| 1        | APP                                  | EARANCES:  |
|----------|--------------------------------------|--|
| 2        |                                      |  |
| 3        | Los Gatos Planning<br>Commissioners: | Jeffrey Barnett, Chair<br>Steve Raspe, Vice Chair                |
| 4        |                                      | Susan Burnett<br>Kylie Clark                                     |
| 5        |                                      | Melanie Hanssen<br>Kathryn Janoff                                |
| 6        |                                      | Emily Thomas   |
| 7        | Town Manager:                        | Laurel Prevetti  |
| 8        | Community Development                | Joel Paulson   |
| 9        | Director:                            |  |
| 10       | Town Attorney:                       | Gabrielle Whelan   |
| 11       |                                      |  |
| 12       | Transcribed by:                      | Vicki L. Blandin<br>(619) 541-3405                               |
| 13       |                                      |  |
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| 23<br>24 |                                      |  |
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| 20       |                                      |  |
|          | Item #3, 15860-1589                  | ; COMMISSION 8/9/2023<br>4 Winchester Boulevard<br>Shelburne Way |
|          |                                      | 1<br>ATTACHMENT 4  |
|          |                                      |  |

1 2 PROCEEDINGS: 3 4 CHAIR BARNETT: We'll now move on to Item 3 on the 5 agenda, which is a request for approval of demolition of 6 one existing office and four residential buildings, 7 construction of an assisted living and memory care 8 facility, Variances for the maximum height and lot coverage of the zone, merger of four lots into one, and removal of 10 large protected trees on property zone O located at 15860-11 15894 Winchester Boulevard and 17484 Shelburne Way. The 12 APNs are 529-11-013, -038, -039, and -040. Architecture and 13 Site Application S-21-008, Conditional Use Permit 14 Application U-21-010, Variance Application V-21-003, 15 16 Subdivision Application N-22-008, and Mitigated Negative 17 Declaration ND-22-001. 18 Staff has noted that an additional study and 19 Mitigated Negative Declaration have been prepared for the 20 project, and stuff has recommended denial of the 21 application. We'll hear from Ms. Armer on that issue. The 22 property owner is Green Valley Corporation, dba Swenson. 23 May I see a show of hands from Commissioners who 24 have visited the property? It's unanimous, and are there 25 any disclosures? LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 2

| 1       | I have one. In my law practice I at one time  |
|---------|---|
| 2       | represented University Oaks Condominium Association, which                          |
| 3       | has submitted opposition to the proposed project, as well                           |
| 4       | as some of its members. Per staff in my office the last                             |
| 5       | work was performed in 2008, but I believe there may have                            |
| 6       | been other services closer to my retirement in 2020. I've                           |
| 7       | given the matter significant thought and I believe that I                           |
| 8       | can act without prejudice in this matter.   |
| 9<br>10 | Having said that, Ms. Armer, you will be giving                                     |
| 10      | the Staff Report tonight?   |
| 12      | JENNIFER ARMER: Yes, thank you. Good evening,                                       |
| 13      | Chair, Vice Chair, and Commissioners.   |
| 14      | The item before you this evening is a proposal                                      |
| 15      | for a new assisted living facility at the corner of                                 |
| 16      | Winchester Boulevard and Shelburne Way. As just stated by                           |
| 17      | the Chair, the request includes demolition of the existing                          |
| 18      | buildings, a Conditional Use Permit for the proposed use, a                         |
| 19      | Variance from the maximum height limit of 35', a Variance                           |
| 20      | from the maximum lot coverage of 40%, and merger of the                             |
| 21      | four lots into one, including also removal of large                                 |
| 22      | protected trees.  |
| 23      | An Initial Study and Mitigated Negative   |
| 24      | Declaration has been prepared as part of the required CEQA                          |
| 25      | environmental review.   |
|         | LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard |
|         | and 17484 Shelburne Way   |
|         | 3   |

1 The proposed project would create a new three-2 story assisted living and memory care facility consisting 3 of 107 assisted living units and 18 memory care units with 4 54 parking spaces, most of which would be provided in a 5 below-grade parking garage with access off of Shelburne 6 Way. 7 As part of the process a Story Pole Exception was 8 granted by Town Council, which required larger signage, and 9 a video simulation is available online. The project 10 complies with zoning with the exception of the two 11 Variances previously mentioned for heights up to 50' and 12 lot coverage of 50%. The proposed use is permitted if 13 approved through a Conditional Use Permit. 14 The Town's Consulting Architect reviewed and was 15 16 in support of the building design with no recommended 17 changes. 18 Environmental review, as I stated, was an Initial 19 Study and Mitigated Negative Declaration. The appendices 20 did include transportation and arborist reports among other 21 reports. 22 Some of you will remember the previous office 23 project that was approved on the site in 2017. The proposed 24 project does take into consideration the feedback and 25 conditions that were applied to that project as well as LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 4 feedback received from the Conceptual Development Advisory
 Committee (CDAC) meeting in 2020 in designing this project.

3 In addition, the Applicant has worked with Staff 4 to provide required information and modify their proposal 5 to address Staff comments and reduce the extent of the 6 variance request for height. Staff does not recommend 7 approval of the Variances currently requested, but if 8 Planning Commission finds merit in the request we would 9 point you towards the required findings in Exhibit 3 and 10 Draft Conditions of Approval in Exhibits 4 and 5. 11

Public comments were received and provided to you in the Staff Report in an addendum and in a Desk Item. They have been a mix of supportive comments and concerns about the proposed project.

This evening we have Town Staff from Planning and Public Works as well as the Town's Transportation Consultant, the Town's Environmental Consultant, and the Town Attorney all available to support your discussion.

This concludes Staff's presentation, but we'd be happy to answer any questions.

20

22

CHAIR BARNETT: Thank you very much, Ms. Armer. Do Commissioners have questions? Commissioner Clark. COMMISSIONER CLARK: Thank you. I just have a quick question. I know that this is part of the policy and LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

not something we would be changing or anything, but what is the reasoning for the 40%-50% lot coverage? I felt like that's so little of the lot. What's expected to be done with the rest of it, if that makes sense?

5

JENNIFER ARMER: Thank you for that question. 6 This is an interesting situation where the Office land use 7 designation in the General Plan actually does list maximum 8 lot coverage of 50%, but in this case the zoning is more 9 restrictive for the Office zone; it is 40%. In general, the 10 other areas of the lot are used for landscaping, access, 11 driveways, and required setbacks. As you can see, that is 12 what is proposed in this site for the area that isn't 13 considered lot coverage. 14

15 COMMISSIONER CLARK: And is the reasoning for the 16 limitation just massing overall?

17 JENNIFER ARMER: Generally in zoning, yes, but 18 that has to do with making sure that there is a certain 19 amount of spacing between buildings, and green space, and 20 other kinds of open space in terms of the feel of the 21 community. 22 COMMISSIONER CLARK: Thank you. 23 CHAIR BARNETT: Commissioner Hanssen. 24 COMMISSIONER HANSSEN: We recently went through 25 the process of updating our General Plan, and the land use LOS GATOS PLANNING COMMISSION 8/9/2023

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1 portion of that as well as community design are on hold as 2 the 2020 plan for the time being. My recollection is in the 3 2020 General Plan the highest height we have for any zone 4 is 45', is that correct? 5 JENNIFER ARMER: That is correct. 6 COMMISSIONER HANSSEN: And is there any building 7 on Winchester Boulevard that's more than 35'? 8 JENNIFER ARMER: We do have some buildings that 9 exceed that. I'm trying to remember what the height of the 10 Netflix building is. I don't know that number off the top 11 of my head, but I believe that is the tallest building in 12 that area. 13 COMMISSIONER HANSSEN: But Netflix was a Planned 14 Development at the northern part of Winchester? 15 16 JENNIFER ARMER: That is correct. 17 COMMISSIONER HANSSEN: Okay, thank you. 18 CHAIR BARNETT: Vice Chair Raspe. 19 VICE CHAIR RASPE: Thank you, Chair, and thank 20 you, Ms. Armer, for your excellent presentation. Two quick 21 questions. 22 First, I think you indicated we are getting 107 23 proposed assisted living units, and then 18 units for 24 memory care, is that correct? 25 JENNIFER ARMER: Correct. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 7

| 1      | VICE CHAIR RASPE: Do some or all of these count            |
|--------|--|
| 2      | toward our housing numbers for the Town?                   |
| 3      | JENNIFER ARMER: Thank you. The proposed project            |
| 4      | is considered Commercial in terms of the use on an Office  |
| 5      | zone, however, because of the way that these units are     |
| 6      | proposed with individual kitchens I believe, based on      |
| 7<br>8 | current State law we do believe that the 107 would count   |
| 9      | towards our housing production required by the Town's      |
| 10     | Housing Element.   |
| 11     | VICE CHAIR RASPE: Thank you, and one follow up             |
| 12     | question, if I may, Chair? I noticed some of the comments  |
| 13     | referenced driving studies and I think indicated that      |
| 14     | perhaps we had relied on an older dated study. Can you     |
| 15     | respond to that?   |
| 16     | JENNIFER ARMER: Thank you. If there are more               |
| 17     | detailed questions in the future, we do have the           |
| 18     | consultants who propared the 2021 study but the study that |

18 consultants who prepared the 2021 study, but the study that 19 was the basis for the environmental review and our analysis 20 of the project was conducted in 2021, not the 2016. The 21 2016 report was mentioned because it was previously 22 conducted for development on the site, but that was the 23 basis for the previous office proposal approval. 24 VICE CHAIR RASPE: Thanks so much. 25 CHAIR BARNETT: Commissioner Janoff. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

| 1  | COMMISSIONER JANOFF: I have two questions.   |
|----|--|
| 2  | When I looked at Exhibit 1 it was dated 2022, and  |
| 3  | that's the current traffic study that was brought to our   |
| 4  | attention in the addendum. The addendum comment in summary   |
| 5  | was that the 2022 report used was based on a 2016 ITE  |
| 6  | versus when there was a 2021 ITE guideline available. Can  |
| 7  | you comment on that?   |
| 8  | JENNIFER ARMER: Thank you for that question. I   |
| 9  | actually will pass that off to Mike Vroman, our Senior   |
| 10 | accuarry will pubb char off to finde violant, our benief   |
| 11 | Traffic Engineer who is with us on Zoom. Mike, if you want   |
| 12 | to go ahead and unmute yourself and answer that question if  |
| 13 | you are able, or pass it on to our consultants from TJKM;  |
| 14 | that's up to you.  |
| 15 | MIKE VROMAN: Good evening, Commissioners. The  |
| 16 | report looked at the ITE Trip Generation Manual, the $10^{th}$   |
| 17 | edition, which I believe was replaced by the 11 <sup>th</sup> edition in   |
| 18 | the fall of 2021, so at the time of report I believe it was  |
| 19 | current; it was the 10 <sup>th</sup> edition. Now there is a new one,  |
| 20 | but TJKM did a quick analysis earlier today and the $11^{th}$  |
| 21 | edition actually has a reduction in the AM. In the $10^{th}$   |
| 22 | edition there were 16 trips into the site, 10 trips out,   |
| 23 | for a total of 26 trips in the morning peak hour. In the PM  |
| 24 | peak hour there were 12 in and 22 out for a total of 25  |
| 25 | peak hour there were 13 in and 22 out, for a total of 35,  |
|    | compared to the 11 <sup>th</sup> edition ITE Trip Generation Manual<br>LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way<br>9 |
|    |  |

| 1       | there are 14 in the AM going in and 10 coming out, for a   |
|---------|--|
| 2       | total of 24, so there is a net reduction of two fewer trips  |
| 3       |  |
| 4       | based on the ITE 11 <sup>th</sup> edition, and in the PM it's 12 in, 20  |
|         | out, and 32 total, so that's actually a reduction of three,  |
| 5       | so materially it doesn't make any difference at all in the   |
| 6       | analysis report. If anything, it might reduce it a very  |
| 7       | slight amount, because there are slightly fewer trips both   |
| 8       | in the AM and the PM, but once again, that was the current   |
| 9<br>10 | edition at the time the report was done. Now we're using   |
| 10      | the 11 <sup>th</sup> edition.  |
| 11      | COMMISSIONER JANOFF: Thank you. I have one other   |
| 13      | question for Staff. Ms. Armer, you said you believe that   |
| 14      | the 107 units would be counted toward the RHNA numbers.  |
| 15      | Either through further explanation, or perhaps the Town  |
| 16      | Attorney could clarify if they actually will. The reason I   |
| 17      | pursue this question is it seems to me that when we are  |
| 18      | considering a senior community, not in the distant past the  |
| 19      | answer was no, that they did not count toward our RHNA, so   |
| 20      | I want to be absolutely sure rather than maybe.  |
| 21      | JENNIFER ARMER: Thank you for that question and  |
| 22      | the opportunity to clarify. Yes, we are counting these   |
| 23      | towards our RHNA allocation. They are actually currently   |
| 24      |  |
| 25      | listed as pending project units in the Draft Housing   |
|         | Element and we do expect to be able to count them.   |
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Over the last few years this has been a question as to whether this type of unit does get counted, but the most recent information that we have received is that they would. The Town Attorney is available on Zoom in case she'd like to add something to this.

ATTORNEY WHELAN: That's correct. I do recall that there was also a discussion as to whether or not the Town could impose its below market rate (BMR) requirement on these residential units, and I recall that we concluded that the Town could not do that.

12 CHAIR BARNETT: Other questions for Staff? 13 Commissioner Burnett.

6

14 COMMISSIONER BURNETT: Thank you. One of the 15 letters was wondering should this area be changed and zoned 16 from an Office zone to an RN zone based on the fact that 17 it's no longer office space but residential? It was brought 18 up in one of the comments from a neighbor.

JENNIFER ARMER: Thank you for that question. The use that is being considered here is allowed with a Conditional Use Permit. Whether this lot is zoned Office or if it's zoned Multi-Family, there are actually, I believe, at least five different zones in which this is allowed, but in all cases it requires a Conditional Use Permit, so a

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| 1        | change in zoning does not actually affect the use, the   |
|----------|--|
| 2        | process for approving this use on this site.   |
| 3        | COMMISSIONER BURNETT: Thank you.   |
| 4        | CHAIR BARNETT: Other questions? There will be  |
| 5        | further opportunity later. Commissioner Clark.   |
| 6        | COMMISSIONER CLARK: Thank you. I have a follow   |
| 7        | up question for the Town Attorney. I was wondering if you  |
| 8        | could say why the Town is unable to impose the BMR   |
| 9        | requirements on this?  |
| 10       | ATTORNEY WHELAN: I'd have to get back to the   |
| 11       | Commission with that information, because it was research  |
| 12       | that we did about a year ago and I don't remember the  |
| 13<br>14 | details about the BMR requirement, but I can provide that  |
| 14       | to the Commission in the future.   |
| 15       | JENNIFER ARMER: Through the Chair, I could add   |
| 17       |  |
| 18       | that I believe that that was based on the fact that this is  |
| 19       | not considered a Residential use, it is considered   |
| 20       | Commercial, and the BMR requirement is based on Residential  |
| 21       | uses. We can confirm that if needed, but that is my memory   |
| 22       | of those conversations.  |
| 23       | CHAIR BARNETT: Thank you for that. I think we're   |
| 24       | ready to open the public portion of the public hearing and   |
| 25       | give the Applicant an opportunity to address the Commission  |
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1 for up to five minutes. We have a card from the Applicant,
2 Mr. Bristow.

3 JESSIE BRISTOW: Good evening, my name is Jessie 4 Bristow of Swenson Builders; I'm the Development Project 5 Manager for this project. Along with me is my colleague 6 David Meades, who is our Senior VP of Architecture, and 7 he's here for any questions after the presentation. 8 First of all, I do want to say thank you for 9 allowing us to be here tonight. I just want to thank Staff 10 for getting us to this point. 11 On this slide I'd just like to highlight that we 12 reached out to the Town Council, University Oaks neighbors, 13 and we went to the CDAC when we first thought about this 14 project in 2020, and asked the same question of all three 15 16 parties. We asked would you prefer a mixed-use or 100% 17 apartment project, or would you prefer a senior care 18 facility, and the consensus was a senior care facility; and 19 the University Oaks residents actually expressed that they 20 didn't want to be next to an apartment building, so that's 21 the direction we took. The CDAC also said that they would 22 like to see Mediterranean architecture. There was other 23 outreach, but I can go into detail later. 24 I want to highlight we first submitted in April 25 2021 after all the feedback that we got. We were deemed LOS GATOS PLANNING COMMISSION 8/9/2023

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<sup>1</sup> complete in July 2022 and all of that, as Staff said, was
<sup>2</sup> making adjustments to the project to try to make it as
<sup>3</sup> conforming as possible.

We already discussed the reason we're going for that 50% lot coverage Variance; that is the General Plan. The General Plan is a progressive document, it's what you want to see your town build out to in the next 15-20 years, and it is a better efficiency of the site for our proposed use.

10

The height request, we do have a sloping lot and 11 so it makes this challenging for our project to meet this 12 height at 35 feet. If you look at the building at the top 13 of plate, not including the mansard roof, the building is 14 actually trying to meet as much as possible. On the 15 16 frontage of Winchester we are, but on Shelburne we're not; 17 and we can highlight that later. We also have the mansard 18 roof to shield mechanical equipment and solar equipment.

19 When we first presented this project we had three 20 wings, and all three wings were three stories, and the 21 south wing that was closest to the University Oaks 22 neighbors was three stories, and after meeting with them 23 they asked can you step it down, can you scoot it back, and 24 can you provide more vegetation? So we went from three 25 stories to 20 stories and we lost about ten units on that LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

<sup>1</sup> floor, actually I think it was 15, and we went from a 10<sup>2</sup> foot setback to 15-foot setback, and we added vegetation;
<sup>3</sup> we made sure there would be plenty of that for privacy on
<sup>4</sup> both sides.

5 In here, this is in the plan set, the highlighted 6 yellow is the area and Variance that we're asking for, and 7 there's a blue line-it's in the plans, I apologize, it's 8 hard to see on the screen. Originally we had the back of 9 the building on the top floor where those umbrellas area, 10 those actually went all the way back, so we stepped in that 11 building and we went from a double corridor to a single 12 corridor and we lost ten units there. So we really tried to 13 step in the building to try to meet this Variance as much 14 as possible; we know we're not meeting it all the way, but 15 16 we did make a concerted effort.

Just quickly, if I could highlight, this is the south elevation for University Oaks. On the left side, that frontage of that two-story building on the building top place, not including the mansard roof, is now 23'. All the way back is 33', so if we eliminate the mansard roof and expose the equipment this project is conforming of what would be next to the neighbors.

One thing I really want to highlight, there was a comment in the University Oaks letter that says there's no LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

25

1 middle ground, that the developer isn't providing a middle 2 ground, and I think that's the confusion. This project is 3 the middle ground. We're proposing something that we think 4 is low intensive use, the users are self-contained and they 5 have everything they need. They're of an older age; they're 6 not going to be disturbing. There are less traffic impacts 7 as discussed, and we're really trying to propose a project 8 that the Town can be proud of and is higher end. 9

The alternative is SB 6 or AB 2011. Those went 10 into effect in July 2023, and anything that is zoned Office 11 or Commercial can be 100% residential. So based on where 12 Los Gatos is in the metropolitan area of Santa Clara you 13 can build up to 60 units per acre. We have 1.31 acres, so 14 that's 78 units; round it up to 80. That's not including a 15 16 density bonus where we can get a 50% increase; that would 17 be 120 units, and when you apply a density bonus you can 18 break the height.

So we would pursue another path if we don't have this option. We would build something bigger, we would build something taller, we would build bigger apartment units that would be more impactful, and the neighbors specifically said they didn't want to be next to an apartment unit.

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1 With that, those are the final points I'd like to 2 make. I appreciate your time and I can answer any 3 questions. 4 CHAIR BARNETT: Can you stand by for questions 5 for Commissioners, which I'm sure we'll have? Commissioner 6 Hanssen. 7 COMMISSIONER HANSSEN: We have a good number of 8 letters of opposition. There are a few in support, but I 9 would say the preponderance are letters of opposition from 10 the very neighbors that you said that you've spoken to, so 11 I was wondering if you could comment on what kind of 12 discussions you had and why are we seeing this much 13 opposition? 14 I will preface, after doing this for a number of 15 16 years, that it is very common with large developments that 17 at the very end after people realize that it might be 18 approved that people will be making comments, but since you 19 just met with them in August, what was discussed with them 20 at that meeting and what was the outcome of that? Because 21 here we're sitting with all these letters of we don't want 22 this. 23 JESSIE BRISTOW: I think the frustration with the 24 neighbors is that we met with them at the end of 2020, and 25 from then we started to design our project, and that's when LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 17

1 we submitted to Staff. So we met with them initially before 2 the CDAC. We met with them with that proposal and they said 3 could you step it in, step it back? And that's what we did. 4 Now, if they approve of that we wanted to keep 5 moving forward with the Town and Planning Staff and make 6 sure we can keep our application going and still be able to 7 hopefully meet the standards of what the neighbors 8 expected. 9 We had an individual meeting with one member of 10 the University Oaks with Staff on the call where after we 11 submitted our first submittal they basically went through 12 line-by-line what they did not like about the project, so 13 it just felt kind of regardless of what we did they weren't 14 going to be happy with the project. There are some letters 15 16 that say we would be okay with a one-story building or a 17 two-story building. Well, the section that is next to them 18 is two stories, but still it's the other part of the 19 project to have a functional facility I think they're going 20 to find challenging. 21 COMMISSIONER HANSSEN: Did you share with them in 22 this most recent meeting that the part of the building that 23 is closest to them is actually two stories? 24 JESSIE BRISTOW: Yes. It has been a long road, 25 and when we originally were going to come to the Planning LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 18

1 Commission in October or November of 2002, and when we put 2 up those story poles we didn't get any feedback regarding 3 those story poles. I understand that there was an 4 expectation to have more outreach, but again, no one 5 reached out to us, and so we went over the completed 6 package with what we were proposing and I said just wanted 7 to let you guys know we're going to the Planning 8 Commission, did you have any questions, any concerns? 9 I think some people that live farther south on 10 University Oaks away from the project aren't as concerned 11 about it, but I think people that live a little bit closer 12 in their development are very concerned about it, and 13 rightfully so; we are going to be neighbors. 14 COMMISSIONER HANSSEN: A follow up question. The 15 16 specific comment about people looking into windows, you 17 mentioned that you had increased the setback and there 18 would be screening trees, so is there a way that you are 19 able to demonstrate to them that ... Is it going to be 20 possible for people to look into each other's windows? 21 JESSIE BRISTOW: I think as much as any neighbor 22 in a two-story home if you're next to your neighbor, but 23 people have landscaping, people have trees, people have 24 blinds, and mind you, the average age in these facilities 25 are 83, so even if they do want to look out the window I'm LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 19 1 not sure if they're going to be able to see very far, but 2 again, there can be privacy effects that can calm some 3 people's nerves.

<sup>4</sup> COMMISSIONER HANSSEN: And you're committed to <sup>5</sup> putting in those privacy screenings like plantings and that <sup>6</sup> kind of thing to make sure that there aren't people looking <sup>7</sup> into each other's windows?

JESSIE BRISTOW: Yes, absolutely. I believe the request was to have evergreen trees so when the seasons change they are still full. If there's a need to add lattices or something of that nature along the separation wall, I think we could adjust our landscaping plan.

8

14

COMMISSIONER HANSSEN: Okay, thank you.

15 CHAIR BARNETT: Other questions for Mr. Bristow?
 16 Commissioner Janoff.

17 COMMISSIONER JANOFF: A couple of questions. 18 Although we've received a number of comments and concerns 19 from University Oaks, we also received concerns from other 20 neighbors. Can you describe the extent of your neighborhood 21 outreach in talking to not just University Oaks, but to the 22 broader neighborhood about the project? 23 JESSIE BRISTOW: I think directly across 24 Winchester is actually an office building; I think Stanford 25 had a medical office out there right across the street, so LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

| 1        | they didn't have any concerns. There was no communication,   |
|----------|--|
| 2        | so we assumed that was okay. Directly next to us is a  |
| 3        | veterinarian and we reached out to them, and they were   |
| 4        | excited to see a new change. They are backed up to an older  |
| 5        | portion of the property. We didn't have any communication  |
| 6        | with anyone directly across on the corner. We did have   |
| 7        | communication from the adjacent neighbor, who I think  |
| 8<br>9   | you're all familiar with, and he expressed his concerns and  |
| 9        | that he would only support our project if it were the same   |
| 11       | size as the original office that was approved in 2017. That  |
| 12       | was the extent of our outreach for the neighbors.  |
| 13       | CHAIR BARNETT: Something further, Commissioner   |
| 14       | Janoff?  |
| 15       | COMMISSIONER JANOFF: If I could just follow up.  |
| 16       | Just to confirm, you did not do any outreach to the  |
| 17       | neighbors? Not the business across the street, but the   |
| 18       | neighbors next to that and on the other corners, on the  |
| 19       | northern (inaudible)?  |
| 20       | JESSIE BRISTOW: No, we didn't. We spoke with the   |
| 21       | Senior Services Commission, the Los Gatos Recreation, and  |
| 22<br>23 | Los Gatos-Saratoga Senior Services.  |
| 23       | COMMISSIONER JANOFF: Right, but not the people   |
| 25       | who would be directly impacted by looking at the building  |
|          | in their daily lives, right?<br>LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way<br>21 |

1 JESSIE BRISTOW: Right. We were specifically told 2 to reach out to University Oaks. 3 COMMISSIONER JANOFF: Another question on a 4 different topic. You mentioned a couple of times that you 5 would meet the height requirements without the mansard 6 roof. What would you do if you didn't have the mansard 7 roof? 8 JESSIE BRISTOW: That's the thing; I think the 9 architecture that we were requested to pursue, that it 10 calls for that type of architecture. If we had a true roof 11 and not the mansard rood it would be much taller. It just 12 would be kind of out of balance, unfortunately, and it 13 would take a lot of articulation away from the structure. 14 COMMISSIONER JANOFF: Thank you. 15 16 CHAIR BARNETT: Other questions? Commissioner 17 Thomas. 18 COMMISSIONER THOMAS: Thank you for your 19 presentation and coming here tonight. I do have two 20 questions. 21 This whole application is coming right in between 22 our General Plan situation, so which General Plan were you 23 working off of essentially for a majority of this project? 24 Even though I know the 2020 is what applies, but briefly we 25 thought that the 2021 was there. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 22

| 1        | JESSIE BRISTOW: At the time I believe we just                        |
|----------|--|
| 2        | had the 2020 information. We were deemed complete in 2022            |
| 3        | and I don't believe the 2040 process had those draft                 |
| 4        | documents ready, so we were sticking with what we knew.              |
| 5        | COMMISSIONER THOMAS: Okay, thank you. Then my                        |
| 6        | second question is just related to the information on your           |
| 7        | last slide. First of all, have you been involved in any              |
| 8        | other projects where you have gone through these other               |
| 9        | routes, and would you maybe be able to elaborate a little            |
| 10<br>11 | bit more on what these development alternatives would look           |
| 11       | like?  |
| 13       | JESSIE BRISTOW: I have not personally submitted                      |
| 14       | an SB 6 or AB 2011. They did just go into effect, but we             |
| 15       | were aware of them, that they were passing a law for 2023.           |
| 16       | I have submitted an application for Builder's Remedy; that           |
| 17       | is also another option we that we could pursue, but again,           |
| 18       | it's not something that we want to pursue.                           |
| 19       | When it comes to these two laws, the AB 2011 does                    |
| 20       | require 15% affordable, so that would part of the project            |
| 21       | as well, but again, to get a density bonus you have to have          |
| 22       | that affordability anyway. I think for efficiency's sake             |
| 23       | and maybe cost we probably wouldn't do a basement, it would          |
| 24       | probably be a project that would be a podium. Right now I            |
| 25       | think the average size of our units are 400 square feet to           |
|          | LOS GATOS PLANNING COMMISSION 8/9/2023                               |
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| 1  | 700 square feet is the biggest, so to have an apartment in  |
|----|---|
| 2  | Los Gatos most likely it would make sense to have two   |
| 3  | bedrooms, so even though the units would be 120 units   |
| 4  | versus 125 for the current proposed project, you could have   |
| 5  | 120 units of at least two people, so that would mean more   |
| 6  | parking challenges, more traffic challenges. AB 2011 and SB   |
| 7  | 6, I believe, are ministerial, so we would not come to the  |
| 8  | Planning Commission to get approval.  |
| 9  | COMMISSIONER THOMAS: May I follow up?   |
| 10 |   |
| 11 | CHAIR BARNETT: Please do, Commissioner Thomas.  |
| 12 | COMMISSIONER THOMAS: This might be a question   |
| 13 | for Staff, so if you don't know, that's fine. With regard   |
| 14 | to going through those pathways, do you know what the   |
| 15 | parking minimum looks like for that, or would you not have  |
| 16 | to follow that?   |
| 17 | JESSIE BRISTOW: I think the State law   |
| 18 | supersedes. I think it's one space per unit. I think it   |
| 19 | depends on the size.  |
| 20 | COMMISSIONER THOMAS: We can follow up and ask   |
| 21 | the Town Attorney. Okay, thank you.   |
| 22 | CHAIR BARNETT: Anyone else at this time?  |
| 23 | Commissioner Clark.   |
| 24 | COMMISSIONER CLARK: Thank you. I wanted to ask  |
| 25 | about affordability. What income lovel are you targeting  |
|    | about affordability. What income level are you targeting,<br>LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way<br>24 |
|    |   |

1 and are there any affordable units incorporated, or did you
2 consider incorporating affordable units?

3 JESSIE BRISTOW: The challenge with these 4 facilities, and again, this is based on the knowledge I 5 know from the operators that we work on, at Swenson we're 6 not targeting a certain group, but again, we're trying to 7 provide a high-end facility for the Town of Los Gatos. 8 When it comes to the affordability, the challenge 9 of that is these facilities have a requirement that in 10 order for them to be licensed they have to have three hot 11 meals a day, there needs to be medication management, 12 they're legally responsible for the people onsite, so there 13 are a lot of factors as part of that certification and 14 there's a fixed cost to that. It's hard to subsidize a 15 16 fixed cost, and our operators have found that challenging, 17 and so when it comes to municipalities that do have an in 18 lieu option, that tends to be the solution. 19 CHAIR BARNETT: Did that answer your guestion?

<sup>20</sup> Okay, Commissioner Burnett.

21

COMMISSIONER BURNETT: Yes, thank you. Thank you for coming tonight. A question on the traffic. It says that there would be 351 daily trips at the facility. So since it's memory care and assisted living, is that 351 trips workers, nurses, or caregivers? LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard

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| 1        | JESSIE BRISTOW: The majority of the trips will                       |
|----------|--|
| 2        | be staff. The study that we referenced, I think it                   |
| 3        | referenced like 28 trips per peak hour in the AM and then            |
| 4        | for lunch and then the leaving. How we understand it from            |
| 5        | operators is there are three rounds, so you have your                |
| 6        | morning shift, the mid shift, and then the night shift; you          |
| 7        | have to have someone onsite 24/7, and they've expressed              |
| 8        | there is probably about 14-18 staff members, and there               |
| 9        | would be a doctor there, I think that would include the              |
| 10<br>11 | doctor, so you're looking at about 19 people per shift.              |
| 11       | The majority of these residents, the reason why                      |
| 13       | they're there is either them or their partner need                   |
| 14       | assistance, so more often than not the cars that are there           |
| 15       | don't move a lot, and not many of them actually own cars.            |
| 16       | The memory care is contained, and memory care does require           |
| 17       | more staffing, so that's why you're only seeing about 18             |
| 18       | memory care units and more assisted living; it's a                   |
| 19       | different class, so memory care is more hands on.                    |
| 20       | COMMISSIONER BURNETT: Thank you.                                     |
| 21       | CHAIR BARNETT: Any further questions? I have one                     |
| 22       | for you, sir. A couple of the letters that were submitted            |
| 23       | by neighbors indicated that the meeting was not conducted            |
| 24       | in an open manner and that it was sort of a fait accompli            |
| 25       | that was presented to them. Can you give me some idea of             |
|          | LOS GATOS PLANNING COMMISSION 8/9/2023                               |
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<sup>1</sup> how long the meeting lasted and was there a free exchange <sup>2</sup> of ideas?

3 JESSIE BRISTOW: In our previous meetings I don't 4 think everyone was there. Then this last final meeting, 5 because it is a very real project that's going to be heard, 6 every member was there, so there were a lot of people and 7 there were a few people that had never seen the project 8 before and shared their initial concerns from seeing it at 9 the very beginning and expecting further change, so I think 10 last week when we spoke with the residents essentially the 11 frustration is that the project was already deemed complete 12 and that there wouldn't be any further change. And the 13 reason why there wouldn't be any further change is we were 14 deemed complete and we've been trying to get to the 15 16 Planning Commission, so it wouldn't make sense for us to 17 try to adjust the project and go through that. Every time 18 we change something all of the reports have to be updated, 19 so it was our goal to get deemed complete and continue to 20 move the project forward.

We were deemed complete in 2022, and since then I don't believe anyone had reached out to us; maybe one resident, the one in particular that we had an individual meeting with along with Planning Staff, so I think the frustration was that there was nothing further to be LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

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| 1        | augmented on our project and our project is being proposed           |
|----------|--|
| 2        | as such.   |
| 3        |  |
| 4        | CHAIR BARNETT: I see. Thank you for that, and if                     |
| 5        | there are no further questions from Commissioners, thank             |
| 6        | you very much.   |
| 7        | JESSIE BRISTOW: Thank you.   |
|          | CHAIR BARNETT: Appreciate it. We now have a                          |
| 8        | request for an opportunity to speak from Joseph Gimagioni            |
| 9        | (phonetic). Please come forward.                                     |
| 10       | JOSEPH GIMAGIONI: I would only come up here if                       |
| 11<br>12 | I'm in favor of a project, and I've seen many proposals for          |
|          | this particular site over the years, there have been three           |
| 13       | or four, and actually I didn't like any of them, but when I          |
| 14       |  |
| 15       | saw this one I went this is a beautiful project, and I'm             |
| 16       | glad the Town Architect must agree.                                  |
| 17       | I think the architecture is timeless, I think it                     |
| 18       | will fit in with Los Gatos from a historical perspective,            |
| 19       | yet it does have the pizzazz that is kind of forward                 |
| 20       | looking too. I just think it's beautiful.                            |
| 21       | What worries me is I've heard things about taking                    |
| 22       | off the roof, and I would not be in favor of if you took             |
| 23       | off the roof. It would just start looking like so many               |
| 24       | buildings in the Bay Area and across the country as I                |
| 25       | travel that are just flat, boxy looking buildings. People            |
|          | LOS GATOS PLANNING COMMISSION 8/9/2023                               |
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<sup>1</sup> are starting to get really feed up with that. We're getting <sup>2</sup> tired of this boxy look. Please do not take off the roof <sup>3</sup> part of it. I think that's actually a pretty component of <sup>4</sup> the building itself.

5 Along with that, is there any way we can have a 6 height limitation-I'm not an architect so I don't know the 7 word-that would just consider the wall part that I think is 8 called the plane, and not include roof articulation? 9 Because what I'm afraid of is builders are just going to 10 build up. Let's say you say it's 35'. They're going to 11 build up to the 35' and just forget about the roof, get as 12 much square footage as they can, so is there any way 13 somebody can kind of look at that and say don't include the 14 roof articulation? 15

Otherwise, please don't change this project just for a few feet, and keep the roof; I think it makes the project look a lot better. So that's about all I can say. And if you can address the height and exclude maybe the roof portion, if someone could look at that.

CHAIR BARNETT: Before you go, we have questions from the Commissioners potentially. I don't see any. Can I ask you for your address?

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JOSEPH GIMAGIONI: Yes, 4860 National Avenue. I'm in San Jose, but if I look across the street it's Los LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

1 Gatos, so that one whole side is Los Gatos and our side is 2 San Jose; I'm not sure why. It's right near Carlton and 3 National. 4 CHAIR BARNETT: Thank you. Our next speaker will 5 be Chris Sullivan. 6 CHRIS SULLIVAN: Good evening, Commissioners. I'm 7 Chris Sullivan and I'm the property manager for Park Hill 8 View Apartments. It's between University and Santa Cruz 9 Avenue, right where we go into Blossom Hill. 10 Right now it is very interesting that we learn 11 that there is a slope involved with the proposed building. 12 What you may not know is that Park Hill View has a pump 13 that drains off the water table that comes down off Bruce 14 Avenue and that whole sector of property above us across 15 16 the street from Santa Cruz Avenue. We even had an event 17 during this atmospheric river that we all experienced where 18 a sinkhole presented itself, and you could check the Water 19 Department because they came out and looked at it. Rushing 20 water was coming down in between us and the condominium 21 that is our next door neighbor, and created a sinkhole, and 22 the water was raging coming through there. 23 So I have two concerns: One, about maybe 24 shoehorning this project into the corner. I'm curious if 25 anybody has done any studies on the land as far as the LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 30 <sup>1</sup> water table and where that runs. Number two, I have 30 <sup>2</sup> units in our apartment complex and our parking is <sup>3</sup> exhausted. My tenants walk from Bruce up the street and all <sup>4</sup> along University Avenue just to find a parking space, even <sup>5</sup> down by the auto body stores down there.

6 Putting a complex that has 107 people and then 7 the 18 people and then the employees that go with it, even 8 with underground parking you're going to have a problem. I 9 don't know if you guys have been on the weekends on 10 Winchester to Santa Cruz Avenue and University; it's a 11 parking lot. From 10:00am to 2:30 in the afternoon it's a 12 parking lot. Our people even struggle when we have the City 13 of Lights that comes on in the wintertime. We can't even 14 get in and out of our parking garage, because the traffic 15 is backed up almost all the way to Lark Avenue, so we 16 17 really have an issue here that I think we may be premature 18 in wanting to do it.

We love the concept, but no one has talked to us about the impact that this is going to have, not to mention the construction. If you're going to cut all that and do the civil and all the sewer and all the water, it's going to be a mess for awhile for everybody that lives in the area, and we don't want that to happen.

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1 We hope you guys don't pass this in its form now, 2 because it's not going to work for us. Thanks. Any 3 questions? 4 Oh, yes. Mr. Sullivan, thanks for CHAIR BARNETT: 5 standing by. Commissioner Thomas. 6 COMMISSIONER THOMAS: I do have a question. Thank 7 you for coming and speaking tonight. Since you're 8 representing this community, what sort of development would 9 have less of an impact for you in this location, or would 10 any development have an impact? 11 CHRIS SULLIVAN: It's a complicated answer, 12 because you've got an auto shop, and veterinarian facility, 13 then you're got four homes, and then you've got trees there 14 that need to stay being trees. Something that a contractor 15 16 could come up with, or someone to purchase the property 17 that would build homes that would be consistent with the 18 neighborhood look of the area I think would be helpful. 19 COMMISSIONER THOMAS: So you're saying that you 20 would want single-family homes to go in there? 21 CHRIS SULLIVAN: Something to that effect. 22 Duplexes would be fine, but residential, not commercial. 23 You start going in the commercial and we start getting 24 scared, because oh my, what's going to happen next? But I 25 would say something like duplexes, residential. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 32

1 COMMISSIONER THOMAS: So how would that address 2 the parking issue for you? 3 CHRIS SULLIVAN: Well, you wouldn't have 107 4 people. I heard it's called residential, but it's 5 commercial. Do each one of these 107 units have kitchens? 6 COMMISSIONER THOMAS: I'm sorry; we're not 7 answering questions. 8 CHRIS SULLIVAN: Because I'm curious about that. 9 CHAIR BARNETT: The developer will have another 10 opportunity to speak and he can address that. 11 COMMISSIONER THOMAS: Okay, thank you. 12 CHAIR BARNETT: Other questions for Mr. Sullivan? 13 If not, thank you, sir. Next would be Mary McCloy. Could 14 you please come forward? 15 16 MARY McCLOY: Good evening, Commissioners. Thank 17 you very much. My name is Mary McCloy and I live at 698 18 North Santa Cruz Avenue at Park Hill View Apartments, where 19 Mr. Sullivan also lives. There are about 40 of us there at 20 Park Hill View. We're two doors down from the proposed 21 construction. We live next door to University Oaks; we're 22 the next building down. 23 I attended the Planning Commission a few weeks 24 ago when there was a mix up on dates to talk about this 25 property, but I'd never been to a Planning Commission LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 33 <sup>1</sup> meeting before, and I want you to know how impressed I am
<sup>2</sup> with the way this commission handles its business.

<sup>3</sup> I've been a resident of Los Gatos for almost 30
<sup>4</sup> years living in the same place. I walk by the proposed
<sup>5</sup> construction site often and have been concerned since the
<sup>6</sup> signage went up describing the building of the assisted
<sup>7</sup> care and memory care structure. These are my concerns.

8

The signage in the QR code video describing the building and what it would look like, it seemed like a chalet type structure with no other buildings around and multiple trees with an unobstructed view of the Santa Cruz Mountains. In reality this is an existing neighborhood with homes and small businesses that fit the style of current architecture that are mostly one-story or two stories.

16 Winchester is a very busy traffic corridor, not a 17 nice quiet street with cars occasionally passing by, and 18 often is quite crowded at commute times and on summer 19 weekends, and especially at times for school. We've got 20 Daves School up the street right across the street from 21 where this construction is, and Bruce is quite congested at 22 the beginning and end of the school day. This is not a 23 quiet site for an assisted living facility. 24 The proposed building takes up many lots and 25 trees and is three stories tall. This is way out of

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<sup>1</sup> proportion for this neighborhood of homes and trees. The <sup>2</sup> proposed building exceeds the height size and limit size <sup>3</sup> and would set a precedent for the future development of the <sup>4</sup> same types of larger structures in our neighborhood. There <sup>5</sup> are regulations for a reason: to keep our community in some <sup>6</sup> type of uniformity and the same type of character of our <sup>7</sup> neighborhoods.

8

We need housing for older adults. I think I can 9 qualify for that. But not here on this street taking up the 10 height and space of this proposed building. It is out of 11 place in our neighborhood. Places like the Belmont Village 12 on Union Street in Los Gatos found an empty lot in a 13 neighborhood for its location. Other places like Belmont 14 Village on South Winchester found an existing neighborhood 15 16 where their building fit fine. We do need assisted living, 17 we do need memory care units, but we just don't need one 18 located on this property.

I just have another side. When I heard this
gentleman speak about talking to neighbors, I have no
knowledge of any meeting, no flyers. This is the first I
ever heard that there were meetings of people that live in
the neighborhood. At least where we live there was nothing
proposed. All the signage went up and it said it was
tonight.

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1 CHAIR BARNETT: You're out of time, but 2 Commissioners may have questions for you. And thank you for 3 your comments so far. Commissioner Thomas. 4 COMMISSIONER THOMAS: Hi, thank you for coming. I 5 just have the same question as the last speaker. Just what 6 type of development would you be supportive of seeing here? 7 MARY McCLOY: I would see something on a much 8 smaller scale, kind of like that office building, the one 9 that was going to go up there before; it kind of fit and 10 they weren't taking down everything around it to make it. 11 They weren't really changing the whole look of the area; it 12 was something that fit in. This just does not fit in. 13 CHAIR BARNETT: Other questions? I don't see any. 14 Thank you very much for coming tonight and for your 15 16 comments. Do we have anyone on Zoom, Ms. Armer? 17 JENNIFER ARMER: We do, thank you. We've got at 18 least a couple of people who have raised their hands to 19 speak on Zoom, so we will start with Georgina. You should 20 be able to unmute yourself. 21 GEORGINA VAN HORN: I'm Georgina Van Horn at 706 22 Winchester Boulevard here at the University Oaks. 23 First of all, I knew there was going to be a 24 building at that site. My concern is this building that's 25 proposed is absolutely enormous. It comes almost to our LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 36 <sup>1</sup> wall that separates the two properties. It will overwhelm
<sup>2</sup> this area, as the speaker just said.

3 Winchester is a way into town from Lark, from 85, 4 and it becomes North Santa Cruz right here at this point, 5 so it will drastically affect this area. It would also 6 affect me personally. I am one of the two closest 7 townhouses to the property, and our front doors are not on 8 Winchester; the two closest are not on Winchester. They 9 would be facing a whole side of the property, our front 10 doors. They're townhouses, they're two stories, so again I 11 am concerned about looking and seeing into those windows 12 seeing into mine. 13 When I walk over to my window here, I'm upstairs, 14 and I look out and I see the poles, the flags have been 15 gone, and I have to look and raise my head so far to see 16 17 the top of those poles, and the thing is I know how close 18 they will be to us. 19 We just have a little driveway here in front of 20 our two townhouses that are the closest, because it's not a 21 regular driveway, it doesn't even go through to University, 22 and then we have just a small like 2' of dirt with some 23 bushes and a few trees, and then almost here past the wall 24

there will be this absolutely gigantic building.

25

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1 We've tried here at the University Oaks to keep 2 the woodsy feel of our town, and the fact that just across 3 University there are two big parks, and this building does 4 not fit with our small town feel. 5 As I say, I know there will be a building there, 6 but first of all, we need more room here with our front 7 doors and not to have this wall, and just maybe you can 8 picture your house, where you front door is, if it's two 9 stories, and you have this building so close to you it 10 would drastically impact your house. 11 CHAIR BARNETT: You're out of time; I apologize 12 for that. There may be question for you from the 13 Commissioners. I'm looking; I don't see any. Thank you for 14 participating tonight. We have another Zoom caller? 15 JENNIFER ARMER: We do; we still have two hands 16 17 raised. The next is Dillon. You should be able to unmute 18 and speak. 19 DILLON PARKER: Dillon Parker, 702 Winchester 20 Boulevard, and I am also the person apparently the 21 Applicant has identified as the person that they met with 22 that went line-by-line item, and is apparently disagreeable 23 to any aspect of this project. 24 I just wanted to kind of start the conversation 25 by letting you know that I am also a planner for another LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 38 1 jurisdiction, so I'm acutely aware of what happens on your 2 side of the dais.

3 I think one thing that's particularly interesting 4 that the Applicant has brought up in this conversation is 5 essentially their true intention. Now, the applicant would 6 say that they've met with us extensively and they've met 7 our concerns through modifying the project, but I want to 8 point back toward the end of the conversation where 9 essentially they were saying this is a foregone conclusion, 10 that if we don't get what we want as designed with a 11 Variance that we're going to apply for a Builder's Remedy, 12 we're going to apply for an SB 6 or an AB 2011. 13

14 So I want you to consider that the true 15 intentions of the applicant were not to collaborate and 16 outreach to the neighbors. The true intentions of the 17 Applicant are to build what they want, how they want, with 18 complete disregard to not only our concerns, but to the 19 Town's concerns and to the Town's development standards.

20

Now, switching gears, discussing in terms of the Town's Staff has noted that the use is commercial but it counts towards the RHNA allocation for affordable units, if you will, but the interesting component of that is this site is zoned Office. Office is considered a transitional zone from Commercial uses to Residential uses, so in other LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

<sup>1</sup> words, the development standards are intended to minimize <sup>2</sup> the development impacts of a Commercial use next to a <sup>3</sup> Residential use.

4 Now, the Town Staff's statement, if you carry 5 that forward a little bit and say this is considered 6 housing but it's a commercial use, then it would make 7 better sense to have development standards similar to the 8 Multi-Residential zoning district where there are 9 additional requirements with regard to setback, distance 10 between buildings, etc., so this sounds like kind of a 11 mixing of two development standards to get the benefit of 12 the best. 13

CHAIR BARNETT: You are out of time. We did receive your comments in writing, but I'll ask at this time if Commissioners have questions for you. I do not see any, so thank you for your comments.

JENNIFER ARMER: Next up is Demian. You should be able to unmute and speak.

DEMIAN RASPALL: Good evening, my name is Demian Raspall at 713 University Avenue. I am also serving as the president of the HOA for University Oaks. I really appreciate your time tending to our concerns on this matter.

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| 1        | I acknowledge that we actually understand and  |
|----------|--|
| 2        | agree that the architecture on the building as well as the   |
| 3        | proposed (inaudible) that Swenson consulted with us and is   |
| 4        | bringing something that our community is agreeable to.   |
| 5        | However, we disagree, as stated before, in two arguments.  |
| 6        | One is that the building is too large, as it was   |
| 7        | mentioned, and it is too close to our community, and it's  |
| 8        | too tall on our community. It is true that it's a two-story  |
| 9        | building, but as the pictures presented by Swenson showed,   |
| 10<br>11 | it's actually a three-story building because of the slope  |
| 12       | when it is in front of, for example, Georgina's house.   |
| 13       | I want to use the majority of the time since   |
| 14       | there is enough technical and detailed discussion on the   |
| 15       | merits of the project to actually address the points raised  |
| 16       | by the Commission, because I see that the Commission really  |
| 17       | cares about the outreach and how conversations went with   |
| 18       | our HOA. As is shown on Slide 2 I believe, it was very   |
| 19       | clear that between basically June of 2021 until August 2023  |
| 20       | there was no outreach of any kind, and that's 26 months in   |
| 21       | which Swenson continued to develop and fine tune the   |
| 22       | project, however, we were never invited to have any type of  |
| 23       | conversation.  |
| 24       | One of the Commissioners asked about how the   |
| 25       | meeting was conducted last week, and we were appreciative  |
|          | LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way |

| 1  | that Swenson reached out. It is our understanding that   |
|----|--|
| 2  | Swenson reached out at the request of the Staff members. In  |
| 3  | fact, Mr. Bristow said, "We were told to reach out to  |
| 4  | University Avenue," so it didn't even come from them, they   |
| 5  | were told to reach out to us, but as it was stated in our  |
| 6  | letter, this is a done deal, this is a done project. If you  |
| 7  | have any issues with the project you should come to this   |
| 8  | meeting and present the issues, because we are not going to  |
| 9  | change the project, and if you don't like the project and  |
| 10 | if the Commission does not approve the project, then   |
| 11 | they're going to build something that you would like even  |
| 12 | less, and that is the attitude that the developer has had  |
| 13 | with us.   |
| 14 |  |
| 15 | CHAIR BARNETT: Your time is up. I appreciate   |
| 16 | your comments, and let's see if Commissioners have   |
| 17 | questions for you. I don't see any, so thank you for   |
| 18 | calling in and presenting your views. Anyone else on Zoom?   |
| 19 | JENNIFER ARMER: We don't have any other hands  |
| 20 | raised, so if anyone on Zoom would like to speak, please   |
| 21 | raise your hand now. I don't see any more hands, Chair.  |
| 22 | CHAIR BARNETT: Thank you. Oh, we do have a   |
| 23 | speaker.   |
| 24 | BRYAN MEKECHUK: Hi, Bryan Mekechuk, 17509 Via  |
| 25 | Sereno, Monte Sereno.  |
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|    | 42   |

I live directly across the street from the proposed property, and I submitted quite a lengthy letter explaining my position and our family's position. Several people on Via Sereno asked me to represent them, but I can't do that. I am an elected official in Monte Sereno; I'm the mayor, and I believe we are your single biggest partner with Los Gatos.

8

One thing that I really want to point out other 9 than the information in here, and I'll read the line in the 10 third paragraph that says, "My wife and family welcome the 11 development of the proposed site provided it is an 12 attractive and sustainable development that fits with Los 13 Gatos." A number of the Commissioners have asked speakers 14 what would you see there? We see a project similar to what 15 was designed and approved by Town Council before. This 16 17 project is a multiple of the size of that. I would 18 wholeheartedly support a project that was of the size and 19 nature of what was there before.

To deal with the applicant—and I don't say this
lightly—he's being disingenuous in terms of outreach to the
community. Disingenuous. I spoke with the gentleman, Mr.
Bristow, immediately after the Town Council meeting. I gave
him my card and I said, "I would like to speak with you.
I'd like to understand the project and so you hear my
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| 1 | concern." What did I hear from him? Crickets. Nothing. In | L |
|---|---|---|
| 2 | fact, I felt dissed.                                      |   |
| 2 |   |   |

| 3        | If you go down Winchester Boulevard you'll see   |
|----------|--|
| 4        | the side of the building. The building will be massive. It   |
| 5        | won't be at the back. I raise a number of points in here,  |
| 6        | including the outdated and stale plans and reports, the  |
| 7        | things that if you were to approve it you have to rely on  |
| 8        | those findings, and I don't think that you can do that with  |
| 9        | those stale plans.   |
| 10       | I mention the high-pressure natural gas  |
| 11<br>12 | transmission line. That's kind of a secret, because PG&E   |
| 12       | doesn't say where their infrastructure is. The single  |
| 14       | biggest high-pressure transmission natural gas pipeline  |
| 15       | going into Los Gatos is right by this.   |
| 16       | CHAIR BARNETT: I'm sorry, I do have to interrupt   |
| 17       |  |
|          | you since your time is up, but I'll ask Commissioners if   |
| 18       | they have questions of you. And we do have your extensive  |
| 19       | communications to the Planning Commission and Staff in   |
| 20       | advance, so that's appreciated and is considered. Thank  |
| 21       | you. So Mr. Hulser, I believe you wanted to come forward   |
| 22       | and make a presentation.   |
| 23       | ERIC HULSER: Yes, thank you. Good evening. Thank   |
| 24       | you for listing to me. My name is Eric Hulser. I am the  |
| 25       | neighbor to Georgina, who you heard earlier, and I live at   |
|          | LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way |

<sup>1</sup> 708 Winchester Boulevard, the closest property to this <sup>2</sup> development.

7

<sup>3</sup> I have a number of objections to this project. It <sup>4</sup> sounds like you guys have read a number of them already, <sup>5</sup> but I wanted to focus my attention today on this part right <sup>6</sup> here, the south-facing wall.

A lot of these renderings that have been 8 presented are very misleading to the Commission and public. 9 That is not a road; that is my driveway. Where that line 10 is, that is our wall. This property scoots right up to the 11 end of our property here. This would be the view that we 12 would see coming out our front door if we were about 100 13 yards back and there were no buildings there. Again, these 14 cars would be in our driveway. Oftentimes I hear that is 15 16 presented as a two-story building. That may be true up at 17 the Winchester side, but it quickly goes into a three-story 18 building, and that is what we look at.

19 This is what you would see out of our windows. On 20 the left, that's my daughter's bedroom window; on the 21 right, that's my bedroom window. If you were down in our 22 living room you would not even be able to see the sky. So 23 this is taking that same rendering that you just saw, but 24 putting it in proper context. This is mapped up to the tent 25 poles that are poorly approximating this project. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

One of the reasons I think this is quite misleading is because of the size and scale of this project they were unable to do proper netting; they were unable to do proper flags. Even the billboard that is up does not draw your attention the way it should.

6 This is also another misrepresentation. This is 7 showing that same Variance, and we are arguing that the 8 roof should not be included, however, you can see here that 9 the height line is drawn to the natural grade that is 10 closest to us, and if you look at the closest building 11 here, that would be what we look at; it's saying the entire 12 thing is below that line. As you go farther back, that's 13 the actual amount that would be over this variance; that is 14 over 50 feet high for that central building, so that was 15 16 not properly reflected in really any of the slides that the 17 developer presented.

Again, if I remove that wall you can see pretty clearly this is a three-story building that we stare at, not a two-story building as has been referenced multiple times. In addition, the yellow would be what is above the 35-foot limit. As has also been brought up, we would recommend that this is not office space. Those are living rooms and those are bedrooms and they are right up against

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| 1  | the wall in an RN that would be 20 feet back, not 10 feet  |
|----|--|
| 2  |  |
|    | back.  |
| 3  | CHAIR BARNETT: Thank you. Stand by for   |
| 4  | questions. Commissioner Thomas.  |
| 5  | COMMISSIONER THOMAS: Thank you for submitting  |
| 6  | this information and preparing these slides. I have two  |
| 7  | questions for you.   |
| 8  | The first is the type of development that you  |
| 9  | would want to see in this location and what sort of setback  |
| 10 | or screening would make you more comfortable with a  |
| 11 | building being built here?   |
| 12 | ERIC HULSER: As the developer mentioned, in 2020   |
| 13 |  |
| 14 | we said we be okay with an assisted living facility. I   |
| 15 | think we are still okay with that. We were given the choice  |
| 16 | of you get either apartment complexes or assisted living.  |
| 17 | Given that choice, we choose assisted living. We don't get   |
| 18 | much say in that choice. All I ask is that it be built   |
| 19 | according to code.   |
| 20 | As far as what goes there, it looks beautiful. I   |
| 21 | have no objections to the look or feel of the project, but   |
| 22 | the size and scale and scope is immense, so what we would  |
| 23 | be okay with, or at least I personally would be okay with,   |
| 24 |  |
| 25 | is a building built according to code.   |
|    | LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way |

1 As far as the zoning, you're asking setback 2 requirements. Again, this project is using up 50% versus 3 40%. You could take that wall back, you could cut down on 4 that over-usage, and if you were to adhere to an RM, then 5 that building, what we would see out of our front door, 6 would be totally acceptable and the people who live there 7 would have a building that would be built according to code 8 for the residents of the building. 9 It may be said that it's going to be a Commercial 10 project, but the people who live there will be people. 11 That's not an office space. That's people living in their 12 homes, in their living rooms staring into mine. 13 COMMISSIONER THOMAS: All right, thank you. 14 CHAIR BARNETT: Thank you. Are there any other 15 16 questions for the speaker? I don't see any. Thank you very 17 much for coming. We don't have any other members of the 18 public on Zoom or who have submitted cards, so we'll now 19 give the Applicant an additional three minutes to make a 20 presentation. Thank you. 21 JESSIE BRISTOW: Thank you. I'll try to address 22 the comments as much as possible. 23 For Mr. Sullivan, the comments regarding the cut 24 and the study done on the soil, we do have a geotechnical 25 report. There are kitchens in the assisted living, there LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 48 <sup>1</sup> are no kitchens in memory care for obvious reasons, and <sup>2</sup> it's zoned Office, so we can't do single-family homes; we <sup>3</sup> can't do estates. I know people want a lesser impact use, <sup>4</sup> but we're dealing with what it's zoned for.

5

Again, same with the next speaker, Mary McCloy. 6 One- or two-story single-family homes are not feasible for 7 this site. We did reach out to Safe Routes to School. I'm 8 sorry I forgot to mention that, but we did reach out to 9 them early on in the process and they never got back to us, 10 but basically our position was this would be less traffic 11 trips than an office building, so we hope you're in favor 12 of something like this. 13

There was a discussion a little bit about the office. I know it's a smaller building, but in our opinion it is a higher impact use, and the office building was proposing to remove 31 trees and our project is proposing to remove 29, if it makes any difference.

19 Regarding some of the comments from Mr. Parker on 20 how it's a foregone conclusion, AB 2011 and SB 6 wasn't a 21 draft law until 2022, and we were deemed complete in 2022, 22 so it was never our intention to go this route and just 23 build multi-family if we don't get our way. That wasn't our 24 intention, but as you know, the State does want more 25 housing and bigger projects, which I think is difficult for LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

<sup>1</sup> people to get used to, but we have to build vertically <sup>2</sup> because we're also going to run out of land. With that <sup>3</sup> said, it's something that is an option today, and again, <sup>4</sup> we're trying to build something of use that was the <sup>5</sup> direction we got originally in 2020.

6

I do understand Demian's comments that they feel it's too large, too tall, too big. During the call I did not express that if you guys don't like this we're going to build something bigger, I did not express that; it is an option that we could go down. It wasn't presented in that manner at that meeting, so I'd just like to clarify that.

Regarding Mr. Mekechuk's comments, he said sustainable building. This will be a LEED Silver building; it's required by the General Plan. We'll have solar and California Green Building standards.

17 Regarding outreach, if I recall correctly, Mr. 18 Mekechuk called me and left a voice mail, and I think we 19 might have spoke on the phone once where he basically said 20 essentially what he said today, I'll support it if it stays 21 within the height of the office building. And then at the 22 story pole meeting when we did converse out back and it was 23 clear that he was frustrated, and again, our project was 24 already deemed complete, so there is nothing that I could 25

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1 have adjusted at that time, so I do apologize for not 2 getting back to you, but it wasn't in a malicious manner. 3 CHAIR BARNETT: You are out of time. 4 JESSIE BRISTOW: Yes, sorry. If you have any 5 questions. 6 CHAIR BARNETT: I'll just see if Planning 7 Commissioners have any questions. Vice Chair Raspe. 8 VICE CHAIR RASPE: Thank you, Chair. One quick 9 question following up to Mr. Hulser's comments essentially 10 indicating he would be satisfied with the project if it 11 didn't seek a Variance, if you were at the .40 lot coverage 12 and the 35' height limit throughout. My question to you is 13 did you analyze the project in that sense, and is it 14 possible to do that project within those parameters? 15 16 JESSIE BRISTOW: By going 40% we lose a lot of 17 amenity space for the residents. Additionally, if we do 40%18 the design I think would actually shorten at the back. It 19 wouldn't shorten as far as the width in the proximity to 20 the University Oaks neighbors, so 40% is nice, but again, I 21 don't think it's going to accomplish what Eric spoke to, 22 and he spoke to a conforming project, so the facade that he 23 views. I do acknowledge it is close to his property. Even 24 if you eliminate that roof and we just do some type of 25 mechanical equipment shielding on top, you're still going LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 51 to have that building conforming in height, so that twostory building that we have is conforming, and even if you dropped it lower, even if they wanted one-story at that point, looking past it you're going to see a two-story building, and again, you're going to alter the balance of the building and how it looks overall.

Currently right now the top floor is, I want to say, 30 units, so if the entire top floor goes away we would have 30 units less, and that would be 30 units that would not be towards the regional housing numbers.

7

VICE CHAIR RASPE: Follow up question, please.
Assuming just for the sake of argument 30 units less on the top floor, of course it would hurt the Town on our numbers.
Does it still remain a viable project for you and/or the developer?

17 JESSIE BRISTOW: When it comes to operations they 18 try to have over 100 units when it comes to the assisted 19 living. The memory care, again, usually stays roughly that, 20 so it would be substandard from an operating standpoint. 21 I'm sure there might be some operators that would be 22 interested, but the ones we've worked with and the one we 23 have consulted, they are attracted to the project as it is 24 proposed today. 25

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1 VICE CHAIR RASPE: I appreciate that. Thanks very 2 much. 3 CHAIR BARNETT: Other questions from 4 Commissioners? Commissioner Hanssen. 5 COMMISSIONER HANSSEN: My question is about the 6 height. My view of this is there is probably a trade-off; 7 if you had less height you're going to need more lot 8 coverage to provide the amenities that you want. Are there 9 assisted living/memory care facilities out there that are 10 only 35' tall? 11 JESSIE BRISTOW: Yes, but they would have a very 12 low amount of units, and it gets to a point of is it worth 13 even building the project? So there's a balancing act 14 there. 15 COMMISSIONER HANSSEN: Well, if there was more 16 17 land, let's just say instead of 1.3 acres it was 2 acres or 18 2.5 acres? 19 JESSIE BRISTOW: Oh, yes, absolutely. If we had 20 two acres we could probably fit the whole building on two 21 stories, but we don't; we have a finite amount of land. 22 COMMISSIONER HANSSEN: Okay, thanks. 23 CHAIR BARNETT: Other questions? I have a 24 question for you, sir. As I understand, to make the 25 Variances that are requested for height and lot coverage we LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 53 <sup>1</sup> have to determine that there are special circumstances <sup>2</sup> applicable to the property such as size, shape, topography, <sup>3</sup> location, or surroundings that justify that deviation from <sup>4</sup> the standard. Can you speak to that?

5

JESSIE BRISTOW: To have a functioning facility 6 the way we've designed it and with the topography, the 7 challenge is we're trying to meet that height as much as 8 possible on Winchester, but it's because of the sloping lot 9 and the way the code reads that it has to be a set height I 10 believe averaged across the lot, it's not at the frontage, 11 and so because we have that sloping challenge we're not 12 able to meet that for this proposed project. 13

14 CHAIR BARNETT: Thank you for those comments.
15 Commissioner Janoff.

16 COMMISSIONER JANOFF: I'm confused by the height. 17 You say that it's conforming without the mansard roof, but 18 we're not doing away with the roof just in case anybody out 19 there thought that that was the direction you were going. 20 The question is to the developer. When I read these plans, 21 which need a magnifying glass at best for us, I see a 39' 22 height for the lower portion of the building increasing to 23 a 50' height for the higher portions of the building. So 24 could you explain how 39' feet is conforming to 35'? 25

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1 JESSIE BRISTOW: Would it be possible to see 2 slide 5 of the presentation? Thank you. The blue line you 3 could probably see a little better, that is the average 4 sloping height, so that is 35' with the topography as you 5 go down. So, yes, if you measure from the straight point up 6 you have different heights at the depth of the back of the 7 property, but when you read the building, that's where 8 we're trying to meet that height as much as possible. So 9 the center of the building where you see just past the 10 garage, it peaks up just a little bit over, but that's 11 because of the way the property slopes and we can't have a 12 slanted building. 13

Those are corridors, we have to have elevator access, there are all these challenges, and if you try to move one elevator only and shorten it, then you're going to have an access issue for basically what is a medical facility, and so we have to have a central elevator point, and that's essentially where the elevator house would be in the middle lane of the project.

If you look at the frontage on Winchester to the right, you can see part of our mansard roof is just floating under that blue line, but because the property slopes we're having challenges meeting it, and even if you took off that top floor the mansard roof would still be LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

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<sup>1</sup> impacting the height restriction, and so I think maybe the <sup>2</sup> question is to Staff. I understood that the building top <sup>3</sup> plate is what was being measured and the mansard roof would <sup>4</sup> not be counted because it's really just shielding <sup>5</sup> mechanical equipment, but maybe I'm incorrect.

6 COMMISSIONER JANOFF: I would defer to Staff, but 7 it's my understanding that it's the actual top height of 8 the structure, including the roof. Essentially what's being 9 obscured visually is the height of the building, and that's 10 why I'm confused when you say you're meeting a 35' 11 requirement, when in fact there's very little except a 12 little bit of the eave that's on the Winchester side that 13 looks like it might be below, and the balance of the 14 building looks like it's well above the 35'. I would defer 15 16 to Staff if that interpretation is not correct, but what 17 I'm hearing you say is different from my understanding of 18 how height requirements are calculated or read.

Number one, given that, would it be possible for
you to even meet the 35' requirement? I understand that the
slope of the lot will give us a higher height at the rear
of the lot; that's understood. We knew that before when it
was the previous project and understood that, which is why
we asked for the building to be shifted back as far as

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1 possible on the lot so you had a lower elevation at the 2 front. 3 I don't see any of this proposal meeting our 35' 4 requirement, let alone where it slopes to 50'. I understand 5 that part, but I'm at a loss at how we could approve it 6 this way when it's nearly 100% above Town requirements. 7 JESSIE BRISTOW: In reference to where it is 8 conforming, it would be the two-story component that's on 9 the other side. This side is challenged, and so I think in 10 order to meet it you would have to remove the top floor, 11 which would be a challenge for us from an operational 12 standpoint, and it's not something we really want to do. 13 CHAIR BARNETT: Thank you. Other questions? 14 Commissioner Thomas. 15 16 COMMISSIONER THOMAS: Does the slope allow for 17 more belowground parking than typically you would be able 18 to have with less digging? 19 JESSIE BRISTOW: So that's why we have a 20 basement. If you actually take the garage and call that the 21 basement and treated that as the lowest point, we'd be 22 meeting the height. If that garage entrance point were your 23 measuring stick, then we would be meeting the height, but 24 the Town reads garages as part of the building, and even 25 though it's half in/half out, we're being dinged for that. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

1 So the office building actually did a bunch of 2 fill and had surface parking, and actually when we met with 3 the neighbors their concern was all the cars were parked 4 and their lights would be in their windows, so we actually 5 enclosed the garage and we built on top of it. 6 CHAIR BARNETT: Other Commissioners? Vice Chair 7 Raspe. 8 VICE CHAIR RASPE: Just a quick follow up 9 question. What are your floor plate heights? 10 JESSIE BRISTOW: They're close to 10'. 11 VICE CHAIR RASPE: Is that standard? Is it above 12 average? I guess my question is, is there any play there? 13 JESSIE BRISTOW: For assisted living it's 14 standard. I think the smallest you could go for residential 15 16 is 8', but it's really tight, but for this type of facility 17 close to 10' is pretty standard. 18 VICE CHAIR RASPE: Is that a requirement because 19 of its specific use, the medical equipment, or it's just 20 standard? 21 JESSIE BRISTOW: I'm going to consult with my 22 architect. 23 CHAIR BARNETT: State your name, please. 24 DAVID MEADS: David Meads with Swenson, 25 architect. The plate height would be 10' floor-to-floor, LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 58

1 but then hanging it back down into that space would be the 2 floor structure and a drop ceiling for mechanical and 3 whatnot, and so you're looking at right around a 9' 4 ceiling, which is current market standards at this point. 5 VICE CHAIR RASPE: My question I quess, what I'm 6 trying to get at, is there a way to shrink the mass just by 7 shrinking the floor plate? 8 DAVID MEADS: Oh, by dropping the floor plates? 9 VICE CHAIR RASPE: Yes. 10 DAVID MEADS: Right now that would put you kind 11 of subpar with what current market is offering. That's more 12 something you'd see back in the seventies and early 13 eighties with an 8' ceiling height. 14 VICE CHAIR RASPE: Okay. I just want to make sure 15 16 we're examining all our options. I appreciate that. 17 CHAIR BARNETT: Other questions or comments? If 18 not, we don't have anyone further on Zoom. 19 JENNIFER ARMER: We had closed the general public 20 comment, so once you are done with questions with the 21 Applicant, then that would be the end of comments. 22 CHAIR BARNETT: Thank you for that reminder. So 23 at this point we'll close the public portion of the public 24 meeting and ask Commissioners if they wish to comment, ask 25 LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

| 1        | questions of Staff, or present a motion? Commissioner  |
|----------|--|
| 2        | Hanssen.   |
| 3        | COMMISSIONER HANSSEN: I have a question for  |
| 4        | Staff. Under construction off of Blossom Hill is an  |
| 5        | assisted living/memory care facility that we looked at a   |
| 6        | couple of years ago. What is the height of that? Do you  |
| 7        | have that information handy?   |
| 8        | JENNIFER ARMER: Thank you for that question.   |
| 9        | Yes, that was able to comply with the required height  |
| 10       | limits of 35'.   |
| 11<br>12 | COMMISSIONER HANSSEN: My recollection of the   |
| 12       | hearing was it was easy; it met a need and there weren't   |
| 14       | any Variances. Okay, thank you.  |
| 15       | CHAIR BARNETT: Other question or comments?   |
| 16       | Commissioner Janoff.   |
| 17       | COMMISSIONER JANOFF: Thank you. It's a beautiful   |
| 18       | building. The architecture is wonderful and I think the  |
| 19       | articulation of the building mass is well done, but in my  |
| 20       | opinion it's just too high.  |
| 21       | With regard to the neighborhood outreach, to go  |
| 22       | from 30,000 square feet to 81,000 square feet is a huge  |
| 23       | jump without any conversation about what and why; we're  |
| 24       | talking about the project that was previously approved as  |
| 25       |  |
|          | the office building compared to what we're looking at now.<br>LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way<br>60 |
|          | 60   |

1 I really appreciate however that this is an 2 assisted living facility; I think that's a need in town. 3 I've moved my mother to two different assisted living 4 facilities in the last several months. There is no need for 5 a 9-10' interior plate height. I'm in agreement with where 6 Vice Chair Raspe is perhaps going in suggesting that the 7 plate heights be reduced to get a little bit of relief on 8 the overall height of the building, but if you can take it 9 and we can get three stories in 35', let's get three 10 stories in 35', and if you have to run to the back and we 11 need more height in the back, I don't have any issue with 12 giving that height Variance. 13

Having said all of that, I actually don't have an 14 issue with the Variance on the 40% or 50% lot coverage. In 15 16 fact, I would say if you can get the height down you could 17 have more lot coverage, because we want these units, but we 18 want them to reasonably fit within the visual element of 19 town, so I'm struggling with both requests for Variance; 20 it's like too much, too much. If you could have one, if you 21 could get the height down to the 35' and take the back 22 higher, I wouldn't have any issue with that, but even 23 better to get the whole thing down even lower and take more 24 lot coverage, but I'm not suggesting this be a roofless 25 building. Thank you. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard

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CHAIR BARNETT: Commissioner Hanssen.

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<sup>2</sup> COMMISSIONER HANSSEN: I agree with Commissioner
 <sup>3</sup> Janoff. It's a beautifully designed building.

<sup>4</sup> I was on the Planning Commission when we heard <sup>5</sup> the office building. Because the office building wasn't <sup>6</sup> going to work out, they couldn't find a tenant and we all <sup>7</sup> know what has happened to the office market, so that's not <sup>8</sup> been a good scene.

When I was looking at this, I think the CDAC 10 didn't put our minutes in there, but I recall the CDAC was 11 generally favorable to the idea, but it's a concept, it's 12 not a design. When I saw this the first thing I thought of 13 was the height, and it's not that it's unreasonable to have 14 a 50' tall building in town, but is this the thing that we 15 16 would do it for, and if this the right place to do it? 17 That's why I asked the question at the beginning about the 18 heights of buildings on Winchester. Way at the north end of 19 town we have Netflix and that's taller, but it's at the 20 very north end of town and it's not approximated by lots 21 and lots of single-family residential or the kind of units 22 that you'll see in the part of Winchester you're on. 23 I think that the concept makes a lot of sense, 24 but what I'm hearing is that because of the requirements 25 for an assisted living facility it has to be more than LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard

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really might be appropriate for the site. It's 1.3 acres and it's in a residential neighborhood with just single stories. The push back coming from residents is that it doesn't fit well into the neighborhood.

5 Getting back to whether the project is approvable 6 or not, certainly the Town desires more housing units, 7 certainly there is a need for assisted living, we have an 8 aging population, but this seems like it's too much. I can 9 imagine a scenario where if it met the height limit it 10 might be possible to see this fitting in, but then it 11 sounds like it won't pencil out for the operators that need 12 that, so maybe there is another site that would be more 13 appropriate for assisted living, but as it stands right now 14 I couldn't make the findings for the Variance for the 15 16 height.

CHAIR BARNETT: Thank you for those comments.
 Commissioner Clark.

19 COMMISSIONER CLARK: Thank you. I will share a 20 few of my thoughts. I think it's really important to go 21 into this with the mindset that opportunities like this 22 don't come up all the time and we only get one shot at this 23 really, that probably whatever happens with this property 24 is what it will look like for our entire lives, so I just 25 think it's really important to think about that. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

I'm hearing a lot of people saying that we need this, but not here, that this is definitely something important, but we need it somewhere else, but I believe we would hear that pretty much anywhere that we put it, and so the way I see it is it is being proposed here.

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During my site visit I felt like it fit in pretty well actually and the properties that it would be replacing aren't any major loss or anything, which is great. The slope to me is pretty unique, and so I would be able to make the finding that they're facing unique topographical challenges.

Also I think it's important to remember that more 13 height is more units, so to lower the height and lose 30 14 units, that is 30 people who would not have this place to 15 16 go, and something important with an older adult living 17 community is that each of those units could mean an entire 18 single-family home that's opening up because somebody would 19 otherwise be staying in their home because they didn't have 20 somewhere like this to go, because it is something that 21 we're lacking.

I also think the North Forty taught us an important lesson about height, which is that 5' can make a really big difference aesthetically in the sense that essentially we kept the height so low that when they got to LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

1 the max they just flattened it and it looks horrible to 2 many people-I kind of like it-but if we had allowed even 3-3 5' more they would have been able to do an aesthetically 4 pleasing roof and it would look better without impeding 5 people's views more, so I also think when we talk about the 6 height in numbers we need to think about what we're really 7 getting for what we might be losing. 8 I like Commissioner Janoff's idea for more lot 9 coverage and less height; I think that would be something 10 worth looking at. 11 Something else I wanted to mention is I've rarely 12 seen the Consulting Architect have no changes, so I think 13 that says a lot about this project in that they're at least 14 doing it in the best way possible probably. 15 16 I'm personally in favor of the project. I think 17 that they did it really tastefully, I felt like it fit in 18 well, and I think I would be able to make the findings 19 necessary to grant the two Variances. 20 CHAIR BARNETT: Thank you for your comments, 21 Commissioner Clark. Other Commissioners? Commissioner 22 Thomas. 23 COMMISSIONER THOMAS: I want to echo some of what 24 Commissioner Clark just said and what all the Commissioners 25 have said so far. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 65

1 It is really well designed architecturally, and I 2 was also surprised to see no changes recommended. I do 3 think that the pictures that we've seen do a good job of 4 showing what the building will actually look like, maybe 5 not how it will really sit in the entire neighborhood-that 6 requires a little bit more imagination-but I do think that 7 it is really well designed and I do agree that the 8 topography provides a challenge. 9 I think that the reality is moving forward we 10 know that the State is going to continue to require us to 11 allow for more density, and so I agree that if the height 12 can be brought down a little tiny bit without compromising 13 the integrity of the structure looking proportioned and 14 nice, and we would not want the roof to be gone. 15 16 I do agree that having more lot coverage would be 17 ideal. This is a facility that 50% even just seems like not 18 that much for a memory care or assisted living facility. I 19 know outdoor and green spaces are important, and I 20 understand the neighbors want some barrier and buffer and 21 allowance for a lot of vegetation, which I understand, but 22 50% or even a little bit more than that if we could figure 23 out how to get the height down just like a tiny bit to 24 appease people, that this is something that I would be 25 comfortable with, and I do think, like Commissioner Clark LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 66 1 just said, because of the topography that I could make the 2 findings to grant the Variances.

<sup>3</sup> Lastly, I want to say that I think that we should <sup>4</sup> try really hard to come to a compromise and make this <sup>5</sup> project work, because similar to North Forty and there are <sup>6</sup> just so many alternative pathways now for getting <sup>7</sup> development done, and I think this is a good place for this <sup>8</sup> facility.

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Maybe it is a little bit too high and maybe 10 that's what Commissioner Hanssen was really just mentioning 11 more than the type of facility it is, because I do think 12 that the vet is there and it's kind of a mix; it's not 13 quite fully residential even though there are a lot of 14 people that live near there and it is near the school, but 15 16 it's also a little bit of business, so I think it's a good 17 location for this type of facility.

I do think that the neighbors said that they
would rather have something like this than apartments, and
I do think that having an apartment complex would make a
much larger impact with regard to traffic, with regard to
the parking issues, with regard to just a lot of the noise,
having people in and out in general.

I think that I really want this to work because we don't get a lot of opportunities to do this and we need LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

| 1  | to try to attempt to help with housing getting built in  |
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| 2  | town for RHNA requirements and numbers, so I think that  |
| 3  | this is a really good opportunity and I hope that we can   |
| 4  | get somewhere, because we don't want to be that place where  |
| 5  | developers are coming in and using Builder's Remedy and  |
| 6  | stuff. We've talked about that here, we've talked about  |
| 7  | that when we've been in our General Plan meetings and our  |
| 8  | Housing Element meetings and all of that, and I know we  |
| 9  | really want to avoid going down that path, so I hope that  |
| 10 | we can come to a compromise.   |
| 11 |  |
| 12 | CHAIR BARNETT: Commissioner Janoff.  |
| 13 | COMMISSIONER JANOFF: Thank you. I would hope   |
| 14 | that the Planning Commission is not making a decision  |
| 15 | tonight based on a fear of what a different project might  |
| 16 | look like. I think we need to evaluate this on its face  |
| 17 | value and its benefit to this area. Builder's Remedies are   |
| 18 | going to happen, and these bills that builders are going to  |
| 19 | try to use are going to happen, but I don't want to  |
| 20 | compromise a project for fear that that would happen, so I   |
| 21 | just want to make that point.  |
| 22 | The other thing I would like to add, again having  |
| 23 | had more experience with senior communities than I ever  |
| 24 | really wanted to, independent living is not a part of this   |
| 25 | project. Independent living in my view would want to   |
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| 1        | accommodate much more open space. When you are talking  |
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| 2        | about assisted living individuals, it's people who don't  |
| 3        | have a lot of mobility to start and then it gets worse.   |
| 4        | Providing as many units as we can I think is a priority, so   |
| 5        | I wouldn't want to lose 30 units. I would want the height   |
| 6        | reduced, but if you can put more units on the ground and  |
| 7        | take 50%-60% more land to do it, I'd like to know whether   |
| 8        | the developer would be open to rethinking the layout if we  |
| 9<br>10  | provide the opportunity to take up more space. I think  |
| 10       | that's a reasonable place to go.  |
| 12       | I'm not going to suggest any reengineering or   |
| 13       | architecting of this building, which is quite beautiful, as   |
| 14       | we've said, but I think it could be done-and this isn't   |
| 15       | going to sound fair to the future residents perhaps—in not  |
| 16       | so luxurious a fashion. It can be a practical and   |
| 17       | beautiful, caring, and welcoming environment. It doesn't  |
| 18       | need to have 9' ceilings, and you could have smaller  |
| 19       | spaces. See how we could rethink the overall layout to get  |
| 20       | you the numbers you want, but in a more compact, maybe  |
| 21       | lower slung configuration.  |
| 22       | CHAIR BARNETT: Thank you for that. Other  |
| 23       | comments? Commissioner Burnett.   |
| 24<br>25 | COMMISSIONER BURNETT: Yes, thank you. This is a   |
| 2.0      | confusing one, because I think your project is beautiful. I<br>LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way<br>69 |

1 mean, it really is. I think the design architecture is 2 really great, the way the building moves, and it's really 3 what you want.

I'm having issues at where it is. Somehow I don't think it's appropriate there coming into Los Gatos. I have a member over at the Terraces. There are a lot of ambulances coming and going all the time; someone is coming in and going out. I mean there are a lot of transportation issues.

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You're by the school. You're talking about 351 11 daily trips, a lot of traffic right in that area, and I 12 know the peak numbers in the morning and the evening are 13 lower than the office building before that was approved, 14 but it just seems too big, too massive, too tall, and I 15 16 don't think it works there. If you can make a smaller 17 version of it, maybe it would work better for me, but I 18 really think it is a beautiful project and I commend you 19 for that, but coming into Los Gatos and seeing this massive 20 project there, I just don't think it's right for Los Gatos, 21 our General Plan, and what we're trying to achieve for our 22 town. 23

And it's getting so hard now that we have to be really cautious on what we move forward, because then you

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| 1        | set a precedent for the next project and the next project,   |
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| 2        | so it's very complex and sort of difficult. Thank you.   |
| 3        | CHAIR BARNETT: Commissioner Janoff.  |
| 4        | COMMISSIONER JANOFF: I would just like to  |
| 5        | clarify one point. We hear each project de novo. These   |
| 6        | project decisions are not setting a precedent. It should   |
| 7        | not be setting a precedent. Each site is unique, each set  |
| 8        | of plans is unique, and so I don't want Commissioners to   |
| 9        | feel like approving this project sets an unfortunate   |
| 10<br>11 | precedent. We hear each and every item on our agendas as a   |
| 11       | brand new, without precedent, item. So I just want to be   |
| 13       | clear that in my view the Planning Commission doesn't set  |
| 14       | precedent with decisions, it considers each project on its   |
| 15       | own merits and makes a determination.  |
| 16       | CHAIR BARNETT: Thank you for that reminder.  |
| 17       | Commissioner Burnett and then Commissioner Thomas.   |
| 18       | COMMISSIONER BURNETT: I don't think I was saying   |
| 19       | that how you describe it, that a precedent is setting, I'm   |
| 20       | saying that it seems to open a door for more and more  |
| 21       | people to come in, or more developers to bring in their  |
| 22       | projects for more density or intensity, just to clarify.   |
| 23       | COMMISSIONER JANOFF: Just a quick response. We   |
| 24       | know from the General Plan, we know from the Housing   |
| 25       | Element, that we are going to be seeing more and more of   |
|          | LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way |
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| 1        | these large developments, and as I think Commissioner Clark  |
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| 2        | indicated, there are always going to be issues with these.   |
| 3        | These are unique projects in terms of density and height   |
| 4        | and we'll see more and more of those going forward, as we  |
| 5        | must if we're going to meet our RHNA numbers. It's   |
| 6        | uncomfortable for the Town, it's uncomfortable for the   |
| 7        | residents, we understand that, but that's the fact of  |
| 8        | needing to create more housing in a pretty compact area  |
| 9        | such as Los Gatos, so I think we're going to see more of   |
| 10       | these difficult decisions.   |
| 11<br>12 | CHAIR BARNETT: Commissioner Thomas, you were   |
| 13       | next, and then Commissioner Hanssen.   |
| 14       | COMMISSIONER THOMAS: I have a question for   |
| 15       | Staff. I know that we are using the 2020 General Plan, I   |
| 16       | understand that, but what would have been the lot coverage   |
| 17       | for the 2040? I'm just wondering percentage-wise just  |
| 18       | because that did go through some scrutiny and everything,  |
| 19       | so it might give an indicator of what some of the public   |
| 20       | might think about a change in lot coverage.  |
| 21       | JENNIFER ARMER: Thank you for that question. I   |
| 22       | can look that up, though as you said, at this time and   |
| 23       | based on our evaluation the rules that do apply to this  |
| 24       | project is the 2020 Land Use Element, and so that is what  |
| 25       | project to the 2020 hand obe fremenc, and 50 that is what  |
|          | LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way |

| 1        | governs, but I can take a quick look and find that number  |
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| 2        | for you.   |
| 3        | COMMISSIONER THOMAS: Okay, thank you. Then my  |
| 4        | other question was a follow up to Commissioner Hanssen's   |
| 5        | mention of the facility that's being built on Blossom Hill.  |
| 6        | Where is that?   |
| 7        | JENNIFER ARMER: It's 400 Blossom Hill Road. It's   |
| 8<br>9   | the construction that you see as you're going north on   |
| 9<br>10  | Highway 17 on the right; that is the project that she was  |
| 11       | referring to.  |
| 12       | COMMISSIONER THOMAS: So the lot is bigger?   |
| 13       | JENNIFER ARMER: Yes, it was a different  |
| 14       | configuration.   |
| 15       | COMMISSIONER THOMAS: And also topography-wise  |
| 16       | it's different, so okay.   |
| 17       | JENNIFER ARMER: And I can answer your other  |
| 18       | question as well. In the 2040 General Plan Land Use Element  |
| 19       | we actually switched. Instead of a lot coverage it was   |
| 20       | floor area, and so the maximum height in the Office zone   |
| 21       | was still at 35' and the FAR was 1.0.  |
| 22       | CHAIR BARNETT: Thank you. Still open for   |
| 23<br>24 | discussion. Commissioner Hanssen, you had your hand raised.  |
| 25       | COMMISSIONER HANSSEN: I wanted to echo what  |
|          | Commissioner Janoff said earlier. I would certainly hope<br>LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way |
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<sup>1</sup> that no Planning Commission in the Town of Los Gatos or <sup>2</sup> anywhere would bow to pressure from a developer to threaten <sup>3</sup> SB 30 or any other law in California in terms of when we <sup>4</sup> have a discretionary decision sitting in front of us and we <sup>5</sup> have zoning codes to deal with that we would be intimidated <sup>6</sup> by that, and I personally will not.

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That being said, I did want to reiterate what I 8 said earlier, which is that when we saw this at CDAC back 9 in 2020 I was in favor, and I still am in favor, of the 10 idea of the senior assisted living project that's here, but 11 this comes with having to take pretty big Variances against 12 our building standards, and as I said, I don't know that we 13 have much of any buildings in Los Gatos that are 50', and 14 we may have to go there for the Housing Element. I chaired 15 16 the Housing Element and I've been sitting on the General 17 Plan Committee for years. We may have to go there with the 18 developers, but is this the building where we're doing it 19 for the first time, and is this the right location to do 20 that?

I asked Staff about the property of the senior facility that's being constructed on Blossom Hill. That is sort of down in a hole, it's next to an apartment building complex, but as you're driving down there were other commercial buildings in that area, so that was an easy LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

<sup>1</sup> thing because there weren't a lot of impacts to the nearby <sup>2</sup> neighbors, they weren't going to be looking at people's <sup>3</sup> windows looking at them.

4 I'll go back also to what Commissioner Janoff 5 said. I think that it would be a good idea if we can try to 6 make this project work, because if you compare it to the 7 alternatives for residential, this is going to be less 8 impact to traffic, because people will be spending more 9 time in their units versus a traditional apartment 10 building, and I personally would be willing to go there on 11 trading off the lot coverage for the height, because I 12 think the height is a big deal and people do value their 13 views of the surrounding mountains and all that, and like I 14 said, we haven't been going there with 50' heights. 15

16 CHAIR BARNETT: Commissioner Janoff, and 17 Commissioner Thomas afterwards.

COMMISSIONER JANOFF: Just to clarify that the way I read the plans the 50' height is only because the back side of the lot drops off, and that affords the opportunity for more units, so that's a unique feature of the topography. I think calling it a 50' height building is probably not accurate. I mean, it is. But my question overall is I guess what I'm

hearing are some votes in favor of approving this as is, LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

1 and some votes in favor of asking the Applicant if they 2 would be willing to go back and reconsider more lot 3 coverage for a reduced height. Can we ask the Applicant? 4 JENNIFER ARMER: Thank you for that question. If 5 you have a specific question for the Applicant, the Chair 6 could choose to open just for a specific question. 7 CHAIR BARNETT: I would be amenable to opening 8 the public hearing just for that purpose. 9 COMMISSIONER JANOFF: So to just clarify what 10 that question would be, and it's generally a yes or no 11 question, would the Applicant be willing to go back and 12 reconsider their plans, keeping the senior facility as 13 envisioned but with a larger footprint and a reduced height 14 to get it under the 35', would they be willing to consider 15 16 that? 17 CHAIR BARNETT: Does the representative of 18 Swenson want to deal with that question? 19 JESSIE BRISTOW: Good evening, Jessie Bristow, 20 Swenson Builders. I was discussing with my colleague about 21 where maybe we could fit some of that lot coverage if we 22 were granted additional space. There are two portions, the 23 north wing and the south wing, but unfortunately that's 24 where we have our C-3, which is our storm water control, so 25 LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

| 1  | that would be a significant redesign and I'm not sure if   |
|----|--|
| 2  | we'd actually be able to capture all that water runoff.  |
| 3  | In discussing potentially the height, at this  |
| 4  | juncture I don't know if we could accommodate the 35' a  |
| 5  | hundred percent. The first floor has all the amenities, it   |
| 6  | has a full kitchen, so dropping that plate would be really   |
| 7  |  |
| 8  | challenging, because that's where everyone would exist, so   |
| 9  | to speak, when they're not in the room. But the second   |
| 10 | floor and the third floor we believe we could drop that  |
| 11 | floor plate about a foot. I know it's not much, but that   |
| 12 | would go from the highest point 2' lower, and then we might  |
| 13 | be able to adjust the mansard roof by 0.5'. Again, I know  |
| 14 | it's not much, but that's 2.5' potential reduction just  |
| 15 | speaking on it off the cuff today. Thank you.  |
| 16 | CHAIR BARNETT: Thank you, sir. Appreciate the  |
| 17 | clarification. Other questions or comments? Commissioner   |
| 18 | Thomas.  |
| 19 | COMMISSIONER THOMAS: Do you feel like your   |
| 20 | question was answered?   |
| 21 | COMMISSIONER JANOFF: No. Thank you for asking.   |
| 22 | COMMISSIONER THOMAS: I kind of have a follow up  |
| 23 |  |
| 24 | question to that, because I understand that you can't say  |
| 25 | yes, we could totally move a few things around and   |
|    | LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way<br>77 |

| 1  | reconfigure, but I think the question was would you  |
|----|--|
| 2  | consider do that?  |
| 3  | COMMISSIONER JANOFF: The essence of the question   |
| 4  | is would the Applicant be interested in a continuance on   |
| 5  | the part of the Planning Commission to allow them to try to  |
| 6  | achieve some of the objectives the Planning Commission has   |
| 7  | obviously voiced?  |
| 8  | CHAIR BARNETT: The public portion has been   |
| 9  |  |
| 10 | extended.  |
| 11 | JESSIE BRISTOW: Thank you. Jessie Bristow,   |
| 12 | again. Unfortunately at this time I don't have authority to  |
| 13 | say that we can do that, but essentially losing that whole   |
| 14 | floor would be 30 units, and that would be a challenge for   |
| 15 | us. They are valuable units to us and to the Town, so that   |
| 16 | would be difficult at this juncture.   |
| 17 | COMMISSIONER JANOFF: So I'm hearing the answer   |
| 18 | is no. Thank you.  |
| 19 | JESSIE BRISTOW: Sorry.   |
| 20 | CHAIR BARNETT: Thank you. Vice Chair Raspe.  |
| 21 | VICE CHAIR RASPE: Thanks, Chair. I'm going to  |
| 22 | join in some respects with my fellow commissioners and   |
| 23 | depart in others.  |
| 24 | First of all, I'll join in saying this town needs  |
| 25 |  |
|    | assisted living facilities, as I think all cities in our<br>LOS GATOS PLANNING COMMISSION 8/9/2023<br>Item #3, 15860-15894 Winchester Boulevard<br>and 17484 Shelburne Way<br>78 |
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<sup>1</sup> country. We're an aging population; we need these. We also <sup>2</sup> need significant numbers to reach our RHNA allocations, and <sup>3</sup> this project satisfied both those goals.

4 Some Commissioners have indicated that they think 5 it's a difficult location. I would argue to the contrary. I 6 think one of the speakers on Zoom indicated that these 7 facilities should be placed in transitional zones. To me, 8 this feels like a transitional zone. You're coming down 9 Winchester and it's changing, you're coming into town, and 10 it feels like a great location for exactly this type of 11 facility. You're going to have, I imagine, rescue units 12 coming here from time to time. Winchester is exactly the 13 type of street you want those types of vehicles and 14 facilities to use as opposed to quieter residential 15 16 streets.

<sup>17</sup> So for me the location, the type of project, the <sup>18</sup> number of units all make sense for a variety of reasons, <sup>19</sup> and as everybody agrees, the architecture is beautiful. <sup>20</sup> Now, there are a couple of things I don't love about this <sup>21</sup> project.

First of all, I think the public outreach was probably not handled as well as it could have been, and I would hope that on a going forward basis the developer and

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<sup>1</sup> the neighbors would develop a more insightful, helpful
<sup>2</sup> discourse.

3 The height for me is the most problematic, and 4 it's the most problematic on the Winchester side, not on 5 the downslope side. I agree this is a unique lot situation, 6 although I guess technically it's four lots, but the 7 falling away of the street creates the 50' issue, so I 8 think it's less of an issue more so on the Winchester side. 9 I'm very happy to hear that by my calculations 10 we've captured perhaps 2.5' of reduction in height just in 11 our discussion here tonight by reducing one floor plate and 12 the roof alignment, so while I would have hoped for, again, 13 a better discourse at the first instance and a smaller 14 building currently, I'm satisfied with what we've discussed 15

<sup>16</sup> here tonight and I would be willing to allow this project <sup>17</sup> to go as we've discussed tonight with the minor changes <sup>18</sup> we've discussed.

CHAIR BARNETT: Sounds like a possible motion, but we'll see what Commissioner Clark has.

21

COMMISSIONER CLARK: Thank you. I agree. I just want to add that I would appreciate it if my fellow commissioners can really consider approving this project. I feel like this is about the best we're going to get. Like Vice Chair Raspe said, it's in a transitional zone, which LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

<sup>1</sup> is exactly where you might want a project like this to go, <sup>2</sup> because its zoning is more Commercial but it will have <sup>3</sup> people living in it, and the location makes a lot of sense <sup>4</sup> to me.

5 I think when people are saying it's too tall, or 6 this isn't what we want in Los Gatos, I would like to hear 7 that taken one step further as to what is so bad about it 8 being however many feet too tall versus us getting more 9 units, or getting this much needed older adult assisted 10 living, and I feel like we've been needing something like 11 this for a long time and we have it right here before us, 12 and I don't feel like the reasons that we are finding to 13 deny it outweigh the benefits of this project that is 14 sitting in front of us, and so those are my thoughts. 15

16 CHAIR BARNETT: And we appreciate those. Other 17 comments? Commissioner Thomas.

COMMISSIONER THOMAS: Thank you. I like where Vice Chair Raspe is going with his potential motion perhaps, and I do appreciate the quick calculations and willingness to drop the 2.5', and I agree with Commissioner Janoff about the backside down Shelburne height is not as much of a concern as the Winchester side, and especially for part of that because of the neighbors that live there.

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1 I do want to follow up and say that I also want 2 to echo what Commissioners Hanssen and Janoff said about 3 we're not a town and we're definitely not a Commission 4 that ... I do not feel like I can be bullied by developers 5 with the threats of these State laws that are coming down 6 and with Builder's Remedy and everything. I know that 7 sometimes residents, like everyone here is working and 8 doing a job, and the reason that we know about these 9 possibilities is because we have volunteered our time and 10 energy to being here, and I know that I talk to a lot of 11 residents that don't know about these possibilities, and I 12 know that people don't want us to become a town that is 13 known for those things to possibly happen because of any 14 situation. 15 16 My comments more are related to the fact that I

17 want the public to know that we're not in a place where we 18 can just say we don't want buildings to be built in town 19 anymore and we don't want development to happen anymore. 20 That time is gone, and I know that it's upsetting to a lot 21 of people, so I hope that we can agree to all participate 22 in the process to cooperate, and our job as the Commission 23 is not to be bullied by developers but to try to meet 24 everyone's needs, the community's needs, our RHNA goals, 25 all of our everything, and so I do think that, as LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way

1 Commissioner Clark said, this is a really great opportunity 2 for us to meet a lot of our goals and appease a lot of the 3 concerns with the neighbors, and I really think that it 4 could be a great project for our community, and so I hope 5 that we can try to come to an agreement tonight also. 6 CHAIR BARNETT: We've had a lot of discussion. 7 Perhaps we should have a motion and see how that goes. Do 8 we have a motion from the Commissioners on this Item 3? 9 Commissioner Thomas. 10 COMMISSIONER THOMAS: I just have a question I 11 guess about some of the motion. So Vice Chair Raspe, you 12 are thinking that if we say you can drop 2.5' that's what 13 you want to meet? Do we want to say you have to meet the 14 35' at least for the very front of the building along 15 16 Winchester? I'm curious to see what kind of conditions we 17 would suggest putting on this before we go through with the 18 motion. 19 My comment is that we should get CHAIR BARNETT: 20 a motion on the table and then discuss it. Commissioner 21 Janoff. 22 COMMISSIONER JANOFF: I'll defer to the motion 23 maker. 24 ATTORNEY WHELAN: I'll pop in. This is Gabrielle 25 Whelan, Town Attorney. I recommend confirming with the LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 83

1 Applicant that they can accept a condition that would 2 reduce the structure by 2.5', and I recommend that the 3 Applicant specify exactly where that reduction would occur. 4 Thank you for that input, and CHAIR BARNETT: 5 we'll ask for the response. 6 JESSIE BRISTOW: Thank you. Jessie Bristow, 7 Swenson Builders, again. 8 So to clarify, we can drop  $1^\prime$  on the second 9 floor, we can drop 1' on the third floor, and then we can 10 drop 0.5' on the mansard roof, so it would be the 2.5'. 11 CHAIR BARNETT: Does that satisfy the concern of 12 the Town Attorney? 13 ATTORNEY WHELAN: Yes, thank you. 14 CHAIR BARNETT: All right, so Vice Chair Raspe. 15 16 VICE CHAIR RASPE: Okay, let me try. I move that 17 we approve the demolition of one existing office and four 18 residential buildings for the construction of an assisted 19 living and memory care facility, Variance for maximum 20 height and lot coverage of the zone, merger of four lots 21 into one, and removal of large protected trees on property 22 zoned O located 15860-15894 Winchester Boulevard and 17484 23 Shelburne Way, APNs 529-11-013, -038, -039, and -040, 24 Architecture and Site Applications S-21-008, Conditional 25 Use Permit Application U-21-010, Variance Application V-21-LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 84 003, Subdivision Application M-22-008, and Mitigated
 Negative Declaration ND-22-001.

I can make the required findings for CEQA that an Initial Study and Mitigated Negative Declaration have been prepared for this project, that it has been determined that the project will not have a significant impact on the environment with the adoption of the Mitigated Negative Declaration and mitigation monitoring and reporting program to mitigate potential impacts.

I can make the finding that the project meets the objective standards of Chapter 29 of the Town Code except for the height and lot coverage Variance requested.

I make the finding for the demolition of existing structures as required by Section 29.10.09030(e) of the Town Code.

I can make the required findings for granting of a Variance Application as required by 29.20.070 of the Town Code for granting a Variance Application specifically that because of the special circumstances applicable to the property, including its topography.

I can make the required findings for a Conditional Use Permit as required by 29.20.190 of the Town Code for granting a Conditional Use Permit.

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LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way I can make the required findings to deny a
Subdivision Application as required by Section 66474 of the
State Subdivision Map Act.

I can make the finding that the proposed building is consistent with applicable provisions of the Commercial Design Guidelines.

I can make the finding as required by Section 8 29.20.150 of the Town Code that consideration in review of 9 an Architecture and Site Application were all made in 10 reviewing this project.

7

The motion is subject to the following alterations as to the plans submitted by the Applicant in that the second floor and third floors will each be reduced by 1' each in floor plate height, and that the roof will be reduced 6" such that the overall height of the project will be reduced by 2.5'.

JENNIFER ARMER: Through the Chair, I just wanted to clarify the findings for the lot merger as slightly unique. It's that none of the findings for denial can be made. I just wanted to clarify for the record that that was your intent.

VICE CHAIR RASPE: The motion is modified to reflect so.

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1 CHAIR BARNETT: Thank you. We'll look for a 2 second. Commissioner Clark. 3 COMMISSIONER CLARK: I second the motion. 4 CHAIR BARNETT: Any discussion on the motion? 5 JENNIFER ARMER: First, Chair, just additional 6 clarification that the motion does include the Conditions 7 of Approval in Attachments 3 and 4 and the plans provided. 8 VICE CHAIR RASPE: So amended. 9 JENNIFER ARMER: Thank you. 10 CHAIR BARNETT: So now we'll move on to 11 discussion. We've had quite a bit already, and we may know 12 the general feelings of the Commissioners, but I'll give 13 you another opportunity, should you wish. 14 I just want to add that I think the concerns of 15 16 the neighbors are serious in consideration. I think the 17 building does have a very large presence; I was somewhat 18 overwhelmed when I saw it. I considered the fact that the 19 architectural consultant, Mr. Cannon, did not actually make 20 a determination of neighborhood compatibility, which he 21 usually does, but I've been persuaded by my fellow 22 commissioners that the project overall meets appropriate 23 needs for the community, and RHNA needs, in addition to 24 serving the aging population of our town, and so I am going 25 to support the motion. Commissioner Thomas. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 87

1 COMMISSIONER THOMAS: I know it's only 6" for the 2 roof, but can we include in the motion that the Town 3 Consulting Architect approves that everything will still be 4 within balance with the changes proposed, or would that 5 require a whole new thing? 6 CHAIR BARNETT: That's a proposed amendment to 7 the motion. 8 COMMISSIONER THOMAS: Well, let's see what she 9 says. 10 JENNIFER ARMER: I could provide clarification; 11 it sounded like a question for Staff. 12 COMMISSIONER THOMAS: Yes. 13 JENNIFER ARMER: That is something that could be 14 provided, but on a building of this size I don't expect 15 16 that that will significantly modify the appearance of the 17 roof. One of the things that we do look at for this 18 particular roof is that it is screening the mechanical 19 equipment and 6" is unlikely to make a significant change 20 to how well that is screened, though the mechanical 21 equipment is still going to be the same height, which is 22 part of the height of the building. 23 COMMISSIONER THOMAS: Okay, then that's fine with 24 me. I just want to make sure we're not messing up the ... too 25 much. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 88

1 My other question was if we wanted to just ensure 2 that there is significant screening. In the pictures we got 3 it didn't really seem like it, but making sure that in the 4 Conditions of Approval that they specified it to be an 5 evergreen screen for the neighbors. 6 CHAIR BARNETT: We'll ask the maker of the 7 motion. 8 VICE CHAIR RASPE: Question for Staff. Is that 9 part of the submitted plans? Was it evergreen screening? 10 JENNIFER ARMER: I would have to take a look at 11 what the species are in the landscape plan. We could 12 specify. 13 VICE CHAIR RASPE: If not, the Conditions of 14 Approval would be appropriate evergreen screening. 15 16 JENNIFER ARMER: On the south elevation in 17 particular? 18 VICE CHAIR RASPE: Correct, yes. 19 CHAIR BARNETT: Other discussion? If not, I'll 20 call the question and ask for a raising of hands for those 21 who are in support of the motion. 22 JENNIFER ARMER: I'm sorry, Chair. We did just 23 add a condition for everyreen screening along the south 24 side. I wanted to make sure the seconder accepted. 25 CHAIR BARNETT: Thank you for that. LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way 89

COMMISSIONER CLARK: Yes, thank you. CHAIR BARNETT: So now we'll proceed and ask those in favor of the motion to raise their hand. And those opposed? So it passes 5-2. Are there appeal rights on this matter? JENNIFER ARMER: There is, thank you, Chair. The decision of the Commission can be appealed to Town Council by any interested person as defined by Town Code Section 29.10.020 within ten days on forms available online with fees paid. Final deadline is 4:00pm on the tenth day. CHAIR BARNETT: Thank you for that. (END) LOS GATOS PLANNING COMMISSION 8/9/2023 Item #3, 15860-15894 Winchester Boulevard and 17484 Shelburne Way