080(A)(1) the Director may determine that a new pole in the right-of-way-is in fact a superior alternative based on the impact to the City, the concealment element design, the City's Comprehensive Plan and the added benefits to the community.
- E. Prior to the issuance of a permit to construct a new pole or ground mounted equipment in the <u>city</u> right-of-way, the applicant must obtain a site-specific agreement from the City to locate such new pole or ground mounted equipment. This requirement also applies to replacement poles that are when the replacement is necessary for the installation or attachment of small wireless facilities, the replacement structure is higher than the replaced polestructure, and the overall height of the replacement pole structure and the proposed-small wireless facility is more than sixty (60) feet.
- F. These design standards are intended to be used solely for the purpose of concealment and siting. Nothing herein shall be interpreted or applied in a manner which dictates the use of a particular technology. When strict application of these requirements would unreasonably impair the function of the technology chosen by effectively prohibit the applicant from providing a wireless service, alternative forms of concealment or deployment may be permitted which provide similar or greater protections of the street scape from negative visual impacts to the streetscape.

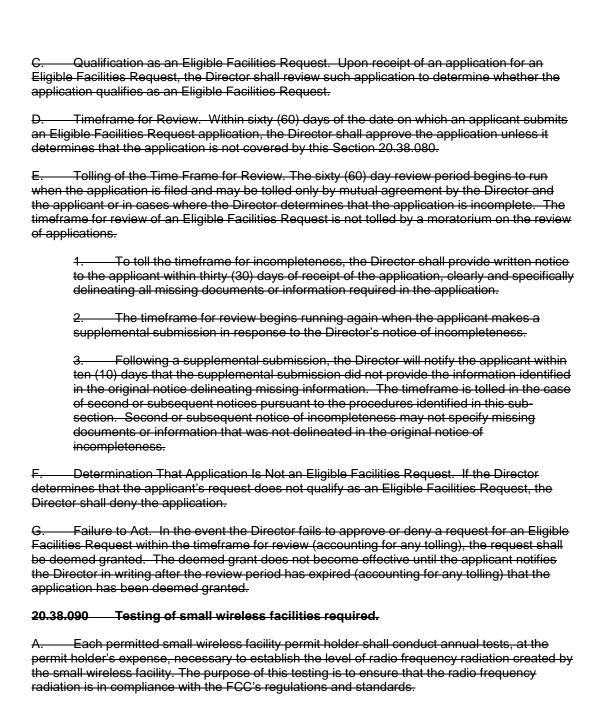
## 20.38.080 Eligible Facilities Request

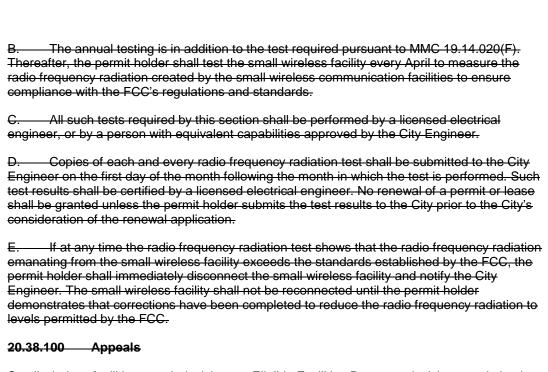
A. Definitions. The following definitions shall apply to Eligible Facilities Requests only as described in this Section 20.38.080.

1. "Base Station": A structure or equipment at a fixed location that enables FCC-









Small wireless facilities permit decisions or Eligible Facilities Requests decisions made by the Director are final decisions appealable to the Hearing Examiner within thirty (30) days of such decision. However, decisions on request for new poles for the siting of small wireless facilities as outlined in MMC 20.38.070 or for installations in Design Zones as outlined in MMC 20.38.050, are determined by the Hearing Examiner. Such decisions by the Hearing Examiner are final and appealable to King County Superior Court within thirty (30) days of such decision. The timely filing of an appeal of a wireless communication facility permit decision shall stay the effective date of the decision until such time as the appeal is concluded or withdrawn.