

# TOWN OF LOS GATOS MISCELLANEOUS AND SAFETY PLANS

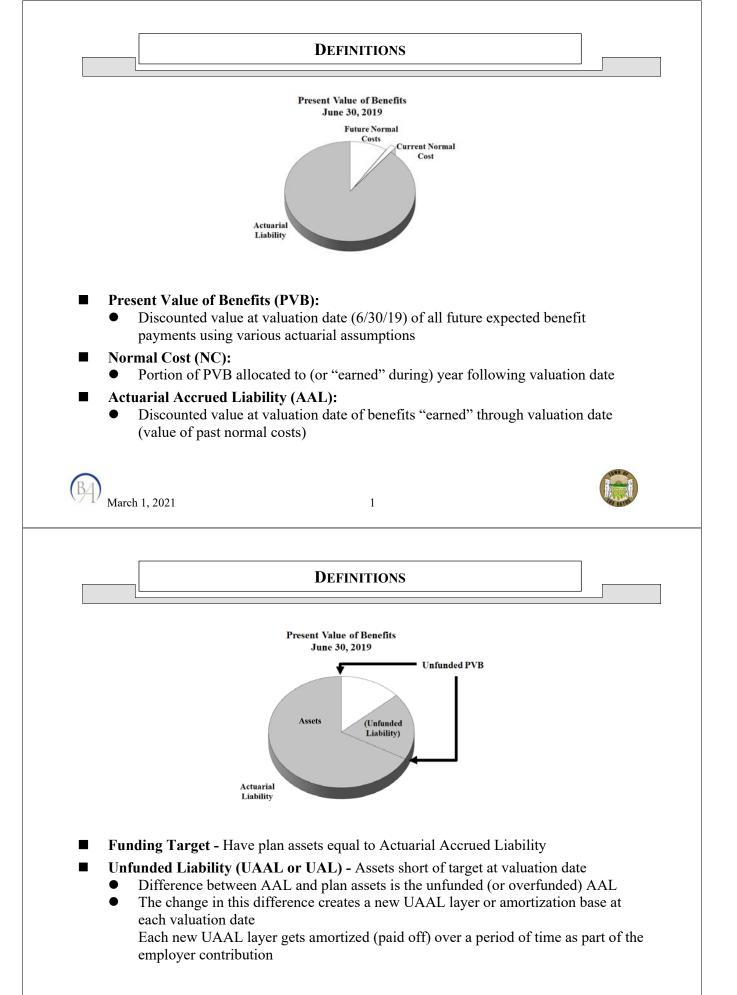
BARTEL Issociates, llc

CalPERS Actuarial Issues – 6/30/19 Valuation Preliminary Results <u>DRAFT</u>

**Bartel Associates, LLC** Bianca Lin, Assistant Vice President Joseph R. D'Onofrio, Assistant Vice President Tina Liu, Associate Actuary

March 1, 2021

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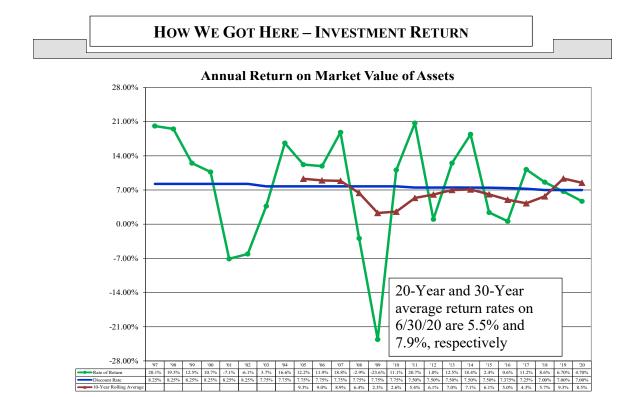
# HOW WE GOT HERE

- Investment Losses
- CalPERS Contribution Policy
- Enhanced Benefits
- Demographics



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Returns (after 2001) shown are gross returns, unreduced for administrative expenses, from CalPERS valuation reports, when available. The discount rate is based on expected returns net of administrative expenses.

# HOW WE GOT HERE – OLD CONTRIBUTION POLICY

- Effective with 2003 valuations:
  - Slow 15-year recognition of investment losses in actuarial value of assets and funded status
  - Rolling 30-year amortization of all experience losses in employer contribution (further delay of investment loss recognition)
- Designed to:
  - First smooth employer contribution rates
  - Secondly to pay off UAAL



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# HOW WE GOT HERE – ENHANCED BENEFITS

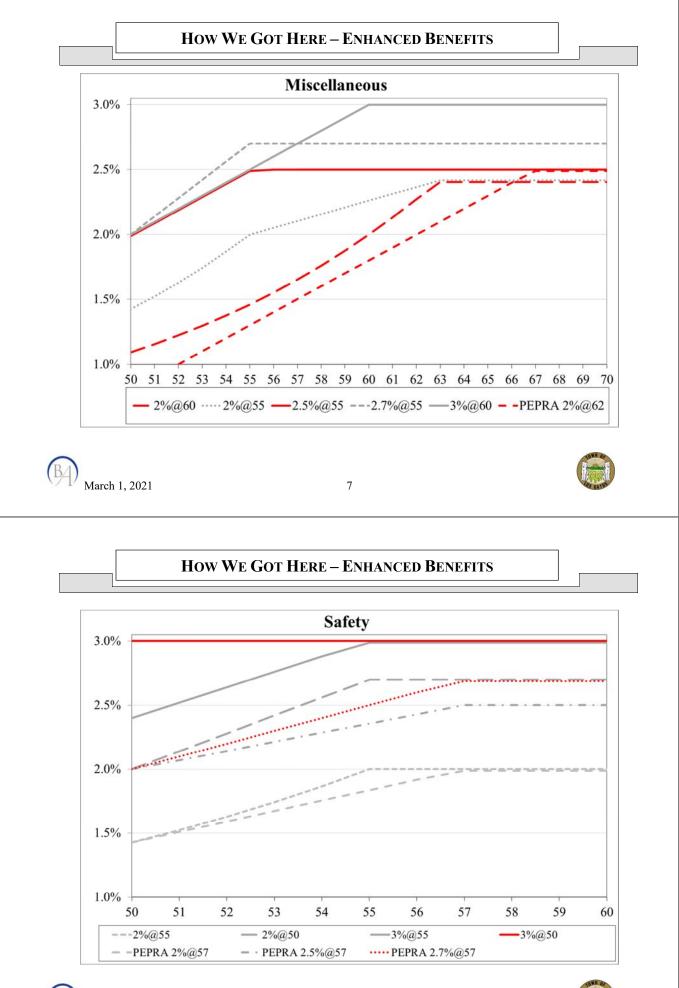
At CalPERS, enhanced benefits implemented using all (future & prior) service

Typically not negotiated with cost-sharing

Town of Los Gatos	Tier 1	Tier 2	PEPRA
• Miscellaneous	2.5%@55 FAC1	2%@60 FAC3 9/15/12	2%@62 FAC3
• Safety	3%@50 FAC1	N/A	2.7%@57 FAC3

- Note:
  - □ FAC1 is highest one-year (typically final) average earnings
  - □ FAC3 is highest three-year (typically final three) average earnings
- PEPRA tier implemented for new members hired after 1/1/13
  - Employee pays half of total normal cost
  - 2021 compensation limit
    - □ Social Security participants: \$128,059
    - □ Non-Social Security participants: \$153,671





# HOW WE GOT HERE – DEMOGRAPHIC

- All California CalPERS agencies:
  - Increasing number of retirees relative active employees
  - Increasing retiree liability
    - □ June 30, 2019: 57% for Miscellaneous, 66% for Safety
  - Higher percentage of retiree liability increases contribution volatility
- Town of Los Gatos retirees:

Plan	<b>Ret AAL/Tot AAL</b>	<b>Retirees/Actives</b>	Actives/Retirees
Miscellaneous	65%	2.1	0.5
Safety	72%	2.2	0.5

Town of Los Gatos retirees plus inactives (transferred & terminated members):

Plan	Ret AAL/Tot AAL	Inactives/Actives	Actives/Inactives
Miscellaneous	77%	3.7	0.3
Safety	75%	2.6	0.4



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# CALPERS CHANGES

- Recent contribution policy changes:
  - June 30, 2013 valuations for 2015/16 contributions
  - No asset smoothing
  - No rolling amortization
  - 5-year ramp up and down

# Recent discount rate changes:

-	Rate	Initial Impact	Full Impact
• 6/30/16 valuation	7.375%	18/19	22/23
• 6/30/17 valuation	7.25%	19/20	23/24
• 6/30/18 valuation	7.00%	20/21	24/25

# • New amortization policy:

- June 30, 2019 valuations for 2021/22 contributions
- Applies only to newly established amortization bases
  - ▶ Fixed dollar (level) amortization rather than % pay (escalating)
  - Amortize gains/losses over 20 rather than 30 years
  - ➤ 5-year ramp up (not down) for investment gains and losses
  - ➢ No ramp up/down for other amortization bases
- Minimizes total interest paid over time and pays off UAAL faster





# Risk Mitigation Strategy

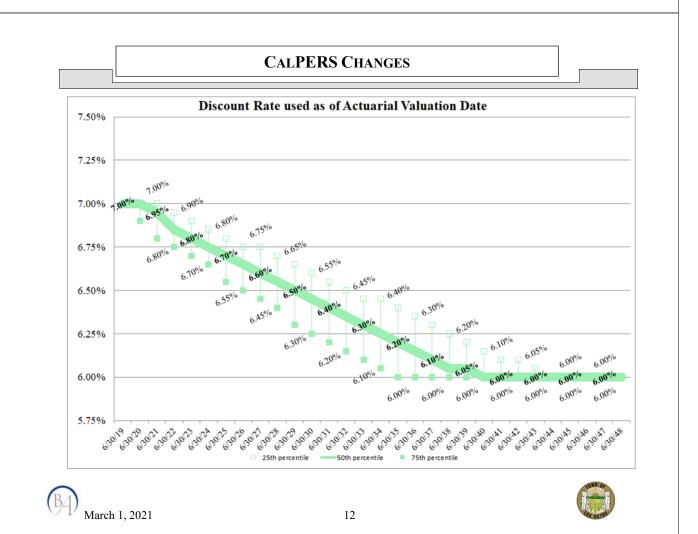
- Move to more conservative investments over time to reduce volatility
- Only when investment return is better than expected
- Lower discount rate in concert
- Essentially use  $\approx 50\%$  of investment gains to pay for cost increases
- Likely get to 6% discount rate over 20+ years
- Risk mitigation suspended from 6/30/16 to 6/30/18 valuations
- Did not trigger for 6/30/19 valuation
- Will not trigger for 6/30/20 valuation

Excess Earnings	Discount Rate Reduction
2%	5 bp
7%	10 bp
10%	15 bp
13%	20 bp
17%	25 bp

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SUMIWARY OF DEMOGRAPHIC INFORMATION - MISCELLANEOUS				
	1999	2009	2018	2019
Actives				
Counts	118	119	113	116
Average				
• Age	45	47	43	44
Town Service	10	10	7	8
PERSable Wages	\$ 47,800	\$ 76,500	\$ 88,000	\$ 93,900
Total PERSable Wages	5,600,000	9,100,000	9,900,000	10,900,000
Inactive Members				
Counts				
• Transferred	67	78	99	94
<ul> <li>Separated</li> </ul>	53	81	87	94
Retired				
□ Service	97	159	203	208
Disability	8	11	12	12
Beneficiaries	<u>14</u>	<u>22</u>	<u>21</u>	<u>21</u>
Total	119	192	236	241
Average Annual Town Provided				
Benefit for Service Retirees <sup>1</sup>	\$ 8,300	\$ 16,000	\$ 25,700	\$ 25,900

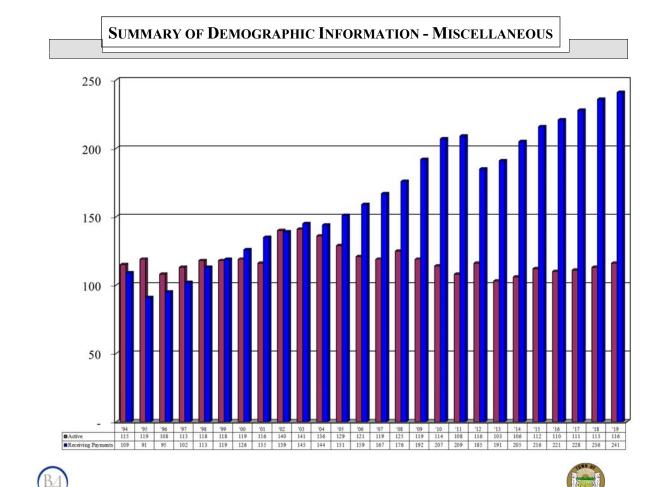
# **SUMMARY OF DEMOGRAPHIC INFORMATION - MISCELLANEOUS**

<sup>1</sup> Average Town-provided benefit is based on Town service and Town benefit formulas and is not representative of total benefits for long-service employees employed at multiple agencies.

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# PLAN FUNDED STATUS - MISCELLANEOUS

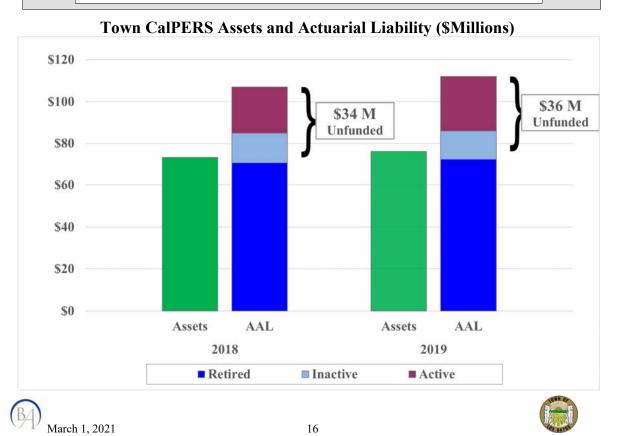
	<u>June 30, 2018</u>	<u>June 30, 2019</u>
Actuarial Accrued Liability		
• Active	\$22,300,000	\$26,200,000
• Retiree	70,700,000	72,300,000
• Inactive	14,100,000	13,600,000
• Total	107,100,000	112,100,000
■ Assets	73,300,000	76,100,000
Unfunded Liability	33,800,000	36,000,000
Funded Ratio	68.4%	67.9%
<ul> <li>Average Funded Ratio for CalPERS Public Agency Miscellaneous Plans<sup>2</sup></li> </ul>	71.8%	72.2%

2 Individual agency and average funded ratios depends on benefit levels, demographics, effective dates, funding policy, ADPs, etc.

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PLAN FUNDED STATUS - MISCELLANEOUS



# PLAN FUNDED STATUS - MISCELLANEOUS

# Discount Rate Sensitivity

June 30, 2019	
---------------	--

	Discount Rate		
	<u>7.00%</u>	<u>6.50%</u> <sup>3</sup>	<u>6.00%</u>
AAL	\$112,100,000	\$119,300,000	\$126,500,000
Assets	76,100,000	76,100,000	76,100,000
Unfunded Liability	36,000,000	43,200,000	50,400,000
<b>Funded Ratio</b>	67.9%	63.8%	60.2%

<sup>3</sup> Estimated by Bartel Associates. (Straight line interpolation of the 7% and 6% discount rate AAL provided in the 6/30/19 valuation report.)

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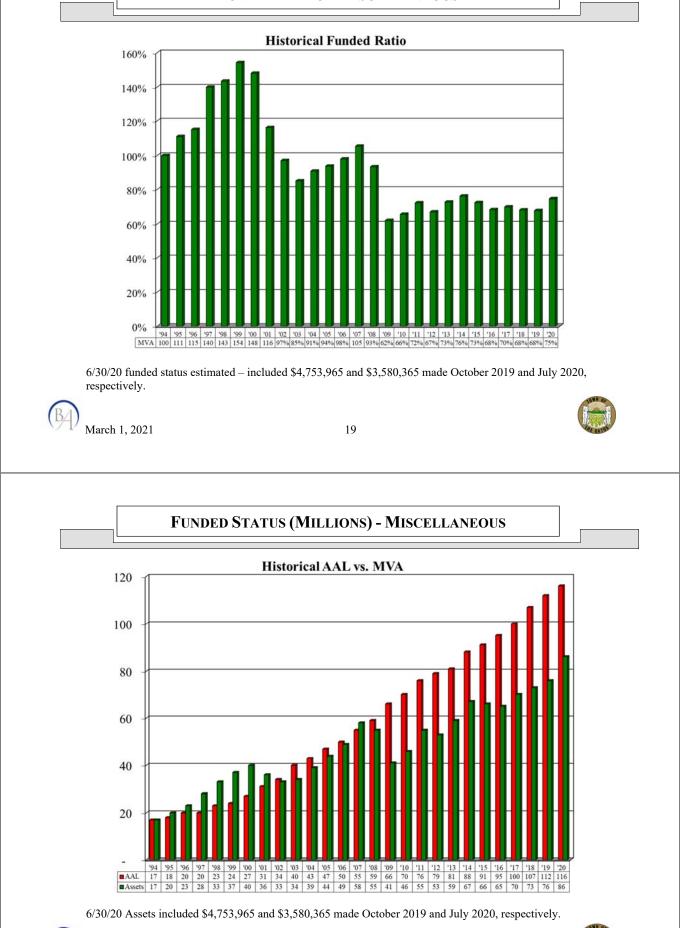
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PLAN FUNDED STATUS - MISCELI	LANEOUS	
Unfunded Accrued Liability (	Changes	
Unfunded Accrued Liability on 6/30/18		\$ 33,800,000
Expected 6/30/19 Unfunded Accrued Liability		34,300,000
Other Changes		
• Asset Loss (Gain) (6.6% return for FY 2019)	400,000	
• Contribution & Experience Loss (Gain)	<u>1,300,000</u>	
• Total		<u>1,700,000</u>
Unfunded Accrued Liability on 6/30/19		36,000,000
Projected Unfunded Accrued Liability on 6/30/20	)	37,900,000
<b>Projected Funded Ratio on 6/30/20<sup>4</sup></b>		75%

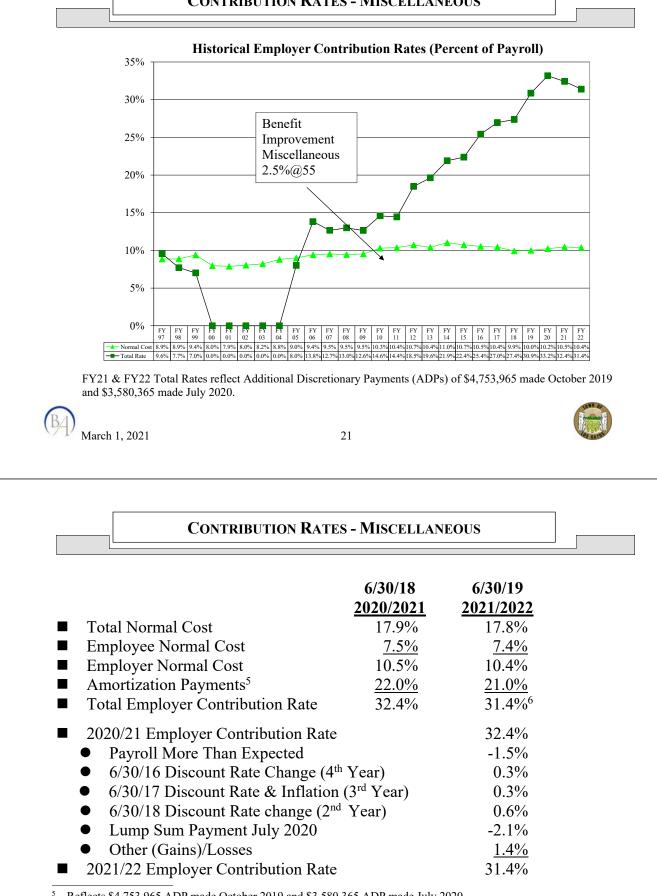
<sup>4</sup> 6/30/20 funded status estimated – included \$4,753,965 and \$3,580,365 made October 2019 and July 2020, respectively.



### FUNDED RATIO - MISCELLANEOUS







Reflects \$4,753,965 ADP made October 2019 and \$3,580,365 ADP made July 2020.

Average CalPERS agency Miscellaneous 2021-22 employer contribution rate is 27.4%. Individual agency and average employer contribution rates depend on benefit levels, demographics, effective dates, funding policy, ADPs, etc.

# **CONTRIBUTION PROJECTIONS – MISCELLANEOUS**

- Market Value Investment Return: 4.7%<sup>7</sup> June 30, 2020 Future returns based on stochastic analysis using 1,000 trials<sup>8</sup> 25<sup>th</sup> Percentile 50<sup>th</sup> Percentile 75<sup>th</sup> Percentile Single Year Returns at<sup>9</sup> Current Investment Mix 0.1% 7.0% 14.8% Ultimate Investment Mix 0.8% 6.0% 11.4% Assumes investment returns will, generally be 6.5% (as compared to 7.0%) over the next 8 years and higher beyond that. Discount Rate decreases due to Risk Mitigation policy No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements Different from CalPERS projection. Our projections include: Actual 2019/20 investment return Lower expected return for next 8 years Impact of risk mitigation Possibly different PEPRA new hire assumptions Net of investment expenses and gross of administrative expenses. 15 bp assumed for administrative expenses. Future returns are assumed net of investment and administrative expenses N<sup>th</sup> percentile means N percentage of our trials result in returns lower than the indicated rates. March 1, 2021 23 **CONTRIBUTION PROJECTIONS – MISCELLANEOUS** New hire assumptions:<sup>10</sup> 95% of 2020/21 new hires are PEPRA members and 5% are Classic members Percentage of PEPRA member future hires to increase from 95% to 100% over 2 years 6/30/19 employee distribution: **Benefit** Tier Count 6/30/19 Payroll 2.5%@55 FAC1 39 3,921,893 2%@60 FAC3 25 3,106,958
  - Additional discretionary payments reflected:

2%@62 FAC3 (PEPRA)

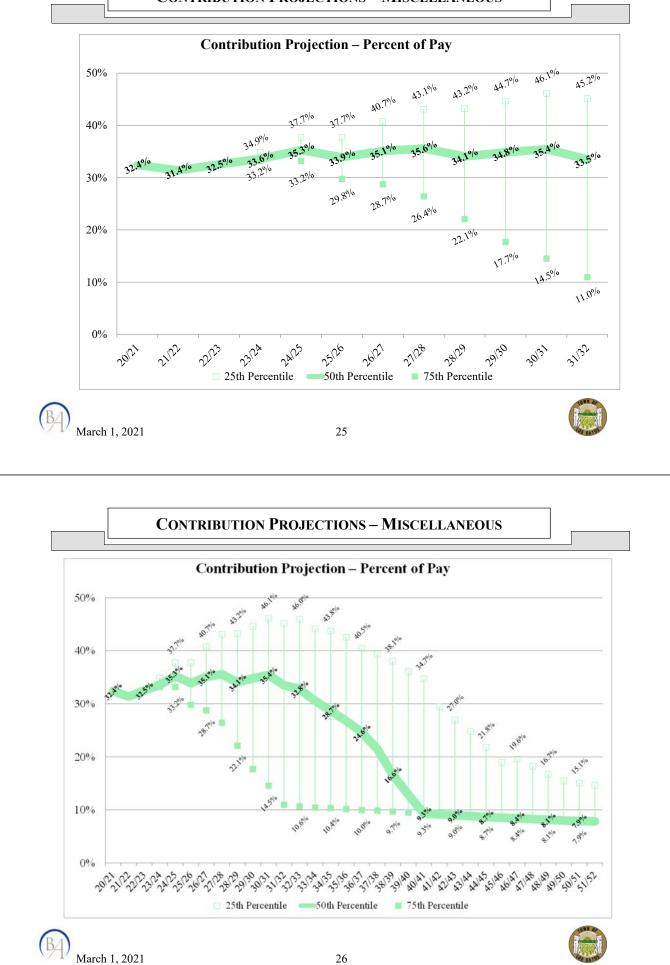
- \$4,753,965 made October 18, 2019 towards 6/30/16 base
- \$3,580,365 made July 7, 2020 towards 6/30/15 and 6/30/13 bases

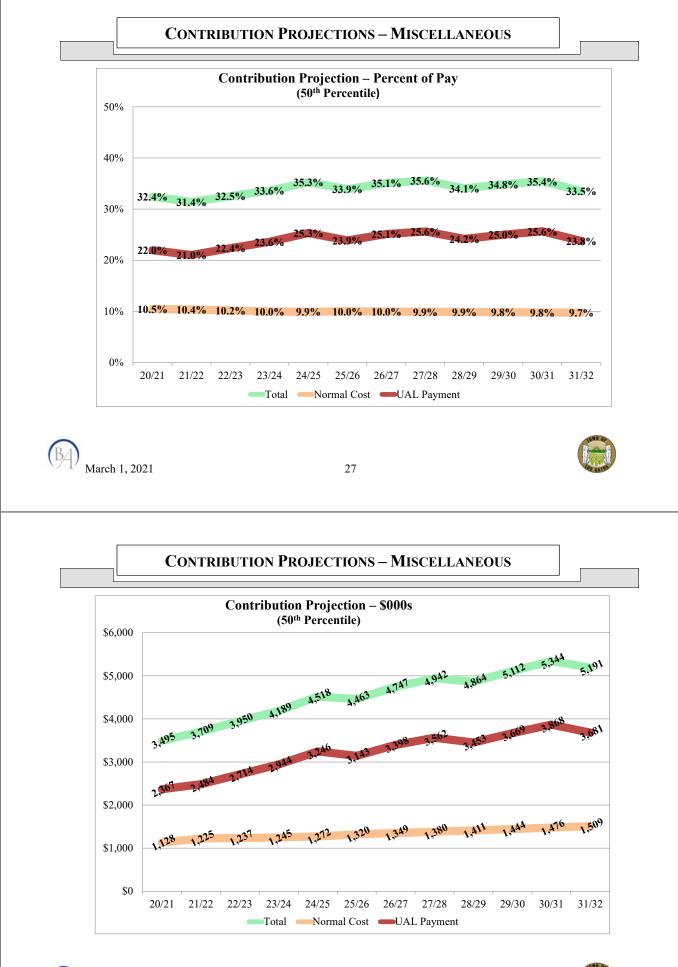
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3,860,616

<sup>&</sup>lt;sup>10</sup> Based on experience from sample CalPERS agencies.

**CONTRIBUTION PROJECTIONS – MISCELLANEOUS** 









# SUMMARY OF DEMOGRAPHIC INFORMATION - SAFETY

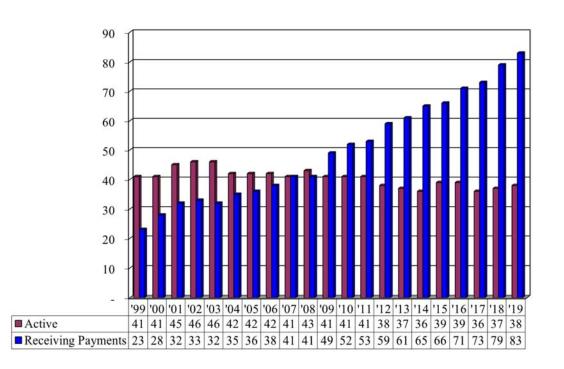
	1999	2009	2018	2019
Actives				
■ Counts	41	41	37	38
■ Average PERSable Wages	\$ 69,400	\$120,100	\$ 134,700	\$ 146,900
■ Total PERSable Wages	2,800,000	4,900,000	5,000,000	5,600,000
Inactive Members				
■ Counts				
• Transferred	16	20	13	12
• Separated	10	4	2	2
Receiving Payments	23	49	79	83

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# SUMMARY OF DEMOGRAPHIC INFORMATION - SAFETY



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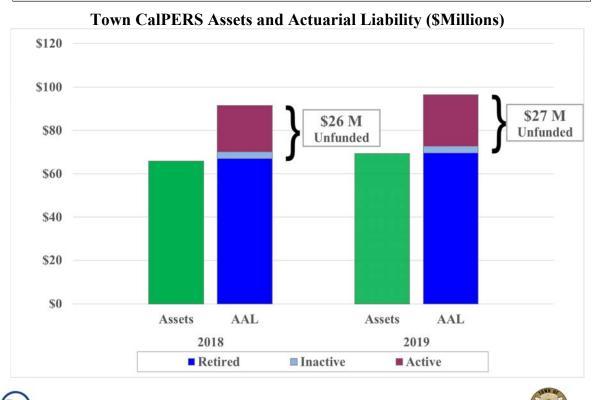
	<u>June 30, 2018</u>	<u>June 30, 2019</u>
Actuarial Accrued Liability		
• Active	\$21,300,000	\$23,700,000
• Retiree	67,200,000	69,800,000
• Inactive	<u>3,000,000</u>	<u>3,000,000</u>
• Total	91,500,000	96,500,000
Assets	<u>65,900,000</u>	<u>69,500,000</u>
Unfunded Liability	25,600,000	27,000,000
Funded Ratio	72.1%	72.0%
Average Funded Ratio for CalPERS Public Agency Safety Plans <sup>11</sup>	68.3%	68.6%

<sup>11</sup> Individual agency and average funded ratios depends on benefit levels, demographics, effective dates, funding policy, ADPs, etc.

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PLAN FUNDED STATUS - SAFETY



# PLAN FUNDED STATUS - SAFETY

# Discount Rate Sensitivity

# June 30, 2019

_	Discount Rate		
	<u>7.00%</u>	<u>6.50%</u> <sup>12</sup>	<u>6.00%</u>
AAL	\$96,500,000	\$103,100,000	\$109,700,000
Assets	<u>69,500,000</u>	69,500,000	<u>69,500,000</u>
<b>Unfunded</b> Liability	27,000,000	33,600,000	40,200,000
<b>Funded Ratio</b>	72.0%	67.4%	63.4%

<sup>12</sup> Estimated by Bartel Associates. (Straight line interpolation of the 7% and 6% discount rate AAL provided in the 6/30/19 valuation report.)

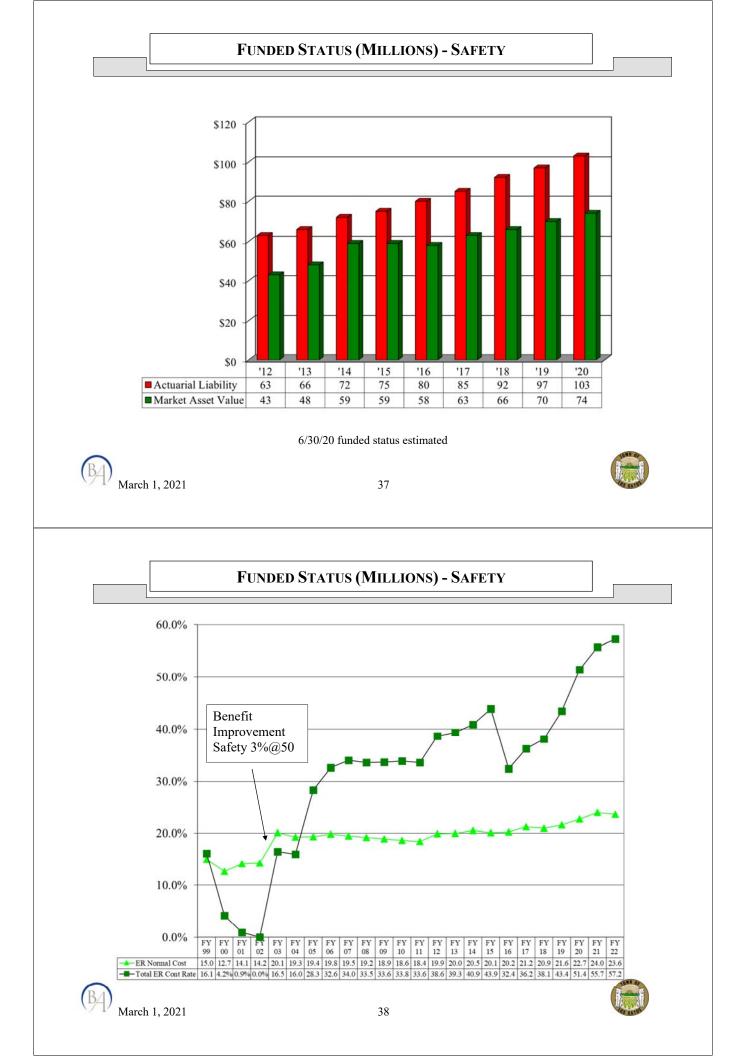
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**FUNDED RATIO - SAFETY** 100% 90% 80% 70% 60% 50% 40% 30% 20% 10% 0% '12 '13 '14 '15 '16 '17 '18 '19 '20 Funded Ratio - MVA 74% 71% 68% 73% 82% 79% 73% 72% 72% 6/30/20 funded status estimated





#### **CONTRIBUTION RATES - SAFETY**

	6/30/19 Valuation 2021/2022 Contribution Rates		
	<u>Total<sup>13</sup></u>	<u>Tier 1</u>	PEPRA
		<b>3%@50</b>	<b>2.7%@5</b> 7
Base Total Normal Cost	30.5%	31.5%	26.1%
Class 1 Benefits			
• Final One Year Compensation	1.1%	1.2%	-
• PRSA	<u>1.8%</u>	<u>1.9%</u>	<u>1.6%</u>
■ Total Normal Cost	33.4%	34.6%	27.7%
■ Formula's Expected EE Contribution Rate	<u>9.8%</u>	<u>9.0%</u>	<u>13.7%</u>
ER Normal Cost	23.6%	25.6%	14.0%
Amortization Payment	33.6%	40.3%	1.7%
Amortization of Side Fund			
Total ER Contribution	57.2%	65.9%	15.7%
Employee counts	38	30	8
■ Projected 2021/22 employee payroll (000's)	\$ 6,055	\$ 5,006	\$ 1,049
Total ER Contribution \$ (in 000's)	\$ 3,466	\$ 3,301	\$ 165

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<sup>13</sup> Weighting of total contribution based on projected classic and PEPRA payrolls

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**CONTRIBUTION RATES - SAFETY** 6/30/19 6/30/18 2021/2022 2020/2021 33.4% **Total Normal Cost** 33.6% Employee Normal Cost 9.6% 9.8% 23.9% **Employer Normal Cost** 23.6% Amortization Payments 31.8% 33.6% 55.7% 57.2%14 Total Employer Contribution Rate 2020/21 Employer Contribution Rate 55.7% Payroll More Than Expected -2.7% • 6/30/16 Discount Rate Change (4<sup>th</sup> Year) 0.6% 6/30/17 Discount Rate & Inflation (3<sup>rd</sup> Year) 0.7% 6/30/18 Discount Rate change (2<sup>nd</sup> Year) 1.1% Other (Gains)/Losses 1.8% 57.2% 2021/22 Employer Contribution Rate



<sup>&</sup>lt;sup>14</sup> CalPERS valuation results before reflecting EPMC. Average CalPERS agency Safety 2021-22 employer contribution rate is 53.5%. Individual agency and average employer contribution rates depend on benefit levels, demographics, effective dates, funding policy, ADPs, etc.

## **CONTRIBUTION PROJECTIONS – SAFETY**

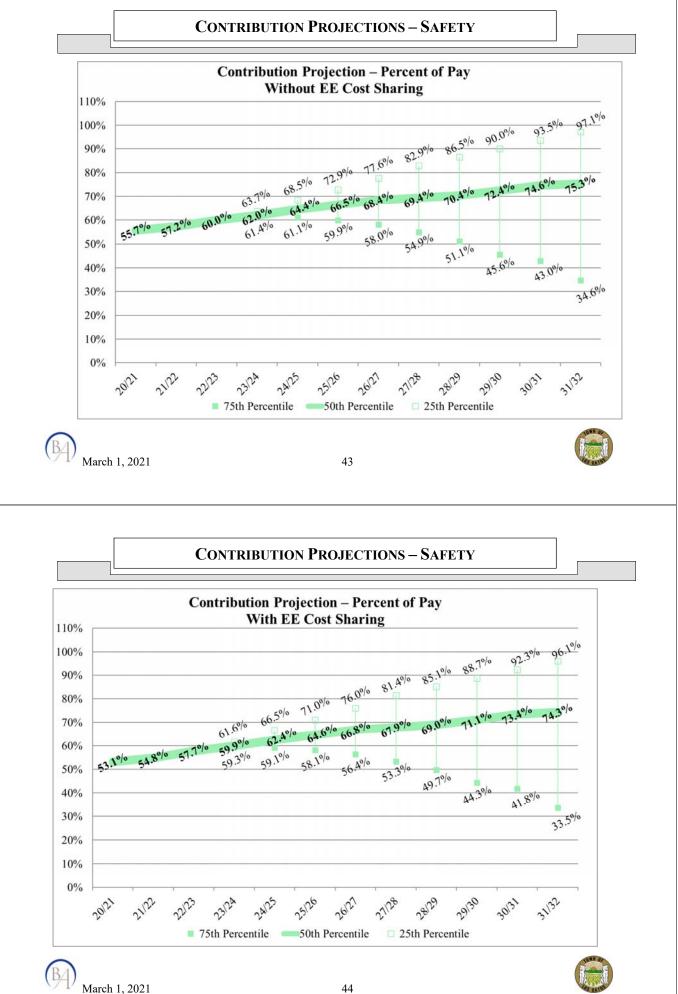
- Market Value Investment Return: June 30, 2020  $4.7\%^{15}$ Future returns based on stochastic analysis using 1,000 trials<sup>16</sup> 25<sup>th</sup> Percentile 50<sup>th</sup> Percentile 75<sup>th</sup> Percentile Single Year Returns at<sup>17</sup> Current Investment Mix 0.1% 7.0% 14.8% Ultimate Investment Mix 0.8% 6.0% 11.4% Assumes investment returns will, generally be 6.5% (as compared to 7.0%) over the next 8 years and higher beyond that. Discount Rate decreases due to Risk Mitigation policy No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements Different from CalPERS projection. Our projections include: Actual 2019/20 investment return Lower expected return for next 8 years Impact of risk mitigation Possibly different PEPRA new hire assumptions Net of investment expenses and gross of administrative expenses. 15 bp assumed for administrative expenses. Future returns are assumed net of investment and administrative expenses 17 N<sup>th</sup> percentile means N percentage of our trials result in returns lower than the indicated rates. March 1, 2021 41

  - **CONTRIBUTION PROJECTIONS SAFETY**
  - New hire assumptions<sup>18</sup>:
    - 95% of 2020/21 new hires are PEPRA members and 5% are Classic members
    - Percentage of PEPRA member future hires to increase from 95% to 100% over 2 years
  - 6/30/19 employee distribution:

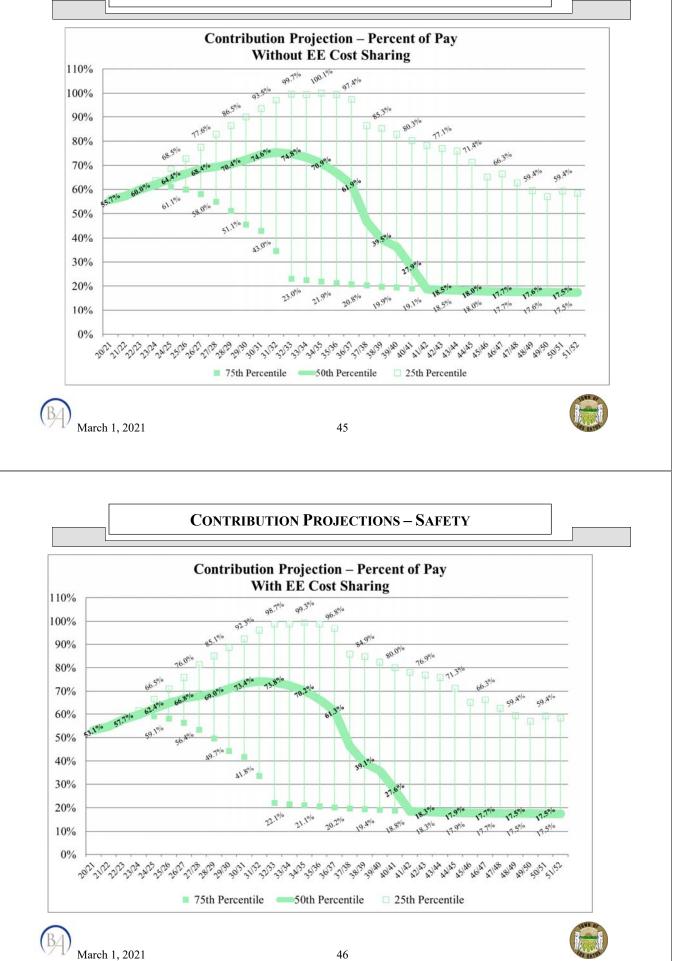
Benefit Tier	Count	6/30/19 Payroll
• 3%@50 FAC1	30	\$4,614,993
• 2.7%@57 FAC3 (PEPRA)	8	967,007

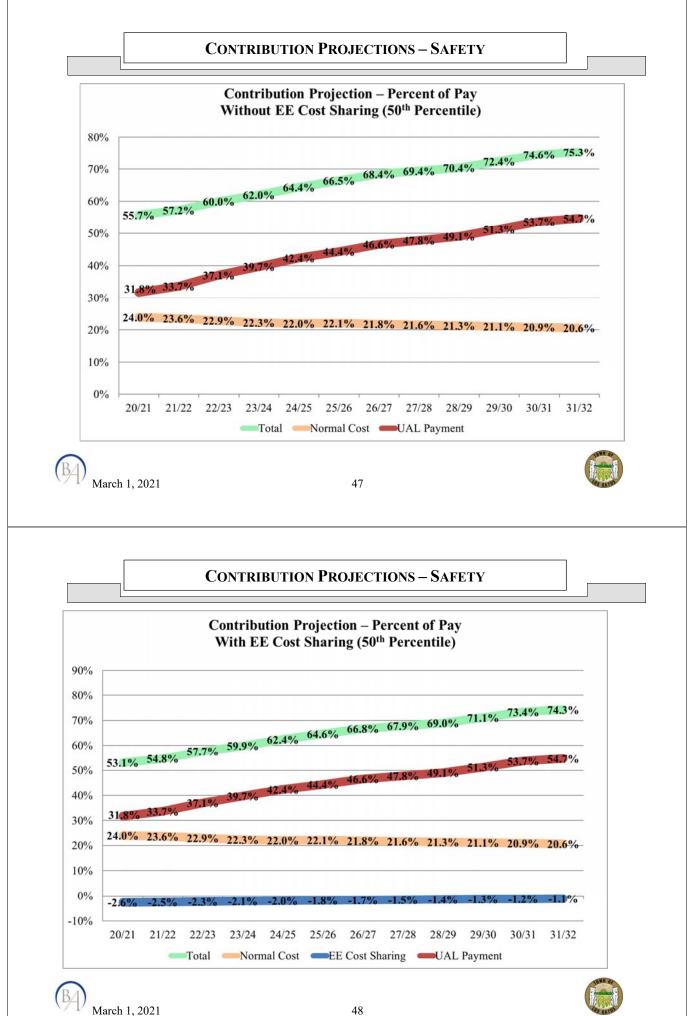
- EE Cost Sharing of Employer Contribution:
  - 3% employee share for Classic members

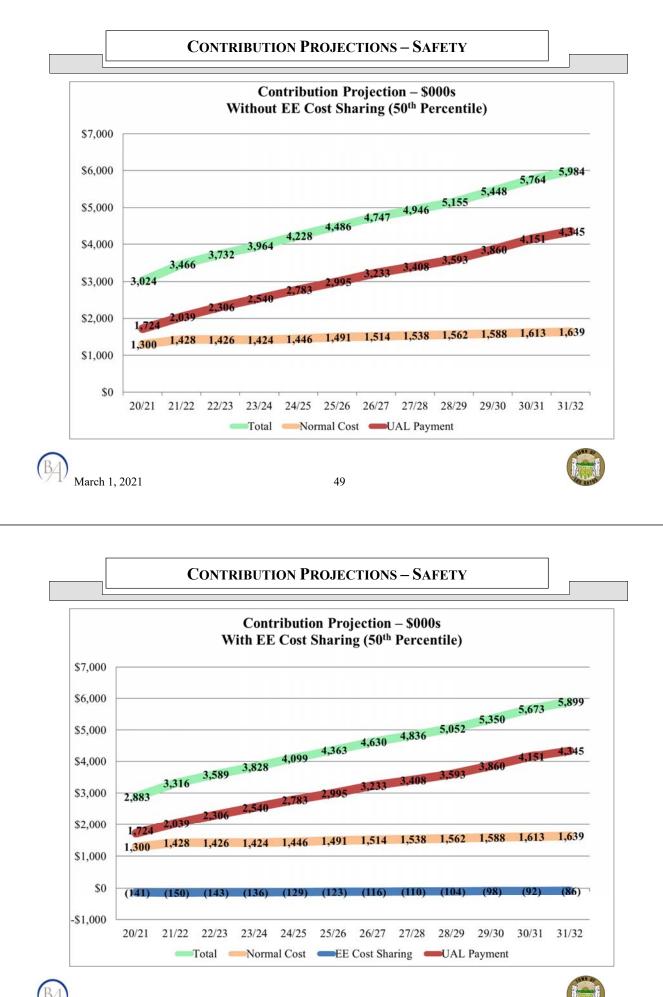
<sup>18</sup> Based on experience from sample CalPERS agencies

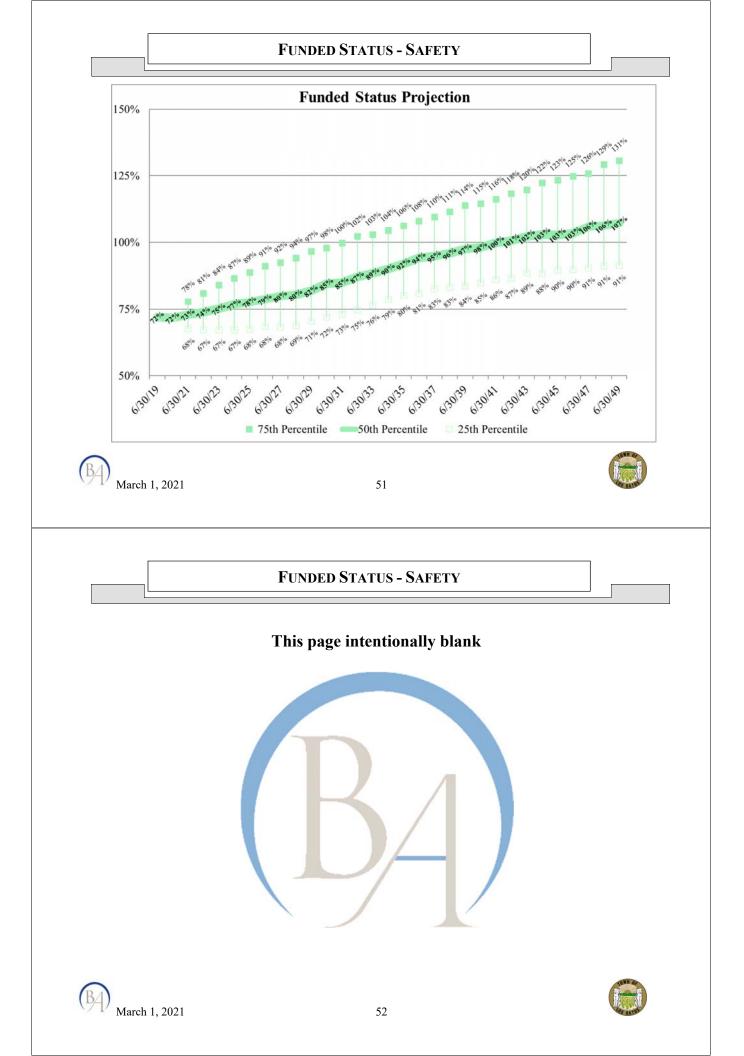


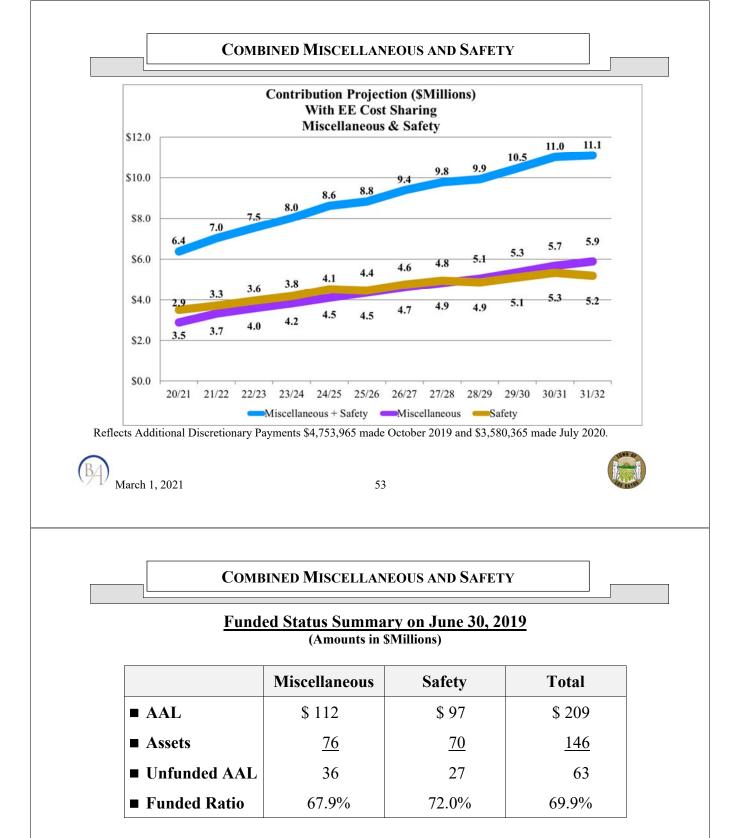














# LEAVING CALPERS

- Participation in CalPERS is governed by State law and CalPERS rules
- The following are considered "withdrawing" from CalPERS:
  - Exclude new hires from CalPERS and giving them a different pension plan
  - Stop accruing benefits for current employees
- "Withdrawal" from CalPERS:
  - Treated as plan termination
  - Liability increased to reflect conservative investments of Terminated Agency Pool
  - Termination discount rate depends on market risk-free returns on termination date
    - Weighted average of 10-year and 30-year US Treasury yields (weighted by matching benefit payment durations)
    - CalPERS estimates are based on the highest and lowest 20-year Treasury yields 12 months before and 7 months after the valuation date
  - Liability increased to include a 5% contingency load for future demographic fluctuations
  - Liability must be funded immediately by withdrawing agency
  - Otherwise, retiree benefits are cut

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# LEAVING CALPERS

### CalPERS Termination Estimates on June 30, 2019 (Amounts in Millions)

	<b>Ongoing Plan</b>	<b>Termination Basis</b>			
Discount Rate	7.00%	1.75%	3.25%		
Mi	scellaneous				
Actuarial Accrued Liability	\$ 112	\$ 221	\$ 179		
Assets	<u>76</u>	<u>76</u>	<u>76</u>		
Unfunded AAL (UAAL)	36	145	103		
	Safety				
Actuarial Accrued Liability	\$ 97	\$ 204	\$ 162		
Assets	<u>70</u>	<u>70</u>	<u>70</u>		
Unfunded AAL (UAAL)	27	134	92		
Total					
Unfunded AAL (UAAL)	\$ 63	\$279	\$ 195		
Funded Ratio	69.9%	34.4%	42.8%		



## PEPRA COST SHARING

- Target of 50% of total normal cost paid by all employees
- PEPRA members must pay greater of 50% of total normal cost or bargained amount if higher
- Employer cannot pay any part of PEPRA member required employee contributions
- Employer may impose current employees pay 50% of total normal cost (limited to 8% of pay for Miscellaneous and 12% for Safety) if not agreed through collective bargaining
- Miscellaneous Plan 2021/22:

	<u>Classic N</u>	<u>New Members</u>	
	Tier 1	Tier 2	PEPRA
	<u>2.5%@55 FAC1</u>	<u>2%@60 FAC3</u>	<u>2%@62 FAC3</u>
• Employer Normal Cost	12.0%	13.6%	6.21%
• Member Normal Cost	<u>8.0%</u>	<u>7.0%</u>	7.25%
<ul> <li>Total Normal Cost</li> </ul>	20.0%	20.6%	13.46%
• 50% Target	10.0%	10.3%	6.73%







#### **PEPRA COST SHARING**

■ Safety Plan 2021/22<sup>19</sup>:

	-	<b>Classic Members</b>	New Members
		Tier 1	PEPRA
		<u>3%@50 FAC1</u>	2.7%@57 FAC3
ullet	Employer Normal Cost	25.6%	13.98%
ullet	Member Normal Cost	<u>9.0%</u>	<u>13.75%</u>
ullet	Total Normal Cost	34.6%	27.73%
•	50% Target	17.3%	13.87%

PEPRA Member Contributions:

	2020/21		2021/22			
Group	Total NC (Basis)	Member Rate	Total Normal Cost	Change	Member Rate	Method
Miscellaneous	14.430%	7.25%	14.92%	0.49%	7.25%	All Active Members <sup>20</sup>
Safety	27.634%	13.75%	27.73%	0.096%	13.75%	PEPRA Members <sup>21</sup>

<sup>&</sup>lt;sup>19</sup> This exhibit does not reflect the 3% employee cost sharing for Classic members.

<sup>21</sup> PEPRA risk pool plan.



<sup>&</sup>lt;sup>20</sup> 52 PEPRA members are 44.8% of actives. Does not satisfies the 100 PEPRA member/25% of actives threshold or the 50% of actives threshold for agent plan to base rate on PERPA members.

## **PREFUNDING OPTION**

# Additional CalPERS Contributions Prefunding Option

- Direct Payment to CalPERS
  - Pay down a portion of the Unfunded Liability
    - Target specific bases (short or long)
  - Fresh start amortization (more stable contribution)
    - Directly through CalPERS
    - Indirectly through budgeted contributions
  - Funds invested per CalPERS' investment policy
  - Contribution is lower but volatility remains
  - Employer required to pay Normal Cost when 100% funded
  - Sources of funds
    - General fund
    - Prior dedicated internal reserve
    - Pension Obligation Bond

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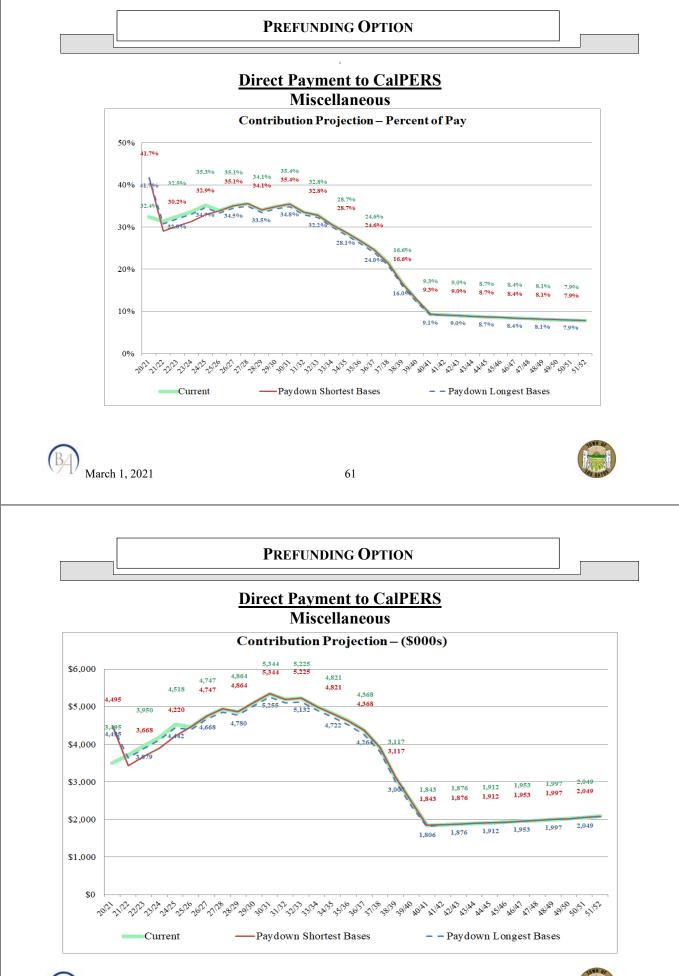
# Direct Payment to CalPERS Prefunding Option

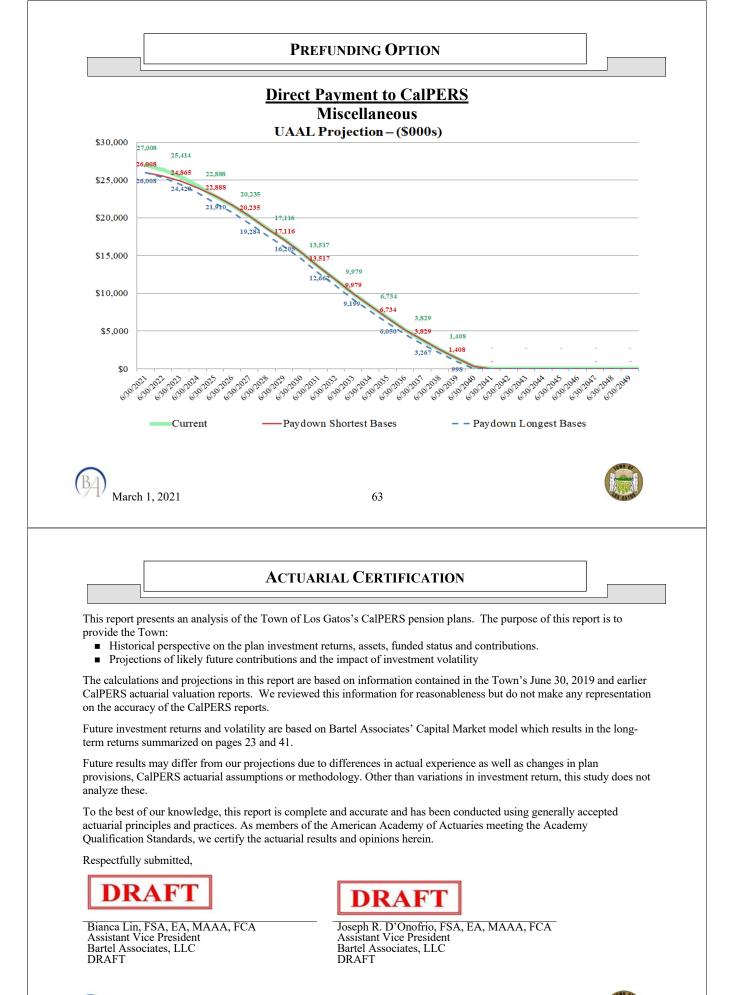
**PREFUNDING OPTION** 

- Following illustrates additional \$1 million contribution to CalPERS on June 30, 2021:
- Miscellaneous Plan
  - Shortest Base: 2003 Assumption Change (4 years, \$1.1 million on 6/30/21) Less interest savings, largest short-term contribution impact
  - Longest Base: 2013 Gain/Loss (24 years, \$10.9 million on 6/30/21) Greater interest savings, smallest short-term contribution impact

Target Dages	Estimated	2021/22	
Target Bases	Savings	<b>Contribution Impact</b>	
Shortest Bases	\$1 million		
\$ Savings (000's)	\$144	\$(275)	
PV Savings @ 3% (000's)	78		
Longest Bases	\$1 million		
\$ Savings (000's)	\$1,042	\$(70)	
PV Savings @ 3% (000's)	464		
		ANN OF	









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March 1, 2021