1	<u>A F</u>	PE	A R	ANCES:
2				
3	Los Gatos Planning Commissioners:			Jeffrey Barnett Susan Burnett
4				Steve Raspe Rob Stump
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6	Town Manager:			Chris Constantin
7	Community Development Director:			Joel Paulson
8	Tour Attornous			Gabrielle Whelan
9	Town Attorney:			Gabilelle Whelah
10	Transcribed by:			Vicki L. Blandin
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ATTACHMENT 6

PROCEEDINGS:

VICE CHAIR BURCH: As we go into the next item, I have to recuse myself, so I will be turning over chairing of the Planning Commission to Commissioner Raspe.

will now call our next matter, Item 6, that is consider a request for approval to demolish existing commercial structures, construct a multi-family live/work development of 55 units, a Conditional Use Permit for a live/work development, a Condominium Vesting Tentative Map, Site Improvements requiring a Grading Permit, and removal of large, protected trees under Senate Bill 330 on property zoned CH:HEOZ, located at 15349-15367 Los Gatos Boulevard. APNs 424-19-048 and 424-19-049. Architecture and Site Application S-24-015, Conditional Use Permit U-24-006, and Subdivision Application M-24-008. Property owner is Jonathan Peck, Applicant is City Ventures, and the project manager is Sean Mullin.

May I see a show of hands, Commissioners, of those who have visited the project. Thank you, and any disclosures?

COMMISSIONER BARNETT: This is an over-disclosure, but perhaps some decades ago I represented Dr.

Peck with respect to this building, but I certainly don't think that that would affect my judgement today. Thank you.

COMMISSIONER RASPE: Thank you for that. Mr.

Paulson, I see Mr. Mullin is not here this evening. Will you be delivering the report?

DIRECTOR PAULSON: Thank you, Chair. Yes, I will deliver the Staff Report. Good evening, Commissioners.

First, I'm going to turn it over to the Town Attorney so she can provide background on the regulatory framework applicable to this project.

ATTORNEY WHELAN: Thank you. This is a Senate
Bill 330 project that is also seeking to utilize State
Density Bonus Law, so I've prepared a brief presentation to
go over what those laws provide.

Senate Bill 330 authorizes applicants to submit what's called a preliminary application, and that preliminary application, once submitted, vests an applicant to all the Town's development standards that were in place at the time that a complete preliminary application was submitted to the Town.

This project vested to development standards that were in place. While the project would be eligible to utilize Builder's Remedy, the project has opted to rely solely on the State Density Bonus Law.

As the Commission may recall, the State Density Bonus Law allows for increased densities in exchange for applicants providing different levels of affordability in their project, and so once they've met their required threshold of affordable units, applicants can request Density-Bonuses, incentives, concessions, and waivers.

This particular applicant is not seeking increased density. The Applicant is, however, seeking incentives, concessions, and waivers, which is authorized by the State Density Bonus Law even though an applicant is not seeking a Density-Bonus.

Incentives and concessions basically include items that will result in cost reductions, and the intent of the legislation is that cost reductions enable developers to provide affordable housing. Other examples of incentives or concessions would be approval of Mixed-Use zoning, reductions in setbacks, square footage, parking, etc.

In addition to incentives and concessions, applicants are entitled to seek unlimited waivers of development standards that would have the effect of physically precluding the development as proposed at the allowed density.

That is an overview of SB 330 and Density-Bonus Law, and I'm available if the Commission has any follow-up questions.

COMMISSIONER RASPE: Commissioners, any questions for the Staff Attorney? Okay, Mr. Paulson, then we'll hear a Staff Report.

DIRECTOR PAULSON: Thank you. As proposed, they are looking to demolish the existing commercial structures on the site; it's approximately an acre-and-a-half site.

They're looking to construct 55 multi-family units, four of which will be live/work units, which is somewhat unique for the Town. In those 55 units there will be eight BMP units, as evidenced in the Staff Report. The makeup of the units is there are studio units, two-bedroom units, and three-bedroom units.

The height meets the max height of the Housing Element Overlay Zone, which is 45'. These range, I think, somewhere between 41.5-45', so they do comply with that.

Access currently is taken from Los Gatos

Boulevard; however, this access will be taken solely from

Garden Lane.

The parking requirement, they're entitled through the Density-Bonus to reduced parking standards, and so this proposed project is required to have 79 pursuant to those

regulations. They actually have 88, and there are nine guest spaces—I went back and counted them, Commissioner Stump—those two on the cover page weren't added; there are nine guest parking spaces.

Ms. Whelan spoke about concessions and incentives. They're seeking a concession to the BMP Program Guidelines. They don't have, for instance, any three-bedroom BMPs. The BMP Guidelines ask for a mix similar to what the other units are, and so they don't have three-bedroom units, and then they also don't have some of the

Then a number of waivers: setbacks, driveway length, garage width, and then a number of waivers for the Objective Design Standards, and those are outlined in, I believe, Exhibit 9 of your Staff Report.

larger units, which are two of those components.

The project was evaluated to make sure that we could comply with No Net Loss Law. This site will not render the need for the Town to rezone any sites at this point, as, again, included in your Staff Report. Those findings are included in the finding and we can move forward from that standpoint.

Lastly, an Initial Study was prepared. Following the completion of that Initial Study it was determined that

they were eligible for CEQA exemptions through Section 15162 and 15168.

There were and Addendum and a Desk Item for this matter tonight, and then Staff is available. We have our environmental consultant available, and then we have Parks and Public Works Staff, via the Town Engineer and Traffic Engineer, available as well. That concludes my report.

COMMISSIONER RASPE: Thank you for that report.

Commissioners, any questions for Staff, including our consultant? Commissioner Stump.

about CEQA and the study that we are doing. At the

Commission meeting a couple of meetings ago I brought up

the whole issue of cumulative impact, and as we take a look

at what has happened to us, it's unprecedented in Los Gatos

history probably to have this significant number of

projects, 15, many of them that do not meet the Town's

standards.

By the way, I'm not pointing that out as an issue, I'm just saying that's the reality that we've got greater densities, and even in the Los Gatos Boulevard area now we've got greater clustering that's taking place.

I guess my question is at what point in time do we consider the substantial impacts or changed

circumstances to our situation? That probably ties back to our 2040 program EIR. It does not describe the environment that we are in today.

Again, I'm not trying to pick on any one project, I'm just looking at the entire program that we're looking at now, so I don't even know what kind of question I'm asking you, Mr. Paulson, but I've got concerns about our CEQA study.

ATTORNEY WHELAN: I can start, and then the Town's CEQA consultant may have information to add. The Director and I were both present to the study session at which the concern about cumulative impacts was raised, and since then we've had conversations with a few CEQA consultants about the best way to analyze those cumulative impacts; we're still in those discussions.

One alternative would be to prepare a supplement to the EIR that was done for the 2040 General Plan. Another alternative would be to enhance the discussion of cumulative impacts that's done for each individual project. We haven't landed on the ideal solution just yet, but we are having those conversations.

COMMISSIONER STUMP: Just a follow-up question. I realize this is the \$64,000 question, but how long do you think those discussions will take to reach a conclusion?

ATTORNEY WHELAN: I hesitate to give a firm date, but I suspect we could have a recommendation within a month.

DIRECTOR PAULSON: Additionally, through the Chair, I'll have our environmental consultant add some additional information, because there's the cumulative impact of if and when all of these or some of these get approved, that's really the action point.

Then there is this idea of in that group what subset, an individual project, and group of two or three projects, ten projects out of the 15, when does it really become cumulatively considerable from an impact perspective? But let me allow our CEQA consultant, Mr. Pappani, to speak.

NICK PAPPANI: Nick Pappani, Vice President with Raney. We are under contract with the Town to prepare the environmental analysis for the proposed project, and I just wanted to add a little bit further information for your consideration. That would be with respect to the analysis here that we've prepared.

The analysis is looking at is the scope of this particular project within the General Plan EIR? The way we look at that is to determine whether the project would create any new significant impacts not previously

identified in the General Plan EIR, or if the project would substantially increase the severity of an impact previously identified in the General Plan EIR.

With respect to the questions of the Builder's Remedy applications, and particularly the concentration of certain projects along the Los Gatos Boulevard corridor, I would suggest from an environmental impact standpoint that the issue there is one of increased traffic, of increased congestion, and that directly relates to the Level of Service and the amount of congestion within that area of the Town.

The State has shifted, as you probably will know, with respect to how to determine traffic impact significance in CEQA, from Level of Service and congestion to Vehicle Miles Traveled. As you're probably aware, the 2040 General Plan EIR determines traffic impacts significant by Vehicle Miles Traveled, and so that's the focus that we had in this analysis for this project.

So, really, the question of the concentration of these other projects and that cumulative effect, while it's an important consideration, it's not one for this environmental document, because it's related to primarily Level of Service and congestion.

In terms of effects on Vehicle Miles Traveled, the industry standard guidance, which comes from the California Air Pollution Control Officers Association, shows data that by increasing residential densities you reduce VMT, and that has to do with the different product types that come along with these denser projects; they tend to have residents that travel less.

We're comfortable with the current analysis that adequately addresses potential effects of the cumulative projects, which isn't one of congestion. If there are any other concerns related to other potential environmental topics, I'm happy to address those, but I just wanted to focus at least on traffic, which I think is a primary consideration of this increase, and how it's really one of congestion and Level of Service, and that's not relevant to the current environmental analysis.

COMMISSIONER RASPE: Thank you for that response. Commissioners, any further questions either for this speaker, or for any other member, or Staff? No. Let's go with Commissioner Burnett to begin, and I'll then go down the line.

COMMISSIONER BURNETT: Thank you. I have a question for Staff. How can we move forward with these developments when we're contemplating maybe thinking about

the Cumulative Impact Study or a supplement to our 2040 General Plan, when we have to take into consideration all the projects that we're going to be faced with, and that would go into one grouping? How can we single out one when that one may actually become included in the total picture?

Not only that, the 2040 General Plan, as we know, did not have all the evidence that we have now with our Builder's Remedy projects, our SB 330, Density-Bonus, Builder's Remedy; I mean, we're talking a lot here. I know when I attended the Planning Commissioner retreat there was quite a subject that CEQA is actually our friend, and that if we have questions and if our lead, which is our city...

The fair argument standard is also something that comes into play here. If it's obvious that there are going to be issues, it needs to be looked at.

My question is how can we carve out this one project when it may be looming that what would happen if a decision were made to do a Cumulative Impact Study, then would this project be let to go ahead and not be part of the solution? Thank you.

ATTORNEY WHELAN: My thoughts on this project are that it's consistent with the density and the height that was proposed in the Housing Element Overlay Zone, and the effects of that have already been analyzed, and so it

doesn't seem like there is more to study if something is consistent with a program that was already adopted.

I do think there is a difference with the Builder's Remedy projects that are not consistent with density or heights that were previously analyzed, but there are provisions in the State Housing Accountability Act that the Town will need to be conscious of that to prohibit unreasonable delays, and so I think it will just have to be something that's discussed project-by-project.

DIRECTOR PAULSON: Through the Chair, also Mr. Pappani might be able to offer some additional comments.

COMMISSIONER RASPE: Please.

NICK PAPPANI: Yes, thank you, again. Just to add to that, I would note that the CEQA Guidelines and the guidance for cumulative impact analysis in Section 15130 does clearly allow for the recognition that not every single project contributes to a combined significant impact. Take, for example, aesthetics. You might have several of these Builder's Remedy projects that have increased height above and beyond allowable standards, however, this particular project that's compliant with the General Plan and the zone from a heights perspective doesn't incrementally contribute towards a potential significant aesthetic effect, and so it is allowable to

determine this project's particular incremental effect to potential combined impact as less than significant, and that's what I would suggest is the case here.

COMMISSIONER RASPE: Thank you. Commissioner Barnett.

COMMISSIONER BARNETT: This could be for Staff or Mr. Pappani. As I understand, he's making the point that our current CEQA analysis for the General Plan used Vehicle Miles Traveled, but the Level of Service applies, and I'm wondering if you could explain how that came about?

DIRECTOR PAULSON: I'll start. Prior to State law being modified, we always looked at Level of Service, which is intersection congestion, as Mr. Pappani mentioned. State law changed, and from a CEQA perspective they moved to the Vehicle Miles Traveled. So, from a CEQA perspective, that's all that gets analyzed from a traffic perspective.

In addition to the VMT, we also still require the LOS traffic impact analysis, and so that is not a CEQA issue, that's a project issue, and there is information on the number of trips in the Staff Report. So, from a traffic perspective, to put it more plainly, what Mr. Pappani was saying is from a CEQA perspective traffic is not an issue, because there is not a VMT issue. In addition, we adopted

1 significant overriding considerations for VMT in our 2040 2 General Plan, because we knew it couldn't be mitigated. 3 COMMISSIONER BARNETT: Very helpful. Thank you. 4 COMMISSIONER RASPE: Thank you. Commissioner 5 Stump, I think you had a follow-up question. 6 COMMISSIONER STUMP: This was again about the 7 Housing Element Overlay Zone. Could you remind us of what 8 the density was that was laid out in that zone? DIRECTOR PAULSON: In the Housing Element Overlay 10 Zone for this site? 11 COMMISSIONER STUMP: Exactly. 12 DIRECTOR PAULSON: Thirty to 40 dwelling units 13 per acre. 14 COMMISSIONER STUMP: What is the density for this 15 16 particular project? I'm not seeing a single calculation for 17 that. I've seen it in the drawing; it was not calculated 18 the way I was expecting it to be calculated. 19 DIRECTOR PAULSON: There is a number, I think 20 it's somewhere in the low thirties is how it's calculated 21 currently, and yes, depending on whether you're looking at 22 gross, net, or are we including the roadways in that 23 calculation, because typically we exempt those. Are we 24 counting the BMPs in that calculation, because we have 25 another General Plan or Housing Element policy that says we

don't count it as density, whereas with typically for these projects we are counting it as density, so there are some nuances there, but they are in that range from Staff's perspective.

COMMISSIONER RASPE: Thank you. Commissioners, any further questions for Staff? Commissioner Barnett.

COMMISSIONER BARNETT: A follow-up. If I'm reading the Staff Report correctly, the Town does not have a definition for live/work units, and I'm not good at reading plans, so the question I have is how are those two units different from other units?

Applicant can probably provide you some additional information, but generally in the 30,000' level there's an area that would be used for a commercial operation of some sort, which is directly adjacent to abutting residential units, but the Applicant can probably provide you more details.

COMMISSIONER BARNETT: Thank you.

COMMISSIONER RASPE: Thank you. Any more questions for Staff? Seeing none, I'll open the public portion of this hearing and invite the Applicant, who I believe is Pamela Nieting. Please state your name for the record, and you'll have five minutes to speak.

PAMELA NIETING: Thank you so much. My name is Pamela Salas Nieting.

But first, I wanted to thank you. I was going to thank the Chair and Vice Chair, but they're not here, so thank you, Planning Commissioners, for being here today. And also, to Staff. I know Sean Mullin couldn't be here today. Hopefully he's not Zooming, because he's supposed to be taking a family vacation. But also, to Staff, James and Mike, and the many others that have worked with me.

Like I was mentioning, my name is Pamela Salas

Nieting, and I'm Vice President at City Ventures. I also am
a planning commissioner in my hometown, so I know what it's

like to have a love for the home that you live in, and the
dedication that it takes to be here.

For those of you that don't much about City

Ventures, we are a sustainable, local, Bay Area builder

that primarily focuses on infill developments and

developments that are close to transit. Our company came to

life as part of a core belief in creating partnerships with

municipalities.

Speaking of partnerships, and before I dive into the actual project, I feel very honored that I got to work in partnership with the Town of Los Gatos on a site that was identified in the Housing Element. So, for me the goal

of today is to breathe life into the vision that the Town had for the property long ago.

The one-and-a-half-acre site is located at the corner of Los Gatos Boulevard and Garden Lane, approximately one mile south of Highway 85 and one mile north of Blossom Hill Road, and it is currently home to an existing shopping center.

Here's a quick sneak peek. The Town did beautiful renderings, so I just wanted to walk you through the existing conditions of Los Gatos Boulevard west. Los Gatos Boulevard north, you can see the proposed versus the existing. Garden Lane on the east view, and then Garden Lane on the south view.

The current access to the site is off Los Gatos

Boulevard in its existing condition. You can see that there

are three driveway cuts.

Now, for the show today, which is the project. It's 55 for-sale, all-electric, townhomes that vary from studios to three-bedrooms, and square footage is ranging from 300 to 1,500 square feet. The project, as Mr. Paulson has noted before, is providing eight below market rate units, four at low AMI, and four at moderate.

Along Los Gatos Boulevard, I've marked them here, Commissioners, those are the live/work units, and we

designed the project to have two access points plus the parking lot on the north side, that Mr. Paulson had discussed also. My favorite part at the center of the project is the central green space, which I feel like is really the heart of the project.

Here's a better image to show the site plan against existing conditions. As you can see, the existing site used to only have access to Los Gatos Boulevard. We've

flipped it around, so now it's off Garden Lane.

An important aspect of the project was access to VTA, and most importantly, we provided pedestrian connectivity throughout and on Garden Lane to Los Gatos.

As I mentioned before, the heart of the project is that open space, which was really curated with this development in mind. You can see that we also included a bulb-out at Garden Lane, and that was to provide an extended sidewalk to complement access to Oak Hill Park that is kitty-corner to the site.

Here are a few images of our green space, and last but not least, I probably won't have time, is the architecture. We know the architecture in downtown Los Gatos has a special place and influence, and so for our proposed architecture we brought a little piece of downtown to Los Gatos Boulevard, all while keeping it unique.

You see here the historic Austrian woodwork balcony, the exposed timber framing on the eaves, and then the next slide, the exterior brick cladding design.

Thank you so much for listening to me today.

COMMISSIONER RASPE: Thank you so much for those comments. Before you sit down, I'm sure my fellow Commissioners have one or two questions. Commissioner Stump.

COMMISSIONER STUMP: Thank you for your presentation; very helpful. And thank you also for the feedback that our consulting architect did give you and that I do believe was seriously considered. I realize you're dealing with constraints, but it was nice to see the response.

That said, I'd like to talk about the front setback a little bit, because I know that was a subject that was brought up by the consulting architect and he considered it to be a concern that setbacks appear smaller and more rigid. This was his quote, "and other similar and existing setbacks along the street frontage," even including when he was speaking at the Los Gatos Boulevard, and I know that you've made some adjustments. Can you share

PAMELA NIETING: Yes.

those adjustments with us?

1 COMMISSIONER STUMP: Let me stop there with that 2 question. I might have a follow-up, but can you share those 3 adjustments? 4 PAMELA NIETING: Absolutely. I will do my best. I 5

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also have our lead architect here.

What we did for Los Gatos Boulevard from an architectural perspective, since we were running out of space and there was the minimum density that we had to hit to bring your vision to life, is we added additional façade elements along Los Gatos Boulevard to activate that, so you'll see those special pops of architecture. That's me being a novice. I'm a civil engineer; I apologize.

And that's why the units are facing Los Gatos Boulevard, and structurally speaking, because that's what I can speak to, we even stepped it, because there's quite a grade change from Los Gatos Boulevard to Garden Lane, so we added in those elements to make sure that you could face and be present and activate Los Gatos Boulevard instead of being sunken in.

COMMISSIONER RASPE: Sir, before you begin, if you could State your name for the record.

DAN HALE: Good evening, Dan Hale with Hunt Hale Jones Architects. I appreciate Mr. Canon's comments; he's

reviewed our work in the past, it's always very insightful and very appropriate.

Maybe along with what Pam was talking about, one of the things that he spoke about and we talked to Sean Mullin about, I think he gave some examples of some other townhome projects in the area, and up and down Los Gatos Boulevard actually, but in our opinion they were also in areas that were a little less dense and more residential feeling, and we felt like this is kind of in the core of the commercial area, and so we wanted to bring a little more—I don't want you to take this the wrong way—of an urban front to it, which typically has a little less movement. So, between the constraints that Pam mentioned and looking at where this was in Los Gatos Boulevard, cars going by at 30-35 miles an hour, we wanted to make it a little more of an urban building.

COMMISSIONER RASPE: Commissioner Stump.

COMMISSIONER STUMP: I guess the question, again, would just be so the setbacks are running from 5' to what?

DAN HALE: About $8\text{--}10^\prime$ if you look at the recess in the building.

COMMISSIONER STUMP: Sorry, you said 5' to...

DAN HALE: To about 10'.

COMMISSIONER STUMP: To 10'. Thank you.

COMMISSIONER RASPE: Commissioner Barnett.

COMMISSIONER BARNETT: I wonder if you could respond to my earlier question about the design of the work units?

PAMELA NIETING: Yes. This is something that we've done in other projects. Essentially, the unit is almost encompassed within the actual housing unit, but it's kind of like a shopkeeper almost, like back east where people would come out their front door and then walk into their own little unit. Because the commercial is going away, we were trying to come up with a creative way to bring some economic vitality by way of anything creative. This is what I'm hoping, that in those new residents—because the units are going to be sold together—there might be a mom like me who wants to work out of her home but be able to sell something. This is where I'm hoping that creativity can come into play.

But, it's a completely separate unit that has an interstitial door, Commissioner, so when you're in your unit you can literally just pop right in and then pop back out, and it's the four that face Los Gatos Boulevard.

COMMISSIONER RASPE: Thank you. Commissioner Burnett.

COMMISSIONER BURNETT: Yes, thank you. To follow through, I'm concerned about the frontage, the setback, because we have a very large project going on Los Gatos Boulevard right now, and it's a 15' setback, and it is very looming and very, I think, obtrusive. I mean, it's quite large, and you feel like it's right on the street.

I find your definition of urban area is characterized by high population density and infrastructure of built environment, and I don't think that describes Los Gatos actually, and even though you're at the end of Los Gatos Boulevard, I think we still need to keep the character and feeling of the Town, and we have to be reminded that there is a neighborhood behind this development, so I think we should try to continue on the neighborhood feeling. Our architect, Mr. Canon, who is great, did mention that, and you did mention that it was recessed 5-8', so when you're talking about recess, what are you talking about? The doorway, or where is this recess, because it would be 5-8'?

PAMELA NIETING: Yes. I don't know if we can go back to the site plan just to have something to speak to.

COMMISSIONER BURNETT: It wasn't in the book.

PAMELA NIETING: I was slide #10, I believe. In order to soften it, Commissioner, you can see... I hear you

about we're not in New York where you want the façade just hitting you like a big brick wall, which is kind of what you have with that feeling along Garden, because there are giant walls all throughout Garden Lane, and so the landscaping here and the little walkways and pathways that walk up to the units, and the 24-inch...15-inch gallon trees, I believe it was 24-inch, it was all very intentional to help soften the feel. While we couldn't get the setback that the architect wanted with the white picket fence—I mean, everybody wants that—we did make it very, very intentional to provide those individual walkways, the landscape pockets, the trees, so you have all those elements in a smaller size, but all still meaningful.

COMMISSIONER BURNETT: Okay, thank you for that.

I don't quite think it would satisfy my need for it to have more of a setback rather than just 5'; I think that's very close to the street.

The next concern I have, and our architect did bring that up also, what we always strive for is individuality of the different little homes. I compliment your design, and I appreciate you working mostly with our architect's design and suggestions, so I do compliment you on that, but I also compliment you that you're not using Builder's Remedy, but you're working with the Town and

helping to develop a really nice project here, which others have, and it works very well.

But my next question would be I know you have three building materials, and the Town architect suggested using those building materials to differentiate between each of the…like you said in the packet. Just sort of give a feeling of some articulation there and some feeling. I mean, it just softens the whole look of the building, I think, so that would be important, and it wouldn't be a hard thing to do to use each material on different units.

COMMISSIONER RASPE: I'm sorry, did you want to respond to that comment?

PAMELA NIETING: Oh, sorry. I apologize, I thought you were asking what are the materials that we're using, but I hear you about making sure that we have that variety, that undulation of the different architecture materials.

COMMISSIONER BURNETT: Would you consider accepting or going along with our architect's suggestion in that regard?

DAN HALE: If it's a strong opinion of the Commission, we can come back and investigate it. It was a conscious decision when we were designing the facades not to do the individual units.

One, this product type is narrower than some other townhome unit examples that he provided. Our unit width is typically 16'. Many times, a normal townhome we think of as 20-21'.

The other thing, I'm going to go back to my view of the context. It's in more of a commercial area, the buildings are larger scale, they have larger pieces of massing to them, and so we're trying to fit in a little bit in the existing neighborhood where we provide larger pieces of massing of the building, instead of chopping it up into individual small pieces.

We had a discussion with Planning, but interested to hear your comments.

PAMELA NIETING: May I ask, Commissioner, would you want us to try to do that along Los Gatos Boulevard proper to kind of show that variety up front? Is that the street?

COMMISSIONER BURNETT: Well, I keep referring back to Mr. Canon's suggestion. I think his suggestions are very good. I think it would soften the building, and again, this isn't an urban city, this is a small town, and I think it would be more pleasing to the citizens of Los Gatos to have more charm associated with it. Not that your building

isn't a nice design, but I'm just saying you could go further.

PAMELA NIETING: Why don't we do this: I can absolutely look at the finish schedule and see how we can make each little unit pop a little bit more. Part of what we're trying to do with Planning was just kind of have it feel more uniform, but that is something that we can look into. I will take that comment.

COMMISSIONER BURNETT: Thank you for that.

COMMISSIONER RASPE: Thank you so much.

Commissioner Stump.

commissioner stump: Parking is truly the unwinnable situation for the developer, for the Town, and certainly for the residents when there is going to be significant development around a residential area. Our code would require an additional 40 spaces, and again, I'm not debating that, I'm just stating the fact that our code would have said there needs to be 40 additional parking spaces tied to this development.

I guess my big concern, and maybe you can share another development you have, because it seems like probably one-and-a-half or two cars per unit where, I guess, it was one-and-a-half cars you had, because not everyone has a two-car garage. But there are 88 parking

spaces for the private garages, and then nine guest parking spaces.

What has been your experience with these reduced parking requirements? I'm just going to call it overflow, because I've got to believe there's going to be overflow. So, what have you seen in your other developments, and where does that overflow go? I know the answer is, "it depends," but I'm just interested.

PAMELA NIETING: I have a better answer than, "it depends." In the beginning, when I introduced who City

Ventures was there was a reason why City Ventures always

chooses sites in infill developments close to transit.

Because our units, as I had spoken to before, are between

300 and 1,500 square feet. They're intentionally made

small.

The Casita Coalition is an organization that deals with ADUs, and they talk about the element that's been proven, affordability by design. There is also what we've seen, parking by design. So, when you have these very specific infill locations, that's why I brought up the fact that we have all that accessibility throughout, the bike racks, that was important, short-term, long-term, and the fact that the transit stop, the VTA bus stop is right in

front of our site, that's for a reason, why we're looking out for those sites, because we're not building big sites.

Yours truly used to live in the city in a 700 square foot apartment with two babies, and we walked everywhere and took transit, and so I've seen it work with a certain generation, and particularly when you're offering those size units, and we are offering that accessibility also to transit, so it's better than "it depends."

COMMISSIONER STUMP: Thank you.

COMMISSIONER RASPE: Thank you. Yes, Commissioner Burnett.

COMMISSIONER BURNETT: Another question. There are no one-level units, correct?

PAMELA NIETING: These are three-story townhomes, you're right.

COMMISSIONER BURNETT: Right. So, for someone who is disabled, or the elderly even, and with no elevators.

PAMELA NIETING: You're right, there are no elevators in a three-story townhome; it's just like a lot of the homes here that are two stories. But, by code we do have ten percent of the units that are ADA accessible, and they make certain provisions for like larger bathrooms. My brother is in a wheelchair, so like being able to move around in a wheelchair, etc.

COMMISSIONER BURNETT: Okay, thank you.

COMMISSIONER RASPE: Thank you very much for your presentation. You'll get an opportunity at the end for a closing presentation, I think up to three minutes.

PAMELA NIETING: Thank you.

COMMISSIONER RASPE: I'll now open the public portion of the matter. If you are in the audience and you haven't had a chance yet and you wish to speak, please fill out one of the yellow cards; I have several here before me. When it's your turn to speak, please come to the podium, state your name, adjust the microphone as appropriate—as you can see, we've had some issue with that tonight—and you'll have three minutes to speak. I will begin, then, with James Paulson. Thank you, Mr. Paulson.

JAMES PAULSON: Thank you. Good evening, my name is James Paulson; I live at 253 Oakdale Drive, which is the corner directly across from the back of this proposed addition. Where there's a fire hydrant on the corner, that's my home.

My wife and I bought our home just before my son was born in 1983, and he's lived there ever since, and now he and his wife also live with us with our grandson, and our granddaughter is there often to visit, and we go down

to the playlot all the time, and one of our concerns, obviously, is the traffic.

We already have huge traffic problems on Garden Lane; it's a back way for everyone to get through our neighborhood, whether it's Highland Oaks where Commissioner Burch lives, or going up through Benedict Lane, all those typical routes, so obviously this is going to impact us if this goes through.

About 30 years ago it was proposed to put a gardening place there, and it was denied having access on Garden Lane because of traffic. So, now here we are putting in a huge unit, which is going to be way more traffic. The street already has a huge amount of parking issues from the problems with the people who work at the carwash; they park along our street. We have street trimmers, tree people, illegally parking on our street. We have RVs parking there all the time.

So, obviously we're concerned about the traffic and the impact on our neighborhood, having this big increase on there, and with owner/builders being able to push their projects through, I don't know why the Town needs to push this one through before we satisfy the owner/builders ones.

1 So, those are our big concerns for myself, my neighbors, my children, our grandchildren. I'm third 3 generation here trying to enjoy this, and as we keep 4 building up and urbanizing around us. This is proposed now 5 catty-corner to the Ace and is supposed to be one 6 eventually, which as you know, is one of the 15 projects. 7 Then the big one where the George Brown workout place 8 behind McDonald's is, and Erik Swanson is. We're being claustrophobed by all of this, and 10 what used to be a nice neighborhood for us-a nice 11 residential neighborhood when Leonard McGamond (phonetic) 12 lived there across the street from us, and he was 83 when 13 we moved in in 1983-and now we're just going into an urban 14

We went to sell our home years ago and the realtor said, "You bought on the wrong side of the boulevard." Well, apparently, it's just getting worse. Thank you very much.

environment, which is not what we wanted.

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COMMISSIONER RASPE: Thank you for those comments. Before you sit down, Commissioners, any questions? Yes, Commissioner Stump.

COMMISSIONER STUMP: What's your on-street parking like now in your neighborhood?

JAMES PAULSON: It's terrible. Garden Lane is completely packed all the time. Like I say, I understand that the people at the carwash need a place to park, and they're parking along there. The tree trimmers come in with their chippers all the time, and they park there. Big Creek Lumber from Santa Cruz, every time there's a big job they come in, because it's right off the freeway. They'll park their double-trailers there and they'll take off and unload one, come back, hook up their next one, and this is at 7:00 in the morning waking us up.

I like to sleep in a little more than I used to.

I used to always be up at 6:00 and drive up to Palo Alto to work, and I was part of that traffic, which changing this to a Vehicle Miles Traveled versus the actual impact of the insanity of the traffic there. My wife is a retired nurse, we were very conscious of all the emergency vehicles coming through there all the time. So, yes, it's been pretty bad.

COMMISSIONER STUMP: Thank you.

COMMISSIONER RASPE: Any other Commissioners? No. Thank you so much for your comments. Next speaker, Karen Yamamoto, please. If you'll come to the podium, and you'll have three minutes. Thank you.

KAREN YAMAMOTO: Hi, I'm Karen Yamamoto. I live off Benedict Lane, which is right off Garden Lane. I am

speaking on behalf of myself and a couple of my neighbors who could not be here.

We're not too happy with the fact that this is an SB 330 build that should not be approved right now, only because the SB 330s, we want to have them all together when you guys decide what to do, because our infrastructure is going to be infected.

We've already had sewage backed up into our homes from the North Forty. We've already had impact on the North Forty, and all our power outages; we had seven just from the first phase, in one year. Do you think that another development that has waivers is going to take into consideration our infrastructure needs?

I'm looking at the parking. With these two sevenstory buildings that from New Town... I know we're not supposed to discuss any one building, but there are six right there. They're in the middle of it. I guarantee these three SB 330s are going to have an impact on us. It needs to be put on hold, don't approve it right away, but take into consideration CEQA and how this is going to infect our lives.

It's not just traffic, it's our lives, it's our health. All of these constructions, whether it is cheaply done or not, needs to be analyzed with CEQA. It needs to be

1 really looked at as a whole, not as individual projects. 2 Please do not approve this today, but take into 3 consideration that... 4 I'm running out of time. I have one other 5 question. What are the height limits, because their 6 buildings are 54' high. I thought our height limitation was 7 42′. 8 COMMISSIONER RASPE: Thank you so much. Before you sit down, Commissioners, any questions for this 10 speaker? Seeing none, again, thank you for your attendance 11

Fagot.

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LEE FAGOT: Lee Fagot, speaking as an almost 30year resident of the Town of Los Gatos, and I'm not representing any group, I'm speaking just as an individual in town.

and your comments tonight. My final yellow card is Mr.

I believe that Ms. Yamamoto made some very good points about considering this development in the context of all the other developments that are being proposed along the Boulevard, which is facing some issues of the water table underneath that area, that street, all along there.

The fact that it lies along a series of

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earthquake fault zones along there, that's going to also be 25

impacted by these other developments. LOS GATOS PLANNING COMMISSION 4/23/2025

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The other infrastructure concerns of the utilities, including sewage, water, electricity, and so forth, are all going to be impacted.

I believe the design that is being proposed is interesting. In other areas that are zoned for 45' heights, this development would be more appropriate than what we see along the Boulevard. I appreciate the fact that they've considered the variety in the design, so that it's not so impactful as looking at this brick wall, for example, but the fact that it's only about 5-8' back, that's just three rows of seats away from the street to the building that goes up 45'. That doesn't look like anything in the Town of Los Gatos, and once we make an exception for something like this, then the bar is lowered to that level.

The point that Ms. Yamamoto made to consider this as a context of all the other submissions and then make a judgement and a recommendation makes sense. In the meantime, like I said, I think the design, in an area that does already have an allowance for 45', with a proper setback, not 5-8', makes more sense, but that site on the Boulevard with the infrastructure challenges and the CEQA considerations, it's not a good fit, so my recommendation to that point is delay, refer this to another site

1 consideration, but do not approve it going forward as it stands on that site. Thank you. 3 COMMISSIONER RASPE: Thank you so much. Before 4 you sit down, Mr. Fagot, any questions from our 5 Commissioners? Seeing none, thank you again for your 6 attendance this evening. 7 Those are all the yellow cards I have. Mr. 8 Paulson, anybody on Zoom? DIRECTOR PAULSON: Thank you, Chair. I do not see 10 any hands raised on Zoom. 11 Then I will give the COMMISSIONER RASPE: 12 Applicant an opportunity to approach again. You'll have up 13 to three minutes to address some of the comments you heard, 14 or answer any questions of Staff. Thank you. 15 16 PAMELA NIETING: I'm very thankful for my 17 education as a licensed civil engineer, because I feel like 18 I can speak a little bit eloquently on this. 19 From a utility perspective, we hired some of the 20 best engineers, CBG, and all of this looked at thoroughly, 21 from capacity, sizing, etc. 22 Also, we did a lot of geotechnical studies, and 23 we also are following and abiding by the AP Act, and so we 24 had two different types of geotechnical engineers just to 25 make sure that we had the correct findings about what Mr.

Fagot had discussed about the faults that are, frankly, a lot in the area that we have.

With regard to CEQA, and I know that Staff can discuss this, the project is looked at individually and within the context of the Housing Element when it's tiering off; that's the beauty about CEQA law, that it looks at it.

I know that Mike Vroman can also speak to this.

We not only did the VMT and LOS, but Mike also recommended—
which I'm very thankful that he did—driveway counts along

Garden Lane, because we were concerned... I don't know, Mike,

if you want to talk about that. But we did that

specifically for the different concerns of the neighbors.

One quick item, for about the last two weeks I've come at different hours of the day to kind of see what traffic patterns are, and if I may say, there are actually different traffic patterns based on the end use, meaning like if it's residential versus commercial, and so I know that it may feel like a lot, and I don't know, Mike, if you want to talk about the driveway counter, where there wasn't any impact when they looked at that. But we did care about the neighbors on Garden Lane, so we did do that.

I think that was all the comments. Neighborhood parking, traffic, utilities, and then geotechnical perspective I think is what I heard.

Mike, don't feel that you need to come up. I just wanted to let them know that you did do that.

COMMISSIONER RASPE: Thank you, and before you sit down, Commissioners, any follow-up questions to the Applicant? Actually, as long as I have you, two questions.

The currently existing site, the egress and ingress are from Los Gatos Boulevard. You have essentially closed that off except for Pedestrian Way, and put it onto Garden Lane. Did you ever consider as part of this project having the driveways come back onto Los Gatos Boulevard? Was that a consideration, or does the site make that impractical or impossible? What was the reason you didn't do it that way?

PAMELA NIETING: It had to do with traffic and congestion. We wanted to make sure there was fluid in and out, and again, when we looked at it, you're looking at it not from a commercial. In a commercial you have a lot of in/out, in/out during the day, versus residential you have different hours, and that's why yours truly today sat outside of the site on Garden Lane looking at that cute little park, because I also have young children, just trying to see. All of the workers were gone by then, so I just kind of sat there, and that was very important for us, and that's why we had not just one in/out, we had two

in/outs plus a third for the parking. That's why you have one, two, three to hopefully have a fluid movement of vehicles, because we didn't want to impact the neighbors.

Oh, and then, Commissioner Burnett, the 5' is only in one part of a pinch point of the building where the edge of it is, but when the units that face the Boulevard are 15' from the face of curb to the face of the building, so I did want to say that; we just verified it right now.

COMMISSIONER RASPE: Thank you, and one more follow-up question. You're asking for many waivers, but you're only asking for one concession, and that is the BMP count. You don't want to offer a three-bedroom, low- or moderate-income unit. Can you discuss why that's not part of the mix? I would think having a larger unit for a low-income family would be desirable in that.

PAMELA NIETING: This is a bit of conjecture; I'm not speaking all builders, but I've worked for a few. The BMR units essentially for all builders comes at a loss, so we have a negative, and so normally that is why density is important, because you're trying to spread the cost. In this case it was literally for financial reasons, to make the project affordable.

One thing that City Ventures prides itself on is to not do an in-lieu fee and to build the homes on the

1 site, versus paying for the Town or cities to have money that just sits there, and then no one comes in and builds 3 affordable housing. 4 COMMISSIONER RASPE: I appreciate the response. 5 Commissioner Stump had a follow-up question. 6 COMMISSIONER STUMP: I just want to get a 7 clarification. You were speaking about setbacks once again, 8 and you said there is only one instance of a 5' setback because it's kind of a pinch point, but then everything 10 else went to 15'? 11 PAMELA NIETING: Because I think Commissioner 12 Burnett asked about Los Gatos Boulevard, having... 13 COMMISSIONER STUMP: Exactly, Los Gatos 14 Boulevard. 15 16 PAMELA NIETING: And I apologize that I didn't 17 put that exhibit on my slides, but there's a pinch point 18 that's closer to the Rotton Robbie, that's the size of the 19 building that gets too close, but otherwise we just 20 measured it; it's 15' from the curb to the face of the 21 building. 22 COMMISSIONER RASPE: Thank you. Commissioners, 23 any other questions? No. Thank you, again, for your 24 presentation this evening. I'll close the public portion of

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this matter and open up the discussion to my fellow

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commissioners for questions or comments. Feel free to ask questions of Staff, any Staff members we haven't heard of, or discuss among ourselves. Commissioners, I open the floor to you. Commissioner Stump.

COMMISSIONER STUMP: Let's start with transportation. The project will need to implement a Transportation Demand Management Plan. Can you illuminate for us a bit what is in a Transportation Demand Management Plan?

MIKE VROMAN: That would be included as part of the Conditions of Approval, and it's mandated because there are ten or more units. As was noted, there is not VMT impact because this project is consistent with the General Plan and the Housing Element, and the traffic study did show a density of like 35.25 units per acre, so it was within the 30-40 units per acre density of the General Plan.

DIRECTOR PAULSON: Mr. Vroman, can you give the Commission an idea of what types of items are used in a TDM?

MIKE VROMAN: Yes, in a TDM plan there are amenities they can have to facilitate bike use and bus use. They can issue bus passes or discount passes for residents,

or try to work something out with VTA, especially since they are so close to the bus stop.

They also could do things to encourage the live/work units, or something that will reduce trips, because theoretically people will be living and working there, and therefore they won't be leaving to go to another job.

Probably the biggest things here are the proximity to the bus stops, but also bike facilities, facilitating pedestrian and bike access through the property.

And other things, like provide high Internet speeds to encourage people to work from home.

COMMISSIONER STUMP: Thanks. Can I do a follow-up on transportation?

COMMISSIONER RASPE: Please.

COMMISSIONER STUMP: The traffic study estimates 266 new daily trips over existing conditions. For those people that are not professional traffic engineers, it's hard to wrap your head around a number like 266 and say no impact. So, how do you go about explaining to people that are not traffic engineers that a number like that really is not significant?

MIKE VROMEN: It would be 266 new trips, and a local residential street is expected to handle about 1,000 vehicles per day. If you look at it over the course of the day, the same people are driving 15 hours, so that's about 60 trips per hour for an average street.

The more critical thing we look at to determine traffic impacts is what the peak hour traffic is going to generate, and as Ms. Nieting referred to, our standard in Los Gatos is 20 new trips per peak hour. So, if a project generates 20 new trips in a peak hour, either AM or PM, that will necessitate a traffic study. I think I've explained in the past that most agencies in Silicon Valley require 100 new trips to require a traffic impact, but because Los Altos we have strong concerns about traffic impacts, we require the threshold is 20 new peak hour trips.

As Ms. Nieting referred to, this project would have generated under ten new peak hour trips, however, because the three existing driveways were on Los Gatos Boulevard, ten new trips on Los Gatos Boulevard wouldn't be very impactful, but because there are no driveways currently from this property that go into Garden Lane, that's what she was referencing as to why the Town required them to do a traffic study.

Ordinarily, by just going by the rules it wouldn't be required, but because there will be more than 20 new trips on Garden Lane, that's why we required it, and that's why she said she's glad we did require it, because that's an issue now.

The new trips on Garden Lane would be 31 PM peak hour trips and 26 AM peak hour trips. Those will be going out. Since there are no trips there, those will all be new trips for Garden Lane. That works out to about one every two minutes for each hour, so based on the existing traffic now, and we did have traffic studies done to look at existing conditions primarily at Garden Lane and Los Gatos Boulevard where we have the signalized intersection, there was very little to no change in the Level of Service, which as Director Paulson mentioned, is no longer a CEQA requirement, but we still look into Level of Service and we still do that analysis for projects within the Town.

COMMISSIONER STUMP: Thank you.

COMMISSIONER RASPE: Thank you. Commissioner Barnett.

COMMISSIONER BARNETT: This is for Ms. Whelan. The setback exemption or concession is something that's been included in the application, so my question is understanding that members of the population feel that

that's not appropriate for this site, do we have the option to require that there be a further setback?

ATTORNEY WHELAN: As a general rule, the Town can't deny a waiver that would physically preclude the project as proposed, but what I would like to do is go to the statute, and I can read you the grounds for denial out of the statute. That might take me a couple of minutes.

COMMISSIONER BARNETT: We talked earlier about the cumulative impacts and the potential study by the Town of that, but I believe you said that it would be legally inadvisable to wait for that report to come out before dealing with this project, is that correct?

ATTORNEY WHELAN: As a general rule with regard to the Housing Accountability Act, if there's any reason to delay a project, it should be like for a beneficial result. So, if this density was already analyzed for when the Housing Element Overlay Zone was adopted, and this project is consistent with the Housing Element Overlay Zone, the question to ask is what new information would come out of that study?

COMMISSIONER BARNETT: Thank you, that's very helpful. I think those are my questions for now. Thank you.

COMMISSIONER RASPE: Thank you. Any other questions, Commissioners? Yes, Commissioner Stump.

COMMISSIONER STUMP: Switching over to the world of parking. Obviously, based on State law we don't have much of a say on parking requirements for this project, or really any of these other like projects that are now in process.

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what solutions?

From the Town's perspective we're short 40 7 parking spaces in this project, based on our own code 8 requirements. This is more of a global question, so it's not project-specific, but how is the Town going to start 10 dealing with inadequate parking, which we already deal with 11 in the downtown area, and now we're potentially pushing 12 inadequate parking out into our more residential areas?

There may not be an answer tonight, I understand that, but

Or, if we don't have solutions, I would really start encouraging us to be looking at what solutions can we put in place? If I lived over on Garden Lane, or if I lived over in this gentleman's neighborhood, I would probably say let's go to permit parking, or something along those line. So, has any thought been given to how we're going to manage this parking challenge that's kind of getting pushed out into the neighborhoods?

DIRECTOR PAULSON: I'll start, and then I'm not sure if Parks and Public Works might have some other ideas.

I know it has been discussed, I can't remember, in formal or informal settings, knowing that these projects were coming, not just the Boulevard, but some other locations where the State requires the Town to allow them to have the reduced parking requirements.

As to what mechanisms or options might be available to help minimize that impact for surrounding neighborhoods, one idea would be some kind of parking limitations from a time perspective or permit perspective, but I'm sure there are other ideas that the Town ultimately may consider. I'm not sure if Mr. Heap, the Town Engineer is aware of any other thoughts, even though they may not currently be in motion.

GARY HEAP: Yes, thank you. Gary Heap with the Public Parks and Public Works Department.

We are working on a residential parking permit program policy document. Right now, we do have a number of residential parking permit areas in Town, but they haven't been put in really over the years and established with a set of criteria within a policy document, so we are working on that document and should have that ready for distribution and public review in the next several months.

COMMISSIONER STUMP: Thank you.

1 COMMISSIONER RASPE: Thank you. Commissioners, 2 any further questions, thoughts? 3 ATTORNEY WHELAN: I have an answer on the waiver. 4 COMMISSIONER RASPE: Thank you, if you would. 5 ATTORNEY WHELAN: The statute, which is 6 Government Code Section 65915, provides that the public 7 entity shall grant the waiver requested by the Applicant, 8 unless the Town makes a written finding based on substantial evidence that the development standard for 10 which the waiver is requested would not physically preclude 11 the construction of the development at the densities and 12 with the concessions or incentives that are permitted under 13 Density-Bonus Law. 14 COMMISSIONER RASPE: Thank you for the 15 16 information. Commissioners, any other questions for Staff? 17 No. Any other thoughts or comments generally? Commissioner 18 Burnett. 19 COMMISSIONER BURNETT: Again, referring to our 20 Town Architect, I believe he did address the idea about if 21 we did have more of a setback, and he gave a way to make up 22 units. I forgot exactly where it was in his report, but the 23 developer could make up units elsewhere to keep the 24

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density, but change some of the configuration.

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COMMISSIONER RASPE: Thank you for those thoughts. I'll go ahead and lay out a couple of my thoughts. As I've sat here, I've jotted down some notes. Perhaps in no particular order.

I think we have to begin the analysis with the understanding that this site was listed in our Housing Element. It was designed to be developed for this very purpose. Housing, which includes affordable housing elements, is what's going to go in this spot, and frankly, it's what should go in this spot. I think our town needs more housing and more affordable housing products. We can argue about what that looks like, and how many units are going to be in there, but I think this is an excellent location for this type of product.

They could have developed this project as an SB 330; they elected not to. They're using the Density-Bonus Law, and I want to thank the Applicant for that. I think in the end it results in a better product for them and for the Town.

This project as currently designed complies with the Housing Element Overlay Zone, so, for instance, it's tall but it's not more than the Housing Element Overlay Zone permits, 45'; they're within their limits.

The aesthetics, I generally find them appealing. The design, I understand Architect Cannon has some additional thoughts, and some of those I think were pretty good, but the notion, for instance, of making each individual unit appear as an individual unit, I think, would be an error. If they're only 16' wide, for instance, I think what you're going to get is almost New York City appearance structure: very narrow units as opposed to a longer, more streamlined façade.

They think the density is about right; I think they're not asking for anything specific there. Per my previous comment, I wish there was an additional BMP unit for three bedrooms. I think a family of lower income status in that facility would benefit from that, but I understand why they can't do that.

Parking is going to be a challenge, no two ways about it, but according to the Density-Bonus Law, they are at their numbers. They've hit their numbers; they're not asking for anything there. We are not at a no net loss problem.

With every project we're going to have a traffic issue; there's just no two ways about it. This site, I think, has some benefits in that it's got the bus stop, it's close to the freeway. I think it's going to benefit,

hopefully taking some of the traffic directly off our streets into alternative means; that's my hope. Again, the traffic study seems to indicate that there will be impacts, but not so significant as to raise a CEQA challenge.

Again, I want to compliment the builder. They've done, I think, as good a job as you're going to do on this site. There are going to be issues. In this Town, we're not going to have any perfect projects. This one checks a lot of boxes. I think it's the best you're going to do at that site.

Those are my initial thoughts, but I welcome further comments from my Commissioners. Commissioner Stump.

COMMISSIONER STUMP: From my perspective, this is a good project, but I have continuing concerns about CEQA.

The CEQA Guidelines Section 15162 that was applied or discussed in the Staff Report, the same section used to conclude that additional environmental review is not necessary, also recognizes that, "Significant effects previously examined may be substantially more severe than shown in the previous EIR," which I would argue would be the 2040 General Plan Program EIR. "In these cases, a subsequent EIR may be required."

With the application of Builder's Remedy in Los Gatos, the Town is facing unprecedented development beyond

what we have ever experienced, and beyond what we studied certainly in the 2020 General Plan or the 2040 General Plan EIR, including higher densities.

As an example, eight of the 15 Builder's Remedy projects... And folks, I'm clumping them all as Builder's Remedy, even if they're not invoking Builder's Remedy, as the Applicant here is not, but until recently they were all identified as Builder's Remedy projects.

Eight of the 15 projects have densities ranging from 59 dwelling units per acre to 225 dwelling units per acres. Six of the 15 projects are clustered along Los Gatos Boulevard. Densities of these projects range from within the Housing Element Overlay Zone, 31 dwelling units per acre to 132 dwelling units per acre. Four of the six Los Gatos Boulevard projects range from 62 dwelling units per acre to 132 dwelling units per acre.

And again, I am not a CEQA expert, I'm just someone who keeps asking the questions and saying a cumulative impact study of some sort needs to be done. A supplemental CEQA report needs to be done that's going to really look at and study our current reality.

The volume and concentration of Los Gatos development is new information of a substantial importance under CEQA Guidelines; that same section we referred to,

but you go down and paragraph A, subsection 3, subsection B speaks to this directly and was understandably not contemplated or studied in 2020 for 2040. We just had no clue about what was coming, therefore it's legally inappropriate to rely on (inaudible) from that document to assess this or similar projects.

I would say that's my position. I am not an attorney. I'm doing my darndest, digging into CEQA and looking around, and getting good advice and counsel from our own Town Attorney and torturing her with questions, and I appreciate her willingness to speak with me about that.

I guess the way I would view this, my preference is to try to get to the point where we're got a conclusion and decision about a cumulative impact study and that I would make a motion tonight to continue this to a date certain. Why? I really hate going forward with the prospect of saying I can't make Finding #1, so therefore, if we're going to go forward with a vote, I'm going to vote no, and I really don't like that prospect, because I do believe this is a good project. It's not the project that I'm hung up on so much as it is the CEQA question. I will stop now.

COMMISSIONER RASPE: I appreciate that comment, and just in the frame of discourse, if I might,

Commissioner Stump. I guess my question would be, then, and

I think it's the same question the Town Counsel asked, what could we learn for this project specifically that would be different?

COMMISSIONER STUMP: But I think that's what the cumulative issue is, right? And again, I fully understand that some of these projects that are put forward may never come to fruition, but right now we have to assume they are.

So, right down the street, sharing the same intersection, a nine or ten story building at Ace Hardware. You say well, it's only 266 vehicles here, and then what's the number of vehicles there? If we don't look at the sum total of what's going to go on on Los Gatos Boulevard, in this case particularly, we are looking at, I think, some disastrous traffic consequences.

That's probably dramatic, but I'll just use that word. We're looking at some disastrous traffic consequences if we just look at these one at a time. I agree, one at a time, it looks pretty good, but now, what's the additive? What's it going to look like? So, I guess that would be my response, Chair Rasp.

COMMISSIONER RASPE: And I appreciate that. Thank you so much. Commissioners, other thoughts? Commissioner Barnett.

COMMISSIONER BARNETT: I believe that the Applicant has checked all the boxes, if I can use your phase, with respect to the legal requirements for the project. I think the architecture is acceptable, and I'm concerned that any delay for a program EIR regarding the cumulative impacts would be putting the Town in a position of legal risk.

That's not saying that I wouldn't like things to be different, but at least in this case we know that the Town has approved the traffic impacts for this project, and frankly, I don't know what can be done to alleviate traffic Town-wide when the Builder's Remedy and the Density-Bonus are allowing these types of projects to occur.

There was one interesting comment by the developer of considering architecture changes, and the thought occurred to me that we could have a motion approving the project with the recommendation that the developer work with Staff to consider the compliance with

the recommendations of the consulting architect, Mr.

Cannon.

Those are my general thoughts. I think we do need additional housing. I think affordable housing is very rare in the Town, and is very much required for people trying to

get started in the Town, and some of our service staff, and fire people, and the policemen as well.

So, overall, I would approve the project with the recommendation of at least consideration of further compliance with the recommendations of Mr. Cannon at a Staff level.

COMMISSIONER RASPE: Thank you for those comments. Commissioner Burnett.

COMMISSIONER BURNETT: Yes, thank you. I tend to agree with Commissioner Stump. After attending a commissioner meeting up in Santa Rosa talking about CEQA, I think we're actually on solid ground. We're looking at the whole picture here, not just one little slice, and I think that's what I came away with from at this meeting, that I think a supplemental report, a re-look, is mandated. "Substantial evidence supports a low threshold fair argument that a project may have a significant impact effect regardless of contrary evidence."

So, the fair argument standard is very important, and I know when we had our combined meeting with the Planning Commission and Town Council, the CEQA consultant that was with our Town Attorney, Ms. Kautz, mentioned the fair argument standard is powerful, and it's something that (inaudible) needs to look at.

1 I think Planning Commissioners represent the Town of Los Gatos and the citizens, and this is a new project 3 coming in, and again, I think we have to look at the total 4 impact of all the projects that may come forward, and 5 that's why I feel we're on solid ground with CEQA. I think 6 CEQA actually wants us to do something like this if 7 substantial evidence comes forward, and I don't think that 8 was taken into consideration in our 2040 General Plan at all. It was based on much different numbers, much different 10 densities, and so at this point I have to agree with 11 Commissioner Stump and his summary. 12 COMMISSIONER RASPE: Thank you for those 13 comments. Commissioner Barnett and Commissioner Stump. 14 COMMISSIONER BARNETT: The item before us 15 16 involves a recommendation to the Council. 17 COMMISSIONER RASPE: That's correct. 18 COMMISSIONER BARNETT: And in that context, if 19 there's a split on the Commission as to the right way to 20 go, could both of those perspectives be presented as a 21 recommendation for consideration by the Council? 22

DIRECTOR PAULSON: I'll say no, to start out with, and Ms. Whelan can correct me. Council will get verbatim minutes, so they will hear whatever conversations happened as the motion goes, but if you end up in a 2-2

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tie, then that would result in a recommendation of denial being forwarded to the Town Council.

COMMISSIONER BARNETT: Thank you.

COMMISSIONER RASPE: Commissioner Stump.

refer back to what Ms. Whelan shared with us a while ago when I asked the question, because again, some good work has been done behind the scenes to talk about how do we handle CEQA in this unprecedented number of projects that we've got coming at us that in a lot of cases we have very little control over, and CEQA is one of the things that we can use, because it's really also designed to protect the public, and that's the public that's here currently, our residents.

Now, I also believe it protects the public that we're going to be inviting to live in our community as well, because if we do this well, and we understand the impacts well, and we plan for those impacts, they will be the beneficiaries of less traffic issues, etc., so we're just trying to avoid other severe consequences.

And if we don't do that, if we just sort of move forward one at a time, then we're not exercising our duty the best; we're exercising our duty, but at worst the Town could even face a CEQA lawsuit. We talk about lawsuits. I

don't like talking about lawsuits, because I don't think anybody really needs to sue anybody, but we're talking about potentially a developer saying we're now going to go to court. The public can take us to court as well. Our own residents can file a class action if they don't believe that we're doing the work that is needed to study, that's needed to really lay out a thoughtful plan for this community housing plan, and I think we all want that. We all want below market rate housing. We want those things. I will stop there, Chair.

COMMISSIONER RASPE: Yes, Commissioner Burnett.

mean that we will not have projects coming forward. All this means is that we'll take a second look and maybe have the backing of what CEQA wants us to do, take these second looks when circumstances have changed, and have some new concessions or waivers that are not allowed. I can't get into that, because I don't know that, but what I do know is that development could continue, we would just have a little more control, because we would have a lot of new facts that the Town could consider in the projects.

COMMISSIONER RASPE: Thank you. My sense is we're divided. I'll just reiterate my prior comments without belaboring the point.

Again, we're going to see a great many projects in this town in the many months coming forward, and I don't disagree, we have to consider them cumulatively. But even given that analysis, I don't know how that would change this particular project.

This project I find to be well designed, within it the overlay zone limits asking for concessions which I think are not unreasonable, and so I don't think the cumulative analysis, even if performed, which I agree should be performed, significantly should or would alter this project, and for that reason I would support it.

But I believe we are at a 2-2 tie, and so my question, I guess, to Staff is the way forward. Should it be a motion for, and if that fails, then a motion in the alternative against, and then with those two failed motions, leave it at that and have it go to Town Council? Or a single motion? Would that represent the 2-2?

ATTORNEY WHELAN: A single motion would suffice, and then it would go... If the votes stay as they are, it will go as a recommendation of no to the Town Council.

COMMISSIONER RASPE: Very good. Then

Commissioners, I will take it upon myself to make the

motion to consider a request for approval to demolish

existing commercial structures, construct a multi-family

live/work development of 55 unit, a Conditional Use Permit
for a live/work development, a Condominium Vesting
Tentative Map, site improvements requiring a Grading
Permit, and removal of large, protected trees under SB 330
on property zoned CH:HEOZ, located at 15349 to 15367 Los
Gatos Boulevard. APNs 424-19-048 and 424-19-049.
Architecture and Site Application S-24-015. Conditional Use
Permit U-24-006. Subdivision Application M-24-008.
I can make all the required findings, and as part
of that motion I will include a recommendation for Staff
and developer to work further to implement the design
changes recommended by the consulting architect. That is my
motion. Let me hear from Town Counsel.
ATTORNEY WHELAN: Because this is an SB 330
project the Town is limited to holding five public
hearings, and so that's something to consider.
DIRECTOR PAULSON: Continuing it would be to a
third hearing, because the first conditioned counts as a
hearing as well.
COMMISSIONER RASPE: Very good. If I may ask,
what is the result of running out our hearing?
ATTORNEY WHELAN: It is deemed approved.
COMMISSIONER RASPE: Yes, Commissioner Barnett.

COMMISSIONER BARNETT: The five applies cumulatively to both the Planning Commission and to the Council, correct?

ATTORNEY WHELAN: The total of all Town hearings is limited to five.

COMMISSIONER BARNETT: Thank you.

COMMISSIONER RASPE: Commissioners, I'm going to put my motion on hold for one second and open the discussion to the Applicant's request. The request is, as opposed to a denial, to continue the motion, which would have the effect of adding at least one more hearing to the mix, so it would take us from two hearings to three automatically, which would only leave two in reserve, which puts the Town slightly closer to peril, is the best way of putting it. Commissioners, any thoughts on the Applicant's request, given that footing?

pust offer also, the two Commissioners who aren't here this evening are both recused, so the four of you are going to be sitting up there again with the new person when and if they start in May, then ultimately that's the landscape, but there could end up being a similar scenario.

COMMISSIONER RASPE: Understood. Very good. One argument could be, then, the quicker we get it to Town

Council, given the divided Planning Commission, the better landscape for the Town of Los Gatos given legal peril. Is that a fair statement?

DIRECTOR PAULSON: I think it's ultimately up to the Planning Commission. You can continue the item; that's perfectly fine. It may end up hamstringing future hearings. You can act on it with a recommendation one way or the other, so either way is perfectly fine.

COMMISSIONER RASPE: Commissioner Stump.

COMMISSIONER STUMP: Thank you very much. I guess what I'm coming back to is really wanting to get clarity around CEQA, and I know Ms. Whelan, you said that perhaps that would maybe be a four-week process; you can't lay a promise on that.

ATTORNEY WHELAN: And when I mentioned the four weeks, I meant landing on a solution.

COMMISSIONER STUMP: No, no, I understand that.

ATTORNEY WHELAN: Not finished (inaudible).

COMMISSIONER STUMP: No, I fully understand that, in that we land on a solution, and I don't know how that applies here, that if we were to say let's continue this to a date certain, four weeks out, six weeks out, if we have a solution in four weeks, I don't know what difference it makes other than we've got a way forward.

1 As I said, I like this project. This is not a matter of saying I'm against the project, but my concern is 3 CEQA, and this whole discussion about yes, we should 4 consider doing cumulative impact, that I know that 5 conversation is still taking place, and if we were coming 6 back with that settled, I would more than likely at that 7 point in time be a yes vote. I'm not trying to hold anybody 8 hostage, I'm just saying I need clarification around where we're going with CEQA study. That's why I was going to make 10 a motion, Chair, to do a date certain, but again, I realize 11 there are unknowns here and I can understand why we would 12 take a vote either way. 13

COMMISSIONER RASPE: Thank you. I appreciate those comments. Yes, Commissioner Barnett.

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COMMISSIONER BARNETT: I wonder if we could reopen the public hearing to allow the developer to explain why they would prefer to have a continuance.

COMMISSIONER RASPE: Commissioners, any objection? I'll do it, subject to a limit of three minutes. Thank you, I appreciate that.

PAMELA NIETING: The reason for the continuance is because I strongly believe in the work that Nick Pappani and Raney did. It's interesting, because when you talk about a CEQA exemption, it makes it seem like there was no

work done, but there were a numerous amount of technical studies, and so maybe what we can do is that Nick can put it into more simple terminology, because you're right, we are not CEQA attorneys, and I am certainly not a traffic engineer, so my hope is that Nick can put it into language that we can all understand, review the cumulative impact, and be able to present something that everyone can stand by, because I want you to be able to say to Staff, "Well done. You did a good job on that CEQA," which I know they did, because as an engineer I reviewed the document myself, so that's literally the only reason for the continuance is to be able to provide that, please. And just because it's also a good project.

COMMISSIONER RASPE: Thank you for those comments. I'll re-close the public portion of the hearing. Commissioner Stump.

through the CEQA work that was done, and I would consider it to be fine work, but when I look at the underlying EIR that it's resting on, that's where my concern is, that program EIR, and what we were studying at that time. We were studying nothing greater than 40 dwelling units per acre. The Housing Element environmental assessment that followed leaned totally on the General Plan EIR, and so my

position is not so much quality of work, because the quality of work was excellent, I agree with you. It's not so much that; it's we still are not looking at cumulative impact.

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again. This is for Commissioners and Staff. I'm trying to incorporate Commissioner Stump's and Commissioner Burnett's ideas regarding CEQA into the motion. How about if we fashion the motion, and I don't want to box anybody in, but a motion approving the project, again, subject to the recommendations of working with Staff on the consulting approval, and then further recommendation that the Town Council incorporate or evaluate the use of a cumulative EIR process as part of this project and all future projects? Would that satisfy you?

COMMISSIONER STUMP: It's not so much satisfying me. I think I'd have to look to the Town Attorney as well as say is this something that we could do. Because basically we're trying to give a project, and ultimately a deadline, to the Council.

COMMISSIONER RASPE: What I'm trying to do maybe has the cart and the horse here. I'm trying to protect the project, protect the Town on the number of hearings we have, but at the same time express our concerns on this

matter so that Town Council can decide whether to... Because ultimately, it's their determination since we're only making a recommendation. If part of the recommendation is to consider the cumulative impacts of the project as well, would that be a reasonable and appropriate recommendation for us to make to Town Council?

ATTORNEY WHELAN: In recommending approval, one of the findings that the Commission would be making is that the CEQA work that has been done for the project to date is adequate, and so if the Commission were to recommend approval, the Commission would need to make that finding.

That said, the Commission could make that finding, and then in addition recommend that the Town proceed with a cumulative impacts analysis for all the pending SB 330 projects.

COMMISSIONER RASPE: Commissioners? Commissioner
Burnett.

COMMISSIONER BURNETT: So, would that include this project? And I commend our Chair this evening for trying to come up with a decision here. So, my question would be would Staff work as quickly as they can to develop a supplemental report based on the cumulative impact so that it would go hand-in-hand, so it wouldn't be delayed longer and longer so more projects would slip in? But

again, would this project be included in the study that we would recommend?

ATTORNEY WHELAN: No, because if the Commission is recommending approval tonight, one of the findings is that the CEQA that was done for this project is adequate. Then with regard to timing, I'm estimating that Staff will have a proposed solution to the cumulative impacts question in about a month's time. Then I would say a fair estimate, if the Town elects to go with a supplemental EIR, I will say that preparation of a supplemental EIR is estimated to take at least six months.

COMMISSIONER BURNETT: Thank you.

COMMISSIONER RASPE: Commissioners, any further thoughts? I'm not sure where that leaves us. Is it a fair summary, then, to say that if we outlined the motion that I just summarized, essentially it would be a tacit approval of the EIR for this project, but then a requirement that this project be considered together with all future projects as part of a cumulative analysis. Is that a fair way to say it?

ATTORNEY WHELAN: One avenue would be, if the Commission were inclined and were able to make the findings, that the CEQA was adequate for this project, but to independently recommend to the Council that the Council

1 direct Staff to develop a method for analyzing cumulative 2 impacts for all SB 330 projects. 3 COMMISSIONER STUMP: We can say it would still be 4 included in that cumulative analysis, even if we've made 5 the findings and we go forward with the recommendation to 6 approve tonight, the data from this project would still be 7 part of the cumulative findings? 8 ATTORNEY WHELAN: That's correct. COMMISSIONER RASPE: Commissioners, given that 10 understanding of recommendations, that would be my motion. 11 Maybe just by a show of hands, not a formal vote, those 12 that would support a motion of that caliber before I 13 formalize it. Or comments, please. 14 COMMISSIONER BURNETT: My only comment is we are 15 16 facing another very large project coming up next week, and 17 how does that fit in the picture? 18 COMMISSIONER RASPE: I'll defer to Staff. 19 ATTORNEY WHELAN: Next week's meeting will be 20 more of a study session, because the CEQA is not yet 21 complete for that project. 22 COMMISSIONER BURNETT: Thank you. 23 COMMISSIONER RASPE: Commissioner Stump. 24

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1	COMMISSIONER STUMP: Sorry for the follow-up
2	question. When do we expect that CEQA study to be completed
3	on that project?
4	ATTORNEY WHELAN: I don't have an answer for that
5	tonight.
6	COMMISSIONER RASPE: Commissioner Barnett.
7	COMMISSIONER BARNETT: I second the motion as
8	presented by the Chair.
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10	COMMISSIONER RASPE: Thank you. We have a first
11	and a second. First, Staff, do you understand the motion
12	that's currently presented?
13	ATTORNEY WHELAN: As I understand it, the
14	Commission is considering making all the findings for
15	approval, and then having an adjunct recommendation to the
16	Town Council that the Council direct Staff to develop a
17	method to study the cumulative impacts of the SB 330
18	projects.
19	COMMISSIONER RASPE: Including the current
20	project.
21	ATTORNEY WHELAN: Yes.
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23	COMMISSIONER RASPE: With the additional
24	recommendation on the consulting architect recommendations
	for design elements. Those would be our two supplemental

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1	recommendations. That's the motion, and I believe
2	Commissioner Barnett, do I have your second on that motion?
3	COMMISSIONER BARNETT: Well, it just occurred to
4	me, in addition to findings we're supposed to make the
5	consideration under 29.21.50 of the code for granting an
6	Architecture and Site Application.
7	COMMISSIONER RASPE: My motion is so amended.
8	COMMISSIONER BARNETT: The seconder agrees.
9	COMMISSIONER RASPE: All right, we have a first
10	and second. Commissioners, any additional comments or
11	thoughts? If not, I'll call the question. All those in
13	favor of the motion, please indicate by raising your hand.
14	It carries 4-0. Mr. Paulson, are there appeal rights?
15	DIRECTOR PAULSON: There are not appeal rights,
16	since this is a recommendation. Staff will move forward and
17	work with the Applicant on next steps.
18	COMMISSIONER RASPE: Thank you very much, and
19	thank you, all, for your attendance and for your work on
20	this matter.
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22	(END)
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