

DATE:April 22, 2025TO:Mayor and Town CouncilFROM:Chris Constantin, Town ManagerSUBJECT:Discussion and Consideration of Direction for the 2025-26 Budget Including<br/>Budget Balancing Approaches

#### **RECOMMENDATION:**

Staff recommends the Town Council

- Discuss and provide input to staff in developing the budget, and
- Provide direction to the Finance Commission in their review of the 2025-26 budget.

#### STRATEGIC PRIORITIES:

The item relates to all six core goals and all strategic priorities.

#### FISCAL IMPACT:

**None**. The discussion is intended to set direction for budget development and does not in itself result in a fiscal impact.

#### BACKGROUND:

Each year, between January and June, the Town undertakes an extensive process to prepare the fiscal year budget, effective July 1. This comprehensive budget development effort includes evaluating and determining several key components

• **Budget Guidelines and Timeline**: Establish initial guidance and expectations for departments along with a structured calendar of budget development and approval activities.

• **Revenue Projections**: Forecast anticipated revenues utilizing historical data trends, economic indicators, and consultations with external revenue consultants.

• **Personnel Costs**: Project salary, wage adjustments, benefits, and pension obligations for current and proposed staffing levels.

PREPARED BY: Chris Constantin Town Manager

Reviewed by: Town Manager, Assistant Town Manager, Town Attorney, and Finance Director

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• Setting Strategic Priorities: Identify and reaffirm strategic priorities, providing foundational guidance to shape budget formulation and resource allocation.

• **Operating and Capital Expenditures**: Assess and prioritize operational necessities and capital improvement projects, balancing immediate needs and long-term investments.

• Budget Balancing and Deficit Reduction: Develop strategies to align expenditures with available resources, actively addressing any structural budget deficits through targeted reductions or revenue enhancements.

• **Public Input**: Engage the community through transparent outreach efforts to gather and incorporate public feedback into the budget development process.

• **Budget Approval**: Finalize and present the recommended budget for Town Council consideration and adoption.

In February 2025, the Town Council set high-level strategic priorities for the period of 2025-2027. This included prioritizing emergency preparedness, particularly with regard to wildfire risks, ensuring prudent financial management, and preserving the unique small-town charm of the community.

Also in February 2025, the Finance Commission reviewed the Town's initial Five-Year Financial Forecast, discussing projected financial conditions and emerging fiscal challenges. Subsequently, in April 2025, the Finance Commission provided input into the development of a Request for Proposal (RFP) aimed at conducting an external Five-Year Forecast and a comprehensive Fiscal Impact Analysis. These efforts are designed to enhance the Town's strategic approach to understanding current financial condition, addressing ongoing structural budget deficits, and projecting the revenue and expenditure needs from future development.

For the upcoming 2025-26 fiscal year, the Town faces a projected operational deficit of approximately \$3.7 million. To effectively address this challenge, Town staff seeks specific direction from the Town Council regarding:

- Perspective on expenditure reduction measures outlined in progressively impactful tiers,
- Exploration and adoption of potential new or adjusted revenue-generating initiatives,
- Identification of preferred strategies for achieving a balanced budget that aligns with established strategic priorities and community expectations.

Council's guidance on these key decisions will significantly inform the preparation of the final 2025-26 budget, ensuring a sustainable financial path forward.

#### DISCUSSION:

The purpose of this special meeting is to provide directions to staff on the approach and considerations for preparing a balanced budget. In two other agenda items presented today, staff also are looking to present a new tiered framework for capital improvement programs and presenting options in how the Town proceeds with community organization funding.

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#### Approach and Considerations to Balancing the Budget

As is the case with other communities, the Town budgets revenue and expenditures conservatively. For the capital improvement program, the capital budget appropriates funding for all projects in the fiscal year that may be undertaken regardless of staff capacity consideration.

#### Personnel Vacancy Factor of 4.6%

In 2024-25, the Town introduced a vacancy factor of 4.6% as part of its approach to balance the budget recognizing vacancies and personnel changes during the year resulted in avoided personnel expenditures.

The vacancy factor approach allowed the Town to capture these avoided expenditures up front in the year instead of the end. However, the approach also increased the risk the Town could still fill all its positions without restriction or see a different change in personnel expenditure (i.e. impacts of increases in total compensation) and if it comes to pass, the Town will experience the actual deficit it was intending to avoid.

The Government Finance Officers Association (GFOA) best practice in effective budgeting of salary and wages encourages every government to consider forecasting procedures that would result in more accurate expenditure projections, especially as they relate to personnel. However, the best practice is focused solely on determining more precise expenditure projections.

In a 2020 article published by the GFOA called "Balancing the Budget in Bad Times", the GFOA recommends governments institute good control systems to stay on track with financial plans and forecasts. Specifically around position control, the article recommends the government maintain head count within limits and not fill vacancies unless it is affordable. Other areas speak to monitoring the budget to actual expenditures, purchasing controls, capital project controls, and evaluating impact of performance versus the cost of that performance.

#### Moving forward for 2025-26

The Town's 2025-2027 top strategic priority includes proper financial management to result in a structurally balanced forecast over the future years. To this end, I am recommending the following approaches for the 2025-26 budget.

• Year 1 – Balancing Reserve Fund Use with Operational Reductions – to ensure the Town does not overly reduce operations only to find its conservative projections and reductions lead to significant surpluses, this approach allows the Town to leverage some of its reserve balances to give time for other measures to facilitate closing the gap.

• **Council Direction** – determine to what extent the Town budget will use reserves to cover the deficit <u>and</u> what level of reductions and revenue enhancements should be considered in 2025-26.

• Year 1 – Capital Improvement Planning – as will be discussed in the Capital Improvement Program budget discussion, move to a three tier program that only appropriates funding for those projects that have staff capacity to perform while leaving remaining funding unallocated.

• **Council Direction** – to be given during discussion of the next agenda item.

• Additional Controls on Expenditure Controls – implement more top-level controls to monitor budget performance and balance operations with cost containment. No formal action is needed, but internal measures are moving forward.

• **Position Control** – while no vacancy freeze is proposed currently, the Town Manager has implemented a robust evaluation process for filling vacant positions which balances operations, financial condition, strategic priorities, and service levels.

• **Expenditure Control** – additional controls are being considered to include vehicle replacement evaluation, budget control at a lower level in departments, and additional budget monitoring mechanisms.

Moving into the fiscal year, the Town will need to continue fiscal prudence and planning for how to address the structural nature of the deficit. This may include evaluating how resources are deployed across functions, determining what sustainable service levels are, engaging in more robust public input in what the public desires from the Town, evaluating how major cost drivers can be brought into alignment with available revenue, and identifying other strategies for bringing the Town back into balance. These efforts will be challenging in ways not experienced by the Town, but we are a strong, smart, and resilient community who are up to the task. PAGE 5 OF 15 SUBJECT: Pre-Budget Discussion and Direction DATE: April 22, 2025

#### Town's Five-Year Forecast

The Five-Year Financial Forecast (FY 2026-27 through FY 2030-31) serves as a key component of the Town's annual budget development process, enabling an informed evaluation of the Town's fiscal outlook to guide policy decisions and programmatic planning. This forecast follows the best practices recommended by the Government Finance Officers Association (GFOA) and incorporates assumptions and estimates based on the FY 2024-25 Mid-Year Review and updated projections from the FY 2025-26 Proposed Budget development (see Attachments 1 and 2).

The Forecast projects ongoing deficits beginning at approximately \$3.7 million in FY 2025-26, driven primarily by salary increases (already negotiated through FY 2026-27 and assumed at 2% annually thereafter), pension obligations, and general cost escalation. To manage the immediate deficit, short-term strategies include expenditure controls and utilizing \$3.7 million from the Unassigned Fund Balance. However, with revenues not keeping pace with rising costs, the Town must evaluate its long-term revenue capacity to sustain current service levels.

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#### General Fund 5-Year Forecast (in \$ million)

	EV2	2025-26												
Revenue Category		posed		026-27		2027-28		2028-29	FY 2029-30			030-31		
in the composition		udget	For	ecast	Fo	precast	Fo	recast	For	recast	For	ecast		
Property Tax	s	21.2	s	22.2	s	23.1	s	24.0	s	24.9	s	25.9		
VLF Backfill Property Tax	1	5.4		5.7		59		6.2		6.5		6.9		
Sales & Use Tax	1	6.6		6.6		68		7.0		7.0		7.1		
Measure G District Sales Tax	1	1.2		1.3		13		1.3		1.4		1.4		
Franchise Fees	1	1.0		1.1		11		1.1		1.2		1.2		
Transient Occupancy Tax	1	2.4		2.4		2.4		2.4		2.4		2.4		
Business License Tax	1	2.4		2.5		25		2.6		2.7		2.8		
Licenses & Permits	1	5.4		5.5		5.6		5.7		5.8		5.9		
Intergovernmental	1	0.8		1.0		11		1.1		1.1		1.1		
Town Services	1	5.6		4.8		49		5.1		5.2		5.3		
Fines & Forfeitures	1	0.3		0.3		0.3		0.3		0.3		0.3		
Interest	1	1.4		1.1		10		0.7		0.6		1.0		
Other Sources	•	3.8		3.7		38		3.9		2.7		2.6		
Fund Transfers In	•	0.6		0.6		06		0.6		0.6		0.6		
TOTAL OPERATING REVENUES & TRANSFERS	\$	58.1	s	58.8	s	60.4	s	62.0	s	62.4	s	64.5		
Use of Capital/Special Projects Reserve	ŝ	-	ŝ		ŝ		ŝ		ŝ	-	ŝ	-		
Use of Measure G Sales Tax - Operating	1	-	-	-	-	-	-	-	-	-	-	-		
Use of Pension/OPEB Reserve	-	_		_										
Use of Council Priorites - Economic Recovery	-	_										_		
Use of Unassigned Fund Balance	-					_		-				_		
TOTAL REVENUES, TRANSFERS, AND USE OF	-	-		-		-		-		-		-		
RESERVES*	s	58.1	s	58.8	s	60.4	s	62.0	s	62.4	s	64.5		
RESERVES*	Ş	56.1	Ş	56.6	\$	60.4	Ş	62.U	Ş	62.4	Ş	64.5		
	EV1	2025-26												
Expenditure Category		posed	FY 2	026-27	FY	2027-28	FY 2	2028-29	FY 2	029-30	FY2	030-31		
Experior tare category		udget	For	ecast	Fo	precast	Fo	recast	For	recast	For	ecast		
9=l==:	S		~	25.0	~	27.4	~	20.0	~	28.5	~	20.0		
Salary	2	25.4 0.7	\$	26.8 0.7	\$	27.4	\$	28.0 0.7	\$		\$	29.2		
Overtime	-					07				0.7		0.7		
CalPERS Benefits	-	9.9		10.7		114		12.2		12.4		12.7		
All Other Benefits	-	6.3		6.3		67		7.0		7.4		7.0		
4.6% Salary and Benefits Savings	-	(1.9)		(2.0)		(21)		(2.2)		(2.3)		(2.3)		
OPEB Pay as You Go		2.1		2.2		23		2.4		2.5		2.6		
Operating Expenditures		10.3		9.9		100		10.4		10.5		10.9		
Grants & Awards		0.4		0.3		03		0.4		0.4		0.4		
Utilities		0.7		0.7		08		0.8		0.8		0.8		
Internal Service Charges														
-		5.0		5.3		57		5.9		6.1		6.4		
DebtService		2.1		2.1		21		2.1		6.1 0.8		0.8		
DebtService TOTAL OPERATING EXPENDITURES	\$	2.1 61.0	\$	2.1 63.0	\$	21 653	\$	2.1 67.7	\$	6.1 0.8 67.9	\$	0.8 69.3		
DebtService	\$	2.1	\$	2.1	\$	21	\$	2.1	\$	6.1 0.8	\$	0.8		
DebtService TOTAL OPERATING EXPENDITURES	\$	2.1 61.0	\$	2.1 63.0	\$	21 653	\$	2.1 67.7	\$	6.1 0.8 67.9	\$	0.8 69.3		
DebtService TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension		2.1 61.0	\$ \$	2.1 63.0		21 653	\$ \$	2.1 67.7	s	6.1 0.8 67.9	\$ \$	0.8 69.3		
DebtService TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension TOTAL OPERATING & DISCRETIONARY	s s s	2.1 61.0 0.4		2.1 63.0 0.4	\$ \$ \$	21 653 04		2.1 67.7 0.4		6.1 0.8 67.9 0.4		0.8 69.3 0.4		
DebtService TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension TOTAL OPERATING & DISCRETIONARY EXPENDITURES Capital Transfers Out to GFAR	s	2.1 61.0 0.4	\$	2.1 63.0 0.4	\$	21 653 04	\$	2.1 67.7 0.4	\$	6.1 0.8 67.9 0.4	\$	0.8 69.3 0.4		
DebtService TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension TOTAL OPERATING & DISCRETIONARY EXPENDITURES	s	2.1 61.0 0.4	\$	2.1 63.0 0.4	\$	21 653 04	\$	2.1 67.7 0.4	\$	6.1 0.8 67.9 0.4	\$	0.8 69.3 0.4		
Debt Service TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension TOTAL OPERATING & DISCRETIONARY EXPENDITURES Capital Transfers Out to GFAR Transfer to General Liability GASB 65	s	2.1 61.0 0.4	\$	2.1 63.0 0.4	\$	21 653 04	\$	2.1 67.7 0.4	\$	6.1 0.8 67.9 0.4	\$	0.8 69.3 0.4		
Debt Service TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension TOTAL OPERATING & DISCRETIONARY EXPENDITURES Capital Transfers Out to GFAR Transfer to General Liability GASB 65 Fixed Assets/ Equipment	s	2.1 61.0 0.4	\$	2.1 63.0 0.4	\$	21 653 04	\$	2.1 67.7 0.4	\$	6.1 0.8 67.9 0.4	\$	0.8 69.3 0.4		
Debt Service TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension TOTAL OPERATING & DISCRETIONARY EXPENDITURES Capital Transfers Out to GFAR Transfer to General Liability GASB 65	s	2.1 61.0 0.4	\$	2.1 63.0 0.4	\$	21 653 04	\$	2.1 67.7 0.4	\$	6.1 0.8 67.9 0.4	\$	0.8 69.3 0.4		
DebtService TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension TOTAL OPERATING & DISCRETIONARY EXPENDITURES Capital Transfers Out to GFAR Transfer to General Liability GASB 65 Fixed Assets/ Equipment 1/2 of Measure G Proceeds to Capital Allocate to ERAF Risk Reserve	s	2.1 61.0 0.4 61.4 - - - - - - - - -	\$	2.1 63.0 0.4 63.4 - - - - - -	\$	21 653 04 657 - - - - - - - -	\$	2.1 67.7 0.4 68.1 - - - -	\$	6.1 0.8 67.9 0.4 68.3 - - - - - - -	\$	0.8 69.3 0.4 69.7 - - - - - - - - -		
Debt Service TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension TOTAL OPERATING & DISCRETIONARY EXPENDITURES Capital Transfers Out to GFAR Transfer to General Liability GASB 65 Fixed Assets/ Equipment 1/2 of Measure G Proceeds to Capital Allocate to ERAF Risk Reserve Allocate to PensionTrust	s	2.1 61.0 0.4 61.4 - - - - - - - - - - 0.4	\$	2.1 63.0 0.4 63.4 - - - - - - - - - - - - - - - - - - -	s s	21 653 04 657 - - - - - - - - - - - - - - - - - - -	s s	2.1 67.7 0.4 68.1 - - - - - - - - - - - - - - - - - - -	\$	6.1 0.8 67.9 0.4 68.3 - - - - - - - - - - - - - - - - - - -	\$	0.8 69.3 0.4 69.7 - - - - - - - - - - - - - - - - - - -		
Debt Service TOTAL OPERATING EXPENDITURES Additional Discretionary Payment - Pension TOTAL OPERATING & DISCRETIONARY EXPENDITURES Capital Transfers Out to GFAR Transfer to General Liability GASB 65 Fixed Assets/ Equipment 1/2 of Measure G Proceeds to Capital Allocate to ERAF Risk Reserve Allocate to Pension Trust TOTAL EXPENDITURES & RESERVE ALLOCATIONS <sup>®</sup>	s	2.1 61.0 0.4 61.4 - - - - - - - - -	\$	2.1 63.0 0.4 63.4 - - - - - -	s s	21 653 04 657 - - - - - - - -	s s	2.1 67.7 0.4 68.1 - - - -	\$	6.1 0.8 67.9 0.4 68.3 - - - - - - -	\$	0.8 69.3 0.4 69.7 - - - - - - - - -		
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#### **Operating Revenue Trends**

The Town's financial health significantly depends on four primary revenue sources—property tax, sales tax, business license tax, and transient occupancy tax (TOT)—which together account for 67.5% of the forecasted General Fund revenues. Revenue assumptions for the Forecast period reflect input from key economic consultants, including MuniServices (sales tax), HdL Coren and Cone (property tax), and local industry representatives (TOT) (see Attachment 1).

The forecast assumes all Measure G Sales Tax and Excess Education Revenue Augmentation Fund (ERAF) revenues are allocated fully to General Fund operations.

#### **Operating Expenditure Trends**

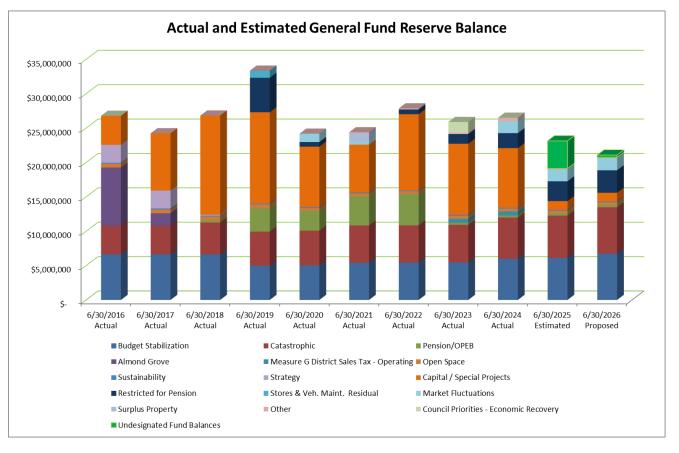
Operating expenditures are primarily influenced by cost escalation and new or enhanced service programs approved annually. Key cost drivers include inflation, negotiated labor agreements, healthcare, and mandated CalPERS pension contributions (detailed in Attachment 2).

Personnel costs constitute approximately 65.6% of the FY 2025-26 General Fund expenditures. To manage rising labor costs, the Town has maintained lower staffing levels. Pension and Other Post-Employment Benefits (OPEB) obligations continue to escalate due to historical underperformance in CalPERS investments and changes in demographic and actuarial assumptions. Despite proactive measures such as closing Tier 1 pensions, adopting the Public Employees' Pension Reform Act (PEPRA), and prefunding OPEB liabilities (now holding \$28.1 million in assets), pension costs remain a major financial pressure.

General Fund Reserves are projected at \$25.9 million by June 30, 2026, reflecting previous significant transfers to pension/OPEB obligations and Capital Improvement Programs (CIP). Historical transfers ranged from \$1.1 million (FY 2024-25) to \$5.7 million (FY 2019-20). No CIP transfer is proposed in FY 2025-26. Significant pension-related transfers include the CalPERS side-fund payoff (\$4.5 million, 2014) and additional discretionary payments totaling \$10.5 million from FY 2019-20 to FY 2020-21. The FY 2025-26 Proposed Budget achieves balance through the utilization of \$3.7 million of the Unassigned Fund Balance.

The following two charts show the historical breakdown of the General Fund reserve balances.

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	6/30/2016	6	/30/2017	6/30/2018	(	6/30/2019	6	5/30/2020	6/30/2021	(	6/30/2022	6	5/30/2023	6	5/30/2024	6/30/2025	f	6/30/2026
General Fund Reserve	Actual		Actual	Actual		Actual		Actual	Actual		Actual		Actual		Actual	Estimated	1.0	Proposed
Restricted for:																		
Pension	\$ -	\$	-	\$ -	\$	5,015,316	\$	669,978	\$ -	\$	690,000	\$	1,400,163	\$	2,188,659	\$ 2,878,659	\$	3,268,659
Property Held for Resale													44,338		344,338	-		-
Commited to:		-												-				
Budget Stabilization	\$ 6,621,808	\$	4,969,847	\$ 5,037,243	\$	5,419,222	\$	5,427,603	\$ 5,460,485	\$	5,991,566	\$	6,129,774	\$	6,736,781	\$ 7,991,544	\$	7,991,544
Catastrophic	4,637,406		4,969,847	5,037,243		5,419,222		5,427,603	\$ 5,460,485	\$	5,991,566		6,129,775		6,736,781	7,991,544		7,991,544
Pension/OPEB	300,000		3,388,913	2,878,913		4,232,500		4,532,500	300,000		300,000		300,000		300,000	1,000,000		1,000,000
Almond Grove	8,459,973		1,801,318	-		-			-		-		-		-			-
Measure G District Sales Tax - Operating	-		-	-		-			-				590,581		590,581	-		-
Assigned to:												-						
Open Space	\$ 562,000	\$	562,000	\$ 562,000	\$	562,000	\$	410,000	\$ 410,000	\$	410,000	\$	410,000	\$	410,000	\$ 410,000	\$	410,000
Sustainability	140,553		140,553	140,553		140,553		140,553	140,553		140,553		140,553		140,553	140,553		140,553
Strategy	2,600,000		2,600,000	129,090		-		-	-		-		-		-	-		-
Capital / Special Projects	4,222,405		8,332,953	14,421,203		13,262,303		8,787,958	6,965,356		11,071,231		10,359,577		8,651,056	1,264,639		1,264,639
Authorized Carryforward	99,284		34,852	99,927		413,729			-		33,145		37,698		85,861	85,861		85,861
Compensated Absences	-		350,329	2,122,512		1,232,653		1,539,408	1,649,917		1,519,147		1,580,623		1,555,478	1,555,478	L	1,555,478
To Workers' Compensation	-		-	-		1,232,654		-	-		-		-		-	-	L	-
Measure G District Sales Tax - Op/Cap	-		-	-		-		1,181,162	1,730,490		590,581		-		-	-		-
Stores & Veh. Maint. Residual	-		-	-		1,040,375		-	-		-		-		-	-	L	-
Market Fluctuations	-		-	-		-		1,218,732	438,333		-		-		1,712,246	1,712,246	L	1,712,246
Surplus Property	-		-	-		-		-	1,200,000		-		-		-	-	L	-
ERAF Risk Reserve	-		-	-		-		-	-		-		689,608		1,430,054	-		-
Council Priorities - Economic Recovery	-		-	-		-		-	-		-		1,556,614		20,684	-	L	-
Other	-		-	-		-		-	159,000		159,000		159,000		159,000	159,000	L	159,000
Un assigned Fund Balance																4,000,000		341,785
																	1	
Total General Fund Reserve	\$ 27,643,429	\$	27,150,612	\$ 30,428,684	\$	37,970,527	\$	29,335,497	\$ 23,914,619	\$	26,896,789	\$	29,528,304	\$	31,062,072	\$ 29,189,524	\$	25,921,309

#### PAGE 9 OF 15 SUBJECT: Pre-Budget Discussion and Direction DATE: April 22, 2025

#### Expenditure and Deficit Reduction Options

The Town's Executive Team came together to thoughtfully consider options to address the deficit. This exercise resulted in four groups of reduction considerations that will be referred to as tiers for the purposes of this report. Each tier progressively increases the types of reductions considered and the associated impacts, totaling to a potential savings of \$5 million. None of the four tiers include the elimination of filled full-time positions and all core services will continue in some fashion, albeit some would experience a decreased level of service as described in more detail in each tier.

As the Council reviews the tiers, it would be helpful for the Council to provide feedback on anything they would be interested in potentially pursuing and anything they would prefer staff did not pursue further. Staff recommend implementing Tier 1 and potentially portions of Tier 2 if there are items the Council finds tenable, with the remainder of the deficit addressed with revenue solutions as described in the next section, or with reserves. The more expenditure reductions or revenue options that are implemented, the less the Town will need to rely on reserves. It is also important to note that the more expenditure reductions that are implemented now preserves the use of reserves for the future, allowing more flexibility and time to address the deficit.

#### Tier 1 (Estimated \$500,000 savings):

In Tier 1, the team focused on efficiency and reprioritizing time and resources to align with core service delivery and strategic priorities. In this tier, the team was intentional in preserving staff hours and only reduced where part-time positions were either unfilled or currently filled by retired annuitants providing extra help. The reductions may mean that staff may not have funding available to address unusual or unexpected circumstances.

Of note, Tier 1 includes the removal of the \$2,500 Commission Budgets, many of which were first added in May 2023, while the Youth Commission and Parks and Sustainability Commission had some funds prior. This would save approximately \$17,500 annually as well as save staff time in clarifying the appropriate use of the funding. As the funding is primarily for supplies and materials to support commission activities, such as giveaway items at events, the Town plans to bulk purchase giveaway items for commission and staff to use at events and other activities as appropriate. This will save on costs as well as provide consistency. Staff will continue to support commissions in supplying printer materials and other needs within reason.

Tier 1 results in an estimated saving of \$500,000 (\$430,000 annually, \$70,000 one-time). Some of these savings have already been proactively included in the Proposed FY 25-26 Budget. As a result, if Tier 1 is implemented, it would reduce the Proposed Budget expenditures by an estimated \$300,000.

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#### Tier 2 (Additional estimated \$1M savings):

Tier 2 contemplates deeper reductions, yet without significantly impacting core service or reducing staff hours. Some strategic priority related funding begins to be impacted in this tier.

• Strategic Priority Impacts

 In Tier 2, funding related to the unhoused would be reduced by approximately \$26,000, removing the portable restroom and reducing the amount of funding for the Hotel Program. It is important to note that the Hotel Program is still expected to have enough funding to operate appropriately given a typical winter. With increased inclement weather, the budget may be tight but would likely be offset by the reduced number of hotels participating due to redevelopment.

• Additionally, given the addition of the full-time Emergency Manager position, this tier reduces the number of part-time emergency coordinator hours, saving approximately \$18,000. This would result in fewer hours for the Emergency Manager to spend on expanding the program and strategic action items, but would still allow some part-time hours to continue to support the work. This tier also includes defunding \$500,000 of the \$1,000,000 one-time emergency management funding Council allocated in January 2025.

• Other Service Delivery Impacts

• Reduces in outside legal services of approximately \$110,000, resulting in delays in Town Attorney response times, possibly by two to four weeks.

• Removes power washing and decorative tree wrap lighting downtown, saving approximately \$100,000.

• Turns off the fountains at Civic Center and Plaza Park, saving approximately \$20,000.

• Removes doggie bags in parks as they often are taken by some members of the public in large quantities for personal use. This would save approximately \$10,000.

 Reduces Library offerings including film, audiobook, and streaming media; e-resource databases and e-magazines; physical newspaper subscriptions; printed quarterly programs/brochures; and the number of media and book additions and replacements in the Library's collection. These efforts would save approximately \$84,000.

• Reduces the amount the Town contributes toward utility payments on behalf of third parties.

 Involves further reductions in staff training and memberships that may cause staff to fall behind in the latest concerns and issues in their fields, potentially impacting service to the public over time.

Tier 2 results in an additional estimated savings of \$1M (\$0.5M annually, \$0.5M one-time).

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#### Tier 3 (Additional estimated \$1.1M savings):

Tier 3 includes reductions with more significant impacts, including part-time staff hour reductions, vacant full-time positions, and noticeable service reductions.

• Reorganizing Functions

 Reorganizes the process for Community Police Complaints from the Town Attorney's Office to the Town Manager's Office, saving approximately \$60,000. This still allows oversight and vetting of the process by the Town Manager, but does not require the Town Attorney's time, resulting in more Town Attorney time for activity currently being contracted out.

• Strategic Priority Impacts

 Reimagines the Town's transportation demand management functions to deliver services more cost effectively, such as through contracting services, saving approximately \$200,000. This will potentially result in lower levels of service and a reduction in the Town's relationships with funding partners like VTA and MTC, which may impact the Town's ability to secure grant funding for significant transportation projects.

• Further reduces the number of part-time emergency coordinator hours, saving approximately an additional \$18,000. This would result in fewer hours for the Emergency Manager to spend on expanding the program and strategic action items but would still allow limited part-time hours should an urgent or pressing need arise.

Eliminates approximately \$75,000 in funding, including vehicle costs, for volunteer programs such as the Volunteer in Policing Program, Police Explorer Program, Disaster Assistance Response Team (DART), Community Emergency Response Team (CERT), and the Community Police Academy. This has the potential to weaken emergency response readiness; however, some of this could be supplemented by leadership within the volunteer emergency-related volunteer groups. The reduction in Police volunteer programs would lower community participation in crime prevention and safety programs and reduce youth engagement with law enforcement.

• Tier 3 includes the removal of the remaining funding for the Town's unhoused initiatives, approximately \$34,000. This would remove funding for the Hotel Program and the food pantry and shower programs.

• Tier 3 contemplates reenvisioning contracts for the visitor center and destination marketing services to reduce costs and focus on the most beneficial deliverables for the businesses and community.

• Other Part-Time Hour Impacts

• Beyond what has already been mentioned, this tier involves other parttime hour reductions, saving approximately \$300,000. This would result in

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fewer hours across several functions and potentially delayed service delivery. As it pertains to the Library, this reduction will translate to the public as a reduction in program offerings, events, and auxiliary services.

Reductions in Service

• Further reduces the addition and replacement of Library books and media, saving approximately \$27,000. Including the reductions in Tier 2, this reflects a 30% total reduction, and the public would likely experience increased wait times for popular materials and would see a decrease in the Library collection size over time.

• Reduces block pruning and tree management by 50%, saving approximately \$100,000. At the current funding of \$200,000, there is difficulty in keeping up with demand. This reduction would result in fewer trees being pruned and requests for service from the public remaining unmet, which could lead to frustration unless expectations are reset.

• Tier 3 includes the reimagining of Town's events, saving approximately \$13,000. Most notably, a restructuring of the Town's 4th of July event so that it would not fall on the actual holiday every year, which drastically increases costs. For example, it could occur on a Sunday in July to kick off the Music in the Park concert series, reducing the number of years in which the celebration falls on the actual holiday.

• Tier 3 contemplates that Leadership Los Gatos would be staggered to occur every other year, effectively resulting in a savings of approximately \$5,000 a year (or \$10,000 every other year).

• Tier 3 includes further reductions in staff training and memberships that may cause staff to fall behind in the latest concerns and issues in their fields, potentially impacting service to the public over time. In addition, it includes reductions or delays in technology replacements.

Tier 3 results in an additional estimated savings of 1.1M (\$1M annually, \$0.1M one-time).

#### Tier 4 (Estimated \$2.4+ savings):

Subsequent tiers beyond Tier 3 would have more significant staffing impacts. If Tier 4 is selected, staff will return with more specifics regarding staffing implications after working with the bargaining units.

In addition, Tier 4 would begin to significantly impact core community services. For example, it would include contemplation of reduction of Library operating hours and Town public counter hours. As Tier 4 considers reductions in these core services, reducing Community Grant funding is included as well. Removing the Leadership Los Gatos program is also considered in this tier, saving approximately \$20,000 annually. In addition, it contemplates removing approximately \$130,000 in Police Department and Parks and Public Works overtime hours to support Town

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hosted events, the Holiday Parade, and the Halloween road closures, impacting the types of events the Town can support. If this were to occur, funding for the Halloween and Holiday Parade road closures would also be removed, saving approximately \$54,000. Other potential options include reducing the \$50,000 in crossing guard funding, approximately \$50,000 allocated for ALPR cameras, and the number of cable-broadcast Town Council or Planning Commission meetings.

Tier 4 results in an additional estimated savings of \$2.4M annually.

#### **Revenue** Options

Cities typically seek revenue sources to fund essential services, often aiming for full-cost recovery. However, fee studies frequently reveal that actual service costs significantly exceed existing fees, making large increases difficult to implement due to public resistance. As a result, cities adopt strategies to soften the impact of these necessary increases. Common approaches include gradually phasing in fee increases over several years or intentionally setting fees below full-cost recovery levels to lessen opposition. While these measures may reduce immediate pushback, they inevitably result in lower overall revenue.

The same outcome occurs when cities hesitate to introduce new revenue programs, such as revenue recovery measures that did not previously exist. Though these gradual, partial, or new approaches initially appear politically manageable and mitigate short-term resistance, they can inadvertently shift fiscal pressures to future budgets.

Over time, the increased costs of providing programs and services plus the cumulative impact of consistently under-recovering costs or delaying necessary revenue increases creates structural deficits. These deficits progressively intensify fiscal pressures, eventually requiring more drastic actions in future budgets when available resources become insufficient to sustain existing services and operations.

Los Gatos faces similar challenges as other cities regarding revenue generation and cost recovery. Given the projected deficits and the need for potential expenditure reductions, exploring options to increase revenue becomes critical for balancing the Town's ability to provide essential services. Revenue-generating options differ significantly based on implementation timelines. For instance, economic development initiatives designed to attract visitors and increase hotel occupancy could require upfront investment and years to yield substantial returns. In contrast, updating a fee schedule or renegotiating agreements may offer quicker financial benefits but face greater immediate opposition.

To facilitate consideration and decision-making, the following table categorizes revenuegenerating options into short-term (one year) and medium-term (two or more years) horizons, highlighting their potential revenue impact. This categorization clearly illustrates how each measure could help address the financial deficit, emphasizing the importance of balancing

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immediate affordability concerns against the imperative of long-term financial sustainability. Some of the short-term revenue measures are already factored into the proposed 2025-26 budget such as the recent police services agreement with Monte Sereno—while others illustrate potential avenues like revenue audits, subsidy reductions, and the introduction of entirely new revenue streams.

	Short-term	Medium-term	Grand Total
Revenue Audit	\$ 150,000		\$ 150,000
Business License Compliance Audit	\$ 60,000		\$ 60,000
Business License Delinquency Services	\$ 50,000		\$ 50,000
Hotel Transient Occupancy Tax Audit	\$ 20,000		\$ 20,000
Property Tax Recovery Services	\$ 20,000		\$ 20,000
Reduce Subsidy	\$ 581,313	\$ 225,000	\$ 806,313
Adjusted Fee – Field Use Team 1	\$ 59,973		\$ 59,973
Adjusted Fee – Field Use Team 2	\$ 13,145		\$ 13,145
Adjusted Fee – Field Use Team 3	\$ 1,890		\$ 1,890
Application fee increase	\$ 50,000		\$ 50,000
Enhanced Cost Recovery for DUI & Special Enforcement Operations		\$ 75,000	\$ 75,000
Increase Fees for Services and Facility Rentals	\$ 100,000		\$ 100,000
Increased and Added Event Fees	\$ 4,500		\$ 4,500
New fee – Library meeting room rental	\$ 12,000		\$ 12,000
Residential Alarm Registration & False Alarm Fee Implementation		\$ 150,000	\$ 150,000
Subsidized rent for Vendor 1			
Subsidized rent for Vendor 2	\$ 50,000		\$ 50,000
Updated Law Enforcement Services Contract for Monte Sereno	\$ 289,805		\$ 289,805
New Revenue	\$ 859,000	\$ 3,084,874	\$ 3,943,874
Charge for License Agreements	\$ 5,000		\$ 5,000
Charge for Parklets		\$ 100,000	\$ 100,000
Contract Adjustment – Charging Stations Vendor 1	\$ 28,000		\$ 28,000
Contract Adjustment – Charging Stations Vendor 2	\$ 22,000		\$ 22,000
Contract HR Services for other entity	\$ 14,000		\$ 14,000
Encroachment Fee from Garbage Haulers	\$ 688,000		\$ 688,000
New Fee – Downtown Paid Parking (Option 3B)		\$ 1,984,874	\$ 1,984,874
New Fee – Oak Meadow Park Parking	\$ 90,000		\$ 90,000
Reduce Current Lessee Leased Premises and Rent to Another Entity	\$ 12,000		\$ 12,000
Sales Tax or Parcel Tax		\$ 1,000,000	\$ 1,000,000
Grand Total	\$ 1,590,313	\$ 3,309,874	\$ 4,900,187

<sup>III</sup> Note: Savings are estimates and the list is intended to provide examples for consideration. Some options are already included in the preliminary draft budget.

As the Town Council discusses what direction to provide staff, additional revenue is a bucket that can reduce the structural components of the deficit.

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SUBJECT: Pre-Budget Discussion and Direction DATE: April 22, 2025

#### ALTERNATIVES:

Not Applicable. Agenda item is a discussion to provide directions to staff.

#### COORDINATION:

Deficit Reduction and revenue items were coordinated with all department heads, Town Manager, and Town Attorney.

#### **ENVIRONMENTAL ASSESSMENT:**

This action does not constitute a project as defined under the California Environmental Quality Act (CEQA), pursuant to CEQA Guidelines Section 15378(b), which states that a project does not include continuing administrative or maintenance activities, general policy and procedure making, or other governmental fiscal activities which do not involve a commitment to any specific project. The recommended action involves only discussion, informational updates, administrative direction, or preliminary policy review, without committing the City to a specific activity or physical change to the environment.

#### Attachments:

- 1. Five-Year Financial Revenue Assumptions
- 2. Five-Year Financial Expenditure Assumptions

#### FORECAST ASSUMPTIONS REVENUE BASELINE AND PROJECTION FACTORS

Type of Revenue Base Line Estimate	FY 2025-26 Budget	FY 2026-27 Forecast	FY 2027-28 Forecast	FY 2028-29 Forecast	FY 2029-30 Forecast	FY 2030-31 Forecast
Property Tax SCC Assessor Office February 2025 Report and HdL Coren and Cone April 2025 Forecast	5.29% Net Taxable Value Change	5.42% Net Taxable Value Change	4.89% Net Taxable Value Change	4.89% Net Taxable Value Change	4.89% Net Taxable Value Change	4.89% Net Taxable Value Change
VLF Backfill HdL Coren and Cone April 2025 Forecast	5.25% Net Taxable Value Change	5.41% Net Taxable Value Change	4.90% Net Taxable Value Change	4.90% Net Taxable Value Change	4.89% Net Taxable Value Change	4.89% Net Taxable Value Change
Other Property Tax SCC Assessor Office February 2025 Report	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%
ERAF SCC Assessor Office March 2025 Notification	\$3,220,000 Including 30% to Reserve	\$3,220,000	\$3,220,000	\$3,220,000	\$3,220,000	\$3,220,000
Sales Tax	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates
Sales Tax - Measure G	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates	MuniServices January 2025 Most Likely Estimates
Franchise Fee Current baseline set by FY 2024-25 Year-End Estimates	Current baseline set by FY 2024-25 Year-End Estimates	3%	3%	3%	3%	3%

### **FORECAST ASSUMPTIONS**

#### **REVENUE BASELINE AND PROJECTION FACTORS**

Type of Revenue Base Line Estimates	FY 2025-26 Budget	FY 2026-27 Forecast	FY 2027-28 Forecast	FY 2028-29 Forecast	FY 2029-30 Forecast	FY 2030-31 Forecast
Transient Occupancy Tax Current baseline set by FY 2024- 25 Year-End Estimates	3%	3%	0%	0%	0%	0%
Business License Tax Current baseline set by FY 2024- 25 Year-End Estimates	2%	2%	2%	2%	2%	2%
License & Permits Current baseline set by FY 2024- 25 Year-End Estimates	3%	3%	3%	3%	3%	3%
Town Services Current baseline set by FY 2024- 25 Year-End Estimates	3%	3%	0%	3%	3%	3%
Fine & Forfeitures Current baseline set by FY 2024- 25 Year-End Estimates	1%	Varies	Varies	Varies	Varies	Varies
<b>Interest</b> Varies, based on Portfolio	Weighted Portfolio Yield 3.64%	Weighted Portfolio Yield 3.56%	Weighted Portfolio Yield 3.45%	Weighted Portfolio Yield 3.36%	Weighted Portfolio Yield 3.30%	Weighted Portfolio Yield 3.30%
Other Sources Current baseline set by FY 2024- 25 Year-End Estimates	Varies	Varies	Varies	Varies	Varies	Varies

#### FORECAST ASSUMPTIONS EXPENDITURE BASELINE AND PROJECTION FACTORS

Beginning in FY 2020-21, the Town is budgeting salaries at the actual salary plus a one-step increase. 68% of the workforce is already at top step or one step below top step. In the Five-Year Forecast, positions are forecasted at the actual rate of pay including salaries and benefits as of March 1, 2025 and rate is increasing in the actual anniversary date. The FY 2025-26 Budget and the FY 2026-27 – FY 30-31 Forecast includes 4.6% vacancy savings.

Type of Expenditure	FY 2025-26 Budget	FY 2026-27 Forecast	FY 2027-28 Forecast	FY 2028-29 Forecast	FY 2029-30 Forecast	FY 2030-31 Forecast
Salaries (TEA, Conf, Temp)*	3%	3%	2%	2%	2%	2%
Salaries (POA)*	5%	4%	2%	2%	2%	2%
Salaries (AFSCME)*	4%	4%	2%	2%	2%	2%
Salaries (Management)*	3%	3%	2%	2%	2%	2%
Benefit - Medical**	7%	7%	7%	7%	7%	7%
Vacancy Savings	4.6%	4.6%	4.6%	4.6%	4.6%	4.6%
Operating Expenditures***	Varies	3%	3%	3%	3%	3%
Grants & Awards	0%	0%	0%	0%	0%	0%
Utilities***	Varies	3%	3%	3%	3%	3%
Internal Service Charges***	Based on operating cost and scheduled replacement					
Debt Service			Debt Service	e Schedules		

\*Salary increases are based on actual step increases and approved Memoranda of Understanding with the bargaining units

\*\*Benefit increase estimates are provided by CalPERS/Public Employees' Medical and Hospital Care Act (PEMHCA).

\*\*\*Based on historical trends.

#### FORECAST ASSUMPTIONS

The Town's required employer contribution rate estimates were developed using data provided by each plan's most recent CalPERS actuarial valuation. The employer contribution rates reflect percentages of covered payroll. Forecasted rates for FY 2055-26 and subsequent years are based on the most recent CalPERS actuarial valuation Reports as adjusted by the impact related to the FY 2022-23 CalPERS 5.8% investment return and forecasted payroll.

Type of Expenditure	FY 2025-26 Budget	FY 2026-27 Forecast	FY 2027-28 Forecast	FY 2028-29 Forecast	FY 2029-30 Forecast	FY 2030-31 Forecast
Safety POA	109.09%	109.92%	112.95%	121.16%	121.75%	124.52%
Safety Management POA	112.09%	112.92%	115.95%	124.16%	124.75%	127.52%
Safety POA - PEPRA	15.84%	14.96%	20.99%	21.74%	22.04%	25.76%
Miscellaneous TEA/Confidential/ Management	30.02%	30.52%	30.82%	31.78%	31.92%	32.21%
Miscellaneous TEA/Confidential/ Management PEPRA Separate PEPRA rate for Miscellaneous has not been established yet by CalPERS.	30.62%	29.65%	31.01%	32.28%	33.81%	34.49%

\*Safety Classic Rate reflects 3% decrease in employer's contribution rate to reflect 3% contribution as negotiated with the Town's POA during the collective bargaining process effective FY 2019-20.



# Budget Balancing Discussion 2025-26 Fiscal Year

Town Council Study Session April 22, 2025 Item 1

ATTACHMENT 3



## AGENDA and RECOMMENDATION

- 1. Five-Year Financial Projection
- 2. Expenditure Reduction Options
- 3. Revenue Options
- 4. Next Steps

Recommendation: Staff recommends the Town Council discuss and provide input to staff in developing the budget and provide direction to the Finance Commission in their review of the 2025-26 budget.



### **Budget Development Process**

- Budget Guidelines and Timeline
- Revenue Projections
- Personnel Costs
- Setting Strategic Priorities
- Operating and Capital Expenditures
- Budget Balancing and Deficit Reduction
- Public Input
- Budget Approval



### 2025-26 Budget Development

- Revenue is projected conservatively using Avenu and HdL for our two top revenue sources
- Expenditures include conservative calculations with input from departments and finance.
- Personnel expenditures include an assumed 4.6% vacancy factor.
- Capital budget switches to Tier system focused on staff capacity and appropriating only Tier 1 projects.



### 2025-26 Budget – Vacancy Factor

- Personnel expenditures include an assumed 4.6% vacancy factor (\$1.9 million for fiscal year).
- History indicates that we will continue to maintain vacancies, but internal information from departments indicate filling of positions.
  - Differentials in starting steps may help
- Best practice may support calculating a vacancy factor for forecasting, but expenditure controls are necessary

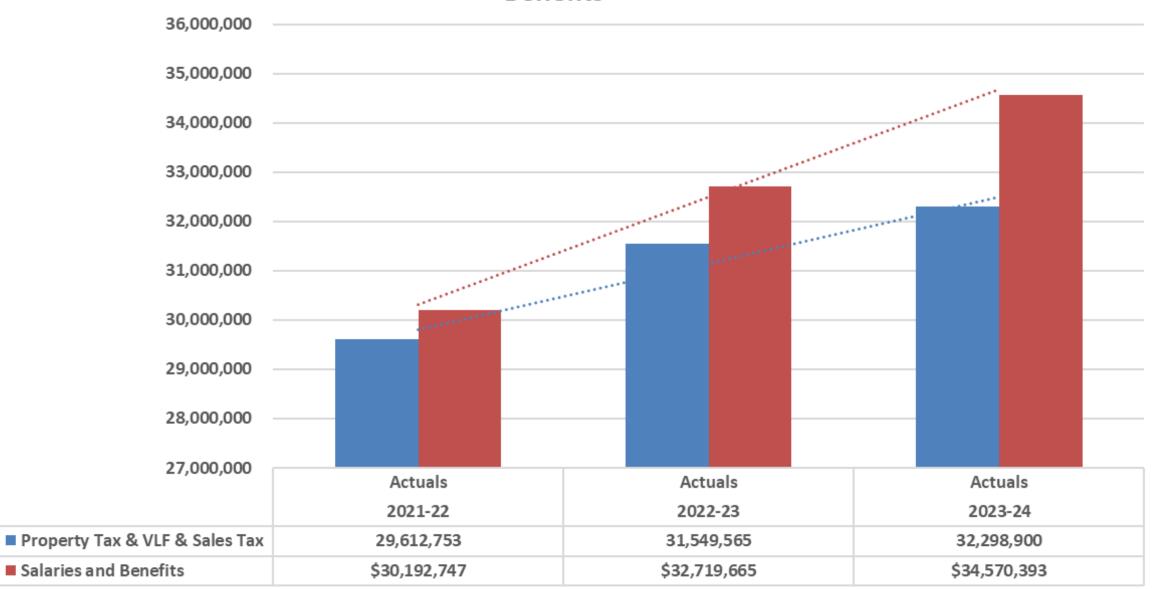


### **Five-Year Financial Projection**

- Projected structural deficit of \$3.7M in FY 2025-26
- Deficit driven by general cost escalation, including salaries, pension obligations, and cost of supplies
- Forecast period: FY 2025-26 through FY 2030-31
- Revenue not keeping pace with rising expenditures

Revenue Category	2023-24 Actual	2024-25 Estimated	2025-26 Proposed	2026-27 Forecast	2027-28 Forecast	2028-29 Forecast	2029-30 Forecast	2030-31 Forecast
Total Operating Revenue (OR) and Transfer In	58.5	58.3	\$58.1	\$58.8	\$60.4	\$62.0	\$62.4	\$64.5
OR with Transfers and use of reserves	61.9	60.8	\$58.1	\$58.8	\$60.4	\$62.0	\$62.4	\$64.5
Total Expenditures	53.6	57.4	\$61.4	\$63.4	\$65.7	\$68.1	\$68.3	\$69.7
Exp with Transfers and reserve allocations	57.7	60.8	\$61.8	\$63.8	\$66.1	\$68.5	\$68.7	\$70.1
Net Revenue	4.2	0.0	(\$3.7)	(\$5.0)	(\$5.7)	(\$6.5)	(\$6.3)	(\$5.6)

### Combined Property Tax and Sales Tax Growth Compared to Salaries and Benefits



	6	/30/2016	6/30/2017	6,	/30/2018	6	5/30/2019	6,	/30/2020	6	5/30/2021	(	6/30/2022	6	6/30/2023	6/30/2024			6/30/2025	6/30/2026	
General Fund Reserve		Actual	Actual		Actual		Actual		Actual		Actual		Actual		Actual	Actual			Estimated	P	roposed
Restricted for:						-						-						-			
Pension	\$	-	\$-	\$	-	\$	5,015,316	\$	669,978	\$	-	\$	690,000	\$	1,400,163	\$	2,188,659	\$	2,878,659	\$	3,268,659
Property Held for Resale															44,338		344,338		-		-
Commited to:								1													
Budget Stabilization	\$	6,621,808	\$ 4,969,847	\$	5,037,243	\$	5,419,222	\$	5,427,603	\$	5,460,485	\$	5,991,566	\$	6,129,774	\$	6,736,781	\$	7,991,544	\$	7,991,544
Catastrophic		4,637,406	4,969,847		5,037,243		5,419,222		5,427,603	\$	5,460,485	\$	5,991,566		6,129,775		6,736,781		7,991,544		7,991,544
Pension/OPEB		300,000	3,388,913		2,878,913		4,232,500		4,532,500		300,000		300,000		300,000		300,000		1,000,000		1,000,000
Almond Grove		8,459,973	1,801,318		-		-		-		-		-		-		-				-
Measure G District Sales Tax - Operating		-	-		-		-		-		-		-		590,581		590,581		-		-
Assigned to:																					
Open Space	\$	562,000	\$ 562,000	\$	562,000	\$	562,000	\$	410,000	\$	410,000	\$	410,000	\$	410,000	\$	410,000	\$	410,000	\$	410,000
Sustainability		140,553	140,553		140,553		140,553		140,553		140,553		140,553		140,553		140,553		140,553		140,553
Strategy		2,600,000	2,600,000		129,090		-		-		-		-		-		-		-		-
Capital / Special Projects		4,222,405	8,332,953		14,421,203		13,262,303		8,787,958		6,965,356		11,071,231		10,359,577		8,651,056		1,264,639		1,264,639
Authorized Carryforward		99,284	34,852		99,927		413,729		-		-		33,145		37,698		85,861		85,861		85,861
Compensated Absences		-	350,329		2,122,512		1,232,653		1,539,408		1,649,917		1,519,147		1,580,623		1,555,478		1,555,478		1,555,478
To Workers' Compensation		-	-		-		1,232,654		-		-		-		-		-		-		-
Measure G District Sales Tax - Op/Cap		-	-		-		-		1,181,162		1,730,490		590,581		-		-		-		-
Stores & Veh. Maint. Residual		-	-		-		1,040,375		-		-		-		-		-		-		-
Market Fluctuations		-	-		-		-		1,218,732		438,333		-		-		1,712,246		1,712,246		1,712,246
Surplus Property		-	-		-		-		-		1,200,000		-		-		-		-		-
ERAF Risk Reserve		-	-		-		-		-		-		-		689,608		1,430,054		-		-
Council Priorities - Economic Recovery		-	-		-		-		-		-		-		1,556,614		20,684		-		-
Other		-	-		-		-		-		159,000		159,000		159,000		159,000		159,000		159,000
Un assigned Fund Balance																			4,000,000		341,785
Total General Fund Reserve	¢	27 642 420	¢ 27.150.612	ć	20 429 684	ć	27 070 527	ć	20 225 407	ć	22 014 610		26 806 790	ć	20 529 204	ć	21.062.072	ć	20 190 524	ć	25 021 200
Total General Fund Reserve	\$	27,643,429	\$ 27,150,612	Ş	50,428,684	Ş	57,970,527	Ş	29,335,497	Ş	23,914,019	Ş	26,896,789	Ş	29,528,304	Ş	31,062,072	Ş	29,189,524	Ş	25,921,309



## Moving Forward – Internal Controls

- Year 1 Balancing Reserve Fund Use with Operational Reductions
  - Leaning on reserves to avoid unnecessary reductions to continue assessment
- Year 1 Capital Improvement Planning
  - Tiered structure focuses on staff capacity and improving prioritization
- Additional Controls on Expenditures internal by management
  - Position Control Robust evaluation process balancing operations, financial condition, priorities, and service levels
  - Expenditure Control Vehicle replacement, department budget control, and additional mechanisms



### Moving Forward – Note of Caution

- The tiered options were created to assist the executive team in assessing general impact with emphasis on protecting core services and permanent staffing.
- Facilitate discussion with Town Council based on the general tenor of the impacts but to protect against alarm for actions which may not be implemented.
  - Until final proposed budget, no reduction, revenue increase, or other measure is a reality.
  - Numbers are estimates
- Current proposed budget built with minimal reductions and could balance budget on reserves.
  - Provides additional time to assess financial condition, conduct five-year external projection, and to determine extent measures implemented address deficit in 2025-26.



## Moving Forward – Experience with Deficits

- Resistance any reduction or revenue increase can lead to significant opposition and public pressure. "We like adding but find it challenge to then reduce or eliminate."
- Balancing Essential vs. Non-Essential Services there can be difficulty in distinguishing what is essential with valued by less critical services.
- Levels of Service activity may be essential, but there can be difficulty separating service with service level.
- **Uncertainty** we want more information or more precision where such is not available.
- Long vs Short Term some cuts help in the short term but have long-term implications.



### How do we move forward?

- Expenditure and Deficit Reductions reducing the annual spend for the Town.
- **Revenue Increases** identifying and implementing measures increases available revenue to support Town activities.
- Gaining efficiencies optimizing or rethinking service delivery.
- Innovation and Economic Development looking to opportunities to enhance drivers of primary revenue or provision of services.



### **Expenditure and Deficit Reduction Options**

- Department Level Each executive team member considered reduction options for their respective departments.
- Executive Team The team met to combine the reductions into four tiers that progressively increase the types of reductions and impacts.
- Team presented a variety of revenue options to offset the need for service impacts.



### Tier 1: Efficiency & Strategic Alignment

- Estimated Savings: \$500,000 (\$430,000 is ongoing)
- Focus: Protect existing full-time staffing levels; reductions limited to unfilled or retiree-filled part-time positions.
- Some of the items already implement in the budget, so proposed budget would be reduced by \$300,000 in Tier 1.
- Initial round was reductions proposed by departments expecting them to be implemented but still providing core services.
- Example Removing \$17,500 in commission budgets and providing bulk Town giveaways when needed for events.



### **Tier 2:** Initial Service Reductions

- Estimated Savings: \$1,000,000 (\$500,000 is ongoing)
- Focus: Deeper reductions; begins to affect strategic priorities funding
- Unhoused Services:
  - Reduces portable restroom and some Hotel Program funding (~\$26,000).
  - Hotel Program still operational with adequate support for typical winters; tighter during harsh weather.
- Emergency Management:
  - Reduces part-time emergency coordinator hours (~\$18,000); limits program expansion efforts.
  - Defunds half of the one-time emergency management allocation (\$500,000).



### **Tier 2:** Initial Service Reductions

- Legal Services: Reduction (~\$110,000) may delay Town Attorney responses by 2-4 weeks.
- **Downtown Maintenance**: Eliminates power washing and decorative tree lighting (~\$100,000).
- **Civic Features**: Turns off Civic Center and Plaza Park fountains (~\$20,000).
- Park Amenities: Removes doggie bags (~\$10,000).
- Library Services: Reduces multimedia offerings, e-resources, subscriptions, and new materials (~\$84,000).
- Utility Subsidies: Decreased Town contributions toward third-party utility payments.
- Staff Development: Additional cuts to training and memberships.



### **Estimated Additional Savings: \$1.1 Million**

- **Ongoing Savings:** \$1,000,000
- One-time Savings: \$100,000

#### **Overview:**

- Noticeable reductions in service delivery
- Includes part-time staffing reductions and vacant position eliminations
- Adjustments impacting strategic priorities and community services



### **Reorganize Community Police Complaints Process**

- Reassign from Town Attorney's Office to Town Manager's Office (~60,000)
- Allows Town Attorney to prioritize essential legal functions
- Leverages Town Manager's public safety expertise

### **Transportation Management**

- Reimagine and potentially contract out transportation demand management (~\$200,0000)
- Potential impacts:
  - Reduced service levels
  - Potential reduction in regional partnerships (VTA, MTC)
  - Potential loss of grant funding opportunities



### **Emergency Management**

- Additional reduction of part-time coordinator hours (~\$18,000)
- Limits strategic initiatives; minimal support maintained

#### **Volunteer Programs**

- Eliminate support funding (~\$75,000) for:
  - Volunteers in Policing, Police Explorer Program, Disaster Assistance Response Team (DART), Community Emergency Response Team (CERT), Community Police Academy
- Potential impacts:
  - Reduced emergency response readiness
  - Decreased community and youth engagement



#### **Unhoused Initiatives**

- Remove remaining support (~34,000) for:
  - Hotel Program
  - Food pantry and shower programs

### **Visitor & Marketing Services**

- Reevaluation and restructuring of visitor center and destination marketing contracts
- Focus on most impactful deliverables for businesses/community



### **Additional Part-Time Staffing Reductions**

- Significant part-time hour cuts across multiple services (~\$300,000)
- Potential impacts include delayed service delivery and reduced availability:
  - Library programs, community events, and auxiliary services

### **Library Collection**

- Additional reductions in new media and books (~\$27,000, 30% total reduction including Tiers 2 & 3)
- Increased wait times and decreased collection diversity



#### Tree Management

- 50% Reduction (~\$100,0000)
- Likely delays in tree maintenance; potential unmet public service requests

### **Community Events**

 Restructure 4th of July event scheduling (not always on July 4) (~\$13,000)

#### Leadership Los Gatos

Program to run every other year (~\$5,000 annually, or \$10,000 every other year)



### **Staff Development & Technology**

- Further cuts to training, memberships, and delays in technology replacements
- Potential impacts:
  - Reduced staff capacity to remain updated in professional fields
  - Longer-term impacts on service quality and efficiency



### Tier 4: Major Impacts on Core Services & Staffing

### Estimated Additional Savings: \$2.4 Million Annually

### **Overview:**

- Most significant impacts among all tiers
- Direct effects on core community services
- Substantial staffing implications; specifics to follow bargaining discussions



### Tier 4: Major Impacts on Core Services & Staffing

### Library and Public Counter Hours

- Reduction of Library and public counter operating hours
- Direct impact on public access, community resource availability, and in-person counter access

### **Community Grant Funding**

• Reduced financial support to community organizations

### Leadership Los Gatos Program

- Remove program (~\$20,000)
- Loss of leadership training and community engagement opportunities



### Tier 4: Major Impacts on Core Services & Staffing

#### **Support for Events**

- Remove PD and PPW overtime for Town events, Holiday Parade, and Halloween closures (~\$130,000)
- Remove road closures for Parade and Halloween (~\$54,000)

#### **Public Safety & Traffic**

- **Crossing Guard Program**: Reduction or elimination (~\$50,000 savings)
- ALPR Cameras: Reduced funding or program elimination (~\$50,000 savings)

### **Public Meetings**

- Reduced number of cable-broadcasted Town Council and Planning Commission meetings
- Potential reduction in community transparency and engagement opportunities



### **Revenue Options**

- Revenue Audits \$150,000 short-term
  - Audits of business license, hotel TOT, Property Tax with recovery services
- Reducing Subsidies \$581,313 short-term (\$225,000 longer)
  - Implement or increase fees for use of various facilities and activities.
    - Field usage, application fees, service and facility rentals, event fees, meeting room rental
  - Reduce subsidized rent for vendors leasing space from Town
  - Updating Law Enforcement Agreement with Monte Sereno (complete)
  - Cost recovery for DUI and special enforcement operations
  - Residential alarm registration and false alarm fee implementation



### **Revenue Options**

- New Revenues \$859,000 short-term (\$3,943,874 longer)
  - Vehicle charging stations contract adjustments
  - Charge for parklets, license agreements, encroachment fee for garbage haulers
  - New fees for paid parking Oak Meadows and/or downtown
  - Sales or Parcel tax
  - Contract to provide services to other governmental agencies



## **Efficiencies and Innovation**

- Internal Operations review key activities and services to identify opportunities to improve cost efficiency.
- **Contracting** consider re-bidding services to obtain better terms where applicable.
- **Driving Economic Development** invest in activities which can yield increase in revenue drivers: sales tax, TOT, etc.
- **Realignment** deeply assess core services desired by the public and align services with available ongoing revenue.



### Council Input

- **Discussion** discuss the information presented on this agenda.
- Approach to Final Budget advise on what the Finance Commission should review and what staff should consider in developing the final budget.
- **Discuss Barriers to Decision Making** identify areas Council desires more information or action by staff to facilitate smooth approval of the final budget.