

6th Cycle Housing Element 2023-2031

City of Los Altos

Public Hearing Draft

December 2022



LOS ALTOS
HOUSING ELEMENT

LWC



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Section I Introduction

I.A Community Context

Los Altos was incorporated in 1952; most of the City’s growth occurred between 1950 and 1980. Los Altos was originally an agricultural town with many summer cottages and apricot orchards, and now is a residential community with tree-lined streets and a small-village atmosphere in the heart of world-famous Silicon Valley. Just 40 miles south of San Francisco, Los Altos is served by seven small retail districts, primarily in the Downtown area and on Foothill Expressway and El Camino Real. The seven square mile community is developed with various businesses, schools, libraries, and churches.

I.B Housing Element Purpose

The State of California has stated that the availability of decent and suitable housing for every California family is “a priority of the highest order” (California Government Code §54220). This objective has become increasingly urgent in recent years as communities across the State, including Los Altos, struggle to meet the housing needs of all their residents. State Housing Element Law, established in 1969, recognizes the vital role local governments play in the supply and affordability of housing and requires all cities and counties in California establish a long-range plan to meet their fair share of regional housing needs. Cities are charged with planning for the welfare of their citizens, including ensuring that the existing and projected demands for housing are adequately met.

*High housing costs — and related housing instability issues — **increase health care costs** (for individuals and the State), **decrease educational outcomes** (affecting individuals, as well as the State’s productivity), **and make it difficult for California businesses to attract and retain employees.***

– State of California 2025 Statewide Housing Assessment

The housing element is the primary tool used by the State to ensure local governments are appropriately planning for and accommodating enough housing across all income levels. This Housing Element covers the planning period 2023-2031. The housing element is a mandatory part of a jurisdiction’s General Plan, but differs from other General Plan elements in two key aspects. The housing element must be updated every eight years for jurisdictions within a metropolitan planning organization (MPO) on a four-year regional transportation plan (RTP) cycle, such as the Association of Bay Area Governments (ABAG). The housing element must also be reviewed and approved (i.e., certified) by the California Department of Housing and Community

Development (HCD) to ensure compliance with statutory requirements. Certification also ensures that the City remains eligible for various State and federal funding sources.

In practical terms, the Housing Element provides the City with an opportunity to assess its housing needs and to develop policies and actions that effectively respond to those needs. Amongst other groups, the Housing Element affects teachers in our schools, employees in our local businesses, older residents on fixed incomes, parents and their adult children who want to remain in or return to Los Altos, and young persons wishing to live in the community. Ultimately, the supply and cost of housing affect the entire Bay Area economy and people's quality of life in the region.

At the time of publication, the COVID-19 crisis has impacted the Bay Area in significant ways. The pandemic has made the issue of housing security even more acute as residents face job loss, housing cost pressures, and disparate health impacts from the pandemic. This Housing Element has had to respond to these conditions by transitioning the public outreach process to reflect the limitations brought on by COVID-19. These actions are detailed in this report.

I.C Organization of the Housing Element

Per California Government Code §65580-65589, a housing element must consist of the following components:

- **Existing Programs Review:** An evaluation of the results of the goals, policies, and programs adopted in the previous Housing Element that compares projected outcomes with actual achieved results.



- **Housing Needs Assessment:** An analysis of the existing and projected housing needs of the community. It provides a profile of socio-demographic information, such as population characteristics, household information, housing stock, tenure, and housing affordability. The assessment also considers local special housing needs, such as, seniors, farmworkers, homeless, large households, and female-headed households.



- **Sites inventory and Methodology:** An inventory listing adequate sites that are suitably zoned and available within the planning period to meet the City's fair share of regional housing needs across all income levels.



- **Housing Resources:** An identification of resources to support the development, preservation, and rehabilitation of housing.



- **Housing Constraints:** An assessment of impediments to housing production across all income levels covering both governmental (e.g., zoning, fees, etc.) and nongovernmental (e.g., market, environmental, etc.).



- **Affirmatively Furthering Fair Housing Assessment:** AB 686 requires cities and counties to take deliberate actions to foster inclusive communities, advance fair and equal housing choice, and address racial and economic disparities through local policies and programs. The goal of AB 686 is to achieve better economic and health outcomes for all Californians through equitable housing policies. The assessment of affirmatively furthering fair housing documents compliance with AB 686.



- **Goals, Policies, and Programs:** This Section provides a statement of the community's goals, quantified objectives, and policies to maintain, preserve, improve, and develop housing, as well as a schedule of implementable actions to be taken during the planning period to achieve the goals, objectives, and policies. Quantified objectives for new construction, rehabilitation, and conserved units by income category (i.e., very low, low, moderate, and above moderate) are included to make sure that both the existing and the projected housing needs are met, consistent with the City's share of the Regional Housing Needs Allocation (RHNA).



Section II provides a summary of the projected housing need. Section III summarizes the adequacy of housing sites and housing resources with reference to relevant appendices. Section IV contains goals, policies, and actions related to housing in Los Altos. The comprehensive research and analysis supporting the development of Section IV, are compiled in appendices to this Housing Element. These appendices contain the full set of information used to inform the City's goals, policies, and programs:

- Appendix A: Housing Needs Assessment
- Appendix B: Sites Inventory and Methodology
- Appendix C: Housing Constraints
- Appendix D: Existing Programs Review
- Appendix E: Public Participation Summaries
- Appendix F: Affirmatively Furthering Fair Housing Assessment

- Appendix G: Housing Resources

I.D Data Sources and Methods

This Housing Element was updated in accordance with California Department of Housing and Community Development (HCD) guidelines for the 6th Housing Element Cycle, incorporating additional considerations required under new State housing-related legislation. Specific documents are referenced throughout the Housing Element, including but not limited to the Los Altos General Plan 2002-2020 and Los Altos Municipal Code. The analyses and findings in this document relied on data compiled from various sources, including:

- US Census Bureau (American Community Survey, Longitudinal Employer-Household Dynamics)
- California Department of Housing and Community Development (HCD)
- California Department of Finance (DOF)
- US Department of Housing and Urban Development (HUD)
- Consumer Financial Protection Bureau (CFPB)
- Association of Bay Area Governments (ABAG) pre-certified data

This document was also informed by information provided by residents, business groups, local institutions, City staff, and elected officials.

I.E Summary of Public Participation

Public participation is crucial in shaping Los Altos' housing strategy. Understanding the needs of the community enables the development of housing strategies that are most appropriate and effective. Public outreach also allows the City to identify concerns unique to certain interest groups and service providers that may not have been initially apparent. As part of the development of this Housing Element, the City's public participation program included a wide range of focus group meetings, community workshops, and meetings with the Planning Commission and City Council, as well as a variety of online resources and comment forms, and printed advertisements within the Town Crier Newspaper. Outreach activities are summarized below. For detailed public outreach summaries, please see Appendix E.

Website

The Housing Element Update website (<https://www.LosAltosHousing.org>) was used to provide information on the Housing Element update process and timeline, resources (e.g., reference material, draft documents, etc.), meeting notices and materials, and City contact information. Any person could sign up to receive email notifications about upcoming meetings and availability of information. The website was translatable into over 10 languages (e.g., Chinese (simplified),

Spanish, etc.), and key resource materials were translated into both Spanish and simplified Chinese. Additionally, the website offered multiple opportunities for online input through community feedback forms available throughout the process.

Public Outreach and Events

Pop-Up Events

The pop-up events provided information regarding the Housing Element update process, including frequently asked questions and informational handouts, at various locations throughout the City as follows:

- Tree Lighting/First Friday in Downtown Los Altos: December 3, 2021
- Grant Park Community Center: December 8, 2021
- Los Altos Library: December 10, 2021
- Mini Holiday Market at State Street Market: December 20, 2021
- Woodland Library: January 5, 2022
- Draegers: February 25, 2022
- Los Altos Library: March 10, 2022
- Grant Park Community Center: March 23, 2022

Focus Group Meetings

Focus group meetings were held to gain greater insight into the highest priority housing considerations from the perspective of various interest groups, including housing developers and housing advocates. This enabled the City to better understand local challenges and opportunities that may not be effectively gathered in a larger group setting. Focus group discussions were guided by open-ended questions about fair housing issues, market characteristics, development constraints, and housing needs. Since not all invitees were able to attend the scheduled focus group meetings, questions discussed at these meetings were provided via email to all invitees to provide input at their convenience.

- Housing Advocates: December 8, 2021
- For- and Non-Profit Housing Developers: December 15, 2021

The City also conducted a meeting with the business community on April 7, 2022

Small Group Meetings

A series of over 25 small group meetings occurred from January to March 2022 which included over 120 participants and interested parties including Los Altos Village Association, Los Altos for Neighborly Development, property owners, residents, Friends of Los Altos, the Los Altos Women's Caucus, Los Altos Affordable Housing Alliance, and others. These meetings allowed

individuals and groups to ask questions, learn more about the Housing Element update process, and provide input.

Community Workshops

Workshops provided opportunities for community input and discussion at multiple stages of the process. The first community workshop focused on listening to participants input on housing needs, constraints to housing, and housing opportunities. The second community workshop consisted of a discussion of potential housing sites and options for zoning amendments to accommodate additional housing capacity.

- Community Workshop #1: January 13, 2022 (presentation materials were translated into both Spanish and simplified Chinese)
- Community Workshop #2: March 1, 2022 (a Spanish interpreter provided interpretation services)

City Council/Planning Commission Study Sessions

Study sessions were conducted with the City Council and Planning Commission to provide opportunities for input and discussion prior to preparation of the draft Housing Element. Public comments were also provided at these study sessions.

- Planning Commission and City Council Study Session #1: December 14, 2021
- Planning Commission and City Council Study Session #2: April 26, 2022

A Planning Commission meeting was also held on February 3, 2022 to primarily discuss constraints to housing and opportunities to facilitate housing in Los Altos.

Affirmatively Furthering Fair Housing Targeted Outreach

The City conducted targeted outreach to solicit input on housing needs and challenges facing populations disproportionately impacted by fair housing issues. This included sending letters to over 200 local and regional contacts, including community organizations, schools, Foothill College, equity advisory group members, providers of fair housing organizations, the Santa Clara County Housing Authority, and local employers. Those contacted were encouraged to meet with City staff to discuss challenges and concerns faced by residents and the groups they serve or represent early in the process. Some of these contacts met with City staff as part of the Small Group Meetings discussed above, or otherwise provided comment.



Input Requested on Los Altos Housing Element Update

Solicitando información sobre el Elemento de Vivienda de Los Altos

敬请提供对于Los Altos住房要素更新(Housing Element Update)的意见

The City also distributed a questionnaire or feedback form to employers aimed at soliciting feedback from the local workforce. These forms were provided in both English and Spanish.

To ensure the broadest reach, the City sought input from difficult to reach segments of the community through various methods. This included pop-up events, focus group meetings, online engagement, postcard mailers to all residents, direct mailings to service providers, street banners, and window cards at all businesses in the city. A focus group meeting was held with housing advocates that included the Community Services Agency (CSA) of Mountain View and Los Altos. The CSA largely serves the senior population in Los Altos and provided feedback regarding needs and constraints. Input and issues raised during this outreach has been integrated into the Housing Element as summarized below. Housing Element programs also include future outreach and information dissemination to all economic segments of the community, special needs populations, and lower income households, including those outside of Los Altos to support housing mobility (e.g., Programs 6.D and 6.E).

Draft Housing Element Public Review Period and Meetings

Based on input received during outreach efforts, a draft Housing Element was prepared. The draft Housing Element was available for public review from June 22 through July 24, 2022 (33 days). Notification of availability for review was advertised in the local newspaper, Housing Element Update newsletter/email distribution list, and at Planning Commission and City Council meetings. The following public meetings were held to discuss the draft Housing Element and provide opportunity for public comment:

- Planning Commission: July 7, 2022
- City Council: July 12, 2022

Public comments were also provided through the website and directly to City staff. City staff took more than 10 business days to consider and incorporate comments into the revised draft Housing Element that was submitted to HCD for review.

Draft Housing Element Study Session Post 90-day HCD Review

Based on the input received from HCD in its November 10, 2022 findings letter, the Los Altos City Council conducted a Study Session on November 29, 2022 to discuss the necessary revisions to the Draft Housing Element.

Community Engagement Efforts Post 90-day HCD Review

- November 18, 2022 – Small Group Meeting with the Los Altos Affordable Housing Alliance
- November 30, 2022 – Small Group Meeting with Nonprofit Dignity Moves a Bay Area Transitional and Supportive Housing Developer
- December 7, 2022 – Presentation and Q&A to Los Altos Chamber of Commerce
- December 12, 2022 – Small Group Meeting with Los Altos Seniors

- December 16, 2022 – Presentation and Q&A to Los Altos Community Coalition
- December 16, 2022 – Small Group Meeting with Los Altos Residents
- December 16, 2022 – Presentation and Q&A to League of Women Voters

Summary of Public Comments

A summary of key themes from public comments is presented below. Please see Appendix E for comprehensive summaries from the community workshops, focus group meetings, and draft Housing Element meetings.

- There are not enough new housing units being built in Los Altos.
- The mix of housing types in Los Altos is limited. There is a need for affordable housing in a range of sizes and types.
- The City should prioritize new housing in areas that have transit, are walkable, and have access to services, schools, and businesses.
- Housing should be available for critical or essential workers like firefighters, City staff, and teachers.
- Housing should be attainable for commuters living outside of Los Altos but work in Los Altos.
- Senior housing should be provided to accommodate an aging population.
- Housing for persons with disabilities, including development disabilities, should be provided.
- Concern about the impact additional housing could have on parking, traffic, open space, trees, and privacy.
- Los Altos should protect its small-town character, and new development should be designed to consider neighboring homes.
- Concern about neighborhood commercial areas converting into residential.
- Support for converting offices into residential.
- Parking requirements are a significant constraint to housing development, such as in Downtown.
- ADU approvals should happen more quickly; the processing of ADUs should be streamlined. The City needs to eliminate the Planning Division “pre-review” of ADUs.
- The City should allow greater flexibility of housing developments to allow for varying architecture; “the standards are too prescriptive”.
- The City should allow a variety of dense affordable housing. Higher density should be allowed along El Camino Real.

- The City's development review process should be more efficient, and the story pole requirement removed. During the public review period, both support and opposition were voiced for removing the story pole requirement (i.e., Program 3.L).
- The City Council should not have final review of development. Los Altos should be like other cities where Planning Commission is the only review. During the public review period, both support and opposition were voiced for reducing the City Council's role in development review (i.e., Program 3.H).
- New homes should be energy efficient in their design and construction.
- The City should plan for infrastructure needs (water, schools, traffic, etc.) when considering new housing.
- Support for the draft Housing Element, including the proposed programs for rezoning addressing parking.
- Concern about rezoning the Office Administrative (OA) District to allow for housing related to parking and potential building heights and lot dimensions.
- Comments related to the Village Court parcel zoning and the program to rezone it to allow for higher density (Program 1.F).
- Support for including church parking lots as housing sites.
- Suggestions for additional potential sites.
- Concern about including grocery stores as housing sites and the distribution of sites throughout the city.
- Concern about various issues with the 2100 Woods Lane site (APNs 34204089 and 34204078), including riparian area, topography, and ingress/egress.

Integration of Comments into the Housing Element

The comments provided have been incorporated and addressed in the updated Housing Element, specifically through the Housing Needs Assessment (Appendix A), the Sites Inventory and Methodology (Appendix B), Affirmatively Furthering Fair Housing (Appendix F), and through programs. Additionally, the City expanded outreach efforts to directly target underrepresented populations and populations disproportionately impacted by fair housing issues based on comments received early in the process. Various programs that address comments include the following:

- Rezone land to allow more opportunity for housing throughout the city, including areas served by transit (various programs under Goal 1).
- Allow for and encourage a variety of housing types to accommodate housing needs, including removing minimum unit size requirements (Programs 1.E and various programs under Goals 3 and 4).

- Incentivize housing for special needs groups, including seniors and people with disabilities, including developmental disabilities (Program 4.H).
- Develop a reasonable accommodation ordinance and promote resources to assist seniors in maintaining and rehabilitating their homes (Programs 4.F and 4.G).
- Facilitate alternate modes of transportation for residents throughout the city to encourage walking, biking, and transit use, and to help meet the needs of seniors and persons with disabilities (Program 4.J).
- Prepare a parking plan for Downtown and update parking requirements to reflect best practices, meet community needs, and facilitate housing (Program 3.A).
- Allow residential within the Office Administrative Zone to allow existing office space to convert or add housing to existing developments (Program 1.C).
- Encourage and streamline ADUs through various actions, including standard ADU building plans (Program 2.D).
- Remove the density limit along El Camino Real (Commercial Thoroughfare Zone) (Program 1.B).
- Amend the design review process and requirements, including removing the story pole requirement and having City Council function as an appeal body only (Programs 3.H and 3.L).
- Promote sustainability measures in housing through implementation of the City's Climate Action and Adaptation Plan and raising awareness (Program 7.A).
- Create development standards for the Rancho Shopping Center and Woodland Plaza sites, where grocery stores exist and restrictive FAR standards would be removed, that require both commercial and residential (Program 3.C).

I.F Consistency with Other General Plan Elements

The Housing Element is one of the eight elements of the City's General Plan, a long-range vision document that provides guidance for future development in Los Altos. City Council adopted its General Plan in 2002. For the General Plan to provide effective guidance on land use issues, the goals, policies, and programs of each element must be internally consistent with other elements. This Housing Element builds upon the existing General Plan and is consistent with its goals and policies. Various Housing Element programs require Zoning Code amendments, and some will require amendments to the General Plan for consistency. As those Housing Element programs are implemented, the General Plan will be amended concurrently to ensure consistency across planning documents. In the event an element of the General Plan is amended, the City will consider the impacts of the amendment on the other elements to maintain consistency across all documents.

I.G **Other Statutory Requirements**

Water and Sewer Priority

Government Code §65589.7 requires each public agency or private entity providing water or sewer services to grant a priority for the provision of these services to proposed developments that include lower income housing units. In Los Altos, water service is provided by the California Water Service Company and the Santa Clara Valley Water District, while sewer services are provided by the City of Los Altos Public Works Department in concert with the Palo Alto Regional Water Pollution Control Plant. The City has not denied, applied conditions, or reduced the amount of sewer service for a development that includes housing affordable to lower-income households consistent with State law. As part of this Housing Element, the City will continue to comply with these requirements (see Program 2.F).

Government Code §65589.7 also requires adopted housing elements to be immediately delivered to all public agencies or private entities that provide water or sewer services for municipal and industrial uses, including residential. The City will provide the future adopted housing element to the California Water Service Company, Santa Clara Valley Water District, and Palo Alto Regional Water Pollution Control Plant.

Section II **Projected Housing Need**

II.A **Introduction/Overview of ABAG Methodology**

State Housing Element law (Government Code §65580 et. seq.) requires regional councils of governments to identify for each member jurisdiction its "fair share allocation" of the Regional Housing Needs Assessment provided by the California Department of Housing and Community Development (HCD). In turn, each city and county must demonstrate the capacity to accommodate their local share of regional housing needs in the community's housing element. Each jurisdiction's responsibility for meeting the overall regional housing need is established as a Regional Housing Needs Allocation (RHNA).

The Association of Bay Area Governments (ABAG), the council of governments for the Los Altos area, adopted its final 6th Cycle RHNA allocation methodology in December 2021. ABAG considered several factors in preparing the methodology, which weighed both projected and existing need. Projected need was informed by the target vacancy rate, the rate of overcrowding, and the share of cost-burdened households household growth, future vacancy need, and replacement need, while existing need considered transit accessibility and job accessibility. The distribution of the RHNA across the four income categories factored in a social equity adjustment, which allocated a lower proportion of lower-income RHNA to jurisdictions that already had a high concentration of such households in comparison to the County, as well as the goal to Affirmatively Further Fair Housing (AFFH), which adjusted the distribution of RHNA in jurisdictions considered

either very low or very high resource areas. According to Appendix 6 of ABAG’s Draft RHNA Plan, Los Altos had a net zero change in RHNA on account of the equity adjustment.

II.B Santa Clara County Income Limits

The projected housing needs are broken down by income category based on definitions in the California Health and Safety Code (§50079.5). HCD calculates “acutely low”, “extremely low”, “very low”, “low”, “median”, “moderate”, and “above moderate” income limits, and publishes these limits at the county level. Santa Clara County’s 2021 income limits for households of one to four persons are shown in Table II-1. See Appendix A, Table A-5, for a table listing income limits for households of up to eight persons.

Table II-1: Santa Clara County 2021 Income Limits

Number of Persons in Household	1	2	3	4
Acutely Low (0-15% of AMI)¹	\$15,900	\$18,150	\$20,450	\$26,350
Extremely Low (15-30% of AMI)	\$34,800	\$39,800	\$44,750	\$49,700
Very Low (30-50% of AMI)	\$58,000	\$66,300	\$74,600	\$82,850
Low (50-80% of AMI)	\$82,450	\$94,200	\$106,000	\$117,750
Median (80-120% of AMI)	\$105,900	\$121,050	\$136,150	\$151,300
Moderate (120% of AMI)	\$127,100	\$145,250	\$163,400	\$181,550
¹ “Acutely Low” income category effective January 1, 2022.				
Source: Department of Housing and Community Development, 2021				

II.C Regional Housing Needs Allocation

The RHNA for Los Altos is shown in Table II-2. The City has a total allocation of 1,958 units for the 2023 to 2031 planning period.

Table II-2: 6th Cycle RHNA

	Los Altos		Santa Clara County		ABAG	
Income	Number of Units	Percent	Number of Units	Percent	Number of Units	Percent
Total	1,958	100%	88,997	100%	441,176	100%
Extremely Low and Very Low¹	501	25%	32,316	25%	114,442	26%
Low	288	15%	18,607	14%	65,892	15%
Moderate	326	17%	21,926	17%	72,712	17%
Above Moderate	843	43%	56,728	44%	188,130	42%
¹ “Extremely Low” included in “Very Low” Category, assumed to be 50% of the Very Low allocation.						
Source: ABAG, LWC						

The City is not responsible for the actual construction of these units. The City is, however, responsible for creating a regulatory environment in which the private market could build unit types reflected in the RHNA. This includes the creation, adoption, and implementation of General Plan policies, zoning standards, and/or economic incentives to encourage the construction of various types of units.

Section III Housing Resources

III.A Introduction

There are a variety of resources available to support the City in implementation of its housing strategy, landowners and developers seeking to provide affordable housing, and residents in need of housing assistance in Los Altos. This Section provides a summary of land resources available to accommodate future housing in the City. The detailed housing capacity analysis and methodology is contained in Appendix B. This Section also includes a list of local, regional, State, and federal programs that provide financial and related assistance to support the City in meeting its housing goals.

III.B Land Resources

A critical part of the Housing Element is the sites inventory, which identifies a list of sites that are suitable for future residential development. State law mandates that each jurisdiction ensure availability of an adequate number of sites that have appropriate zoning, development standards, and infrastructure capacity to meet its fair share of regional housing need (i.e., RHNA) at all income levels. The inventory is a tool that assists in determining if the jurisdiction has enough land to meet its RHNA given its current regulatory framework.

Identification of Sites Suitable for Housing

The sites identified in the site inventory (Appendix B) are comprised of parcels located in various areas and zones within the City.



Each site has undergone an assessment to determine development potential and residential unit capacity given existing zoning standards, potential capacity under new zoning regulations, and development trends. For detailed information, please see Appendix B.

Summary of Adequate Sites

Table III-1 summarizes the City's methods for satisfying its RHNA. Based on accessory dwelling unit (ADU) projections, entitled and proposed projects, and available 6th Cycle sites (including a rezoning program in order to meet the City's RHNA Allocation), the City has enough capacity in all income categories.

Assumptions and methodology for this determination and a detailed list of sites are included in Appendix B.

Table III-1: Residential Development Potential and RHNA

	Extremely Low	Very Low	Low	Moderate	Above Moderate	Total
RHNA	See Very Low	501	288	326	843	1,958
ADUs	See Very Low	16	97	161	48	322
Approved/Entitled Projects	-	6	123	38	420	587
Remaining RHNA	See Very Low	479	68	127	375	1,049
Site Inventory ¹	See Very Low/Low	557		168	323	1,048
Surplus/(Shortfall)	10			41	(52)	(1)
Rezone Sites (Net New)	408			128	64	600
Surplus/(Shortfall) with Rezone Sites	418			169	12	599
1. Considers net new units only. See Appendix B (Sites Inventory and Methodology) for supporting information, including Table B-3 (entitled and approved developments, page B-5, and Tables B-10 and B-11 for sites inventory tables, pages B-24 through B-29).						
Source: City of Los Altos, LWC 2022						

III.C Financial and Administrative Resources

Appendix G provides a list of financial, administrative, and other resources at the local, regional, state, and federal levels to help the City address its housing needs. Availability of these resources is dependent on governmental priorities, legislation, and continued funding, which may be subject to change at any time.



III.D Opportunities for Energy Conservation

The cost of energy can greatly impact housing affordability, as energy costs can constitute a significant portion of total housing costs. High energy costs also particularly impact low-income households that are less likely to have the ability to cover increased expenses. Please refer to Appendix G to see a list energy conservation programs available at the local, regional, State, and federal levels.

Section IV Housing Plan

IV.A Goals, Policies, and Programs

The Housing Plan of the Housing Element serves as the City's strategy for addressing its housing needs. This Section describes the housing goals, policies, and programs of the Housing Element for the City of Los Altos.



Goals are aspirational purpose statements that indicate the City's direction and intent on housing-related needs. Each goal encompasses several policies, which are statements that describe the City's preferred course of action among a range of other options. Each goal also includes programs, which provide actionable steps to implement the City's goals and to further the City's progress towards meeting its housing allocation. Some programs contain quantified objectives, which represent measurable outcomes that can be used to benchmark the success of each program.

This Housing Element contains actions intended to significantly increase the amount and types of housing for all income levels in Los Altos. These efforts are expected to be initiated throughout the planning period, which is from January 31, 2023, to January 31, 2031. In accordance with State law, the City will also evaluate the progress and effectiveness of Housing Element programs on an annual basis. Together, these actions reflect the City's commitment to increasing affordable housing and improving existing housing conditions.

The following list of goals, policies, and programs includes a combination of strategies, including a continuation of existing successful policies and programs as well as new policies and programs to tackle emerging opportunities and constraints, address changes in State law, and provide innovative approaches to accommodate the larger RHNA.

Goal 1: Promote new housing construction to meet Los Altos' Regional Housing Needs Allocation (RHNA).

Policies

Policy 1.1: Diversity of Housing Types.

The City will encourage a diverse range of both market-rate and affordable housing sizes and residential densities to accommodate the varied housing needs of families, couples, and individuals.

Policy 1.2: Mixed-Use Development.

The City will encourage mixed-use development in designated zoning districts.

Policy 1.3: New Rental Units.

The City will encourage the development of new rental units in multi-family districts.

Programs

Program 1.A: Rezone for RHNA shortfall.

To accommodate the remaining above moderate-income RHNA of 52 units, the City will identify and rezone sufficient vacant land or land with redevelopment potential to provide capacity for this shortfall. Appendix B (Sites Inventory and Methodology) identifies potential parcels for rezoning to address this shortfall and provide excess capacity throughout the planning period. Separate programs detail specifics of various rezoning actions that would provide additional capacity for all income levels.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: Sites rezoned to address shortfall by January 2024

Objective: The City will amend the Zoning Map and/or Zoning Code to create the opportunity for at least 52 above moderate-income housing units

Program 1.B: Facilitate higher density housing in the Commercial Thoroughfare (CT) District.

The Commercial Thoroughfare (CT) Zone is located along El Camino Real with a maximum density of 38 units per acre and a maximum height of 45 feet. Development trends in this area are showing much higher densities and heights being built. To continue to facilitate housing in the CT District, the City will remove or increase the density maximum and increase the height allowed in the CT District by at least 10 feet and one story which will result in a maximum height of 55 feet and 5-stories to ensure the increased maximum density can be accommodated. Objective design standards for the CT District will be modified as necessary to accommodate higher density.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2024

Objective: Approve housing development projects along El Camino Real at densities above 38 units per acre targeting at least 50 total housing units with at least 10 low-income units.

Program 1.C: Allow housing in the Office Administrative (OA) District.

The Office Administrative (OA) District, primarily located along South San Antonio Road (east of Downtown), does not currently allow residential uses. However, given the high demand for housing in Los Altos and the opportunity to provide for housing in a mixed-use environment with access to transit, the sites identified in the OA District (Appendix B, Table B-11) will be amended to allow multi-family development. Residential uses will be allowed at a minimum density of 20 dwelling units per acre and a maximum density of 30 dwelling units per acre.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2024

Objective: Permit housing on at least three (3) OA District parcels during the planning period comprising at least 30 total housing units with at least five low-income units in the highest resource areas of the city.

Program 1.D: Allow housing on certain Public and Community Facilities District sites and facilitate housing on religious institution properties.

Assembly Bill (AB) 1851 (2020) encourages the use of religious facility properties (including parking lots) for housing projects. Certain religious facility properties are zoned Public and Community Facilities (PCF) District, which does not allow multi-family residential. To facilitate the production of housing on religious facility sites, the City will create an overlay for two religious facility properties within the PCF District: 655 Magdalena Avenue (APN 33609023) and 625 Magdalena Avenue (APN 33609018). The overlay will allow religious institution affiliated housing development by right, at a minimum of 20 dwelling units per acre and a maximum of 30 dwelling units per acre and include parking requirements consistent with State law.

The City will conduct outreach to owners and operators of religious institution sites to raise awareness of regulations that encourage housing on such sites and encourage housing proposals.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2025; outreach at least every two years (December 2025, 2027, and 2029) or until housing applications are received

Objective: Facilitate an application for at least 10 units of housing for lower income and/or special needs households on religious institution site(s) during the planning period

Program 1.E: Update the Loyola Corners Specific Plan.

The Loyola Corners Specific Plan will be updated or rescinded and revert to underlying zoning (CN District) to facilitate housing production. This includes removal of all standards that are more restrictive than those applicable within the CN District. Standards to be eliminated include the 20-unit density cap (enforcement of this limitation is currently precluded by the Housing Crisis Act), the dwelling unit size requirement of between 1,500 and 8,000 square feet, and the two-story height limitation in addition to a 30-foot maximum height (Resolution 2017-41). The eliminated standards will provide regulations that allow development at greater densities than what is presently allowed today, increased building heights and greater flexibility in unit sizes. The Loyola Corners Specific Plan is considered a highest resource area with the most positive educational outcomes (see Appendix F, Section F.2.5 (Access to Opportunity)).

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2024

Objective: Modify or eliminate restrictive development standards within Loyola Corners Specific Plan for density, height, and unit size. Permit housing units in the Loyola Corners Specific Plan above the current 20-unit cap and with a mixture of unit sizes during the planning period. Target approval of at least 30 total housing units with at least five low-income units.

Program 1.F: Rezone Village Court parcel.

To facilitate housing, the Village Court parcel at 4546 El Camino Real (APN 16712042) will be rezoned from R1-10 to Commercial Thoroughfare (CT), and modifications made to the Planned Unit Development (62-PUD/C7), as necessary for consistency with the CT District. The City will consult with adjacent property owners and interested parties throughout the Village Court rezone program.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2025

Program 1.G: Rezone housing sites from previous Housing Elements.

Under AB 1397, certain rezoning requirements apply if a lower income housing site identified in the sites inventory (Appendix B) was identified as a housing site (for any income level) in a previous housing element's site inventory. The following vacant and nonvacant lower income sites are subject to the rezoning requirements:

- Vacant lower income sites that have been included in at least two consecutive housing element sites inventories.
- Nonvacant lower income sites that have been included in a prior housing element sites inventory.

The City will make necessary zoning amendments to allow development by right pursuant to Government Code §65583.2(i) when 20 percent or more of the units are affordable to lower income households on sites identified in Table IV-1.

Table IV-1: Previous Housing Element Cycle Sites to be Rezoned

Address	APN	Parcel Size (ac)	Zone	Lower Income Units Capacity ¹
El Camino Real	17003084	0.54	CT	22
4844 El Camino Real	17002023	0.55	CT	22
5000 El Camino Real	17004050	0.62	CT	25
4546 X El Camino Real	16712047	1.69	CT	67
4546 El Camino Real	16712042*	2.78	R1-10*	111
¹ These figures represent the total units accounted for after implementation of Program 1.B to increase density in the CT District (not net units arising from that Program). Currently, prior to implementation of Program 1.B, the CT District allows a density of 38 dwelling units per acre. *To be rezoned CT. See Program 1.F above. Source: City of Los Altos, Santa Clara County Assessor, LWC				

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: January 2024

Program 1.H: Facilitate housing on City-owned sites.

The City will facilitate development of housing on City-owned sites through public-private partnerships during the planning period. City-owned Downtown Parking Plazas 7 and 8 were identified as opportunity sites that could accommodate new development, including affordable housing, in the Downtown Vision Plan. The City will offer a minimum of 20 years of a zero cost land lease to a housing development providing a minimum of 20 percent of all dwelling units to lower income households. The City will encourage the development of senior housing, housing for persons with disabilities, and veteran housing on the City-owned Parking Plazas 7 and 8. In the event the development includes market-rate housing, the City will waive all applicable permit fees. In the event the development is constructed as 100 percent affordable, the City will waive all applicable development impact fees. The City will comply with all Surplus Land Act

requirements during these efforts. The City will provide a dedicated project planner to facilitate an expedited project review process.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund, State or federal grant funds (if available).

Time Frame: Release request for proposals by December 2023; complete entitlements within one (1) year of application if not sooner (by December 2026)

Objective: The City will enter into a public-private partnership for development of housing on at least one of the City's Downtown parking plazas.

Program 1.I: Incentivize Downtown lot consolidation.

In certain portions of Downtown, particularly along Main Street and State Street, the presence of small lots, fragmented ownership pattern, and lack of ability to provide on-site parking may constrain future development. Considering other programs addressing governmental constraints (see programs under Goal 3), the City will evaluate and adopt (through the Zoning Code or by resolution, as appropriate) complementary incentives to further encourage lot consolidation in Downtown. This may include expedited application processing, reduction in application fees, reduction in permit fees, or other incentives. The City will promote the lot consolidation incentives on the City's website and through regular updates at the Planning Commission and City Council public meetings. Additionally, Policy 3.7 in the Community Design & Historic Resources Element of the General Plan will be modified for consistency with this Program.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: Adoption of incentives and amendment of Community Design & Historic Resources Element by July 2026; promotion to occur annually thereafter.

Program 1.J: Produce annual housing status reports.

Provide an annual status report to the City Council and California Department of Housing and Community Development (HCD) on the status of the General Plan housing programs and their implementation as required by State law. This status report will also address no net loss requirements as necessary throughout the planning period.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Annually by April 1 (submitted to HCD)

Program 1.K: Participate in regional housing needs planning efforts.

The City will actively participate in the Association of Bay Area Governments (ABAG) Regional Housing Needs Determination and other regional discussions about meeting housing needs. The City will meet with ABAG staff to provide land use, housing, employment, and other information related to the RHNA formula to ensure that the allocation accurately represents Los Altos' fair share of the region's housing needs.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing

Program 1.L: General Plan amendments.

To ensure consistency between the City's General Plan and the Zoning Code, the City will amend the General Plan to allow the uses and densities as proposed in all Housing Element programs.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: See various rezoning programs above.

Program 1.M: SB 9 implementation.

In December 2021, the City established objective standards to implement Chapter 162, Statutes of 2021 (SB 9), effective January 1, 2022. Consistent with these objective standards, the City will continue implement SB 9 in compliance with State law. The City will continue to annually monitor the effectiveness and appropriateness of existing adopted policies and update the ordinance as needed and will ensure that its local ordinance remains consistent with State law, but will apply current state law even before local amendments are adopted.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing

Program 1.N: Facilitate and monitor pipeline housing projects.

To ensure completion of the entitled or proposed (i.e., pipeline) projects identified in Table B-3 of Appendix B: Sites Inventory & Methodology within the planning period (by January 31, 2031), the City will monitor progress of these projects and will coordinate with applicants to facilitate remaining approvals and permits. If a pipeline project is not approved, the City will ensure adequate capacity for the remaining RHNA is provided through monitoring of no net loss during annual reporting (see Program 1.J).

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing

Goal 2: Facilitate affordable housing to accommodate the housing needs of moderate- and lower-income households.

Policies**Policy 2.1: New Affordable Housing Units.**

The City will facilitate the development of new affordable housing units.

Policy 2.2: Affordable ADUs.

The City will encourage the development of affordable Accessory Dwelling Units (ADUs).

Programs**Program 2.A: Continue to implement and enhance inclusionary housing requirements.**

The City will continue to implement inclusionary housing requirements. The City will also evaluate these requirements to assess their effectiveness in meeting the City's goals and objectives in the Housing Element. Specifically, the City will assess the following:

- Inclusionary housing rates (e.g., 15 and 20 percent).
- Affordability levels, including proportions of extremely low, very low-, low-, and moderate-income units, with the potential for an alternative mix of affordability allowed if it would better meet housing policy objectives. For example, if a project provided deeper affordability, and/or resulted in the production of units suitable for special needs groups such as seniors or persons with disabilities, including those with developmental disabilities.
- Affordability terms, including requiring the longest term allowable for both rental and ownership inclusionary units.

The evaluation will result in strategies and amendments to support the production of affordable housing more effectively through inclusionary housing. Although the City does not currently accept in-lieu inclusionary housing fees, under Program 2.B below, the City will establish in-lieu fees to offer options to housing developers.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: Complete evaluation and adopt amendments by end of year 2023

Objective: Inclusionary housing unit production of at least 40 moderate-income units, 25 low-income units, and five very low-income units.

Program 2.B: Establish an affordable housing in-lieu fee and commercial linkage fee.

The City will conduct a feasibility analysis to support the establishment of an affordable housing in-lieu fee for residential developments and a commercial linkage fee for affordable housing. Based on this analysis, the City will adopt such fees. Said analysis will also ensure that the in-lieu fees adopted are not a constraint to housing development. As a part of the establishment of an affordable housing in-lieu fee and commercial linkage fee the City will conduct outreach to all stakeholders including residents, property owners, and housing and commercial developers.

Responsible Body: Development Services Department, City Council, Planning Commission

Funding Source: General Fund

Time Frame: Adopt housing in-lieu fee by the end of 2023; begin commercial linkage fee for affordable housing by end of year 2025.

Program 2.C: Assist in securing funding for affordable housing projects.

To promote the development of affordable housing projects, and when requested by the project sponsor, the City will continue to assist in securing funding for low- and moderate-income housing developments through the following actions (all of the incentives below are currently in place except for providing funding for multi-jurisdictional housing finance programs):

- Apply for State and federal funding on behalf of a nonprofit, under a specific program to construct affordable housing including persons with physical disabilities or developmental disabilities.
- Provide financial incentive such as waiving City fees for 100 percent affordable housing projects within the City of Los Altos.
- Provide a dedicated project planner for 100 percent affordable housing projects.
- Transfer the City's annual CDBG allocation to the County for projects that serve the Los Altos community.

- Allocate a portion of CDBG funds toward affordable housing development.
- Provide funding to participate in a multi-jurisdictional housing finance program (such as a Mortgage Revenue Bond or Mortgage Credit Certification Program). The City will continue to coordinate with Santa Clara County and other agencies on multi-jurisdictional housing finance programs.

Responsible Body: Development Services Department, City Council

Funding Source: State or federal grant funds, General Fund

Time Frame: Ongoing

Program 2.D: Encourage and streamline Accessory Dwelling Units (ADUs).

The City will continue to promote ADU production through streamlined review and clear informational resources, including handouts and other materials. To increase the number of ADU's constructed, the City will:

- Prepare permit ready standard ADU plans with a variety of unit sizes, bedroom count, and architectural styles.
- Publicize and promote the standard ADU plans through multiple outreach methods and languages, targeting single-family households and neighborhoods. Outreach material will also include fair housing information (e.g., source of income protection).
- Remove any barriers in the review process of an ADU (a preliminary planning review was previously required; the City has eliminated this requirement and will continue to no longer require the preliminary planning review).
- Ensure ministerial processing of all ADUs.
- Hire one additional planning staff position to review ministerial applications which includes ADUs.
- Promote the availability of funding for ADUs, including the CalHFA ADU Grant Program that provides up to \$25,000 to reimburse homeowners for predevelopment costs necessary to build and occupy an ADU.
- With completion of a comprehensive fee study (see Program 3.D), the City will adopt a zero cost (\$) permit fee for ADUs to incentivize the creation of ADUs.
- Amend the ADU ordinance to comply with State law, pending formal comment from HCD.
- Annually review ADU ordinance for compliance with State law, and process any necessary amendments within six months.

The City will also monitor ADU production and affordability throughout the planning period and implement additional action if target ADU numbers are not being met.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing; if ADU targets are not being met by January 2027, the City will review and revise efforts to increase ADU construction (e.g., fee waivers, local financing program for ADUs, etc.) no later than July 2027. Outreach will occur annually, targeting single-family households and neighborhoods. The City's action shall be commensurate with the level of shortfall from construction targets (i.e., if shortfall is significant, a rezoning action may be required, if shortfall is slight, additional incentives may be appropriate). Additional planning staff position will be budgeted and hired by the end of 2022. The City will release an RFQ by July 2023 for permit ready standard ADU plans; by the end of year 2024 the City will have adopted standard ADU design plans. The City will adopt amendments to the ADU ordinance six months from receipt of HCD's formal comment letter.

Objective: Adopt and provide City Standard Permit Ready ADU Plans (2024). 322 ADUs by the end of the planning period with at least 80 percent of ADUs located in the highest resource areas of the city.

Program 2.E: Conduct annual ADU rental income surveys.

The City will conduct annual ADU rental income surveys whereby each property owner may voluntarily share the rental income for the unit for the City to use in its annual progress reports consistent with Zoning Code Section 14.14.090. The City will provide additional staff support by the onboarding of a Housing Manager or look to consultant services to provide this support at the appropriate capacity needed.

Responsible Body: Development Services Department

Funding Source: General Fund; potential State or federal grants

Time Frame: Annually, March 2023 to provide funding for in-house staff or consultant services

Program 2.F: Water and Sewer Service Providers.

Pursuant to Chapter 727, Statutes of 2004 (SB 1087), the City of Los Altos upon completion of an amended or adopted housing element, is responsible for immediately distributing a copy of the housing element to area water and sewer providers. The legislation allows for coordination between the City and water and sewer providers when considering approval of new residential projects. Water and sewer providers must grant priority for service allocations to proposed developments that include housing units affordable to lower-income households. Chapter 727

was enacted to improve the effectiveness of the law in facilitating housing development for lower-income families and workers.

Responsible Body: Development Services Department, Public Works Department

Funding Source: General Fund

Time Frame: December 2023

Goal 3: Remove constraints to the development of housing.

Policies

Policy 3.1: Promote Housing Through City Regulation.

Promote housing goals through City codes, ordinances, and policies that enable housing production.

Policy 3.2: Modify Zoning Code to Assist in Meeting Housing Needs.

Ensure that Zoning Code provisions assist in meeting the housing needs of residents, including those with special needs.

Policy 3.3: Expedite Entitlement Review.

Continue to expedite the processing and review time by the City to the maximum extent possible.

Policy 3.4: Ensure Adequate Staffing Levels.

Evaluate staffing levels and ensure an appropriate number of staff available.

Programs

Program 3.A: Prepare a Downtown parking plan and update citywide parking requirements.

To address all parking constraints, the City will analyze and update parking requirements citywide and implement a Downtown parking plan. This effort will include the following:

- Assess parking demand, requirements, and strategies in the Downtown and citywide.
- Identify approaches to address short and long-term parking needs considering innovative parking design and strategies that support efficient use of land.
- Reflect that the City will support consolidation of City-owned parking plazas.
- Prepare a Downtown parking plan and modify parking requirements to reflect this plan, and reflect ensuring that overflow parking does not spill over into adjacent residential only districts.

- Revise parking standards citywide for commercial (mixed-use) and multi-family residential zones to implement a sliding scale based on unit size (number of bedrooms).
- Amend the City's parking requirements based on the assessment's findings. This may include reducing parking rates, including guest parking rates; offering further reduced rates for properties participating in a public parking district; establishing lower parking rates for small units (e.g., studios, single-room occupancy units, etc.) and senior housing, housing for persons with disabilities, deed-restricted affordable housing, etc.; providing more flexibility related to the underground parking requirement; offering other alternatives to comply with parking requirements; and modifying the required parking design dimensions (e.g., parking stall and lane dimensions).

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund, Parking In-Lieu Fees, Public-Private Partnership

Time Frame: December 2024

Program 3.B: Modify building height in mixed-use zoning districts.

Various mixed-use zoning districts limit development to 30 feet or no more than two stories. To facilitate housing development in mixed-use zoning districts, the City will amend the Zoning Code to increase allowed building heights as referenced in the Downtown Vision Plan height recommendation section, at minimum if not greater, than the following:

- *First Street and San Antonio District*
 - Standalone Residential: 40 feet, 4-stories
 - Mixed-Use: 45 feet, 4-stories
- *Edith District*
 - Standalone Residential: 40 feet, 4-stories
- *Main and State Street District*
 - Mixed-Use: 35 feet, 3-stories

The City will then evaluate and update allowed heights in the Commercial Neighborhood (CN) District at minimum allowing an additional 10 feet and one story to maintain first floor commercial uses and accommodate residential uses on upper floors to be provided as mixed-use development. This effort will include modifying existing objective design standards as necessary to accommodate anticipated housing capacity while addressing community design goals.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: Amendments to Zoning Code for increased building heights in downtown by December 2023; zoning code amendments to increase allowed heights in Commercial Neighborhood (CN) District by December 2024

Program 3.C: Remove floor-to-area ratio (FAR) restriction at Rancho Shopping Center and Woodland Plaza.

The City will remove the site-specific 0.35 floor-to-area ratio (FAR) limitation applicable to the Rancho Shopping Center and Woodland Plaza, as the FAR limit presents a constraint to housing and is more restrictive than the FAR standard in the Commercial Neighborhood (CN) District. The City will create new development standards reflective of a mixed-use zone that requires both commercial and residential uses for the Rancho Shopping Center and Woodland Plaza properties.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2024

Objective: Remove site-specific 0.35 floor-to-area ratio (FAR), and create development standards that require both commercial and residential uses for the Rancho Shopping Center and Woodland Plaza properties to incorporate needed housing units and preserve essential shopping services.

Program 3.D: Evaluate and adjust impact fees.

The City will evaluate applying the park in-lieu and traffic impact fees on a per square foot basis rather than per unit to encourage the development of higher densities and smaller, more affordable housing units. Based on this evaluation, the City will modify impact fees in accordance with Assembly Bill 602 (AB 602) with completion of the comprehensive fee evaluation.

Responsible Body: Development Services Department, City Council

Funding Source: General Fund

Time Frame: Initiate comprehensive fee evaluation August 2023; complete comprehensive fee evaluation and modify fees December 2024

Program 3.E: Ensure that the density bonus ordinance remains consistent with State law.

Government Code Section 65915 requires that a jurisdiction adopt a local Density Bonus Ordinance consistent with State law. State Density Bonus law requires a local jurisdiction to grant an increase in density, if requested by a developer, for providing affordable housing as part of a development project. Key provisions of the law include incremental density bonuses that correspond to the percentage of housing set aside as affordable units. The law also provides reduced parking requirements and allows requests for waivers of development standards, such as increased height limits and reduced setback requirements.

The City will continue to annually monitor the effectiveness and appropriateness of existing adopted policies and update the ordinance as needed and will ensure that its local ordinance remains consistent with State law, but will apply current state law even before local amendments are adopted. The City will update its Appendix to the Affordable Housing Ordinance (Municipal Code Chapter 14.28, Article 2) to comply with State law. The City commits to continue to review and approve eligible requests under State Density Bonus law (including requests for incentives, concessions, waivers, and parking reductions) so that projects that qualify are not prevented from developing at the densities to which they are entitled.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: Amend Appendix to Affordable Housing Ordinance by December 2023.

Program 3.F: Reduce Conditional Use Permit requirement for residential mixed-use and multi-family.

To facilitate housing, the City will amend the Zoning Code to allow the following as permitted uses (and no longer requiring a conditional use permit):

- Residential mixed-use in the CN, CD, CRS, CT, and CRS/OAD districts; and
- Multi-family in appropriate areas of mixed-use districts (e.g., not on the ground floor, etc.).

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: September 2024

Objective: By allowing the residential use by-right the time for City review of and action on residential mixed-use and multi-family developments will be shortened compared to typical processing times of a conditional use permit (see Appendix C, Table C-8).

Program 3.G: Amend Conditional Use Permits findings applicable to housing developments.

Conditional Use Permit (CUP) approval is subject to findings listed in Zoning Code Section 14.80.060. CUP findings will be amended so that only objective findings and standards are applicable to housing developments, including single-room occupancy units, consistent with State law. Additionally, the City will designate the review and approval of conditional use permits for housing developments to the Authority of the Development Services Director.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: March 2024

Program 3.H: Amend design review process and requirements.

The City's Design Review Commission and Planning Commission had previously been one commission with a Design Review Committee comprised of two assigned Planning Commissioners. In recent years the purview of land use and design review was split into two separate commissions, currently the Planning Commission and Design Review Commission. The current structure of the Design Review Commission is a five-person body appointed by the City Council, while the Planning Commission is a seven-person body. Recent changes in State law drastically reduced the Design Review Commission's purview, and the City's well-developed objective design standards for a variety of development types (adopted in 2021) effectively created an Administrative Design Review that has been well implemented by City staff. In order to remove constraints arising from design review, the City will:

- Consolidate the Design Review Commission and Planning Commission into one body comprised of a maximum of seven appointed residents which will review mixed-use, multi-family and commercial developments, consistent with the majority of jurisdictions throughout the County of Santa Clara;
- Eliminate 3rd party independent architect review (which applies to projects in the downtown);
- Amend its Zoning Code to allow any design review and discretionary approvals for a project of five or fewer units to be approved by the Development Services Director;
- When hearings are required, limit the number of hearings for solely design review approval (i.e., not including subdivision maps or other applications that may be involved) to no more than three hearings;
- Develop standard conditions of approval to provide consistency and certainty to applicants and approving bodies;
- Modify its design review process and applicability thresholds so that City Council serves only as the decision-making authority for appeal of design review and land use decisions, consistent with the majority of jurisdictions throughout the County of Santa Clara;
- Clarify that decisions on appeals of housing developments must be based on objective standards consistent with State law and any appeal filed with the City shall be done within 10 calendar days post project approval; and
- Amend its Zoning Code to ensure that housing developments and emergency shelters are only subject to objective design standards consistent with State law.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: Any code amendments required to be completed by December 2023; Design Review Commission to be dismissed and duties reassigned to Development Services Director upon local adoption of the 6th Cycle Los Altos Housing Element or sooner. Evaluate progress and take additional action if improvements in the design review process have not resulted by January 2027.

Objective: The time for City review of and action on residential, mixed-use and multi-family developments will be shortened compared to typical processing times (see Appendix C, Table C-8) with the reduction of discretionary reviews and commissions.

Program 3.I: Allow residential care facilities consistent with State law.

To comply with State law, the City will amend the Zoning Code to permit residential care facilities for six or fewer persons in all residential zoning districts, as well as districts where single-family homes are allowed by-right and treat them as a residential use. The Zoning Code will also be amended to allow large residential care facilities (seven or more persons) in all residential zones without discretionary review (i.e., subject only to objective standards). Residential care facilities will not be limited to individuals of 60 years of age or over, and a barrier-free definition of “family” that encompasses unrelated individuals living together as a single residential unit will be added consistent with State law.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: March 2024

Program 3.J: Explicitly allow manufactured homes consistent with State law.

Government Code §65852.3 requires manufactured and mobile homes on a permanent foundation to be allowed in the same manner and in the same zone as a conventional stick-built structure. While it is the City’s practice to treat manufactured homes on a foundation as a conventional single-family home, the Zoning Code does not reflect this practice. The City will amend the Zoning Code to explicitly allow manufactured homes on a permanent foundation, subject to the same regulations as single-family homes and in the same zones as single-family homes.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: March 2024

Program 3.K: Standardize multimodal transportation requirements.

An application for City Council design review is subject to a multimodal transportation review by the Complete Streets Commission as part of the approval process in order to assess potential project impacts to various modes of transportation. The City will streamline the Development Review process for multi-family housing projects by adoption of Development Standards for multimodal transportation such as bicycle, pedestrian, parking traffic and public transportation issues. The development of standards will no longer require housing development projects to be reviewed by the Complete Streets Commission. The City Council will utilize previous recommendations and approvals as a basis for the creation of the development standards in consultation with the appointed Complete Streets Commission. A recommendation by the Complete Streets Commission on Bicycle Stall, Storage and Charging shall be made timely and considered at no more than two hearings; final recommendation to the City Council shall be made no later than May 2023.

Responsible Body: Development Services Department, Complete Streets Commission, City Council

Funding Source: General Fund

Time Frame: December 2023

Objective: See Program 3.H.

Program 3.L: Eliminate the requirement of story poles.

The requirement of story poles adds subjectivity, extends the review process of all development, and adds to the additional cost of a project. Existing submittal requirements include, renderings and 3D Modeling which effectively provide the same information story poles would (the relationship of the proposed building heights). The requirement of story poles installations will be eliminated for all development applications.

Responsible Body: Development Services Department, City Council

Funding Source: General Fund

Time Frame: March 2023

Program 3.M: Modify parking requirements for emergency shelters consistent with State law.

The City will amend its Zoning Ordinance to only require parking necessary for emergency shelter staff consistent with Government Code §65583(a)(4)(A).

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2024

Program 3.N: Modify standards in the R3 zoning districts.

The City will amend its Zoning Ordinance to allow building heights of 35 feet and three stories in all R3 zoning districts. The City will also increase allowed site coverage in the R3 zoning districts to ensure maximum densities can be achieved.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2026

Goal 4: Create housing opportunities for people with special needs.

Policies

Policy 4.1: Support Local Homeless Service Providers.

The City will support the efforts of Santa Clara County and local social service providers to increase their capacity to operate facilities serving the homeless.

Policy 4.2: Allow Special Needs Housing Consistent with State Law.

The City will comply with all State legal requirements pertaining to zoning provisions for homeless shelters, transitional housing, and supportive housing, and single-room occupancy (SRO) housing.

Policy 4.3: Encourage Independent Living.

The City will promote services and education to help seniors maintain their independence and remain in their own homes as long as possible.

Policy 4.4: Discourage Senior Housing Conversion.

The City will discourage senior-only housing from converting to other uses.

Policy 4.5: Transportation Options.

The City will encourage senior housing and housing for persons with disabilities near transportation and services.

Policy 4.6: Variety of Housing Types.

The City will encourage a variety of housing opportunities, including building type, degree of care, and form of ownership to support housing for all, including persons with disabilities.

Programs

Program 4.A: Support efforts to fund homeless services.

The City continues to transfer its CDBG funds to the County to support local housing programs, including programs to support people experiencing homelessness. In addition, the City will continue to pursue funding from available sources for homeless services and will also assist community groups that provide homeless services and assist such groups in applying for funding from other agencies. Moreover, the City will consider applying for grants where appropriate or will encourage/partner with local and regional nonprofit organizations that wish to apply for such grants. Lastly, the City will promote the availability of these services on its website, social media, by email, and with handouts.

Responsible Body: Development Services Department

Funding Source: CDBG funds (as transferred to the County and applied to the City program)

Time Frame: Ongoing

Program 4.B: Continue to participate in local and regional forums for homelessness, supportive, and transitional housing.

Continue to participate in regional efforts as coordinated with other adjacent cities to address homeless and emergency and transitional housing issues and potential solutions. In addition to transferring its CDBG funds to the County (see Program 4.A), the City provides funding for the Community Services Agency (CSA) of Mountain View and Los Altos that provides various housing services.

Responsible Body: Development Services Department, City Council, Community Services Agency

Funding Source: General Fund, CDBG funds (as transferred to the County and applied to the City program)

Time Frame: Ongoing

Program 4.C: Allow Low Barrier Navigation Centers consistent with AB 101.

The Zoning Code does not address low barrier navigation centers (LBNCs), defined as Housing First, low-barrier, service enriched shelters focused on moving people into permanent housing that provide temporary living facilities while case managers connect individuals experiencing homelessness to income, public benefits, health services, shelter, and housing (Government Code §65660). State law requires LBNCs to be permitted by-right in areas zoned for mixed-use and nonresidential zones permitting multifamily uses provided they satisfying the provisions established by AB 101 (see Government Code §65662). This would allow LBNCs in the CD/R3,

CN, CD, CRS, CT, and CRS-OAD districts. The City will amend its Zoning Code to explicitly allow LBNCs as provided by State law.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2023.

Program 4.D: Allow transitional and supportive housing consistent with State law.

Allow transitional and supportive housing by right in all zones which allow residential uses, subject only to those restrictions and standards that apply to other residential dwellings of the same type in the same zone, consistent with State law. Additionally, transitional and supportive housing that qualifies under AB 2162 will be allowed by right in zones where multi-family and mixed uses are allowed, including nonresidential zones that allow multi-family uses, consistent with AB 2162 (Government Code §65651)

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2023

Program 4.E: Allow employee/farmworker housing consistent with State law.

The City will amend the Zoning Code to allow employee housing consistent with Health and Safety Code §17021.5 and 17021.6.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2023

Program 4.F: Reasonably accommodate disabled persons' housing needs.

Both the federal Fair Housing Act and the California Fair Employment and Housing Act direct local governments to make reasonable accommodations (i.e., modifications or exceptions) in their zoning laws and other land use regulations when such accommodations may be necessary to afford disabled persons an equal opportunity to use and enjoy a dwelling. The Zoning Code does not currently contain procedures for reasonable accommodations. The City will adopt reasonable accommodation procedures compliant with State and federal law.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: Adopt an ordinance by December 2023; report to City Council on number of reasonable accommodation requests submitted and the status of each (i.e., approved, denied (and reason for denial), or under review) (annually)

Objective: The City will adopt a reasonable accommodation ordinance and process request as submitted with the target of approving at least three reasonable accommodation requests by January 31, 2031.

Program 4.G: Assist seniors to maintain and rehabilitate their homes.

Seek, maintain, and publicize a list of resources or service providers to help seniors maintain and/or rehabilitate their homes. Specifically, the City will update (as needed) and regularly promote the Age Friendly Design (design that promotes the mobility and welfare of aging population) Elements handout and require larger lower income developments to utilize Universal Design (allows for equitable use, flexibility in use, simple and intuitive use, etc.) standards.

Responsible Body: Development Services Department, Senior Commission

Funding Source: General Fund

Time Frame: Update Age Friendly Design handout by July 2026; publicize list of service providers annually.

Program 4.H: Provide additional density bonuses and incentives for housing that accommodates special needs groups.

Provide density bonus increases and incentives beyond that required by State law for projects that provide senior housing or housing for extremely low-income households or people with disabilities, including developmental disabilities, in multi-family or mixed-use zones. Specifically, the City will codify the additional density bonus and incentives for senior-only projects.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2025

Program 4.I: Allow senior housing with extended care facilities in multi-family and mixed-use zoning districts.

The City will amend Zoning Code to clearly allow senior housing under the multi-family use and residential care facilities consistent with State law.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2025

Program 4.J: Facilitate alternate modes of transportation for residents.

Continue to implement City standards, policies, and funding efforts, such as the Complete Streets Masterplan adopted in the summer of 2022 to facilitate walkable neighborhoods and the safe use of alternate modes of transportation such as bicycles. For example, the City will install above head pedestrian crossing signals over San Antonio near Main Street in Downtown Los Altos. The City may also fund community service organizations to offer rides, partner with organizations to provide bicycle share services, and/or develop policies to require sidewalks and/or bicycle lanes or bicycle parking improvements in areas of need. The City will also adopt a vehicle miles travel (VMT) policy and transportation demand management plan to promote efficient land use planning and facilitate alternative modes of transportation.

Responsible Body: Development Services Department, Public Works Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: June 2023 and ongoing

Objective: Adopt VMT policy and transportation demand management plan (by June 2023) and provide walkable and safe modes of transportation to all residents. Funding for above head pedestrian crossing signals will be completed no later than December 2027.

Goal 5: Conserve and improve the existing housing stock.

Policies

Policy 5.1: Conserve Existing Affordable Housing.

The City will encourage the conservation of existing affordable housing, including the present rental stock represented by units in the city's existing multi-family districts, particularly rental housing affordable to low- or moderate-income households.

Policy 5.2: Conserve Small Homes.

The City will continue to conserve the stock of small houses in areas of small lot sizes.

Policy 5.3: Preserve and Improve Existing Housing.

The City will encourage the preservation and improvement of the existing housing stock to minimum housing standards, including existing nonconforming housing uses.

Programs

Program 5.A: Monitor condominium conversions.

The City will continue to implement the Condominium Conversion Ordinance to protect against the conversion or demolition of rental units. This Ordinance does not allow apartment buildings to be converted into condominiums unless rental vacancy is greater than five percent.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing

Objective: Deny condominium conversions unless compliant with the Ordinance.

Program 5.B: Continue to administer the City's affordable housing programs.

The City will continue to work with Alta Housing or other qualified entity to administer the City's affordable housing programs, including outreach and marketing. The contracted entity will continue to monitor below-market-rate units on behalf of the City. Any efforts beyond those under the existing Alta Housing contract (e.g., further preservation activities) would require additional City funding. The City shall provide funding for a full-time Housing Manager to help manage the affordable housing programs.

Responsible Body: Development Services Department, City Council

Funding Source: General Fund

Time Frame: Ongoing

Objective: Maintain accurate records of the City's affordable housing inventory and waitlists, and report annually to the City Council.

Program 5.C: Restrict commercial uses from displacing residential neighborhoods.

Continue to restrict commercial uses in residential neighborhoods so as to prevent potential future displacement of residents, while continuing to allow home occupations in residential zones, consistent with the Zoning Code.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing

Program 5.D: Implement voluntary code inspection program.

Continue the voluntary code inspection program encompassing code compliance, rehabilitation, energy conservation, and minimum fire safety standards. Use the code inspection programs to promote available rehabilitation programs and services (see Program 5.E).

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing

Program 5.E: Help secure funding for housing rehabilitation and assistance programs.

Continue to assist in the provision of housing programs and services for low-income households with other public agencies and private nonprofit organizations that offer home repairs, rental assistance, and first-time homebuyer assistance. To minimize overlap or duplication of services, Los Altos will undertake the following actions:

- The City will support County and nonprofit housing rehabilitation programs by providing program information to interested individuals through handouts available at City Hall, the Los Altos Senior Center, the Los Altos Library, and the Woodland Branch Library as well as by email, social media, and on the City website.
- The City will contact previous rehabilitation applicants when new funding becomes available and post a legal notice in the newspaper, as well as by email, social media, and on the City website, when housing rehabilitation funds become available. The City will continue to transfer their Community Development Block Grant (CDBG) funds to the County to support housing programs each year.

Responsible Body: Development Services Department

Funding Source: General Fund, CDBG funds

Time Frame: Promote available programs and funding sources annually (handouts, Los Altos Senior Center, Woodland Branch Library, email, social media, City website); ongoing

Objective: Rehabilitation of six units for low-income households during the planning period

Program 5.F: Incentivize the creation of play areas for multi-family housing projects.

The City will develop incentives for the creation of play areas for multi-family housing projects to help address the needs of children and families. Incentives could be a reduction in Park In-Lieu Fees or waiving the entire fee completely in connection to the development of onsite improvements.

Responsible Body: Development Services Department, Planning Commission, City Council

Funding Source: General Fund

Time Frame: December 2027

Goal 6: Promote fair housing access and opportunities for all persons.

Policies

Policy 6.1: Promote Equal Opportunity.

Promote governmental efforts to provide equal opportunity housing for existing and projected demands in Los Altos, including the creation and management of waitlists for below-market-rate ownership and rental units.

Policy 6.2: Connect Residents with Fair Housing Services.

The City will make a proactive effort to increase awareness of fair housing services.

Policy 6.3: Promote Community Involvement in Housing Efforts.

Promote representative citizen participation in the implementation of housing programs.

Policy 6.4: Implement Anti-Displacement Measures.

Enforce the right of first refusal for residents displaced through redevelopment of existing housing stock as required by Government Code §66300(d)(2)(D)(ii).

Programs

Program 6.A: Assist residents with housing discrimination and landlord-tenant complaints.

The City presently refers discrimination complaints to the Santa Clara County Housing Authority as appropriate. If the county is not able to effectively resolve the identified fair housing issues or violations, and enforcement is necessary, tenants may be referred to the State Department of Fair Employment and Housing or HUD, depending on the complaint. In addition, the City will raise awareness of available services to address housing discrimination and landlord-tenant complaints through its website, printed handouts and in-person outreach conducted by the City's new Housing Manager.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing

Objective: The City will continue to promote fair housing practices, refer fair housing complaints appropriately, and raise awareness of such services. The City will advertise available services through the City's newsletters, website, email blasts, social media, cable television channel as well as handouts at City Hall and other public buildings and facilities. The City will track awareness of fair housing services through surveys of the community and increase awareness of such services over the planning period, adjusting outreach methods based on survey results, but will ensure that outreach is conducted at least annually starting in May 2023. The City's aim is to have 100 survey respondents in the first year, and to increase survey participation by five percent with each survey and

show a five percent increase in awareness of available services by survey respondents with each survey.

Program 6.B: Maintain and expand an inventory of affordable housing funding sources.

The City will prepare a comprehensive inventory of available sources of funds for affordable housing activities. The City will update and maintain this inventory so it is available to prospective housing developers. City staff will identify and prepare applications for appropriate funding sources to support affordable housing activities. As discussed in Appendix G (Housing Resources) and in Program 2.C, these sources include CDBG, Section 8 Project-Based Rental Assistance, the Mills Act program, and various State programs such as Low-Income Housing Tax Credits (LIHTC) and the Multi-family Housing Program.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Prepare inventory of funding sources by December 2023; inform developers of funding sources available (annually); evaluate notices of funding availability (annually); submit grant applications (at least one every three years)

Objective: The City will update and maintain the inventory of affordable housing funding sources, make it available to developers, and apply for, when appropriate, funding sources to support affordable housing activities.

Program 6.C: Target housing development in highest resource areas.

The City will outreach to property owners of housing sites in the highest resource areas including areas of the city with higher TCAC Education and Environment scores. In this outreach, the City will provide written material to property owners of identified sites describing potential residential capacity for the site, available incentives, including density bonuses and available funding. The City will disseminate this information on its website.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Initial outreach by September 2023; follow up outreach after completion of various zoning modifications by September 2026

Objective: Support the development of below market rate housing (i.e., lower or moderate-income housing) in Los Altos; if the City has not received an application for a below market rate.

project by December 2026, the City will enhance efforts under programs that support funding or partnerships to achieve affordable housing production. The City aims to facilitate the approval of 50 low-income units in highest resource area(s) (also see Program 1.H).

Program 6.D: Promote Housing Choice (Section 8) rental assistance program.

The Housing Choice (Section 8) Rental Assistance Program is administered by the Santa Clara County Housing Authority (SCCHA) and has about 17,000 participants. This program assists very low-income, elderly, and disabled households by paying the difference between 30 percent of an eligible household's income and the actual rental cost. The City will continue to promote participation of eligible Los Altos residents in the County-administered Housing Choice Rental Assistance Program, focusing promotional efforts to reach more lower income households, such as areas near El Camino Real, although promotion will be through various channels to reach the broadest audience. The City's promotional efforts will also target lower income areas countywide to encourage more lower-income households to relocate to Los Altos. SCCHA currently assists six households with Section 8 housing choice vouchers in Los Altos. The City's new Housing Manager will lead the promotion of Housing Choice rental assistance program within Los Altos, providing education and assistance to tenants, property managers/owners.

Responsible Body: Development Services Department, Santa Clara County Housing Authority

Funding Source: General Fund

Time Frame: SCCHA Housing Choice Rental Assistance Program link on the City's website by September 2023; promote the Program via newsletters, email blasts, social media, and other methods annually; track number of Section 8 participants annually and modify outreach efforts if target number of households is not achieved.

Objective: The City will advertise availability of the Housing Choice Rental Assistance Program on its website, newsletters, email blasts, social media, cable television channel as well as handouts at City Hall and other public buildings and facilities. Since Housing Choice vouchers are portable, the number of vouchers used in the city will vary over time, but the City's objective is to increase the number of households participating in the Section 8 program from the current level of six to 12 households.

Program 6.E: Prepare and distribute anti-displacement information.

The City will create communications materials to effectively distribute information regarding local and regional tenants' rights resources, as well as other relevant resources, in a user-friendly manner. The City will engage in a robust communications campaign to better inform residents, especially those who are harder to reach and potentially at-risk of displacement, of these new materials. Information will be multilingual, and the City will coordinate with organizations and local groups to ensure effective distribution of information community wide (e.g., Community Services Agency of Mountain View and Los Altos, school district, etc.). This will include targeting both people who live in Los Altos and work in Los Altos.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Materials produced and translated into multiple languages and initial communication campaign by September 2023; continue to distribute materials on an annual basis

Objective: The City will produce anti-displacement materials and conduct outreach to notify potentially at-risk households of such resources. The City will hold at least one in-person event every two years (starting by December 2023) on fair housing rights and resources; this event will be hosted in a location where at-risk households are more easily reached and will be determined with local organizations and groups to be most effective. The goal is to educate at least 12 households or prevent at least 12 households from displacement.

Program 6.F: Affirmatively market physically accessible units.

As a condition of the disposition of any City-owned land, the award of City financing, any density bonus concessions, or land use exceptions or waivers for any affordable housing project, the City will require that the housing developer implement an affirmative marketing plan for State-mandated physically accessible units which, among other measures, provides disability-serving organizations adequate prior notice of the availability of the accessible units and a process for supporting people with qualifying disabilities to apply.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing as applications are processed

Objective: Affirmative marketing conducted for 100 percent of affordable housing units approved and permitted in Los Altos from 2023 to 2031.

Goal 7: Encourage energy and resource conservation and sustainability measures.

Policies**Policy 7.1: Energy and Water Conservation.**

The City will encourage energy and water conservation measures to reduce energy and water consumption in residential, governmental, and commercial buildings.

Policy 7.2: Energy and Water Efficiency.

The City will continue to implement building and zoning standards to encourage energy and water efficiency.

Policy 7.3: Greenhouse Gas Reduction.

The City will continue to implement the 2022 Climate Action and Adaptation Plan to encourage reducing greenhouse gas emissions.

Programs**Program 7.A: Promote energy and water conservation and greenhouse gas reduction through education and awareness campaigns.**

Continue to promote residential energy and water conservation and greenhouse gas reduction consistent with the City's adopted 2022 Climate Action and Adaptation Plan, through consumer information on financial assistance and rebates for energy-efficient home improvements published by governmental agencies, nonprofit organizations, and utility companies. This includes information on the Property Assessed Clean Energy (PACE) program that provides eligible property owner financing for energy improvements to their homes—solar panels, water-efficient landscapes, etc.—on their property tax assessment. Other programs include leveraging and

promoting other State and commercial initiatives to encourage solar energy, such as grants, tax credits, and rebates, as they are implemented through organizations such as Silicon Valley Clean Energy, PG&E, BayRen, among others.

The City will make the above-described information available at the public counter of the Development Services Department, at the Los Altos Senior Center, Los Altos Library, and through the City's newsletters. The information will also be available on the City's website.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing

Program 7.B: Monitor and implement thresholds and statutory requirements of climate change legislation.

Monitor the implementation measures of the Global Warming Solutions Act of 2006 (AB 32) and SB 375, which requires planning organizations to promote sustainable communities as part of their regional transportation plans. The City will implement the measures as guidance for thresholds and compliance methods are released by the State, especially as reflected in its 2022 Climate Action and Adaptation Plan.

Responsible Body: Development Services Department

Funding Source: General Fund

Time Frame: Ongoing

IV.B Quantified Objectives

Table IV-2 presents the City's quantified objectives for construction, preservation, and rehabilitation for the 2023 – 2031 planning period that will be achieved through the policies and programs described above.

Table IV-2: Quantified Objectives

Program Type/Affordability	Extremely Low¹	Very Low	Low	Moderate	Above Moderate	Total
New Construction	250	251	288	326	843	1,958
Rehabilitation	2	2	2	-	-	6
Conservation/Preservation	6	6	-	-	-	12
Total	255	256	290	326	843	1,970
¹ The City estimates 50% of the very low households would qualify as extremely low income. ² See Program 6.D. Assumes Section 8 Housing Choice Voucher recipients are split evenly between extremely low and very low income.						

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Appendix A: Housing Needs Assessment

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Section A.1 Introduction and Summary

A.1.1 Introduction

This Appendix forms the foundation for understanding Los Altos housing needs. It analyzes a range of demographic, economic, and housing-related variables to determine the extent and context of the city's housing-related need. Information gathered through this Appendix provides a basis from which to build housing goals, policies, and programs to address those needs.



This needs assessment includes an analysis of the city's population, special needs groups, employment, housing stock, and housing affordability.



The main source of data used to form the majority of this section is HCD pre-certified local housing data provided by ABAG, which relies primarily on the American Community Survey 2015-2019, California Department of Finance, and HUD's Comprehensive Housing Affordability Strategy ("CHAS") data. 2020 Census data has been noted and referenced in certain instances; however, due to the timing and certification requirements of the Housing Element, 2020 Census data is not fully available, and therefore has not been comprehensively integrated into this assessment.

A.1.2 Summary

Housing needs are determined by a city's population and its existing housing stock and provide context for developing housing policy, such as which types of housing and its affordability levels are most needed in the community. The following summarizes key data from this housing needs assessment.

- Los Altos has a higher income population than Santa Clara County. Los Altos' 2019 median household income (\$235,278) was almost 90 percent higher than the county (\$124,055). Almost 17 percent of Los Altos households are lower-income households (1,783 households), of which 7.2 percent are extremely low-income.
- Los Altos has a high rate of home ownership. Of the total housing units, four out of five households (81 percent) own their homes.
- Home prices are higher in Los Altos than in the county. Households must earn at least median wage (100 percent AMI) to afford to rent in Los Altos, and well over 200 percent of AMI to be able to buy a home in the city. Low-income households are likely to be excluded from essentially all neighborhoods in Los Altos.
- More than one in four homeowners (28 percent) and one in five renters (23 percent) are cost burdened. Furthermore, 12 percent of homeowners and 11 percent of renters are severely cost burdened. Los Altos has a lower proportion of cost-burdened households compared to the county.
- Renter households are slightly more likely to live in overcrowded conditions than owner-occupied households. 2.1 percent of renter households experience overcrowding or severe overcrowding, versus 0.4 percent of owner households. Los Altos has a lower overcrowding rate than the county.
- Los Altos has a lower proportion of residents of color than the Bay Area. Of all the racial/ethnic groups, Other or Multiple Races, American Indian or Alaska Native, and African American residents experience the highest rates of poverty in Los Altos.
- Seniors (65 years and above) comprise more than 26 percent of the population in Los Altos. The median age in the city is 46 years, nearly 10 years higher than in the county (37 years). Of total senior households, almost 37 percent are cost burdened (1,299 households). Seniors are considered a special needs group, as they can face higher levels of housing insecurity because they are more likely to be on a fixed income while requiring higher levels of care.
- Los Altos' other special housing needs population includes persons with a disability (5.7 percent of residents) that may require accessible housing and female-headed households (6.7 percent of households) who are often at greater risk of housing insecurity.
- The number of people experiencing homelessness in Los Altos increased from six to 76 individuals between 2017 and 2019. This was sharp increase compared to the county, although this homeless population represents less than one percent of the homeless population countywide.
- Los Altos has 1,112 large households (five or more people), which are generally served by three-bedroom or larger units. The number of such units in Los Altos (8,646) can sufficiently accommodate the city's share of larger families.

- A variety of housing types is important to meet the needs of all members of the community. Over 85 percent of Los Altos' housing stock is single-family (attached and detached). However, multi-family housing of five or more units has experiencing the most growth over the last decade.
- The largest proportion of Los Altos' housing units was built between 1940 and 1959, with almost 23 percent built before 1960. This represents an aging housing stock which can reflect poorer living standards and higher repair costs if not regularly maintained.

Section A.2 Population Characteristics

A.2.1 Population

The Bay Area is the fifth-largest metropolitan area in the nation and has seen a steady increase in population since 1990, except for a decline during the Great Recession beginning in 2007. Many cities in the region have experienced significant growth in both jobs and population. While these trends have led to a corresponding increase in demand for housing across the region, the regional production of housing has largely not kept pace with job and population growth. In 2020, the population of Los Altos was estimated to be 30,876 (see Table A-1). From 1990 to 2000, the population increased by 5.1 percent, while it increased by 3.6 percent during the first decade of the 2000s. In the most recent decade, the population increased by 6.6 percent (9.1 percent according to the 2020 Census). The population of Los Altos makes up 1.6 percent of Santa Clara County.¹

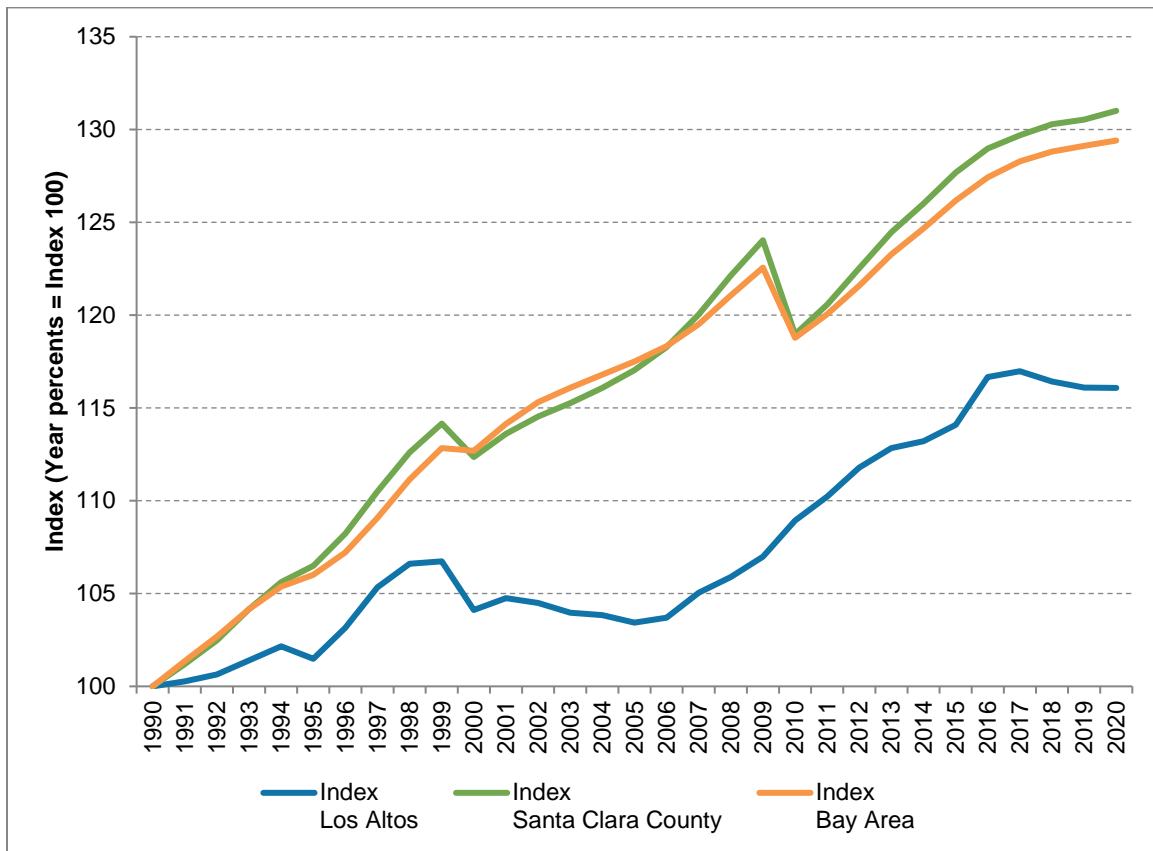
Since 2000, the population in Los Altos has increased by 11.5 percent, which is below that of the region, at 16.6 percent increase over the same period (see Figure A-1). In Los Altos, roughly 10.2 percent of its population had moved during the past year, 3.2 percentage points smaller than the regional rate of 13.4 percent.

¹ To compare the rate of growth across various geographic scales, Figure 1 shows population for the jurisdiction, county, and region indexed to the population in the year 1990. This means that the data points represent the population growth (i.e., percent change) in each of these geographies relative to their populations in 1990.

Table A-1: Population Growth Trends

	1990	1995	2000	2005	2010	2015	2020
Geography							
Los Altos	26,599	26,993	27,693	27,513	28,976	30,346	30,876 ¹
Santa Clara County	1,497,577	1,594,818	1,682,585	1,752,969	1,781,642	1,912,180	1,961,969
Bay Area	6,020,147	6,381,961	6,784,348	7,073,912	7,150,739	7,595,694	7,790,537
Notes:							
¹ 31,625 according to the 2020 Census.							
Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Finance, E-5 series)							

Figure A-1: Population Growth Trends



Note: The data shown on the graph represents population for the jurisdiction, county, and region indexed to the population in the first year shown. The data points represent the relative population growth in each of these geographies relative to their populations in that year. For some jurisdictions, a break may appear at the end of each decade (1999, 2009) as estimates are compared to census counts. DOF uses the decennial census to benchmark subsequent population estimates.

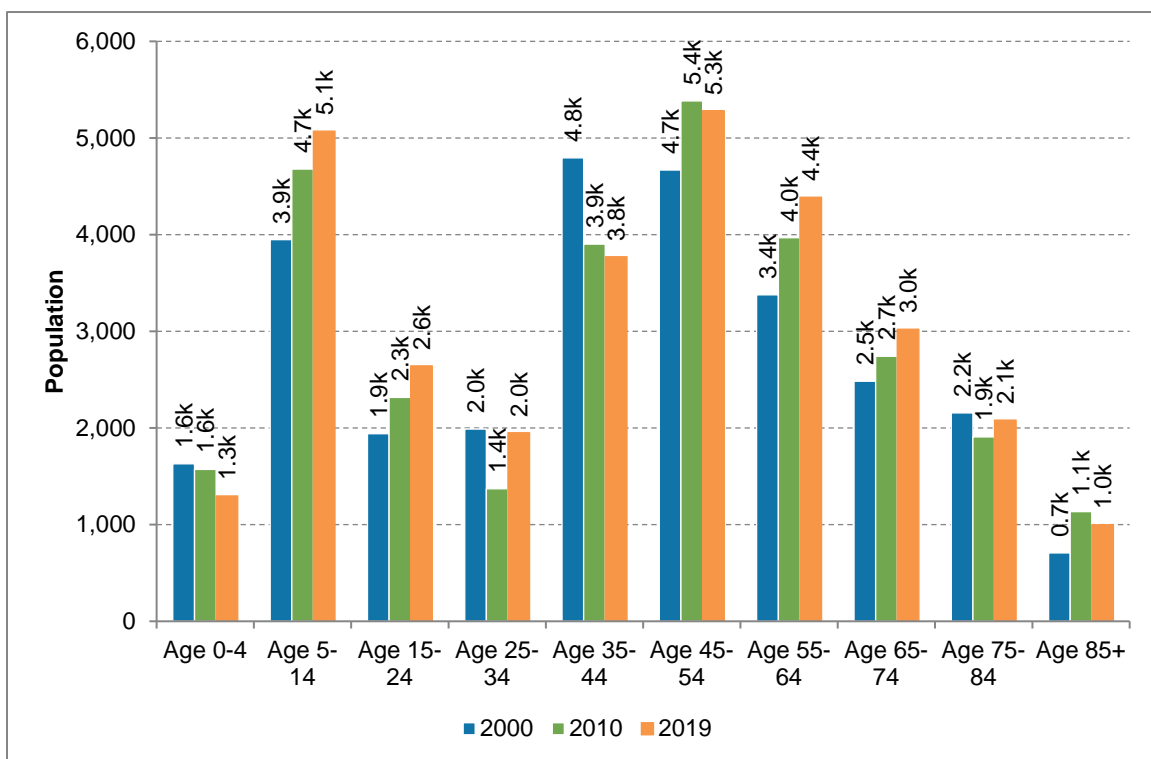
Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Finance, E-5 series)

A.2.2 Age

The distribution of age groups in a city influences the types of housing the community may need in the near future. An increase in the older population may mean there is a developing need for more senior housing options, while higher numbers of children and young families can point to the need for more family housing options and related services. Trends indicate an increased desire to age-in-place or downsize to stay within their communities, which can mean more multi-family and accessible units are also needed.

In Los Altos, the median age in 2000 was 43.1; by 2019, this figure had increased to around 46 years. The median age in the county was 37.4 for the same year. The population of seniors (65 years and above) increased just over 10.5 percent since 2000 and makes up 26.6 percent of the population. Statewide, the population of seniors comprises approximately 12 percent of total population. The population of youths (14 years and under) increased at a rate of 14.2 percent and makes up almost 21.0 percent of the total population. Conversely, the population of those ages 15-45 decreased by an estimated 4.3 percent between 2000 and 2019 and makes up 27.4 percent of the total population of Los Altos.

Figure A-2: Population by Age, 2000-2019



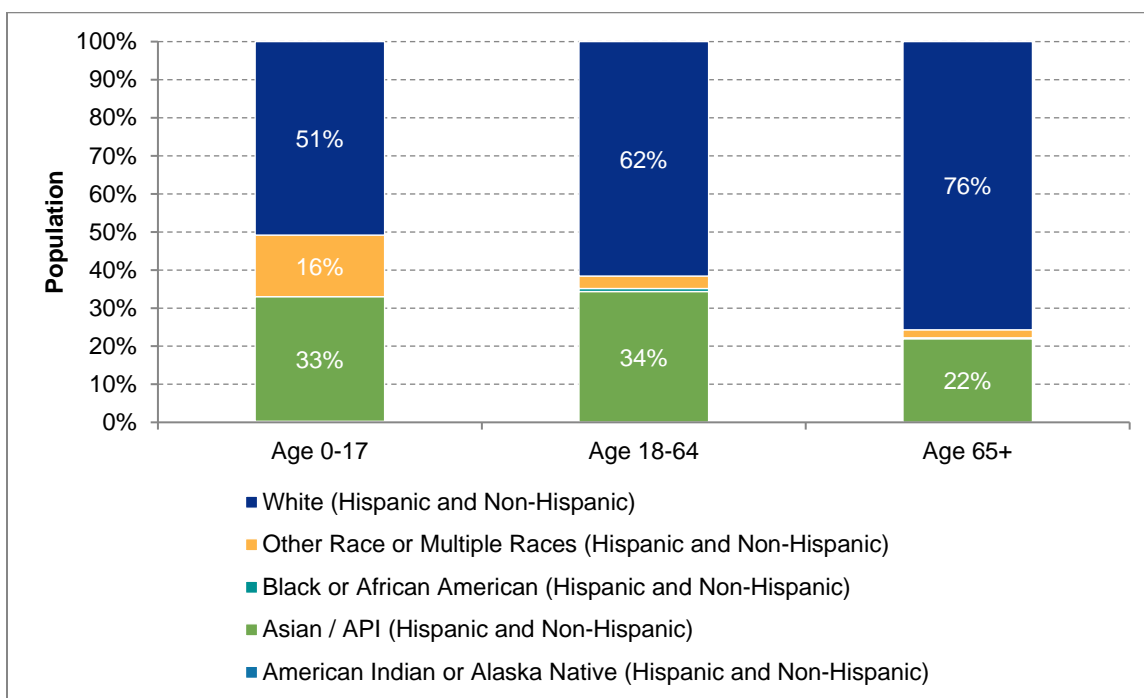
Notes:

Universe: Total population

Source: ABAG 2021 Pre-certified Housing Needs Data ((U.S. Census Bureau, Census 2000 SF1, Table P12; U.S. Census Bureau, Census 2010 SF1, Table P12; U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B01001)

Looking at the senior and youth population by race can add an additional layer of understanding, as families and seniors of color are even more likely to experience challenges finding affordable housing. People of color (all non-white racial groups) make up 24.3 percent of seniors and 49.2 percent of youth under 18 (see Figure A-3).

Figure A-3: Senior and Youth Population by Race



Notes:

Universe: Total population

In the sources for this table, the Census Bureau does not disaggregate racial groups by Hispanic/Latinx ethnicity, and an overlapping category of Hispanic / non-Hispanic groups has not been shown to avoid double counting in the stacked bar chart.

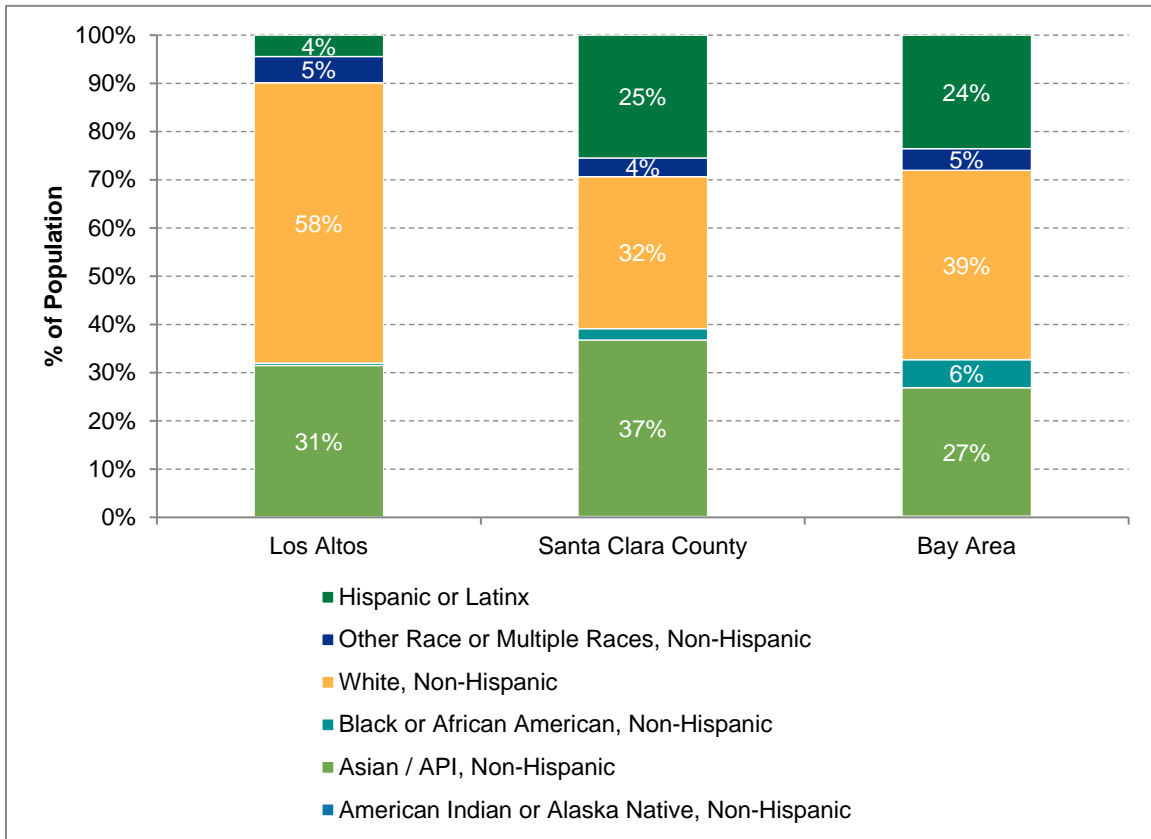
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B01001(A-G))

A.2.3 Race/Ethnicity

Understanding the racial makeup of a city and region is important for designing and implementing effective housing policies and programs. These patterns are shaped by both market factors and government actions, such as exclusionary zoning, discriminatory lending practices and displacement that has occurred over time and continues to impact communities of color today.

Los Altos has a higher share of residents identifying as White, Non-Hispanic than the county and region and a smaller share of residents identifying as American Indian or Alaskan Native, Black or African American, and Hispanic or Latinx when compared to the county and region. Los Altos also has a higher share of residents identifying as Asian/API than the rest of the Bay Area region, but a smaller share compared to Santa Clara County (see Figure A-4).

Figure A-4: Population by Race, 2019



Notes:

Data for 2019 represents 2015-2019 ACS estimates.

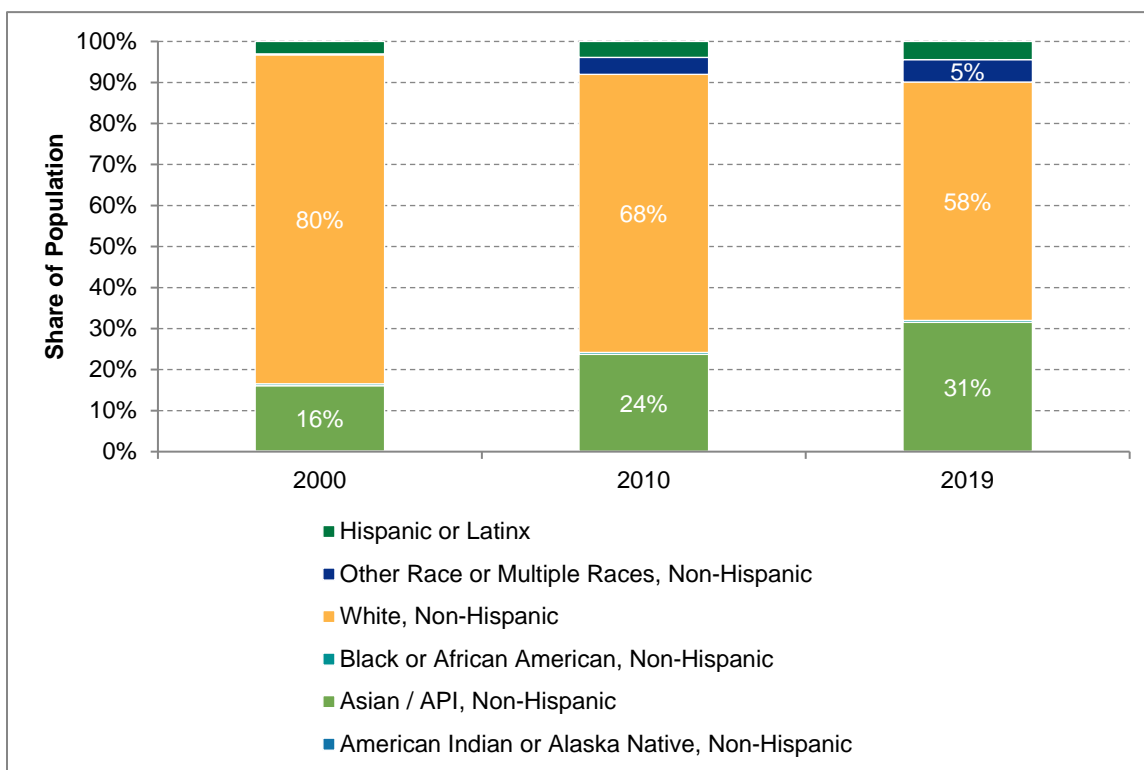
The Census Bureau defines Hispanic/Latinx ethnicity separate from racial categories. For the purposes of this graph, the “Hispanic or Latinx” racial/ethnic group represents those who identify as having Hispanic/Latinx ethnicity and may also be members of any racial group. All other racial categories on this graph represent those who identify with that racial category and do not identify with Hispanic/Latinx ethnicity.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Census 2000, Table P004; U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B03002)

Since 2000, the number of residents in Los Altos identifying as Non-Hispanic White has decreased by 18.1 percent. By the same token, the population of Non-White residents more than doubled, growing at a rate of 139.1 percent between 2000 and 2019. As of 2019, White, Non-Hispanic residents represent a majority of the Los Altos’ total population at an estimated 58.1 percent of residents. The Asian/API, Non-Hispanic population increased the most (123.1 percent) while the White, Non-Hispanic population decreased the most.

According to the 2020 ACS 5-Year Estimate, 56.0 percent of Los Altos' population identified as Non-Hispanic White, 32.4 percent identified as Asian, 5.4 percent was an Other Race or Multiple Races, 5.5 percent was Hispanic or Latinx, and 0.7 percent was African American.

Figure A-5: Population by Race and Ethnicity, 2000-2019



Notes:

Data for 2019 represents 2015-2019 ACS estimates.

The Census Bureau defines Hispanic/Latinx ethnicity separate from racial categories. For the purposes of this graph, the "Hispanic or Latinx" racial/ethnic group represents those who identify as having Hispanic/Latinx ethnicity and may also be members of any racial group. All other racial categories on this graph represent those who identify with that racial category and do not identify with Hispanic/Latinx ethnicity.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Census 2000, Table P004; U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B03002)

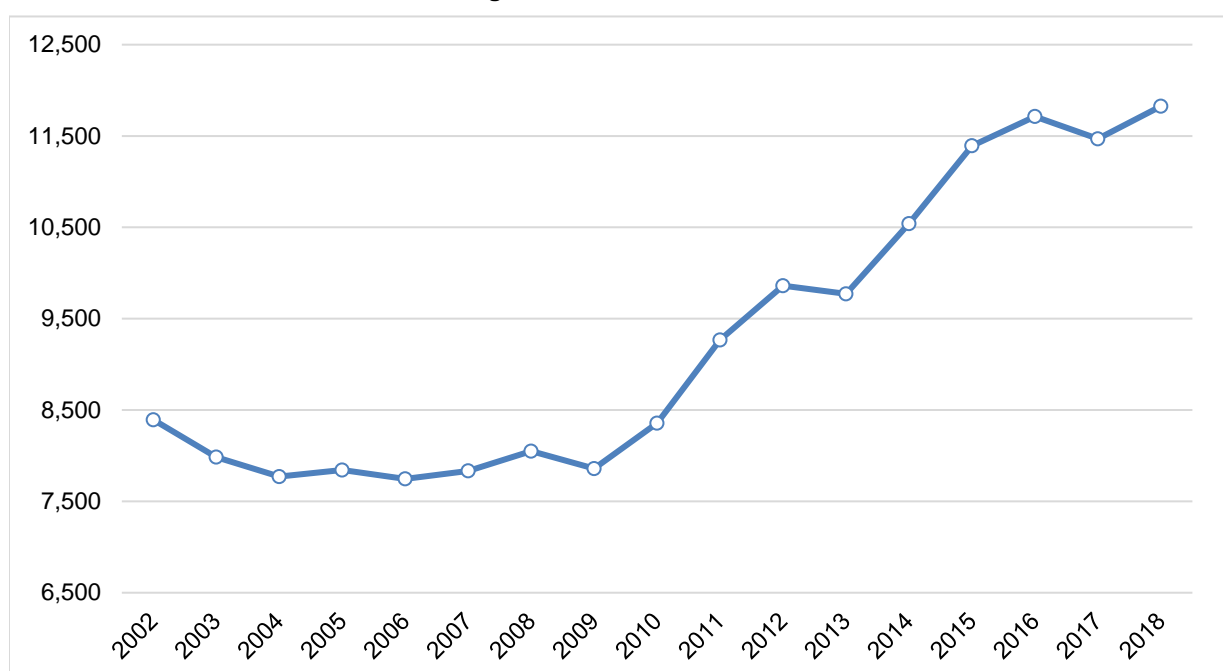
A.2.4 Employment

A city houses employed residents who either work in the community where they live or work elsewhere in the region. Conversely, a city may have job sites that employ residents from the same city, but more often employ workers commuting from outside of it. Smaller cities typically will have more employed residents than jobs there and export workers, while larger cities tend to have a surplus of jobs and import workers. To some extent the regional transportation system is set up for this flow of workers to the region's core job centers. At the same time, as the housing affordability crisis has illustrated, local imbalances may be severe, where local jobs and worker populations are out of sync at a sub-regional scale.

One measure of this is the relationship between workers and jobs. A city with a surplus of workers (meaning more workers than jobs available) “exports” workers to other parts of the region, while a city with a surplus of jobs (meaning more jobs than can be filled with local workers) must conversely “import” them. There are 13,370 employed residents and 14,257 jobs in Los Altos² – the ratio of jobs to workers is 1.07; therefore, Los Altos can be considered a net importer of workers. In 2019, approximately six percent of people employed in Los Altos also lived in the city (LEHD on the Map, 2019).

Between 2002 and 2018, the number of jobs in Los Altos increased by 40.9 percent (see Figure A-6).

Figure A-6: Jobs in Los Altos



Notes:

Universe: Jobs from unemployment insurance-covered employment (private, state and local government) plus United States Office of Personnel Management-sourced Federal employment

The data is tabulated by place of work, regardless of where a worker lives. The source data is provided at the census block level. These are crosswalked to jurisdictions and summarized.

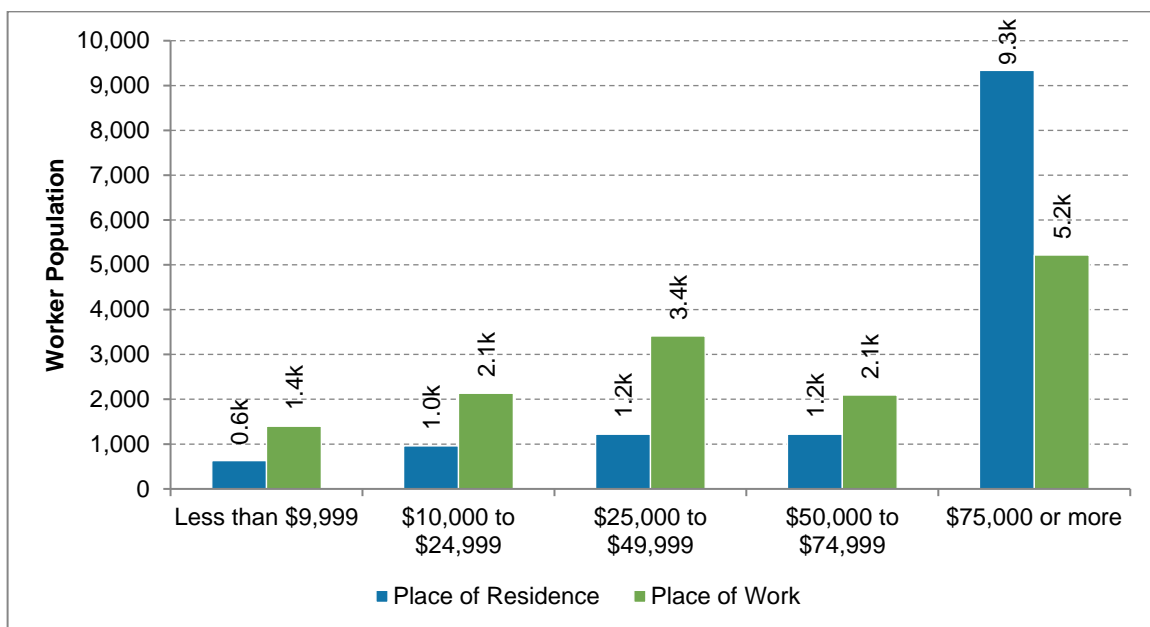
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Longitudinal Employer-Household Dynamics, Workplace Area Characteristics (WAC) files, 2002-2018)

² Employed residents in a jurisdiction is counted by place of residence (they may work elsewhere) while jobs in a jurisdiction are counted by place of work (they may live elsewhere). The jobs may differ from those reported in Figure A-6 as the source for the time series is from administrative data, while the cross-sectional data is from a survey.

Figure A-7 shows the balance when comparing jobs to workers, broken down by different wage groups, offering additional insight into local dynamics. A community may offer employment for relatively low-income workers but have relatively few housing options for those workers - or conversely, it may house residents who are low wage workers but offer few employment opportunities for them. Such relationships may cast extra light on potentially unmet demand for housing in particular price categories. A relative surplus of jobs in relation to residents in a given wage category suggests the need to import those workers, while conversely, surpluses of workers in a wage group relative to jobs means the community will export those workers to other jurisdictions. Such flows are not inherently negative, though over time, sub-regional imbalances may appear.

Los Altos has more low-wage jobs than low-wage residents. At the other end of the wage spectrum, the city has more high-wage residents than high-wage jobs (where high-wage refers to jobs paying \$75,000 or more) (see Figure A-7).³ Therefore, Los Altos has fewer housing accommodations for its low-wage jobs and more options for its high-wage positions.

Figure A-7: Workers by Earnings, by Jurisdiction as Place of Work and Place of Residence



Notes:

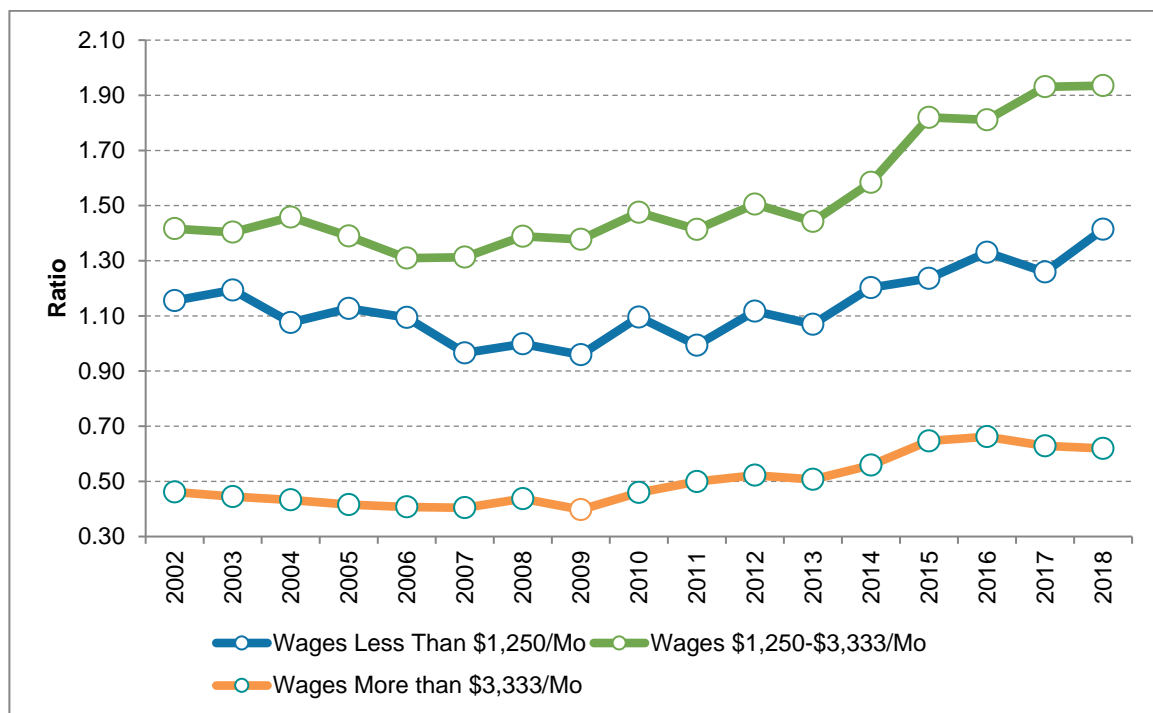
Universe: workers 16 years and over with earnings

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data 2015-2019, B08119, B08519)

³ The source table is top-coded at \$75,000, precluding more fine grained analysis at the higher end of the wage spectrum.

Figure A-8 shows the balance of a jurisdiction's resident workers to the jobs located there for different wage groups as a ratio instead - a value of 1.0 means that a city has the same number of jobs in a wage group as it has resident workers - in principle, a balance. Values above one indicates a jurisdiction will need to import workers for jobs in a given wage group. Los Altos has the greatest need to import workers for lower-wage jobs. At the regional scale, this ratio is 1.04 jobs for each worker, implying a modest import of workers from outside the region (see Figure A-8).

Figure A-8: Jobs-Worker Ratios, by Wage Group



Notes:

Universe: Jobs in a jurisdiction from unemployment insurance-covered employment (private, state and local government) plus United States Office of Personnel Management-sourced Federal employment

The ratio compares job counts by wage group from two tabulations of LEHD data: Counts by place of work relative to counts by place of residence. See text for details.

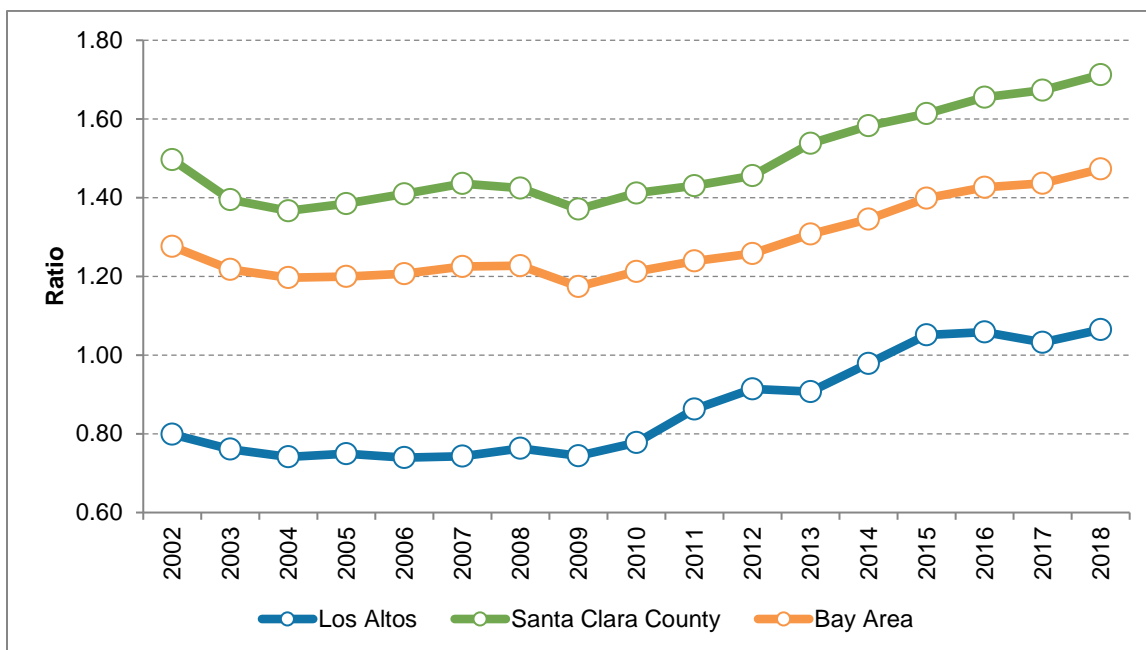
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Longitudinal Employer-Household Dynamics, Workplace Area Characteristics (WAC) files (Jobs); Residence Area Characteristics (RAC) files (Employed Residents), 2010-2018)

Such balances between jobs and workers may directly influence the housing demand in a community. New jobs may draw new residents, and when there is high demand for housing relative to supply, many workers may be unable to afford to live where they work, particularly where job growth has been in relatively lower wage jobs. This dynamic not only means many

workers will need to prepare for long commutes and time spent on the road, but in the aggregate, it contributes to traffic congestion and time lost for all road users.

If there are more jobs than employed residents, it means a city is relatively jobs-rich, typically also with a high jobs to household ratio (over 1.0). The jobs-household ratio in Los Altos has increased over time -- from 0.8 in 2002, to 1.06 jobs per household in 2018 (see Figure A-9). Los Altos' ratio is lower than both Santa Clara County (1.71) and the region (1.47), suggesting the city has a lower ratio of jobs to housing units relative to the rest of the Bay Area. While the county and region are jobs rich, Los Altos houses only a slightly higher number of workers than it has jobs.

Figure A-9: Jobs-Household Ratio



Notes:

Universe: Jobs in a jurisdiction from unemployment insurance-covered employment (private, state and local government) plus United States Office of Personnel Management-sourced Federal employment; households in a jurisdiction

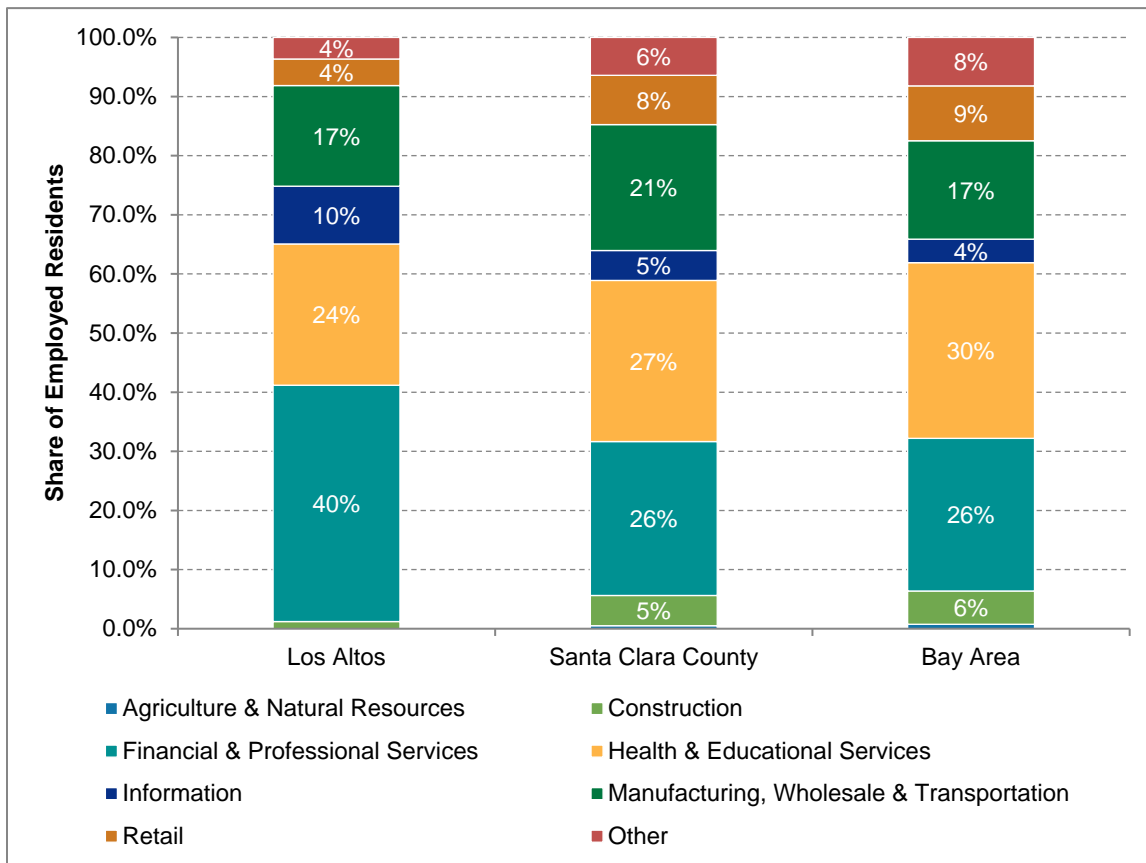
The data is tabulated by place of work, regardless of where a worker lives. The source data is provided at the census block level. These are crosswalked to jurisdictions and summarized. The ratio compares place of work wage and salary jobs with households, or occupied housing units. A similar measure is the ratio of jobs to housing units. However, this jobs-household ratio serves to compare the number of jobs in a jurisdiction to the number of housing units that are actually occupied. The difference between a jurisdiction's jobs-housing ratio and jobs-household ratio will be most pronounced in jurisdictions with high vacancy rates, a high rate of units used for seasonal use, or a high rate of units used as short-term rentals.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Longitudinal Employer-Household Dynamics, Workplace Area Characteristics (WAC) files (Jobs), 2002-2018; California Department of Finance, E-5 (Households))

In terms of sectoral composition, the largest industry in which Los Altos residents work is Financial & Professional Services, and the largest sector in which Santa Clara County residents work is Health & Educational Services (see Figure A-9). For the Bay Area as a whole, the Health & Educational Services industry employs the most workers. Financial & Professional Services

includes occupations within fields such as computer and information systems, scientific research and development, software development, database administration, information security, data science, and others.⁴

Figure A-10: Resident Employment by Industry



Notes:

Universe: Civilian employed population age 16 years and over

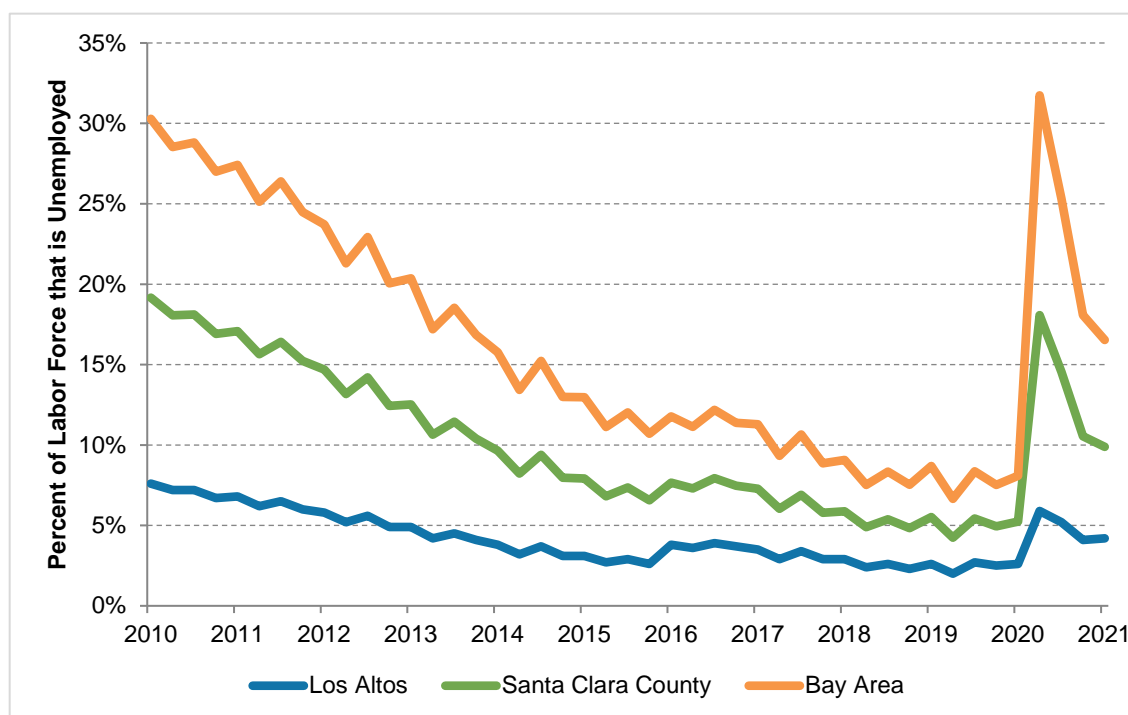
The data displayed shows the industries in which jurisdiction residents work, regardless of the location where those residents are employed (whether within the jurisdiction or not). Categories are derived from the following source tables: Agriculture & Natural Resources: C24030_003E, C24030_030E; Construction: C24030_006E, C24030_033E; Manufacturing, Wholesale & Transportation: C24030_007E, C24030_034E, C24030_008E, C24030_035E, C24030_010E, C24030_037E; Retail: C24030_009E, C24030_036E; Information: C24030_013E, C24030_040E; Financial & Professional Services: C24030_014E, C24030_041E, C24030_017E, C24030_044E; Health & Educational Services: C24030_021E, C24030_024E, C24030_048E, C24030_051E; Other: C24030_027E, C24030_054E, C24030_028E, C24030_055E

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table C24030)

⁴ https://www.bls.gov/oes/current/naics2_52.htm#00-0000

In Los Altos, the unemployment rate decreased between 2010 and 2021, from an average 7.2 percent in 2010 to 4.2 percent in January of 2021. Jurisdictions throughout the region experienced a sharp rise in unemployment in 2020 due to impacts related to the COVID-19 pandemic, though with a general improvement and recovery in the later months of 2020.

Figure A-11: Unemployment Rate



Notes:

Universe: Civilian employed population age 16 years and over

Unemployment rates for the jurisdiction level is derived from larger-geography estimates. This method assumes that the rates of change in employment and unemployment are exactly the same in each sub-county area as at the county level. If this assumption is not true for a specific sub-county area, then the estimates for that area may not be representative of the current economic conditions. Since this assumption is untested, caution should be employed when using these data. Only not seasonally- adjusted labor force (unemployment rates) data are developed for cities and CDPs.

Source: ABAG 2021 Pre-certified Housing Needs Data (California Employment Development Department, Local Area Unemployment Statistics (LAUS), Sub-county areas monthly updates, 2010-2021)

Section A.3 Household Characteristics

A.3.1 Household Size

In Los Altos, the largest share of households (35.5 percent) consists of a household with two people, while the lowest share of households (10.4 percent) consists of five-or-more persons (renters and owners combined). Three-person households make up 17 percent of the occupied housing stock in Los Altos, and four-person households make up 20.7 percent (see Table A-2). According to the California Department of Finance, Los Altos had an average household size of 2.75 in 2020. Average household size in Santa Clara County was larger at 2.98 persons per household. Almost 38 percent of households in Los Altos are three to four-person households, slightly higher than the county (36.6 percent three to four-person households) and the region (32.6 percent three to four-person households).

Table A-2: Household Size

Household Size	Owner Occupied	% Owner Occupied	Renter Occupied	% Renter Occupied	% of All Occupied Units
1-person household	1,173	14%	572	28%	16%
2-person household	3,182	37%	604	30%	36%
3-person household	1,540	18%	267	13%	17%
4-person household	1,796	21%	406	20%	21%
5-or-more person household	938	11%	174	9%	10%
Total occupied housing units	8,629	100%	2,023	100%	100%

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25009)

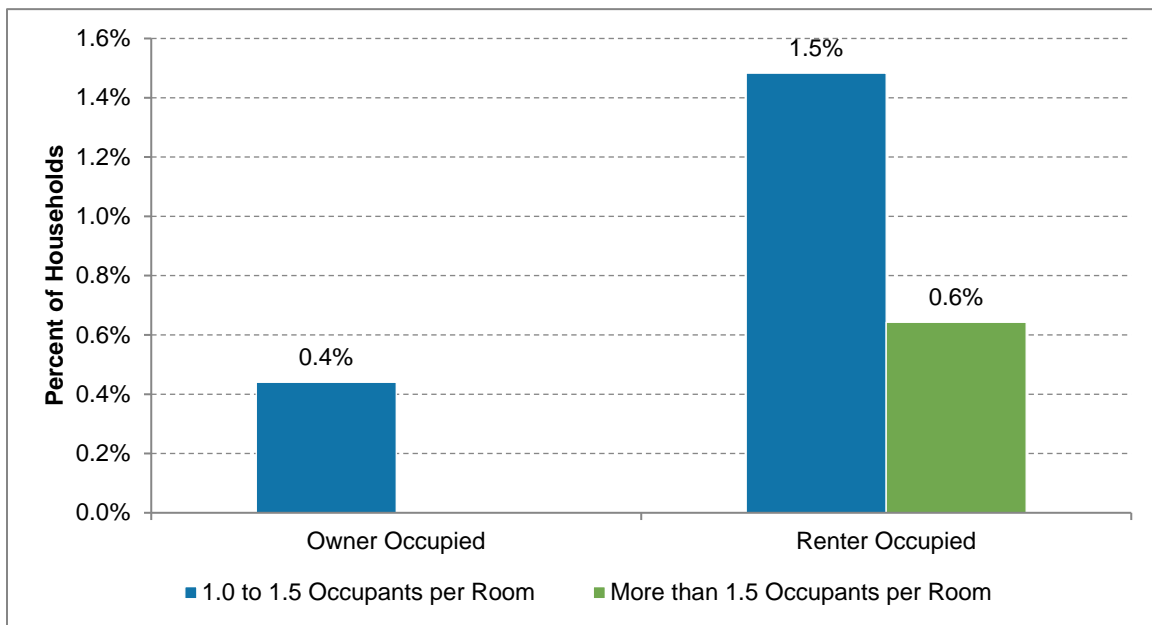
A.3.2 Overcrowding

Overcrowding occurs when the number of people living in a household is greater than the home was designed to hold. There are several different standards for defining overcrowding, but this report uses the Census Bureau definition, which is more than one occupant per room (not including bathrooms or kitchens). Additionally, the Census Bureau considers units with more than 1.5 occupants per room to be severely overcrowded.

Overcrowding is often related to the cost of housing and can occur when demand in a city or region is high. In many cities, overcrowding is seen more amongst those that are renting, with multiple households sharing a unit to make it possible to stay in their communities. Overall, 2.1

percent of renter households experience either overcrowding or severe overcrowding, while only 0.4 percent of owner households do. In Los Altos, 0.6 percent of households that rent are severely overcrowded (more than 1.5 occupants per room) (12 households), compared to 0.0 percent of households that own (see Figure A-12). Furthermore, 1.5 percent of renter households experience moderate overcrowding (1 to 1.5 occupants per room) (30 households), compared to 0.4 percent for those own (35 households).

Figure A-12: Overcrowding by Tenure and Severity



Notes:

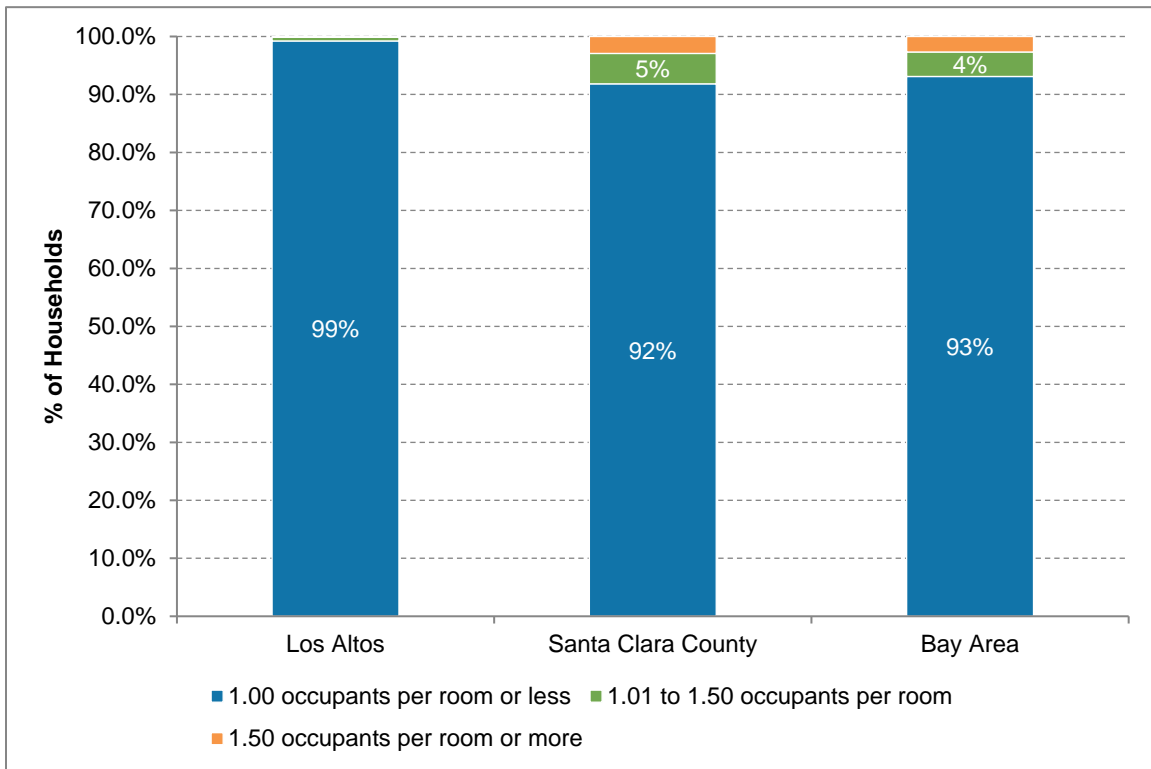
Universe: Occupied housing units

The Census Bureau defines an overcrowded unit as one occupied by 1.01 persons or more per room (excluding bathrooms and kitchens), and units with more than 1.5 persons per room are considered severely overcrowded.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Overall, Los Altos has a lower rate of overcrowding than the rest of the region. 0.8 percent of Los Altos residents face overcrowded conditions compared to 8.2 percent in Santa Clara County and 6.9 percent in the Bay Area. Specifically, Los Altos has 68 households experiencing overcrowded conditions and 13 households experiencing severe overcrowding.

Figure A-13: Overcrowding Severity



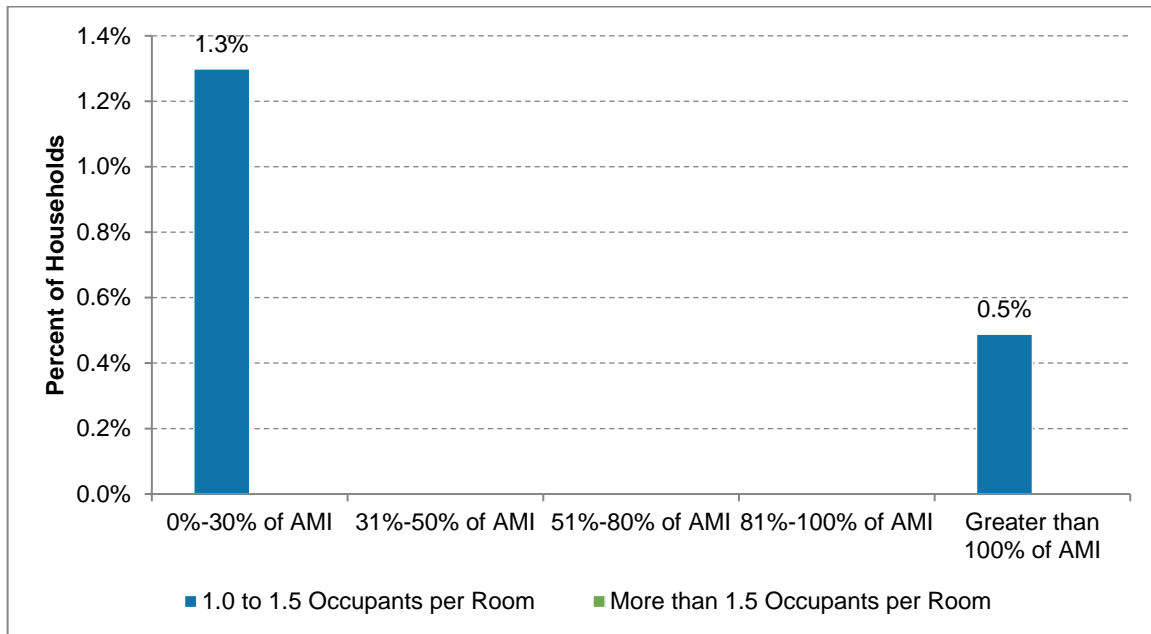
Notes:

The Census Bureau defines an overcrowded unit as one occupied by 1.01 persons or more per room (excluding bathrooms and kitchens), and units with more than 1.5 persons per room are considered severely overcrowded.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Overcrowding often disproportionately impacts low-income households. In Los Altos, 1.3 percent of extremely low-income households (0-30 percent of AMI) experience overcrowding (10 households) (see Figure A-14).

Figure A-14: Overcrowding by Income Level and Severity



Notes:

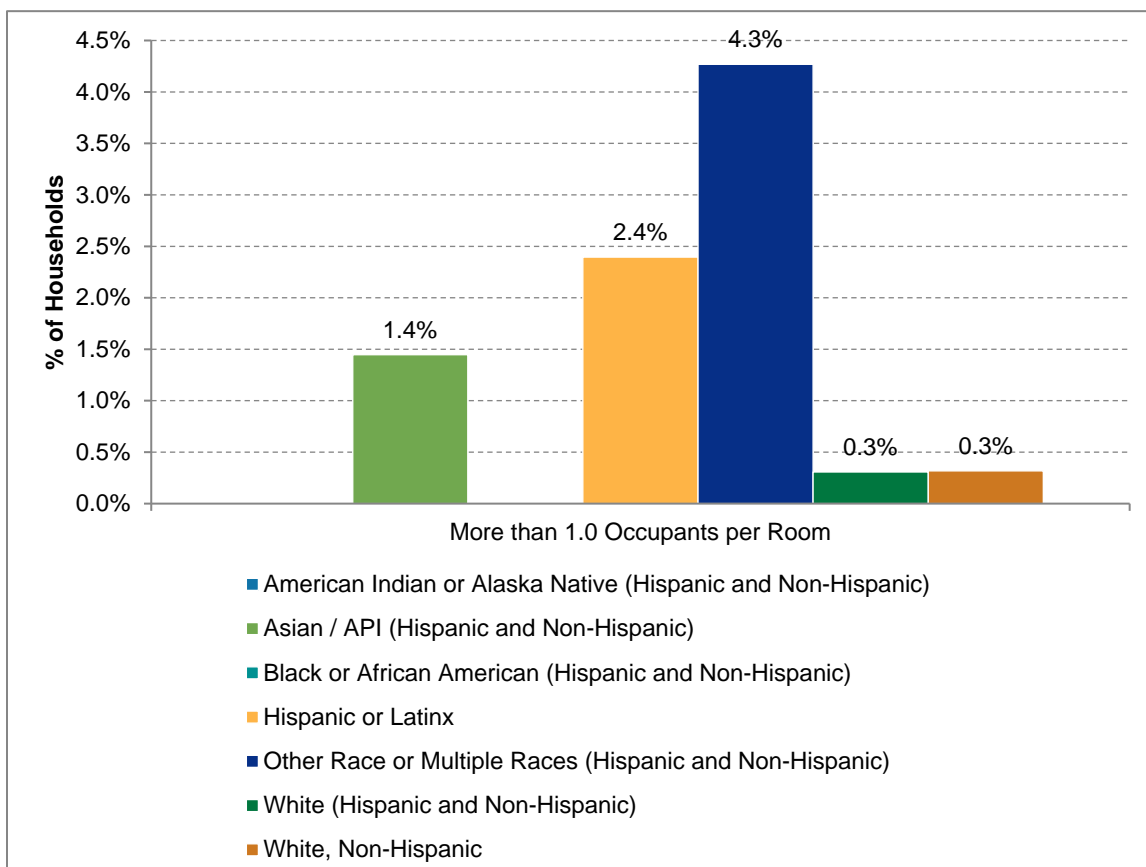
Universe: Occupied housing units

The Census Bureau defines an overcrowded unit as one occupied by 1.01 persons or more per room (excluding bathrooms and kitchens), and units with more than 1.5 persons per room are considered severely overcrowded. Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose-Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Communities of color are more likely to experience overcrowding and more likely to experience poverty, financial instability, and housing insecurity. People of color tend to experience overcrowding at higher rates than White residents. In Los Altos, the racial group with the largest overcrowding rate is Other Race or Multiple Races (Hispanic and Non-Hispanic) at 4.3 percent (14 households) (see Figure A-15). Asian/API (Hispanic and Non-Hispanic) reported overcrowding at 1.4% (44 households), while Hispanic or Latinx reported 2.4% (8 households). Minimal rates of overcrowding (0.3 percent) were reported for White residents (42 households).

Figure A-15: Overcrowding by Race



Notes:

Universe: Occupied housing units

The Census Bureau defines an overcrowded unit as one occupied by 1.01 persons or more per room (excluding bathrooms and kitchens), and units with more than 1.5 persons per room are considered severely overcrowded. For this table, the Census Bureau does not disaggregate racial groups by Hispanic/Latinx ethnicity. However, data for the white racial group is also reported for white householders who are not Hispanic/Latinx. Since residents who identify as white and Hispanic/Latinx may have very different experiences within the housing market and the economy from those who identify as white and non- Hispanic/Latinx, data for multiple white sub-groups are reported here.

The racial/ethnic groups reported in this table are not all mutually exclusive. Therefore, the data should not be summed as the sum exceeds the total number of occupied housing units for this jurisdiction. However, all groups labelled “Hispanic and Non-Hispanic” are mutually exclusive, and the sum of the data for these groups is equivalent to the total number of occupied housing units.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25014)

A.3.3 Household Income

Household income is a critical component of housing affordability. Income impacts the decision to rent versus own, the size of unit, and location of housing. Overall, household income in Los Altos is higher than that of Santa Clara County. Los Altos' median household income in 2019 was \$235,278, which is almost 90 percent higher than the county's median income of \$124,055. Similarly, the mean income in Los Altos (\$326,456) is twice the mean income in Santa Clara County (\$164,962).

Table A-3: Household Income, City of Los Altos

	Los Altos	Santa Clara County
Median Income	\$235,278	\$124,055
Mean Income	\$326,456	\$164,962
<i>Source: ACS 5-year estimates (2019), S1901</i>		

The RHNA includes specific income categories defined by their respective proportion of the county area median income (AMI). Table A-4 defines these income categories.

Table A-4: Income Categories as a percentage of AMI

	% of AMI
Acutely Low ¹	0-15%
Extremely Low	15-30%
Very Low	30-50%
Low	50-80%
Moderate	80-120%
Above Moderate	>120%
Notes:	
¹ New income category effective January 1, 2022.	
<i>Source: Department of Housing and Community Development, 2021</i>	

Table A-5 shows the 2021 income limits for these income categories in Santa Clara County. The above moderate category includes all households earning above the upper limit of the moderate-income category.

Table A-5: Santa Clara County 2021 Annual Income Limits by Household Size

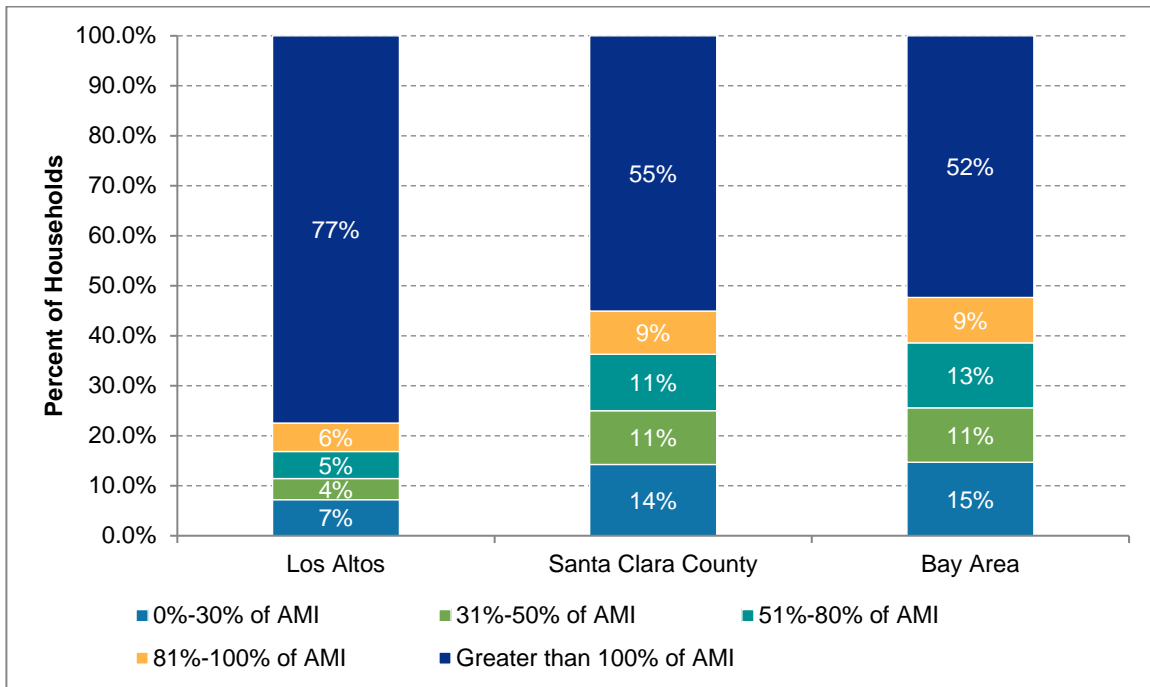
Number of Persons in Household:		1	2	3	4	5	6	7	8
Santa Clara County Area Median Income: \$151,300	Acutely Low	15,900	18,510	20,450	22,700	24,500	26,350	28,150	29,950
	Extremely Low	34,800	39,800	44,750	49,700	53,700	57,700	61,650	65,650
	Very Low Income	58,000	66,300	74,600	82,850	89,500	96,150	102,750	109,400
	Low Income	82,450	94,200	106,000	117,750	127,200	136,600	146,050	155,450
	Median Income	105,900	121,050	136,150	151,300	163,400	175,500	187,600	199,700
	Moderate Income	127,100	145,250	163,400	181,550	196,050	210,600	225,100	239,650

Source: Department of Housing and Community Development, 2021

Despite the economic and job growth experienced throughout the region since 1990, the income gap has continued to widen. California is one of the most economically unequal states in the nation, and the Bay Area has the highest income inequality between high- and low-income households in the state.

Los Altos has a higher concentration of high-income households than in the county or region. In Los Altos, 77.5 percent of households make more than 100 percent of AMI, compared to 7.2 percent (764 households) making less than 30 percent of AMI, which is considered extremely low-income (see Figure A-16). Regionally, more than half of all households make more than 100 percent of AMI, while 15 percent make less than 30 percent of AMI. Of Los Altos' total households, 5.4 percent are low income (earning between 50 and 80 percent of AMI), while around 11.3 of households in the county and 13.0 percent of households in the Bay Area are low income. In total, 1,783 households in Los Altos earn less than 80 percent of AMI (16.9 percent of households). Many households with multiple wage earners – including food service workers, full-time students, teachers, farmworkers and healthcare professionals – can fall into lower AMI categories due to relatively stagnant wages in many industries.

Figure A-16: Households by Household Income Level



Notes:

Universe: Occupied housing units

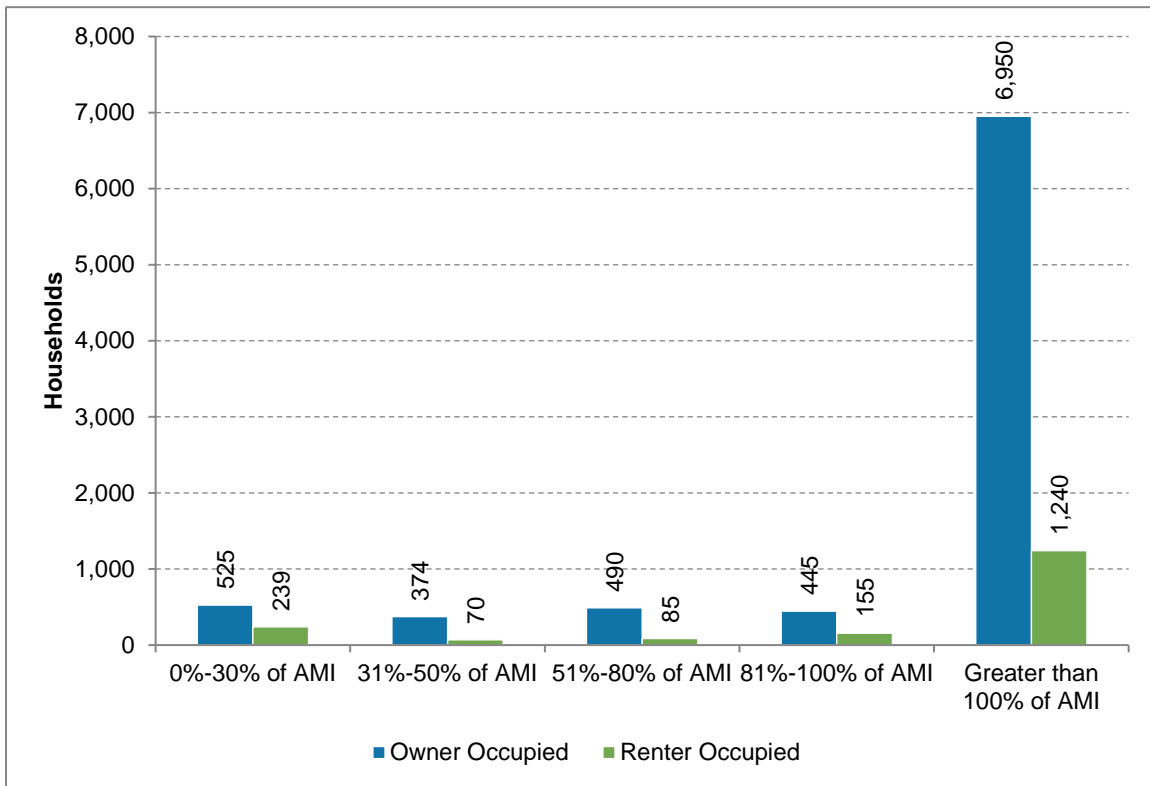
Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose-Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located. The data that is reported for the Bay Area is not based on a regional AMI but instead refers to the regional total of households in an income group relative to the AMI for the county where that household is located. Local jurisdictions are required to provide an estimate for their projected extremely low-income households (0-30percent AMI) in their Housing Elements. HCD's official Housing Element guidance notes that jurisdictions can use their RHNA for very low-income households (those making 0-50percent AMI) to calculate their projected extremely low-income households. As Bay Area jurisdictions have not yet received their final RHNA numbers, this document does not contain the required data point of projected extremely low-income households. The report portion of the housing data needs packet contains more specific guidance for how local staff can calculate an estimate for projected extremely low-income households once jurisdictions receive their 6th cycle RHNA numbers.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Throughout the region, there are disparities between the incomes of homeowners and renters. Typically, the number of low-income renters greatly outpaces the amount of housing available that is affordable for these households.

In Los Altos, the largest proportion of both renters and owners falls in the Greater than 100 percent of AMI income group (see Figure A-17). There are no income groups with more renter than owners meaning Los Altos has a higher number of homeowners than renters. Renter households are most concentrated in the extremely low-income category with 31.3 percent of households earning no more than 30 percent of AMI renting their home (239 households).

Figure A-17: Household Income Level by Tenure



Notes:

Universe: Occupied housing units

Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose-Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

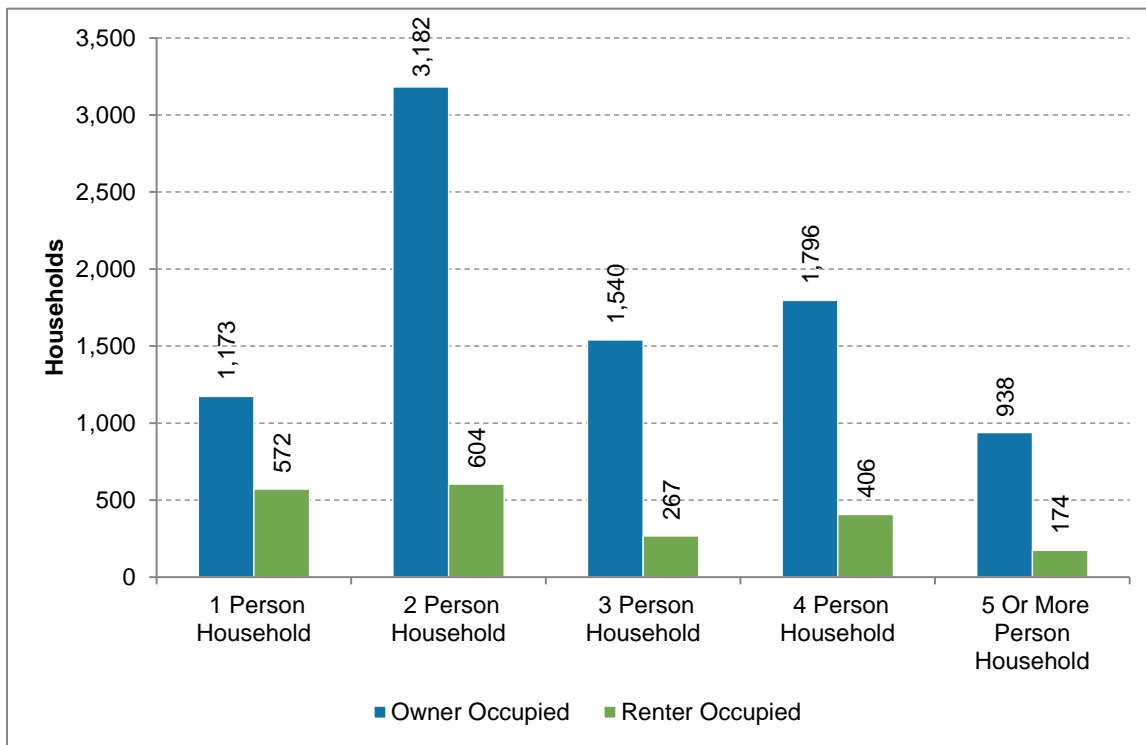
A.3.4 Special Housing Needs

Large Families

Large households (five or more persons) often have different housing needs than smaller households. If a city's housing stock does not include units with enough bedrooms, large households could end up living in overcrowded conditions and/or overpaying for housing. Of all households in Los Altos, 10.4 percent or 1,112 households, are considered large households.

A majority (84.4 percent) of large households in Los Altos live in owner occupied housing (see Figure A-18). Only 2.5 percent of large households are extremely or very low-income, earning less than 50 percent of (10 extremely low-income and 14 very low-income households).

Figure A-18: Household Size by Tenure



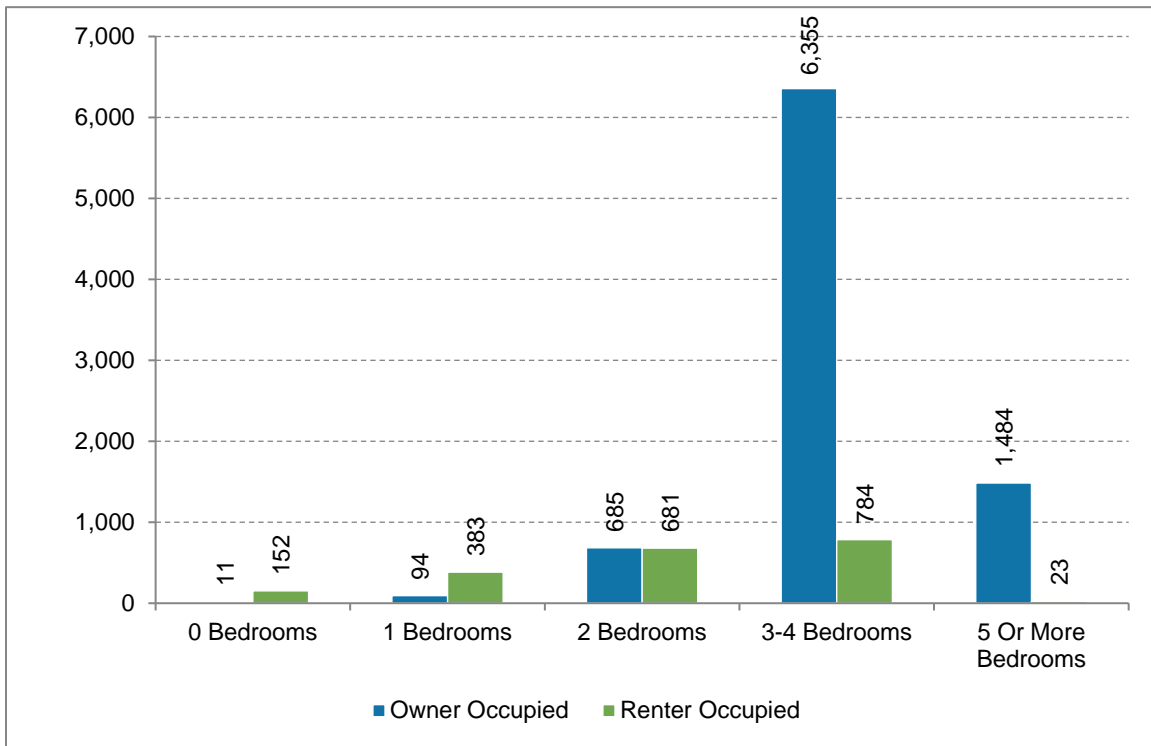
Notes:

Universe: Occupied housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25009)

The unit sizes available in a community affect the household sizes that can access that community. Large families are generally served by housing units with three or more bedrooms, of which there are 8,646 units in Los Altos, or 81.2 percent of all units in Los Altos. Among these larger units with three or more bedrooms, 9.3 percent are renter-occupied, and 90.7 percent are owner-occupied (see Figure A-19). Because 10.4 percent of all households in Los Altos, or 1,112 households, are considered large households, the housing mix in Los Altos is considered adequate to accommodate larger household sizes.

Figure A-19: Housing Units by Number of Bedrooms



Notes:

Universe: Housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25042)

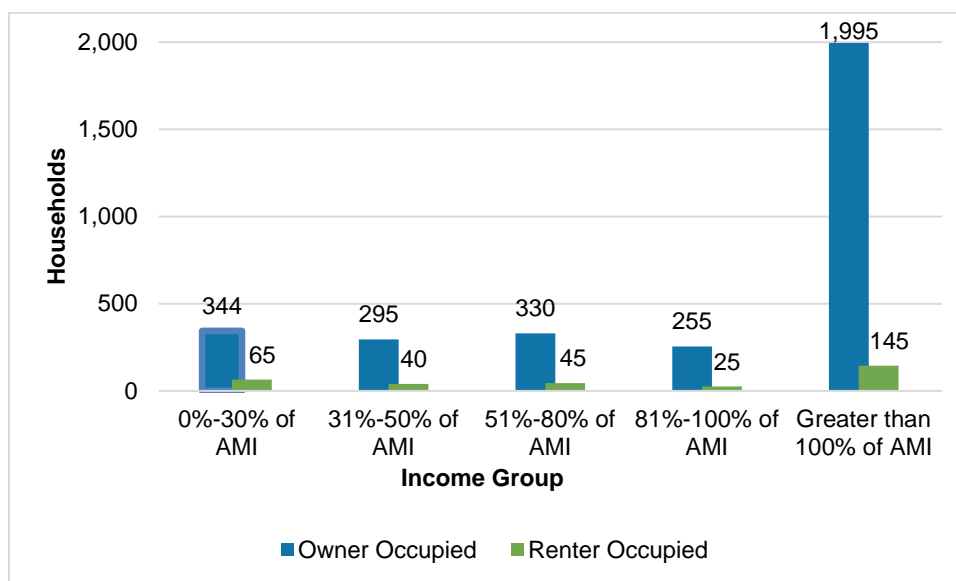
Senior Households

Senior households often experience a combination of factors that can make accessing or keeping affordable housing a challenge. They often live on fixed incomes and are more likely to have disabilities, chronic health conditions, and/or reduced mobility. There are 409 extremely low-income senior households in Los Altos (making no more than 30 percent of AMI). However, a majority of senior households, both renters and owners, earn more than 100 percent of AMI (see Figure A-20).

Seniors who rent may be at even greater risk for housing challenges than those who own, due to income differences between these groups. While most senior households own their home in Los Altos, a higher proportion own in higher income groups. 93.2 percent of senior households that earn greater than 100 percent of AMI own their home, while 84.1 percent of senior households that earn no more than 30 percent of AMI own their home. In total, 320 senior households rent their home. 20.3 percent of senior households that rent are extremely low-income (65 extremely low-income senior households that rent). Only 11 percent of senior households that own their

home is extremely low-income (344 extremely low-income senior households that own their home).

Figure A-20: Senior Households by Income and Tenure



Notes:

Universe: Senior households

For the purposes of this graph, senior households are those with a householder who is aged 62 or older. Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose- Sunnyvale- Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

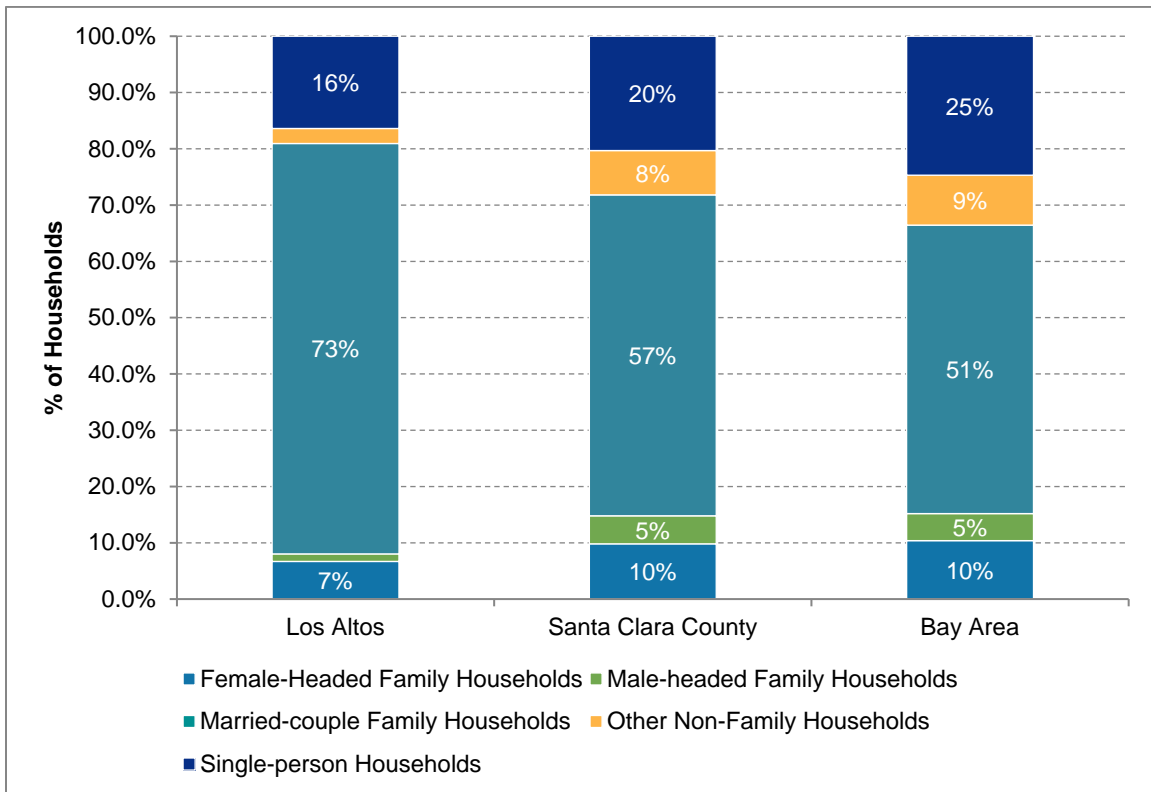
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

In general, extremely low- and very low-income seniors (both renters and owners) are more likely to be cost burdened compared to higher earning seniors. In Los Altos, 36.7 percent of all senior households are housing cost burdened (see Section A.5.3, Overpayment, for a discussion of housing cost burden of seniors).

Female-headed Households

Households headed by one person are often at greater risk of housing insecurity, particularly female-headed households, who may be supporting children or a family with only one income. In Los Altos, the largest proportion of households is Married-couple Family Households at 72.9 percent, while Female-Headed Households make up 6.7 percent of all households (711 female-headed households).

Figure A-21: Household Type



Notes:

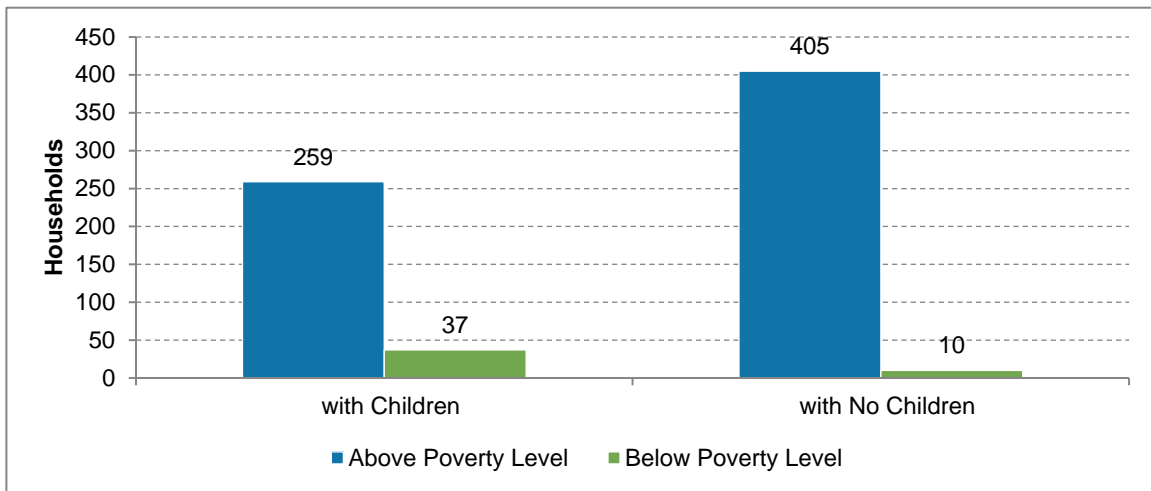
For data from the Census Bureau, a “family household” is a household where two or more people are related by birth, marriage, or adoption. “Non-family households” are households of one person living alone, as well as households where none of the people are related to each other.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B11001)

Female-headed households with children may face particular housing challenges, with pervasive gender inequality resulting in lower wages for women. Moreover, the added need for childcare can make finding a home that is affordable more challenging.

Of the 711 female-headed households in Los Altos, 41.6 percent have children. 12.5 percent of these households fall below the Federal Poverty Line (37 female-headed households with children in poverty), while only 2.4 percent of female-headed households without children live in poverty (10 households). Therefore, female-headed households with children are more likely to live in poverty than those without children.

Figure A-22: Female-Headed Households by Poverty Status



Notes:

The Census Bureau uses a federally defined poverty threshold that remains constant throughout the country and does not correspond to Area Median Income.

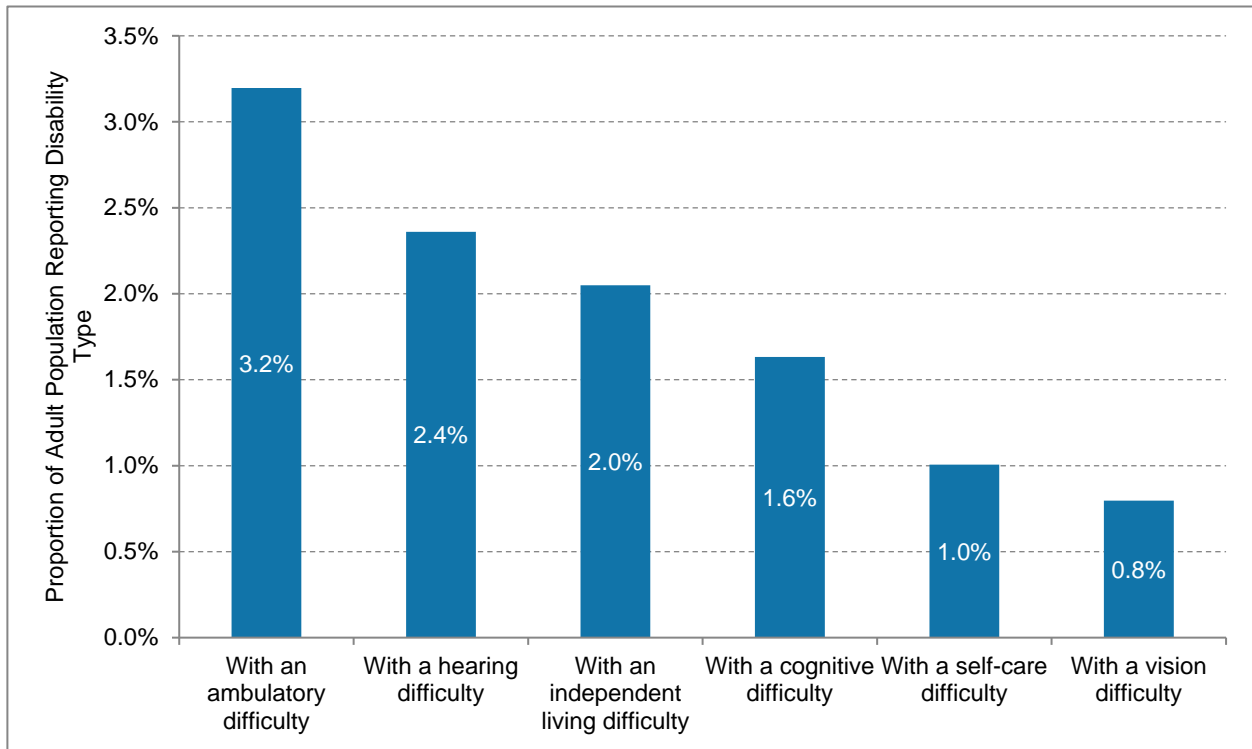
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B17012)

Persons with Disabilities

People with disabilities face additional housing challenges. Encompassing a broad group of individuals living with a variety of physical, cognitive and sensory impairments, many people with disabilities live on fixed incomes and are in need of specialized care, yet often rely on family members for assistance due to the high cost of care.

When it comes to housing, people with disabilities are not only in need of affordable housing but accessibly designed housing, which offers greater mobility and opportunity for independence. Unfortunately, the need typically outweighs what is available, particularly in a housing market with such high demand. People with disabilities are at a high risk for housing insecurity, homelessness and institutionalization, particularly when they lose aging caregivers. Figure A-23 shows the rates at which different disabilities are present among Los Altos residents. Overall, 1,739 residents or 5.7 percent of people in Los Altos have a disability of any kind.

Figure A-23: Disability by Type



Notes:

Universe: Civilian noninstitutionalized population 18 years and over

These disabilities are counted separately and are not mutually exclusive, as an individual may report more than one disability. These counts should not be summed. The Census Bureau provides the following definitions for these disability types: Hearing difficulty: deaf or has serious difficulty hearing. Vision difficulty: blind or has serious difficulty seeing even with glasses. Cognitive difficulty: has serious difficulty concentrating, remembering, or making decisions. Ambulatory difficulty: has serious difficulty walking or climbing stairs. Self-care difficulty: has difficulty dressing or bathing. Independent living difficulty: has difficulty doing errands alone such as visiting a doctor's office or shopping.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B18102, Table B18103, Table B18104, Table B18105, Table B18106, Table B18107)

State law also requires Housing Elements to examine the housing needs of people with developmental disabilities. Developmental disabilities are defined as severe, chronic, and attributed to a mental or physical impairment that begins before a person turns 18 years old. This can include Down Syndrome, autism, epilepsy, cerebral palsy, and intellectual disability. Some people with developmental disabilities are unable to work, rely on Supplemental Security Income, and live with family members. In addition to their specific housing needs, they are at increased risk of housing insecurity after an aging parent or family member is no longer able to care for them.

In 2020, 95 people in Los Altos had a development disability. While this number has remained relatively stable, the San Andreas Regional Center identified a population of 109 people with

developmental disabilities in Los Altos in 2021.⁵ Of the population with a developmental disability, children under the age of 18 make up 47.4 percent, while adults account for 52.6 percent (see Table A-6).

Table A-6: Population with Developmental Disabilities by Age (2020)

Age Group	Number of People with a Developmental Disability
Age Under 18	45
Age 18+	50
Notes: The California Department of Developmental Services is responsible for overseeing the coordination and delivery of services to more than 330,000 Californians with developmental disabilities including cerebral palsy, intellectual disability, Down syndrome, autism, epilepsy, and related conditions. The California Department of Developmental Services provides ZIP code level counts. To get jurisdiction-level estimates, ZIP code counts were crosswalked to jurisdictions using census block population counts from Census 2010 SF1 to determine the share of a ZIP code to assign to a given jurisdiction.	
<i>Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Developmental Services, Consumer Count by California ZIP Code and Residence Type (2020))</i>	

The most common living arrangement for individuals with developmental disabilities in Los Altos is the home of parent/family/guardian (see Table A-7).

Table A-7: Population with Developmental Disabilities by Residence (2020)

Residence Type	Number of People with a Developmental Disability
Home of Parent/Family/Guardian	93
Independent/Supported Living	4
Community Care Facility	4
Other	0
Foster/Family Home	0
Intermediate Care Facility	0
Notes: The California Department of Developmental Services is responsible for overseeing the coordination and delivery of services to more than 330,000 Californians with developmental disabilities including cerebral palsy, intellectual disability, Down syndrome, autism, epilepsy, and related conditions. The California Department of Developmental Services provides ZIP code level counts. To get jurisdiction-level estimates, ZIP code counts were crosswalked to jurisdictions using census block population counts from Census 2010 SF1 to determine the share of a ZIP code to assign to a given jurisdiction.	
<i>Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Developmental Services, Consumer Count by California ZIP Code and Residence Type (2020))</i>	

⁵ 2015 Housing Element, Table B-20, identifies 96 people with developmental disabilities in Los Altos in 2014. 2021 data from San Andreas Regional Center provided by Kalisha Webster, Housing Choices (March 15, 2022 correspondence).

In 2021, 95 percent of Los Altos' adults with developmental disabilities lived in the home of parents or other guardians ("family home"), compared to 65 percent of the adults with developmental disabilities in all of Santa Clara County. Los Altos offers no type of licensed care facilities for adults with developmental disabilities in contrast with all of Santa Clara County where 23 percent of the adult population lives in this type of setting. Due to the lack of deeply affordable housing in Los Altos, only five percent of Los Altos adults with developmental disabilities have been able to transition into independent living with coordinated supportive services provided by the San Andreas Regional Center as compared to all of Santa Clara County where 11 percent of adults with developmental disabilities have made this transition (see Table A-8).

Table A-8: Living Arrangements of Adults with Developmental Disabilities (2021)

Adult Living Arrangement	Number of People with a Developmental Disability			
	Los Altos		Santa Clara County	
	#	%	#	%
Home of Parent/Family/Guardian (Family Home)	62	95%	4,362	65%
Own Apartment with Supportive Services	3	5%	756	11%
Licensed Facilities	0	0%	1,525	23%
Other (Including Homeless)	0	0%	94	1%
Total Adults	65	100%	6,737	100%
<i>Source: San Andreas Regional Center (2021); California Department of Developmental Services (2021); Kalisha Webster, Housing Choices (2022)</i>				

Additional data and trends demonstrate housing needs for people with developmental disabilities in Los Altos:

- Growth in the Santa Clara County adult population with developmental disabilities correlates with the documented annual increase in the diagnosis of autism that began in the mid-1980s and did not level out until after 2015. The cumulative impact of this trend is already seen in the growth of the Santa Clara County population age 18 to 41 with developmental disabilities.
- Longer life spans will result in more adults with developmental disabilities outliving their parents and family members who currently house almost all of Los Altos adults with developmental disabilities.
- Between September 2015 and June 2021, five percent fewer people with developmental disabilities were able to be housed in licensed care facilities (including community care facilities, intermediate care facilities, and skilled nursing facilities) in Santa Clara County.
- Most Los Altos adults with developmental disabilities who want to live independently may need to move elsewhere due to the lack of deeply affordable housing in Los Altos.

- People with developmental disabilities are more likely than the general population to have an accompanying physical disability. Almost 20 percent of Santa Clara County residents with developmental disabilities have limited mobility, and 15 percent have a vision or hearing impairment. The need for an accessible unit coupled with the need for coordinated supportive services compounds the housing barriers faced by those with both cognitive and physical disabilities.⁶

Residents Living Below the Poverty Level

The Federal Poverty Level is an estimate of the minimum annual income a household would need to pay for essentials, such as food, housing, clothes, and transportation. This level considers the number of people in a household, their income, and the state in which they live. In Los Altos, 2.8 percent of the total population (856 residents) experience poverty, which is lower than the rate of Santa Clara County residents (7.5 percent).

Table A-9: Poverty Status

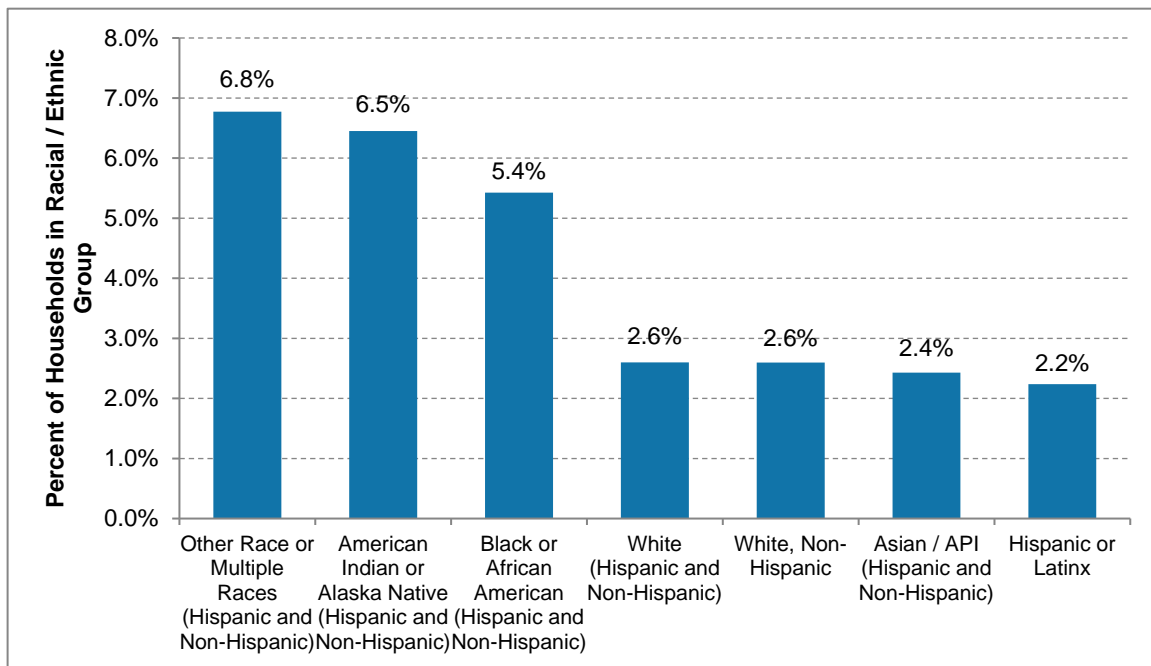
	Los Altos	Santa Clara County
% of Population Below Poverty Level	2.8%	7.5%
<i>Source: ACS 5-year estimates (2019), S1701</i>		

As mentioned previously, female-headed households with children experience poverty at a disproportionate rate than those without children or the overall population.

Currently, people of color are more likely to experience poverty and financial instability as a result of federal and local housing policies that have historically excluded them from the same opportunities extended to white residents. These economic disparities also leave communities of color at higher risk for housing insecurity, displacement, or homelessness. In Los Altos, Other Race or Multiple Races (Hispanic and Non-Hispanic) residents experience the highest rates of poverty (6.8 percent), followed closely by American Indian or Alaska Native (Hispanic and Non-Hispanic) residents (6.5 percent) (see Figure A-24).

⁶ Kalisha Webster, Housing Choices (March 15, 2022 correspondence).

Figure A-24: Poverty Status by Race



Notes:

Universe: Population for whom poverty status is determined

The Census Bureau uses a federally defined poverty threshold that remains constant throughout the country and does not correspond to Area Median Income. For this table, the Census Bureau does not disaggregate racial groups by Hispanic/Latinx ethnicity. However, data for the white racial group is also reported for white householders who are not Hispanic/Latinx. Since residents who identify as white and Hispanic/Latinx may have very different experiences within the housing market and the economy from those who identify as white and non-Hispanic/Latinx, data for multiple white sub-groups are reported here. The racial/ethnic groups reported in this table are not all mutually exclusive. Therefore, the data should not be summed as the sum exceeds the population for whom poverty status is determined for this jurisdiction. However, all groups labelled "Hispanic and Non-Hispanic" are mutually exclusive, and the sum of the data for these groups is equivalent to the population for whom poverty status is determined.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B17001(A-I))

Farmworkers

Across the state, housing for farmworkers has been recognized as an important and unique concern. Farmworkers generally receive wages that are considerably lower than other jobs and may have temporary housing needs. Finding decent and affordable housing can be challenging, particularly in the current housing market.

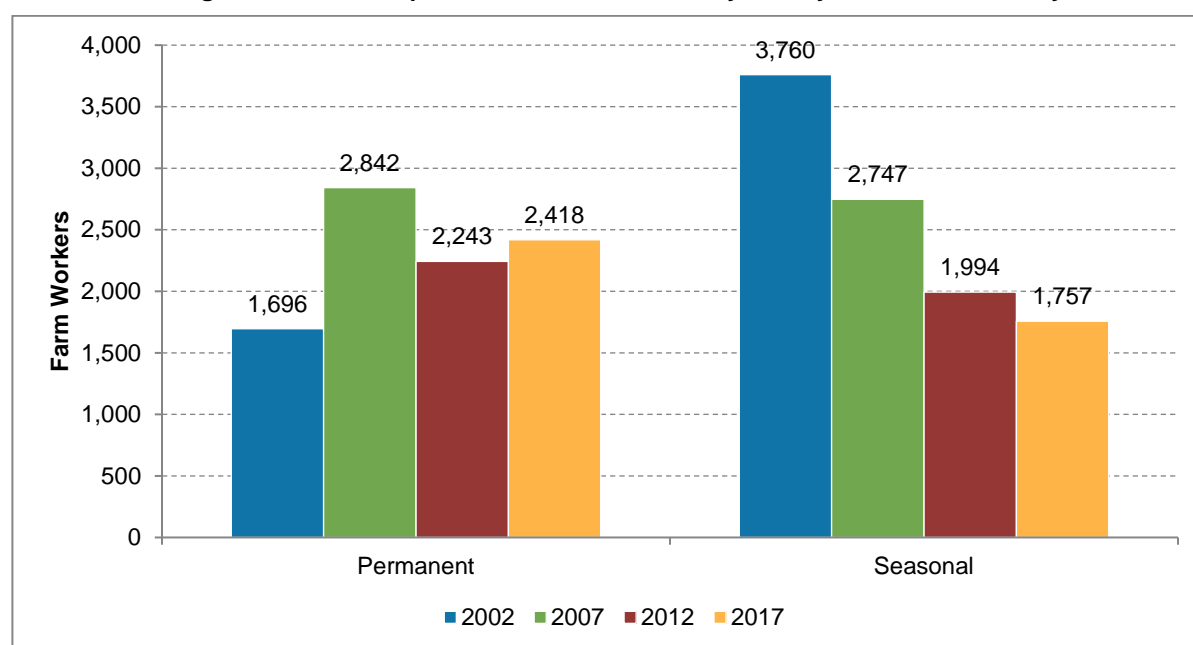
In Los Altos, there were no reported students of migrant workers from the 2016-2017 to 2019-2020 school year. The trend for the region has been a decline of 14.1 percent in the number of migrant worker students since the 2016-2017 school year. The change at the county level is a 49.7 percent decrease in the number of migrant worker students since the 2016-2017 school year (see Table A-10).

Table A-10: Migrant Worker Student Population

Academic Year	Los Altos	Santa Clara County	Bay Area
2016-17	0	978	4,630
2017-18	0	732	4,607
2018-19	0	645	4,075
2019-20	0	492	3,976
<p>Notes:</p> <p>Universe: Total number of unduplicated primary and short-term enrollments within the academic year (July 1 to June 30), public schools</p> <p>The data used for this table was obtained at the school site level, matched to a file containing school locations, geocoded and assigned to jurisdiction, and finally summarized by geography.</p> <p>Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Education, California Longitudinal Pupil Achievement Data System (CALPADS), Cumulative Enrollment Data (Academic Years 2016-2017, 2017-2018, 2018-2019, 2019-2020))</p>			

According to the U.S. Department of Agriculture Census of Farmworkers, the number of permanent farm workers in Santa Clara County has increased since 2002, totaling 2,418 in 2017, while the number of seasonal farm workers has decreased, totaling 1,757 in 2017 (see Figure A-25).

Figure A-25: Farm Operations and Farm Labor by County, Santa Clara County



Notes:

Universe: Hired farm workers (including direct hires and agricultural service workers who are often hired through labor contractors)

Farm workers are considered seasonal if they work on a farm less than 150 days in a year, while farm workers who work on a farm more than 150 days are considered to be permanent workers for that farm.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Agriculture, Census of Farmworkers (2002, 2007, 2012, 2017), Table 7: Hired Farm Labor)

Over the past two decades, there has been a shift to a more permanent workforce for many farms, which has shifted the bulk of the housing need from seasonal housing for migrant workers to permanently affordable housing for low wage working families. While both types of housing are needed, farmworker housing is no longer solely a rural issue. Farmworker populations have declined while at the same time trends for farmworkers have resulted in longer commutes (up to 75 miles per the USDA) for this population. Local jurisdictions with an agriculture-based economy are responsible for addressing the needs of farmworkers and their families through affirmatively furthering fair housing (AFFH) analysis.

As a result, there is not an explicit need for housing for farmworkers and their families (as opposed to housing for other low wage households), as Los Altos does not have an “agriculture-based economy”. However, other housing types promoted in the Housing Element, such as housing for low-income households and multi-family housing, can also serve farmworkers.

People Experiencing Homelessness

Homelessness remains an urgent challenge in many communities across the state, reflecting a range of social, economic, and psychological factors. Rising housing costs result in increased risks of community members experiencing homelessness. Far too many residents who have found themselves housing insecure have ended up unhoused or homeless in recent years, either temporarily or longer term. Unhoused individuals and families living arrangement may vary and could include living on the streets or outdoors (e.g., in parks or encampment areas), sleeping in vehicles, staying in a homeless shelter or transitional housing, staying in a hotel or motel, or sharing housing of other people (e.g., living in doubled-up arrangements or couch-surfing). Addressing the specific housing needs for the unhoused population remains a priority throughout the region, particularly since homelessness is disproportionately experienced by people of color, people with disabilities, those struggling with addiction and those dealing with traumatic life circumstances.

The Point-in-Time (PIT) Count is an annual census and survey to identify the sheltered and unsheltered homeless population. According to the 2019 PIT Count, of the 9,706 reported homeless persons in Santa Clara County, the majority of persons experiencing homelessness are households without children in their care, and an overwhelming majority of those (7,413 or 87 percent) are unsheltered. Of those homeless persons that are under 18 years old or with children (1,197), 688 or 57.0 percent are sheltered in an emergency shelter or transitional housing (see Table A-11). The 2022 PIT showed a 10,028 homeless population in Santa Clara County,

representing a three percent increase, but with a decline in the number of individuals living outdoors (unsheltered) and an increase in sheltered individuals.⁷

Table A-11: Homelessness by Household Type and Shelter Status, Santa Clara County

Type	People in Households Composed Solely of Children Under 18	People in Households with Adults and Children	People in Households without Children Under 18	Total
Sheltered – Emergency Shelter	7	377	696	1,080
Sheltered – Transitional Housing	3	301	400	704
Unsheltered	266	243	7,413	7,922
Totals	276	921	8,509	9,706
<p>Note: This data is based on Point-in-Time (PIT) information provided to HUD by CoCs in the application for CoC Homeless Assistance Programs. The PIT Count provides a count of sheltered and unsheltered homeless persons on a single night during the last 10 days in January.</p> <p>Each Bay Area county is its own CoC, and so the data for this table is provided at the county-level.</p> <p>Per HCD's requirements, jurisdictions will need to supplement this county-level data with local estimates of people experiencing homelessness.</p> <p>Source: U.S. Department of Housing and Urban Development (HUD), Continuum of Care (CoC) Homeless Populations and Subpopulations Reports (2019)</p>				

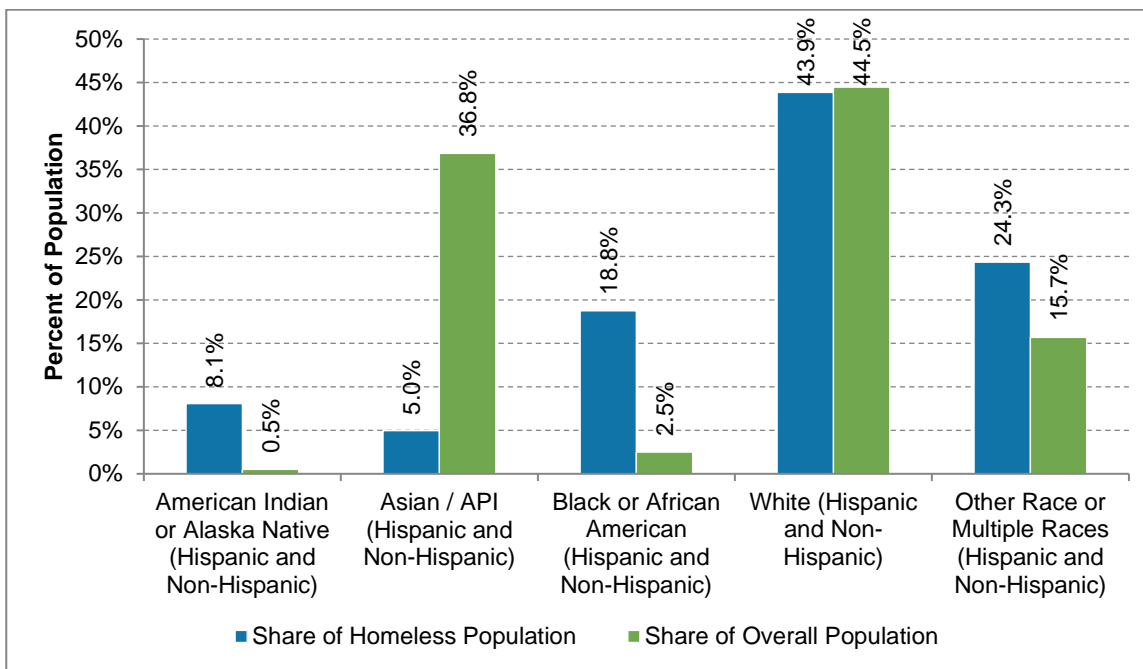
Between 2017 and 2019, Los Altos saw its homeless population increase over tenfold, from six to 76 people. This is higher than the rate of increase in the county, 31 percent, during the same period (7,394 to 9,706 people experiencing homelessness). Los Altos' homeless population is less than one percent of the county's homeless population.

As noted above, people of color are more likely to experience poverty and financial instability as a result of federal and local housing policies that have historically excluded them from the same opportunities extended to white residents. Consequently, people of color are often disproportionately impacted by homelessness, particularly Black residents of the Bay Area. In Santa Clara County, White (Hispanic and Non-Hispanic) residents represent the largest proportion of residents experiencing homelessness and account for 43.9 percent of the homeless population, while making up 44.5 percent of the overall population (see Figure A-26). Latinx residents represent 42.7 percent of the population experiencing homelessness, while Latinx residents comprise only 25.8 percent of the general population (see Figure A-27). While White residents represent the largest proportion of residents experiencing homelessness, making up just under 44 percent of the homeless population, Black or African American and American Indian

⁷ <https://news.sccgov.org/news-release/county-santa-clara-and-city-san-jose-release-preliminary-results-2022-point-time>

or Alaska Native residents are overrepresented – accounting for 18.8 and 8.1 percent of the homeless population while only making up 2.5 and 0.5 percent of the overall population of Santa Clara County respectively.

Figure A-26: Racial Group Share of General and Homeless Populations, Santa Clara County



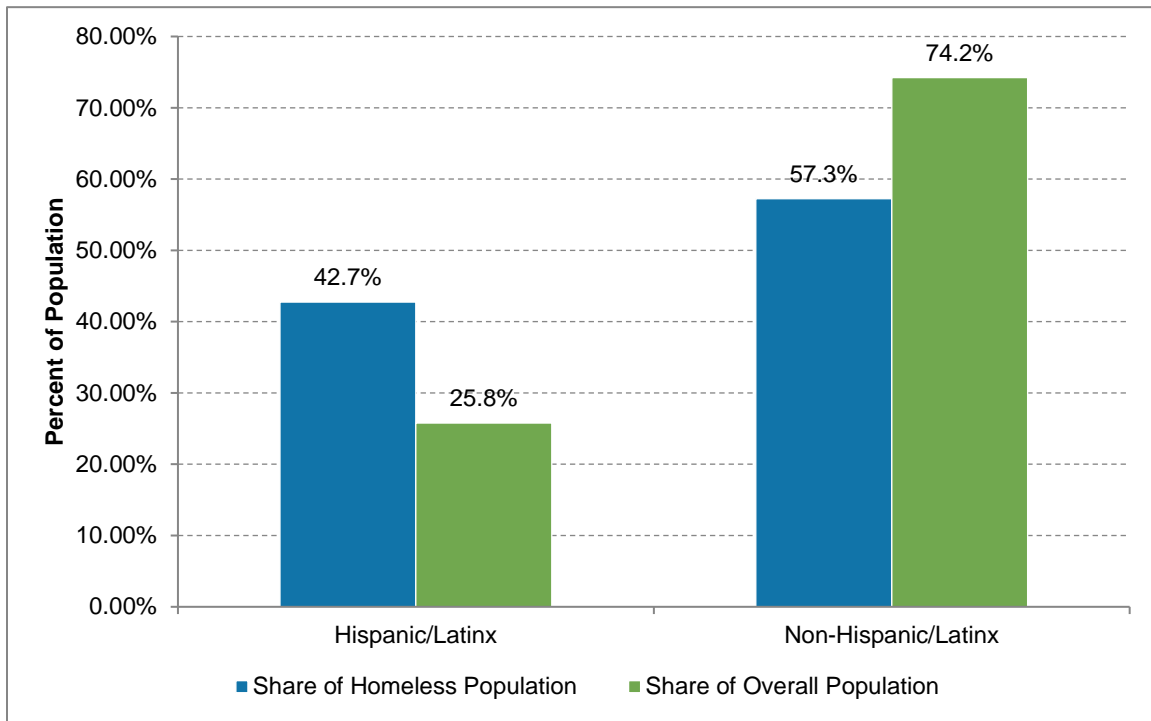
Notes:

Universe: Population experiencing homelessness

This data is based on Point-in-Time (PIT) information provided to HUD by CoCs in the application for CoC Homeless Assistance Programs. The PIT Count provides a count of sheltered and unsheltered homeless persons on a single night during the last ten days in January. Each Bay Area county is its own CoC, and so the data for this table is provided at the county-level. Per HCD's requirements, jurisdictions will need to supplement this county-level data with local estimates of people experiencing homelessness. HUD does not disaggregate racial demographic data by Hispanic/Latinx ethnicity for people experiencing homelessness. Instead, HUD reports data on Hispanic/Latinx ethnicity for people experiencing homelessness in a separate table. Accordingly, the racial group data listed here includes both Hispanic/Latinx and non-Hispanic/Latinx individuals.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Continuum of Care (CoC) Homeless Populations and Subpopulations Reports (2019); U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B01001(A-I))

Figure A-27: Latino Share of General and Homeless Populations, Santa Clara County



Notes:

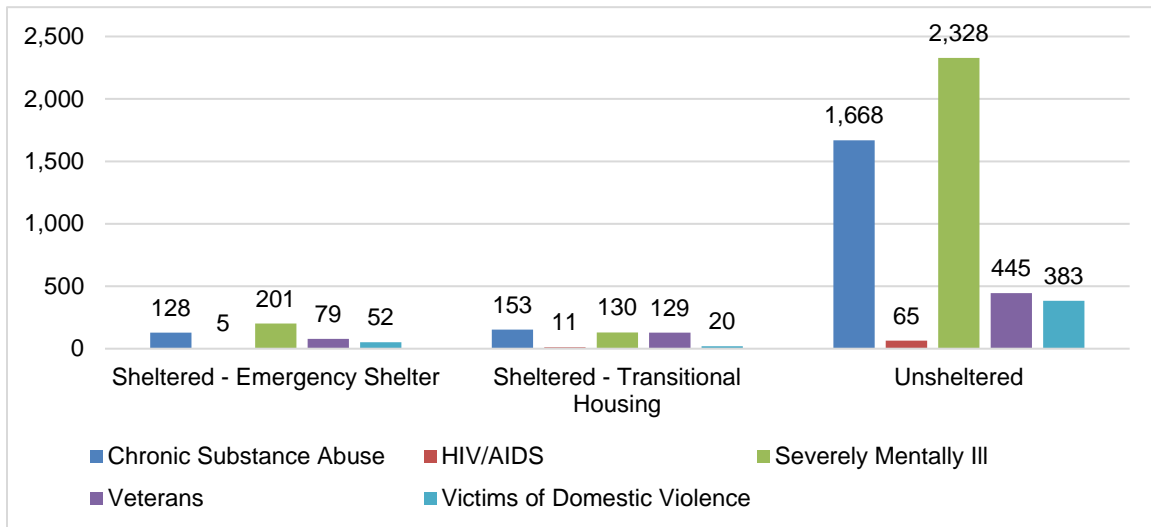
Universe: Population experiencing homelessness

This data is based on Point-in-Time (PIT) information provided to HUD by CoCs in the application for CoC Homeless Assistance Programs. The PIT Count provides a count of sheltered and unsheltered homeless persons on a single night during the last ten days in January. Each Bay Area county is its own CoC, and so the data for this table is provided at the county-level. Per HCD's requirements, jurisdictions will need to supplement this county-level data with local estimates of people experiencing homelessness. The data from HUD on Hispanic/Latinx ethnicity for individuals experiencing homelessness does not specify racial group identity. Accordingly, individuals in either ethnic group identity category (Hispanic/Latinx or non-Hispanic/Latinx) could be of any racial background.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Continuum of Care (CoC) Homeless Populations and Subpopulations Reports (2019); U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B01001(A-I))

Many of those experiencing homelessness are dealing with severe issues – including mental illness, substance abuse and domestic violence – that are potentially life threatening and require additional assistance. In Santa Clara County, homeless individuals are commonly challenged by severe mental illness, with 2,659 reporting this condition. Of those, 87.6 percent are unsheltered, further adding to the challenge of handling the issue (see Figure A-28).

Figure A-28: Characteristics for the Population Experiencing Homelessness, Santa Clara County



Notes:

Universe: Population experiencing homelessness

This data is based on Point-in-Time (PIT) information provided to HUD by CoCs in the application for CoC Homeless Assistance Programs. The PIT Count provides a count of sheltered and unsheltered homeless persons on a single night during the last ten days in January. Each Bay Area county is its own CoC, and so the data for this table is provided at the county-level. Per HCD's requirements, jurisdictions will need to supplement this county-level data with local estimates of people experiencing homelessness. These challenges/characteristics are counted separately and are not mutually exclusive, as an individual may report more than one challenge/characteristic. These counts should not be summed.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Continuum of Care (CoC) Homeless Populations and Subpopulations Reports (2019))

In Los Altos, the student population experiencing homelessness totaled 29 during the 2019-2020 school year and decreased by 31.0 percent since the 2016-2017 school year. By comparison, Santa Clara County had a 3.5 percent increase in the population of students experiencing homelessness since the 2016-2017 school year, while the Bay Area population of students experiencing homelessness decreased by 8.5 percent. During the 2019-2020 school year, there were still 13,718 students experiencing homelessness throughout the region, adding undue burdens on learning and thriving, with the potential for longer term negative effects.

The number of students in Los Altos experiencing homelessness in 2019 represents 1.3 percent of the Santa Clara County total and 0.2 percent of the Bay Area total.

Table A-12: Students in Local Public Schools Experiencing Homelessness

Academic Year	Los Altos	Santa Clara County	Bay Area
2016-17	42	2,219	14,990
2017-18	45	2,189	15,142
2018-19	42	2,405	15,427
2019-20	29	2,297	13,718

Notes:

Universe: Total number of unduplicated primary and short-term enrollments within the academic year (July 1 to June 30), public schools

The California Department of Education considers students to be homeless if they are unsheltered, living in temporary shelters for people experiencing homelessness, living in hotels/motels, or temporarily doubled up and sharing the housing of other persons due to the loss of housing or economic hardship. The data used for this table was obtained at the school site level, matched to a file containing school locations, geocoded and assigned to jurisdiction, and finally summarized by geography.

Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Education, California Longitudinal Pupil Achievement Data System (CALPADS), Cumulative Enrollment Data (Academic Years 2016-2017, 2017-2018, 2018-2019, 2019-2020))

Emergency Shelters/Transitional Housing

At this time, there are currently no emergency shelters or shelters for domestic violence victims located in Los Altos. The Governmental Constraints section in Appendix C describes how the City permits emergency shelters.

Resources for People Experiencing Homelessness

The Santa Clara County Continuum of Care (CoC) is a broad group of stakeholders dedicated to ending and preventing homelessness in Santa Clara County. The key responsibilities of the CoC are ensuring community-wide implementation of efforts to end homelessness and programmatic and systemic effectiveness.

The Santa Clara County's supportive housing system provides services related to emergency shelters, transitional and permanent housing, rapid rehousing, supportive services, homeless prevention rental assistance, and special initiatives including employment pathways and youth programs.

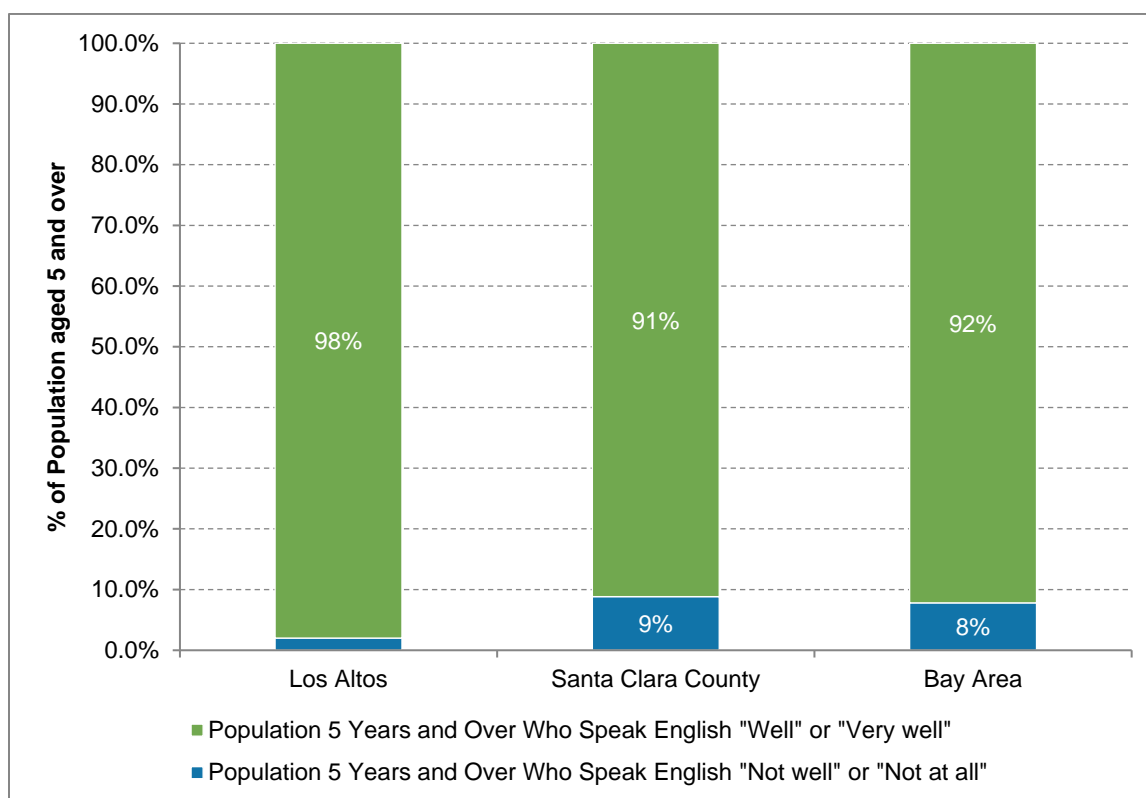
Non-English Speakers

California has long been an immigration gateway to the United States, which means that many languages are spoken throughout the Bay Area. Since learning a new language is universally challenging, it is not uncommon for residents who have immigrated to the United States to have limited English proficiency. This limit can lead to additional disparities if there is a disruption in housing, such as an eviction, because residents might not be aware of their rights, or they might be wary to engage due to immigration status concerns.

In Los Altos, 2.0 percent of residents five years and older identify as speaking English not well or not at all, which is below the proportion for Santa Clara County. Throughout the region the proportion of residents five years and older with limited English proficiency is 7.8 percent. In Los

Altos, this includes a variety of non-English speakers such as Chinese (Mandarin, Cantonese, etc.), Korean, Spanish, and others.⁸

Figure A-29: Population with Limited English Proficiency



Notes:

Universe: Population 5 years and over

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B16005)

A.3.5 Displacement

Because of increasing housing prices, displacement is a major concern in the Bay Area. Displacement has the most severe impacts on low- and moderate-income residents. When individuals or families are forced to leave their homes and communities, they also lose their support network.

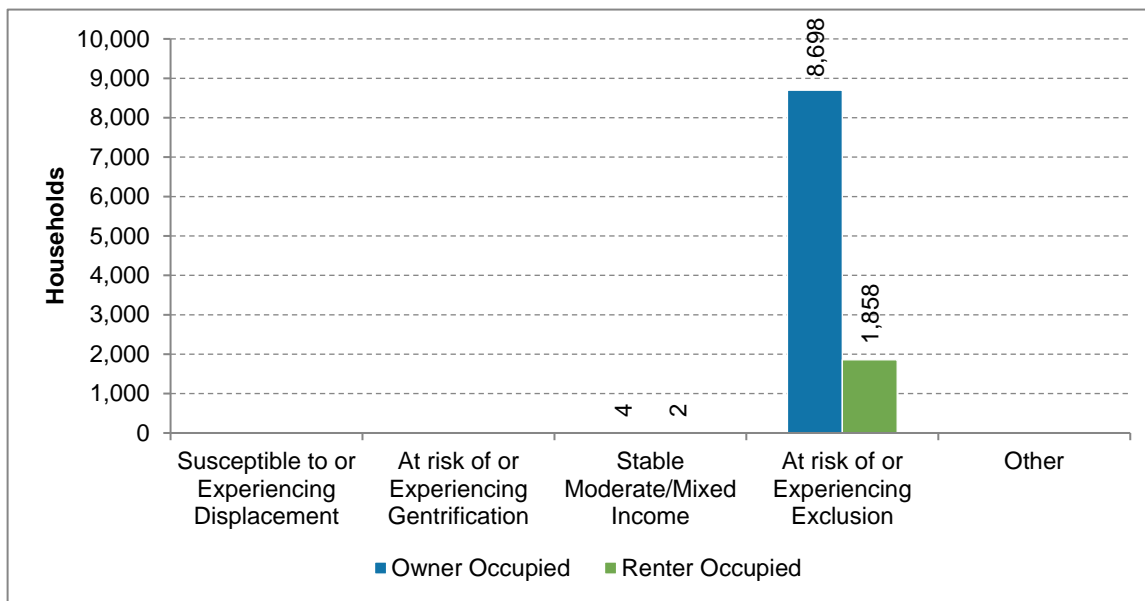
The University of California, Berkeley has mapped all neighborhoods in the Bay Area, identifying their risk for gentrification. In Los Altos, it was found that there are no households that live in

⁸ U.S. Census, American Community Survey 5-Year Data (2015-2019), Table C16001.

neighborhoods that are susceptible to or experiencing displacement and at risk of or undergoing gentrification.

Equally important, some neighborhoods in the Bay Area do not have housing appropriate for a broad section of the workforce. UC Berkeley estimates that 99.9 percent of households in Los Altos live in neighborhoods where low-income households are likely to be excluded due to prohibitive housing costs. Programs are included to facilitate housing for low-income households in Los Altos.

Figure A-30: Households by Displacement Risk and Tenure



Notes:

Universe: Households

Displacement data is available at the census tract level. Staff aggregated tracts up to jurisdiction level using census 2010 population weights, assigning a tract to jurisdiction in proportion to block level population weights. Total household count may differ slightly from counts in other tables sourced from jurisdiction level sources. Categories are combined as follows for simplicity: At risk of or Experiencing Exclusion: At Risk of Becoming Exclusive; Becoming Exclusive; Stable/Advanced Exclusive At risk of or Experiencing Gentrification: At Risk of Gentrification; Early/Ongoing Gentrification; Advanced Gentrification Stable Moderate/Mixed Income: Stable Moderate/Mixed Income Susceptible to or Experiencing Displacement: Low- Income/Susceptible to Displacement; Ongoing Displacement Other: High Student Population; Unavailable or Unreliable Data.

Source: ABAG 2021 Pre-certified Housing Needs Data (Urban Displacement Project for classification, American Community Survey 5-Year Data (2015-2019), Table B25003 for tenure)

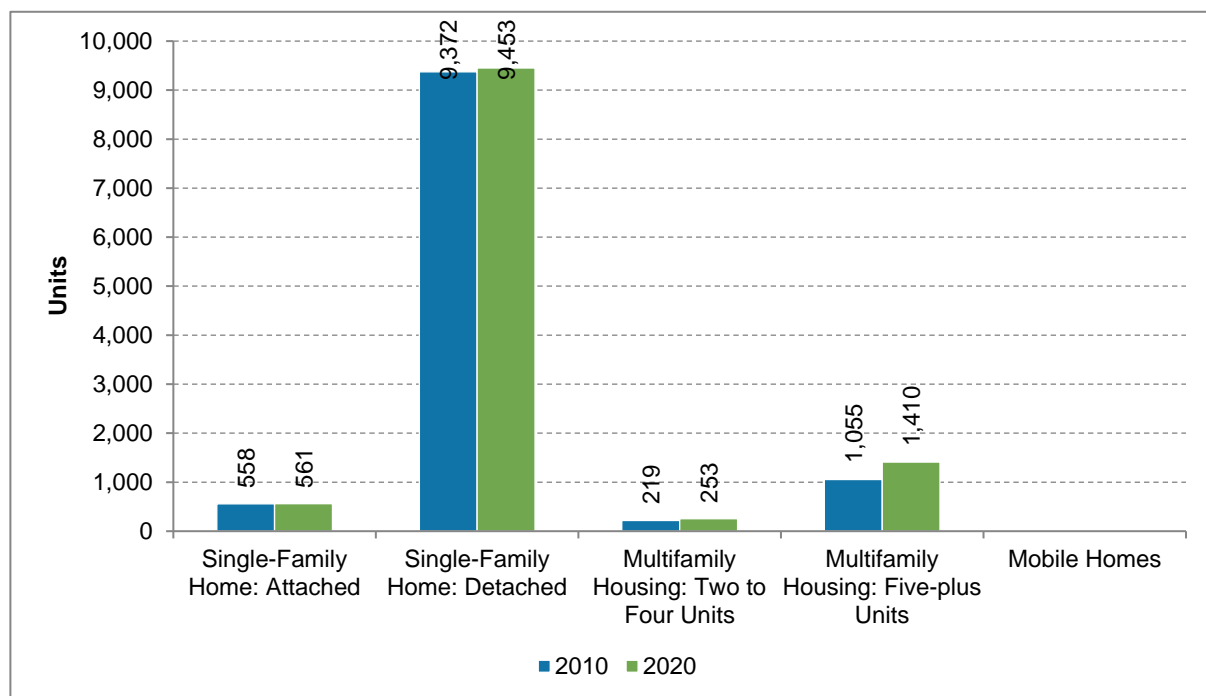
Section A.4 Housing Stock Characteristics

A.4.1 Housing Type and Vacancy

In recent years, most housing produced in the region and across the state consisted of single-family homes and larger multi-unit buildings. However, some households are increasingly interested in “missing middle housing” – including duplexes, triplexes, townhomes, cottage clusters and accessory dwelling units (ADUs). These housing types may open up more options across incomes and tenure, from young households seeking homeownership options to seniors looking to downsize and age-in-place.

Los Altos’ housing stock in 2020 was made up of 81.0 percent single family detached homes, 4.8 percent single family attached homes, 2.2 percent multi-family homes with two to four units, 12.1 percent multi-family homes with five or more units, and no mobile homes. In Los Altos, the housing type that experienced the most growth between 2010 and 2020 was Multi-family Housing: Five-plus Units (see Figure A-31). Total housing unit growth between 2010 and 2020 was 4.2 percent in Los Altos, compared to 6.7 percent in Santa Clara County.

Figure A-31: Housing Type Trends



Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Finance, E-5 series)

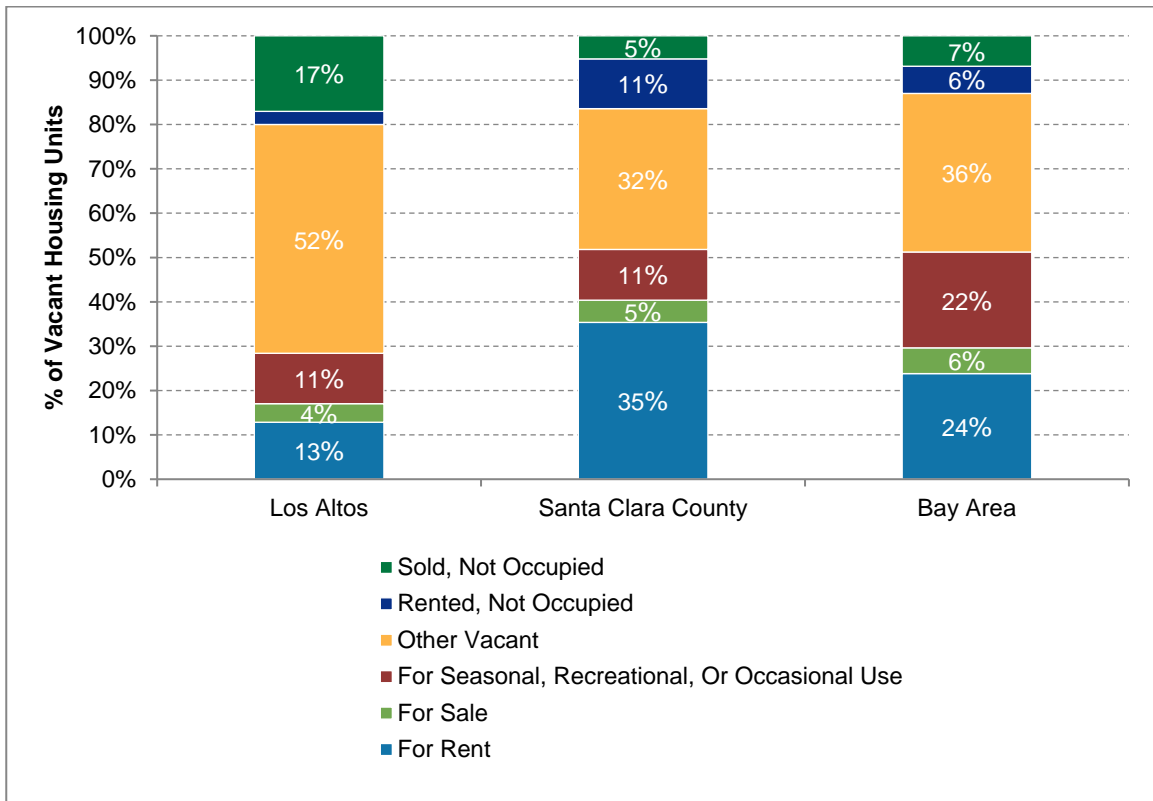
Vacant units make up 3.7 percent of the overall housing stock in Los Altos. According to the 2020 Census, vacant housing units were 5.3 percent of the overall housing stock. The rental vacancy stands at 3.1 percent, while the ownership vacancy rate is 1.0 percent. Of the vacant units, the most common type of vacancy is Other Vacant (see Figure A-32).⁹

Throughout the Bay Area, vacancies make up 2.6 percent of the total housing units, with homes listed for rent; units used for recreational or occasional use, and units not otherwise classified (other vacant) making up the majority of vacancies. The Census Bureau classifies a unit as vacant if no one is occupying it when census interviewers are conducting the American Community Survey or Decennial Census. Vacant units classified as “for recreational or occasional use” are those that are held for short-term periods of use throughout the year. Accordingly, vacation rentals and short-term rentals like AirBnB are likely to fall in this category.¹⁰ The Census Bureau classifies units as “other vacant” if they are vacant due to foreclosure, personal/family reasons, legal proceedings, repairs/renovations, abandonment, preparation for being rented or sold, or vacant for an extended absence for reasons such as a work assignment, military duty, or incarceration. In a region with a thriving economy and housing market like the Bay Area, units being renovated/repared and prepared for rental or sale are likely to represent a large portion of the “other vacant” category. Additionally, the need for seismic retrofitting in older housing stock could also influence the proportion of “other vacant” units in some jurisdictions. The largest share of vacancies in Los Altos is due to “other vacant” reasons, similar to that of Santa Clara County and the Bay Area.

⁹ The vacancy rates by tenure is for a smaller universe than the total vacancy rate first reported, which in principle includes the full stock (3.7 percent). The vacancy by tenure counts are rates relative to the rental stock (occupied and vacant) and ownership stock (occupied and vacant) - but exclude a significant number of vacancy categories, including the numerically significant “other vacant”.

¹⁰ The City does not permit short-term rentals of fewer than 30 days anywhere in the city.

Figure A-32: Vacant Units by Type



Notes:

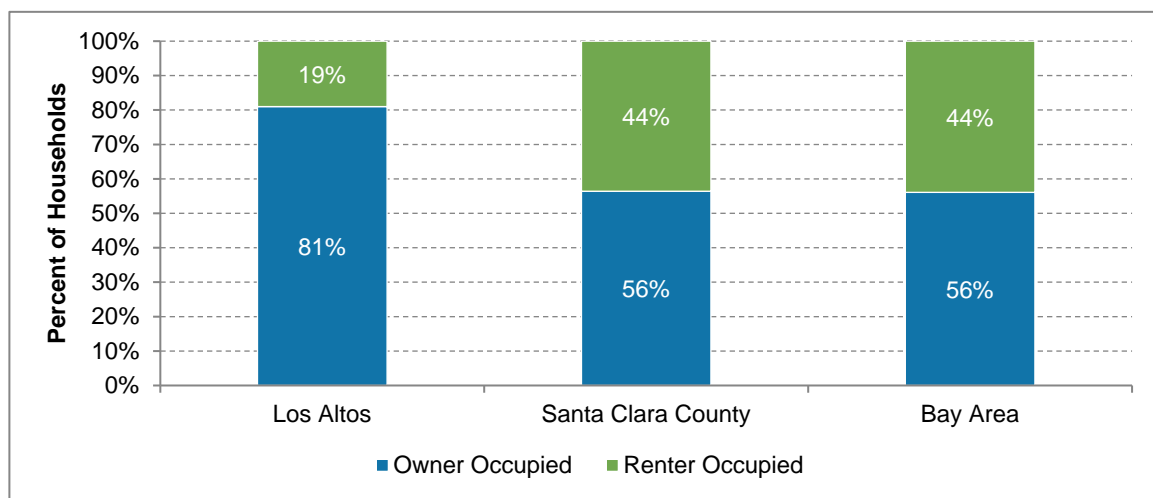
Universe: Vacant housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25004)

A.4.2 Housing Tenure

The number of residents who own their homes compared to those who rent their homes can help identify the level of housing insecurity – ability for individuals to stay in their homes – in a city and region. Generally, renters may be displaced more quickly if prices increase. In Los Altos there are a total of 10,652 housing units, and fewer residents rent than own their homes: 19 percent versus 81 percent (see Figure A-33). By comparison, 44 percent of householders in Santa Clara County and the Bay Area rent their homes. Therefore, Los Altos has a higher share of owner-occupied households than the county or region.

Figure A-33: Housing Tenure



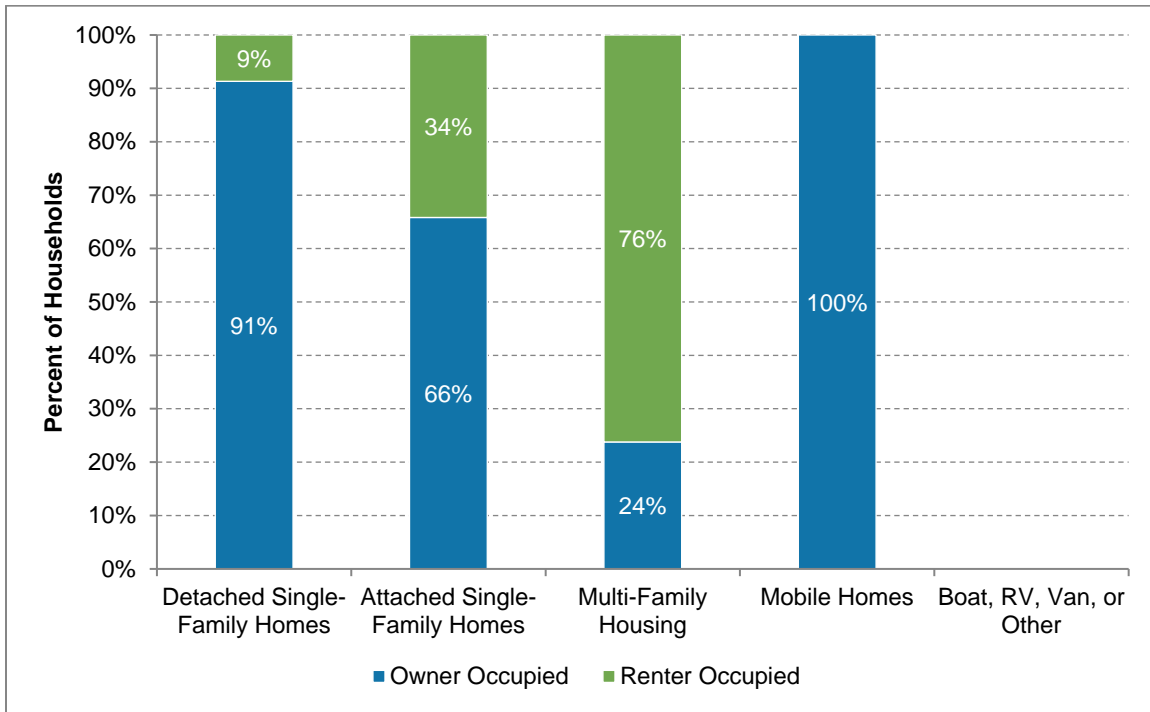
Notes:

Universe: Occupied housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25003)

In many cities, homeownership rates for households in single-family homes are substantially higher than the rates for households in multi-family housing. In Los Altos, 91 percent of households in detached single-family homes are homeowners, while 24 percent of households in multi-family housing are homeowners (see Figure A-34). Therefore, most households in multi-family units in Los Altos are renters.

Figure A-34: Housing Tenure by Housing Type



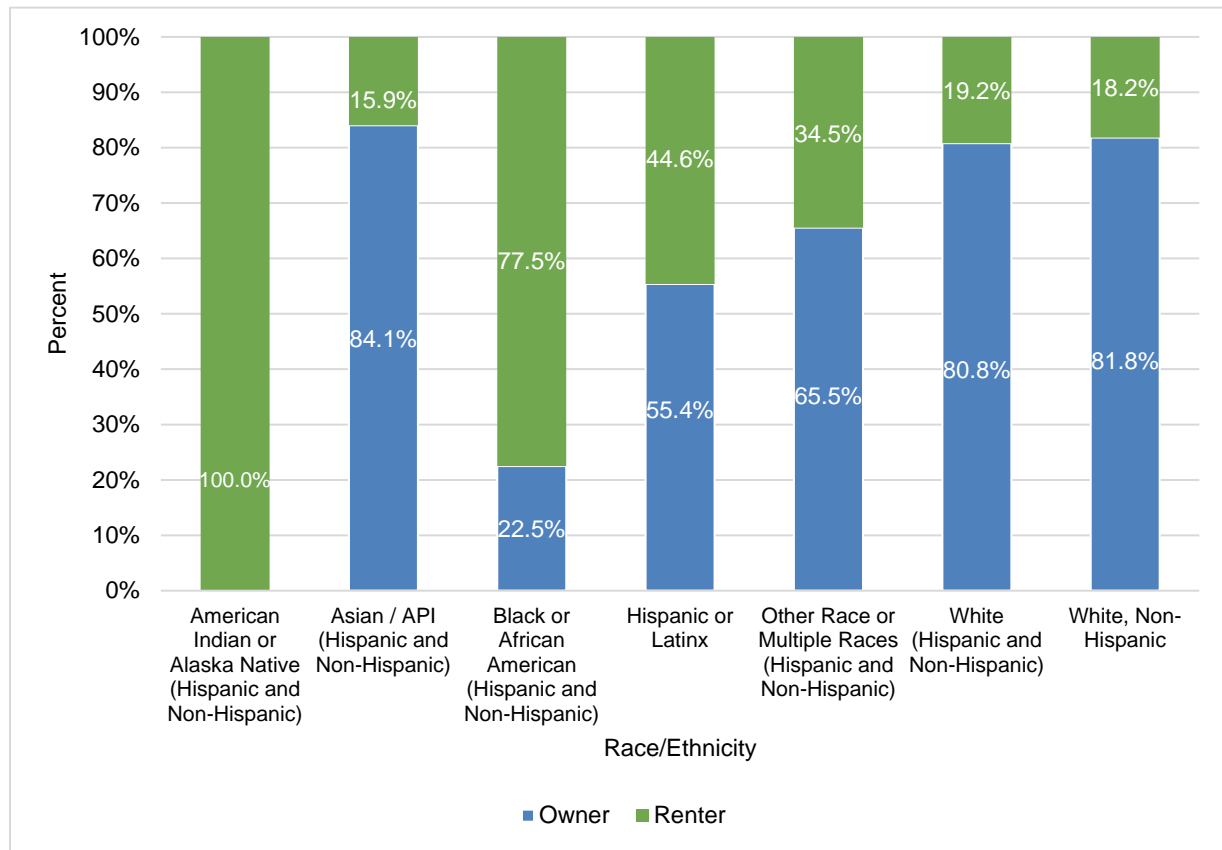
Notes:

Universe: Occupied housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25032)

Homeownership rates often vary considerably across race/ethnicity in the Bay Area and throughout the country. These disparities not only reflect differences in income and wealth but also stem from federal, state, and local policies that limited access to homeownership for communities of color while facilitating homebuying for white residents. While many of these policies, such as redlining, have been formally disbanded, the impacts of race-based policy are still evident across Bay Area communities. In Los Altos, 22.5 percent of Black or African American households owned their homes, while homeownership rates were 84.1 percent for Asian/API households, 55.4 percent for Hispanic or Latinx households, and over 80 percent for White households. Notably, recent changes to State law require local jurisdictions to examine these dynamics and other fair housing issues when updating their Housing Elements. Overall, the two groups with the lowest rates of home ownership are American Indian or Alaskan Native and Black or African American households.

Figure A-35: Housing Tenure by Race of Householder



Notes:

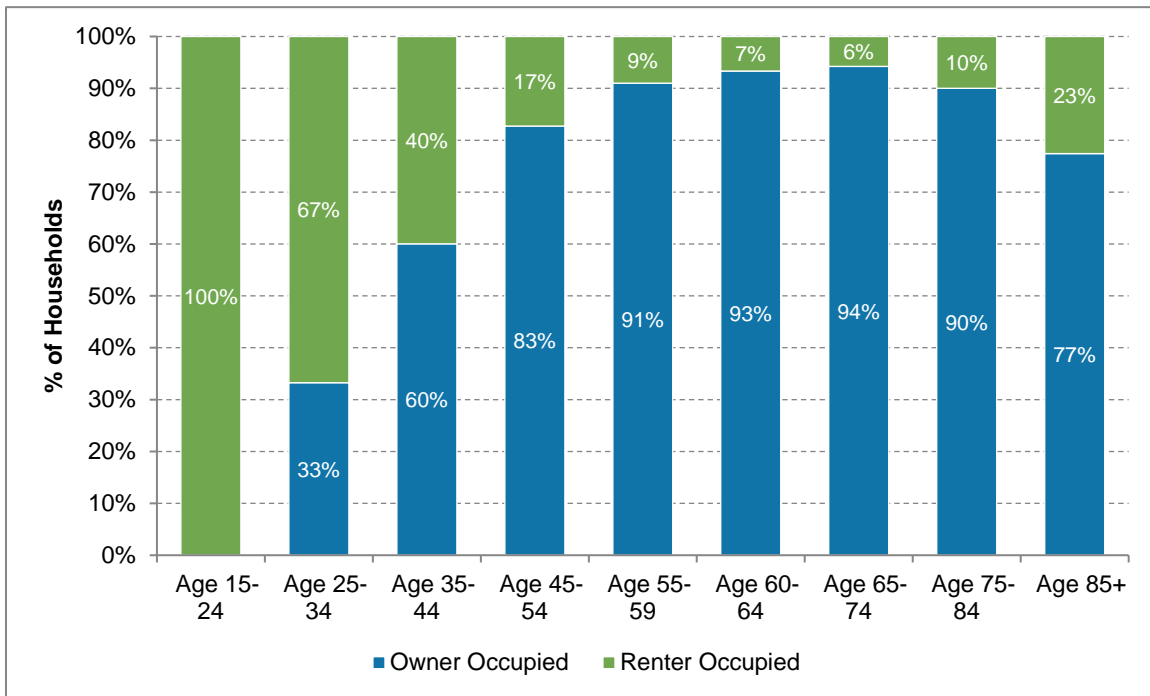
Universe: Occupied housing units

For this table, the Census Bureau does not disaggregate racial groups by Hispanic/Latinx ethnicity. However, data for the white racial group is also reported for white householders who are not Hispanic/Latinx. Since residents who identify as white and Hispanic/Latinx may have very different experiences within the housing market and the economy from those who identify as white and non-Hispanic/Latinx, data for multiple white sub-groups are reported here. The racial/ethnic groups reported in this table are not all mutually exclusive. Therefore, the data should not be summed as the sum exceeds the total number of occupied housing units for this jurisdiction. However, all groups labelled "Hispanic and Non-Hispanic" are mutually exclusive, and the sum of the data for these groups is equivalent to the total number of occupied housing units.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25003(A-I))

The age of residents who rent or own their home can also signal the housing challenges a community is experiencing. Younger households tend to rent and may struggle to buy a first home in the Bay Area due to high housing costs. At the same time, senior homeowners seeking to downsize may have limited options in an expensive housing market. In Los Altos, 45.4 percent of householders between the ages of 25 and 44 are renters, while 10.6 percent of householders over 65 are renters (see Figure A-36).

Figure A-36: Housing Tenure by Age



Notes:

Universe: Occupied housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25007)

A.4.3 Housing Units Permitted

Between 2015 and 2020, 114 housing units were issued permits in Los Altos. Of these housing units permitted, 97.4 percent were for above moderate-income housing, less than two percent were for low or very low-income housing, and less than one percent was for moderate income units (see Table A-13). Because a large share of its 6th Cycle RHNA is allocated for lower-income housing (approximately 40 percent of total RHNA, or 789 units), the City's housing plan (Section IV) contains additional programs and policies to increase representation of very low, low, and moderate-income units permitted.

Table A-13: Housing Permitting, 2015-2020

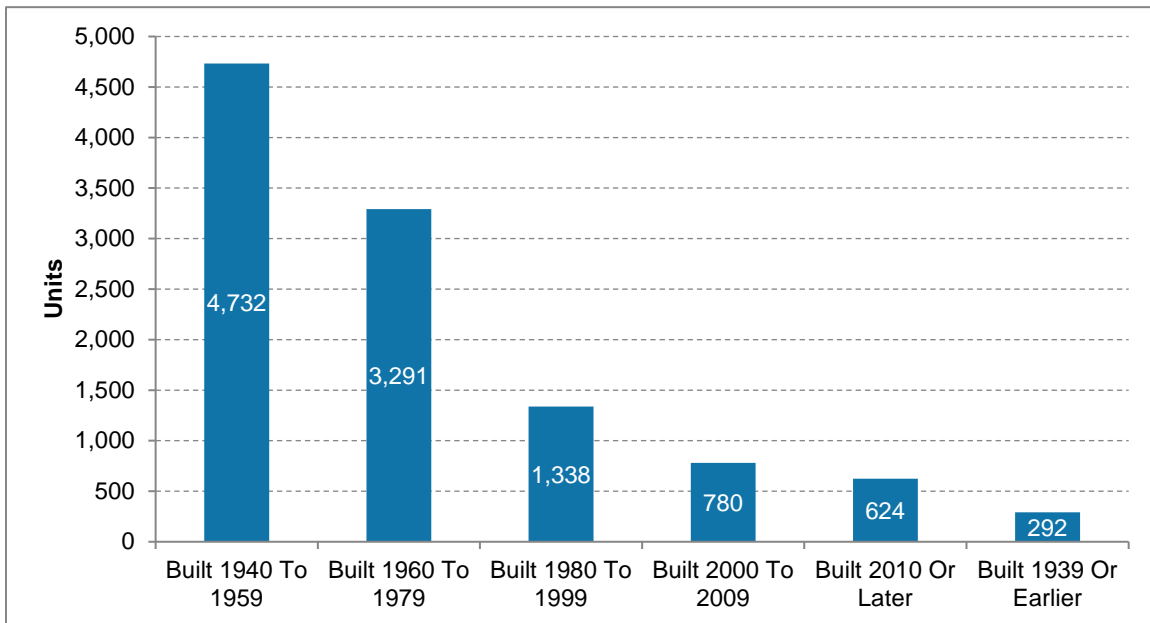
Income Group	Number of Units
Above Moderate-Income Permits	111
Moderate Income Permits	1
Low Income Permits	2
Very Low-Income Permits	0
Total	114
<i>Source: City of Los Altos</i>	

A.4.4 Housing Age and Condition

The age of housing stock is a key indicator of the community's overall housing condition. As homes get older, there is a greater need for maintenance, repair, and/or replacement of key infrastructure systems. If not properly addressed, an aging housing stock can represent poorer living standards, incur more expensive repair costs and, under certain conditions, lower overall property values.

Production has not kept up with housing demand for several decades in the Bay Area, as the total number of units built and available has not yet come close to meeting the population and job growth experienced throughout the region. In Los Altos, the largest proportion of the housing stock was built between 1940 to 1959, with 4,732 units constructed during this period (see Figure A-37). The housing stock in Santa Clara County is newer than that of Los Altos, with the largest portion of units built 1960 to 1979. Based on U.S. Census Bureau American Community Survey (ACS) data, of the Santa Clara County housing stock, 22.6 percent was built before 1960; while 45.4 percent of Los Altos' housing stock was built before 1960. Since 2010, 5.6 percent of the current housing stock, or 624 units, was built according to ACS data.

Figure A-37: Housing Units by Year Structure Built



Notes:

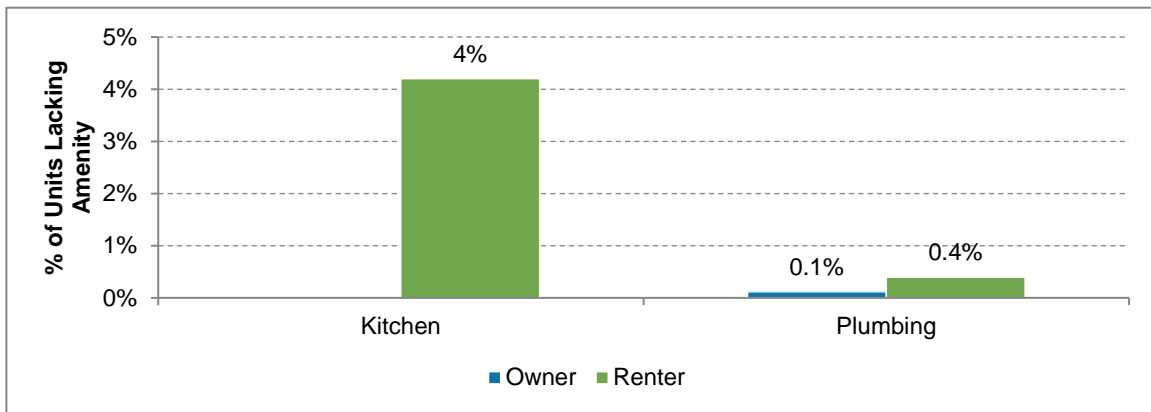
Universe: Housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25034)

Substandard Housing

Housing costs in the region are among the highest in the country, which could result in households, particularly renters, needing to live in substandard conditions in order to afford housing. Generally, there is limited data on the extent of substandard housing issues in a community. However, the Census Bureau data included in the graph below gives a sense of some of the substandard conditions that may be present in Los Altos. For example, 4.2 percent of renters (85 units) in Los Altos reported lacking a kitchen and 0.4 percent of renters (eight units) lacked plumbing, compared to 0.0 percent of owners who lacked a kitchen and 0.1 percent of owners (9 units) who lacked plumbing (see Figure A-38).

Figure A-38: Substandard Housing Issues



Notes: Per HCD guidance, this data should be supplemented by local estimates of units needing to be rehabilitated or replaced based on recent windshield surveys, local building department data, knowledgeable builders/developers in the community, or nonprofit housing developers or organizations.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25053, Table B25043, Table B25049)

The City provided additional information on residential code enforcement cases in Los Altos. Since 2015, there were only five cases regarding substandard housing conditions. These cases related to unpermitted work, dilapidated conditions, and/or no functional heat. The City works diligently with property owners to address these issues and only has one active case related to substandard housing conditions.

The City's Code Enforcement Division estimates that between five and 10 residential units in Los Altos require major rehabilitation. This estimate is based on the Code Enforcement staff's processing of code compliance cases and familiarity with Los Altos neighborhoods and buildings. Although this is a small number of units, the City will continue to implement its code inspection and enforcement program to address substandard housing conditions (Program 5.D).

Section A.5 Housing Costs and Affordability

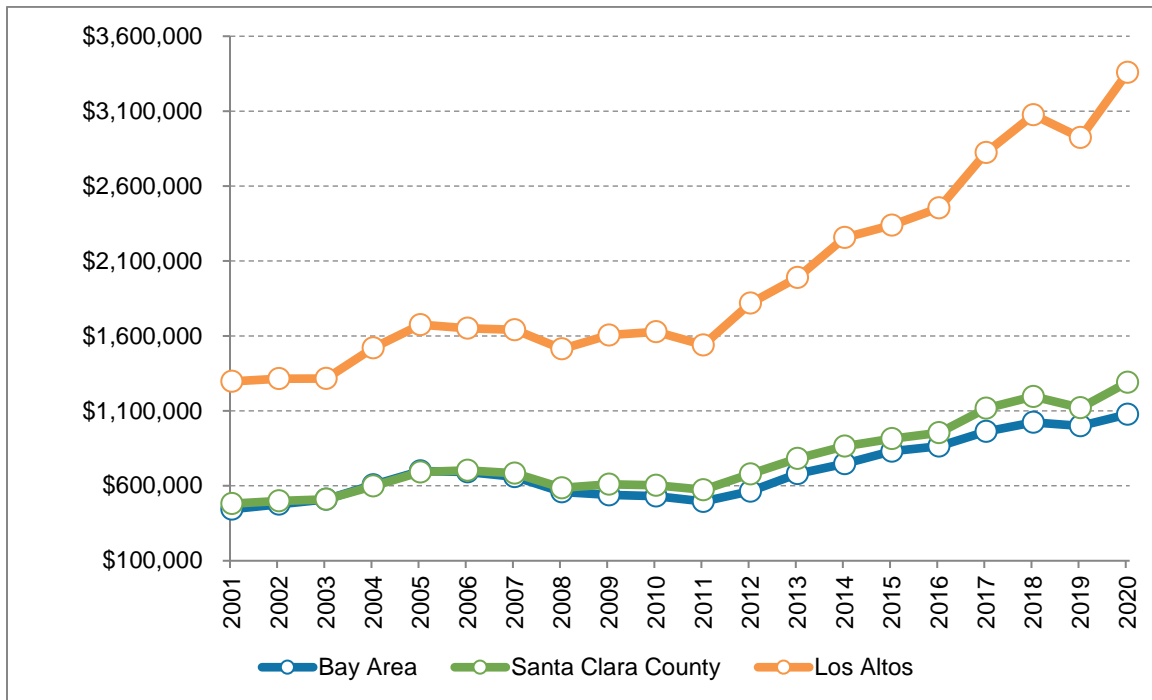
A.5.1 Ownership Costs

Home prices reflect a complex mix of supply and demand factors, including an area's demographic profile, labor market, prevailing wages and job outlook, coupled with land and construction costs. In the Bay Area, the costs of housing have long been among the highest in the nation. The typical home value in Los Altos was estimated at \$3,358,590 by December of 2020, per data from Zillow (see Figure A-39).¹¹ By comparison, the typical home value was \$1,290,970 in Santa Clara County and \$1,077,230 in the Bay Area.

The region's home values have increased steadily since 2000, besides a decrease during the Great Recession. The rise in home prices has been especially steep since 2012, with the home value in the Bay Area nearly doubling during this time. Between 2001 and 2020, the typical home value increased by 159 percent in Los Altos. The rate of growth for home values in Los Altos was less than for Santa Clara County (168 percent), but greater than for the Bay Area (142 percent) (see Figure A-39).

¹¹ According to the Zillow Home Value Index (ZHVI), typical home values in Los Altos increased to over \$3.5 million in 2021.

Figure A-39: Zillow Home Value Index (ZHVI)



Notes:

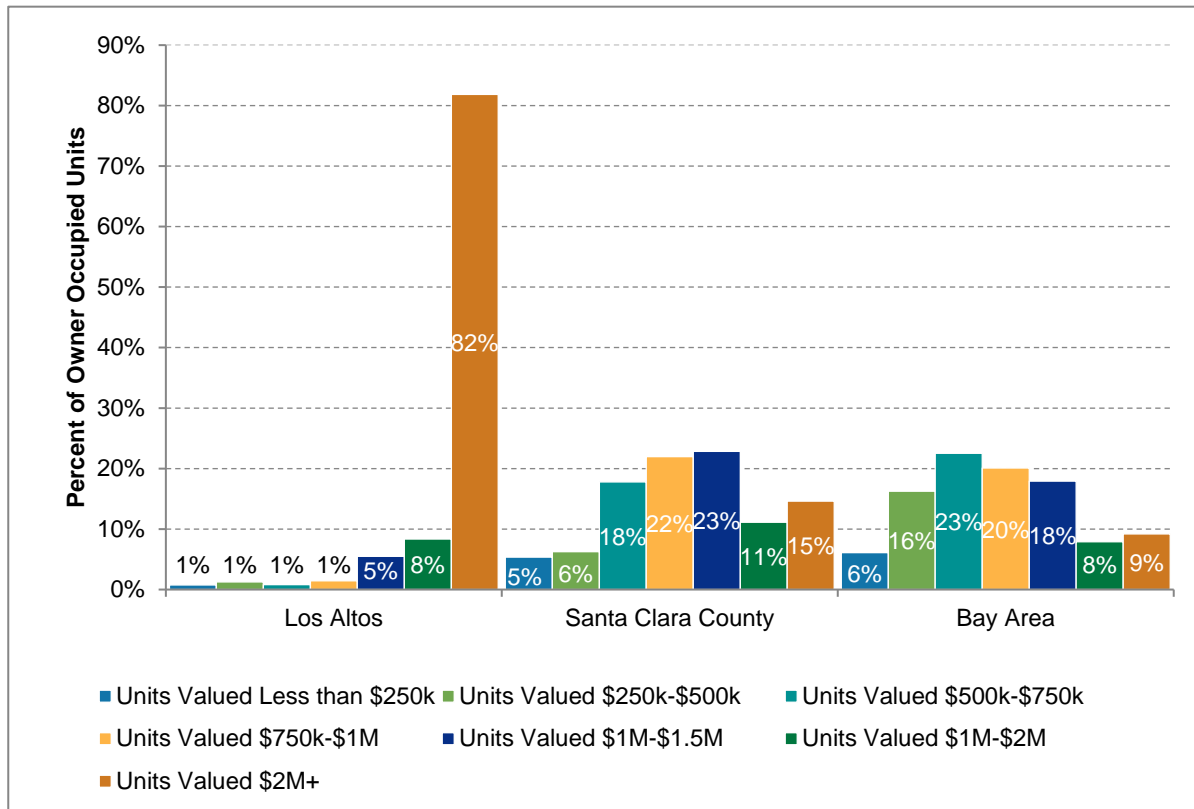
Universe: Owner-occupied housing units

Zillow describes the ZHVI as a smoothed, seasonally adjusted measure of the typical home value and market changes across a given region and housing type. The ZHVI reflects the typical value for homes in the 35th to 65th percentile range. The ZHVI reflects the typical value for homes in the 35th to 65th percentile range. The ZHVI includes all owner-occupied housing units, including both single-family homes and condominiums. More information on the ZHVI is available from Zillow. The regional estimate is a household-weighted average of county-level ZHVI files, where household counts are yearly estimates from DOF's E-5 series. For unincorporated areas, the value is a population weighted average of unincorporated communities in the county matched to census-designated population counts.

Source: ABAG 2021 Pre-certified Housing Needs Data (Zillow, Zillow Home Value Index (ZHVI))

Based on U.S. Census data, which often lags market valuations, the largest proportion of homes in Los Altos were valued at \$2M+ (see Figure A-40). By comparison, the largest share of units in the county were valued between \$1M and \$1.5M and between \$500,000 and \$750,000 in the Bay Area.

Figure A-40: Home Values of Owner-Occupied Units



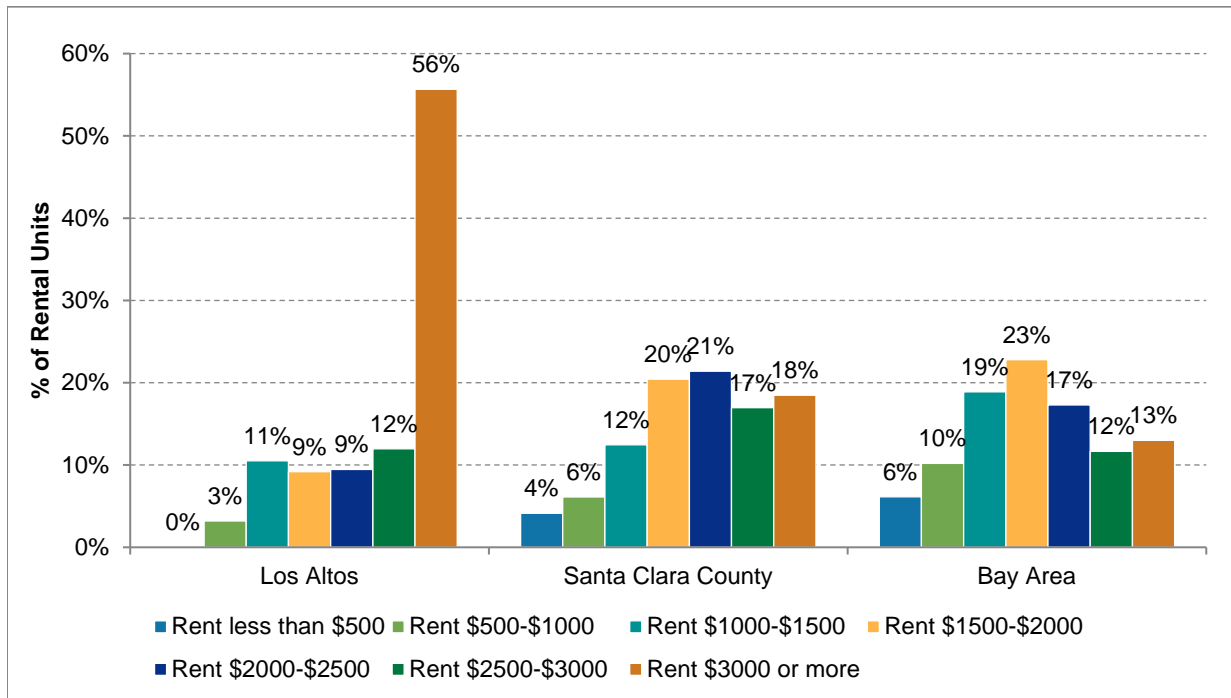
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25075)

A.5.2 Rental Costs

Similar to home values, rents have also increased dramatically across the Bay Area in recent years. Many renters have been priced out, evicted or displaced, particularly communities of color. Residents finding themselves in one of these situations may have had to choose between commuting long distances to their jobs and schools or moving out of the region, and sometimes, out of the state.

It is more expensive to rent a home in Los Altos than it is in Santa Clara County and the Bay Area. Based on U.S. Census data 55.7 percent of rental units in Los Altos rented for \$3,000 or more per month, and 12.0 percent of units rented at \$2,500 to \$3,000 per month (see Figure A-41). In the county, the largest share of units is in the \$2,000 to \$2,500 range compared to the \$1,500 to \$2,000 range for the Bay Area as a whole.

Figure A-41: Contract Rents for Renter-Occupied Units



Notes:

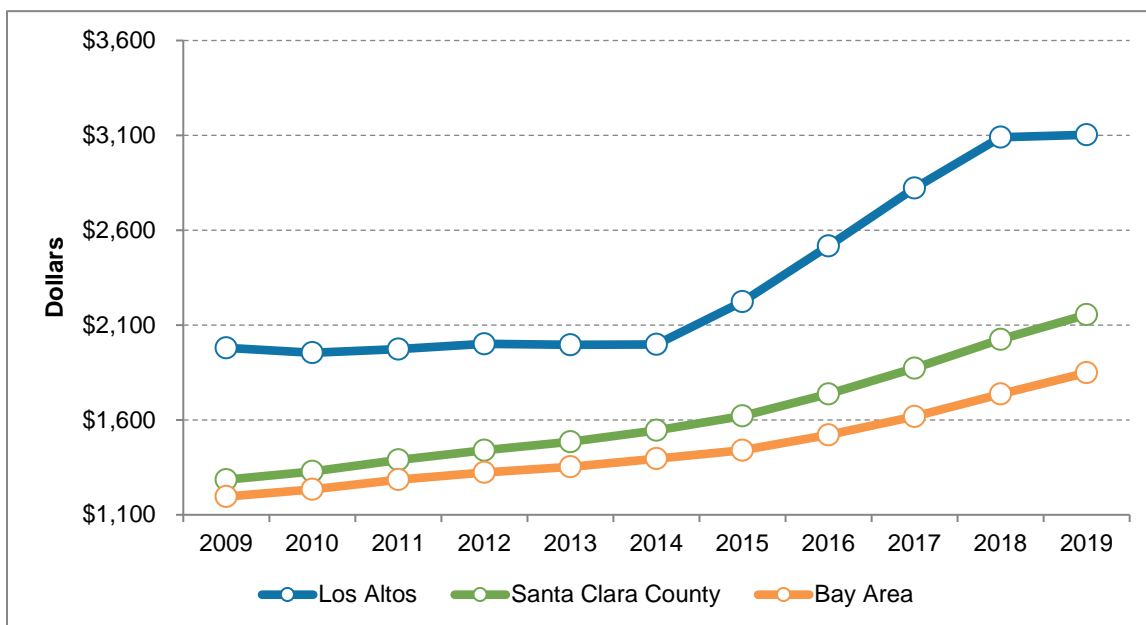
Universe: Renter-occupied housing units paying cash rent

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25056)

According to U.S. Census Data, the median rent in Los Altos has increased by 56.7 percent since 2009, from \$1,980 to \$3,103 per month (see Figure A-42). In Santa Clara County, the median rent has increased 67.7 percent, from \$1,285 to \$2,155. The median rent in the region has also increased during this time from \$1,200 to \$1,850, a 54 percent increase. While Los Altos' rent increase outpaced the Bay Area but not the county, Los Altos' rent is 1.4 times greater than that of the county.

Since U.S. Census data often lags market rates, Zillow rental data was obtained to provide more current market rates. Zillow data shows that the typical observed rent price for all housing unit types was approximately \$6,490 per month in October 2022.

Figure A-42: Median Contract Rent



Notes:

Universe: Renter-occupied housing units paying cash rent

For unincorporated areas, median is calculated using distribution in B25056.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data releases, starting with 2005-2009 through 2015-2019, B25058, B25056 (for unincorporated areas). County and regional counts are weighted averages of jurisdiction median using B25003 rental unit counts from the relevant year)

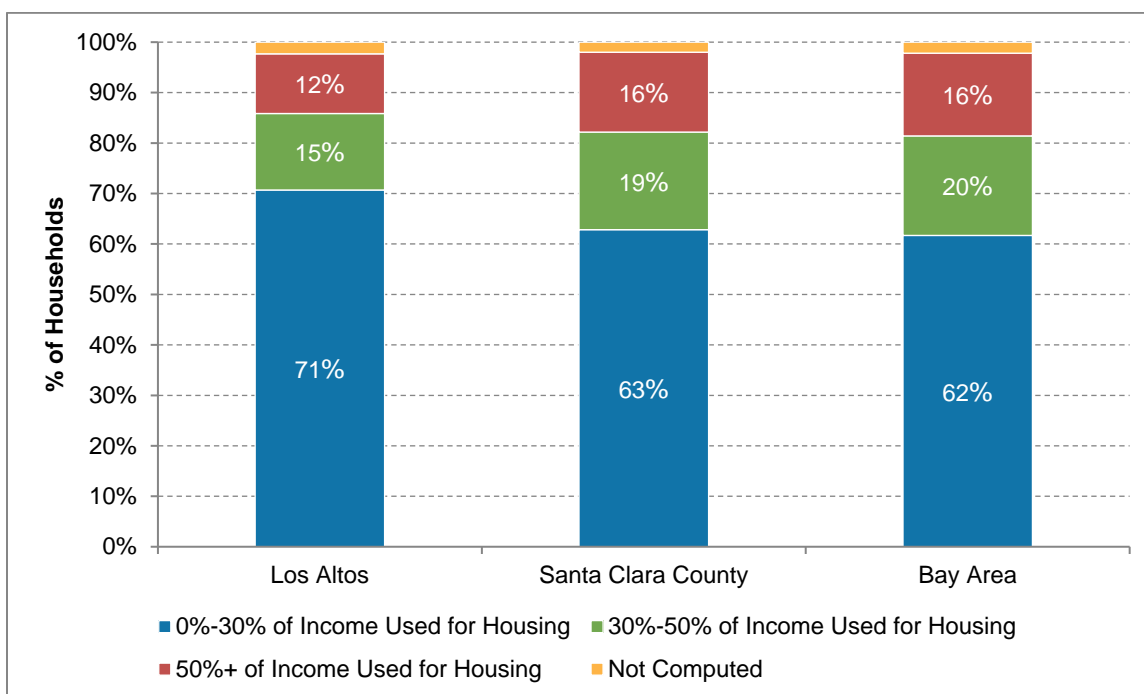
A.5.3 Overpayment

A standard measure of housing affordability can be determined by comparing the cost of market rate housing to the price residents can afford to pay for housing based on their income levels. A household is considered “cost burdened” if it spends more than 30 percent of its monthly income on housing costs, while those who spend more than 50 percent of their income on housing costs are considered “severely cost burdened.” Low-income residents are the most impacted by high housing costs and experience the highest rates of cost burden. When a household is overpaying for housing costs, the household has less disposable income for other necessities, including health care, food, and clothing. Spending such large portions of their income on housing puts low-income households at higher risk of displacement, eviction, or homelessness. In the event of unexpected circumstances, such as loss of employment and health problems, lower-income households with a burdensome housing cost are more likely to become homeless or be forced to double-up with other households.

Los Altos has a lower proportion of cost-burdened households compared to the county and the Bay Area. Of Los Altos’ households, approximately 15 percent are cost burdened (1,613

households), and 12 percent are severely cost burdened (1,260 households). In the county, the proportions (19 percent and 16 percent, respectively) are higher (see Figure A-43).

Figure A-43: Cost Burden Severity



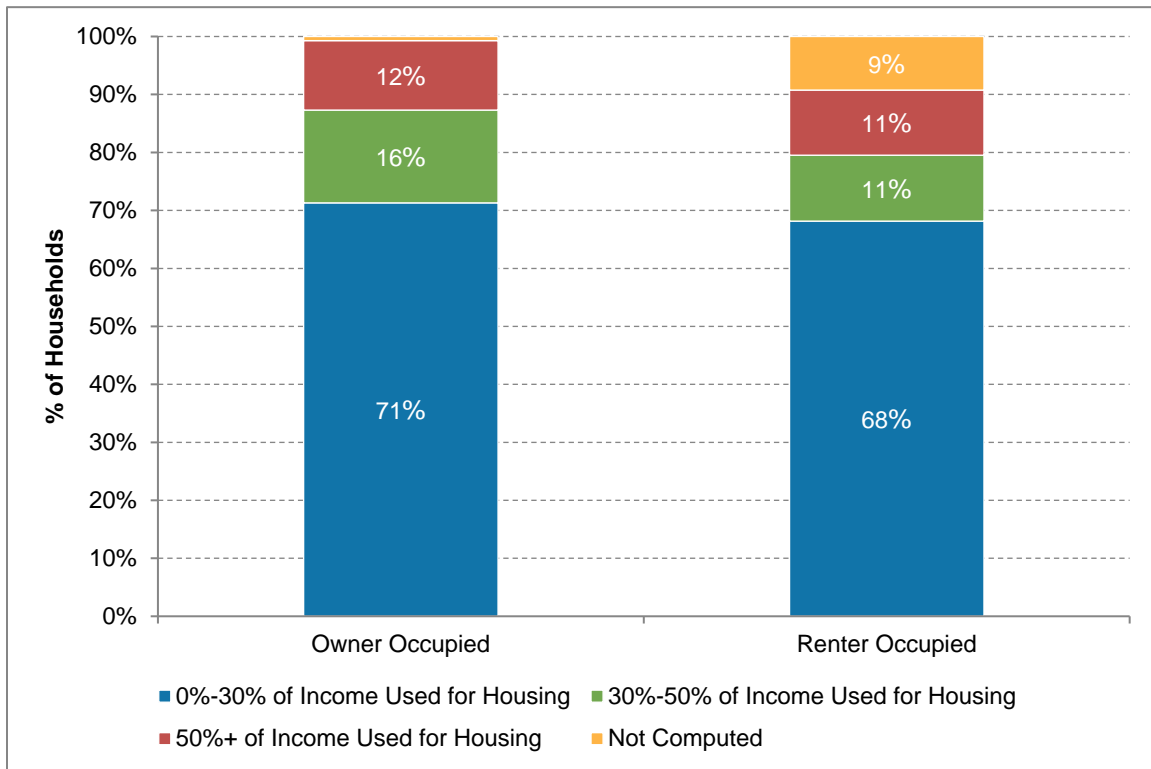
Notes:

Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is "select monthly owner costs", which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30 percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50 percent of monthly income.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25070, B25091)

Renters are often more cost-burdened than owners. While the housing market has resulted in home prices increasing dramatically, homeowners often have mortgages with fixed rates, whereas renters are more likely to be impacted by market increases. When looking at the cost burden across tenure in Los Altos, 11.4 percent of renter households (230 households) spend 30 to 50 percent of their income on housing compared to 16.0 percent of those that own (1,383 households) (see Figure A-44). Additionally, 11.2 percent of renter households (227 households) spend 50 percent or more of their income on housing, while 12.0 percent of owner households (1,033 households) are severely cost burdened. However, in Los Altos, homeowners are more cost burdened than renters. In total, almost 23 percent of renters (457 households) are cost burdened, compared to 28 percent of owners (2,416 households).

Figure A-44: Cost Burden by Tenure



Notes:

Universe: Occupied housing units

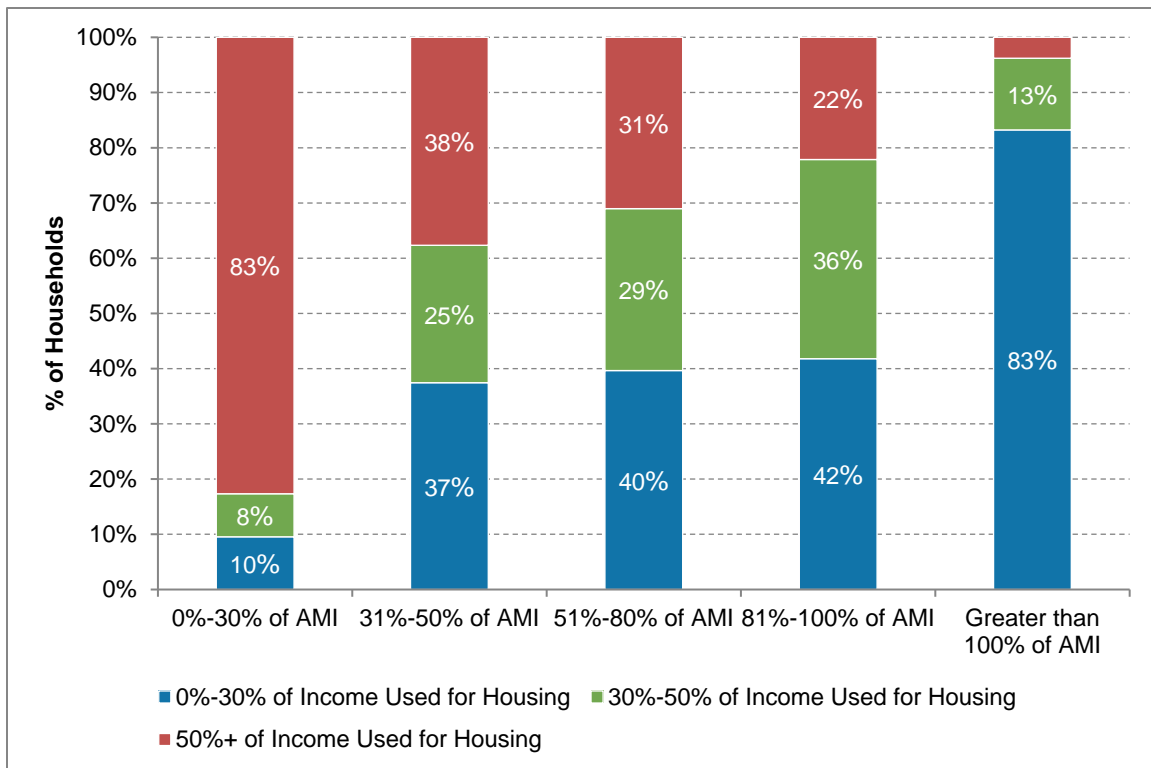
Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is “select monthly owner costs”, which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30 percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50 percent of monthly income.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25070, B25091)

While approximately 12 percent of households spend 50 percent or more of their income on housing, and 15 percent spend 30 to 50 percent, these rates vary greatly across income categories (see Figure A-45). As expected, lower-income households are more likely to be housing cost burdened than higher-income households. For example, 82.7 percent of Los Altos households making no more than 30 percent of AMI (520 households) spend the majority of their income on housing. In total, 1,193 lower-income households (80 percent of AMI and below) are cost burdened. Over half of households earning between 80 and 100 percent of AMI are cost burdened (355 households). For Los Altos residents making more than 100 percent of AMI, just 3.8 percent are severely cost-burdened (310 households), and 83.2 percent of those making more than 100 percent of AMI spend less than 30 percent of their income on housing.

Low-income households that rent are also more likely to overpay for housing than low-income homeowners. Among low-income Los Altos households that are cost burdened, 21 percent (250 households) rent their home, and 79 percent (945) are homeowners.

Figure A-45: Cost Burden by Income Level



Notes:

Universe: Occupied housing units

Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is "select monthly owner costs", which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50percent of monthly income. Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose-Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

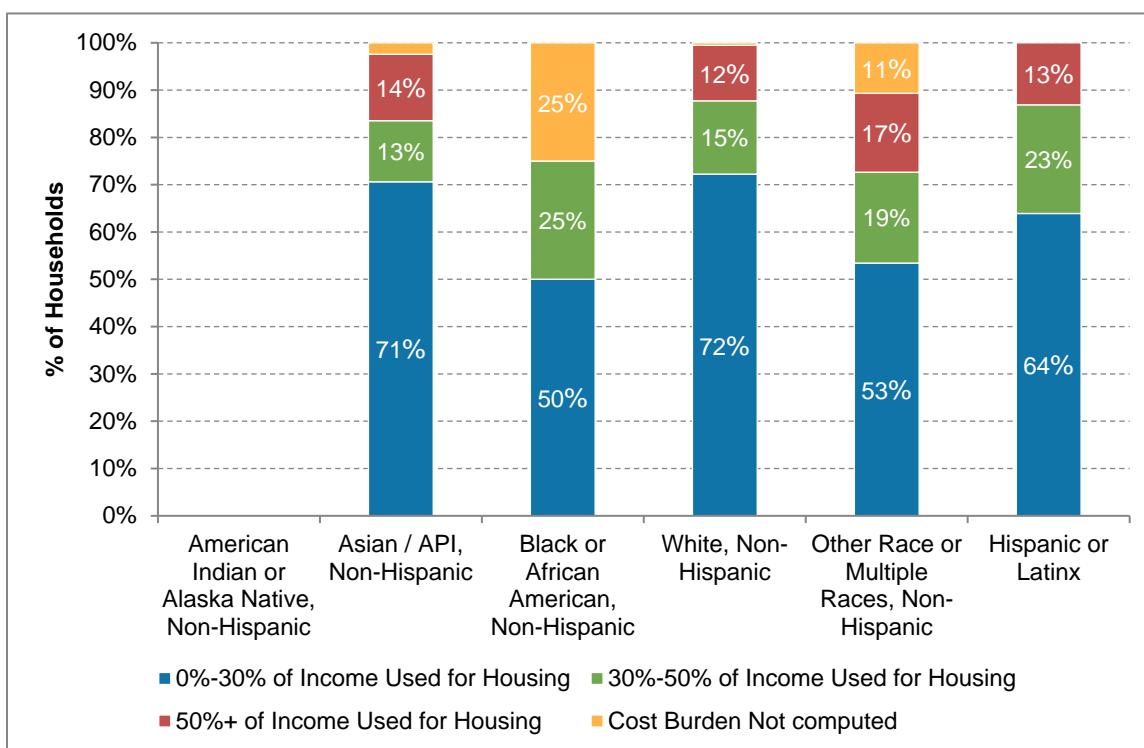
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Various policies and programs are included to provide more affordable housing options and reduce the level of overpayment experienced in Los Altos. These include programs for inclusionary housing (Program 2.A), assistance and incentives for affordable housing developments (Program 2.C), accessory dwelling units (Program 2.D), housing rehabilitation for low-income households (Program 5.E), and Housing Choice Vouchers (Program 6.D).

Currently, people of color are more likely to experience poverty and financial instability as a result of federal and local housing policies that have historically excluded them from the same opportunities extended to white residents. As a result, they often pay a greater percentage of their income on housing, and in turn, are at a greater risk of housing insecurity.

Black or African American (Non-Hispanic) households are the most cost burdened with 25.0 percent spending 30 to 50 percent of their income on housing, and Other Race or Multiple Races (Non-Hispanic) households are the most severely cost burdened with 16.7 percent spending more than 50 percent of their income on housing (see Figure A-46).

Figure A-46: Cost Burden by Race



Notes:

Universe: Occupied housing units

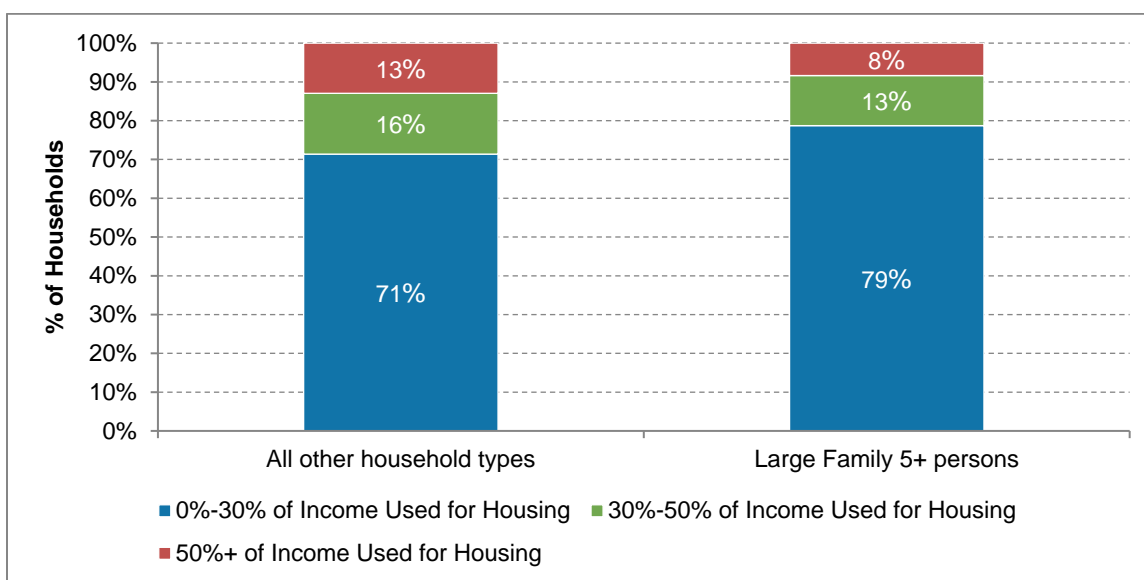
Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is "select monthly owner costs", which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30 percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50 percent of monthly income. For the purposes of this graph, the "Hispanic or Latinx" racial/ethnic group represents those who identify as having Hispanic/Latinx ethnicity and may also be members of any racial group. All other racial categories on this graph represent those who identify with that racial category and do not identify with Hispanic/Latinx ethnicity.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Large family households often have special housing needs due to a lack of adequately sized affordable housing available. The higher costs required for homes with multiple bedrooms can result in larger families experiencing a disproportionate cost burden than the rest of the population and can increase the risk of housing insecurity.

In Los Altos, 12.9 percent of large family households experience a cost burden of 30 percent to 50 percent, while 8.3 percent of households spend more than half of their income on housing. Approximately 15.7 percent of all other households have a cost burden of 30 percent to 50 percent, with 12.9 percent of households spending more than 50 percent of their income on housing (see Figure A-47). Therefore, larger families in Los Altos are not significantly more likely to be cost burdened than all other household types.

Figure A-47: Cost Burden by Household Size



Notes:

Universe: Occupied housing units

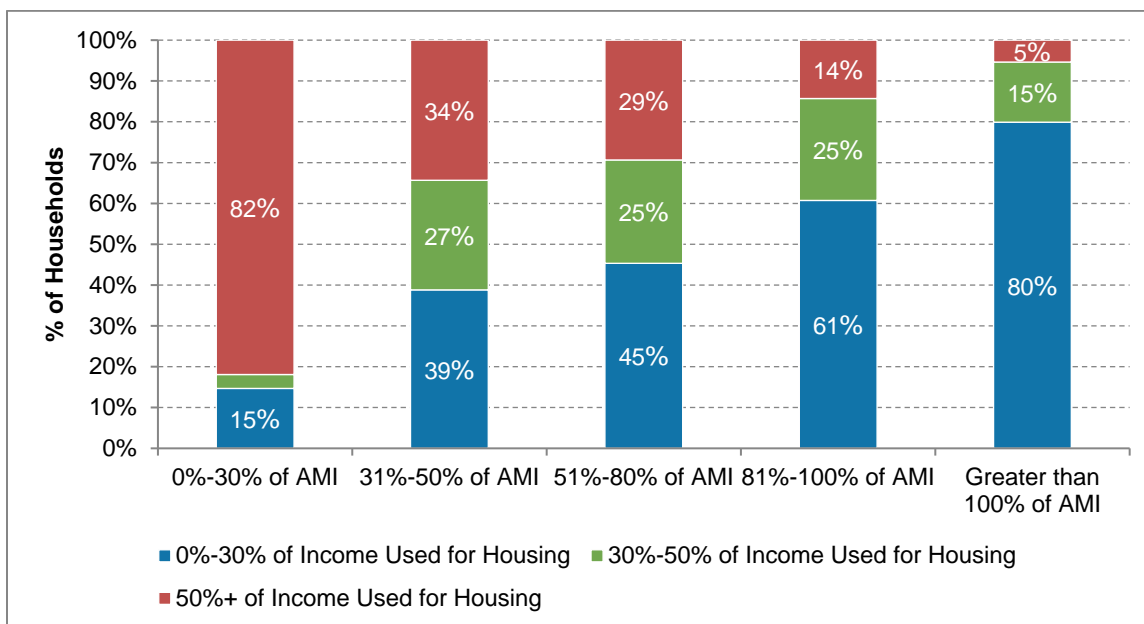
Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is “select monthly owner costs”, which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30 percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50 percent of monthly income.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

When cost-burdened seniors are no longer able to make house payments or pay rents, displacement from their homes can occur, putting further stress on the local rental market or forcing residents out of the community they call home. Understanding how seniors might be cost-burdened is of particular importance due to their special housing needs, particularly for low-income seniors. 81.9 percent of senior households making less than 30 percent of AMI are spending the majority of their income on housing (335 households). For senior households

making more than 100 percent of AMI, 79.9 percent are not cost burdened and spend less than 30 percent of their income on housing (see Figure A-48). In total, 36.7 percent of all senior households are cost burdened (1,299 households), but almost 68 percent of low-income senior households are cost burdened (759 households).

Figure A-48: Cost-Burdened Senior Households by Income Level



Notes:

Universe: Senior households

For the purposes of this graph, senior households are those with a householder who is aged 62 or older. Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is “select monthly owner costs”, which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50percent of monthly income. Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose- Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Table A-14: Cost-Burdened Senior Households by Income Level

Income Group	0%-30% of Income Used For Housing	30%-50% of Income Used for Housing	50%+ of Income Used for Housing	% Cost Burdened
0%-30% of AMI	60	14	335	85.3%
31%-50% of AMI	130	90	115	61.2%
51%-80% of AMI	170	95	110	54.7%
81%-100% of AMI	170	70	40	39.3%
Greater than 100% of AMI	1,710	315	115	20.1%
Totals	2,240	584	715	36.7%
<i>Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)</i>				

Housing Costs Compared to Ability to Pay

The ability to pay for housing is a function of housing cost and other essential living expenses in relation to household income. Since above-moderate income households do not generally have problems in locating affordable units, affordable units are frequently defined as those reasonably priced for households that are low to moderate income.

Table A-15 shows the 2021 income limits and compares these income limits to affordable rent and purchase prices (defined as being no more than 30 percent of gross income). The median gross rent in Los Altos (approximately \$3,100 as seen in the Rental Costs section above) is affordable to those earning at least 100 percent of AMI. However, the median purchase price of a home in Los Altos (over \$3M) is out of reach for even high-earning households. Based on December 2020 home price data, four-person households must earn well over more than 200 percent of AMI to be able to afford to buy a home in the city.

Table A-15: 2021 Santa Clara County Ability to Pay for Housing and Fair Market Rent and Purchase Prices

	Number of Persons in Household			
	1	2	3	4
Extremely Low (0-30% AMI)				
Annual Income Limit	\$34,800	\$39,800	\$44,750	\$49,700
Monthly Income	\$2,900	\$3,317	\$3,729	\$4,142
Max. Monthly Gross Rent ¹	\$870	\$995	\$1,119	\$1,243
Max. Purchase Price 5% down ²	\$145,700	\$162,00	\$193,200	\$216,800
Max. Purchase Price 20% down ³	\$190,500	\$221,700	\$252,500	\$283,500
Very Low (30-50% AMI)				
Annual Income Limit	\$58,00	\$66,300	\$74,600	\$82,850
Monthly Income	\$4,833	\$5,525	\$6,217	\$6,904
Max. Monthly Gross Rent ¹	\$1,450	\$1,658	\$1,865	\$2,071
Max. Purchase Price 5% down ²	\$256,300	\$295,900	\$335,400	\$374,500
Max. Purchase Price 20% down ³	\$335,000	\$386,800	\$438,500	\$489,600
Low (50-80% AMI)				
Annual Income Limit	\$82,450	\$94,200	\$106,000	\$117,750
Monthly Income	\$6,871	\$7,850	\$8,833	\$9,813
Max. Monthly Gross Rent ¹	\$2,061	\$2,355	\$2,650	\$2,944
Max. Purchase Price 5% down ²	\$372,600	\$428,700	\$484,800	\$541,000
Max. Purchase Price 20% down ³	\$487,300	\$560,400	\$634,000	\$707,200
Median (100% AMI)				
Annual Income Limit	\$105,900	\$121,050	\$136,150	\$151,300
Monthly Income	\$8,825	\$10,088	\$11,346	\$12,608
Max. Monthly Gross Rent ¹	\$2,648	\$3,026	\$3,404	\$3,783
Max. Purchase Price 5% down ²	\$484,500	\$556,500	\$628,500	\$700,800
Max. Purchase Price 20% down ³	\$633,500	\$727,500	\$821,700	\$916,300
Moderate (80-120% AMI)				
Annual Income Limit	\$127,100	\$145,250	\$163,400	\$181,550
Monthly Income	\$10,592	\$12,104	\$13,617	\$15,129
Max. Monthly Gross Rent ¹	\$3,178	\$3,631	\$4,085	\$4,539
Max. Purchase Price 5% down ²	\$585,500	\$671,800	\$758,300	\$844,800
Max. Purchase Price 20% down ³	\$765,500	\$878,300	\$991,500	\$1,104,500
120-150% AMI				
Annual Income Limit	\$158,850	\$181,575	\$204,225	\$226,950
Monthly Income	\$13,283	\$15,131	\$17,019	\$18,913

Table A-15: 2021 Santa Clara County Ability to Pay for Housing and Fair Market Rent and Purchase Prices

	Number of Persons in Household			
	1	2	3	4
Max. Monthly Gross Rent ¹	\$3,971	\$4,539	\$5,106	\$5,674
Max. Purchase Price 5% down ²	\$736,500	\$844,800	\$952,900	\$1,061,000
Max. Purchase Price 20% down ³	\$963,000	\$1,104,500	\$1,245,800	\$1,387,300
150-180% AMI				
Annual Income Limit	\$190,620	\$217,890	\$245,070	\$272,340
Monthly Income	\$15,885	\$18,158	\$20,423	\$22,695
Max. Monthly Gross Rent ¹	\$4,766	\$5,447	\$6,127	\$6,809
Max. Purchase Price 5% down ²	\$880,000	\$1,017,800	\$1,147,300	\$1,277,300
Max. Purchase Price 20% down ³	\$1,161,000	\$1,330,700	\$1,500,000	\$1,670,000
180-200% AMI				
Annual Income Limit	\$211,800	\$242,100	\$272,300	\$302,600
Monthly Income	\$17,650	\$20,175	\$22,692	\$25,217
Max. Monthly Gross Rent ¹	\$5,295	\$6,053	\$6,808	\$7,565
Max. Purchase Price 5% down ²	\$988,800	\$1,133,200	\$1,277,100	\$1,421,300
Max. Purchase Price 20% down ³	\$1,292,700	\$1,481,700	\$1,669,600	\$1,858,300
Notes:				
¹ 30% of income devoted to maximum monthly rent or mortgage payment, including utilities, taxes, and insurance				
² Assumes 95% loan (i.e., 5% down payment) @ 2.875% annual interest rate and 30-year term				
³ Assumes 80% loan (i.e., 20% down payment) @ 2.875% annual interest rate and 30-year term				
Source: Zillow Mortgage Calculator				

A.5.4 At-Risk Housing Assessment

While there is an immense need to produce new affordable housing units, ensuring that the existing affordable housing stock remains affordable is equally important. Additionally, it is typically faster and less expensive to preserve currently affordable units that are at risk of converting to market-rate than it is to build new affordable housing.

The data in the table below comes from the California Housing Partnership's Preservation Database, the state's most comprehensive source of information on subsidized affordable housing at risk of losing its affordable status and converting to market-rate housing. According to this database, there are zero assisted units in Los Altos in the Preservation Database. However, this database does not include all deed-restricted affordable units in the state, so the City has reviewed its records for below market rate regulatory agreements. The City has 105 deed restricted below market rate units, consisting of 51 rental units and 54 ownership units. These units have affordability periods of 30 to 55 years, with the newer deed restrictions having the 55-year term. Older contracts reset for an additional 30 years if sold within the restricted period, so

those contracts remain indefinitely. Therefore, no unit deed restricted to lower income households would expire in before 2033. Additionally, City Council has directed future rental inclusionary housing units to have affordability terms of 99 years and will consider requiring extended terms for ownership inclusionary housing units also (see Program 2.A).

Table A-16: Assisted Units at Risk of Conversion

Risk Level	Los Altos	Santa Clara County	Bay Area
Low	0	28,001	110,177
Moderate	0	1,471	3,375
High	0	422	1,854
Very High	0	270	1,053
Total Assisted Units in Database	0	30,164	116,459
<p>Notes:</p> <p>Universe: HUD, Low-Income Housing Tax Credit (LIHTC), USDA, and CalHFA projects. Subsidized or assisted developments that do not have one of the aforementioned financing sources may not be included.</p> <p>While California Housing Partnership's Preservation Database is the state's most comprehensive source of information on subsidized affordable housing at risk of losing its affordable status and converting to market-rate housing, this database does not include all deed-restricted affordable units in the state. Consequently, there may be at-risk assisted units in a jurisdiction that are not captured in this data table. Housing Partnership uses the following categories for assisted housing developments in its database:</p> <p>Very-High Risk: affordable homes that are at- risk of converting to market rate within the next year that do not have a known overlapping subsidy that would extend affordability and are not owned by a large/stable non-profit, mission-driven developer.</p> <p>High Risk: affordable homes that are at-risk of converting to market rate in the next 1-5 years that do not have a known overlapping subsidy that would extend affordability and are not owned by a large/stable non-profit, mission-driven developer.</p> <p>Moderate Risk: affordable homes that are at-risk of converting to market rate in the next 5-10 years that do not have a known overlapping subsidy that would extend affordability and are not owned by a large/stable non-profit, mission-driven developer.</p> <p>Low Risk: affordable homes that are at- risk of converting to market rate in 10+ years and/or are owned by a large/stable non-profit, mission-driven developer.</p> <p>Source: ABAG 2021 Pre-certified Housing Needs Data (California Housing Partnership, Preservation Database (2020))</p>			

Appendix A: Housing Needs Assessment

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Section A.1 Introduction and Summary

A.1.1 Introduction

This Appendix forms the foundation for understanding Los Altos housing needs. It analyzes a range of demographic, economic, and housing-related variables to determine the extent and context of the city's housing-related need. Information gathered through this Appendix provides a basis from which to build housing goals, policies, and programs to address those needs.



This needs assessment includes an analysis of the city's population, special needs groups, employment, housing stock, and housing affordability.



The main source of data used to form the majority of this section is HCD pre-certified local housing data provided by ABAG, which relies primarily on the American Community Survey 2015-2019, California Department of Finance, and HUD's Comprehensive Housing Affordability Strategy ("CHAS") data. 2020 Census data has been noted and referenced in certain instances; however, due to the timing and certification requirements of the Housing Element, 2020 Census data is not fully available, and therefore has not been comprehensively integrated into this assessment.

A.1.2 Summary

Housing needs are determined by a city's population and its existing housing stock and provide context for developing housing policy, such as which types of housing and its affordability levels are most needed in the community. The following summarizes key data from this housing needs assessment.

- Los Altos has a higher income population than Santa Clara County. Los Altos' 2019 median household income (\$235,278) was almost 90 percent higher than the county (\$124,055). Almost 17 percent of Los Altos households are lower-income households (1,783 households), of which 7.2 percent are extremely low-income.
- Los Altos has a high rate of home ownership. Of the total housing units, four out of five households (81 percent) own their homes.
- Home prices are higher in Los Altos than in the county. Households must earn at least median wage (100 percent AMI) to afford to rent in Los Altos, and well over 200 percent of AMI to be able to buy a home in the city. Low-income households are likely to be excluded from essentially all neighborhoods in Los Altos.
- More than one in four homeowners (28 percent) and one in five renters (23 percent) are cost burdened. Furthermore, 12 percent of homeowners and 11 percent of renters are severely cost burdened. Los Altos has a lower proportion of cost-burdened households compared to the county.
- Renter households are slightly more likely to live in overcrowded conditions than owner-occupied households. 2.1 percent of renter households experience overcrowding or severe overcrowding, versus 0.4 percent of owner households. Los Altos has a lower overcrowding rate than the county.
- Los Altos has a lower proportion of residents of color than the Bay Area. Of all the racial/ethnic groups, Other or Multiple Races, American Indian or Alaska Native, and African American residents experience the highest rates of poverty in Los Altos.
- Seniors (65 years and above) comprise more than 26 percent of the population in Los Altos. The median age in the city is 46 years, nearly 10 years higher than in the county (37 years). Of total senior households, almost 37 percent are cost burdened (1,299 households). Seniors are considered a special needs group, as they can face higher levels of housing insecurity because they are more likely to be on a fixed income while requiring higher levels of care.
- Los Altos' other special housing needs population includes persons with a disability (5.7 percent of residents) that may require accessible housing and female-headed households (6.7 percent of households) who are often at greater risk of housing insecurity.
- The number of people experiencing homelessness in Los Altos increased from six to 76 individuals between 2017 and 2019. This was sharp increase compared to the county, although this homeless population represents less than one percent of the homeless population countywide.
- Los Altos has 1,112 large households (five or more people), which are generally served by three-bedroom or larger units. The number of such units in Los Altos (8,646) can sufficiently accommodate the city's share of larger families.

- A variety of housing types is important to meet the needs of all members of the community. Over 85 percent of Los Altos' housing stock is single-family (attached and detached). However, multi-family housing of five or more units has experiencing the most growth over the last decade.
- The largest proportion of Los Altos' housing units was built between 1940 and 1959, with almost 23 percent built before 1960. This represents an aging housing stock which can reflect poorer living standards and higher repair costs if not regularly maintained.

Section A.2 Population Characteristics

A.2.1 Population

The Bay Area is the fifth-largest metropolitan area in the nation and has seen a steady increase in population since 1990, except for a decline during the Great Recession beginning in 2007. Many cities in the region have experienced significant growth in both jobs and population. While these trends have led to a corresponding increase in demand for housing across the region, the regional production of housing has largely not kept pace with job and population growth. In 2020, the population of Los Altos was estimated to be 30,876 (see Table A-1). From 1990 to 2000, the population increased by 5.1 percent, while it increased by 3.6 percent during the first decade of the 2000s. In the most recent decade, the population increased by 6.6 percent (9.1 percent according to the 2020 Census). The population of Los Altos makes up 1.6 percent of Santa Clara County.¹

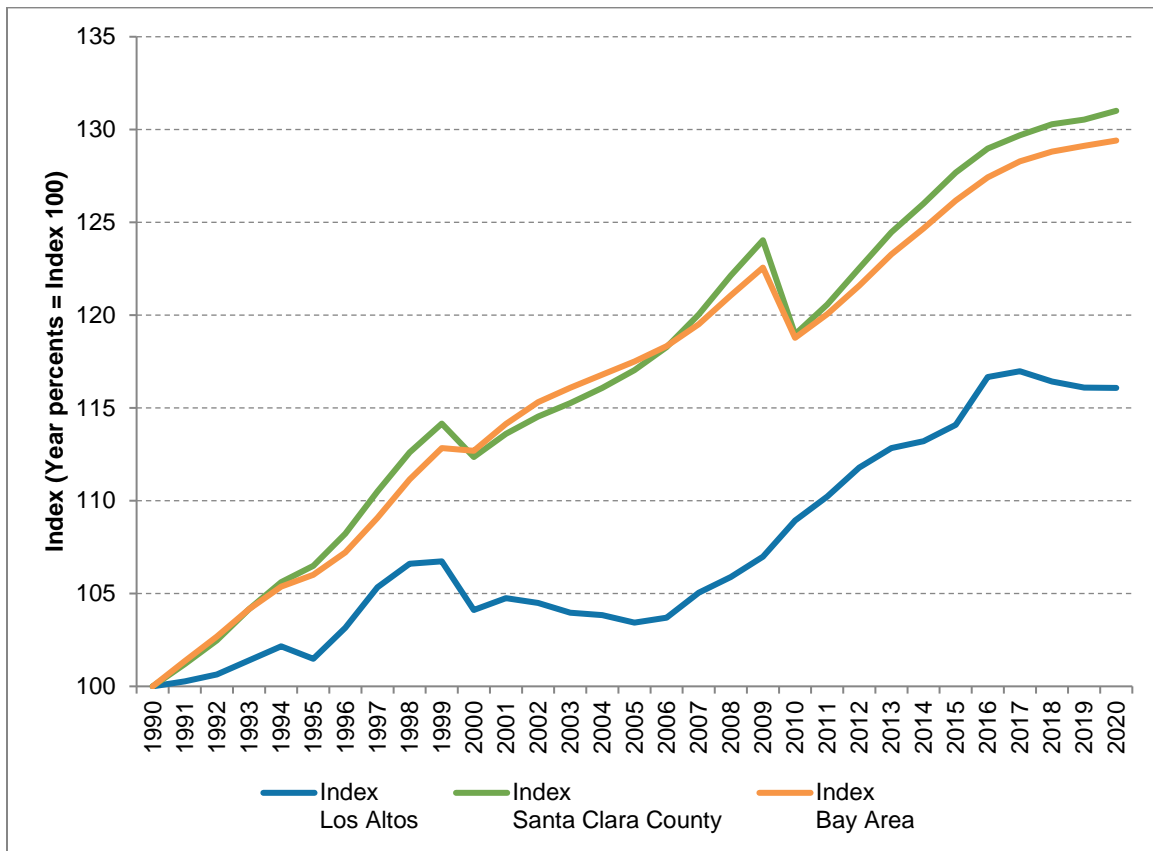
Since 2000, the population in Los Altos has increased by 11.5 percent, which is below that of the region, at 16.6 percent increase over the same period (see Figure A-1). In Los Altos, roughly 10.2 percent of its population had moved during the past year, 3.2 percentage points smaller than the regional rate of 13.4 percent.

¹ To compare the rate of growth across various geographic scales, Figure 1 shows population for the jurisdiction, county, and region indexed to the population in the year 1990. This means that the data points represent the population growth (i.e., percent change) in each of these geographies relative to their populations in 1990.

Table A-1: Population Growth Trends

	1990	1995	2000	2005	2010	2015	2020
Geography							
Los Altos	26,599	26,993	27,693	27,513	28,976	30,346	30,876 ¹
Santa Clara County	1,497,577	1,594,818	1,682,585	1,752,969	1,781,642	1,912,180	1,961,969
Bay Area	6,020,147	6,381,961	6,784,348	7,073,912	7,150,739	7,595,694	7,790,537
Notes:							
¹ 31,625 according to the 2020 Census.							
Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Finance, E-5 series)							

Figure A-1: Population Growth Trends



Note: The data shown on the graph represents population for the jurisdiction, county, and region indexed to the population in the first year shown. The data points represent the relative population growth in each of these geographies relative to their populations in that year. For some jurisdictions, a break may appear at the end of each decade (1999, 2009) as estimates are compared to census counts. DOF uses the decennial census to benchmark subsequent population estimates.

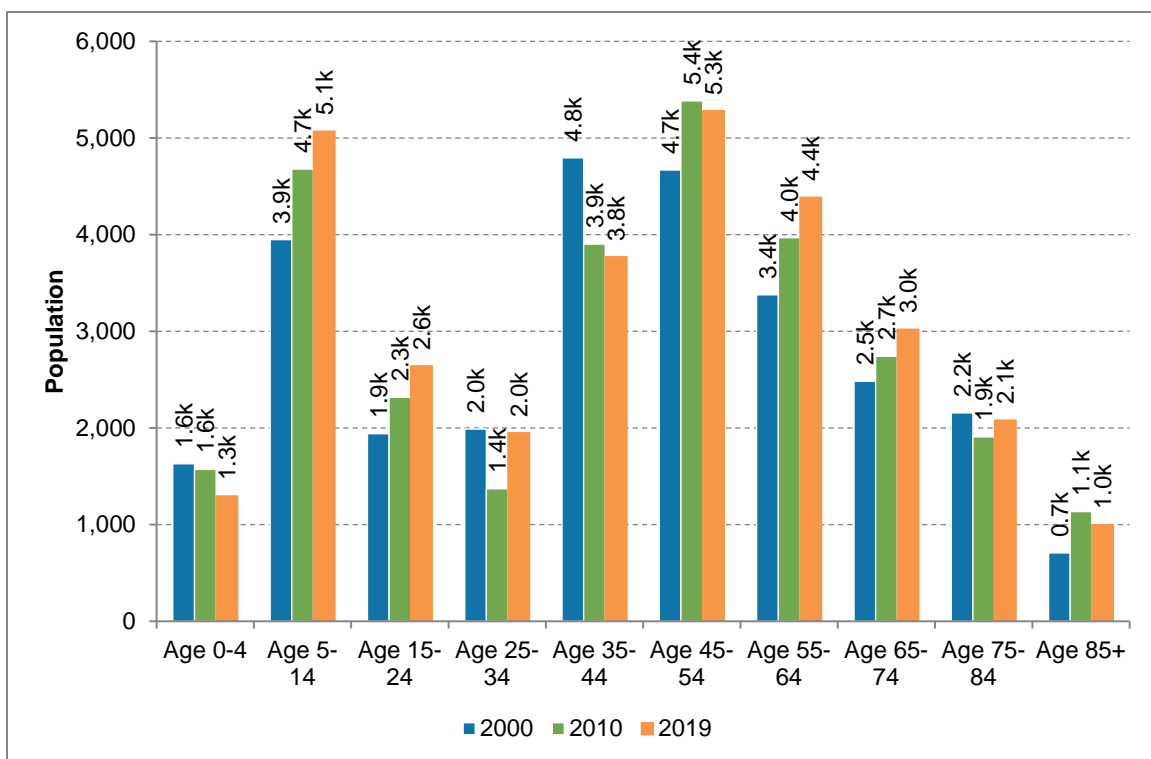
Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Finance, E-5 series)

A.2.2 Age

The distribution of age groups in a city influences the types of housing the community may need in the near future. An increase in the older population may mean there is a developing need for more senior housing options, while higher numbers of children and young families can point to the need for more family housing options and related services. Trends indicate an increased desire to age-in-place or downsize to stay within their communities, which can mean more multi-family and accessible units are also needed.

In Los Altos, the median age in 2000 was 43.1; by 2019, this figure had increased to around 46 years. The median age in the county was 37.4 for the same year. The population of seniors (65 years and above) increased just over 10.5 percent since 2000 and makes up 26.6 percent of the population. Statewide, the population of seniors comprises approximately 12 percent of total population. The population of youths (14 years and under) increased at a rate of 14.2 percent and makes up almost 21.0 percent of the total population. Conversely, the population of those ages 15-45 decreased by an estimated 4.3 percent between 2000 and 2019 and makes up 27.4 percent of the total population of Los Altos.

Figure A-2: Population by Age, 2000-2019



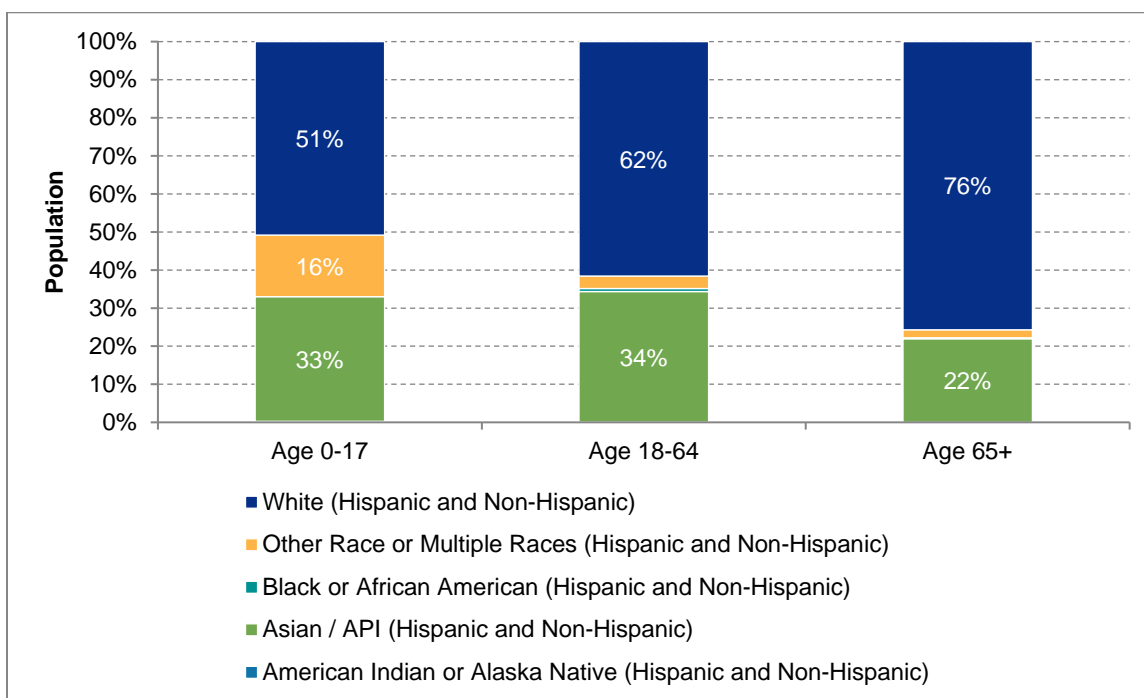
Notes:

Universe: Total population

Source: ABAG 2021 Pre-certified Housing Needs Data ((U.S. Census Bureau, Census 2000 SF1, Table P12; U.S. Census Bureau, Census 2010 SF1, Table P12; U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B01001)

Looking at the senior and youth population by race can add an additional layer of understanding, as families and seniors of color are even more likely to experience challenges finding affordable housing. People of color (all non-white racial groups) make up 24.3 percent of seniors and 49.2 percent of youth under 18 (see Figure A-3).

Figure A-3: Senior and Youth Population by Race



Notes:

Universe: Total population

In the sources for this table, the Census Bureau does not disaggregate racial groups by Hispanic/Latinx ethnicity, and an overlapping category of Hispanic / non-Hispanic groups has not been shown to avoid double counting in the stacked bar chart.

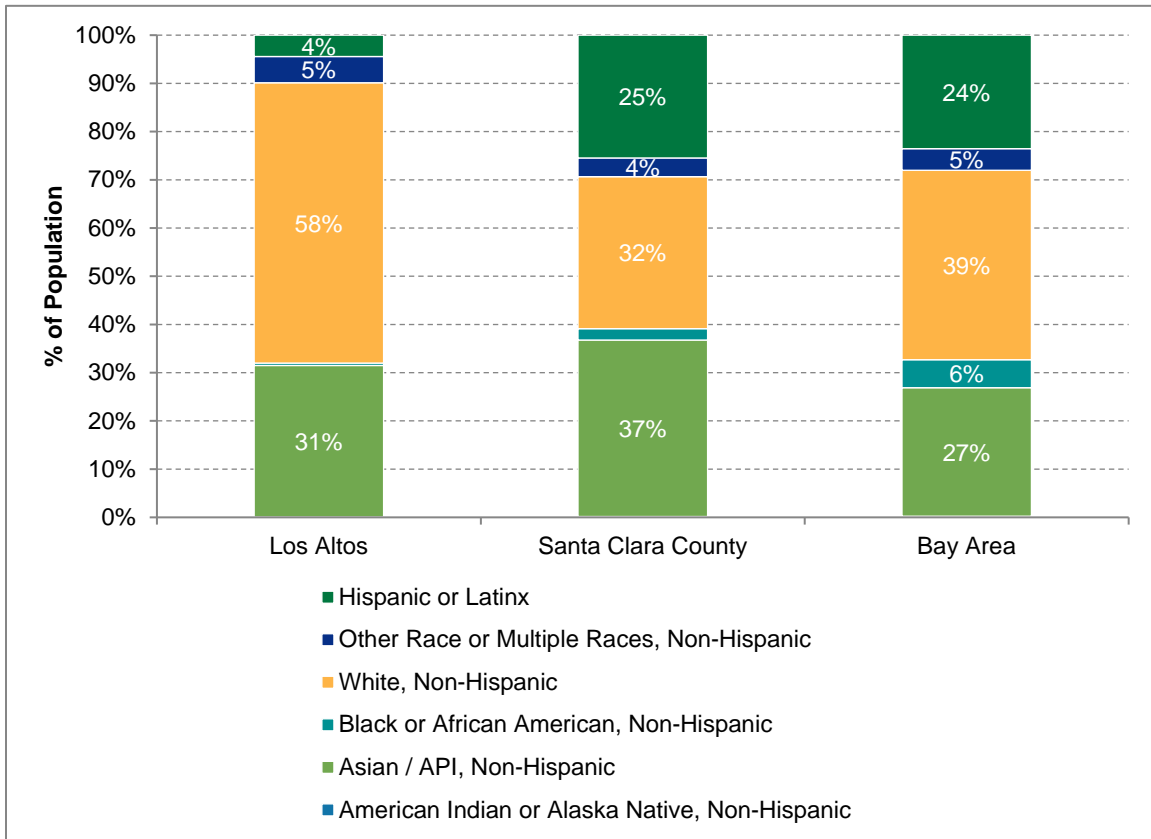
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B01001(A-G))

A.2.3 Race/Ethnicity

Understanding the racial makeup of a city and region is important for designing and implementing effective housing policies and programs. These patterns are shaped by both market factors and government actions, such as exclusionary zoning, discriminatory lending practices and displacement that has occurred over time and continues to impact communities of color today.

Los Altos has a higher share of residents identifying as White, Non-Hispanic than the county and region and a smaller share of residents identifying as American Indian or Alaskan Native, Black or African American, and Hispanic or Latinx when compared to the county and region. Los Altos also has a higher share of residents identifying as Asian/API than the rest of the Bay Area region, but a smaller share compared to Santa Clara County (see Figure A-4).

Figure A-4: Population by Race, 2019



Notes:

Data for 2019 represents 2015-2019 ACS estimates.

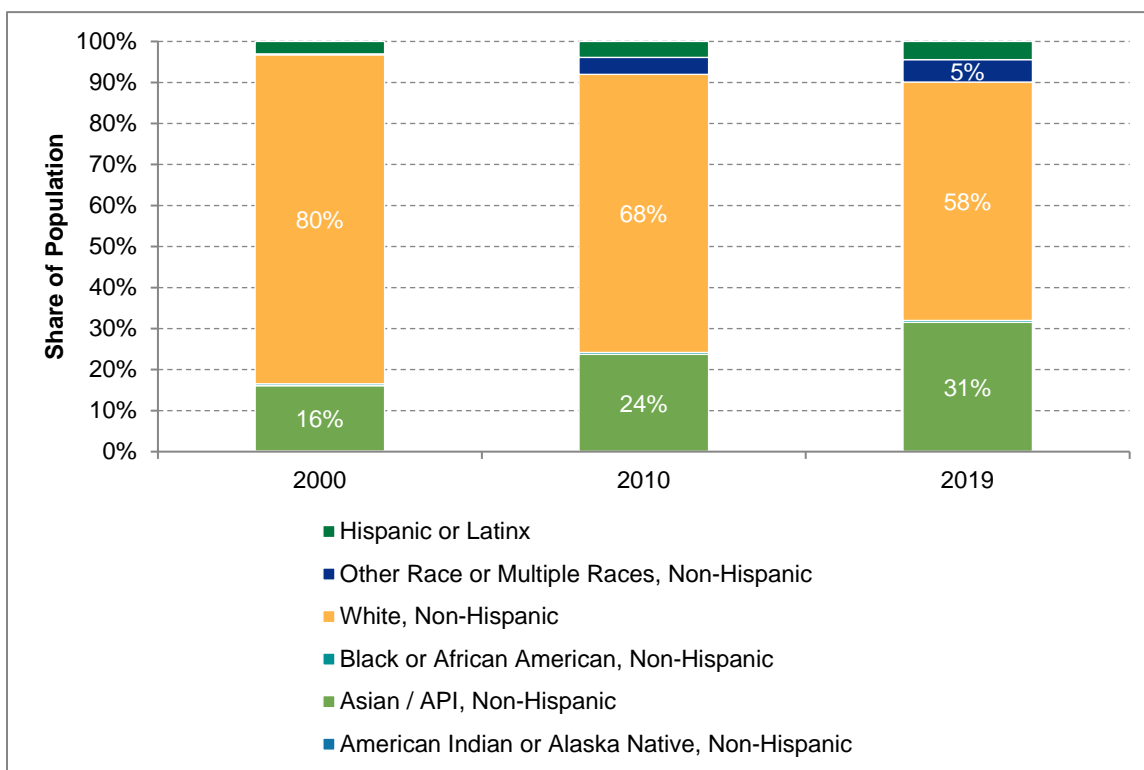
The Census Bureau defines Hispanic/Latinx ethnicity separate from racial categories. For the purposes of this graph, the “Hispanic or Latinx” racial/ethnic group represents those who identify as having Hispanic/Latinx ethnicity and may also be members of any racial group. All other racial categories on this graph represent those who identify with that racial category and do not identify with Hispanic/Latinx ethnicity.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Census 2000, Table P004; U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B03002)

Since 2000, the number of residents in Los Altos identifying as Non-Hispanic White has decreased by 18.1 percent. By the same token, the population of Non-White residents more than doubled, growing at a rate of 139.1 percent between 2000 and 2019. As of 2019, White, Non-Hispanic residents represent a majority of the Los Altos’ total population at an estimated 58.1 percent of residents. The Asian/API, Non-Hispanic population increased the most (123.1 percent) while the White, Non-Hispanic population decreased the most.

According to the 2020 ACS 5-Year Estimate, 56.0 percent of Los Altos' population identified as Non-Hispanic White, 32.4 percent identified as Asian, 5.4 percent was an Other Race or Multiple Races, 5.5 percent was Hispanic or Latinx, and 0.7 percent was African American.

Figure A-5: Population by Race and Ethnicity, 2000-2019



Notes:

Data for 2019 represents 2015-2019 ACS estimates.

The Census Bureau defines Hispanic/Latinx ethnicity separate from racial categories. For the purposes of this graph, the "Hispanic or Latinx" racial/ethnic group represents those who identify as having Hispanic/Latinx ethnicity and may also be members of any racial group. All other racial categories on this graph represent those who identify with that racial category and do not identify with Hispanic/Latinx ethnicity.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Census 2000, Table P004; U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B03002)

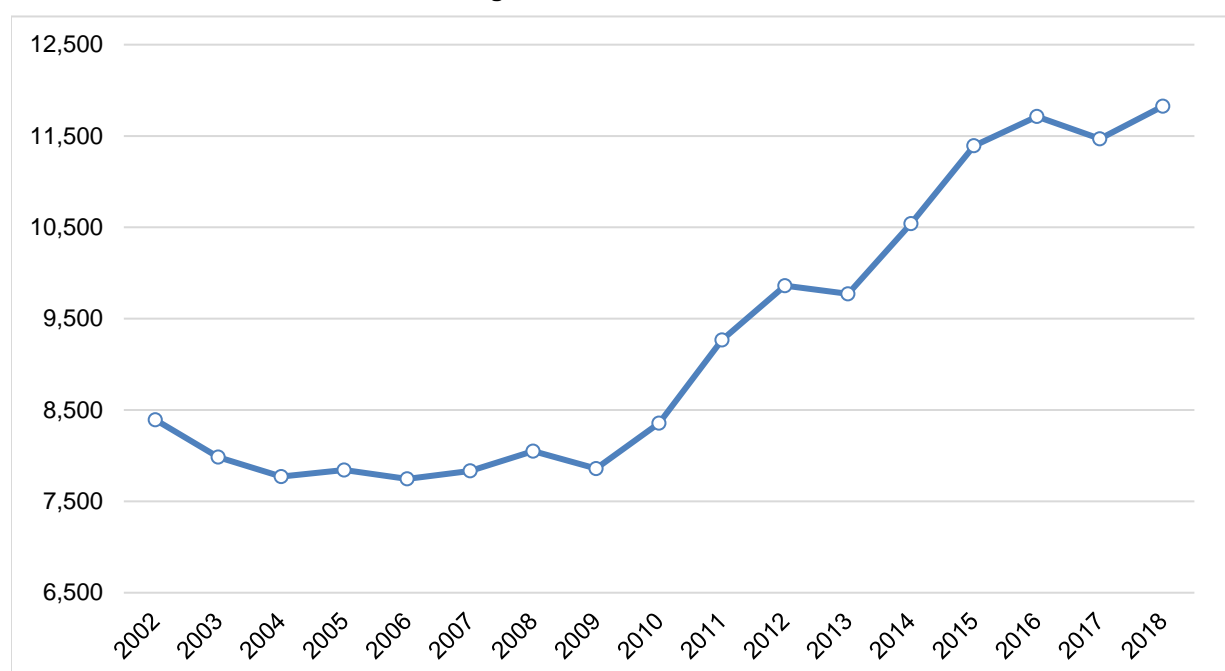
A.2.4 Employment

A city houses employed residents who either work in the community where they live or work elsewhere in the region. Conversely, a city may have job sites that employ residents from the same city, but more often employ workers commuting from outside of it. Smaller cities typically will have more employed residents than jobs there and export workers, while larger cities tend to have a surplus of jobs and import workers. To some extent the regional transportation system is set up for this flow of workers to the region's core job centers. At the same time, as the housing affordability crisis has illustrated, local imbalances may be severe, where local jobs and worker populations are out of sync at a sub-regional scale.

One measure of this is the relationship between workers and jobs. A city with a surplus of workers (meaning more workers than jobs available) “exports” workers to other parts of the region, while a city with a surplus of jobs (meaning more jobs than can be filled with local workers) must conversely “import” them. There are 13,370 employed residents and 14,257 jobs in Los Altos² – the ratio of jobs to workers is 1.07; therefore, Los Altos can be considered a net importer of workers. In 2019, approximately six percent of people employed in Los Altos also lived in the city (LEHD on the Map, 2019).

Between 2002 and 2018, the number of jobs in Los Altos increased by 40.9 percent (see Figure A-6).

Figure A-6: Jobs in Los Altos



Notes:

Universe: Jobs from unemployment insurance-covered employment (private, state and local government) plus United States Office of Personnel Management-sourced Federal employment

The data is tabulated by place of work, regardless of where a worker lives. The source data is provided at the census block level. These are crosswalked to jurisdictions and summarized.

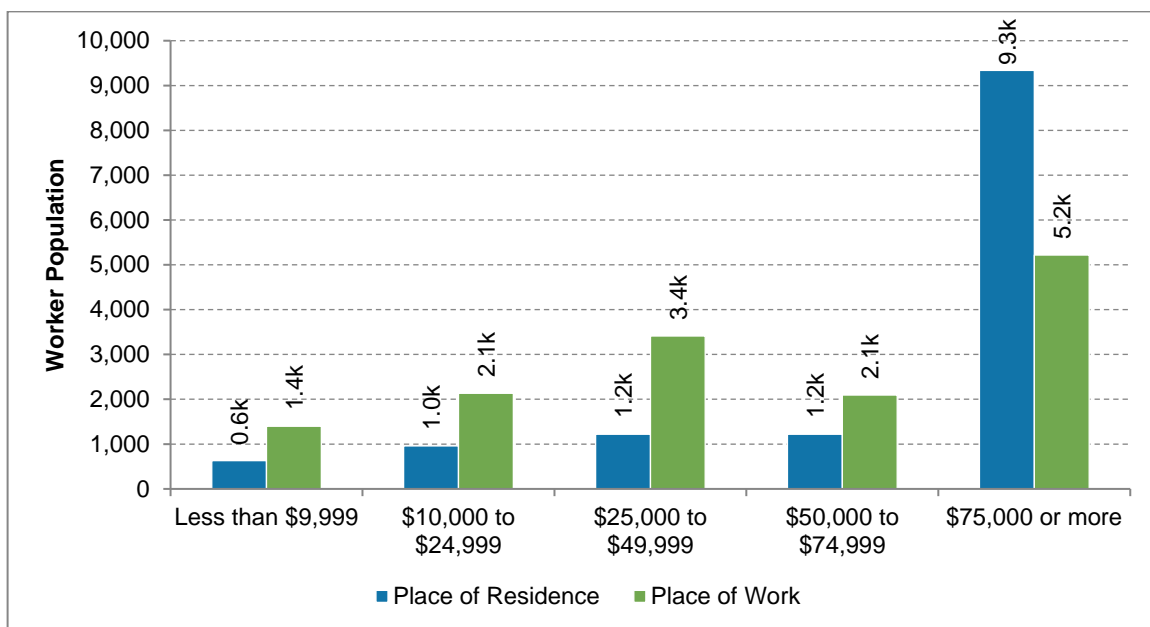
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Longitudinal Employer-Household Dynamics, Workplace Area Characteristics (WAC) files, 2002-2018)

² Employed residents in a jurisdiction is counted by place of residence (they may work elsewhere) while jobs in a jurisdiction are counted by place of work (they may live elsewhere). The jobs may differ from those reported in Figure A-6 as the source for the time series is from administrative data, while the cross-sectional data is from a survey.

Figure A-7 shows the balance when comparing jobs to workers, broken down by different wage groups, offering additional insight into local dynamics. A community may offer employment for relatively low-income workers but have relatively few housing options for those workers - or conversely, it may house residents who are low wage workers but offer few employment opportunities for them. Such relationships may cast extra light on potentially unmet demand for housing in particular price categories. A relative surplus of jobs in relation to residents in a given wage category suggests the need to import those workers, while conversely, surpluses of workers in a wage group relative to jobs means the community will export those workers to other jurisdictions. Such flows are not inherently negative, though over time, sub-regional imbalances may appear.

Los Altos has more low-wage jobs than low-wage residents. At the other end of the wage spectrum, the city has more high-wage residents than high-wage jobs (where high-wage refers to jobs paying \$75,000 or more) (see Figure A-7).³ Therefore, Los Altos has fewer housing accommodations for its low-wage jobs and more options for its high-wage positions.

Figure A-7: Workers by Earnings, by Jurisdiction as Place of Work and Place of Residence



Notes:

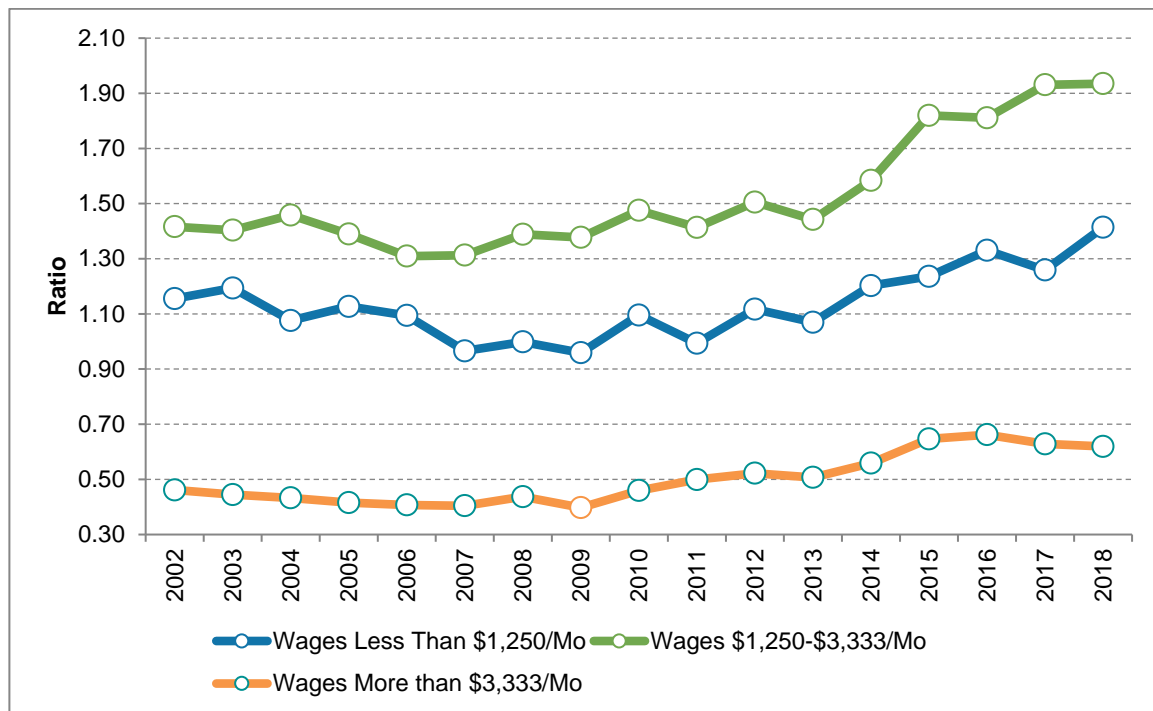
Universe: workers 16 years and over with earnings

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data 2015-2019, B08119, B08519)

³ The source table is top-coded at \$75,000, precluding more fine grained analysis at the higher end of the wage spectrum.

Figure A-8 shows the balance of a jurisdiction's resident workers to the jobs located there for different wage groups as a ratio instead - a value of 1.0 means that a city has the same number of jobs in a wage group as it has resident workers - in principle, a balance. Values above one indicates a jurisdiction will need to import workers for jobs in a given wage group. Los Altos has the greatest need to import workers for lower-wage jobs. At the regional scale, this ratio is 1.04 jobs for each worker, implying a modest import of workers from outside the region (see Figure A-8).

Figure A-8: Jobs-Worker Ratios, by Wage Group



Notes:

Universe: Jobs in a jurisdiction from unemployment insurance-covered employment (private, state and local government) plus United States Office of Personnel Management-sourced Federal employment

The ratio compares job counts by wage group from two tabulations of LEHD data: Counts by place of work relative to counts by place of residence. See text for details.

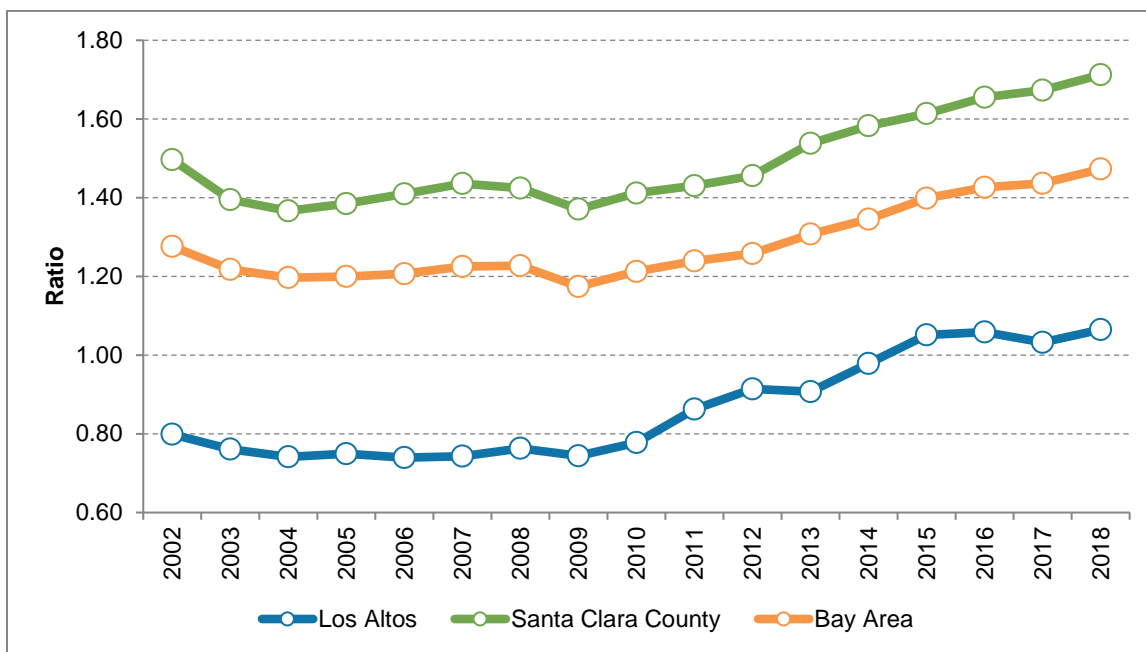
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Longitudinal Employer-Household Dynamics, Workplace Area Characteristics (WAC) files (Jobs); Residence Area Characteristics (RAC) files (Employed Residents), 2010-2018)

Such balances between jobs and workers may directly influence the housing demand in a community. New jobs may draw new residents, and when there is high demand for housing relative to supply, many workers may be unable to afford to live where they work, particularly where job growth has been in relatively lower wage jobs. This dynamic not only means many

workers will need to prepare for long commutes and time spent on the road, but in the aggregate, it contributes to traffic congestion and time lost for all road users.

If there are more jobs than employed residents, it means a city is relatively jobs-rich, typically also with a high jobs to household ratio (over 1.0). The jobs-household ratio in Los Altos has increased over time -- from 0.8 in 2002, to 1.06 jobs per household in 2018 (see Figure A-9). Los Altos' ratio is lower than both Santa Clara County (1.71) and the region (1.47), suggesting the city has a lower ratio of jobs to housing units relative to the rest of the Bay Area. While the county and region are jobs rich, Los Altos houses only a slightly higher number of workers than it has jobs.

Figure A-9: Jobs-Household Ratio



Notes:

Universe: Jobs in a jurisdiction from unemployment insurance-covered employment (private, state and local government) plus United States Office of Personnel Management-sourced Federal employment; households in a jurisdiction

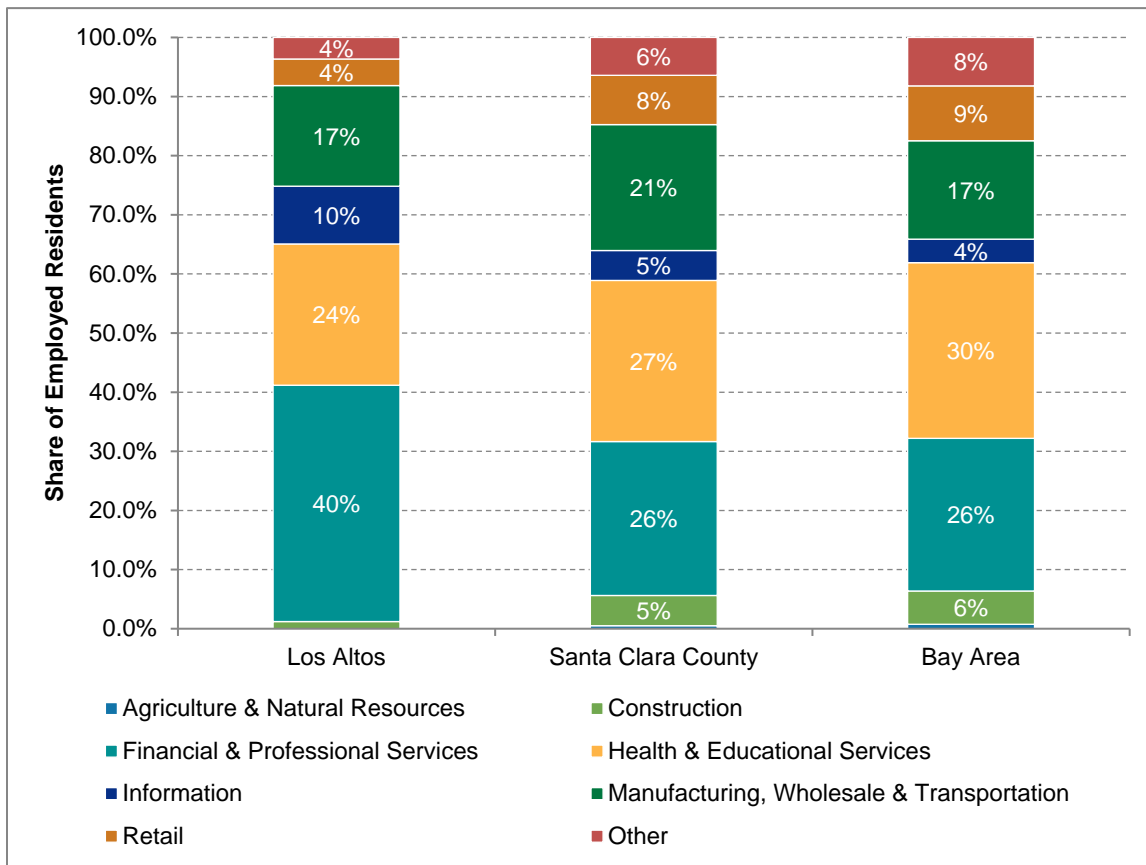
The data is tabulated by place of work, regardless of where a worker lives. The source data is provided at the census block level. These are crosswalked to jurisdictions and summarized. The ratio compares place of work wage and salary jobs with households, or occupied housing units. A similar measure is the ratio of jobs to housing units. However, this jobs-household ratio serves to compare the number of jobs in a jurisdiction to the number of housing units that are actually occupied. The difference between a jurisdiction's jobs-housing ratio and jobs-household ratio will be most pronounced in jurisdictions with high vacancy rates, a high rate of units used for seasonal use, or a high rate of units used as short-term rentals.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, Longitudinal Employer-Household Dynamics, Workplace Area Characteristics (WAC) files (Jobs), 2002-2018; California Department of Finance, E-5 (Households))

In terms of sectoral composition, the largest industry in which Los Altos residents work is Financial & Professional Services, and the largest sector in which Santa Clara County residents work is Health & Educational Services (see Figure A-9). For the Bay Area as a whole, the Health & Educational Services industry employs the most workers. Financial & Professional Services

includes occupations within fields such as computer and information systems, scientific research and development, software development, database administration, information security, data science, and others.⁴

Figure A-10: Resident Employment by Industry



Notes:

Universe: Civilian employed population age 16 years and over

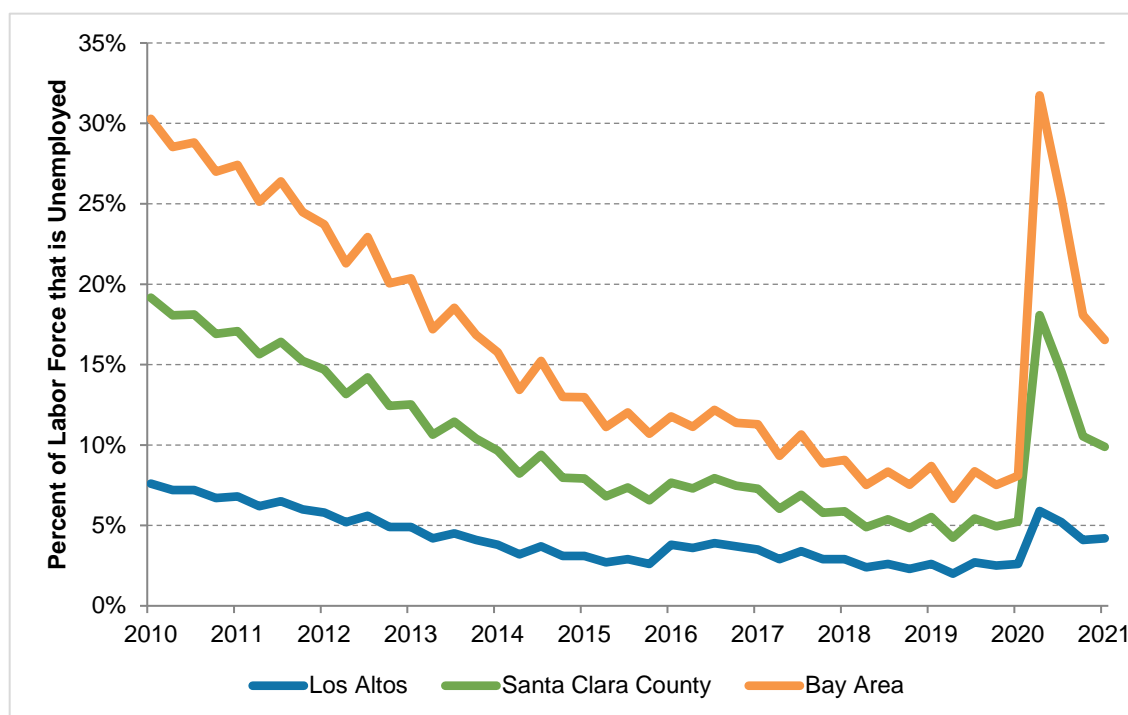
The data displayed shows the industries in which jurisdiction residents work, regardless of the location where those residents are employed (whether within the jurisdiction or not). Categories are derived from the following source tables: Agriculture & Natural Resources: C24030_003E, C24030_030E; Construction: C24030_006E, C24030_033E; Manufacturing, Wholesale & Transportation: C24030_007E, C24030_034E, C24030_008E, C24030_035E, C24030_010E, C24030_037E; Retail: C24030_009E, C24030_036E; Information: C24030_013E, C24030_040E; Financial & Professional Services: C24030_014E, C24030_041E, C24030_017E, C24030_044E; Health & Educational Services: C24030_021E, C24030_024E, C24030_048E, C24030_051E; Other: C24030_027E, C24030_054E, C24030_028E, C24030_055E

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table C24030)

⁴ https://www.bls.gov/oes/current/naics2_52.htm#00-0000

In Los Altos, the unemployment rate decreased between 2010 and 2021, from an average 7.2 percent in 2010 to 4.2 percent in January of 2021. Jurisdictions throughout the region experienced a sharp rise in unemployment in 2020 due to impacts related to the COVID-19 pandemic, though with a general improvement and recovery in the later months of 2020.

Figure A-11: Unemployment Rate



Notes:

Universe: Civilian employed population age 16 years and over

Unemployment rates for the jurisdiction level is derived from larger-geography estimates. This method assumes that the rates of change in employment and unemployment are exactly the same in each sub-county area as at the county level. If this assumption is not true for a specific sub-county area, then the estimates for that area may not be representative of the current economic conditions. Since this assumption is untested, caution should be employed when using these data. Only not seasonally-adjusted labor force (unemployment rates) data are developed for cities and CDPs.

Source: ABAG 2021 Pre-certified Housing Needs Data (California Employment Development Department, Local Area Unemployment Statistics (LAUS), Sub-county areas monthly updates, 2010-2021)

Section A.3 Household Characteristics

A.3.1 Household Size

In Los Altos, the largest share of households (35.5 percent) consists of a household with two people, while the lowest share of households (10.4 percent) consists of five-or-more persons (renters and owners combined). Three-person households make up 17 percent of the occupied housing stock in Los Altos, and four-person households make up 20.7 percent (see Table A-2). According to the California Department of Finance, Los Altos had an average household size of 2.75 in 2020. Average household size in Santa Clara County was larger at 2.98 persons per household. Almost 38 percent of households in Los Altos are three to four-person households, slightly higher than the county (36.6 percent three to four-person households) and the region (32.6 percent three to four-person households).

Table A-2: Household Size

Household Size	Owner Occupied	% Owner Occupied	Renter Occupied	% Renter Occupied	% of All Occupied Units
1-person household	1,173	14%	572	28%	16%
2-person household	3,182	37%	604	30%	36%
3-person household	1,540	18%	267	13%	17%
4-person household	1,796	21%	406	20%	21%
5-or-more person household	938	11%	174	9%	10%
Total occupied housing units	8,629	100%	2,023	100%	100%

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25009)

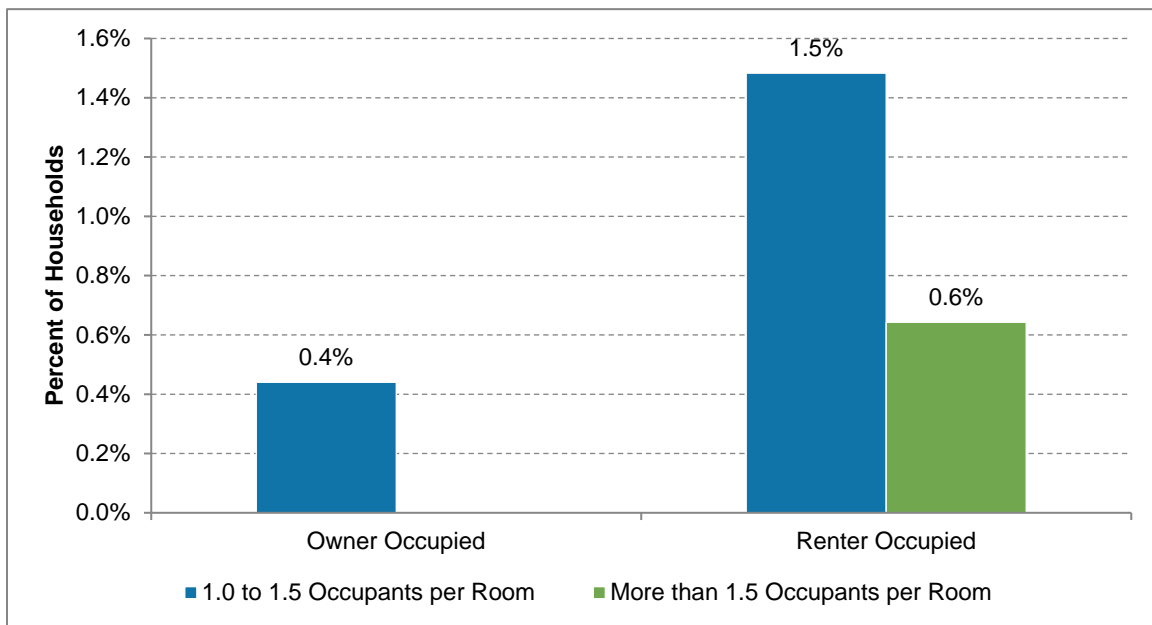
A.3.2 Overcrowding

Overcrowding occurs when the number of people living in a household is greater than the home was designed to hold. There are several different standards for defining overcrowding, but this report uses the Census Bureau definition, which is more than one occupant per room (not including bathrooms or kitchens). Additionally, the Census Bureau considers units with more than 1.5 occupants per room to be severely overcrowded.

Overcrowding is often related to the cost of housing and can occur when demand in a city or region is high. In many cities, overcrowding is seen more amongst those that are renting, with multiple households sharing a unit to make it possible to stay in their communities. Overall, 2.1

percent of renter households experience either overcrowding or severe overcrowding, while only 0.4 percent of owner households do. In Los Altos, 0.6 percent of households that rent are severely overcrowded (more than 1.5 occupants per room) (12 households), compared to 0.0 percent of households that own (see Figure A-12). Furthermore, 1.5 percent of renter households experience moderate overcrowding (1 to 1.5 occupants per room) (30 households), compared to 0.4 percent for those own (35 households).

Figure A-12: Overcrowding by Tenure and Severity



Notes:

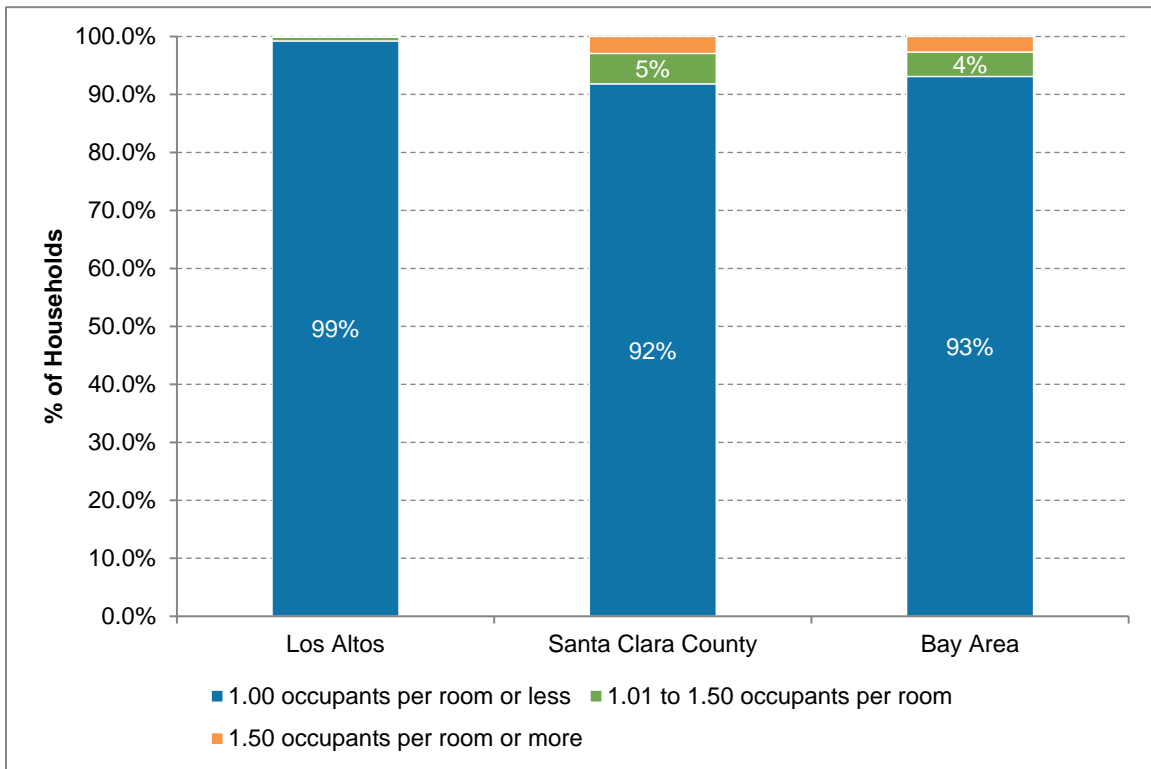
Universe: Occupied housing units

The Census Bureau defines an overcrowded unit as one occupied by 1.01 persons or more per room (excluding bathrooms and kitchens), and units with more than 1.5 persons per room are considered severely overcrowded.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Overall, Los Altos has a lower rate of overcrowding than the rest of the region. 0.8 percent of Los Altos residents face overcrowded conditions compared to 8.2 percent in Santa Clara County and 6.9 percent in the Bay Area. Specifically, Los Altos has 68 households experiencing overcrowded conditions and 13 households experiencing severe overcrowding.

Figure A-13: Overcrowding Severity



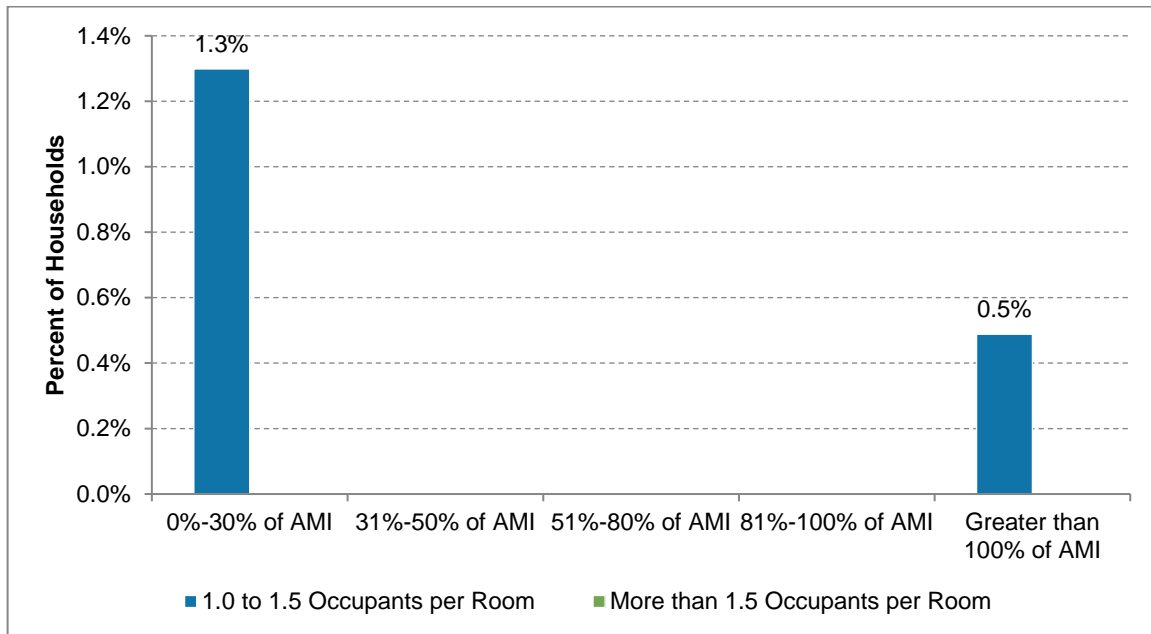
Notes:

The Census Bureau defines an overcrowded unit as one occupied by 1.01 persons or more per room (excluding bathrooms and kitchens), and units with more than 1.5 persons per room are considered severely overcrowded.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Overcrowding often disproportionately impacts low-income households. In Los Altos, 1.3 percent of extremely low-income households (0-30 percent of AMI) experience overcrowding (10 households) (see Figure A-14).

Figure A-14: Overcrowding by Income Level and Severity



Notes:

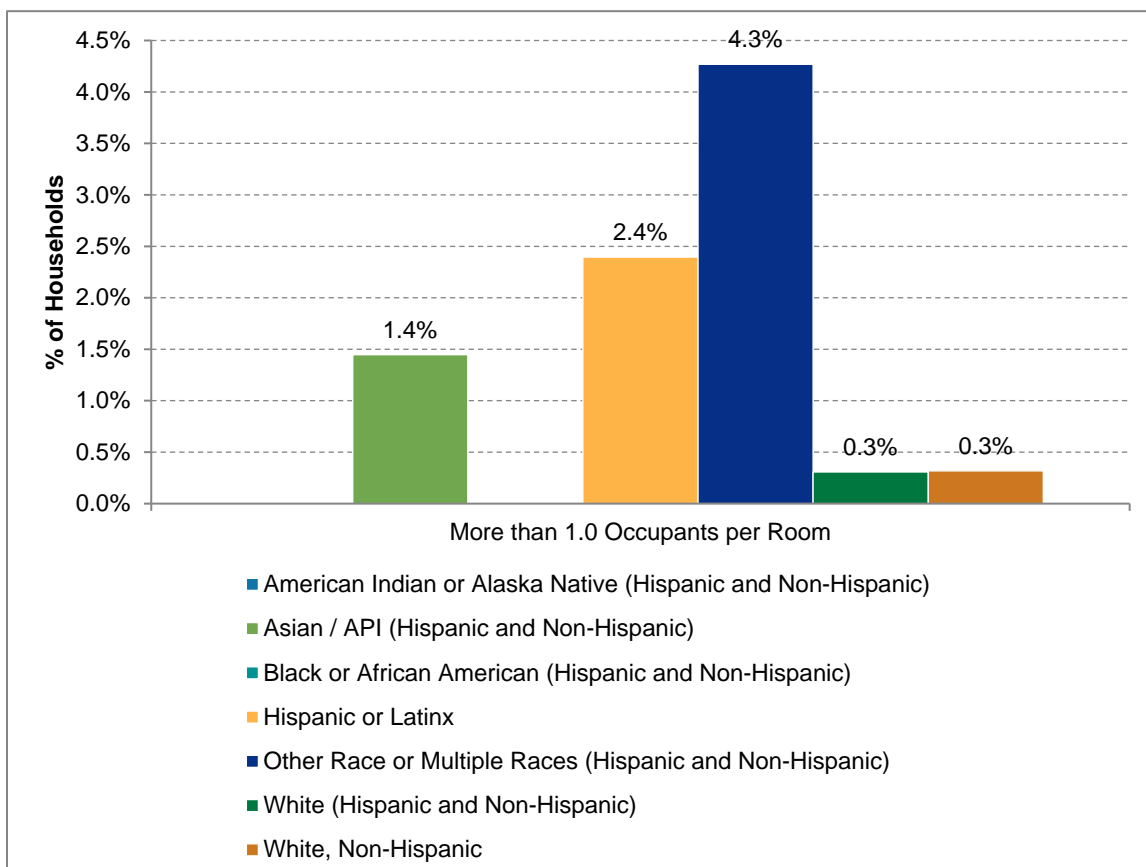
Universe: Occupied housing units

The Census Bureau defines an overcrowded unit as one occupied by 1.01 persons or more per room (excluding bathrooms and kitchens), and units with more than 1.5 persons per room are considered severely overcrowded. Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose-Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Communities of color are more likely to experience overcrowding and more likely to experience poverty, financial instability, and housing insecurity. People of color tend to experience overcrowding at higher rates than White residents. In Los Altos, the racial group with the largest overcrowding rate is Other Race or Multiple Races (Hispanic and Non-Hispanic) at 4.3 percent (14 households) (see Figure A-15). Asian/API (Hispanic and Non-Hispanic) reported overcrowding at 1.4% (44 households), while Hispanic or Latinx reported 2.4% (8 households). Minimal rates of overcrowding (0.3 percent) were reported for White residents (42 households).

Figure A-15: Overcrowding by Race



Notes:

Universe: Occupied housing units

The Census Bureau defines an overcrowded unit as one occupied by 1.01 persons or more per room (excluding bathrooms and kitchens), and units with more than 1.5 persons per room are considered severely overcrowded. For this table, the Census Bureau does not disaggregate racial groups by Hispanic/Latinx ethnicity. However, data for the white racial group is also reported for white householders who are not Hispanic/Latinx. Since residents who identify as white and Hispanic/Latinx may have very different experiences within the housing market and the economy from those who identify as white and non- Hispanic/Latinx, data for multiple white sub-groups are reported here.

The racial/ethnic groups reported in this table are not all mutually exclusive. Therefore, the data should not be summed as the sum exceeds the total number of occupied housing units for this jurisdiction. However, all groups labelled “Hispanic and Non-Hispanic” are mutually exclusive, and the sum of the data for these groups is equivalent to the total number of occupied housing units.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25014)

A.3.3 Household Income

Household income is a critical component of housing affordability. Income impacts the decision to rent versus own, the size of unit, and location of housing. Overall, household income in Los Altos is higher than that of Santa Clara County. Los Altos' median household income in 2019 was \$235,278, which is almost 90 percent higher than the county's median income of \$124,055. Similarly, the mean income in Los Altos (\$326,456) is twice the mean income in Santa Clara County (\$164,962).

Table A-3: Household Income, City of Los Altos

	Los Altos	Santa Clara County
Median Income	\$235,278	\$124,055
Mean Income	\$326,456	\$164,962
<i>Source: ACS 5-year estimates (2019), S1901</i>		

The RHNA includes specific income categories defined by their respective proportion of the county area median income (AMI). Table A-4 defines these income categories.

Table A-4: Income Categories as a percentage of AMI

	% of AMI
Acutely Low ¹	0-15%
Extremely Low	15-30%
Very Low	30-50%
Low	50-80%
Moderate	80-120%
Above Moderate	>120%
Notes:	
¹ New income category effective January 1, 2022.	
<i>Source: Department of Housing and Community Development, 2021</i>	

Table A-5 shows the 2021 income limits for these income categories in Santa Clara County. The above moderate category includes all households earning above the upper limit of the moderate-income category.

Table A-5: Santa Clara County 2021 Annual Income Limits by Household Size

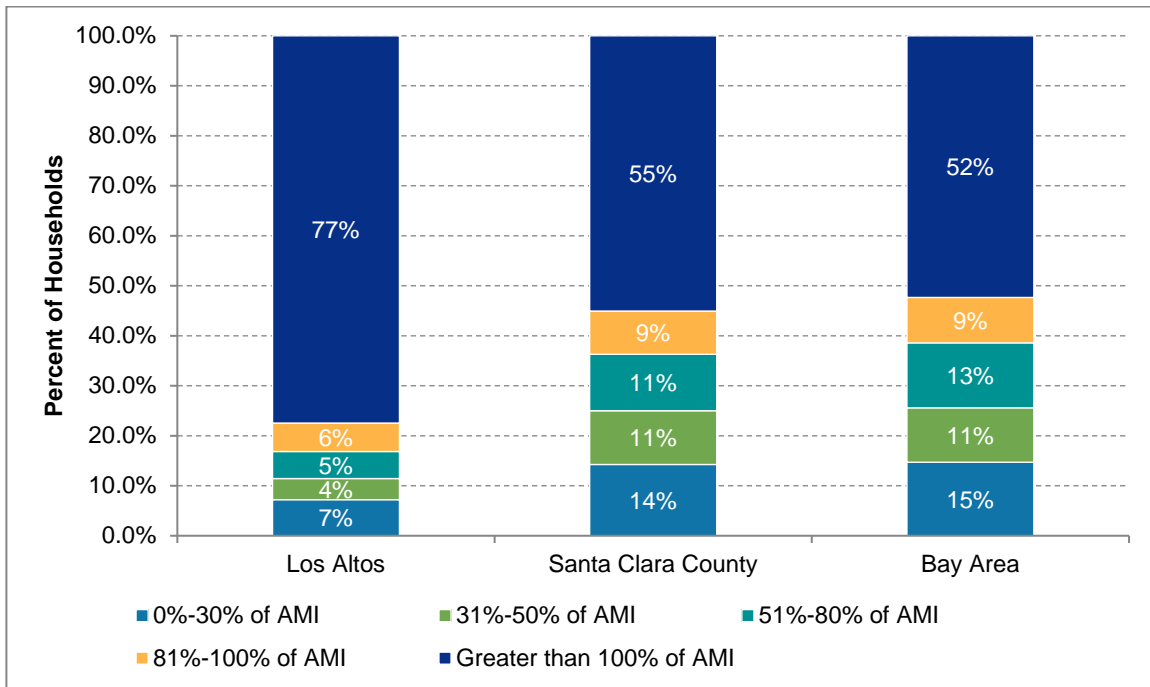
Number of Persons in Household:		1	2	3	4	5	6	7	8
Santa Clara County Area Median Income: \$151,300	Acutely Low	15,900	18,510	20,450	22,700	24,500	26,350	28,150	29,950
	Extremely Low	34,800	39,800	44,750	49,700	53,700	57,700	61,650	65,650
	Very Low Income	58,000	66,300	74,600	82,850	89,500	96,150	102,750	109,400
	Low Income	82,450	94,200	106,000	117,750	127,200	136,600	146,050	155,450
	Median Income	105,900	121,050	136,150	151,300	163,400	175,500	187,600	199,700
	Moderate Income	127,100	145,250	163,400	181,550	196,050	210,600	225,100	239,650

Source: Department of Housing and Community Development, 2021

Despite the economic and job growth experienced throughout the region since 1990, the income gap has continued to widen. California is one of the most economically unequal states in the nation, and the Bay Area has the highest income inequality between high- and low-income households in the state.

Los Altos has a higher concentration of high-income households than in the county or region. In Los Altos, 77.5 percent of households make more than 100 percent of AMI, compared to 7.2 percent (764 households) making less than 30 percent of AMI, which is considered extremely low-income (see Figure A-16). Regionally, more than half of all households make more than 100 percent of AMI, while 15 percent make less than 30 percent of AMI. Of Los Altos' total households, 5.4 percent are low income (earning between 50 and 80 percent of AMI), while around 11.3 of households in the county and 13.0 percent of households in the Bay Area are low income. In total, 1,783 households in Los Altos earn less than 80 percent of AMI (16.9 percent of households). Many households with multiple wage earners – including food service workers, full-time students, teachers, farmworkers and healthcare professionals – can fall into lower AMI categories due to relatively stagnant wages in many industries.

Figure A-16: Households by Household Income Level



Notes:

Universe: Occupied housing units

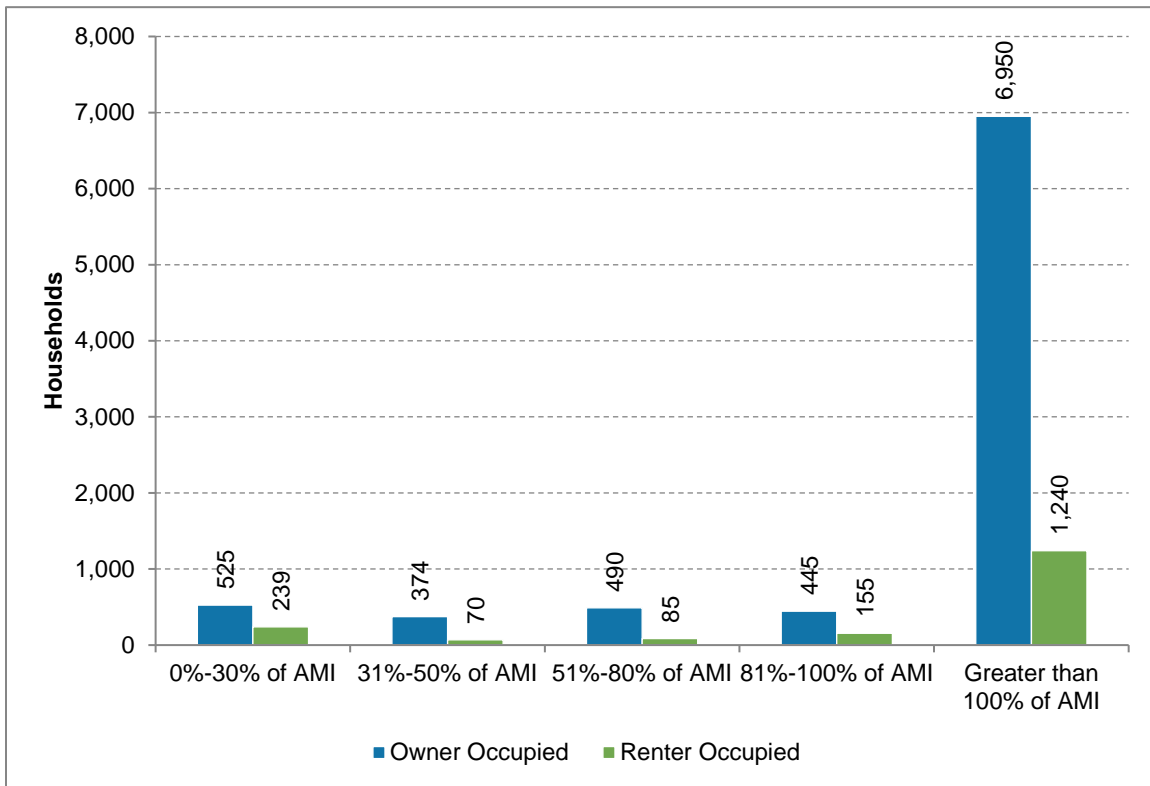
Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose-Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located. The data that is reported for the Bay Area is not based on a regional AMI but instead refers to the regional total of households in an income group relative to the AMI for the county where that household is located. Local jurisdictions are required to provide an estimate for their projected extremely low-income households (0-30percent AMI) in their Housing Elements. HCD's official Housing Element guidance notes that jurisdictions can use their RHNA for very low-income households (those making 0-50percent AMI) to calculate their projected extremely low-income households. As Bay Area jurisdictions have not yet received their final RHNA numbers, this document does not contain the required data point of projected extremely low-income households. The report portion of the housing data needs packet contains more specific guidance for how local staff can calculate an estimate for projected extremely low-income households once jurisdictions receive their 6th cycle RHNA numbers.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Throughout the region, there are disparities between the incomes of homeowners and renters. Typically, the number of low-income renters greatly outpaces the amount of housing available that is affordable for these households.

In Los Altos, the largest proportion of both renters and owners falls in the Greater than 100 percent of AMI income group (see Figure A-17). There are no income groups with more renter than owners meaning Los Altos has a higher number of homeowners than renters. Renter households are most concentrated in the extremely low-income category with 31.3 percent of households earning no more than 30 percent of AMI renting their home (239 households).

Figure A-17: Household Income Level by Tenure



Notes:

Universe: Occupied housing units

Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose-Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

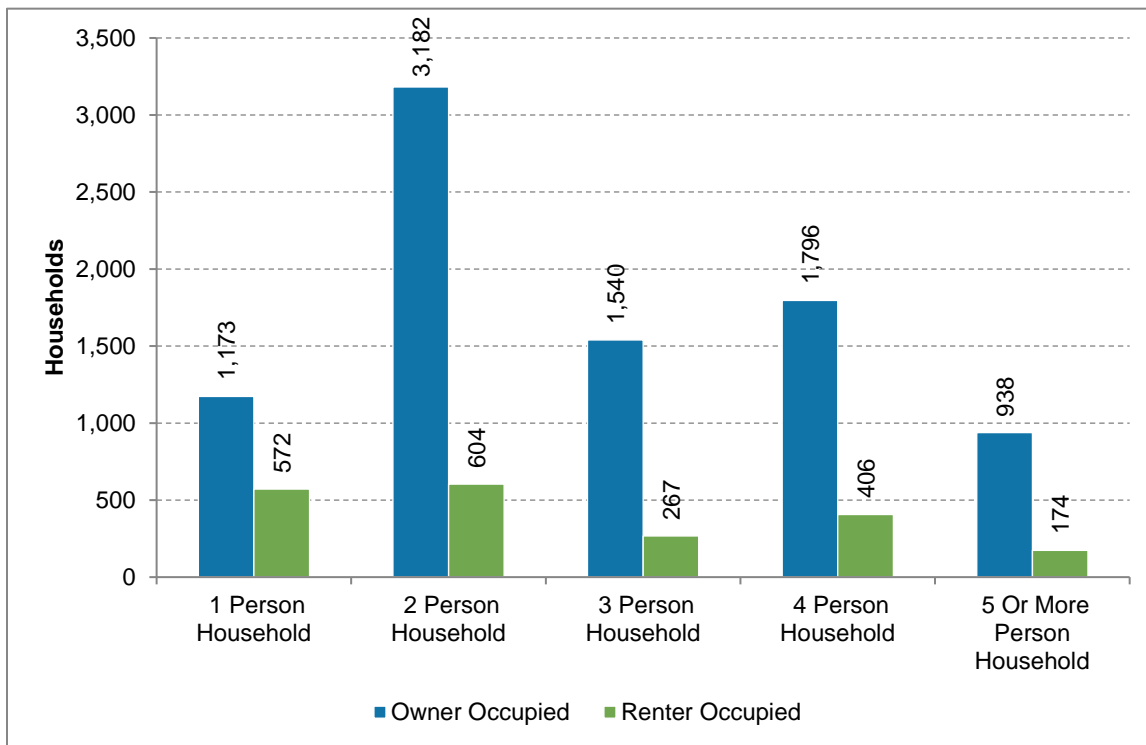
A.3.4 Special Housing Needs

Large Families

Large households (five or more persons) often have different housing needs than smaller households. If a city's housing stock does not include units with enough bedrooms, large households could end up living in overcrowded conditions and/or overpaying for housing. Of all households in Los Altos, 10.4 percent or 1,112 households, are considered large households.

A majority (84.4 percent) of large households in Los Altos live in owner occupied housing (see Figure A-18). Only 2.5 percent of large households are extremely or very low-income, earning less than 50 percent of (10 extremely low-income and 14 very low-income households).

Figure A-18: Household Size by Tenure



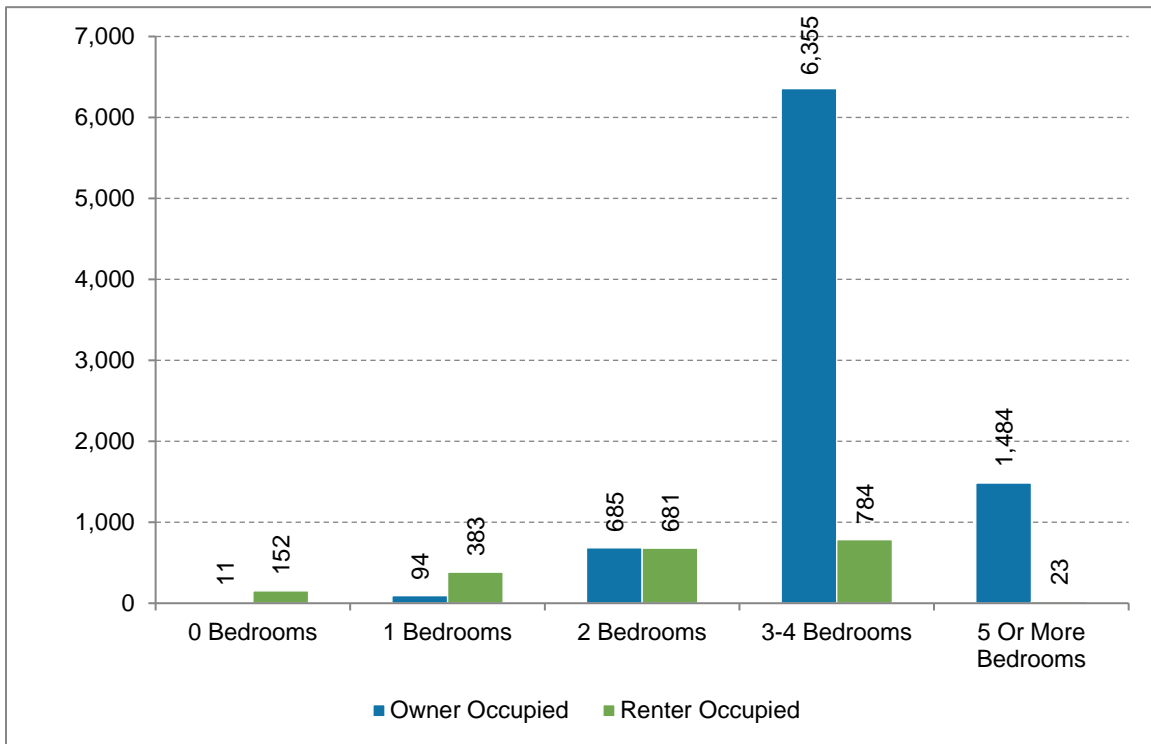
Notes:

Universe: Occupied housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25009)

The unit sizes available in a community affect the household sizes that can access that community. Large families are generally served by housing units with three or more bedrooms, of which there are 8,646 units in Los Altos, or 81.2 percent of all units in Los Altos. Among these larger units with three or more bedrooms, 9.3 percent are renter-occupied, and 90.7 percent are owner-occupied (see Figure A-19). Because 10.4 percent of all households in Los Altos, or 1,112 households, are considered large households, the housing mix in Los Altos is considered adequate to accommodate larger household sizes.

Figure A-19: Housing Units by Number of Bedrooms



Notes:

Universe: Housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25042)

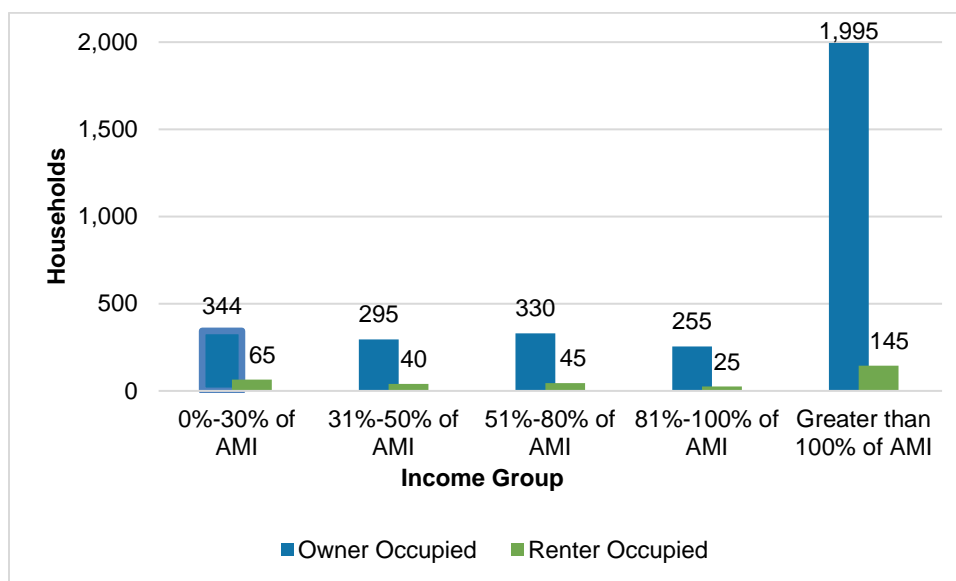
Senior Households

Senior households often experience a combination of factors that can make accessing or keeping affordable housing a challenge. They often live on fixed incomes and are more likely to have disabilities, chronic health conditions, and/or reduced mobility. There are 409 extremely low-income senior households in Los Altos (making no more than 30 percent of AMI). However, a majority of senior households, both renters and owners, earn more than 100 percent of AMI (see Figure A-20).

Seniors who rent may be at even greater risk for housing challenges than those who own, due to income differences between these groups. While most senior households own their home in Los Altos, a higher proportion own in higher income groups. 93.2 percent of senior households that earn greater than 100 percent of AMI own their home, while 84.1 percent of senior households that earn no more than 30 percent of AMI own their home. In total, 320 senior households rent their home. 20.3 percent of senior households that rent are extremely low-income (65 extremely low-income senior households that rent). Only 11 percent of senior households that own their

home is extremely low-income (344 extremely low-income senior households that own their home).

Figure A-20: Senior Households by Income and Tenure



Notes:

Universe: Senior households

For the purposes of this graph, senior households are those with a householder who is aged 62 or older. Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose- Sunnyvale- Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

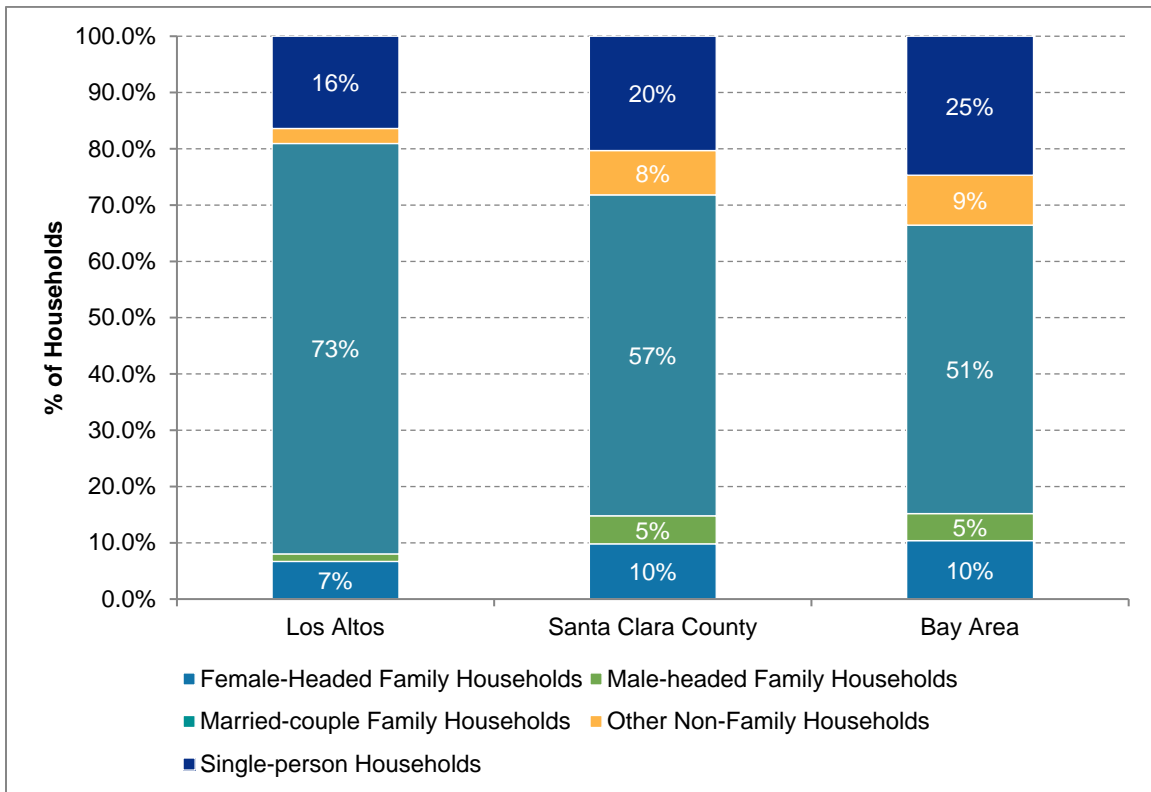
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

In general, extremely low- and very low-income seniors (both renters and owners) are more likely to be cost burdened compared to higher earning seniors. In Los Altos, 36.7 percent of all senior households are housing cost burdened (see Section A.5.3, Overpayment, for a discussion of housing cost burden of seniors).

Female-headed Households

Households headed by one person are often at greater risk of housing insecurity, particularly female-headed households, who may be supporting children or a family with only one income. In Los Altos, the largest proportion of households is Married-couple Family Households at 72.9 percent, while Female-Headed Households make up 6.7 percent of all households (711 female-headed households).

Figure A-21: Household Type



Notes:

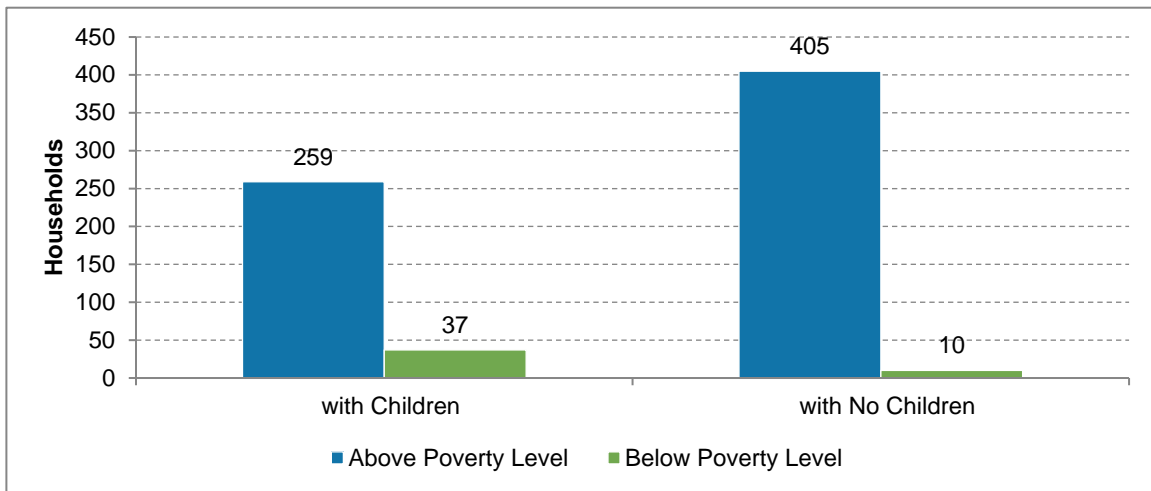
For data from the Census Bureau, a “family household” is a household where two or more people are related by birth, marriage, or adoption. “Non-family households” are households of one person living alone, as well as households where none of the people are related to each other.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B11001)

Female-headed households with children may face particular housing challenges, with pervasive gender inequality resulting in lower wages for women. Moreover, the added need for childcare can make finding a home that is affordable more challenging.

Of the 711 female-headed households in Los Altos, 41.6 percent have children. 12.5 percent of these households fall below the Federal Poverty Line (37 female-headed households with children in poverty), while only 2.4 percent of female-headed households without children live in poverty (10 households). Therefore, female-headed households with children are more likely to live in poverty than those without children.

Figure A-22: Female-Headed Households by Poverty Status



Notes:

The Census Bureau uses a federally defined poverty threshold that remains constant throughout the country and does not correspond to Area Median Income.

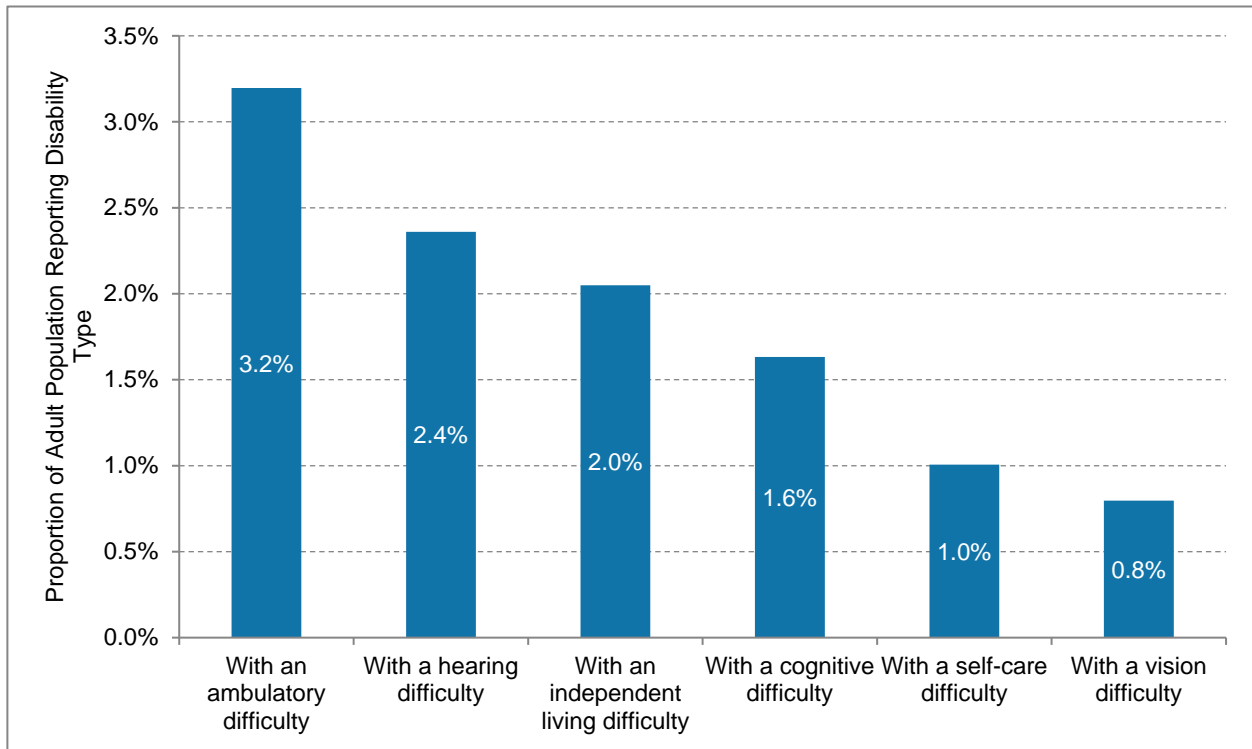
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B17012)

Persons with Disabilities

People with disabilities face additional housing challenges. Encompassing a broad group of individuals living with a variety of physical, cognitive and sensory impairments, many people with disabilities live on fixed incomes and are in need of specialized care, yet often rely on family members for assistance due to the high cost of care.

When it comes to housing, people with disabilities are not only in need of affordable housing but accessibly designed housing, which offers greater mobility and opportunity for independence. Unfortunately, the need typically outweighs what is available, particularly in a housing market with such high demand. People with disabilities are at a high risk for housing insecurity, homelessness and institutionalization, particularly when they lose aging caregivers. Figure A-23 shows the rates at which different disabilities are present among Los Altos residents. Overall, 1,739 residents or 5.7 percent of people in Los Altos have a disability of any kind.

Figure A-23: Disability by Type



Notes:

Universe: Civilian noninstitutionalized population 18 years and over

These disabilities are counted separately and are not mutually exclusive, as an individual may report more than one disability. These counts should not be summed. The Census Bureau provides the following definitions for these disability types: Hearing difficulty: deaf or has serious difficulty hearing. Vision difficulty: blind or has serious difficulty seeing even with glasses. Cognitive difficulty: has serious difficulty concentrating, remembering, or making decisions. Ambulatory difficulty: has serious difficulty walking or climbing stairs. Self-care difficulty: has difficulty dressing or bathing. Independent living difficulty: has difficulty doing errands alone such as visiting a doctor's office or shopping.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B18102, Table B18103, Table B18104, Table B18105, Table B18106, Table B18107)

State law also requires Housing Elements to examine the housing needs of people with developmental disabilities. Developmental disabilities are defined as severe, chronic, and attributed to a mental or physical impairment that begins before a person turns 18 years old. This can include Down Syndrome, autism, epilepsy, cerebral palsy, and intellectual disability. Some people with developmental disabilities are unable to work, rely on Supplemental Security Income, and live with family members. In addition to their specific housing needs, they are at increased risk of housing insecurity after an aging parent or family member is no longer able to care for them.

In 2020, 95 people in Los Altos had a development disability. While this number has remained relatively stable, the San Andreas Regional Center identified a population of 109 people with

developmental disabilities in Los Altos in 2021.⁵ Of the population with a developmental disability, children under the age of 18 make up 47.4 percent, while adults account for 52.6 percent (see Table A-6).

Table A-6: Population with Developmental Disabilities by Age (2020)

Age Group	Number of People with a Developmental Disability
Age Under 18	45
Age 18+	50
Notes: The California Department of Developmental Services is responsible for overseeing the coordination and delivery of services to more than 330,000 Californians with developmental disabilities including cerebral palsy, intellectual disability, Down syndrome, autism, epilepsy, and related conditions. The California Department of Developmental Services provides ZIP code level counts. To get jurisdiction-level estimates, ZIP code counts were crosswalked to jurisdictions using census block population counts from Census 2010 SF1 to determine the share of a ZIP code to assign to a given jurisdiction.	
<i>Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Developmental Services, Consumer Count by California ZIP Code and Residence Type (2020))</i>	

The most common living arrangement for individuals with developmental disabilities in Los Altos is the home of parent/family/guardian (see Table A-7).

Table A-7: Population with Developmental Disabilities by Residence (2020)

Residence Type	Number of People with a Developmental Disability
Home of Parent/Family/Guardian	93
Independent/Supported Living	4
Community Care Facility	4
Other	0
Foster/Family Home	0
Intermediate Care Facility	0
Notes: The California Department of Developmental Services is responsible for overseeing the coordination and delivery of services to more than 330,000 Californians with developmental disabilities including cerebral palsy, intellectual disability, Down syndrome, autism, epilepsy, and related conditions. The California Department of Developmental Services provides ZIP code level counts. To get jurisdiction-level estimates, ZIP code counts were crosswalked to jurisdictions using census block population counts from Census 2010 SF1 to determine the share of a ZIP code to assign to a given jurisdiction.	
<i>Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Developmental Services, Consumer Count by California ZIP Code and Residence Type (2020))</i>	

⁵ 2015 Housing Element, Table B-20, identifies 96 people with developmental disabilities in Los Altos in 2014. 2021 data from San Andreas Regional Center provided by Kalisha Webster, Housing Choices (March 15, 2022 correspondence).

In 2021, 95 percent of Los Altos' adults with developmental disabilities lived in the home of parents or other guardians ("family home"), compared to 65 percent of the adults with developmental disabilities in all of Santa Clara County. Los Altos offers no type of licensed care facilities for adults with developmental disabilities in contrast with all of Santa Clara County where 23 percent of the adult population lives in this type of setting. Due to the lack of deeply affordable housing in Los Altos, only five percent of Los Altos adults with developmental disabilities have been able to transition into independent living with coordinated supportive services provided by the San Andreas Regional Center as compared to all of Santa Clara County where 11 percent of adults with developmental disabilities have made this transition (see Table A-8).

Table A-8: Living Arrangements of Adults with Developmental Disabilities (2021)

Adult Living Arrangement	Number of People with a Developmental Disability			
	Los Altos		Santa Clara County	
	#	%	#	%
Home of Parent/Family/Guardian (Family Home)	62	95%	4,362	65%
Own Apartment with Supportive Services	3	5%	756	11%
Licensed Facilities	0	0%	1,525	23%
Other (Including Homeless)	0	0%	94	1%
Total Adults	65	100%	6,737	100%
<i>Source: San Andreas Regional Center (2021); California Department of Developmental Services (2021); Kalisha Webster, Housing Choices (2022)</i>				

Additional data and trends demonstrate housing needs for people with developmental disabilities in Los Altos:

- Growth in the Santa Clara County adult population with developmental disabilities correlates with the documented annual increase in the diagnosis of autism that began in the mid-1980s and did not level out until after 2015. The cumulative impact of this trend is already seen in the growth of the Santa Clara County population age 18 to 41 with developmental disabilities.
- Longer life spans will result in more adults with developmental disabilities outliving their parents and family members who currently house almost all of Los Altos adults with developmental disabilities.
- Between September 2015 and June 2021, five percent fewer people with developmental disabilities were able to be housed in licensed care facilities (including community care facilities, intermediate care facilities, and skilled nursing facilities) in Santa Clara County.
- Most Los Altos adults with developmental disabilities who want to live independently may need to move elsewhere due to the lack of deeply affordable housing in Los Altos.

- People with developmental disabilities are more likely than the general population to have an accompanying physical disability. Almost 20 percent of Santa Clara County residents with developmental disabilities have limited mobility, and 15 percent have a vision or hearing impairment. The need for an accessible unit coupled with the need for coordinated supportive services compounds the housing barriers faced by those with both cognitive and physical disabilities.⁶

Residents Living Below the Poverty Level

The Federal Poverty Level is an estimate of the minimum annual income a household would need to pay for essentials, such as food, housing, clothes, and transportation. This level considers the number of people in a household, their income, and the state in which they live. In Los Altos, 2.8 percent of the total population (856 residents) experience poverty, which is lower than the rate of Santa Clara County residents (7.5 percent).

Table A-9: Poverty Status

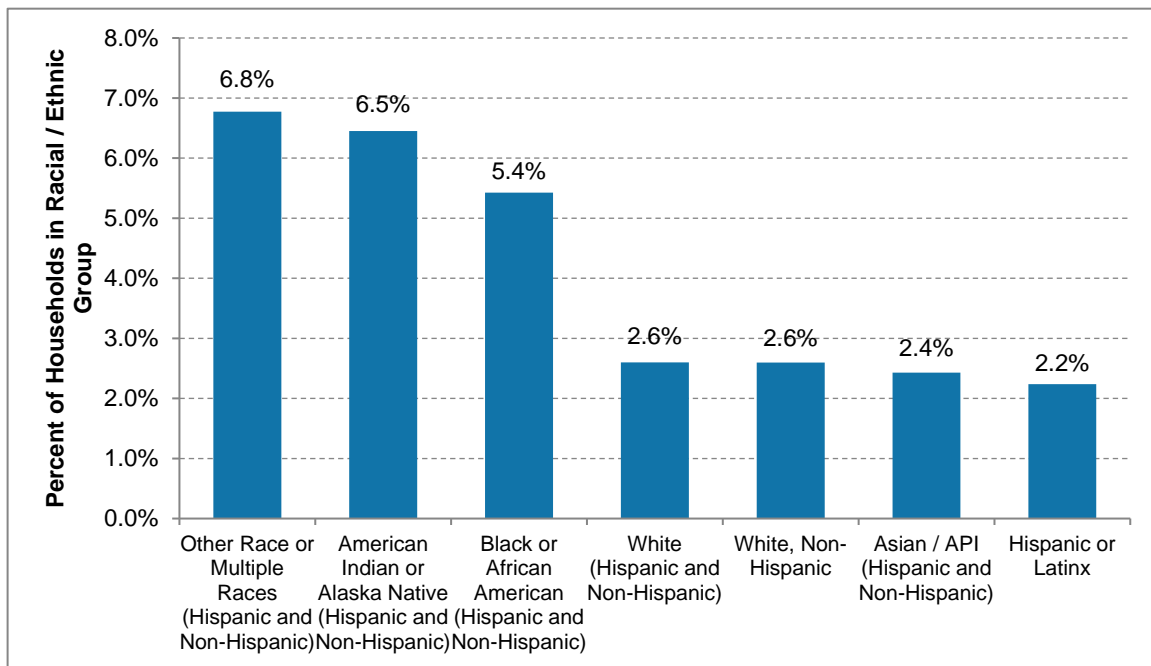
	Los Altos	Santa Clara County
% of Population Below Poverty Level	2.8%	7.5%
<i>Source: ACS 5-year estimates (2019), S1701</i>		

As mentioned previously, female-headed households with children experience poverty at a disproportionate rate than those without children or the overall population.

Currently, people of color are more likely to experience poverty and financial instability as a result of federal and local housing policies that have historically excluded them from the same opportunities extended to white residents. These economic disparities also leave communities of color at higher risk for housing insecurity, displacement, or homelessness. In Los Altos, Other Race or Multiple Races (Hispanic and Non-Hispanic) residents experience the highest rates of poverty (6.8 percent), followed closely by American Indian or Alaska Native (Hispanic and Non-Hispanic) residents (6.5 percent) (see Figure A-24).

⁶ Kalisha Webster, Housing Choices (March 15, 2022 correspondence).

Figure A-24: Poverty Status by Race



Notes:

Universe: Population for whom poverty status is determined

The Census Bureau uses a federally defined poverty threshold that remains constant throughout the country and does not correspond to Area Median Income. For this table, the Census Bureau does not disaggregate racial groups by Hispanic/Latinx ethnicity. However, data for the white racial group is also reported for white householders who are not Hispanic/Latinx. Since residents who identify as white and Hispanic/Latinx may have very different experiences within the housing market and the economy from those who identify as white and non-Hispanic/Latinx, data for multiple white sub-groups are reported here. The racial/ethnic groups reported in this table are not all mutually exclusive. Therefore, the data should not be summed as the sum exceeds the population for whom poverty status is determined for this jurisdiction. However, all groups labelled "Hispanic and Non-Hispanic" are mutually exclusive, and the sum of the data for these groups is equivalent to the population for whom poverty status is determined.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B17001(A-I))

Farmworkers

Across the state, housing for farmworkers has been recognized as an important and unique concern. Farmworkers generally receive wages that are considerably lower than other jobs and may have temporary housing needs. Finding decent and affordable housing can be challenging, particularly in the current housing market.

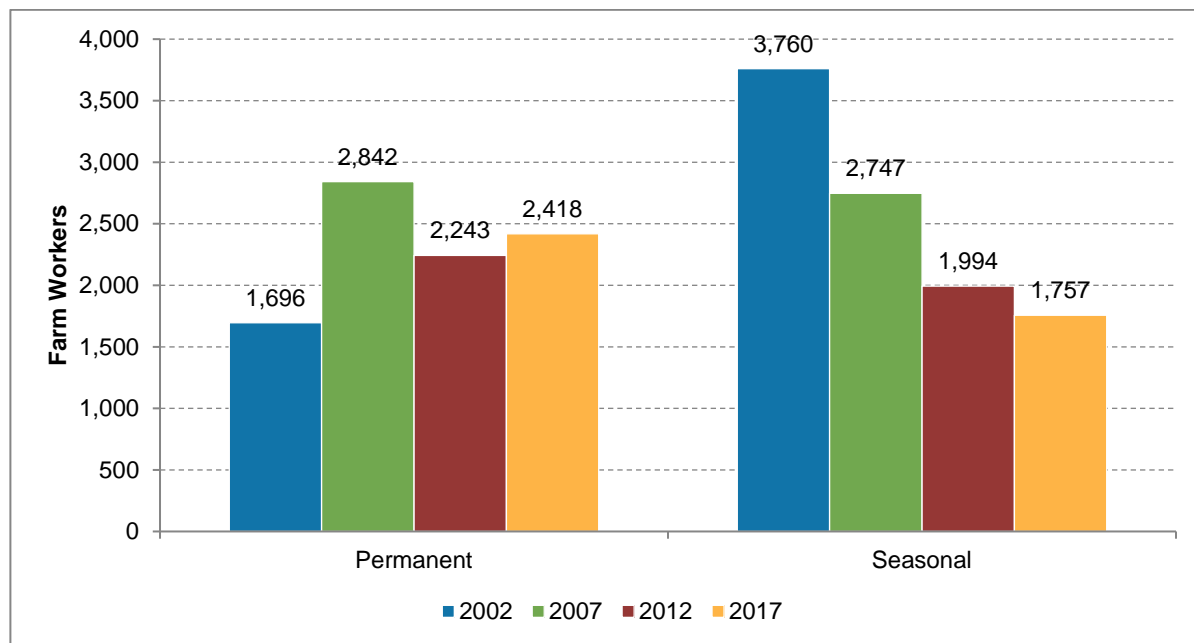
In Los Altos, there were no reported students of migrant workers from the 2016-2017 to 2019-2020 school year. The trend for the region has been a decline of 14.1 percent in the number of migrant worker students since the 2016-2017 school year. The change at the county level is a 49.7 percent decrease in the number of migrant worker students since the 2016-2017 school year (see Table A-10).

Table A-10: Migrant Worker Student Population

Academic Year	Los Altos	Santa Clara County	Bay Area
2016-17	0	978	4,630
2017-18	0	732	4,607
2018-19	0	645	4,075
2019-20	0	492	3,976
<p>Notes:</p> <p>Universe: Total number of unduplicated primary and short-term enrollments within the academic year (July 1 to June 30), public schools</p> <p>The data used for this table was obtained at the school site level, matched to a file containing school locations, geocoded and assigned to jurisdiction, and finally summarized by geography.</p> <p>Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Education, California Longitudinal Pupil Achievement Data System (CALPADS), Cumulative Enrollment Data (Academic Years 2016-2017, 2017-2018, 2018-2019, 2019-2020))</p>			

According to the U.S. Department of Agriculture Census of Farmworkers, the number of permanent farm workers in Santa Clara County has increased since 2002, totaling 2,418 in 2017, while the number of seasonal farm workers has decreased, totaling 1,757 in 2017 (see Figure A-25).

Figure A-25: Farm Operations and Farm Labor by County, Santa Clara County



Notes:

Universe: Hired farm workers (including direct hires and agricultural service workers who are often hired through labor contractors)

Farm workers are considered seasonal if they work on a farm less than 150 days in a year, while farm workers who work on a farm more than 150 days are considered to be permanent workers for that farm.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Agriculture, Census of Farmworkers (2002, 2007, 2012, 2017), Table 7: Hired Farm Labor)

Over the past two decades, there has been a shift to a more permanent workforce for many farms, which has shifted the bulk of the housing need from seasonal housing for migrant workers to permanently affordable housing for low wage working families. While both types of housing are needed, farmworker housing is no longer solely a rural issue. Farmworker populations have declined while at the same time trends for farmworkers have resulted in longer commutes (up to 75 miles per the USDA) for this population. Local jurisdictions with an agriculture-based economy are responsible for addressing the needs of farmworkers and their families through affirmatively furthering fair housing (AFFH) analysis.

As a result, there is not an explicit need for housing for farmworkers and their families (as opposed to housing for other low wage households), as Los Altos does not have an “agriculture-based economy”. However, other housing types promoted in the Housing Element, such as housing for low-income households and multi-family housing, can also serve farmworkers.

People Experiencing Homelessness

Homelessness remains an urgent challenge in many communities across the state, reflecting a range of social, economic, and psychological factors. Rising housing costs result in increased risks of community members experiencing homelessness. Far too many residents who have found themselves housing insecure have ended up unhoused or homeless in recent years, either temporarily or longer term. Unhoused individuals and families living arrangement may vary and could include living on the streets or outdoors (e.g., in parks or encampment areas), sleeping in vehicles, staying in a homeless shelter or transitional housing, staying in a hotel or motel, or sharing housing of other people (e.g., living in doubled-up arrangements or couch-surfing). Addressing the specific housing needs for the unhoused population remains a priority throughout the region, particularly since homelessness is disproportionately experienced by people of color, people with disabilities, those struggling with addiction and those dealing with traumatic life circumstances.

The Point-in-Time (PIT) Count is an annual census and survey to identify the sheltered and unsheltered homeless population. According to the 2019 PIT Count, of the 9,706 reported homeless persons in Santa Clara County, the majority of persons experiencing homelessness are households without children in their care, and an overwhelming majority of those (7,413 or 87 percent) are unsheltered. Of those homeless persons that are under 18 years old or with children (1,197), 688 or 57.0 percent are sheltered in an emergency shelter or transitional housing (see Table A-11). The 2022 PIT showed a 10,028 homeless population in Santa Clara County,

representing a three percent increase, but with a decline in the number of individuals living outdoors (unsheltered) and an increase in sheltered individuals.⁷

Table A-11: Homelessness by Household Type and Shelter Status, Santa Clara County

Type	People in Households Composed Solely of Children Under 18	People in Households with Adults and Children	People in Households without Children Under 18	Total
Sheltered – Emergency Shelter	7	377	696	1,080
Sheltered – Transitional Housing	3	301	400	704
Unsheltered	266	243	7,413	7,922
Totals	276	921	8,509	9,706
<p>Note: This data is based on Point-in-Time (PIT) information provided to HUD by CoCs in the application for CoC Homeless Assistance Programs. The PIT Count provides a count of sheltered and unsheltered homeless persons on a single night during the last 10 days in January.</p> <p>Each Bay Area county is its own CoC, and so the data for this table is provided at the county-level.</p> <p>Per HCD's requirements, jurisdictions will need to supplement this county-level data with local estimates of people experiencing homelessness.</p> <p>Source: U.S. Department of Housing and Urban Development (HUD), Continuum of Care (CoC) Homeless Populations and Subpopulations Reports (2019)</p>				

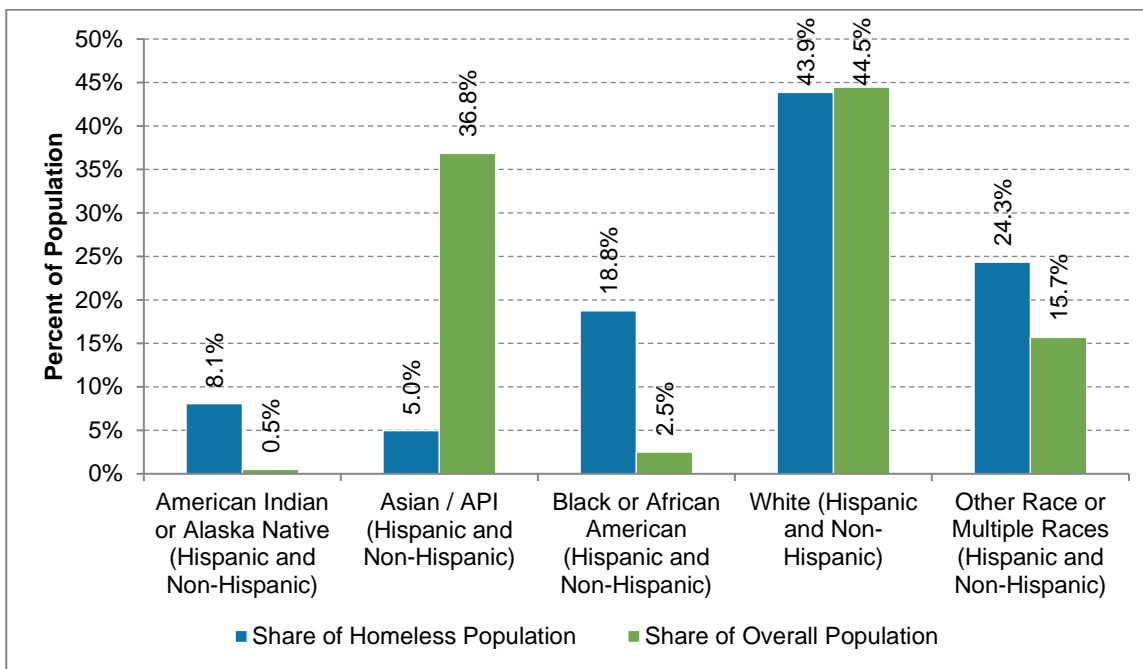
Between 2017 and 2019, Los Altos saw its homeless population increase over tenfold, from six to 76 people. This is higher than the rate of increase in the county, 31 percent, during the same period (7,394 to 9,706 people experiencing homelessness). Los Altos' homeless population is less than one percent of the county's homeless population.

As noted above, people of color are more likely to experience poverty and financial instability as a result of federal and local housing policies that have historically excluded them from the same opportunities extended to white residents. Consequently, people of color are often disproportionately impacted by homelessness, particularly Black residents of the Bay Area. In Santa Clara County, White (Hispanic and Non-Hispanic) residents represent the largest proportion of residents experiencing homelessness and account for 43.9 percent of the homeless population, while making up 44.5 percent of the overall population (see Figure A-26). Latinx residents represent 42.7 percent of the population experiencing homelessness, while Latinx residents comprise only 25.8 percent of the general population (see Figure A-27). While White residents represent the largest proportion of residents experiencing homelessness, making up just under 44 percent of the homeless population, Black or African American and American Indian

⁷ <https://news.sccgov.org/news-release/county-santa-clara-and-city-san-jose-release-preliminary-results-2022-point-time>

or Alaska Native residents are overrepresented – accounting for 18.8 and 8.1 percent of the homeless population while only making up 2.5 and 0.5 percent of the overall population of Santa Clara County respectively.

Figure A-26: Racial Group Share of General and Homeless Populations, Santa Clara County



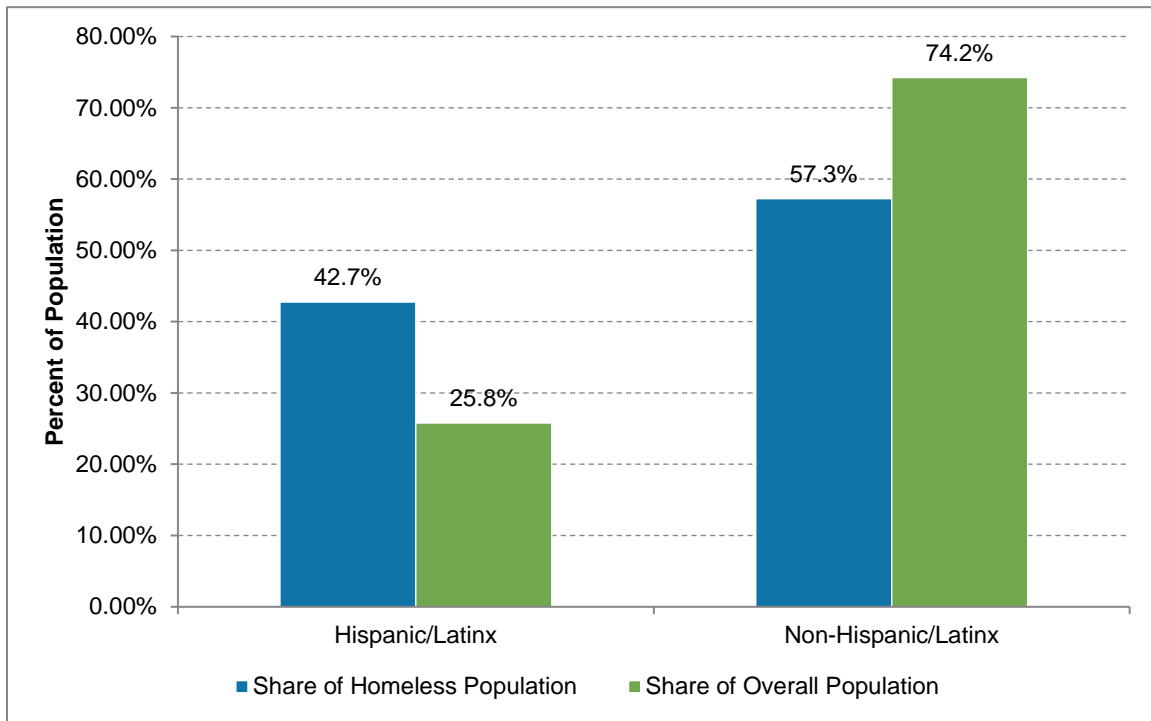
Notes:

Universe: Population experiencing homelessness

This data is based on Point-in-Time (PIT) information provided to HUD by CoCs in the application for CoC Homeless Assistance Programs. The PIT Count provides a count of sheltered and unsheltered homeless persons on a single night during the last ten days in January. Each Bay Area county is its own CoC, and so the data for this table is provided at the county-level. Per HCD's requirements, jurisdictions will need to supplement this county-level data with local estimates of people experiencing homelessness. HUD does not disaggregate racial demographic data by Hispanic/Latinx ethnicity for people experiencing homelessness. Instead, HUD reports data on Hispanic/Latinx ethnicity for people experiencing homelessness in a separate table. Accordingly, the racial group data listed here includes both Hispanic/Latinx and non-Hispanic/Latinx individuals.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Continuum of Care (CoC) Homeless Populations and Subpopulations Reports (2019); U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B01001(A-I))

Figure A-27: Latino Share of General and Homeless Populations, Santa Clara County



Notes:

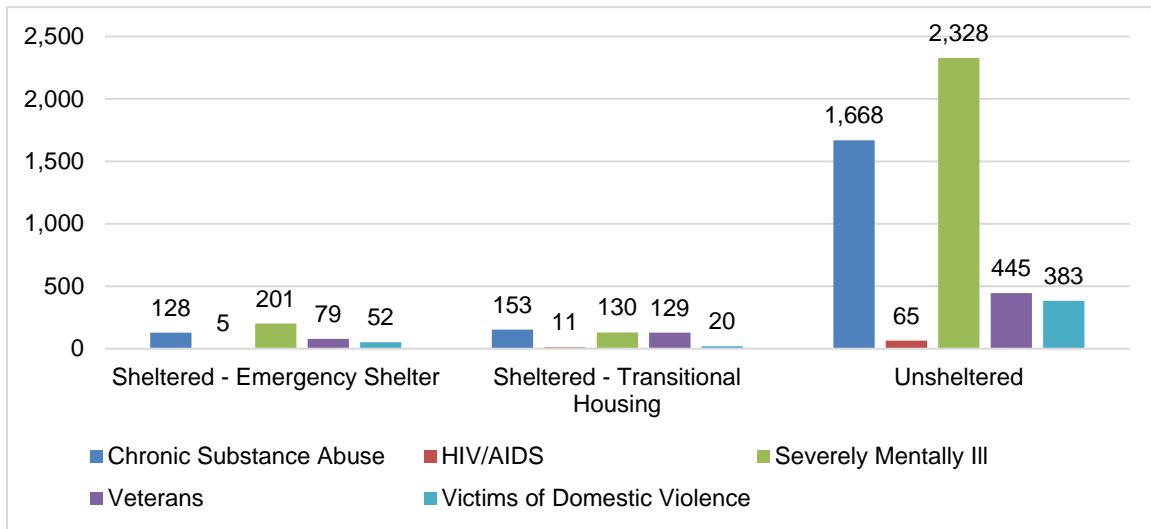
Universe: Population experiencing homelessness

This data is based on Point-in-Time (PIT) information provided to HUD by CoCs in the application for CoC Homeless Assistance Programs. The PIT Count provides a count of sheltered and unsheltered homeless persons on a single night during the last ten days in January. Each Bay Area county is its own CoC, and so the data for this table is provided at the county-level. Per HCD's requirements, jurisdictions will need to supplement this county-level data with local estimates of people experiencing homelessness. The data from HUD on Hispanic/Latinx ethnicity for individuals experiencing homelessness does not specify racial group identity. Accordingly, individuals in either ethnic group identity category (Hispanic/Latinx or non-Hispanic/Latinx) could be of any racial background.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Continuum of Care (CoC) Homeless Populations and Subpopulations Reports (2019); U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B01001(A-I))

Many of those experiencing homelessness are dealing with severe issues – including mental illness, substance abuse and domestic violence – that are potentially life threatening and require additional assistance. In Santa Clara County, homeless individuals are commonly challenged by severe mental illness, with 2,659 reporting this condition. Of those, 87.6 percent are unsheltered, further adding to the challenge of handling the issue (see Figure A-28).

Figure A-28: Characteristics for the Population Experiencing Homelessness, Santa Clara County



Notes:

Universe: Population experiencing homelessness

This data is based on Point-in-Time (PIT) information provided to HUD by CoCs in the application for CoC Homeless Assistance Programs. The PIT Count provides a count of sheltered and unsheltered homeless persons on a single night during the last ten days in January. Each Bay Area county is its own CoC, and so the data for this table is provided at the county-level. Per HCD's requirements, jurisdictions will need to supplement this county-level data with local estimates of people experiencing homelessness. These challenges/characteristics are counted separately and are not mutually exclusive, as an individual may report more than one challenge/characteristic. These counts should not be summed.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Continuum of Care (CoC) Homeless Populations and Subpopulations Reports (2019))

In Los Altos, the student population experiencing homelessness totaled 29 during the 2019-2020 school year and decreased by 31.0 percent since the 2016-2017 school year. By comparison, Santa Clara County had a 3.5 percent increase in the population of students experiencing homelessness since the 2016-2017 school year, while the Bay Area population of students experiencing homelessness decreased by 8.5 percent. During the 2019-2020 school year, there were still 13,718 students experiencing homelessness throughout the region, adding undue burdens on learning and thriving, with the potential for longer term negative effects.

The number of students in Los Altos experiencing homelessness in 2019 represents 1.3 percent of the Santa Clara County total and 0.2 percent of the Bay Area total.

Table A-12: Students in Local Public Schools Experiencing Homelessness

Academic Year	Los Altos	Santa Clara County	Bay Area
2016-17	42	2,219	14,990
2017-18	45	2,189	15,142
2018-19	42	2,405	15,427
2019-20	29	2,297	13,718
<p>Notes:</p> <p>Universe: Total number of unduplicated primary and short-term enrollments within the academic year (July 1 to June 30), public schools</p> <p>The California Department of Education considers students to be homeless if they are unsheltered, living in temporary shelters for people experiencing homelessness, living in hotels/motels, or temporarily doubled up and sharing the housing of other persons due to the loss of housing or economic hardship. The data used for this table was obtained at the school site level, matched to a file containing school locations, geocoded and assigned to jurisdiction, and finally summarized by geography.</p> <p>Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Education, California Longitudinal Pupil Achievement Data System (CALPADS), Cumulative Enrollment Data (Academic Years 2016-2017, 2017-2018, 2018-2019, 2019-2020))</p>			

Emergency Shelters/Transitional Housing

At this time, there are currently no emergency shelters or shelters for domestic violence victims located in Los Altos. The Governmental Constraints section in Appendix C describes how the City permits emergency shelters.

Resources for People Experiencing Homelessness

The Santa Clara County Continuum of Care (CoC) is a broad group of stakeholders dedicated to ending and preventing homelessness in Santa Clara County. The key responsibilities of the CoC are ensuring community-wide implementation of efforts to end homelessness and programmatic and systemic effectiveness.

The Santa Clara County's supportive housing system provides services related to emergency shelters, transitional and permanent housing, rapid rehousing, supportive services, homeless prevention rental assistance, and special initiatives including employment pathways and youth programs.

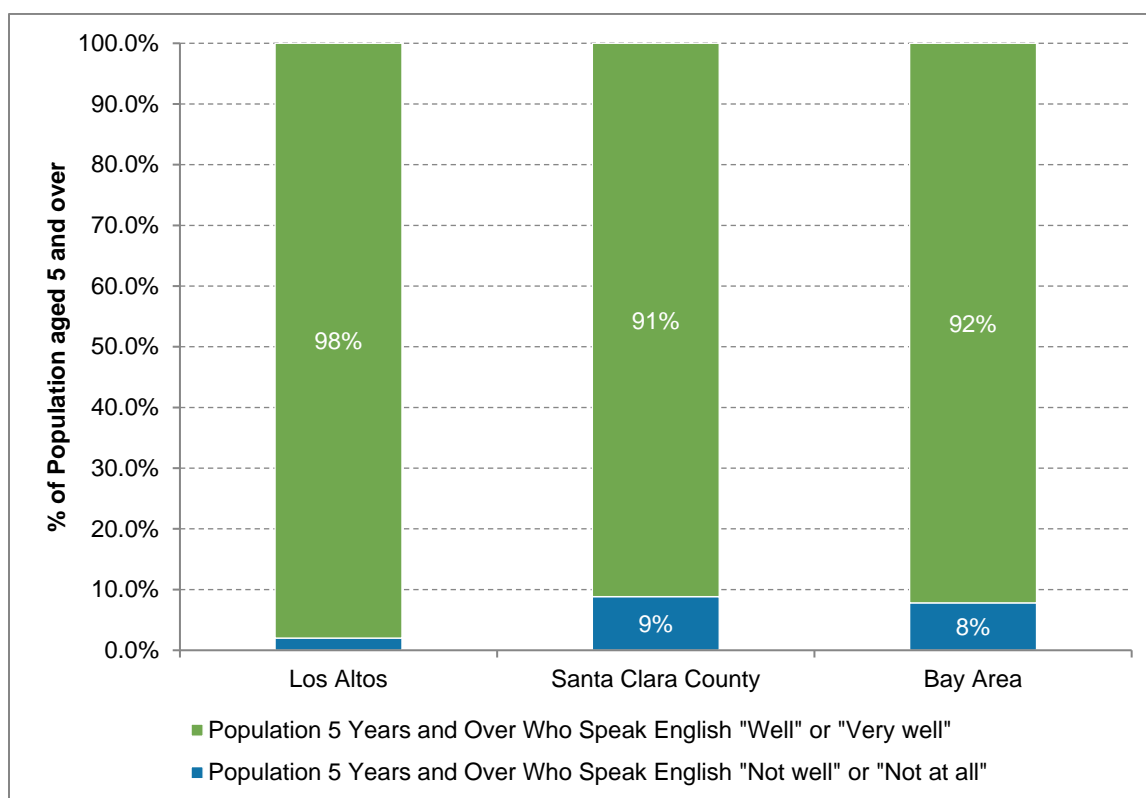
Non-English Speakers

California has long been an immigration gateway to the United States, which means that many languages are spoken throughout the Bay Area. Since learning a new language is universally challenging, it is not uncommon for residents who have immigrated to the United States to have limited English proficiency. This limit can lead to additional disparities if there is a disruption in housing, such as an eviction, because residents might not be aware of their rights, or they might be wary to engage due to immigration status concerns.

In Los Altos, 2.0 percent of residents five years and older identify as speaking English not well or not at all, which is below the proportion for Santa Clara County. Throughout the region the proportion of residents five years and older with limited English proficiency is 7.8 percent. In Los

Altos, this includes a variety of non-English speakers such as Chinese (Mandarin, Cantonese, etc.), Korean, Spanish, and others.⁸

Figure A-29: Population with Limited English Proficiency



Notes:

Universe: Population 5 years and over

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B16005)

A.3.5 Displacement

Because of increasing housing prices, displacement is a major concern in the Bay Area. Displacement has the most severe impacts on low- and moderate-income residents. When individuals or families are forced to leave their homes and communities, they also lose their support network.

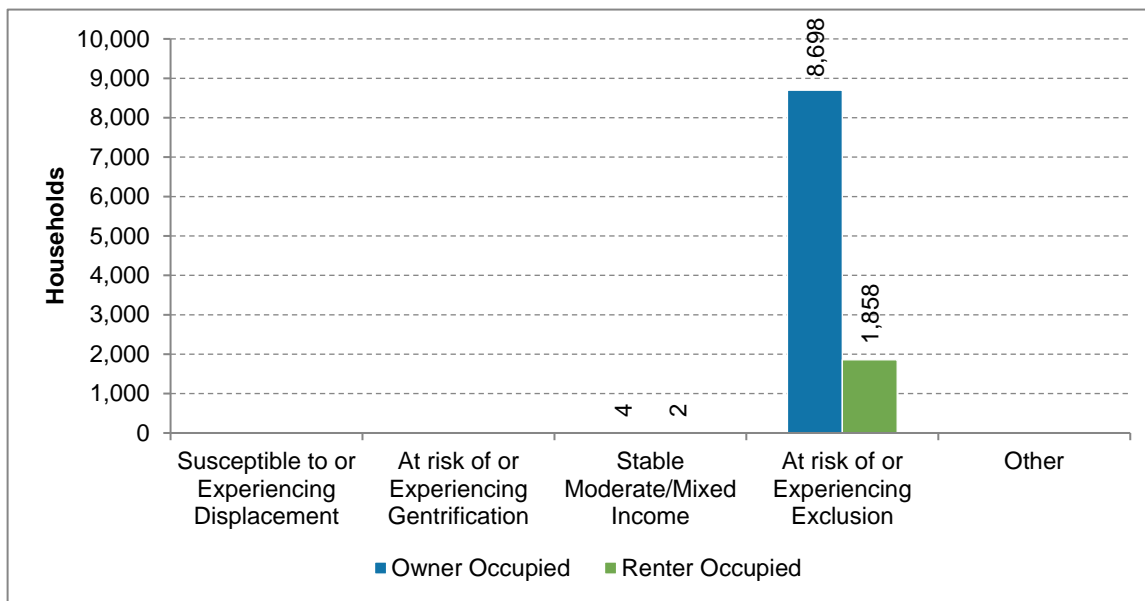
The University of California, Berkeley has mapped all neighborhoods in the Bay Area, identifying their risk for gentrification. In Los Altos, it was found that there are no households that live in

⁸ U.S. Census, American Community Survey 5-Year Data (2015-2019), Table C16001.

neighborhoods that are susceptible to or experiencing displacement and at risk of or undergoing gentrification.

Equally important, some neighborhoods in the Bay Area do not have housing appropriate for a broad section of the workforce. UC Berkeley estimates that 99.9 percent of households in Los Altos live in neighborhoods where low-income households are likely to be excluded due to prohibitive housing costs. Programs are included to facilitate housing for low-income households in Los Altos.

Figure A-30: Households by Displacement Risk and Tenure



Notes:

Universe: Households

Displacement data is available at the census tract level. Staff aggregated tracts up to jurisdiction level using census 2010 population weights, assigning a tract to jurisdiction in proportion to block level population weights. Total household count may differ slightly from counts in other tables sourced from jurisdiction level sources. Categories are combined as follows for simplicity: At risk of or Experiencing Exclusion: At Risk of Becoming Exclusive; Becoming Exclusive; Stable/Advanced Exclusive At risk of or Experiencing Gentrification: At Risk of Gentrification; Early/Ongoing Gentrification; Advanced Gentrification Stable Moderate/Mixed Income: Stable Moderate/Mixed Income Susceptible to or Experiencing Displacement: Low- Income/Susceptible to Displacement; Ongoing Displacement Other: High Student Population; Unavailable or Unreliable Data.

Source: ABAG 2021 Pre-certified Housing Needs Data (Urban Displacement Project for classification, American Community Survey 5-Year Data (2015-2019), Table B25003 for tenure)

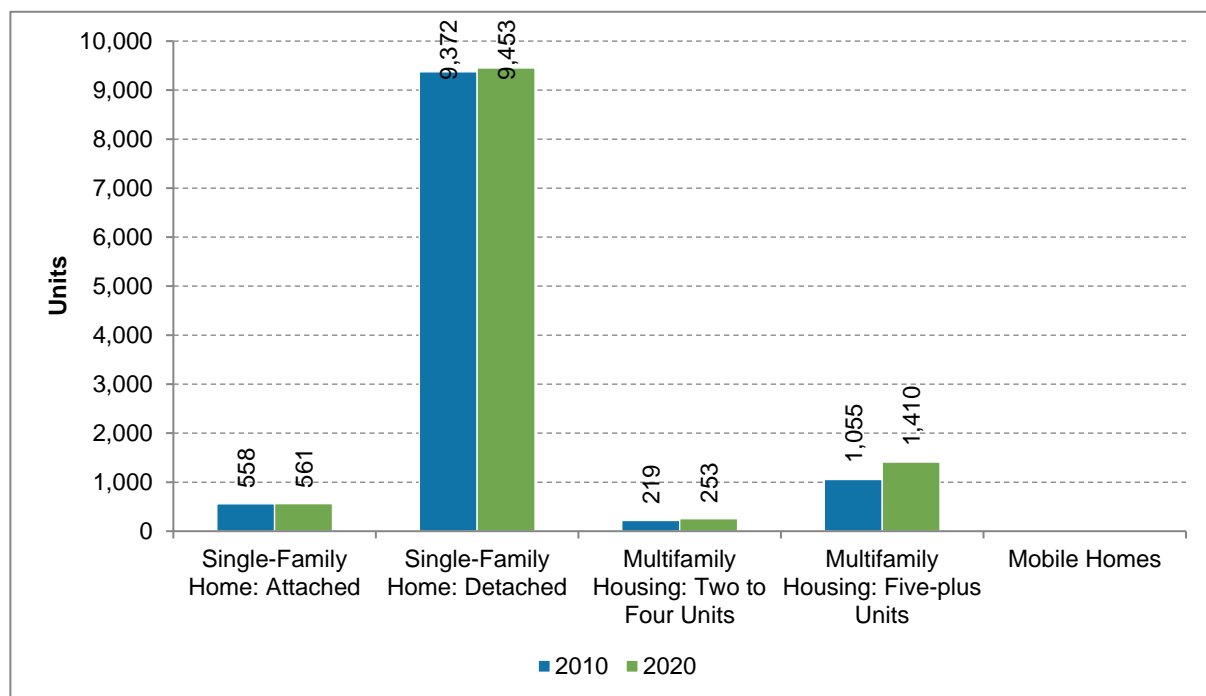
Section A.4 Housing Stock Characteristics

A.4.1 Housing Type and Vacancy

In recent years, most housing produced in the region and across the state consisted of single-family homes and larger multi-unit buildings. However, some households are increasingly interested in “missing middle housing” – including duplexes, triplexes, townhomes, cottage clusters and accessory dwelling units (ADUs). These housing types may open up more options across incomes and tenure, from young households seeking homeownership options to seniors looking to downsize and age-in-place.

Los Altos’ housing stock in 2020 was made up of 81.0 percent single family detached homes, 4.8 percent single family attached homes, 2.2 percent multi-family homes with two to four units, 12.1 percent multi-family homes with five or more units, and no mobile homes. In Los Altos, the housing type that experienced the most growth between 2010 and 2020 was Multi-family Housing: Five-plus Units (see Figure A-31). Total housing unit growth between 2010 and 2020 was 4.2 percent in Los Altos, compared to 6.7 percent in Santa Clara County.

Figure A-31: Housing Type Trends



Source: ABAG 2021 Pre-certified Housing Needs Data (California Department of Finance, E-5 series)

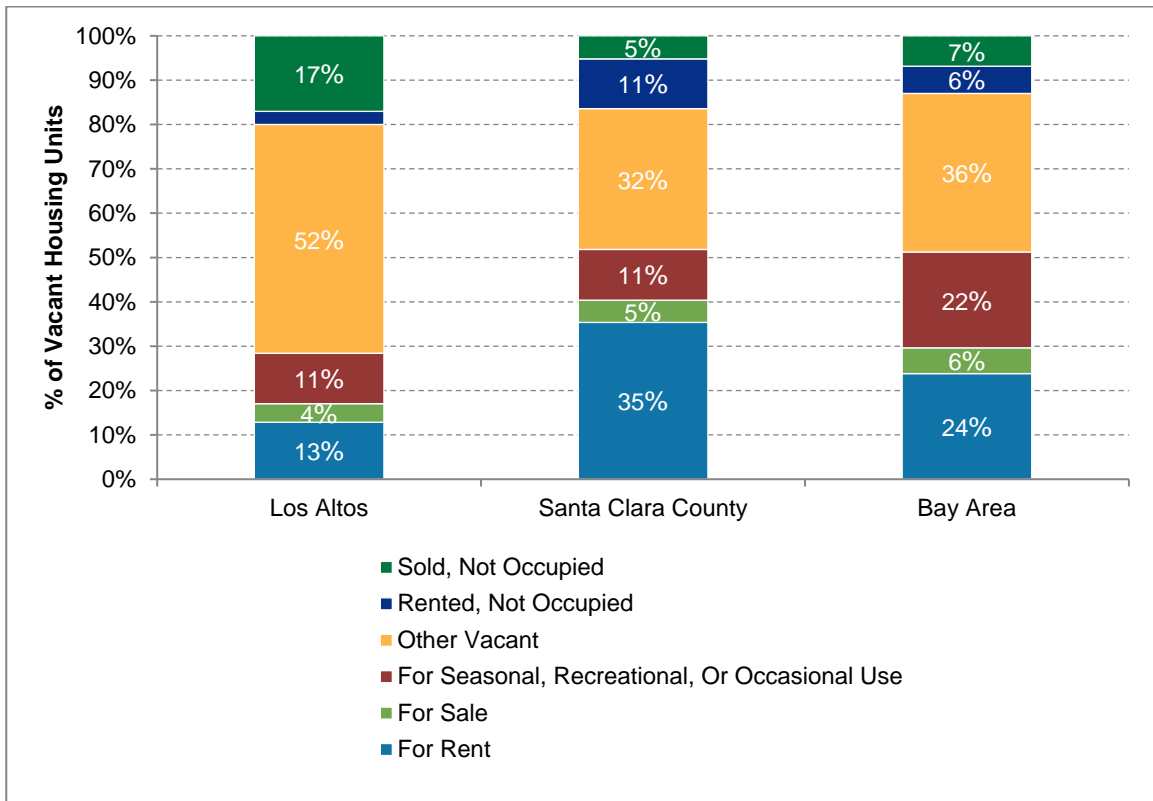
Vacant units make up 3.7 percent of the overall housing stock in Los Altos. According to the 2020 Census, vacant housing units were 5.3 percent of the overall housing stock. The rental vacancy stands at 3.1 percent, while the ownership vacancy rate is 1.0 percent. Of the vacant units, the most common type of vacancy is Other Vacant (see Figure A-32).⁹

Throughout the Bay Area, vacancies make up 2.6 percent of the total housing units, with homes listed for rent; units used for recreational or occasional use, and units not otherwise classified (other vacant) making up the majority of vacancies. The Census Bureau classifies a unit as vacant if no one is occupying it when census interviewers are conducting the American Community Survey or Decennial Census. Vacant units classified as “for recreational or occasional use” are those that are held for short-term periods of use throughout the year. Accordingly, vacation rentals and short-term rentals like AirBnB are likely to fall in this category.¹⁰ The Census Bureau classifies units as “other vacant” if they are vacant due to foreclosure, personal/family reasons, legal proceedings, repairs/renovations, abandonment, preparation for being rented or sold, or vacant for an extended absence for reasons such as a work assignment, military duty, or incarceration. In a region with a thriving economy and housing market like the Bay Area, units being renovated/repared and prepared for rental or sale are likely to represent a large portion of the “other vacant” category. Additionally, the need for seismic retrofitting in older housing stock could also influence the proportion of “other vacant” units in some jurisdictions. The largest share of vacancies in Los Altos is due to “other vacant” reasons, similar to that of Santa Clara County and the Bay Area.

⁹ The vacancy rates by tenure is for a smaller universe than the total vacancy rate first reported, which in principle includes the full stock (3.7 percent). The vacancy by tenure counts are rates relative to the rental stock (occupied and vacant) and ownership stock (occupied and vacant) - but exclude a significant number of vacancy categories, including the numerically significant “other vacant”.

¹⁰ The City does not permit short-term rentals of fewer than 30 days anywhere in the city.

Figure A-32: Vacant Units by Type



Notes:

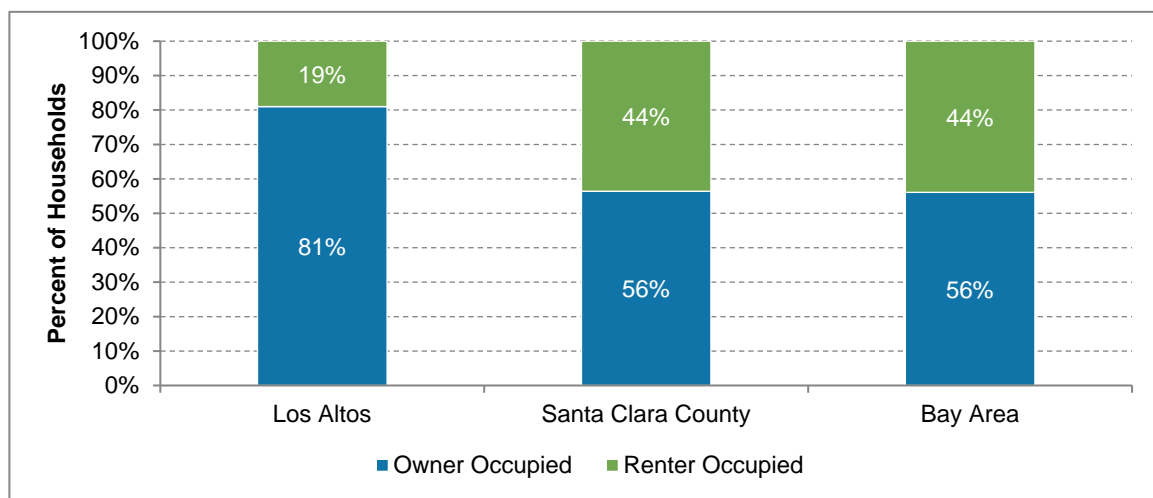
Universe: Vacant housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25004)

A.4.2 Housing Tenure

The number of residents who own their homes compared to those who rent their homes can help identify the level of housing insecurity – ability for individuals to stay in their homes – in a city and region. Generally, renters may be displaced more quickly if prices increase. In Los Altos there are a total of 10,652 housing units, and fewer residents rent than own their homes: 19 percent versus 81 percent (see Figure A-33). By comparison, 44 percent of householders in Santa Clara County and the Bay Area rent their homes. Therefore, Los Altos has a higher share of owner-occupied households than the county or region.

Figure A-33: Housing Tenure



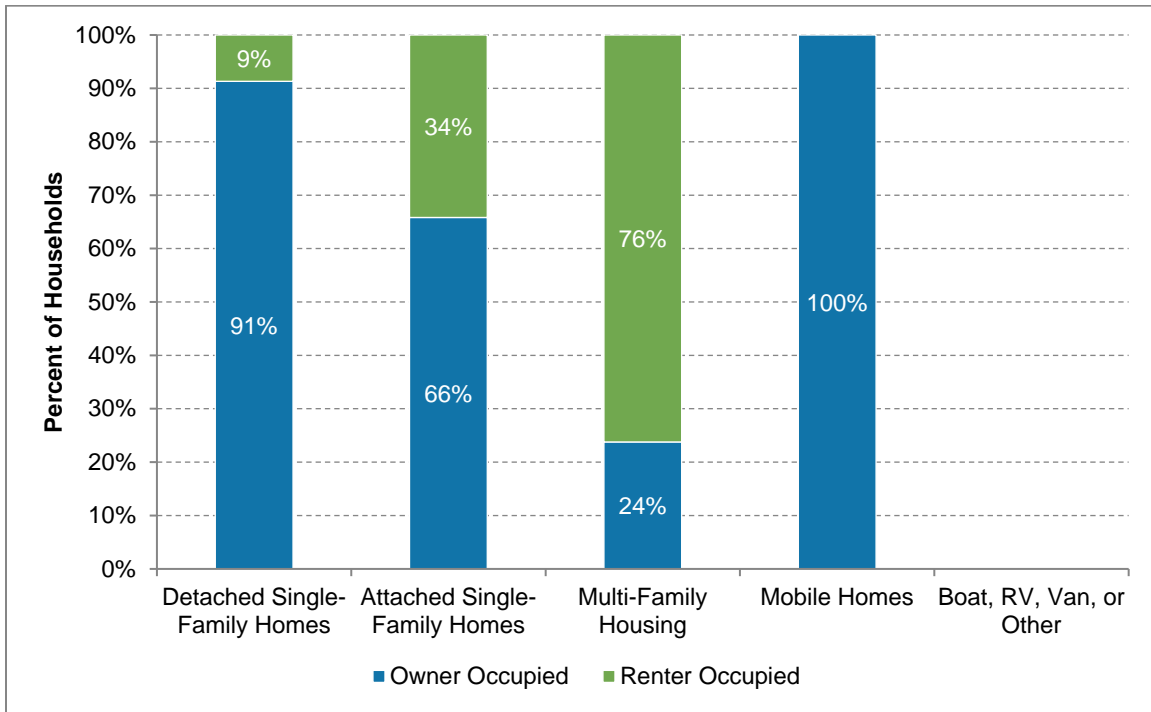
Notes:

Universe: Occupied housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25003)

In many cities, homeownership rates for households in single-family homes are substantially higher than the rates for households in multi-family housing. In Los Altos, 91 percent of households in detached single-family homes are homeowners, while 24 percent of households in multi-family housing are homeowners (see Figure A-34). Therefore, most households in multi-family units in Los Altos are renters.

Figure A-34: Housing Tenure by Housing Type



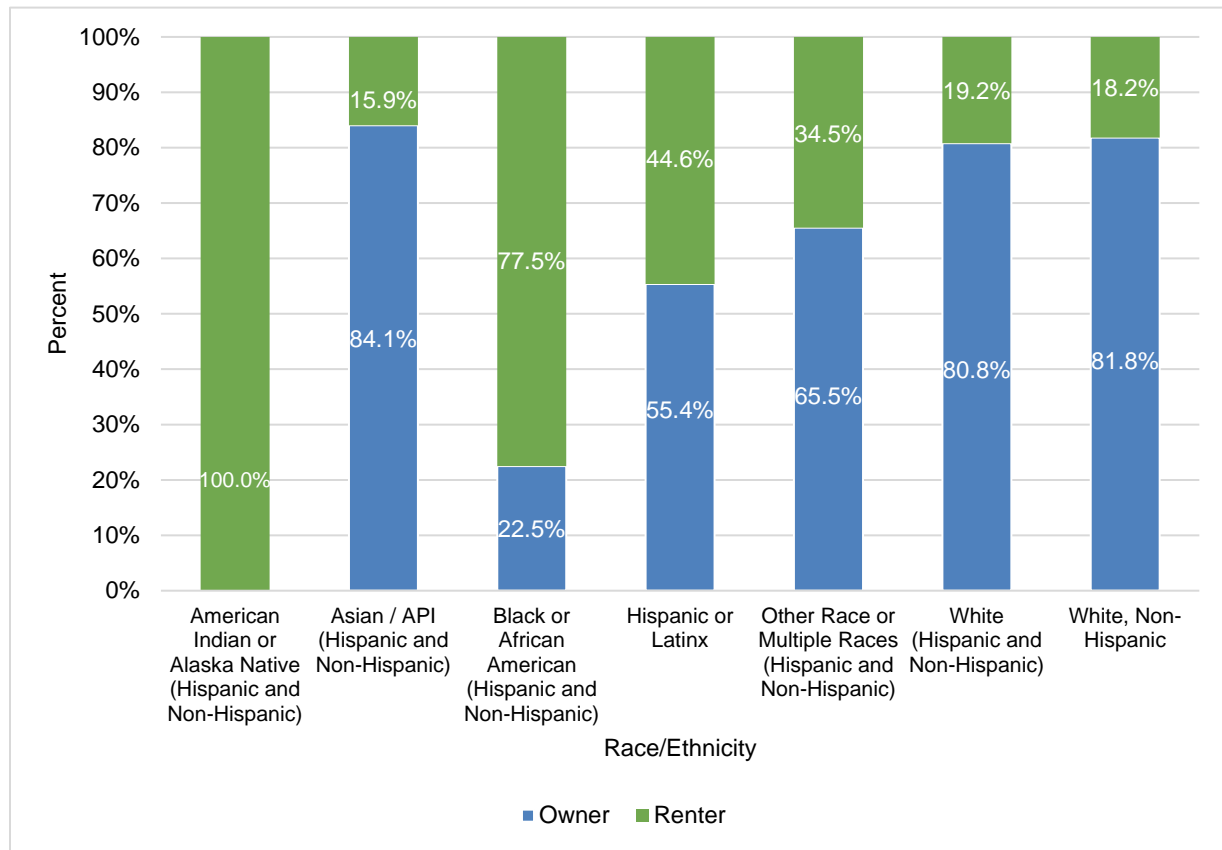
Notes:

Universe: Occupied housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25032)

Homeownership rates often vary considerably across race/ethnicity in the Bay Area and throughout the country. These disparities not only reflect differences in income and wealth but also stem from federal, state, and local policies that limited access to homeownership for communities of color while facilitating homebuying for white residents. While many of these policies, such as redlining, have been formally disbanded, the impacts of race-based policy are still evident across Bay Area communities. In Los Altos, 22.5 percent of Black or African American households owned their homes, while homeownership rates were 84.1 percent for Asian/API households, 55.4 percent for Hispanic or Latinx households, and over 80 percent for White households. Notably, recent changes to State law require local jurisdictions to examine these dynamics and other fair housing issues when updating their Housing Elements. Overall, the two groups with the lowest rates of home ownership are American Indian or Alaskan Native and Black or African American households.

Figure A-35: Housing Tenure by Race of Householder



Notes:

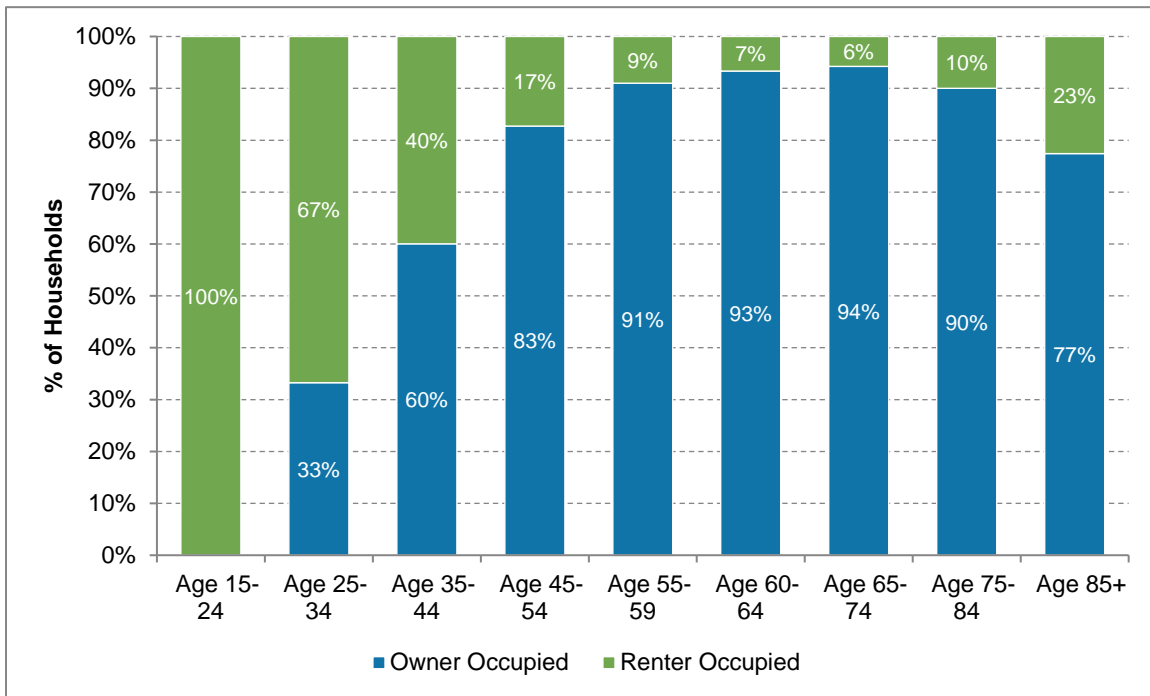
Universe: Occupied housing units

For this table, the Census Bureau does not disaggregate racial groups by Hispanic/Latinx ethnicity. However, data for the white racial group is also reported for white householders who are not Hispanic/Latinx. Since residents who identify as white and Hispanic/Latinx may have very different experiences within the housing market and the economy from those who identify as white and non-Hispanic/Latinx, data for multiple white sub-groups are reported here. The racial/ethnic groups reported in this table are not all mutually exclusive. Therefore, the data should not be summed as the sum exceeds the total number of occupied housing units for this jurisdiction. However, all groups labelled "Hispanic and Non-Hispanic" are mutually exclusive, and the sum of the data for these groups is equivalent to the total number of occupied housing units.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25003(A-I))

The age of residents who rent or own their home can also signal the housing challenges a community is experiencing. Younger households tend to rent and may struggle to buy a first home in the Bay Area due to high housing costs. At the same time, senior homeowners seeking to downsize may have limited options in an expensive housing market. In Los Altos, 45.4 percent of householders between the ages of 25 and 44 are renters, while 10.6 percent of householders over 65 are renters (see Figure A-36).

Figure A-36: Housing Tenure by Age



Notes:

Universe: Occupied housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25007)

A.4.3 Housing Units Permitted

Between 2015 and 2020, 114 housing units were issued permits in Los Altos. Of these housing units permitted, 97.4 percent were for above moderate-income housing, less than two percent were for low or very low-income housing, and less than one percent was for moderate income units (see Table A-13). Because a large share of its 6th Cycle RHNA is allocated for lower-income housing (approximately 40 percent of total RHNA, or 789 units), the City's housing plan (Section IV) contains additional programs and policies to increase representation of very low, low, and moderate-income units permitted.

Table A-13: Housing Permitting, 2015-2020

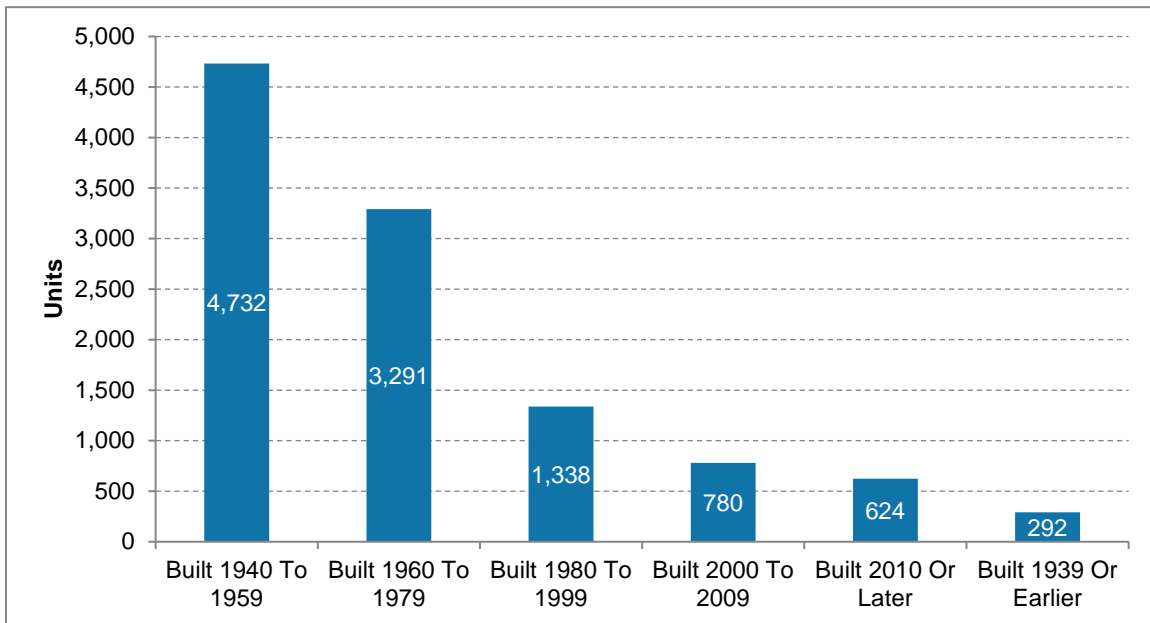
Income Group	Number of Units
Above Moderate-Income Permits	111
Moderate Income Permits	1
Low Income Permits	2
Very Low-Income Permits	0
Total	114
<i>Source: City of Los Altos</i>	

A.4.4 Housing Age and Condition

The age of housing stock is a key indicator of the community's overall housing condition. As homes get older, there is a greater need for maintenance, repair, and/or replacement of key infrastructure systems. If not properly addressed, an aging housing stock can represent poorer living standards, incur more expensive repair costs and, under certain conditions, lower overall property values.

Production has not kept up with housing demand for several decades in the Bay Area, as the total number of units built and available has not yet come close to meeting the population and job growth experienced throughout the region. In Los Altos, the largest proportion of the housing stock was built between 1940 to 1959, with 4,732 units constructed during this period (see Figure A-37). The housing stock in Santa Clara County is newer than that of Los Altos, with the largest portion of units built 1960 to 1979. Based on U.S. Census Bureau American Community Survey (ACS) data, of the Santa Clara County housing stock, 22.6 percent was built before 1960; while 45.4 percent of Los Altos' housing stock was built before 1960. Since 2010, 5.6 percent of the current housing stock, or 624 units, was built according to ACS data.

Figure A-37: Housing Units by Year Structure Built



Notes:

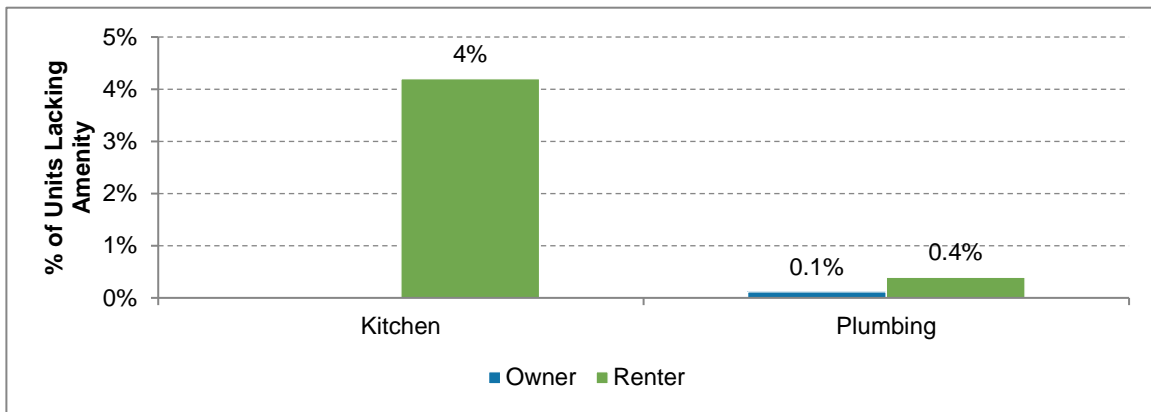
Universe: Housing units

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25034)

Substandard Housing

Housing costs in the region are among the highest in the country, which could result in households, particularly renters, needing to live in substandard conditions in order to afford housing. Generally, there is limited data on the extent of substandard housing issues in a community. However, the Census Bureau data included in the graph below gives a sense of some of the substandard conditions that may be present in Los Altos. For example, 4.2 percent of renters (85 units) in Los Altos reported lacking a kitchen and 0.4 percent of renters (eight units) lacked plumbing, compared to 0.0 percent of owners who lacked a kitchen and 0.1 percent of owners (9 units) who lacked plumbing (see Figure A-38).

Figure A-38: Substandard Housing Issues



Notes: Per HCD guidance, this data should be supplemented by local estimates of units needing to be rehabilitated or replaced based on recent windshield surveys, local building department data, knowledgeable builders/developers in the community, or nonprofit housing developers or organizations.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25053, Table B25043, Table B25049)

The City provided additional information on residential code enforcement cases in Los Altos. Since 2015, there were only five cases regarding substandard housing conditions. These cases related to unpermitted work, dilapidated conditions, and/or no functional heat. The City works diligently with property owners to address these issues and only has one active case related to substandard housing conditions.

The City's Code Enforcement Division estimates that between five and 10 residential units in Los Altos require major rehabilitation. This estimate is based on the Code Enforcement staff's processing of code compliance cases and familiarity with Los Altos neighborhoods and buildings. Although this is a small number of units, the City will continue to implement its code inspection and enforcement program to address substandard housing conditions (Program 5.D).

Section A.5 Housing Costs and Affordability

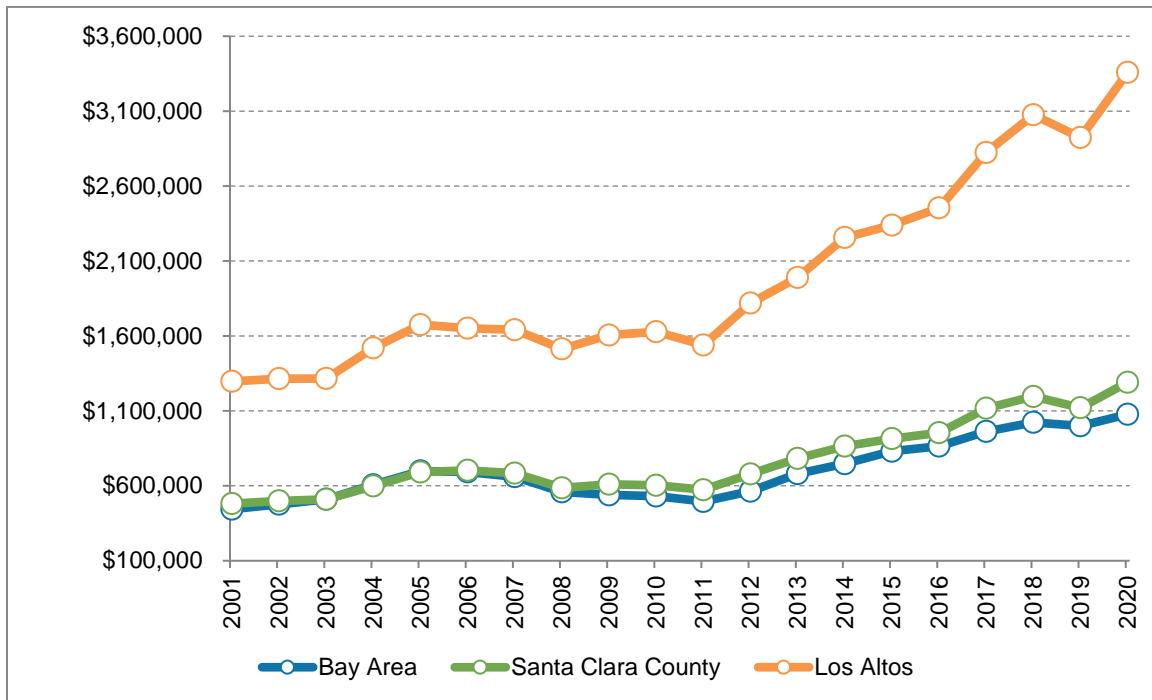
A.5.1 Ownership Costs

Home prices reflect a complex mix of supply and demand factors, including an area's demographic profile, labor market, prevailing wages and job outlook, coupled with land and construction costs. In the Bay Area, the costs of housing have long been among the highest in the nation. The typical home value in Los Altos was estimated at \$3,358,590 by December of 2020, per data from Zillow (see Figure A-39).¹¹ By comparison, the typical home value was \$1,290,970 in Santa Clara County and \$1,077,230 in the Bay Area.

The region's home values have increased steadily since 2000, besides a decrease during the Great Recession. The rise in home prices has been especially steep since 2012, with the home value in the Bay Area nearly doubling during this time. Between 2001 and 2020, the typical home value increased by 159 percent in Los Altos. The rate of growth for home values in Los Altos was less than for Santa Clara County (168 percent), but greater than for the Bay Area (142 percent) (see Figure A-39).

¹¹ According to the Zillow Home Value Index (ZHVI), typical home values in Los Altos increased to over \$3.5 million in 2021.

Figure A-39: Zillow Home Value Index (ZHVI)



Notes:

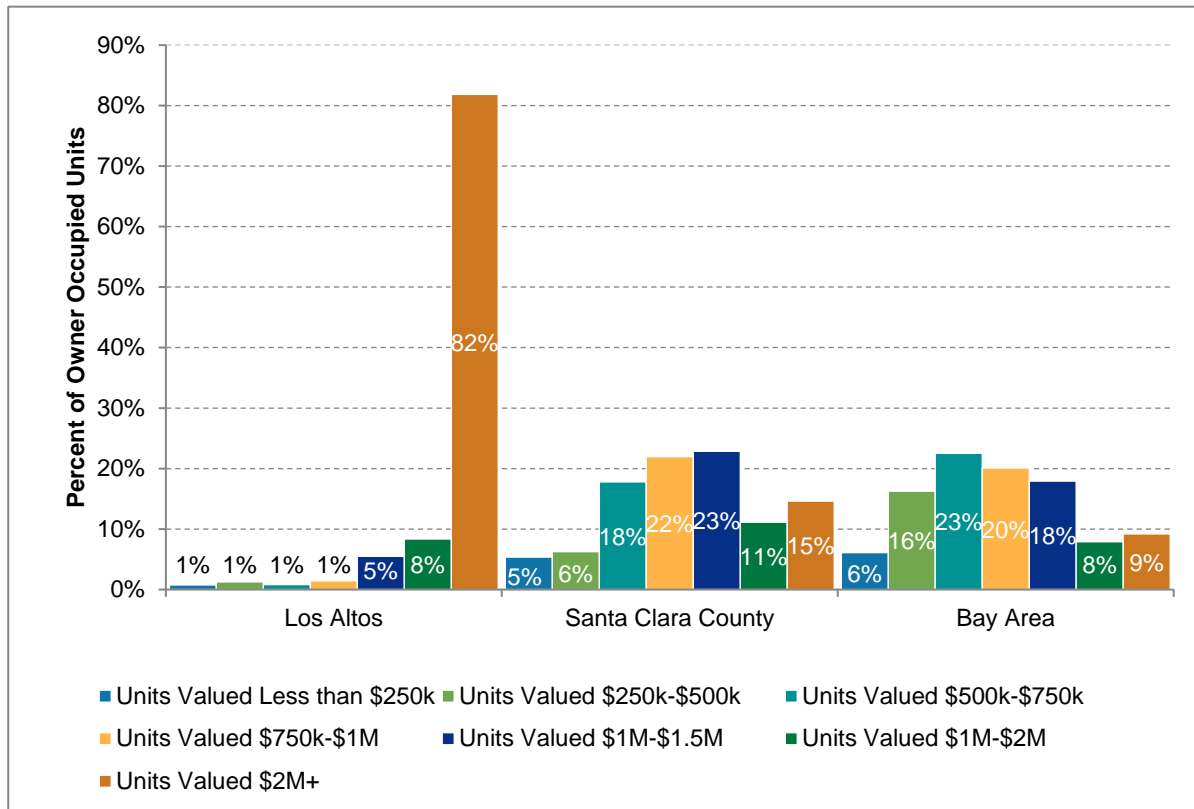
Universe: Owner-occupied housing units

Zillow describes the ZHVI as a smoothed, seasonally adjusted measure of the typical home value and market changes across a given region and housing type. The ZHVI reflects the typical value for homes in the 35th to 65th percentile range. The ZHVI reflects the typical value for homes in the 35th to 65th percentile range. The ZHVI includes all owner-occupied housing units, including both single-family homes and condominiums. More information on the ZHVI is available from Zillow. The regional estimate is a household-weighted average of county-level ZHVI files, where household counts are yearly estimates from DOF's E-5 series. For unincorporated areas, the value is a population weighted average of unincorporated communities in the county matched to census-designated population counts.

Source: ABAG 2021 Pre-certified Housing Needs Data (Zillow, Zillow Home Value Index (ZHVI))

Based on U.S. Census data, which often lags market valuations, the largest proportion of homes in Los Altos were valued at \$2M+ (see Figure A-40). By comparison, the largest share of units in the county were valued between \$1M and \$1.5M and between \$500,000 and \$750,000 in the Bay Area.

Figure A-40: Home Values of Owner-Occupied Units



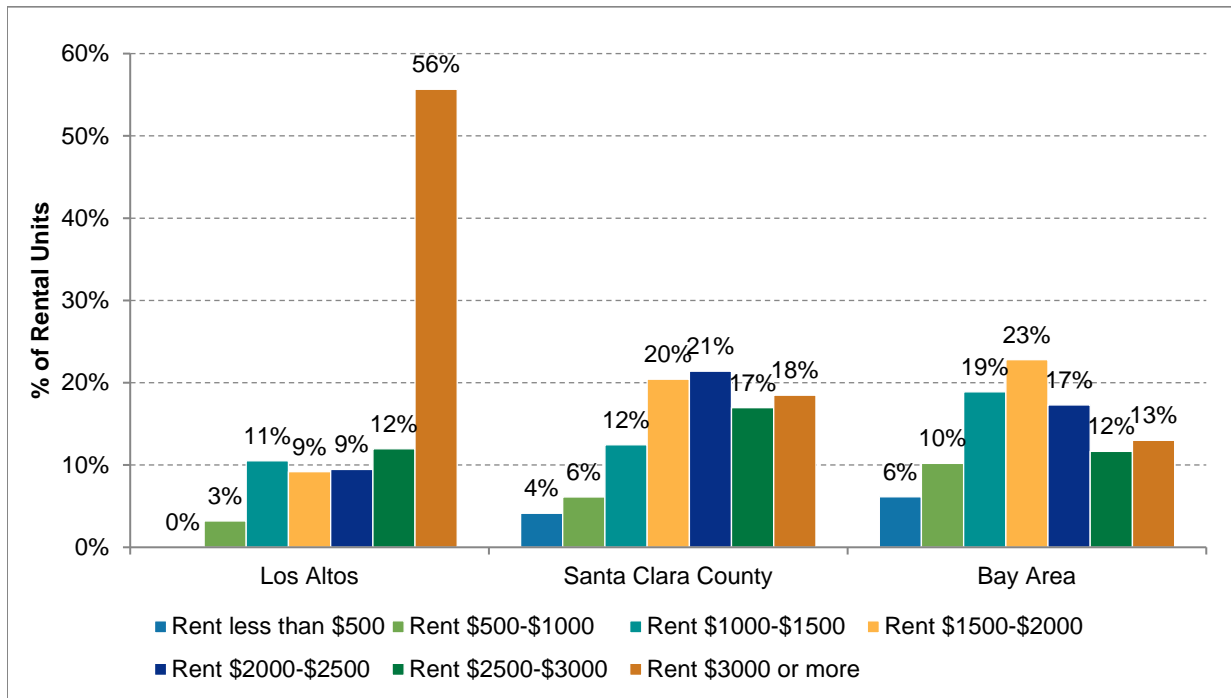
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25075)

A.5.2 Rental Costs

Similar to home values, rents have also increased dramatically across the Bay Area in recent years. Many renters have been priced out, evicted or displaced, particularly communities of color. Residents finding themselves in one of these situations may have had to choose between commuting long distances to their jobs and schools or moving out of the region, and sometimes, out of the state.

It is more expensive to rent a home in Los Altos than it is in Santa Clara County and the Bay Area. Based on U.S. Census data 55.7 percent of rental units in Los Altos rented for \$3,000 or more per month, and 12.0 percent of units rented at \$2,500 to \$3,000 per month (see Figure A-41). In the county, the largest share of units is in the \$2,000 to \$2,500 range compared to the \$1,500 to \$2,000 range for the Bay Area as a whole.

Figure A-41: Contract Rents for Renter-Occupied Units



Notes:

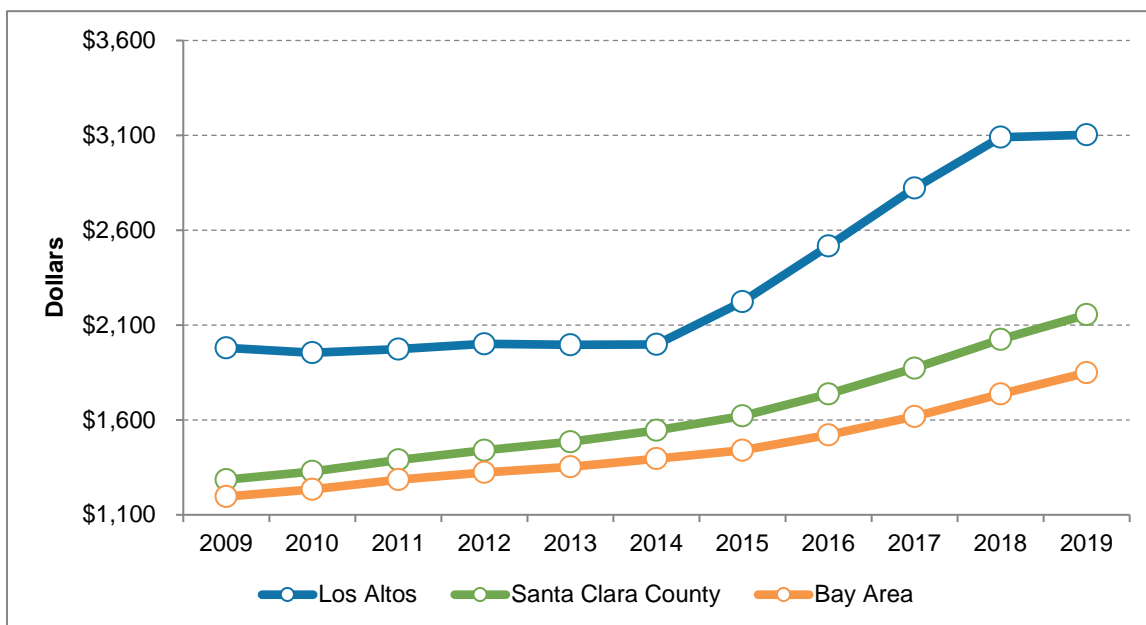
Universe: Renter-occupied housing units paying cash rent

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25056)

According to U.S. Census Data, the median rent in Los Altos has increased by 56.7 percent since 2009, from \$1,980 to \$3,103 per month (see Figure A-42). In Santa Clara County, the median rent has increased 67.7 percent, from \$1,285 to \$2,155. The median rent in the region has also increased during this time from \$1,200 to \$1,850, a 54 percent increase. While Los Altos' rent increase outpaced the Bay Area but not the county, Los Altos' rent is 1.4 times greater than that of the county.

Since U.S. Census data often lags market rates, Zillow rental data was obtained to provide more current market rates. Zillow data shows that the typical observed rent price for all housing unit types was approximately \$6,490 per month in October 2022.

Figure A-42: Median Contract Rent



Notes:

Universe: Renter-occupied housing units paying cash rent

For unincorporated areas, median is calculated using distribution in B25056.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data releases, starting with 2005-2009 through 2015-2019, B25058, B25056 (for unincorporated areas). County and regional counts are weighted averages of jurisdiction median using B25003 rental unit counts from the relevant year)

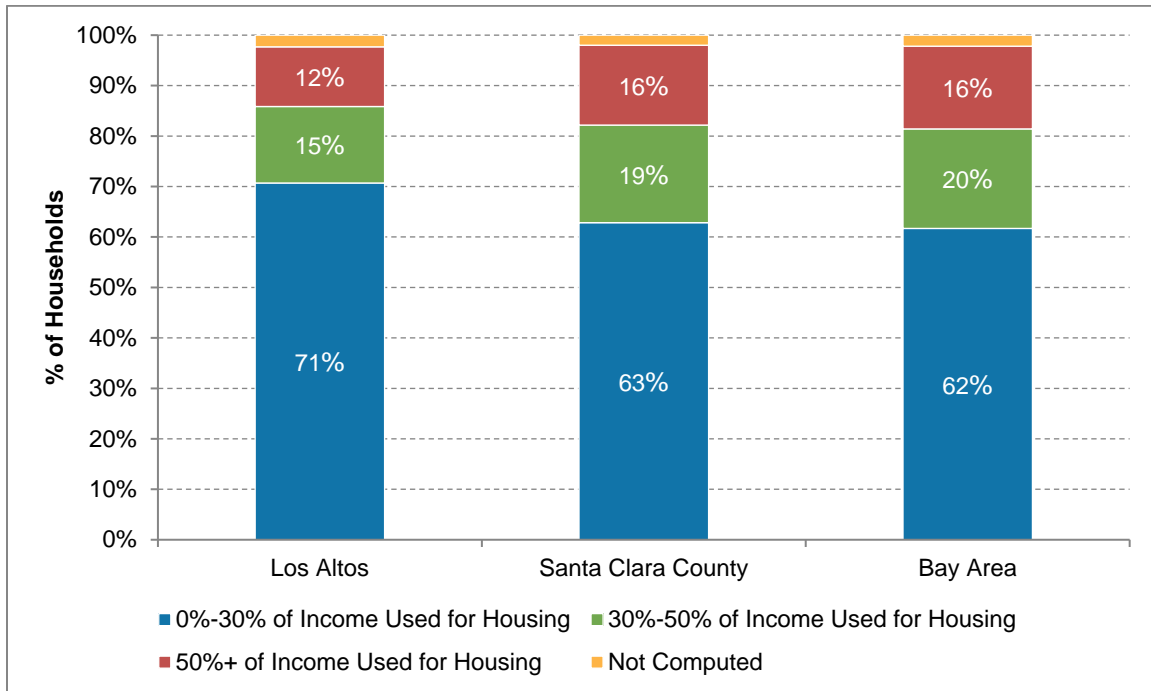
A.5.3 Overpayment

A standard measure of housing affordability can be determined by comparing the cost of market rate housing to the price residents can afford to pay for housing based on their income levels. A household is considered “cost burdened” if it spends more than 30 percent of its monthly income on housing costs, while those who spend more than 50 percent of their income on housing costs are considered “severely cost burdened.” Low-income residents are the most impacted by high housing costs and experience the highest rates of cost burden. When a household is overpaying for housing costs, the household has less disposable income for other necessities, including health care, food, and clothing. Spending such large portions of their income on housing puts low-income households at higher risk of displacement, eviction, or homelessness. In the event of unexpected circumstances, such as loss of employment and health problems, lower-income households with a burdensome housing cost are more likely to become homeless or be forced to double-up with other households.

Los Altos has a lower proportion of cost-burdened households compared to the county and the Bay Area. Of Los Altos’ households, approximately 15 percent are cost burdened (1,613

households), and 12 percent are severely cost burdened (1,260 households). In the county, the proportions (19 percent and 16 percent, respectively) are higher (see Figure A-43).

Figure A-43: Cost Burden Severity



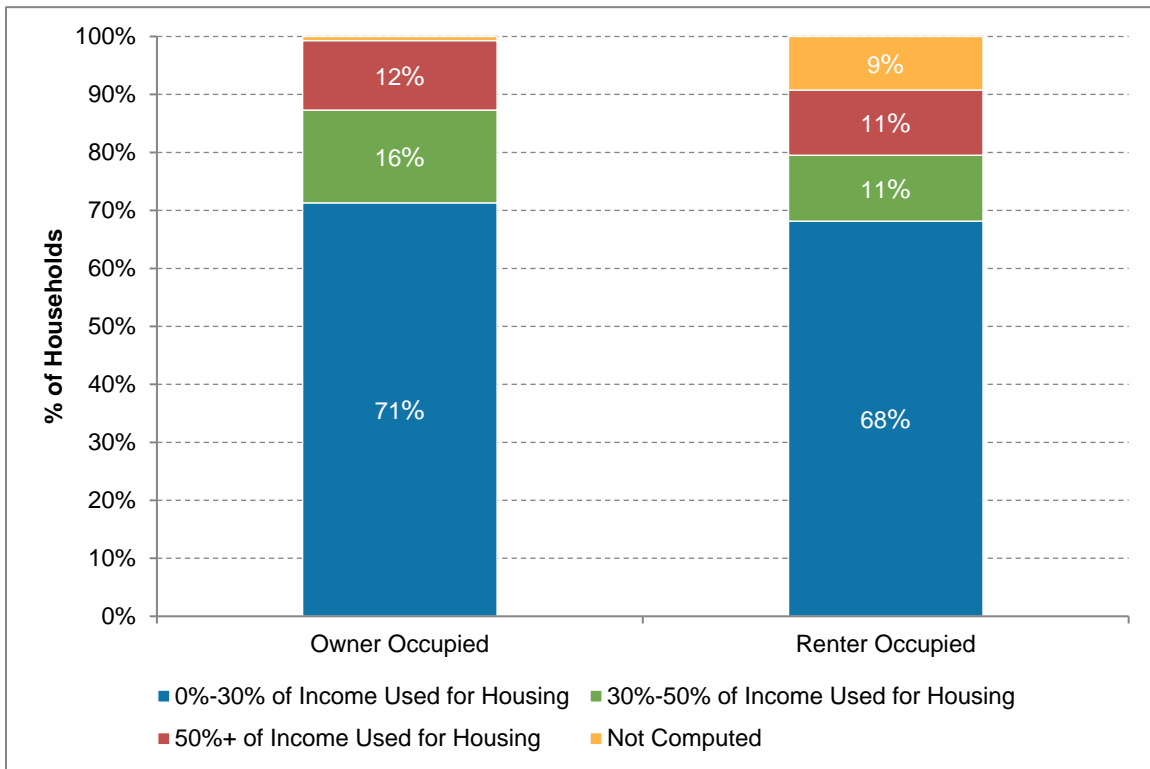
Notes:

Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is "select monthly owner costs", which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30 percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50 percent of monthly income.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25070, B25091)

Renters are often more cost-burdened than owners. While the housing market has resulted in home prices increasing dramatically, homeowners often have mortgages with fixed rates, whereas renters are more likely to be impacted by market increases. When looking at the cost burden across tenure in Los Altos, 11.4 percent of renter households (230 households) spend 30 to 50 percent of their income on housing compared to 16.0 percent of those that own (1,383 households) (see Figure A-44). Additionally, 11.2 percent of renter households (227 households) spend 50 percent or more of their income on housing, while 12.0 percent of owner households (1,033 households) are severely cost burdened. However, in Los Altos, homeowners are more cost burdened than renters. In total, almost 23 percent of renters (457 households) are cost burdened, compared to 28 percent of owners (2,416 households).

Figure A-44: Cost Burden by Tenure



Notes:

Universe: Occupied housing units

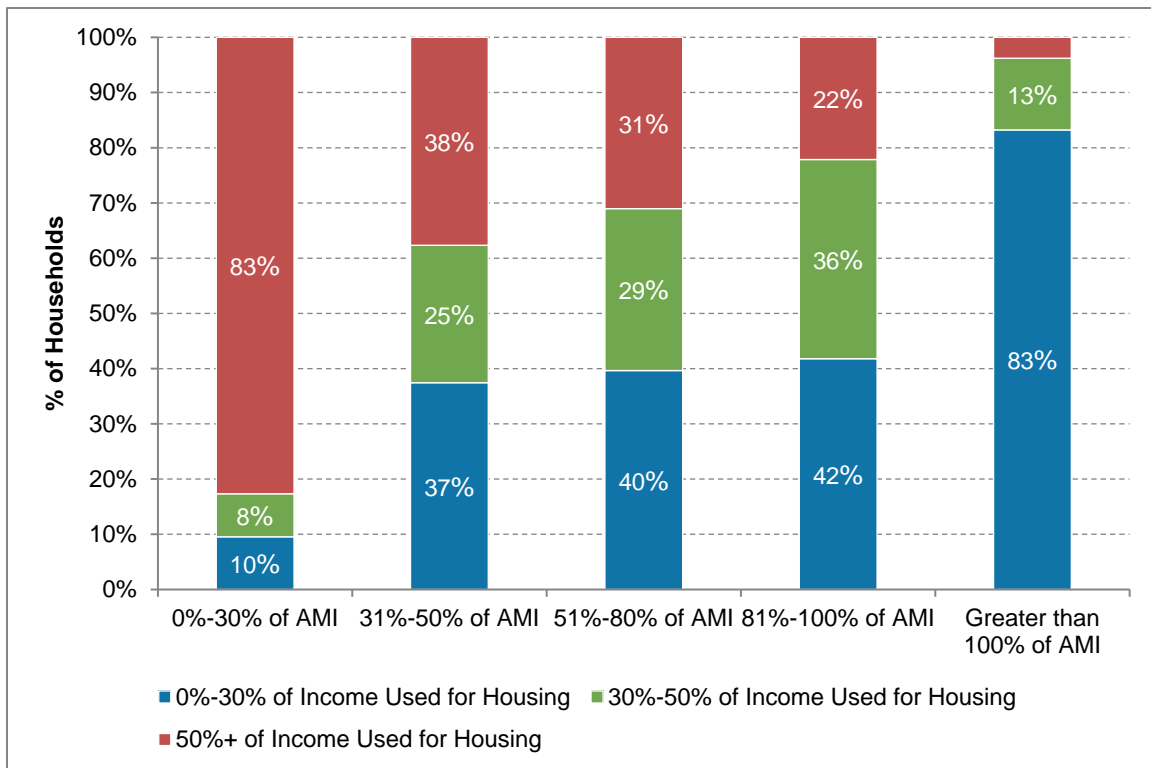
Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is “select monthly owner costs”, which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30 percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50 percent of monthly income.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B25070, B25091)

While approximately 12 percent of households spend 50 percent or more of their income on housing, and 15 percent spend 30 to 50 percent, these rates vary greatly across income categories (see Figure A-45). As expected, lower-income households are more likely to be housing cost burdened than higher-income households. For example, 82.7 percent of Los Altos households making no more than 30 percent of AMI (520 households) spend the majority of their income on housing. In total, 1,193 lower-income households (80 percent of AMI and below) are cost burdened. Over half of households earning between 80 and 100 percent of AMI are cost burdened (355 households). For Los Altos residents making more than 100 percent of AMI, just 3.8 percent are severely cost-burdened (310 households), and 83.2 percent of those making more than 100 percent of AMI spend less than 30 percent of their income on housing.

Low-income households that rent are also more likely to overpay for housing than low-income homeowners. Among low-income Los Altos households that are cost burdened, 21 percent (250 households) rent their home, and 79 percent (945) are homeowners.

Figure A-45: Cost Burden by Income Level



Notes:

Universe: Occupied housing units

Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is "select monthly owner costs", which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50percent of monthly income. Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose-Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

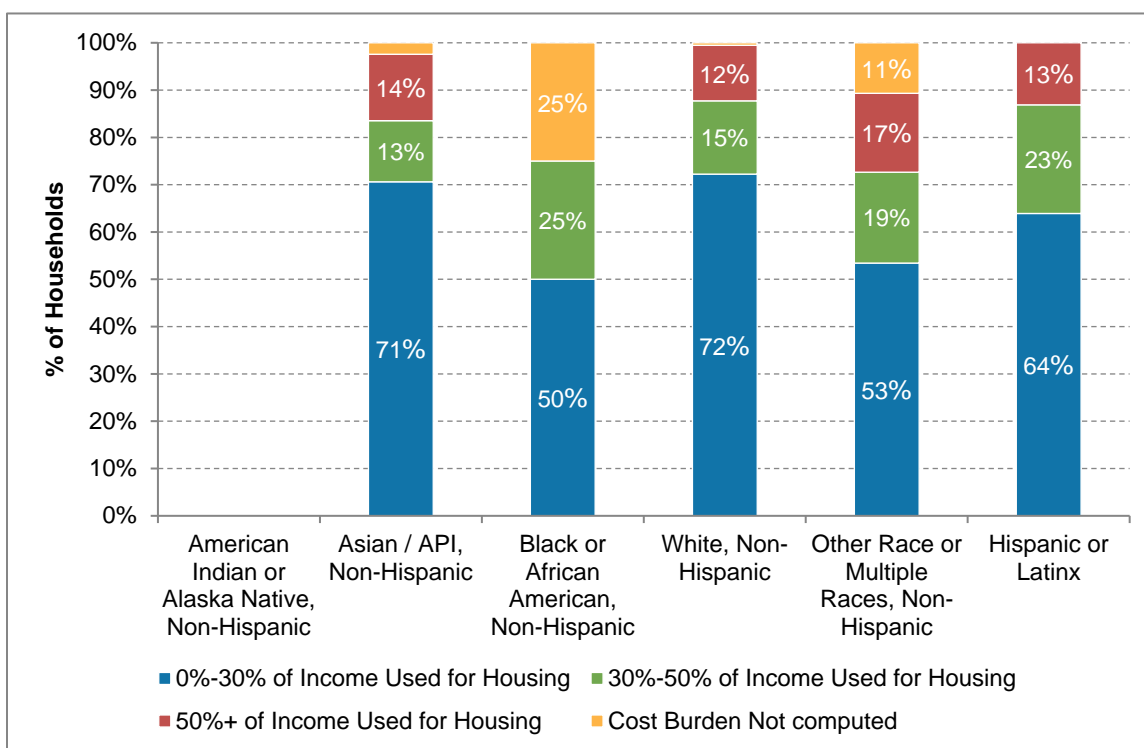
Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Various policies and programs are included to provide more affordable housing options and reduce the level of overpayment experienced in Los Altos. These include programs for inclusionary housing (Program 2.A), assistance and incentives for affordable housing developments (Program 2.C), accessory dwelling units (Program 2.D), housing rehabilitation for low-income households (Program 5.E), and Housing Choice Vouchers (Program 6.D).

Currently, people of color are more likely to experience poverty and financial instability as a result of federal and local housing policies that have historically excluded them from the same opportunities extended to white residents. As a result, they often pay a greater percentage of their income on housing, and in turn, are at a greater risk of housing insecurity.

Black or African American (Non-Hispanic) households are the most cost burdened with 25.0 percent spending 30 to 50 percent of their income on housing, and Other Race or Multiple Races (Non-Hispanic) households are the most severely cost burdened with 16.7 percent spending more than 50 percent of their income on housing (see Figure A-46).

Figure A-46: Cost Burden by Race



Notes:

Universe: Occupied housing units

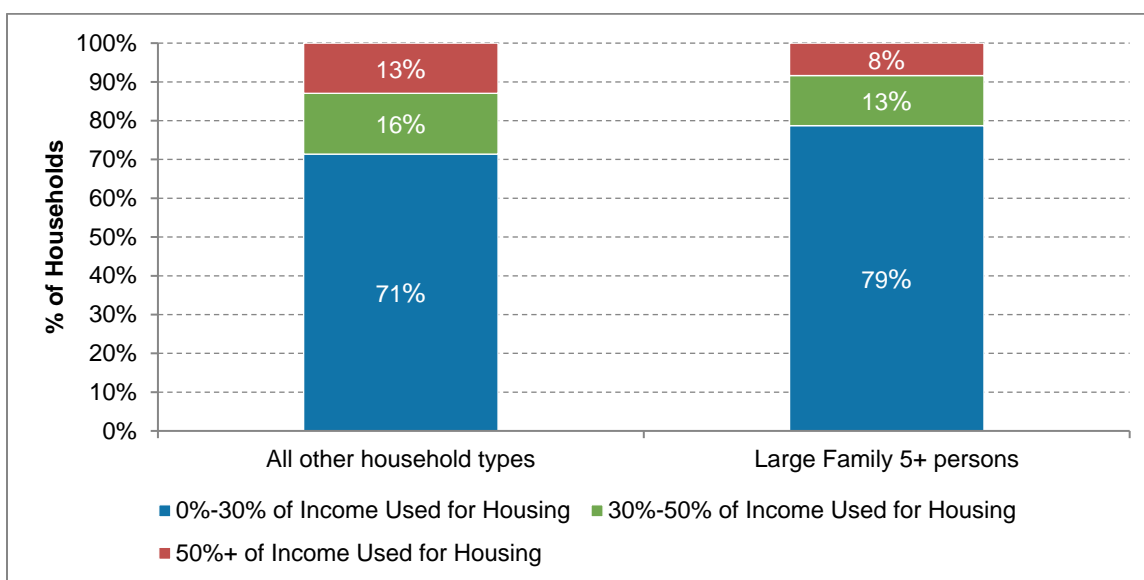
Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is "select monthly owner costs", which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50percent of monthly income. For the purposes of this graph, the "Hispanic or Latinx" racial/ethnic group represents those who identify as having Hispanic/Latinx ethnicity and may also be members of any racial group. All other racial categories on this graph represent those who identify with that racial category and do not identify with Hispanic/Latinx ethnicity.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Large family households often have special housing needs due to a lack of adequately sized affordable housing available. The higher costs required for homes with multiple bedrooms can result in larger families experiencing a disproportionate cost burden than the rest of the population and can increase the risk of housing insecurity.

In Los Altos, 12.9 percent of large family households experience a cost burden of 30 percent to 50 percent, while 8.3 percent of households spend more than half of their income on housing. Approximately 15.7 percent of all other households have a cost burden of 30 percent to 50 percent, with 12.9 percent of households spending more than 50 percent of their income on housing (see Figure A-47). Therefore, larger families in Los Altos are not significantly more likely to be cost burdened than all other household types.

Figure A-47: Cost Burden by Household Size



Notes:

Universe: Occupied housing units

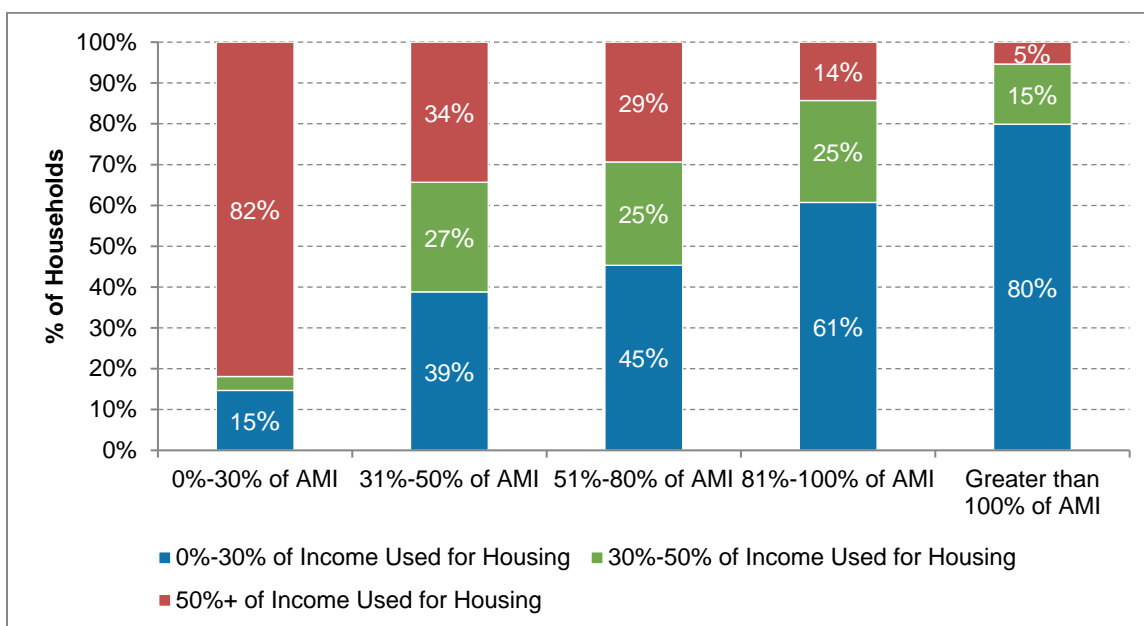
Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is “select monthly owner costs”, which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50percent of monthly income.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

When cost-burdened seniors are no longer able to make house payments or pay rents, displacement from their homes can occur, putting further stress on the local rental market or forcing residents out of the community they call home. Understanding how seniors might be cost-burdened is of particular importance due to their special housing needs, particularly for low-income seniors. 81.9 percent of senior households making less than 30 percent of AMI are spending the majority of their income on housing (335 households). For senior households

making more than 100 percent of AMI, 79.9 percent are not cost burdened and spend less than 30 percent of their income on housing (see Figure A-48). In total, 36.7 percent of all senior households are cost burdened (1,299 households), but almost 68 percent of low-income senior households are cost burdened (759 households).

Figure A-48: Cost-Burdened Senior Households by Income Level



Notes:

Universe: Senior households

For the purposes of this graph, senior households are those with a householder who is aged 62 or older. Cost burden is the ratio of housing costs to household income. For renters, housing cost is gross rent (contract rent plus utilities). For owners, housing cost is “select monthly owner costs”, which includes mortgage payment, utilities, association fees, insurance, and real estate taxes. HUD defines cost-burdened households as those whose monthly housing costs exceed 30percent of monthly income, while severely cost-burdened households are those whose monthly housing costs exceed 50percent of monthly income. Income groups are based on HUD calculations for Area Median Income (AMI). HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Santa Clara and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose- Sunnyvale- Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County). The AMI levels in this chart are based on the HUD metro area where this jurisdiction is located.

Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)

Table A-14: Cost-Burdened Senior Households by Income Level

Income Group	0%-30% of Income Used For Housing	30%-50% of Income Used for Housing	50%+ of Income Used for Housing	% Cost Burdened
0%-30% of AMI	60	14	335	85.3%
31%-50% of AMI	130	90	115	61.2%
51%-80% of AMI	170	95	110	54.7%
81%-100% of AMI	170	70	40	39.3%
Greater than 100% of AMI	1,710	315	115	20.1%
Totals	2,240	584	715	36.7%
<i>Source: ABAG 2021 Pre-certified Housing Needs Data (U.S. Department of Housing and Urban Development (HUD), Comprehensive Housing Affordability Strategy (CHAS) ACS tabulation, 2013-2017 release)</i>				

Housing Costs Compared to Ability to Pay

The ability to pay for housing is a function of housing cost and other essential living expenses in relation to household income. Since above-moderate income households do not generally have problems in locating affordable units, affordable units are frequently defined as those reasonably priced for households that are low to moderate income.

Table A-15 shows the 2021 income limits and compares these income limits to affordable rent and purchase prices (defined as being no more than 30 percent of gross income). The median gross rent in Los Altos (approximately \$3,100 as seen in the Rental Costs section above) is affordable to those earning at least 100 percent of AMI. However, the median purchase price of a home in Los Altos (over \$3M) is out of reach for even high-earning households. Based on December 2020 home price data, four-person households must earn well over more than 200 percent of AMI to be able to afford to buy a home in the city.

Table A-15: 2021 Santa Clara County Ability to Pay for Housing and Fair Market Rent and Purchase Prices

	Number of Persons in Household			
	1	2	3	4
Extremely Low (0-30% AMI)				
Annual Income Limit	\$34,800	\$39,800	\$44,750	\$49,700
Monthly Income	\$2,900	\$3,317	\$3,729	\$4,142
Max. Monthly Gross Rent ¹	\$870	\$995	\$1,119	\$1,243
Max. Purchase Price 5% down ²	\$145,700	\$162,00	\$193,200	\$216,800
Max. Purchase Price 20% down ³	\$190,500	\$221,700	\$252,500	\$283,500
Very Low (30-50% AMI)				
Annual Income Limit	\$58,00	\$66,300	\$74,600	\$82,850
Monthly Income	\$4,833	\$5,525	\$6,217	\$6,904
Max. Monthly Gross Rent ¹	\$1,450	\$1,658	\$1,865	\$2,071
Max. Purchase Price 5% down ²	\$256,300	\$295,900	\$335,400	\$374,500
Max. Purchase Price 20% down ³	\$335,000	\$386,800	\$438,500	\$489,600
Low (50-80% AMI)				
Annual Income Limit	\$82,450	\$94,200	\$106,000	\$117,750
Monthly Income	\$6,871	\$7,850	\$8,833	\$9,813
Max. Monthly Gross Rent ¹	\$2,061	\$2,355	\$2,650	\$2,944
Max. Purchase Price 5% down ²	\$372,600	\$428,700	\$484,800	\$541,000
Max. Purchase Price 20% down ³	\$487,300	\$560,400	\$634,000	\$707,200
Median (100% AMI)				
Annual Income Limit	\$105,900	\$121,050	\$136,150	\$151,300
Monthly Income	\$8,825	\$10,088	\$11,346	\$12,608
Max. Monthly Gross Rent ¹	\$2,648	\$3,026	\$3,404	\$3,783
Max. Purchase Price 5% down ²	\$484,500	\$556,500	\$628,500	\$700,800
Max. Purchase Price 20% down ³	\$633,500	\$727,500	\$821,700	\$916,300
Moderate (80-120% AMI)				
Annual Income Limit	\$127,100	\$145,250	\$163,400	\$181,550
Monthly Income	\$10,592	\$12,104	\$13,617	\$15,129
Max. Monthly Gross Rent ¹	\$3,178	\$3,631	\$4,085	\$4,539
Max. Purchase Price 5% down ²	\$585,500	\$671,800	\$758,300	\$844,800
Max. Purchase Price 20% down ³	\$765,500	\$878,300	\$991,500	\$1,104,500
120-150% AMI				
Annual Income Limit	\$158,850	\$181,575	\$204,225	\$226,950
Monthly Income	\$13,283	\$15,131	\$17,019	\$18,913

Table A-15: 2021 Santa Clara County Ability to Pay for Housing and Fair Market Rent and Purchase Prices

	Number of Persons in Household			
	1	2	3	4
Max. Monthly Gross Rent ¹	\$3,971	\$4,539	\$5,106	\$5,674
Max. Purchase Price 5% down ²	\$736,500	\$844,800	\$952,900	\$1,061,000
Max. Purchase Price 20% down ³	\$963,000	\$1,104,500	\$1,245,800	\$1,387,300
150-180% AMI				
Annual Income Limit	\$190,620	\$217,890	\$245,070	\$272,340
Monthly Income	\$15,885	\$18,158	\$20,423	\$22,695
Max. Monthly Gross Rent ¹	\$4,766	\$5,447	\$6,127	\$6,809
Max. Purchase Price 5% down ²	\$880,000	\$1,017,800	\$1,147,300	\$1,277,300
Max. Purchase Price 20% down ³	\$1,161,000	\$1,330,700	\$1,500,000	\$1,670,000
180-200% AMI				
Annual Income Limit	\$211,800	\$242,100	\$272,300	\$302,600
Monthly Income	\$17,650	\$20,175	\$22,692	\$25,217
Max. Monthly Gross Rent ¹	\$5,295	\$6,053	\$6,808	\$7,565
Max. Purchase Price 5% down ²	\$988,800	\$1,133,200	\$1,277,100	\$1,421,300
Max. Purchase Price 20% down ³	\$1,292,700	\$1,481,700	\$1,669,600	\$1,858,300
Notes:				
¹ 30% of income devoted to maximum monthly rent or mortgage payment, including utilities, taxes, and insurance				
² Assumes 95% loan (i.e., 5% down payment) @ 2.875% annual interest rate and 30-year term				
³ Assumes 80% loan (i.e., 20% down payment) @ 2.875% annual interest rate and 30-year term				
Source: Zillow Mortgage Calculator				

A.5.4 At-Risk Housing Assessment

While there is an immense need to produce new affordable housing units, ensuring that the existing affordable housing stock remains affordable is equally important. Additionally, it is typically faster and less expensive to preserve currently affordable units that are at risk of converting to market-rate than it is to build new affordable housing.

The data in the table below comes from the California Housing Partnership's Preservation Database, the state's most comprehensive source of information on subsidized affordable housing at risk of losing its affordable status and converting to market-rate housing. According to this database, there are zero assisted units in Los Altos in the Preservation Database. However, this database does not include all deed-restricted affordable units in the state, so the City has reviewed its records for below market rate regulatory agreements. The City has 105 deed restricted below market rate units, consisting of 51 rental units and 54 ownership units. These units have affordability periods of 30 to 55 years, with the newer deed restrictions having the 55-year term. Older contracts reset for an additional 30 years if sold within the restricted period, so

those contracts remain indefinitely. Therefore, no unit deed restricted to lower income households would expire in before 2033. Additionally, City Council has directed future rental inclusionary housing units to have affordability terms of 99 years and will consider requiring extended terms for ownership inclusionary housing units also (see Program 2.A).

Table A-16: Assisted Units at Risk of Conversion

Risk Level	Los Altos	Santa Clara County	Bay Area
Low	0	28,001	110,177
Moderate	0	1,471	3,375
High	0	422	1,854
Very High	0	270	1,053
Total Assisted Units in Database	0	30,164	116,459
<p>Notes:</p> <p>Universe: HUD, Low-Income Housing Tax Credit (LIHTC), USDA, and CalHFA projects. Subsidized or assisted developments that do not have one of the aforementioned financing sources may not be included.</p> <p>While California Housing Partnership's Preservation Database is the state's most comprehensive source of information on subsidized affordable housing at risk of losing its affordable status and converting to market-rate housing, this database does not include all deed-restricted affordable units in the state. Consequently, there may be at-risk assisted units in a jurisdiction that are not captured in this data table. Housing Partnership uses the following categories for assisted housing developments in its database:</p> <p>Very-High Risk: affordable homes that are at- risk of converting to market rate within the next year that do not have a known overlapping subsidy that would extend affordability and are not owned by a large/stable non-profit, mission-driven developer.</p> <p>High Risk: affordable homes that are at-risk of converting to market rate in the next 1-5 years that do not have a known overlapping subsidy that would extend affordability and are not owned by a large/stable non-profit, mission-driven developer.</p> <p>Moderate Risk: affordable homes that are at-risk of converting to market rate in the next 5-10 years that do not have a known overlapping subsidy that would extend affordability and are not owned by a large/stable non-profit, mission-driven developer.</p> <p>Low Risk: affordable homes that are at- risk of converting to market rate in 10+ years and/or are owned by a large/stable non-profit, mission-driven developer.</p> <p>Source: ABAG 2021 Pre-certified Housing Needs Data (California Housing Partnership, Preservation Database (2020))</p>			

Appendix B: Sites Inventory & Methodology

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Section B.1 Introduction

B.1.1 Overview and Purpose

According to California Government Code §65580-65589, the housing element must include an inventory of adequate sites that are zoned and available within the planning period to meet the jurisdiction's fair share of regional housing needs across all income levels. The sites inventory, in addition to projected accessory dwelling units (ADUs) and entitled or in process development projects, assists in determining if the jurisdiction has enough developable land to meet its Regional Housing Needs Allocation (RHNA), given its current regulatory framework and market conditions. This Appendix details the sites inventory and supporting analysis methodology and assumptions.



B.1.2 Regional Housing Needs Allocation

Jurisdictions must provide sufficient land to accommodate enough housing for all economic segments of the community. Compliance is determined by the jurisdiction's ability to provide adequate development capacity through appropriate development regulations and land use policies. The number of new units that must be accommodated is established through each jurisdiction's share of the region's projected housing needs for the planning period. This share for each jurisdiction is called the Regional Housing Needs Allocation (RHNA).

The Association of Bay Area Governments (ABAG), a regional planning agency, is responsible for distributing the RHNA to each jurisdiction within its nine-county region (including the County of Santa Clara).¹ The RHNA is distributed by income category. For the 2023-2031 Housing Element update, Los Altos is allocated a RHNA of 1,958 units as follows:

- Very Low Income (less than 50 percent of AMI): 501 units (25 percent)
- Low Income (50 to 80 percent of AMI): 288 units (15 percent)
- Moderate Income (80 to 120 percent of AMI): 326 units (17 percent)
- Above Moderate Income (greater than 120 percent of AMI): 843 units (43 percent)

For this Housing Element planning period, January 31, 2023, through January 31, 2031, the City must ensure the availability of adequate residential sites to accommodate these units. This Appendix provides an overview of the methodology used to evaluate the adequacy of sites within

¹ Association of Bay Area Governments (ABAG) covers a nine-county region, including Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano, and Sonoma.

Los Altos and identifies such sites for future residential development to fulfill the City's share of regional housing needs.

B.1.3 Data

The sites inventory analysis used data provided by the City, such as GIS data and building permit/entitlement information. The following is an overview of the data used:

- City and County-level parcel GIS data, including General Plan land use designation, zoning district, ownership, existing land use, improvement value, land value, age of building, etc.
- ADU building permits issued
- Entitled projects and projects in the entitlement phase
- Prior housing element site inventories
- Annual Progress Reports to HCD during the 5th Cycle
- Zoning Code allowed density

Section B.2 Future Residential Development Potential

B.2.1 Accessory Dwelling Units

New State laws in effect since January 1, 2018 have significantly eased the development standards and streamlined the approval process for Accessory Dwelling Units (ADUs). As a result, the City has experienced an increase in ADU applications and production in recent years. Table B-1 shows the number of building permits issued for ADUs in Los Altos in 2019 through 2021.

Table B-1: ADU Building Permits Issued (2019-2021)

Year	Permitted ADUs
2019	36
2020	23
2021	62
Total	121
Annual Average	40.33

From 2019 through 2021, the City issued an average of 40.33 ADU building permits per year. The City is estimating that ADUs will be produced at the same rate or greater throughout the eight-year planning period, resulting in 322 ADUs, even though the City will be conducting further efforts to facilitate ADU production (Program 2.D), described below.

The City has adopted an ADU Ordinance consistent with current State law and will facilitate ADU production through the preparation of standardized ADU building plans, the hiring of additional staff support for ministerial application reviews, and other efforts. Under Program 2.D, the City will publicize and promote the ADU standard plans through multiple outreach methods and languages. Furthermore, to increase ADU building permits, the City will promote the availability of funding for ADUs, including the CalHFA ADU Grant Program that provides up to \$25,000 to reimburse homeowners for predevelopment costs necessary to build and occupy an ADU. Furthermore, the City will monitor ADU production and affordability throughout the planning period and implement additional action if target ADU numbers are not being met.

ABAG conducted a regional ADU affordability analysis to provide local governments in the region with assumptions for ADU affordability that can be used to assign projected ADUs to income categories. The ADU affordability assumptions identified in the preliminary ABAG analysis for communities with affirmatively furthering fair housing concerns were applied to ADUs projected over the planning period in Table B-2.

Table B-2: Affordability per ABAG ADU Survey

Income Level	Percent	ADU Projections
Very Low	5%	16
Low	30%	97
Moderate	50%	161
Above Moderate	15%	48
Total		322
<i>Source: ABAG, City of Los Altos</i>		

B.2.2 Entitled and Proposed Developments

Because the RHNA projection period for the 2023-2031 Housing Element begins on June 30, 2022, housing developments that have already been proposed or received entitlement and were not issued a certificate of occupancy by June 30, 2022, but are expected to be completed before the end of the planning period (January 31, 2031), can be credited toward the RHNA. Table B-3 lists those projects that meet those criteria and can be credited toward the 6th Cycle RHNA. No entitled or proposed developments are dependent on an infrastructure schedule that would result in construction after January 2031. Furthermore, the City's Municipal Code does not result in the automatic expiration of projects (i.e., in the case that insignificant progress is made towards meeting conditions of approval by a certain timeframe).

Table B-3: Entitled and Proposed Developments

Address	Status	Vacant/ Existing or Previous Use	Existing/ Previous ILV*	Existing/ Previous Building Age*	Units by Income Level ¹				
					Very Low	Low	Moderate	Above Moderate	Total Net New ²
962 Acacia	Under construction	Vacant	N/A	N/A	-	-	-	2	2
385/389 First St.	Under construction	Commercial	1.19	1955/1980	-	-	1	9	10
425 First St.	Under construction	Office	N/A	1975	-	1	2	17	20
444-450 First St.	Under construction	Office	N/A	N/A	-	1	3	23	27
140 Lyell	Under construction	Single-Family Home	0.69	1951	-	1	-	4	4
330 Distel Circle	Approved (approved Sept 2022)	Office – vacant, no tenants	N/A	1975	-	90	-	-	90
4350 El Camino Real	Approved (approved Sept 2022)	Commercial (gas station and convenience mart) – fully occupied	0.26	1969	3	-	4	40	47
4848-4856 El Camino Real	Approved, building permit ready to issue	Commercial – vacant, no tenants	0.02	2020	-	7	3	42	52
4898 El Camino Real	Approved, in building permit plan check	Commercial – vacant, no tenants	0.81	1959	-	4	2	22	28
5150 El Camino Real	Approved, in building permit plan check	Office – vacant, no tenants	0.02	N/A	-	16	12	168	196
355/365/371/373 First St.	Approved (approved June 2022)	Commercial – partially occupied	0.62/0.28/0.11/ 0.97	1991/1938/ 1946/1963	3	-	4	43	49
376 First St.	Approved (approved April 2022)	Commercial (restaurant) – fully occupied	1.26	1954	-	-	3	12	15

Table B-3: Entitled and Proposed Developments

Address	Status	Vacant/ Existing or Previous Use	Existing/ Previous ILV*	Existing/ Previous Building Age*	Units by Income Level ¹				
					Very Low	Low	Moderate	Above Moderate	Total Net New ²
440 First St.	Approved (approved early 2022)	Office – vacant, no tenants	N/A	1980	-	-	-	4	4
343 Main St.	Approved	Commercial (home improvement) – fully occupied	0.29	1938	-	-	-	1	1
95 First St.	Under review, approval anticipated summer 2023	Office – partially occupied	0.58	1979	-	3	-	12	15
349 First St.	Under review, approval anticipated summer 2023	Office – vacant, no tenants	0.12	1960	-	-	2	10	12
14 Fourth St.	Under review/deemed complete, approval anticipated by summer 2023	Single-Family Home – short term lease expires 2023	0.30	1952	-	-	-	4	3
996 Loraine	Under review, approval anticipated by March 2023	Commercial – vacant, no tenants	0.54	1965	-	-	2	10	12
Subtotal Gross					6	123	38	423	N/A
Subtotal Net New					6	123	38	420	587
<p>* Some pre-development improvement to land value (ILV) and building age data may be unavailable due to the stage of development/construction. ILV is calculated using Santa Clara County Assessor data for improvement value and land value. Building age is the “effective year built” identified in Santa Clara County Assessor data.</p> <p>¹ Any low or moderate units are or will be deed restricted to the identified income level.</p> <p>² Certain projects are located on parcels with existing residential units where the existing residential units will be demolished for a project with a larger number of units. All existing units that will be demolished are market rate units; no units to be demolished are subject to a recorded covenant, ordinance, or law that restricts rent levels to affordable to low-income households or subject to any other form of rent or price control by the City. Only the net new number of units are counted toward the RHNA.</p> <p>Source: City of Los Altos, Santa Clara County Assessor</p>									

Entitled and proposed developments would result in 587 net new units, and most of these projects provide above moderate housing units.

B.2.3 Assumptions

Density

Table B-4 summarizes density for residential and mixed-use zones that allow residential. Los Altos does not have any minimum density standards in any of the following zones.

Table B-4: Density for Zones that Allow Residential

Zone ¹	Dwelling Units Per Acre
R1-40	Max. 1.1 units/acre
R1-20	Max. 2.2 units/acre
R1-H	
R1-10	Max. 4.4 units/acre
R3-5	Max. 8.7 units/acre
R3-4.5	Max. 9.7 units/acre
R3-3	Max 14.5 units/acre
R3-1.8	Max 24.2 units/acre
R3-1	Max 38 units/acre
C-T	
CD/R3	No maximum density
CN	
CD	
CRS	
CRS/OAD	

¹ Per discussions with the City, all Planned Community (PC) and Planned Unit Development (PUD) zoned parcels are built out unless otherwise noted in this Appendix.

Source: City of Los Altos Zoning Code

Realistic Capacity and Development Trends

Table B-5 summarizes assumptions for realistic residential development capacity based on recent development trends from in process, approved, entitled, and/or permitted projects within Los Altos. Although there are instances in which sites are developing at above 70 percent maximum allowed density (e.g., in the R3-1.8 District), and even more than 100 percent of maximum allowed density in the CT District, the analysis conservatively assumed no parcel would develop at greater than

70 percent maximum capacity (in the CT District, the analysis assumed development at 80 percent maximum capacity, which is still conservative relative to CT District development trends). To continue to facilitate housing in the CT District, the City will increase or remove the density maximum allowed in the CT District (Program 1.B).

Although there are no recent development trends in the CD or CRS/OAD districts, a capacity assumption of 14 units per acre was applied. The CRS development trend of 20 units per acre reflects only one project and represents the low end of the density range for multi-family residential projects the City is receiving applications for throughout mixed-use districts; this Appendix conservatively applies 70 percent of 20 units per acre (14 units per acre) to housing sites in the CD and CRS/OAD districts. Additionally, various programs will remove constraints to increase housing development in these zones (see Appendix C, Housing Constraints and programs under Goal 3).

Table B-5: Zones Realistic Residential Development Capacity Assumptions

Zone ¹	Projects In Process, Approved, Entitled, and/or Permitted	Average Development Trends Capacity	Realistic Capacity Assumption ²
R1-H	None	N/A	70% of maximum allowed density (1.5 units/acre)
R1-10	None	N/A	70% of maximum allowed density (3.1 units/acre)
R3-1.8	- 140 Lyell (20 units/acre; mixed income)	20 units/acre (83% of maximum allowed density)	70% of maximum allowed density (16.9 units/acre)
R3-1	- 14 Fourth St. (25 units/acre; above moderate income)*	25 units/acre (66% of maximum allowed density)	70% of average development trends (17.5 units/acre)
CT	<ul style="list-style-type: none"> - 4848-4856 El Camino Real (71 units/acre; mixed income) - 4898 El Camino Real (65 units per acre; mixed income) - 330 Distel Circle (108 units/acre; low income) - 5150 El Camino Real (52 units/acre; mixed income) - 4350 El Camino Real (72 units/acre; mixed income) 	74 units/acre (194% of maximum allowed density)	80% of maximum allowed density (30.4 units/acre) (41% of average development trends) ³
CD/R3	<ul style="list-style-type: none"> - 349 First St. (75 units/acre; mixed income)* - 444-450 First St. (77 units/acre; mixed income) - 425 First St. (74 units/acre; mixed income) - 385/389 First St. (45 units/acre; mixed income) - 355, 365, 371, 373 First St. (81 units/acre; mixed income) 	62 units/acre	70% of average development trends (43.4 units/acre)

Table B-5: Zones Realistic Residential Development Capacity Assumptions

Zone ¹	Projects In Process, Approved, Entitled, and/or Permitted	Average Development Trends Capacity	Realistic Capacity Assumption ²
	<ul style="list-style-type: none"> - 440 First St. (31 units/acre; above moderate income) - 376 First St. (75 units/acre; mixed income) - 95 First St. (34 units/acre; mixed income)* 		
CN	<ul style="list-style-type: none"> - 962 Acacia (18 units/acre; above moderate income) - 996 Loraine Ave. (60 units/acre; mixed income)* 	39 units/acre	70% of average development trends (27.3 units/acre)
CD	None	N/A	14 units/acre
CRS	<ul style="list-style-type: none"> - 343 Main St. (20 units/acre; above moderate income) 	20 units/acre	70% of average development trends (14 units/acre)
CRS/OAD	None	N/A	14 units/acre
<p>Note: See Table B-3 for detailed breakdown of project affordability levels.</p> <p>* Projects are in the entitlement phase/under review.</p> <p>¹ No sites are located in the R1-40, R1-20, R3-5, R3-4.5, R3-3, R3-1.8, or R3-1 zoning districts.</p> <p>² Realistic capacity was reduced on certain sites based on constraints (e.g., topography, etc.). For example, 2100 Woods Lane (APNs 34204089 and 34204078) has a maximum capacity of 40 total units, but 11 units are identified for realistic capacity.</p> <p>³ With implementation of the upzoning described in Program 1.B, the sites inventory analysis assumes a realistic capacity for rezoned CT sites at 40 dwelling units per acre (54 percent of average development trends in the CT District).</p> <p>Source: City of Los Altos, LWC</p>			

From 2015 to 2021, Los Altos received 18 applications for development within its mixed-use zones (on average three development applications annually). None (zero percent) of these 18 applications over six years proposed 100 percent commercial uses (all included residential units). This demonstrates strong market demand for residential uses within these zones.

Furthermore, with the declining trend of brick-and-mortar retail/commercial coupled with COVID-19 pandemic impacts (e.g., the increasing prevalence of working from home, etc.) and continued demand for housing, the likelihood of 100 percent commercial projects is not expected to increase in the near future. The realistic capacity assumptions for mixed-use zones identified in Table B-5 are conservative, reflecting lower densities than demonstrated trends. For instance, the 330 Distel project approved in September 2022 is entitled for 90 lower-income housing units with no commercial uses in the CT District. This site is 0.83 acres, and the approved density is 108 dwelling units per acre, constituting 285 percent of maximum allowed density (38 units per acre). On average, projects in the CT District are being proposed at 74 dwelling units per acre, or 194 percent of maximum density (see Table B-5). Despite these trends, and as shown in Table B-5, given implementation of upzoning in the CT District described by Program 1.B, the City is only projecting 40 dwelling units per acre as the realistic capacity assumption for development at sites in the CT District. This conservative capacity projection reflects 54 percent of average development trends in the CT District.

Additionally, the Housing Element includes several rezone programs to allow housing in other commercial or public use zones (e.g., the OA and PCF zoning districts), creating additional mixed-use zones at specified rezone sites (see Programs 1.C and 1.D).² While these programs propose a maximum density of 30 dwelling units per acre, and therefore are identified as having capacity for lower-income units, the sites inventory analysis conservatively assumes realistic capacity at the minimum proposed density of 20 dwelling units per acre, a capacity assumption of 66.7 percent. This is lower than current development trends in existing mixed-use zoning districts. In addition to providing new areas of the city where housing will be allowed, various programs will remove constraints and facilitate housing development in mixed-use zones, such as modifying parking requirements (Program 3.A), increasing allowed building heights (Program 3.B), removing site-specific FAR restrictions (Program 3.C), streamlining design review procedures (Program 3.H), incentivizing Downtown lot consolidation (Program 1.I), and taking action to move forward with developing housing on City parking plazas (Program 1.H).

Projects that are below maximum density are constrained by various factors, including but not limited to the City's parking requirements. As discussed in Appendix C, the zoning standards for parking citywide will be evaluated and modified together with strategies for Downtown parking management and modifications to the existing standards adopted to facilitate housing production (Program 3.A).

B.2.4 Methodology

To create the adequate sites inventory, the City developed a comprehensive, iterative methodology to screen parcels for near-term development. The methodology is comprised of several phases described below.

Phase 1.A: Vacant Residential Parcels

First, the City identified all vacant residentially-zoned parcels. Parcels were determined to be vacant if they had an assessed land improvement value of zero and confirmed to be vacant given available aerial imagery.

Phase 1.B: Nonvacant, Mixed-Use Parcels

Since Los Altos is generally built out and does not have much available vacant land, nonvacant sites will comprise a substantial portion of the sites inventory. Commercial and mixed-use zoned parcels that allow residential uses were analyzed for redevelopment potential using a ratio of improvement value to land value. The relationship of improvement value to land value is a widely accepted indicator of property utilization and whether redevelopment potential exists; however,

² There are only two sites zoned PCF that the City is rezoning under Program 1.D to allow for housing: APNs 33609023 and 33609018. In its realistic capacity projections for these sites, the City only considered portions of the areas currently used as surface parking to accommodate housing, anticipating that the sites will continue to operate their existing uses.

this metric is important to supplement with other data to confirm viability of redevelopment. Land and the improvement values were identified based on Santa Clara County Assessor property tax assessment values.

The following was performed on a parcel basis to determine potential as a site:

1. Divide roll improvement value by roll land value, yielding an Improvement to Land Value Ratio (I:L Ratio).
2. Parcels with an I:L Ratio below 1.0 were considered a potential site.³
3. Building(s) (if any) was built in 1980 or earlier (and therefore over 40 years of age).

In addition to improvement to land value and age of building(s) (if any), nonvacant sites were further screened (see Phase 2), underwent a site-by-site assessment (see Phase 4), and were analyzed relative to existing uses (see B.2.5, Suitability of Nonvacant Sites).

Phase 2: Screening

Parcels that passed through Phase 1 were then screened using the criteria below:

1. The parcel does not have a current entitlement and is not under review (i.e., not included in Table B-3)
2. Current use type is not a park, utility, school, other public use with no redevelopment potential (as specified in HCD guidance) or single-family or multi-family residential use
3. The parcel is not subject to a Mills Act contract (i.e., historic property)

Phase 3: Categorization

Eligible parcels were assessed to determine which income levels they can accommodate. Each parcel was determined to be able to accommodate a specific income category given its maximum allowable density standards. The lower income category threshold is consistent with the default density for Los Altos pursuant to Government Code §65583.2.

Table B-6: Income Levels by Density

Density Allowed by Zone	Income Level
< 20 dwelling units/acre	Above moderate
20 – 29 dwelling units/acre	Moderate
≥ 30 dwelling units/acre	Lower
<i>Source: HCD, LWC</i>	

³ The Institute of Urban and Regional Development (IURD) at the University of California, Berkeley suggests that an I:L Ratio of below 1.0 is an appropriate factor to facilitate identification of underutilized commercial properties.

For zones with no maximum density, current development trends were used to inform income level categorization. Per Government Code Sections 65583.2(c)(2)(A) and (B), sites accommodating lower-income housing should be between 0.5 and 10 acres. All sites originally considered for lower income housing capacity but whose lot size is smaller than 0.5 or larger than 10 acres were categorized for moderate income housing capacity, except that sites smaller than 0.25 acres were categorized for above moderate housing capacity.

Phase 4: Site-by-Site Assessment

Despite the screening analysis, some potential sites had existing development or other conditions (e.g., irregular shape, accessibility issues/landlocked, etc.) that preclude them from the site inventory. The analysis included a site-by-site assessment and refinement of sites depending on additional information from direct observation or firsthand experience from City staff. Furthermore, some sites that were screened out of the results (e.g., certain parcels along El Camino Real and in Downtown that had an I:L ratio greater than 1.0 or buildings built after 1980, etc.) were determined to be suitable housing sites based on property owner or developer interest. Those sites were added to the inventory with the appropriate income categorization.

This analysis included an evaluation of environmental and infrastructure constraints, which are described in Appendix C, Section C.4. The 2100 Woods Lane (APNs 34204089 and 34204078) site has a maximum capacity of 40 total units, but 11 units are identified for realistic capacity due to topography and other potential factors that could constraint development capacity. Further adjustments to realistic capacity were reflected based on partial retention or replacement of existing religious and commercial uses, including reduced capacity projections for the PCF rezone sites, the five-acre Woodland Plaza along Grant Road, and the six-acre Rancho Shopping Center along Foothill Expressway. Other environmental constraints, such as those described in Appendix C, do not pose significant environmental constraints to housing. According to the environmental analysis prepared for the Housing Element, “wildfire hazards are not a major concern in the [C]ity... and [n]o part of Los Altos is located within an identified earthquake fault zone as delineated on the Alquist-Priolo Earthquake Fault Zoning Map.” All identified sites have access to infrastructure and utilities.

In addition to the improvement to land value (I:L) ratio screening described in Phase 1.B, the City analyzed potential sites to determine if existing uses would constitute an impediment to residential development. For example, parcels owned and operated by the California Water Service Company and parcels affected by the maximum dwelling unit limit in the Loyola Corners Specific Plan that had passed initial screening were identified as having impediments to residential development and were removed from the sites list. Development trends (see Table B-5) on nonvacant sites were considered in the determination of sites. Market conditions in Los Altos are demonstrating viability of nonvacant site redevelopment for both residential and mixed-use projects as shown by current development trends. See Section B.2.5 for additional discussion on suitability of nonvacant sites.

Phase 5: Parcels in Prior Housing Elements

Vacant parcels from both the 4th and 5th Cycles and non-vacant parcels from the 5th Cycle can be reused in this Housing Element (the 6th Cycle) to accommodate lower-income housing, but they must be rezoned to allow projects with at least 20 percent of the units affordable to lower income households to be by-right. Figures B-1, B-2, B-3, and B-4 and Table B-10 show 6th Cycle sites and any site previously identified as a site in the 5th Cycle. A program is included to rezone reused sites identified for lower income consistent with AB 1397.

Phase 6: Rezone Sites Selection

The preliminary evaluation of existing residential capacity showed the need to identify additional sites to accommodate the RHNA. The City solicited ideas from staff, elected and appointed officials, and the public (including interested property owners) in order to identify potential rezoning measures and rezone sites to accommodate the RHNA. The potential rezone areas/parcels and associated evaluation were presented and discussed at the Planning Commission and City Council. The City Council considered input from the public and Commission before approving the rezone areas/parcels for inclusion in the Housing Element. Based on this direction, this Housing Element includes Programs 1.B, 1.C, 1.D, 1.E, and 1.F to upzone certain mixed-use districts (e.g., the CT District), allow housing in zoning districts that do not currently allow housing (at selected OA and PCF-zoned sites), remove constraining development standards in Loyola Corners, and rezone the Village Court parcel to CT.

B.2.5 Suitability of Nonvacant Sites

Since Los Altos is generally built out, the sites inventory is comprised largely of nonvacant sites. Nonvacant sites are relied on to accommodate more than 50 percent of the City's lower income RHNA; therefore, pursuant to Government Code §65583.2(g)(2), the City also analyzed whether substantial evidence exists to support that existing uses on identified lower income sites will be discontinued during the planning period (2023-2031). To this effect, the resolution adopting the Housing Element will include findings based on substantial evidence (and described more generally below) that the existing uses on identified nonvacant sites are not an impediment to residential development and/or will likely discontinue during the planning period.

Nonvacant parcels included as sites are underutilized with primarily surface parking and commercial buildings where the existing uses are of lower economic viability, substantial opportunity is physically present for additional development, and/or the structures are at or near the end of their useful life. This includes sites with structures (if any) that were built before 1980 (over 42 years old) and the parcel has a low improvement to land value (i.e., below 1.0). The declining trend of brick-and-mortar retail coupled with COVID-19 pandemic impacts has dramatically impacted the viability of many commercial uses—as demonstrated in Table B-3, even several fully-occupied commercial properties and properties with other low-intensity uses are

being converted into multi-family and residential mixed-use projects in Los Altos. These conversions are occurring based on the strong demand for housing and lack of vacant land.

One example is the Foothill Crossing Shopping Center (Foothill Crossing; APNs 32601052 and 32601053; 22350 and 22310 Homestead Road), a strip commercial center in Los Altos that contains surface parking lots. Although Foothill Crossing is regularly frequented by customers and appears to be functioning relatively successfully as a commercial site, an interested applicant recently expressed to the City desire to redevelop Foothill Crossing as a mixed-use site with high-density residential and commercial uses. In addition to proposing housing and new retail, the current conceptual plan preserves key existing retail uses (e.g., Trader Joe's). Foothill Crossing has Improvement-to-Land Value ratios of 0.27 and 0.61 respectively and was constructed in the late 1960s to early 1970s.

In addition to Foothill Crossing, other large commercial centers in Los Altos have been discussed as redevelopment opportunities for housing or mixed-use, including the Rancho Shopping Center (APN 18956014; 600 Foothill Expressway). Rancho Shopping Center has an Improvement-to-Land Value ratio of 0.59 and was built prior to 1980, consistent with the methodology used for identifying other nonvacant sites.⁴ This Housing Element further facilitates development of the Rancho Shopping Center and other commercial centers (i.e., Woodland Plaza) by removing the floor-to-area ratio (FAR) restriction through Program 3.C.⁵ Foothill Crossing, Rancho Shopping Center, and parts of Woodland Plaza are all identified as lower income housing sites. They have similar characteristics to many of the other lower income sites, including:

- Improvement-to-Land Value ratios less than 1.0
- Multi-tenant commercial uses
- Partial occupancy and vacancies, in the case of Foothill Crossing and Rancho Shopping Center

Development trends demonstrate the intensification of underutilized commercial properties into multi-family and high-density residential mixed-use projects. Table B-5 identifies recent development projects and shows average density trends in both residential and mixed-use zones; most of these projects are on nonvacant sites. Existing uses on pipeline project parcels include the following:

- Office buildings
- Commercial buildings (including vacant, partially occupied, and fully occupied)

⁴ See Section B.2.4. These are the same screening criteria used for identifying the lower-income nonvacant sites in Table B-7, who were also subject to the income categorization described in Section B.2.4

⁵ Woodland Plaza (APNs 31816022, 31816020, 31816019, 31816015) has Improvement-to-Land Value ratios of 0.37, 0.07, 0.46, 0.22, respectively.

- Restaurants
- Gas station and convenience mart
- Single-family homes

Redevelopment of sites with similar conditions to the identified sites is occurring in Los Altos, and recent applications and entitlements consist of residential mixed-use or residential-only projects in all cases. Additionally, nonvacant parcels with development entitled or proposed (Table B-3) have similar characteristics as proposed housing sites, including structure age generally ranging from 1938 to 1980 and improvement to land value ratios below 1.0. Most identified nonvacant sites have improvement to land value ratios below 0.92.

Additionally, potential long-term impacts on how office space will be utilized with the shift to remote work during the COVID-19 pandemic were considered. Identified sites, including those with existing office uses, consist of older buildings with low improvement values where higher intensity residential mixed-use is, or will be, allowed. Moreover, the sites inventory also includes several City-owned parking lots, which, as identified in the Downtown Vision Plan, are opportunity sites that can accommodate new (and in some cases affordable) housing. Program 1.H addresses how the City will facilitate housing on City-owned sites consistent with Surplus Land Act requirements.

Other existing uses on nonvacant sites include low intensity uses. Specifically, church sites have been included based on the screening criteria detailed in Section B.2.4 and City first-hand knowledge. To this effect, AB 1851, approved by the Governor in 2020, facilitates the provision of housing on religious institution property. AB 1851 prohibits cities from requiring the replacement of parking spaces lost due to the construction of housing units, eliminating up to 50 percent of the required number of spaces (Government Code §65913.6). Program 1.D has been included for the City to conduct outreach to religious institution property owners and operators to inform them of AB 1851 and other applicable regulations that encourage housing development.

The screening for potential sites considered these trends and utilized conservative assumptions in projecting units well below observed densities for residential and mixed-use projects. Lastly, the City is unaware of any leases that would perpetuate existing uses or prevent the development of housing on nonvacant sites during the planning period. During development and public review of the Draft Housing Element, no additional lease information was found to preclude identified housing sites from the inventory.

The following table lists the existing uses on lower income sites, including potential sites for rezoning. These existing uses are not considered to be an impediment to the development of housing during the planning period (2023-2031) based on development trends, market conditions, and redevelopment potential (e.g., building age, property condition, improvement-to-land-value ratio, existing use, etc.). Many lower income sites are surface parking lots with underutilized and/or underperforming multi-tenant commercial uses or offices (similar to the existing or previous uses at sites containing proposed and entitled projects identified in Table B-3) where significant development intensity can be achieved. As shown in Table B-7, owner interest in property

redevelopment for housing has been indicated for several nonvacant lower income sites. As evidenced by interest in projects such as the possible redevelopment of Foothill Crossing as a mixed-use site and entitlement of 330 Distel Circle for affordable housing described above, there is development pressure in Los Altos and throughout the Bay Area for multi-tenant commercial and office uses to convert to housing, including the conversion of unoccupied, partially-occupied, or even well-functioning commercial or office uses (e.g., Foothill Crossing Shopping Center discussed above). Several uses identified in Table B-7 (e.g., multi-tenant commercial, including restaurants, offices) are uses currently being redeveloped into housing as shown in Table B-3.

Moreover, as shown below, many lower-income sites are located along or near major thoroughfares such as El Camino Real and are zoned CT (also mirroring sites in Table B-3 that are redeveloping for housing). As described in Section B.2.3 and in Table B-5, projects in the CT District are being proposed on average at 74 dwelling units per acre, approximately 194 percent of maximum density, further indicating strong residential demand at these and at similar parcels.

Parcels along other key thoroughfares such as Foothill Expressway and San Antonio Road (especially OA-zoned site near Downtown Los Altos) could also accommodate similar pent-up demand in areas where residential is not currently allowed.

Table B-7: Existing Uses on Nonvacant Lower Income Sites and Potential Sites for Rezoning for Lower Income

Address	APN	Zone	Parcel Size (acres)	Existing Use
1188 LOS ALTOS AVE	16710094*	CT	0.51	Commercial and surface parking
EL CAMINO REAL	17003084*	CT	0.54	Surface parking lot
4844 EL CAMINO REAL	17002023*	CT	0.55	Retail store (candy shop) and surface parking lot
4500 EL CAMINO REAL	16712045*	CT	0.56	Multi-tenant (personal services - massage, hair studio, fencing club) and surface parking lot
5000 EL CAMINO REAL	17004050*	CT	0.62	Carl's Jr. and surface parking lot ¹
4906 EL CAMINO REAL	17003077*	CT	0.69	Multi-tenant (medical, dental, and other offices) and surface parking lot ¹
2057 GRANT RD	31816020	CN	0.71	Multi-tenant (commercial – cleaning services) and surface parking lot
4970 EL CAMINO REAL	17064120*	CT	0.78	Multi-tenant offices and surface parking lot ¹
2111 GRANT RD	31816019	CN	0.88	Portion of Woodland Plaza Grocery store and surface parking lot
4988 EL CAMINO REAL	17064119*	CT	0.94	Partially occupied multi-tenant (tax and accounting services, other general offices) and surface parking lot ¹
4926 EL CAMINO REAL	17003073*	CT	1.05	Restaurant and surface parking lot

Table B-7: Existing Uses on Nonvacant Lower Income Sites and Potential Sites for Rezoning for Lower Income

Address	APN	Zone	Parcel Size (acres)	Existing Use
4546 X EL CAMINO REAL	16712047*	CT	1.68	Portion of Village Court Partially occupied multi-tenant (commercial, including restaurants, general and medical offices, insurance and financial institutions) and surface parking lot
22350 HOMESTEAD RD	32601052	CN	2.08	Portion of Foothill Crossing Partially occupied multi-tenant commercial and surface parking lot ¹
22310 HOMESTEAD RD	32601053	CN	2.94	Portion of Foothill Crossing Partially occupied multi-tenant commercial and surface parking lot ¹
2185 GRANT RD	31816022	CN	3.34	Portion of Woodland Plaza Grocery store and surface parking lot
600 FOOTHILL EX	18956014	CN	6.00	Rancho Shopping Center Partially occupied multi-tenant (coffee shop, postal services, exercise gym, restaurants, barbershop, real estate, beauty salon) and surface parking lot
895 SHERWOOD AV	17001055*	OA	0.56	Multi-tenant (massage and fitness studio) and surface parking lot
745 DISTEL DR	17004045*	OA	0.56	Multi-tenant (architecture and financial services offices)
289 S SAN ANTONIO RD	17041086*	OA	0.60	Multi-tenant (title company, financial services, pool and spa) and surface parking lot
901 FREMONT AV	18915106*	CN	0.70	Bank and surface parking lot
399 S SAN ANTONIO RD	17040082*	OA	0.76	Mortuary and surface parking lot
161 S SAN ANTONIO RD	17042028*	OA	0.90	Multi-tenant (real estate offices) and surface parking lot
211 S SAN ANTONIO RD	17041079*	OA	0.99	Bank and surface parking lot
1000 FREMONT AV	31801036*	CN	1.22	Partially occupied multi-tenant commercial and surface parking lot ¹
851 FREMONT AV	18914081*	OA	1.85	Partially occupied multi-tenant (medical offices) and surface parking lot
4546 EL CAMINO REAL ²	16712042*	R1-10 ¹	2.78	Portion of Village Court Shopping Center Partially occupied multi-tenant (general and medical offices, commercial services and retail, including massage, postal services, therapy) and surface parking lot ¹
655 MAGDALENA AV	33609023*	PCF	6.06	Los Altos United Methodist Church, preschool, and surface parking lot
625 MAGDALENA AV	33609018*	PCF	6.50	Bridges Community Church and surface parking lot

Table B-7: Existing Uses on Nonvacant Lower Income Sites and Potential Sites for Rezoning for Lower Income

Address	APN	Zone	Parcel Size (acres)	Existing Use
<p>*These parcels are rezone sites.</p> <p>¹ Owner interest in property redevelopment for housing indicated.</p> <p>² APN 16712042 (4546 El Camino Real) would be rezoned CT under the rezoning program (Program 1.F), and therefore would accommodate lower income units.</p> <p>Source: City of Los Altos, Santa Clara County Assessor, LWC</p>				

Furthermore, to encourage the redevelopment of nonvacant sites with higher-density residential uses, the City has multiple programs to provide financial assistance, incentives, and regulatory concessions to facilitate more intensive residential development. These include:

- Program 1.A: Rezone for RHNA Shortfall
- Program 1.B: Facilitate higher density housing in the Commercial Thoroughfare (CT) District
- Program 1.C: Allow housing in the Office Administrative (OA) District
- Program 1.D: Allow housing on certain Public and Community Facilities (PCF) District sites
- Program 1.E: Update the Loyola Corners Specific Plan
- Program 1.F: Rezone Village Court parcel
- Program 1.H: Facilitate housing on City-owned sites
- Program 1.I: Incentivize Downtown lot consolidation
- Program 1.N: Facilitate and monitor pipeline housing projects.
- Program 2.C: Assist in securing funding for affordable housing projects
- Program 3.A: Prepare a Downtown parking plan and update parking requirements
- Program 3.B: Modify building height in mixed-use zoning districts
- Program 3.C: Remove floor-to-area ratio (FAR) restriction at Rancho Shopping Center and Woodland Plaza

As described above, many of the housing sites have underutilized commercial spaces and/or low intensity uses which are anticipated to redevelop based on trends, market conditions, and interest expressed to City staff for redevelopment. Additionally, the City will take efforts to continue to encourage redevelopment of nonvacant sites through various programs. Therefore, considering development trends, declining demand for commercial spaces, and Housing Element programs,

nonvacant uses will not impede residential development and/or are likely to discontinue during the planning period.

Section B.3 Adequacy of Residential Sites in Meeting RHNA

B.3.1 Summary

The following table summarizes the City's methods for satisfying its RHNA (Table B-8). Based on ADU projections, entitled and proposed projects, and available sites, the City has excess capacity in moderate- and lower-income categories and a shortfall in the above moderate-income category.

Table B-8: Residential Development Potential and RHNA

	Extremely Low	Very Low	Low	Moderate	Above Moderate	Total
RHNA	See Very Low	501	288	326	843	1,958
ADUs	See Very Low	16	97	161	48	322
Entitled/Proposed Projects ¹	-	6	123	38	420	587
Remaining RHNA	See Very Low	479	68	127	375	1,049
Site Inventory ¹	See Very Low/Low	557		168	323	1,048
Surplus / (Shortfall)	See Very Low/Low	10		41	(52)	(1)
¹ Considers net new units only. Source: City of Los Altos, LWC						

The City has identified potential parcels for rezoning to address the above moderate shortfall and provide additional lower and moderate-income housing capacity. If the potential candidate parcels are rezoned in accordance with programs under Goal 1, the City would have a surplus in all income categories as shown in Table B-9.

Table B-9: Residential Development Potential and RHNA – WITH REZONING

	Extremely Low	Very Low	Low	Moderate	Above Moderate	Total
RHNA	See Very Low	501	288	326	843	1,958
ADUs	See Very Low	16	97	161	48	322
Entitled/Proposed Projects ¹	-	6	123	38	420	587
Remaining RHNA	See Very Low	479	68	127	375	1,049
Site Inventory ¹	See Very Low/Low	965		296	387	1,648
Surplus / (Shortfall)	See Very Low/Low	418		169	12	599
¹ Considers net new units only.						
Source: City of Los Altos, LWC						

AB 725 requires at least 25 percent of the above moderate income RHNA be met on sites that allow four or more units, and at least 25 percent of the moderate income RHNA be met on sites that allow four or more units, but not more than 100 units per acre. The City's sites inventory complies with these requirements.

B.3.2 Housing Sites Map

The following maps (Figures B-1, B-2, B-3, and B-4) show the inventory of sites by income category. Sites that were also included in the 5th Cycle Housing Element are identified with a bold border. Additional sites maps are included in Appendix F (Affirmatively Furthering Fair Housing), Section F.3.

Figure B-1: 6th Cycle Housing Element Site Inventory Map by Income Category (Northern Portion of Los Altos)

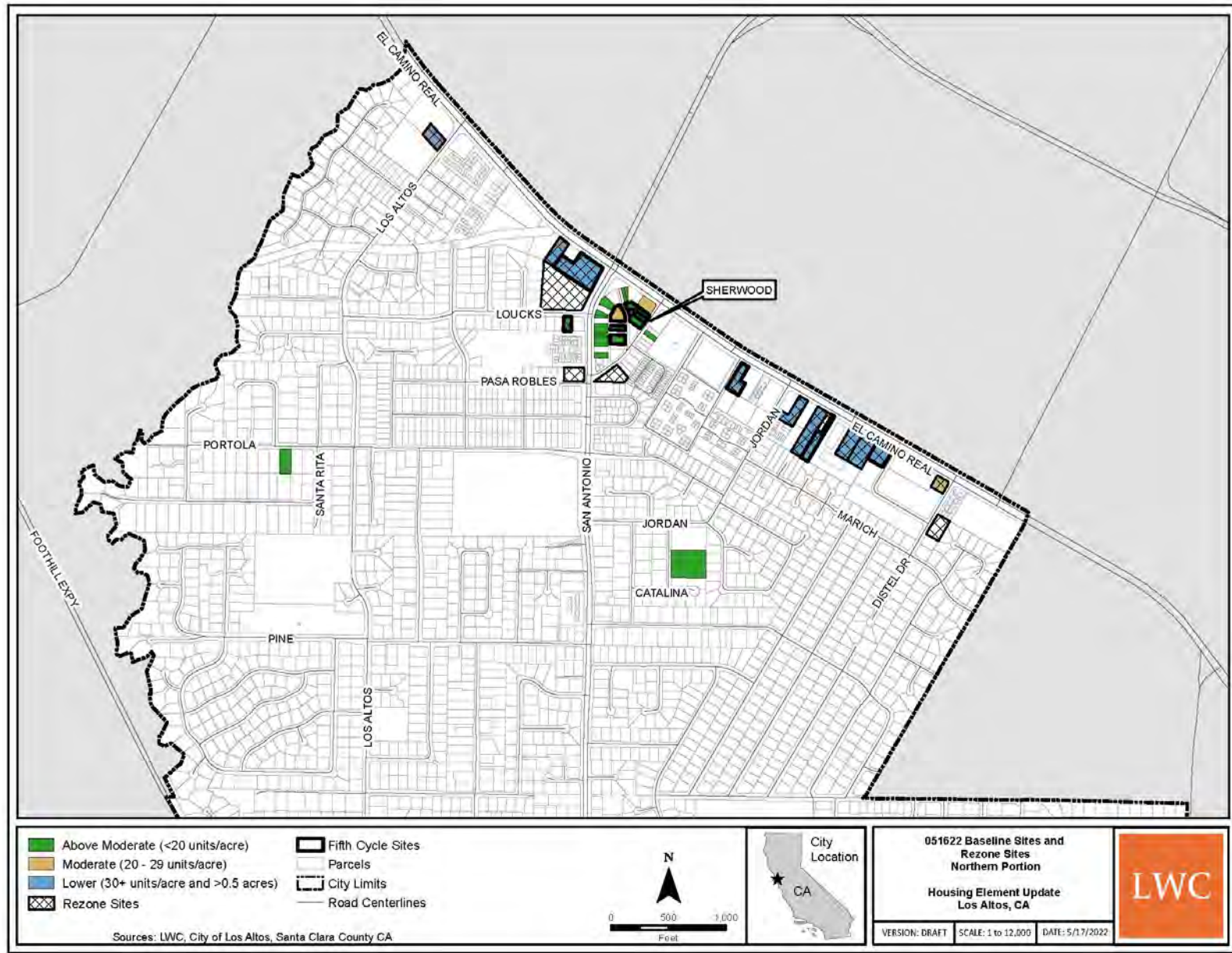


Figure B-2: 6th Cycle Housing Element Site Inventory Map by Income Category (North-Central Portion of Los Altos)

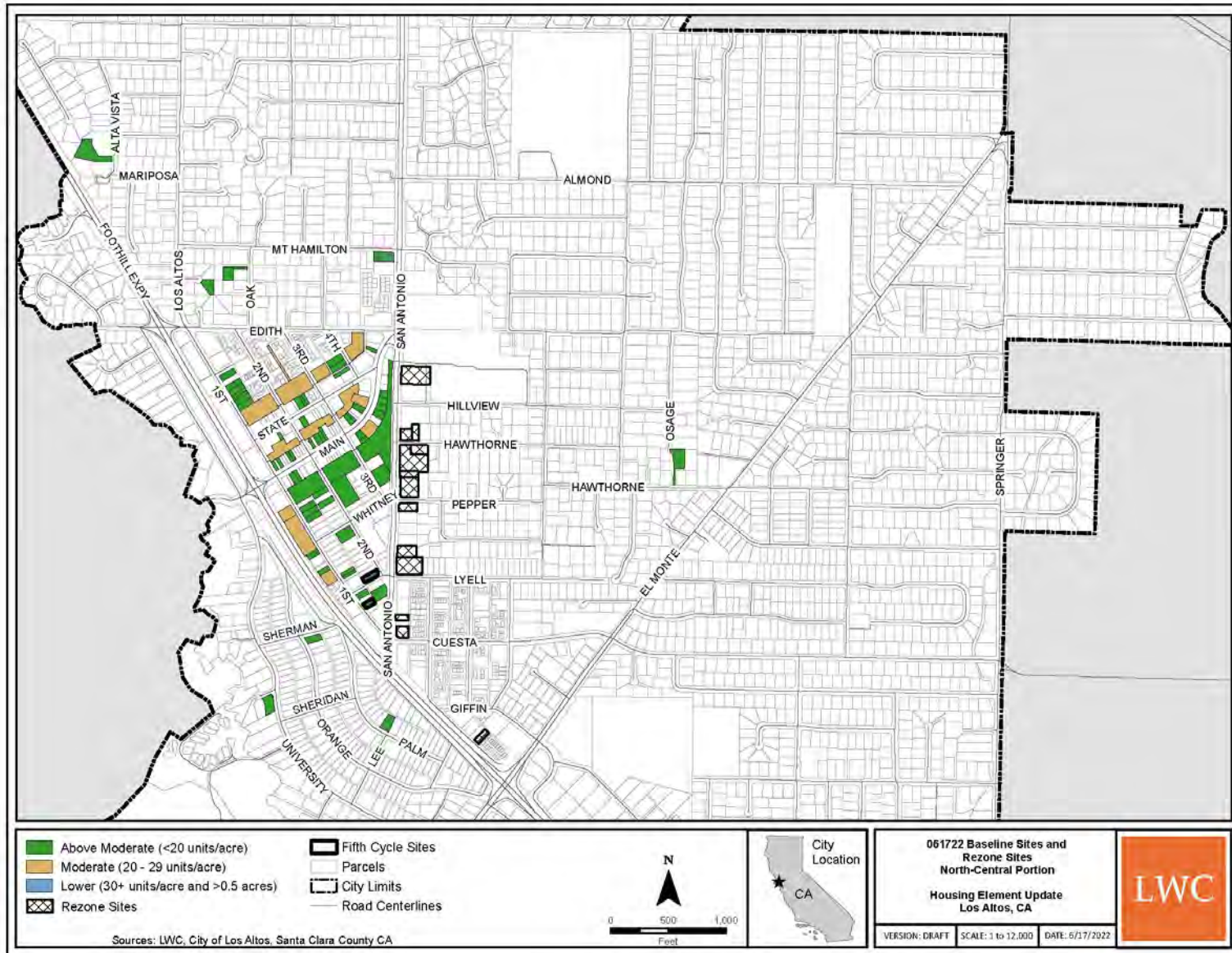


Figure B-3: 6th Cycle Housing Element Site Inventory Map by Income Category (South-Central Portion of Los Altos)

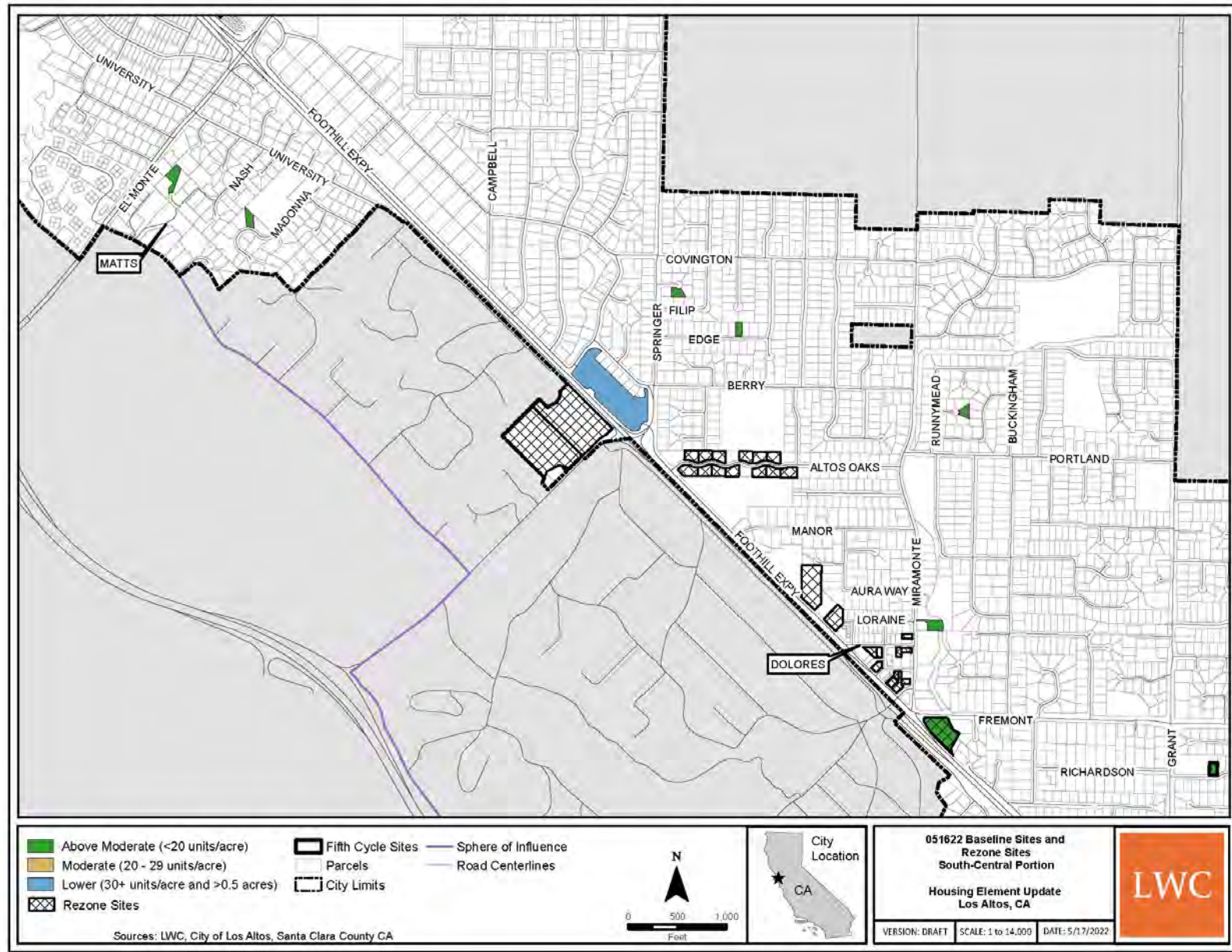
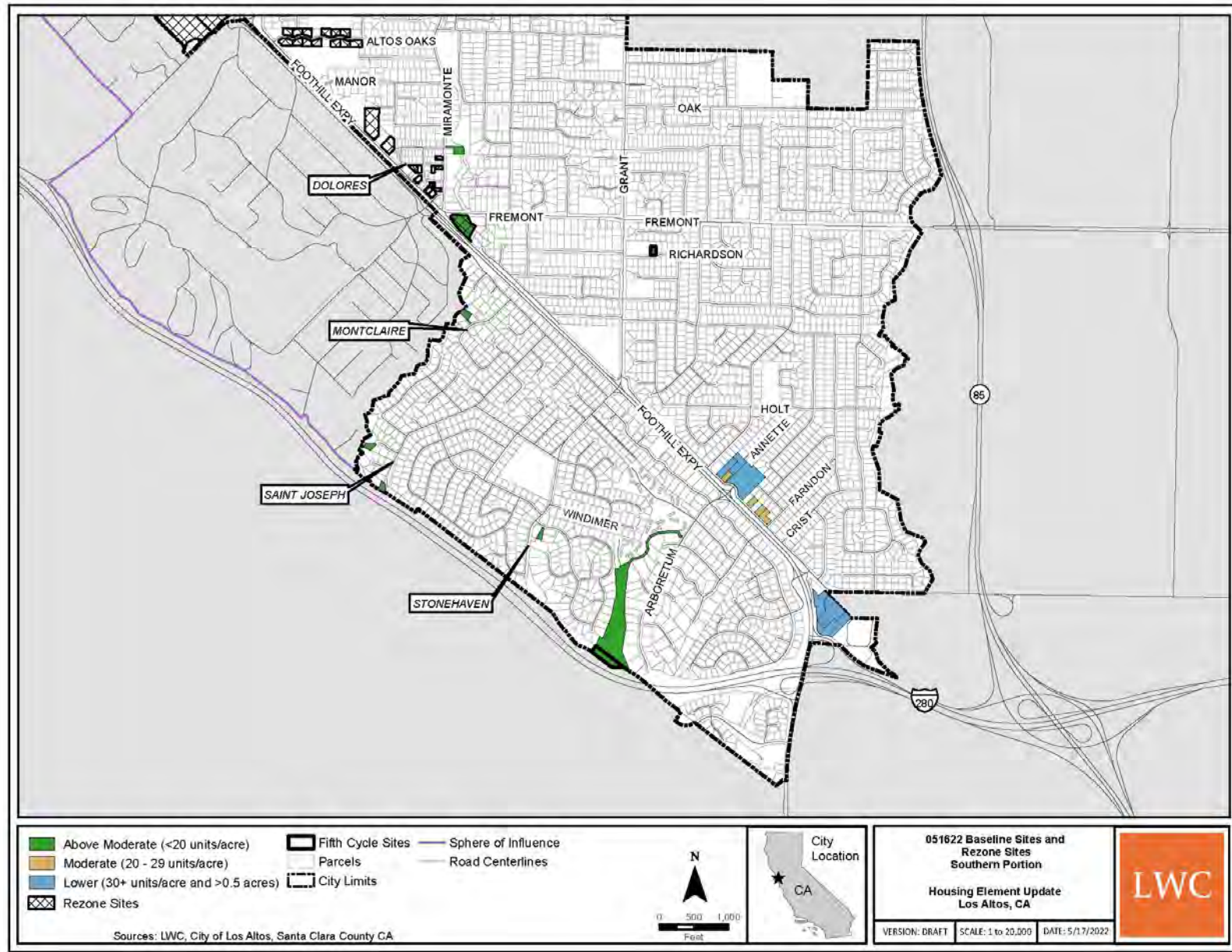


Figure B-4: 6th Cycle Housing Element Site Inventory Map by Income Category (Southern Portion of Los Altos)



B.3.3 Housing Sites Table

Table B-10 lists the parcels in the City’s housing sites inventory with unit capacity by income category.

Table B-11 lists all of the rezone parcels with unit capacity by income category.

Table B-10: Housing Sites (Under Existing Zoning)

Address	APN	Zoning	General Plan ¹	Parcel Size	Existing Use	Year Built ²	ILV ³	5th Cycle Site ⁴	Income Category	Units (Max)	Units (Realistic, Net)
1188 LOS ALTOS AV	16710094	CT	Thoroughfare Commercial	0.51	Commercial and surface parking	1956	1.15	No	Lower	19	16
EL CAMINO REAL	17003084	CT	Thoroughfare Commercial	0.54	Surface parking lot	0	0.00	Yes	Lower	21	16
4844 EL CAMINO REAL	17002023	CT	Thoroughfare Commercial	0.55	Individual Retail Stores	0	1.57	Yes	Lower	21	17
4500 EL CAMINO REAL	16712045	CT	Thoroughfare Commercial	0.56	Multiple or Strip Stores	1976	1.73	No	Lower	21	17
5000 EL CAMINO REAL	17004050	CT	Thoroughfare Commercial	0.62	Fast Food Eatery	1974	0.11	Yes	Lower	24	19
4906 EL CAMINO REAL	17003077	CT	Thoroughfare Commercial	0.69	Medical, Dental, Veterinary	1984	1.16	No	Lower	26	21
					Multi-tenant (commercial – cleaning services)						
2057 GRANT RD	31816020	CN	Neighborhood Commercial	0.71	and surface parking lot	1959	0.07	No	Lower	28	14
4970 EL CAMINO REAL	17064120	CT	Thoroughfare Commercial	0.78	General Office	1985	0.17	No	Lower	30	24
					Portion of Woodland Plaza; Grocery store and surface parking lot						
2111 GRANT RD	31816019	CN	Neighborhood Commercial	0.88	lot	0	0.46	No	Lower	34	14
4988 EL CAMINO REAL	17064119	CT	Thoroughfare Commercial	0.94	General Office	1981	0.13	No	Lower	36	29
4926 EL CAMINO REAL	17003073	CT	Thoroughfare Commercial	1.05	Restaurant and surface parking lot	1968	0.05	No	Lower	40	32
4546 X EL CAMINO REAL	16712047	CT	Thoroughfare Commercial	1.69	Commercial building and surface parking lot	1964	0.00	Yes	Lower	64	51
					Portion of Foothill Crossing; Partially occupied multi-tenant commercial and surface parking lot						
22350 HOMESTEAD RD	32601052	CN	Neighborhood Commercial	2.08	lot	1969	0.27	No	Lower	81	57
					Portion of Foothill Crossing; Partially occupied multi-tenant commercial and surface parking lot						
22310 HOMESTEAD RD	32601053	CN	Neighborhood Commercial	2.94	lot	1973	0.61	No	Lower	115	80
					Portion of Woodland Plaza; Grocery store and surface parking lot						
2185 GRANT RD	31816022	CN	Neighborhood Commercial	3.34	lot	1997	0.37	No	Lower	130	68
					Rancho Shopping Center; Partially occupied multi-tenant (coffee shop, postal services, exercise gym, restaurants, barbershop, real estate, beauty salon) and surface parking lot						
600 FOOTHILL EX	18956014	CN	Neighborhood Commercial	6.07	surface parking lot	1900	0.59	No	Lower	237	82
Total - Lower										557	

Table B-10: Housing Sites (Under Existing Zoning, Continued)

Address	APN	Zoning	General Plan ¹	Parcel Size	Existing Use	Year Built ²	ILV ³	5th Cycle Site ⁴	Income Category	Units (Max)	Units (Realistic, Net)
392 1ST ST	16741007	CD/R3	Downtown Commercial	0.26	Offices or commercial with surface parking	1958	0.50	No	Moderate	16	11
146 MAIN ST	16738020	CRS	Downtown Commercial	0.28	Large building	0	0.92	No	Moderate	6	4
342 1ST ST	16741065	CRS	Downtown Commercial	0.29	Surface parking lot	0	0.05	No	Moderate	6	4
4646 EL CAMINO REAL	17001088	CN	Thoroughfare Commercial	0.29	Offices or commercial and surface parking lot	1958	0.47	No	Moderate	11	8
2235 GRANT RD	31816011	CN	Neighborhood Commercial	0.30	Offices or commercial and surface parking lot	1961	0.10	No	Moderate	12	8
169 MAIN ST	16738008	CRS	Downtown Commercial	0.30	Multiple or Strip Stores	1952	0.86	No	Moderate	6	4
994 ACACIA AV	17001047	CN	Thoroughfare Commercial	0.31	Residential or commercial with surface parking	1924	0.17	Yes	Moderate	12	8
2249 GRANT RD	31816009	CN	Neighborhood Commercial	0.31	Commercial building with surface parking	1962	0.49	No	Moderate	12	8
5084 EL CAMINO REAL	17004065	CT	Thoroughfare Commercial	0.31	Individual Retail Stores	1950	1.16	No	Moderate	12	10
2073 GRANT RD	31816015	CN	Neighborhood Commercial	0.32	Auto Service, Garages and surface parking	1959	0.22	No	Moderate	12	9
PARKING LOT ONLY	16738038	CRS	Public and Institutional	0.34	Surface parking	0	0.00	No	Moderate	7	5
2251 GRANT RD	31816008	CN	Neighborhood Commercial	0.44	Offices and surface parking lot	1975	0.27	No	Moderate	17	12
1ST ST	16739057	CRS	Public and Institutional	0.57	Surface parking lot	0		No	Moderate	11	8
4TH ST	16738029	CRS	Public and Institutional	0.58	Surface parking lot	0		No	Moderate	12	8
STATE ST	16738028	CRS	Downtown Commercial	0.58	Surface parking lot	0		No	Moderate	12	8
2ND ST	16739069	CRS	Public and Institutional	0.60	Surface parking lot	0		No	Moderate	12	8
342 1ST ST	16741003	CRS	Downtown Commercial	1.00	Supermarket w. surface parking lot	1966	0.52	No	Moderate	20	14
1ST ST	16739032	CRS	Public and Institutional	1.04	Surface parking lot	0		No	Moderate	21	15
2ND ST	16739007	CRS	Public and Institutional	1.18	Surface parking lot	0		No	Moderate	24	16
Total - Moderate										168	

Table B-10: Housing Sites (Under Existing Zoning, Continued)

Address	APN	Zoning	General Plan ¹	Parcel Size	Existing Use	Year Built ²	ILV ³	5th Cycle Site ⁴	Income Category	Units (Max)	Units (Realistic, Net)
355 STATE ST	16739060	CRS	Downtown Commercial	0.05	Restaurants, Bars	1962	0.46	No	Above Moderate	1	1
168 MAIN ST	16738024	CRS	Downtown Commercial	0.05	Commercial and surface parking lot	1957	0.48	No	Above Moderate	1	1
290 MAIN ST	16739105	CRS	Downtown Commercial	0.05	Commercial	1940	0.76	No	Above Moderate	1	1
380 MAIN ST	16739089	CRS	Downtown Commercial	0.05	Commercial and surface parking lot	1950	0.35	No	Above Moderate	1	1
334 MAIN ST	16739084	CRS	Downtown Commercial	0.05	Commercial	1959	1.00	No	Above Moderate	1	1
346 MAIN ST	16739085	CRS	Downtown Commercial	0.05	Commercial and surface parking lot	1910	0.39	No	Above Moderate	1	1
991 N SAN ANTONIO RD	17001029	CN	Thoroughfare Commercial	0.05	Commercial and surface parking lot	1942	0.41	No	Above Moderate	2	1
252 MAIN ST	16739075	CRS	Downtown Commercial	0.06	Commercial and surface parking lot	1951	0.17	No	Above Moderate	1	1
1005 ACACIA AV	17001045	CN	Thoroughfare Commercial	0.06	Surface parking lot	1940	0.00	Yes	Above Moderate	2	2
398 MAIN ST	16739091	CRS	Downtown Commercial	0.06	Commercial	1910	0.51	No	Above Moderate	1	1
242 STATE ST	16739011	CRS	Downtown Commercial	0.06	Restaurants, Bars	1960	0.67	No	Above Moderate	1	1
244 STATE ST	16739012	CRS	Downtown Commercial	0.06	Restaurants, Bars	1920	0.47	No	Above Moderate	1	1
351 MAIN ST	16740004	CRS	Downtown Commercial	0.06	Commercial with surface parking lot	1925	0.50	No	Above Moderate	1	1
60 MAIN ST	16738057	CRS/OAD	Downtown Commercial	0.06	Office or church	1963	0.72	No	Above Moderate	-	1
189 MAIN ST	16738053	CRS	Downtown Commercial	0.06	Commercial or Offices	1960	0.25	No	Above Moderate	1	1
4598 EL CAMINO REAL	17001036	CN	Thoroughfare Commercial	0.07	Commercial and surface parking lot	1960	0.86	No	Above Moderate	3	2
N SAN ANTONIO RD	17001035	CN	Thoroughfare Commercial	0.07	Surface parking lot	0	0.00	No	Above Moderate	3	2
399 1ST ST	16741021	CD/R3	Downtown Commercial	0.07	Restaurant and surface parking lot	1951	0.40	No	Above Moderate	4	3
395 1ST ST	16741022	CD/R3	Downtown Commercial	0.07	Office and surface parking lot	1954	0.13	No	Above Moderate	4	3
248 MAIN ST	16739074	CRS	Downtown Commercial	0.07	Commercial or office with surface parking	1948	0.66	No	Above Moderate	1	1
139 1ST ST	16739043	CD/R3	Downtown Commercial	0.08	Auto Service, Garages	1949	2.41	No	Above Moderate	5	4
141 1ST ST	16739042	CD/R3	Downtown Commercial	0.08	General Office	2008	3.09	No	Above Moderate	5	4
1019 N SAN ANTONIO RD	17001030	CN	Thoroughfare Commercial	0.08	Surface parking lot	0	0.00	No	Above Moderate	3	2
170 MAIN ST	16738025	CRS	Downtown Commercial	0.09	Bank and surface parking	0	0.00	No	Above Moderate	2	1
1ST ST	16741006	CD/R3	Downtown Commercial	0.10	Surface parking lot	0	0.00	No	Above Moderate	6	4
179 MAIN ST	16738052	CRS	Downtown Commercial	0.10	Commercial/restaurant	1952	0.12	No	Above Moderate	2	1
133 MAIN ST	16738013	CRS	Downtown Commercial	0.10	Commercial stores	1955	0.32	No	Above Moderate	2	1
925 N SAN ANTONIO RD	17001026	CN	Thoroughfare Commercial	0.10	Dentist Office and surface parking	1961	0.92	No	Above Moderate	4	3
4TH ST	16738051	CRS	Downtown Commercial	0.10	Surface parking lot	0		No	Above Moderate	2	1
141 MAIN ST	16738012	CRS	Downtown Commercial	0.10	Commercial and restaurant	1952	0.74	No	Above Moderate	2	1
1ST ST	16741016	CD/R3	Downtown Commercial	0.11	Surface parking lot	0	0.03	Yes	Above Moderate	7	5
285 STATE ST	16739064	CRS	Downtown Commercial	0.11	Stores	1953	0.29	No	Above Moderate	2	2
SHERWOOD AV	17001064	CN	Thoroughfare Commercial	0.11	Offices	0	0.00	No	Above Moderate	4	3
262 MAIN ST	16739076	CRS	Downtown Commercial	0.11	Commercial and surface parking	1950	0.86	No	Above Moderate	2	2
988 SHERWOOD AV	17001042	CN	Thoroughfare Commercial	0.12	Surface parking lot	1900	0.00	Yes	Above Moderate	5	3
952 ACACIA AV	17001049	CN	Thoroughfare Commercial	0.12	Surface parking lot	1947	0.62	Yes	Above Moderate	5	3
252 STATE ST	16739097	CRS	Downtown Commercial	0.12	Commercial	1939	0.89	No	Above Moderate	2	2
357 MAIN ST	16740003	CRS	Downtown Commercial	0.12	Commercial	1936	0.58	No	Above Moderate	2	2

Table B-10: Housing Sites (Under Existing Zoning, Continued)

Address	APN	Zoning	General Plan ¹	Parcel Size	Existing Use	Year Built ²	ILV ³	5th Cycle Site ⁴	Income Category	Units (Max)	Units (Realistic, Net)
435 1ST ST	16741018	CD/R3	Downtown Commercial	0.12	Stores and surface parking	1946	0.19	No	Above Moderate	7	5
366 1ST ST	16741051	CD/R3	Downtown Commercial	0.12	Commercial or office with surface parking	1955	0.00	No	Above Moderate	8	5
160 MAIN ST	16738021	CRS	Downtown Commercial	0.12	Office or commercial building with surface parking	1955	0.87	No	Above Moderate	2	2
147 MAIN ST	16738011	CRS	Downtown Commercial	0.13	Commercial building	1954	0.99	No	Above Moderate	3	2
905 N SAN ANTONIO RD	17001023	CN	Thoroughfare Commercial	0.14	Commercial and surface parking lot	1955	0.24	No	Above Moderate	5	4
270 2ND ST	16740073	CD	Downtown Commercial	0.14	Parking for Existing Office Buildings	0	0.00	No	Above Moderate	-	2
151 MAIN ST	16738010	CRS	Downtown Commercial	0.15	Commercial	1954	0.82	No	Above Moderate	3	2
394 2ND ST	16741054	CD	Downtown Commercial	0.16	Surface parking lot	0	0.01	Yes	Above Moderate	-	2
325 1ST ST	16740050	CD/R3	Downtown Commercial	0.16	Commercial or industrial building	1954	0.44	No	Above Moderate	10	7
317 1ST ST	16740051	CD/R3	Downtown Commercial	0.16	Auto Service, Garages	1962	0.12	No	Above Moderate	10	7
309 1ST ST	16740052	CD/R3	Downtown Commercial	0.16	Auto Service, Garages	1924	0.87	No	Above Moderate	10	7
2ND ST	16740042	CD	Downtown Commercial	0.16	Surface parking lot	0	0.00	No	Above Moderate	-	2
127 1ST ST	16739045	CD/R3	Downtown Commercial	0.16	Restaurants, Bars	1998	0.46	No	Above Moderate	10	7
145 1ST ST	16739041	CD/R3	Downtown Commercial	0.16	Restaurants with surface parking	1950	0.56	No	Above Moderate	10	7
151 1ST ST	16739040	CD/R3	Downtown Commercial	0.16	Store and surface parking	1974	0.67	No	Above Moderate	10	7
129 1ST ST	16739044	CD/R3	Downtown Commercial	0.16	Individual Retail Stores	2008	0.85	No	Above Moderate	10	7
PARKING LOT ONLY	16738050	CRS	Public and Institutional	0.16	Surface parking lot	0	0.00	No	Above Moderate	3	2
101 1ST ST	16739127	CD/R3	Downtown Commercial	0.17	Offices or commercial and surface parking	1980	0.07	No	Above Moderate	11	7
ORANGE AV	17516020	R1-10	Single-Family, Small Lot (10 du/net acre)	0.18	Surface parking lot	0	0.18	No	Above Moderate	1	1
4TH ST	16738049	CRS	Public and Institutional	0.18	Surface parking lot	0		No	Above Moderate	4	3
987 ACACIA AV	17001043	CN	Thoroughfare Commercial	0.18	Commercial or Residential	1945	0.15	Yes	Above Moderate	7	5
1031 N SAN ANTONIO RD	17001032	CN	Thoroughfare Commercial	0.19	Restaurants, Bars and surface parking	1946	0.42	No	Above Moderate	7	5
32 LOUCKS AV	16716018	CT	Thoroughfare Commercial	0.20	Surface parking lot	1900	0.20	Yes	Above Moderate	7	6
971 N SAN ANTONIO RD	17001027	CN	Thoroughfare Commercial	0.21	Restaurant and surface parking	1953	0.15	No	Above Moderate	8	6
SIERRA VENTURA DR	34224058	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.22	Undeveloped land	0	0.00	No	Above Moderate	1	1
775 EDGE LN	18918102	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.23	Undeveloped land	1938	0.00	No	Above Moderate	1	1
1347 RICHARDSON AV	31807008	R1-10	Public and Institutional	0.23	Undeveloped lot	0	0.00	Yes	Above Moderate	1	1
942 ACACIA AV	17001051	CN	Thoroughfare Commercial	0.23	Home or commercial building with surface parking	1950	0.40	Yes	Above Moderate	9	6
994 SHERWOOD AV	17001086	CN	Thoroughfare Commercial	0.23	Surface parking lot	1900	0.11	Yes	Above Moderate	9	6
915 ST JOSEPH AV	34205032	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.24	Undeveloped land	0	0.00	No	Above Moderate	1	1
270 LOS ALTOS CT	16736068	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.24	Undeveloped land	0	0.00	No	Above Moderate	1	1
915 N SAN ANTONIO RD	17001025	CN	Thoroughfare Commercial	0.24	Offices or commercial with surface parking	1930	0.57	No	Above Moderate	9	7
625 PALM AV	17516088	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.24	Undeveloped land	0	0.00	No	Above Moderate	1	1
1040 RUNNYMEAD CT	19344033	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.24	Undeveloped land	0	0.00	No	Above Moderate	1	1
718 RONALD CT	18919003	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.25	Undeveloped land	0	0.00	No	Above Moderate	1	1
608 UNIVERSITY TR	17514021	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.29	Undeveloped land	0	0.00	No	Above Moderate	1	1
74 OAK ST	16736008	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.30	Undeveloped lot	0	0.00	No	Above Moderate	1	1
416 2ND ST	16741072	CD	Downtown Commercial	0.30	Restaurants, Bars	1950	0.46	No	Above Moderate	-	4

Table B-10: Housing Sites (Under Existing Zoning, Continued)

Address	APN	Zoning	General Plan ¹	Parcel Size	Existing Use	Year Built ²	ILV ³	5th Cycle Site ⁴	Income Category	Units (Max)	Units (Realistic, Net)
2050 LONGDEN CL	34210088	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.30	Undeveloped lot	1900	0	No	Above Moderate	1	1
899 MADONNA WY	33603030	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.30	Undeveloped land	0	0	No	Above Moderate	1	1
330 2ND ST	16741046	CD	Downtown Commercial	0.33	General Office and surface parking	1964	0.8	No	Above Moderate	-	5
1276 MONTCLAIRE WY	34209045	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.35	Undeveloped lot	1900	0	No	Above Moderate	2	1
34 MT HAMILTON AV	16737034	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.36	Undeveloped lot	0	0	No	Above Moderate	2	1
379 HAWTHORNE AV	17028058	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.45	Vacant flag lot	0	0	No	Above Moderate	2	1
1491 MIRAMONTE AV	19341039	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.45	Vacant flag lot	0	0	No	Above Moderate	2	1
275 3RD ST	16738065	CD	Downtown Commercial	0.46	Bank and surface parking lot	1977	0.25	No	Above Moderate	-	6
420 W PORTOLA AV	16720050	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.46	Undeveloped lot	0	0	No	Above Moderate	2	1
NASH RD	33602008	R1-H	Single-Family, Large Lot (2 du/net acre)	0.48	Undeveloped lot	0	0	No	Above Moderate	1	1
ALTA VISTA	16735076	R1-10	Single-Family, Medium Lot (4 du/net acre)	0.72	Undeveloped lot	0	0	No	Above Moderate	3	1
301 2ND ST	16740056	CD	Downtown Commercial	0.80	Commercial building and surface parking lot	1963	0.14	No	Above Moderate	-	11
1ST ST	16740039	CD	Downtown Commercial	1.06	Surface parking lot	0		No	Above Moderate	-	15
2ND ST	16740072	CD	Downtown Commercial	1.07	Commercial Open Space Uses, Public Parking Lots	0		No	Above Moderate	-	15
ARBORETUM DR	34204078	R1-10	Public and Institutional	1.12	Undeveloped lot	0	0	Yes	Above Moderate	5	1
1000 FREMONT AV	31801036	CN	Neighborhood Commercial	1.56	Medical, Dental, Veterinary w. surface parking lot	1960	1.22	No	Above Moderate	61	4
701 CATALINA WY	17012042	R1-10	Public and Institutional	1.70	Church w. surface parking lot	0	0.1	No	Above Moderate	7	5
NO ADDRESS	16738002	CD	Downtown Commercial	2.03	Surface parking lot	0		No	Above Moderate	-	28
2100 WOODS LN	34204089	R1-10	Public and Institutional	7.97	Potentially a school w. a playground related to a church	1971	0	No	Above Moderate	35	10
Total - Above Moderate											323

¹The "Public and Institutional" General Plan designation allows housing consistent with the zoning district.

²Zeroes indicate Year Built data unavailable.

³Blanks or zeroes indicate that the property is owned by a governmental agency (e.g., City of Los Altos) and is not being assessed; no improvement or land value available.

⁴Vacant parcels identified in the 5th Cycle Housing Element are assumed to have also been included in the 4th Cycle Housing Element.

Source: City of Los Altos, Santa Clara County Assessor, LWC

Table B-11: Rezone Sites

Address	APN	Zoning	General Plan ¹	Parcel Size	Existing Use	Year Built ²	ILV	5th Cycle Site	Income Category	Units without Rezoning	Units with Rezoning	Net Units	Lower	Moderate	Above Moderate
B ST	18915088	CN	Neighborhood Commercial	0.09	Surface parking lot	1900	0.02	No	Above Moderate	0	2	2			2
1564 MIRAMONTE AV	18915090	CN	Neighborhood Commercial	0.11	Offices and Surface Parking lot	1954	0.78	No	Above Moderate	0	3	3			3
1530 MIRAMONTE AV	18915042	CN	Neighborhood Commercial	0.12	Office and surface parking	1947	0.45	No	Above Moderate	0	3	3			3
991 DOLORES AV	18915026	CN	Neighborhood Commercial	0.12	Undeveloped land	0	0.00	No	Above Moderate	0	3	3			3
982 DOLORES AV	18915041	CN	Neighborhood Commercial	0.12	Restaurant and surface parking lot	1950	0.23	No	Above Moderate	0	3	3			3
1534 CAROB LN	18915038	CN	Neighborhood Commercial	0.13	Office and surface parking	1950	0.40	No	Above Moderate	0	4	4			4
979 FREMONT AV	18915059	CN	Neighborhood Commercial	0.17	Commercial and surface parking	1956	0.40	No	Above Moderate	0	5	5			5
949 FREMONT AV	18915063	CN	Neighborhood Commercial	0.17	Offices or commercial and surface parking	1953	0.74	No	Above Moderate	0	5	5			5
948 DOLORES AV	18915103	CN	Neighborhood Commercial	0.21	Medical, Dental, Veterinary and surface parking	1950	0.21	No	Above Moderate	0	6	6			6
981 FREMONT AV	18915102	CN	Neighborhood Commercial	0.26	Offices or commercial with surface parking	1945	0.67	No	Moderate	0	7	7		7	
1188 LOS ALTOS AV	16710094	CT	Thoroughfare Commercial	0.51	Commercial and surface parking	1956	1.15	No	Lower	16	20	4	4		
EL CAMINO REAL	17003084	CT	Thoroughfare Commercial	0.54	Surface parking lot	0	0.00	Yes	Lower	16	22	6	6		
32 LOUCKS AV	16716018	CT	Thoroughfare Commercial	0.20	Surface parking lot	1900	0.20	Yes	Above Moderate	6	8	2			2
4940 EL CAMINO REAL	17003083	CT	Thoroughfare Commercial	0.20	General Office	2015	3.39	No	Above Moderate	0	8	8			8
5084 EL CAMINO REAL	17004065	CT	Thoroughfare Commercial	0.31	Individual Retail Stores	1950	1.16	No	Moderate	10	13	3		3	
4844 EL CAMINO REAL	17002023	CT	Thoroughfare Commercial	0.55	Retail store (candy shop) and surface parking lot	0	1.57	Yes	Lower	17	22	5	5		
895 SHERWOOD AV	17001055	OA	Thoroughfare Commercial	0.56	Multi-tenant (massage and fitness studio) and surface parking lot	1973	0.81	No	Lower	0	11	11	11		
745 DISTEL DR	17004045	OA	Thoroughfare Commercial	0.56	Multi-tenant (architecture and financial services offices)	1963	0.00	No	Lower	0	11	11	11		
4500 EL CAMINO REAL	16712045	CT	Thoroughfare Commercial	0.56	Multi-tenant (personal services - massage, hair studio, fencing club) and surface parking lot	1976	1.73	No	Lower	17	23	6	6		
289 S SAN ANTONIO RD	17041086	OA	Downtown Commercial	0.60	Multi-tenant (title company, financial services, pool and spa) and surface parking lot	1977	2.11	No	Lower	0	12	12	12		
5000 EL CAMINO REAL	17004050	CT	Thoroughfare Commercial	0.62	Carl's Jr. and surface parking lot	1974	0.11	Yes	Lower	19	25	6	6		
4906 EL CAMINO REAL	17003077	CT	Thoroughfare Commercial	0.69	Multi-tenant (medical, dental, and other offices) and surface parking lot	1984	1.16	No	Lower	21	28	7	7		
901 FREMONT AV	18915106	CN	Neighborhood Commercial	0.70	Bank and surface parking lot	1961	0.53	No	Lower	0	19	19	19		
399 S SAN ANTONIO RD	17040082	OA	Downtown Commercial	0.76	Mortuary and surface parking lot	0	0.00	No	Lower	0	15	15	15		
4970 EL CAMINO REAL	17064120	CT	Thoroughfare Commercial	0.78	Multi-tenant offices and surface parking lot	1985	0.17	No	Lower	24	31	7	7		
475 S SAN ANTONIO RD	17039053	OA	Downtown Commercial	0.13	General Office	1973	0.73	No	Above Moderate	0	3	3			3
129 FREMONT AV	17038062	OA	Downtown Commercial	0.15	R-1 Converted to Office	1978	0.91	Yes	Above Moderate	0	3	3			3
29 HAWTHORNE AV	17041037	OA	Downtown Commercial	0.19	R-1 Converted to Office	1990	0.45	No	Above Moderate	0	4	4			4
241 S SAN ANTONIO RD	17041065	OA	Downtown Commercial	0.22	General Office	1953	0.49	No	Above Moderate	0	4	4			4
195 S SAN ANTONIO RD	17041068	OA	Downtown Commercial	0.24	General Office	1977	0.27	No	Above Moderate	0	5	5			5

Table B-11: Rezone Sites (Continued)

Address	APN	Zoning	General Plan ¹	Parcel Size	Existing Use	Year Built ²	ILV	5th Cycle Site	Income Category	Units without Rezoning	Units with Rezoning	Net Units	Lower	Moderate	Above Moderate
495 S SAN ANTONIO RD	17039058	OA	Downtown Commercial	0.24	General Office	1970	0.46	No	Above Moderate	0	5	5			5
301 S SAN ANTONIO RD	17040072	OA	Downtown Commercial	0.26	General Office	1972	0.73	No	Moderate	0	5	5			5
40 HAWTHORNE AV	17041014	OA	Downtown Commercial	0.28	General Office	1978	0.63	No	Moderate	0	6	6			6
778 ALTOS OAKS DR	18916006	OA	Neighborhood Commercial	0.32	Medical, Dental, Veterinary	1957	0.56	No	Moderate	0	6	6			6
762 ALTOS OAKS DR	18916005	OA	Neighborhood Commercial	0.32	Medical, Dental, Veterinary	1959	0.55	No	Moderate	0	6	6			6
747 ALTOS OAKS DR	18916017	OA	Neighborhood Commercial	0.32	Medical, Dental, Veterinary	1960	0.16	No	Moderate	0	6	6			6
802 ALTOS OAKS DR	18916008	OA	Neighborhood Commercial	0.32	Medical, Dental, Veterinary	1958	0.25	No	Moderate	0	6	6			6
746 ALTOS OAKS DR	18916004	OA	Neighborhood Commercial	0.33	Medical, Dental, Veterinary	1959	0.08	No	Moderate	0	7	7			7
811 ALTOS OAKS DR	18916013	OA	Neighborhood Commercial	0.33	Medical, Dental, Veterinary	1961	0.47	No	Moderate	0	7	7			7
763 ALTOS OAKS DR	18916016	OA	Neighborhood Commercial	0.33	Medical, Dental, Veterinary	1962	0.68	No	Moderate	0	7	7			7
795 ALTOS OAKS DR	18916014	OA	Neighborhood Commercial	0.33	Medical, Dental, Veterinary	1960	0.40	No	Moderate	0	7	7			7
826 ALTOS OAKS DR	18916009	OA	Neighborhood Commercial	0.34	Medical, Dental, Veterinary	1958	0.30	No	Moderate	0	7	7			7
731 ALTOS OAKS DR	18916018	OA	Neighborhood Commercial	0.34	Medical, Dental, Veterinary	1957	0.79	No	Moderate	0	7	7			7
827 ALTOS OAKS DR	18916012	OA	Neighborhood Commercial	0.34	Medical, Dental, Veterinary	1960	0.18	No	Moderate	0	7	7			7
369 S SAN ANTONIO RD	17040062	OA	Downtown Commercial	0.38	General Office	1973	0.43	No	Moderate	0	8	8			8
842 ALTOS OAKS DR	18916010	OA	Neighborhood Commercial	0.40	Medical, Dental, Veterinary	1957	0.68	No	Moderate	0	8	8			8
730 ALTOS OAKS DR	18916003	OA	Neighborhood Commercial	0.42	Medical, Dental, Veterinary	1958	0.67	No	Moderate	0	8	8			8
900 N SAN ANTONIO RD	16716022	OA	Thoroughfare Commercial	0.49	General Office	1900	0.16	No	Moderate	0	10	10			10
161 S SAN ANTONIO RD	17042028	OA	Downtown Commercial	0.90	Multi-tenant (real estate offices) and surface parking lot	1979	0.71	No	Lower	0	18	18	18		
4988 EL CAMINO REAL	17064119	CT	Thoroughfare Commercial	0.94	Partially occupied multi-tenant (tax and accounting services, other general offices) and surface parking lot	1981	0.13	No	Lower	29	38	9	9		
211 S SAN ANTONIO RD	17041079	OA	Downtown Commercial	0.99	Bank and surface parking lot	0	0.35	No	Lower	0	20	20	20		
4926 EL CAMINO REAL	17003073	CT	Thoroughfare Commercial	1.05	Restaurant and surface parking lot	1968	0.05	No	Lower	32	42	10	10		
1000 FREMONT AV ³	31801036	CN	Neighborhood Commercial	1.56	Partially occupied multi-tenant commercial and surface parking lot	1960	1.22	No	Lower	4	43	39	43		-4
4546 X EL CAMINO REAL	16712047	CT	Thoroughfare Commercial	1.69	Portion of Village Court; Partially occupied multi-tenant (commercial, including restaurants, general and medical offices, insurance and financial institutions) and surface parking lot	1964	0.00	Yes	Lower	51	67	16	16		
851 FREMONT AV	18914081	OA	Neighborhood Commercial	1.85	Partially occupied multi-tenant (medical offices) and surface parking lot	1970	0.75	No	Lower	0	37	37	37		
655 MAGDALENA AV	33609023	PCF	Public and Institutional	6.06	Los Altos United Methodist Church, preschool, and surface parking lot	0	18.00	No	Lower	0	15	15	15		
625 MAGDALENA AV	33609018	PCF	Public and Institutional	6.50	Bridges Community Church and surface parking lot	0	12.31	No	Lower	0	20	20	20		
4546 EL CAMINO REAL ⁴	16712042	R1-10	Thoroughfare Commercial	2.78	Portion of Village Court Shopping Center; Partially occupied multi-tenant (general and medical offices, commercial services and retail, including massage, postal services, therapy) and surface parking lot	1964	3.71	Yes	Lower	0	111	111	111		
											Net New Capacity	600	408	128	64
											Baseline Capacity	1048	557	168	323
											Total Capacity	1648	965	296	387

¹The "Public and Institutional" General Plan designation allows housing consistent with the zoning district.

²Zeroes indicate Year Built data unavailable.

³Due to rezoning, income level would shift from above moderate to lower, resulting in a loss of above moderate capacity.

⁴APN 16712042 would be rezoned to CT, and therefore would accommodate 111 lower income units (the R1-10 zoning district generally accommodates above moderate units).

Source: City of Los Altos, Santa Clara County Assessor, LWC

Appendix C: Housing Constraints

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Section C.1 Introduction and Summary

C.1.1 Introduction

This Appendix covers local governmental, non-governmental, and environmental and infrastructure constraints to housing production in Los Altos.



C.1.2 Summary

City policies and regulations, such as the Zoning Code, and market factors outside of the City's control affect the quantity and type of residential development that occur in Los Altos. The following summarizes key governmental, nongovernmental, and potential constraints to housing development as detailed in this Appendix.

Governmental Constraints

- Mixed-use developments in various zoning districts are limited to 30 feet or two stories. While development projects often receive a height concession resulting from adherence to inclusionary requirements, this existing height limit still poses a potential constraint to residential unit production in mixed-use zones.
- Certain area or site-specific development standards are a constraint to housing development. These include a restrictive FAR standard for the Rancho Shopping Center and Woodland Plaza and a density cap in the Loyola Corners Specific Plan. However, the Loyola Corners Specific Plan density cap is not enforceable while the Housing Crisis Act is in effect (currently through 2030).

- Parking standards, including rates, parking minimums, lack of in-lieu options, and design requirements (e.g., size, layout, location, etc.), limit feasibility of residential and residential mixed-use projects.
- In most cases (except Accessory Dwelling Units and SB 9 Projects), multi-family residential and residential mixed-use projects, and single-family projects, are subject to Administrative Design Review (City staff review), Design Review Commission, Planning Commission, Complete Streets Commission, and City Council approval through conditional use permit and/or design review requirements, resulting in an extended review process. When required, final approval or concurrence by the City Council adds an additional review within the process. Furthermore, a third-party independent architect review is required for projects located in the Downtown. The review process should be streamlined with fewer review bodies and the consolidation of duties authorized by the City Council and contained within the Municipal Code.
- Subjective standards and findings, while limited in their applicability to housing developments due to State law, could result in uncertainty for developers and a longer application review process.
- The story pole requirement adds subjectivity and extends the review process of a proposed housing development, including for developments that propose building heights consistent with the Zoning Code or State law. Additionally, because of the increased capabilities of renderings and 3D Modeling, story poles often do not provide the visual understanding that can be achieved by project specific renderings and 3D Modeling which are also required for Commercial and Multi-Family Design Review Submittals.
- The City does not have a reasonable accommodation process to address requests from persons with disabilities to waive Zoning Code standards to ensure homes are accessible for the mobility impaired.
- Certain zoning provisions will need to be updated to comply with State law (e.g., allow Low Barrier Navigation Centers where residential multi-family uses are allowed and in mixed-use zones (AB 101), allow qualifying supportive housing by-right where residential is allowed (AB 2162), increase density bonus up to 50 percent (AB 2345), etc.).

Nongovernmental Constraints

- Economic conditions in Los Altos reflect a competitive housing market for both for-sale and rental housing.
- Los Altos is generally built out, so future housing development will be constrained by existing development or require demolishing existing structures, improvements, and uses. The lack of available vacant land may constrain housing production due to the increased costs associated with redevelopment.

Section C.2 Governmental Constraints

C.2.1 Introduction

Local policies and regulations can affect the quantity and type of residential development. Since governmental actions can constrain the development and the affordability of housing, State law requires the housing element to "address and, where appropriate and legally possible, remove governmental constraints to the maintenance, improvement, and development of housing" (Government Code §65583(c)(3)).

As with other cities, Los Altos' development standards and requirements are intended to protect the long-term health, safety, and welfare of the community. The City charges fees and has various procedures and regulations developers are required to follow. There are many locally imposed land use and development requirements that can affect the type, appearance, and cost of housing built in Los Altos. These local requirements include zoning standards, development processing procedures, development fees, and subdivision design standards. Other building and design requirements imposed by Los Altos follow State laws, the California Building Code, Subdivision Map Act, energy conservation requirements, etc. In addition to a review of these policies and regulations, an analysis of the governmental constraints on housing production for persons with disabilities is included in this Section.

C.2.2 Land Use Controls

This Section provides an overview of the City's land use controls and their relation to the City's housing supply.

General Plan Land Use Designations

The City adopted the Los Altos General Plan 2002 – 2020 in 2002. The Land Use Element of the General Plan directs the location and form of future development in the city.

The General Plan includes 11 land use designations that allow residential development at a variety of densities (see Table C-1). *Density* is used for residential land use designations and is described in terms of dwelling units per net acre of land (du/acre). For mixed use designations, *intensity* is used, expressed as the floor area ratio (FAR) of total gross floor area of all buildings on a lot and the total land area of that lot (e.g., a single-story building that covers half of the lot would have an FAR of 0.50:1).

Additionally, the General Plan requires "development projects within the Low and Medium Density Multi-Family and Senior Housing designations to be developed at 75 to 100 percent of the

maximum density permitted by the associated zoning unless the City Council determines that a less dense project is in the best interest of the community.”¹

Table C-1: City General Plan Residential Land Use Designations

General Plan Designation	Maximum Density/Intensity	Description
Single-Family Large Lot	2.0	Detached single-family homes on large lots.
Single-Family Medium Lot	4.0	Detached single-family homes.
Single-Family Small Lot	10.0	Detached single-family home on smaller lots.
Low Density Multi-Family	15.0	Detached and attached single-family homes, condominiums, duplexes, and apartments.
Senior Housing	28.0	Detached and attached single-family homes, condominiums, duplexes, and apartments for seniors
Medium Density Multi-Family	38.0	Detached and attached single-family homes, condominiums, and apartments.
Neighborhood Commercial		Retail uses serving the needs of nearby neighborhoods. Specified areas may also include general business, medical, or professional office uses. Residential development is allowed by right at Foothill Plaza.
<i>Foothill Plaza</i>	2.0:1 w/ residential	
<i>All other locations</i>	0.5:1 w/ residential	
Downtown Commercial		General retail uses and service, commercial recreational, cultural, and office uses that serve local residents. Higher density residential uses that enhance the village character of the Downtown are also allowed by right in the Core and Periphery areas above the ground floor. Such uses may be allowed elsewhere, subject to Use Permit approval.
<i>Downtown Core</i>	2.0:1 w/ residential	
<i>Downtown Periphery</i>	2.0:1 w/ residential	
Thoroughfare Commercial		Retail, service, and small office uses that typically rely on vehicle traffic and serve the city and/or regional market. Permits mixed use development and affordable residential opportunities along El Camino Real Corridor.
<i>El Camino Real Corridor</i>	1.5:1 w/ mixed-use	
Public and Institutional	0.6:1	Government, institutional, academic, group residence, church, community service uses, easements, rights-of-way, facilities of public and private utilities, and parking.
Planned Community	Varies	Various single-family and residential densities and housing types, as well as community facilities, private schools, recreational areas, religious facilities, education or philanthropic institutions, public utilities and services, hospitals, and open space areas.
<i>Source: City of Los Altos General Plan (2002)</i>		

¹ Los Altos General Plan, Land Use Element, p.8

Specific Plans

The City has adopted specific plans to guide the development in certain areas of the city. These specific plans provide unique standards based on special considerations within the planning areas.

Loyola Corners Specific Plan

The Loyola Corners Specific Plan was developed in 1990 and updated in 2017. It is a document that identifies potential growth, vehicle circulation and parking, building design standards and an implementation schedule for area enhancements. The intent of the update was to simplify the plan and clarify the policies and standards, clarify implementation of the plan, and remove outdated and unnecessary requirements. The updates were adopted by the City Council on October 10, 2017.

The Loyola Corners Specific Plan covers approximately 17 acres located along Foothill Expressway in the southwest portion of Los Altos. The commercial portion is within the Commercial Neighborhood (CN) District but subject to additional requirements of the Loyola Corners Specific Plan Zone District (LC/SPZ) (Municipal Code Chapter 14.42), primarily applicable to nonresidential uses. However, the 2017 amendments limit residential development to an increase of 20 additional dwelling units; such units are required to be between 1,500 and 8,000 square feet (Resolution 2017-41). These limitations on unit size and density do not exist elsewhere in the city. The Housing Crisis Act of 2019 (Senate Bill 330, Government Code §66300) prohibits jurisdictions from implementing any provision that limits the number of housing unit approvals or permits that can be issued or acts as a cap on the number of housing units that can be approved or constructed over any period. These provisions of the Housing Crisis Act went into effect on January 1, 2020, and remain in effect until January 1, 2030². While the Housing Crisis Act preempts and precludes the City's enforcement of the Loyola Corners Specific Plan density cap while the Housing Crisis Act is in effect, the City will amend the Loyola Corners Specific Plan's density cap and other standards to facilitate housing in this area (Program 1.E).

Sherwood Gateway Specific Plan

The Sherwood Gateway Specific Plan is designed to help accomplish two goals: economic revitalization of the City's Sherwood Gateway; and preservation of the surrounding neighborhood's residential character. The plan was developed in 1999 and updated in 2008. This Specific Plan area contains both commercial and residential uses and is located southwest of El Camino Real, centered primarily around San Antonio Road and Sherwood Avenue. A significant focus of the Specific Plan is urban design, circulation, and aesthetic improvements; standards in the underlying zones apply.

² The Housing Crisis Act (HCA), originally set to expire in 2025, was extended to 2030 by SB 8. SB 8 further extended specific provisions of the HCA to 2034 (e.g., prohibition of conducting more than five hearing and vesting rights for housing projects that submit a qualifying preliminary application).

Downtown Vision Plan

The City prepared a Downtown Vision Plan (Vision Plan) to help shape the future of Downtown Los Altos, which was approved in 2018. The purpose of the Vision Plan is to provide the community with a vision for the future of the Downtown triangle to guide growth and development over the next 20 years. This Vision Plan acts as the guiding document for future development of the Downtown, maintaining the community's history, values, and desired intensity of development, while also allowing for incremental change intended to facilitate a unique, vibrant village that exemplifies the exceptional character and qualities of Los Altos. The adopting City Council in 2018 noted that as with all land use decisions modifications to existing development standards will undergo the standard community engagement process prior to adoption of new regulations.

Zoning Districts

The Zoning Code is Title 14 of the Los Altos Municipal Code. The Zoning Code³, Zoning Map⁴, specific plans⁵, and application forms⁶ that contain compiled lists of information required for a development project are available on the City's website consistent with transparency requirements (Government Code §65940.1(a)(1)). This Section analyzes the Zoning Code and the districts which allow residential development, including commercial districts which allow multi-family residential development. Table C-2 lists the districts that allow residential development with a description of each.

³ City of Los Altos, Municipal Code, <https://www.losaltosca.gov/cityclerk/page/los-altos-municipal-code>

⁴ City of Los Altos, Zoning Map, https://www.losaltosca.gov/sites/default/files/fileattachments/community_development/page/39021/los_altos-zoning_final_w_labels-24x36-20181026.pdf

⁵ City of Los Altos, Adopted Plans, <https://www.losaltosca.gov/development-services/page/adopted-plans>

⁶ City of Los Altos, Forms and Handouts, <https://www.losaltosca.gov/development-services/page/forms-and-handouts-0>

Table C-2: Zoning Districts that Allow Residential Development

Zoning District	Description
Single-Family (R1-40)	Provide for single-family detached homes on lots with a minimum site area of 40,000 square feet.
Single-Family (R1-20)	Provide for single-family detached homes on lots with a minimum site area of 20,000 square feet.
Single-Family (R1-H)	Provide for single-family detached homes on lots with a minimum site area of 20,000 square feet and larger rear yard setbacks than the R1-20 District.
Single-Family (R1-10)	Provide for single-family detached homes on lots with a minimum site area of 10,000 square feet.
Multiple-Family (R3-5)	Provide for apartments and two-family units such that there is not more than one dwelling unit per 5,000 square feet of lot area.
Multiple-Family (R3-4.5)	Retain and enhance the character of the Stevens Place and Marshall Court area as a two-family dwelling unit neighborhood.
Multiple-Family (R3-3)	Provide for apartments and two-family units such that there is not more than one dwelling unit per 3,000 square feet of lot area.
Multiple-Family (R3-1.8)	Provide for multi-family residential units such that there is not more than one dwelling unit per 1,800 square feet of lot area.
Multiple-Family (R3-1)	Provide for multi-family residential units such that, after reaching 10 units on the first 14,200 square feet, there is not more than one dwelling unit for each additional 1,000 square feet.
Commercial Thoroughfare (CT)	Encourage a variety of mixed-use residential developments, including affordable housing development, that promote the economic and commercial success of Los Altos.
Commercial Neighborhood (CN)	Allow for a mix of pedestrian-scale commercial and residential uses while retaining and enhancing the neighborhood convenient character.
Commercial Retail Sales (CRS)	Retain and enhance the Downtown Los Altos village atmosphere and provide for a mix of uses emphasizing ground floor retail businesses and services with housing above.
Commercial Downtown (CD)	Provide for a full range of uses appropriate to Downtown while preserving and improving the character of the area immediately surrounding the existing Downtown pedestrian district.
Commercial Downtown/Multiple-Family (CD/R3)	Provide for a full range of retail, office, and service uses appropriate to Downtown while retaining and enhancing its village atmosphere.
Commercial Retail Sales/Office (CRS/OAD)	Provide for a full range of retail, office, and service uses appropriate to Downtown while encouraging pedestrian-scale design.
Public and Community Facilities/Single-Family (PCF/R1-10)	Provide for the construction, use, and occupancy of government, public utility, and educational buildings, as well as single-family detached homes on lots with a minimum site area of 10,000 square feet.
Source: City of Los Altos Municipal Code, Title 14 (Zoning)	

Development Standards

Development standards can constrain new residential development if the standards make it economically infeasible or physically impractical to develop a particular lot, or there are not suitable parcels which meet the development criteria for building form, massing, height, and density in a particular district.

Through its Zoning Code, the City enforces minimum site development standards for new residential uses. Table C-3 summarizes the basic standards for the City's districts that allow residential development.

Table C-3: Development Standards in Zones that Allow Residential Development

Zoning District	Min. Site Area (sq.ft.)	Max. Density (units/acre)	Max. Site Coverage	Max. Structure Height	Min. Setbacks (ft.)			FAR
					Front	Exterior Side	Rear	
R1-40	40,000 Corner: 41,000	1.1	20%	27 ¹ Flag: 20	50	30	50	<11,000 sq.ft.: 35% >11,000 sq.ft.: 3,850 sq.ft. + 10% net lot area minus 11,000 sq.ft.
R1-20	20,000 Corner: 21,000	2.2	25%	27 ¹ Flag: 20	30	25	35	
R1-H	20,000 Corner: 21,000	2.2	25%	27 ¹ Flag: 20	30	25	50	
R1-10	10,000 Corner: 11,000 Flag: 15,000	4.4	35% 1-story 30% 2-story	27 ¹ Flag: 20	25	20	25	
R3-5	43,560 (1 acre)	8.7	30%	30 or 2-story, whichever is less Within 100 ft. of R1-10: 15	40	15 Corner/abutting R1-10: 25	30 Abutting R1-10: 40	—
R3-4.5	9,000	9.7	40% of total gross site area where 1-story development does not exceed 20 ft.	20 2-story: 27	20-30 Abutting R1-10: 20			See R1 standard
R3-3	21,000	14.5	30%	30 or 2-story, whichever	40	15 Corner/abutting R1-10: 25	30 Abutting R1-10: 40	—

Table C-3: Development Standards in Zones that Allow Residential Development

Zoning District	Min. Site Area (sq.ft.)	Max. Density (units/acre)	Max. Site Coverage	Max. Structure Height	Min. Setbacks (ft.)			FAR
					Front	Exterior Side	Rear	
R3-1.8	Vacant: 7,100 Existing structures: 14,000	24.2	40%	is less Within 100 ft. of R1-10: 15	20	7.5 Corner: 15 Abutting R1-10: 25	30 Abutting R1-10: 40	–
R3-1	7,100	38.0	40%	35 or 3-story, whichever is less Within 100 ft. of R1-10: 30	20	7.5 Corner: 15 + 5 for each story above 1st or 10 ft. in height	25	–
CT	20,000	38.0	–	45	25	4 Across the street from an R district: 30 Abutting an R district, portion of structure ≤30 ft. in height: 40 Abutting an R district, portion of structure >30 ft. in height: 100	0 Across the street from an R district, ≤30 ft. in height: 30 Across the street from an R district, >30 ft. in height: 70 Abutting an R district, ≤30 ft.: 40 Abutting an R district, >30 ft. in height: 100	–
CN	–	–	–	30	If across a street from an R district: 40	0 Across the street from an R district: 40 Abutting an R district: 50	20	None; 35%: Woodland Plaza, Rancho Shopping Center
CRS	–	–	–	30	0	–	0	–

Table C-3: Development Standards in Zones that Allow Residential Development

Zoning District	Min. Site Area (sq.ft.)	Max. Density (units/acre)	Max. Site Coverage	Max. Structure Height	Min. Setbacks (ft.)			FAR
					Front	Exterior Side	Rear	
							Abutting a public parking plaza: 2 Abutting an alley: 10	
CD	–	–	–	30	2	0 Abutting a public street/parking plaza: 2	0 Structures >15 ft. in height: 15 Abutting a public street/parking plaza: 2 Abutting a public street/alley: 10	–
CD/R3	–	–	–	Entirely res. project: 35 MU projects: 30	Entirely res. projects: 10 MU projects: 2	0 Abutting a public street/parking plaza: 2	Entirely res. projects: 10 MU projects: 2	–
CRS/OAD	–	–	–	30	0	0 Abutting a public street/parking plaza: 2	0 Abutting a public parking plaza: 2 Abutting an alley: 10	–
<p>“ – ” indicates a standard which was not specified in the Municipal Code.</p> <p>¹The maximum structure height may be limited to 20 feet or one story if subject to the Single-Story Single-Family Overlay District (R1-S).</p> <p>Source: City of Los Altos Municipal Code, Title 14 (Zoning)</p>								

In addition to the residential and mixed-use districts described above, the City also has a Planned Community District (PC) and a Planned Unit Development (PUD) District. The PC District is intended to provide the long-term development of properties of at least 20 acres and requires approval of a master plan. The PUD District is intended to provide options for developments which confirm with the objectives of the Zoning Code but deviate in certain respects from the zoning standards. The PUD District is divided into five subdistricts, all of which allow residential uses. Table C-4, below, provides a summary description of development standards for these subdistricts.

Table C-4: Development Standards for Planned Unit Developments (PUDs)¹

	PUD/RI Cluster	PUD/R	PUD/OA	PUD/C	PUD/SC
Permitted Residential Uses	Single-family dwellings	All permitted uses in R1-10/R3-5	All permitted uses in R1-10, R3-5, OA-1	All permitted uses in CN, CD, CRS, CT, OA-1, R1-10, R3-5	Housing and medical care facilities for senior citizens
Site Area	R1-10: 1 acre R1-H/R1-20: 2 acres R1-40: 5 acres	5 acres Frontage on Chester Circle: 3 acres			—
Standards	Development standards shall be no less than the maximum prescribed by the regulations for the zoning district which is comparable to the use proposed				
¹ All properties in the PC and PUD districts are built out. Source: City of Los Altos Municipal Code, Title 14 (Zoning)					

Development Standards Analysis

The basic development standards allow a moderate amount of density and intensity for residential development. The large-lot, single-family districts (R1-20, R1-H, and R1-40) are typically found in hillside areas just outside City limits (but within its sphere of influence) where steep slopes and other environmental constraints dictate larger lots, greater setbacks, and increased open space. Opportunities for denser housing are primarily located adjacent to the Downtown core and along El Camino Real on the City's northern border with Mountain View and Palo Alto.

Downtown

The CD/R3 District allows maximum structure heights comparable to the R3-1 and R3-1.8 districts and smaller setbacks. For mixed-use projects in the CD/R3 District, maximum structure heights are limited to 30 feet, slightly lower than entirely residential projects (35 feet), but with reduced setbacks comparable to adjacent commercial districts. This 30-foot height limitation is also applicable to other mixed-use districts (i.e., CD, CRS, CN).

Height limits in CD/R3 and CD districts were reduced in 2016 by Ordinance No. 2016-428. This Ordinance reduced allowed building heights from 45 feet to 30 feet for commercial or mixed-use

structures and reduced entirely residential building heights in the CD/R3 district from 35 feet to 30 feet. The passage of this Ordinance was contentious, with disagreement between the City's Downtown Buildings Committee (DBC), which recommended reducing height limits, and the Planning and Transportation Commission, which did not recommend reducing height limits. The City Council eventually voted 3-2 to reduce height limits.

The 30-foot height limit for mixed-use projects is a potential constraint to housing development, as when it is combined with the ground floor minimum interior ceiling height of 12 feet, vertical mixed-use projects are limited to only two stories. However, projects often receive a height concession resulting from adherence to the City's inclusionary housing requirements and as allowed through on-menu concessions (see later sections for Inclusionary Housing and Density Bonus and Incentives for Affordable Housing).

Height limits in all Downtown districts (i.e., CD/R3, R3-1, CD, CRS, and CRS/OAD) are also addressed by the 2018 Downtown Vision Plan (see "Specific Plans" above). Though the Downtown Vision Plan is a guiding document for the Downtown area, it explicitly discusses the community division over the topic of building heights along certain Downtown streets. In fact, community feedback recorded during deliberation over Ordinance No. 2016-428 also included comments to not reduce height limits until the visioning process (ongoing at the time) had concluded. Though "Downtown Districts" defined in the Downtown Vision Plan do not exactly align with Zoning Code districts, the Vision Plan recommends heights closer to those implemented before the 2016 Ordinance (e.g., maximum of 45 feet for mixed-use development on certain parcels in the CD/R3, CRS, and CD districts). To facilitate housing development Downtown, particularly in a mixed-use configuration, Program 3.B would result in amending the Zoning Code to implement an increase to building heights as recommended in the Downtown Vision Plan.

Commercial Neighborhood District

The 30-foot height limit also applies in the CN District. While there is no minimum ground floor ceiling height requirement in this District, only mixed-use projects are allowed, essentially limiting vertical mixed-use projects to only two stories⁷. As discussed above, although projects often receive a height concession, this height limit is a potential constraint to the development of residential mixed-use projects and would be evaluated and addressed through Program 3.B.

Specific floor area ratio (FAR) limitations apply to two areas in the CN District: Rancho Shopping Center and Woodland Plaza. In these two areas, the maximum FAR is 0.35, while no other properties in the CN District have an FAR limit. These two areas are currently occupied by single story commercial development with substantial surface parking. This FAR standard is a constraint on the development of housing in these areas and would be removed under Program 3.C.

⁷ The Loyola Corners Specific Plan, which includes properties within the CN District, identifies a maximum height of 30 feet and two stories (Resolution 2017-41).

Commercial Thoroughfare District

The Commercial Thoroughfare (CT) District is located along El Camino Real with a maximum density of 38 units per acre and a maximum height of 45 feet. Development trends in this area are showing much higher densities and heights being built (see Appendix B, Table B-5). Furthermore, other mixed-use districts do not have maximum density standards, and heights across El Camino Real in Mountain View are up to 10 stories (i.e., Avalon Towers on the Peninsula). Therefore, to continue to facilitate housing in the CT District, the City will increase or remove the density maximum and evaluate increasing the height allowed in the CT District to ensure higher densities can be accommodated (Program 1.B).

Multi-Family Residential Districts

The multi-family residential zoning districts (R3) contain relatively restrictive standards, including maximum allowed site coverage (e.g., 30 percent of site area in some zoning districts) and building height (e.g., 20 feet or two stories in some zoning districts). These standards, particularly when considered cumulatively with parking requirements, create a challenge for projects to achieve maximum allowed density. The standards in the R3 zoning districts will be modified to facilitate higher density housing (Program 3.N). Parking standards will also be modified as described under Parking Requirements, below.

Parking Requirements

Required parking rates for residential uses in districts that allow residential are shown in Table C-5.

Table C-5: Residential Parking Rates

Zoning District	Required Spaces Per Dwelling Unit
R1-10, R1-20, R1-H, R1-40	2 spaces (1 covered)
R3-3, R3-4.5, R3-5	2 spaces (1 covered)
R3-1 ¹	
<2 rooms in addition to kitchens/bathrooms	1.5 spaces (underground)
2+ rooms in addition to kitchens/bathrooms	2 spaces (underground)
Visitor parking	1 space per 4 dwelling units
R3-1.8	
<2 rooms in addition to kitchens/bathrooms	1.5 spaces (1 covered)
2+ rooms in addition to kitchens/bathrooms	2 spaces (1 covered)
Visitor parking	1 space per 4 dwelling units
CN, CD, CD/R3, CRS/OAD, CRS, CT ²	
<2 rooms in addition to kitchens/bathrooms	1.5 spaces
2+ rooms in addition to kitchens/bathrooms	2 spaces
Visitor parking ³	1 space per 4 dwelling units

Table C-5: Residential Parking Rates

Zoning District	Required Spaces Per Dwelling Unit
<i>Emergency shelters</i> ⁴	0.25 spaces per bed, 0.2 bike spaces per bed, 1 space per family room, 1 space per employee on duty
¹ Projects with a site area less than 30,000 sq. ft. may provide up to 50% of the required parking above-ground. The proposed parking plan shall be subject to the approval of the Commission and Council. ² For those properties which participated in a public parking district, no parking shall be required for the net square footage which does not exceed 100% of the lot area. ³ Mixed use projects may substitute nonresidential parking spaces for visitor use in-lieu of providing dedicated visitor parking spaces, subject to approval of the Commission and Council. ⁴ Only permitted in the CT and PUD/C zoning districts. Source: City of Los Altos Municipal Code, Ch. 14.74 (Off-Street Parking and Loading)	

Parking Requirements Analysis

The City provides a limited alternative to satisfying minimum parking requirements in Section 14.74.170 (Common Parking Facilities). Either through private agreement or by utilizing a public assessment district, a common parking facility may be used to satisfy the required area or number of spaces for each permitted use. The total number of spaces allocated cannot be less than the sum of the individual requirements and must be within 300 feet of the site of the permitted use(s). Planning and Transportation Commission approval is required for a common parking facility.

Public comments included that parking rates were a constraint to the development of housing, particularly in the Downtown area where lot sizes are smaller. To address parking constraints, a study should be conducted to identify parking management strategies for Downtown and assess and modify parking requirements citywide (Program 3.A). That assessment should evaluate reducing minimum required parking rates, offering higher rates of reduced parking for properties participating in a public parking district, establishing lower parking rates for small units (e.g., studios), providing more flexibility for underground parking, and other alternatives (e.g., in-lieu fees). Additionally, the City will assess parking requirements generally, including the required parking design dimensions (e.g., parking stall and lane dimensions), and modify those requirements where appropriate to reflect best practices and innovations in parking design. Furthermore, the City is working on a vehicle miles traveled policy and transportation demand management plan to promote efficient land use planning and facilitate alternative modes of transportation (Program 4.J).

Provisions for a Variety of Housing

The City has adopted provisions in its Zoning Code that facilitate a range of residential development types. Table C-6 provides a list of housing types and the zoning districts in which they are permitted, require a conditional use permit, or are not permitted.

Table C-6: House Types Permitted by Zoning District

Housing Type	Zoning Districts ¹																	
	R1-10	R1-H	R1-20	R1-40	R3-4.5	R3-5	R3-3	R3-1.8	R3-1	CN	CD	CRS	CT	CD/R3	CRS/OAD	PC	PCF	PCF/R1-10
Single-family residences	P	P	P	P	–	–	–	–	–	–	–	–	–	P	–	P	–	P
Accessory dwelling units (ADUs) ²	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P
Two-family dwelling units	–	–	–	–	P	–	–	–	–	–	–	–	–	P	–	–	–	–
Multi-family residential dwelling units	–	–	–	–	–	P	P	P	P	–	–	–	C	P	–	P ³	–	–
Housing located above the ground floor	–	–	–	–	–	–	–	–	–	C	C	C	–	–	C	–	–	–
Mixed-use projects	–	–	–	–	–	–	–	–	–	C	–	–	C	–	–	–	–	–
Emergency shelters	–	–	–	–	–	–	–	–	–	–	–	–	P ⁴	–	–	–	–	–
Single-room occupancy housing	–	–	–	–	–	–	–	–	–	–	–	–	C	–	–	–	–	–
Hospitals, convalescent hospitals, residential care homes, and nursing homes	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	P	C	C
Manufactured home	–	–	–	–	–	–	–	–	–	–	–	–	–	P	–	–	–	–
P = Permitted C = Conditionally Permitted – = Not Permitted/Not Specified																		

Table C-6: House Types Permitted by Zoning District

Housing Type	Zoning Districts ¹																	
	R1-10	R1-H	R1-20	R1-40	R3-4.5	R3-5	R3-3	R3-1.8	R3-1	CN	CD	CRS	CT	CD/R3	CRS/OAD	PC	PCF	PCF/R1-10
¹ See Table C-4 for allowed uses in PUD zoning districts.																		
² Pursuant to Chapter 14.14 (Accessory Dwelling Units), Section 14.14.030 (Location Permitted), ADUs may be permitted on parcels zoned for multi-family or single-family dwellings.																		
³ Specific to senior citizen housing in the PC District.																		
⁴ Also permitted in the PUD/C zoning district, where all uses permitted in the CN, CD, CRS, CT, OA-1, R1-10, and R3-5 districts are allowed. See Section 14.62.040 (Permitted Uses (PUD)) and Table C-4 above.																		
Source: City of Los Altos, Title 14 (Zoning)																		

Multi-Family

Multi-family dwellings are permitted in the R3-4.5, R3-5, R3-3, R3-1.8, R3-1, and CD/R3 zoning districts on properties that meet the site development standards described in Table C-3. Standalone multi-family dwellings are allowed with a conditional use permit in the CT District, and residential mixed-use is allowed with a conditional use permit in the CN, CD, CRS, CT, and CRS/OAD zoning districts. To facilitate housing, the City will amend the Zoning Code to allow the following as permitted uses (Program 3.F):

- Residential mixed-use in the CN, CD, CRS, CT, and CRS/OAD districts; and
- Multi-family in appropriate areas of mixed-use districts (e.g., not on the ground floor, etc.).

The City has a condominium conversion ordinance (Chapter 14.26) for the purposes of maintaining an adequate supply of rental housing and reducing the displacement of long-term residents, particularly senior citizens. Chapter 14.26 prohibits existing apartments from being converted into condominiums unless the number of apartment units being offered for rent or lease in the city is equal to or less than five percent of the total number of apartment units in the city. As noted in Appendix A, Needs Assessment, the rental vacancy rate in Los Altos remains below five percent (3.1 percent).

Accessory Dwelling Units (ADUs)

Zoning Code Chapter 14.14 (Accessory Dwelling Units) provides supplemental standards for ADUs and Junior ADUs. These standards were adopted October 27, 2020 to reflect current State law. The City prohibits the use of ADUs as short-term rentals and, as indicated in State law, requires a rental period of greater than 30 days. A restrictive covenant is required to be recorded against a lot containing an ADU to address the restrictions and regulations established in Chapter 14.14. Additionally, while the Code identifies that the City will conduct annual ADU rental income surveys whereby each property owner may voluntarily share the rental income for the unit for the City to use in its annual progress reports (Section 14.14.090), this has not been conducted; the City will conduct these surveys consistent with Program 2.E.

The City complies with State law for processing times related to ADUs (i.e., within 60 days or less). On its website, the City provides an informative four-page handout describing ADU standards, a zoning clearance application/checklist, and a link to an “ADU calculator” that helps homeowners estimate the cost of converting part of their home into (or constructing) an ADU. However, public comments identified that the ADU process should continue to be streamlined, and Program 2.D would result in continued facilitation and streamlining of ADUs.

Emergency Shelters/Low Barrier Navigation Centers

The Zoning Code defines “emergency shelter” as housing with minimal supportive services for homeless persons, pursuant to Health and Safety Code §50801, that is limited to occupancy of six months or less by a homeless person. No individual or household may be denied emergency shelter because of an inability to pay.

Emergency shelters are allowed by right in the CT and PUD/C zoning districts provided they meet the site development standards in Table C-3 (if in the CT District), Table C-4 (if in the PUD/C District), and the parking requirements in Table C-5. No additional standards are imposed, nor does the City apply any of the objective development/management standards allowed by State law (e.g., maximum number of beds, proximity to other shelters, etc.).

Although emergency shelters are not currently exempt from design review (see Section C.2.4), the City's adoption of objective design standards in 2021 (see Zoning Code Section 14.66.280) and the implementation of Program 3.H will ensure emergency shelters are permitted without any discretionary actions or exceptions.

The CT and PUD/C zoning districts are located on the northern edge of the City along El Camino Real (i.e., the northernmost portion of Los Altos), and accessible by San Antonio Road. The above-described areas are serviced by the Santa Clara Valley Transportation Authority, which provides bus service throughout Santa Clara County, including Los Altos. These areas have access to Bus Routes 22, 40, and 522, which operate throughout the day from morning until night, including weekends and holidays. These routes include multiple bus stops, particularly along El Camino Real and San Antonio Road, and provide access to schools, churches, retail, groceries, and medical care.

Twelve parcels in the CT District are included in the sites inventory as underutilized/nonvacant sites for housing development over the planning period (see Appendix B, Sites Inventory & Methodology). One of these parcels is also zoned PUD/C with an underlying zoning of CT (APN 16712047, 4546 El Camino Real). These parcels comprise approximately 8.5 acres of largely surface parking and commercial buildings, with individual parcels ranging from 0.20 acres (13,500 square feet) to 1.69 acres and a median parcel size of 0.59 acres. As described in Section B.2.5 (Suitability of Nonvacant Sites) in Appendix B, these parcels are underutilized with primarily surface parking and commercial buildings where the existing uses are of lower economic viability and buildings are largely single story, providing opportunity for additional development, reuse, and/or redevelopment.

According to the 2019 Point-in-Time (PIT) count, there were an estimated 76 persons experiencing homelessness in Los Altos. Conservatively assuming 600 square feet per bed, 45,600 square feet of floor area would be required to house 76 people experiencing homelessness. The CT District has no maximum site coverage or FAR but allows buildings up to 45 feet in height. The aforementioned housing sites in the CT District total approximately 8.5 acres (i.e., 370,000 square feet) and have sufficient capacity to accommodate the square footage for an emergency shelter(s) housing up to 616 people.

Government Code §65583(a)(4)(A) requires emergency shelters to provide sufficient parking to accommodate all staff working in the shelter, provided the standards do not require more parking than other residential or commercial uses in the same zone. As shown in Table C-5, the City requires emergency shelters to provide off-street parking at the rate of 0.25 parking spaces per bed, 0.2 bike spaces per bed, one parking space per family room, and one parking space per

employee on duty. These requirements are comparable to or less than those required of other residential uses in the CT District, as shown in Section 17.74.080 (Residential Uses in CN, CD, CD/R3, CRS/OAD, CRS and CT Districts). Under Program 3.M, the City will amend the number of parking spaces required to be consistent with State law (i.e., only require the parking necessary for emergency shelter staff).

Additionally, the Zoning Code does not address low barrier navigation centers (LBNCs), defined as Housing First, low-barrier, service enriched shelters focused on moving people into permanent housing that provide temporary living facilities while case managers connect individuals experiencing homelessness to income, public benefits, health services, shelter, and housing (Government Code §65660). State law requires LBNCs to be permitted by-right in areas zoned for mixed-use and nonresidential zones permitting multi-family uses provided they comply with the provisions established by AB 101 (Government Code §65662) (e.g., CD/R3, CN, CD, CRS, CT, CRS-OAD districts). Program 4.C requires the Zoning Code to be amended to allow LBNCs in the appropriate zones consistent with AB 101.

Transitional Housing and Supportive Housing

In addition to emergency shelters, transitional housing is a type of housing used to further facilitate the movement of homeless individuals and families to permanent housing. It can serve those who are transitioning from rehabilitation or other types of temporary living situations (e.g., domestic violence shelters, group homes, etc.). Transitional housing can take several forms, including group quarters with beds, single-family homes, and multi-family apartments, and typically offers case management and support services to return people to independent living (usually between six and 24 months). Transitional housing is defined in Government Code §65582(j) as buildings configured as rental housing development but operated under program requirements that call for the termination of assistance and recirculation of the assisted unit to another eligible program recipient at some predetermined future point in time, which shall be no less than six months.

Supportive housing is defined in Government Code §65582(g) as housing with no limit on length of stay, that is occupied by the target population, and that is linked to an on-site or off-site service that assists the supportive housing resident in retaining the housing, improving his or her health status, and maximizing his or her ability to live and, when possible, work in the community.

Transitional and supportive housing must be allowed in all zones that allow residential uses and subject to the same development standards that apply to other residential uses of a similar type within these zones. Furthermore, AB 2162 (Government Code §65650-65656) requires supportive housing to be allowed by-right in zones where multi-family and mixed-uses are permitted, including nonresidential zones that allow multi-family uses, if the proposed development meets certain criteria (e.g., deed restricted for 55 years to lower income households, serving “target population” of homeless individuals, minimum area dedicated for supportive services, etc.).

The City does not currently allow transitional and supportive housing in any zoning districts. Although the 5th Cycle Housing Element Program 3.2.2 directed the City to amend the Zoning

Code to define and permit these uses, this has not been completed. The City will amend the Zoning Code to allow such uses consistent with State law (see Program 4.D).

Employee Housing

Health and Safety Code §17021.5 requires employee housing (also called farmworker housing) for six or fewer persons to be treated as a single-family structure and residential use. Section 17021.6 requires that employee housing consisting of no more than 36 beds in group quarters designed for use by a single family or household to be treated as an agricultural use. No conditional use permits, zoning variances, or other zoning clearance are to be required.

The City does not currently allow employee housing in any zoning district. Although the 5th Cycle Housing Element Program 2.1.3 directed the City to amend the Zoning Code to allow employee housing, this has not been completed. Program 4.E is included to amend the Zoning Code to reflect State law provisions for employee housing.

Single-Room Occupancy (SROs)

A single-room occupancy (SRO) unit is considered a small, affordable housing unit that can serve as an entry point into more stable or long-term housing for people who previously experienced homelessness. The City defines SROs as a residential project with small units between 150 and 350 square feet each, with or without integral bathroom and/or kitchen facilities.

The Zoning Code allows SRO units in the CT and PUD/C districts with a conditional use permit. See Emergency Shelters/Low Barrier Navigation Centers, above, for a discussion of suitability of the CT District for housing development. Also, see Section C.2.4 (Permit and Procedures) for a discussion of the conditional use permit process and required findings. Although the City does not currently have any procedures to encourage SROs, programs are proposed to facilitate their development, including modifying parking standards (Program 3.A) and amending conditional use permit findings (Program 3.G).

Manufactured and Mobile Homes

Though the City does not contain existing mobile home parks, mobile and manufactured homes can be an important source of housing choice and affordability. As manufactured homes that meet certain requirements must be permitted in mobile home parks and are frequently regulated by jurisdictions together, they are discussed here jointly.

Government Code §65852.3 requires cities to allow and permit manufactured and mobile homes on a permanent foundation in the same manner and in the same zone as a conventional stick-built structure, subject to the same development standards that a conventional single-family home on the same lot would be subject to.

While it is the City's practice to treat manufactured homes on a foundation as a conventional single-family home (consistent with Government Code §65852.3), the Zoning Code does not reflect this practice. The sole reference to manufactured homes is located in Chapter 14.14

(Accessory Dwelling Units), where manufactured homes are identified as being included in the Code's definition of an ADU.

Under Program 3.J, the City will amend the Zoning Code to clarify compliance with State law and explicitly allow manufactured homes on a permanent foundation, subject to the same regulations as single-family homes.

Residential Care Facilities

State law requires local governments to treat licensed residential care facilities (sometimes called group homes) with six or fewer residents as a residential use and subject to the same development standards as a single-family dwelling (Health and Safety Code §1566.3). Furthermore, no conditional use permit, zoning variance, or other zoning clearance shall be required of a residential facility that serves six or fewer persons that is not required of a family dwelling of the same type in the same zone. The residents and operators of a residential care facility shall be considered a family for the purposes of any law or zoning ordinance that relates to the residential use of property. However, "six or fewer persons" does not include the operator, operator's family, or persons employed as staff.

The City defines a residential care home as a structure in which nonmedical services are provided for persons 60 years of age and over, pursuant to Health and Safety Code §1569.2. As shown in Table C-6, the Zoning Code includes residential care homes as part of a collective use designation for "Hospitals, convalescent hospitals, residential care homes, and nursing homes." This designation is permitted by right in the PC District and requires a conditional use permit in the PCF and PCF/R1-10 zoning districts.

To facilitate compliance with State law, the current collective use designation should be separated into individual uses: residential care facility (six or fewer persons), residential care facility (seven or more persons), and other medical facility designations as desired. Consistent with State law, the Zoning Code should be amended to permit residential care facilities for six or fewer persons in all residential districts, as well as districts where single-family homes are allowed by right, and treat them as a residential use. While the City may require a conditional use permit for large residential care facilities (seven or more persons), all residential care facilities should be processed without discretionary review (i.e., subject only to objective standards). Additionally, residential care facilities should not be limited to individuals of 60 years of age or over. These changes are included in Program 3.I.

The City does not currently define a "family" as including unrelated individuals living as a single unit, which may unnecessarily limit the operation of residential care facilities. Program 3.I directs the City to add a barrier-free definition of "family" that encompasses unrelated individuals living together as a single residential unit.

Housing for Persons with Disabilities

Persons with disabilities normally have certain housing needs that include accessibility of dwelling units, access to transportation, employment, and commercial services; and alternative living arrangements that include on-site or nearby supportive services. The Lanterman Developmental Disabilities Services Act (§5115 and §5116) of the California Welfare and Institutions Code declares that mentally and physically disabled persons are entitled to live in normal residential surroundings. This classification includes facilities that are licensed by the State to provide permanent living accommodations and 24 hour, primarily non-medical care and supervision for persons in need of personal services, supervision, protection, or assistance for sustaining the activities of daily living. It includes hospices, nursing homes, convalescent facilities, and group homes for minors, persons with disabilities, and people in recovery from alcohol or drug addictions.

The City ensures that new housing developments comply with California building standards (Title 24 of the California Code of Regulations and the Americans with Disabilities Act (ADA)) and federal requirements for accessibility. Also, per Table C-5 above, there are no parking reductions for housing types for persons with disabilities. Program 3.A directs the City to amend the Zoning Code to include parking reductions for housing for persons with disabilities, seniors, and other housing types which may not require the standard number of spaces.

Reasonable Accommodation

Both the federal Fair Housing Act and the California Fair Employment and Housing Act direct local governments to make reasonable accommodations (i.e., modifications or exceptions) in their zoning laws and other land use regulations when such accommodations may be necessary to afford disabled persons an equal opportunity to use and enjoy a dwelling. For example, it may be reasonable to accommodate requests from persons with disabilities to waive a setback requirement or other standard of the Zoning Code to ensure that homes are accessible for the mobility impaired. Whether a particular modification is reasonable depends on the circumstances.

The Zoning Code does not currently contain procedures for reasonable accommodations. Under Program 4.F, the City will adopt reasonable accommodation procedures compliant with State law.

Density Bonus and Incentives for Affordable Housing

Section 14.28.040 (Density Bonuses) provides density bonus provisions pursuant to State Density Bonus requirements (Government Code §65915 et seq.) to increase the production of affordable housing. Developments identified in this Section are eligible for density bonuses and/or incentives, as well as parking requirement alterations and waivers. The percentage density bonus and number of incentives granted varies based on development type and the percentage of affordable units constructed. Density bonuses and incentives are also available for developments which provide housing for transitional foster youth, disable veterans, or homeless persons; include a childcare facility; convert apartments into condominiums; and for residential projects that include the donations of land for the construction of very low-income housing.

Subsection F provides incentive standards and a list of “On-Menu” incentives that the Council has determined would not have a specific, adverse impact. These incentives are:

- A 20 percent increase in lot coverage limits;
- A 20 percent decrease in lot width requirements;
- Up to a 35 percent increase in the maximum floor area ratio for applicable zoning districts;
- Up to an 11-foot increase in allowable height;
- Up to a 20 percent decrease in required setbacks (except for properties abutting R1 zoned properties); and
- Up to a 20 percent decrease from open space requirements.

An applicant may request an “Off-Menu” incentive not included above, so long as the incentive meets the definition under State law. The review authority will determine whether any such requested incentive may have a specific, adverse impact.

These provisions were most recently updated in 2019. In 2020, the adoption of AB 2345 increased the allowed density bonus from 35 percent to 50 percent for qualifying development projects and altered a variety of minor density bonus requirements. Program 3.E directs the City to amend the Zoning Code to update its density bonus provisions to be in compliance with State law.

Inclusionary Housing

Inclusionary Housing Provisions

The City provides for the development of affordable housing for lower-income households in Chapter 14.28 (Multiple-Family Affordable Housing). This Chapter utilizes inclusionary housing policies, requiring 15 percent of the total units in multiple-family residential projects of five to nine units (both rental and for-sale) to be designated as affordable at the moderate-, low-, or very low-income level. For rental projects of 10 or more units, either 20 percent of the units must be designated as affordable at the low-income level or 15 percent at the very low-income level. For-sale projects of 10 or more units must designate 15 percent of units as affordable, with a majority affordable at the moderate-income level and the remaining units at the low- or very low-income level. Unless otherwise approved by the Council, affordable units must be dispersed throughout the project, constructed concurrently with market rate units, and shall not be significantly distinguishable by size, design, construction, or materials.

Though the primary emphasis of these provisions is for affordable units to be constructed in conjunction with market rate units within the same project, this may not always be practical. As an alternative to providing the required affordable housing units, Section 14.28.020 (Applicability) indicates that payment of an in-lieu fee is permitted for projects with five to nine units. Municipal Code Chapter 3.49 (Affordable Housing Impact Fees) establishes provisions for the calculation and payment of this fee.

Municipal Code Chapter 3.49 (Affordable Housing Impact Fees) requires the payment of housing impact fees for all new for-sale residential developments, multiple-family residential rental developments, and non-residential developments that result in a net increase of one unit or more (for residential projects) or 500 square feet or greater of new floor area (for non-residential projects). It also provides further alternatives to the on-site provision of affordable units beyond the payment of a housing impact fee, including the designation of affordable units at an off-site location or the dedication of land within City limits for the construction of affordable units. However, the City has not adopted a resolution establishing the amount of an affordable housing impact fee. Under Program 2.B, the City will conduct an analysis to support the establishment of an affordable housing in-lieu fee for residential developments and a commercial linkage fee for affordable housing.

Inclusionary Housing Analysis

The City has implemented inclusionary housing requirements since 1995. Since that time, Los Altos has continued to experience new development and housing production. Between 2015 and 2020, 114 new housing units were issued permits in Los Altos; of these, 111 were above moderate units, one was moderate income units, two were low-income units, and none were very low-income units (see Appendix A, Housing Needs Assessment, Table A-13). In 2021, 119 new housing units were issued permits, consisting of 58 above moderate units, 37 moderate income units, 21 low-income units, and three very low-income units. While this is just over half of the City's overall 5th Cycle Regional Housing Needs Allocation (RHNA) (477 total units), permitting substantially increased in 2021, and continued growth is expected due to a strong pipeline of entitled and proposed developments (see Appendix B, Table B-3).

To ensure effectiveness of the inclusionary housing ordinance in meeting the City's Housing Element's goals and objectives, the City will evaluate the inclusionary housing requirements (e.g., 15 to 20 percent inclusionary rates) as described in Program 2.A.

Other Local Ordinances

Municipal Code Chapter 14.30 (Short-Term Rental Prohibition) establishes regulations to maintain adequate housing stock for permanent residents and prevent undesirable impacts associated with short-term rentals. This Chapter designates short-term rentals as a prohibited use in every district in the city.

In 2021, the City adopted a resolution amending the City's Single-Family Residential Design Guidelines to establish objective design standards for SB 9 lot splits and units. These standards do not preclude the construction of two 800 square foot minimum primary dwelling units consistent with SB 9. The City has prepared a handout to clearly identify SB 9 project application requirements.

The City does not have other ordinances, such as growth management policies or an urban growth boundary, that directly impact the cost and supply of residential development.

C.2.3 Building and Housing Codes and Enforcement

Los Altos has adopted the 2019 California Building Standards Code (Code of Regulations, Title 24), which sets minimum standards for residential development and all other structures. The standards may add material and labor costs but are necessary minimums for the safety of those occupying the structures. The City has also adopted the 2019 editions of the State's Administrative Code, Residential Code, Plumbing Code, Mechanical Code, Electrical Code, Energy Code, Fire Code, Green Building Standards Code, Existing Building Code, Historical Building Code, and Referenced Standards Code. In addition, the City has adopted the 1998 edition of the State's Uniform Housing Code and Uniform Code for the Abatement of Dangerous Buildings. All codes listed above are referenced in Title 12 (Buildings and Construction) of the Municipal Code.

In many cases, various amendments to the State Code have been incorporated to reflect issues of local concern. Most recently, the City adopted amendments to Title 12.22 (Energy Code) for all-electric buildings pursuant to State law, which allows local governments to adopt energy standards that are more stringent than Statewide standards, provided they are cost effective and will result in designs that consume no more energy than that permitted under the 2019 California Energy Code. These amendments were adopted to further greenhouse gas emission reduction goals established in the City's Climate Action and Adaptation Plan. Specifically, these amendments require newly constructed buildings to be all-electric or to be pre-wired to accommodate future electric appliances or equipment. These standards may increase initial construction costs, but over time will benefit the health, welfare, and resilience of current and future residents.

The City's Code Enforcement Division, within the Los Altos Police Department, enforces the Los Altos Municipal Code. The City's Code Enforcement Division enforces the Los Altos Municipal Code. Code enforcement practices are primarily complaint-driven, and Code Enforcement Staff works with property owners and other appropriate City staff to resolve and legalize violations. This includes identifying housing units which are substandard, overcrowded, or unsafe and working with other City staff to remedy these deficiencies. By requiring repair, maintenance, and compliance with building and fire codes and zoning requirements (e.g., setbacks), the City's code enforcement efforts have eliminated hazardous conditions which are a threat to housing and residents of all income levels. From 2015 to 2020, the City has received and closed five code enforcement cases related to substandard housing (see Appendix A, Section A.4.4). The impact of these efforts on housing safety and maintaining decent housing conditions is significant even if only a few issues are addressed every year.

C.2.4 Permits and Procedures

Permits and Procedures

The time required to process a project varies from one entitlement to another and is directly related to the size and complexity of the proposal, as well as the number of actions or approvals needed to complete the process. Table C-8 identifies approvals and/or permits that could be required for residential planning entitlements, their corresponding approval body, and the typical or estimated approval timeline. It should be noted that every project would not have to obtain each permit/approval.

Table C-8: Typical Approval Timelines

Permit/Procedure Type	Review Authority	Typical Processing Time	
		Non-Complicated Project	Complicated Project
Conditional Use Permit	Planning Commission/City Council	2-4 months	4-6 months
Design Review (one story)	City staff	2-3 months	3-4 months
Design Review (two story)	Design Review Commission	3-4 months	4-6 months
Tentative Map	Planning Commission	4-6 months	6-8 months
Parcel Map	Planning Commission	4-6 months	6-8 months
Multi-family (<20 units)	Planning Commission/City Council	6-9 months	9-12 months
Multi-family (>20 units)		9-12 months	12-18 months
Note: All other permit/approvals are assumed to be subject to a Mitigated Negative Declaration/Negative Declaration or lower-level environmental review.			
Source: City of Los Altos, Title 14 (Zoning)			

The average time for a new single-family home to be approved is six months, which typically includes design review approval with an average of three hearings. The average time for a new multi-family development to be approved is 12 to 14 months, which typically includes approval by the Complete Streets Commission, Planning Commission, and City Council (an average of four hearings). As analyzed and discussed below, various programs are included to reduce processing time and streamline approvals, including the development of standards conditions of approval to provide certainty to applicants and approval bodies (e.g., Programs 3.H and 3.K).

Additionally, the time lapse between project approval and application for building permit varies widely. In the past five years, several multi-family developments have experienced lapses of only six months or less. For example, a three-story, 10-unit multi-family development at 385 First Street was approved on July 9, 2019 and submitted for building permit on December 16, 2019. However,

several larger projects have seen lapses of a year or more. For example, a 196-unit multi-family development (including multiple structures, underground parking, and 28 affordable units) at 5150 El Camino Real received planning approval on December 10, 2019 and has yet to receive a building permit, a lapse of 26 months and counting⁸. Though more complex projects may take a longer period to prepare a full set of plans, similar lapses have been observed for smaller projects.

Conditional Use Permit

Zoning Code Chapter 14.80 establishes the applicability and process for conditional use permits (CUPs). The Planning Commission must review all CUPs at a public hearing and is the final decision-making body for CUP applications in all OA and C districts for businesses proposed in existing structures. However, as noted below in “Design Review,” any project in a non-single-family district that includes exterior alterations, an addition, or new construction is subject to commercial and multi-family Design Review approval, potentially requiring City Council approval.

Regardless of the final decision-making body, CUP approval is subject to the findings listed in Zoning Code Section 14.80.060. These include typical findings, such as consistency with the General Plan and not detrimental to the public health, safety, and welfare, as well as specific findings for projects located in the certain zoning districts. Program 3.G requires that any findings applicable to housing developments, including single-room occupancy units, be limited to objective findings and standards consistent with State law.

Planned Unit Development (PUD)

To provide options for developments which confirm with the objectives of the Zoning Code but deviate in certain respects from the zoning standards, a property owner may, at their discretion, petition for the approval of their project as a PUD alongside an application for a CUP. In no case are PUDs mandatory in Los Altos.

Described in Zoning Code Section 14.62.130, this process requires the submission of a tentative plan describing the basis for the PUD and proposed development standards and regulations. A conditional use permit is required as part of a PUD application. After an application has been filed, the Planning Department reviews the application and prepares a staff report to be considered during a public hearing before the Planning Commission. The Commission may recommend approval to the City Council, in which case the Council may accept, modify, or reject during a subsequent public meeting. If the Commission denies the petition, their decision is final unless the applicant appeals to the Council.

⁸ The 5150 El Camino Real property was sold, and the new developer is amending the project to change from ownership to rental and other modifications. This has resulted in the time lapse between original approval and building permit submittal.

Design Review

Design Review applies to all new construction, additions, and exterior modifications, separated into two categories: 1) single-family residential; and 2) commercial, multi-family residential, and public/community facility.

Single-Family Design Review

Projects that include exterior alterations, additions, or new construction in a single-family (R1) district are subject to the City's Residential Design Guidelines, located in Zoning Code Chapter 14.76. Exterior alterations and additions under 500 square feet can be approved by the Planning Department. New houses and additions greater than 500 square feet require administrative design review approval by the Development Services Director. Design Review approval by the Design Review Commission is required in certain cases, including any of the following:

- Any new two-story structure;
- Any conversion of a one-story structure to a two-story structure;
- Any addition of habitable area to the second floor of an existing two-story structure; or
- Any new one-story structure over 20 feet in height; etc.

The required findings for single-family residential design review approval include some subjective criteria, including the following (Zoning Code Section 14.76.060):

- The height, elevations and placement on the site of the proposed main or accessory structure or addition, when considered with reference to the nature and location of residential structures on adjacent lots, will avoid unreasonable interference with views and privacy, and will consider the topographic and geologic constraints imposed by particular building site conditions.
- The orientation of the proposed main or accessory structure or addition in relation to the immediate neighborhood will minimize the perception of excessive bulk.
- General architectural considerations, including the character, size, scale and quality of the design, the architectural relationship with the site and other buildings, building materials and similar elements have been incorporated in order to insure the compatibility of the development with its design concept and the character of adjacent buildings.

Under Program 3.H, the City will review and approve more projects at the staff level by eliminating the Design Review Commission. This will reduce the number of meetings and approval time for various projects, including some single-family homes currently requiring Design Review Commission approval. Also, see further discussion below.

Multi-Family and Mixed-Use Design Review

Any project in a non-single-family district that includes exterior alterations, an addition, or new construction is subject to commercial and multi-family design review approval, located in Zoning

Code Chapter 14.78. A project that includes alterations or an addition of under 500 square feet is subject to Development Services Director approval. A project that includes an addition of greater than 500 square feet (but less than 50 percent of total floor area and does not increase building height) is subject to Planning Commission approval. All new buildings and additions that exceed 50 percent of total floor area and/or increase building height are subject to City Council approval, preceded by Planning Commission and Complete Streets Commission review and recommendation.

In most cases (except Accessory Dwelling Units and SB 9 Projects), multi-family residential and residential mixed-use projects, and single-family projects, are subject to Administrative Design Review (City staff review), Design Review Commission, Planning Commission, Complete Streets Commission, and City Council approval through conditional use permit and/or design review requirements, resulting in an extended review process. When required, final approval or concurrence by the City Council adds an additional review within the process. In addition to this, projects in the Downtown are also subject to a third-party independent architect review, adding further cost and time to review.

The City adopted a set of objective design standards applicable to all multi-family and mixed-use development in 2021 (Zoning Code Section 14.66.280 and provisions for Design Control application to specific zones). However, the required findings for multi-family and mixed-use design review approval include some subjective criteria, including the following (Zoning Code Section 14.78.060):

- The proposal has architectural integrity and has an appropriate relationship with other structures in the immediate area in terms of height, bulk and design.
- Building mass is articulated to relate to the human scale, both horizontally and vertically. Building elevations have variation and depth and avoid large blank wall surfaces. Residential or mixed-use residential projects incorporate elements that signal habitation, such as identifiable entrances, stairs, porches, bays and balconies.

While Senate Bills 35 (Streamlined Approval Process) and 330 (Housing Accountability Act) limit the number of public hearings and applicability of subjective standards and findings to housing developments and emergency shelters, the City's review procedures and subjective findings can lead to a protracted review process. Therefore, under Program 3.H, the City would modify design review thresholds to reduce or eliminate Council approval (i.e., Council would only hear appeals) and ensure that only objective criteria and findings are applicable to housing developments and emergency shelters consistent with State law. Also, under Program 3.K, the City would develop multimodal transportation development standards that will also streamline the project review process.

Furthermore, as part of the Design Review process, story poles are required to be installed for all multi-family, mixed-use, and commercial development projects unless an exception is approved by City Council. This requirement can extend project review and increase application processing

costs. Furthermore, digital simulations and computer modeling provide more accurate visual representations of development projects, illustrating massing, design, and details not available through physical story poles. The City also has the discretion to require additional information for projects that are not consistent with the City's General Plan and Zoning Code; therefore, the City would eliminate the story pole requirement and exception process (Program 3.L).

SB 35 Processing

The City has prepared an SB 35 eligibility checklist and submittal checklist to clearly outline requirements for these projects. The City processes SB 35 applications in compliance with State law and HCD guidelines.

Permit and Development Fees

The City requires payment of application fees for entitlement processing and development fees at time of building permit issuance. City fees are based on the City's costs of providing services and are reviewed and adjusted periodically. The City's permit and development fees are available on the City's website consistent with transparency requirements (i.e., Government Code §65940.1(a)(1)(A)).⁹

Planning Fees

Table C-9 lists the City's Planning Fees.

⁹ City of Los Altos, [Fee Schedule](https://www.losaltosca.gov/adminservices/page/fee-schedule), <https://www.losaltosca.gov/adminservices/page/fee-schedule>.

Table C-9 Planning Department Fee Schedule

Service	Fee
Conditional Use Permit	
<i>New Construction (>500 sq. ft.) [PC&CC]</i>	\$5,350
Design Review	
<i>Single-Family</i>	
<i>Administrative (≤500 sq. ft.)</i>	\$295
<i>Administrative (>500 sq. ft.)</i>	\$890
<i>Design Review Commission</i>	\$1,785
<i>Commercial/Multiple-Family</i>	
<i>Administrative (≤500 sq. ft.)</i>	\$890
<i>PC & CC (>500 sq. ft.)</i>	\$5,350
Accessory Dwelling Unit Review	\$595
Environmental Initial Study	\$1,785 + Time/Material
Environmental Impact Report	\$5,350 + Time/Material
General Plan/Map Amendment	\$5,350 + Time/Material
Lot-Line Adjustment	\$1,785 + Time/Material
Planned Unit Development	\$5,350 + Time/Material
Preliminary Project Review	\$295
Tentative Subdivision Map Review	\$5,350
Variance Review	
<i>Single-Family (Main Structure)</i>	\$1,785
<i>Commercial/Multiple-Family [PC Only]</i>	\$1,785
<i>Commercial/Multiple-Family [PC & CC]</i>	\$5,350
Zoning Ordinance/Map Amendment	\$5,350 + Time/Material
<i>Source: City of Los Altos Fee Schedule (FY 2018/19)</i>	

Development Fees

The City imposes development fees and collects fees for outside agencies. Outside agency fees include the Los Altos Unified School District.

Table C-10 provides a comprehensive list of the City's Development Fees.

Table C-10: Development Fees

Development Fee	Single-Family	Multi-Family
Park In-Lieu Fee ¹	\$77,500 per unit	\$48,800 per unit
Traffic Impact Fee	\$6,774.20 per unit	\$4,159 per unit \$1,744.20 per senior residential unit
Los Altos Unified School District Fee*	\$2.72 per s.f.	
¹ Applicable to subdivisions (i.e., tract or parcel maps)		
* Outside agency fee.		
Source: City of Los Altos		

Fee Analysis

Table C-11 shows total estimated planning and development fees for single-family and multi-family units, as well as the estimated fee cost as a portion of total development costs.

Table C-11: Planning and Development Fees for Single-Family and Multi-Family

	Single-Family ¹	Multi-Family (50 condo units, market rate) ^{2, 3}	Multi-Family (100 rental units, affordable) ²
Design Review	\$1,785	\$5,350	\$5,350
Tentative Map	-	\$5,350	-
Park-In Lieu	\$77,500	\$2,440,000	-
Traffic Impact	\$6,774	\$207,950	\$415,900
School District Fee*	\$9,520	\$136,000	\$272,000
Total Fees	\$95,579	\$2,794,650	\$693,250
Total Fees per Unit	\$95,579	\$55,893	\$6,933
Total Estimated Development Cost	\$1,833,729	\$31,087,378	\$43,058,300
Total Estimated Development Cost per Unit	\$1,833,729	\$621,748	\$430,583
Estimated Fee Cost as a Portion of Total Development Cost	5%	9%	2%
¹ Assumes a 3,500 square foot house with a 2-car garage. ² Assumes 1,000 square foot units. ³ Assumes public art requirement is provided on-site. * Outside agency fee. Source: City of Los Altos, LWC			

Development fees add to the cost of housing and can constrain housing development if the cost of development exceeds the threshold for financial feasibility. The Park In-Lieu fee is the most substantial fee, which is higher compared to the City of Palo Alto's Park Impact Fee of \$62,039 per single-family unit and \$45,884 per multi-family unit, but comparable to the City of Mountain View's park land dedication in-lieu fee (see Table C-12). Table C-12 compares the City's development impact fees to the neighboring jurisdictions of Mountain View and Palo Alto (excluding outside agency fees). The City's overall impact fees are similar to Mountain View and Palo Alto's overall impact fees. As reviewed by the Turner Center in a March 2018 report, the

City's processing fees represent reasonable costs; however, Program 3.D will result in further evaluation and adjustments to City fees as described below.¹⁰

Table C-12: Development Impact Fees Comparison ¹

Development Fee	Los Altos	Mountain View	Palo Alto
Parks	Single-family: \$77,500 Multi-family: \$48,000	Based on land value (in FY 21/22 fee ranges between \$57,500 to \$73,200 per market rate unit)	Single-family: \$62,039 Multi-family: \$45,884
Transportation/ Traffic	Single-family: \$6,744 Multi-family: \$4,159 Senior: \$1,744	Single-family: \$5,364 Multi-family: \$3,004	Single-family: \$9,266 per net new PM peak hour trip
Community Facilities ²	—	—	Single-family: \$10,309 Multi-family: \$7,797
Housing	—	—	Apartment (rentals): \$24.52 per sf
¹ All fees are per dwelling unit unless otherwise noted.			
² For Palo Alto, includes impact fees for community centers, libraries, public safety facilities, and general government facilities.			

Source: City of Los Altos, City of Mountain View, City of Palo Alto

Existing City impact fees (park in-lieu and traffic) are applied on a per-unit basis and are higher for single-family houses than for market-rate multi-family units (assumed to be condominium units, subject to the park in-lieu fee). However, despite this difference, impact fees make up a greater portion of multi-family development costs because single-family houses are much larger than multi-family units as per-unit fees incentivize larger unit sizes. Therefore, the City will evaluate refining fees to be applied on a per square foot basis rather than per unit to encourage the development of smaller, more affordable housing units (Program 3.D).

C.2.5 On and Off-site Improvements

New development is required to provide public improvements to serve its new residents consistent with City standards. Design and improvement standards are described in Municipal Code Chapter 13.20 (applicable to subdivisions) and the City's Public Works Standard Guidance Specifications (applicable to improvements in the public right-of-way or easements). Public improvement obligations include providing streets, storm drains, sewer connections, water connections, fire hydrants, street lights, and street trees. Required street right-of-way widths are based on street classification and range from 20 feet (private street) to 120 feet (major thoroughfares) (Municipal

¹⁰ UC Berkeley, Turner Center for Housing Innovation. "It All Adds Up: The Cost of Housing Development Fees in Seven California Cities". March 2018.
https://turnercenter.berkeley.edu/wp-content/uploads/pdfs/Development_Fees_Report_Final_2.pdf

Code 13.20.010.D). The required improvements are typical for new residential development; however, the City allows many single-family neighborhoods to remain without curbs, gutters, or sidewalks as desired to maintain a less urban appearance. New residential development in Los Altos will primarily be infill, where streets have already been constructed to City standards.

Section C.3 Non-Governmental Constraints

Market factors over which a local government has only limited ability to control can influence the jurisdiction's capacity to develop more housing. These market-related constraints include land cost, construction cost, and the availability of financing. An assessment of these non-governmental constraints can inform the development of potential actions that can ameliorate its impact.

C.3.1 Housing Supply/Conditions

Market Overview: For-Sale

As shown in the Needs Assessment (Appendix A, Figure A-39), the region's home values have increased steadily since 2001, besides a slight decrease during the Great Recession. The rise in home prices has been especially steep since 2012, with the median home value in the Bay Area nearly doubling during this time. The typical home value in Los Altos was estimated at \$3,358,599 in December 2020, a 159 percent increase from \$1,296,783 in 2001.

Since the beginning of the recovery from the Great Recession in 2012, interest rates have been maintained at low levels of 3.5 to 4.5 percent. Due to the COVID-19 pandemic, however, national 30-year mortgage rates have dropped to historically low levels. According to the Federal Home Loan Mortgage Corporation, or Freddie Mac, 30-year mortgage rates have held at or around 2.8 percent since August 2020, with an average of 2.88 percent as of September 2021¹¹. Note that rates have been increasing in recent months.

When interest rates are low, capital investment and housing production generally increase, and more people are likely to take out a mortgage than when interest rates are higher. In addition, consumers are able to borrow more money for the same monthly payment. Extremely low interest rates are one of the factors that has led to overall increased home values in Los Altos above what has been seen in the past several years. Coupled with the general desire during the pandemic to move from denser to more spacious neighborhoods, the housing market will likely continue to be competitive in the near future.

¹¹ Federal Home Loan Mortgage Corporation (Freddie Mac), [Primary Mortgage Market Survey®](#) (September 23, 2021)

Market Overview: Rental

As shown in the Needs Assessment (Appendix A, Figure A-42), since 2009 the median rent has increased by 56.7 percent in Los Altos, from \$1,980 to \$3,103 per month. In Santa Clara County, the median rent has increased over 67 percent, from \$1,540 to \$2,155. The median rent in the region has also increased significantly during this time (a 54 percent increase). While Los Altos' rent increase outpaced the Bay Area but not the county, Los Altos' rent is 1.4 times greater than that of the county.

Per the Needs Assessment (Appendix A, Figure A-44), renter households in Los Altos experience a slightly lower housing cost burden compared to homeowners. An estimated 11.4 percent of renters spend 30 to 50 percent of their income on housing compared to 16.0 percent of those that own. Additionally, 11.2 percent of renters spend 50 percent or more of their income on housing, while 12.0 percent of owners are severely cost-burdened. In total, almost 23 percent of renters (457 households) are cost burdened, compared to 28 percent of owners (2,416 households).

C.3.2 Development Costs

Land Costs

Due to the lack of vacant property in the city, a residual land value analysis was used to estimate the price of land in Los Altos. The analysis used comparables from the City and nearby communities sold within the past three years (2019 through 2021). Individual lots ranged from \$68 to \$152 per square foot, or about \$2,968,298 to \$6,608,688 per acre. Lot sizes ranged from approximately 5,401 to 10,667 square feet. Residential multi-family land in the city is estimated to cost an average of \$110 per square foot, or about \$4,782,048 per acre. In 2020, land values were estimated in conjunction with evaluation of the City's park in-lieu fee. The 2020 analysis valued single-family residential land at a range of \$150 to \$190 per square foot and multi-family residential land at \$300 to \$350 per square foot, assuming condominium and mixed-use development for multi-family land. Based on the 2020 estimates, multi-family land costs are over \$15 million per acre.

There were no recent raw land sales in Los Altos, and the city is generally built out. The lack of available land in is considered a constraint to development, as housing production will most likely occur on more expensive opportunity sites for redevelopment. A developer will need to pay for the existing on-site improvement before demolishing it, resulting in a cost premium over vacant land. In addition, sites with existing uses will most likely incur more costs due to the removal of on-site structures.

Construction Costs

According to a March 2020 report published by the Turner Center for Housing Innovation at UC Berkeley, construction costs for multi-family housing in California have climbed 25 percent between 2009 and 2018. This increase is in part due to the higher cost of building materials, such

as wood, concrete, and steel, as well as prevailing wage requirements. According to RSMeans, construction costs (including materials and labor but excluding soft costs such as fees) for a small apartment complex in the Los Altos area ranged between \$165 to \$193 per square foot in 2021. However, based on the City's 2016 affordable housing nexus studies, apartment construction costs for West Santa Clara jurisdictions were estimated at \$230 per square foot. Construction costs have continued to increase since 2016. Construction costs can vary depending on the type of development, ranging from more expensive steel-frame Type I construction to more affordable wood-frame Type V. Due to the smaller scale, single-family homes tend to be more expensive to construct on a per square foot basis than multi-family. This cost can fluctuate depending on the type and quality of amenities to the property, such as expensive interior finishes, fireplaces, swimming pools, etc.

Soft costs are the costs that are not directly incurred by the physical construction of the development. These costs include services for architectural, consultant, and legal services, as well as permitting requirements and impact fees. They generally range from 15 to 30 percent of total development costs but can fluctuate depending on local fees and exactions. Please refer to the Permit and Development Fees section, above, for a discussion of the City's required permit and development fees.

C.3.3 Availability of Financing

The availability of financing can impact rates of homeownership. The ability to secure financing can be influenced by several factors, including creditworthiness, debt-to-income ratio, and the restrictiveness of mortgage lending standards. Reviewing data collected through the Home Mortgage Disclosure Act (HMDA) can reveal the role the lending market has had on local home sales. Home purchase loans in 2020 are summarized in the table below.

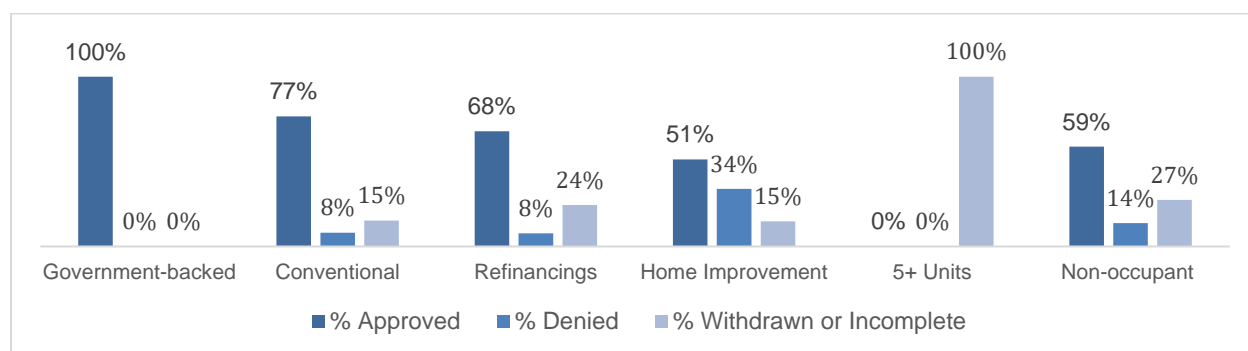
Almost all traditional home loan applications (between government-backed and conventional) in 2020 were for conventional loans, for a total of 382 home loan applications across both types. This disparity could be driven from high home values in Los Altos, as government-backed loan programs typically have a maximum loan amount. The approval rate for conventional loans was 77 percent.

In competitive housing environments, where purchasing a new home may be out of reach for some, home renovations can be a desirable and more affordable way to add value to property. There were 115 home improvement applications in 2020. The approval rate for these types of applications was 51 percent.

Table C-13: Total Home Loan Applications

Type	Total Applications
Government-backed	1
Conventional	381
Refinancing	2,277
Home Improvement	115
5+ Units	1
Non-occupant	102
Source: HMDA, 2020	

Figure C-1: Home Loan Application Disposition



Source: HMDA, 2020

C.3.4 Market Constraints Summary

Economic conditions in Los Altos reflect a competitive housing market. Residential developments can garner higher home sale prices and rental rates than across the ABAG region. As such, Los Altos has market conditions that favor the development of both for-sale and for-rent housing. Due to high housing demand, however, Los Altos is generally built out, so future housing development will be constrained by existing development or require demolishing existing structures, improvements, and uses. The lack of available vacant land may constrain housing production due to the increased costs associated with redevelopment.

C.3.5 Community Resistance to Housing

Another constraint to housing production in the Bay Area is community resistance to new developments. There are various concerns often expressed, including new housing developments will cause increased traffic, place a burden on other infrastructure (e.g., water supply, schools, etc.), adversely affect community character, and result in loss of valuable open space. Regardless of the factual basis of the concern, vociferous opposition can slow or stop development.

While potential opposition to affordable housing exists in many communities throughout the Bay Area, Los Altos recently implemented objective development standards for multi-family and mixed-use developments to facilitate project review and approvals. The City continues to inform the community about State requirements for streamlining housing and works diligently to maintain compliance with ongoing amendments to State law.

Section C.4 Environmental and Infrastructure Constraints

C.4.1 Environmental Constraints

Los Altos is a fully urbanized community on the northwestern edge of Santa Clara Valley. Its name, Spanish for “The Heights,” references its position at the foot of the Santa Cruz Mountains, and portions of four creeks flow downhill through Los Altos on their course to the San Francisco Bay. Due to its relatively flat terrain in an economically dynamic region, Los Altos is almost entirely built-out, with few remaining vacant parcels (even when accounting for potential annexations). Future growth will occur primarily through the redevelopment of existing land uses.

The City has taken measures to prepare for and mitigate impacts from its main environmental hazards – seismic activity, landslides, flooding, and wildfire. These measures include required slope stability studies for hillside development and setbacks along flood-prone Adobe Creek through the City’s watercourse protection regulations (Municipal Code Chapter 6.32). None of these identified environmental hazards are considered a constraint that would significantly affect the production and maintenance of housing.

C.4.2 Infrastructure Constraints

Water

Los Altos’ water is supplied by the California Water Service Company (Cal Water), part of the Los Altos Suburban District, which also serves part of Los Altos Hills, Cupertino, Mountain View, and Sunnyvale. Water is sourced from a combination of local groundwater (28 percent) and imported water (72 percent). The latter is treated surface water purchased from the Santa Clara Valley Water District (SCVWD), which originates in SCVWD reservoirs and the San Joaquin-Sacramento River Delta.

The most recent Infrastructure Improvement Plan (2022-2024) was submitted by Cal Water on July 1, 2021. The 2020 Urban Water Management Plan for the Los Altos Suburban District was submitted in June 2021. The City does not anticipate a significant increase in water demand during the planning period, and the SCVWD has not identified any substantial concerns with adequate availability of water resources.

Sewer and Stormwater

The City sanitary sewer system serves most residents and businesses, with the exception of several homes with septic systems. The City's sanitary sewer system also serves the unincorporated area within its sphere of influence, including parts of Los Altos Hills and Mountain View. Wastewater is conveyed to the Palo Alto Regional Water Pollution Control Plant, owned and operated by the City of Palo Alto, for treatment and disposal. The City is permitted to discharge up to 3.6 million gallons per day (MGD) average annual dry weather flow to the Regional Plant.

The City owns and maintains the collection system within the City and its sphere of influence, including a limited number of pipes within Los Altos Hills and the trunk sewer that connects the City to the master metering station for the Regional Plant. The City's collection system includes approximately 140 miles of sewer, most of which is 6-inch and 8-inch vitrified clay pipe.

The City most recently updated its Sanitary Sewer Master Plan in 2012 after assessing the hydraulics, physical condition, and maintenance of its collection system. Results showed that less than five percent of inspected pipes were in poor condition. The Stormwater Master Plan was updated in 2016. Both Master Plans identified capital improvement priorities necessary to maintain capacity and reduce flooding/overflow risk in the sewer and stormwater systems. Additionally, the City completed a Green Stormwater Infrastructure (GSI) Plan in 2019 as required for all municipalities in the San Francisco Bay Area under the area's Municipal Regional Stormwater Permit (MRP). The GSI Plan will guide the identification, implementation, tracking, and reporting of GSI projects in coordination with the Master Plans and other local and regional frameworks.

Overall, the City's remaining permitted sewer discharge and projected stormwater conveyance capacities are adequate to accommodate anticipated future development.

Dry Utilities

Electricity in Los Altos is provided jointly by Silicon Valley Clean Energy, a Clean Choice Energy (CCE) program, and PG&E. Natural gas is provided solely by PG&E. Additional dry utilities include cable TV/internet (AT&T and Comcast) and solid waste (Mission Trail Waste Systems). All dry utilities are available throughout Los Altos for any future development or redevelopment.

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Appendix D: Existing Programs Review

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Section D.1 Existing Housing Programs Review

This Appendix documents the implementation status of the current Housing Element programs. The main purpose is to evaluate which programs were successful and should be continued, and which programs were ineffective and should be eliminated or modified.



Many of the City's 2015 Housing Element programs were successfully completed or include effective ongoing City efforts. These programs include amending zoning standards for Accessory Dwelling Units (ADUs), single-room occupancy units (SROs), transitional and supportive housing, and emergency shelters; implementing inclusionary housing requirements; and monitoring and managing the City's stock of below market rate units. These programs have facilitated housing such as Accessory Dwelling Units (ADUs) and low and moderate-income units that provide housing options for special needs populations, such as seniors and people with disabilities. The City transfers its CDBG funding to the County to implement local housing programs, including those that assist low income households, large households, female headed households, persons experiencing homelessness, and others in need. Specifically, 2015 Housing Element Goal 3: *Create housing opportunities for people with special needs* – and Goal 6: *Increase housing opportunities for Los Altos' senior population* – and subsequent policies and related programs advanced housing for special needs populations as follows:

- Under Policy 3.1, the City supports efforts of the County and local social service providers to increase their capacity to operate facilities servicing people experiencing homelessness.
 - Program 3.1.1 directs the City to assist with funding for the provision of services for people experiencing homelessness. Implementing this program, the City transfers its CDBG funding to the County to support programs for the homeless.
 - Program 3.1.2 directs the City to participate in regional efforts on homelessness and emergency and transitional housing. In addition to transferring CDBG funds to the County (see Program 3.1.1, above), the City provides funding to Community Services Agency (CSA) of Mountain View and Los Altos that provides various housing services and primarily serves seniors within the Los Altos community.
- Under Policy 3.2, the City amended the Zoning Ordinance for compliance with State law pertaining to emergency shelters, transitional housing, and supportive housing.
 - Programs 3.2.1 and 3.2.2 direct the City to amend the Zoning Ordinance to allow emergency shelters, transitional housing, and supportive housing consistent with State law. The City implemented this program by amending the Zoning Ordinance, although further amendments are now required for compliance with State law (e.g., Low Barrier Navigation Centers, AB 2162).

- Program 3.2.3 directs the City to amend the Zoning Ordinance to allow single-room occupancy units (SROs). The City implemented such amendments, but no SRO applications have been submitted.
- Under Policy 6.1, the City promotes services and information to help seniors maintain independence and remain in their own homes.
 - Program 6.1.2 directs the City to maintain and publicize resources for seniors, and the City prepared a handout and an informational letter to contractors and property owners on Age Friendly Design elements.
- Under Policy 6.2, the City encourages a variety of senior housing opportunities.
 - Program 6.2.1 directs the City to provide density bonus increases in the Cuesta-Lassen multi-family district of up to 38 dwelling units per acre, and the City will process these requests when received.

Although existing policies and programs have provided resources to special needs populations and resulted in more opportunities for housing that can accommodate special needs groups, limited housing has become available since 2015 for these special needs groups. Therefore, the existing programs have been substantially strengthened, and new programs added to further housing opportunities for special needs populations.

Various existing programs are recommended to be continued with some modifications to improve effectiveness based on the housing needs assessment (Appendix A), housing constraints analysis (Appendix C), and/or reflect State law or other programmatic changes since the last Housing Element adoption. Other programs, however, are recommended to be deleted, as they are addressed through the sites inventory and rezone program, may have been completed in the last Housing Element cycle, or may be better reframed as policies instead of programs. Please see Table D-1 for the analysis of existing programs.

Table D-1: Existing Housing Element Programs Review

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
Program Category 1: Preservation, Conservation, and Rehabilitation					
1.1.1 Implement voluntary code inspection program	Continue the voluntary code inspection program encompassing code compliance, rehabilitation, energy conservation, and minimum fire safety standards.	-	Community Development Department ¹	The City continues this program. Since 2015, there were only 5 substandard housing code enforcement cases.	Continue
1.1.2 Help secure funding for housing assistance programs	<p>Continue to assist in the provision of housing assistance in Los Altos for low-income households with other public agencies and private nonprofit organizations that offer rental assistance, home repairs, and first-time homebuyer assistance. To minimize overlap or duplication of services, Los Altos will undertake the following actions:</p> <p>The City will support County and nonprofit housing rehabilitation programs by providing program information to interested individuals through handouts available at City Hall, the Los Altos Senior Center, the Los Altos Library, and the Woodland Branch Library.</p> <p>The City will contact previous rehabilitation applicants when new funding becomes available and post a legal notice in the newspaper when housing rehabilitation funds become available. The City will continue to transfer their Community Development Block Grant (CDBG) funds to the County to support housing programs each year.</p>	-	Community Development Department, City Council	The City continues to transfer its CDBG funds to the County to support local housing programs. Various programs are available that the City could better promote.	Modify - expand the City's methods of providing information (e.g., City website, email, social media, etc.).

¹ The Community Development Department was changed to the Development Services Department in 2022. This reflects the Department's name at the time of the 2015 Housing Element adoption.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
1.2.1 Support rezoning from office to medium-density multifamily	Support case-by-case review of property owner-initiated rezoning from Office to Medium-Density Multifamily in the Fremont-Giffin Office District.	-	Community Development Department	No rezone applications to date. This is addressed through sites inventory and rezoning program(s).	Delete - addressed through sites inventory and rezoning program(s).
1.3.1 Enforce neighborhood residential buffering	Enforce minimum standards for buffers between residential properties and commercial uses and public/quasi-public uses. Enforcement will occur through the development permit review process as provided in the Zoning Ordinance. Buffering will include a combination of landscaping, minimum setback, or yard requirements and stepped-back building heights.	-	Community Development Department, Planning and Transportation Commission	This is addressed through the Land Use Element and Zoning Code setbacks and objective design standards.	Delete - addressed through the Land Use Element and Zoning Code setbacks and objective design standards.
1.3.2 Restrict commercial uses in residential neighborhoods	Continue to restrict commercial uses in residential neighborhoods.	-	Community Development Department	The City has continued to prohibit commercial uses in residential zones except as allowed for home occupations.	Modify - clarify that home occupations are allowed in residential zones consistent with the Zoning Code.
1.4.1 Implement zoning and design standards	Continue to implement residential zoning, development standards, and design review to ensure compatibility of housing with neighborhood character, minimum open yard space, and streets that are safe.	-	Community Development Department, Planning and Transportation Commission, City Council, Design Review Commission	The City continues to implement zoning standards and design review. Objective standards have been adopted to facilitate and streamline development review.	Modify/Merge - implement development and design standards that are objective in the review of housing developments consistent with State law. See Program 1.4.2.
1.4.2 Evaluate design review process	Regularly review and adjust, if appropriate, criteria, objectives, and procedures for design review of residential construction to be compatible in terms of bulk and mass, lot coverage, and proportion with houses in the immediate vicinity. This program will set criteria under which development must be reviewed by City staff, the Design Review Commission, and/or the Planning and Transportation Commission.	-	Community Development Department, Design Review Commission, Planning and Transportation Commission, City Council	The City made modifications in 2015 and 2015 to design review requirements. The design review process should continue to be evaluated and streamlined.	Modify - amend design review process and review bodies to streamline and remove the story pole requirement.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
1.4.3 Facilitate alternative modes of transportation in residential neighborhoods	Facilitate alternative modes of transportation in residential neighborhoods.	-	Community Development Department, Planning and Transportation Commission, City Council	The City has implemented this through the development review process. More specificity could be provided.	Modify - provide specific actions the City will undertake (e.g., fund community service organizations or other organizations to offer rides, etc.)
1.4.4 Accommodate the needs of children through design review and land use regulations, including open space, parks and recreation facilities, pathways, play yards, etc.	Accommodate the needs of children through design review and land use regulations, including open space, parks and recreation facilities, pathways, play yards, etc.	-	Community Development Department	This has been completed through the adoption of common and private open space standards for multi-family projects.	Modify - this has been completed; however, the City could incentivize creation of play areas in housing developments.
1.5.1 Review compatibility of land divisions as part of the permit review and approval process	Review compatibility of land divisions as part of the permit review and approval process.	-	Community Development Department, Planning and Transportation Commission, City Council	This is addressed through subdivision map findings for approval.	Delete - this is addressed through State required subdivision map approval process and findings.
Program Category 2: New Construction					
2.1.1 Encourage diversity of housing	Require diversity in the size of units for projects in mixed-use or multifamily zones to accommodate the varied housing needs of families, couples, and individuals. Affordable housing units proposed within projects shall reflect the mix of community housing needs.	-	Community Development Department, Planning and Transportation Commission, City Council	The City evaluates during development review. This is policy language, not a program.	Delete - reframe as a policy.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
2.1.2 Implement multifamily district development standards	Continue to implement the multifamily district development standards to ensure that the maximum densities established can be achieved and that the maximum number of units is required to be built. (See Table B-41 in Appendix B for a summary of multifamily zoning requirements.)	-	Community Development Department, Planning and Transportation Commission, City Council	The City continues to implement adopted standards.	Delete - replace with programs to remove identified constraints to housing (Appendix C).
2.1.3 Allow employee housing	The City shall amend the Zoning Ordinance to specifically allow employee housing for six or fewer residents as a permitted use in residential zoning districts, in compliance with Health and Safety Code Section 17021.5 and 17021.6.	-	Community Development Department, Planning and Transportation Commission, City Council	The City has not amended the Zoning Code to allow for employee housing given limited agricultural operations in Los Altos.	Continue
2.2.1 Provide development incentives for mixed-use projects in commercial districts	Continue to implement the affordable housing mixed-use policies developed for the Commercial Thoroughfare (CT) district, and expand development incentives to other commercial districts in the city, including CN (Commercial Neighborhood), CS (Commercial Service), CD (Commercial Downtown), CD/R-3 (Commercial Downtown/ Multiple Family), and CRS (Commercial Retail Service). Development incentives will be included for these districts that will encourage the development of affordable housing in these identified commercial areas.	-	Community Development Department, Planning and Transportation Commission, City Council	The City adopted amendments to the CT District and density bonus provisions to implement this program.	Delete - incentives through density bonus and other standards addressed through other programs.
2.3.1 Implement density bonuses	Continue to implement density bonuses and other incentives as provided by state law and the City's Zoning Ordinance.	-	Community Development Department	The City continues to review and approve density bonus and incentive requests.	Modify - amend density bonus provisions to be consistent with State law.
Program Category 3: Special Needs Housing					
3.1.1 Support efforts to fund homeless services	Consider pursuing funding from available sources for homeless services. The City will also assist community groups that provide homeless services and assist such groups in applying for funding from other agencies. The City will consider applying for grants where appropriate or will encourage/partner with local and regional nonprofit organizations that wish to apply for such grants.	-	Community Development Department, CDBG funds* (As transferred to the County and applied to the City program.)	The City continues to transfer its CDBG funds to the County to support local housing programs, including programs to support people experiencing homelessness.	Modify - reflect City funding and support of the County's homelessness services; add City promotion of these available services.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
3.1.2 Continue to participate in local and regional forums for homelessness, supportive, and transitional housing	Continue to participate in regional efforts as coordinated with other adjacent cities to address homeless and emergency and transitional housing issues and potential solutions.	-	Community Development Department, City Council, Community Services Agency	In addition to transferring its CDBG funds to the County, the City provides funding for the Community Services Agency (CSA) of Mountain View and Los Altos that provides various housing services.	Modify - expand to reflect the City's funding and support for CSA.
3.2.1 Amend the City's Zoning Ordinance to accommodate emergency shelters	<p>Amend the City's Zoning Ordinance concurrently with the adoption of this Housing Element to allow emergency shelters as a permitted use by right in the Commercial Thoroughfare (CT) district without a conditional use permit or other discretionary review and only subject to the development requirements in this zone. This district is well suited for the development of emergency shelters with its full access to public transit and underdeveloped parcels that allow higher-density housing opportunities.</p> <p>The public transit opportunities include Caltrain, the VTA Bus Service, and the VTA transit hub on Showers Drive in Mountain View. The CT district has almost 11 acres of underdeveloped parcels that will accommodate residential housing such as emergency shelters. Four key opportunity sites make up the approximately 11 acres of development potential that could generate as much as 378 housing units, not including density bonuses for affordable housing. The City will also evaluate adopting standards consistent with Government Code Section 65583(a) (4) that addresses operational and design criteria that may include:</p> <ul style="list-style-type: none"> • Lighting • On-site management • Maximum number of beds or persons to be served nightly by the facility 	-	Community Development Department	The City adopted Zoning Code amendments in 2015 that allow for emergency shelters consistent with State law.	Delete - this has been completed. A new program will address Low Barrier Navigation Centers.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
	<ul style="list-style-type: none"> Off-street parking based on demonstrated need Security during hours that the emergency shelter is in operation Allowing supportive services on-site at a level commensurate with the number of beds 				
3.2.2 Recognize the statutory requirements for transitional and supportive housing	<p>Recognize the requirement of SB 2 to explicitly allow both supportive and transitional housing types in all zones that allow residential. The definitions of transitional and supportive housing as defined in Health and Safety Code Sections 50675.2 and 50675.14. Transitional and supportive housing will be allowed as a permitted use, subject only to the same restrictions on residential uses contained in the same types of structure.</p>	-	Community Development Department	The City amended the Zoning Code in 2015 to allow transitional and supportive housing.	Modify - additional Zoning Code amendments are necessary to be consistent with current State law for transitional and supportive housing.
3.2.3 Provide incentives and amend the City's Zoning Ordinance for compliance with statutory requirements for single-room occupancy residences to address the needs of extremely low-income households	<p>AB 2634 requires cities to identify zoning to encourage and facilitate supportive housing in single-room occupancy units. The City will amend the Zoning Ordinance concurrently with the adoption of this Housing</p> <p>Element to define single-room occupancy units (SROs) and to allow SROs with a conditional use permit in commercial thoroughfare districts in the city.</p> <p>In addition, the City will review its affordable housing ordinance and other available development incentives to determine what measures can be taken to encourage the development of housing for people with extremely low incomes.</p>	-	Community Development Department	The City amended the Zoning Code in 2015 to allow SROs. No SROs have been applied for since the Zoning Code amendment. The City may consider additional measures to encourage SROs.	Modify - revise to focus on actions to encourage SROs (reduced parking, streamlined review, etc.)

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
Program Category 4: Affordability					
4.1.1 Monitor condominium conversion	Continue to implement the Condominium Conversion Ordinance to protect against the conversion or demolition of rental units. It shall require buildings in multifamily zoning districts initially built as rental units which have not been converted to condominiums to be reconstructed as rental units unless there is greater than a 5 percent vacancy rate.	-	Community Development Department	No apartments were converted to condominiums during the last cycle.	Continue
4.1.2 Conserve small houses in areas of small lot sizes	Continue to conserve the stock of small houses in areas of small lot sizes.	-	Community Development Department	The City continues to implement, but there are no specific standards.	Delete - reframe as a policy.
4.2.1 Facilitate new construction of second dwelling units	<p>Chapter 14.14 (Second Living Units in R1 Districts) of the Municipal Code allows a detached second dwelling unit to be permitted on a lot or parcel within a single-family residential district that has a minimum of the greater of 150 percent of the lot area required in the residential zoning district in which the second living unit is proposed to be located, or 15,000 square feet of lot area. A lesser lot size is required if a second unit is attached to the main residence. Findings for approval include that a public benefit will result because the proposed second living unit will be maintained as affordable for very low- and low-income households. A second living unit may be established through the conversion of existing floor space in a single-family structure, the addition to a single-family structure, conversion of a conforming accessory structure, or the construction of a new accessory structure.</p> <p>The City will continue to implement the following actions annually:</p> <ul style="list-style-type: none"> Continue to implement second dwelling unit regulations to provide increased opportunities for the development of affordable second units. Promote awareness of regulations which allow the construction of new second units consistent with City regulations through public 	-	Community Development Department	The City adopted updates to the ADU standards pursuant to State law. The City has seen an increase in ADU interest and permits.	Modify - promote ADU production through streamlined review and clear information/requirements.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
	<p>information at the Community Development Department public counter and inclusion on the City's website.</p> <ul style="list-style-type: none"> Annually review the number of second dwelling unit permits issued. Continue to require a verification and quantification procedure regarding rent and occupancy as a condition of the permit. 				
4.2.2 Study the feasibility of reducing minimum lot sizes for second living units	<p>Study the feasibility of reducing minimum lot sizes for second living units and amend, as appropriate, the Zoning Ordinance to a reduce the minimum lot size for second dwelling units.</p>	-	Community Development Department, City Council	The City adopted various amendments to ADU standards. This is no longer applicable as State law prohibits establishing a minimum lot size.	Delete - no longer applicable as State law prohibits establishing a minimum lot size.
4.3.1 Assist in the development of affordable housing	<p>If necessary for the development of affordable housing projects, and when requested by the project sponsor, consider assisting in securing funding for low- and moderate-income housing developments through one or more of the following actions:</p> <ul style="list-style-type: none"> Transfer the City's annual CDBG allocation to the County for projects that serve the Los Altos community. Provide funding to participate in a multi-jurisdictional housing finance program (such as a Mortgage Revenue Bond or Mortgage Credit Certification Program). Apply for state and federal funding on behalf of a nonprofit, under a specific program to construct affordable housing including persons with physical disabilities or developmental disabilities. 	-	Community Development Department, City Council	In addition to transferring its CDBG funds to the County, the City processes density bonus and incentive requests for projects that include affordable units.	Modify - add other financial incentives for the City to consider and offer (e.g., waiving City fees for 100% affordable housing projects).

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
4.3.2 Implement Chapter 14.28 of the Municipal Code, which defines the number of required below-market-rate (BMR) units by development size and type, and requires on larger projects (greater than 10 market-rate units) that the BMR units generally reflect the size and number of bedrooms of the market-rate units	<p>Continue to implement the City's Multi-Family Affordable Housing Ordinance (Chapter 14, Section 28), which includes a series of unit thresholds at which affordable housing units will be required. The ordinance establishes the following thresholds and requirements:</p> <ul style="list-style-type: none"> 1–4 units: Affordable housing units are not required. 5–9 units: Affordable housing units are required. In the event that the developer can demonstrate to the satisfaction of the City Council that providing affordable housing units in a project will be financially infeasible, the City Council may waive the requirement to provide affordable housing units. 10 or more units: Affordable housing units are required as follows: <ul style="list-style-type: none"> For rental units – 15% low income or 10% very low-income housing For owner units – 10% moderate-income housing <p>Chapter 14.28 also notes that unless otherwise approved by the City Council, all affordable units in a project shall be constructed concurrently with market-rate units, shall be dispersed throughout the project, and shall not be significantly distinguishable by design, construction, or materials.</p>	-	Community Development Department	In 2018, the City changed requirements to 15% for 5 to 9-unit projects; 20% low income or 15% very low income for rental projects of 10 or more units; and 15% (with the majority of units affordable to moderate income) for ownership projects of 10 or more units. Between 2015-2020, the City issued permits for 2 very low income units, 28 low income units, and 2 moderate income units.	Modify- remove specification of inclusionary amounts as those may be adjusted as needed to better meet housing objectives. Evaluate inclusionary housing requirements to improve effectiveness in meeting City objectives.
4.3.3 Consider reduced parking requirements for certain housing types and affordable housing units	<p>For affordable housing units and small housing units including senior housing, studios and SROs, the City will consider allowing just one parking space per unit.</p> <p>The City will continue to monitor the underground parking requirement to ensure this requirement is not a constraint to the production of housing or a constraint to meeting maximum densities.</p>	-	Community Development Department	The City has allowed mechanical parking lifts to facilitate underground parking for mixed-income projects.	Modify - evaluate various approaches to reduce parking requirements and amend the Zoning Code to implement.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
4.3.4 Continue to encourage maximum densities	Continue to ensure that the City is meeting maximum densities in the zones that allow multifamily housing. The City will monitor the lot coverage requirement and the height requirements. Most recently, the City removed the “stories requirement” from the commercial and multiple-family districts to allow more flexibility in development and to facilitate greater potential densities. The City also codified a maximum density development requirement, which notes that the maximum density permitted shall be constructed unless it is determined by the City Council that a less dense project would be in the best interests of the community. In addition, the City will monitor the underground parking requirements as stated in Program 4.3.3 to ensure that they do not cause a significant constraint to meeting the maximum densities required by all of Los Altos’ multiple- family zoning districts.	-	Community Development Department	The City has continued to implement this program; however, current analysis of governmental constraints documented in Appendix C.	Delete - replace with programs to remove identified constraints to housing (Appendix C).
4.3.5 Initiate an affordable housing administration contract review and renewal	Initiate a Request for Project for the contract administration of the City’s affordable housing programs including an emphasis on an appropriate contract duration, administration responsibilities, enforcement, outreach and marketing.	-	Community Development Department, City Council	The City has a contract with Alta Housing, who monitors the City’s BMR units.	Modify - update to reflect existing contract and commitment to monitor BMR units.
4.3.6 Improve the City’s BMR program priority ranking process	Review and amend, as necessary, the City’s BMR program application ranking process.	-	Community Development Department, City Council	Implemented in March 2015, when the City revised the priority list to merge Los Altos residents and those employed within the City limits as a second priority.	Delete - this program has been completed.
4.3.7 Consider a commercial development linkage fee for affordable housing	Study and explore the option of a commercial development linkage fee for affordable housing. If appropriate, consider adopting a local fee.	-	Community Development Department, City Council	Adopted a commercial development linkage fee ordinance in 2018 (Municipal Code Chapter 3.49). A fee has not yet been established.	Modify - conduct required analysis to support and adopt a commercial linkage fee.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
Program Category 5: Housing Discrimination					
5.1.1 Assist residents with housing discrimination and landlord-tenant complaints	Continue to provide a service to refer individuals to organizations or agencies who handle complaints about discrimination, landlord-tenant relations, etc. Complaints regarding discrimination will be referred to the Mid-Peninsula Citizens for Fair Housing, Santa Clara County, and other appropriate fair housing agencies. Complaints regarding landlord-tenant problems will be referred to the Los Altos Mediation Program, the County of Santa Clara Office of Consumer Affairs, or other appropriate local agencies.	-	Community Development Department	The City continues to make referrals as complaints arise. The non-profit organization Project Sentinel provides fair housing services to residents of Santa Clara County.	Modify - expand to raise awareness of services in addition to referring complaints.
Program Category 6: Senior Housing					
6.1.1 Discourage senior-only housing from converting to other uses	Discourage projects developed as senior-only projects from converting to other uses.	-	Community Development Department	The City continues to implement, but no specific standards.	Delete - reframe as a policy.
6.1.2 Assist seniors to maintain and rehabilitate their homes	Seek, maintain, and publicize a list of resources or service providers to help seniors maintain and/or rehabilitate their homes.	-	Community Development Department, Senior Commission	City staff assisted the Senior Commission on an informational letter to contractors and property owners on Age Friendly Design Elements. The City created a handout on Age Friendly Design Elements.	Modify - update (as needed) and regularly promote the Age Friendly Design Elements handout; require larger lower income developments to utilize Universal Design standards
6.1.3 Encourage conforming and contextual senior housing near transportation and services	Ensure that senior housing conforms and harmonizes with surrounding neighborhoods and encourage that it be located near transportation and services.	-	Community Development Department	The City implements Zoning Code standards for development.	Delete - reframe as a policy for promoting senior housing near transit and services.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
6.2.1 Provide senior housing density bonuses and development incentives	Provide density bonus increases in the Cuesta-Lassen multifamily district of up to 38 dwelling units per acre for projects that are senior-only. Provide expanded development incentives for senior-only projects in this district. Consider increased densities and development incentives for senior and affordable housing projects in all multifamily districts.	-	Community Development Department	The City continues to process density bonus and incentive requests.	Modify - codify the additional density bonus and incentives for senior-only projects.
6.2.2 Designate and encourage senior housing on specific well-suited sites	Identify and consider additional parcels well suited for senior housing. All PUD/SC sites were developed during the previous planning period.	-	Community Development Department	The City has continued to consider additional parcels for senior housing, and potential housing sites are identified in the sites inventory (Appendix B).	Delete - addressed through sites inventory and rezoning program.
6.2.3 Mixed-use development, including developments that contain senior and institutional housing, will be encouraged in public and quasi-public land use areas that are zoned PCF	Mixed-use development, including developments that contain senior and institutional housing, will be encouraged in public and quasi-public land use areas that are zoned PCF.	-	Community Development Department	The City has continued to consider additional parcels for housing, and potential housing sites are identified in the sites inventory (Appendix B).	Delete - addressed through sites inventory and rezoning program.
6.2.4 Senior housing with extended care facilities will be allowed in multifamily and mixed-use zoning districts	Continue to explore opportunities to promote senior housing with extended care facilities in other multifamily and mixed-use districts. This type of housing is currently allowed as a conditional use in the PCF district.	-	Community Development Department	The City has continued to consider opportunities to promote senior housing with extended care facilities in other areas.	Modify - amend Zoning Code to clearly allow senior housing under multifamily use and residential care facilities consistent with State law.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
Program Category 7: Energy Efficiency					
7.1.1 Promote energy and water conservation through education and awareness campaigns	Continue to promote residential energy and water conservation, consistent with the City's adopted Climate Action Plan, through consumer information on financial assistance and rebates for energy-efficient home improvements published by governmental agencies, nonprofit organizations, and utility companies. The City will make information available at the public counter of the Community Development Department, at the Los Altos Senior Center, through the public libraries, and through the City's newsletters. The information will also be available on the City's website, and a link to energy programs will be placed on the Los Altos Environmental Commission's website.	-	Community Development Department	City staff and the Environmental Commission continue to implement. The City is currently developing a Climate Action and Adaptation Plan (CAAP).	Continue/Update - update to reflect the CAAP effort as appropriate. Merge with other programs as noted below.
7.1.2 Participate in a Property Assessed Clean Energy (PACE) financing program	Los Altos has adopted resolutions supporting the CalFIRST Property Assessed Clean Energy (PACE) Program. By doing this, Los Altos residents may be eligible to finance any energy improvements to their homes—solar panels, water-efficient landscapes, etc.—on their property tax assessment. This allows the financing to be extended over multiple years and also allows a home to be sold with that assessment assigned to the new owner. Although CalFIRST has encountered legal challenges to providing these loans for residential purposes, other opportunities exist. The City will vet the applicability of Cal FIRST alternatives and will participate as appropriate.	-	Community Development Department	The City adopted a Resolution supporting the PACE program.	Modify - delete this program and note PACE financing in Program 7.1.1.
7.1.3 Promote the use of solar energy	This program focuses on promoting solar energy as a means to increase energy efficiency and promote green energy alternatives. As part of this program, the City will leverage and promote other state and commercial initiatives to encourage solar energy, such as grants, tax credits, and rebates, as they are implemented. (No design review of solar panels is allowed by law. Setbacks, height restrictions, etc., are already covered by the Zoning Ordinance.)	-	Community Development Department	The City continues to provide information on available programs to the public.	Modify - delete this program and merge leveraging and promoting initiatives to encourage solar energy with Program 7.1.1.

Program Name & Number	Program Description	Objectives	Responsible Party	Evaluation	Modify / Delete / Continue
7.2.1 Implement energy-efficient regulations	Continue to implement building code and zoning standards that promote energy efficiency in residential design, layout, construction, and landscaping. The City enforces energy efficiency standards of Title 24 of the California Code of Regulations (California Building Code Standards), which uses zoning requirements for lot size, building separation, yards, setbacks, landscaping, and design review to promote energy conservation in new development.	-	Community Development Department	The City continues to implement; Building Code compliance is mandatory.	Delete - Building Code compliance is mandatory.
7.2.2 Monitor and implement thresholds and statutory requirements of climate change legislation	Monitor the implementation measures of the Global Warming Solutions Act of 2006 (AB 32) and SB 375, which requires planning organizations to promote sustainable communities as part of their regional transportation plans. The City will implement the measures as guidance for thresholds and compliance methods are released by the State.	-	Community Development Department	City staff continue to implement measures, including the City's Climate Action Plan.	Continue - update to reflect the CAAP effort as appropriate.
Program Category 7: Statutory Compliance and Reporting					
8.1.1 Develop annual housing status report	Provide an annual status report to the City Council and California Department of Housing and Community Development (HCD) on the status of the General Plan housing programs and their implementation as required by state law.	-	Community Development Department	The City continues to submit Annual Progress Reports (APRs) to HCD annually.	Modify - expand to identify that reporting will also address no net loss requirements as necessary.
8.2.1 Participate in the regional housing needs determination.	Continue the regional conversation about meeting the housing needs. Actively participate in the ABAG Regional Housing Needs Determination. The City will meet with ABAG staff to provide land use, housing, employment, and other information related to the RHNA formula to ensure that the allocation accurately represents Los Altos' fair share of the region's housing needs.	-	Community Development Department	The City has continued to work with ABAG on the RHNA.	Continue.

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Appendix E: Public Participation Summaries

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LOS ALTOS HOUSING ELEMENT

Community Workshop #1

Format: Zoom Virtual Meeting | January 13, 6:30-8:00pm

The purpose of the Housing Element Update Community Workshop #1 was to provide an overview of the Housing Element process and the components of a Housing Element, share background information and preliminary findings from housing needs, and gather input from meeting participants about critical housing issues, needs and goals for housing in the City of Los Altos. Feedback received will inform the content of future outreach events and will guide the preparation of the Housing Element Update.

The community workshop was held via Zoom on Thursday, January 13, 2022 from 6:30-8:00 pm and was facilitated by City staff and the consultant team (Lisa Wise Consulting, Inc. and Plan to Place). All materials were made available and posted on the project website prior to the meeting. Approximately 60 members of the public attended the meeting. The meeting agenda is outlined below:

1. Welcome & Introductions
2. Housing Element Basics
3. FAQ's
4. Community Engagement Overview
5. Preliminary Housing Data
6. Key Planning Considerations
7. Participant Q&A
8. Small Group Discussion + Report Back
9. Closing and Next Steps

ATTENDANCE

Meeting participants: approximately 60 attendees

City Staff

- Laura Simpson – *Interim Planning Director*
- Sonia Lee – *Public Information Officer*

Consultant Team

- **Lisa Wise Consulting, Inc.** – David Bergman, Jennifer Murillo, Stefano Richichi
- **Plan to Place** – Dave Javid, Paul Kronser



LOS ALTOS HOUSING ELEMENT

WORKSHOP SUMMARY

Laura Simpson opened the meeting by welcoming attendees, introducing the team, giving an agenda overview, and conducted the demographic live poll.

The following is a summary of the results from the demographic poll that was administered at the beginning of the meeting:

Demographic Live Poll (full results in the appendix)

1. Where do you live? (select one)

- 91% live in Los Altos
- 3% live in Santa Clara County but not Los Altos
- 6% live outside of Santa Clara County

2. Where do you work? (select one)

- 31% work in Los Altos (including remote work)
- 11% do not work in Los Altos, but in Santa Clara
- 11% work outside Santa Clara
- 39% are retired
- 3% do not work or are looking for work
- 6% do not work and are not looking for work

3. Which of the following describes why you decided to attend tonight's workshop? (select all that apply)?

- 28% want to know more about the Housing Element Update process.
- 4% want to know more about obtaining housing in Los Altos
- 41% want to support more housing development in Los Altos
- 26% are concerned about more housing development in Los Altos

4. Have you participated in other Housing Element events?

- 32% yes
- 68% no

5. What is your current housing situation?

- 89% own a home
- 8% rent a home
- 3% live with family/friends (I do not own or rent)

6. What type of housing do you live in?

- 79% live in a house
- 15% live in a duplex/townhome/condo
- 3% live in an apartment
- 3% other

7. What is your age?

- 3% 19-25



LOS ALTOS HOUSING ELEMENT

- 8% 26-45
- 44% 46-64
- 44% 65-84

8. Race and Ethnicity (select all that apply)

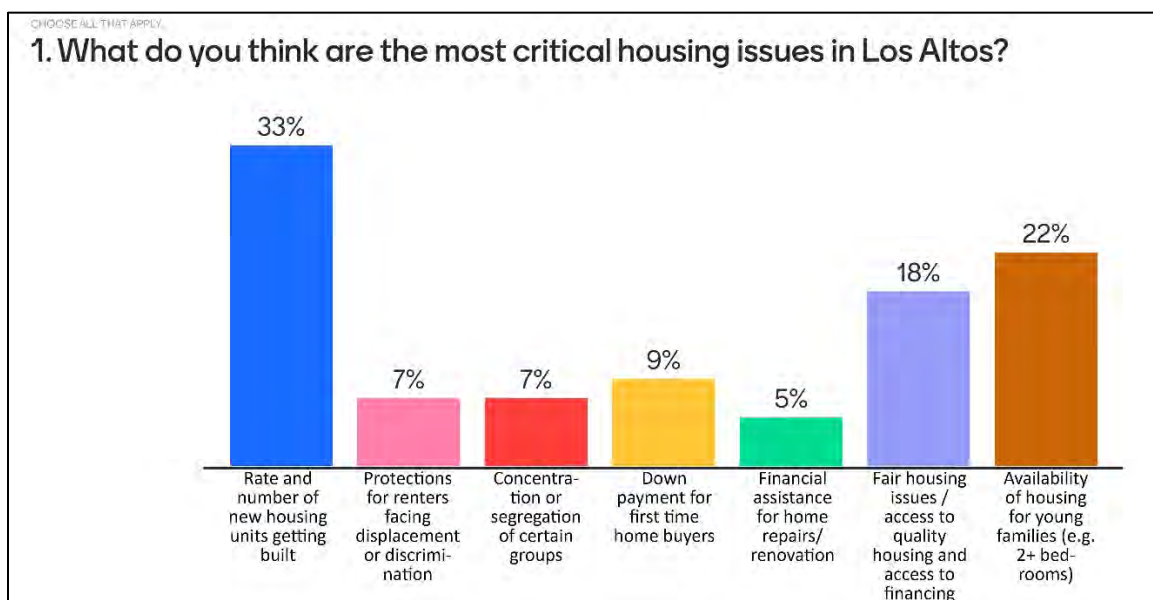
- 71% White
- 17% other
- 9% Hispanic or LatinX
- 3% Asian

9. Which bracket best describes your household income?

- 15% \$49,701 to \$82,850
- 3% \$82,851 to \$117,750
- 24% \$117,751 to \$181,550
- 58% \$181,551 or more

After the poll closed, Jennifer Murillo from Lisa Wise Consulting, Inc. (LWC) gave a presentation on the housing element process which included background and purpose, state requirements for housing elements, and the Regional Housing Needs Assessment (RHNA). The presentation also included with an overview of the community engagement process and strategy which included community input to date and upcoming activities for the public to participate in. Jennifer then provided a summary of initial findings and key planning considerations followed by an opportunity for any clarifying questions from the meeting participants through chat, which were answered by the project team. Some of the questions included clarification about the process and results of the polls. To find a list of all questions asked, please see the Appendix.

Following the presentation portion of the workshop, Dave guided workshop participants through an online live poll to gather feedback on housing in Los Altos. This provided attendees a preview of the topics to be covered in the small breakout rooms (see Appendix for the poll results).





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Prior to breaking into small groups, Dave gave an overview of the small group breakout room logistics and then opened the rooms which participants were randomly assigned. A facilitator and note taker from the project team were assigned to each breakout room.

SMALL GROUP DISCUSSION SUMMARY

The remainder of the meeting was devoted to gathering input from meeting participants through facilitated small group discussions. Feedback was recorded in three breakout rooms on a virtual whiteboard (see snapshot below) in response to the discussion prompts below. The summary below provides a high-level overview of themes that emerged from the small group discussions. The numbers in parenthesis indicate the number of breakout rooms in which the referenced comment was expressed.

3) When assessing new housing development that might be built in Los Altos in the next 8 to 10 years, what should be the City's most important considerations?	
<u>Verbal Comments Questions</u>	<u>Chat Comments Questions</u>
<ul style="list-style-type: none">• Walkability, ability to access services• Landscaping and others stops housing from being built• We shouldn't throw out all the rules regarding parking, traffic, privacy, and others. They need to be factored in and not ignored.• Be creative in maximizing housing• Focus on areas where there is transportation• Supporting ADU's and duplexes• Small town feel, low the greenery• Hope that the housing takes into consideration that people spend a lot of money to live in Los Altos• Taking that into consideration and not just those that the State needs to accommodate	<ul style="list-style-type: none">• We should remove the historic review for SB9 development.• Important: Get rid of barriers such as parking requirements, lengthy approval times (6-10 months for an ADU?), abusive requirements about historical resources• Jill-historic review is required by the state. thank goodness since too many people believe in bulldozing the past• Historic review is NOT required by the state, nor is it required by the city ordinance• Dense housing also has the benefit of using less water.• I work with clients who have

Example of notes taken on virtual whiteboard during the small group discussion



LOS ALTOS HOUSING ELEMENT



Example of Menti Poll results on virtual whiteboard during the small group discussion

Small Group Discussion Prompts

1. What do you think are the most critical housing issues in Los Altos?
2. What do you think are the housing types most needed in Los Altos?
3. When assessing new housing development that might be built in Los Altos in the next 8 to 10 years, what should be the City's most important considerations?
4. Is there anything else that you would like to share about why you are here this evening? Any questions, comments, or additional housing opportunities we should be aware of?
5. Do you have any suggestions for what groups should be reached out to, to solicit additional feedback on the Housing Element Update?



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Main Takeaways

What do you think are the most critical housing issues in Los Altos?

- The permit process for ADU's needs to be improved and expedited from its current state. (2)
- Concerns that with added housing units, there hasn't been thought into the services to support this new population growth and the impacts on surrounding residents/businesses. (2)
- Turning vacant homes throughout the City into rental units and other creative policies should be looked at to provide additional housing. (2)
- The existing zoning policies do not allow for the additional housing units needed to meet RHNA. (1)
- Affordable housing for low and middle income families is needed to support local businesses that currently commute from outside the City/County. (1)
- It is important to preserve the R1 – Single Family Zone and explore other zoning areas to add additional housing stock to meet the RHNA numbers. (1)

What do you think are the housing types most needed in Los Altos?

- Allow for a variety of dense low/middle income housing in places that are less intrusive and can accommodate you families and those who work in Los Altos. (3)
- Desire for more ADU's with a streamlined process. (1)
- Affordable multifamily housing located close to transit opportunities is highly desirable. (1)
- Senior housing is desired to accommodate the aging population. (1)

When assessing new housing development that might be built in Los Altos in the next 8 to 10 years, what should be the City's most important considerations?

- Keep the charm and quaint feel of Los Altos that many residents have moved to the area for. (2)
- Provide a mixture of affordable housing for those in the service industries including firefighters, City staff, and teachers. (2)
- Focus new housing in areas with transit options and create walkable neighborhoods with access to services. (2)
- Prioritize a housing stock that serves young families, low income, the disabled and seniors. (1)
- Make sure there is a timely entitlement process for building new housing units. (1)
- State and local programs should be created to increase affordability without building all new units. (1)

Is there anything else that you would like to share about why you are here this evening? Any questions, comments, or additional housing opportunities we should be aware of?

- The City needs to do more outreach than they are currently doing to reach in need populations that may not be captured in the current noticing.



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- Utilize the data collected to create realistic housing goals and policies that address affordable and diverse housing. (2)
- Don't compromise the quality of life in Los Altos to meet the number of housing units needed. (2)
- Plan for infrastructure and other needed improvements that come with additional housing and population growth.

Do you have any suggestions for what groups should be reached out to, to solicit additional feedback on the Housing Element Update?

- None noted.

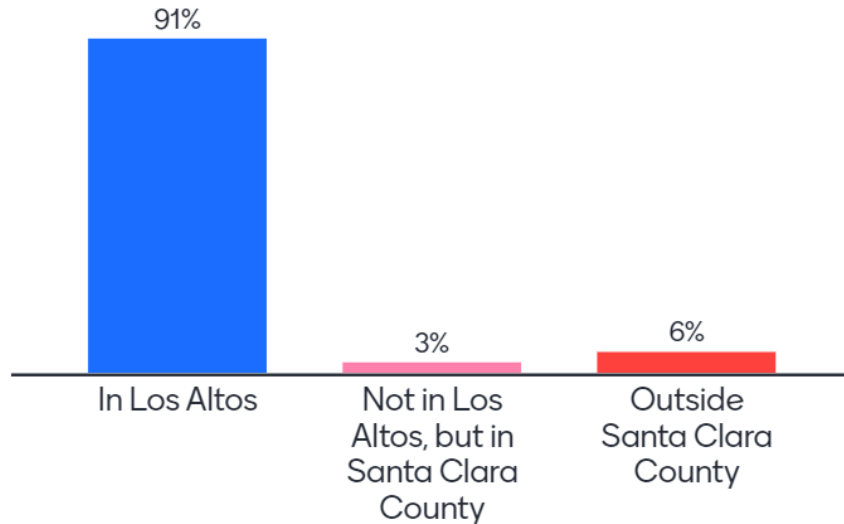


LOS ALTOS HOUSING ELEMENT

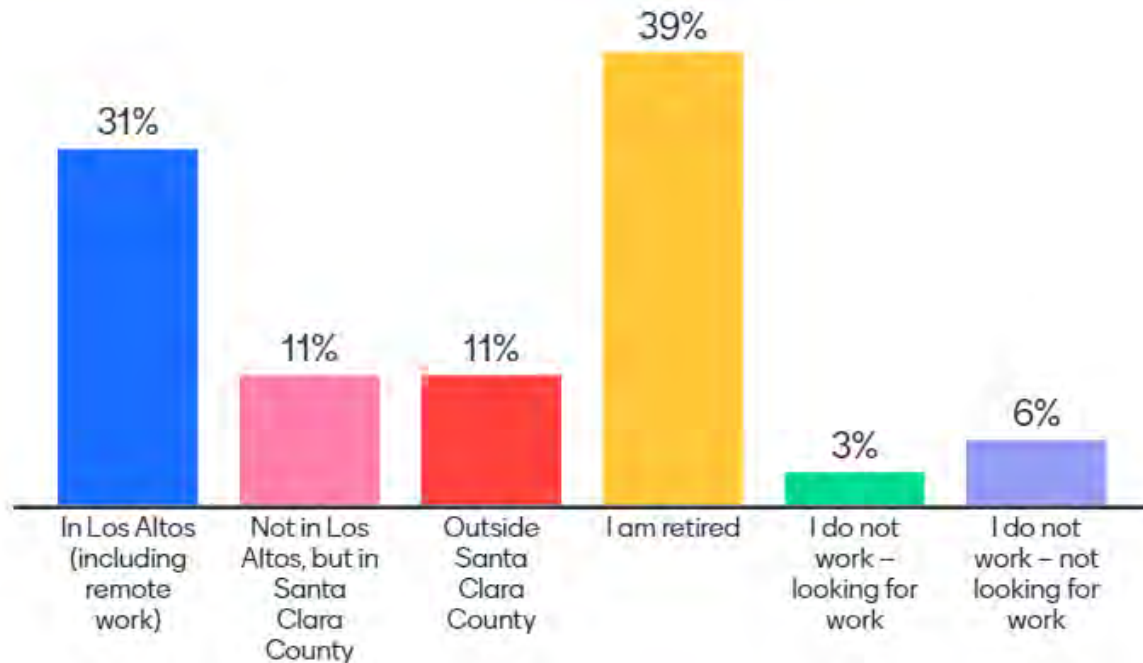
Appendix

DEMOGRAPHIC LIVE POLL RESULTS

1. Where do you live?



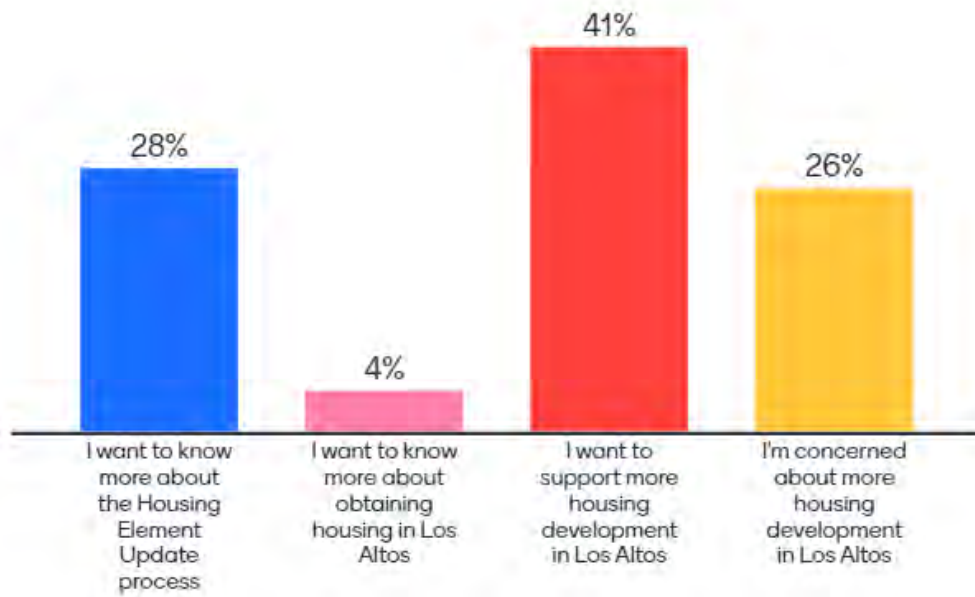
2. Where do you work?



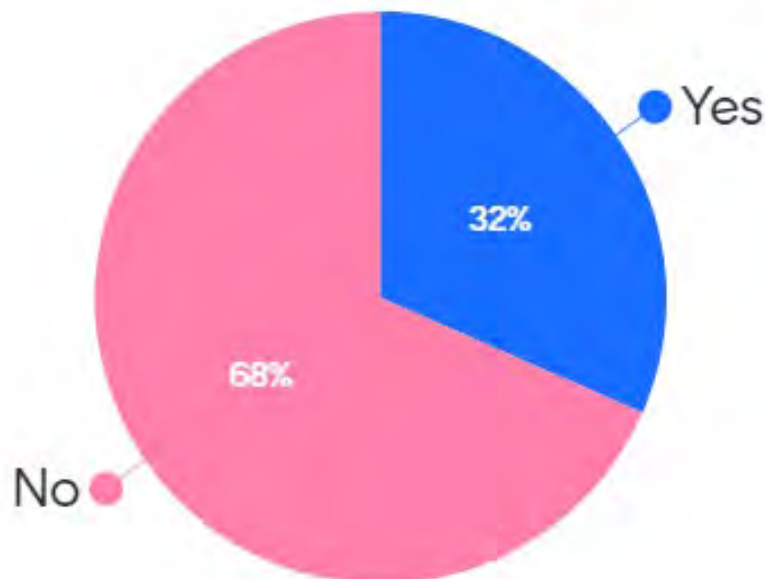


LOS ALTOS HOUSING ELEMENT

3. Which of the following describes why you decided to attend tonight's workshop? (select all that apply)



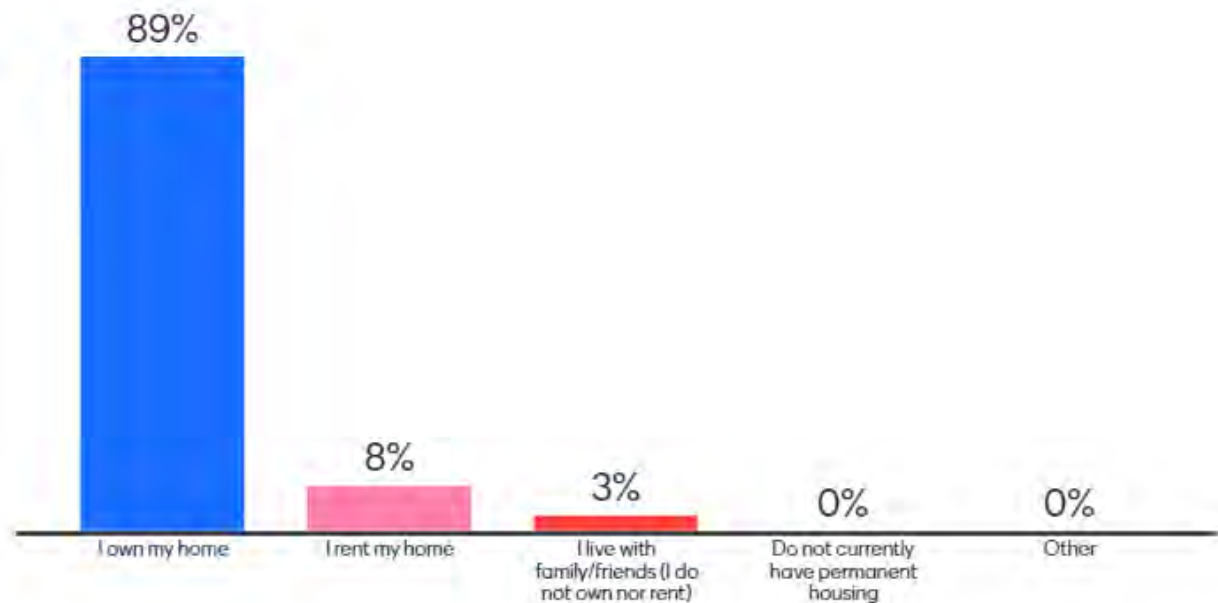
4. Have you participated in other Housing Element events?



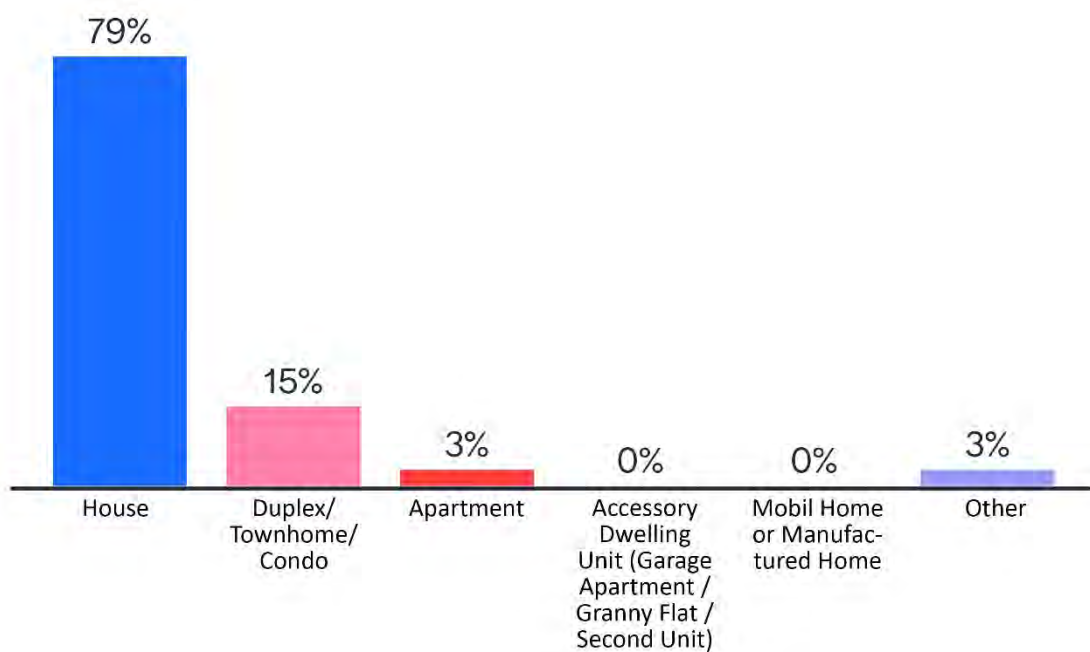


LOS ALTOS HOUSING ELEMENT

5. What is your current housing situation?



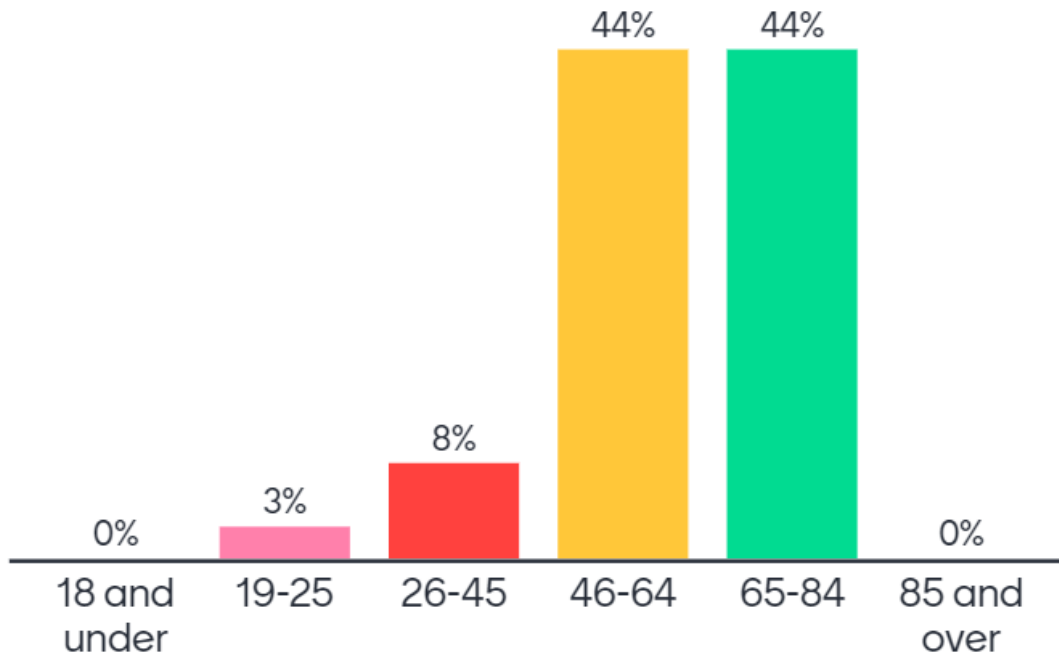
6. What type of housing do you live in?



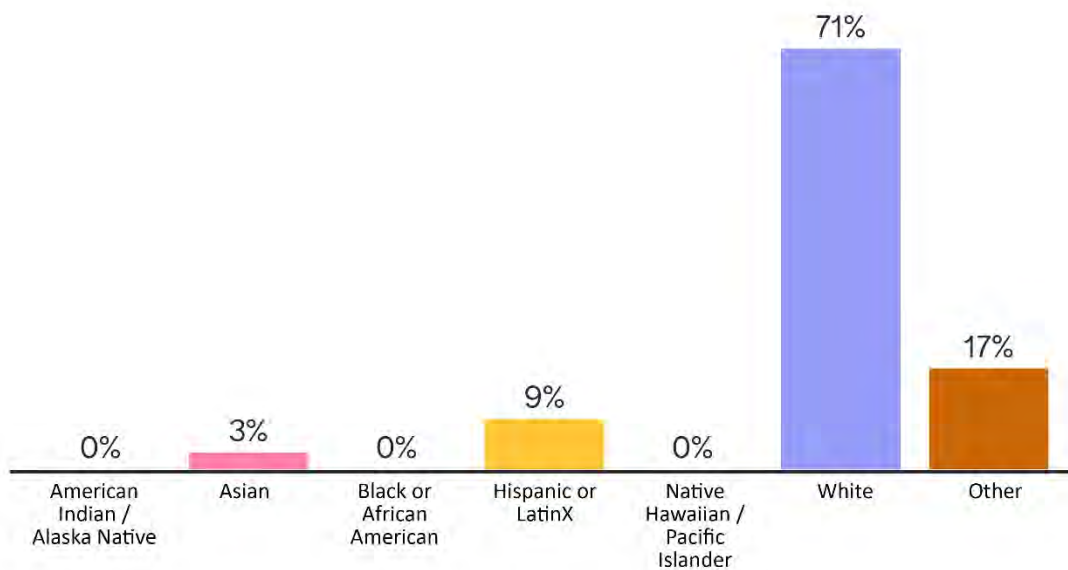


LOS ALTOS HOUSING ELEMENT

7. What is your age?



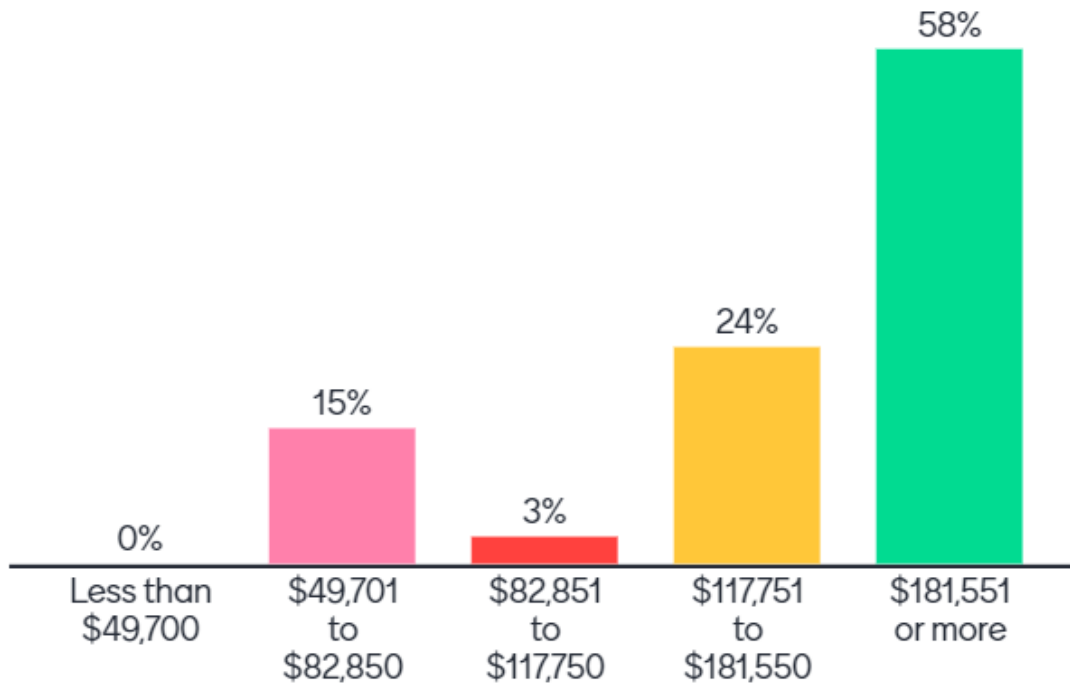
8. Race and Ethnicity





LOS ALTOS HOUSING ELEMENT

9. Which bracket best describes your household income?

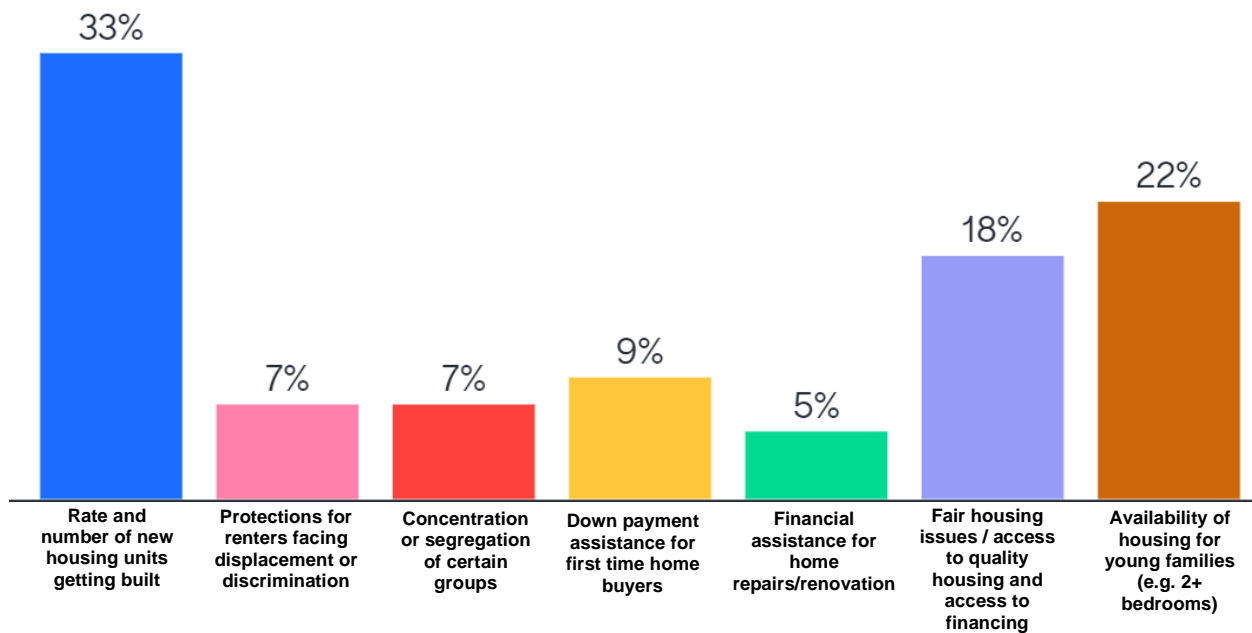




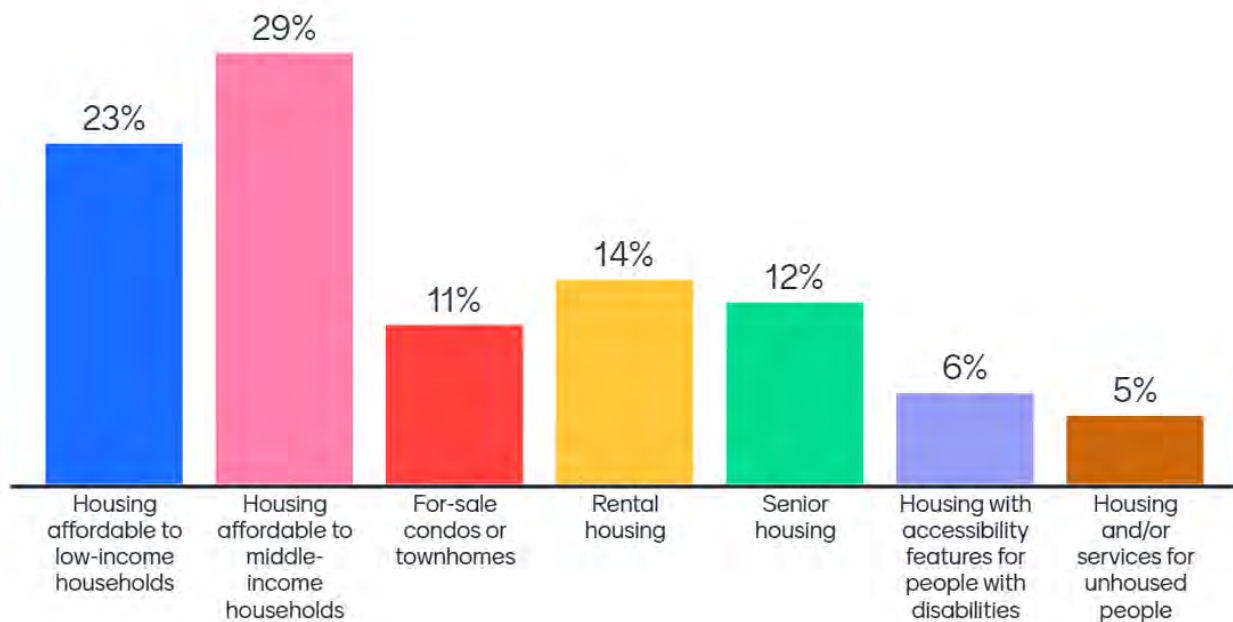
LOS ALTOS HOUSING ELEMENT

HOUSING IN LOS ALTOS LIVE POLL RESULTS

1. What do you think are the most critical housing issues in Los Altos?



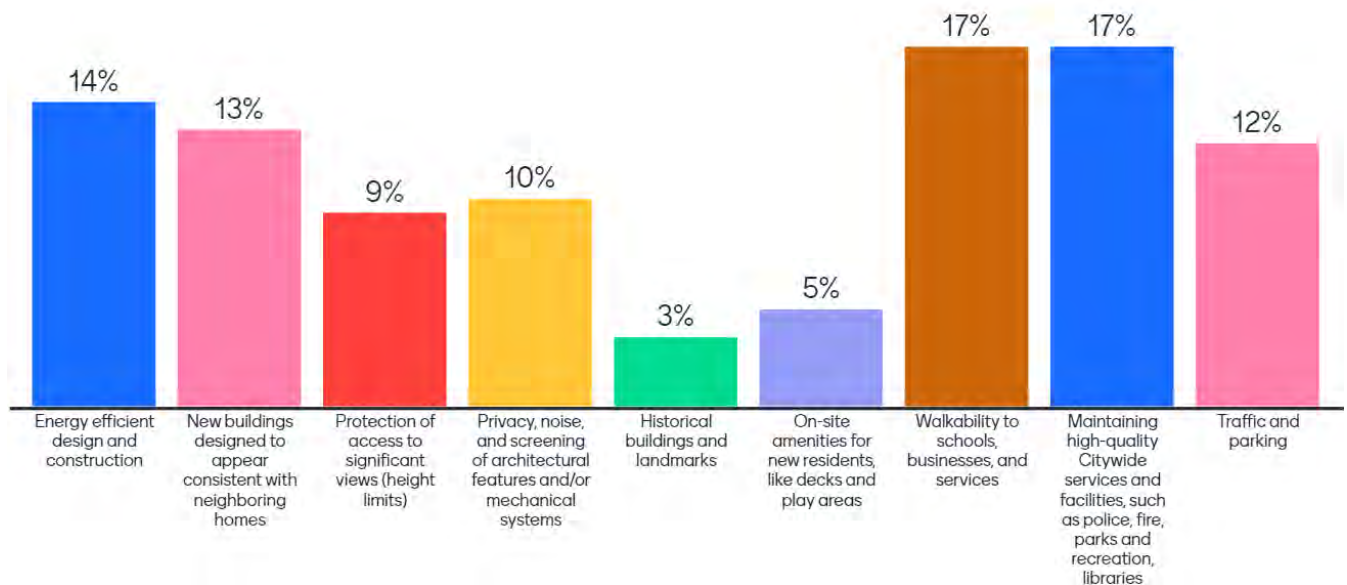
2. What do you think are the housing types most needed in Los Altos?





LOS ALTOS HOUSING ELEMENT

3. When assessing new housing that might be built in Los Altos in the next 8-10 years, what should be the City's most important consideration?



CHAT COMMENTS/QUESTIONS

- Is this the 1st Housing Element Mtg for Los Altos? Plse advise.
 - **Response:** This is the first Community Workshop. There have been some pop-ups and small group meetings already.
- Is there a problem with logging on? A friend is having trouble getting into this meeting
- Every house is a house!
- Not just single detached homes
- Salim-argue with Websters
- Is there a Middle Eastern/North African category on the race/ethnicity question? This community comprises a large proportion of Los Altos residents - important to consider for future polls
 - **Response:** In census terms these ethnicities are racially white White – A person having origins in any of the original peoples of Europe, the Middle East, or North Africa
- Will the poll results and presentation be posted online? When?
- I am so excited about this process!
- Agree Jeanine!
- Hi Julie! I just heard from Adobe Pet Hospital; they are cutting off all service after 5pm due to inability to staff!
- How many ADUs were permitted in Los Altos in 2021?
- Loved the centerfold ad for the Housing Element in the Town Crier today! Great job Bruce and the HE team!
- We need homes for all different stages of life



LOS ALTOS HOUSING ELEMENT

- I read (on the HE website I believe) about a pop up at Woodland Library but when I went there at the time announced, the library was closed and when I got home the announcement was removed from the website. What happened??
- 1/2 acre or lower income sites?
- multi-family
- Low income sites have to be half an acre or higher Because you can't afford to build an affordable building on less
- Younger families, workers, diverse cultures all increase our city's vitality and ensure we're a full-attribute City 25 years from now.
- Please explain 1/2 acre required for low income? How many units on that?
- I still don't see any explanation how this works.
- Could folks who are talking introduce themselves? There are no names on the photos
- Will housing in the middle be addressed?
- How are lower income units funded? Does the state provide funding?
- I signed up a long time ago for the newsletter/announcements from the HE website. Why have I received nothing except an announcement about tonights meeting? Why aren't the popups announced (maybe a day before)?
- I am answering many of these questions based upon the rhna requirements being imposed on los altos. it is not what I necessarily believe
- nothing about mass transit?
- or bikeability
- I understand that there is a law that dictates what HCD thinks needs to built in LA. My question is, do Los Altos residents want this growth?
- Apparently we do, Barry. Did you look at the poll results?
- Barry-I am not convinced most residents want increased growth in density and height
- we need this growth
- Anne-self selecting group. fifty people do not a city make
- Jeannie-we don't need the growth, we are forced to accept it
- I heard about some communities where churches are partnering and providing space on their properties for high density affordable housing- sounds innovative and a win-win.
- @David, @Jen, I have been on 100+ zoom meetings without any issues with audio. Most everyone knows how to use Zoom. Why did you choose to introduce a likely totally-new environment of Ring Central?
- It would be great if some of the Los Altos churches wold step up and provide housing, or even safe parking. I hope they do.
- Programs will be key. Programs, programs, programs!
- it would be great if all those supporting more affordable housing if they sell their homes to someone in need at a below market price. That would facilitate more home ownership by those who cannot afford current prices
- Some cities fine owners of ghost houses.
- Hey Jon, I did just that with my second home!!!
- Jeanine-great. wish more folks would do likewise
- I would ask the housing element to address higher density and alternative zoning/uses on church properties and possibly school properties too. Would be nice to see some creative open-minded



LOS ALTOS HOUSING ELEMENT

thoughtfulness on that. We need to get much more creative to support building more housing and the extra housing, at higher densities is important. I would like to see us be more aggressive on housing, especially below market rate housing.

- SOOO excited that Los Altos is talking about how to do this!
- I would like to see more folks from different perspective participate in future meetings
- Will presentation and notes be on the website?
- We are still incredibly high-level and vague. I would like to see two or three examples of how to achieve lower income housing
- Our breakout group had different perspectives. But in the end virtually all want more housing. That's representative of the city, I would guess. There were a lot of new faces here tonight.
- I would also like to start looking at zoning maps to discuss upzoning



LOS ALTOS HOUSING ELEMENT

Community Workshop #2

Format: Zoom Virtual Meeting | March 1, 7:00-8:30pm

The purpose of the Housing Element Update Community Workshop #2 was to provide an overview of the Sites Inventory Analysis and gather input from meeting participants about the key screening criteria, key assumptions, and policy considerations that informed the site inventory. Feedback will inform the refinement of the site inventory and will guide the preparation of the Housing Element Update.

The community workshop was held via Zoom on Tuesday, March 1 from 7-8:30 pm and was facilitated by City staff and the consultant team (Lisa Wise Consulting, Inc. and Plan to Place). All materials were made available and posted on the project website prior to the meeting. Approximately 150 households attended the meeting. The meeting agenda is outlined below:

1. Welcome & Introductions
2. Agenda & Logistics
3. Presentation on Site Analysis
4. Group Q&A
5. Overview & Opening of Breakout Rooms
6. Breakout Rooms Report Back
7. Closing and Next Steps

ATTENDANCE

Meeting participants: approximately 150 households

City Staff

- Laura Simpson – *Interim Planning Director*
- Sonia Lee – *Public Information Officer*

Consultant Team

- **Lisa Wise Consulting, Inc.** – David Bergman, Jennifer Murillo, Stefano Richichi, Olivia Salter
- **Plan to Place** – Dave Javid, Paul Kronser, Rachael Sharkland



LOS ALTOS HOUSING ELEMENT

WORKSHOP SUMMARY

Laura Simpson opened the meeting by welcoming attendees and introduced the team. Dave provided an agenda overview and conducted the demographic live poll. The following is a summary of the results from the demographic poll that was administered at the beginning of the meeting:

Demographic Live Poll (full results in the appendix)

- 1. What is your age?**
 - 2% are 18 and under
 - 2% are 25-44
 - 52% are 45-65
 - 43% are 64-84
 - 2% are 85 and over
- 2. What is the primary language spoken in your house?**
 - 97% speak English
 - 2% speak Cantonese
 - 2% speak Vietnamese
- 3. Which category best describes you?**
 - 2% identify as American Indian/Alaska Native
 - 13% identify as Asian
 - 2% identify as Black or African American
 - 6% identify as Hispanic or LatinX
 - 71% identify as White
 - 6% Other
- 4. Where do you live? (select one)**
 - 95% live in Los Altos
 - 3% live in Santa Clara County but not Los Altos
 - 2% live outside of Santa Clara County
- 5. Where do you work?**
 - 29% work in Los Altos (including remote work)
 - 28% do not work in Los Altos, but in Santa Clara
 - 6% work outside Santa Clara
 - 34% are retired
 - 2% do not work or are looking for work
 - 2% do not work and are not looking for work
- 6. If you work in Los Altos, how long is your commute?**
 - 31% travel less than 20 minutes for work
 - 6% travel 20-30 minutes for work
 - 2% travel 40-50 minutes for work
 - 39% don't work in Los Altos
 - 22% Other



LOS ALTOS HOUSING ELEMENT

7. If you live in Los Altos, what is your current housing situation?

- 97% own a home
- 2% live with family/friends (don't own or rent)
- 2% don't live in Los Altos

8. If you live in Los Altos, how long have you lived there?

- 3% have lived in Los Altos for 3-5 years
- 6% have lived in Los Altos for 6-10 years
- 89% have lived in Los Altos for 10+ years
- 2% don't live in Los Altos

9. If you live in Los Altos, what kind of housing do you live in?

- 88% live in a house
- 9% live in a duplex/townhome/condo
- 2% don't live in Los Altos
- 2% other

10. Have you participated in other Los Altos Housing Element events?

- 54% no
- 46% yes

After the poll closed, Jennifer Murillo from Lisa Wise Consulting, Inc. (LWC) gave a presentation that included a brief overview of the Housing Element, but focused primarily on the approach for the Sites Inventory Analysis. The Housing Element Overview included background, purpose, update process, and state requirements.

Jennifer then provided an explanation of the key screening criteria and assumptions that informed the sites analysis and policy considerations for providing additional housing capacity. To guide feedback, the policy considerations were divided into five topics including the Commercial Thoroughfare zone (El Camino Real), the Public and Community Facilities Zone (focused on the properties of Los Altos United Methodist Church, Los Altos Christian Schools, and vacant property at Grant Road and Fremont Avenue), the Office Administrative Zone (primarily along San Antonio Road east of downtown and on Los Altos Oaks), the Commercial Retail Sales Zone (in the downtown area focused on Main Street and State Street), and the area of the Loyola Corners Specific Plan. Each of the areas was illustrated with a map(s) and included a question that was used as a discussion prompt for the breakout rooms (see below). This was followed by an opportunity for any clarifying questions from the meeting participants through the virtual chat feature. To find a list of all the comments and questions asked, please see the Appendix.

Following the presentation portion of the workshop, Dave gave an overview of the small group breakout room logistics and then opened the rooms which participants were randomly assigned. A facilitator and note taker from the project team were assigned to each breakout room. The project website (<https://www.losaltoshousing.org/>) currently houses an online feedback form to allow members of the community that did not participate at the workshop an opportunity to provide input. These online responses will be collated and added to this summary.



LOS ALTOS HOUSING ELEMENT

MAIN ROOM CHAT SUMMARY

The summary below captures takeaways from the main room chat that was open to participants before breaking into small groups. These comments and questions do not pertain to specific discussion prompts, but have been organized into broad themes. In response to the participants' request for a complete record of the meeting chat, a transcript of all of the comments and questions from the main room that were fielded during the upfront presentation can be found in the Appendix.

Main Takeaways

Request for more information and/or clarification regarding site inventory

- Request for explanation of and interest in contesting RHNA numbers.
- Request for a spreadsheet of the site inventory with addresses and capacity.
 - Are the identified sites sufficient to meet the RHNA target?
- Request for clarification on assumptions that went into site selection and feasibility of sites being developed.
 - Is there any evidence that the churches are interested in developing housing?
 - Is Los Altos going to invoke eminent domain in order to force current businesses out?
- Request for what constitutes "substantial evidence" that the city must provide to show that non-vacant sites can be developed.
- Desire to understand how property owners and their willingness to sell impacts the site analysis.
- Confirm viability of developing housing on parking plazas.
- Confirm feasibility of alternatives to increasing parking (underground parking, shuttles to reduce VMT).

Suggestions for future workshops

- Desire to see more diverse participants, especially those that will be most affected by the proposed changed zoning (e.g. below 45, renters, young families, and professionals).
- Request for more time in the breakout rooms with fewer questions so discussion can be more in depth.
- Clearer maps so feedback can be more directed.
 - Do you realize that we can't read these zoning maps (street names illegible)?

Request for more information about BMR housing

- Clarification request for BMR requirements as they impact density bonuses and additional height.
 - When you remove caps, and assuming BMR units are included in a project, can developers add another story for a total of 4 stories?
- Concern that BMR housing is concentrated in one location (South Los Altos).



LOS ALTOS HOUSING ELEMENT

- More information about specified rental/purchase rates for very-low income units.
- Request for identification of developers that will build BMR units.
 - Please provide specifics of how 501 very-low income units will be built? What are the specified rental/purchase rates? Which identified developers might build these and where?

Advocacy for housing if coupled with other amenities, services, and infrastructure

- More information on how urban transit infrastructure, amenities, and schools will be part of the planning process.
 - Where will the new schools for new residents be located?
- Support for mixed-use buildings with commercial/ retail on the ground floor and housing above.
 - Can we convert commercial zones to mixed use?
- Support for the City to establish large-scale upzones, rather than parcel by parcel.

Opposition to increased density

- Opposition to additional height generally and its impact on the neighborhood.

Commercial Thoroughfare (CT) District

- Support for increasing density in the downtown area.

Community Facilities Zone (Including Grant Road and Fremont Avenue)

- Grant and Fremont, northeast corner, would be better served by an open space and a bike lane for bicyclists to get them away from the commuter Fremont/Grant road traffic.
- Concern that developing housing at Grant and Fremont will change neighborhood character, will cause more traffic congestion and is isolated from services.
 - Why are we considering the Grant/Fremont and the Magdalena churches, and other areas, which will just contribute to more traffic and disrupt existing neighborhoods?

Loyola Corner Specific Plan (LCSP)

- Concern for developing LCSP because height and traffic may disrupt existing character.
 - How will parking be accommodated at LCSP?
- Support for more housing and services at LCSP.



LOS ALTOS HOUSING ELEMENT

SMALL GROUP DISCUSSION SUMMARY

The remainder of the meeting was devoted to gathering input from meeting participants through facilitated small group discussions. Feedback was recorded in four breakout rooms on a virtual whiteboard (see snapshot below) in response to the discussion prompts below. The summary below provides a high-level overview of themes that emerged from the small group discussions. The numbers in parentheses indicate the number of breakout rooms in which the referenced comment was expressed. A full transcript of all of the chat comments from each breakout room can be found in the Appendix.

1) ALLOW HIGHER DENSITY IN THE COMMERCIAL THOROUGHFARE (CT) DISTRICT?

<u>Verbal Comments Questions</u>	<u>Chat Comments Questions</u>
<ul style="list-style-type: none">• There were a couple sites off of Foothill and LCSP sites; roughly where are sites identified? Are all sites off of Foothill at LCSP? If we are concentrating vs. dispersing development is important to know.• When you have enough BMR units developers can add an additional story, did you estimates include this?• El Camino makes a lot of sense for BMR and other units because close to transit, good for young people• El Camino makes the most sense of proposed sites.• Along Foothill I am unclear if a site has been identified like a supermarket or other shopping area; what conversations have been had so far with owners of those properties?• When site has been identified to what extent will building standards that are in harmony with surroundings be maintained? I have a concern for S. Los Altos there are a high concentration of lower cost units; how will the likelihood of aesthetic erosion be addressed, which may happen when a developer is trying to save on cost? What kind of zoning will be put in place to prevent the degrading the neighborhood?• It would be fair for the whole town to distribute the lower cost units across the town.• Talking about El Camino: we don't have buffer zoning so, is there a discussion of creating smaller apartment buildings to buffer SFH from high rises along El Camino?• Will RHNA ever target the "missing middle."• Reiterate that there is a risk with the approach City has taken, we aren't blaming the City, but if they end up clustering BMR housing, and the design is in conflict with existing neighborhood, will degrade. Spread BMR units across City.	<ul style="list-style-type: none">• I agree with both Abby and Elizabeth that height on El Camino, if too high, will block light and definitely need a buffer zone to the nearby single story houses.• I heard, secondhand, that Biden said the country needs 3.8 million new homes. CA is demanding 3.5 million new homes. So, CA requirements seem way out of line if these figures are true.

Example of notes taken on virtual whiteboard during the small group discussion



LOS ALTOS HOUSING ELEMENT

Small Group Discussion Prompts

1. *Allow higher density in the Commercial Thoroughfare (CT) District?*
2. *Allow residential uses on certain Public and Community Facilities (PCF) zoned parcels?*
3. *Allow residential uses in the Office Administrative (OA) District?*
4. *Establish a minimum density and allow 3 stories (or 100% residential uses) in the Commercial Retail Sales (CRS) District?*
5. *Remove the density cap and allow 3 stories (or 100% residential uses) in the Loyola Corners Specific Plan (LCSP)?*

Main Takeaways

General (not in response to a specific question)

- More information on the implications of CA state laws (SB9, SSB10, SB35) on Los Altos, and how Los Altos will meet the state's requirements for substantive evidence that a parcel can be redeveloped. (4)
- Request for more specific and clear information on site inventory (e.g. addresses with proposed capacity). (3)
- Clarification request for BMR requirements. (4)
- Clarification needed for this discussion to differentiate between height, stories, density, and what 'multifamily' means and looks like. (4)
- Concern that high density will negatively impact current residents' neighborhood aesthetics and real estate investment. (4)
- Concern that BMR housing will be concentrated in certain areas creating "ghettos," aesthetically poor housing, and/or places that reflect isolation of persons that live in affordable housing. (3)
- Concentrate density where it's already commercially viable, eg. large parcels, or parcels that can be aggregated and are near transit and amenities. (4)
- Up zoning in the El Camino area to increase density is appropriate. (4)
- How is school capacity being taken into account? (3)

Allow Higher Density in the Commercial Thoroughfare (CT) District?

- Density and height should be concentrated along El Camino commercial thoroughfare because it is near transit and services. (4)
- Request to include buffer zoning to mitigate impact of height on El Camino on surrounding SFH neighborhoods. (2)
- Desire to see a traffic study on El Camino that accommodates increased density. (3)
- Request for more information about density bonus as it relates to BMR housing and which developers are interested in building units with presumably these deed-restricted rents. (2)
- Request to include open space near San Antonio in the site inventory. (1)



LOS ALTOS HOUSING ELEMENT

Allow residential uses on certain Public and Community Facilities (PCF) zoned parcels?

- More information about the Fremont and Grant parcel needed to understand what appropriate density would be, whether services could be added to this area, and how traffic would be accommodated. (4)
- No high density on Fremont, may negatively impact existing neighborhood ambiance and kids walk and bike along the street to and from schools. (2)
- Request for more information about how housing would be built on church property and why these sites were selected, and whether loss of churches might have a negative impact on the community. (2)
- Concern that these properties are isolated and not near amenities. (2)
- Support for more housing along Grant and Fremont. (2)

Allow residential uses in the office administrative (OA) district?

- Rancho is a historic structure and serves as a central location for various amenities, don't remove this resource. (3)
- South San Antonio road has small lots that directly impact single family homes, don't increase density here. (2)
- San Antonio is a good place for housing because it is near transit; commercial on the ground floor and housing above would be appropriate. (3)

Establish a minimum density and allow 3 stories (or 100% residential uses) in the Commercial Retail Sales (CRS) District?

- Support increased density here as long as parking is considered. (1)
- Consider building on top of existing parking garages or on parking plazas. (3)
- Clarification on the height implication of 3 stories (34 or 38', does this include retail etc.). (1)
- Request for a more creative and inclusive approach to neighborhood planning with multiple kinds of housing. (1)
- Concern about design standards and setbacks. (1)

Remove the density cap and allow 3 stories (or 100% residential used) in the Loyola Corners Specific Plan (LCSP)?

- Consider a tiered approach to mitigate height. (2)
- We have already spent time on this specific plan as a community, why is this being re-opened? (2)
- Yes, to 3 stories here. (3)
- No to 3 stories here, concern about impact on aesthetics and privacy. (3)
- In favor of building on parking lots. (1)



LOS ALTOS

HOUSING ELEMENT

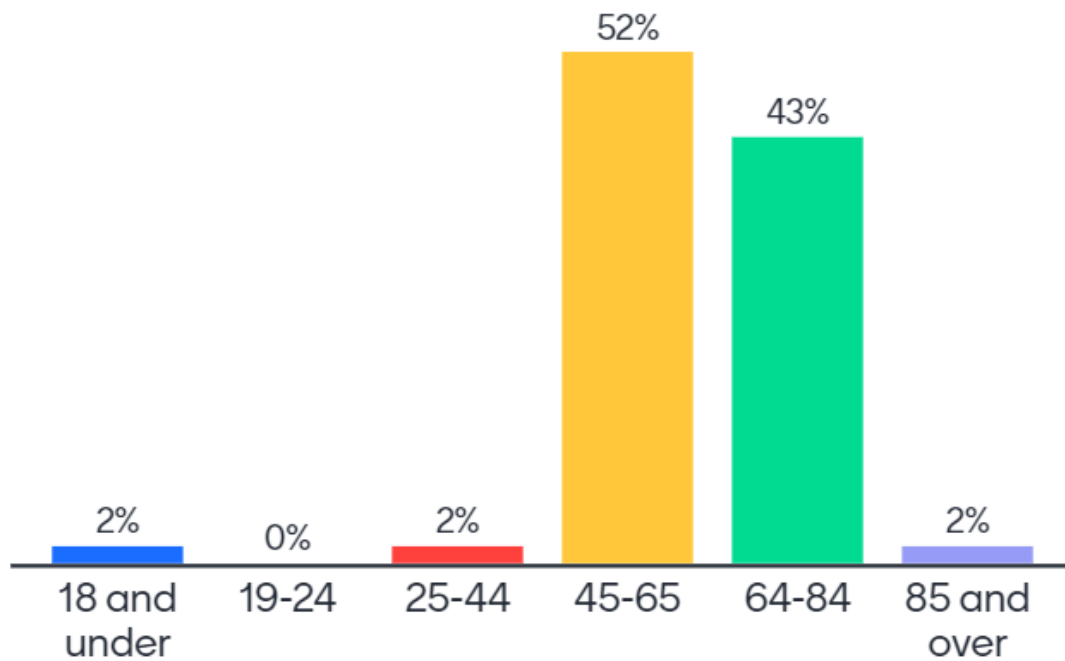
- No high density on Main or First, unless design standards include setbacks to improve the pedestrian experience. (1)
- Concern about intersection and bridge over expressway. (1)



Appendix

DEMOGRAPHIC LIVE POLL RESULTS

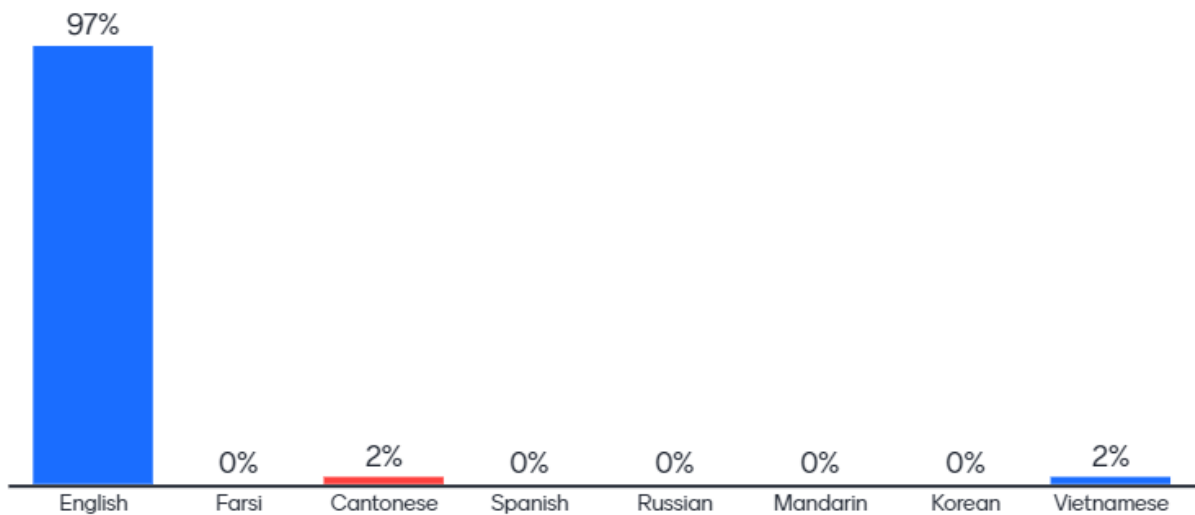
1. What is your age?



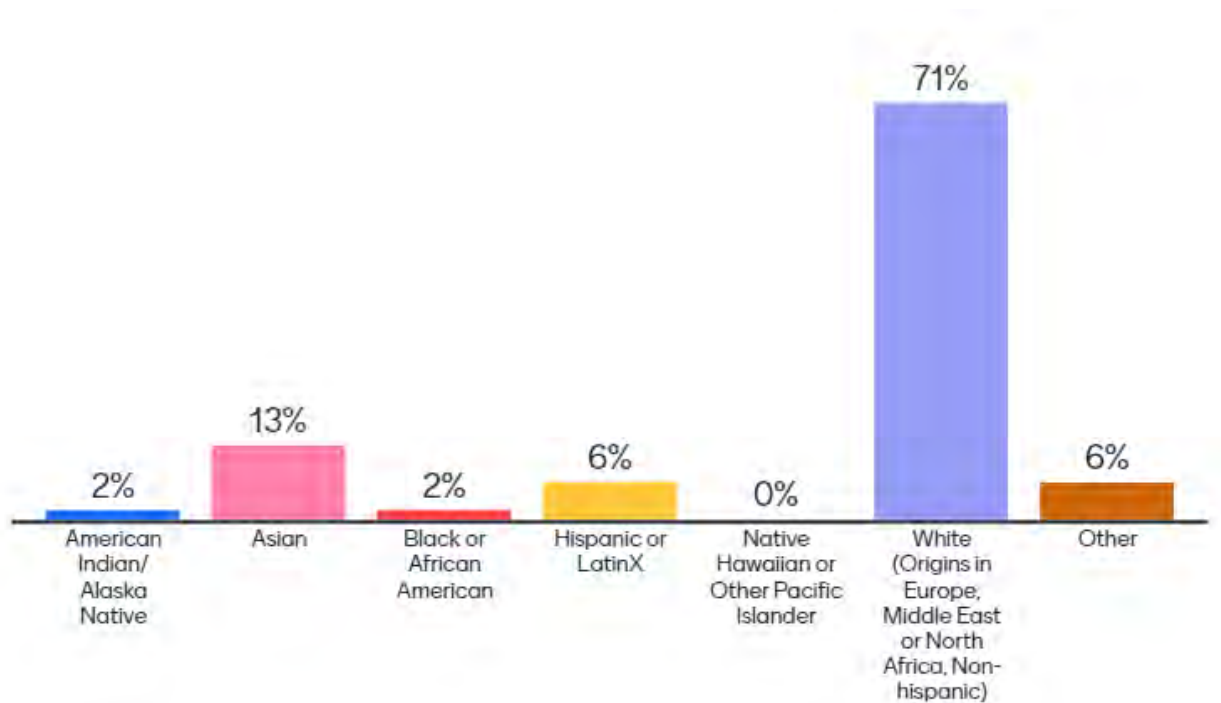


LOS ALTOS HOUSING ELEMENT

2. What is the primary language spoken in your house (Choose all that apply)?



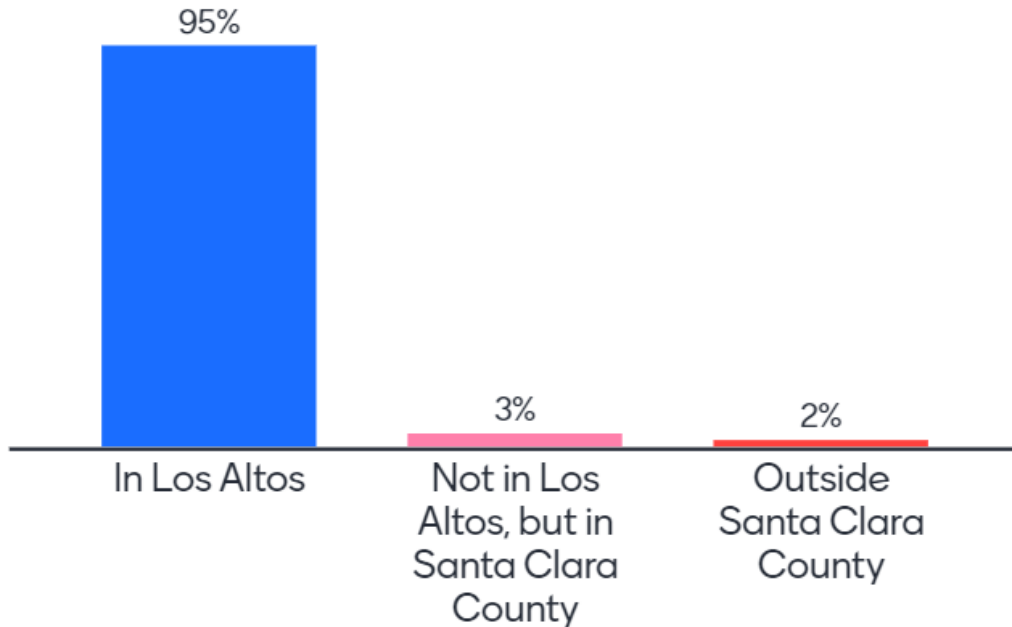
3. Which category best describes you?



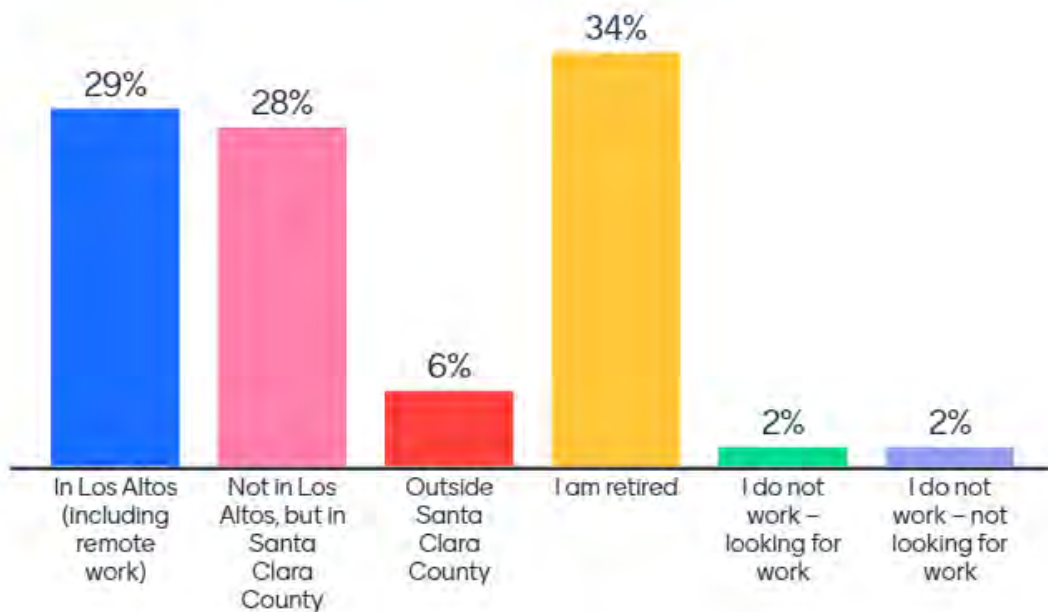


LOS ALTOS HOUSING ELEMENT

4. Where do you live?



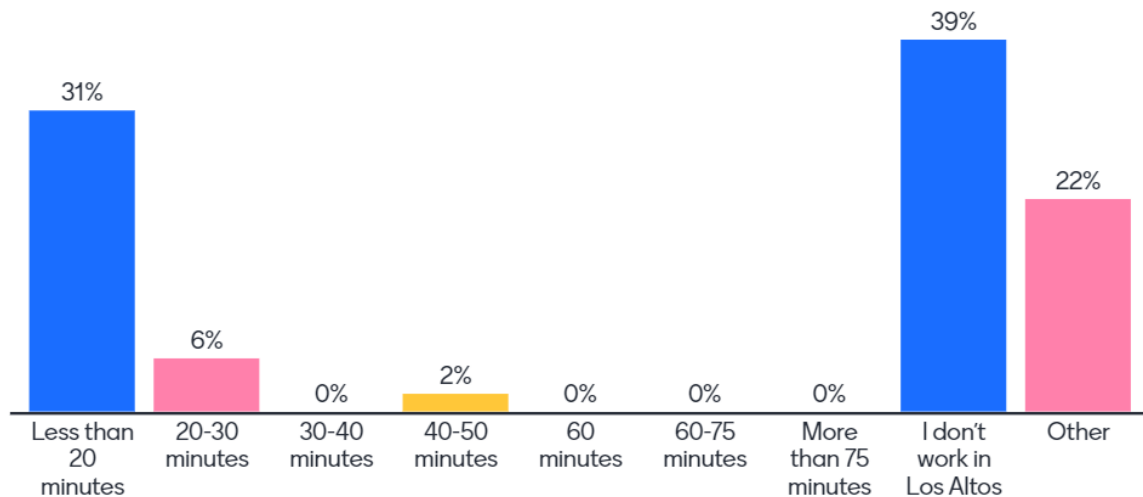
5. Where do you work?



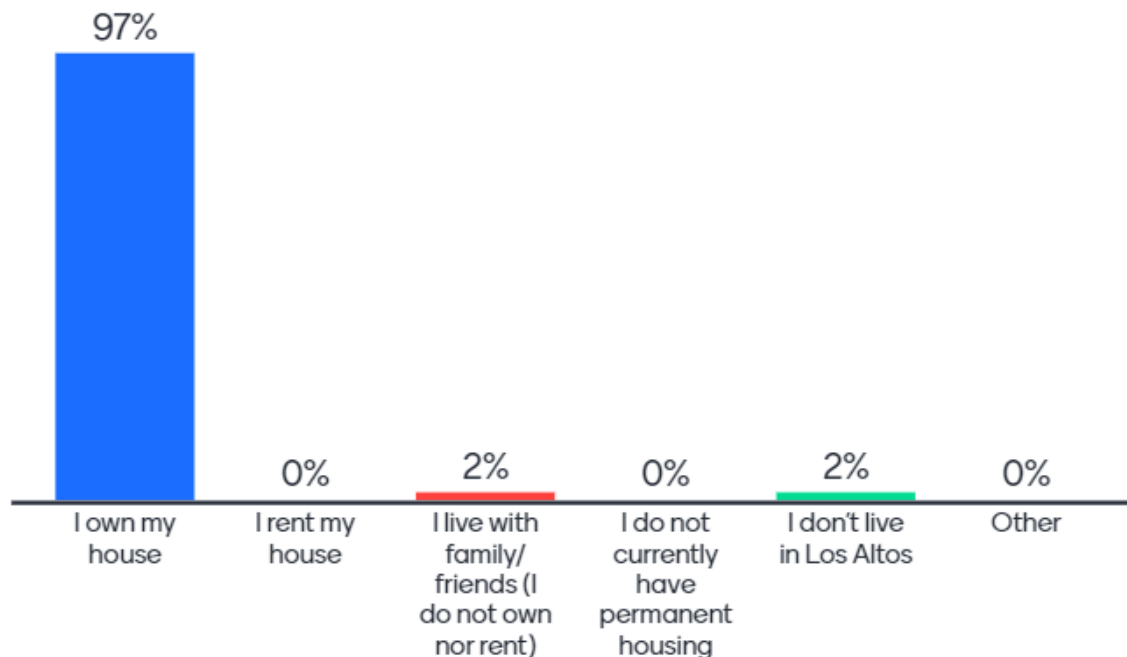


LOS ALTOS HOUSING ELEMENT

6. If you work in Los Altos, how long is your commute?



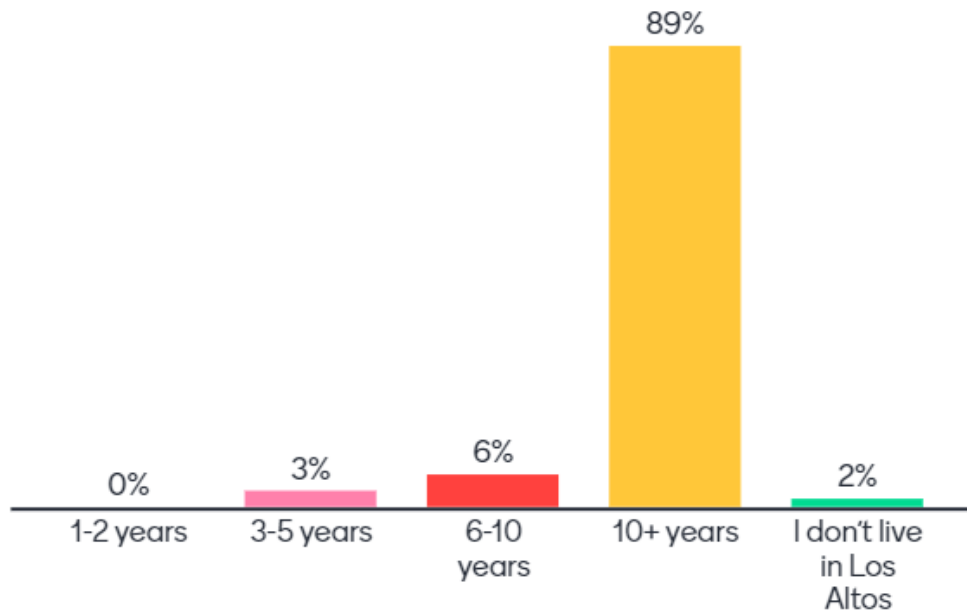
7. If you live in Los Altos, what is your current housing situation?



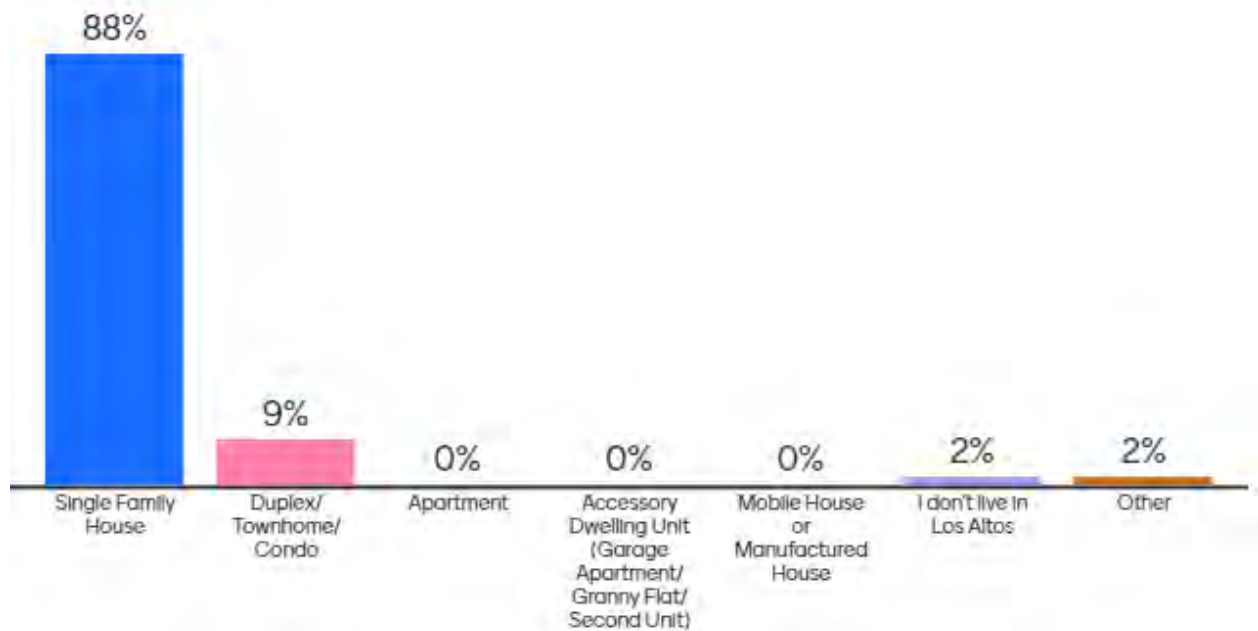


LOS ALTOS HOUSING ELEMENT

8. If you live in Los Altos, how long have you lived there?



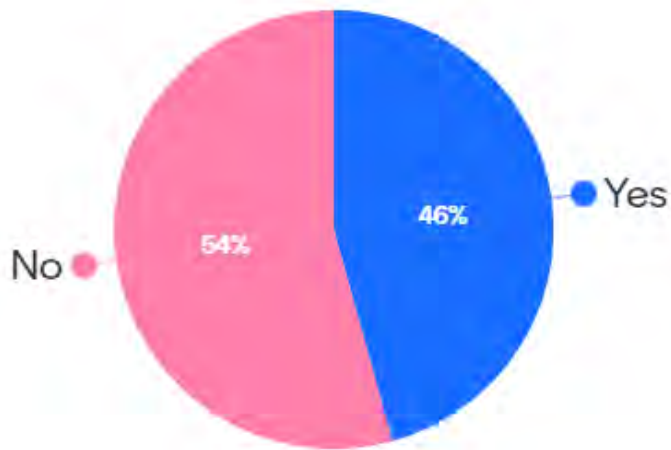
9. If you live in Los Altos, what kind of housing do you live in?





LOS ALTOS HOUSING ELEMENT

10. Have you participated in other Los Altos Housing Element events?





LOS ALTOS HOUSING ELEMENT

TRANSCRIPT OF ALL CHAT COMMENTS

MAIN ROOM CHAT COMMENTS

Can we see the images of attendees while we wait?
What state law is mandating this need for more housing?
Why is English “as expected” the primary language spoken in the homes of L A?
Will the answers to these questions be summarized and distributed?
The most important thing we need tonight is a spreadsheet of the site inventory, even if preliminary, so your community can do independent analysis of whether or not you are meeting the HCD criteria to create a feasible HE. We don't want the state to reject our HE, even at the 1st pass.
I agree with Jeanine. We need to know the preliminary sites, and how many homes are expected out of each site
Outreach has been pretty broad... glad we want beyond the TC!
The slides identify sites and a range of numbers of possible new housing (of each type), but there is no table that summarizes the totals. I think we'll first see that with the Draft Housing Element.
If we can't get a legal, feasible housing element, we will be in for lots of legal fees and perhaps lose any local control
How are you talking about numbers, then, if you don't know what they are? How do you know the preliminary sites are enough?
Since we have no vacant sites of material import, we need to see upzoning everywhere. Upzoning does not mean automatic development. But it does show the state commitment to housing opportunity.
Presentation states " Over 80% of RHNA estimated to be accommodated through existing zoning and ADU's and pipeline projects" Would like to see how consultants arrived to this conclusion/Spreadsheet and Assumptions made (i.e City spoke with property owners that are willing to sell or develop their parcel). Thanks.
Curtis, agree, but we need that spreadsheet sooner.
Who set our RHNA and the percentages, and is there any ability to change it?
MJ Loptin: Every city that has tried to lower their RHNA has failed.
Right, Mircea. If the city thinks 80% of RHNA will be accommodated by existing zoning, then why are we not developing at 80% of our required rate, even for market rate housing



LOS ALTOS HOUSING ELEMENT

What participant Mircea seeks, as do many of us, is the "substantive evidence" the city must provide to show that that non-vacant sites can actually be developed.

because Anne, it is developers who develop properties, not the city

"Substantial evidence"

That 80% number is absurd unless eminent domain will be applied to all strip malls and churches in town.

MJ: Los Altos and many cities appealed to change their allocation and lost that ask. These are our final numbers.

But the exact percentages for the different RHNA categories can be adjusted? Some of those would be quite challenging here

MJ Lopatin: This is all challenging, but together we can rise to the challenge and house the people who work here.

I believe even parking plazas re also considered non-vacant.

MJ: no adjustment of that allocation either, and I agree.

Jon, it is the city, not the developers, who zones at a density that is feasible, or does not. If the city doesn't zone for enough housing, then the site will not be developed. See the Village Court for an example.

These RHNA numbers need to be challenged. No scientific formula but everyone just seems to accept them. ABAG has a committee made up of local officials, staff and stakeholders. Stakeholders meaning people who have a vested interest.

the parking lots are considered non vacant because cars really do park there and merchants downtown depend upon people coming downtown

There are 4 maps that show where the city is planning, at this point, to locate the RHNA + buffer units. North, North Central, South Central and South. The types of units by income are color coded. Why are the vast majority of low income RHNA units assigned to South Central and South Los Altos - both sections considered South Los Altos. Low Income and Moderate Income housing units should be distributed equally throughout Los Altos.

https://static1.squarespace.com/static/612fc0231c3b5b71bdaee404/t/621953fd6ed5e5671259095b/1645827079609/LWC_LosAltos_HEU_Wkshp2_PPT_Final_022522_w_maps.pdf

The maps are in this link.

As far as I reviewed on what was presented to date is a wishful thinking by hired consultants. Presentation with no backing/data. How would you know how many ADU's will build through 2031? Last 5 years average?/Extrapolation etc. How about how many condominiums projects



LOS ALTOS HOUSING ELEMENT

are upcoming besides what is in a current building-construction phase? Have they talked to property owners and have commitments otherwise is all a big "estimate".

challenging the numbers at this point, based on the bundle of legal precedent that such efforts are guaranteed failures, is a fool's follow. Let's spend our calories solving the housing problem. We don't need lawsuits and loss of local control where developers come in with license to build what they want. Just look at what happened to us with 40Main!

it is a little disappointing that we do not have more 45 and younger and less than 10 participating in this workshop

we have few under 45 participating because most homeowners are older. and young folks, by and large, don't see the value in participating in this process. my kids don't see how they will be able to buy a house anywhere, much less los altos

I agree Freddie

Potential site 61 has significant environmental issues that I think should disqualify it as a potential site at this time. The site has an identified riparian stream flowing into a stormwater detention basin with two dams that prevent flooding of downstream residential areas. It appears that this has not been properly evaluated. This is known as 2100 Woods Lane

Seas of asphalt for parking are a blight, climate-negative, and a waste of space. Put the parking in puzzlers or underground. Make Los Altos more walkable and use shuttles.

I agree that the Woods Lane site is not a good one for housing.

Agree with Freddie

Instead the city could use the large property it owns at the corner of Green Oak Lane and Bendigo Dr

and Jeanine, who will pay for the parking that needs to be built-will you, will the city, cost is 100K per underground space

Agree that we have WAY too much parking downtown and need more green space and mixed use housing, including on existing parcels zoned for commercial only (along San Antonio near 1st)

The people who use the parking should pay for it, that is a great way to disincentivize

way too much parking downtown? yes, right now, but when things go back to a more normal pace, I don't think so

Not everyone can ride a bike!

Elaine-they do-its called parking permits

Jon, we have to move our city forward.



LOS ALTOS HOUSING ELEMENT

The city needs to either commit to putting housing on the parking plazas (and this would be legally binding) or remove them from the sites inventory

Jeanine-that is rhetoric and nonsense. I am asking pragmatic questions and you talk moving forward???

Jeanine - perhaps not everyone agrees about what constitutes "forward."

The statement that CT/El Camino Real will accommodate properties on El Camino is not correct. The properties identified on the virtual map are not happening/development potential. Those owners are not selling. PAMF specifically.

We need to see the formula that says we need this much housing based people working remotely. We don't have the schools to accommodate this housing.

we are not the first city to do this. If other small-medium cities can do it, why can't we?

Do the Magdalena churches plan on leaving?

we are going to ban religious services so we can get more housing :)

because it's not what we want for our city?

I hope not

Is there any evidence that either the Methodist church or Bridges have any interest at all in developing housing? I hope they are interested, but when Los Altos Affordable Housing Alliance inquired, they said they were not

Moving forward means preparing our city for the next generations. We 60plus year olds need to think about how damaging to our community it is to be missing two generations behind us in terms of our demographics. The city will lose its vibrancy, its sustainability, and it self-sufficiency for lack of revenue.

Where do you expect cars to be parked near the proposed Loyola Corners development? There is no public transit, so at least 2 cars will be needed for each unit. Also, is Los Altos going to invoke eminent domain in order to force current businesses out?

I was wondering that as well. That's our church

Exactly. City needs to confirm they spoke with the churches.

No eminent domain. That is not how it works.

The housing has to go somewhere. Most likely large undeveloped properties. Wherever there are large spans of asphalt that is underutilized.

Millenials are moving into my neighborhood. They want bigger houses and yards.



LOS ALTOS HOUSING ELEMENT

Downtown needs to be preserved.

It is paramount the city provide "substantive evidence" of feasibility: talk to parcel owners, offer incentives, look at existing leases, [etc.as](#)

Millennials who are moving into your neighborhood want what is in your neighborhood, obviously, but that doesn't mean they represent what other millennials want

Jeanine-people do move here, typically they have lots more money than the poor folks who currently live here, myself included. los altos was not my first house purchase-it took decades for me to afford this town. there is no free lunch

Sandy: The parking can go underground and many of the housing units will be studios and one bedrooms so one slab of asphalt per unit is sufficient

Are we considering a lot of this development in the downtown triangle? Increasing density there, where it is close to downtown services and transit - and not backing up against residences - seems a win for the town meeting our RHNA numbers and the downtown businesses having more customers. Why are we considering the Grant/Fremont and the Magdalena churches, and other areas, which will just contribute to more traffic and disrupt existing neighborhoods?

In the CRS zone, the property next door to our Legion Hall, 347 1st Street is planning a 5 story building. (corner of 1st and Whitney). I don't understand how the housing element suggests 3 stories. Is this a reduction from current zoning?

El Rancho Shopping Center needs to be preserve

Or turned into BCS new campus

State and Main are the heart of what is Los Altos the village. Any intensified unit capacity should be at the perimeter not in the core

Loyola Corners near my house is severely in need of a makeover.

When you talk about removing caps, then developers get to add another story beyond the 3 stories if they have enough BMR without any approval, so are you including those 4 stories in your estimates, or just the new 3 story limit you are proposing

Loyola Corners, near my house, needs to be updated, and three or four stories with first floor retail would be great

The Rancho shopping center and downtown will remain, just small parts of them will have people living there.

Where will the new schools for all of these new residents be located?



LOS ALTOS HOUSING ELEMENT

Jon, yes, the very wealthy millennials can move here. But we need a middle class and we need to house workers. It's the right thing to do by climate action. We need to think of urban planning and a wholistic view. Not to protect fiefdoms.

So as she is saying it's capacity not proposed developments

The "candidate parcels" are not correct. Those owners cannot sell they are locked in with the buildings to the left and right on a parking sharing agreement. Not happening.

Yes!!! Anne. What a great development that would be

Thank you pbressack. I should have stated that I meant the downtown periphery, not the triangle.

The city is not going to develop the parking plazas and should not pretend they will

No height increase please, stop trying to destroy Los Alto's charm, these tall building are ruining it and making it look like a ugly mess.

I do not agree that 4 stories in Loyola Corners would be good. We just went through all this for the Special plan in 2017. Our current 2 stories will automatically become 3 stories with BMRs

These maps are not that helpful. Just feedback, not meant to be critical.

We have to put the housing somewhere. We need to allow for 1958 homes. Where do you propose they go?

Another tactic that needs to change: these patchwork upzones are counterproductive. The city must establish large-scale upzones. For example, make the San Antonio proposed area a large mixed use zone, not parcel by parcel. All of downtown should be zoned for mixed use.

Three stories is not what most people want in Loyola corners. We are not Palo Alto.

Agree Jeanine

Calling this 'conservative' is, well, something

What happens to the stores like Luckys that are developed? Do we order from Amazon for groceries?

From Pat: Do you realize that we can't tell much of anything from those zoning maps? We can't see what's there now, can't see the street names. Meaningless -- and yet you want feedback.

well those who live off of San Antonio respectfully disagree-it is our backyard and sideyard. if you want more housing, put it in your backyard, not mine.

Potential for 2100 Woods Lane must address ongoing violation of environmental regulations, and threats to neighborhoods because of flood control basin located there.

We just keep the village characteristics in Los Altos. That's why we chose to purchase a house



LOS ALTOS HOUSING ELEMENT

and live here. We have been living here over 28 years

All of our grocery stores should be on first floors with housing above. Imagine how wonderful that'd be. Community, no driving, instant customer bases.

the current proposal for 2100 Woods Lane (it's up on the city website) is laughable and will never, ever be approved by the city

Figures

Agree Jeanine.

Happy Mardi Gras everyone!

Why are we focusing only on existing residential zones? Why not convert commercial zones to mixed use?

I would like to understand the specifics on how 501 very-low income units will be built. What are the specified rental/purchase rates for very-low income units? Which identified developers might build these and where?

There was talk of converting OA to residential, which we should definitely do

We just respect the current real estate price fir our current residents. It's not fair to build condo units to bring down our real estate prices.

When I bought my home here in 1989, the city looked quite different. So many of your homes weren't here. Your homes in which many of you live were the result of larger lot buys and subdivisions. I hold no ill will against all the beneficiaries of this increased density. Virtually EVERY single house in Los Altos is the result of subdivision.

Yes, thank you Jill, for asking that.

and your point Jeanine is that we should look like San Francisco, the Bronx or Mumbai?

wow, Jon,

The point is that subdividing lots is our heritage

A little hyperbole, for sure, but things must change.

Wow? What a stretch. How is sub-diving lots a heritage? Maybe when parcels were huge it made sense to sub-divide but now we are down to a 1/4 acre. Anything smaller is like SF.

It'd be nice if more people can share feedback. This was billed as a community feedback workshop. I worry that it's unwise to take 1-2 inputs on a topic & run w/that as though it reflects a broad base of input or consensus of opinion. Perhaps the breakouts need a little more time & fewer questions so we can discuss them in more depth.

Can we get the complete Chats for all the Breakout Rooms?



LOS ALTOS HOUSING ELEMENT

Loyola Corner there many single dwelling houses and this is not something that we approve of any 3 story building.

Thank you Stefano for your excellent moderation.

Loyola Corners would be great with retail businesses on the first floor, housing on 2 stories above, and a park-like area between the new development and the residential area.

Yes, Joe!

We used to have a limit on single family housing stories--depending on the character of the community. If no other 2 story houses in area, you could not develop a 2 story house there. How things have changed!

Love the forward looking ideas Joe!

Joe-to do so requires a mass that doesn't work for the neighborhood and is underparked. it was proposed several y ears ago

No 3 storeys in Loyola corner pls. We live on Miramonte Ave. Parking and privacy are concerns. Your consideration will be greatly appreciated

One speaker wasn't sure Loyola Corners had residential units. It indeed does have lots of residential units. As previously mentioned by sev'l participants, it is an area busy w/pedestrian, bike, & auto traffic. Parking is already challenging there. Raising the height limit is not appropriate given the negative impacts it would have to the existing neighborhoods.

single story R! overlays still exist, Carol. But the irony is that many owners who moved in after the overlay was instituted don't like the restriction.

@Jon I respectfully disagree. Those buildings should be condemned and replaced. Lots of buffer area available in the back parking lot.

Most that live in Loyola Corners do not want anything over 30 ft.

We want to see the "uncharted Chat". Please provide it in its raw form. Thanks

Joe-look at the proposal that was made and figure out how to address the legitimate issues, which were non trivial

@Nancy the housing has to go somewhere. Where do you propose?

I just met someone this week who lives in Loyola Corners and wants to build R-3 where their house is now.

minimum parcel size can be reduced, R-3 can be allowed everywhere. construction doesn't happen overnight, and this is how you get "gentle density"

@Joe, I would be happy to give you my choices. Fell free to contact me.



LOS ALTOS HOUSING ELEMENT

Grant and Fremont, northeast corner, would be better served by a park, dog park, and transition for bicyclists to get them away from the commuter Fremont/Grant road traffic. It ties into that recently improved Fremont Avenue with bike lane and beautiful trees.

Forgot to ask if there are any school sties on the list? We might be able to add in parking lots

@nancy you should put them here so the public can se your ideas. Why withhold?

I live near Loyola Corners and go there frequently. Would love to have more options for shopping

I wonder if all of the toxic waste from the gas station in that area was removed.

It'd be nice if more people can share feedback. This was billed as a community feedback workshop. I worry that it's unwise to take 1-2 inputs on a topic & run w/that as though it reflects a broad base of input or consensus of opinion. Perhaps the breakouts need a little more time & fewer questions so we can discuss them in more depth. Folks need to see whose raising their hand & trying to share in feedback. Please don't screen that off in future mtgs.

we can see who raises their hands.

I'd be interesting to hear from young people who don't own yet.

Thank you City Staff: Laura and Sonia; Thank you Lisa Wise Consulting and Thank you Plan-to-Place.

I think the city has a responsibility to proactively reach out to those who will be most affected by the proposed changed zoning. they should have a say as well

@Elizabeth M: the breakouts where good, but a bit scripted. Not clear they addressed what people were most concerned about.

Of course! I'm in favor of flag lots and two story townhomes that match the home heights and more.

There is great interest from the two younger generations and from workers in rental solutions.

There should be an in person community workshops where we use scaled lego blocks to place housing on large map tables. Not joking.

Yes, thank you for this session and the quality. Important work.

I'm in my early 30s and an fortunate enough to own, but all my friends who don't yet are moving away.

great interest from younger generation and workers, but the solution should not be at the expense of disadvantaging those who live here

we need these people to live here.



LOS ALTOS HOUSING ELEMENT

BREAKOUT ROOM CHAT COMMENTS

ROOM 1 CHAT COMMENTS

I agree with both Abby and Elizabeth that height on El Camino, if too high, will block light and definitely need a buffer zone to the nearby single story houses.

I heard, secondhand, that Biden said the country needs 3.8 million new homes. CA is demanding 3.5 million new homes. So, CA requirements seem way out of line if these figures are true.

The Fremont and Grant parcel should not have high density development. It would be completely out of character with that whole area, and we need more parks

Grant fremont parcel—how many units and where would they park?

That is such a busy corner with lots of bikes and pedestrians and we just redid Fremont there. Having a lot of residents going in and out at Grant and Fremont would be very problematic

Good point MJ. I agree with both of your points about not having high density & the need for more parks. Additionally, due to the adjacent residential areas height increases would be problematic to the established neighborhoods there. It is a very busy part of town in terms of pedestrian, bikes, & auto use.

From Pat: Do people understand that no one would force the churches to build houses on their property? It would just change the zoning and IF a church wanted to build housing, it could.

From Pat: 12 units on 1/2 acre? Would it be six stories tall? Have you actually seen this corner? (reference to Grant and Fremont)

There are so many kids walking and biking to and from schools there, along Grant and Fremont, it would be very dangerous

are we going to cover the South Area? Specific 2100 Woods Lane?

From Pat: In order to meet the RHNA numbers, the charm and character of every city in CA is going to change. Check out SB9 and SSB10 and SB35 and all the other laws coming from Sacramento.

I think this area would be a good place for more development, since everyone loves to be near downtown, so a higher development here would be good. Not tall but more than single family.

I would like to point out that Rancho already is a two story building, but it is such a good design, that it is not obvious. This is not just a “strip Mall” or the site of a grocery store. There are dozens of businesses and services, some of which are essential, that are all located in one



LOS ALTOS HOUSING ELEMENT

place. It is a central location that is used by thousands of people on both sides of the expressway. It serves as a community center that is used by residents of all ages, including the school age children who often congregate there after school. Many of my neighbors walk and/or bike to Rancho. We live about a mile away, and my husband bikes there every day. Sometimes he walks, if we are having the car repaired by Jerry, who is an excellent mechanic at the Rancho service station. He can drop off the car, walk home—then walk back when the car is ready. Everyone I know uses Rancho extensively, both for essential and non-essential purposes.

From pat: You're not controlling the conversation, Jen. You're letting people ramble. And it's not really clear exactly what you want. Are you asking if this is a good location? Are you asking how high buildings should be? Or what density? From pat: Just asking for "reactions" lets people ramble.

We are very concerned about setbacks, which make huge difference when buildings start to get higher. And if 3 stories is the new limit, as others have said, the developers will get to build 4 by including a BMR or two.

From Pat: Re Loyola Corners. We already have a 3-story building (with CA Density Bonus) in play. Yes, I would change the density to allow more housing.

Did I miss the part on wood's lane?

Loyola Corner there many single dwelling houses and this is not something that we approve of any 3 story building.

ROOM 2 CHAT COMMENTS

Agreed with Roberta. LWC should disclose excel sheets and shapefiles to get better community input on the site inventory.

I support all the proposals for higher density.

I'm in favor of higher density

of course you do salim, because you don't personally get disadvantaged by a big building in your backyard.

This area of El Camino is already more built up, so the cost of replacement is high and therefore redevelopment is unlikely. It's great to zone for higher density, but doing that in larger areas with less already built will be more effective.

I actually support it, too, for many reasons. We have tiny cottages in our neighborhood that are wonderful, but couldn't even be replaced at the same density if they needed to be rebuilt. Our



LOS ALTOS HOUSING ELEMENT

zoning is unreasonably inflexible and doesn't even reflect actuality.

there is an amazing willingness to destroy the backyard and neighborhood of others. just because you don't live in the ct zone doesn't give you license to advocate for bulldozing neighborhoods and replacing those single family homes with tall multifamily buildings

Agree that more development should take place along El Camino rather than taking away what open areas we have.

Why aren't you looking at more church parking lots?

Alice Shyu: 1) Questions - parking and traffic will be more congested. Any solution?

2) real estate prices - will high density condos bring down our current residents' real estate investment?

3) sharing. (Less than half acre lot. 0.476 acre). Our own house remodeling. We need to bring down our front entrance design to blend into our neighborhood landscaping. Please don't have double standard and bring in high density condos in very residential area. Thank you for listening.

Corner of Grant and Fremont used to be a gas station. How high will the building be?

Fremont Avenue was gridlocked pre COVID times--where will extra cars go ? I agree with Cindy P.

Has the city considered capping building heights to 2 story on Main St. or possibly protecting that small street as a historic district. The rest of downtown can go 4+ stories.

South San Antonio Rd is a bad place to target for housing. It already has parking problems. It abuts single I family homes and no land buffer is proposed.

South San Antonio road has lots that aren't deep and directly impact on single family backyards and side yards. the oa zone should not allow housing. keep the downtown, downtown.

The general plan already permits residential uses in OA

San Antonio as a transit route is another great reason to put housing there.

Where on Fremont ave is there OA?

It's worth reminding that if planning doesn't plan for the requisite homes, state law will bypass local planning entirely.

san Antonio isn't a transit route. there is one bus that has infrequent service. Jill, suggest you get your facts right



LOS ALTOS HOUSING ELEMENT

viable ideas-housing in the parking plazas as long as the parking gets replaced viable ideas-redevelop homestead plaza

I am well aware of that Jon, but it will change. Your tone is inappropriate and rude

It'd be great if we knew how all of these numbers were calculated.

Why Homestead Plaza? There is little parking there as is. What happens to the stores there?

I agree Salim. Why these particular numbers? The State has taken too much control over local zoning laws. ^^

Why doesn't the city protect the old, potentially historic buildings on Main St?

well there seem to be a willingness to get rid of retail and services, so that is a big site. I think where we are heading is insane. it is furthermore insane since we have to meet numbers without the inevitable density bonuses that always occur

When my husband lived in Switzerland there was a butcher shop a block away in the middle of his neighborhood. It was wonderful.

The state is taking it away a little tiny bit at a time because municipalities aren't allowing houses to get built

the debate isn't about multifamily housing-its is about 50 and 60 foot buildings, which is the inevitable result of allowing housing in most of these area

I'm in favor of multi-story high residential on top of the City parking lots, so they are more interior, behind the storefronts. However, I'm against high density along Main or First because the city allows building next to sidewalk because of mixed use, and density bonus. It destroys the pedestrian level view when you allow buildings right up to the sidewalk even if they throw in a few BMR.

And even the kindergartners walk alone to school. They closed the downtown Friday to Sunday night to cars and made it pedestrian and bus only. Such a nice, safe, vibrant way of life.

Cindy, I agree with the unpleasant walk along 1st. The city needs to implement a sidewalk policy with a tree strip and landscape buffer.

No overdevelopment of Loyola Corners.

I am against destroying the things that make our downtown along main and state streets charming and inviting. 50 and 60 foot buildings fit that category

No overdevelopment of Loyola Corners.



LOS ALTOS HOUSING ELEMENT

Parking along curb side is dangerous especially at night. Not enough parking. Miramonte Ave could not be expanded.

the consensus is everyone (myself included) wants develop to occur somewhere, as long as it isn't in their neighborhood.

3 storeys buildings? 3rd floor residents can see through the windows in their neighborhood. We need privacy. Thank you for your consideration

the old math was 3 stories was 30 feet, now 3 stories can be 45 feet before bonuses and waivers which bring total height to 65 feet. we are being hoodwinked

I agree with Debbie Skelton. I'm particularly concerned about the intersection and bridge over the expressway. Lots of traffic/ped/bike conflicts now.

why not blanket R-3?

you can build one house on an r-3 if you want

no actually you cannot

Citizens don't really have control over the State law

Loyola Corner there many single dwelling houses and this is not something that we approve of any 3 story building.

ROOM 3 CHAT COMMENTS

The el Camino corridor is much more able to support high density buildings. Still lacks adequate public transport, etc. Much better than cramming ADU's in residential neighborhoods.

There are a number of city-owned lots that are not on the current site list. Just in my neighborhood, there is the bordered up coffee stop in Loyola Corners, the vacant lot on the corner of Green Oak Lane and Bendigo Dr, and the vacant lot at the SW Corner of Grant and Fremont (kitty corner from the site that is on the site map.

Since these are all owned by the city right now, there is no reason these should not be used for housing now.

Across the street Density is 60-90DU/AC Los Altos is at 38 DU/AC

Using the 30% of income for Very Low Income level, that would mean: \$2K/month rent for a family of 4



LOS ALTOS HOUSING ELEMENT

Agree with Freddie, have to choose carefully on el Camino to consider existing single family homes

Whoops: sent too fast. Family of 4 would require \$2K rents/month. For family of 2, it would be \$1.7K monthly rents. I would like to understand which identified developer will build these units with presumably these deed-restricted rents?

I don't think that Rancho Shopping Center will be developed for anything because I don't think the owner wants to build, but it's one parcel, and if a developer (market or affordable) built it, they'd build the entire lot

Barry, the developer who builds those units is any developer in Los Altos, because they are required to build 15% or more affordable units in every project

Has anyone done a traffic study on El Camino? I feel like it is going to be gridlock when all the proposed housing units are finished. We all want the high density housing away from us but it was already gridlock at 5:00 PM before Covid. I agree with you Cindy. That open space is lovely.

More housing (especially within walking distance of services) lowers traffic because people don't need to drive to work, grocery, etc

Curious about SB9 and if homeowners/developers might build 4 units on a SF lot. How do we forecast the new housing unit potential here?

Those churches are across the street from a grocery store! Rancho is right there.

Thanks Anne, where is it mandated that a developer must build 15% very low income units? Didn't know this existed.

I agree with David. Is there an overall urban planning document to put the proposed sites in context?

Downtown is the place that needs "vibrancy" in order to support shops and restaurants. Consider putting 4 story housing units all over downtown and build 3 or more parking garages at least two on what was the parking plazas

Barry, it's called "inclusionary zoning" and most cities around here that are not named Los Altos Hills have it. The actual details vary, but nobody's building a 20 unit project in Los Altos, Mountain View or Palo Alto without building some affordable homes

Developers must provide 15% affordable units on each condominium project and pay \$55-60K/unit on park fees traffic impact fees plus school fees EST \$2-3/SF per SF of building or something like that



LOS ALTOS HOUSING ELEMENT

I agree, no zoning on OA
3 stories, but what max height?
35 ft max in downtown
3 stories 35 ft
Mircea, can you build 3 stories with lower one retail in 35 feet? Barely?
Not when you add in density bonuses
11 ft commercial /1st 8ft-1-2-3 so with commercial is hard. they will need about 38 ft to make it decent.
@Mircea: is that 15% referring to SB35 projects, or all projects. Does Los Altos require this 15% for all projects?
15% BMR on all developments - Outside any SB35
@Anne, @Mircea, how many very low income units have been built in Los Altos in the past few years?
Mircea: plus elevator shaft,... 🙄 I seen too many Developments which tend to end up as 10' per floor plus 10-15' extra
Besides parking, how is school capacity planning being taking into account?
They allow elevator shaft additional height up to 8ft on top of the roof
@Mircea. Thanks. But presumably all developments then utilize SB35 in order to gain projects benefits? Are there non-SB35 projects that provide 15%BMR units?
On a 3 story building the elevator profile is not that bad
I agree with KirkM. Thanks
Rancho Shopping Center needs preservation as it is historically significant and serves a large spectrum of the community 3 miles from the downtown. A large repertoire of needs are met for the community surrounding it. It is "vibrant" and is "utilized" extensively. Many citizens walk and bike to it. Take a look at the myriad of services to get an idea of what I am saying. The redwood tree is huge, as are the white oaks. It is park-like and unique.
All non-SB35 projects must provide 15% BMR
For question 5, yes absolutely allow 3 stories at Loyola Corners. That property is underutilized.
I agree that Rancho is special and those services essential. Is there a way to build mixed-use on that site with new housing and still keep those services? I like to hope so.



LOS ALTOS HOUSING ELEMENT

I'm in favor of putting housing on parking plazas, but we shouldn't put the parking plazas on the housing element site inventory unless the city has a plan, with deadlines and commitments, and puts that plan in the housing element where it will be legally binding

No to three stories.

No, 2 stories only in Loyola corners

@tom Why 2 stories vs. 3 in Loyola Corners? Imagine 3 stories at Loyola Corners with a park like area between the development and the R1 housing

Agree on Loyola corners, way under utilized and old, hasn't changed in 25 years

@Mircea, the Los Altos number is 501 for very low income units. Are you or some other developer likely to build these?

The problem is if we allow the more than two stories, the developers can ask for bonuses and it will end up a huge buildings with no set backs. Two story duplexes would be fine

Many of the San Antonio offices have homes right behind the site. Local residents are concerned about parking and traffic in Hillview neighborhood.

Loyola Corners is not a commercial zone, it's commercial neighborhood, for good reason. Look at specific plan - it was created with a great deal of thought and consideration. It's not downtown

@Anne, are you asking for legally binding commitments for all of the housing element?

I'm saying that if the city tries to put parking plazas on the site inventory, but does not make a commitment in the housing element to actually develop the parcels, then the state will reject the housing element and make the city take those sites off the housing element. Like they did with Santa Monica

You've got to consider the creek and impact on building right on the creek for the old bank site. Plus people have single family homes on the other side of creek, so a large building would have BIG impact

If the city puts programs to develop the parking plazas in the housing element, it IS legally binding

@Mircea, I am interpreting your comments correctly. There is no 15% requirement unless developers use SB35, and that provides developers the ability to exceed local zoning requirements.

ROOM 4 CHAT COMMENTS



LOS ALTOS HOUSING ELEMENT

"I think the diocese of San Jose is looking at what they can do with their lands. Saint Nicholas and Saint Williams and Saint Simons in LA"

"Up zoning in this area is completely appropriate, El Camino commercial thoroughfare should be dense especially since it is near transit and services Not sure they are looking at all those sites but those are the sites"

Opposition to density and increase to height limits but not in opposition to more housing on the whole

"The church on Grant Rd. between Fremont and Foothill might be one to consider as well."

"To Teresa's point can we caveat the heights to be max after density bonus just to clarify for people"

What is the highest building on El Camino?

"I'm going to guess 5 stories"

"And Mountain View is at 5 including rooftop I think"

"Oh except the one large apartment and office across from Jordan"

"How short are we from the mandated number?" 500 short

"Thanks. What is the downside of showing properties like B of A as potential sites even if B of A says it is not interested?"

"The downside is that the state rejects the siting...bad."

"Thanks. What happens if the state rejects the siting? What makes this bad?"

"Upzoning along El Camino thoroughfare is a good idea, the residents will be near stores, services and public transportation, and close to downtown Mountain View, will be quite convenient location for residents (and probably also for business)"

"In order for the Housing Element to be accepted by HCD, the sites listed as able to be developed must be feasible. There must be evidence that the parcel can be developed."

"Get your friends to look at it" I'm guessing the church isn't planning on closing. Just making room for housing

"Michael, back to the topic of what happens when the state rejects our HE: at first, warnings, then fines, then bigger fines, then we lose our local control (they give developers the permission to come in and build without our input), and then the state comes in and, at the extreme, can put our city into receivership to tell us where we will build housing and what density it will be. They could even put halts on requests for private owners to revise their property pending the consideration of whether or not housing can be put there. It is imperative we make a feasible Housing Element and keep things under our control."



LOS ALTOS HOUSING ELEMENT

"Michael, we also lose state funding...oh he's dealing with this"
"All cities adopt housing elements. We want to be a city that has one"
"Are you familiar with the situation at 40 Main?"
"Schools are not full"
"our schools are not full"
"when you create demand for schools, schools happen. same goes for transit."
"The schools come at great cost to our community"
"Why aren't apartments family oriented? Lots of families live in apartments"
"Agree merchants benefit it we add housing downtown"
"I agree with Julie! Our privilege has allowed many of us to characterize family life unreasonably elite. I admit sometimes I even have to check myself on this. The merchants (existing and future) in South los altos would be thrilled with more customers. Safeway/Andronicos is barely hanging on.
Fremont/Grant would be a nice site for a 4- or 6 plex. The conifers along the periphery would make it invisible to adjacent neighbors.
I do not think that the Fremont/Grant site is perfect, but at this stage in the housing crisis, I don't think we have the luxury of finding perfect. There is a bus route that goes right past that corner, and it would be easy to have an entrance on Fremont and an exit on Grant. A vacant lot with a few townhomes houses people
I like thinking about organic growth in ADUs and sprinkling a 4 or 6-plex where we can. It's more work to plan the sites throughout the city but also more welcoming than placing it all at El Camino
The presentation shows something like 30 to 40 units per acre so that 0.5 acre site would likely have 15 to 20 units as I read the documents.
Agree with Julie as well. A 4 or 6-plex is much more palatable to areas with family homes than a bulky apartment building
Most of the El Camino residential units are condos, not rentals. Only Colonnade is rentals and is owned by Stanford.
I also like taking 1-acre lots in the R1 area (upzone to R2) and creating cute little 2/1 bungalow courts like in the old days. These are great for starter families. I'd rather have a bungalow court next to me than a 2 story mcmansion (no disrespect to my neighbors where I live!).
Ooh sounds nice. I'll move in Jeanine. Would be nice to have places to downsize for this largely over 60 crowd



LOS ALTOS HOUSING ELEMENT

Great suggestion by Jeanine Valadez, creative and very appealing
The orchard site is historical and has limitations because it was donated to city (or sold?) with limitations that it must remain an orchard.
I love walking through the Dos Pueblos neighborhood. Small lots, gorgeous cute new and old small homes, great community.
the orchard at the civic center has an historic designation
The proposal it so build 30 to 40 units per acre not low density like "2/1 bungalow courts like in the old days"
Great suggestion, Jeanine. Could be great for older folks who are downsizing (count me in when I'm 75!)
we should protect the orchard; I believe in locational history. I have a vestigial appie in my backyard.
Generally, I hope the new housing re-uses parking lots, instead cutting down trees. The corner at Grant/Fremont seems to be a nice piece of land for trees to make the area green
Agree with dongzheng on making best use of parking lots and NOT giving up greenspace wherever we can avoid it.
Support upzoning to allow mixed use everywhere.
Absolutely upzone OA to mixed use.
Absolutely support the upzoning of parcels in the 'administrative' area (the purple area) which you just mentioned.
Yes, OA should allow residential
In fact those offices on Altos Oaks used to be housing in the old days.
Check out Midpen housing at 2510 Soquel Ave. in Santa Cruz. It is very low profile but has a good number of units.
I'd like to see an emphasis of getting the affordable as a priority



LOS ALTOS HOUSING ELEMENT

City Council Meeting

Format: Zoom Virtual Meeting | March 22, 2022, 7:00 pm

The purpose of the City Council's March 22, 2022 Housing Element Update agenda item was to provide a brief overview of the Housing Element Update process, describe the sites inventory analysis methodology and preliminary findings, and to receive direction from the City Council regarding potential zoning modification options to address an anticipated shortfall in Regional Housing Needs Allocation (RHNA) capacity.

The City Council Meeting was held via Zoom at 7:00 pm and was facilitated by City staff and the consultant team (Lisa Wise Consulting, Inc.). The meeting agenda, staff report, and PowerPoint presentation were made available online prior to the meeting. Approximately 40 members of the public attended the meeting. The presentation for this agenda item is outlined below:

1. Housing Element Overview
2. Sites Inventory Analysis
3. Community Feedback
4. Next Steps

ATTENDANCE

Meeting participants: approximately 40 attendees

City Staff

- Gabriel Engeland – *City Manager*
- Jon Maginot – *Assistant City Manager*
- Laura Simpson – *Interim Planning Director*

Consultant Team

- **Lisa Wise Consulting, Inc.** – David Bergman, Jennifer Murillo, Stefano Richichi

MEETING SUMMARY

Laura Simpson opened the meeting and introduced the team. Jennifer Murillo from Lisa Wise Consulting, Inc. gave a presentation that included a brief overview of the Housing Element and process, but focused primarily on approach, methodology, and assumptions for the sites inventory analysis. Jennifer then described various policy considerations for preliminary zoning modification options. The following questions were posed in the presentation:

1. Allow higher density in the Commercial Thoroughfare (CT) District?
2. Allow residential on certain Public and Community Facilities (PCF)-Zoned Parcels?
3. Allow residential in the Office Administrative (OA) District?
4. Establish a minimum density and allow 3 stories (or 100% residential uses) in the Commercial Retail Sales (CRS) District?
5. Remove the density cap and allow 3 stories (or 100% residential uses) in the Loyola Corners Specific Plan?



LOS ALTOS HOUSING ELEMENT

Preliminary sites maps were presented, noting that community feedback has been and continues to be received and will inform revisions to the preliminary sites maps.

Following the presentation, City Councilmembers asked questions and requested additional information regarding the methodology used for identification of preliminary sites. No further direction was provided.

Comments from members of the public are summarized below:

- If density isn't modified in the R-1 districts, changes will have to be made in other zoning districts.
- Being identified as a preliminary site does not mean that an existing building on the property will be torn down or that the existing use will be removed.
- Requests for additional information and a detailed list of preliminary sites.
- Concern that Rancho Shopping Center, Lucky's, State Street Market, City parking spaces, Packard Foundation garden, and St. Nicholas's parking lot are not going to be redeveloped as housing.
- The OA District has narrow lots and shouldn't be rezoned to allow residential.
- Concern about allowing residential in the OA District and insufficient parking.
- The outreach strategy should include banners, sandwich boards, etc.
- Support for the need to upzone. The Housing Element should be a plan to build more housing, not just a plan to please HCD. We're not telling businesses to go away; office and retail can coexist with housing.
- Some zoning modifications should be implemented. This could be through wholesale changes to zoning or overlays to promote redevelopment of certain properties.
- Concern about limited access and safety/evacuation issues regarding the 2100 Woods Lane site.



LOS ALTOS HOUSING ELEMENT

Planning Commission Meeting

Format: Zoom Virtual Meeting | July 7, 2022, 7:00 pm

The purpose of the Planning Commission's July 7, 2022, Housing Element Update agenda item was to present the Public Review Draft Housing Element Update and provide an opportunity for Planning Commission discussion and public comments.

The Planning Commission Meeting was held via Zoom at 7:00 pm and was facilitated by City staff and the consultant team (Lisa Wise Consulting, Inc.). The meeting agenda and staff report were made available online prior to the meeting, and the PowerPoint presentation was made available online the following day. Approximately 30 members of the public attended the meeting. The presentation for this agenda item is outlined below:

1. Housing Element Overview and Outreach
2. Sites Inventory
3. Goals, Policies, and Programs
4. Process & Next Steps
5. Questions and Comments

ATTENDANCE

Meeting participants: approximately 40 attendees

City Staff

- Nick Zornes – *Development Services Director*
- Jolie Houston – *City Attorney*

Consultant Team

- **Lisa Wise Consulting, Inc.** – David Bergman, Stefano Richichi
- **Plan to Place** – Rachael Sharkland

MEETING SUMMARY

Chair Shelley Doran opened the meeting and Director Nick Zornes introduced the team and goals of the meeting. David Bergman and Stefano Richichi from Lisa Wise Consulting, Inc. gave a presentation that included a brief overview of the Housing Element, but focused primarily on community outreach, the methodology and results of the sites inventory analysis (including a discussion of the sites inventory maps), and the various goals and programs proposed in the draft Housing Element. The team emphasized that community feedback has been and continues to be solicited and received and will continue to inform the Housing Element Update.

Following the presentation, Planning Commissioners asked questions regarding the rezoning process in relation to the site inventory analysis, the proposed sites inventory buffer, the potential impact to commercial areas, the role of SB 9, next steps in the process, and whether property owner consent is needed for inclusion of a property as an identified site. A Planning Commissioner expressed support for a downtown parking garage in the CRS District.



LOS ALTOS HOUSING ELEMENT

Comments from members of the public are summarized below:

- Support for the proposed draft Housing Element.
- Belief that the Housing Element fulfills the City's RHNA obligation.
- Concern about allowing residential use in the OA District, citing narrow configuration of lots, potential height increases, and insufficient parking.
- Concern on the impact of new residential developments to existing residents and commercial centers.
- Support for townhomes.
- Support for Programs 1.B and 1-H, to allow more housing along El Camino Real and to develop housing on City-owned parking lots in Downtown, respectively.
- Suggestion for the OA District to include a housing overlay to more strictly regulate development standards.
- Concern that the maps incorrectly show the Village Court area identified to be rezoned, and a request to specifically analyze Rilma Lane.
- Support for further analysis to find parking solutions downtown.
- Requests for additional information on how the sites were chosen.
- Requests for the outreach strategy to engage a greater number of residents.
- Support for inclusion of additional church parking lots in the sites inventory.
- Requests that community outreach further include low-income workers and support these community members, such as by increasing forms of public transportation.



LOS ALTOS HOUSING ELEMENT

City Council Meeting

Format: Zoom Virtual Meeting | July 12, 2022 at 7:00 pm

The purpose of the City Council's July 12, 2022 Housing Element Update agenda item was to discuss the Public Review Draft Housing Element Update, provide an opportunity for City Council and public comments, and obtain City Council direction to submit the Draft Housing Element Update to the California Department of Housing and Community Development (HCD) following the completion of the 30-day public comment period and 10 business days to consider and incorporate public comments.

The City Council Meeting was held via Zoom at 7:00 pm and was facilitated by City staff and the consultant team (Lisa Wise Consulting, Inc.). The meeting agenda and staff report were made available online prior to the meeting, and the PowerPoint presentation was made available online the following day. Approximately 35 members of the public attended the meeting. The presentation for this agenda item is outlined below:

1. Housing Element Overview and Outreach
2. Sites Inventory
3. Goals, Policies, and Programs
4. Process & Next Steps
5. Questions and Comments

ATTENDANCE

Meeting participants: approximately 50 attendees

City Staff

- Nick Zornes – *Development Services Director*
- Gabriel Engeland – *City Manager*
- Jolie Houston – *City Attorney*

Consultant Team

- **Lisa Wise Consulting, Inc.** – David Bergman, Jennifer Murillo, Stefano Richichi

MEETING SUMMARY

Director Nick Zornes introduced Jennifer Murillo, David Bergman, and Stefano Richichi from Lisa Wise Consulting, Inc. (LWC) to present the Housing Element draft update. LWC gave a presentation that included a brief overview of the Housing Element, but focused primarily on community outreach, the methodology and results of the sites inventory analysis (including a discussion of the sites inventory maps), and the various goals and programs proposed in the Draft Housing Element.



LOS ALTOS HOUSING ELEMENT

Following the presentation, the public provided comments and City Councilmembers presented their questions and comments.

Comments from members of the public are summarized below:

- Modify Program 3.A (Downtown parking plan and update parking requirements) to require a secure bike room and bike valet for new multi-family developments.
- Support for the proposed Draft Housing Element.
- Opposition to Planning Commission being delegated authority to approve housing projects since the Planning Commission is not elected.
- Support for Planning Commission authority to approve housing projects based on expertise; otherwise Planning Commission's authority is undercut and application processing delays result.
- Support for low-income housing to be distributed throughout the city.
- Proposal that height be limited to 30 feet in the OA District.
- Proposal for low-income housing at vacant lots near to public transportation.
- Support for affordable housing development because it will add income and ethnic diversity to the city.
- Support for the proposed Draft Housing Element, and understanding that HCD's certification is required for a legally compliant Housing Element.
- Comment that the City should do more to address underutilized homes; opposition to short-term rentals.
- Support for strict regulation of housing to promote orderly development; comment that this has made Los Altos is a high resource area.
- Concern that the Draft Housing Element does not address the needs of the community or safeguard the existing quality of life.
- Both opposition to and support for the City's current story pole requirement.
- Disappointment in the grocery stores being included as sites.

Comments from the City Councilmembers are summarized below:

- Although there is more work to be done, the Draft Housing Element is excellent and tailored to the needs of the community.
- The Design Review Commission is a constraint.
- The Housing Element should mention housing consultants generally (i.e., not Alta Housing specifically).
- Reporting on page C-24 does not accurately reflect net new units built; this should be corrected.
- Other technical errors in the Draft Housing Element should be corrected.



LOS ALTOS

HOUSING ELEMENT

The City Council voted unanimously (5-0) to make factual corrections and minor edits to the Draft Housing Element and submit the revised Draft Housing Element to HCD.

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Appendix F: Affirmatively Furthering Fair Housing (AFFH)

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Section F.1 Introduction

Assembly Bill 686, signed in 2018, establishes a statewide framework to affirmatively further fair housing (AFFH) with the goal of achieving better economic and health outcomes for all Californians through equitable housing policies. AB 686 defined “affirmatively furthering fair housing” to mean “taking meaningful actions, in addition to combat discrimination, that overcome patterns of segregation and foster inclusive communities free from barriers that restrict access to opportunity” for persons of color, persons with disabilities, and other protected classes. AB 686 requires cities and counties to take deliberate actions to foster inclusive communities, advance fair and equal housing choice, and address racial and economic disparities through local policies and programs. Housing elements are now required to address the following five components:

- **Inclusive and Equitable Outreach:** A summary of fair housing outreach and capacity that includes all economic segments of the community.
- **Assessment of Fair Housing:** An assessment of fair housing issues, including integration and segregation patterns, racially or ethnically concentrated areas of poverty, disparities in access to opportunity, and disproportionate housing needs for all identified populations.
- **Analysis of Sites Inventory:** An evaluation of whether the Housing Element’s sites inventory improves or exacerbates conditions for fair housing.
- **Identification of Contributing Factors:** The identification and prioritization of contributing factors related to fair housing issue.
- **Priorities, Goals, and Actions to AFFH:** The identification of fair housing goals and actions that directly address the contributing factors outlined above. The housing element should include metrics and milestones for evaluating progress and fair housing results.

This section documents four of the five components of the AFFH components. The summary of AFFH-related outreach is included in Housing Element Section I.E (Summary of Public Participation).

F.1.1 Notes on Figures and Analysis

This Appendix contains geospatial data downloaded from HCD’s AFFH Data and Mapping Resources Hub. Additional analysis is sourced from the Census American Community Survey and HCD’s pre-certified data, where appropriate.

Section F.2

Assessment of Fair Housing

F.2.1 History of Fair Housing Issues

Los Altos occupies land that was inhabited by the indigenous Ohlone people. According to the City of Los Altos Historic Context statement¹, evidence of their presence on the land has been confirmed by the discovery of human and cultural remains within the City Limits. This population began to be displaced from the territory that includes Los Altos with the establishment of La Purisima Conception Rancho and Rancho San Antonio during the period of Spanish and Mexican occupation. The Los Altos region began to attract significant Euro-American settlement after California's entry into the United States in 1850. This population growth was accelerated by the arrival of the railroad into the area in 1864. The region remained primarily agricultural with large land holdings owned by Euro-American landowners. The first urban lots were subdivided in 1906 by the Altos Land Company on what is currently referred to as the Downtown triangle. The remainder of the area of Los Altos was largely agricultural. The large agricultural holdings were generally owned by Euro-American families who would employ ethnic Japanese and Chinese persons as domestic labor.²

Census provides insight into the racial and ethnic composition of the Los Altos area in the early 20th century. The census did not record any Black or African Americans in Los Altos until 1920 when three individuals were recorded as being present. The largest non-white population in the area were ethnic Japanese. By 1920 this population comprised 22 percent of the foreign-born population in Los Altos. Much of this population was engaged in agricultural production on leased land due to explicitly racist land ownership laws, ethnic Japanese farmers were not able to own land outright.³ Discrimination against ethnic Asians was a feature of the land tenure system that effected Los Altos' development. The Chinese exclusion act of 1882, which was not repealed until 1943, formalized discrimination against ethnic Chinese persons and limited their ability to own land in Los Altos; and the internment of Japanese Americans during the Second World War removed many ethnic Japanese families from Los Altos.⁴

The practice of formal exclusion based on race and ethnicity effected the ability of a non-white population to own property in Los Altos until these legal exclusions were invalidated by the federal Fair Housing Act (also known as Title VIII of the Civil Rights Act of 1968). At the State level, the California Fair Employment and Housing Act also provided legal remedies to address housing discrimination on the basis of race and ethnicity. Despite these legal protections, the legacy of

¹ City of Los Altos, Historic Resources Inventory, *Section II Los Altos: Historic Context* April 2011

² Ibid p.19

³ Ibid p. 20

⁴ Los Altos Historical Society *Finding Asian America in the Museum* April 15, 2021

racialized control of land in Los Altos can be observed in contemporary patterns of residential composition within Los Altos and the greater region.

F.2.2 Fair Housing Outreach and Enforcement

Fair housing complaints can be an indicator of housing discrimination in contemporary Los Altos. Fair housing issues can arise through discrimination against an individual based on disability, race, national origin, familial status, disability, religion, or sex when renting or selling a dwelling unit.

The U.S. Department of Housing and Urban Development's (HUD) Office of Fair Housing and Equal Opportunity (FHEO) is the federal agency responsible for eliminating housing discrimination, promote economic opportunity, and achieving diverse, inclusive communities. FHEO services and activities include investigating fair housing complaints, conducting compliance reviews, ensuring civil rights in HUD programs, and managing fair housing grants.

The Office of Supportive Housing provides fair housing services to urban and unincorporated areas of Santa Clara County. They provide information and services on tenants' rights, fair housing, and local tenant protections. The non-profit organization Project Sentinel provides fair housing services to residents of Santa Clara County that include assisting individuals with housing discrimination complaints. From 2004 to 2021, there were nine fair housing cases in Los Altos. These cases related to protected categories as follows: familial status (five cases, 56 percent), disability (two cases, 22 percent), and race (two cases, 22 percent). All cases were counseled and closed; no cases are currently pending in Los Altos.⁵

Comments during the Housing Element Update process identified a need for providing more information about available services to residents, particularly seniors. Housing Element programs are included to promote awareness of available resources, information, and services related to fair housing and affordable housing generally.

The City does not have any pending lawsuits, enforcement actions, judgements, settlements, or findings related to fair housing and civil rights. The City does not currently have any local fair housing laws or programs to specifically address fair housing issues.

The city complies with State and federal housing laws as follows:

- **Fair Housing Act; Title VI of the Civil Rights Act of 1964** – the City complies by ensuring its actions related to housing are not discriminatory through City protocols, decision-making procedures, and adhering to non-discrimination requirements of federal funding programs.

⁵ Elizabeth Sanchez, Supervising Fair Housing Coordinator, Project Sentinel, May 2022.

- **Rehabilitation Act of 1973** – see Fair Housing Act; also, the City complies through its accessibility protocols, administered and enforced by the City’s ADA/504 Coordinator and Building Official.
- **American Disabilities Act** – the City complies with the ADA through building permit review and issuance and as described in Appendix C (Housing Constraints, Section C.2.2, Housing for Persons with Disabilities).
- **California Fair Employment and Housing Act (FEHA) and FEHA Regulations** – the City complies with FEHA and its regulations through established City protocols for hiring and decision making, mandatory trainings for City staff, and legal counsel and advisement.
- **Government Code Section 65008** – the City ensures that the City’s actions are not discriminatory through training programs conducted by the City’s Human Resources Department. Programs are included in this Housing Element to facilitate housing for all households, including protected classes (e.g., programs regarding residential care facilities, reasonable accommodation, and emergency shelters).
- **Government Code Section 8899.50** – Appendix F of this Housing Element documents compliance with Affirmatively Furthering Fair Housing requirements.
- **Government Code Section 11135 et. seq.** – the City complies with anti-discrimination requirements through the City’s Human Resources programs and the City’s procurement protocols.
- **Density Bonus Law (Government Code Section 65915)** – the City must update its density bonus provisions in compliance with the Density Bonus Law as described in Appendix C (Housing Constraints) and Program 3.E.
- **Housing Accountability Act (Government Code Section 65589.5)** – the City has documented compliance with the HAA as described in Appendix C (Housing Constraints).
- **No-Net-Loss Law (Government Code Section 65863)** – the City has documented compliance with sufficient capacity for RHNA and will ensure compliance with no-net-loss via programs (Program 1.J).
- **Least Cost Zoning Law (Government Code Section 65913.1)** – the City includes programs in this Housing Element to ensure that sufficient land is zoned with appropriate standards to accommodate its RHNA.
- **Excessive subdivision standards (Government Code Section 65913.2)** – the City’s subdivision standards are typical or not excessive in compliance with the Government Code (see Appendix C, Section C.2.5).
- **Limits on growth control (Government Code Section 65302.8)** – the City complies as it has no growth control measures.

- **Housing Element Law (Government Code Section 65583)** – this Housing Element documents compliance with Housing Element Law.

F.2.3 Integration and Segregation

This section analyzes integration and segregation, including patterns and trends, related to people with protected characteristics.

Race and Ethnicity

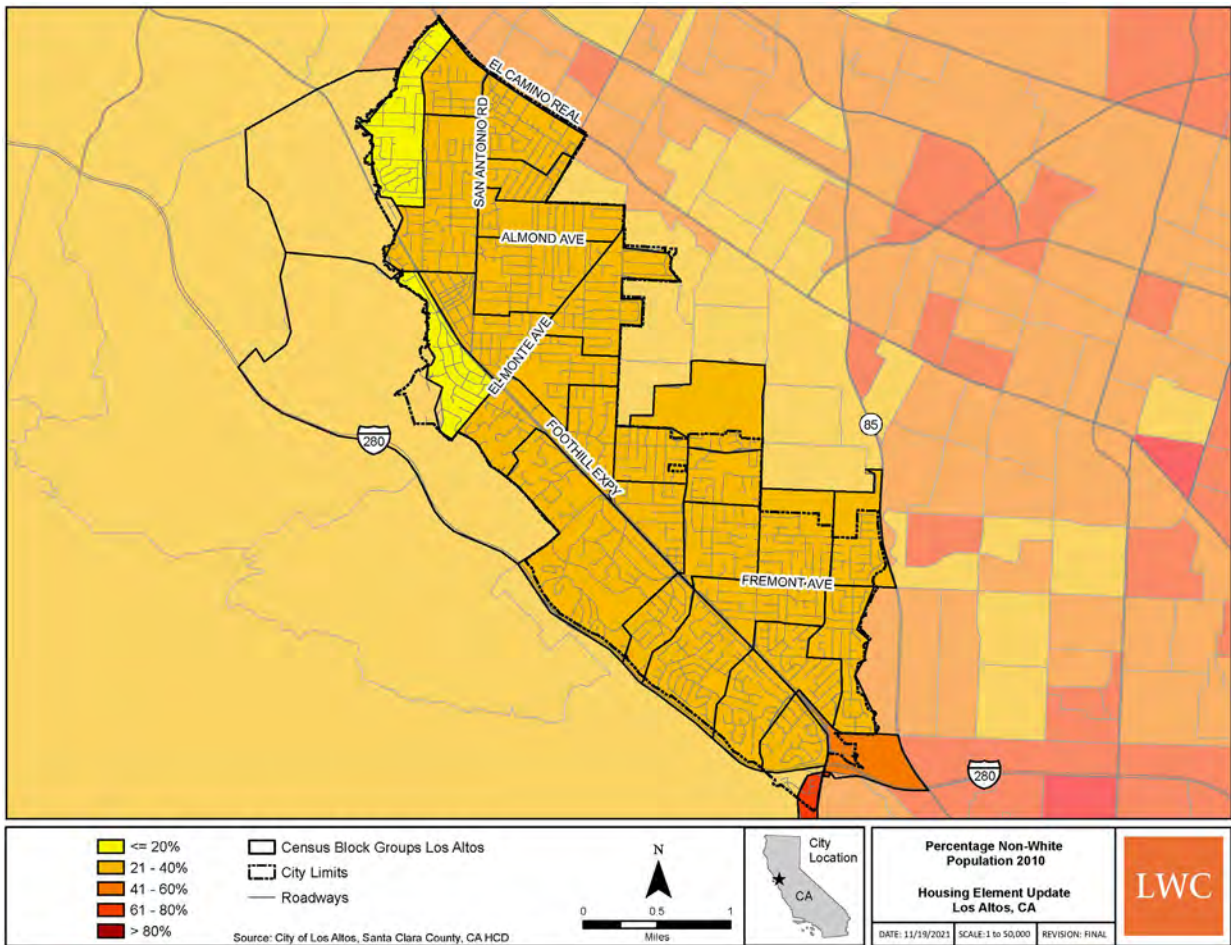
According to the American Community Survey (ACS), Los Altos had a lower proportion of racial and ethnic groups than Santa Clara County in 2019. Approximately 38.4 percent of the Los Altos population belonged to a racial minority group compared to 55.5 percent of the county population at that time. The largest minority group was Asian in both the city and county at 31.4 percent and 36.5 percent, respectively. Residents identifying as Hispanic or Latino was 4.4 percent in the city and 25.5 percent in the county.

Figure F-1 provides historical non-white population percentages by block group based on 2010 ACS data. At this time, the northern portion of the city had the lowest non-white percentages with less than 20 percent in two northern block groups. Most of the city had non-white percentages in the 21 to 40 percent range. In 2010, two block groups in the southern portion of the city had non-white percentages above 40 percent.

Figure F-2 shows the non-white population percentage by census block group for 2018. Most block groups in the city had a non-white population in the range of 21 to 40 percent at that time. Ten block groups had non-white population percentages in the next highest category with most of them located in the southern portion of the city.

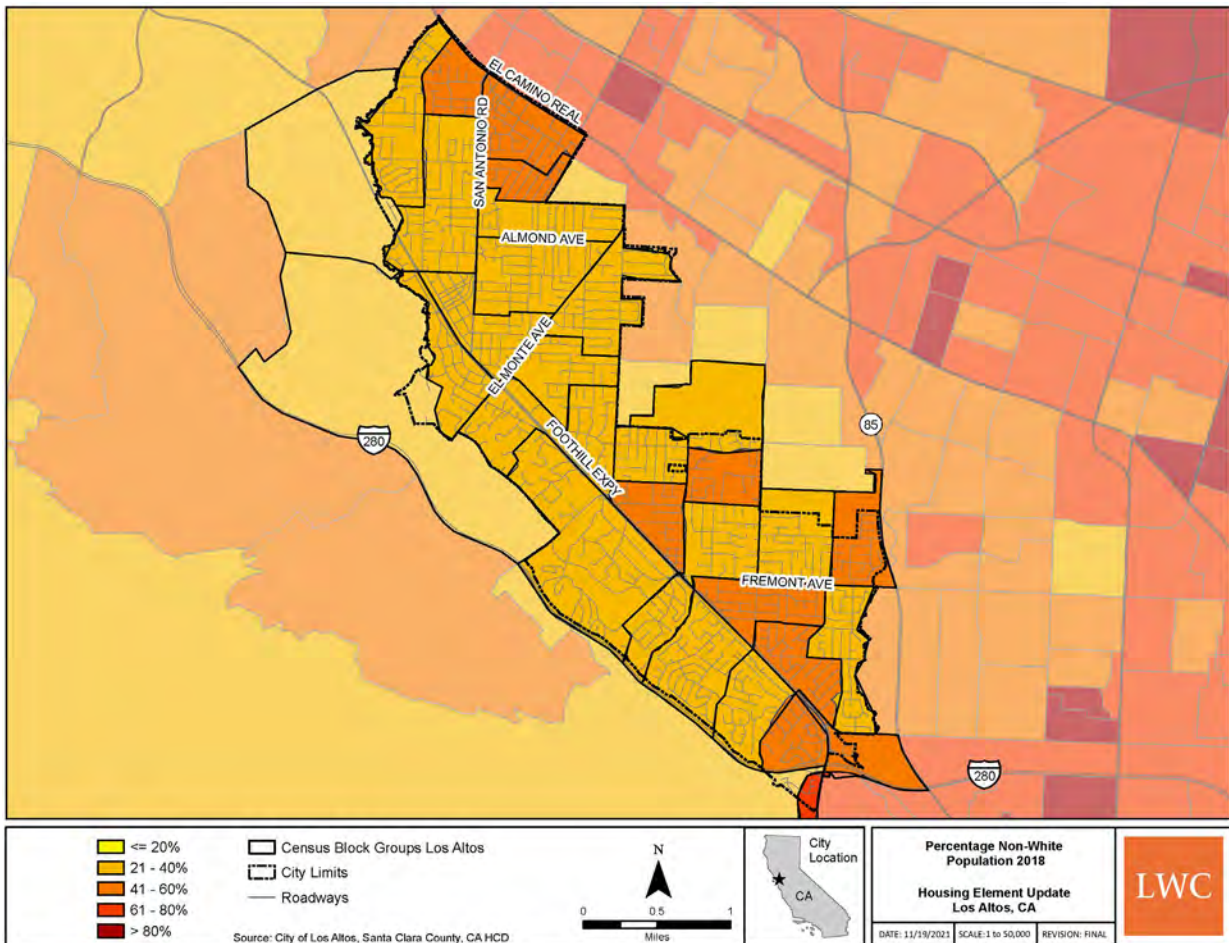
The city had higher percentages of non-white population overall in 2018 as compared to 2010 according to ACS data. The 2018 ACS data showed an increase in non-white population percentage in most block groups in the city compared to 2010 data. The southern portion of the city bordered by Interstate 280 contained the highest non-white percentages in both periods. Non-white population percentages are generally higher outside of the city to the north, east, and south.

Figure F-1: Non-White Population (2010)



Source: HCD AFFH Spatial Data

Figure F-2: Non-White Population (2018)



Source: HCD AFFH Spatial Data

Disability

People are considered to have a disability if they have one or more of the following: hearing difficulty, vision difficulty, cognitive difficulty, ambulatory difficulty, self-care difficulty, and independent living difficulty.

Figure F-3 presents the ACS 2010 to 2014 data for percentage of population with a disability and Figure F-4 shows the ACS 2015 to 2019 data for percentage of population with a disability.

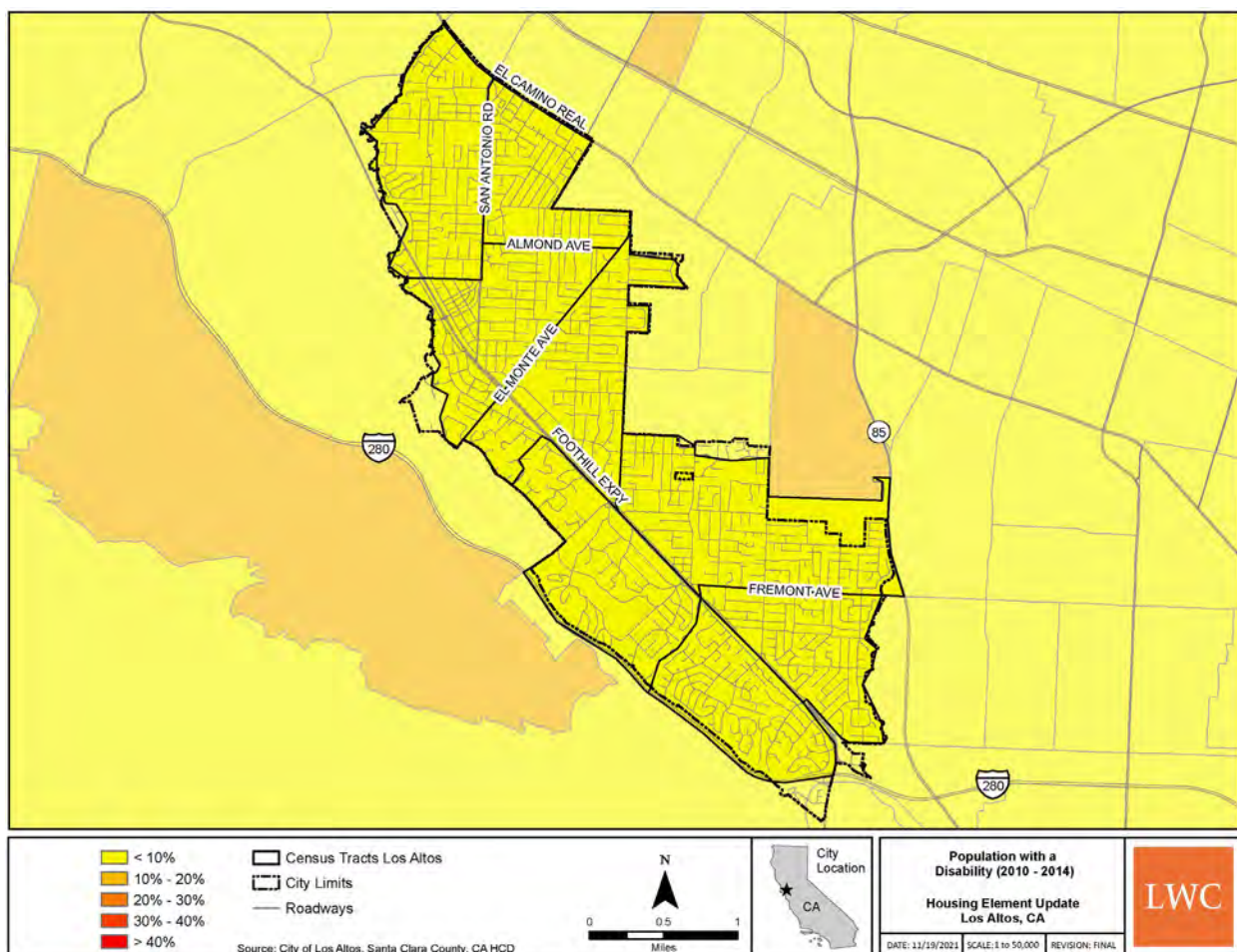
According to 2015 to 2019 ACS data, approximately 5.7 percent of Los Altos residents have a disability, compared to 8.0 percent countywide (Table F-1). All census tracts in Los Altos consisted of less than 10 percent of residents experiencing disability during both five-year time periods except for the southernmost tract that extends beyond City limits. Surrounding areas exhibit similar disability levels in the 2019 data with most adjacent census tracts in the same quintile range as the city. Two tracts adjacent to the north and southwest of the city have disability population estimates in the next highest range of 10 to 20 percent (Figure F-4).

Although Los Altos has a lower proportion of population with a disability compared to the county, comments during the Housing Element update process reflected the desire to prioritize housing that serves young families, low-income households, seniors, and those with disabilities.

Table F-1: Percentage of Population with a Disability (2019)

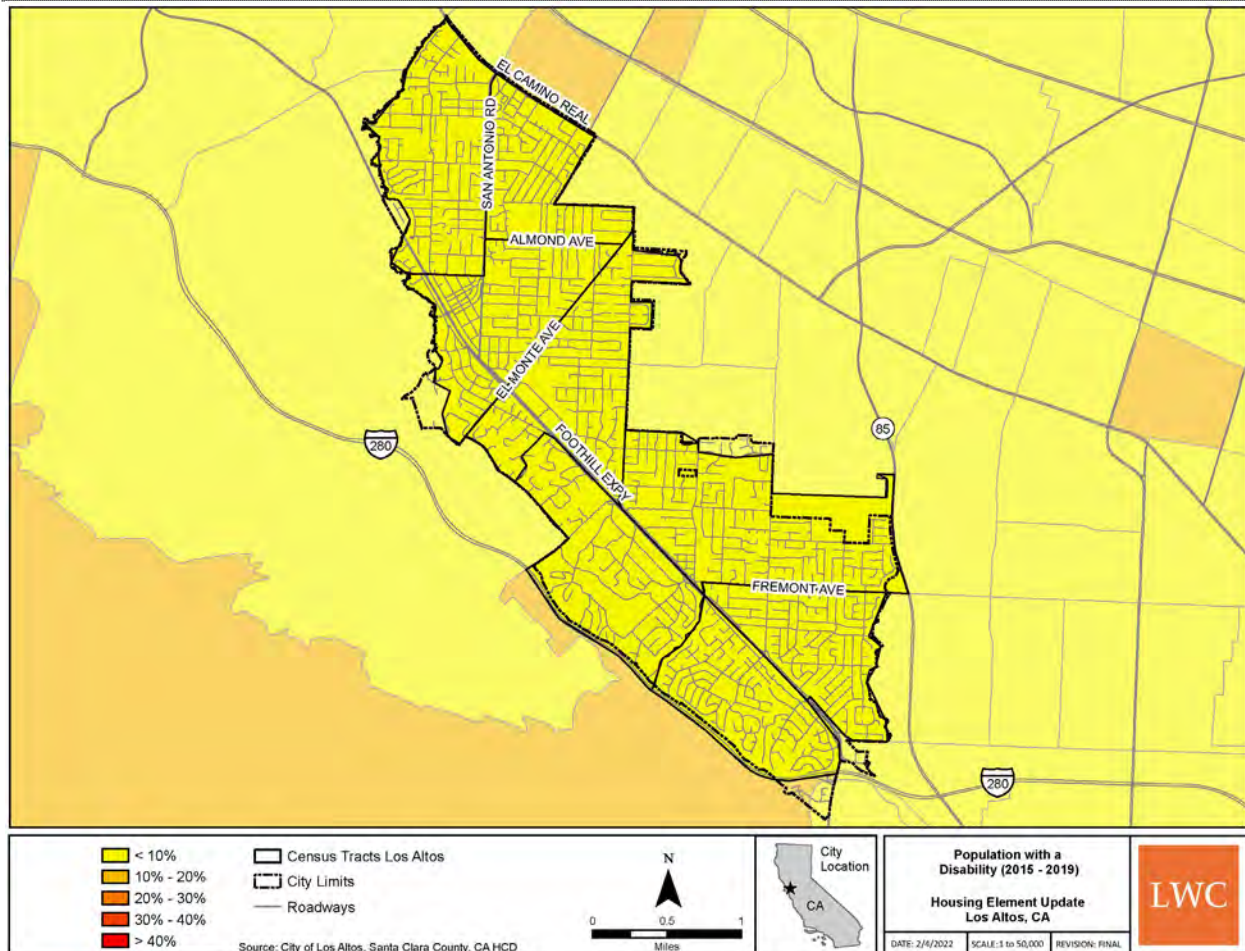
Los Altos		Santa Clara County
Number	Percentage	Percentage
1,739	5.7%	8.0%
<i>Source: ACS 2019 5-Year Estimates, Table S1810</i>		

Figure F-3: Percent of Population with a Disability (2010 - 2014)



Source: HCD AFFH Spatial Data

Figure F-4: Percent of Population with a Disability (2015 - 2019)



Source: HCD AFFH Spatial Data

In Los Altos, there are differences in disability status by race and ethnicity. White individuals are far more likely to have disabilities than Black individuals, with the incidence of disabilities among the larger Asian and Hispanic populations in between. It is likely that the very small number of Black residents and disparities in age (which is highly correlated with disability status) between White, Asian, and Hispanic residents explains much of the disparity. The median age of Hispanic residents of Los Altos is 36.6, while the median age for White residents of Los Altos is 50.1.

Table F-2: Disability Status by Race and Ethnicity (2019)

Race or Ethnicity	Total Population	Number with a Disability	% with a Disability
White Alone, Not Hispanic or Latino	17,543	1,284	7.3%
Black or African American Alone	129	0	0.0%
Asian Alone	9,562	342	3.6%
Hispanic or Latino (of any race)	1,341	60	4.5%
<i>Source: Lawyer's Committee, Baird + Driskell Community Planning; ACS 2019 5-Year Estimates</i>			

Input during the Housing Element process included that housing stock should accommodate the ageing population and prioritize people with disabilities, as well as young families and low-income households.

Familial Status

Familial status protection covers households in which one or more minor children live with: a parent, a person who has legal custody (including guardianship) of a minor child or children, or the designee of a parent or legal custodian, with the written permission of the parent or legal custodian. Examples of familial status discrimination include refusal to rent to families with children, eviction of families once a child joins, and confinement of families to specific floors of a building.

According to 2019 ACS data, 39.4 percent of all households in Los Altos have one or more children under the age of 18, which is about a two percent increase from the 2010 estimate (37.3 percent). The city's share of all households with children is higher than that of the county overall at 36.3 percent and the Bay Area region at 32 percent. It is also higher than the surrounding neighboring jurisdictions of Palo Alto (34.0 percent), Mountain View (27.4 percent), and Sunnyvale (33.9 percent). The rate for married couple households with their own children in the city is 34.8 percent compared to 27.0 percent in the county and 22.3 percent in the Bay Area according to ACS 2019 data (Table F-3).

Figure F-5 shows the percentages of children in married couple households in Los Altos by quintile. The percentage of children living in married couple households is uniformly high across the city, exceeding 80 percent in all tracts. Most census tracts adjacent to these areas also have high levels at over 80 percent. As noted in Section F.2.2, most fair housing complaints in Los Altos have been related to familial status. Furthermore, comments during the Housing Element process identified that the availability of housing for young families is a critical issue.

Single-parent households are also a fair housing protected class. Los Altos has 2.2 percent of households consisting of single-parent households according to the ACS data. Female-headed households are more likely to experience greater housing affordability challenges due to typically lower household incomes compared to two-parent households. ACS data indicates that 1.9

percent of households in Los Altos are single female-headed households with children compared to 3.3 percent in the county and 3.7 percent across the Bay Area region (Table F-4).

ACS five-year data for 2015 to 2019 is presented by quintile for the percentages of children in single female-headed households in Los Altos is shown in Figure F-6. This map shows that all census tracts within the city have percentages of children in single female-headed households below 20 percent. Every adjacent tract to the city contains similar levels of these types of households, with the exception of one tract to the north of the city. This tract contains percentages of children in single female-headed households in the next highest quartile at approximately 24.8 percent.

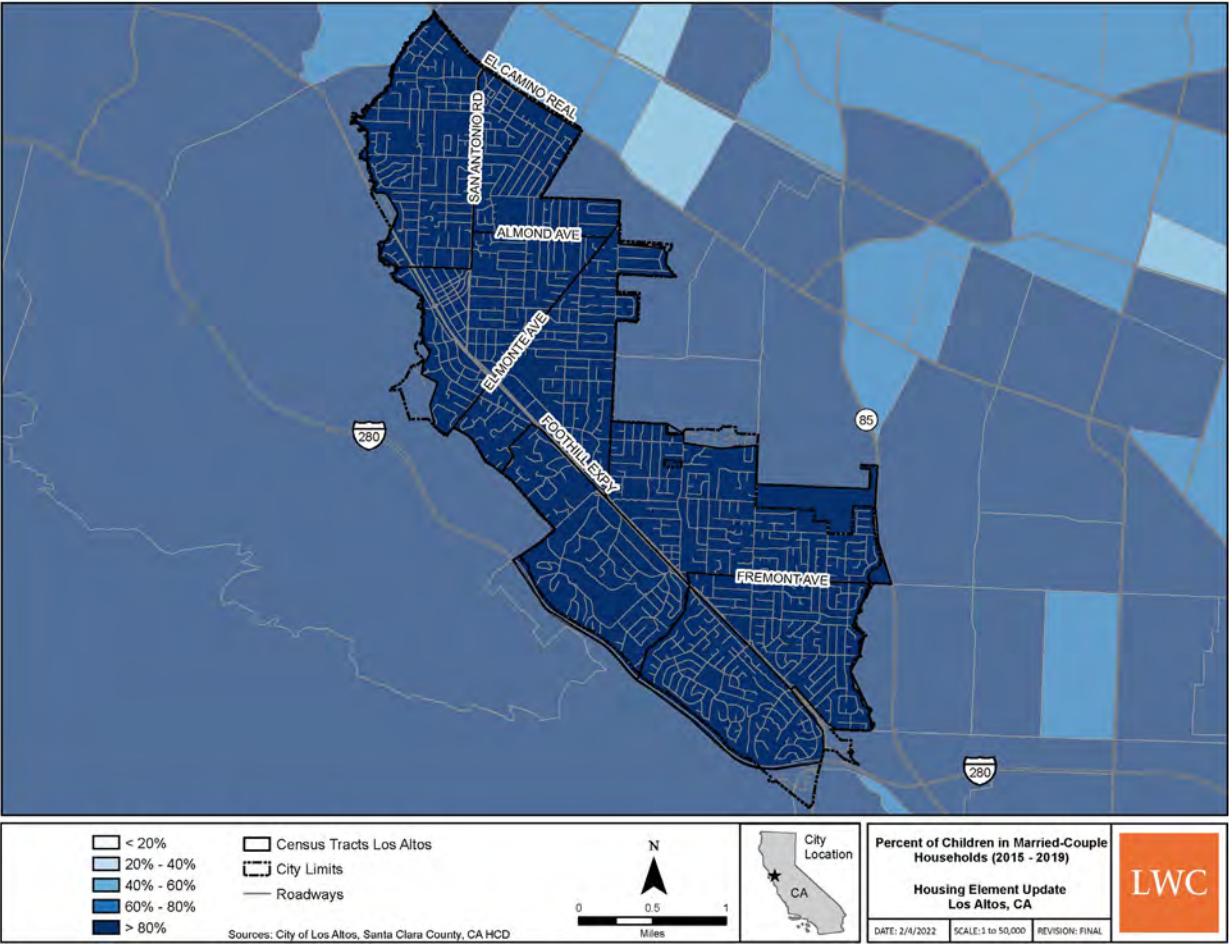
Table F-3: Percentage of Married-Couple Households with Children (2019)

Los Altos	Santa Clara County	Bay Area
34.8%	27.0%	22.3%
<i>Source: ACS 2019 5-Year Estimates, Table DP02</i>		

Table F-4: Percentage of Female-Headed Households with Children, No Spouse/Partner Present (2019)

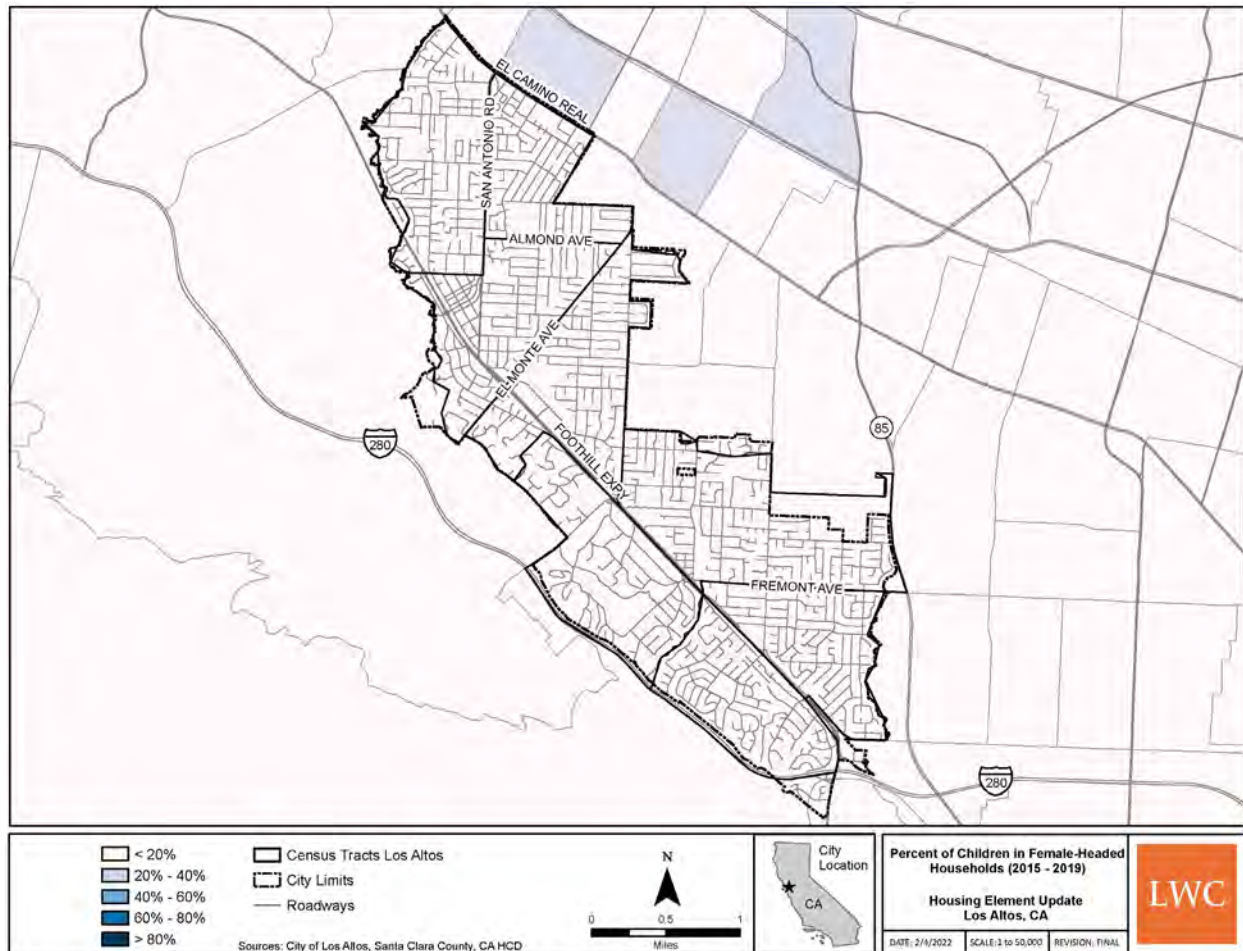
Los Altos	Santa Clara County	Bay Area
1.9%	3.3%	3.7%
<i>Source: ACS 2019 5-Year Estimates, Table DP02</i>		

Figure F-5: Children in Married-Couple Households (2015 - 2019)



Source: HCD AFFH Spatial Data

Figure F-6: Children in Female-Headed Households with No Partner Present (2015-2019)



Source: HCD AFFH Spatial Data

Income

According to the 2015 to 2019 ACS, the median household income in Los Altos was \$235,278, which was more than Santa Clara County at \$124,055 during the same period (Table F-5).

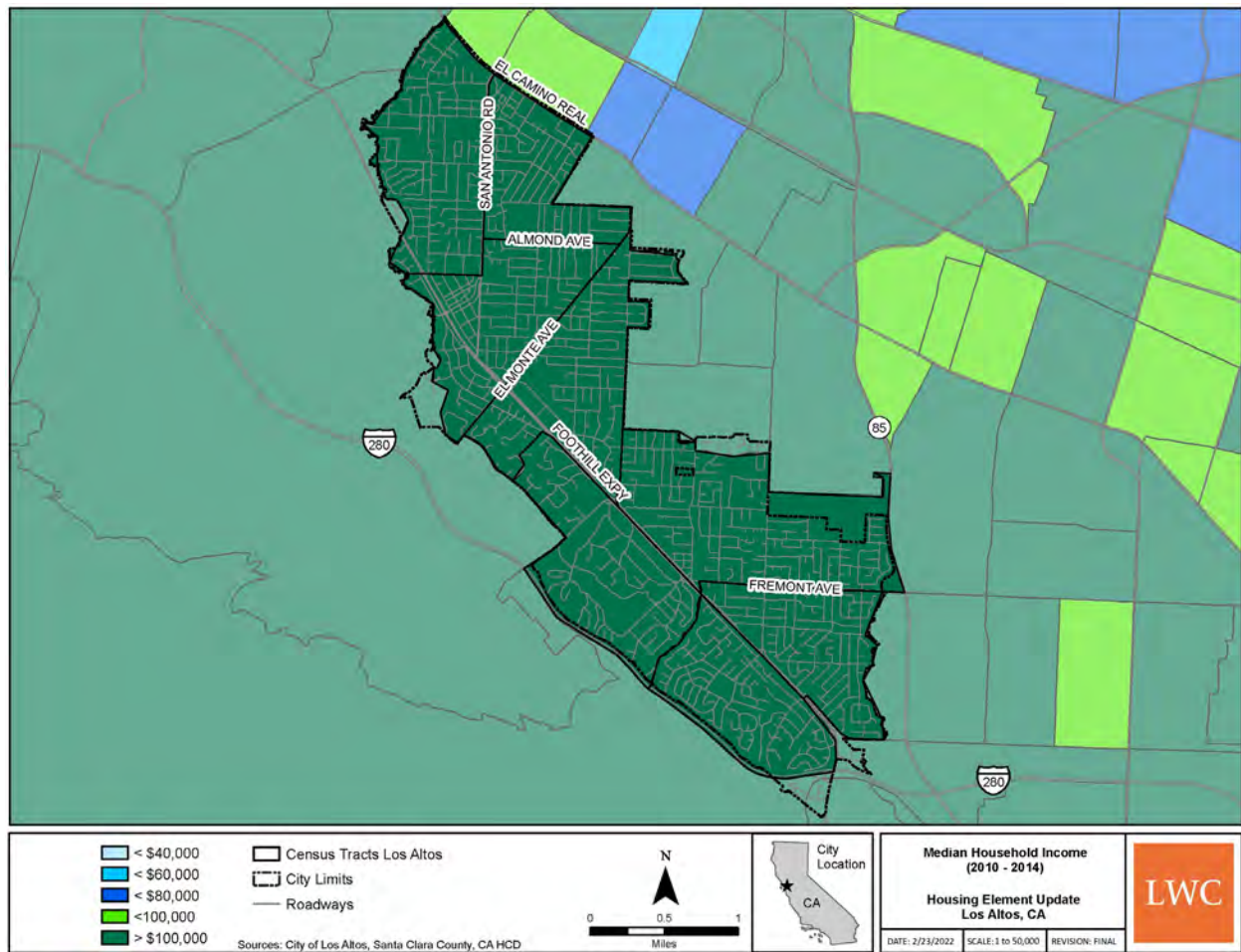
Figure F-7 displays the distribution of median household income by census tract in Los Altos for 2010 to 2014. Household income was approximately uniform across the city during that time period at \$100,000 or above. Most tracts adjacent to the city exhibited similar incomes at that time.

Figure F-8 presents median household income by block group for 2015 to 2019. Household incomes in the city remained at similar levels compared to 2010 to 2014 data. Several block groups did not have household income data for that period, so tract level data was used instead as indicated in Figure F-8. Household income was lower in about half of the surrounding block groups outside city in the 2015 to 2019 ACS data compared to the previous period.

Table F-5: Median Household Income (2019)

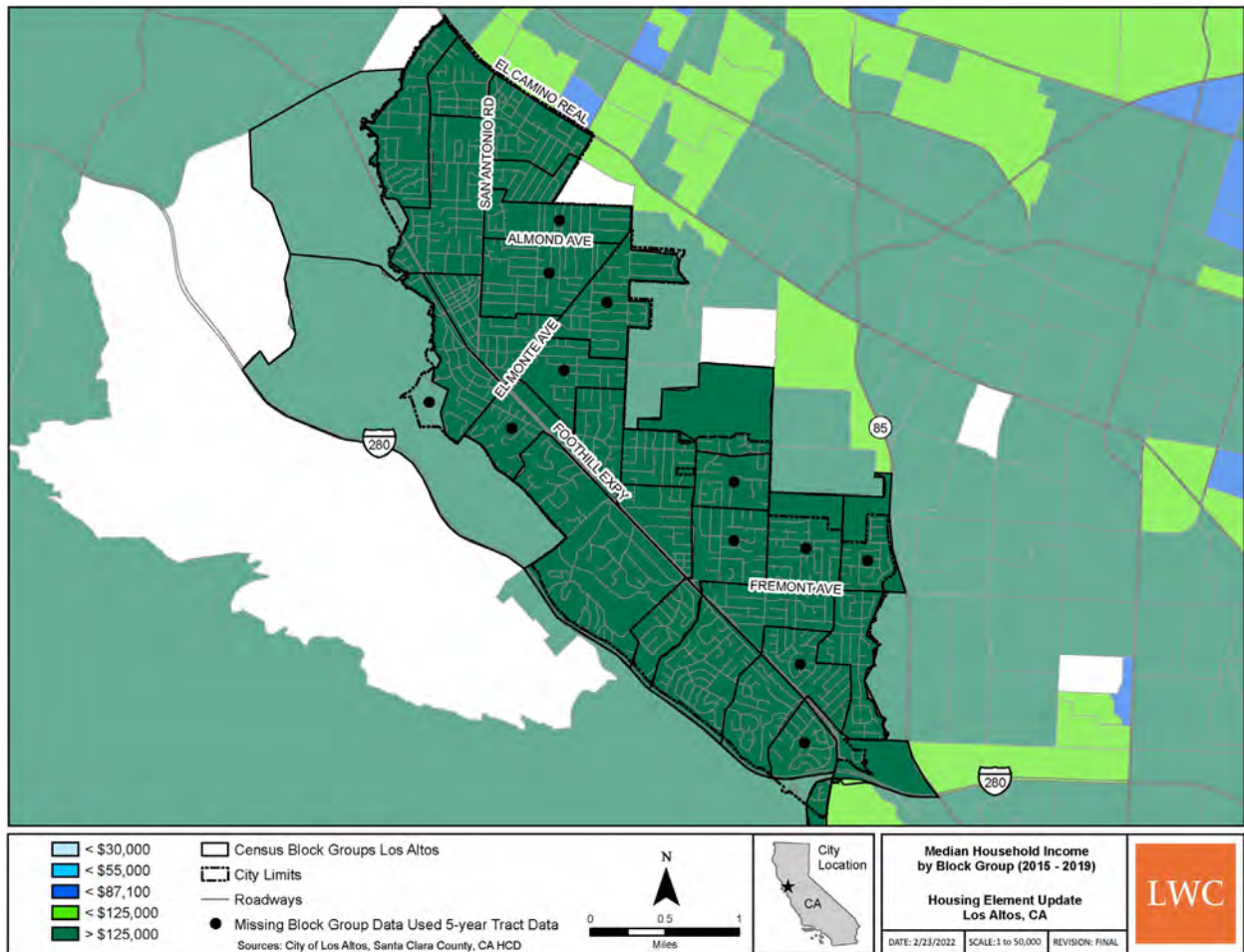
Los Altos	Santa Clara County
\$235,278	\$124,055
Source: ACS 2019 5-Year Estimates, Table S1901	

Figure F-7: Median Household Income (2010 - 2014)



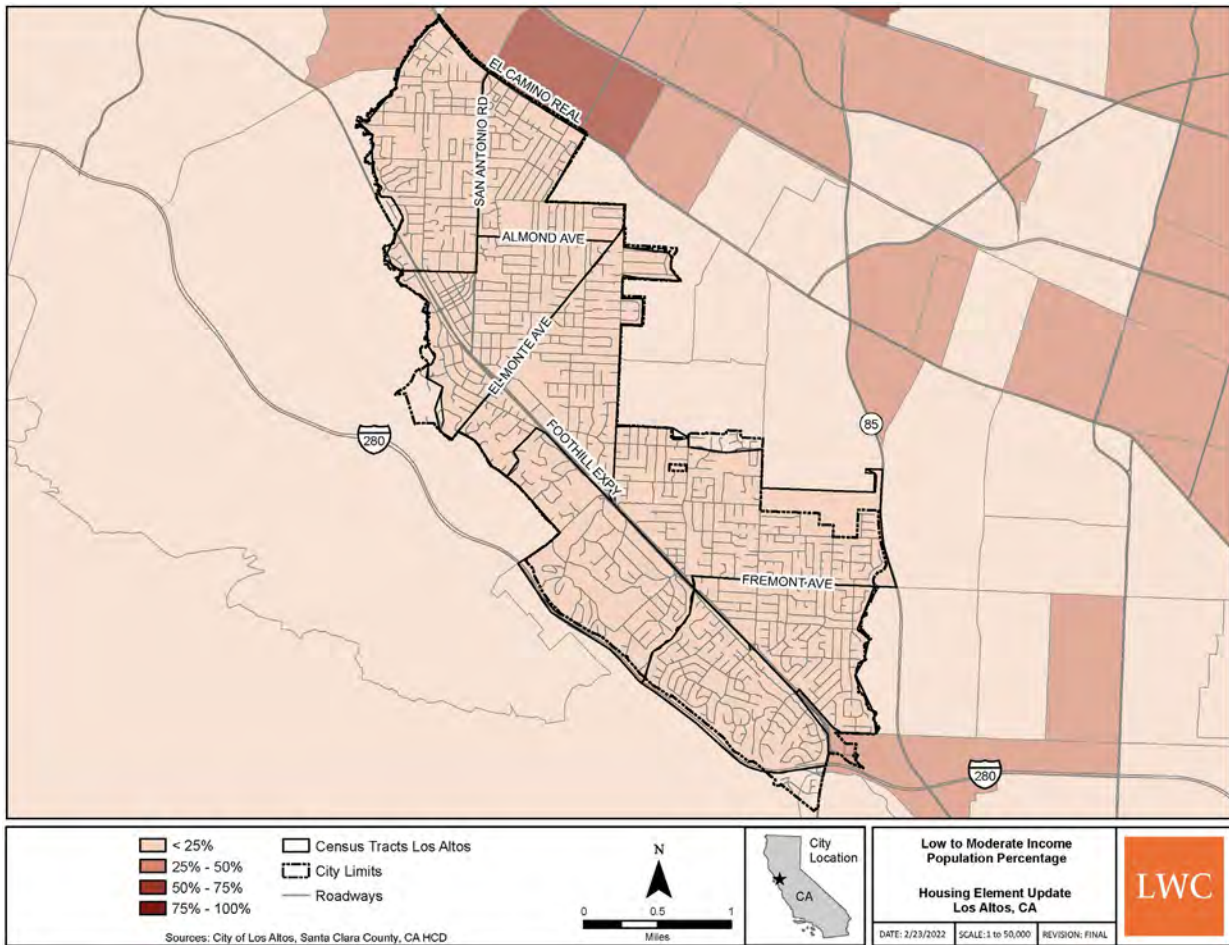
Source: HCD AFFH Spatial Data

Figure F-8: Median Household Income (2015 - 2019)



Source: HCD AFFH Spatial Data

Figure F-9: Low to Moderate Income Population (2015 - 2019)



Source: HCD AFFH Spatial Data

Figure F-9 presents the distribution of LMI households in the city by quartile. The amount of LMI households is low across the city at less than 25 percent. Census tracts adjacent to the city to the north have much higher levels of LMI populations than the city. A tract to the southeast of the city contains a higher LMI population percentage. This follows the observed regional pattern of LMI household percentages generally increasing to the north.

Income can also be disaggregated by race and ethnicity to further understand local patterns of segregation and integration. The citywide poverty rate was 2.8 percent according to 2015 to 2019 ACS data, compared to 7.5% countywide. The rate by race/ethnic group in Los Altos is shown in Table F-6. Residents who identify as two or more races experience poverty at a higher rate than other racial or ethnic groups in the city at about 7.8 percent. The poverty rate for this group is notable because of the number of individuals and that they represented about 5.5 percent of the total population according to the 2019 ACS data. Black and American Indian residents also experience elevated poverty rates relative to their population share (also see Appendix A, Housing Needs Assessment, Section A.3.4, Residents Living Below the Poverty Level).

Table F-6: Persons in Poverty by Race/Ethnicity (2019)

	Number of Persons	Poverty Rate by Race/Ethnicity	% Of Total Population
Below poverty level estimate	856	2.8%	-
White alone	484	2.6%	61.6%
Black or African American alone	7	5.4%	0.5%
American Indian and Alaska Native alone	2	6.5%	0.1%
Asian alone	232	2.4%	31.4%
Native Hawaiian/Other Pacific Islander alone	0	-	0.0%
Some other race alone	2	0.7%	0.9%
Two or more races	129	7.8%	5.5%
Hispanic or Latino origin (of any race)	30	2.2%	4.4%
<i>Source: ACS 2019 5-Year Estimates, Table S1701</i>			

Segregation Report

The AFFH Segregation Report for Los Altos has been prepared by the University of California Merced Urban Policy Lab in cooperation with the Association of Bay Area Governments and the Metropolitan Transportation Commission. The key findings from the report include the observations that both neighborhood racial segregation and income segregation in Los Altos declined since 2010. Another key finding states that “segregation between lower-income residents and residents who are not lower-income has decreased between 2010 and 2015”. These findings are consistent with figures provided in this section, and the report is attached to this appendix.

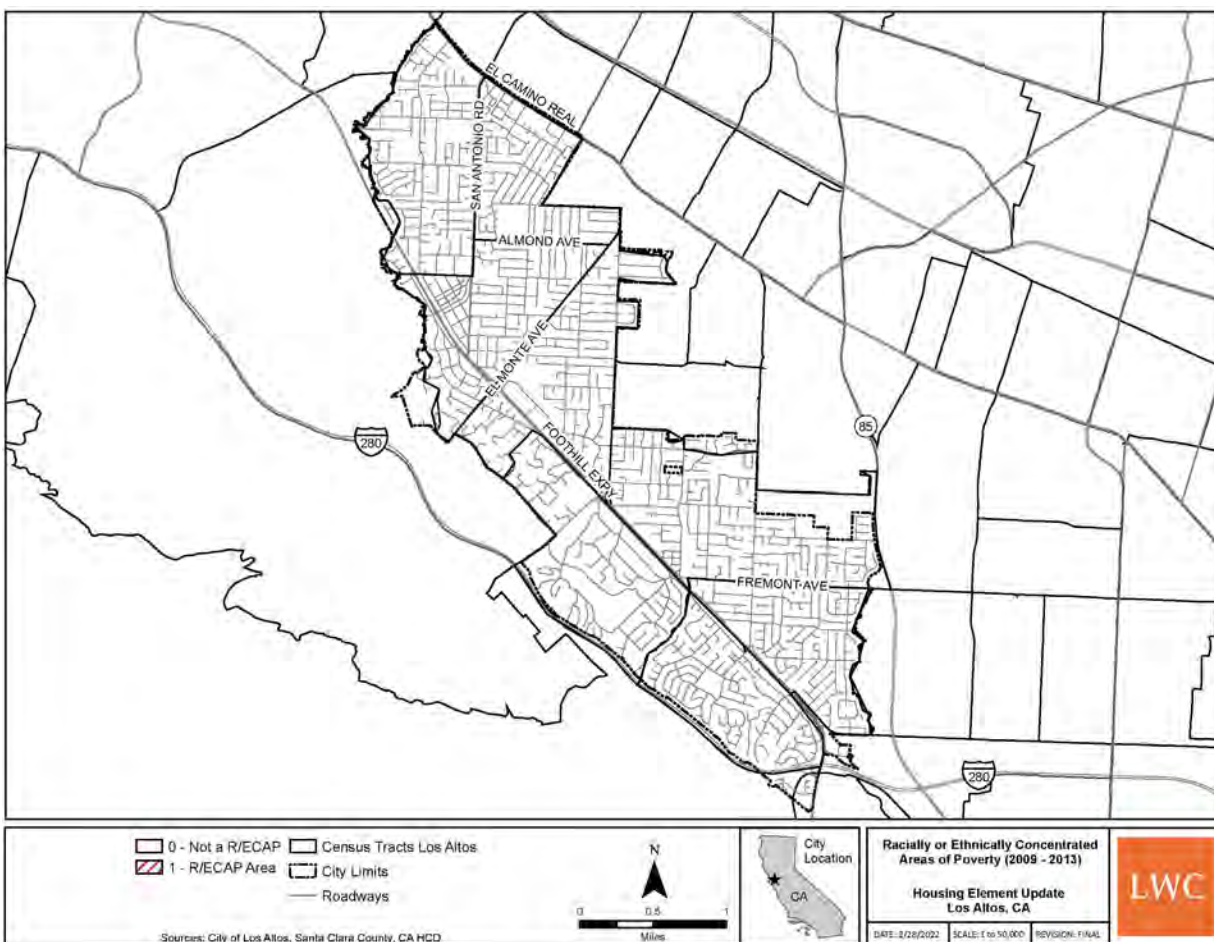
F.2.4 Racially or Ethnically Concentrated Areas of Poverty

Racially or Ethnically Concentrated Areas of Poverty (R/ECAPs)

Racially or Ethnically Concentrated Areas of Poverty (R/ECAP) are areas that exhibit both high racial/ethnic concentrations and high poverty rates. HUD defines R/ECAPs as census tracts with a majority non-white population (50 percent or more) and a poverty rate that exceeds 40 percent or is three times the average poverty rate for the county, whichever is lower.

R/ECAPs may indicate the presence of disadvantaged households facing housing insecurity and need. They identify areas whose residents may have faced historical discrimination and who continue to experience economic hardship, furthering entrenched inequities in these communities. According to Figure F-10, there are no R/ECAPs in Los Altos or in the surrounding area.

Figure F-10: Racially/Ethnically Concentrated Areas of Poverty (2009-2013)



Source: HCD AFFH Spatial Data

Racially or Ethnically Concentrated Areas of Affluence (RCAAs)

Racially or Ethnically Concentrated Areas of Affluence (RCAAs) are neighborhoods in which there are both high concentrations of non-Hispanic White households and high household income rates. Based on research from the University of Minnesota Humphrey School of Public Affairs, RCAAs are defined as census tracts where 80 percent or more of the population is white, and the median household income is \$125,000 or greater (which is slightly more than double the national median household income in 2016).

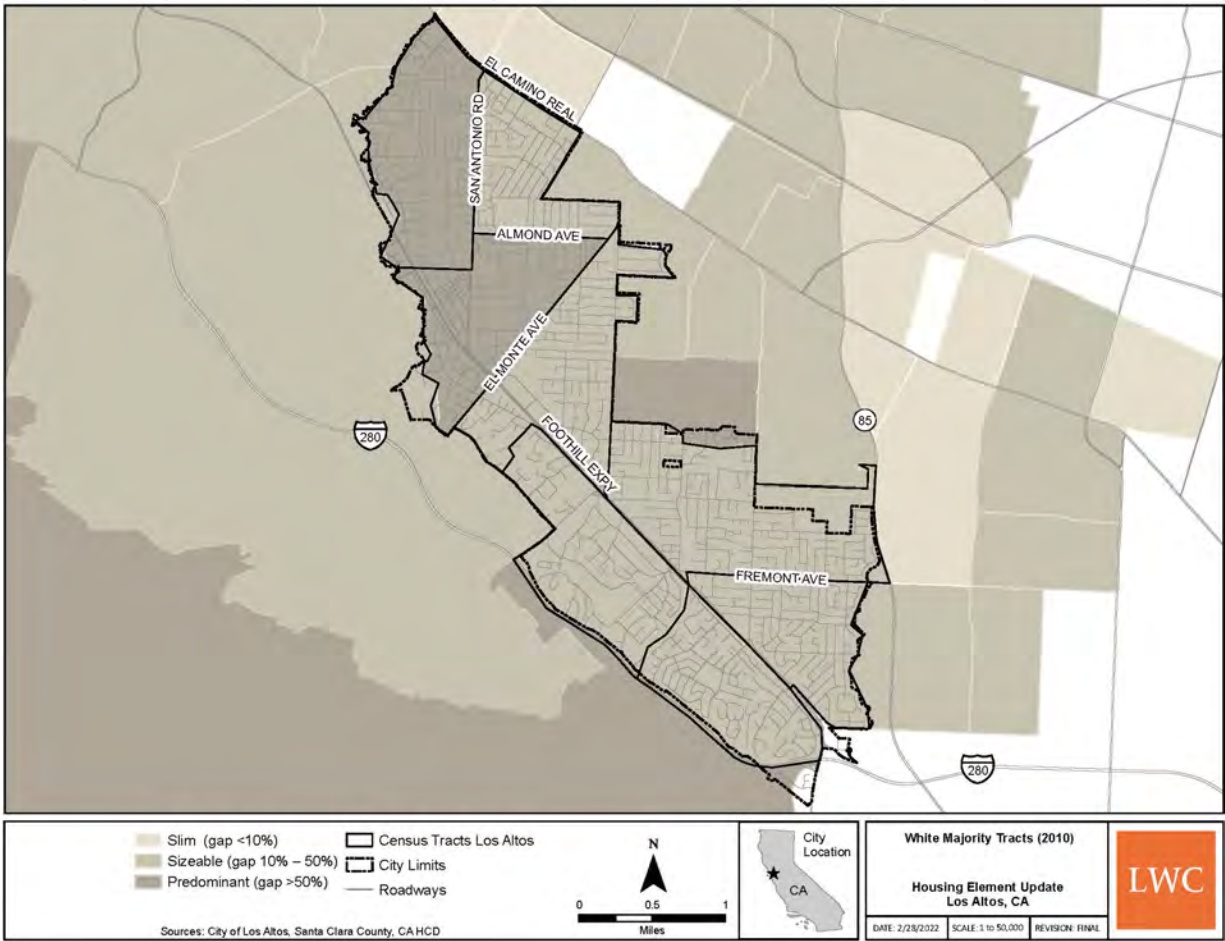
However, HCD adjusted the RCAA methodology to track more closely with California's higher levels of diversity by setting the white population threshold to 50 percent. According to 2010 data available from HCD and provided in Figure F-11, Los Altos had two white-majority census tracts in the Predominant category at about 52 percent each, with the remaining areas between 10 and 50 percent categorized as Sizeable white-majority gap. Those two white-majority tracts have household incomes greater than \$125,000 and are therefore RCAAs by the HCD criteria. One of

these RCAA tracts is situated between El Monte Avenue and Almond Avenue and the other RCAA tract is located in the northwestern portion of the city to the west of San Antonio Road.

Since release of the draft Housing Element in June 2022, HCD released new RCAA data that better reflects California's relative diversity and regional conditions and is derived from ACS 2015 - 2019 data. The new data is shown in Figure F-12 for Santa Clara County and indicates that all of Los Altos is a RCAA except for a small portion in the south of the city (e.g., Foothill Crossing Shopping Center).

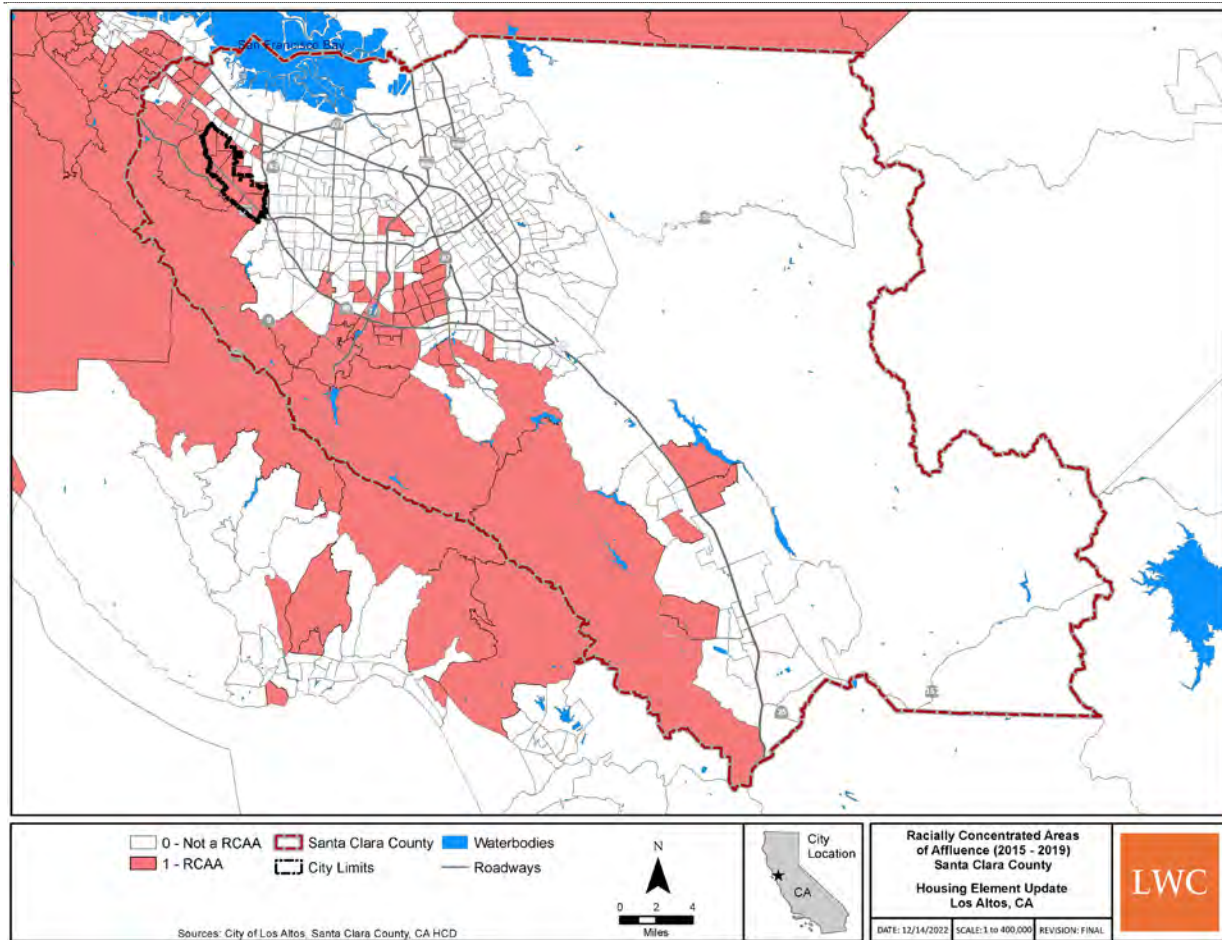
RCAAs within Santa Clara County are mostly concentrated in the western region of the county from the northwest portion to the southwest portion. Los Altos is situated within this regional grouping of RCAAs with Los Altos Hills and unincorporated areas to the west being all RCAAs. Areas to the north, which include Palo Alto and northern portions of the county, are mostly RCAAs. Neighboring areas to the east including Mountain View contain some RCAAs, while the cities of Sunnyvale and Cupertino to the east and southeast do not contain any RCAAs. This regional pattern indicates that the concentration of RCAAs decreases from west to east in the vicinity of Los Altos and across the county and suggests that Los Altos is less inclusive compared to the region.

Figure F-11: White Majority Tracts (2010)



Source: HCD AFFH Spatial Data

Figure F-12: Santa Clara County RCAAs (2015-2019)



Source: HCD AFFH Spatial Data

F.2.5 Access to Opportunity

One important component of fair housing is a neighborhood's access to opportunity, which correlates relative place-based characteristics of an area, such as education, employment, safety, and the environment, with critical life outcomes, such as health, wealth, and life expectancy. Ensuring access to opportunity means both investing in existing low-income and underserved communities, as well as supporting residents' mobility and access to 'high resource' neighborhoods.

In February 2017, the Department of Housing and Community Development (HCD) and the California Tax Credit Allocation Committee (TCAC) convened the California Fair Housing Task Force to provide research and evidence-based policy recommendations to further HCD's fair housing goals of (1) avoiding further segregation and concentration of poverty and (2)

encouraging access to opportunity through land use policy and affordable housing, program design, and implementation.

HCD and TCAC prepared opportunity maps to identify census tracts with the highest and lowest resources. High resource areas are areas with high index scores for a variety of opportunity indicators. Examples of indicators of high resources areas include high employment rates, low poverty rates, proximity to jobs, high educational proficiency, and limited exposure to environmental health hazards. High resources tracts are areas that offer low-income residents the best chance of a high quality of life, whether through economic advancement, high educational attainment, or clean environmental health. Census tracts in the city that are categorized as moderate resource areas have access to many of the same resources as the high resource areas but may have fewer job opportunities, lower performing schools, lower median home values, or other factors that lower their indexes across the various economic, educational, and environmental indicators.

Low resources areas are characterized as having fewer opportunities to employment and education, or a lower index for other economic, environmental, and educational indicators. These areas have greater quality of life needs and should be prioritized for future investment to improve opportunities for current and future residents.

The opportunity maps inform TCAC, which oversees the Low-Income Housing Tax Credit (LIHTC) Program, to distribute funding more equitably for affordable housing in areas with the highest opportunity. The analysis evaluates total access to opportunity (e.g., high, moderate, low), but also individually assesses opportunity access across more specific indicators, such as education, transportation, economic development, and environment.

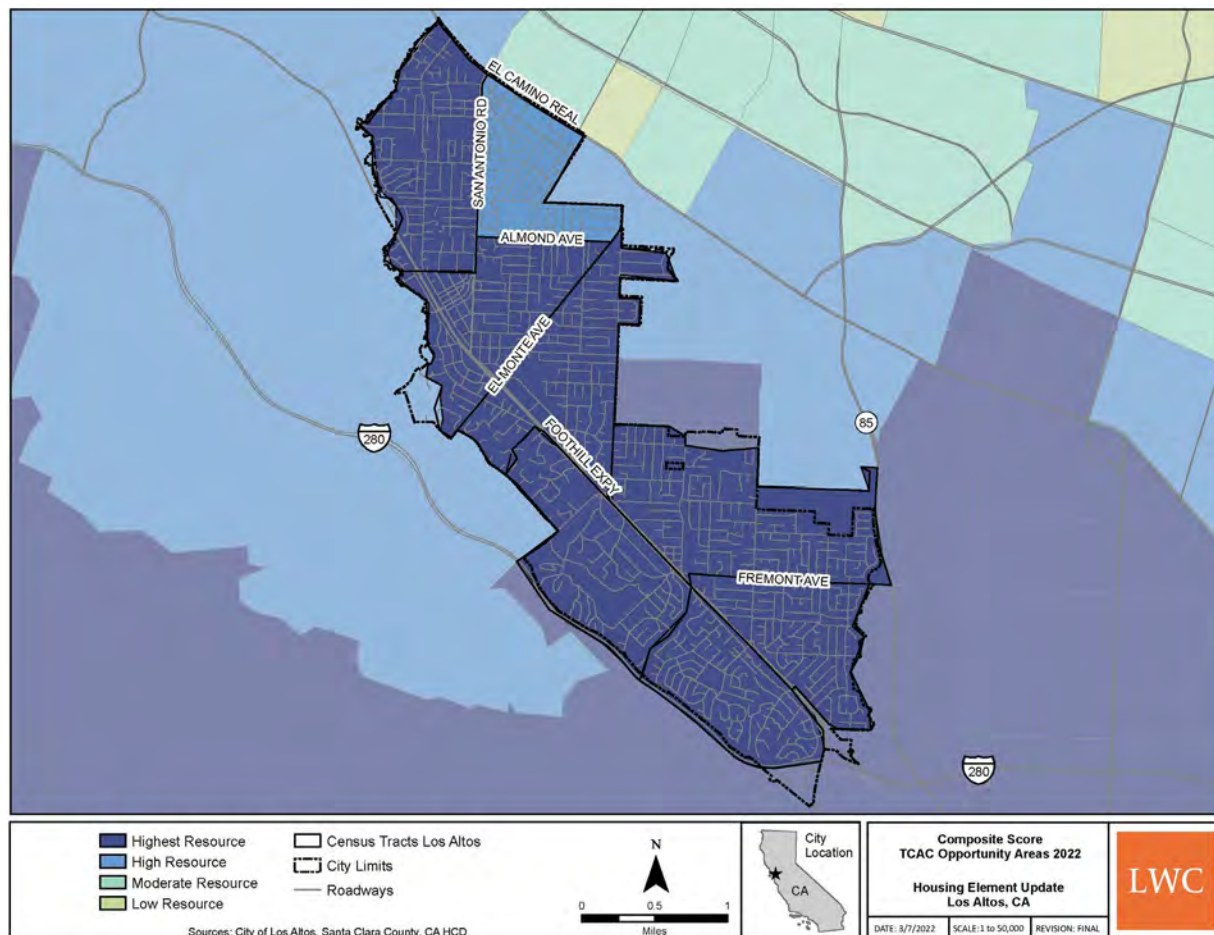
TCAC Opportunity Areas – Composite Score

The 2022 TCAC Opportunity Areas Composite Score provides an aggregate index of three domains: economic, education, and environmental. Census tracts with higher composite scores indicate higher resource areas overall. As shown in Figure F-13, most tracts in Los Altos are in the highest resource category. The northeastern tract, bordered by El Camino Real, San Antonio Road, and Almond Avenue, is a high resource area. This tract scores relatively lower than other areas of Los Altos due to less positive education outcomes and more exposure to environmental hazards for residents in those areas as evidenced by lower education and environmental scores. See below discussions on individual categories that comprise the composite score, including education and environmental conditions. These two characteristics result in a relatively lower Composite Score for this tract.

Areas outside of the city to the north have lower composite scores which reflects the regional trend of generally lower scores in the north and eastern portions of the county. Lower composite scores outside of the city to the north along El Camino Real are mostly the result of much lower environmental and educational ratings with a low economic rating further reducing the composite score to low resource in one tract. Two factors likely contributing to the lower environmental

scores in this area are higher traffic volumes and higher concentrations of commercial and industrial land use.

Figure F-13: TCAC Opportunity Areas 2022 - Composite Score



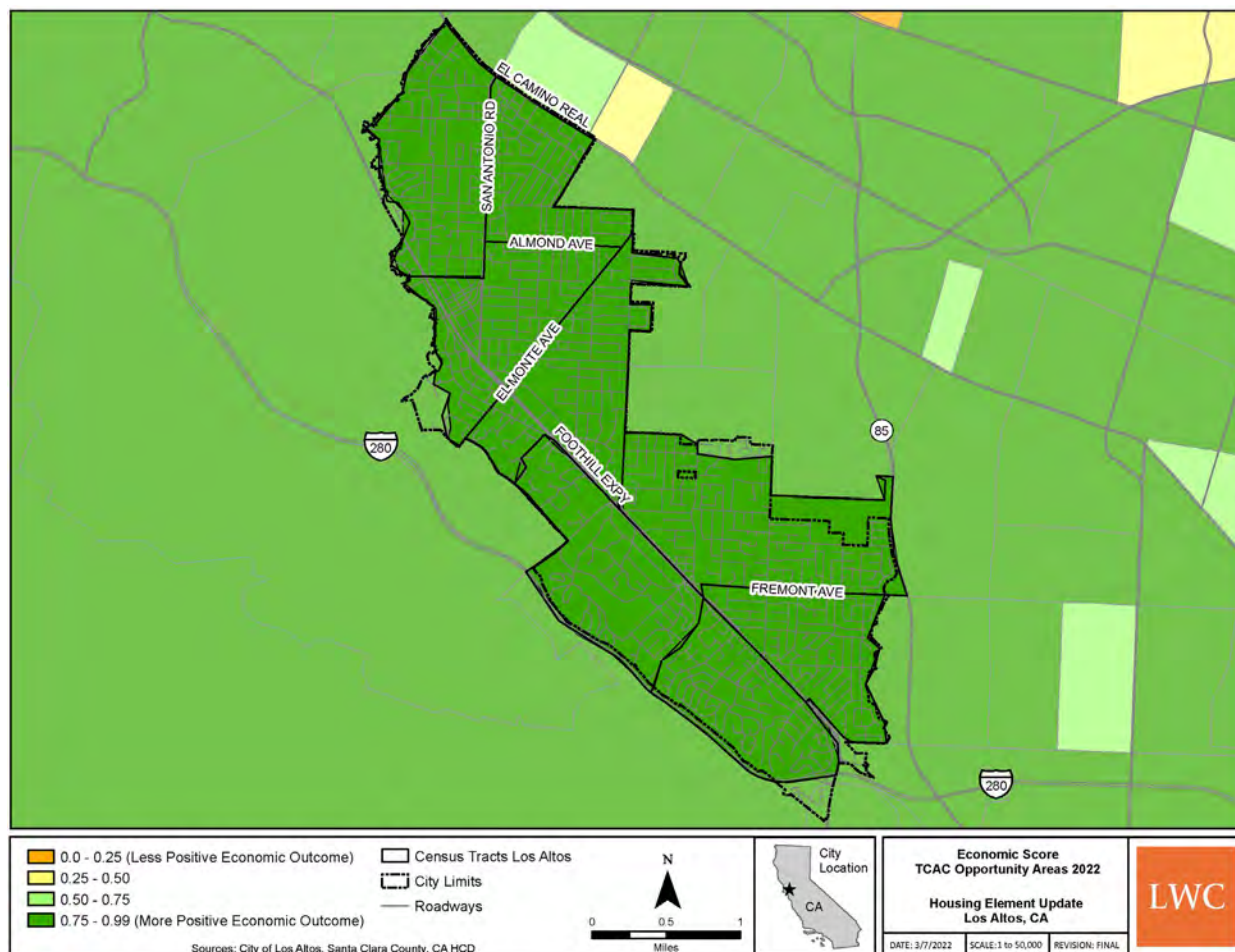
Source: HCD AFFH Spatial Data

Economic Score

The 2022 TCAC Opportunity Areas Economic Score for a census tract is based on poverty, adult education, employment, job proximity, and median home value indicators. The score is broken up by quartiles, with the highest quartile indicating more positive economic outcomes and the lowest score indicating least positive outcomes. The city's census tracts have the highest economic scores of 0.75 to 0.99 as shown in Figure F-14. The high economic scores result from overall high employment and adult education levels (bachelor's degree or above) as well as very low poverty rates. Most of the surrounding areas also have the highest economic scores. Two tracts to the northeast (across El Camino Real in Mountain View) have lower economic scores than Los Altos in the second and third quartile ranges. As noted in the previous section, these areas have higher concentrations of commercial land use and have some apartment developments. However,

surrounding census tracts are otherwise in the same highest economic score range as Los Altos (see below Figure F-14).

Figure F-14: TCAC Opportunity Areas 2022 - Economic Score



Source: HCD AFFH Spatial Data

Education Score

The 2022 TCAC Opportunity Areas Education Score for a census tract is based on math and reading proficiency, high school graduation rate, and student poverty rate indicators. The score is broken up by quartiles, with the highest quartile indicating more positive education outcomes and the lowest quartile signifying less positive outcomes.

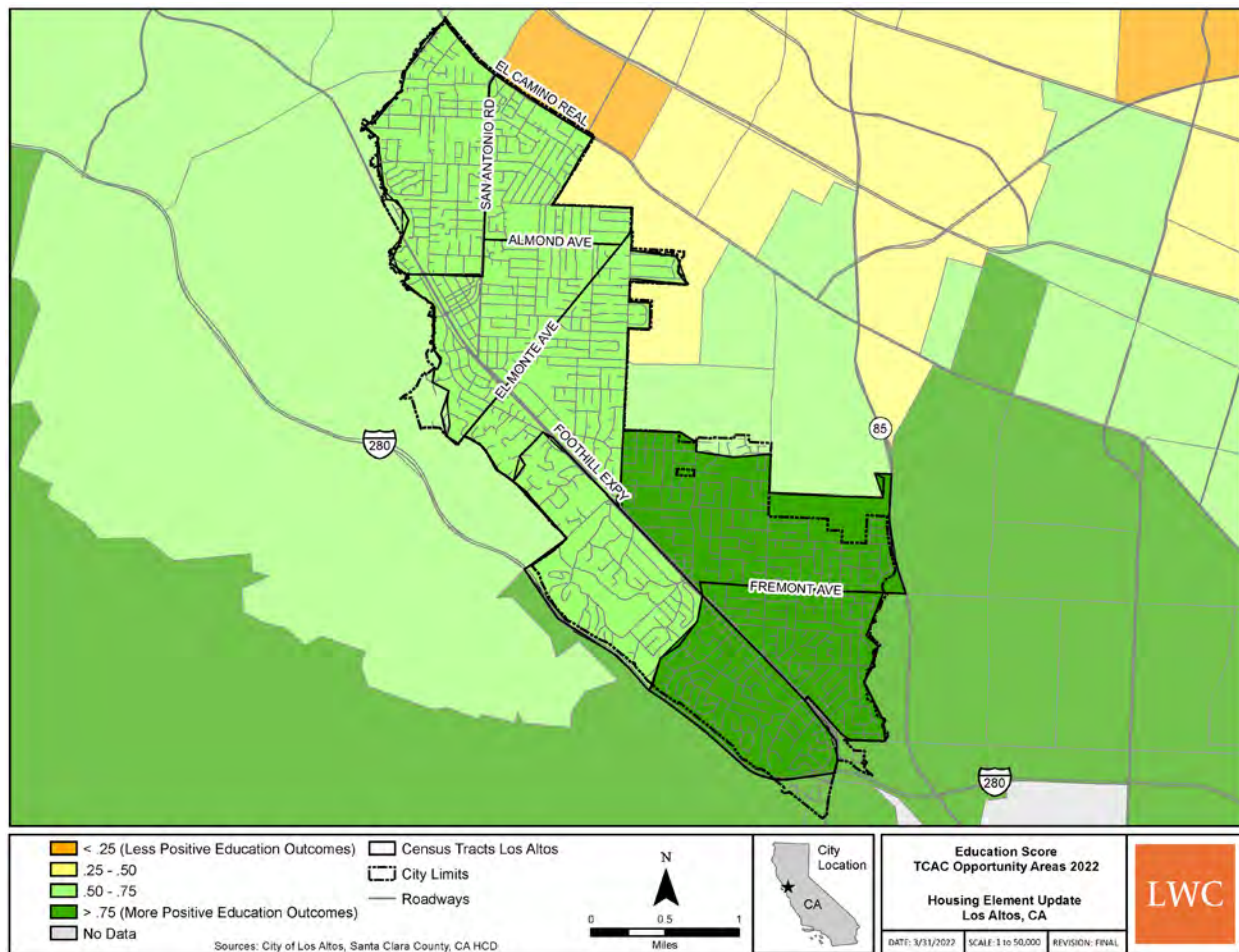
As shown in Figure F-15, most census tracts in the city have a good education score between 0.50 and 0.75. Three tracts in the south have scores greater than 0.75. These scores suggest that the city generally has positive educational outcomes for students.

Los Altos contains seven school enrollment zones in total with some of their boundaries partially overlapping the city. Six of the seven zones are within the 0.50 and 0.75 education score range.

Only one Los Altos school, Oak Avenue School, located north of Fremont Avenue, is within the highest education score area for the city. The two other high education score tracts are outside of Los Altos school districts.

Lower education scores are observed to the northeast in Mountain View. These areas also have higher levels of LMI households so the lower education scores may be the result of higher student poverty rates and reflects elementary schools with higher concentrations of Hispanic or Latino students.⁶ Cities to the southwest including Sunnyvale and Cupertino have high education scores similar to those of Los Altos, and likewise, Los Altos Hills to the west has a similar education score to Los Altos.

Figure F-15: TCAC Opportunity Areas 2022 - Education Score



Source: HCD AFFH Spatial Data

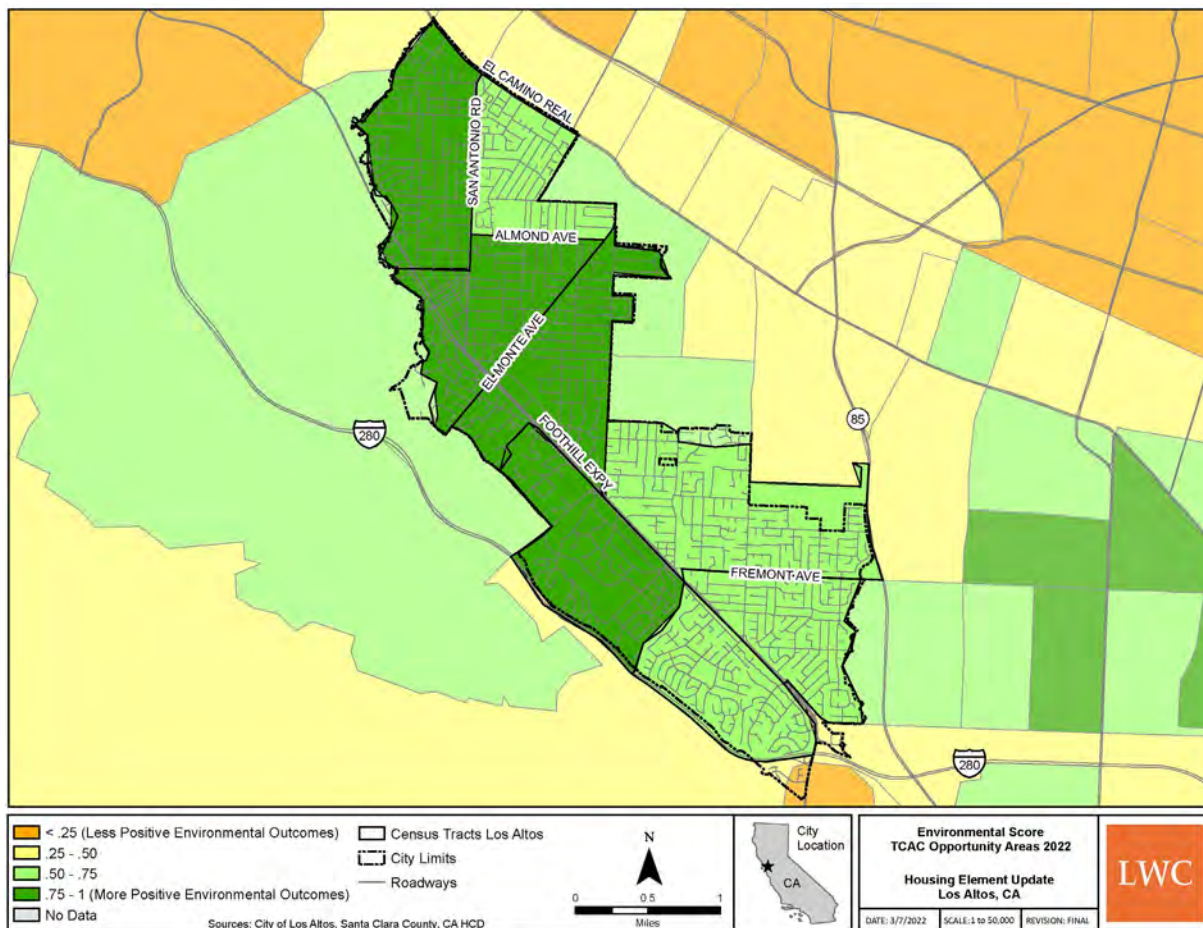
⁶ City of Mountain View, Public Review Draft 2023-2031 Housing Element, May 6, 2022.

Environmental Score

Environmental scores for census tracts presented in Figure F-16 are based on 2022. TCAC Opportunity Areas Environmental Scores that reflect environmental risk. The scores are divided into quartiles with higher scores representing more positive environmental outcomes and lower scores indicating least positive environmental outcomes for residents living there.

The city contains two ranges of high environmental scores indicating that residents have generally positive environmental conditions. As shown in Figure F-16, the highest environmental scores are mostly in the western portions of the city. These tracts also score higher than the surrounding areas. Environmental scores decrease to the north and east across Santa Clara County due in part to higher levels of traffic and air pollution within transportation corridors in more concentrated areas.

Figure F-16: TCAC Opportunity Areas 2021 - Environmental Score



Source: HCD AFFH Spatial Data

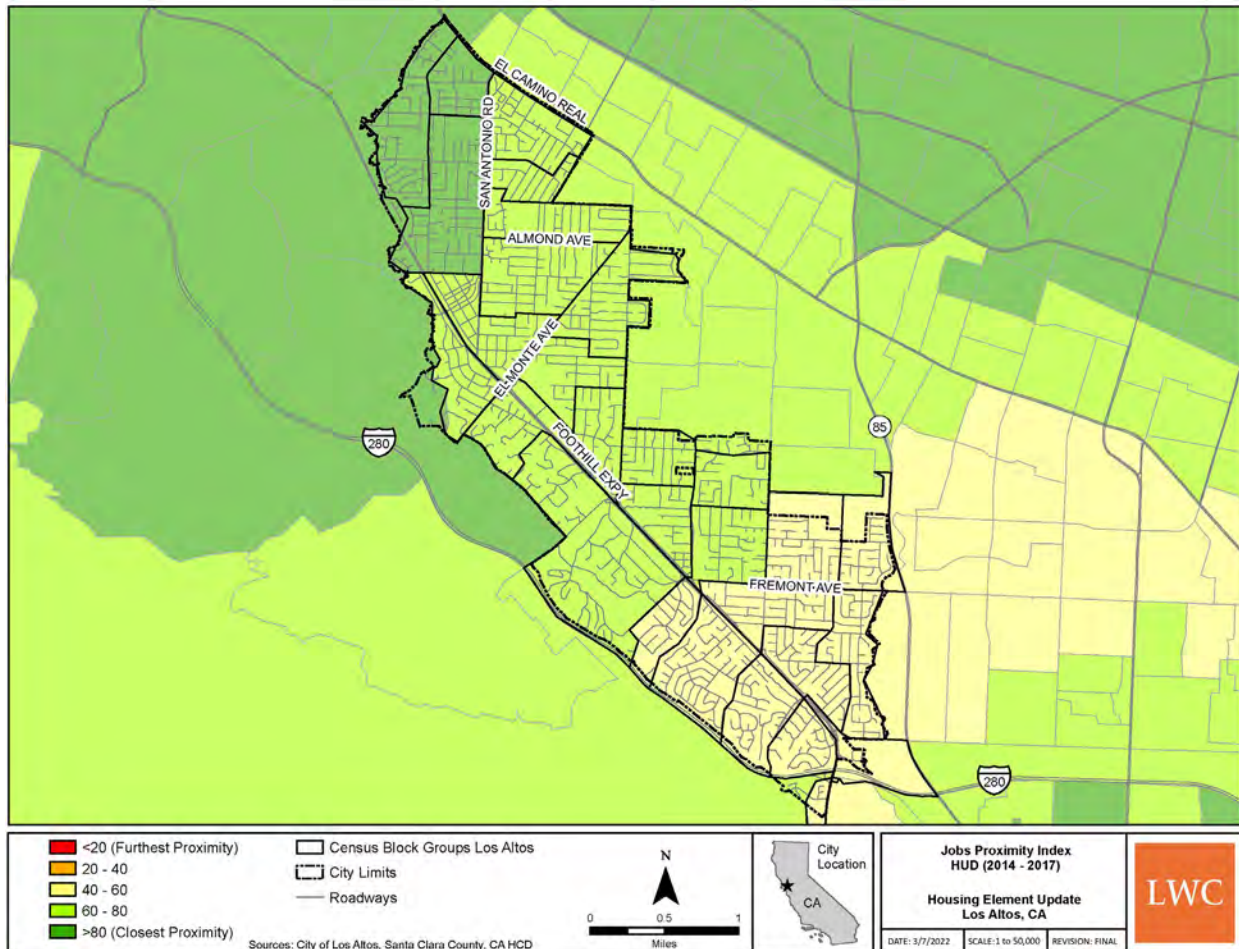
Jobs Proximity Index

HUD's Jobs Proximity Index for a census tract measures the area's distance from employment. This index can be used as a proxy to indicate relative transportation needs in a community. The score is broken up by quintiles, with the highest quintile representing areas closest to job centers. The Jobs Proximity Index score is relatively high across Los Altos with most of the city in the 60 to 80 quintile range as shown in Figure F-17. Scores are highest in the north and lowest in the south. Scores are generally similar in adjacent tracts to the east and west outside of the city while they are lower to the north and south.

Approximately 769 people are both employed and live in Los Altos, which is 6.4 percent of employed Los Altos residents according to 2019 employment data⁷. The largest proportion of employed Los Altos residents work in the City of San Jose (19.5 percent), followed by the City of Mountain View (7.7 percent), the City of Sunnyvale (6.9 percent), and the City of Los Altos (6.4 percent).

⁷ Longitudinal Employer-Household Dynamics (LEHD), OnTheMap, 2019.

Figure F-17: Jobs Proximity Index (HUD, 2014-2017)



Source: HCD AFFH Spatial Data

Disparities in Access to Opportunity for Persons with Disabilities

People with disabilities often experience challenges with accessibility, discrimination, and housing choice that make it difficult to find suitable housing to meet their needs. According to the Needs Assessment (Appendix A, Figure A-23), the most common types of disabilities in Los Altos in 2018 were ambulatory disabilities followed by hearing and independent living disabilities.

The California Department of Developmental Services (DDS) currently provides community-based services to approximately 350,000 persons with developmental disabilities and their families through a statewide system of regional centers, developmental centers, and community-based facilities. The San Andreas Regional Center serves individuals and families in Monterey, San Benito, Santa Clara, and Santa Cruz counties. DDS provides data on developmental disabilities by age and type of residence. According to DDS and as shown in the Needs Assessment (Appendix A, Table A-7), there are about 95 residents with a development disability in Los Altos, with most of them (93) able to live in a home with their parent or guardian.

During the Housing Element process, a service provider for the San Andreas Regional Center described the heightened need for accessible units coupled with coordinated supportive services and access to public transit for people with developmental disabilities, who are more likely than the general population to have an accompanying physical disability.

There are a variety of housing types appropriate for people with disabilities, such as licensed and unlicensed single-family homes, group homes, and transitional and supportive housing. The design of housing-accessibility modifications, proximity to services and transit, and the availability of group living opportunities represent some of the types of considerations that are important in serving this need group. The Housing Constraints Appendix (Appendix C) discusses how the City permits various housing types, including the allowance for reasonable accommodations.

Additionally, the Santa Clara County Social Services Agency operates the In-Home Supportive Services (IHSS) program for low-income seniors or people with disabilities. This program provides support for individuals such as meal preparation, laundry, house cleaning, and personal care to enable them to live at home.

Disparities in Access to Transportation Opportunities

The HUD Low Transportation Cost Index is based on estimates of transportation costs for a family that meets the following description: a 3-person single-parent family with income at 50 percent of the median income for renters for the region. These estimates originate from the Location Affordability Index (LAI). Transportation costs are modeled for census tracts as a percent of income for renters in these households. Index values are inverted, and percentile ranked nationally, with values ranging from 0 to 100. Higher index values indicate lower transportation costs in that neighborhood. Transportation costs may be low within a tract for a range of reasons, including greater access to public transportation and the density of homes, services, and jobs in that area.

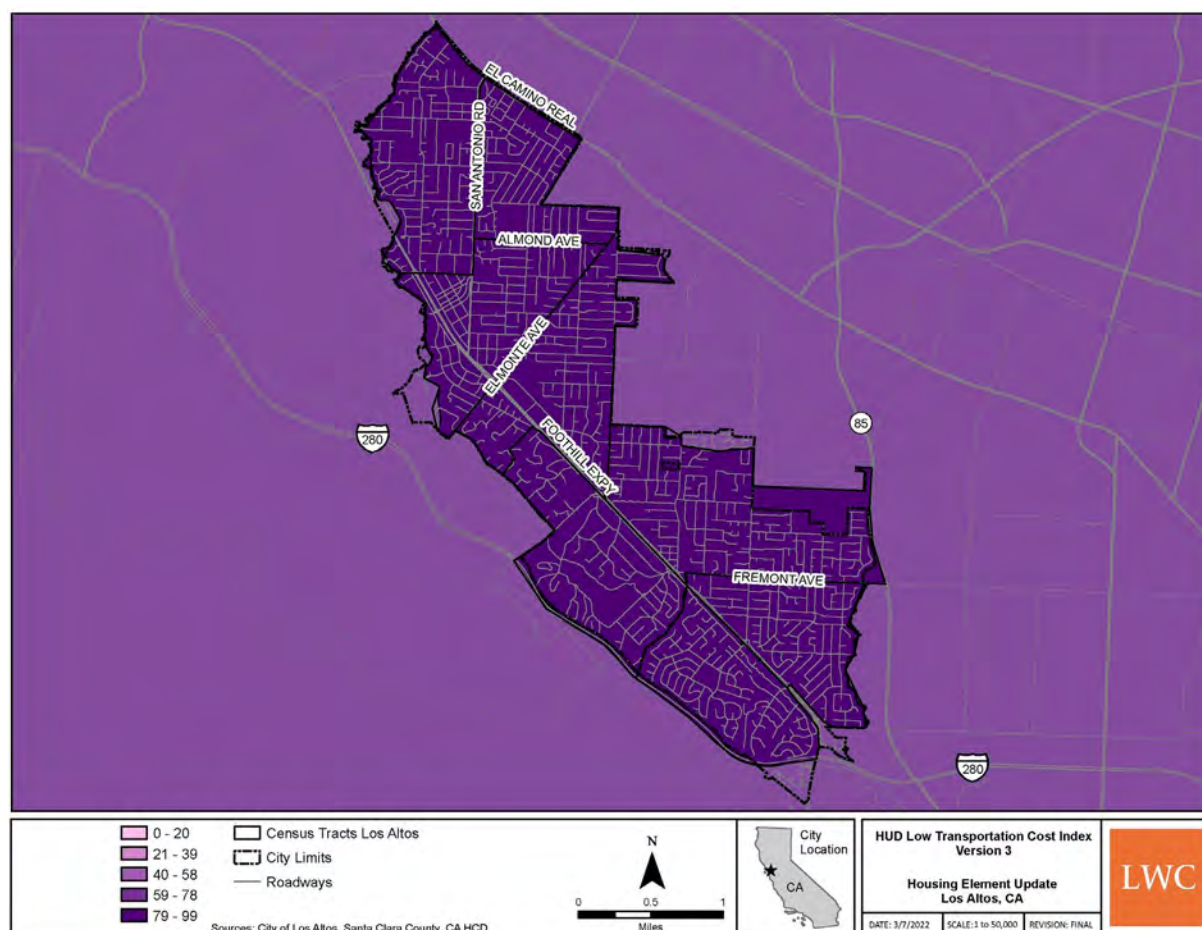
Figure F-18 displays the Transportation Cost Index ranges in Los Altos. The index values are at or above 89 across the city indicating that Los Altos has lower transportation costs than that percentage of the nation. Transportation costs are therefore estimated to be low for a 3-person single-parent family with income at 50 percent of the median income. Transportation costs for renters in the city and access to transportation opportunities are relatively even and closely match adjacent areas outside of the city.

Residents of Los Altos have access to various transit modes. The city contains part of the Santa Clara County bike path network, and some roads have bike lanes for cyclists. According to the Valley Transportation Authority, bus routes within Los Altos include service along San Antonio Road, El Monte Road, and El Camino Real. Bus routes connect Los Altos to the larger Santa Clara Valley Transportation Authority network and CalTrain. As suggested by the uniformity of transportation costs throughout Los Altos shown in Figure F-18 below, issues surrounding access to transportation do not appear to disproportionately impact protected groups or classes. However,

the Community Services Agency of Mountain View and Los Altos noted the importance of walkability and transit for seniors and encouraged the integration of housing into existing commercial areas where shopping, services, and amenities area available. The housing sites inventory reflects integration of housing into commercial areas, including Downtown Los Altos and along key transit corridors such as Foothill Expressway, San Antonio Road, and El Camino Real.

Additionally, comments during the Housing Element process included focusing housing, particularly affordable housing, in areas with transit options and that are walkable with access to services. Several comments requested that additional transportation services for seniors should be addressed. Under Program 4.J the City will implement it's Complete Streets Masterplan and facilitate safe alternative modes of transportation, such as through capital improvement projects and funding of community service organizations to offer rides.

Figure F-18: HUD Low Transportation Cost Index



Source: HUD Spatial Data

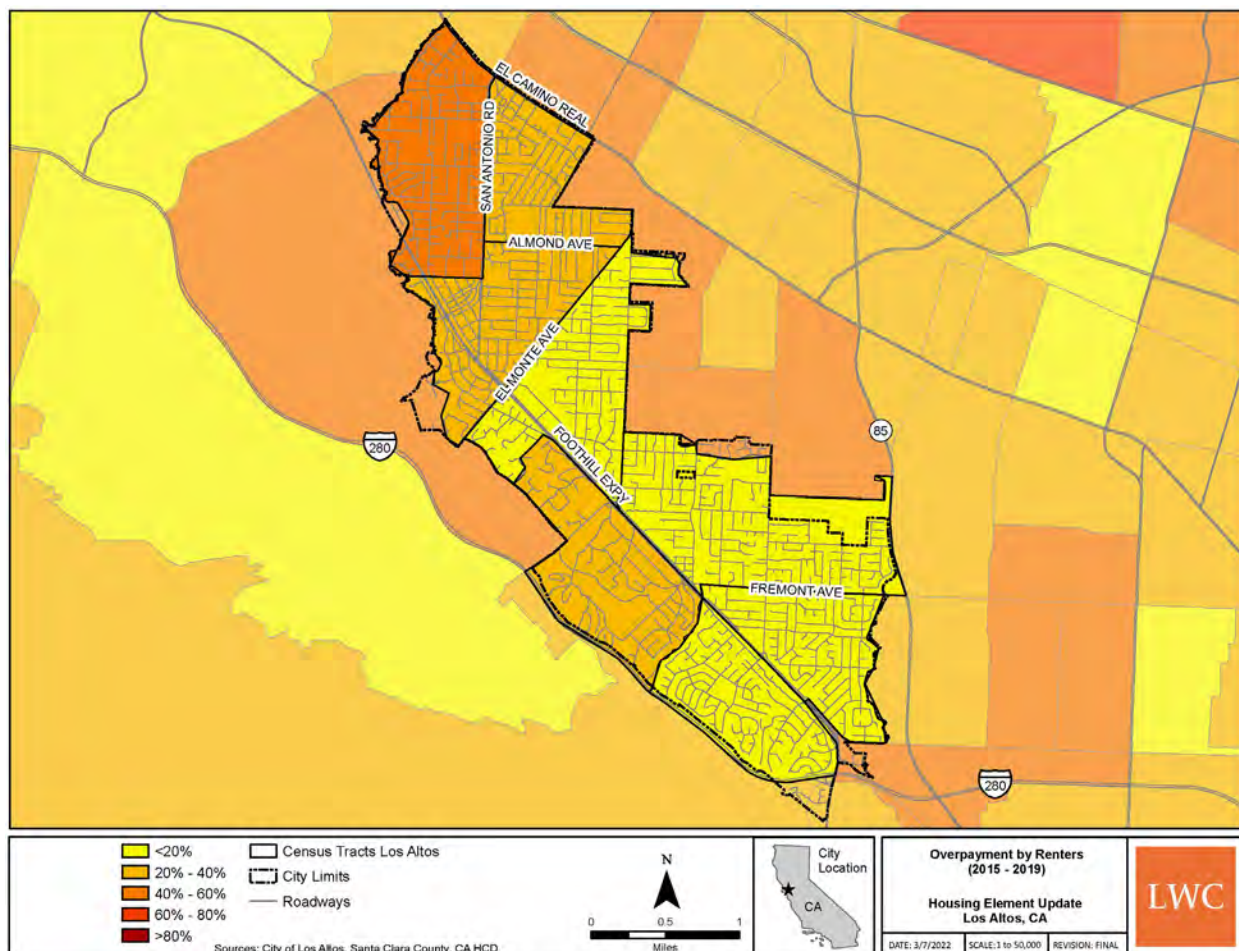
F.2.6 Disproportionate Housing Needs

Overpayment

HUD defines overpayment, or “housing cost burden”, as households paying 30 percent or more of their gross income on housing expenses, including rent or mortgage payments and utilities. Housing cost burden is considered a housing need because households that overpay for housing costs may have difficulty affording other necessary expenses, such as childcare, transportation, and medical costs.

Renters are typically more likely to overpay for housing costs than homeowners. The percentage of renter households exhibiting cost burden varies across the city from less than 20 percent to between 40 and 60 percent (Figure F-19). The highest renter overpayment percentage is in the northwestern area of the city that ranks relatively high on both the Location Affordability Index and the Jobs Proximity Index, which indicates that rental costs are elevated closer to job centers and around half of renter households find it difficult to afford those costs.

Figure F-19: Overpayment by Renters (2015 - 2019)

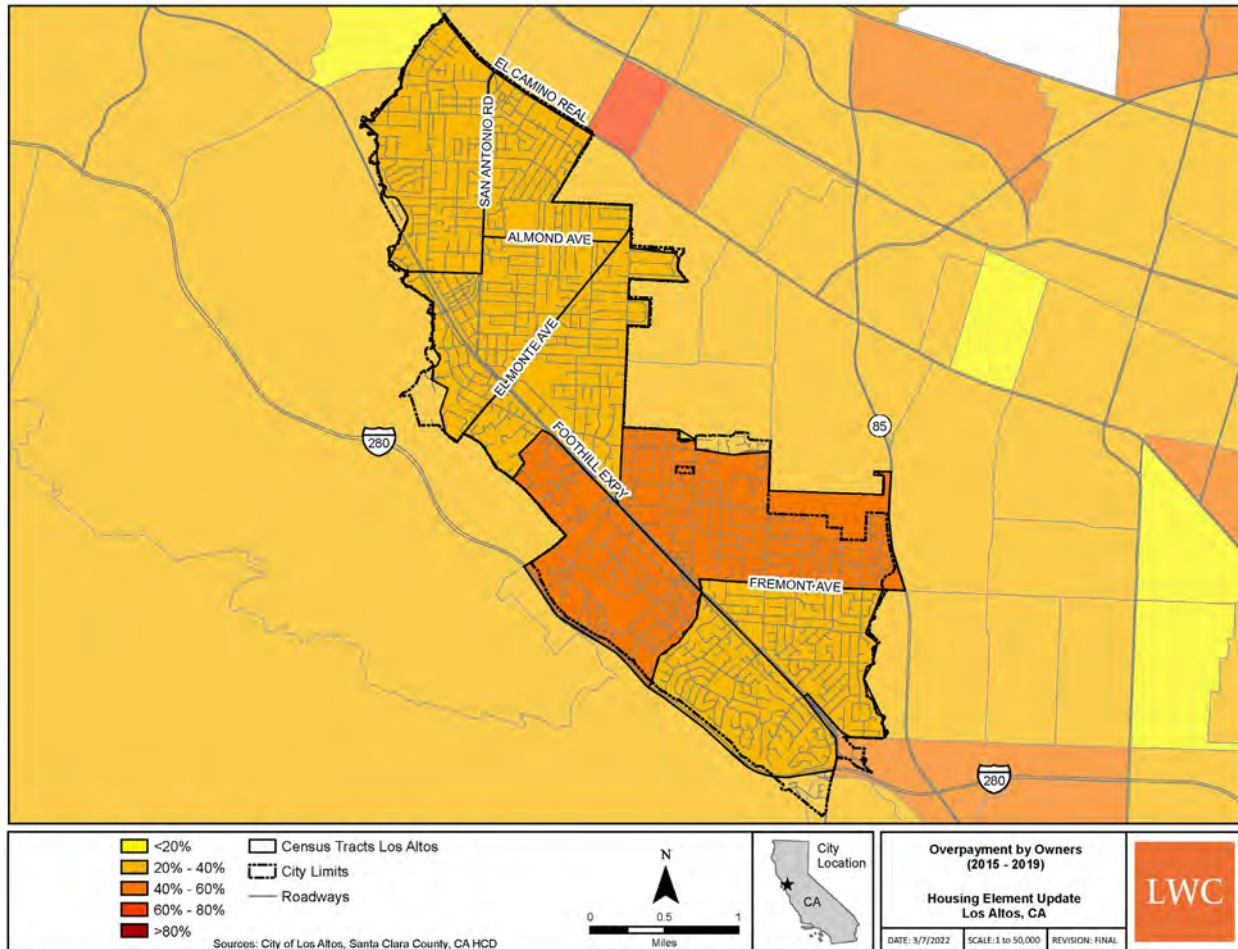


Source: HCD AFFH Spatial Data

Homeowners generally experience a lower rate of cost burden than renters. Figure F-20 shows the percentages of homeowners experiencing overpayment for the 2015 to 2019 time period. Percentages of homeowners with overpayment range from approximately 20 percent to 60 percent across the city, the same ranges as renters experiencing overpayment. The area with the highest percentages of homeowner overpayment are high resource areas with high education scores. Homeowner overpayment areas also score relatively high on the Location Affordability Index which indicates that some homeowners experience difficulty affording their combined living costs for housing and transportation.

Although Los Altos has a lower proportion of cost-burdened households compared to the county and the Bay Area (Housing Needs Assessment, Appendix A, Section A.5.3), housing affordability of housing was a key issue raised throughout the Housing Element update process. Housing in Los Altos is unaffordable to many households, including critical workers (e.g., teachers, firefighters, service industries, etc.), and not just lower income households. This was also reflected in responses to the community feedback form/questionnaire distributed to businesses and workers, where limited availability of affordable units, lack of resources to find affordable housing, and long waitlists were identified as barriers.

Figure F-20: Overpayment by Owners (2015 - 2019)



Source: HCD AFFH Spatial Data

Overcrowding

Overcrowding is defined by the Census as a unit in which more than one person occupies a room (excluding bathrooms and kitchens) while severe overcrowding occurs when more than 1.5 people occupy a room. Overcrowded households are an indicator of housing needs, as lower income families or individuals may choose to live together in smaller spaces to save money on housing costs.

In addition to the strain on residents' mental and physical health, overcrowding can also lead to more rapid deterioration of the property due to increased usage. Overall 0.6 percent of households in Los Altos experienced overcrowding and 0.1 percent experienced severe overcrowding according to ACS 2019 five-year data. The city's overcrowding rates are lower than Santa Clara County overcrowding and severe overcrowding rates of 5.2 and 4.7 percent, respectively (Table F-7). Overcrowding is more prevalent in renter households (see Housing Needs Assessment, Appendix A, Section A.3.2).

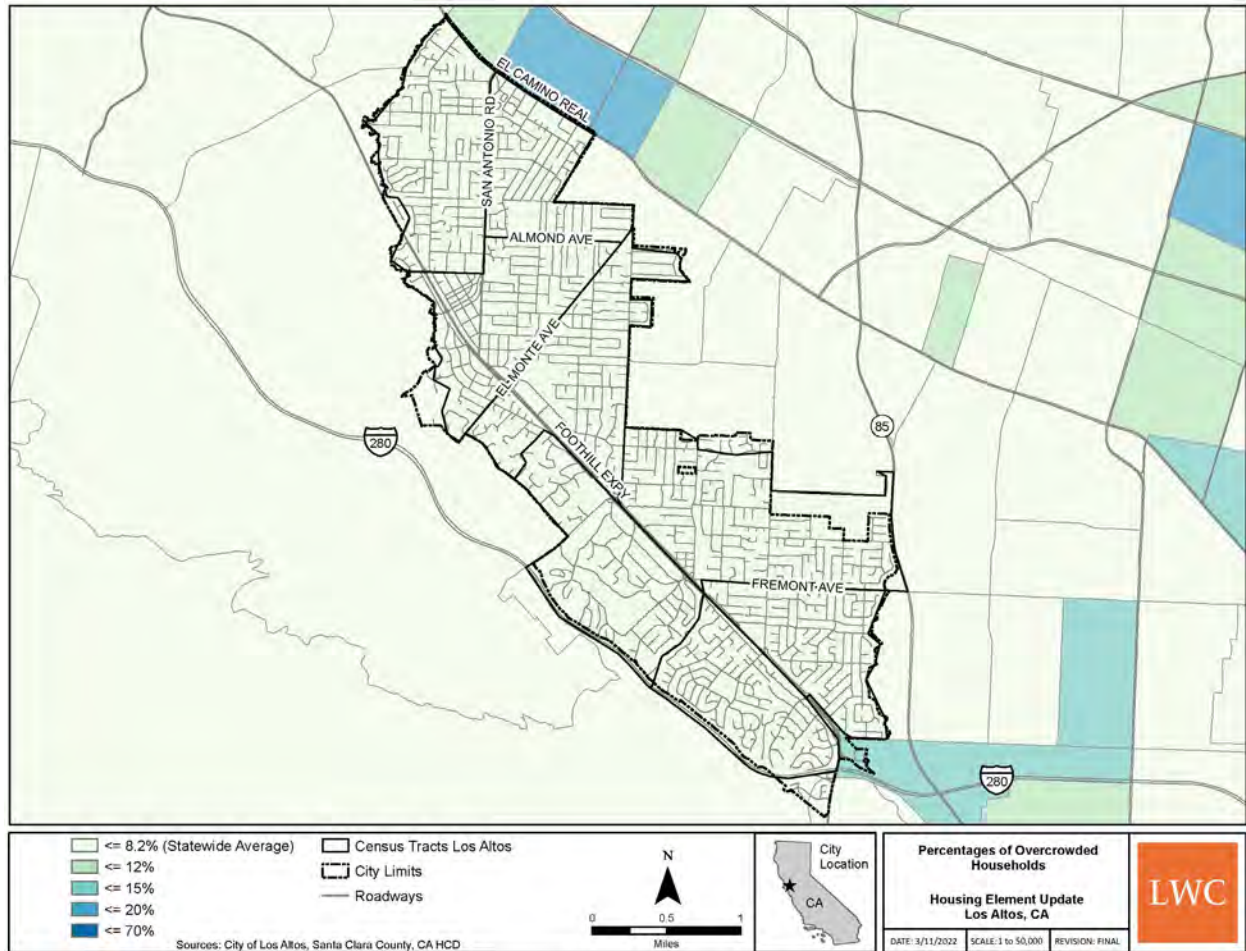
Table F-7: Overcrowding and Severe Overcrowding Rates

	Los Altos		Santa Clara County
Occupants Per Room	Units	Percentage	Percentage
1.01 to 1.5	68	0.6%	5.2%
1.51 or more	13	0.1%	2.9%
<i>Source: ACS 2019 5-Year Estimates, Table DP04</i>			

Estimated percentages of overcrowded households in Los Altos by census tract are shown in Figure F-21. The highest overcrowding percentage is about 2.5 percent and is found in the southernmost tract located south of Foothill Expressway. Half of the tracts contain overcrowding rates of zero percent. Overcrowding levels in adjacent areas are mostly similar to the city but are higher in some areas to the north and south.

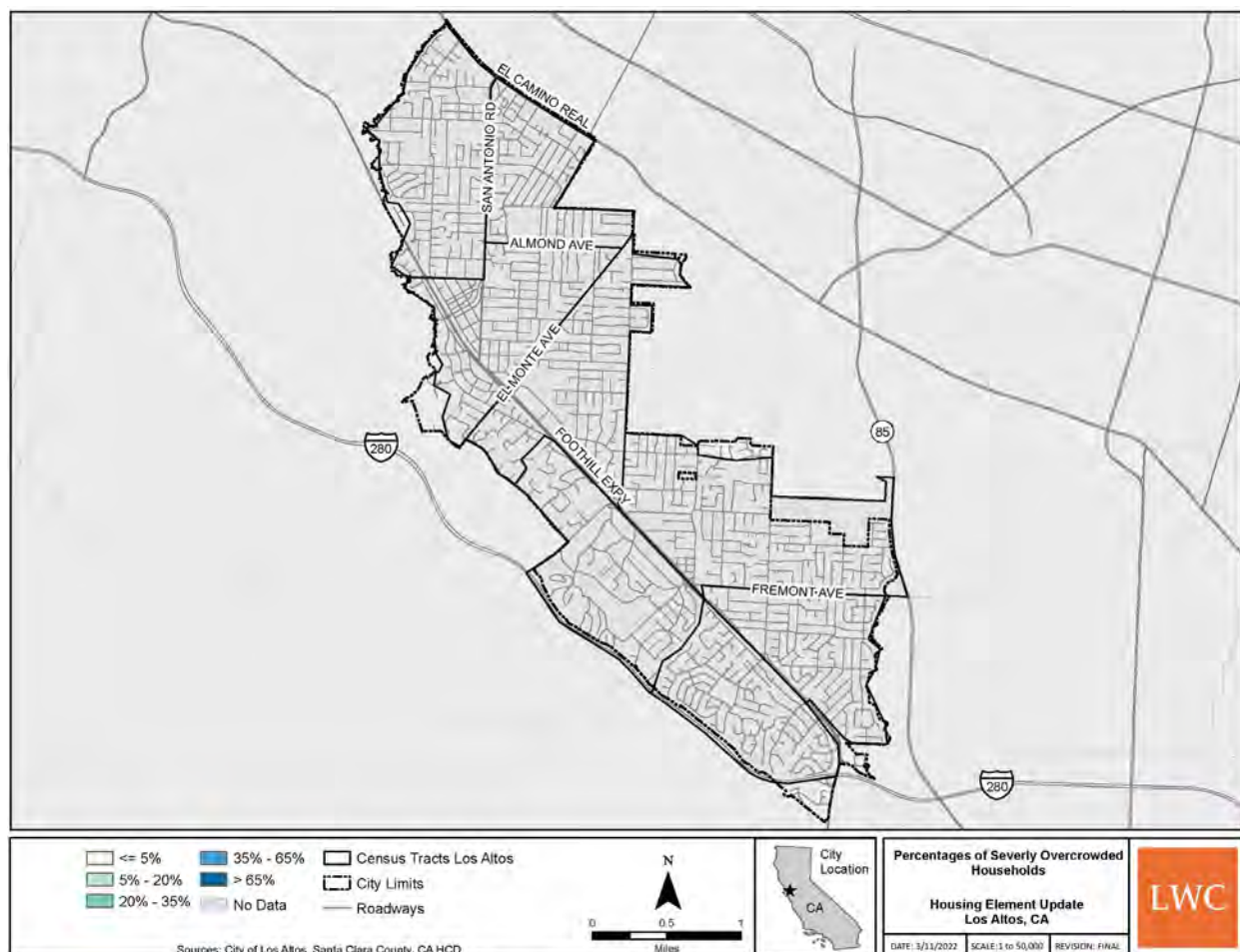
The statewide spatial data for severe overcrowding did not contain any values in the vicinity of Los Altos as shown in Figure F-22.

Figure F-21: Overcrowded Households HUD, CHAS, ACS (2020)



Source: HCD AFFH Spatial Data

Figure F-22: Severely Overcrowded Households HUD, CHAS, ACS (2020)



Source: HCD AFFH Spatial Data

In Los Altos, rates of overcrowding are highest for Hispanic households, followed by Asian households. As with disability status, age likely plays some role in explaining racial and ethnic disparities in overcrowding. Relatively younger adults, around the age of the median-age Hispanic households, are more likely to have minor children in their households, which, in turn, increases the likelihood of overcrowding. Conversely, older adults closer to the median-age of White households, are more likely to reside in one- or two-person households.

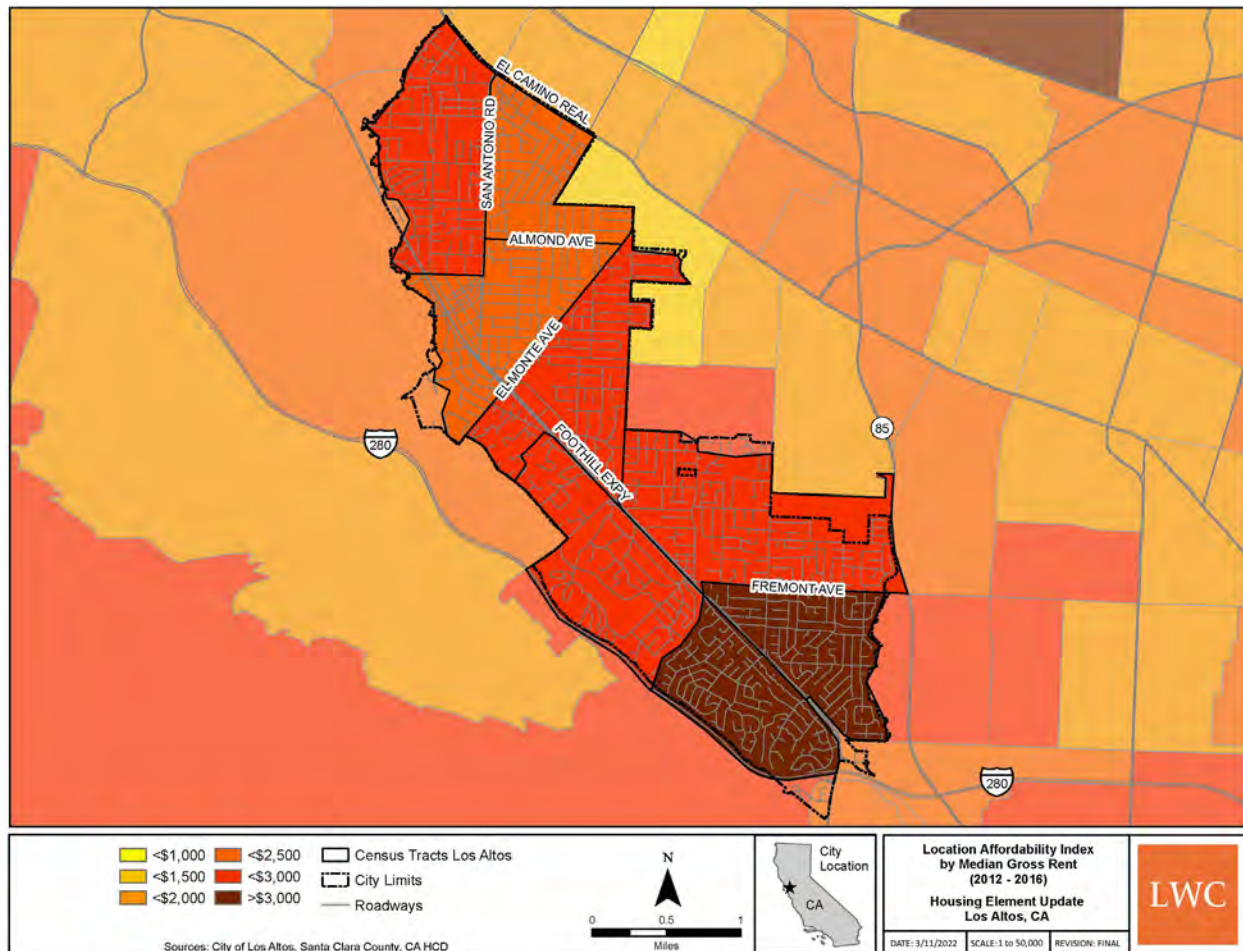
Table F-8: Occupants per Room for Households by Race and Ethnicity

Race or Ethnicity	Total Households	% in Overcrowded Units*
White Alone, Not Hispanic or Latino	6,903	0.3%
Black or African American Alone	40	0.0%
Asian Alone	3,111	1.4%
Hispanic or Latino (of any race)	334	2.4%
* Overcrowded units defined as 1.01 or more occupants per room. <i>Source: Lawyer's Committee, Baird + Driskell Community Planning; ACS 2019 5-Year Estimates</i>		

Location Affordability Index

Figure F-23 shows HUD's Location Affordability Index for 2012 to 2016 in Los Altos. This index estimates household housing and transportation cost on a neighborhood-scale. As shown in this figure, the index in half of the tracts have values up to \$3,000 per month. The city contains higher index values (greater than \$3,000) in two census tracts in the southern portion of the city, south of Fremont Avenue. These tracts score highest for this index but are not the highest areas for overpayment, however. Adjacent tracts generally have lower Location Affordability Index scores than the city.

Figure F-23: Location Affordability Index HUD (2012 – 2016)



Source: HCD AFFH Spatial Data

Substandard Housing

Incomplete plumbing or kitchen facilities can be used as a proxy to indicate substandard housing conditions. Los Altos and Santa Clara County have very similar substandard housing rates as summarized in Table F-9. According to the 2015 to 2019 ACS, 0.2 percent of Los Altos households lacked complete plumbing installations, which is slightly lower than Santa Clara County overall at 0.3 percent. The estimate of Los Altos households without complete kitchen facilities is 0.8 percent while the county estimate is at 0.9 percent. Substandard housing, which exist at very low percentages in Los Altos and the region, is not concentrated in any one area within the city.

Table F-9: Substandard Housing Rates

	Los Altos		Santa Clara County
Substandard Housing	Units	Percentage	Percentage
Lacking complete plumbing facilities	18	0.2%	0.3%
Lacking complete kitchen facilities	85	0.8%	0.9%
<i>Source: ACS 2019 5-Year Estimates, Table DP04</i>			

The age of housing stock can also be an indicator of substandard housing. As homes get older, there is a greater need for maintenance and repair. If not properly addressed, an aging housing stock can result in poorer living standards, incur more expensive repair costs and, under certain conditions, lower overall property values. See Housing Needs Assessment (Appendix A, Section A.4.4) for additional information on housing stock age and condition.

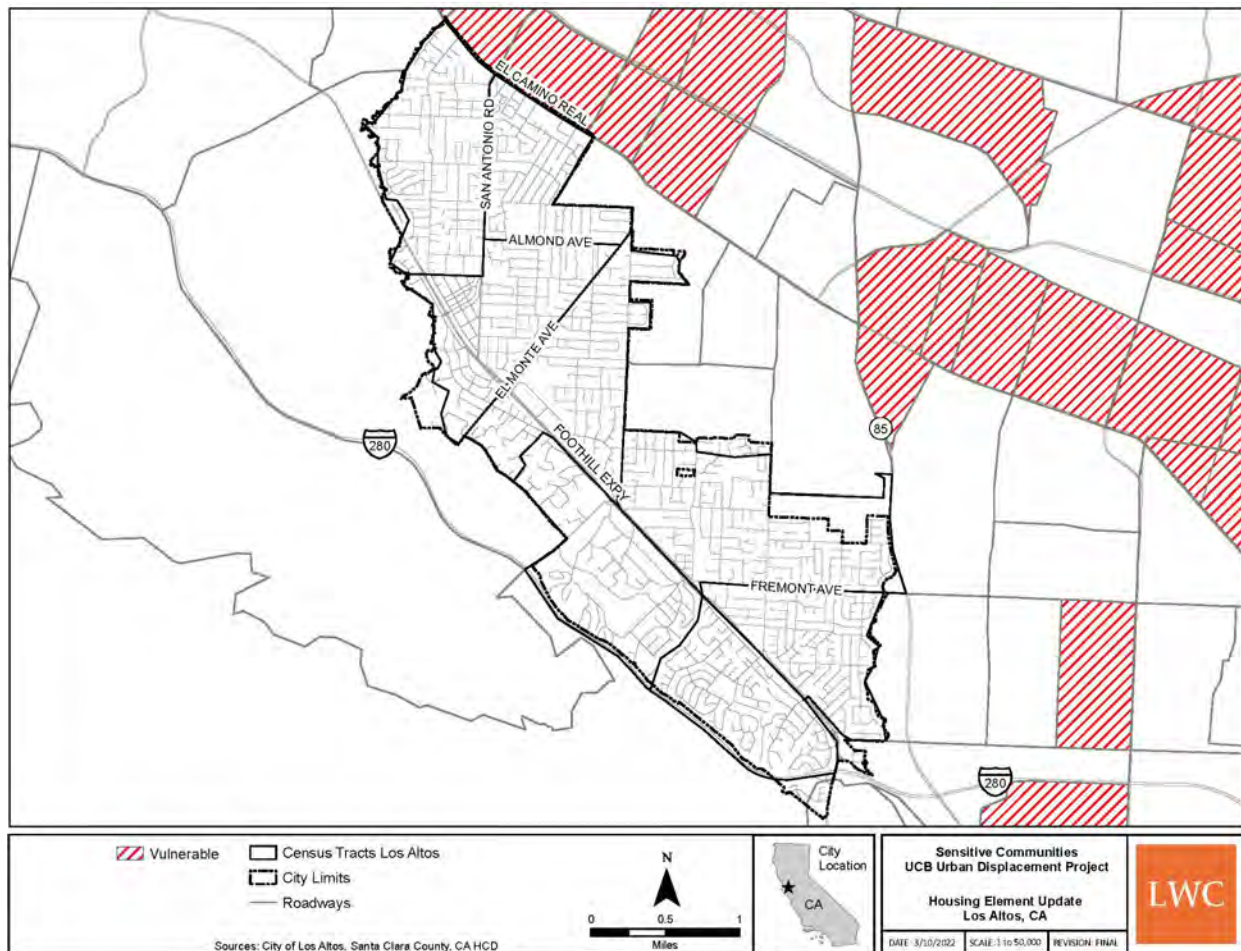
Displacement Risk

The University of California Berkeley's Urban Displacement Project (UDP) uses data-driven research to produce maps identifying sensitive communities that are at-risk of displacement. UDP defines sensitive communities as currently having "populations vulnerable to displacement in the event of increased redevelopment and drastic shifts in housing cost". Vulnerability was determined based on the following characteristics:

- The share of very low-income residents is above 20 percent;
AND
- The tract meets two of the following criteria:
 - Share of renters is above 40 percent
 - Share of people of color is above 50 percent
 - Share of very low-income households that are severely rent burdened households is above the county median
 - Percent change in rent is above county median rent increase
 - Rent gap, which is the difference between tract median rent and median rent for surrounding areas

UDP has not identified any vulnerable communities at-risk of displacement within the city (Figure F-24). Furthermore, the environmental analysis for this Housing Element does not identify any risk of displacement to groups with protected characteristics on account of any natural disasters. Although several faults are located near Los Altos, no part of Los Altos is located within an identified earthquake fault zone.

Figure F-24: Vulnerable Communities



Source: HCD AFFH Spatial Data

Homelessness

Information on homelessness and resources for persons experiencing homelessness in Los Altos is described in the Housing Needs Assessment (Appendix A, Section A.3.4, People Experiencing Homelessness).

Between 2017 and 2019, Los Altos saw its homeless population increase over tenfold, from six to 76 people. This is higher than the rate of increase in the county, 31 percent, during the same period (7,394 to 9,706 people experiencing homelessness). Los Altos' homeless population is less than one percent of the county's homeless population. While White residents represent the largest proportion of Santa Clara County residents experiencing homelessness, making up just under 44 percent of the homeless population, Black or African American and American Indian or Alaska Native residents are overrepresented – accounting for 18.8 and 8.1 percent of the homeless population while only making up 2.5 and 0.5 percent of the overall population of the county respectively.

Los Altos is part of the Santa Clara County Continuum of Care (CoC) in the Office of Supportive Housing, which is a regional planning body funded by HUD that coordinates housing and services funding across its partner jurisdictions.

F.2.7 Other Relevant Factors

Rates of Homeownership by Race and Ethnicity

The home ownership rate is about 81 percent in Los Altos compared to about 56 percent for Santa Clara County. The 2019 ACS data for percentages of occupied housing units by race is presented in Table F-10.

Not all racial and ethnic groups in Los Altos have a similar likelihood of owning a home. The rates of home ownership are lower than renting for Blacks, American Indians, residents of two or more races, and Latinos according to the ACS data. The ownership rate is similar to renting for other ethnic groups. Racial and ethnic groups that have much lower rates of homeownership are more at risk of being displaced due to rising rental prices.

Table F-10: Housing Tenure by Race/Ethnicity in Los Altos (2019)

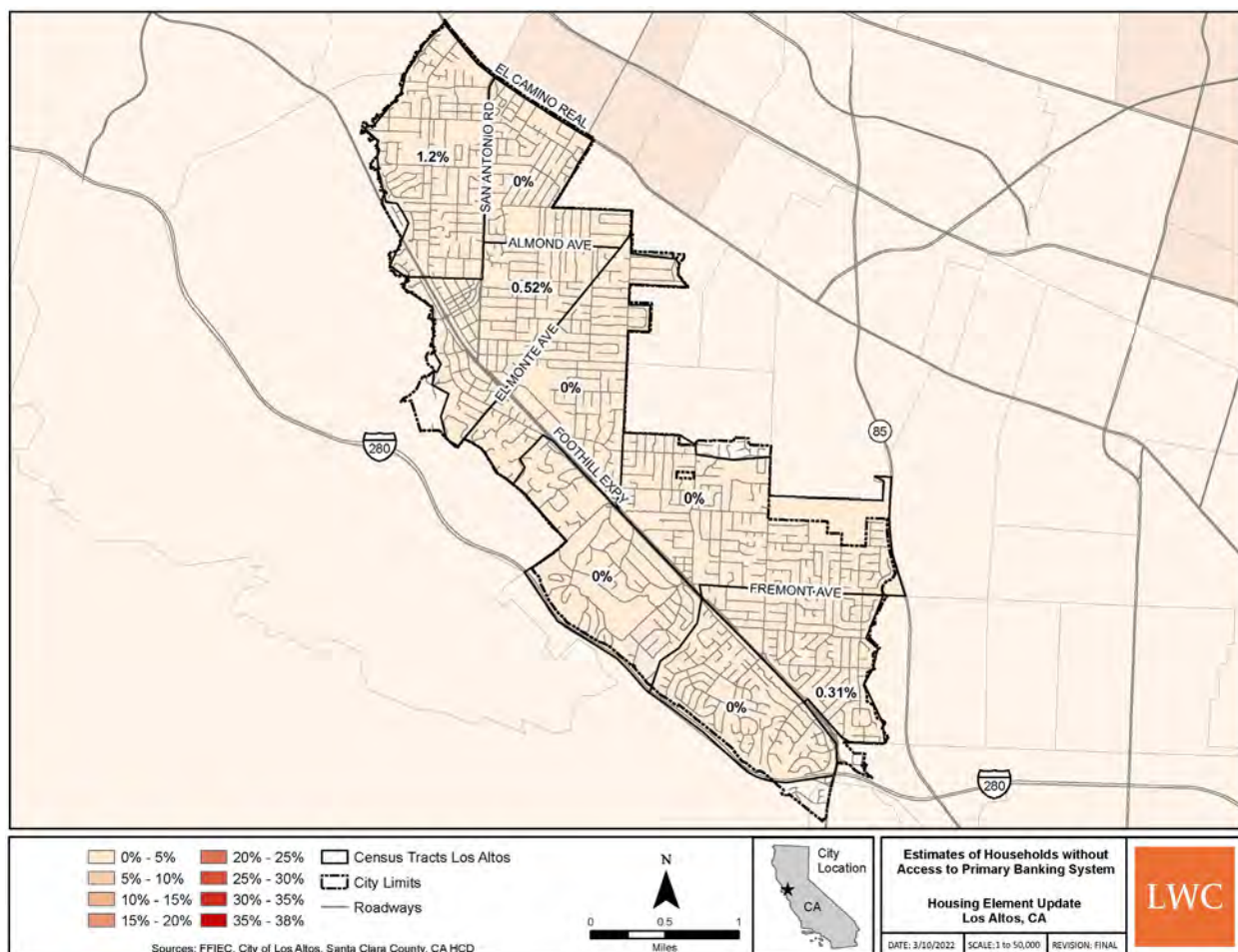
Los Altos	Renter Occupied Units		Owner Occupied Units		Total Occupied Units
	Number	% of Total	Number	% of Total	
White alone, not Latino	1,254	62.0%	5,649	65.5%	7,166
Black or African American alone	31	1.5%	9	0.1%	40
American Indian and Alaska Native alone	7	0.3%	0	0.0%	7
Asian alone	496	24.5%	2,615	30.3%	3,111
Native Hawaiian/Other Pacific Islander alone	0	0.0%	0	0.0%	0
Some other race alone	10	0.5%	61	0.7%	71
Two or more races	103	5.1%	154	1.8%	257
Hispanic or Latino origin	149	7.4%	185	2.1%	334
TOTAL	2,050	19%	8,673	79%	10,986
<i>Source: ACS 2019 5-Year Estimates, Table S2502</i>					

One obstacle to home ownership is lack of access to the first tier of the financial system to obtain banking services and loans. The Federal Financial Institutions Examination Council's (FFIEC) provides the Community Reinvestment Act (CRA) July 2021 census tract spatial data known as CRAMap 2021 (www.ffiec.gov/cra/). Included in the CRAMap 2021 spatial data is the Unbanked index (developed by RPM Consulting) which provides an estimate of households lacking access

to the primary banking system. This index estimates the likelihood of a household will lack both a savings and checking account with a bank, thrift, or credit union.

Figure F-25 presents estimates for the percentages of households that lack access to banking and credit from the CRAMap 2021 Unbanked index. Identifying areas with relatively higher levels of residents without access to the primary banking system can facilitate the process of providing them first-tier financial services. This may aid lower income residents in avoiding a dependency on second-tier services, particularly predatory lenders. Estimates for the percentages of households without access to primary banking and credit is very low across the city.

Figure F-25: Percentage of Households without Access to Banking or Credit



Source: FPIEC CRAMap 2021 Spatial Data

F.2.8 Summary of Fair Housing Issues

Access to opportunity in Los Altos is approximately evenly distributed across the city as evidenced by the relatively consistent TCAC scores citywide. However, the northwest area of the city, including Downtown, meets the criteria to be considered a Racially or Ethnically Concentrated Areas of Affluence (RCAA), evidence that some non-white residents may experience different

economic conditions than white residents. Black, American Indians, and residents of two or more races are more like to experience poverty and are less likely to own their home than other racial groups.

A citywide fair housing issue is overpayment by renters and homeowners, although homeowners are more cost burdened than renters. Almost 23 percent of renters (457 households) are cost burdened, compared to 28 percent of homeowners (2,416 households). The city also contains high to very high Location Affordability Index rates.

The primary fair housing issue in Los Altos is disproportionate housing needs because it is likely to affect the most residents and protected classes. The contributing factor to this primary issue is land use and zoning laws either limiting where multi-family housing can be built or procedures resulting in a protracted entitlement effort. This contributing factor is evident due to the high levels of overpayment by homeowners and renters within both higher and lower income households. The data indicates that higher and lower income households, encompassing various household sizes and characteristics, may choose more affordable housing if available.

The second fair housing issue is also disproportionate housing needs due to the contributing factor of a lack available affordable units in a range of sizes. A combination of very high Location Affordability Index rates and high levels of overpayment indicate the need for more affordable housing, which could be provided through smaller unit sizes and a mix of housing types. The number of cost-burdened households indicates that many residents are struggling to afford housing costs which can lead to increased homelessness rates for at-risk populations.

The third fair housing issue is segregation and integration because of community opposition to building more affordable housing in the city. This is evident in the development review process, which requires multiple review bodies and meetings (often with City Council approval) and cumbersome requirements (e.g., installation of story poles). Public comments expressed that the City's review process, ranging from accessory dwelling units to large projects, is a challenge to building housing in Los Altos.

The fourth fair housing issue is also segregation and integration due to the contributing factor of limited options for affordable housing, as clearly demonstrated by public comments throughout the Housing Element process. Comments identified that the availability of affordable housing is a critical issue, and housing affordable to low and moderate-income households, families, essential workers, and seniors is needed. New residential development throughout Los Altos would provide housing in high and highest resources areas, as well as in Racially or Ethnically Concentrated Areas of Affluence (RCAA). The RCAAs in Los Altos include Downtown, San Antonio Road, and the west portion of El Camino Real, where various housing sites are located.

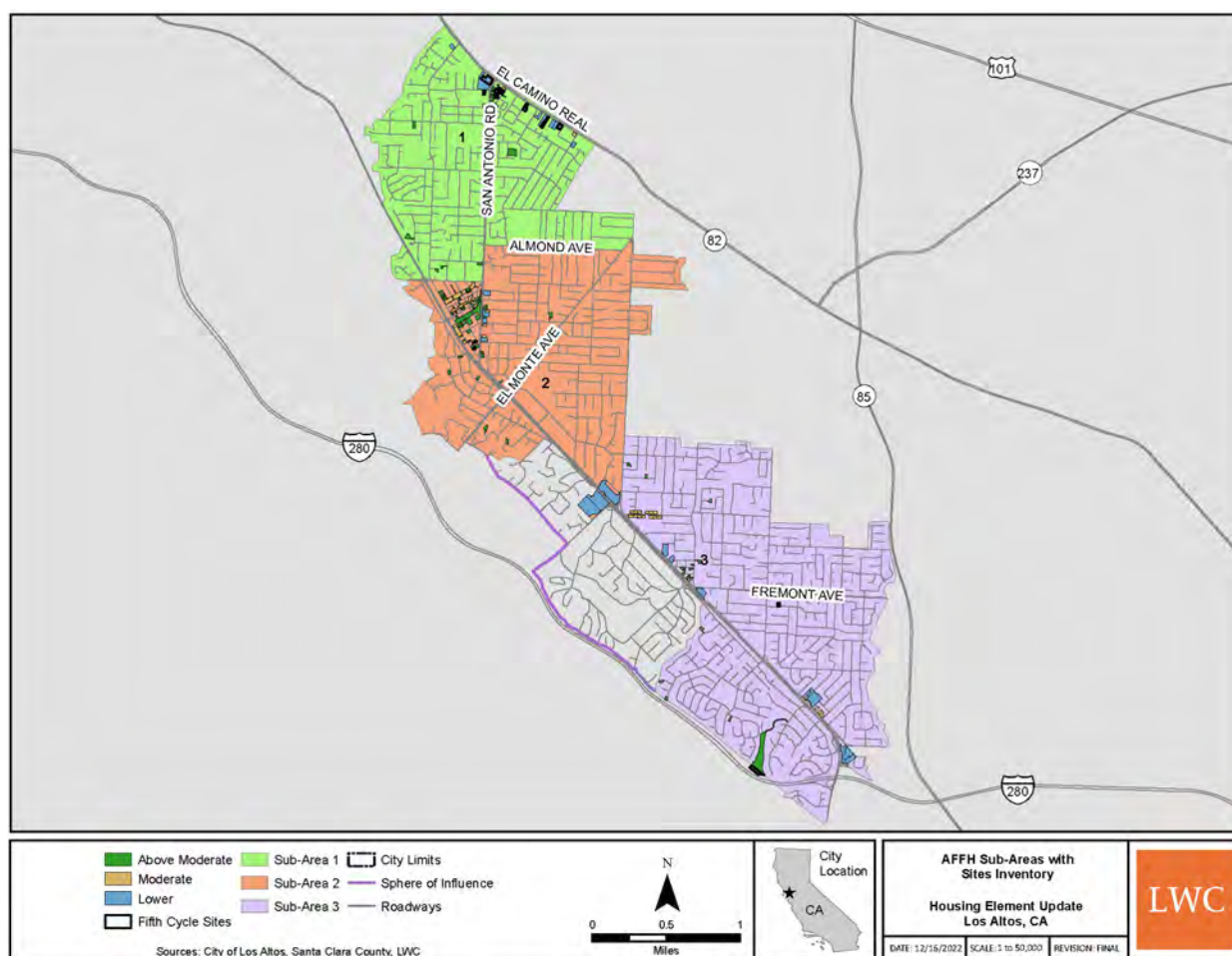
Section F.3 Sites Inventory

AB 686 requires a jurisdiction's site inventory to be consistent with its duty to affirmatively further fair housing. This section evaluates the city's site inventory locations against various measures in the Assessment of Fair Housing that includes income level, racially and ethnically concentrated areas of poverty, access to opportunity, and environmental risk to determine any socio-economic patterns or implications.

F.3.1 Sub-Area Analysis

This section describes the three sub-areas of Los Altos that were analyzed to compare conditions across the city. The Los Altos Sub-Areas include Sub-Area 1 in the north, Sub-Area 2 located centrally, and Sub-Area 3 in the south. The sub-area geographies reflect areas that share similar qualities such as income levels, race and ethnicity, and concentrated areas of poverty, although some characteristics are quite similar across Los Altos. The sub-area boundaries are also based on census tract boundaries that approximate the City's boundaries. The goal of the sub-area analysis is to ensure that the City's housing policies do not contribute to existing fair housing challenges.

Figure F-26: Los Altos Sub-Areas



As shown in Table F-11, demographics characteristics and other conditions are mostly similar across Los Altos. All three sub-areas score as Highest Resource TCAC areas and are predominantly White. The percentage of Non-White for Sub-Areas 1, 2, and 3, are 37.6 percent, 35.3 percent, and 41.8 percent respectively. However, there are some moderate differences among the sub-areas. Sub-Area 2 has a notably lower share of renters that are cost-burdened compared to the other sub-areas, and Sub-Area 3 has a slightly higher share of homeowners that cost-burdened relative to the other sub-areas. The percentage of renter households that are overpaying is 20.2 percent in Sub-Area 2 compared to 32.1 percent in Sub-Area 1 and 35.2 percent in Sub-Area 3. The percentage of homeowners overpaying in Sub-Area 3 is 39.3 percent compared to around 33 percent in Sub-Areas 1 and 2. Sub-Area 3 also has a greater share of households that are overcrowded at 3.8 percent compared to 0.8 percent in Sub-Area 1 and 0.7 percent in Sub-Area 2. As such, the distribution of housing sites does not perpetuate segregation or isolate the RHNA, and programs would promote lower and moderate-income housing throughout Los Altos, such as through the inclusionary zoning, accessory dwelling units, SB 9 implementation, and other programs that facilitate the development of below market rate housing.

Table F-11: Sub-Area Analysis Summary

APN	Census Tracts	Total Households	Affordable Level	Total Units	TCAC	% Non-White	% Low-Moderate Income Households	R/ECAP	RCAA	% Married Households with Children	% Children Female Headed Households	% People Who are Disabled	% Overcrowded	% Overpayment Renter	% Overpayment Owner
Sub-Area 1	6085510400, 6085510500	3,410	Above Moderate/ Moderate/ Lower	576	High/Highest Resource	37.6%	15.5%	0	1	92.2%	5.7%	5.1%	0.8%	32.1%	33.0%
17001023	6085510400	1,328	Above Moderate	4	High Resource	43.9%	14.6%	0	1	91.4%	5.9%	1.5%	2.1%	21.8%	32.6%
17001025			Above Moderate	7											
17001026			Above Moderate	3											
17001027			Above Moderate	6											
17001029			Above Moderate	1											
17001030			Above Moderate	2											
17001032			Above Moderate	5											
17001035			Above Moderate	2											
17001036			Above Moderate	2											
17001042			Above Moderate	3											
17001043			Above Moderate	5											
17001045			Above Moderate	2											
17001047			Moderate	8											
17001049			Above Moderate	3											
17001051			Above Moderate	6											
17001064			Above Moderate	3											
17001086			Above Moderate	6											
17001088			Moderate	8											
17003083			Above Moderate	8											
17003073			Lower	42											
17004065			Moderate	13											
17012042			Above Moderate	5											
17064119			Lower	38											
17064120			Lower	31											
17003077			Lower	28											
17004050			Lower	25											
17003084			Lower	22											
17002023			Lower	22											
17001055			Lower	11											
17004045			Lower	11											
16716022	6085510500	2,082	Moderate	10	Highest Resource	33.2%	16.1%	0	1	92.8%	5.6%	8.0%	0.0%	43.0%	33.3%
16720050			Above Moderate	1											
16735076			Above Moderate	1											
16736008			Above Moderate	1											
16736068			Above Moderate	1											
16737034			Above Moderate	1											
16716018			Above Moderate	8											
16712047			Lower	67											
16712045			Lower	23											
16710094			Lower	20											
16712042			Lower	111											

Sub-Area 2	6085510200, 6085510300, 6085511702	4,339	Above Moderate/ Moderate/ Lower	553	Highest Resource	35.3%	14.1%	0	1	88.8%	7.6%	5.4%	0.7%	20.2%	33.4%
18956014	6085510200	1,529	Lower	82	Highest Resource	36.0%	15.7%	0	1	90.6%	6.3%	7.2%	0.5%	6.9%	27.5%
33602008			Above Moderate	1											
33603030			Above Moderate	1											
16738002	6085510300	1,810	Above Moderate	28	Highest Resource	33.5%	16.4%	0	1	88.3%	10.9%	5.1%	1.4%	22.4%	33.9%
16738028			Moderate	8											
16738029			Moderate	8											
16739007			Moderate	16											
16739032			Moderate	15											
16739057			Moderate	8											
16739069			Moderate	8											
16741003			Moderate	14											
16738008			Moderate	4											
16738010			Above Moderate	2											
16738011			Above Moderate	2											
16738012			Above Moderate	1											
16738013			Above Moderate	1											
16738020			Moderate	4											
16738021			Above Moderate	2											
16738024			Above Moderate	1											
16738025			Above Moderate	1											
16738038			Moderate	5											
16738057			Above Moderate	1											
16738065			Above Moderate	6											
16738049			Above Moderate	3											
16738050			Above Moderate	2											
16738051			Above Moderate	1											
16738052			Above Moderate	1											
16739040			Above Moderate	7											
16739041			Above Moderate	7											
16739042			Above Moderate	4											
16739043			Above Moderate	4											
16739044			Above Moderate	7											
16739045			Above Moderate	7											
16738053			Above Moderate	1											
16739011			Above Moderate	1											
16739012			Above Moderate	1											
16739060			Above Moderate	1											
16739064			Above Moderate	2											
16739074			Above Moderate	1											
16739075			Above Moderate	1											
16739076			Above Moderate	2											
16739084			Above Moderate	1											
16739085			Above Moderate	1											
16739089			Above Moderate	1											
16739091			Above Moderate	1											
16739097			Above Moderate	2											

16739127			Above Moderate	7											
16739105			Above Moderate	1											
16740003			Above Moderate	2											
16740039			Above Moderate	15											
16740042			Above Moderate	2											
16740050			Above Moderate	7											
16740051			Above Moderate	7											
16740052			Above Moderate	7											
16740056			Above Moderate	11											
16740072			Above Moderate	15											
16740073			Above Moderate	2											
16740004			Above Moderate	1											
16741006			Above Moderate	4											
16741007			Moderate	11											
16741016			Above Moderate	5											
16741018			Above Moderate	5											
16741021			Above Moderate	3											
16741022			Above Moderate	3											
16741046			Above Moderate	5											
16741051			Above Moderate	5											
16741054			Above Moderate	2											
16741065			Moderate	4											
16741072			Above Moderate	4											
17028058			Above Moderate	1											
17038062			Above Moderate	3											
17039053			Above Moderate	3											
17039058			Above Moderate	5											
17040062			Moderate	8											
17040072			Moderate	5											
17041014			Moderate	6											
17041037			Above Moderate	4											
17041065			Above Moderate	4											
17041068			Above Moderate	5											
17514021			Above Moderate	1											
17516020			Above Moderate	1											
17516088			Above Moderate	1											
17041079			Lower	20											
17042028			Lower	18											
17040082			Lower	15											
17041086			Lower	12											
33609018	6085511702	1,000	Lower	20	Highest Resource	37.1%	8.6%	0	1	86.4%	4.8%	2.9%	0.0%	31.7%	41.1%
33609023			Lower	15											

Sub-Area 3	6085507805, 6085510001, 6085510002, 6085510100	5,037	Above Moderate/ Moderate/ Lower	519	Highest Resource	41.8%	13.2%	0	1	92.1%	5.9%	5.9%	3.8%	35.2%	39.3%
32601052	6085507805	501	Lower	57	Highest Resource	59.1%	29.3%	0	0	85.1%	10.7%	5.2%	12.3%	42.1%	43.5%
32601053			Lower	80											
18915106	6085510001	2,132	Lower	19	Highest Resource	40.3%	6.5%	0	1	96.4%	3.6%	5.8%	0.0%	0.0%	41.0%
18915026			Above Moderate	3											
18915038			Above Moderate	4											
18915041			Above Moderate	3											
18915042			Above Moderate	3											
18915059			Above Moderate	5											
18915063			Above Moderate	5											
18915088			Above Moderate	2											
18915090			Above Moderate	3											
18915103			Above Moderate	6											
18914081			Lower	37											
18916003			Moderate	8											
18916004			Moderate	7											
18916005			Moderate	6											
18916006			Moderate	6											
18916008			Moderate	6											
18916009			Moderate	7											
18916010			Moderate	8											
18916012			Moderate	7											
18916013			Moderate	7											
18916014			Moderate	7											
18916016			Moderate	7											
18916017			Moderate	6											
18916018			Moderate	7											
18918102			Above Moderate	1											
18919003			Above Moderate	1											
19341039			Above Moderate	1											
19344033			Above Moderate	1											
18915102			Moderate	7											
31816020	6085510002	1,290	Lower	14	Highest Resource	42.0%	10.5%	0	1	90.3%	6.2%	7.2%	0.0%	18.6%	31.4%
31816019			Lower	14											
31801036			Lower	43											
31816022			Lower	68											
31807008			Above Moderate	1											
31816008			Moderate	12											
31816009			Moderate	8											
31816011			Moderate	8											
31816015			Moderate	9											
34204078	6085510100	1,114	Above Moderate	1	Highest Resource	38.5%	4.8%	0	1	99.0%	1.0%	6.0%	2.5%	13.8%	39.5%
34204089			Above Moderate	10											
34205032			Above Moderate	1											
34209045			Above Moderate	1											
34210088			Above Moderate	1											
34224058			Above Moderate	1											

F.3.2 Potential Effects on Patterns of Segregation

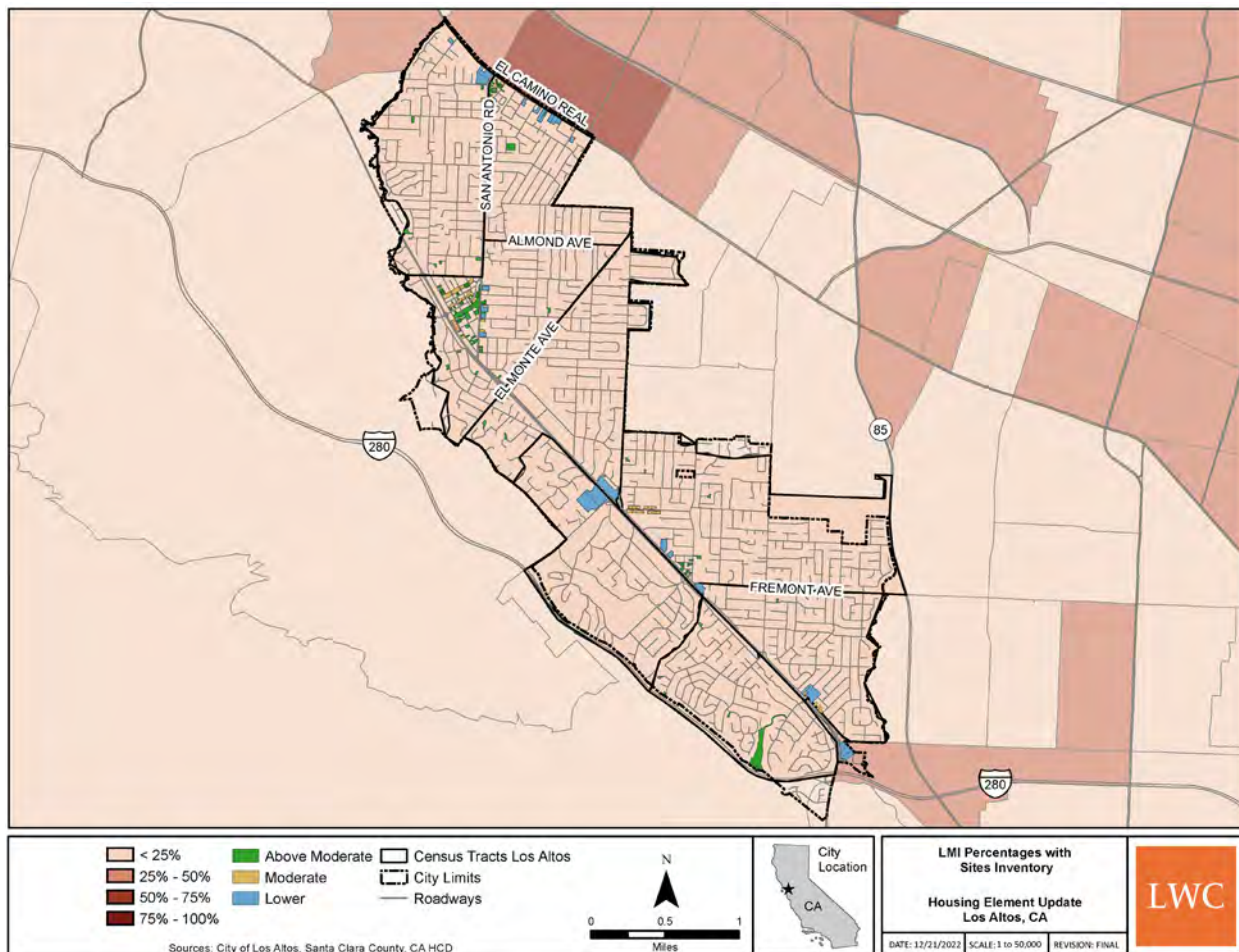
A comparison of a jurisdiction's site inventory against its LMI households and R/ECAP area can reveal if the city's accommodation of housing is exacerbating or ameliorating segregation and social inequity. Figure F-27 shows the locations of Los Altos' sites inventory relative to LMI concentrations, and Figure F-28 shows the distribution of sites area relative to the area of LMI concentrations.

The city contains two LMI percentage quartiles, less than 25 percent and 25 to 50 percent.

The city's lowest LMI percentage category of less than 25 percent covers almost all of the city. The amount city area within this area is 100 percent when rounded to the nearest whole percentage, and about 95 percent of the sites inventory area is in this category.

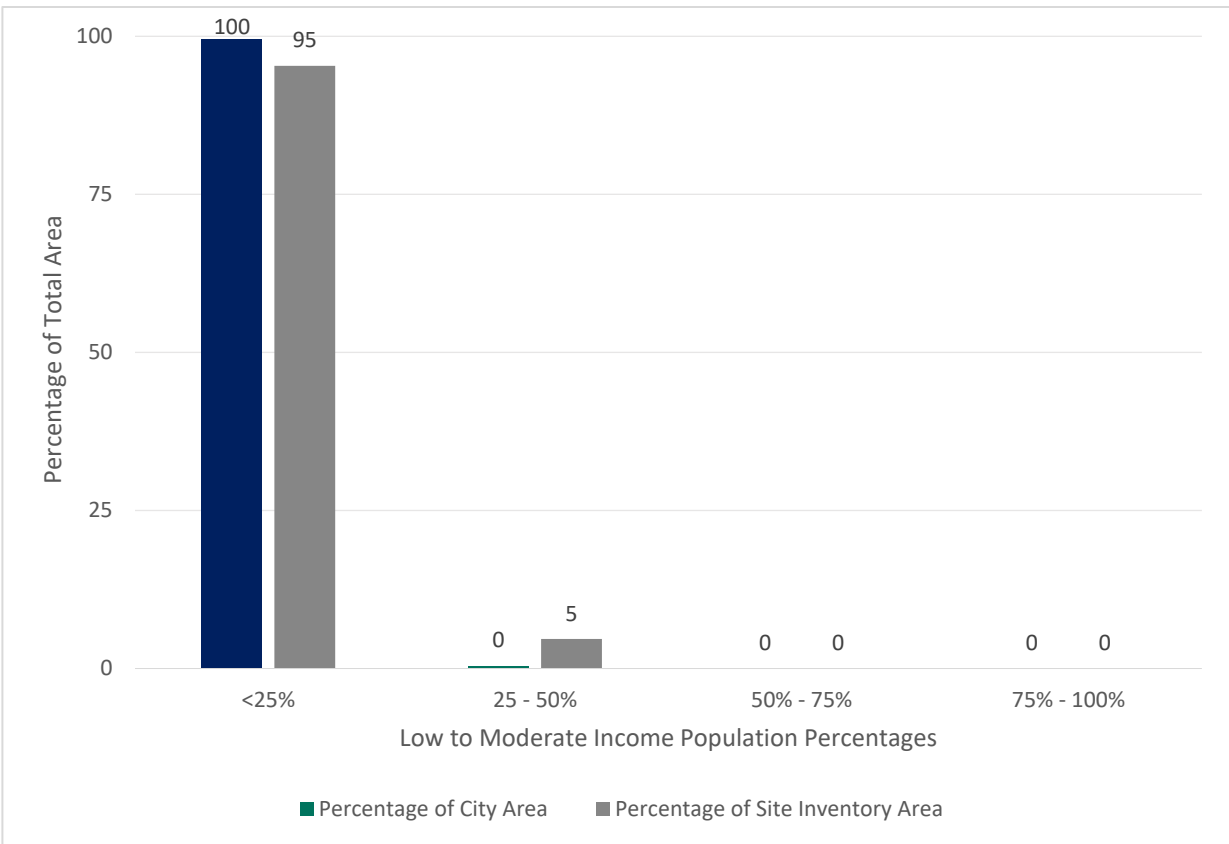
The other LMI category (25 to 50 percent) covers less than one percent of city area and is in the very southern portion of the city. This LMI category contains five percent of site inventory area.

Figure F-27: Site Inventory including Rezone Sites and LMI Households



Source: HCD AFFH Spatial Data and LWC

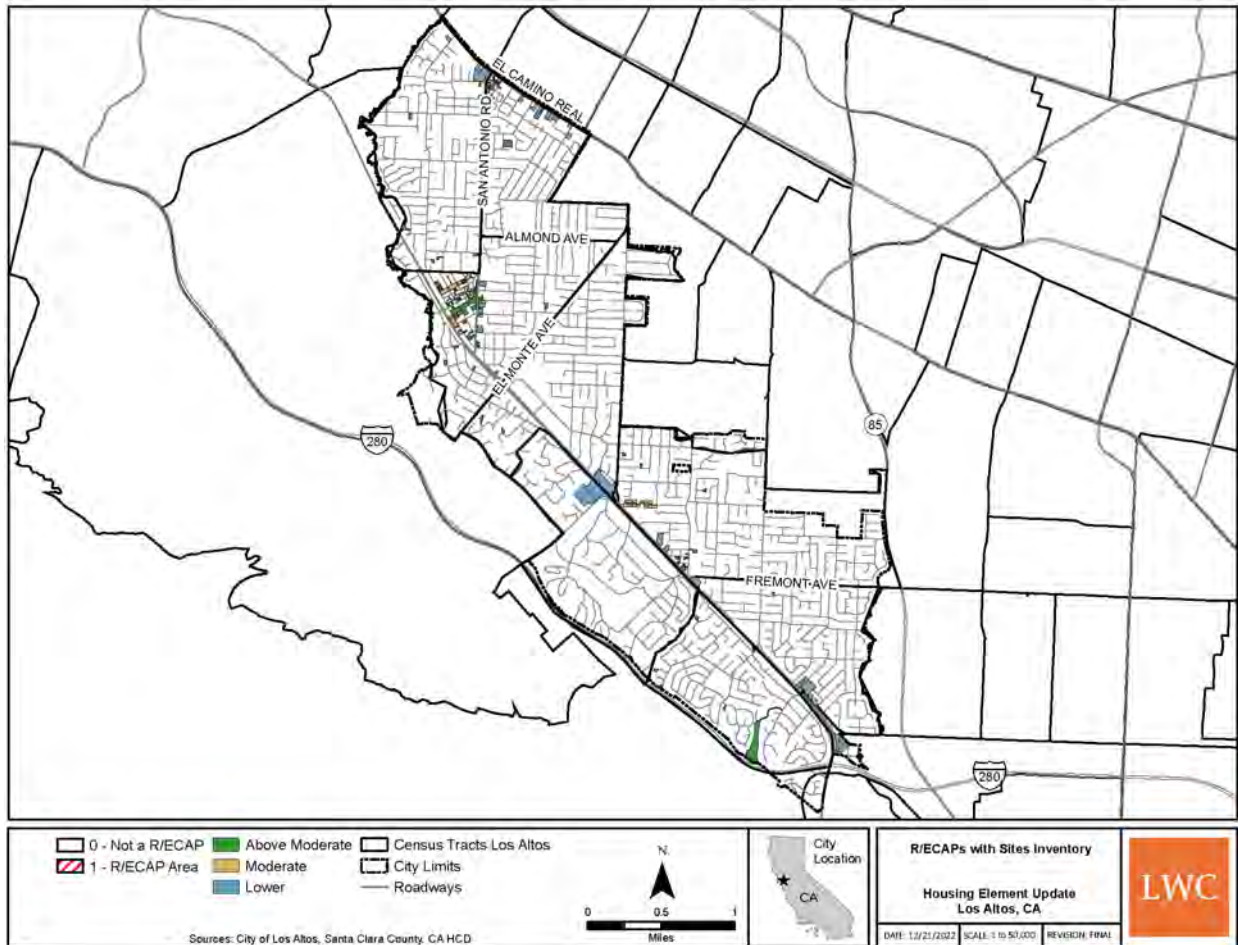
Figure F-28: Distribution of Site Inventory including Rezone Sites across LMI Population Percentages



Source: HCD AFFH Spatial Data and LWC

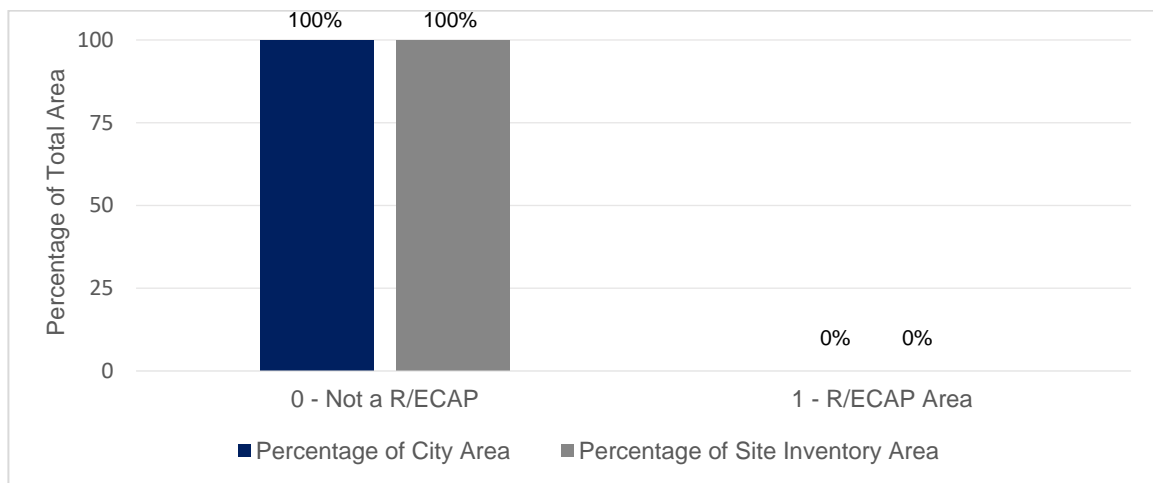
Figures F-29 and F-30 show the site inventory area associated with R/ECAPs. As previously noted, Los Altos does not have any R/ECAPs within its boundaries. The amount of city and site inventory areas not within a R/ECAP is therefore 100 percent.

Figure F-29: Site Inventory including Rezone Sites and R/ECAPs



Source: HCD AFFH Spatial Data and LWC

Figure F-30: Distribution of Site Inventory including Rezone Sites across R/ECAP

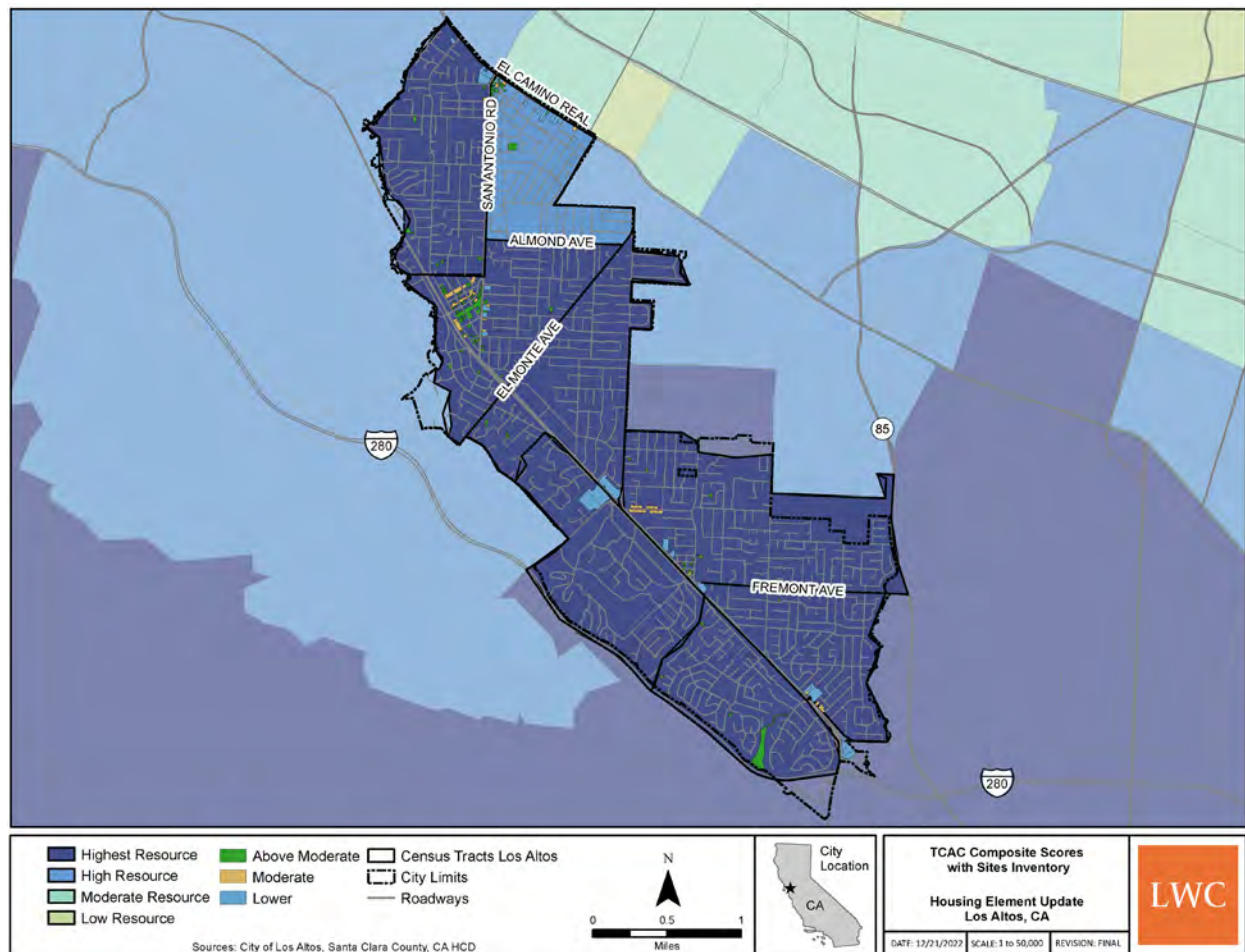


Source: HCD AFFH Spatial Data and LWC

F.3.3 Potential Effects on Access to Opportunity

Figure F-31 shows sites inventory locations across the city's TCAC Opportunity Areas. As mentioned earlier, the city is categorized as either highest or high resource areas based on the TCAC Composite Score. These areas have been scored based on very good access to high quality schools, economic opportunities, and low environmental risk.

Figure F-31: Site Inventory including Rezone Sites and TCAC Composite Scores

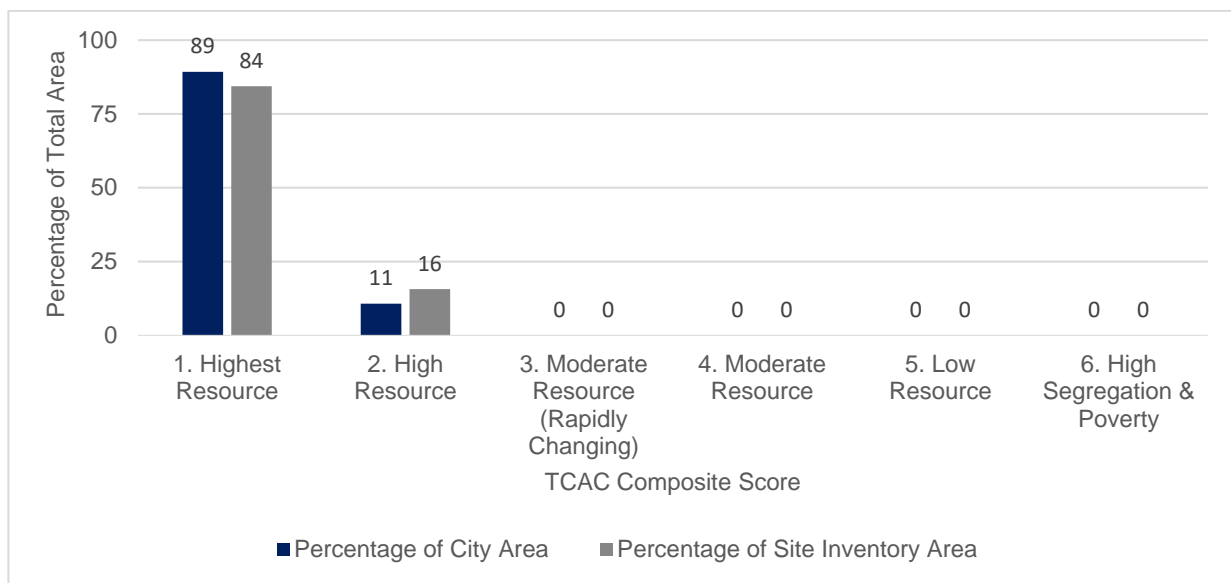


Source: HCD AFFH Spatial Data and LWC

Figure F-32 shows the distribution of Los Altos sites across the TCAC Opportunity Area Composite Score categories. The city is comprised of two categories: highest resource (89 percent of the city) and high resource (11 percent of the city). The sites inventory area distribution is aligned with the city's Opportunity Areas. In this respect, the sites inventory is considered to

mitigate fair housing concerns regarding access to opportunity because housing development potential in the city is equitably located in high resource neighborhoods overall.

Figure F-32: Distribution of Site Inventory including Rezone Sites across TCAC Opportunity Areas

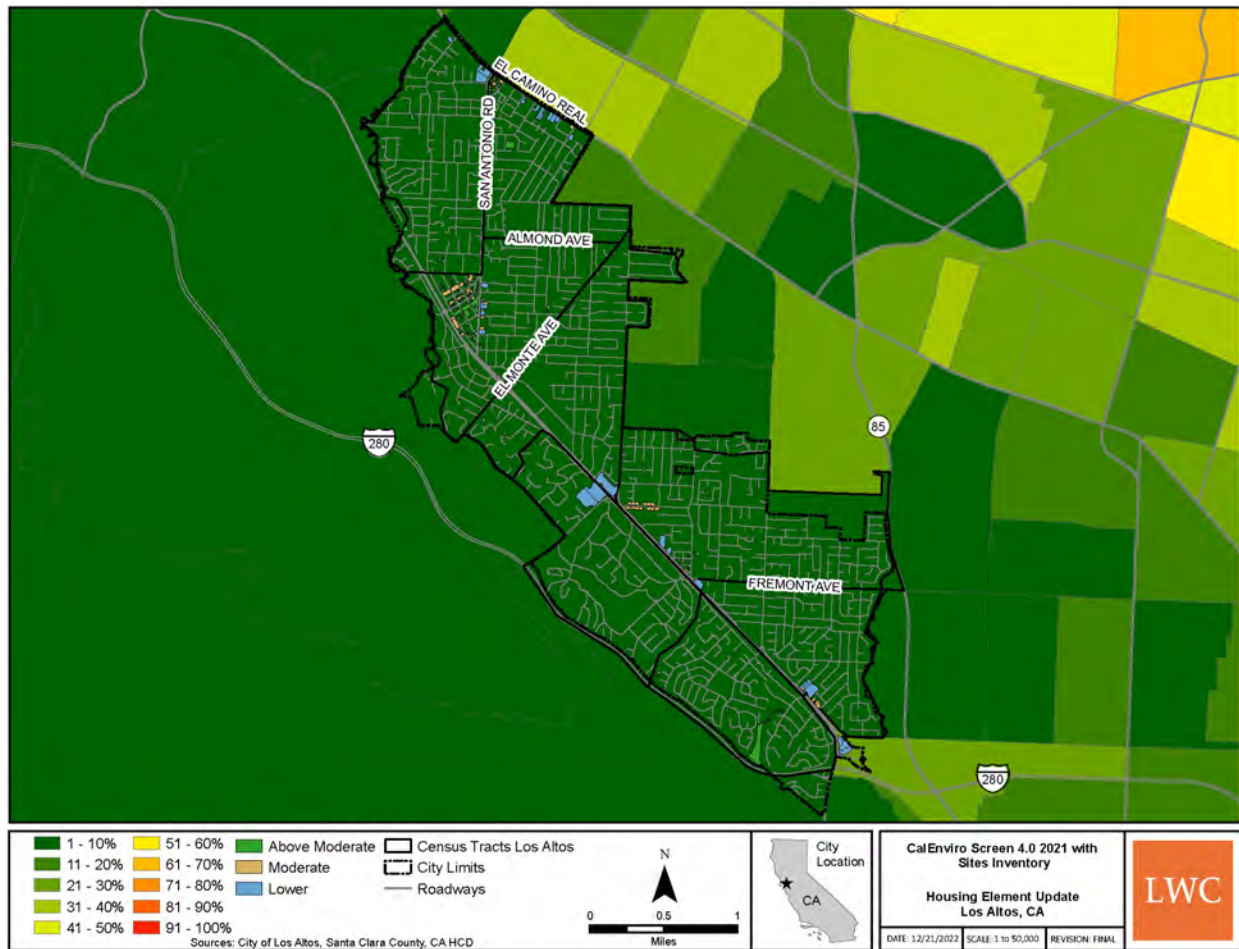


Source: HCD AFFH Spatial Data and LWC

Figure F-33 shows the sites inventory across the city's CalEnviroScreen scores. The city contains two CalEnviroScreen scores ranging from the lowest one to 10 percent (first decile, lowest risk) and 21 to 30 percent (third decile, lower risk).

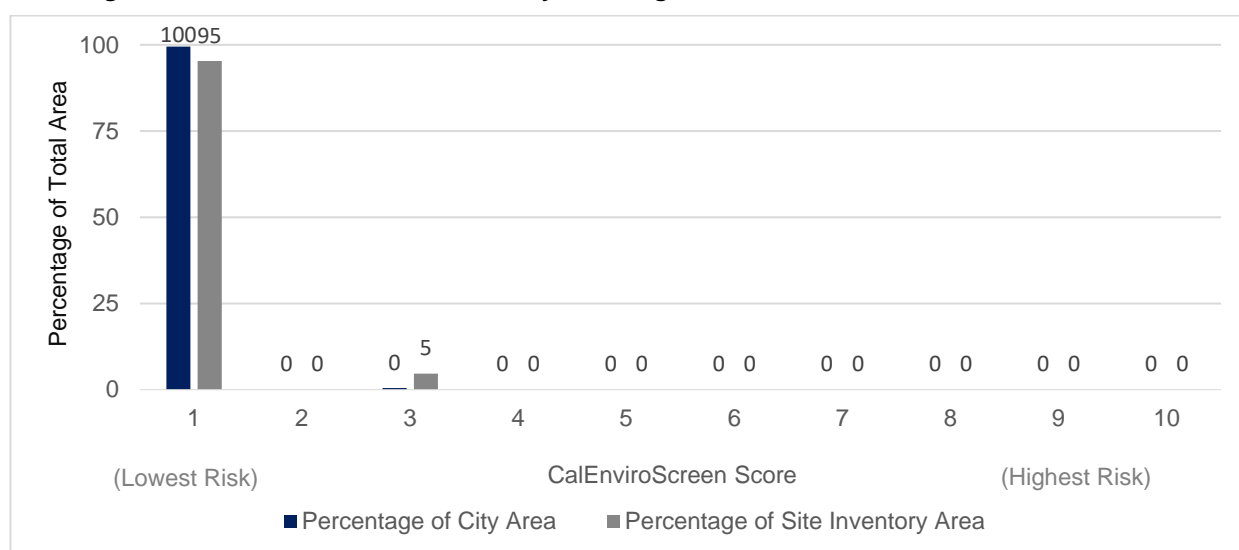
Figure F-34 shows the distribution of sites across the range of CalEnviroScreen scores presented as deciles in Los Altos. The city contains two decile scores: 1 and 3. The highest environmental risk to residents (score three) accounts for less than one percent of city area and makes up five percent of the sites inventory area.

Figure F-33: Site Inventory including Rezone Sites and CalEnviroScreen Scores



Source: HCD AFFH Spatial Data and LWC

Figure F-34: Distribution of Site Inventory including Rezone Sites across CalEnviroScreen Scores



Source: HCD AFFH Spatial Data and LWC

Note: CalEnviroScreen Score 3 represents less than 1% of total area within the city; therefore, is rounded to 0.

Section F.4 Contributing Factors and Meaningful Actions

Table F-12 lists the most prevalent fair housing issues and their corresponding contributing factors for the City of Los Altos, as prioritized through the findings from the City's outreach efforts and the above assessment, as outlined in Section F.2.8.

Table F-12: Contributing Factors

Priority	Contributing Factor	Fair Housing Issue
1	Land use and zoning laws	Disproportionate Housing Needs
2	Availability of affordable units in a range of sizes	Disproportionate Housing Needs
3	Community opposition	Segregation and Integration
4	Location and type of affordable housing	Segregation and Integration

Table F-13 consists of proposed housing programs the City will pursue to specifically overcome identified patterns and trends from the above assessment and proactively affirmatively further fair housing in Los Altos. The programs are detailed metrics and milestones in Section IV of the Housing Element.

Table F-13: Meaningful Actions

Contributing Factor	AFFH Strategy	Housing Implementation Programs
Land use and zoning laws	New housing choices and affordability in areas of opportunity	1.A: Rezone for RHNA shortfall 1.C: Allow housing in the Office Administrative (OA) District 1.E: Update the Loyola Corners Specific Plan
Availability of affordable units in a range of sizes	New housing choices and affordability in areas of opportunity	1.B: Facilitate higher density housing in the Commercial Thoroughfare (CT) District 1.H Facilitate housing on City-owned sites 2.D: Encourage and streamline Accessory Dwelling Units (ADUs) 6.A: Assist residents with housing discrimination and landlord-tenant complaints
Community opposition	New housing choices and affordability in areas of opportunity	2.A: Continue to implement and enhance inclusionary housing requirements 3.F: Reduce Conditional Use Permit requirement for residential mixed-use and multi-family 3.H: Amend design review process and requirements 3.K: Standardize multimodal transportation requirements
Location and type of affordable housing	New housing choices and affordability in areas of opportunity	1.D: Allow housing on certain Public and Community Facility District sites and facilitate housing on religious institution properties 6.B: Maintain and expand an inventory of affordable housing funding sources 6.C: Target housing development in highest resource areas 6.F: Affirmatively market physically accessible units
	Protect existing residents from displacement	5.A: Monitor condominium conversions 6.E: Prepare and distribute anti-displacement information
	Housing mobility strategies	4.J: Facilitate alternate modes of transportation for residents 5.B: Continue to administer the City's affordable housing programs 6.D: Promote Housing Choice (Section 8) rental assistance program

Attachment: AFFH Segregation Report, Los Altos

AFFH SEGREGATION REPORT: LOS ALTOS

UC Merced Urban Policy Lab and ABAG/MTC Staff

Version of Record: March 06, 15:57:45



ASSOCIATION OF BAY AREA GOVERNMENTS
METROPOLITAN TRANSPORTATION COMMISSION



Technical Assistance
for Local Planning
HOUSING

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1 INTRODUCTION

The requirement to Affirmatively Further Fair Housing (AFFH) is derived from The Fair Housing Act of 1968, which prohibited discrimination concerning the sale, rental, and financing of housing based on race, color, religion, national origin, or sex—and was later amended to include familial status and disability.¹ The 2015 U.S. Department of Housing and Urban Development (HUD) Rule to Affirmatively Further Fair Housing and California Assembly Bill 686 (2018) mandate that each jurisdiction takes meaningful action to address significant disparities in housing needs and access to opportunity.²³ AB 686 requires that jurisdictions incorporate AFFH into their Housing Elements, which includes inclusive community participation, an assessment of fair housing, a site inventory reflective of AFFH, and the development of goals, policies, and programs to meaningfully address local fair housing issues. ABAG and UC Merced have prepared this report to assist Bay Area jurisdictions with the Assessment of Fair Housing section of the Housing Element.

Assessment of Fair Housing Components

The Assessment of Fair Housing includes five components, which are discussed in detail on pages 22-43 of [HCD's AFFH Guidance Memo](#):

- A: Summary of fair housing enforcement and outreach capacity
- B: Integration and segregation patterns, and trends related to people with protected characteristics
- C: Racially or ethnically concentrated areas of poverty
- D: Disparities in access to opportunity
- E: Disproportionate housing needs, including displacement risk

1.1 Purpose of this Report

This report describes racial and income segregation in Bay Area jurisdictions. Local jurisdiction staff can use the information in this report to help fulfill a portion of the second component of the Assessment of Fair Housing, which requires analysis of integration and segregation patterns and trends related to people with protected characteristics and lower incomes. Jurisdictions will still need to perform a similar analysis for familial status and populations with disability.

This report provides segregation measures for both the local jurisdiction and the region using several indices. For segregation between neighborhoods within a city (intra-city segregation), this report **includes isolation indices, dissimilarity indices, and Theil's-H index**. The isolation index measures

¹ <https://www.justice.gov/crt/fair-housing-act-2>

² HCD AFFH Guidance Memo

³ The 2015 HUD rule was reversed in 2020 and partially reinstated in 2021.



segregation for a single group, while the dissimilarity index measures segregation between two groups. **The Theil's H-Index** can be used to measure segregation between all racial or income groups across the city at once. **HCD's AFFH guidelines require local jurisdictions to include isolation indices and dissimilarity indices in the Housing Element. Theil's H index is provided in addition to these required measures.** For segregation between cities within the Bay Area (inter-city segregation), this report **includes dissimilarity indices at the regional level as required by HCD's AFFH guidelines.** HCD's AFFH guidelines also require jurisdictions to compare conditions at the local level to the rest of the region; and this report presents the difference in the racial and income composition of a jurisdiction relative to the region as a whole to satisfy the comparison requirement.

1.2 Defining Segregation

Segregation is the separation of different demographic groups into different geographic locations or communities, meaning that groups are unevenly distributed across geographic space. This report examines two spatial forms of segregation: neighborhood level segregation *within* a local jurisdiction and city level segregation *between* jurisdictions in the Bay Area.

Neighborhood level segregation (*within* a jurisdiction, or *intra-city*): Segregation of race and income groups can occur from neighborhood to neighborhood *within* a city. For example, if a local jurisdiction has a population that is 20% Latinx, but some neighborhoods are 80% Latinx while others have nearly no Latinx residents, that jurisdiction would have segregated neighborhoods.

City level segregation (*between* jurisdictions in a region, or *inter-city*): Race and income divides also occur *between* jurisdictions in a region. A region could be very diverse with equal numbers of white, Asian, Black, and Latinx residents, but the region could also be highly segregated with each city comprised solely of one racial group.

There are many factors that have contributed to the generation and maintenance of segregation. Historically, racial segregation stemmed from explicit discrimination against people of color, such as restrictive covenants, redlining, and discrimination in mortgage lending. This history includes many overtly discriminatory policies made by federal, state, and local governments (Rothstein 2017). Segregation patterns are also affected by policies that appear race-neutral, such as land use decisions and the regulation of housing development.

Segregation has resulted in vastly unequal access to public goods such as quality schools, neighborhood services and amenities, parks and playgrounds, clean air and water, and public safety (Trounstein 2015). This generational lack of access for many communities, particularly people of color and lower income residents, has often resulted in poor life outcomes, including lower educational attainment, higher morbidity rates, and higher mortality rates (Chetty and Hendren 2018, Ananat 2011, Burch 2014, Cutler and Glaeser 1997, Sampson 2012, Sharkey 2013).

1.3 Segregation Patterns in the Bay Area

Across the San Francisco Bay Area, white residents and above moderate-income residents are significantly more segregated from other racial and income groups (see Appendix 2). The highest levels of racial segregation occur between the Black and white populations. The analysis completed for this report indicates that the amount of racial segregation both *within* Bay Area cities and *across* jurisdictions in the region has decreased since the year 2000. This finding is consistent with recent research from the **Othering and Belonging Institute at UC Berkeley, which concluded that “[a]lthough 7**

of the 9 Bay Area counties were more segregated in 2020 than they were in either 1980 or 1990, racial residential segregation in the region appears to have peaked around the year 2000 and has generally **declined since.**⁴ However, compared to cities in other parts of California, Bay Area jurisdictions have more neighborhood level segregation between residents from different racial groups. Additionally, there is also more racial segregation *between* Bay Area cities compared to other regions in the state.

1.4 Segregation and Land Use

It is difficult to address segregation patterns without an analysis of both historical and existing land use policies that impact segregation patterns. Land use regulations influence what kind of housing is built in a city or neighborhood (Lens and Monkkonen 2016, Pendall 2000). These land use regulations in turn impact demographics: they can be used to affect the number of houses in a community, the number of people who live in the community, the wealth of the people who live in the community, and where within the community they reside (Trounstine 2018). Given disparities in wealth by race and ethnicity, the ability to afford housing in different neighborhoods, as influenced by land use regulations, is highly differentiated across racial and ethnic groups (Bayer, McMillan, and Reuben 2004).⁵ ABAG/MTC plans to issue a separate report detailing the existing land use policies that influence segregation patterns in the Bay Area.

⁴ For more information, see <https://belonging.berkeley.edu/most-segregated-cities-bay-area-2020>.

⁵ Using a household-weighted median of Bay Area county median household incomes, regional values were \$61,050 for Black residents, \$122,174 for Asian/Pacific Islander residents, \$121,794 for white residents, and \$76,306 for Latinx residents. For the source data, see U.S. Census Bureau, American Community Survey 5-Year Data (2015-2019), Table B19013B, Table B19013D, B19013H, and B19013I.

Definition of Terms - Geographies

Neighborhood: In this report, “neighborhoods” are approximated by tracts.⁶ Tracts are statistical geographic units defined by the U.S. Census Bureau for the purposes of disseminating data. In the Bay Area, tracts contain on average 4,500 residents. Nearly all Bay Area jurisdictions contain at least two census tracts, with larger jurisdictions containing dozens of tracts.

Jurisdiction: Jurisdiction is used to refer to the 109 cities, towns, and unincorporated county areas that are members of ABAG. Though not all ABAG jurisdictions are cities, this report also uses the term “city” interchangeably with “jurisdiction” in some places.

Region: The region is the nine-county San Francisco Bay Area, which is comprised of Alameda County, Contra Costa County, Marin County, Napa County, San Francisco County, San Mateo County, Santa Clara County, Solano County, and Sonoma County.

⁶ Throughout this report, neighborhood level segregation measures are calculated using census tract data. However, the racial dot maps in Figure 1 and Figure 5 use data from census blocks, while the income group dot maps in Figure 8 and Figure 12 use data from census block groups. These maps use data derived from a smaller geographic scale to better show spatial differences in where different groups live. Census block groups are subdivisions of census tracts, and census blocks are subdivisions of block groups. In the Bay Area, block groups contain on average 1,500 people, while census blocks contain on average 95 people.



2 RACIAL SEGREGATION IN CITY OF LOS ALTOS

Definition of Terms - Racial/Ethnic Groups

The U.S. Census Bureau classifies racial groups (e.g. white or Black/African American) separately from Hispanic/Latino ethnicity.⁷ This report combines U.S. Census Bureau definitions for race and ethnicity into the following racial groups:

White: Non-Hispanic white

Latinx: Hispanic or Latino of any race⁸

Black: Non-Hispanic Black/African American

Asian/Pacific Islander: Non-Hispanic Asian or Non-Hispanic Pacific Islander

People of Color: All who are not non-Hispanic white (including people who identify as “some other race” or “two or more races”)⁹

2.1 Neighborhood Level Racial Segregation (*within* City of Los Altos)

Racial dot maps are useful for visualizing how multiple racial groups are distributed within a specific geography. The racial dot map of Los Altos in Figure 1 below offers a visual representation of the spatial distribution of racial groups within the jurisdiction. Generally, when the distribution of dots does not suggest patterns or clustering, segregation measures tend to be lower. Conversely, when clusters of certain groups are apparent on a racial dot map, segregation measures may be higher.

⁷ More information about the Census Bureau’s definitions of racial groups is available here:

<https://www.census.gov/topics/population/race/about.html>.

⁸ The term Hispanic has historically been used to describe people from numerous Central American, South American, and Caribbean countries. In recent years, the term Latino or Latinx has become preferred. This report generally uses Latinx to refer to this racial/ethnic group.

⁹ Given the uncertainty in the data for population size estimates for racial and ethnic groups not included in the Latinx, Black, or Asian/Pacific Islander categories, this report only analyzes these racial groups in the aggregate People of Color category.



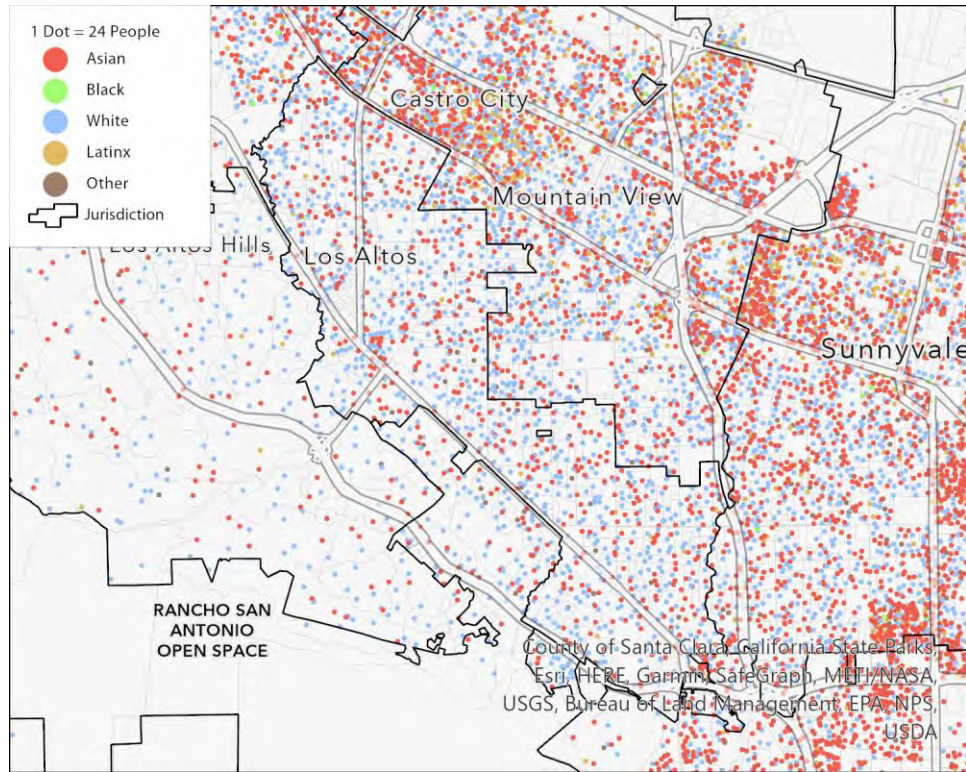


Figure 1: Racial Dot Map of Los Altos (2020)

Universe: Population. Source: U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002.

Note: The plot shows the racial distribution at the census block level for City of Los Altos and vicinity. Dots in each census block are randomly placed and should not be construed as actual placement of people.

There are many ways to quantitatively measure segregation. Each measure captures a different aspect of the ways in which groups are divided within a community. One way to measure segregation is by using an isolation index:

- **The isolation index compares each neighborhood's composition to the jurisdiction's demographics as a whole.**
- This index ranges from 0 to 1. Higher values indicate that a particular group is more isolated from other groups.
- Isolation indices indicate the potential for contact between different groups. The index can be interpreted as the experience of the average member of that group. For example, if the isolation index is .65 for Latinx residents in a city, then the average Latinx resident in that city lives in a neighborhood that is 65% Latinx.

Within City of Los Altos the **most isolated racial group is white residents**. Los Altos's isolation index of 0.530 for white residents means that the average white resident lives in a neighborhood that is 53.0% white. Other racial groups are less isolated, meaning they may be more likely to encounter other racial groups in their neighborhoods. The isolation index values for all racial groups in Los Altos for the years 2000, 2010, and 2020 can be found in Table 1 below. Among all racial groups in this jurisdiction, the **white population's isolation index has changed the most over time, becoming less segregated from other racial groups between 2000 and 2020.**

The “Bay Area Average” column in this table provides the average isolation index value across Bay Area jurisdictions for different racial groups in 2020.¹⁰ The data in this column can be used as a comparison to provide context for the levels of segregation experienced by racial groups in this jurisdiction. For example, Table 1 indicates the average isolation index value for white residents across all Bay Area jurisdictions is 0.491, meaning that in the average Bay Area jurisdiction a white resident lives in a neighborhood that is 49.1% white.

Table 1: Racial Isolation Index Values for Segregation within Los Altos

Race	Los Altos			Bay Area Average
	2000	2010	2020	2020
Asian/Pacific Islander	0.167	0.247	0.358	0.245
Black/African American	0.005	0.005	0.008	0.053
Latinx	0.034	0.042	0.053	0.251
White	0.784	0.682	0.530	0.491

Universe: Population.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002. Data from 2010 is from U.S. Census Bureau, Census 2010, Table P4. Data for 2000 is standardized to 2010 census tract geographies and is from U.S. Census Bureau, Census 2000, Table P004.

Figure 2 below shows how racial isolation index values in Los Altos compare to values in other Bay Area jurisdictions. In this chart, each dot represents a Bay Area jurisdiction. For each racial group, the spread of dots represents the range of isolation index values among Bay Area jurisdictions. Additionally, the black line within each racial group notes the isolation index value for that group in City of Los Altos, and each dashed red line represents the Bay Area average for the isolation index for that group. Local staff can use this chart to contextualize how segregation levels for racial groups in their jurisdiction compare to other jurisdictions in the region.

¹⁰ This average only includes the 104 jurisdictions that have more than one census tract, which is true for all comparisons of Bay Area jurisdictions’ segregation measures in this report. The segregation measures in this report are calculated by comparing the demographics of a jurisdiction’s census tracts to the jurisdiction’s demographics, and such calculations cannot be made for the five jurisdictions with only one census tract (Brisbane, Calistoga, Portola Valley, Rio Vista, and Yountville).

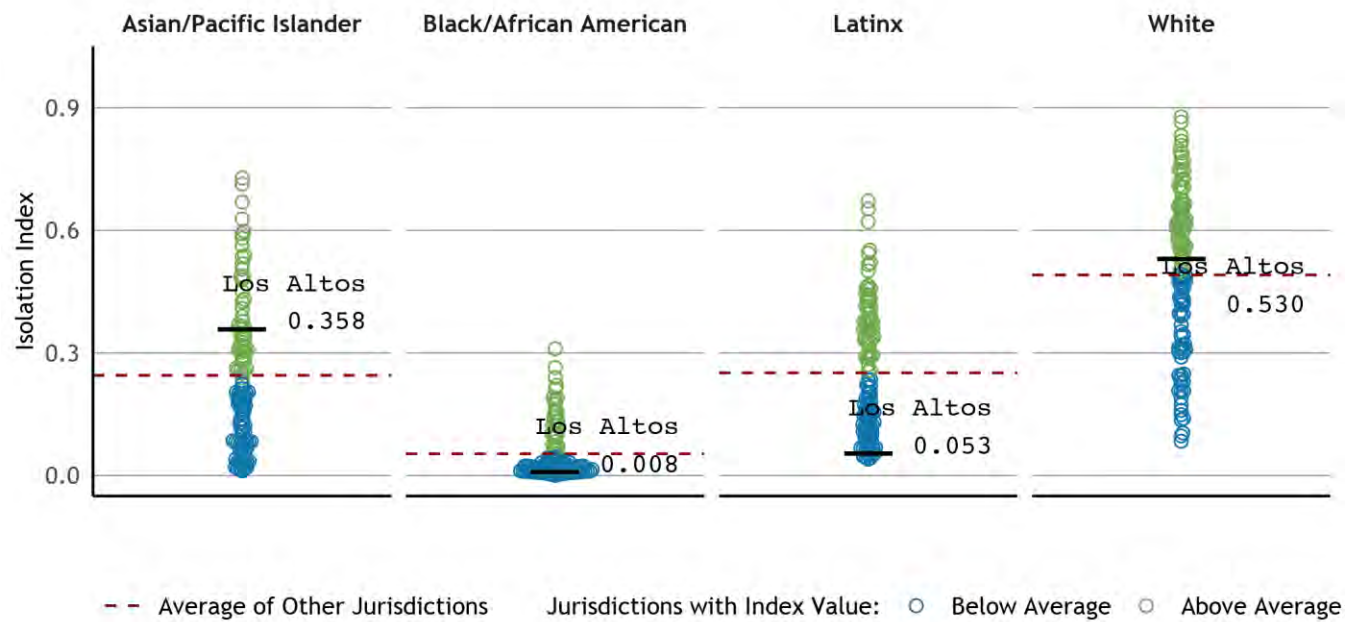


Figure 2: Racial Isolation Index Values for Los Altos Compared to Other Bay Area Jurisdictions (2020)

Universe: Bay Area Jurisdictions.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002.

Another way to measure segregation is by using a dissimilarity index:

- This index measures how evenly any two groups are distributed across neighborhoods relative to their representation in a city overall. The dissimilarity index at the jurisdiction level can be interpreted as the share of one group that would have to move neighborhoods to create perfect integration for these two groups.
- The dissimilarity index ranges from 0 to 1. Higher values indicate that groups are more unevenly distributed (e.g. they tend to live in different neighborhoods).

Dissimilarity Index Guidance for Cities with Small Racial Group Populations

The analysis conducted for this report suggests that dissimilarity index values are unreliable for a population group if that group represents approximately less than 5% of the jurisdiction's total population.

HCD's AFFH guidance requires the Housing Element to include the dissimilarity index values for racial groups, but also offers flexibility in emphasizing the importance of various measures. ABAG/MTC recommends that when cities have population groups that are less than 5% of the jurisdiction's population (see Table 4), jurisdiction staff use the isolation index or Thiel's H-Index to gain a more accurate understanding of their jurisdiction's neighborhood-level segregation patterns (intra-city segregation).

If a jurisdiction has a very small population of a racial group, this indicates that segregation between the jurisdiction and the region (inter-city segregation) is likely to be an important feature of the jurisdiction's segregation patterns.

In City of Los Altos, the Latinx group is 4.9 percent of the population, and the Black/African American group is 0.6 percent of the population - so staff should be aware of this small population size when evaluating dissimilarity index values involving these groups.

Table 2 below provides the dissimilarity index values indicating the level of segregation in Los Altos between white residents and residents who are Black, Latinx, or Asian/Pacific Islander. The table also provides the dissimilarity index between white residents and all residents of color in the jurisdiction, and all dissimilarity index values are shown across three time periods (2000, 2010, and 2020).

In Los Altos the highest segregation is between Black and white residents (see Table 2). **Los Altos's** Black /white dissimilarity index of 0.124 means that 12.4% of Black (or white) residents would need to move to a different neighborhood to create perfect integration between Black residents and white residents. However, local jurisdiction staff should note that this dissimilarity index value is not a reliable data point due to small population size. See callout box above for more information.

The **"Bay Area Average"** column in this table provides the average dissimilarity index values for these racial group pairings across Bay Area jurisdictions in 2020. The data in this column can be used as a comparison to provide context for the levels of segregation between communities of color are from white residents in this jurisdiction.

For example, Table 2 indicates that the average Latinx/white dissimilarity index for a Bay Area jurisdiction is 0.207, so on average 20.7% of Latinx (or white residents) in a Bay Area jurisdiction would need to move to a different neighborhood within the jurisdiction to create perfect integration between Latinx and white residents in that jurisdiction.

Table 2: Racial Dissimilarity Index Values for Segregation within Los Altos

	Los Altos			Bay Area Average
Race	2000	2010	2020	2020
Asian/Pacific Islander vs. White	0.126	0.086	0.068	0.185
Black/African American vs. White	0.177*	0.144*	0.124*	0.244
Latinx vs. White	0.138*	0.120*	0.089*	0.207
People of Color vs. White	0.113	0.080	0.064	0.168

Universe: Population.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002. Data from 2010 is from U.S. Census Bureau, Census 2010, Table P4. Data for 2000 is standardized to 2010 census tract geographies and is from U.S. Census Bureau, Census 2000, Table P004.

Note: If a number is marked with an asterisk (*), it indicates that the index is based on a racial group making up less than 5 percent of the jurisdiction population, leading to unreliable numbers.

Figure 3 below shows how dissimilarity index values in City of Los Altos compare to values in other Bay Area jurisdictions. In this chart, each dot represents a Bay Area jurisdiction. For each racial group pairing, the spread of dots represents the range of dissimilarity index values among Bay Area jurisdictions. Additionally, the black line within each racial group pairing notes the dissimilarity index value in Los Altos, and each dashed red line represents the Bay Area average for the dissimilarity index for that pairing. Similar to Figure 2, local staff can use this chart to contextualize how segregation levels between white residents and communities of color in their jurisdiction compare to the rest of the region. However, staff should be mindful of whether a racial group in their jurisdiction has a small population (approximately less than 5% of the jurisdiction's population), as the dissimilarity index value is less reliable for small populations.

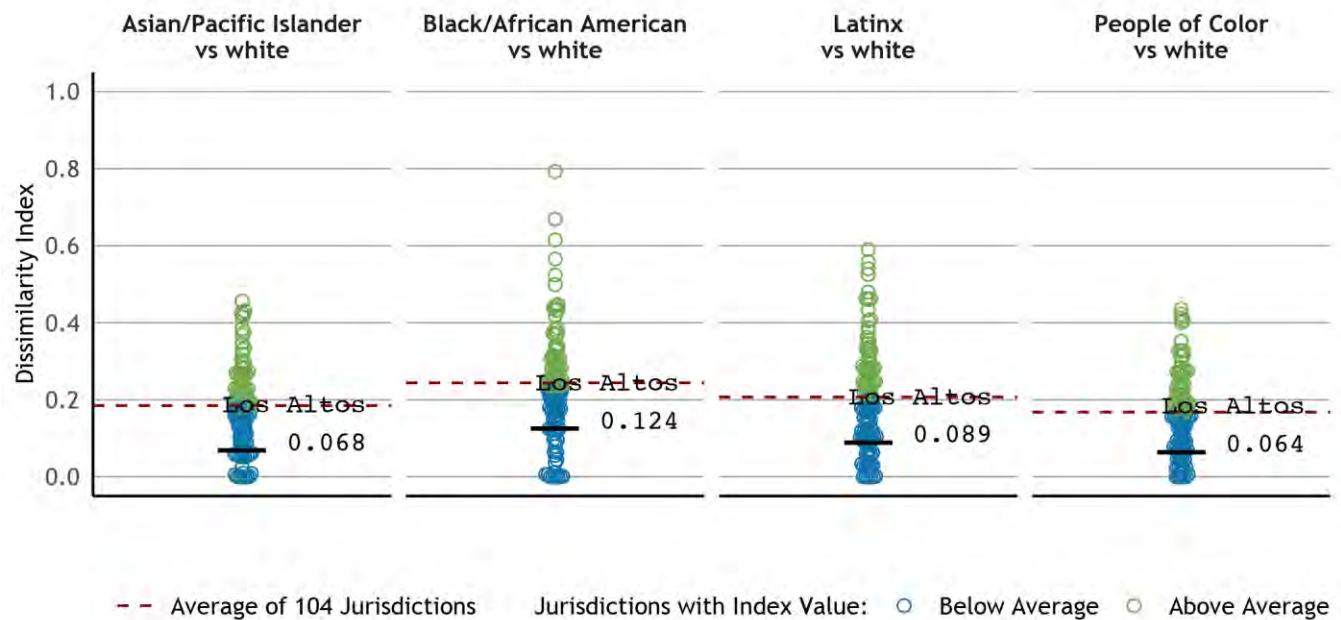


Figure 3: Racial Dissimilarity Index Values for Los Altos Compared to Other Bay Area Jurisdictions (2020)

Universe: Bay Area Jurisdictions.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002.

Note: The analysis conducted for this report suggests that dissimilarity index values are unreliable for a population group if that group represents approximately less than 5% of the jurisdiction's total population. ABAG/MTC recommends that when cities have population groups that are less than 5% of the jurisdiction's population (see Table 4), jurisdiction staff could focus on the isolation index or Thiel's H-Index to gain a more accurate understanding of neighborhood-level racial segregation in their jurisdiction.

The **Theil's H Index** can be used to measure segregation between all groups within a jurisdiction:

- This index measures how diverse each neighborhood is compared to the diversity of the whole city. Neighborhoods are weighted by their size, so that larger neighborhoods play a more significant role in determining the total measure of segregation.
- The index ranges from 0 to 1. A Theil's H Index value of 0 would mean all neighborhoods within a city have the same demographics as the whole city. A value of 1 would mean each group lives exclusively in their own, separate neighborhood.
- For jurisdictions with a high degree of diversity (multiple racial groups comprise more than 10% of the population), Theil's H offers the clearest summary of overall segregation.

The Theil's H Index values for neighborhood racial segregation in Los Altos for the years 2000, 2010, and 2020 can be found in Table 3 below. The "Bay Area Average" column in the table provides the average Theil's H Index across Bay Area jurisdictions in 2020. Between 2010 and 2020, the Theil's H Index for racial segregation in Los Altos declined, suggesting that there is now less neighborhood level racial segregation within the jurisdiction. In 2020, the Theil's H Index for racial segregation in Los Altos

was lower than the average value for Bay Area jurisdictions, indicating that neighborhood level racial segregation in Los Altos is less than in the average Bay Area city.

Table 3: Theil's H Index Values for Racial Segregation within Los Altos

	Los Altos			Bay Area Average
Index	2000	2010	2020	2020
Theil's H Multi-racial	0.012	0.009	0.006	0.042

Universe: Population.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002. Data from 2010 is from U.S. Census Bureau, Census 2010, Table P4. Data for 2000 is standardized to 2010 census tract geographies and is from U.S. Census Bureau, Census 2000, Table P004.

Figure 4 below shows how Theil's H index values for racial segregation in Los Altos compare to values in other Bay Area jurisdictions in 2020. In this chart, each dot represents a Bay Area jurisdiction. Additionally, the black line notes the Theil's H index value for neighborhood racial segregation in Los Altos, and the dashed red line represents the average Theil's H index value across Bay Area jurisdictions. Local staff can use this chart to compare how neighborhood racial segregation levels in their jurisdiction compare to other jurisdictions in the region.

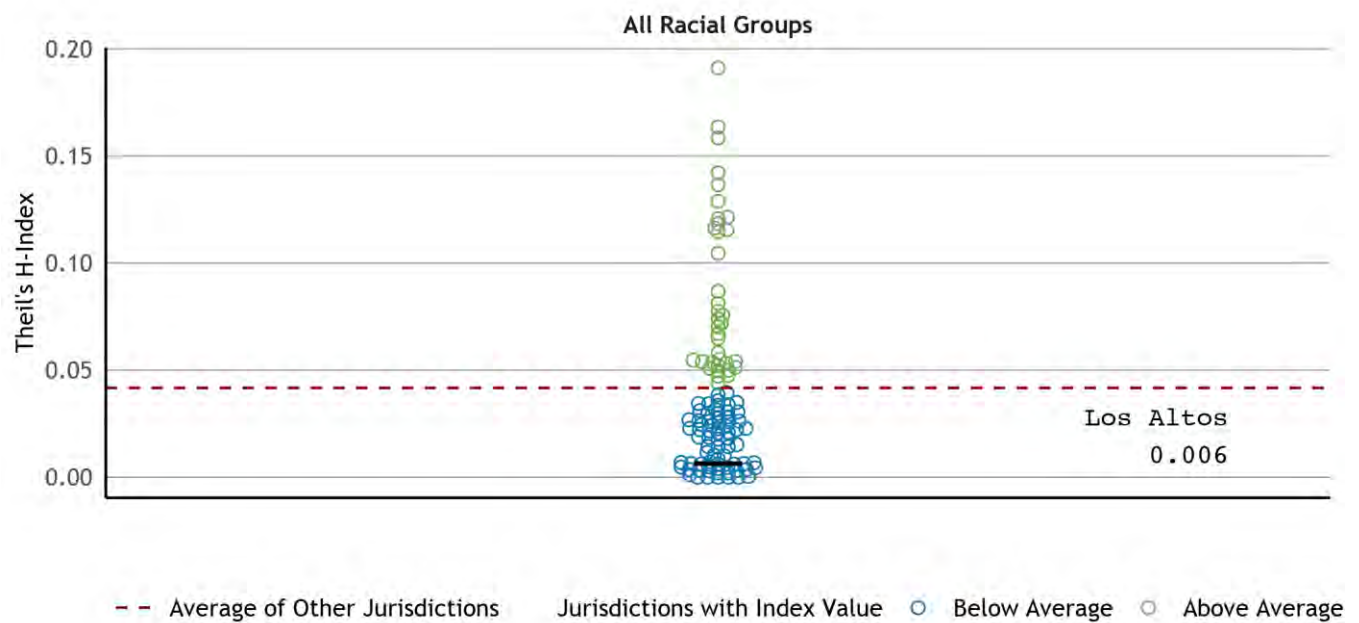


Figure 4: Theil's H Index Values for Racial Segregation in Los Altos Compared to Other Bay Area Jurisdictions (2020)

Universe: Bay Area Jurisdictions.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002.

2.2 Regional Racial Segregation (*between* Los Altos and other jurisdictions)

At the regional level, segregation is measured between *cities* instead of between *neighborhoods*. Racial dot maps are not only useful for examining neighborhood racial segregation within a jurisdiction, but these maps can also be used to explore the racial demographic differences between different jurisdictions in the region. Figure 5 below presents a racial dot map showing the spatial distribution of racial groups in Los Altos as well as in nearby Bay Area cities.

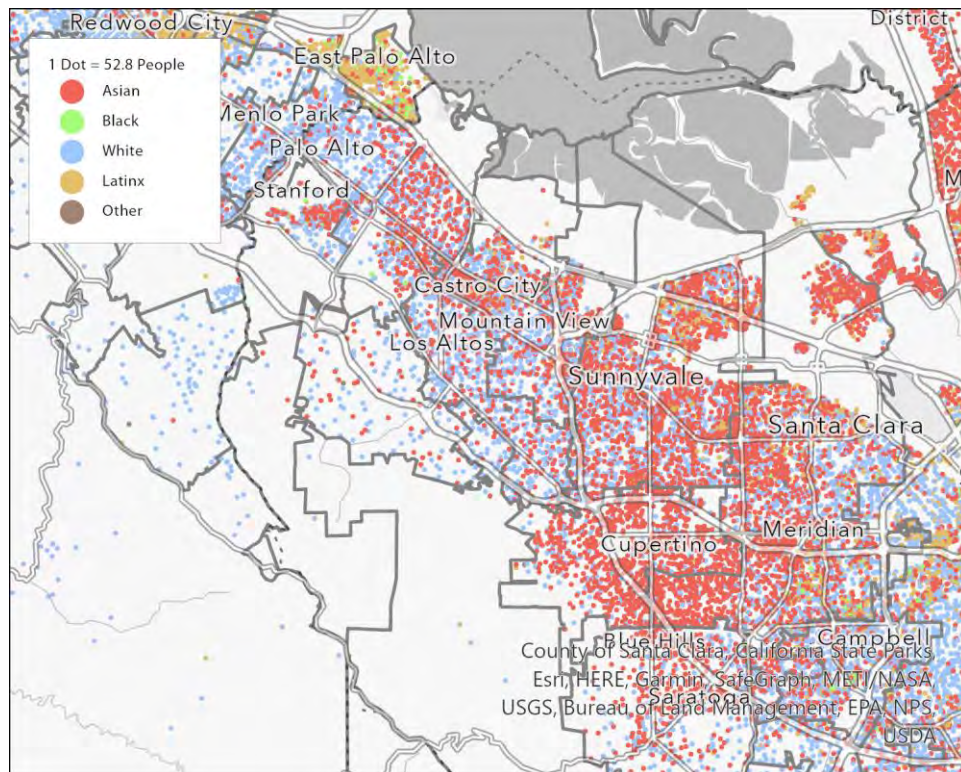


Figure 5: Racial Dot Map of Los Altos and Surrounding Areas (2020)

Universe: Population.

Source: U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002.

Note: The plot shows the racial distribution at the census block level for City of Los Altos and vicinity. Dots in each census block are randomly placed and should not be construed as actual placement of people.

To understand how each city contributes to the total segregation of the Bay Area, one can look at the difference in the racial composition of a jurisdiction compared to the racial composition of the region as a whole. The racial demographics in Los Altos for the years 2000, 2010, and 2020 can be found in Table 4 below. The table also provides the racial composition of the nine-county Bay Area. As of 2020, Los Altos has a higher share of white residents than the Bay Area as a whole, a lower share of Latinx residents, a lower share of Black residents, and a higher share of Asian/Pacific Islander residents.

Table 4: Population by Racial Group, Los Altos and the Region

Race	Los Altos			Bay Area
	2000	2010	2020	2020
Asian/Pacific Islander	15.4%	23.6%	35.4%	28.2%
Black/African American	0.5%	0.5%	0.6%	5.6%
Latinx	3.0%	3.9%	4.9%	24.4%
Other or Multiple Races	3.0%	4.2%	6.6%	5.9%
White	78.2%	67.8%	52.6%	35.8%

Universe: Population.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002. Data from 2010 is from U.S. Census Bureau, Census 2010, Table P4. Data for 2000 is standardized to 2010 census tract geographies and is from U.S. Census Bureau, Census 2000, Table P004.

Figure 6 below compares the racial demographics in Los Altos to those of all 109 Bay Area jurisdictions.¹¹ In this chart, each dot represents a Bay Area jurisdiction. For each racial group, the **spread of dots represents the range of that group's representation among Bay Area jurisdictions**. Additionally, the black line within each racial group notes the percentage of the population of City of Los Altos represented by that group and how that percentage ranks among all 109 jurisdictions. Local staff can use this chart to compare the representation of different racial groups in their jurisdiction to **those groups' representation in other jurisdictions in the region, which can indicate the extent of segregation between this jurisdiction and the region**.

¹¹ While comparisons of segregation measures are made only using the 104 jurisdictions with more than one census tract, this comparison of jurisdiction level demographic data can be made using all 109 jurisdictions.

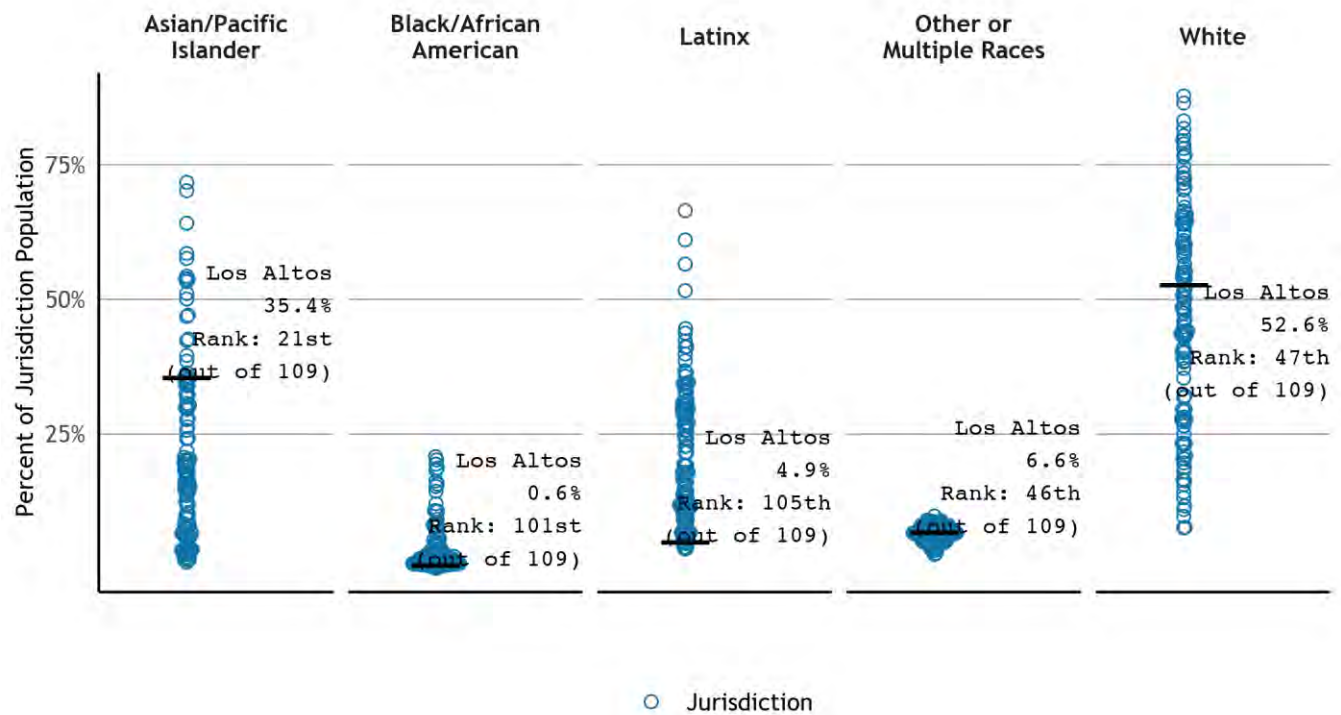


Figure 6: Racial Demographics of Los Altos Compared to All Bay Area Jurisdictions (2020)

Universe: Bay Area Jurisdictions.

Source U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002.

The map in Figure 7 below also illustrates regional racial segregation between Los Altos and other jurisdictions. This map demonstrates how the percentage of people of color in Los Altos and surrounding jurisdictions compares to the Bay Area as a whole:

- Jurisdictions shaded orange have a share of people of color that is less than the Bay Area as a whole, and the degree of difference is greater than five percentage points.
- Jurisdictions shaded white have a share of people of color comparable to the regional percentage of people of color (within five percentage points).
- Jurisdictions shaded grey have a share of people of color that is more than five percentage points greater than the regional percentage of people of color.

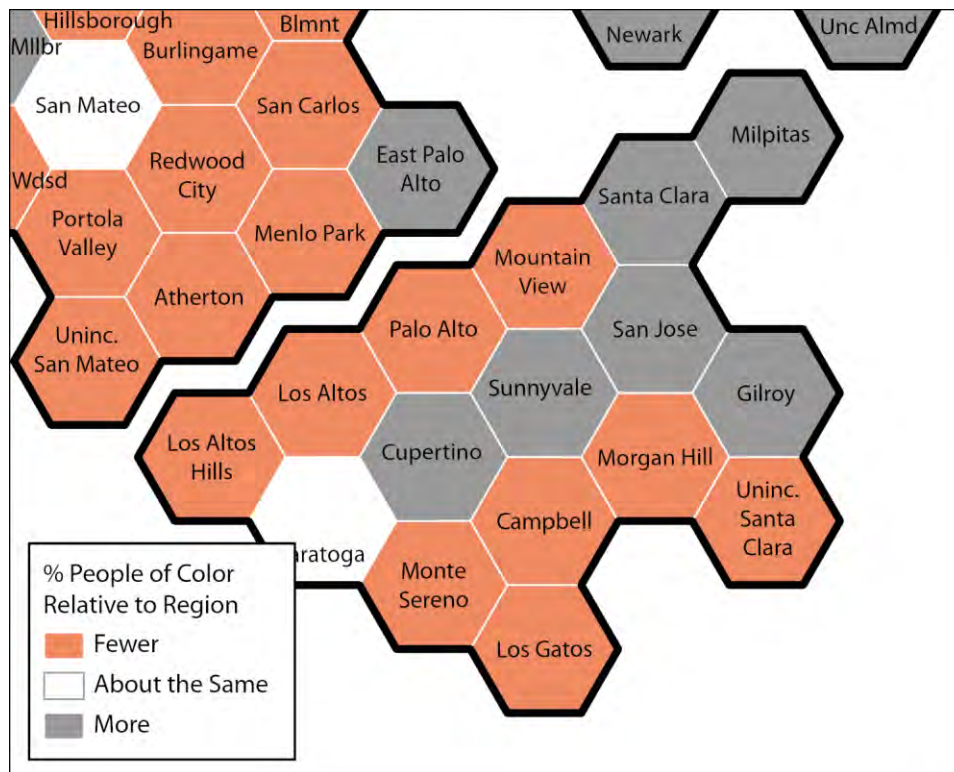


Figure 7: Comparing the Share of People of Color in Los Altos and Vicinity to the Bay Area (2020)

Universe: Population.

Source: U. S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002.

Note: People of color refer to persons not identifying as non-Hispanic white. The nine-county Bay Area is the reference region for this map.

Segregation between jurisdictions in the region can also be analyzed by calculating regional values for the segregation indices discussed previously. Table 5 presents dissimilarity index, isolation index, and **Theil's H index values for racial segregation for the entire nine-county Bay Area** in 2010 and 2020. In the previous section of this report focused on neighborhood level racial segregation, these indices were calculated by comparing the racial demographics of the census tracts within a jurisdiction to the demographics of the jurisdiction as a whole. In Table 5, these measures are calculated by comparing **the racial demographics of local jurisdictions to the region's racial makeup**. For example, looking at the 2020 data, Table 5 shows the white isolation index value for the region is 0.429, meaning that on average white Bay Area residents live in a jurisdiction that is 42.9% white in 2020. An example of regional dissimilarity index values in Table 5 is the Black/white dissimilarity index value of 0.459, which means that across the region 45.9% of Black (or white) residents would need to move to a different jurisdiction to evenly distribute Black and white residents across Bay Area jurisdictions. The dissimilarity index values in Table 5 **reflect recommendations made in HCD's AFFH guidance for calculating dissimilarity at the region level.**¹² **The regional value for the Theil's H index measures how**

¹² For more information on HCD's recommendations regarding data considerations for analyzing integration and segregation patterns, see page 31 of the AFFH Guidance Memo.

diverse each Bay Area jurisdiction is compared to **the racial diversity of the whole region**. A Theil's H Index value of 0 would mean all *jurisdictions* within the Bay Area have the same racial demographics as the entire region, while a value of 1 would mean each racial group lives exclusively in their own **separate jurisdiction**. The regional Theil's H index value for racial segregation decreased slightly between 2010 and 2020, meaning that racial groups in the Bay Area are now slightly less separated by the borders between jurisdictions.

Table 5: Regional Racial Segregation Measures

Index	Group	2010	2020
Isolation Index Regional Level	Asian/Pacific Islander	0.317	0.378
	Black/African American	0.144	0.118
	Latinx	0.283	0.291
	White	0.496	0.429
	People of Color	0.629	0.682
Dissimilarity Index Regional Level	Asian/Pacific Islander vs. White	0.384	0.369
	Black/African American vs. White	0.475	0.459
	Latinx vs. White	0.301	0.297
	People of Color vs. White	0.296	0.293
Theil's H Multi-racial	All Racial Groups	0.103	0.097

Universe: Population.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002. Data from 2010 is from U.S. Census Bureau, 2010 Census of Population and Housing, Table P4.

3 INCOME SEGREGATION IN CITY OF LOS ALTOS

Definition of Terms - Income Groups

When analyzing segregation by income, this report uses income group designations consistent with the Regional Housing Needs Allocation and the Housing Element:

Very low-income: individuals earning less than 50% of Area Median Income (AMI)

Low-income: individuals earning 50%-80% of AMI

Moderate-income: individuals earning 80%-120% of AMI

Above moderate-income: individuals earning 120% or more of AMI

Additionally, this report uses the term “lower-income” to refer to all people who earn less than 80% of AMI, which includes both low-income and very low-income individuals.

The income groups described above are based on U.S. Department of Housing and Urban Development (HUD) calculations for AMI. HUD calculates the AMI for different metropolitan areas, and the nine county Bay Area includes the following metropolitan areas: Napa Metro Area (Napa County), Oakland-Fremont Metro Area (Alameda and Contra Costa Counties), San Francisco Metro Area (Marin, San Francisco, and San Mateo Counties), San Jose-Sunnyvale-Santa Clara Metro Area (Santa Clara County), Santa Rosa Metro Area (Sonoma County), and Vallejo-Fairfield Metro Area (Solano County).

The income categories used in this report are based on the AMI for the HUD metro area where this jurisdiction is located.

3.1 Neighborhood Level Income Segregation (*within* Los Altos)

Income segregation can be measured using similar indices as racial segregation. Income dot maps, similar to the racial dot maps shown in Figures 1 and 5, are useful for visualizing segregation between multiple income groups at the same time. The income dot map of Los Altos in Figure 8 below offers a visual representation of the spatial distribution of income groups within the jurisdiction. As with the racial dot maps, when the dots show lack of a pattern or clustering, income segregation measures tend to be lower, and conversely, when clusters are apparent, the segregation measures may be higher as well.



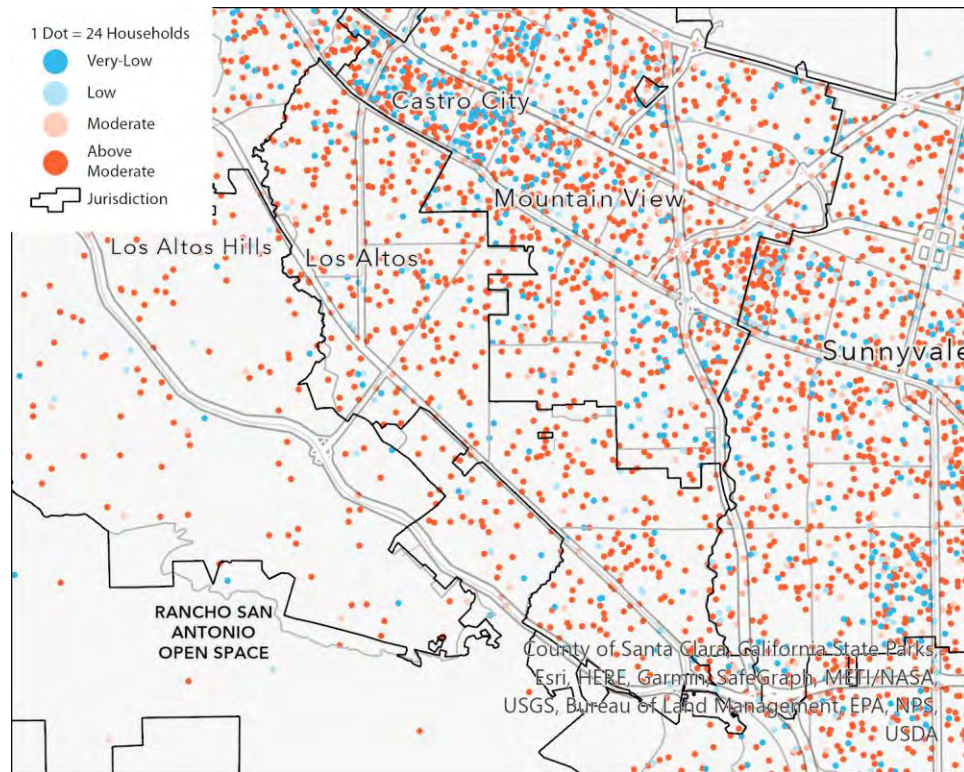


Figure 8: Income Dot Map of Los Altos (2015)

Universe: Population.

Source: U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data.

Note: The plot shows the income group distribution at the census block group level for City of Los Altos and vicinity. Dots in each block group are randomly placed and should not be construed as actual placement of individuals.

The isolation index values for all income groups in Los Altos for the years 2010 and 2015 can be found in Table 6 below.¹³ Above Moderate-income residents are the most isolated income group in Los Altos. **Los Altos's isolation index of 0.758 for these residents means that the average Above Moderate-income resident in Los Altos lives in a neighborhood that is 75.8% Above Moderate-income.** Among all income groups, the Above Moderate-income population's isolation index has changed the most over time, becoming less segregated from other income groups between 2010 and 2015.

Similar to the tables presented earlier for neighborhood racial segregation, the "Bay Area Average" column in Table 6 provides the average isolation index value across Bay Area jurisdictions for different income groups in 2015. The data in this column can be used as a comparison to provide context for the levels of segregation experienced by income groups in this jurisdiction. For example, Table 6 indicates the average isolation index value for very low-income residents across Bay Area jurisdictions is 0.269,

¹³ This report presents data for income segregation for the years 2010 and 2015, which is different than the time periods used for racial segregation. This deviation stems from the [data source recommended for income segregation calculations](#) in HCD's AFFH Guidelines. This data source most recently updated with data from the 2011-2015 American Community Survey 5-year estimates. For more information on HCD's recommendations for calculating income segregation, see [page 32 of HCD's AFFH Guidelines](#).

meaning that in the average Bay Area jurisdiction a very low-income resident lives in a neighborhood that is 26.9% very low-income.

Table 6: Income Group Isolation Index Values for Segregation within Los Altos

Income Group	Los Altos		Bay Area Average
	2010	2015	2015
Very Low-Income (<50% AMI)	0.090	0.099	0.269
Low-Income (50%-80% AMI)	0.058	0.053	0.145
Moderate-Income (80%-120% AMI)	0.090	0.109	0.183
Above Moderate-Income (>120% AMI)	0.803	0.758	0.507

Universe: Population.

Source: Data for 2015 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data. Data for 2010 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2006-2010 Low- and Moderate-Income Summary Data.

Figure 9 below shows how income group isolation index values in Los Altos compare to values in other Bay Area jurisdictions. In this chart, each dot represents a Bay Area jurisdiction. For each income group, the spread of dots represents the range of isolation index values among Bay Area jurisdictions. Additionally, the black line within each income group notes the isolation index value for that group in Los Altos, and each dashed red line represents the Bay Area average for the isolation index for that group. Local staff can use this chart to contextualize how segregation levels for income groups in their jurisdiction compare to the rest of the region.

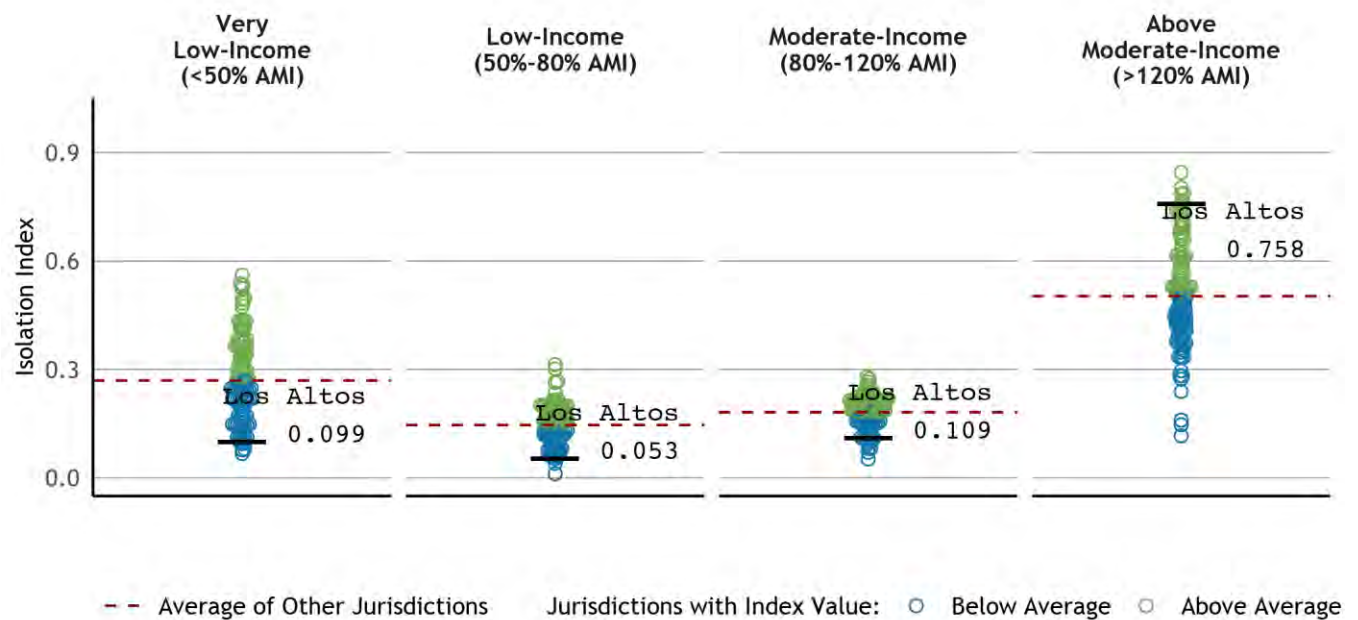


Figure 9: Income Group Isolation Index Values for Los Altos Compared to Other Bay Area Jurisdictions (2015)

Universe: Bay Area Jurisdictions.

Source: U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data.

Table 7 below provides the dissimilarity index values indicating the level of segregation in Los Altos between residents who are lower-income (earning less than 80% of AMI) and those who are not lower-income (earning above 80% of AMI). This data aligns with the requirements described in HCD's AFFH Guidance Memo for identifying dissimilarity for lower-income households.¹⁴ Segregation in Los Altos between lower-income residents and residents who are not lower-income decreased between 2010 and 2015. Additionally, Table 7 shows dissimilarity index values for the level of segregation in Albany between residents who are very low-income (earning less than 50% of AMI) and those who are above moderate-income (earning above 120% of AMI). This supplementary data point provides additional nuance to an analysis of income segregation, as this index value indicates the extent to which a jurisdiction's lowest and highest income residents live in separate neighborhoods.

Similar to other tables in this report, the "Bay Area Average" column shows the average dissimilarity index values for these income group pairings across Bay Area jurisdictions in 2015. For example, Table 7 indicates that the average dissimilarity index between lower-income residents and other residents in a Bay Area jurisdiction is 0.198, so on average 19.8% of lower-income residents in a Bay Area jurisdiction would need to move to a different neighborhood within the jurisdiction to create perfect income group integration in that jurisdiction.

¹⁴ For more information, see page 32 of HCD's AFFH Guidance Memo.

In 2015, the income segregation in Los Altos between lower-income residents and other residents was lower than the average value for Bay Area jurisdictions (See Table 7). This means that the lower-income residents are less segregated from other residents within Los Altos compared to other Jurisdictions in the region.

Table 7: Income Group Dissimilarity Index Values for Segregation within Los Altos

Income Group	Los Altos		Bay Area Average
	2010	2015	2015
Below 80% AMI vs. Above 80% AMI	0.201	0.120	0.198
Below 50% AMI vs. Above 120% AMI	0.187	0.152	0.253

Universe: Population.

Source: Data for 2015 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data. Data for 2010 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2006-2010 Low- and Moderate-Income Summary Data.

Figure 10 below shows how dissimilarity index values for income segregation in Los Altos compare to values in other Bay Area jurisdictions. In this chart, each dot represents a Bay Area jurisdiction. For each income group pairing, the spread of dots represents the range of dissimilarity index values among Bay Area jurisdictions. Additionally, the black line within each income group pairing notes the dissimilarity index value in Los Altos, and each dashed red line represents the Bay Area average for the dissimilarity index for that pairing. Local staff can use this chart to contextualize how segregation levels between lower-income residents and wealthier residents in their jurisdiction compared to the rest of the region.

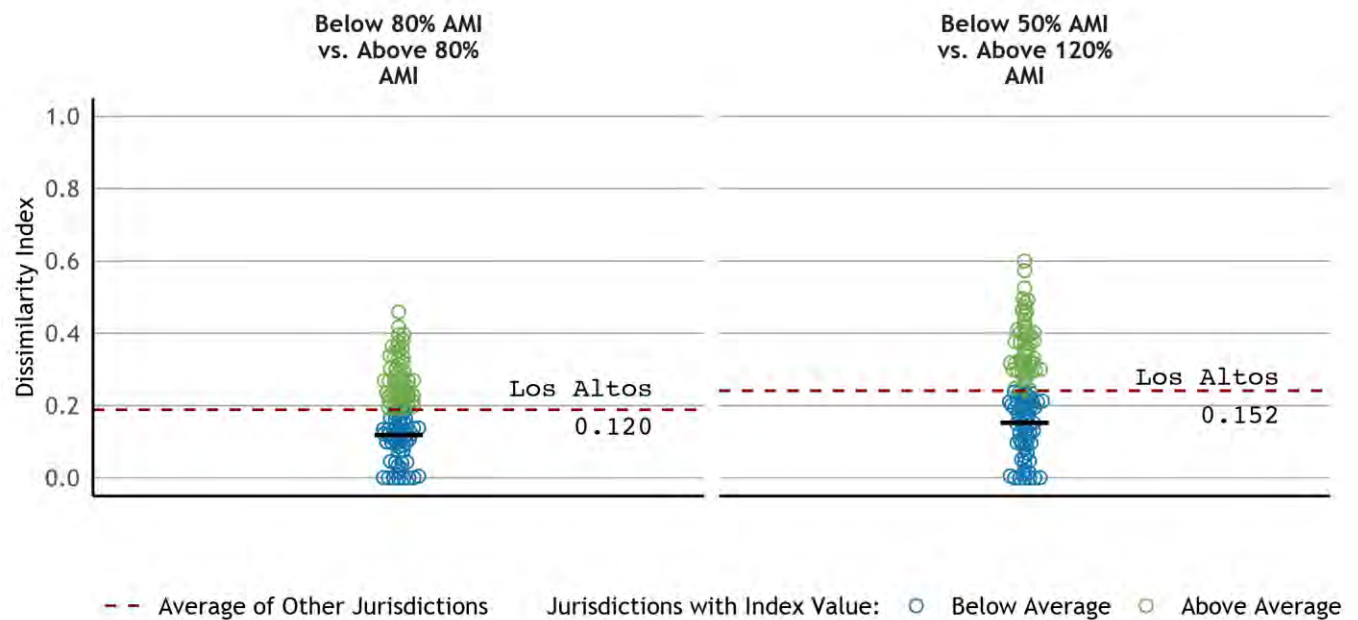


Figure 10: Income Group Dissimilarity Index Values for Los Altos Compared to Other Bay Area Jurisdictions (2015)

Universe: Bay Area Jurisdictions.

Source: U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data.

The Theil's H Index values for neighborhood income group segregation in Los Altos for the years 2010 and 2015 can be found in Table 8 below. The "Bay Area Average" column in this table provides the average Theil's H Index value across Bay Area jurisdictions for different income groups in 2015. By 2015, the Theil's H Index value for income segregation in Los Altos was less than it had been in 2010. In 2015, the Theil's H Index value for income group segregation in Los Altos was lower than the average value for Bay Area jurisdictions, indicating there is less neighborhood level income segregation in Los Altos than in the average Bay Area city.

Table 8: Theil's H Index Values for Income Segregation within Los Altos

	Los Altos		Bay Area Average
Index	2010	2015	2015
Theil's H Multi-income	0.029	0.012	0.043

Universe: Population.

Source: Data for 2015 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data. Data for 2010 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2006-2010 Low- and Moderate-Income Summary Data.

Figure 11 below shows how Theil's H index values for income group segregation in Los Altos compare to values in other Bay Area jurisdictions in 2015. In this chart, each dot represents a Bay Area jurisdiction. Additionally, the black line notes the Theil's H index value for income group segregation in Los Altos, and the dashed red line represents the average Theil's H index value across Bay Area jurisdictions. Local staff can use this chart to compare how neighborhood income group segregation levels in their jurisdiction compare to other jurisdictions in the region.

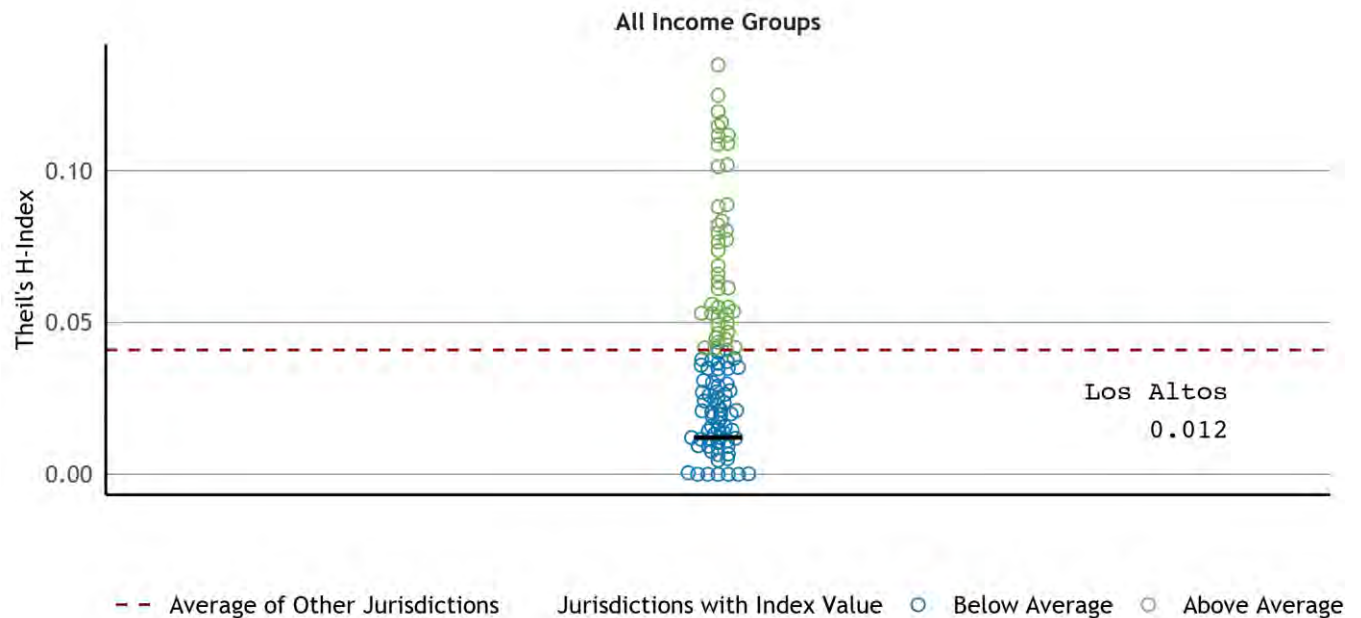


Figure 11: Income Group Theil's H Index Values for Los Altos Compared to Other Bay Area Jurisdictions (2015)

Universe: Bay Area Jurisdictions.

Source: U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data.

3.2 Regional Income Segregation (*between* Los Altos and other jurisdictions)

At the regional level, segregation is measured between jurisdictions instead of between neighborhoods. Income dot maps are not only useful for examining neighborhood income segregation within a jurisdiction, but these maps can also be used to explore income demographic differences between jurisdictions in the region. Figure 12 below presents an income dot map showing the spatial distribution of income groups in Los Altos as well as in nearby Bay Area jurisdictions.

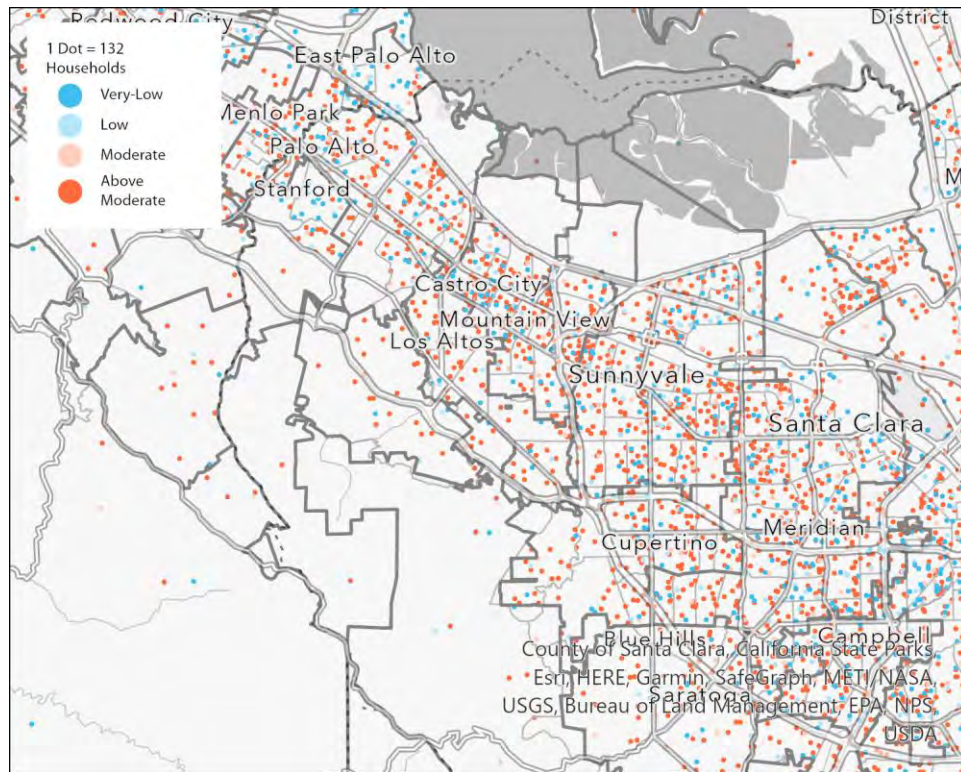


Figure 12: Income Dot Map of Los Altos and Surrounding Areas (2015)

Universe: Population.

Source: U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data.

Note: The plot shows the income group distribution at the census block group level for City of Los Altos and vicinity. Dots in each block group are randomly placed and should not be construed as actual placement of individuals.

When looking at income segregation between jurisdictions in the Bay Area, one can examine how Los Altos differs from the region. The income demographics in Los Altos for the years 2010 and 2015 can be found in Table 9 below. The table also provides the income composition of the nine-county Bay Area in 2015. As of that year, Los Altos had a lower share of very low-income residents than the Bay Area as a whole, a lower share of low-income residents, a lower share of moderate-income residents, and a higher share of above moderate-income residents.

Table 9: Population by Income Group, Los Altos and the Region

	Los Altos		Bay Area
Income Group	2010	2015	2015
Very Low-Income (<50% AMI)	7.86%	9.3%	28.7%
Low-Income (50%-80% AMI)	4.4%	4.84%	14.3%
Moderate-Income (80%-120% AMI)	7.96%	10.43%	17.6%
Above Moderate-Income (>120% AMI)	79.78%	75.42%	39.4%



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Universe: Population.

Source: Data for 2015 is from Housing U.S. Department of and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data. Data for 2010 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2006-2010 Low- and Moderate-Income Summary Data.

Figure 13 below compares the income demographics in Los Altos to other Bay Area jurisdictions.¹⁵ Like the chart in Figure 3, each dot represents a Bay Area jurisdiction. For each income group, the spread of dots represents the range of that group's representation among Bay Area jurisdictions. The smallest range is among jurisdictions' moderate-income populations, while Bay Area jurisdictions vary the most in the share of their population that is above moderate-income. Additionally, the black lines within each income group note the percentage of Los Altos population represented by that group and how that percentage ranks among other jurisdictions. Local staff can use this chart to compare the representation of different income groups in their jurisdiction to those groups' representation in other jurisdictions in the region, which can indicate the extent of segregation between this jurisdiction and the region.

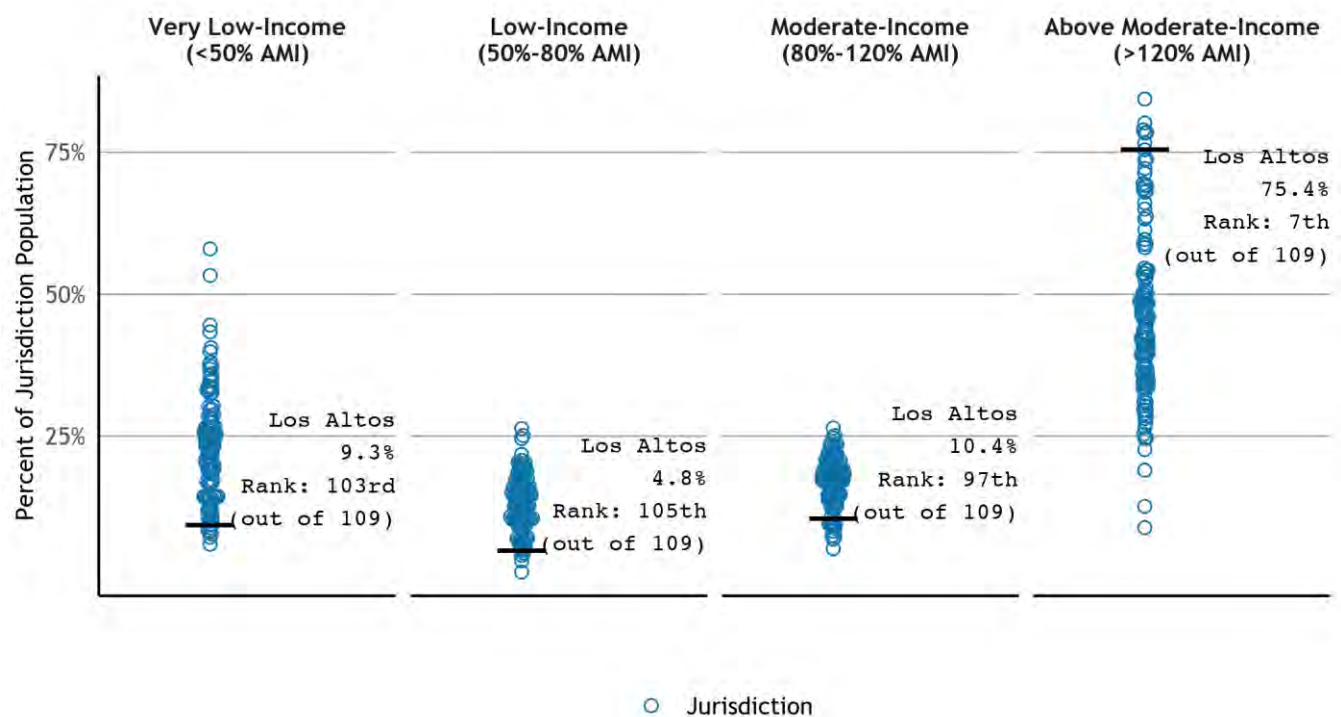


Figure 13: Income Demographics of Los Altos Compared to Other Bay Area Jurisdictions (2015)

Universe: Bay Area Jurisdictions.

Source: U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data.

¹⁵ While comparisons of segregation measures are made only using the 104 jurisdictions with more than one census tract, this comparison of jurisdiction level demographic data can be made using all 109 jurisdictions.

Income segregation between jurisdictions in the region can also be analyzed by calculating regional values for the segregation indices discussed previously. Similar to the regional racial segregation measures shown in Table 5, Table 10 **presents dissimilarity index, isolation index, and Theil's H index** values for income segregation for the entire nine-county Bay Area in 2010 and 2015. In the previous section of this report focused on neighborhood level income segregation, segregation indices were calculated by comparing the income demographics of the census tracts within a jurisdiction to the demographics of the jurisdiction as a whole. In Table 10, these measures are calculated by comparing **the income demographics of local jurisdictions to the region's income group makeup. For example,** looking at 2015 data, Table 10 shows the regional isolation index value for very low-income residents is 0.315 for 2015, meaning that on average very low-income Bay Area residents live in a jurisdiction that is 31.5% very low-income. The regional dissimilarity index for lower-income residents and other residents is 0.194 in 2015, which means that across the region 19.4% of lower-income residents would need to move to a different jurisdiction to create perfect income group integration in the Bay Area as a whole. The regional value for the Theil's H index measures how diverse each Bay Area jurisdiction is compared to the income group diversity of the whole region. A Theil's H Index value of 0 would mean all jurisdictions within the Bay Area have the same income demographics as the entire region, while a value of 1 would mean each income group lives exclusively in their own separate jurisdiction. The regional Theil's H index value for income segregation decreased slightly between 2010 and 2015, meaning that income groups in the Bay Area are now slightly less separated by the borders between jurisdictions.

Table 10: Regional Income Segregation Measures

Index	Group	2010	2015
Isolation Index Regional Level	Very Low-Income (<50% AMI)	0.277	0.315
	Low-Income (50%-80% AMI)	0.157	0.154
	Moderate-Income (80%-120% AMI)	0.185	0.180
	Above Moderate-Income (>120% AMI)	0.467	0.435
Dissimilarity Index Regional Level	Below 80% AMI vs. Above 80% AMI	0.186	0.194
	Below 50% AMI vs. Above 120% AMI	0.238	0.248
Theil's H Multi-income	All Income Groups	0.034	0.032

Universe: Population.

Source: Data for 2015 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data. Data for 2010 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2006-2010 Low- and Moderate-Income Summary Data.

4 APPENDIX 1: SUMMARY OF FINDINGS

4.1 Segregation in City of Los Altos

- The isolation index measures the segregation of a single group, and the dissimilarity index measures segregation between two **different groups**. **The Theil's H-Index** can be used to measure segregation between all racial or income groups across the city at once.
- As of 2020, white residents are the most segregated compared to other racial groups in Los Altos, as measured by the isolation index. White residents live in neighborhoods where they are less likely to come into contact with other racial groups.
- **Among all racial groups, the white population's isolation index value has changed the most over time, becoming less segregated from other racial groups between 2000 and 2020.**
- According to the dissimilarity index, within Los Altos the highest level of racial segregation is between Black and white residents.¹⁶ However, local jurisdiction staff should note that this dissimilarity index value is not a reliable data point due to small population size.
- **According to the Theil's H-Index, neighborhood racial segregation in Los Altos declined between 2010 and 2020. Neighborhood income segregation declined between 2010 and 2015.**
- Above Moderate-income residents are the most segregated compared to other income groups in Los Altos. Above Moderate-income residents live in neighborhoods where they are less likely to encounter residents of other income groups.
- Among all income groups, the Above Moderate-income population's segregation measure has changed the most over time, becoming less segregated from other income groups between 2010 and 2015.
- According to the dissimilarity index, segregation between lower-income residents and residents who are not lower-income has decreased between 2010 and 2015. In 2015, the income segregation in Los Altos between lower-income residents and other residents was lower than the average value for Bay Area jurisdictions.

4.2 Segregation Between City of Los Altos and Other jurisdictions in the Bay Area Region

- Los Altos has a higher share of white residents than other jurisdictions in the Bay Area as a whole, a lower share of Latinx residents, a lower share of Black residents, and a higher share of Asian/Pacific Islander residents.

¹⁶ The analysis conducted for this report suggests that dissimilarity index values are unreliable for a population group if that group represents **approximately less than 5% of the jurisdiction's total population**. **ABAG/MTC recommends that when cities have population groups that are less than 5% of the jurisdiction's population (see Table 15 in Appendix 2), jurisdiction staff could focus on the isolation index or Thiel's H-Index to gain a more accurate understanding of neighborhood-level racial segregation in their jurisdiction.**

- Regarding income groups, Los Altos has a lower share of very low-income residents than other jurisdictions in the Bay Area as a whole, a lower share of low-income residents, a lower share of moderate-income residents, and a higher share of above moderate-income residents.

5 APPENDIX 2: SEGREGATION DATA

Appendix 2 combines tabular data presented throughout this report into a more condensed format. This data compilation is intended to enable local jurisdiction staff and their consultants to easily reference this data and re-use the data in the Housing Element or other relevant documents/analyses.

Table 11 in this appendix combines data from Table 1, Table 2, and Table 3 in the body of the report. Table 12 in this appendix combines data from Table 6, Table 7, and Table 8 in the body of the report. Table 13 represents a duplication of Table 5 in the body of the report; Table 14 represents a duplication of Table 10 in the body of the report; Table 15 in this appendix represents a duplication of Table 4 in the body of the report, while Table 16 represents a duplication of Table 9 in the body of the report.

Table 11: Neighborhood Racial Segregation Levels in Los Altos

Index	Race	Los Altos			Bay Area Average
		2000	2010	2020	2020
Isolation	Asian/Pacific Islander	0.167	0.247	0.358	0.245
	Black/African American	0.005	0.005	0.008	0.053
	Latinx	0.034	0.042	0.053	0.251
	White	0.784	0.682	0.530	0.491
Dissimilarity	Asian/Pacific Islander vs. White	0.126	0.086	0.068	0.185
	Black/African American vs. White	0.177*	0.144*	0.124*	0.244
	Latinx vs. White	0.138*	0.120*	0.089*	0.207
	People of Color vs. White	0.113	0.080	0.064	0.168
Theil's H Multi-racial	All	0.012	0.009	0.006	0.042

Universe: Population.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002. Data from 2010 is from U.S. Census Bureau, 2010 Census of Population and Housing, Table P4. Data for 2000 is standardized to 2010 census tract geographies and is from U.S. Census Bureau, Census 2000, Table P004.

Note: If a number is marked with an asterisk (*), it indicates that the index is based on a racial group making up less than 5 percent of the jurisdiction population, leading to unreliable numbers.

Table 12: Neighborhood Income Segregation Levels in Los Altos

		Los Altos		Bay Area Average
Index	Income Group	2010	2015	2015
Isolation	Very Low-Income (<50% AMI)	0.090	0.099	0.269
	Low-Income (50%-80% AMI)	0.058	0.053	0.145
	Moderate-Income (80%-120% AMI)	0.090	0.109	0.183
	Above Moderate-Income (>120% AMI)	0.803	0.758	0.507
Dissimilarity	Below 80% AMI vs. Above 80% AMI	0.201	0.120	0.198
	Below 50% AMI vs. Above 120% AMI	0.187	0.152	0.253
Theil's H Multi-racial	All	0.029	0.012	0.043

Universe: Population.

Source: Income data for 2015 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data. Data for 2010 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2006-2010 Low- and Moderate-Income Summary Data.



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Table 13: Regional Racial Segregation Measures

Index	Group	2010	2020
Isolation Index Regional Level	Asian/Pacific Islander	0.317	0.378
	Black/African American	0.144	0.118
	Latinx	0.283	0.291
	White	0.496	0.429
	People of Color	0.629	0.682
Dissimilarity Index Regional Level	Asian/Pacific Islander vs. White	0.384	0.369
	Black/African American vs. White	0.475	0.459
	Latinx vs. White	0.301	0.297
	People of Color vs. White	0.296	0.293
Theil's H Multi-racial	All Racial Groups	0.103	0.097

Universe: Population.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002. Data from 2010 is from U.S. Census Bureau, 2010 Census of Population and Housing, Table P4.

Table 14: Regional Income Segregation Measures

Index	Group	2010	2015
Isolation Index Regional Level	Very Low-Income (<50% AMI)	0.277	0.315
	Low-Income (50%-80% AMI)	0.157	0.154
	Moderate-Income (80%-120% AMI)	0.185	0.180
	Above Moderate-Income (>120% AMI)	0.467	0.435
Dissimilarity Index Regional Level	Below 80% AMI vs. Above 80% AMI	0.186	0.194
	Below 50% AMI vs. Above 120% AMI	0.238	0.248
Theil's H Multi-income	All Income Groups	0.034	0.032

Universe: Population.

Source: Data for 2015 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data. Data for 2010 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2006-2010 Low- and Moderate-Income Summary Data.

Table 15: Population by Racial Group, Los Altos and the Region

Race	Los Altos			Bay Area
	2000	2010	2020	2020
Asian/Pacific Islander	15.35%	23.64%	35.36%	35.8%
Black/African American	0.46%	0.47%	0.56%	5.6%
Latinx	2.97%	3.91%	4.86%	28.2%
Other or Multiple Races	3.02%	4.19%	6.63%	24.4%
White	78.2%	67.79%	52.58%	5.9%

Universe: Population.

Source: IPUMS National Historical Geographic Information System (NHGIS). U.S. Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, 2020 Census of Population and Housing, Table P002. Data from 2010 is from U.S. Census Bureau, 2010 Census of Population and Housing, Table P4. Data for 2000 is standardized to 2010 census tract geographies and is from U.S. Census Bureau, Census 2000, Table P004.

Table 16: Population by Income Group, Los Altos and the Region

Income Group	Los Altos		Bay Area
	2010	2015	2015
Very Low-Income (<50% AMI)	7.86%	9.3%	28.7%
Low-Income (50%-80% AMI)	4.4%	4.84%	14.3%
Moderate-Income (80%-120% AMI)	7.96%	10.43%	17.6%
Above Moderate-Income (>120% AMI)	79.78%	75.42%	39.4%

Universe: Population.

Source: Data for 2015 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2011-2015 Low- and Moderate-Income Summary Data. Data for 2010 is from U.S. Department of Housing and Urban Development, American Community Survey 5-Year 2006-2010 Low- and Moderate-Income Summary Data.



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Appendix G: Housing Resources

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Section G.1 Financial and Administrative Resources

G.1.1 Local Resources



Below Market Rate (BMR) Housing Rental Program

Alta Housing administers the City of Los Altos' Below Market Rate (BMR) Housing Rental Program, a program that provides rental apartments in Los Altos for low and moderate-income households. BMR rental units are leased at rates below prevailing market rents, and rent increases are subject to certain limitations. BMR renters are selected from a waiting list and must meet special income and other eligibility requirements. There are currently 51 BMR rental units managed by Alta Housing for the City.

Inclusionary Housing Program

Multi-family projects that propose five or more market-rate units in Los Altos must include some affordable housing units under the City's Zoning Code (Municipal Code Chapter 14.28); this is the primary source of affordable housing in Los Altos. Affordable housing units are deed restricted to moderate, low, and very low-income levels. The City has 54 BMR ownership units, for a total of 105 deed restricted BMR units, including the 51 rental units (noted above), managed by Alta Housing for the City.

G.1.2 Regional Resources

Santa Clara County

- **Measure A:** In November 2016, Santa Clara County voters approved Measure A – the \$950 million affordable housing bond. The housing bond provides the County with an unprecedented opportunity to partner with cities, residents, and the affordable and supportive housing community to significantly address the housing needs of the community's poorest and most vulnerable residents. It will provide affordable housing for vulnerable populations including veterans, seniors, the disabled, low and moderate-income individuals or families, foster youth, victims of abuse, the homeless and individuals suffering from mental health or substance abuse illnesses. The bond proceeds would contribute to the creation and/or preservation of approximately 4,800 affordable housing units. As of March 31, 2021, \$607.85 million has been allocated to various Measure A programs, including \$570.95 million toward 46 housing projects throughout Santa Clara County (no Measure A housing projects have currently been approved for Los Altos). \$25 million has been committed to the first-time homebuyer loan program, and \$11.9 million has been committed to a supportive housing fund for predevelopment loans. As of March 2021, \$342.15 million approved by Measure A has yet to be allocated. Eligible applicants include non-profit organizations, tax-credit limited partnerships, or limited liability

corporations, mission aligned for-profit affordable housing developers, public agencies, other local jurisdictions, and joint ventures of the above.

- **Empower Homebuyers County of Santa Clara Program:** Empower Homebuyers SCC is a program of the County of Santa Clara administered by Housing Trust Silicon Valley. It provides down payment assistance loans to first-time homebuyers in the county and is funded by the 2016 Measure A Affordable Housing Bond. The program is aimed at assisting low to moderate income County residents – including employees at nonprofit organizations, teachers, healthcare professionals, County employees and others. The loan can be for up to 17 percent of a home's purchase price – which means an additional three percent from a first-time homebuyer would reach a down payment of 20 percent. Regardless of the amount borrowed, there are no monthly payments or interest with an Empower Homebuyers loan. The Empower loan plus a share of the appreciation on the home is repaid when the loan matures, or the homeowner decides to sell or refinance the mortgage.
- **HomeFirst Homeless Helpline:** HomeFirst's Outreach team provides access to emergency shelter, showers, laundry, meals, medical services, case management, and employment training in Santa Clara County.
- **Housing and Community Development Asset Management:** The Santa Clara County Department of Office of Supportive Housing, Housing and Community Development Asset Management team oversees and monitors the operation and financial performance of the affordable and multifamily rental projects that have been developed with financial and other forms of support from the County of Santa Clara. These projects serve a variety of low-income populations: families, seniors, disabled individuals, veterans, chronically homeless people, transition-age youth, and people with HIV/AIDS, among others. The Asset Management Team's primary responsibility is to service loans and grants provided for these projects to various non-profit and for-profit organizations. The Team is also responsible for monitoring the compliance of each project with a host of obligations that borrowers and grantees agreed to as a condition of County's financing/support.
- **Santa Clara County's Mortgage Credit Certificate (MCC) Program:** This program provides income eligible first-time home buyers the opportunity to reduce the amount of federal income tax they owe each year they own and live in their home. The Mortgage Credit Certificate (MCC) assists a family in qualifying for a higher first mortgage with no effect on monthly expenses. Refinanced Mortgage Credit Certificates (RMCC) are also available when the homeowner refinances their original MCC Loan. A RMCC must be issued for each refinance for the homeowner to continue receiving their federal tax credit. The estimated number of MCCs to be issued from the March 20, 2019, CDLAC allocation was 16. Funding for this program is provided by the California Debt Limit Allocation Committee (CDLAC).

- **Santa Clara County Shelter List:** The County maintains a list of shelters for families with children, shelters for adults without children, and shelters for veterans on its Office of Supportive Housing website.
- **Warming and Cooling Center Information:** The County of Santa Clara Office of Supportive Housing works with service providers to open warming/cooling centers during inclement weather episodes (such as rain events, or extreme cold or heat events). In the event of an emergency, inclement weather episodes and shelter availability, or housing-related issues, the Office of Supportive Housing has arranged with the County Office of Emergency Services to be able to send text messages to the homeless, service providers, and anyone else who has requested to receive the messages. The County Library located in Los Altos (13 South San Antonio Road) is identified as a warming center during regular Library business hours.

Santa Clara County Housing Authority

- **Section 8 Chronically Homeless Direct Referral Program:** SCCHA's Chronically Homeless Direct Referral (CHDR) program is a locally designed voucher referral program for the chronically homeless population in Santa Clara County. A partnership between SCCHA and the County of Santa Clara ensures that chronically homeless families who receive vouchers are connected to supportive programs and case management services.
- **Section 8 Family Unification Program:** The Family Unification Program (FUP) is a partnership between SCCHA and Santa Clara County through its Social Services Agency, Department of Family and Children Services (DFCS). FUP provides rental assistance for families whose lack of adequate housing is a primary factor in the placement of their children in out-of-home care or in the delay of their children returning home. SCCHA administers FUP Housing Choice Vouchers (HCV) rental assistance. DFCS refers FUP-eligible families to SCCHA and provides case management and supportive services before and after the family is housed.
- **Section 8 Family Self-Sufficiency:** The Family Self Sufficiency (FSS) program provides case management and advocacy to current program participants in order to help them attain self-sufficiency goals. Families enroll and sign a five-year contract to participate in the program. After enrolling in the program, participants set goals such as finishing their education, obtaining job training, and/or employment. During the contract term, participants who increase their earned income can receive cash bonuses. When the family reports an increase in earned income, SCCHA calculates a monthly bonus amount that is deposited into an 'escrow' account which the family can receive upon program graduation.
- **Section 8 Homeownership Program:** The Homeownership program is an optional U.S. Department of Housing and Urban Development (HUD) program that permits housing authorities to assist Housing Choice Voucher (Section 8) households in the purchase of their first homes. Participants in this program receive housing assistance payments to use

toward their homeownership expenses. SCCHA administers this program for current participants but no longer accepts new applications.

- **Section 8 Housing Choice Voucher Program:** The Housing Choice Voucher (Section 8) program is SCCHA's largest rental assistance program with about 17,000 participants. The "housing choice voucher" is a 100 percent federally funded rental subsidy for low-income households living in privately owned rental units. SCCHA voucher holders in the Moving to Work (MTW) program pay 32 percent of their gross income toward rent (or a minimum rent of \$50, whichever is higher), and the agency pays the balance of the rent directly to the landlords on behalf of the families. Voucher holders are also required to pay that portion of their lease contract rent that is above SCCHA's payment standard for their unit size. Currently, there are six households in Los Altos participating in the Section 8 Housing Choice Voucher Program¹.
- **Section 8 Mainstream Voucher Program:** The Mainstream Voucher program provides vouchers for low-income households that include a person(s) with disabilities. The program is designed to help tenants with disabilities live independently in the community.
- **Section 8 Moderate Rehabilitation Program:** The Moderate Rehabilitation (Mod Rehab) program attaches Housing Choice Voucher (HCV) rental assistance to privately owned units that are rehabilitated. Under the Mod Rehab program, SCCHA enters into a Housing Assistance Payments contract with the property owner for a specified unit and for a specified term. Mod Rehab assistance is tied to the unit, as opposed to the tenant. A family who moves from a Mod Rehab unit is not eligible to receive tenant-based HCV assistance. SCCHA administers this program for current Mod Rehab properties but no longer accepts new/additional units under this program.
- **Section 8 Non-Elderly Disabled Program:** The Non-Elderly Disabled (NED) program provides assistance to non-elderly persons with disabilities who are currently residing in long-term care facilities. This voucher program is intended to help participants leave the long-term care facility and live independently. The NED program is a partnership between SCCHA and the Silicon Valley Independent Living Center (SVILC). SVILC provides NED program applicant referrals, case management, and supportive services.
- **Section 8 Project-Based Voucher Program:** The Project Based Voucher (PBV) program attaches the rental assistance voucher to private (including SCCHA-owned/operated) housing units. Under the PBV program, SCCHA enters into a Housing Assistance Payments contract with the property owner for specified units and for a specified term. PBV units are leased to eligible low-income tenants from SCCHA's PBV Waiting List or in some cases referred by the property owner. PBV rental assistance is contractually tied to

¹ Santa Clara County Housing Authority, email correspondence with Ricardo Alvarez, Housing Programs Manager (March 14, 2022).

the unit, as opposed to the tenant. A family who moves from the project-based unit may be eligible to receive HCV (tenant-based) assistance, if available.

- **Section 8 VASH Program:** The HUD-VASH program provides assistance to homeless veterans by combining rental assistance with case management and clinical services. The HUD-VASH program is a partnership between the Veterans Affairs Palo Alto Health Care System (VA Palo Alto) and SCCHA. The VA Palo Alto refers homeless veterans to the HUD-VASH program and provides case management, while SCCHA administers rental assistance to eligible veterans.

G.1.3 State Resources

- **Affordable Housing and Sustainable Communities Program (AHSC):** Administered by the Strategic Growth Council, this program provides grants and/or loans to fund land-use, housing, transportation, and land preservation projects that support infill and compact development that reduce greenhouse gas emissions.
- **CalHome:** HCD provides grants to local public agencies and non-profit housing developers to assist first-time homebuyers become or remain homeowners through deferred-payment loans. Funds can also be used to assist in the development of multiple-unit homeownership programs.
- **California Emergency Solutions and Housing (CESH):** This program provides funds for a variety of activities to assist persons experiencing or at risk of homelessness, such as housing relocation and stabilization services (including rental assistance), operating subsidies for permanent housing, flexible housing subsidies, emergency housing operating support, and homeless delivery systems.
- **California Housing Finance Agency (CalHFA):** CalHFA offers a variety of low-cost loan programs to support the development of affordable multi-family rental housing, mixed-income housing, and special needs housing.
- **California Housing Finance Agency (CalHFA), Mortgage Credit Certificate Program:** The MCC program is a homebuyer assistance program designed to help lower-income families afford home ownership. The program allows home buyers to claim a dollar-for-dollar tax credit for a portion of mortgage interest paid per year, up to \$2,000. The remaining mortgage interest paid may still be calculated as an itemized deduction.
- **California Self-Help Housing Program (CSHHP):** Provides grants for sponsor organizations that provide technical assistance for low and moderate-income families to build their homes with their own labor.
- **Elderlink:** A senior care referral service licensed by the Department of Public Health. This organization provides independent and free personalized senior care placement services to fully screened and approved nursing home, board and care, and assisted living facilities.

- **Golden State Acquisition Fund (GSAF):** This \$93 million fund provides low-cost financing aimed at supporting the creation and preservation of affordable housing across the state. GSAF makes up to five-year loans to developers for acquisition or preservation of affordable housing.
- **Homekey:** Homekey provides grants to acquire and rehabilitate a variety of housing types, such as hotels and residential care facilities, to serve people experiencing homelessness or who are also at risk of serious illness from COVID-19.
- **Housing for a Healthy California (HHC) Program:** This program provides funding to deliver supportive housing opportunities to developers using the federal National Housing Trust Funds (NHTF) allocations for operating reserve grants and capital loans. The HHC program is intended to create supportive housing for individuals who are recipients of or eligible for health care provided through the California Department of Health Care Services' Medi-Cal program.
- **Housing Navigator's Program:** This grant program allocates funding to counties for the support of housing navigators to help young adults aged 18 to 21 years secure and maintain housing, with priority for individuals in the foster care system.
- **Infill Infrastructure Grant Program (IIG):** This program promotes infill housing development by providing grant funding, in the form of gap assistance, for infrastructure improvements required for qualifying multi-family or mixed-use residential development.
- **Joe Serna, Jr. Farmworker Housing Grant (FWHG) Program:** This program provides deferred payment loans for both owner-occupied and rental housing for agricultural workers, with a priority for lower income households.
- **Local Housing Trust Fund (LHTF) Program:** This program provides matching funds to local or regional housing trust funds for the creation, preservation, and rehabilitation of affordable housing, transitional housing, or emergency shelters.
- **Mills Act:** The Mills Act is an economic incentive programs for the restoration and preservation of qualified historic buildings by private property owners. It grants local governments the authority to enter into contracts with owners of qualified historic properties who actively participate in the restoration and maintenance of their historic properties while receiving property tax relief. Los Altos administers a Mills Act program, which furthers housing affordability by reducing property taxes and preserving existing housing stock.
- **Mobilehome Park Rehabilitation and Resident Ownership Program (MPRROP):** This program provides financing to support the preservation of affordable mobilehome parks through conversion of the park to ownership or control by resident organizations, nonprofit housing sponsors, or local public entities.

- **Multifamily Housing Program (MHP):** This program provides deferred payment loans for the construction, preservation, and rehabilitation of permanent and transitional rental housing for lower-income households.
- **No Place Like Home Program:** This program invests in the development of permanent supportive housing for persons who are in need of mental health services and are experiencing homelessness, chronic homelessness, or who are at risk of chronic homelessness.
- **National Housing Trust Fund:** This program provides deferred payment or forgivable loans for the construction of permanent housing for extremely low-income households. The required affordability covenant is for 55 years.
- **Permanent Local Housing Allocation (PLHA) Program:** This program provides a permanent source of funding to all local governments in California to help cities and counties implement plans to increase affordable housing stock. Funding for this program is provided through a \$75 recording fee on real estate transactions.
- **Predevelopment Loan Program (PDLP):** This program provides financing to cover pre-development costs to construct, preserve, or rehabilitate assisted housing.
- **Supportive Housing Multifamily Housing Program (SHMHP):** This program provides low interest deferred loan payments to developers building affordable rental housing that contain supportive housing units.
- **Transit-Oriented Development (TOD) Housing Program:** This program provides low-interest loans as gap financing for higher density affordable rental housing within one-quarter mile of transit stations. Grants are also available to localities and transit agencies for infrastructure improvements necessary for the development of specified housing developments or to facilitate connections between these developments and the transit station. The maximum total award amount for a single project is \$15 million.
- **Transitional Housing Program (THP):** This program provides funding to counties for child welfare services agencies to help young adults aged 18 to 25 years find and maintain housing, with priority given to those formerly in the foster care or probation systems.
- **Veterans Housing and Homelessness Prevention Program (VHHP):** This program supports the acquisition, construction, rehabilitation, and preservation of affordable multi-family housing for veterans and their families.

G.1.4 Federal Resources

- **Community Development Block Grant (CDBG):** The Community Development Block Grant (CDBG) Program was created by the Housing and Community Development (HCD) Act of 1974. In the County of Santa Clara, the CDBG Program is operated by the Office of Supportive Housing. The County CDBG Program is federally funded by the United States Department of Housing and Urban Development (HUD) to assist lower-income and special needs persons to address housing and community development needs. The County of Santa Clara administers CDBG on behalf of the Unincorporated Areas of Santa Clara County and the Cities of Campbell, Los Altos, Los Altos Hills, Los Gatos, Monte Sereno, Morgan Hill, and Saratoga, also known as the Urban County Program.
- **Continuum of Care (CoC) Program:** The Continuum of Care (CoC) Program is designed to promote communitywide commitment towards ending homelessness. It provides funding to nonprofits, state, and local governments to provide shelter and services to people experiencing homelessness.
- **Emergency Solutions Grants (ESG) Program:** This program provides funding for cities, counties, and states to engage homeless individuals and families living on the street; improve the number and quality of emergency shelters for homeless individuals and families; help operate these shelters; provide essential services to shelter residents; rapidly rehouse homeless individuals and families; and prevent families/individuals from becoming homeless.
- **Home Investment Partnerships Program (HOME Program):** The Home Investment Partnerships Program ("HOME Program") is federally funded by the United States Department of Housing and Urban Development (HUD). Participating jurisdictions may use HOME funds for a variety of housing activities, according to local housing needs. Eligible uses of funds include tenant-based rental assistance; housing rehabilitation; assistance to homebuyers; and new construction of housing. HOME funding may also be used for site acquisition, site improvements, demolition, relocation, and other necessary and reasonable activities related to the development of non-luxury housing. Funds may not be used for public housing development, public housing operating costs, or for Section 8 tenant-based assistance, nor may they be used to provide non-federal matching contributions for other federal programs, for operating subsidies for rental housing, or for activities under the Low-Income Housing Preservation Act. The HOME Program is administered by the County of Santa Clara Office of Supportive Housing on behalf of the Urban County cities and the Cities of Cupertino, Gilroy, and Palo Alto.
- **Low-Income Housing Preservation and Residential Home Ownership Act (LIHPRHA):** This program requires all eligible HUD Section 236 and Section 221(d) projects at risk of conversion to market-rate rentals from mortgage pre-payments be

subject to LIHPRHA incentives, which include subsidies to guarantee an eight percent annual return on equity.

- **Low-Income Housing Tax Credit:** Administered through the California Tax Credit Allocation Committee (TCAC), the Low-Income Housing Tax Credit (LIHTC) subsidizes the acquisition, construction, and rehabilitation of affordable housing by providing a tax credit to construct or rehabilitate affordable rental housing for low-income households.
- **Section 108 Loan Guarantee Program:** Allows CDBG entitlement jurisdictions to leverage their annual grant allocations to access low-cost financing for capital improvement projects. Eligible activities include housing, economic development, public facility, and infrastructure. This program is often used to catalyze private investment in underserved communities or as gap financing.
- **Section 202 Supportive Housing for the Elderly Program:** Provides an interest-free capital advance to cover the costs of construction, rehabilitation, or acquisition of very low-income senior housing. The program is available to private, nonprofit sponsors; public sponsors are not eligible for the program.
- **Section 811 Project Rental Assistance:** HUD offers long-term project-based rental assistance through a NOFA published by the California Housing Finance Agency (CalHFA).
- **U.S. Department of Agriculture (USDA) Housing Programs:** These programs provide homeownership opportunities for individuals and below market-rate loans/grants to public and nonprofit organizations for new construction, preservation, or rehabilitation of farmworker/rural multi-family rental housing.
- **Veterans Affairs Supportive Housing (VASH) Program:** HUD-VASH is a collaborative program between HUD and VA combines HUD housing vouchers with VA supportive services to help veterans who are homeless and their families find and sustain permanent housing.

Section G.2 Opportunities for Energy Conservation

The cost of energy can greatly impact housing affordability, as energy costs can constitute a significant portion of total housing costs. High energy costs also particularly impact low-income households that are less likely to have the ability to cover increased expenses.

The City encourages energy conservation in all projects consistent with the California Building Code (CBC) and Municipal Code Chapters 12.22 and 12.26 (Energy Code and California Green Building Standards Code, respectively). The City's website includes green building resources and informational handouts. Additionally, in 2013, the City adopted its Climate Action Plan (CAP). The CAP responds to the impacts of climate change through local actions that promote adaptation

and resilience by reducing greenhouse gas (GHG) emissions. This will be done by implementing policies that relate to transportation, energy use, resource conservation, green communities, and municipal operations. Moreover, the City is currently modifying its CAP to prepare a Climate Action and Adaptation Plan (CAAP) to update its greenhouse gas inventory and evaluate its sources of impact in order to determine implementation actions to reduce emissions.

The City promotes various energy conservation programs, including the Bay Area Regional Energy Network (BayREN) and Property Assessed Clean Energy (PACE) Financing. BayREN is a collaboration of the nine counties that comprise the San Francisco Bay Area. BayREN provides regional-scale energy efficiency programs, services, and resources. BayREN is funded by utility ratepayer funds through the California Public Utilities Commission and other sources. PACE is a mechanism for property owners to finance renewable energy, energy efficiency, and water conservation improvements to their properties and repay the loan via an annual assessment on the owner's property tax bill. This allows the financing to be extended over multiple years and also allows a home to be sold with that assessment assigned to the new owner. Unlike traditional forms of credit that are dependent on individual credit rating, PACE financing is primarily based on a property owner's equity in the building.

G.2.1 Silicon Valley Clean Energy Resources

Silicon Valley Clean Energy (SVCE) is a public, not-for-profit community choice aggregation (CCA) electricity provider that serves 13 communities within Santa Clara County, including Los Altos. SVCE provides residential and commercial electricity customers with clean, carbon-free electricity options at competitive prices from sources like solar, wind, and hydropower. SVCE sources the electricity, while PG&E delivers it over existing utility lines, and provides maintenance, billing, and customer service. SVCE has several programs designed to serve low-income customers, including:

- **Arrearage Management Plan (AMP):** The AMP is a 12-month program that provides up to \$8,000 of bill forgiveness to each eligible customer that owes at least \$500 on their electricity bill (or \$250 for gas-only customers) for more than 90 days. To be eligible for AMP, customers must also be enrolled in California Alternative Rates for Energy (CARE) or Family Electric Rate Assistance (FERA).
- **CARE (California Alternate Rates for Energy):** The CARE program provides a 20 percent discount or more on monthly bills for qualified low- or fixed-income households and housing facilities. Qualifications are based on the number of people living in the home and total annual household income.
- **FERA (Family Electric Rate Assistance):** Family Electric Rate Assistance provides an 18 percent discount on electricity bills for large households of three or more people with low- to middle-income. Qualifications are based on household income guidelines.

- **On-Bill Credit: COVID-19 Customer Relief:** SVCE provides a \$100 credit for residential customers enrolled under California Alternative Rates for Energy (CARE) and Family Electric Rate Assistance as of May 10, 2020.
- **Medical Baseline Allowance:** SVCE Medical Baseline customers do not incur the typical Power Charge Indifference Adjustment (PCIA), a fee charge by PG&E, and therefore receive over 15 percent savings on their monthly electric bill. To qualify for Medical Baseline, a California-licensed physician must certify that a full-time resident in the home has a serious medical condition such as being dependent on life-support equipment while at home.

G.2.2 Pacific Gas and Electric Resources

Pacific Gas and Electric (PG&E) also provides electricity service for Los Altos. PG&E assists low-income, disabled, and senior citizen customers through several programs and community outreach projects, including:

- **CARE (California Alternate Rates for Energy):** See CARE under Silicon Valley Clean Energy Resources, above.
- **FERA (Family Electric Rate Assistance):** See FERA under Silicon Valley Clean Energy Resources, above.
- **Energy Partners Program:** The Energy Partners Program provides qualified low-income customers free weatherization measures and energy-efficient appliances to reduce gas and electricity usage.
- **Medical Baseline Allowance:** See Medical Baseline Allowance under Silicon Valley Clean Energy Resources, above.
- **Relief for Energy Assistance through Community Help (REACH):** This is a one-time energy-assistance program sponsored by PG&E and administered through the Salvation Army from 170 offices in Northern and Central California. Those who have experienced an uncontrollable or unforeseen hardship may receive an energy grant of up to \$300. Generally, recipients can receive REACH assistance only once within a 12-month period, but exceptions can be made for seniors, the physically challenged, and the terminally ill.

G.2.3 State Energy Resources

- **California Department of Community Services & Development Programs Low-Income Weatherization Program (LIWP):** California's Low-Income Weatherization Program (LIWP) provides low-income households with solar photovoltaic (PV) systems and energy efficiency upgrades at no cost to residents. LIWP is the only program of its kind in California that focuses exclusively on serving low-income households with solar

PV and energy efficiency upgrades at no cost. The program reduces greenhouse gas emissions and household energy costs by saving energy and generating clean renewable power. LIWP currently operates three program components: Multi-Family, Community Solar, and Farmworker Housing. According to CDS's Nov. 2020 Low-Income Weatherization Program Impact Report, LIWP has received \$212 million from the Greenhouse Gas Reduction Fund since 2014. Note: The multi-family energy efficiency and renewables program component is estimated to end in June 2022.

- **California Public Utilities Commission Energy Savings Assistance Program (ESA):** ESA provides no-cost weatherization services to low-income households who meet the CARE income guidelines. Services provided include attic insulation, energy efficient refrigerators, energy efficient furnaces, weatherstripping, caulking, low-flow showerheads, water heater blankets, and door and building envelope repairs which reduce air infiltration.

G.2.4 Federal Energy Resources

- **Federal Housing Administration Energy Efficient Mortgage Program (EEM):** This program helps families save money on their utility bills by enabling them to finance energy efficient improvements with their FHA-insured mortgage. The EEM program recognizes that an energy-efficient home will have lower operating costs, making it more affordable for the homeowners. Cost-effective energy improvements can lower utility bills and make more income available for the mortgage payment.
- **Low-Income Home Energy Assistance Program (LIHEAP):** The program is funded by the federal government and the State Department of Community Services & Development (CSD) administers LIHEAP. The federal Department of Health and Human Services distributes funds to states annually to assist with energy bills and offset heating and/or cooling energy costs for eligible low-income households. California's annual share is approximately \$89 million which CSD distributes to contracted community energy service providers. Active. During March 2020, the CARES Act allocated California an additional \$49 million to supplement its LIHEAP program, which totaled \$203 million for Federal Fiscal Year 2019-2020.



LOS ALTOS HOUSING ELEMENT

