

# STAFF REPORT KETCHUM PLANNING AND ZONING COMMISSION REGULAR MEETING OF FEBRUARY 10, 2020

**PROJECT:** 100 Bell Drive Residential Use Conditional Use Permit

FILE NUMBER: P20-011

OWNER: Loomis Inc.

**APPLICANT:** Loomis Inc. / Amy Anderson

**REPRSENTATIVE:** Amy Anderson

**REQUEST:** Conditional Use Permit (CUP) for a work/live unit and one (1) residential apartment

**LOCATION:** 100 Bell Drive (Lot 2, Industrial Park Subdivision)

**ZONING:** Light Industrial District No. 2 (LI-2)

**OVERLAY:** LI-48' Height

**NOTICE:** Notice was published in the Idaho Mountain Express on January 22, 2020, was mailed

to property owners within 300' on January 22, 2020, and was posted on site on

January 31, 2020.

**REVIEWER:** Brittany Skelton, Senior Planner

**ATTACHMENTS:** A. Application

B. Applicant's narrative

C. Floorplan and property information from the Blaine County Assessor

D. As-built floorplans

E. Exterior lighting fixture photos

F. Draft Findings of Fact, Conclusions of Law, and Decision

### **BACKGROUND**

The building on the subject property was constructed in 1975 and in 1977 a Conditional Use Permit for one (1) residential apartment (unit E) was approved for an upper floor site manager's unit. The unit has remained occupied by tenants since that time.

The 2019 life safety site inspections in the Light Industrial zone revealed an additional two residential units within the subject building: an additional upper floor apartment (unit F) and a work/live unit (unit A) that contained living on the upper floor and work space on the ground floor.

The purpose of this application is to review the work/live unit (unit A) and the previously unpermitted apartment (unit F).

In addition to the residential uses the building located at 100 Bell Drive contains several office suites that are occupied with valid light industrial uses: Benchmark Associates, Tormey Construction, and Northwest Institute of Energy Medicine (approved via CUP in 2018).

Two businesses operate from the work/live unit, both of which are run by the property owner and occupant of the unit, Amy Anderson. The two businesses are A Design, an architectural drafting business, and Loomis Inc., the company that owns and manages the subject property and the adjacent property 210 Lewis Street. Both businesses are registered with the Idaho Secretary of State and business license paperwork with the City of Ketchum has been filed.

The subject building is 6,840 square feet and the total residential square footage is 1,399 square feet, which equates to 20% of the building being used for residential use. Both of the apartments and the work/live unit comply with the size requirements for residential units in the LI-2 zoning district.

There are currently no outstanding fire or building code compliance issues identified within the unit.

# **Table 1. Comprehensive Plan Analysis**

# Land Use Category:

# Mixed-Use Industrial

#### **PRIMARY USES**

Light manufacturing, wholesale, services, automotive, workshops, studios, research, storage, construction supply, distribution and offices make up the bulk of development within this district.

# SECONDARY USES

A limited range of residential housing types, and supporting retail are provided for within this category. Uses should generate little traffic from tourists and the general public.

### CHARACTERISTICS AND LOCATION

The Mixed-Use Industrial category is intended to provide critical lands for Ketchum's economic growth and entrepreneurial opportunity within a vibrant business district where people can work and live in the same area.

The majority of square footage in the building is used for construction/development related businesses, including the work space of the work/live unit, and these uses fit the primary purpose of the Mixed-Use Industrial land use. The two apartments are integrated into the building and fit the secondary purpose of the Mixed-Use Industrial land use.

# Policy E-2(e) Live-Work Opportunities and Home Businesses

Support small home-based businesses that allow people to live and work from their residences and evaluate existing home-occupation, live/work, and related land use standards.

One of the two dwelling units proposed with this permit is a work/live unit.

# Policy H-1.4 Integrated Housing in Business and Mixed-Use Areas

Housing should be integrated into the downtown core and light industrial areas, and close to the ski bases, The resulting mix of land use will help promote a greater diversity of housing opportunities as well as social interactions.

The proposal integrates housing into the light industrial area in a mixed-use building.

# **Table 2. City Department Comments**

	City Department Comments					
Compliant		it				
Yes	No	N/A	City Standards and City Department Comments			
$\boxtimes$		٦	Fire:			
		.   L	No outstanding issues identified.			
	]		City Engineer and Streets Department:			
			N/A. This is an existing building that is not being substantially improved.			
			Utilities:			
			N/A. This is an existing building that is not being substantially improved. N/A.			
	]		Building:			
$\boxtimes$			No outstanding issues identified.			
			Planning and Zoning:			
$\boxtimes$			Comments are denoted throughout the Staff Report.			

# Table 3. Standards for Residential, Light Industrial Districts

	IMPROVEMENTS AND STANDARDS: 17.124.090 – RESIDENTIAL, LIGHT INDUSTRIAL DISTRICTS:				
I	Residential units in the light industrial districts shall comply with the following minimum criteria:				
Yes	No	N/A	City Code	City Standards and Staff Comments	
$\boxtimes$			17.124.090 A (1)	Dwelling units shall not occupy the ground floor.	
			Staff Comments	The application is for a one additional upper floor apartment and one work/live unit	
				with the has living area on the upper floor and work space located on the ground	
				floor.	
$\boxtimes$			17.124.090 A (2)	Design review under chapter 17.96 of this title shall be required whether new	
				building, addition to existing building or remodel of existing building.	
			Staff Comments	Design Review is not required as this application does not change the exterior of the	
				building.	
$\boxtimes$			17.124.090 A (3)		
				of any light industrial building may be devoted to dwelling units and up to fifty	
				percent (50%) of a work/live unit's gross floor area may be devoted to the	
			residential portion of a work/live unit.		
			Staff Comments	The total residential square footage in the building (apartment approved in 1977 and	
	the work/live unit and additional apartment proposed by this application) equ		the work/live unit and additional apartment proposed by this application) equates to		
				20% of the building's square footage.	
				The work/live unit is 917 square feet with the 263 square feet, or 29% of the unit's	
				square footage, devoted to residential use.	
$\boxtimes$			17.124.090 A (4)	Individual Units: Except as set forth in the following instances noted herein below,	
				dwelling units shall not be separated in any manner for sale as individual units and	

	l	<u> </u>	
			may only be leased or rented. The instances where dwelling units may be sold are limited to:
			<ul> <li>a. City approved work/live units, as defined in chapter 17.08 of this title and subsection A5 of this section;</li> </ul>
			b. Three-story projects in the LI-3 where not less than one-third (1/3) of
			the total square footage of housing units includes deed restricted
			community housing that are for sale consistent with subsection B of this
			section;
			c. Four-story and five-story projects in LI-2 and LI-3 where not less than
			two-thirds (2/3) of the total square footage of housing units includes deed
			restricted community housing units that are for sale consistent with
			subsection A7 of this section;
			d. Existing non-conforming single-family dwellings existing in the LI-1 prior
			to adoption of Ketchum City Ordinance #85, as enacted on May 27, 1965;
			e. Existing condominiums and work/live units with less than one thousand
			(1,000) square feet of residential gross floor area that have a valid
			residential conditional use permit prior to the adoption of this section as
		Staff Comments	published.  The building is not condeminimized, the recidential units are not congrete units for
		Stujj Comments	The building is not condominimized, the residential units are not separate units for sale.
		17.124.090 A (5)	5. Work/Live Units: In the approval of work/live units, the City shall also find that:
$\boxtimes$		, ,	a. The work portion of the unit meets the definition of work/live unit set
			forth in section 17.08.020 of this title, including that the project is subject
			to Council approval of a restrictive covenant;
			b. The work unit is:
			(1) Suitable for on-site employees, foot traffic/customers, and
			meets applicable Building and Fire Codes;
			(2) Signed and posted with regular hours of operation;
			(3) Served by the prominent means of access for the work/live unit; and,
			(4) Associated with a business license for a use allowed (either
			conditionally or permitted) in the district.
			c. The residential portion of the living space is secondary to the primary
			use as a place of work. A finding that the residential space is secondary to
			the work space shall be based on measurable findings, including but not
			limited to:
			(1) The size of the live portion of the work/live unit is both smaller than the work portion of the unit and, further, the live
			portion of the work/live unit does not exceed one thousand
			(1,000) gross square feet;
			(2) Means of access to the residential portion of the unit is not
			prominent and, preferably, is located to the side or rear of the
			property; and
			(3) Suitable residential parking that does not interfere with snow
			removal or the operation of proximate LI uses and, further, is in
			accordance with the parking and loading requirements set forth
		Staff Comments	in chapter 17.125 of this title.  Standards 17.124.090.A.5.a and c have been met.
		Juji Comments	Standards 17.124.090.A.5.b.1 and 3 have been met.
			Standards 17.124.090.A.5.b.2 (signing and posting of business hours) is included as a
			condition of approval and compliance with 17.124.090.A.5.b.4 is pending as both
<u></u>			businesses have applied for City of Ketchum business licenses.
		17.124.090 A (6)	6. Size: Dwelling units in the Light Industrial District shall be a minimum of four
			hundred (400) square feet. In the LI-1 and LI-2 no individual dwelling unit shall
<u></u>			exceed a maximum of two thousand (2,000) square feet, contain more than two

		(2) bedrooms, and all units shall not exceed a mean average of one thousand (1,000) square feet.
	Staff Comments	The two residential dwelling units are 570 and 566 square feet respectively. The work/live unit is 917 square feet total.
	17.124.090 A (7)	7. Fourth Or Fifth Floor: Buildings proposing a fourth or fifth floor with a qualifying ground floor consistent with section 17.12.050 of this title shall comply with the following minimum criteria:  a. If dwelling units are to be sold, a minimum of two-thirds (2/3) of the total square footage of housing units shall be for deed restricted community housing units that are for sale and the deed restricted community housing units shall be designed and administered in accordance with the Blaine-Ketchum housing authority guidelines; b. The area designated as light industrial shall be a minimum of twenty five percent (25%) of the gross floor area in four story buildings.  (2) The area designated as light industrial shall be a minimum of twenty percent (20%) of the gross floor area in five story buildings.  (3) Subject light industrial use shall not be for personal storage by dwelling occupants; c. Up to seventy five percent (75%) of the gross square footage of any four-story building and up to eighty percent (80%) of the gross square footage of a five story building may be devoted to dwelling units; and d. Unless otherwise deemed appropriate by the Administrator, common area allocation shall be assessed at a LI to residential ratio of 1:1 for four story buildings and 2:3 for five story buildings.
	Staff Comments	N/A
	17.124.090 A (8)  Staff Comments	8. Anti-Nuisance And Notice Provisions:  a. The applicant is aware the mixed use of the property can result in conflict, that the light industrial use may on occasion or in certain respects be incompatible with the quiet enjoyment of the dwelling units, that due to the subordinate and junior nature of the residential use to the light industrial use, the City will not condition, limit, restrict or otherwise interfere with any lawful light industrial use solely because it interferes with a residential use.  b. All persons who rent or sublet any residential living unit within the Light Industrial Zones shall provide the tenant, lessee or subtenant with written notice that such unit is located within the Light Industrial Zone and, as such, is junior and, therefore, subordinate in nature to all legal light industrial activities.  c. Each and every real estate agent, sales person and broker and each and every private party who offers for rent or shows a parcel of real property and/or structure for lease or rent within such Light Industrial Zones shall, upon first inquiry, provide the prospective lessee or tenant, prior to viewing such real property, with written notice that such real property and/or structure is located within such Light Industrial Zone.  d. All brochures and other printed materials advertising rental or lease of a living unit within the Light Industrial Zones shall contain a provision designating that such unit or units are located within the Light Industrial Zone and are within a mixed use area. Lessees and tenants shall be notified that the residential uses within the Light Industrial Zone are subordinate and, therefore, junior in nature to the legal light industrial activities within the zone.  The applicant is aware of these standards.

×		17.124.090 A (9)  Staff Comments	Compliance: Compliance with all applicable code sections, including among others, the City's parking and loading standards as set forth in chapter 17.125 of this title, except that if a parking reduction is requested through a Transportation Demand Management Plan per section 17.125.090 of this title, the reduction request shall be submitted to the Zoning Administrator and the Ketchum City Council will determine if such request shall be approved.  This standard has been met. There are +/- 30 parking spaces shared between the
		Stujj comments	subject property and the adjacent property, 210 Lewis Street, that is held under the same ownership.
		17.124.090 A (10)	10. Conditions: Conditions including, but not limited to, the following may be attached to the conditional use permit approval:  a. Access to the residential units relative to design and relationship to light industrial uses, including suitable access consistent with adopted City standards;  b. Separation of residential and light industrial parking on the site to minimize conflicts;  c. Restrictions on exterior storage of personal property of tenants;  d. Certificate of occupancy required prior to occupancy of units;  e. Ketchum Fire Department and Ketchum Building Department requirements shall be met prior to occupancy;  f. Snow removal required to ensure utility of residential spaces and noninterference with continuous LI operations;  g. Any portion or all waived fees become due and payable upon conversion of resident housing unit(s) to light industrial uses;  h. Construction techniques that aid sound proofing and limit externalities of LI noise and use impacts on residences is encouraged;  i. Provision for and reasonable extension of sidewalks to assure safe pedestrian access; and/or,  j. Any other condition deemed to enhance the purposes under this use, or to establish or promote the criteria referenced in subsections A1 through A10 of this section.
		Staff Comments	Recommended conditions of approval are below.

# **Table 4. Conditional Use Permit Requirements**

				Conditional Use Requirements
EVAL	UATIO	N STAN	DARDS: 17.116.03	30 and § 67-6512 of Idaho Code
A cor	ndition	al use pe	ermit shall be grar	nted by the commission only if the applicant demonstrates the following:
				Compliance and Analysis
Yes	No	N/A	City Code	City Standards and Staff Comments
$\boxtimes$			17.116.030(A)	The characteristics of the conditional use will not be unreasonably incompatible with
				the types of uses permitted in the applicable zoning district.
			Staff	The purpose of the LI-2 Zone is "established with the foremost purpose of providing
			Comments	suitable land and environs for uses that are not appropriate in other Commercial Zones
				due to their light industrial nature, but which provide an essential or unique service to
				support the local economy and permanent year-round employment base. Uses include:
				1) light manufacturing; 2) wholesale trade and distribution; 3) research and
				development; 4) service industries; 5) limited bulk retail and; 6) offices related to
				building, maintenance and construction. A secondary purpose of the LI-2 is to provide
				multiple-family dwellings, constructed to be secondary and subordinate to the primary
				light industrial purpose of the LI-2. Uses in the LI-2 are intended to generate traffic
				primarily from the industrial trades and secondarily by other permitted uses that, due to
				the natures of the uses, are not reliant on pedestrian traffic or high visibility, and/or are
				not permitted in other zoning districts, and/or are characterized by sale, rental, or service
				of large, bulky equipment or materials, necessitating location of such use in a Light
				Industrial Zone" (KMC §17.18.150)

			The work component of the work/live unit is comprised of two businesses that support the development/construction industry and are categorized as "office, contractor-related business". Office, contractor-related business is a permitted use in the LI-2 zoning district.  The combination of residential living with this permitted use, and with the proposed resident of the work/live unit being an owner/operator of the businesses, results in a use that is not unreasonably incompatible with other types of uses permitted in the zone.
			Additionally, the apartment proposed by this application is subordinate in size to the commercial uses and its second-floor location mitigates interference with the commercial uses and further.
$\boxtimes$		17.116.030(B)	The conditional use will not materially endanger the health, safety and welfare of the community.
		Staff	There are no outstanding life safety code violations identified within the unit.
		Comments	Therefore, the building is safe to occupy and will not materially endanger the health,
			safety, and welfare of the community.
$\boxtimes$		17.116.030(C)	The conditional use is such that pedestrian and vehicular traffic associated with the
			use will not be hazardous or conflict with existing and anticipated traffic in the
		Staff	neighborhood.
		Comments	The work/live unit and additional apartment are small in scale (less than 1,000 square feet of residential use) and do not generate a high volume of trips. Additionally, the
		Comments	primary business that operates from the work/live unit, A Design, interacts with only
			one client (or group of clients) on site at a given time. As such, hazards to pedestrian
			and vehicular traffic will not be generated by this proposal.
$\boxtimes$		17.116.030(D)	The conditional use will be supported by adequate public facilities or services and
			will not adversely affect public services to the surrounding area or conditions can be
			established to mitigate adverse impacts.
		Staff	The existing building is adequately served by public facilities and services. Use of this
		Comments	unit for the proposed live/work will not adversely affect the delivery of public services
			to the surrounding area.
X		17.116.030(E)	The conditional use is not in conflict with the policies of the Comprehensive Plan or
			the basic purposes of this section.
		Staff	As described in Table 1 of this staff report and 17.116.030(A) of this table, the conditional
		Comments	use aligns with, rather than conflicts with, the policies of the Comprehensive Plan and
			the basic purposes of this section.

The Planning and Zoning Commission may attach additional conditions to the application approval as it determines necessary in order to ensure the residential use is compatible with the vicinity and adjoining uses, mitigate adverse impacts, and enhance public health, safety, and welfare. Such conditions may include, but are not limited to (KMC §17.116.050):

- A. Minimizing adverse impact on other development;
- B. Controlling the sequence and timing of development;
- C. Controlling the duration of development;
- D. Assuring that development is maintained properly;
- E. Designating the exact location and nature of development;
- F. Requiring the provision for on site or off site public facilities or services;
- G. Requiring more restrictive standards than those generally required in an ordinance; and
- H. Requiring mitigation of effects of the proposed development upon service delivery by any political subdivision, including school districts, providing services within the city.

Additionally, KMC §17.124.090 pertaining to residential standards in light industrial districts states that the following conditions may be attached to the Conditional Use Permit:

- A. Access to the apartments relative to design and relationship to light industrial uses;
- B. Location of residential and light industrial parking on the site;
- C. Restrictions on exterior storage of personal property of tenants;
- D. Certificate of Occupancy required prior to occupancy of units;
- E. Ketchum Fire Department and Ketchum Building Department requirements shall be met prior to occupancy;
- F. Permit shall be reviewed when light industrial occupancies within the building change;
- G. Snow removal required to ensure utility of residential spaces;
- H. Such proof of long-term occupancy as deemed appropriate;
- I. Any portion or all waived fees become due and payable upon conversion of resident housing unit(s) to light industrial uses; and/or
- J. Any other condition deemed to enhance the purposes under this use, or to establish or promote the criteria referenced in subsections A1 through A9 of this section.

### STAFF RECOMMENDATION

Staff recommends approval of the work/live application with conditions.

#### RECOMMENDED MOTION

"I MOVE to approve Loomis Inc.'s Conditional Use Permit for a work/live unit and apartment unit F with conditions 1-11 and to approve the Commission Chair to sign the draft Findings of Fact, Conclusions of Law, and Decision."

# RECOMMENDED CONDITIONS

- 1. The non-compliant exterior lighting fixture indicated in Exhibit E shall be replaced with a complaint fixture by April 1, 2020 as evidenced by a site inspection conducted by staff and a memo to the application file confirming compliance.
- The Conditional Use Permit approval for the work/live unit is valid only for occupant Amy Anderson and is contingent upon A Design LLC or Loomis Inc. remaining in operation; a new Conditional Use Permit approval is required for any other work/live residential or commercial occupant. The Conditional Use Permit approval for the apartment located in Unit F runs with the land.
- 3. Hours of operation for the work/live business shall be posted and remain posted in accordance with KMC 17.124.090.A.5.b.2;
- 4. Dwelling units in the Light Industrial District shall be a minimum of four hundred (400) square feet. In the LI-1 and LI-2 no individual dwelling unit shall exceed a maximum of two thousand (2,000) square feet, contain more than two (2) bedrooms, and all units shall not exceed a mean average of one thousand (1,000) square feet.;
- **5.** No residential use shall occur on the ground level (first floor);
- **<u>6.</u>** Because of the mixed-use nature of this space, and in order to ensure compliance with the zoning code requirements, the Fire Marshal shall conduct routine inspections of the residential units within the building concurrent with routine inspections of the commercial units;
- <u>7.</u> Inspections by Planning staff to ensure compliance with the Conditional Use Permit conditions may be scheduled at the discretion of staff;
- 8. The applicant is aware the mixed use of the property can result in conflict, that the light industrial use may on occasion or in certain respects be incompatible with the quiet enjoyment of the dwelling units, that due to the subordinate and junior nature of the residential use to the light industrial use, the city will not condition, limit, restrict or otherwise interfere with any lawful light industrial use solely because it interferes with a residential use.
- <u>9.</u> All persons who rent or sublet any residential living unit within the light industrial zones shall provide the tenant, lessee or subtenant with written notice that such unit is located within the light industrial zone and, as such, is junior and, therefore, subordinate in nature to all legal light industrial activities.

- 10. Each and every real estate agent, sales person and broker and each and every private party who offers for rent or shows a parcel of real property and/or structure for lease or rent within such light industrial zones shall, upon first inquiry, provide the prospective lessee or tenant, prior to viewing such real property, with written notice that such real property and/or structure is located within such light industrial zone.
- <u>11.</u> All brochures and other printed materials advertising rental or lease of a living unit within the light industrial zones shall contain a provision designating that such unit or units are located within the light industrial zone and are within a mixed-use area. Lessees and tenants shall be notified that the residential uses within the light industrial zone are subordinate and, therefore, junior in nature to the legal light industrial activities within the zone.

### **ATTACHMENTS**

- A. Application
- B. Applicant's narrative
- C. Floorplan and property information from the Blaine County Assessor
- D. As-built floorplans
- E. Exterior lighting fixture photos
- F. Draft Findings of Fact, Conclusions of Law, and Decision

# A. Application



# City of Ketchum Planning & Building

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# **Conditional Use Permit Application**

Submit completed application and payment to the Planning and Building Department, PO Box 2315, Ketchum, ID 83340 or hand deliver to Ketchum City Hall, 480 East Ave. N., Ketchum. If you have questions, please contact the Planning and Building Department at (208) 726-7801. To view the Development Standards, visit the City website at: www.ketchumidaho.org and click on Municipal Code.

OWNERINFORMATION				
Project Name: 100 Bell Dr. Unit A	*			
Name of Owner of Record: Loomis Inc.				
Physical Address: 100 Bell Dr. Ketchum I	D 83340			
Property Legal Description: Industrial Park S	Sub Lot 2			
Property Zoning District:LI -2 Parcel # RPK	(04750000020			
Contact Phone: Amy Anderson 208-720-1255	Contact Email: loomisinc@yahoo.com			
	DJECT INFORMATION			
Description of Proposed Conditional Use: LI Residential Live / Work Space				
Description of Proposed and Existing buildings exterior lighting- See Attached				
ADDITIONAL COMMENTS				
See Attached				
ACCOMPANYING SUPPORTING INFORMATION REQUIRED				
■ Existing Site Plan ■ Proposed Site Plan ■ Landscape Plan ■ Grading and Drainage Plan ■ Exterior Lighting Plan and Specifications ■ Other plans and studies related to the social, economic, fiscal, environmental, traffic, and other effects of the proposed conditional use, as required by the Administrator				

Applicant agrees to observe all City ordinances, laws and conditions imposed. Applicant agrees to defend, hold harmless and indemnify the City of Ketchum, city officials, agents and employees from and for any and all losses, claims, actions, judgments for damages, or injury to persons or property, and losses and expenses caused or incurred by Applicant, its servants, agents, employees, guests and business invitees and not caused by or arising out of the tortuous conduct of city or its officials, agents or employees. Applicant certifies that s/he has read and examined this application and that all information contained herein intrue and correct.

Applicant Signature

Date



# City of Ketchum Planning & Building

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OWNERINFORMATION				
Project Name: 100 Bell Dr. Unit F				
Name of Owner of Record: Loomis Inc.				
Physical Address: 100 Bell Dr. Ketchum ID 83340				
Property Legal Description: Industrial Park Sub Lot 2				
Property Zoning District:LI -2 Parcel # RPK04750000020				
Contact Phone: Amy Anderson 208-720-1255   Contact Email: loomisinc@yahoo.com				
PROJECT INFORMATION				
Description of Proposed Conditional Use: LI Residential				
Description of Proposed and Existing buildings exterior lighting- See Attached				
ADDITIONAL COMMENTS				
See Attached				
ACCOMPANYING SUPPORTING INFORMATION REQUIRED				
● Existing Site Plan ● Proposed Site Plan ● Landscape Plan ● Grading and Drainage Plan ● Exterior Lighting Plan and Specifications ● Other plans and studies related to the social, economic, fiscal, environmental, traffic, and other effects of the proposed conditional use, as required by the Administrator				

Applicant agrees to observe all City ordinances, laws and conditions imposed. Applicant agrees to defend, hold harmless and indemnify the City of Ketchum, city officials, agents and employees from and for any and all losses, claims, actions, judgments for damages, or injury to persons or property, and losses and expenses caused or incurred by Applicant, its servants, agents, employees, guests and business invitees and not caused by or arising out of the tortuous conduct of city or its officials, agents or employees. Applicant certifies that s/he has read and examined this application and that all information contained herein is true and correct.

Applicant Signatur

Date

B. Applicant's narrative



# 100 Bell Dr.

# Built in 1986

Overall Building square footage: 6,840 sq ft Existing living square footage: 1,399 sq ft allowable living square footage: 3,420 sq ft

**Applying for:** 1 conditional Use permit for the upstairs south end of the building, confirming an existing conditional use permit for the upstairs north end of the building and one live/work conditional use permit for the  $1^{st}$  and  $2^{nd}$  floor of the north end of the building.

**General information:** The building was constructed in 1986. The current tenants in the building are Benchmark Associates (a surveying company), Tormey Construction (General Contractor), Northwest institute of Energy Medicine (Has an existing conditional use permit for this business issued 8/2018)

# **Unit A**

Live/Work

Ground floor office: 654 sq ft 2<sup>nd</sup> floor living: 263 sq ft

On the ground floor of Unit A serves as an office for both A-Design and Loomis Inc.

A-Design, owned by Amy Anderson, provides architectural drafting service providing individuals as well as licensed architects with draft both commercial and residential related drawings. The work is on a contract basis and is done from this location. The space is used for client meetings as well as a work space.

Loomis Inc. is the parent company that owns both 100 Bell dr. and 210 Lewis st. Amy manages properties for her Parents, Bob and Leslie Anderson, from this location. All bookkeeping, property management, maintenance are part of her duties and are done on site.

The second floor of Unit A has an internal staircase from the office area accessing the enclosed 2<sup>nd</sup> floor studio living space. The studio includes a bed, kitchenette, washer/dryer and a bathroom. This area is where Amy lives. There is a smoke detector on both the inside and outside of the bedroom door that are connected and meet fire codes.

#### Unit E

Verifying Existing Residential Unit Located on 2<sup>nd</sup> floor living: 570 sq ft

Unit E was built as the on site Manager's Unit and has an existing conditional use permit. Egress is onto the deck or onto the roof of Unit A. It has smoke detectors that meet the fire codes. It is currently occupied by Tenants.

# **Unit F**

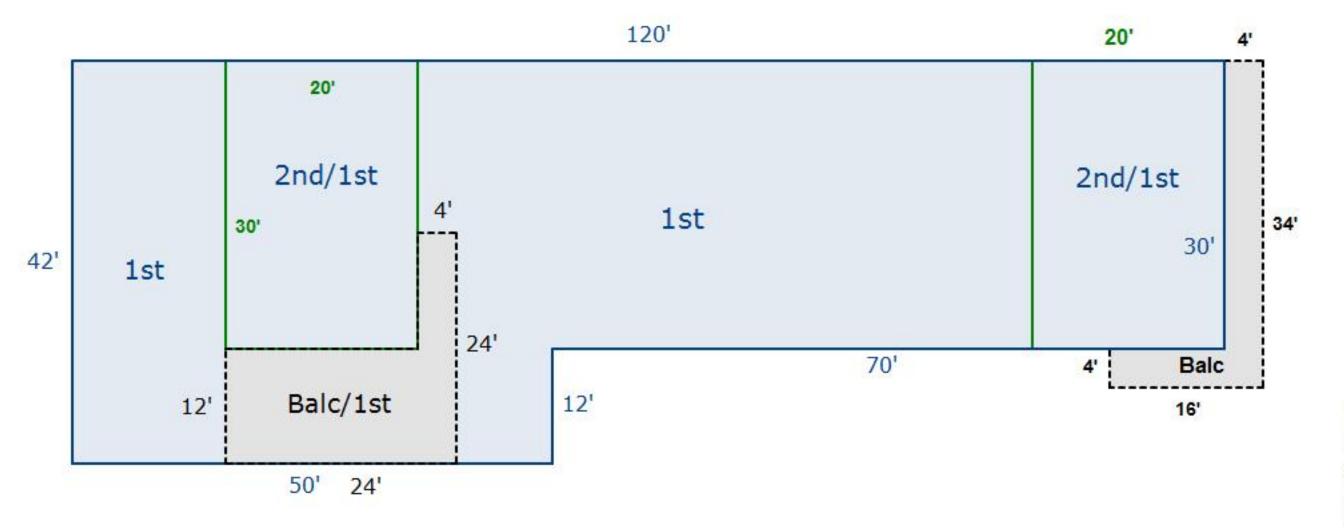
Residential Located on 2<sup>nd</sup> floor living: 566 sq ft

Unit F was built as part of the original building. It an open studio floor plan with a sperate bathroom and closet. It has smoke detectors that meet the fire codes. Egress is onto a deck or onto the roof of Benchmark. It is currently occupied by Tenants.

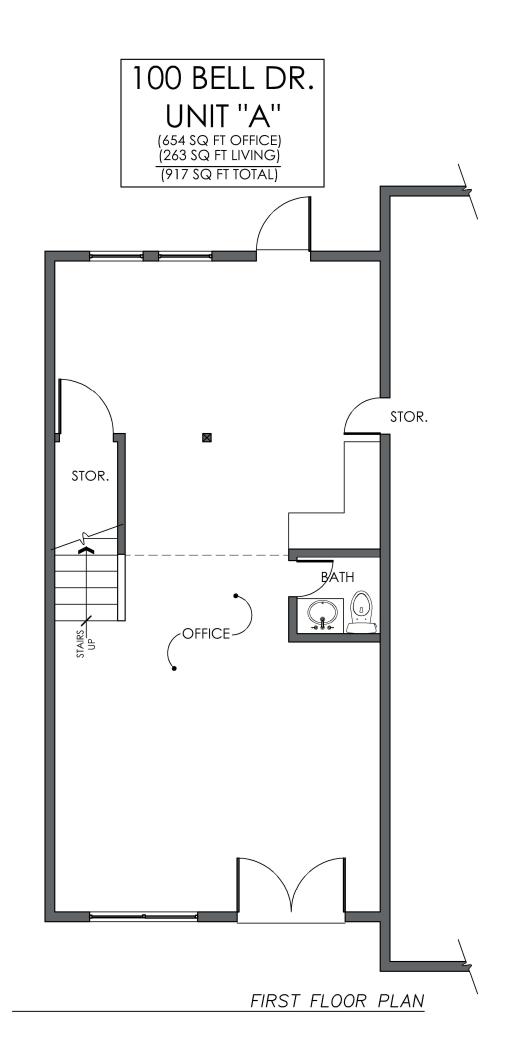
C. Floorplan and property information from the Blaine County Assessor

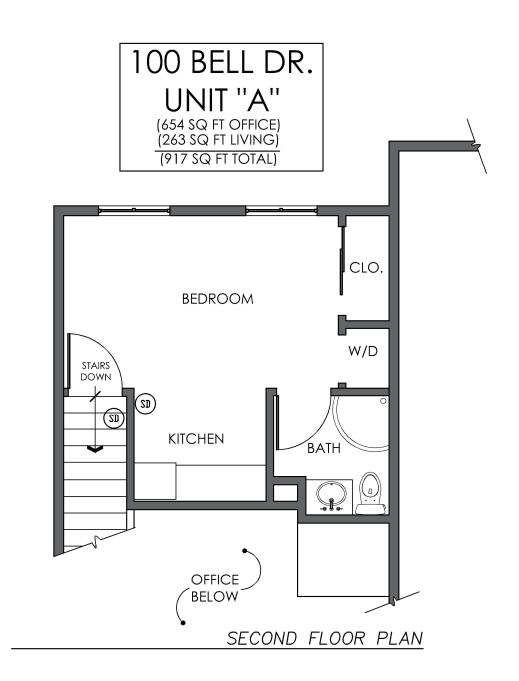
# Assessor's Information for Parcel Number:RPK04750000020

Parcel Number	RPK04750000020
Owner	LOOMIS INC
Address	100 BELL DR
Legal Description	INDUSTRIAL PARK SUB LOT 2 14,450SF
Mailing Address	BOX 852 KETCHUM ID 83340-0000
Acres	0.332
Land Value	\$535,500
Farm Value	\$0
Commercial Value	\$194,104
Residential Value	\$0
Manufactured Value	\$0
Personal Property Value	\$0
Market Value	\$729,604
Home Owner Exemption	\$0
Taxable Value (2019)	\$729,604
Sketch	View Sketch

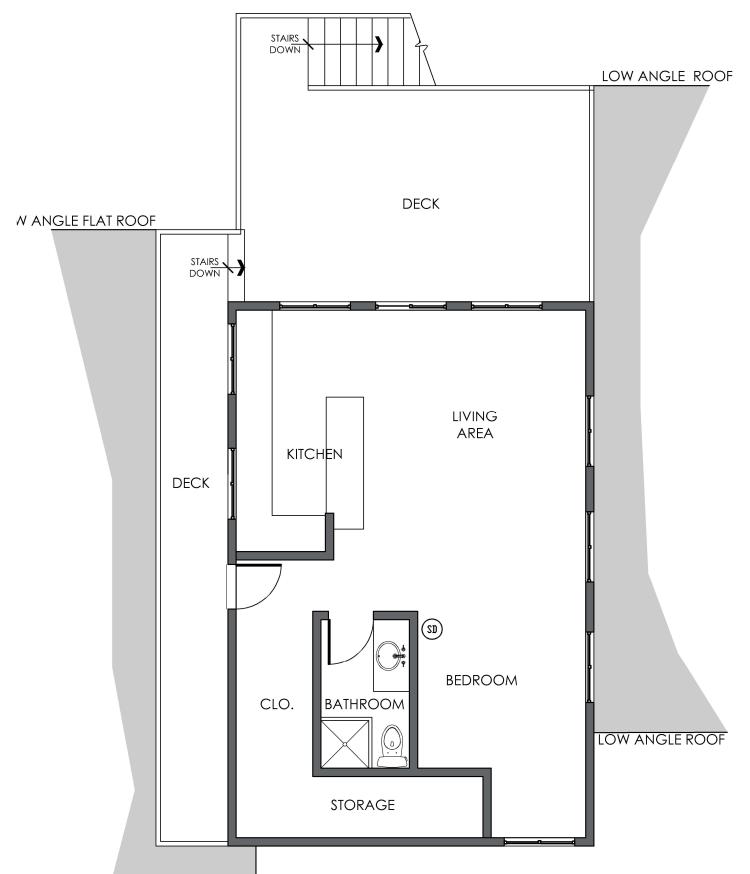


# D. As-built floorplans

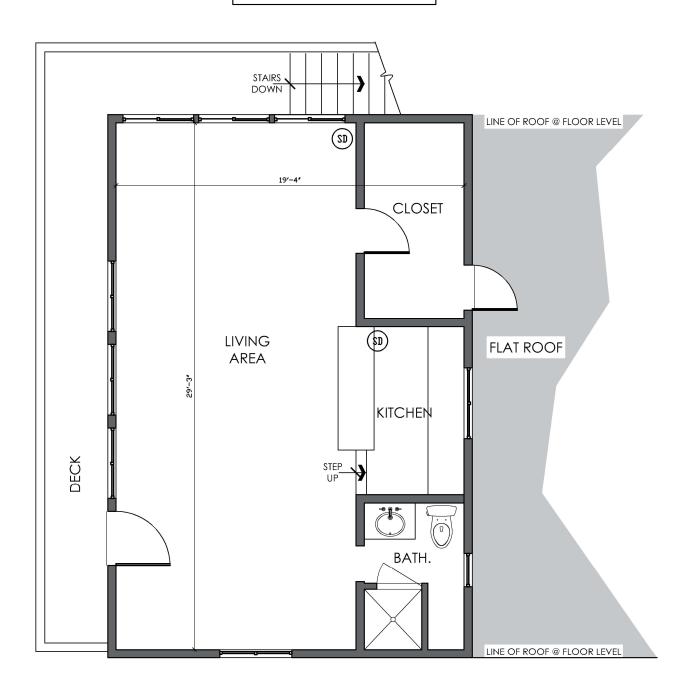








# 100 BELL DR. UNIT "F" (566 SQ FT)



E. Exterior lighting fixture photos

# 100 Bell Dr. Existing Lighting



WALL SCONCE



WALL SCONCE

F. Draft Findings of Fact, Conclusions of Law, and Decision



IN RE:	)	
	)	
100 Bell Drive Residential Use	)	KETCHUM PLANNING AND ZONING COMMISSION
Conditional Use Permit	)	FINDINGS OF FACT, CONCLUSIONS OF LAW, AND
Date: February 10, 2020	)	DECISION
	)	
File Number: P20-011	)	

**PROJECT:** 100 Bell Drive Residential Use Conditional Use Permit

FILE NUMBER: P20-011

OWNER: Loomis Inc.

**APPLICANT:** Loomis Inc. / Amy Anderson

**REPRSENTATIVE:** Amy Anderson

**REQUEST:** Conditional Use Permit (CUP) for a work/live unit and one (1) residential apartment

**LOCATION:** 100 Bell Drive (Lot 2, Industrial Park Subdivision)

**ZONING:** Light Industrial District No. 2 (LI-2)

**OVERLAY:** LI-48' Height

**NOTICE:** Notice was published in the Idaho Mountain Express on January 22, 2020, was mailed

to property owners within 300' on January 22, 2020, and was posted on site on

January 31, 2020.

ATTACHMENT: Floorplans

# **FINDINGS OF FACT**

- 1. On February 10, 2020, the Planning and Zoning Commission considered a Conditional Use Permit (CUP) application for the proposed work/live unit and residential apartment unit F. An existing residential apartment, unit E, was approved via a Conditional Use Permit in 1977.
- 2. The subject property is located in the Light Industrial District No. 2 (LI-2) zoning district.
- 3. Residential dwelling units, which include work/live units, require a Conditional Use Permit in the LI-2 zoning district.

4. The subject building is 6,840 square feet and the total residential square footage is 1,399 square feet, which equates to 20% of the building being used for residential use. Both of the apartments and the work/live unit comply with the size requirements for residential units in the LI-2 zoning district.

# **Table 1. Comprehensive Plan Analysis**

# Land Use Category: Mixed-Use Industrial

#### **PRIMARY USES**

Light manufacturing, wholesale, services, automotive, workshops, studios, research, storage, construction supply, distribution and offices make up the bulk of development within this district.

#### **SECONDARY USES**

A limited range of residential housing types, and supporting retail are provided for within this category. Uses should generate little traffic from tourists and the general public.

#### CHARACTERISTICS AND LOCATION

The Mixed-Use Industrial category is intended to provide critical lands for Ketchum's economic growth and entrepreneurial opportunity within a vibrant business district where people can work and live in the same area.

The majority of square footage in the building is used for construction/development related businesses, including the work space of the work/live unit, and these uses fit the primary purpose of the Mixed-Use Industrial land use. The two apartments are integrated into the building and fit the secondary purpose of the Mixed-Use Industrial land use.

# Policy E-2(e) Live-Work Opportunities and Home Businesses

Support small home-based businesses that allow people to live and work from their residences and evaluate existing home-occupation, live/work, and related land use standards.

One of the two dwelling units proposed with this permit is a work/live unit.

# Policy H-1.4 Integrated Housing in Business and Mixed-Use Areas

Housing should be integrated into the downtown core and light industrial areas, and close to the ski bases, The resulting mix of land use will help promote a greater diversity of housing opportunities as well as social interactions.

The proposal integrates housing into the light industrial area in a mixed-use building.

# **Table 2: City Department Comments**

City Department Comments			
Compliant			
Yes	Yes No N/A City Standards and City Department Comments		City Standards and City Department Comments
$\boxtimes$			Fire: No outstanding issues identified.
		City Engineer and Streets Department:  N/A. This is an existing building that is not being substantially improved.	
		$\boxtimes$	Utilities:  N/A. This is an existing building that is not being substantially improved. N/A.
			Building: No outstanding issues identified.
$\boxtimes$			Planning and Zoning: Comments are denoted throughout the Staff Report.

**Table 3: Standards for Residential, Light Industrial Districts** 

				TANDARDS: 17.124.090 – RESIDENTIAL, LIGHT INDUSTRIAL DISTRICTS:		
	Residential units in the light industrial districts shall comply with the following minimum criteria:					
Yes	No	N/A	City Code	City Standards and Staff Comments		
$\boxtimes$			17.124.090 A (1) Staff Comments	Dwelling units shall not occupy the ground floor.  The application is for a one additional upper floor apartment and one work/live unit		
			Stujj Comments	with the has living area on the upper floor and work space located on the ground		
				floor.		
$\boxtimes$			17.124.090 A (2)	Design review under chapter 17.96 of this title shall be required whether new		
	-			building, addition to existing building or remodel of existing building.		
			Staff Comments	Design Review is not required as this application does not change the exterior of the		
				building.		
$\boxtimes$			17.124.090 A (3)	Dwelling Units: Unless otherwise specified in this section, up to fifty percent (50%)		
				of any light industrial building may be devoted to dwelling units and up to fifty		
				percent (50%) of a work/live unit's gross floor area may be devoted to the		
				residential portion of a work/live unit.		
			Staff Comments	The total residential square footage in the building (apartment approved in 1977 and		
				the work/live unit and additional apartment proposed by this application) equates to		
				20% of the building's square footage.		
				The work/live unit is 917 square feet with the 263 square feet, or 29% of the unit's		
			17 124 000 A (4)	square footage, devoted to residential use.		
$\boxtimes$			17.124.090 A (4)	Individual Units: Except as set forth in the following instances noted herein below,		
				dwelling units shall not be separated in any manner for sale as individual units and may only be leased or rented. The instances where dwelling units may be sold are		
				limited to:		
				a. City approved work/live units, as defined in chapter 17.08 of this title		
				and subsection A5 of this section;		
				b. Three-story projects in the LI-3 where not less than one-third (1/3) of		
				the total square footage of housing units includes deed restricted		
				community housing that are for sale consistent with subsection B of this		
				section;		
				c. Four-story and five-story projects in LI-2 and LI-3 where not less than		
				two-thirds (2/3) of the total square footage of housing units includes deed		
				restricted community housing units that are for sale consistent with		
				subsection A7 of this section;		
				d. Existing non-conforming single-family dwellings existing in the LI-1 prior		
				to adoption of Ketchum City Ordinance #85, as enacted on May 27, 1965;		
				e. Existing condominiums and work/live units with less than one thousand		
				(1,000) square feet of residential gross floor area that have a valid		
				residential conditional use permit prior to the adoption of this section as published.		
			Staff Comments	The building is not condominimized, the residential units are not separate units for		
			Stajj Comments	sale.		
			17.124.090 A (5)	5. Work/Live Units: In the approval of work/live units, the City shall also find that:		
$\boxtimes$				a. The work portion of the unit meets the definition of work/live unit set		
				forth in section 17.08.020 of this title, including that the project is subject		
				to Council approval of a restrictive covenant;		
				b. The work unit is:		
				(1) Suitable for on-site employees, foot traffic/customers, and		
				meets applicable Building and Fire Codes;		
				(2) Signed and posted with regular hours of operation;		
				(3) Served by the prominent means of access for the work/live		
				unit; and,		

				<ul> <li>(4) Associated with a business license for a use allowed (either conditionally or permitted) in the district.</li> <li>c. The residential portion of the living space is secondary to the primary use as a place of work. A finding that the residential space is secondary to the work space shall be based on measurable findings, including but not limited to: <ul> <li>(1) The size of the live portion of the work/live unit is both smaller than the work portion of the unit and, further, the live portion of the work/live unit does not exceed one thousand (1,000) gross square feet;</li> <li>(2) Means of access to the residential portion of the unit is not prominent and, preferably, is located to the side or rear of the property; and</li> <li>(3) Suitable residential parking that does not interfere with snow removal or the operation of proximate LI uses and, further, is in accordance with the parking and loading requirements set forth in chapter 17.125 of this title.</li> </ul> </li> </ul>
			Staff Comments	Standards 17.124.090.A.5.a and c have been met.
				Standards 17.124.090.A.5.b.1 and 3 have been met.
				Standards 17.124.090.A.5.b.2 (signing and posting of business hours) is included as a condition of approval and compliance with 17.124.090.A.5.b.4 is pending as both businesses have applied for City of Ketchum business licenses.
			17.124.090 A (6)	6. Size: Dwelling units in the Light Industrial District shall be a minimum of four hundred (400) square feet. In the LI-1 and LI-2 no individual dwelling unit shall exceed a maximum of two thousand (2,000) square feet, contain more than two (2) bedrooms, and all units shall not exceed a mean average of one thousand (1,000) square feet.
			Staff Comments	The two residential dwelling units are 570 and 566 square feet respectively. The work/live unit is 917 square feet total.
			17.124.090 A (7)	7. Fourth Or Fifth Floor: Buildings proposing a fourth or fifth floor with a qualifying ground floor consistent with section 17.12.050 of this title shall comply with the following minimum criteria:  a. If dwelling units are to be sold, a minimum of two-thirds (2/3) of the total square footage of housing units shall be for deed restricted community housing units that are for sale and the deed restricted community housing units shall be designed and administered in accordance with the Blaine-Ketchum housing authority guidelines; b. The area designated as light industrial shall be as follows:  (1) The area designated as light industrial shall be a minimum of twenty five percent (25%) of the gross floor area in four story buildings.  (2) The area designated as light industrial shall be a minimum of twenty percent (20%) of the gross floor area in five story buildings.  (3) Subject light industrial use shall not be for personal storage by dwelling occupants;  c. Up to seventy five percent (75%) of the gross square footage of any four-story building and up to eighty percent (80%) of the gross square footage of a five story building may be devoted to dwelling units; and d. Unless otherwise deemed appropriate by the Administrator, common area allocation shall be assessed at a LI to residential ratio of 1:1 for four story buildings and 2:3 for five story buildings.
$\boxtimes$			Staff Comments 17.124.090 A (8)	N/A  8. Anti-Nuisance And Notice Provisions:

			a. The applicant is aware the mixed use of the property can result in conflict, that the light industrial use may on occasion or in certain respects be incompatible with the quiet enjoyment of the dwelling units, that due to the subordinate and junior nature of the residential use to the light industrial use, the City will not condition, limit, restrict or otherwise interfere with any lawful light industrial use solely because it interferes with a residential use.  b. All persons who rent or sublet any residential living unit within the Light Industrial Zones shall provide the tenant, lessee or subtenant with written notice that such unit is located within the Light Industrial Zone and, as such, is junior and, therefore, subordinate in nature to all legal light industrial activities.  c. Each and every real estate agent, sales person and broker and each and every private party who offers for rent or shows a parcel of real property and/or structure for lease or rent within such Light Industrial Zones shall, upon first inquiry, provide the prospective lessee or tenant, prior to viewing such real property, with written notice that such real property	
			and/or structure is located within such Light Industrial Zone.  d. All brochures and other printed materials advertising rental or lease of a living unit within the Light Industrial Zones shall contain a provision designating that such unit or units are located within the Light Industrial Zone and are within a mixed use area. Lessees and tenants shall be notified that the residential uses within the Light Industrial Zone are subordinate and, therefore, junior in nature to the legal light industrial activities within the zone.	
		Staff Comments	The applicant is aware of these standards.	
		17.124.090 A (9)  Staff Comments	Compliance: Compliance with all applicable code sections, including among others, the City's parking and loading standards as set forth in chapter 17.125 of this title, except that if a parking reduction is requested through a Transportation Demand Management Plan per section 17.125.090 of this title, the reduction request shall be submitted to the Zoning Administrator and the Ketchum City Council will determine if such request shall be approved.  This standard has been met. There are +/- 30 parking spaces shared between the subject property and the adjacent property, 210 Lewis Street, that is held under the same ownership.	
		17.124.090 A (10)	10. Conditions: Conditions including, but not limited to, the following may be attached to the conditional use permit approval:  a. Access to the residential units relative to design and relationship to light industrial uses, including suitable access consistent with adopted City standards;  b. Separation of residential and light industrial parking on the site to minimize conflicts;  c. Restrictions on exterior storage of personal property of tenants;  d. Certificate of occupancy required prior to occupancy of units;  e. Ketchum Fire Department and Ketchum Building Department requirements shall be met prior to occupancy;  f. Snow removal required to ensure utility of residential spaces and non-interference with continuous LI operations;  g. Any portion or all waived fees become due and payable upon conversion of resident housing unit(s) to light industrial uses;  h. Construction techniques that aid sound proofing and limit externalities of LI noise and use impacts on residences is encouraged; i. Provision for and reasonable extension of sidewalks to assure safe pedestrian access; and/or,	

		j. Any other condition deemed to enhance the purposes under this use, or to establish or promote the criteria referenced in subsections A1 through A10 of this section.
	Staff Comments	Recommended conditions of approval are below.

**Table 4: Conditional Use Permit Requirements** 

Conditional Use Requirements								
				30 and § 67-6512 of Idaho Code				
A cor	ndition	al use p	ermit shall be gra	nted by the commission only if the applicant demonstrates the following:				
		T	1	Compliance and Analysis				
Yes								
$\boxtimes$	The characteristics of the conditional use will not be unreasonably incompatible with							
				the types of uses permitted in the applicable zoning district.				
			Staff Comments	The purpose of the LI-2 Zone is "established with the foremost purpose of providing suitable land and environs for uses that are not appropriate in other Commercial Zones due to their light industrial nature, but which provide an essential or unique service to support the local economy and permanent year-round employment base. Uses include:  1) light manufacturing; 2) wholesale trade and distribution; 3) research and development; 4) service industries; 5) limited bulk retail and; 6) offices related to building, maintenance and construction. A secondary purpose of the LI-2 is to provide multiple-family dwellings, constructed to be secondary and subordinate to the primary light industrial purpose of the LI-2. Uses in the LI-2 are intended to generate traffic primarily from the industrial trades and secondarily by other permitted uses that, due to the natures of the uses, are not reliant on pedestrian traffic or high visibility, and/or are not permitted in other zoning districts, and/or are characterized by sale, rental, or service of large, bulky equipment or materials, necessitating location of such use in a Light Industrial Zone" (KMC §17.18.150)				
				The work component of the work/live unit is comprised of two businesses that support the development/construction industry and are categorized as "office, contractor-related business". Office, contractor-related business is a permitted use in the LI-2 zoning district.				
				The combination of residential living with this permitted use, and with the proposed resident of the work/live unit being an owner/operator of the businesses, results in a use that is not unreasonably incompatible with other types of uses permitted in the zone.				
				Additionally, the apartment proposed by this application is subordinate in size to the commercial uses and its second-floor location mitigates interference with the commercial uses and further.				
$\boxtimes$			17.116.030(B)	The conditional use will not materially endanger the health, safety and welfare of the community.				
			Staff	There are no outstanding life safety code violations identified within the unit.				
			Comments	Therefore, the building is safe to occupy and will not materially endanger the health,				
				safety, and welfare of the community.				
☐ ☐ ☐ 17.116.030(C) The conditional use is such that pedestrian and vehicular traffic associate use will not be hazardous or conflict with existing and anticipated traffic neighborhood.								
			Staff	The work/live unit and additional apartment are small in scale (less than 1,000 square				
			Comments	feet of residential use) and do not generate a high volume of trips. Additionally, the				
				primary business that operates from the work/live unit, A Design, interacts with only				
				one client (or group of clients) on site at a given time. As such, hazards to pedestrian				
				and vehicular traffic will not be generated by this proposal.				

$\boxtimes$		17.116.030(D)	The conditional use will be supported by adequate public facilities or services and will not adversely affect public services to the surrounding area or conditions can be established to mitigate adverse impacts.		
		Staff	The existing building is adequately served by public facilities and services. Use of this		
		Comments	unit for the proposed live/work will not adversely affect the delivery of public services		
			to the surrounding area.		
$\times$		17.116.030(E)	The conditional use is not in conflict with the policies of the Comprehensive Plan or		
			the basic purposes of this section.		
		Staff	As described in Table 1 of this staff report and 17.116.030(A) of this table, the conditional		
		Comments	use aligns with, rather than conflicts with, the policies of the Comprehensive Plan and		
			the basic purposes of this section.		

# **CONCLUSIONS OF LAW**

- 1. The City of Ketchum is a municipal corporation organized under Article XII of the Idaho Constitution and the laws of the State of Idaho, Title 50, Idaho Code;
- 2. Under Chapter 65, Title 67 of the Idaho Code, the City has passed a land use and zoning ordinance, Title 17;
- 3. The Commission has the authority to hear the applicant's Conditional Use Permit Application pursuant Ketchum Municipal Code Title 17;
- 4. The Planning and Zoning Commission's February 10<sup>th</sup>, 2020 public hearing and consideration of the applicant's Conditional Use Permit application was properly noticed pursuant to the Local Land Use Planning Act, Idaho Code Section 67-6512;
- 5. The application meets the standards of approval under Chapter 17.116, Conditional Uses of Ketchum Zoning Code Title 17 and the 2014 Comprehensive Plan;

### **DECISION**

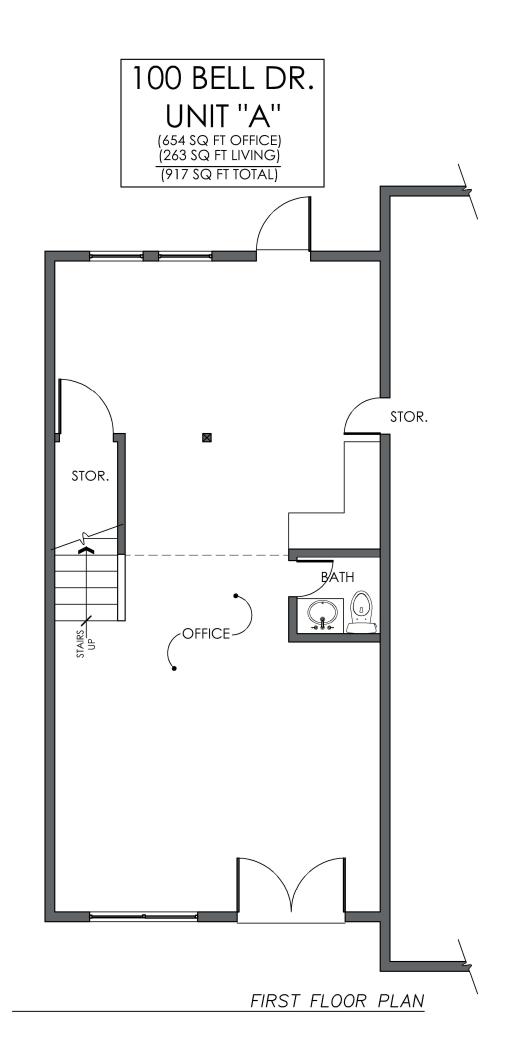
**THEREFORE**, the Ketchum Planning and Zoning Commission approves this Conditional Use Permit application allowing for a work/live unit and residential apartment unit F on this 10<sup>th</sup> day of February 2020 subject to the following conditions 1 - 11:

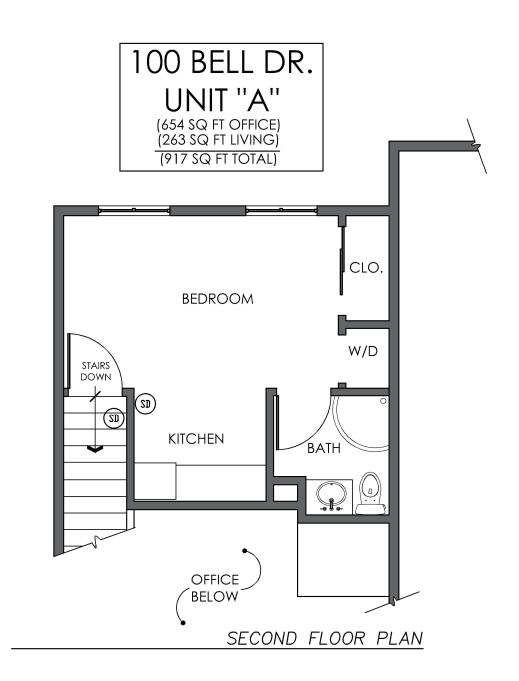
- 1. The non-compliant exterior lighting fixture indicated in Exhibit E shall be replaced with a complaint fixture by April 1, 2020 as evidenced by a site inspection conducted by staff and a memo to the application file confirming compliance.
- The Conditional Use Permit approval for the work/live unit is valid only for occupant Amy Anderson and is contingent upon A Design LLC or Loomis Inc. remaining in operation; a new Conditional Use Permit approval is required for any other work/live residential or commercial occupant. The Conditional Use Permit approval for the apartment located in Unit F runs with the land.
- 3. Hours of operation for the work/live business shall be posted and remain posted in accordance with KMC 17.124.090.A.5.b.2;
- 4. Dwelling units in the Light Industrial District shall be a minimum of four hundred (400) square feet. In the LI-1 and LI-2 no individual dwelling unit shall exceed a maximum of two thousand (2,000) square feet, contain more than two (2) bedrooms, and all units shall not exceed a mean average of one thousand (1,000) square feet.;
- **5.** No residential use shall occur on the ground level (first floor);

- 6. Because of the mixed-use nature of this space, and in order to ensure compliance with the zoning code requirements, the Fire Marshal shall conduct routine inspections of the residential units within the building concurrent with routine inspections of the commercial units;
- 7. Inspections by Planning staff to ensure compliance with the Conditional Use Permit conditions may be scheduled at the discretion of staff;
- **8.** The applicant is aware the mixed use of the property can result in conflict, that the light industrial use may on occasion or in certain respects be incompatible with the quiet enjoyment of the dwelling units, that due to the subordinate and junior nature of the residential use to the light industrial use, the city will not condition, limit, restrict or otherwise interfere with any lawful light industrial use solely because it interferes with a residential use.
- 9. All persons who rent or sublet any residential living unit within the light industrial zones shall provide the tenant, lessee or subtenant with written notice that such unit is located within the light industrial zone and, as such, is junior and, therefore, subordinate in nature to all legal light industrial activities.
- 10. Each and every real estate agent, sales person and broker and each and every private party who offers for rent or shows a parcel of real property and/or structure for lease or rent within such light industrial zones shall, upon first inquiry, provide the prospective lessee or tenant, prior to viewing such real property, with written notice that such real property and/or structure is located within such light industrial zone.
- 11. All brochures and other printed materials advertising rental or lease of a living unit within the light industrial zones shall contain a provision designating that such unit or units are located within the light industrial zone and are within a mixed-use area. Lessees and tenants shall be notified that the residential uses within the light industrial zone are subordinate and, therefore, junior in nature to the legal light industrial activities within the zone.

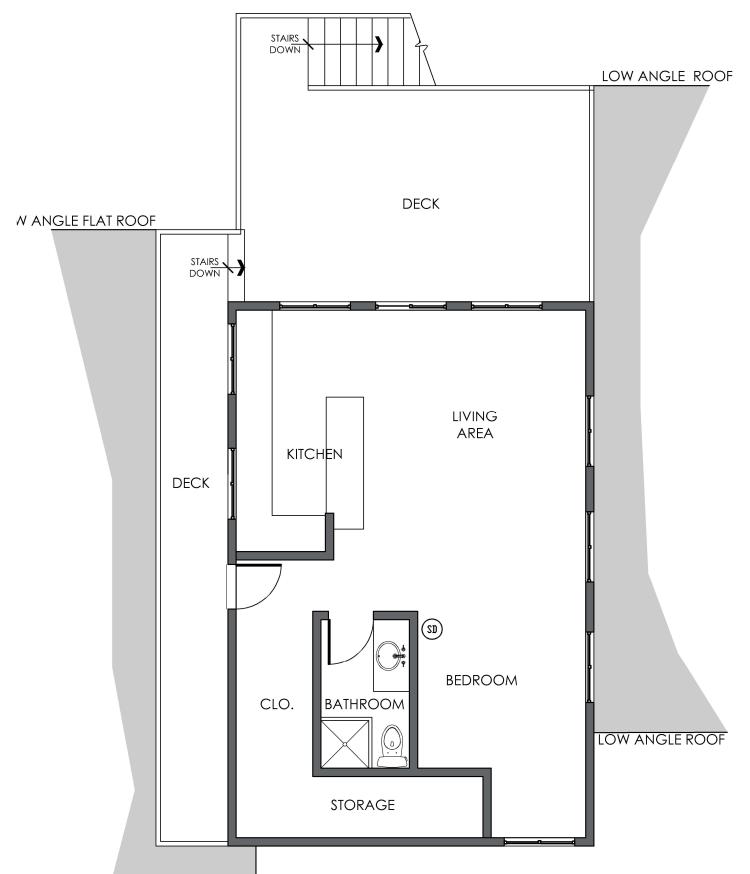
Findings of Fact adopted t	this 10 <sup>th</sup> day of	February, 2020.
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**Neil Morrow** Chair Planning and Zoning Commission









# 100 BELL DR. UNIT "F" (566 SQ FT)

