

# Bloom Sluggett, PC

COUNSELORS & ATTORNEYS

**Nathan Inks**  
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October 20, 2025

Susan Galeczka, Village Clerk  
Village of Lake Orion  
21 East Church Street  
Lake Orion, MI 48362

**Re: Proposal for Municipal Legal Services**

Ms. Galeczka,

On behalf of Bloom Sluggett, PC, attached please find our firm's Proposal for Municipal Legal Services. We appreciate the opportunity to submit this proposal and it would be an honor to represent the Village.

If you have any questions or wish to discuss the matter further, please feel free to contact me at (313) 919-1527.

Sincerely,



Nathan Inks

## Village of Lake Orion Proposal Attachment

### 1. Bloom Sluggett, PC

#### a. Areas of Specialty:

- General Municipal / Public Sector Law
- Municipal Prosecution
- Open Meetings Act
- Charter Amendments
- Governmental Immunity
- General Negligence
- Litigation and Appellate Advocacy
- Insurance Coverage
- Ordinance Drafting
- Millages
- Procurement and Construction
- Litigation
- Zoning and Planning
- Eminent Domain
- Special Assessments
- Intergovernmental Agreements
- Ordinance Enforcement
- Labor and Employment
- Federal and State Grants
- Telecommunications including wired and wireless issues and municipal Broadband
- Technology
- Energy
- Cell Tower Leases
- Public Contracts
- Election Law
- Library Law
- Parliamentary Procedure
- Property Tax Appeals
- Economic Development/Incentives
- Labor Law
- Real Estate
- Land Division
- Right-of-way Management

- b. Bloom Sluggett was established as a corporation in December of 2011 by Cliff Bloom and Jeff Sluggett. The Firm has represented and provided legal/attorney services to over 75 municipalities and public sector entities across the State for well over 10 years. Our attorneys combine for more than two centuries of municipal representation.

### 2. Offices

- a. Bloom Sluggett, PC has a Grand Rapids office and a Detroit office. The majority of the work for the Village will be performed in the Detroit office.

#### b. Detroit office:

400 Renaissance Center, Suite 2600, Detroit, MI 48243

#### Grand Rapids office:

161 Ottawa Ave NW, Suite 400, Grand Rapids, MI 49503

clients are served in a cost-effective, conflict-free and efficient manner. We are uniquely suited to perform the duties requested in the Village of Lake Orion proposal because we have combined multiple centuries plus experience of in depth, nonconflicted, successful representation of and work with municipal entities across the State of Michigan on all the areas of expertise required of municipal entities including in particular the Village of Lake Orion.

6. Our focused practice on municipality/public sector law enables us to deliver high-quality legal services while ensuring that our clients are served in a cost-effective, conflict-free and efficient manner. The fact that we do not represent clients that are averse to municipalities/public sector entities allows us to minimize conflict situations with a client, municipality or public sector entity and alleviates us from creating adverse case law. As stated above, Bloom Sluggett has centuries of combined experience of in depth, successful representation of and work with municipalities across the State.

Additionally, as a former law clerk for Judge Nancy T. Carniak of the 52-3 District Court, Nathan Inks is familiar with the policies and procedures relevant for Village prosecution cases, as well as the Village's prosecution needs.

7.

Stephen C.N. Kepley  
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4900 Breton Ave. SE, PO Box 8848  
Kentwood, MI 49518-8848  
[kepleys@kentwood.us](mailto:kepleys@kentwood.us)  
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(616) 527-4170 ext. 5776

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(269) 637-0750

8. This firm does not believe there are any activities and/or relationships that might create a conflict of interest for us or the Village.
9. Bloom Sluggett will promptly acknowledge receipt of the Village's request and provide the Village with a timeframe for completion. Exact response times for final deliverables will depend on the complexity of the request. The Firm will be cognizant of and accommodate deadlines the Village may have. This Firm has the capacity to take on this contract and will keep the work in-house. Nathan Inks will be the primary attorney for the Village and may delegate work and/or projects to other attorneys within the Firm. When an immediate response is needed, Nathan Inks can be reached via telephone or email. If Nathan and/or Dave are not available, the Village will be made aware and another attorney from the Firm will be available.
10. See attached COI
11. None.
12. This Firm has not had any Bar Association complaints filed against it.
13. This Firm has not been in bankruptcy, reorganization or receivership in the past five (5) years.
14. Over the past five years, the Firm has been replaced as legal counsel for two municipalities.
15. As previously stated, Bloom Sluggett will promptly acknowledge receipt of the Village's request and provide the Village with a timeframe for completion. Exact response times for final deliverables will depend on the complexity of the request. The Firm will be cognizant of and accommodate deadlines the Village may have.

16. If awarded the contract, Nathan Inks and Dave Eberle will meet with the Village for as long as necessary to be brought up to speed on the current issues the Village is facing.
17. At this time, there are no know conflicts of interest by this firm or any of its employees that would prevent the firm or any individual employee from performing any of the required serves for the Village.
18. The Firm acknowledges that the Village requires per hour charges (to the tenth of an hour) for all work performed.

# Bloom Sluggett, PC

Counselors & Attorneys

## **PROPOSAL FOR MUNICIPAL LEGAL SERVICES**

### **VILLAGE OF LAKE ORION, MICHIGAN**

#### **GRAND RAPIDS OFFICE**

Bloom Sluggett, PC  
161 Ottawa Ave. NW, Suite 400  
Grand Rapids, MI 49503  
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Phone: (616) 965-9340  
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Federal Taxpayer ID #: 45-4497441

#### **DETROIT OFFICE**

Bloom Sluggett, PC  
400 Renaissance Center, Suite 2600  
Detroit, MI 48243  
Phone: (313) 309-7288  
Fax: (616) 965-9350

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## INTRODUCTION

Bloom Sluggett, PC (“BSPC”) is pleased to present this proposal to provide legal services for the Village of Lake Orion (the “Village”). We welcome the opportunity to review our proposal with you or answer any questions the Village may have. We encourage you to learn more about us by visiting our website at [www.bloomsluggett.com](http://www.bloomsluggett.com).

## STATEMENT OF QUALIFICATIONS

BSPC attorneys include Nathan Inks, Dave Eberle, Jeff Sluggett, Cliff Bloom, Mike Watz, Michelle Kitch, Blake Conklin, Andy Gordon, Toby Koenig, Clinton Rosekopf, Ashleigh Russett, Matt Rose, and Dennis McShane. Mikhail Albuseiri and Thomas (Mac) Wardrop serve as Of Counsel. BSPC also has 3.5 support staff and an Office Manager. All of our attorneys practice law in the State of Michigan and practice in a limited number of specialized areas, concentrating first and foremost on representing public sector clients. Under this proposal, Nathan Inks would serve as the Village’s principal contact and be responsible for coordinating any other attorneys and support staff. Dave Eberle would serve as the Village’s secondary contact.

## FIRM EXPERIENCE

Consistently named a “Best Law Firm” in the field of municipal law by *Best Lawyers®*, BSPC has established itself as a distinguished law firm focused on the following practice areas: general public sector and municipal law, property tax law, real estate law, riparian and water law, public sector labor & employment, and public sector litigation and appellate advocacy. Our focused practice enables us to deliver high-quality legal services while ensuring that our clients are served in a cost-effective and efficient manner.

Our team of seasoned attorneys understands the intricacies of municipal law and has a wealth of experience in successfully addressing the unique legal challenges such entities face. Our services include, but are not limited to, the following:

- General Municipal/Public Sector
- Planning and Zoning
- Labor and Employment
- Public Contracts
- Procurement and Construction
- Intergovernmental Agreements
- Ordinance Drafting
- Election Law
- Property Tax Appeals
- Litigation and Appellate Advocacy
- Eminent Domain
- Charter Amendments
- Freedom of Information Act
- Open Meetings Act
- Millages
- Special Assessments
- Telecommunications / Broadband
- Cell Tower Leases
- Right-of-way Management
- Real Estate
- Land Division
- Economic Development / Incentives
- Federal and State Grants
- Ordinance Enforcement
- Library Law
- Utility Rates and Compliance

We are dedicated to the well-being of the communities we serve and believe that our clients would attest to our proven track record of serving local governments and public entities with the utmost dedication and professionalism. Our public sector practice is expansive. We currently serve as general legal counsel to numerous municipalities and public sector entities in Michigan including:

- City of Carson City
- City of Cedar Springs
- City of Coopersville
- City of Hastings
- City of Hudsonville
- City of Ionia
- City of Kentwood
- City of Manistee
- City of Newaygo
- City of New Buffalo
- City of Plainwell
- City of Portland
- City of Scottville
- City of South Haven
- City of Springfield
- City of Stanton
- City of Walker
- Ada Township
- Alpine Township
- Benton Charter Township
- Big Prairie Township
- Bois Blanc Township
- Bowne Township
- Bridgeton Township
- Brooks Township
- Bushnell Township
- Burdell Township
- Croton Township
- Crystal Township
- Dayton Township
- Dorr Township
- Ensley Township
- Everett Township
- Evergreen Township
- Gaines Charter Township
- Georgetown Charter Township
- Grant Township
- Grattan Township
- Home Township
- Irving Township
- Lake Township
- Leighton Township
- Lilley Township
- Lowell Charter Township
- Martin Township
- Merrill Township
- Montcalm Township
- North Plains Township
- Norwich Township
- Plainfield Charter Township
- Pleasant Plains Township
- Sheridan Charter Township
- Sherman Township
- Surrey Township
- Thornapple Township
- Troy Township
- White River Township
- Wilcox Township
- Winfield Township
- Wright Township
- Yates Township
- Village of Howard City
- Village of Lake Isabella
- Village of Lakeview
- Village of Muir
- Village of Nashville
- Village of Lawton
- Village of Pierson
- Village of Sparta
- Village of Sand Lake
- The Saugatuck Township Fire District
- Sheridan Community Fire Department
- Grand Valley Metro Council
- Lakeland Library Cooperative
- PROTEC
- Merit Network
- Grand Rapids Land Bank

Additionally, we serve as special legal counsel for many other municipalities and public entities.

BSPC's specialized focus allows us to limit conflict-of-interest situations. One important trait that differentiates BSPC from many other firms is that BSPC does not represent private clients against **any** municipality. We do this because we are, first and foremost, a municipal law firm. We also do this to avoid the potential of establishing adverse precedents against Michigan municipalities. At this time, BSPC is not aware of any conflicts of interest if the firm were to be appointed the position of Village attorney.

**PROFESSIONAL REFERENCES**

Stephen C.N. Kepley  
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4900 Breton Ave. SE, PO Box 8848  
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Additional references are available upon request. For all of the above references, BSPC serves as general counsel and provides a wide range of legal services.

## FIRM ATTORNEYS

### NATHAN INKS

Nathan is an attorney with nearly 10 years of legal experience, with a practice focus on general municipal law, planning and zoning, tax law, and appellate advocacy. He has experience handling a wide variety of complex legal issues and has a passion for local government service.



Nathan earned a Bachelor of Science degree in Meteorology from Central Michigan University, where he was a Centralis Gold Award recipient. Nathan went on to receive his Juris Doctor (*cum laude*) from Wayne State University Law School. During law school, he served as Production Editor of the *Wayne Law Review* and as a student attorney for the Transnational Environmental Law Clinic. His essay on wetland mitigation was published in the *Michigan Environmental Law Journal*.

Before joining Bloom Sluggett, Nathan gained valuable experience as a law clerk for the Honorable Nancy T. Carniak of the 52-3 District Court serving northeast Oakland County and as senior law clerk to the Honorable David F. Viviano of the Michigan Supreme Court.

Nathan is actively involved in the community, serving on the Sterling Heights Planning Commission and as Chair of the Sterling Heights Sustainability Commission. He previously served on the Sterling Heights Solid Waste Management Commission. He is also a member of the Michigan Association of Planning.

Practice Area: Municipal and public sector law, planning and zoning, tax law, appellate advocacy.

Bar Admission: State of Michigan (P80213)  
Eastern District of Michigan  
Western District of Michigan

## DAVE EBERLE

Recognized since 2024 in *Best Lawyers in America: Ones to Watch*® for his work in municipal law, Dave serves as senior legal counsel for multiple municipalities and public entities. Dave has extensive experience advising local governments regarding complex, high-profile legal matters, and he works closely with elected bodies and senior officials to develop legally sound, practical solutions, achieve objectives, and reduce liabilities.



Dave holds a Bachelor of Arts from Calvin University, a Master of Public Affairs from Indiana University's O'Neill School of Public and Environmental Affairs, and a Juris Doctor from Michigan State University College of Law (*cum laude*). He is a credentialed Master Citizen Planner. Previously, Dave served as a law clerk to the Hon. David F. Viviano of the Michigan Supreme Court and as an assistant prosecuting attorney for Ionia County.

In addition to representing a wide variety of cities, townships, villages, and other public sector entities, Dave frequently presents on a range of municipal topics. He is a member of the State Bar Government Law Section and serves on the Michigan Municipal League's Economic Development & Land Use Committee as well as the Michigan Association of Municipal Attorneys' Education Committee. Dave is an Army veteran, having most recently served as a Civil Affairs officer in the Army Reserve.

**Practice Area:** General municipal law including zoning, planning, Freedom of Information Act, Open Meeting Act, special assessments, code and ordinance drafting, marijuana regulation, energy facility regulation, economic development, and public contracts.

**Bar Admission:** State of Michigan (P82459)

## JEFF SLUGGETT

A graduate of the University of Oregon Law School (1986), Jeff has over 35 years of experience in the legal field. His practice is devoted to public sector legal work. He has extensive experience in a wide range of municipal legal issues and represents over 20 communities and public authorities as general counsel. The longstanding relationship that Jeff enjoys with many of his clients is the aspect of his practice that he most values.



Clients, other municipal counsel, and municipal administrators and officers often ask Jeff to participate in various speaking engagements regarding municipal legal topics. He is also a contributor to *Michigan Municipal Law*, published by the Institute for Continuing Legal Education of the State Bar of Michigan, and has published in other venues on numerous occasions.

In addition to being a 14-time recipient of the Michigan Super Lawyers rating in the area of public sector law, Jeff has also received the highest designation of AV Preeminent by Martindale Hubbell for over 20 years and was selected in 2010 as a Distinguished Michigan Attorney of the Year by the Michigan Association of Municipal Attorneys upon the recommendation of his clients. Since 2017 he has been selected for inclusion in *The Best Lawyers in America*® for his practice in the area of municipal law. Jeff was also chosen as “Lawyer of the Year” in 2019 by *Best Lawyers* for his work in the public sector. A former chairperson of the Government Law Section of the State Bar of Michigan (2007-2008), Jeff continues to actively serve on that body. In addition, he is a member of the State Bar of Michigan, the Grand Rapids Bar Association, and the Michigan Association of Municipal Attorneys.

Aside from his professional legal work, Jeff is engaged in various civic organizations. Jeff lives in the Grand Rapids area.

Practice Area: General municipal law including zoning, planning, annexation and 425 agreements, elections, Freedom of Information Act, Open Meeting Act, tax increment financing, special assessments, charter amendments, code and ordinance drafting, real estate, and public contracts.

Bar Admission: State of Michigan (P39440)

## CLIFF BLOOM

Cliff has over 40 years of legal experience. Originally from Grand Rapids, he received his undergraduate and law degrees from the University of Michigan (1983). He has practiced law in Grand Rapids ever since.



Having lectured on a variety of real estate and municipal topics, Cliff serves as general legal counsel for over 30 Michigan municipalities, including City of Newaygo, and the Village of Lake Isabella. He has extensive experience in zoning and planning matters and has lectured on those issues for various organizations including the Michigan Townships Association.

Cliff is a recognized expert in the field of riparian law and serves as the general legal counsel for the Michigan Lakes & Streams Association, Inc. Among his various printed works, Cliff authors a regular column for the Michigan Riparian Magazine and has written several books for the Michigan Townships Association.

In addition to being a 12-time recipient of the Michigan Super Lawyers rating, Cliff has also received the highest designation of AV Preeminent by Martindale Hubbell and *Best Lawyers*.

Practice Area: Real estate, riparian, zoning and planning, and public sector law.

Bar Admission: State of Michigan (P35610)

## MIKE WATZA

Mike graduated from Michigan State University with a BA in 1978 and earned his Juris Doctorate from The Detroit College of Law in 1986. He is admitted to practice by the State Bar of Michigan as well as the Michigan Eastern and Western Federal District Courts and US 6<sup>th</sup>, 9<sup>th</sup> and DC Circuit Courts of Appeal and the US Supreme Court.

He is A-V rated by Martindale Hubbell and has been designated as a Super Lawyer since 2007, a Detroit Business Top Lawyer in Energy, Government and Product Liability and recognized in Crain's Detroit's Annual Book of Lists of Leading & Top Lawyers.

He has represented local government and a wide range of other clients in various litigated, regulatory and public policy matters throughout his career.

The focus of his work for the last 25 years in particular, has been telecommunications and energy related regulatory matters. He serves as general counsel to PROTEC <https://www.protec-mi.org/> a governmental consortium of 100 local communities across Michigan, focused on all matters related to Public Rights of Way and Public Property. He also serves as general counsel to Merit Network <https://www.merit.edu/> a nonprofit - University affiliated nonprofit corporation, which provides fiber internet access and cyber security services to research universities, nonprofits and anchor institutions across Michigan.

Practice Area: Utility ROW issues including permitting and franchising; Telecommunications including Municipal Broadband, Cell Towers -both traditional Macro Towers and "Small Cells" and Cable; Energy issues including Transmission Tower Siting challenges and Electric Rate Cases at the Michigan Public Service Commission

Bar Admission: State of Michigan (P38726)



## MICHELLE KITCH

Michelle graduated from the University of Michigan with a BA degree in 1980 and attended law school at The Detroit College of Law where she obtained her Juris Doctorate in 1983. Michelle has been a litigator her entire career handling almost all types of property and casualty insurance matters and is now handling public sector, municipal tax, and riparian rights litigation for BSPC.

Michelle served as National Coordinating Counsel for a Fortune 500 company for approximately 10 years. She is also an ICLE trained facilitator/mediator serving as a facilitator or mediator in State Court. Michelle was the chair of the USDC – Western Division, VFM Advisory Committee for about 4 years and she sits on the VFM panel of approved federal court facilitators. She is also a court approved case evaluator. Michelle worked as a CASA (Court Appointed Special Advocate) volunteer for 10 years with wards of the Court in abuse and neglect cases.



Practice Area: Public sector and riparian rights litigation and appellate advocacy.

Bar Admission: State of Michigan (P35498)

## BLAKE CONKLIN

Blake earned his Juris Doctor from Case Western Reserve University School of Law in Cleveland, Ohio. While in law school, Blake clerked for the City of Cleveland's Law Department and the office of the United States Attorney, Northern District of Ohio.



Blake represents a wide variety of cities, townships, villages, and other public-sector entities in general municipal matters. He has experience working with and advising communities on Freedom of Information Act and Open Meetings Act issues, tax increment financing authorities and economic development matters, the establishment of special assessment districts, charter amendments, voter-approved millages and election matters. Additionally, Blake has served as grantee's counsel in connection with Michigan Natural Resources Trust Fund grant applications and as applicant's counsel in connection with United States Department of Agriculture – Rural Development grant and loan applications and closings.

In his real estate practice, Blake routinely handles complex real estate transactions and leasing matters for municipalities.

Additionally, Blake has served as grantee's counsel in connection with Michigan National Resources Trust Fund grant applications and closings, and as applicant's counsel in connection with United States Department of Agriculture – Rural Development grant and loan applications and closings.

Blake has extensive prior experience with a major utility company and a deep knowledge of utility matters, including the negotiation and acquisition of easements and other property interests along with condemnation and eminent domain law.

Practice Area: General municipal, real estate, millages, election issues, land use and zoning, property purchases, easements, leases and licenses.

Bar Admission: State of Michigan (P75737)

## ANDREW GORDON

Andy earned his Juris Doctor from the University of Iowa College of Law where he also served as the Senior Managing Editor of the Iowa Law Review as well as Co-President of the Iowa Student Bar Association. Prior to law school, Andy earned his Bachelor of Science degree in Accounting and Finance from Indiana University's Kelley School of Business.



Before joining BSPC, Andy worked for a private firm in Lansing representing some of Michigan's largest labor unions in federal and state litigation, administrative hearing matters, and arbitrations. Additionally, Andy worked for a smaller firm in Iowa where he served as the Assistant City Attorney for the City of Forest City. He represented the City in civil enforcement matters and advised the City Council on a variety of issues including open meeting requirements, utilities regulation, and administrative civil rights.

Practice Area: Public sector litigation, Tax Tribunal matters, labor/employment, and library law.

Bar Admission: State of Michigan (P80211)

## **TOBY KOENIG**

Toby earned his Juris Doctor degree from Wayne State University Law School where he served as Senior Note and Comment Editor of the Wayne Law Review and interned with the Navy JAG Corps in Washington D.C. Prior to law school, Toby earned his Bachelor of Arts degree from Grand Valley State University.



Prior to joining BSPC, Toby worked as a research attorney at the Michigan Court of Appeals and served as a judicial law clerk to the Hon. Mary Beth Kelly of the Michigan Supreme Court and to the Hon. Stephone L. Borrello of the Michigan Court of Appeals. Following his time working for the judiciary, Toby served as an Assistant City Attorney for the City of Grand Rapids where he specialized in municipal tax defense and municipal litigation.

Practice Area: Municipal tax defense and litigation, public sector law

Bar Admission: State of Michigan (P72367)

## CLINTON ROSEKOPF

Clinton earned his Bachelor of Arts degree in Political Science from Roosevelt University and his Juris Doctor from Western Michigan University Thomas M. Cooley Law School (*magna cum laude*). While in law school Clinton served as a Senior Resource Editor on the Law Review and gained valuable experience interning with a local Grand Rapids law firm, as well as the Kent County Prosecutor's Office.



An experienced prosecutor, Clinton served as an assistant prosecuting attorney for Muskegon County and Ottawa County before joining BSPC. During his time as an assistant prosecuting attorney, Clinton managed and tried all levels of cases, including misdemeanors, felonies, juvenile offenses, and abuse neglect cases.

Clinton is DRE certified having completed the Drug Recognition Expert (DRE) training program, which is designed to provide law enforcement officers with the knowledge and skills necessary to identify, evaluate, document, and prosecute drugged drivers.

Practice Area: Prosecution and code enforcement

Bar Admission: State of Michigan (P82073)

## ASHLEIGH RUSSETT

Ashleigh Russett earned her Juris Doctor degree from Michigan State University College of Law where she served as an editor on the International Law Review and published a student note on human trafficking legislation. Her passion for small government began during her undergraduate education at Central Michigan University where she obtained a Bachelor of Science in political science and French. During law school, she worked as a legislative aide at the Michigan House of Representatives where she collaborated with local governments and interest groups to support the concerns of their constituents



After graduating law school, Ashleigh began her career as a litigator at a large firm in Grand Rapids practicing insurance defense and subrogation. She garnered extensive experience in litigation at the district, circuit, and federal district court levels in matters ranging from products liability actions to multi-million-dollar construction losses. In this role, she worked closely with fire investigators, engineers, and other experts to investigate liability for fires and other property losses, which included overseeing large fire scenes and laboratory examinations. Her experience makes her well-equipped to handle a variety of municipal law cases, including prosecution, ordinance enforcement, and other civil matters.

Ashleigh currently serves on the Awards Committee of the Grand Rapids Bar Association and as a 17th Circuit Representative on the Representative Assembly for the State Bar of Michigan. She is a frequent volunteer with Legal Aid of Western Michigan and has handled many pro bono cases through their office. She previously served as a CASA (court-appointed special advocate) for foster children in Kent County (2021-2023) and as President of the Young Lawyers Section of the Grand Rapids Bar (2023).

Practice Areas: Municipal and public sector law, prosecution, code enforcement, and litigation.

Bar Admission: State of Michigan (P82174)

## MATT ROSE

Matt Rose is an associate attorney with Bloom Sluggett, focusing his practice on municipal law. He brings a strong background in complex litigation and business law, having previously worked at a boutique litigation firm where he assisted with shareholder disputes, class action lawsuits, and other business matters.

Matt earned his Juris Doctor from Wayne State University Law School, where he served as a law review editor, authored a published Note, and graduated third in his class. He holds a Bachelor of Business Administration with High Distinction from the University of Michigan Ross School of Business, concentrating in accounting.

With a meticulous eye for detail, exceptional writing skills, and a commitment to finding innovative, practical solutions, Matt is dedicated to delivering outstanding legal service to clients.

Practice Area: Municipal and public sector law

Bar Admission: State of Michigan (P87232)



## DENNIS MCSHANE

Dennis earned his Juris Doctor from Michigan State University College of Law. Following law school, he served as an assistant prosecuting attorney, chief assistant prosecutor, and prosecuting attorney for Chippewa County, Michigan. During his tenure at the Chippewa County Prosecutor's Office, he prosecuted both misdemeanor and felony level offenses, juvenile offenses, and abuse-neglect cases. As prosecutor, he assisted in the creation of a diversion program for low-level misdemeanors, worked with an area task force to reduce opiate abuse and overdoses, and represented the county in the 50th Circuit Court Drug Court program.



Following his service with Chippewa County, Dennis served as prosecutor for the Sault Ste. Marie Tribe of Chippewa Indians. There, he handled misdemeanor cases under Tribal code, along with juvenile, abuse-neglect, and landlord/tenant matters. Additionally, he coordinated a Multi-disciplinary Team which included several Tribal entities, the FBI, and the U.S. Attorney's Office for the Western District of Michigan – Marquette.

Dennis serves as a panel member for the Attorney Discipline Board in Kent County.

Practice Area: Prosecution and code enforcement

Bar Admission: State of Michigan (P72028)

## MIKHAIL ALBUSEIRI

Mikhail Albuseiri earned a Juris Doctor degree with honors in 1997 from the Michigan State University College of Law, where he served as managing editor of the Journal of International Law and Practice.



His passion for the law emerged through the study of public international law of the sea and maritime law, interests he cultivated through his graduate studies in New England. Mikhail also earned a bachelor's degree in Intercultural and International Communications from Pepperdine University, graduating in 1990. Mikhail is proficient in several foreign languages, including Dutch, French, German, Italian, and Romanian.

After graduating law school, he began his career as a research attorney with the Michigan Court of Appeals' Prehearing Division. Over two decades, he has garnered extensive experience in trial and appellate litigation matters in federal and state courts, successfully prosecuting and defending numerous claims. Before joining BSPC, Mikhail worked as a staff attorney for Legal Aid of Western Michigan, representing clients in state civil and administrative proceedings and successfully litigating issues affecting Michiganders up through the Michigan Court of Appeals.

Mikhail is Of Counsel to Bloom Sluggett, PC.

Practice Area: Municipal and public sector law, federal and state litigation, and Tax Tribunal matters.

Bar Admission: State of Michigan (P56529)

## THOMAS (MAC) WARDROP

Thomas (Mac) Wardrop has been practicing in Michigan's state and federal courts since 1985. Mac began his legal career at a 45+ member Grand Rapids, Michigan firm. While at this firm, Mac primarily practiced civil litigation. He also served as the prosecuting attorney for several Grand Rapids area municipalities. Mac later left to join Wardrop & Wardrop.



Since joining Wardrop & Wardrop, Mac has expanded his litigation practice – working on cases that range from simple collection matters to complex “business divorce” and corporate governance cases.

Mac is heavily involved in alternative dispute resolution. He is a neutral arbitrator with the American Arbitration Association, and he is a trained facilitative mediator. Mac is also on the case evaluation panels for Kent, Barry, and Ottawa counties. Mac has acted as an arbitrator, facilitator or case evaluator in over 300 cases.

Since 2022, Mac has served as a member of the City of Grand Rapids Local Officers Compensation Commission, where he has served as Chairman. From 2007 to 2017, Mac was a member of the Michigan Civil Service Commission, serving as Chairman from 2011-2016. Mac has worked with non-profit corporations and enjoyed a stint on his children's school board.

Wardrop & Wardrop serves as Of Counsel to Bloom Sluggett, PC.

Practice Area: Bankruptcy, litigation, business law, personal injury, and creditors' rights

Bar Admission: State of Michigan (P38268)

**ACCESSIBILITY AND RESPONSIVENESS**

BSPC successfully represents municipalities across Michigan, and we are confident that our commitment to providing excellent legal services at a reasonable cost will allow us to effectively handle the Village’s legal needs. Our skilled attorneys are passionate about helping municipalities provide quality services for their residents, and BSPC will make every effort to be readily available to the Village – day or night.

While Nathan Inks and Dave Eberle will serve as the Village’s primary points of contact, BSPC utilizes a team approach relying on individual attorneys’ subject matter expertise. Our collaborative approach enables us to meet the Village’s needs in the most cost-efficient and timely manner.

**PROPOSED FEE STRUCTURE**

BSPC bills at an hourly rate as follows:

Attorneys	\$195 - \$255
Paralegals	\$130

The hourly rates quoted above include all salary and compensation, overhead expenses, computer research, and other employee costs including, but not limited to, clerical and word processing expenses. Time is calculated in tenths of hours and block billed. Hourly rates are adjusted from time to time.

These rates do not include costs and fees incurred for the service of legal documents (e.g., subpoenas) or for outside services (e.g., transcript preparation), which are itemized and billed to the Village at the actual amount incurred using the most cost-effective service or methods. Except as noted below, BSPC would bill the Village for expenses incurred on its behalf such as photocopying (actual beyond a set number of copies), hand delivery and courier services, mileage, and filing, record, certification, and registration fees charged by the court or governmental agencies (where applicable) among others. No administrative or similar fee or charge would be added to these actual costs. BSPC will work with the Village to keep costs down by utilizing virtual meeting options (e.g., Zoom or Teams) when desired.

In circumstances where substantial costs are involved (e.g., consultant fees), BSPC may request the Village pay third parties directly. Costs are generally included in monthly invoices. BSPC is cost-conscious, consistent with good practice.

**CONCLUSION**

BSPC stands uniquely equipped to offer the Village the same unwavering commitment to high-quality, efficient, and cost-effective representation that we have consistently provided to numerous municipalities across Michigan. We eagerly look forward to the prospect of meeting with Village

officials, whether to address any remaining questions or to explore the Village's needs in greater detail. Your trust in our expertise is a responsibility we hold in high regard.

For more information or for questions, please feel free to contact:

Nathan Inks  
Cell: (313) 919-1527  
Direct Fax: (616) 965-9350  
Email: [nathan@bloomsluggett.com](mailto:nathan@bloomsluggett.com)

Visit our website and blog at [www.bloomsluggett.com](http://www.bloomsluggett.com)

# Nathan Inks

400 Renaissance Center, Suite 2600, Detroit, MI 48243  
313.919.1527 • nathan@bloomsluggett.com

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## Summary

Attorney with a focus on general municipal law, zoning and planning matters, and tax law. Former senior law clerk experienced in appellate and trial court policies and procedures, with strong organizational and analytical skills. Track record of accomplished legal research and writing skills. Experience interacting with attorneys, parties, and members of the public in a professional and courteous manner.

## Legal Experience

**Bloom Sluggett, PC**, Detroit, MI

Attorney, Jan. 2025 – Present

- Author legal opinions and research memoranda for municipal clients on a variety of issues, including zoning and planning, the First Amendment, liquor licensing, conflicts of interest, public contracts, the Freedom of Information Act, the Open Meetings Act, property taxes and special assessments, and charter provisions
- Review applications and permit request for compliance with state law and local ordinances, including zoning ordinances, the METRO Act, the Land Division Act, and liquor licensing ordinances
- Draft ordinances and ordinance amendments on various issues, including zoning, signs, soliciting, blight and junk storage, International Fire Code adoption, and special assessments
- Draft and review contracts and agreements, including leases, maintenance and operations agreements, liability releases, and utility agreements
- Represent municipalities on litigation matters in trial courts and appellate courts
- Monitor recent developments in the law and apprise clients as necessary

**Michigan Supreme Court**, Detroit, MI

Senior Law Clerk to Hon. David F. Viviano, Aug. 2023 – Dec. 2024

Law Clerk to Hon. David F. Viviano, Aug. 2019 – Aug. 2023

- Supervised the work of term clerks, including providing feedback on memos, editing internal draft opinions and statements, and providing guidance on how to conduct research on complicated issues
- Assigned all incoming cases and administrative files to clerks and interns
- Proposed revisions to internal office policies and procedures for consideration by the Justice
- Reviewed filings and prepared summaries and recommendations for the Justice
- Reviewed memos prepared by other Justices' chambers and prepared responsive memos
- Prepared memos in advance of oral arguments and provided a recommendation regarding case disposition
- Drafted memos to the Court, opinions, concurrences, and dissents
- Communicated with clerks in other Justices' chambers regarding proposed edits to opinions per the Justice's instructions
- Reviewed and analyzed administrative agenda items, such as proposals regarding court rules and administrative orders; conducted legal research; and prepared recommendations for the Justice
- Monitored recent developments in the law and apprise the Justice as necessary

**52-3 District Court**, Rochester Hills, MI

Law Clerk to Hon. Nancy T. Carniak, Sept. 2015 – Aug. 2019

- Performed legal research and wrote memos on motions and briefs filed in civil and criminal cases
- Performed legal research related to court rules, procedural issues, and other miscellaneous issues at the request of the judge or court administration
- Interacted with unit leaders to answer questions about the judge's preferences or procedures; communicated administrative and procedural problems, concerns, and suggestions raised by the judge to the unit leaders and/or court administration
- Drafted and edited written opinions and orders
- Prepared files for daily dockets; ensured all materials were in a file when a case was ready to be called

- Corresponded with attorneys regarding case and docket management; answered questions about the judge's and court's procedures
- Reviewed filings for compliance with the court rules and other requirements; communicated with attorneys and unrepresented parties when they filed incomplete or deficient filings
- Checked in parties and attorneys at the beginning of the docket; transported files and paperwork between the parties and the court recorder during the docket; distributed forms to parties and attorneys prior to and during court proceedings

**Transnational Environmental Law Clinic**, Detroit, MI Student Attorney, Aug. 2014 – May 2015

- Performed legal research and wrote research memos regarding environmental law issues
- Wrote and submitted a comment letter regarding a supplemental environmental impact study
- Drafted civil trial court pleadings and briefs regarding Michigan environmental law issues

**Racine & Associates**, Detroit, MI Law Clerk, Apr. 2014 – Aug. 2014

- Performed legal research on civil trial court issues, public pension appellate issues, and lease and transactional issues; wrote memos based on legal research when necessary
- Drafted civil trial court pleadings, motions, and discovery-related filings
- Organized files by client and matter; processed incoming documents and mail

**Michigan Supreme Court**, Detroit, MI Judicial Intern to Hon. David F. Viviano, Jan. 2014 – April 2014  
Judicial Intern to Hon. Robert P. Young, Jr., Sept. 2013 – Dec. 2013

- Reviewed commissioner reports on applications for leave to appeal; performed legal research and wrote legal memos when required by the justice's procedures
- Assisted law clerks with legal research related to drafting opinions and orders

## Community Service

- City of Sterling Heights Sustainability Commission, Chairman Aug. 2020 – Present
- City of Sterling Heights Planning Commission Feb. 2020 – Present
- City of Sterling Heights Solid Waste Management Commission July 2019 – May 2020

## Education

**Wayne State University Law School**, Detroit, MI Juris Doctor, May 2015

Activities: *Wayne Law Review* (Production Editor for the 2014 – 2015 academic year)

Honors: First Place, State Bar of Michigan Environmental Law Section Essay Contest (2013)

Highest Grade: Civil Procedure A, Evening Section (2013)

Highest Grade: Contracts B, Evening Section (2013)

John W. Reed Endowed Scholarship (for academic excellence & professionalism) (2013 & 2014)

**Central Michigan University**, Mount Pleasant, MI Bachelor of Science in Meteorology, May 2012

Minor: Mathematics

Honors: Dean's List (4 semesters)

Centralis Gold Award

Graduated from the Honors Program

## Affiliations

- State Bar of Michigan – Appellate Practice Section
- Michigan Association of Planning

## Publications

- Essay, *Wetland Mitigation in Michigan: Working Toward the Goal of No Net Loss of Wetlands*, 32 Mich Env'tl L J 23 (Summer 2014)

# Dave Eberle

161 Ottawa Ave NW, Suite 400, Grand Rapids, MI 49503  
(616) 965-9346 • david@bloomsluggett.com

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## PROFILE

Recognized in the 2024 and 2025 editions of Best Lawyers in America: Ones to Watch® for his work in municipal law, Dave serves as senior legal counsel for multiple municipalities and public entities. He has extensive experience advising local governments on complex, high-profile legal matters, and he works closely with elected bodies and senior officials to develop legally sound, practical solutions that achieve objectives and reduce liabilities. In addition to representing municipalities and other public sector entities, Dave frequently presents on a range of municipal topics. He is a member of the State Bar Government Law Section and serves on the education committee for the Michigan Association of Municipal Attorneys. Dave is an Army veteran, having most recently served as a Civil Affairs officer in the Army Reserve.

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## EDUCATION

<b>Michigan State University College of Law</b> Juris Doctor, <i>cum laude</i> Bar Admission: Michigan (P82459)	<b>December 2017</b>
<b>Indiana University - Bloomington</b> Master of Public Affairs (Policy Analysis Concentration), Candidate	<b>Anticipated 2025</b>
<b>Calvin University</b> Bachelor of Arts: Political Science and International Relations	<b>May 2012</b>
<b>Michigan State University Extension</b> Credential: Master Citizen Planner	<b>June 2020</b>

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## LEGAL EXPERIENCE

<b>Bloom Sluggett, PC</b> (Grand Rapids, MI) Senior Attorney / Shareholder	<b>August 2025 – Current</b>
<ul style="list-style-type: none"><li>• Serve as senior legal counsel to multiple cities, townships, villages, and other public sector entities.</li><li>• Manage legal projects and workflow for multiple municipalities.</li><li>• Attend the meetings of public bodies as senior legal counsel.</li><li>• Extensive experience authoring legal opinions for public bodies and memoranda of law for current litigation on complex and nuanced matters, including special assessments, millages, zoning and planning, licensing, and constitutional issues.</li><li>• Provide training to public bodies on operational and legal issues.</li><li>• Draft ordinances on a variety of matters including marijuana, energy facilities, and short-term rentals.</li></ul>	

**Michigan Supreme Court** (Lansing, MI)

**January 2024 – July 2025**

Law Clerk to the Hon. David F. Viviano

- Reviewed memos prepared by other Justices' chambers and prepared responsive memos.
- Prepared memos in advance of oral arguments and provided a recommendation regarding case disposition.
- Drafted memos to the Court, opinions, concurrences, and dissents.

**Bloom Sluggett, PC** (Grand Rapids, MI)

**April 2019 – December 2023**

Senior Attorney

- Serve as senior legal counsel to multiple cities, townships, villages, and other public sector entities.
- Extensive experience authoring legal opinions for public bodies and memoranda of law regarding current litigation and complex legal matters, including First Amendment issues, zoning and land use, prior-public use doctrine, Right-to-Farm Act, eminent domain, and public contracts.
- Advised multiple municipalities regarding the development of local ordinances on a variety of matters.
- Served as the chief prosecutor for the City of Ionia and the City of Portland prosecuting a variety of criminal and civil ordinance violations.

**Ionia County Prosecutor's Office** (Ionia, MI)

**June 2018 – April 2019**

Assistant Prosecuting Attorney

- Conducted jury trials, preliminary exams, and motion practice while successfully prosecuting assigned misdemeanors and felonies.
- Drafted appellate briefs and search warrants.
- Successfully developed and implemented new investigation and prosecution strategies and procedures.
- Represented the Department of Health and Human Services in abuse neglect matters.
- Served as the Prosecutor's Office representative to the Ionia Treatment Sobriety Court, the Ionia Veterans Treatment Court, and the Mid-Michigan Regional Mental Health Court.

**Kent County Office of the Defender** (Grand Rapids, MI)

**September – November 2017**

Intern

- Conducted felony client intakes and pre-trial investigations.
- Represented indigent respondents during Friend of the Court show cause hearings.

**Muskegon County Prosecutor's Office** (Muskegon, MI)

**May – June 2017**

Intern

- Successfully conducted multiple bench trials, pleas, and probation violation hearings.
- Drafted motions and appellate briefs.

**Ingham County Prosecutor's Office** (Lansing, MI)

**June – August 2015**

Intern - Prosecuting Attorney's Association of Michigan

- Conducted a jury trial and multiple pre-trial conferences.
- Drafted motions and appellate briefs.

**Ionia County Prosecutor's Office** (Ionia, MI)

**September – December 2014**

Intern

- Conducted multiple preliminary examinations.
- Drafted motions, appeals, and appellate responses.

Intern

- Conducted review hearings, permanency planning hearings, and home visits for abuse neglect victims.
  - Represented juveniles during probation violation hearings.
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### **PRESENTATIONS**

Dave Eberle “Planning Commission Training Seminar” (Presentation at the Village of Spring Lake, Spring 2025)

Dave Eberle “DDA Nuts and Bolts” (Presentation at the Village of Spring Lake, Fall 2024)

Dave Eberle, “City Workshop” (Presentation at the City of Stanton, Summer 2023).

Dave Eberle, “Planning Commission Seminar” (Presentation at the City of Kentwood, Spring 2023).

Dave Eberle and Blake Conking, “Zoning Information Seminar” (Presentation at Montcalm Community College, Spring 2023).

Dave Eberle and Clifford Bloom, “Zoning Seminar” (Presentation at Montcalm Community College, Spring 2022).

Dave Eberle and Shaydon Weaver, “Law Enforcement Legal Update” (Presentation at the Ionia Department of Public Safety, Winter 2022).

Dave Eberle and Dannielle Dawson, “Blight – A Municipal Response” (Presentation at the Village of Howard City, MI Fall 2019).

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### **AFFILIATIONS**

#### **State Bar of Michigan**

Government Law Section

Administrative and Regulatory Law Section

#### **Michigan Association of Municipal Attorneys**

Education Committee Member

#### **Michigan Township Association**

#### **Grand Rapids Veteran Bar Association**

#### **Civil Affairs Association**



# CERTIFICATE OF LIABILITY INSURANCE

DATE (MM/DD/YYYY)

10/16/2025

THIS CERTIFICATE IS ISSUED AS A MATTER OF INFORMATION ONLY AND CONFERS NO RIGHTS UPON THE CERTIFICATE HOLDER. THIS CERTIFICATE DOES NOT AFFIRMATIVELY OR NEGATIVELY AMEND, EXTEND OR ALTER THE COVERAGE AFFORDED BY THE POLICIES BELOW. THIS CERTIFICATE OF INSURANCE DOES NOT CONSTITUTE A CONTRACT BETWEEN THE ISSUING INSURER(S), AUTHORIZED REPRESENTATIVE OR PRODUCER, AND THE CERTIFICATE HOLDER.

**IMPORTANT:** If the certificate holder is an ADDITIONAL INSURED, the policy(ies) must have ADDITIONAL INSURED provisions or be endorsed. If SUBROGATION IS WAIVED, subject to the terms and conditions of the policy, certain policies may require an endorsement. A statement on this certificate does not confer rights to the certificate holder in lieu of such endorsement(s).

PRODUCER <b>The Brouwers Agency, LLC</b> 1925 Breton Rd SE ~ STE 101 Grand Rapids, MI 49506	CONTACT NAME: <b>Brenda Shetenhelm</b>
	PHONE (A/C, No, Ext): <b>(616)891-0123</b> FAX (A/C, No): <b>(866)359-0970</b>
	E-MAIL ADDRESS: <b>brenda@brouwersagency.com</b>
	INSURER(S) AFFORDING COVERAGE
	INSURER A: <b>Hastings Mutual</b> NAIC # <b>14176</b>
INSURED <b>Bloom Sluggett, PC</b> 161 Ottawa Ave NW Ste 400 Grand Rapids, MI 49503-2716	INSURER B: <b>AMWins</b>
	INSURER C:
	INSURER D:
	INSURER E:
	INSURER F:

COVERAGES CERTIFICATE NUMBER: 00014993-0 REVISION NUMBER: 14

THIS IS TO CERTIFY THAT THE POLICIES OF INSURANCE LISTED BELOW HAVE BEEN ISSUED TO THE INSURED NAMED ABOVE FOR THE POLICY PERIOD INDICATED. NOTWITHSTANDING ANY REQUIREMENT, TERM OR CONDITION OF ANY CONTRACT OR OTHER DOCUMENT WITH RESPECT TO WHICH THIS CERTIFICATE MAY BE ISSUED OR MAY PERTAIN, THE INSURANCE AFFORDED BY THE POLICIES DESCRIBED HEREIN IS SUBJECT TO ALL THE TERMS, EXCLUSIONS AND CONDITIONS OF SUCH POLICIES. LIMITS SHOWN MAY HAVE BEEN REDUCED BY PAID CLAIMS.

INSR LTR	TYPE OF INSURANCE	ADDL INSD	SUBR WVD	POLICY NUMBER	POLICY EFF (MM/DD/YYYY)	POLICY EXP (MM/DD/YYYY)	LIMITS
A	<input checked="" type="checkbox"/> COMMERCIAL GENERAL LIABILITY <input type="checkbox"/> CLAIMS-MADE <input type="checkbox"/> OCCUR  GEN'L AGGREGATE LIMIT APPLIES PER: <input checked="" type="checkbox"/> POLICY <input checked="" type="checkbox"/> PRO-JECT <input checked="" type="checkbox"/> LOC <input checked="" type="checkbox"/> OTHER:	Y		BO 9862430	04/04/2025	04/04/2026	EACH OCCURRENCE \$ <b>2,000,000</b> DAMAGE TO RENTED PREMISES (Ea occurrence) \$ <b>50,000</b> MED EXP (Any one person) \$ <b>5,000</b> PERSONAL & ADV INJURY \$ <b>2,000,000</b> GENERAL AGGREGATE \$ <b>4,000,000</b> PRODUCTS - COMP/OP AGG \$ <b>4,000,000</b>
A	<input type="checkbox"/> ANY AUTO <input type="checkbox"/> OWNED AUTOS ONLY <input type="checkbox"/> SCHEDULED AUTOS <input checked="" type="checkbox"/> HIRED AUTOS ONLY <input checked="" type="checkbox"/> NON-OWNED AUTOS ONLY			ACV4455966	09/10/2025	09/10/2026	COMBINED SINGLE LIMIT (Ea accident) \$ <b>1,000,000</b> BODILY INJURY (Per person) \$ BODILY INJURY (Per accident) \$ PROPERTY DAMAGE (Per accident) \$
	<input type="checkbox"/> UMBRELLA LIAB <input type="checkbox"/> OCCUR <input type="checkbox"/> EXCESS LIAB <input type="checkbox"/> CLAIMS-MADE  DED RETENTION \$						EACH OCCURRENCE \$ AGGREGATE \$
A	WORKERS COMPENSATION AND EMPLOYERS' LIABILITY ANY PROPRIETOR/PARTNER/EXECUTIVE OFFICER/MEMBER EXCLUDED? (Mandatory in NH) <input type="checkbox"/> If yes, describe under DESCRIPTION OF OPERATIONS below	Y/N	N/A	0009862558	04/04/2025	04/04/2026	<input checked="" type="checkbox"/> PER STATUTE <input type="checkbox"/> OTH-ER E.L. EACH ACCIDENT \$ <b>1,000,000</b> E.L. DISEASE - EA EMPLOYEE \$ <b>1,000,000</b> E.L. DISEASE - POLICY LIMIT \$ <b>1,000,000</b>
B	Professional Liab			WPP1096112	04/14/2025	04/14/2026	\$ <b>2,000,000</b>

DESCRIPTION OF OPERATIONS / LOCATIONS / VEHICLES (ACORD 101, Additional Remarks Schedule, may be attached if more space is required)

CERTIFICATE HOLDER <b>Village of Lake Orion</b> 21 East Church Street Lake Orion, MI 48362	CANCELLATION SHOULD ANY OF THE ABOVE DESCRIBED POLICIES BE CANCELLED BEFORE THE EXPIRATION DATE THEREOF, NOTICE WILL BE DELIVERED IN ACCORDANCE WITH THE POLICY PROVISIONS.
	AUTHORIZED REPRESENTATIVE  (BTS)

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