



APPROVED ACCEPTED ADOPTED AMENDED DISAPPROVED REVIEWED
Santa Clara Valley Transportation Authority
Board of Directors
By: Elaine F. Baltao, Board Secretary
DATE: 12/7/23

6.9

Date: December 1, 2023
Current Meeting: December 7, 2023
Board Meeting: December 7, 2023

BOARD MEMORANDUM

TO: Santa Clara Valley Transportation Authority
Board of Directors

THROUGH: General Manager/CEO, Carolyn M. Gonot

FROM: Chief Planning and Programming Officer, Deborah Dagang

SUBJECT: 2016 Measure B Bicycle & Pedestrian Capital Project Funding - Winchester Boulevard Complete Streets Project to Kennedy Road Sidewalk and Class II Bike Lanes project

Policy-Related Action: No

Government Code Section 84308 Applies: No

ACTION ITEM

RECOMMENDATION:

Shift the previously awarded amount of \$1,734,250 in 2016 Measure B Bicycle & Pedestrian Capital Project funds from the design phase of the Winchester Boulevard Complete Streets project to the construction phase of the Kennedy Road Sidewalk and Class II Bike Lanes project, both in the Town of Los Gatos.

SUMMARY:

- The Board of Directors approved funding 19 projects from the first 2016 Measure B Bicycle & Pedestrian Capital Projects 10-year Priority list at their June 2020 meeting. The top 14 projects were awarded their full funding request. The 15th ranked project was awarded partial funding, and the remaining four projects were funded based on their rank and ability to be fully funded. These 19 projects comprise the fiscally constrained portion of the 10-year Priority list.
- Three of five applications submitted by the Town of Los Gatos scored high enough to be awarded funding. The Town's second ranking project, the Winchester Road Complete Streets Project was awarded funding for final design, and the third ranking project, the Kennedy Road Sidewalk and Class II Bike Lanes Project was awarded funding for design and construction.
- The Town of Los Gatos' Council closed the Winchester Road Complete Streets Project and reprogrammed remaining Town funds to the Kennedy Road Sidewalk and Class II Bike Lanes project due to estimated costs of more than \$72 million for completion of the Winchester Road Complete Streets Project.

- Shifting \$1,734,250 in 2016 Measure B Bicycle & Pedestrian Capital Project funds from the final design phase of the Winchester Boulevard Complete Streets project to the construction phase of the Kennedy Road Sidewalk & Class II Bike Lanes project will allow it to move forward and leverage the 2016 Measure B funds for external grant opportunities.

STRATEGIC PLAN/GOALS:

The 2016 Measure B Program aligns directly with the goals of VTA's Strategic Plan Business Line 2: Delivering Projects and Programs. The 2016 Measure B Bicycle & Pedestrian program provides more choices and funding support to promote cycling and walking and addresses "the current and evolving multimodal needs of Silicon Valley" as stated in the Strategic Plan.

FISCAL IMPACT:

There is no financial impact with this action. Funding for the project was included in the 2016 Measure B Program FY2024/FY2025 Biennial Budget and approved as part of the adoption of the VTA FY2024/FY2025 Biennial Budget in June 2023.

BACKGROUND:

The 2016 Measure B Program office released the first Bicycle & Pedestrian Capital Projects Competitive Grant call-for-projects for the fiscal year (FY) 2020 to FY2030 funding cycle on December 3, 2019. At the time of the call for projects staff projected \$79.98 million be available to fund projects in the for the FY2020 to FY2030 funding cycle.

The scoring committee reviewed and scored 39 applications requesting approximately \$163 million. The result of the scoring process is the FY2020 to FY2030 2016 Measure B Bicycle & Pedestrian Capital Project 10-year Priority list. This list ranks the 39 projects in score order and is separated into fiscally constrained and unconstrained portions of the 10-year Priority list. The fiscally constrained portion of the list identifies the 19 projects that were awarded funding up to the available \$79.98 million. The Board of Directors approved the 10-year Priority list and fiscally constrained portion of the list - identifying what projects will receive funding, at their June 2020 meeting. The approved FY2020 to FY2030 10-year Priority list is shown on Attachment A.

The top 14 projects were fully funded and awarded \$67.08 million of the available \$79.98 million, leaving a balance of \$12.9 million. The 15th ranked project requested over \$24 million, with the majority of the request being for construction. As there was not enough available to fully fund the request, project number 15 was awarded partial funding (\$3.5 million of \$24.10 million) for their Environmental and Design phases. The remaining \$9.4 million was then awarded to projects in rank order and ability to be fully funded.

This methodology resulted in 18 fully funded projects and one partially funded project for the FY2020 to FY2030 grant cycle.

DISCUSSION:

The Town of Los Gatos (Town) submitted five applications to the Bicycle & Pedestrian Capital Projects Competitive Grant call-for-projects and was awarded funding for three projects. These three projects, their fund request, and their ranking are as follows:

- #7: Bicycle and Pedestrian Overcrossing over Highway 17 - \$2.75 million
- #12: Winchester Boulevard Complete Streets Final Design - \$1.74 million
- #16: Kennedy Road Sidewalk and Class II Bike Lanes - \$0.83 million

The final two Town projects, their grant requests, and their ranking on the unconstrained portion of the list are as follows:

- #18: Los Gatos Creek Trail Connector to Highway 9 - \$2.99 million
- #39: Highway 9/Massol Avenue Intersection Safety Improvements - \$0.36 million

In September 2022, the Board approved the Town's request to shift \$693,560 in construction funding from the Kennedy Road Sidewalk and Class II Bike Lanes Project (Kennedy Road project) to the Los Gatos Creek Trail Connector to Highway 9 project (Trail Connector project) to leverage over \$4 million in external grant funds to construct the Trail Connector project. The Board's action moved the (Trail Connector project) to the fiscally constrained portion of the FY2020 to FY2030 10-year Priority list and defunded the construction phase of the Kennedy Road project.

On June 6, 2023, the Town's Council approved the closure of the Winchester Boulevard Complete Streets project (Winchester project), citing the estimated cost of over \$72 million to design and construct the project. The Council reprogrammed the remaining Town funds from the Winchester project to the Kennedy Road project. At the same meeting, the Town's Council requested that the VTA Board consider moving the awarded 2016 Measure B Bicycle/Pedestrian Capital Project funds from the now-closed Winchester project to the Kennedy Road project to begin closing the funding gap for completion of the Kennedy Road project.

VTA and the Town have executed a funding agreement for the design phase of the Kennedy Road project, and the Town is moving forward with the design phase.

Though a funding gap remains for delivery of the Kennedy Road project, the 2016 Measure B Program Office supports the Town's request to move the funding from the Winchester project to the Kennedy Road project for the following reasons:

- 1) Leaving the award on the closed Winchester project prevents other 2016 Measure B Bicycle/Pedestrian Capital Projects from moving forward.
- 2) The \$1,734,250 in construction funding for the Kennedy Road project can be used as leverage for external grants to close the funding gap.
- 3) Both projects are on the fiscally constrained list and within the Town of Los Gatos.

If the Board approves this request, the Kennedy Road project award will be increased to \$1.87 million (\$138,740 for design & \$1,734,250 for construction) and the Winchester project award will be decreased to \$0.

Next Steps

Should the Board approve the request, staff will begin development of a funding agreement for the construction phase of the Kennedy project when appropriate.

ALTERNATIVES:

The Board can choose not to move the award from the Winchester Boulevard Complete Streets Project to the Kennedy Road Sidewalk & Class II Bike Lanes project. This will lengthen the delivery of the Kennedy Road project, which will then increase the cost to deliver the project. In addition, the Town of Los Gatos has closed the Winchester Complete Streets Project due to design and construction costs, so not moving the award from the project prevents other 2016 Measure B Bicycle/Pedestrian Capital Projects from moving forward since the award is tied to a closed project.

CLIMATE IMPACT:

Improvements to bicycle and pedestrian facilities will improve multi-modal options, perhaps leading to mode shift towards active transportation resulting in potential greenhouse gas reduction.

ADVISORY COMMITTEE DISCUSSION/RECOMMENDATIONS

The Technical Advisory Committee received this item as part of their November 8, 2023, Consent Agenda and approved it unanimously without comment.

The Bicycle & Pedestrian Advisory Committee (BPAC) received this item at their November 8, 2023, meeting. After minimal discussion, the BPAC unanimously recommended this item to the Board of Directors for approval.

The Policy Advisory Committee (PAC) received this item at their November 9, 2023, meeting. After discussion and clarification on the Winchester Boulevard Complete Streets project limits and boundaries, the PAC recommended this item to Board of Directors for approval.

STANDING COMMITTEE DISCUSSION/RECOMMENDATIONS

The Congestion Management Program and Planning Committee received this item as part of their November 16, 2023, Consent Agenda and approved it unanimously without comment.

Prepared by: Jane Shinn
Memo No. 8761

ATTACHMENTS:

- MT8761_AttachmentA_Appved_2016MB_BikePed_CapProj_PriorityList (PDF)
- MT8761_AttachmentB_ProjectDescriptions (PDF)
- Public Comment (PDF)

Adopted by the VTA Board of Directors on June 4, 2020

ATTACHMENT C: 10-Year Priority Project List

FISCALLY CONSTRAINED LIST

Rank	Score	Primary Project Sponsor	Project Name	Fund Request (\$ M)	Fund Recommended (\$M)	Cumulative Fund Recommended (\$M)	Remaining Funds Available (\$M)	
1	104.7	Mountain View	El Camino Real Pedestrian & Bicycle Improvements in City of Mountain View	\$ 4.00	\$ 4.00	\$ 4.0	\$ 76.0	Fully Funded
2	103.1	Santa Clara	Lafayette Street Class IV Bikeway	\$ 1.20	\$ 1.20	\$ 5.2	\$ 74.8	Fully Funded
3	102.5	San Jose	Guadalupe River Trail Extension to Almaden	\$ 5.40	\$ 5.40	\$ 10.6	\$ 69.4	Fully Funded
4	99.7	San Jose	Thompson Creek Trail	\$ 2.41	\$ 2.41	\$ 13.0	\$ 67.0	Fully Funded
5	98.6	VTA	Bernardo Avenue Undercrossing	\$ 18.00	\$ 18.00	\$ 31.0	\$ 49.0	Fully Funded
6	98.4	Los Gatos	Bicycle and Pedestrian Overcrossing over Highway 17	\$ 2.75	\$ 2.75	\$ 33.8	\$ 46.2	Fully Funded
7	98.0	San Jose	Five Wounds Trail from Story Road to Mabury Road	\$ 4.14	\$ 4.14	\$ 37.9	\$ 42.1	Fully Funded
8	95.9	Cupertino	Junipero Serra Trail, Central Segment	\$ 4.19	\$ 4.19	\$ 42.1	\$ 37.9	Fully Funded
9	94.7	San Jose	Coyote Creek Trail Completion	\$ 6.88	\$ 6.88	\$ 49.0	\$ 31.0	Fully Funded
10	94.5	San Jose	Willow-Keyes (Lelong St - 3rd St) Complete Streets Project	\$ 7.05	\$ 7.05	\$ 56.0	\$ 24.0	Fully Funded
11	94.4	Cupertino	Junipero Serra Trail, East Segment	\$ 1.94	\$ 1.94	\$ 57.9	\$ 22.0	Fully Funded
12	93.7	Los Gatos	Winchester Boulevard Complete Streets Final Design	\$ 1.74	\$ 1.74	\$ 59.7	\$ 20.3	Fully Funded
13	93.4	Mountain View	Stevens Creek Trail Extension to W. Remington Drive and MVHS	\$ 4.80	\$ 4.80	\$ 64.5	\$ 15.5	Fully Funded
14	91.5	San Jose	Los Gatos Creek Trail Gap Closure	\$ 2.59	\$ 2.59	\$ 67.1	\$ 12.9	Fully Funded
15	91.3	Sunnyvale	Stevens Creek Trail Extension (W Remington Dr to W Fremont Ave) ⁽¹⁾	\$ 24.10	\$ 3.50	\$ 70.6	\$ 9.4	Partially Funded
16	90.7	Los Gatos	Kennedy Road Sidewalk and Class II Bike Lanes	\$ 0.83	\$ 0.83	\$ 71.4	\$ 8.6	Fully Funded
17	90.3	VTA	Bascom Complete Street Improvements (Hamilton to I-880)	\$ 6.84	\$ 6.84	\$ 78.3	\$ 1.7	Fully Funded
18	89.1	Los Gatos	Los Gatos Creek Trail Connector to Highway 9 ⁽²⁾	\$ 2.99	\$ -	\$ 78.3		
19	88.4	Santa Clara	Saratoga Creek Trail (Homeridge Park to Central Park) Project ⁽²⁾	\$ 2.65	\$ -	\$ 78.3		
20	88.3	Cupertino	Carmen Road Pedestrian/Bicycle Bridge ⁽²⁾	\$ 2.84	\$ -	\$ 78.3		
21	87.8	San Jose	King Road Complete Streets Project ⁽²⁾	\$ 3.30	\$ -	\$ 78.3		
22	86.7	Santa Clara	Kifer/Walsh Class IV Bikeway ⁽²⁾	\$ 2.70	\$ -	\$ 78.3		
23	85.7	Morgan Hill	Madrone Channel Trail Improvements - Phase 2	\$ 0.34	\$ 0.34	\$ 78.6	\$ 1.4	Fully Funded
24	85.3	San Jose	Lower Guadalupe River Access Ramps ⁽²⁾	\$ 2.47	\$ -	\$ 78.6		
25	85.1	Cupertino	Stevens Creek Blvd Class IV Separated Bikeway ⁽²⁾	\$ 3.16	\$ -	\$ 78.6		
26	84.5	VTA	Homestead Road Safe Routes to School Improvements	\$ 1.17	\$ 1.17	\$ 79.8	\$ 0.2	Fully Funded
Fiscally Constrained List - Total Funds Recommended					\$ 79.8			

Notes:

1. Project will be partially funded for Environmental Clearance and Design phases.
2. Projects cannot be fully funded due to limited available funds.

Adopted by the VTA Board of Directors on June 4, 2020

ATTACHMENT C: 10-Year Priority Project List

UNCONSTRAINED LIST

Rank	Score	Primary Project Sponsor	Project Name	Fund Request (\$ M)	Fund Recommended (\$M)	Cumulative Fund Recommended (\$M)	Remaining Funds Available (\$M)
27	83.3	Saratoga	Blue Hills Elementary Pedestrian Safety Crossing at UPRR	\$ 1.11			
28	82.7	San Jose	Keyes/Story Complete Streets Project	\$ 5.64			
29	82.0	Santa Clara	Monroe Street Class II Buffered Bikeway	\$ 0.81			
30	78.7	Santa Clara County	Alum Rock Avenue Trail Improvement Project	\$ 5.68			
31	78.2	Saratoga	Saratoga Village to Quarry Park Walkway - Phase I	\$ 1.00			
32	77.7	Santa Clara	El Camino Real Class IV Bikeway & Pedestrian Improvements	\$ 10.35			
33	75.3	Mountain View	Evelyn Avenue Bikeway	\$ 1.16			
34	73.6	VTA	Tasman Drive Complete Streets Improvements (Milpitas BART to Guadalupe River Trail)	\$ 7.40			
35	71.0	Gilroy	Lions Creek Trail West (Day Road to Kern Avenue)	\$ 2.72			
36	70.4	Santa Clara	Benton Street Class II Buffered Bikeway	\$ 1.02			
37	65.0	Santa Clara	Pruneridge Avenue Class II Buffered Bikeway & Pedestrian Improvements	\$ 2.86			
38	63.3	Los Altos	Homestead Road Safe Routes to School and Community Connector Project: Grant Road and Vineyard Drive	\$ 2.32			
39	59.9	Los Gatos	Highway 9/ Massol Avenue Intersection Safety Improvements	\$ 0.36			
All Eligible Projects - Total Funds Request				\$ 162.88			

Attachment B – Town of Los Gatos Bicycle & Pedestrian Projects Descriptions

Kennedy Road Sidewalk and Class II Bike Lanes

The project will design and construct new sidewalks and Class II bike lanes on Kennedy Road between Los Gatos Boulevard and Englewood Avenue, all located within the Town of Los Gatos. The project improvements include approximately 2,100 feet of new sidewalks, new Class II bike lanes on both sides for approximately 2,020 feet, upgrade of ADA curb ramps, and intersection improvements for better biking and walking.

Winchester Boulevard Complete Streets Final Design

This project will fund the final design for Complete Streets improvements, including removal of an automobile lane, separated bike lanes, new or upgraded pedestrian crossings, new sidewalks to fill the gaps, sidewalk improvements, pedestrian refuge islands, ADA upgrade to all bus stops, landscaped median islands, and intersection modifications for safer biking and walking. The deliverable of this phase of the project is the bid-ready document for construction.

From: Betsy Megas

Sent: Monday, November 6, 2023 2:04 PM

To: Ledbetter, Lauren; VTA Board Secretary; Banerjee, Stacy

Subject: [EXTERNAL] BPAC 11/8/23 - Item 9 - Winchester to Kennedy

CAUTION: This Message originated from outside VTA. Do not click links or open attachments unless you recognize the sender and know the content is safe!

Hi Lauren,

Here are my questions for item 9.

What was driving the high cost of the Winchester improvements?

Why was the price not originally anticipated? What is changing to make better cost estimates and avoid false starts in the future?

Will there ever be an opportunity to try again for the improvements on Winchester?

Thanks,

Betsy Megas