LYNN GARDEN REDEVELOPMENT DISTRICT FRIENDSHIP DEALERSHIP PROJECT TAX INCREMENT FINANCING AMENDMENT

Tax-increment financing ("TIF") is a redevelopment tool to be administered by housing and redevelopment authorities codified at <u>Tenn. Code Ann.</u> §§13-20-204 and 205, et. seq. The purpose of TIF is to provide an economic stimulus for blighted property in need of redevelopment. Upon adoption of this Amendment, TIF may be utilized to finance eligible redevelopment costs for redevelopment project which includes an automobile dealership and related amenities known as Friendship Project ("Friendship Dealership Project") to be located within the existing Lynn Garden Redevelopment District subject to the provisions of this Amendment. The TIF shall be administered as follows:

A. <u>District History</u>.

The Lynn Garden Redevelopment District was designated as a Redevelopment District by Kingsport Housing & Redevelopment Authority ("KHRA") in 2021. The Redevelopment District contains approximately 118 acres including the necessary right-of-way for the streets included in the District. The Lynn Garden Redevelopment District includes approximately 102 tax parcels. Redevelopment of area is critical to complete the transformation of the entire Redevelopment District. The Lynn Garden Redevelopment District is shown on the map attached as <u>Exhibit One</u> ("Redevelopment District"). The Friendship Dealership Project Area of the Lynn Garden Redevelopment District is shown on the map attached as <u>Exhibit Two</u> ("Project Area").

The commercial areas of the Redevelopment District are primarily located along or near Lynn Garden Drive and is generally characterized by single ownership and single structures occupying one or more parcels. The remainder of the District is primarily residential in nature and includes single family and multifamily housing. The Redevelopment District includes both standard and sub-standard properties for consideration. However, many of the structures are economically obsolete and physically deteriorated. The City Building Department has identified several structures that have deteriorated to the extent that major repairs may be impractical. The District also contains a high rate of vacant buildings; the overall state of repair of these buildings creates a condition that could be dangerous to the persons and property within the District and projects a negative image of the City.

The Project Area itself contains dilapidated and substandard structures which have received numerous citations from the Tennessee Department of Health and City of Kingsport Code Enforcement. The foundations of previously demolished buildings must be removed and disposed of. The asphalt area remaining on the property is dilapidated and constitutes a deleterious land use which negatively impacts the safety and welfare of the neighboring areas. Delay of the redevelopment of this site will continue to have a blighting influence on the adjacent commercial and residential areas. The existing blight within the Project Area would be eliminated by implementation of the proposed Redevelopment Project. The presence of a

new automobile dealership in the Project Area will increase economic activity in and around the Redevelopment District.

Based on the foregoing circumstances and conditions, the Board of Commissioners of KHRA has determined that the District is blighted as defined by TCA 13-20-201 et seq. The District experiences the following conditions:

- 1. Dilapidated and underutilized property.
- 2. Deleterious land use.

3. Blighting effect of the continued dilapidation and deterioration of the property and impact to the surrounding properties including increased crime in the Redevelopment District

It is recommended that the project be redeveloped, rehabilitated and/or renovated in order to correct such blighted and deteriorated conditions.

B. <u>District Zoning and Land Use</u>.

The redevelopment of the District shall comply with the Zoning Ordinances and building codes as well as other applicable rules, laws, ordinances, codes and regulations of the City. KHRA shall also review the Plan and any redevelopment projects within the District with appropriate City agencies and officials to ensure that the Plan and the proposed redevelopment activities conform with local objectives relating to appropriate land uses, improved traffic flow, public transportation, public utilities, recreation and community facilities and other public improvements and needs. For a more complete description of the requirements and restrictions of the Zoning Ordinances of the City, reference should be made to the Ordinances themselves. This property is currently zoned B-3 and R-1B and R1C by the City of Kingsport. A request to rezone the entire Property to B-3 is currently pending.

The City and KHRA will cooperate in the planning and construction of improvements to the streets, roadways, sidewalks, curbs and gutters, lighting, landscaping and traffic signalization and control.

C. Estimated Cost of the Project.

The total estimated costs of all the proposed improvements to be made by Friendship Properties, LLC (the "Developer") for the Friendship Dealership Project is \$13,150,000.00. The proposed improvements by the Developer include demolition of the existing structures, removal of the existing asphalt, grading, installations of storm water and utilities, construction of parking areas, construction of an approximately 24,800 square foot automobile dealership, installation of landscaping, lighting and other related amenities (the "Redevelopment Project").

In addition, KHRA will be paid an annual administration fee equal to five percent of the total annual tax increment revenue received by KHRA. The Project will be located upon the following six current tax parcels: Sullivan County Control Map 045D, Group K, Parcels 003.10,

004.00, 004.01, 007.00, 008.00 and 009.00 which are the only six tax parcels within the Project Area. The TIF shall be limited to eligible expenditures for the Redevelopment Project within the Project Area.

D. <u>Sources of Revenue to Finance the Cost of the Project.</u>

The primary sources of revenue to pay for the Redevelopment Project are proceeds in the approximate amounts of \$ 10,790,000 from a permanent loan to the Developer, Developer investment of \$ \$1,800,000.00 and tax increment based debt (to be issued by the KHRA in the form of bonds, notes, or other indebtedness) in an amount not to exceed \$ 560,000.00, but in no event in an amount to exceed the estimated amount of debt that can be amortized over a twenty five (25) year increment period which is hereby authorized by City of Kingsport (the "City") and Sullivan County, Tennessee (the "County"). Current projections suggest that the tax increment from the proposed improvements within the Project Area will be sufficient to retire this amount of indebtedness within a twenty five (25) year amortization period for both the City and the County.

The total current property tax assessment for the Project Area is \$559,665.00. This results in annual property tax payments to the City in the amount of \$11,137.33 and annual property tax payments to the County in the amount of \$ 13,466.66. The Redevelopment Project would result in a total estimated assessed value for property within the Project Area of \$1,909,040 (based on a \$4,772,600 tax appraised value). Based on current tax rates, this would result in total estimated annual city taxes of \$ \$37,989.90 and total estimated annual county taxes of \$45,935.32. Because Sullivan County has as of tax year 2023 dedicated \$0.3369 of its \$ 2.4062 tax rate for repayment of indebtedness and the City of Kingsport as of tax year 2023 has dedicated \$0.3369 of its \$1.99 tax rate for repayment of indebtedness, that portion of the increment, pursuant to Tenn. Code Ann. §§13-20-205 and 9-23-103, shall not be allocated as provided in Paragraph G below but shall be collected and paid to the respective taxing agency as all other property taxes are collected and paid. Thus, the estimated total available increment from Sullivan County taxes after the statutory debt service set aside but prior to any county holdback is \$ 27,922.62. The estimated total available increment from City of Kingsport taxes after statutory debt service set aside but prior to any holdback is \$23,089.16. However, this amendment provides in Paragraph G that five percent (5%) of the tax increment shall be retained by the City and County resulting in an estimated total annual available tax increment after holdbacks and KHRA administrative fees of \$ 46,038.12. The combined new tax revenue above the current base as a result of this Project would be \$5,942.18 to the County and \$4,917.86 for the City. A detailed calculation of these estimated projections is attached hereto as Exhibit Three. The redevelopment of the Project Area will not occur to the degree proposed without the use of tax-increment financing.

E. Amount and the Final Maturity of Bonded or other Indebtedness to be Incurred.

The amortization period for any indebtedness backed by the tax-increment revenue generated within the Project Area shall be no more than twenty five years. In any event, the final maturity date of all indebtedness issued pursuant to this Amendment shall be on or before May 15, 2051. Upon retirement of all bonds, loans, or other indebtedness incurred and payable

from tax-increment funds, or at such time as monies on deposit in the tax-increment fund or funds are sufficient for such purpose, all property taxes resulting from the incremental development of the project shall be retained by the appropriate taxing agency for disbursement according to law.

F. Impact of the Tax-Increment Financing Provisions Upon Taxing Agencies.

The total assessment of the City of Kingsport's real property tax base for the 2019 tax year is approximately \$ 1,878,156,279. The total assessment of Sullivan County's property tax base for the 2023 tax year is approximately \$4,331,190,786. The current assessment of the Project Area represents 0.03% of the City of Kingsport's property tax base and 0.013 % of the Sullivan County property tax base. The estimated assessment of the Proposed Improvements would represent 0.1% of the current City of Kingsport tax base and 0.044% of the current Sullivan County tax base. Based on these small percentages, the City and the County (the two taxing agencies affected by this Redevelopment Project) will not be substantially impacted financially by this tax-increment financing provision.

The construction, development and long-term operation of the Redevelopment Project will result in additional economic activity within the Redevelopment District. It is estimated approximately 25 permanent jobs will result upon the opening of the Project which may increase to as many as 50 jobs within five years of opening all of which results in significant local taxes and other revenue for local governments. While all these numbers rely on certain assumptions and projections, the end result of the Redevelopment Project is that the City and County will receive a substantial economic boost.

G. <u>Division of Property Taxes</u>.

Upon approval of this Amendment, the taxes levied and collected over the Project Area shall be collected by the appropriate taxing authorities in the same manner as provided by law, except that said taxes shall be divided as follows:

1. The portion of the taxes which would be produced by the rate at which the tax is levied each year by each taxing agency, upon the assessed value of such property within the Project Area as of the 2024 tax year (which is the year of approval of this TIF amendment) ("Base Assessment"), shall be allocated to, and when collected, shall be paid to, the respective taxing agencies as taxes levied by such taxing agencies on all other property are paid; provided, that in any year in which taxes of the Project Area are less than the Base Assessment and the Dedicated Taxes, there shall be allocated and paid to those respective taxing agencies only those taxes actually imposed and collected; and provided further, that, in any year or years in which the Base Assessment would be diminished solely due to a rate reduction under Title 67, Chapter 5, Part 17, of the Tennessee Code, the Base Assessment shall nevertheless be established at the amount originally determined.

2. Subject to the restraints herein and applicable law, ninety five percent (95%) of all the taxes levied in each year in excess of the Base Assessment and Dedicated

Taxes shall be allocated to and, when collected, shall be paid into a special fund or funds of KHRA to pay the administration fee and to pay the principal of and interest on any bonds, loans or other indebtedness incurred or to be incurred by KHRA to finance or refinance, in whole or in part, eligible redevelopment expenses of the Redevelopment Project contemplated by the Redevelopment Plan, and such other expenses as may be allowed by law. The remaining five percent (5%) of all the taxes levied in each year in excess of the Base Assessment and Dedicated Taxes shall be allocated to and, when collected, shall be paid to the respective taxing agencies in the same manner as taxes on all other property are paid.

3. Upon retirement of all bonds, loans or other indebtedness incurred by KHRA and payable from such special fund or funds, or at such time as monies on deposit in such special fund or funds are sufficient for such purpose, all taxes levied each year in excess of the Base Assessment and Dedicated Taxes shall, when collected, be paid to the respective taxing agency as taxes levied by such taxing agencies on all other property are paid, and KHRA shall give notice to all affected taxing agencies of such retirement. Excess taxes beyond amounts necessary to fund or reserve for eligible expenditures may be applied to principal and interest of debt incurred to finance such eligible expenditures or shall revert to the taxing agency general fund. In any event, the division of property taxes required by this document shall not continue for any tax year beyond 2050.

H. <u>Property Tax Assessments and Collection</u>.

1. The appropriate assessor shall, in each year during the period in which taxes are to be allocated to KHRA pursuant to Paragraph G, compute and certify the net amount, if any, by which the current assessed value of all taxable property located within the Project Area which is subject to taxation by the particular taxing agency exceeds the base assessment. The net amount of any such increase is referred to in this subdivision as the incremental value for that particular year.

2. In any year in which there exists a tax increment to be allocated to KHRA, the appropriate assessor shall exclude it from the assessed value upon which the appropriate assessor computes the tax rates for taxes levied that year by the taxing agency. However, the assessor shall extend the aggregate tax rate of such taxes against the Base Assessment and the incremental value and shall apply the taxes collected there from as provided herein.

3. If in any year property comprising a portion of the Project Area shall be removed from the tax rolls of a taxing agency, the Base Assessment for the Project Area shall be reduced by the amount of the Base Assessment allocable to the property so removed for each subsequent year in which taxes are to be allocated to a particular authority pursuant to the above provisions.

I. <u>Documentation for Assessor's Office</u>.

Upon approval of this Amendment, KHRA shall transmit to the assessor of property and the chief financial officer for each taxing agency affected, a copy of the description of all land within the Project Area (including tax parcel numbers), the date or dates of the approval of the redevelopment plan or amendment thereto, a copy of the resolution approving the redevelopment plan or approving an Amendment thereto, a map or plat indicating the boundaries of such property and the Base Assessment with respect to the Project Area, and taxes shall thereafter, when collected, be allocated and paid in the manner provided herein.

J. <u>Excluded Taxes</u>.

Notwithstanding anything to the contrary in this section, taxes levied upon property subject to tax-increment financing provisions by any taxing agency for the payment of principal of and interest on all bonds, loans or other indebtedness of such taxing agency, and taxes levied by or for the benefit of the State of Tennessee (herein "Dedicated Taxes"), shall not be subject to allocation as provided in Paragraph G but shall be levied against the property and, when collected, paid to such taxing agency as taxes levied by such taxing agency on all other property are paid and collected.

K. Interpretation.

This tax-increment financing amendment is being proposed pursuant to *Tenn. Code Ann.* § 13-20-201, et. seq. and *Tenn. Code Ann.* § 9-23-101, et. seq. and all relevant provisions are hereby incorporated herein by reference. All provisions of this Amendment shall be construed in a manner consistent with said Code sections.

L. <u>Conditions of Tax Increment</u>.

KHRA shall enter into a redevelopment agreement with Developer which requires Developer to pursue and complete the Redevelopment Project in a diligent manner, and in accordance with plans and specifications approved by KHRA including provisions that obligate the Developer to construct or cause the construction of the Project as set forth in this plan. The redevelopment agreement to be entered into between KHRA and Developer shall contain such terms as KHRA believes reasonably necessary to accomplish this purpose.



EXHIBIT ONE MAP OF LYNN GARDEN REDVELOPMENT DISTRICT

EXHIBIT TWO

MAP OF LYNN GARDEN REDVELOPMENT DISTRICT FRIENDSHIP DEALERSHIP PROJECT AREA



EXHIBIT THREE

TIF ESTIMATE FRIENDSHIP DEALERSHIP PROJECT AREA LYNN GARDEN

| | \$559,665.00 2.4062 |
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| | \$32,468.66 |
| | \$4,546.04 |
| | \$27,922.62 |
| 5% | \$26,526.49 |
| | \$25,200.16 |
| | \$37,989.90 |
| | \$11,137.33 |
| | \$26,852.56 |
| | \$3,763.41 |
| | \$23,089.16 |
| 5% | \$21,934.70 |
| | \$20,837.96 |
| | \$46,038.12 |
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