

CITY OF LAKE WORTH BEACH Community Sustainability<sup>sh</sup>

## **Project History**

- The Project was originally heard at the July 15, 2020 Planning & Zoning Board Meeting.
- The Project was approved by a vote of 4-2 with staff recommended conditions and a Board recommended condition requiring the applicant to address school crossing safety and signage with City, Palm Beach County, and School District staff. This condition has been included in the conditions of approval for this hearing.

## **Project History**

- Subsequent to the Planning & Zoning approval of the project, the project was appealed to the City Commission. The variance approval was appealed directly to the circuit court.
  - Appealed on September 3, 2020 by Thomas J. Baird, Esq. on behalf of Mr. Francisco Gil, manager of 1920 10<sup>th</sup> Avenue LLC, an affected party.
  - The City Commission heard the appeal of the Major Site Plan and Conditional Use at the December 15, 2020 City Commission hearing, and voted 3-0 to send the project back to the Planning & Zoning Board.
  - Again, the variance was appealed to circuit court after the affected party, 1920 10<sup>th</sup> Avenue LLC, filed a writ of certiorari. The appeal is outstanding.
- Tonight, the Planning and Zoning board is going to reconsider the project, and since we have new planning and zoning board members the presentations will be comprehensive.



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#### **New Business Item A**

PZB 20-00500003: Request by 1900 10th Ave, LLC, for consideration of a:

- Major Site Plan
- and Conditional Use

to construct Vehicle Fueling/Charging Station, Single-Destination Retail, and Restaurant uses at 1900 10th Avenue North within the Mixed-Use West (MU-W) zoning district (7-Eleven).

The subject project was heard on July 15, 2020, and appealed by an affected party to the City Commission which, after hearing, remanded the project back to the Planning and Zoning Board. The variance portion of the project was appealed directly to circuit court in accordance with the code.

## Background/Proposal

- Background
  - Applicant: Joshua Long of Gunster, Yoakley & Stewart, P.A. on behalf of 1900 10<sup>th</sup> Ave, LLC
  - <sup>-</sup> Address: 1900 10<sup>th</sup> Avenue North
  - The owner is requesting to build a 7-Eleven retail store with quick-service restaurant and 7 fuel pumps (14 total fueling positions).
- Request to the Board
  - Major Site Plan for 4,730 s.f. retail and restaurant building and 3,520 s.f. canopy structure
  - Conditional Use for Vehicle Fueling/Charging Station, Single-Destination Retail, and Restaurant uses

#### Site Location



#### Future Land Use: Mixed-Use West

#### • Policy 1.1.1.6: Mixed-Use West

The Mixed Use West category is intended to provide for a mixture of residential, office, service and commercial retail uses within specific areas west of I-95. The distinguishing characteristic of the Mixed Use West land use area is that it allows higher-intensity uses as well as higher height limits along the City's western thoroughfares.

The maximum density of permitted residential development is 30 dwelling units per acre. The preferred mix of uses area-wide is 75% residential and 25% non-residential. While mixed-use projects are allowed on a single site, it is not a requirement that each site within the category incorporate multiple uses.

Zoning regulations implementing the Mixed Use West category shall permit the establishment and expansion of residential (including single family, two-family and multi-family), office, service and commercial retail uses either as uses permitted by right or through conditional use permit provisions. All buildings are required to provide transitional buffering and design features to mitigate impact of the MU-W sites adjacent to residential zoning districts. The implementing zoning district is MU-W.

## Zoning: Mixed-Use West

- Location: West of I-95 along 10<sup>th</sup> Ave N and Lake Worth Rd
- Section 23.3-18: MU-W Mixed-Use West
  - a) Intent. The "MU-W mixed use district" is intended to provide for the establishment and expansion of a broad range of office and commercial uses, including moderate intensity and higher intensity commercial, hotel/motel and medium-density multiple-family residential development along the city's western thoroughfares. The establishment of certain uses is subject to conditional use review to ensure they will not create excessive problems for through traffic, or have a negative impact on nearby residential areas or the commercial viability of their neighbors. The district implements in part the mixed use land use category of the Lake Worth Comprehensive Plan.

Provision is made for the establishment of the following nonresidential uses for all areas of the district:

(1) Low to high intensity commercial uses.

(2) Low to high intensity office uses.

(3) Low to high intensity retail uses.

(4) Low to high intensity personal service uses.

(5) Low to high intensity cultural and artisanal arts.

(6) Low to high intensity institutional uses.

(7) Residential apartments as related uses in structures with office, retail, or commercial uses as primary uses.

## **Existing Land Use**





**Residential Land Use** 

**Commercial Land Use** 

Industrial/Vacant LU

## **Existing Conditions**



# **Existing Conditions**



## **Existing Conditions**



#### Site Plan



#### Landscape Plan



## Elevation (South Façade)



## Color Options - Elevation (South Façade)



Direction	Future Land Use	Zoning District	Current Use/ Name of Development
North (adjacent)	I (Industrial)	I-POC	Parking Lot
South (across 10 <sup>th</sup> Ave N)	MU-W	MU-W	Mobility Device and Turf Sales
East (across Barnett Dr)	I	I-POC	Office and Warehouse
West (adjacent)	MU-W	MU-W	Warehouse/Contractor Office

- Consistent with the Comprehensive Plan
  - Policy 1.1.1.6 Mixed-Use West
- Consistent with the Strategic Plan
  - Pillar IV.A Achieve economic and financial sustainability through a versatile and stable tax base
  - Pillar IV.D Influence the supply and expansion of jobs
  - Pillar IV.E Ensure development that anticipates and embraces the future

- Conditional Use
  - Consistent with the design and performance standards for vehicle filling stations (LDR Section 23.4-13(c)(1)(A)(2)(c))
    - lot size
    - pump island setbacks
    - overhead canopies
    - curb cuts
  - Consistent with the general findings to harmony with the LDRs and protection of public interest (LDR Section 23.2-29(d))
    - The proposed uses are the types and intensities of uses currently anticipated within the Mixed-Use West zoning district and future land use designations, and provides activity on a currently unused parcel of land.

- Major Site Plan
  - Consistent with the qualitative development standards (LDR Section 23.2-31(c))
    - Organized in an efficient manner
    - Provides additional landscaping and pervious area than what currently exists
    - Provides for safe circulation of pedestrians and vehicles
  - Consistent with the community appearance criteria (LDR Section 23.2-31(I))
    - Conforms to scale and style of surrounding area
    - Landscape and layout consistent with the Major Thoroughfare Design Guidelines
- Variance
  - Consistent with the required findings for variance approval (LDR Section 23.2-26(b)
    - Provisions force the fuel canopy to be set back beyond the maximum building setback line.

- Conditional Use (cont'd)
  - Consistent with the specific standards for all conditional uses (LDR Section 23.2-29(e)), including traffic.
    - Palm Beach County's TPS letter dated July 22, 2020 states that the proposed development meets the Traffic Performance Standards of Palm Beach County. The project has been conditioned to implement the comments of the TPS Letter on page 15 of the staff report.
    - The letter provides a condition to construct a right turn lane east approach at the project driveway on 10th Avenue North.
    - The City is also requiring the applicant, consistent with the TPS letter, to restrict the driveway on Barnett Drive to a right-in/right-out only configuration.
      - The driveway should have a mountable island to prohibit any left-in and left-out movements. to limit the traffic impact on Barnett Dr.
    - Staff is recommending to modify the Planning & Zoning Board condition of approval related to schools for clarity:
      - The applicant shall provide additional school area signage <u>and pedestrian safety measures</u> by working in conjunction with City Staff, the Palm Beach County School Board, and/or Palm Beach County. Any new signage <u>or safety measures</u> shall be installed prior to the issuance of a Certificate of Occupancy.

## **Staff Recommendation**

- Staff has reviewed the documentation and materials provided, applying the applicable guidelines and standards found in the City of Lake Worth Beach Zoning Code.
  - The proposed use, site plan, and variance requests all meet the criteria of the Comprehensive Plan and LDRs.
  - The analysis has shown that the required findings can be made with respect to the Major Site Plan and Conditional Use request.
  - The use as proposed is in harmony with the underlying zoning district and surrounding areas, subject to compliance with staff's proposed conditions of approval.
- Therefore, staff recommends approval with the conditions listed in the staff report and with the modification provided during this presentation.



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## **Conditions of Approval**

#### **Electric Utilities:**

- Prior to the issuance of a Certificate of Occupancy, the following shall be completed:
  - Provide the load calculations and voltage requirements
- Electric Utilities shall approve all easements and/or alternate transformer configurations prior to the issuance of a building permit.
- Should no alternate transformer and/ or easements be approved by the Electric Utilities, then the following shall be provided and approved prior to the issuance of a building permit:
  - Show the service entrance location on the site plan
  - Provide a ten ft. clearance in front of the transformer and four ft. on the remaining sides
  - Relocate the proposed tree from the transformer location
  - Provide a ten foot easement from the transformer location to the power pole across the street on Barnett Drive. Please keep the utility easement free of landscaping or any other structures.

#### Planning:

 The landscape screen adjacent to the air/vac mechanical equipment along 10<sup>th</sup> Avenue North shall be maintained at a height of at least ¾ of the height of said equipment so that it is screened from the right-of-way.

- All proposed signage will be reviewed against the location and size on sheets A200 and A202, as well as in conformance with the Code. Should the type of signage submitted as part of the building permit be significantly different in size, scale, scope, or style from what was indicated in the Site Plan package, the signage will be required to be approved administratively through a Minor Site Plan amendment process prior to the approval of the building permit.
- There shall be no outdoor display of any kind of merchandise.
- Prior to the issuance of a building permit, the following shall be completed:
  - Continue the fenestration toward the ground across the entire building on both sides of the entrance doors.
  - Paint the retail/restaurant building a color other than beige as described in the Major Thoroughfare Design Guidelines; alternative colors and/or materials shall be presented to the PZB for consideration and approval; and architectural plans shall be updated and approved by staff prior to the issuance of a building permit to reflect an alternate color or materials.
  - The comments from the Palm Beach County Traffic Performance Standards Letter dated July 22, 2020 shall be addressed and implemented into the site plan if applicable.

## **Conditions of Approval**

#### **Public Works:**

- The issuance of any permits shall comply with all provisions of the Lake Worth Municipal Code and all other applicable standards including but not limited to the Florida Department of Transportation (FDOT), Manual on Uniform Traffic Control Devices (MUTCD), and City of Lake Worth Public Services Construction Standards and Policy and Procedure Manual.
- Prior to performing work in the right of way, the applicant shall apply for and receive issuance of a "Right of Way/Utility Permit" application.
- Prior to the issuance of a certificate of occupancy, the following shall be completed:
  - the Applicant shall ensure the entire surrounding off-site infrastructure inclusive of the roadway, sidewalk, curbing, stormwater system piping and structures, valve boxes, manholes, landscaping, striping, signage, and other improvements are in the same condition as prior to construction.
  - all conditions of approval shall be satisfied under jurisdiction of the Department of Public Services.
  - the applicant shall fine grade and sod all disturbed areas with Bahia sod.
  - the applicant shall broom sweep all areas of the affected right of way and remove of all silt and debris collected as a result of construction activity.
  - the applicant shall restore the right of way to a like or better condition. Any damages to pavement, curbing, striping, sidewalks or other areas shall be restored in kind
- Prior to the issuance of a building permit, the following shall be completed:
  - The applicant shall contact the Lake Worth Drainage (LWDD) District's Engineering Department and obtain any required permit(s), if necessary, and furnish to the City.
  - The applicant shall contact the South Florida Water Management District's (SFWMD) Engineering Department and obtain any required permit(s), if necessary.
  - The Applicant shall contact and meet with a representative from the Public Services Refuse and Recycling Division to confirm dumpster enclosure location, accessibility and demand on property and that it is compatible with the requirements of the Department of Public Services. Refuse Division contact number is 561-533-7344.
  - The applicant shall submit an Erosion Control plan and indicate the BMP's and NPDES compliance practices.

#### **Utilities Water & Sewer:**

- System data shows the site uses an existing 1-inch meter, however the drawing reference utilizing the existing 2-inch service. No taps or fitting are allowed upstream of the City water meter on the City's water service. The potable water service also requires an RPZ.
- Prior to the issuance of a building permit, the following shall be completed:
  - Ensure the plan conforms/integrates with the Palm Beach County (PBC) Roadway widening/improvement project, and provide an acknowledgement from PBC.
  - The vehicular access from Barnett Drive shall permit only right-in/right-out access to and from the site for customer and employee traffic, excluding fuel delivery which can use the driveway for ingress. The improvements limiting such movement shall be approved by the Lake Worth Beach City Engineer, including striping and signage, and should include a mountable curb if feasible.
  - Provide a collection structure in the dumpster pad that is connected to an oil/grease inceptor. This will manage the runoff in this area and will be connected to the stormwater collection system. This shall not be connected to the sanitary sewer system. Minimum size of the oil/grease inceptor is 750 gallons.

#### July 15, 2020 Planning & Zoning Board Condition:

The applicant shall provide additional school area signage by working in conjunction with City Staff, the Palm Beach County School Board, and/or Palm Beach County. Any new signage shall be installed prior to the issuance of a Certificate of Occupancy.