



INTERGOVERNMENTAL COORDINATION ELEMENT

GOALS, OBJECTIVES AND POLICIES

Element Guide:

Objective 1	Interagency Coordination and Interlocal Partnerships	Technical Advisory Committee; Coordination and Sharing of Information; Joint Forums
Objective 2	Coordination with the School Board	School facilities planning; School concurrency; Shared use and siting coordination
Objective 3	Monitoring and Evaluation related to Public Schools	Plan and work program consistency; annual monitoring
Objective 4	Intergovernmental Coordination / Development Review	Local Comprehensive Plan Review Process; Dispute Resolution; Coastal High Hazard Areas; Natural Resource Coordination
Objective 5	Coordination / Level of Service	Level of Service Standards; Public facility and service coordination
Objective 6	Joint Planning Areas and Municipal Service Areas	Municipal coordination; annexation; infrastructure planning; growth management

Goal:

~~Develop and maintain effective processes and procedures needed to respond to local, regional, state and multi-jurisdictional comprehensive planning and development issues.~~

Develop and maintain effective intergovernmental coordination processes, interlocal agreements, joint planning tools, and public facility planning mechanisms needed to address local, municipal, regional, state, and multi-jurisdictional comprehensive planning, annexation, infrastructure, school planning, natural resource protection, and development issues in a manner that supports orderly growth, fiscal responsibility, rural character, and efficient service delivery.

Objective 1: Interagency Coordination

~~Coordinate the Levy County Comprehensive Plan with the plans of the Levy County School Board and other units of government providing services to the County, but not having regulatory authority over the use of land with the plans of the County, municipalities and adjacent counties.~~

Coordinate the Levy County Comprehensive Plan with the plans, programs, capital improvements, public facility responsibilities, and service delivery activities of the Levy County School Board, municipalities, adjacent counties, regional agencies, state agencies, special districts, water management districts, utility providers, and other public or quasi-public entities whose decisions affect growth, development, natural resources, infrastructure, and public services in Levy County.

**Technical Advisory Committee**

Policy 1.1 Intergovernmental issues and procedures shall be addressed through a County Technical Advisory Committee. Appropriate governmental, regulatory, and non-regulatory representatives shall meet, when necessary, to coordinate land use plans, emergency planning, population projections, public school siting, natural resource protection, and proposed development issues that impact multiple jurisdictions and involve other regulatory and non-regulatory interests.

Policy 1.2 The County Technical Advisory Committee may serve as a forum to discuss Joint Planning Areas, Municipal Service Areas, municipal annexation issues, utility service coordination, school capacity, transportation access, public safety, emergency management, natural resource protection, and other issues requiring coordination among the County, municipalities, the School Board, utility providers, and regional or state agencies.

Coordination and Sharing of Public Information

Policy 1.2 1.3 On an ongoing basis, Levy County shall establish new and review existing coordination mechanisms that will evaluate and address its comprehensive plan. Levy County shall also review and evaluate programs and their effects on the Comprehensive Plans developed for adjacent local governments, the school district and other units of local government providing services but not having regulatory authority over the use of ~~its~~ their land. Levy County will accomplish this work through an annual county-wide forum, joint meetings ~~and~~ or other types of forums with other agencies as needed.

Policy 1.3 1.4 Levy County will coordinate with appropriate governmental and regulatory agencies on land use and development plans to advance the goals, objectives and policies of the Comprehensive Plan.

Policy 1.4 1.5 The County shall prepare administrative procedures for intergovernmental coordination processes, including development and land use review. This information will be provided to each political or governmental jurisdiction.

Policy 1.5 1.6 Levy County growth and development plans, development proposals, and development-related information shall be available to the public and governmental entities.

Policy 1.7 The County will encourage early coordination with affected municipalities, the School Board, utility providers, water management districts, regional agencies, adjacent counties, and state agencies when proposed land use changes, annexations, utility extensions, school facility needs, transportation improvements, or development proposals may have interjurisdictional impacts.

Policy 1.8 The County may maintain and periodically update shared data resources, maps, and planning information related to population projections, municipal boundaries, Municipal Service Districts, Joint Planning Areas, Municipal Service Areas, utility service areas, school concurrency service areas, transportation facilities, conservation lands, flood-prone areas, and other information needed to support coordinated planning decisions.

Objective 2: Coordination with the School Board

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Levy County shall strive to maintain and enhance joint planning processes and procedures for ~~coordination of~~ coordinating public education facilities for planning and decision-making.

Policy 2.1 The County will continue to develop joint planning programs with the Levy County School Board to ensure that the future needs and plans for both agencies are sufficiently addressed. The primary intent of the joint planning program shall be to:

- a. Establish formalized review and planning coordination processes with the Levy County School Board;
- b. Encourage the location of public school facilities in proximity to student populations and in a manner that maximizes the use of existing and future infrastructure;
- c. Identify current and future ~~opportunity~~ opportunities and population needs for shared public facilities, including but not limited to recreational uses (i.e., playgrounds, playing fields), libraries, shelter facilities, community centers and other civic functions.
- d. Ensure that proposed school sites are consistent with the Comprehensive Plan.

Policy 2.2 In cooperation with the School District and the local governments within Levy County, the County will implement the Interlocal Agreement, as required by Sections 1013.33, and 163.3177, Florida Statutes, which includes procedures for:

- a. Joint Meetings
- b. Planning and Zoning Meeting Participation
- c. Population Projections
- d. Coordination and Sharing of Information
- e. Implementation of School Concurrency
- f. Comprehensive Plan Amendments, Rezoning, Development Approvals and the School Concurrency Procedure
- g. School Site Analysis
- h. Supporting Infrastructure
- i. Educational Plant Survey and Five Year District Facilities Work Program
- j. Collocation and Shared Use
- k. Oversight Process
- l. Resolution of Disputes
- m. Amendment of Agreement

Policy 2.3 Annually, Levy County shall ask the School District to provide information from ~~their~~ its Five-Year District Facilities Work Plan to determine the need for additional school facilities, information detailing existing facilities, their locations and projected needs and planned facilities with funding representing the District's unmet needs.

Policy 2.4 The County shall use School District facility information, school concurrency data, population projections, residential development trends, and the Five-Year District Facilities Work Plan to help evaluate whether long-range growth patterns, Future Land Use Map amendments, Joint



Planning Areas, Municipal Service Areas, and proposed residential development are coordinated with planned school capacity and public facility needs.

Policy 2.4 2.5 In order to coordinate the effective and efficient provision and siting of public educational facilities with associated infrastructure and services within Levy County, ~~Levy County~~, the Levy County School District, the Town of Bronson, the City of Williston, the City of Cedar Key, and the City of Chiefland shall meet jointly to develop mechanisms for coordination. Such efforts may include:

- a. Coordinated submittal and review of the annual capital improvement program of Levy County, the Five-Year District Facilities Work Plan, and the Five-Year Educational Plan Survey of the Levy County School District.
- b. Coordinated review and assessment of the associated costs and expenditures of siting and developing schools with needed public infrastructure.
- c. Coordinated review of residential planned developments or mixed-use planned developments involving residential development.
- d. Use of a unified data base including population (forecasts of student population), land use, and facilities.

Policy 2.5 2.6 Amendments to the Future Land Use Map will be coordinated with the School District and the Public School Facilities map series in the element.

Policy 2.6 2.7 Levy County and the Levy County School District will develop and maintain a map depicting the required school facilities based on maximum development potential. On an annual basis, this map will be evaluated and revised as necessary.

Policy 2.8 Where a proposed Joint Planning Area, Municipal Service Area, Future Land Use Map amendment, annexation, or major residential development may affect school capacity or school siting needs, the County shall coordinate with the Levy County School District and affected municipality to evaluate student generation, school concurrency, transportation access, shared facility opportunities, and any needed proportionate share mitigation or facility planning measures.

Objective 3: Monitoring and Evaluation related to Public Schools

Levy County shall strive to continually monitor and evaluate the Public Schools Facilities Element in order to ~~assure~~ ensure the best practices of the joint planning processes and procedures for coordination of planning and decision-making.

Policy 3.1 Levy County and the Levy County School District will coordinate during updates or amendments to the Comprehensive Plan and updates or amendments for long-range plans for School District facilities.

Policy 3.2 The County shall encourage periodic coordination with the School District and municipalities to evaluate whether adopted population projections, student generation assumptions, school concurrency service areas, planned residential growth, annexation trends, and capital facility plans remain mutually consistent over the 2050 planning horizon.

**Objective 4: Intergovernmental Coordination /Development Review**

~~Establish a development review process to ensure that the impacts of development proposed in the Levy County Comprehensive Plan upon development in adjacent municipalities, adjacent counties, the region, and the state are coordinated with these jurisdictions and regional and state regulatory agencies.~~

Establish and maintain development review, plan amendment review, and notification procedures to ensure that proposed land use changes, annexations, development proposals, infrastructure extensions, school facility impacts, natural resource impacts, and public facility decisions are coordinated with affected municipalities, adjacent counties, the region, the state, the School Board, water management districts, utility providers, and other relevant agencies.

Local Comprehensive Plan Review Process

Policy 4.1 Comprehensive Plan updates and amendments will be provided to all affected jurisdictions for review. All comments and recommendations received and/or transmitted will be a part of the public record.

Policy 4.2 Proposed land use amendments and development plans shall be reviewed for consistency with the goals, objectives, and policies of the Comprehensive Plan.

Policy 4.3 Future Land Use Map amendments, rezonings, subdivisions, or development proposals located within or adjacent to a municipality, Municipal Service District, Joint Planning Area, Municipal Service Area, or other coordinated planning area should be transmitted to affected local governments or service providers for review and comment, as appropriate, prior to final County action.

Policy 4.4 The County shall encourage early coordination with affected municipalities regarding annexation proposals, municipal utility extensions, development proposals near municipal boundaries, and proposed land use changes that may affect the County's rural land use framework, public facility planning, school capacity, transportation network, or natural resource protection strategy.

Dispute Resolution

Policy 4.3 4.5 Disputes or issues with other local governments including, but not limited to, annexations issues, will be resolved through the Regional Planning Council's informal mediation process.

Policy 4.4 4.6 Comprehensive Plan updates and amendments will be reviewed to ensure compatibility and consistency with the comprehensive plans of adjacent municipalities and counties.

Coastal High Hazard Areas

Policy 4.5 4.7 The review of proposed land use and development plans within the Coastal High Hazard Area (Category 1 Evacuation Zone) will be coordinated with Cedar Key, Inglis, Yankeetown,



Citrus County, and Dixie County. A scheduled workshop with the adjacent jurisdictions will be held prior to the issuance of development approval.

Policy 4.6 4.8 The review of proposed developments in environmentally sensitive areas or on property adjacent to public lands or natural reservations will be coordinated with the appropriate local, state, and federal agencies and consistent with the guidelines in the Conservation Element.

Policy 4.9 The County may coordinate with municipalities, adjacent counties, water management districts, emergency management agencies, and state agencies regarding land use and infrastructure decisions that may affect coastal high-hazard areas, evacuation routes, flood-prone areas, wetlands, springs, aquifer recharge areas, conservation lands, or other environmentally sensitive resources.

Objective 5: Coordination/Level of Service

Promote the efficient and orderly provision of services to the community through coordination with state, regional, and local entities having operational and maintenance responsibilities to ensure that adopted Levy County level of service standards for public facilities are consistent with other regulatory entities.

Level of Service Standards

Policy 5.1 Levy County will coordinate proposed Level of Service standards changes with appropriate jurisdictions and regulatory agencies (i.e., FDOT, DEP) to ensure consistency with local Comprehensive Plans and with State and Federal regulatory standards.

Policy 5.2 Recreational needs and services shall be addressed in coordination with municipalities and the School Board in order to maintain the adopted level of service standards in the Recreation and Open Space Element.

Policy 5.3 The stormwater management level of service standard for stormwater quantity and quality shall, at a minimum, meet the requirements of the applicable Water Management District.

Policy 5.4 The County shall coordinate with municipalities, utility providers, the School Board, FDOT, water management districts, emergency service providers, and other public facility providers to evaluate whether proposed growth areas, Joint Planning Areas, Municipal Service Areas, and Future Land Use Map amendments can be served consistent with adopted level of service standards and capital improvement planning.

Policy 5.5 When public facilities or services are provided by a municipality, special district, utility provider, or other entity, the County should coordinate future land use decisions, development review, and capital improvements planning with the provider to promote efficient service delivery, avoid premature or duplicative infrastructure extensions, and support fiscally responsible growth.

Objective 6: Joint Planning Areas and Municipal Service Areas

The County will coordinate with its municipalities to evaluate and establish Joint Planning Areas and Municipal Service Areas, where appropriate and mutually agreed upon, as voluntary

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intergovernmental planning tools that promote orderly growth, coordinated infrastructure planning, compatible development patterns, efficient public facility service delivery, school planning, annexation coordination, and the protection of rural, agricultural, and natural resource lands near municipal boundaries.

Joint Planning Areas

Policy 6.1 The County will encourage the establishment of Joint Planning Areas with municipalities, where appropriate and mutually agreed upon through an interlocal agreement, to coordinate future land use, annexation, infrastructure planning, public facility service areas, transportation access, utility extensions, school facility planning, natural resource protection, and the compatibility of municipal and unincorporated development patterns.

Policy 6.2 Joint Planning Areas should be considered in areas where municipal growth, annexation activity, utility service availability, school impacts, transportation access, economic development opportunities, or development pressure necessitate coordinated County-municipal planning. Priority consideration may be given to areas adjacent to or near municipalities such as Chiefland, Williston, Bronson, Cedar Key, Inglis, Yankeetown, Fanning Springs, and other municipalities where coordinated planning would support orderly growth and protect rural land.

Policy 6.3 Interlocal agreements establishing Joint Planning Areas may, as appropriate, address planning area boundaries, future land use compatibility, annexation coordination, development review procedures, utility service responsibilities, transportation access, school facility coordination, natural resource protection, rural edge transitions, public safety, dispute resolution, and procedures for amending the agreement.

Policy 6.4 Joint Planning Areas should serve as planning and coordination tools to support compact, orderly growth, discourage inefficient or premature development patterns, reduce conflicts at municipal edges, and ensure that land use decisions near municipal boundaries are coordinated with the availability of public facilities and services.

Municipal Service Areas

Policy 6.5 The County may coordinate with municipalities and utility providers to identify Municipal Service Areas as supplemental planning tools that depict areas where municipal water, wastewater, reclaimed water, or other public services may be provided or extended over the planning horizon, without requiring annexation unless separately agreed upon by the affected parties.

Policy 6.6 Municipal Service Areas should be used to support utility master planning, capital improvements planning, grant applications, infrastructure phasing, development review, and coordination between County and municipal land use decisions. Municipal Service Areas shall not be interpreted as creating development entitlements, requiring annexation, or authorizing urban densities or intensities unless such changes are separately adopted through the Comprehensive Plan and applicable land development regulations.

Policy 6.7 The County should coordinate the relationships among Municipal Service Districts shown in the Future Land Use Element, Joint Planning Areas established by interlocal agreement,



and Municipal Service Areas used for infrastructure planning to ensure that growth, utility service, public facility planning, and rural land protection policies remain internally consistent.

Policy 6.8 The County should periodically review Joint Planning Areas, Municipal Service Areas, Municipal Service Districts, utility service areas, annexation trends, school capacity, and development activity to determine whether interlocal agreements, map overlays, or Comprehensive Plan policies should be updated to reflect changing conditions.

JPA and MSA Planning Framework

The following comparison table is provided as a planning reference for County, municipal, School Board, and County Attorney review. It is not intended to create a regulatory standard unless adopted through separate implementing policies, maps, or interlocal agreements.

Criteria	Joint Planning Area (JPA)	Municipal Service Area (MSA)
Primary Purpose	Coordinate land use, annexation, and infrastructure.	Define utility service areas, such as water or wastewater, without necessarily requiring annexation.
Best Use in Levy	Primary coordination tool for growth centers and municipal edge areas.	Supplemental infrastructure planning overlay for utility service areas.
Planning Focus	Growth management, future land use, annexation, infrastructure, schools, and compatibility.	Utility infrastructure planning, capital improvements, and service-area coordination.
Implementation	Interlocal agreements, Comprehensive Plan policies, and map overlays where appropriate.	Utility master plans, infrastructure maps, capital improvement plans, and plan appendices where appropriate.
Coordination Strength	High - joint planning decisions between the County and the municipality.	Medium - clarifies where services may be provided or extended.