

### City of Labelle

Water and Wastewater Utility Rate and Connection Fee Study Presentation Abbreviated for October 10,2024 Presented July 11, 2024



#### **Prior Presentation Recap**

Utility is reported as an Enterprise Fund for financial reporting purposes
 Monthly user rates pay the costs of providing service

- Major issues facing utility
  - Impacts of inflation on the cost of operation and maintenance and capital projects
    - Consumer Price Index 20% increase since 2019
    - Construction Materials Index 41% increase since 2019
    - Industrial Chemicals Index 25% increase since 2019
  - > All these increases have been absorbed by current utility rates

#### **Prior Presentation Recap (cont.)**

- Major issues facing utility (cont.)
  - > Significant capital needs projected for FYs 2024 2028 (\$130 million)
    - Consent orders, renewal and replacements, and expansions of capacity
  - Projected increases in annual debt service payments associated with funding of current and future capital projects
  - > Existing loan agreement rate covenant requirements:
    - City must revise rates to the extent necessary to provide Net Revenues required to make debt payments
  - > Less than 60 days of unrestricted cash in operating reserve fund
  - > FY 2024 cashflows budgeted to be insufficient to cover operations and debt service
    - Use of existing reserves to balance budget

#### **Prior Presentation Recap (cont.)**

|                   | Existing | 2024         | 2025         | 2026         | 2027         | 2028         |
|-------------------|----------|--------------|--------------|--------------|--------------|--------------|
| Water System      | N/A      | 80.0%        | 0.0%         | 3.5%         | 3.5%         | 3.5%         |
| Wastewater System | N/A      | 120.0%       | 0.0%         | 10.0%        | 10.0%        | 10.0%        |
| Effective Date    | N/A      | Aug. 1, 2024 | Oct. 1, 2024 | Oct. 1, 2025 | Oct. 1, 2026 | Oct. 1, 2027 |
| Average Bill      | \$86.09  | \$167.66     | \$167.66     | \$178.07     | \$189.30     | \$201.42     |

Cumulative Average Bill Increase of 134% by 2028

# **Revised Revenue Sufficiency Analysis**



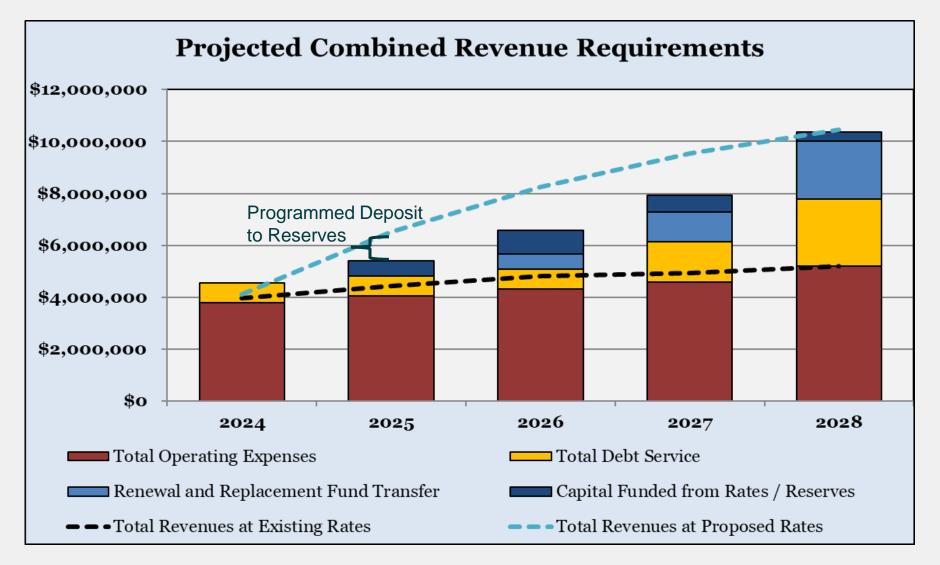
#### **Updates Since Last Meeting**

- City and Consulting Engineers provided information on \$26 Million in additional grant funding secured for utility capital projects
  - > Significantly reduced anticipated borrowing for funding capital projects
- Updated projected financing assumptions using updated information from FDEP – lower interest rates from 3.3%-3.8% down to 1.1%-2.1%
- Grant and debt assumption updates reduced the projected annual debt service payments by approximately \$2.3 million per year by 2029
- Extended timeline to build up adequate operating reserves (3 years from 1 year)
- Updates provide additional flexibility for rate adjustments compared to prior plan
  - > Proposed rate trajectory was revised to slightly reduce and phase in rate increases
    - Reduced cumulative bill increases to customers by approximately 22% by 2028

#### **Proposed Rate Adjustments**

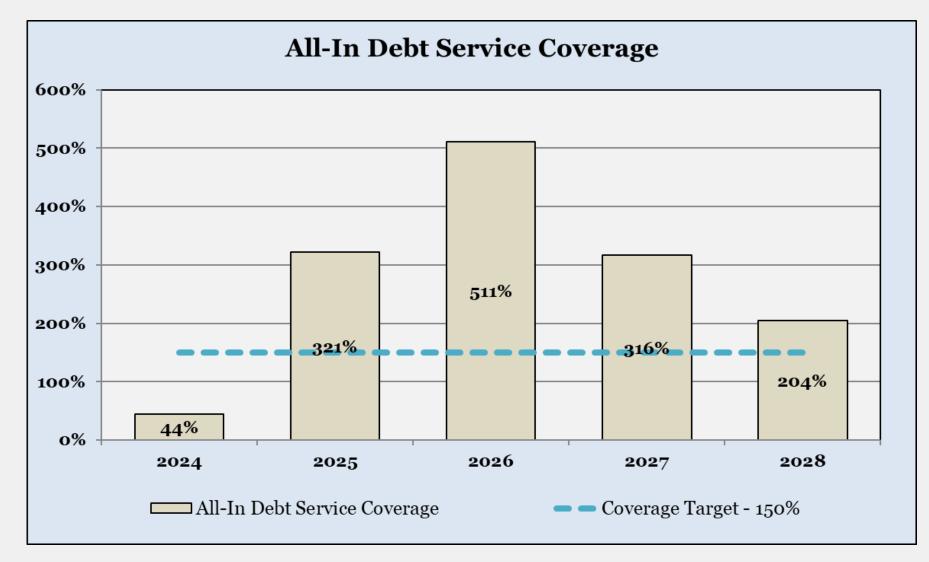
| Description              | Existing | 2024          | 2025         | 2026         | 2027         | 2028         |
|--------------------------|----------|---------------|--------------|--------------|--------------|--------------|
| Prior Proposal:          |          |               |              |              |              |              |
| Water System             | N/A      | 80.0%         | 0.0%         | 3.5%         | 3.5%         | 3.5%         |
| Wastewater System        | N/A      | 120.0%        | 0.0%         | 10.0%        | 10.0%        | 10.0%        |
| Effective Date           | N/A      | Aug. 1, 2024  | Oct. 1, 2024 | Oct. 1, 2025 | Oct. 1, 2026 | Oct. 1, 2027 |
| Average Bill             | \$86.09  | \$167.66      | \$167.66     | \$178.07     | \$189.30     | \$201.42     |
| Cumulative Increase      | N/A      | 95%           | 95%          | 107%         | 120%         | 134%         |
| <b>Revised Proposal:</b> |          |               |              |              |              |              |
| Water System             | N/A      | 50.0%         | 0.0%         | 3.5%         | 3.5%         | 3.5%         |
| Wastewater System        | N/A      | 50.0%         | 0.0%         | 50.0%        | 25.0%        | 3.5%         |
| Effective Date           | N/A      | Sept. 1, 2024 | Oct. 1, 2024 | Oct. 1, 2025 | Oct. 1, 2026 | Oct. 1, 2027 |
| Average Bill             | \$86.09  | \$129.14      | \$129.14     | \$155.80     | \$176.61     | \$182.79     |
| Cumulative Increase      | N/A      | 50%           | 50%          | 81%          | 105%         | 112%         |
| <b>Overall Changes</b>   |          |               |              |              |              |              |
| Total Bill Reduction     | N/A      | 45%           | 45%          | 26%          | 15%          | 22%          |

### **Adequacy of Proposed Rates**



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### **Adequacy of Proposed Rates (cont.)**



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# Revised Connection (Impact) Fee Analysis



#### **Connection Fee Background**

- Connection fees are charged to first time construction or redevelopment that place increased demand on capital facilities
- Purpose of connection fees are to recover growth-related capital costs from new development responsible for such additional costs
- Mitigates growth-related costs from impacting existing users
  New growth "pays its own way" for utility infrastructure costs
- Can only be used on expansion-related capital projects or associated debt payments but not for renewal and replacement (R&R) projects

#### **Development of Connection Fee**

#### Three major components

- > Amount of expansion-related capital costs to be recovered net of grants
- > Capacity of the expansion-related facilities (Gallons per Day)
- > Level of Service (LOS) apportioned to the ERU requesting capacity

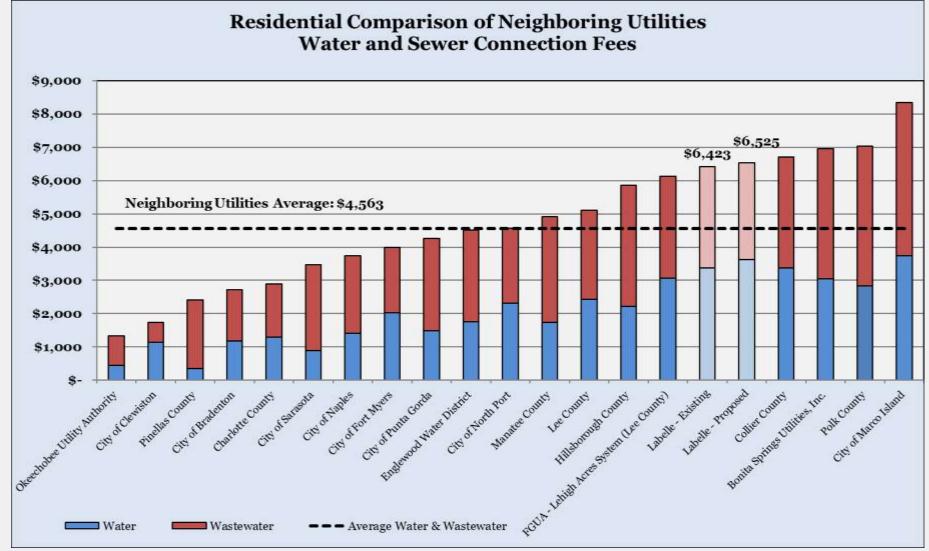


#### **Proposed Connection Fees**

| Description   | Existing<br>Fees  | Proposed<br>Fees [*] | \$ Increase /<br>(Decrease) | % Increase /<br>(Decrease) |  |  |  |
|---|-------------------|----------------------|-----------------------------|----------------------------|--|--|--|
| Prior Proposal – Per Equivalent Residential Unit (ERU):           |                   |                      |                             |                            |  |  |  |
| Water System  | \$3,378.24        | \$4,052.00           | \$673.76                    | 19.9%                      |  |  |  |
| Wastewater System   | <u>\$3,045.00</u> | <u>\$3,815.00</u>    | <u>\$770.00</u>             | <u>25.3%</u>               |  |  |  |
| Total   | \$6,423.24        | \$7,867.00           | \$1,443.76                  | 22.5%                      |  |  |  |
| <u> Revised Proposal – Per Equivalent Residential Unit (ERU):</u> |                   |                      |                             |                            |  |  |  |
| Water System  | \$3,378.24        | \$3,627.00           | \$248.76                    | 7.4%                       |  |  |  |
| Wastewater System   | <u>\$3,045.00</u> | <u>\$2,898.00</u>    | <u>(\$147.00)</u>           | <u>(4.8%)</u>              |  |  |  |
| Total   | \$6,423.24        | \$6,525.00           | \$101.76                    | 1.6%                       |  |  |  |
| Changes Compared to Prior Proposal:                               |                   |                      |                             |                            |  |  |  |
| Water System  | N/A               | (\$425.00)           | (\$425.00)                  | (12.5%)                    |  |  |  |
| Wastewater System   | N/A               | <u>(\$917.00)</u>    | <u>(\$917.00)</u>           | (30.1%)                    |  |  |  |
| Total   | N/A               | (\$1,342.00)         | (\$1,342.00)                | (20.9%)                    |  |  |  |

[\*] Reductions between proposed fee levels due to additional grant funding.

#### **Connection (Impact) Fee Comparison**



## **Conclusions and Recommendations**



#### **Observations**

#### • Revenue Sufficiency:

- > Existing rates are not projected to be sufficient through Fiscal Year 2028
  - Due to increasing operating expenses, capital costs, and additional debt service costs rate adjustments are proposed for Fiscal Years 2024 through 2028
- > Total grant funding of \$85.6 million (65.8% of CIP) as provided by the City
  - Major assumption if grant funding decreases, then rates will be impacted
- Connection (Impact) Fees:
  - > Significant capital investment projected \$130 Million
  - > Proposed fees are slightly higher (mitigated heavily by grant funding)
  - Increased fees paid by new growth will help shift some cost burden away from existing rate payers

#### Recommendations

- Adopt proposed monthly user rate adjustment plan
  - Adopt first 3 years in support of debt financing activities and to improve financial position
- > Adopt proposed connection (impact) fees
  - > Implementation pending City determination of fee type
- Reevaluate forecast plan in mid 2025 -
  - > Changes in capital project costs and timing
  - > Changes in growth and development
  - > Changes in operations and related costs
  - > Changes in grant funding