

City of Ketchum

May 9, 2022

Mayor Bradshaw and City Councilors City of Ketchum Ketchum, Idaho

Mayor Bradshaw and City Councilors:

#### Recommendation to Approve Resolution #22-020 – Adoption of the Ketchum Housing Action Plan

#### **Recommendation and Summary**

Staff recommends the Council approve Resolution #22-020 which formalizes the adoption of the Ketchum Housing Action Plan. Staff reviewed the draft document during the April 18<sup>th</sup> meeting and has recently completed public outreach efforts to incorporate prior to the final plan adoption.

#### "I move approval of Resolution #22-020 – Adoption of the Ketchum Housing Action Plan."

#### Introduction and History

In October of 2022, the city kicked off the process to create the Ketchum Housing Action Plan. Agnew::Beck Consulting was retained to assist with the creation of the plan as they have extensive similar experience in several western communities. In addition, the city retained Housing Strategist Carissa Connelly to serve as local project manager. Creation of the plan has been broken down into three phases:

- Context Setting
  - Community Survey
  - Best Practices Research
  - Needs Analysis
- Creation of the Plan
  - o Vision
  - Goals/Targets
  - Year One Actions
- Implementation
  - o Quarterly meetings with implementation partners
  - o Annual refresh of the plan and public outreach/hearing

The city created a community task force to assist in the creation of the plan. The task force has held three sessions and their feedback has been incorporated into the draft report. Staff held a series of meetings with potential implementing partners outlined in the plan to ensure alignment should the plan be approved and funded. Three phases of significant community engagement have been conducted to solicit feedback.

#### Sustainability Impact

Adequate community housing decreases the occurrence of trip generation and associated greenhouse gases.

#### **Financial Impact**

Staff has developed rough cost estimates for each intervention recommended in the plan.

|  | ESTIMATED<br>Cost Per Year | ESTIMATED # of units or people<br>served per year  |
|--|----------------------------|--|
| rental assistance  | \$500K                     | 150 households served  |
| 'Lease to Locals' program /<br>Employee housing strategy | \$1M                       | 100 units converted to long-term rentals   |
| construct new multifamily rentals                        | \$2-3M                     | <b>30 -100 new homes built</b><br>Cost dependent on public/free land, takes 2-5 years to complete    |
| pathway to ownership program                             | \$1-2M                     | 10 homes purchased   |
| multifamily preservation program                         | \$1M                       | 16-20 existing homes preserved   |
| ESTIMATED TOTAL PER YR                                   | \$5.5M-<br>7.5M            | YR1: 26-30 permanently affordable<br>100 long-term rentals<br>150 other households served/stabilized |
| Proposed LOT scenario                                    | \$2.8M                     |  |

The May 17 LOT election will determine whether a dedicated funding stream can be created to implement the plan. Short-term, the city has retained all of the one-time federal ARPA funds to help with housing initiatives. City staff is also working to make application to Blaine County for ARPA funds related to elements in the draft plan. Staff continues to work with IHFA regarding the process to make application to the newly funded state housing trust account.

Attachments:

- 1. Resolution #22-020
- 2. Red-lined version of Housing Action Plan
- 3. Final Housing Action Plan

#### CITY OF KETCHUM RESOLUTION NO. 22-020

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KETCHUM, BLAINE COUNTY, STATE OF IDAHO, MAKING CERTAIN FINDINGS; AND PROVIDING FOR THE FORMAL ADOPTION OF THE KETCHUM HOUSING ACTION PLAN; DIRECTING THE CITY CLERK TO RETAIN IN OFFICAL RECORDS OF THE CITY; AND PROVIDING AN EFFECTIVE DATE.

BE IT RESOLVED by the City Council of the City of Ketchum, Blaine County, State of Idaho:

#### Section 1. Findings

The Ketchum Comprehensive Plan identifies ten core values vital to the City's ability to achieve its vision including 1) A Strong and Diverse Economy, 2) Vibrant Downtown, and 3) A Variety of Housing Options.

The City of Ketchum (the "City") is experiencing a significant population increase and a severe shortage of housing for the local workforce at all income levels which is threatening the livelihood and straining the resources of the City, its citizens, and its businesses.

The City's average annual population growth rate is approximately 1%, however, the population of the City increased 25% from 2019 to 2020. The City lost 475 long-term rental and ownership housing units from 2000 to 2019.

The City Council finds that the Housing Action Plan (HAP) is informed by data and community input to address the housing crisis. The HAP outlines overarching goals and strategies, 10-year performance metrics, and 1-year actions that the City Council supports. The Plan will be in effect for a period of one year; the Plan will be updated annually; and approval of the Plan by the City directs the City's housing work, partnerships, and housing spending.

#### Section 2. Authorizing the Mayor and Counsel for the City of Ketchum

The Mayor is hereby authorized to sign Resolution #22-020, which formally adopts the Ketchum Housing Action Plan.

#### Section 3. Directing the City Clerk

The City Clerk is hereby directed to file this Resolution forthwith in the official records of the City.

#### Section 4. Effective Date

This resolution shall be in full force and effect upon its passage.

PASSED AND ADOPTED by the Council of the City of Ketchum this \_\_\_\_ day of May , 2022.

ATTEST

Neil Bradshaw, Mayor City of Ketchum

Tara Fenwick, City Clerk



## **KETCHUM HOUSING MATTERS REDLINED** HOUSING ACTION PLAN

for Council review



May 6, 2022



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## **APPROVAL AND ADOPTION**

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## ACKNOWLEDGMENTS

#### **Mayor and Council**

- Amanda Breen, Councilor
- Courtney Hamilton, Councilor
- Jim Slanetz, Councilor
- Michael David, Council President
- Neil Bradshaw, Mayor

#### **Task Force Members**

- Brooke McKenna/Naomi Spence, The Hunger Coalition
- Courtney Hamilton, Ketchum City Council
- Dan Turner, Blaine County School District
- Dave Wilson, Wilson Construction
- Erin Pfaeffle, St. Luke's Health System
- Gretchen Gorham, Johnny G's Subshack
- Harry Griffith, Sun Valley Economic Development
- Herbert Romero, Community Organizer
- Lynne Barker, Blaine County, Sustainability Manager
- Mary Fauth, Blaine County Charitable Foundation
- Matt Gorby, The Casino Bartender/Local Employee
- Mike Schlatter, Wood River YMCA
- Perry Boyle, Affordable Housing Coalition of Ketchum
- Bob Crosby, Sun Valley Board of Realtors
- Sally Gillespie, Spur Community Foundation
- Sarah Michael, Blaine County Housing Authority
- Scott Boettger, Wood River Land Trust
- Susan Scovell, Ketchum Urban Renewal Agency
- Tim Carter, Idaho Mountain Builders/Ketchum Planning & Zoning Commission

#### Ketchum City Staff

- Aly Swindley, Administrative Assistant
- Carissa Connelly, contracted Ketchum Housing Strategist
- Jade Riley, City Administrator
- Lisa Enourato, Public Affairs & Administrative Services Manager
- Morgan Landers, Senior Planner
- Suzanne Frick, Planning and Building, KURA Director

#### **Other Contributing Partners**

- Alyson Witmer, The Pioneer Saloon
- Anonymous, Community homeowner
- Ben Pettit, Sun Valley Community School
- Bob Crosby, Sun Valley Board of Realtors
- Brittany Shipley, NAMI Wood River Valley
- Brooke Pace McKenna, The Hunger Coalition
- Chip Atkinson, Atkinsons' Market
- Charles Friedman, Ketchum Community
   Development Corporation
- Courtney Hamilton, Council Member
- Dave Hausman, Lefty's Bar and Grille
- Dave Hutchinson, VP Companies
- Erin Pfaeffle, St. Luke's Wood River Medical Center
- Harry Griffith, Sun Valley Economic Development
- Jacob Frehling, Maude's Coffee and Clothes
- Jeff Bay, Tamarack Lodge/Hotel Ketchum
- Jen Smith, Community homeowner
- Jenny Emery-Davidson, The Community Library
- Krzysztof Gilarowski, Community member
- Mark Nieves, Independent Goods
- Michael David, Council Member
- Michelle Griffith, ARCH Community Housing Trust
- Nancie Tatum, Community member
- Nathan Harvill, Blaine County Housing Authority
- Olin Glenne, Sturtevants
- Paul Conrad, Conrad Brothers
- Reid Sanborn, Engel & Völkers
- Sally Gillespie, Spur Community Foundation
- Scott Fortner, Visit Sun Valley
- Steve Shafran, Spur Community Foundation
- Susan Scovell, Ketchum Urban Renewal Agency
- Tim Silva, Sun Valley Company
- Tim Wolff, Spur Community Foundation
- Tish Short, Hemingway Elementary School

#### **Identified Implementation Partners**

- ARCH Community Housing Trust
- Blaine County
- Blaine County Housing Authority
- Goldwhip Girls
- Idaho Housing Finance Association
- Interagency Council
- Ketchum Community Development Corporation
- Ketchum Urban Renewal Agency
- Landing Locals
- Spur Community Foundation
- St. Luke's Wood River Medical Center
- Sun Valley Economic Development
- The Hunger Coalition
- Wood River Charitable Fund
- Wood River Community Housing Trust
- Wood River Community YMCA

#### **Additional Support**

Translation services and outreach to local Latino communities provided by Herbert Romero, April Pena and Luiza Roncatto, Alboum Translation Services.

Special thanks to communities throughout the West who contributed their experiences, insight and practices to this process. In particular:

- Aspen/Pitkin County, CO
- Eagle County, CO
- Park City, UT
- Summit County, CO
- Truckee, CA
- Yampa Valley/Steamboat Springs, CO

Photos in this document provided by various partners including:

- Sun Valley Company
- Travis Amick
- Syringa Mountain School
- Hotel Ketchum
- City of Ketchum
- Agnew::Beck Consulting
- Sun Valley Photo

#### Supporting Contractors:

- Agnew::Beck
- Elkartu

The thousands of community members who participated in this process through the regional survey, open houses, participation at public meetings and by sharing your thoughts, comments and stories. —Thank you

## **COMMON TERMS**

## Affordable housing

**By household:** Housing is considered affordable to a household if they are paying 30% or less of their income on housing costs (either rent or mortgage).

**By housing unit:** Any housing unit that has a rent or mortgage that is below market-rate. Often the property will include a government subsidy, either for the capital costs or to assist with the rent. Some affordable housing is naturally occurring.

#### **Examples:**

- Northwood Place was developed with tax credits, a public-private partnership that ensures rents low enough to be affordable to low-income households.
- Naturally occurring affordable housing is unsubsidized housing that remains affordable regardless of market rent.

## Community housing (deed-restricted housing)

Dwelling units, for sale or rent, restricted typically via deed restriction by size and type for individuals meeting asset, income and minimum occupancy guidelines approved by the governing housing authority and the City of Ketchum. Residential housing that is restricted to being a rental or a for-sale unit to eligible households, based on applicable income and residency requirements.

## Seasonal/vacant/short-term housing

- Seasonal: These units are intended by the owner to be occupied during only certain seasons of the year. They are not anyone's usual residence.
- Vacant: A housing unit is vacant if no one is living in it at the time of enumeration unless its occupants are only temporarily absent. Units temporarily occupied at the time of enumeration entirely by people who have a usual residence elsewhere are also classified as vacant.
- Short-term: Any individually or collectively owned single-family house or dwelling unit or any unit or group of units in a condominium, cooperative or timeshare, or resident-occupied residential home that is offered for a fee and for thirty (30) days or less.

## Seasonal Worker

A seasonal employee is an employee who is hired into a position for which the customary annual employment is six months or less. The reference to the term "customary" means the seasonal employees normally work around the same time each calendar year, such as during summer months or the holiday season.

## Year-round resident

Those persons who are legally domiciled in Blaine County and who, in addition, physically reside in their fixed and permanent homes in Blaine County continuously.

## **COMMON TERMS** continued

### Workforce

All adults in the household must meet one of the following criteria:

- An employee of a local business in Blaine County, Idaho (at least 1,000 hours per year or an average of 20 hours per week) during their occupancy
- Pursuing work in Blaine County by:
  - applying for work with local businesses for up to four months
  - have a job offer from a local business
  - preparing for work by participating in job training, educational programs, or programs that assist people to obtain employment and become economically self-sufficient
- Meet one of the following exemptions:
  - retired person who, immediately preceding retirement, was a full-time employee of an entity located within Blaine County for at least five continuous years and continued living as a full-time resident within Blaine County following their retirement
  - person unable to work or who does not have a work history due to qualifying for disability as defined by the Americans with Disabilities Act (ADA)
  - full-time, informal caregiver if either caregiver or care-recipient lived in Blaine County for at least the five previous continuous years
  - be a working spouse or partner of a person qualified under the first two sections of this definition

### Unhoused

I.e. not housed, not having an address or residence. Examples:

- Persons who live in their cars or campers
- Persons who live on others' couches



## HOUSING CONTEXT: OUR STARTING POINT FOR HOUSING ACTION

#### **OVERVIEW**

In 2021-2022 the City of Ketchum conducted a housing needs assessment and extensive community outreach to understand the current unmet housing demand as well as projected need in ten years. Housing needs were defined not only by those without housing, but by those in crowded conditions or overpaying for housing. "The Community Need" section of this document is a summary of the key highlights from the 2021/2022 Findings Summary (see Attachment 2 for the full Findings Summary). The housing needs data served as the foundation for building the Housing Action Plan.

Three top line trends from the assessment guided Ketchum's Housing Action Plan:

- 1. There is a massive shortage of affordable homes in Ketchum.
- 2. Ketchum is losing its workforce and some year-round residents because most local people cannot afford to live here in Ketchum.
- 3. Our community agrees that there is a housing crisis and wants action.

Building from this foundation, the City of Ketchum engaged in extensive community outreach and research to develop a coordinated, effective approach. The "Our Approach" section is the bridge between the problem we face today and the solutions we will implement moving forward.

#### There are six basic tenets of our approach:

- 1. Housing solutions must be cross-sectional and layered to have real impact.
- 2. Coordination around a shared vision is imperative.
- 3. Ketchum's housing solutions should encourage and be consistent with regional collaboration efforts while also being specific and actionable for Ketchum.
- 4. A healthy, vibrant community relies on local housing for a range of income levels.
- 5. Communication, collaboration and accountability build trust and a more activated, informed, and supportive community.
- 6. Working to create effective housing solutions is a continual, iterative process.

### THE COMMUNITY NEED

#### 1. There is a massive shortage of affordable homes in Ketchum.

The housing needs assessment estimated that the City of Ketchum needs between 660-980 preserved, converted, or new homes in the next 10 years to meet demand (4,700 to 6,400 for Blaine County, including Ketchum). This projection emphasizes why county-wide collaboration and housing efforts are critical to addressing the housing crisis. Demand is primarily current households who are paying unaffordable proportions of their income on housing (i.e. cost burdened), are unhoused, or are in overcrowded homes. The second factor is potential historic and high population growth scenarios. The breakout of how demand wasdetermined is described in the table below.

Need could be met through any combination of <u>preserved</u> housing, <u>converting</u> existing homes into long-term rentals, and <u>new</u> construction.

## Preserve, convert, or build about 660 to 982 homes in the next 10 years.

Does not include the 335 "lost" renter households from 2010 to 2019.

## CITY OF KETCHUM PROJECTED 10-YEAR

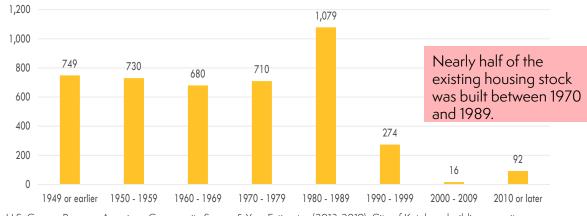
|  | Historic Growth<br>(1% annually) | <b>High Growth</b><br>(3% annually) |
|--|----------------------------------|-------------------------------------|
| New Households   | +224                             | +546                                |
| Current Households at<br>risk of displacement or<br>unhoused | 436                              | 436                                 |
|  | 660 total                        | 982 total                           |
| ESTIMATED DEMAND   | 66 annually                      | 98 annually                         |

We believe this estimate to be conservative - it does not include the 335 lost renter households from 2010 to 2019.

One trend that greatly contributes to lack of affordability is that residential development in Ketchum and throughout Blaine County has slowed since the 1980's. This means that with the pandemic historic population growth boom and an increase in the seasonal/vacant/short-term rental use of existing housing stock, supply of homes affordable for owner- and renter-occupancy decreased.

#### Residential development has slowed.





Source: U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019); City of Ketchum building permits

## 2. Ketchum is losing its workforce and year-round residents because most local people cannot afford to live here in Ketchum.

# Low- and middle-income renters have the greatest unmet housing needs.

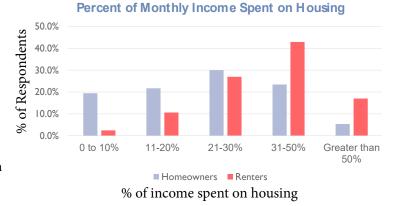
Ketchum's workforce primarily consists of low- and middle-income households (under \$45,355 per year or \$23 per hour) that our local economy depends on.<sup>1</sup> Sixty percent of local renters live in unaffordable housing, meaning they pay more than 30% of their gross/pre-tax income on housing costs.<sup>2</sup> Compounding the problem, Ketchum lost 335 long-term rentals between 2010 and 2019.<sup>3</sup> This is without accounting for pandemic acceleration when Ketchum's population grew by 25% compared to historical 1% annual growth.<sup>4</sup> Lowincome renters are the most impacted by the high cost of housing. Many lowincome households and individuals are one emergency away from experiencing homelessness. A survey of over 1,100 participants who live or work in Blaine County found that 1% of our population is already experiencing homelessness.5

## Only upper-income households can really afford the 'market.'

Given current, high housing for-sale and rental prices in Ketchum, marketrate housing is only affordable to upper-income households. Median (market) Ketchum rent is only affordable to households earning more than \$107,000 annually (\$100,000 for the County). <sup>6</sup>

#### Housing is not affordable

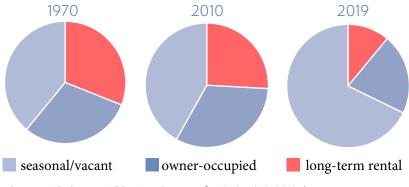
Renters report being cost burdened at significantly higher rates than homeowners (60% v. 29%).



Source: Ketchum Matters Community Housing Survey, Nov. 15, 2021-Jan. 3, 2022

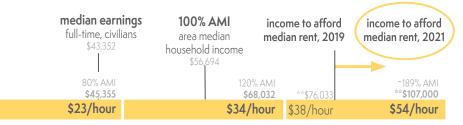
#### Long-term rentals have decreased.

- Long-term rentals decreased from 31% in 1970 to 10% in 2019.
- About 335 long-term rental units were "lost" in Ketchum since 2010. Most were likely converted to seasonal or short-term use.



Source: U.S. Census: ACS 5-Year Estimates for 1970, 2010, 2019 data

#### Income needed to afford rent is increasing.



<sup>1</sup> U.S. Census Bureau, ACS 5-year, 2019 for Blaine County. Industry by median earnings in the past 12 months for full-time, year-round civilian employed population.

- 2 Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022
- U.S. Census: ACS 5-Year Estimates for 2010 and 2019 data
   U.S. Census Bureau: American Community Survey 5-Year Estim
  - U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019); Decennial Census Redistricting Data (2020)
- 5 Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022
- Blaine County Housing Authority, fiscal year 2019 and 2021. Based on Idaho Mountain Express advertisements.

#### 3. Our community agrees that there is a housing crisis and wants action.

Community members consistently agreed that there are existential, economic, and social impacts of the housing crisis, and emphasized the need for action. <del>Consistent themes throughout</del> interviews, surveys, and open houses are the breadth of housing crisis impacts Valleywide. Below are key themes of what we heard.

*The community's identity:* Sentiment from a variety of interviewees is the sense that Ketchum is losing its identity as the housing market becomes challenging and people move away. Many respondents felt that the pursuit of accessible community housing represents more than a roof over community members' heads – it's a quest to maintain the "soul" of the community.<sup>1</sup>

Access to a stable workforce - which is damaging business vitality: Business viability and

"The community is at a tipping point of being something vastly different than it used to be because people are no longer able to live and work here. It's affecting the essence of our mountain town culture and what many value in our community." – Scott Fortner, Visit Sun Valley

"The cost of housing assistance is dramatically less than having to close because you can't find staff, or having to hire and train new staff. Creating an environment that allows people to live and work here needs to include a private business partnership as well." - Local non-profit manager

"We have had to cut hours/ reduce days or completely close....The employees that we do have are exhausted." – Local Business Owner

"This is what we are hearing from our clients: Fear of the unknown, stress of abandoning other people who they might be leaving behind if they move and confusion about what the relocation may look like. It's really hard for them to navigate the system as well." – Brittany Shipley of NAMI Wood River Valley access to a stable workforce was a common idea shared when interviewees were asked to identify a "key indicator" for the housing environment.<sup>2</sup>

## The social, financial, and emotional stability of displaced households and those at risk of displacement: Housing

instability is creating financial, social, and emotional challenges for residents across the valley.<sup>3</sup> Displacement and housing instability have mental and physical health impacts. In adults it increases the likelihood of depression and suicide and has physical impacts.<sup>4</sup> In children, it disrupts development and immune system responses and increases likelihood of hospitalization.<sup>5</sup>

Especially for those in crisis, stress from housing instability can make it more challenging to navigate nonprofit and social service networks. Respondents indicated that they, or their clients, were often shuffled from one agency to the next in an attempt to access resources. Often these clients would complete a process only to find out that they did not meet the eligibility criteria, which may even specifically screen out some of the

<sup>1</sup> Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022

<sup>2</sup> Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022

<sup>3</sup> Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022

<sup>4</sup> Serby, Michael, David Brody, Shetal Amin, and Philip Yanowitch. 2006. "Eviction as a Risk Factor for Suicide." Psychiatric Services 57 ð2Þ: 273–74. Megan Sandel, Richard Sheward, Stephanie Ettinger de Cuba, Sharon M. Coleman, Deborah A. Frank, Mariana Chilton, Maureen Black, Timothy Heeren, Justin Pasquariello, Patrick Casey, Eduardo Ochoa, Diana Cutts; Unstable Housing and Caregiver and Child Health in Renter Families. Pediatrics February 2018; 141 (2): e20172199. 10.1542/peds.2017-2199 5 Ibid

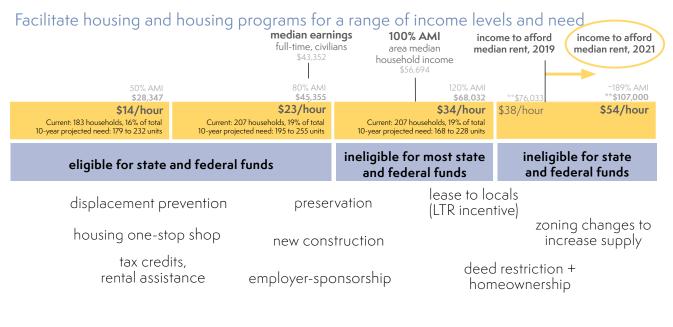
### **OUR APPROACH**

The City of Ketchum developed the Housing Action Plan (HAP) is informed by relevant housing needs data, community input and guidance from a Task Force comprised of a cross-section of community members. The HAP is also built on the understanding that no single organization or jurisdiction can solve the housing challenge and The Action Plan is also built on the belief that solving community housing issues requires a multifaceted approach. No single solution offers the silver bullet to solve all the housing issues and there is simply no way to build, re-zone or buy our way out of the problem. Foundational to the HAP is the tenet that through innovation, coordination and tenacity, we can together, strengthen our community by securing homes for our families and workforce.

The main tenets of Ketchum's approach to housing action are outlined below.

1. Housing is influenced by many economic, population, social, land use and other factors; so housing solutions must be cross-sectional and layered to have real impact.

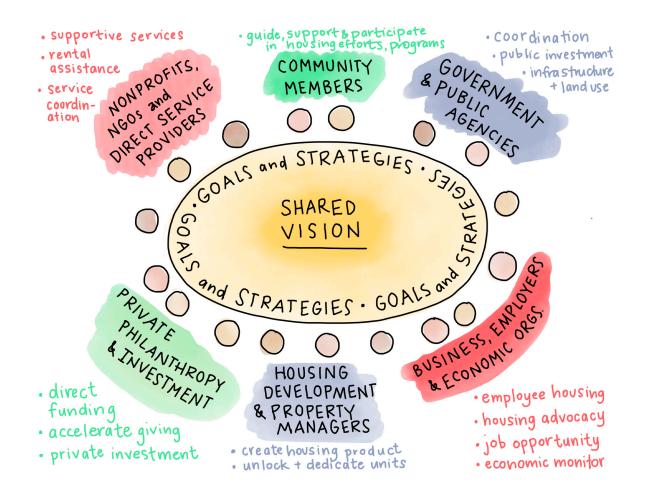
Working on one thing at a time is not as effective as combining and overlapping strategies and actions. Likewise, working within a "housing silo" is not as impactful as bringing an array of both traditional and non-traditional partners to the table and inviting more people and organizations to work together and contribute to housing solutions. Most importantly, there are many different types of people within our community who are seeking different types of housing at different price points – no single program, policy or project can match up with all types of housing demand desired in our community.





#### KETCHUM'S HOUSING APPROACH

**2. Coordination around a shared vision is imperative.** One-off projects, one-time funding or short-term programs can help address a critical need or test an innovation. For achieving both short-and long-term impacts, community members and organizations must overcome "housing noise" and agree to focus in and work together. There should also be mechanisms such as dedicated, reoccurring funding that will enable a sustained commitment to implementing the vision.



**3. Think regionally – act locally.** People and jobs and housing move and interact fluidly throughout a region and therefore, housing issues are best addressed and housing solutions are best implemented within that in a regional context. Similarly, since our housing crisis does not exist in isolation, neither do it's solutions to the crisis; housing action in Ketchum relies on many partners to succeed and housing dynamics in Ketchum affects many other areas of the Valley. As such, the City of Ketchum works with a range of implementation partners to execute the Housing Action Plan from service providers to developers and from local governments and employers to philanthropic organizations, many of whom are working across Blaine County and beyond. *Ketchum's housing solutions should encourage and be consistent with regional collaboration efforts while also being specific and actionable for Ketchum.* We believe Ketchum's housing actions can have positive, regional impacts while also directly serving people living and working in Ketchum.

4. A healthy, vibrant community relies on local housing for a range of income levels. In a resort community like Ketchum, it is very challenging for the market to naturally supply housing for a wide range of incomes. This is due to supply-demand influences such as seasonal resident and visitor demand, extremely highincome residents and or other factors like an abundance of public lands and protected areas that limit the amount of accessible, developable land. Communities must take a hands-on approach to influencing, incentivizing and investing to create a housing market that serves and sustains a year-round, local community.

#### WE NEED HOUSING AT EVERY INCOME LEVEL





5. Communication, collaboration and accountability build trust and a more activated, informed, and supportive community. The City of Ketchum, as the driver of this Housing

Action Plan, acknowledges the importance of truly partnering with community members to engage, learn and act together. A framework for ongoing community engagement and partner collaboration is a central piece of this plan and at the heart of our ability to succeed. In addition, agreement on – and use of – common data that is updated regularly clarifies communication. Most of all, we must remember that this effort is about people and community, and creating opportunities for both to thrive. At the core of all the system, policy, engagement and project work outlined here is the motivation to support our livelihoods, our community amenities and services, and the connectedness of our community by supporting the people who are essential to it.

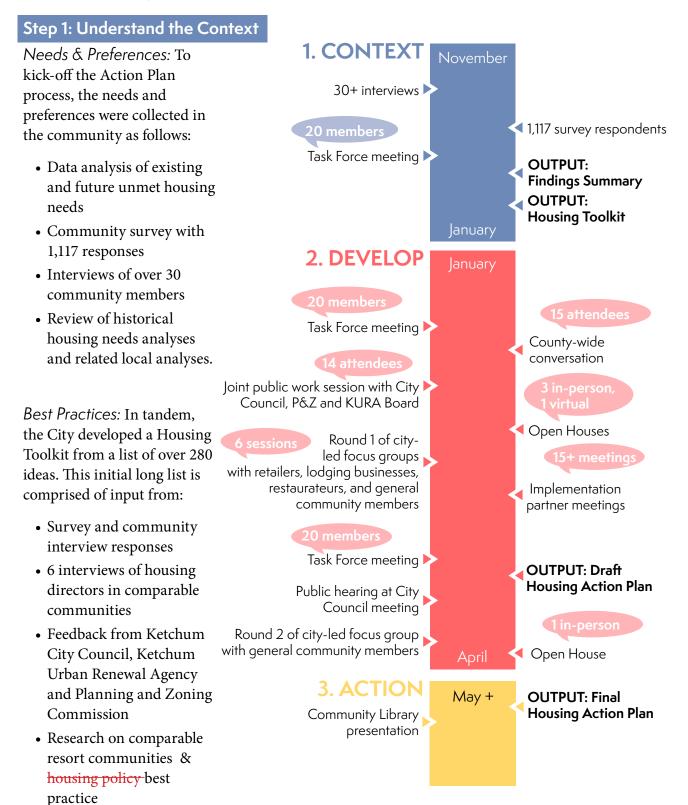
#### 6. Working to create effective housing solutions is a continual, iterative process.

The cycle of learning, planning, acting, evaluating, re-calibrating and continuing the work never ends, nor should it. The Ketchum Housing Action Plan sets up a vision, an intention and a potential way of working together over the next decade to truly turn the curve on housing, for the betterment of our community. That said, we acknowledge and assume that – if we do our work correctly – there will and should be adjustments to this plan and changes in our priorities and collective action, over time. For this reason, our approach includes:

- Frequent checkpoints to reassess our progress and fold in new partners and new ideas.
- 10-year targets to allow us to measure our progress, and adapt our methods, as needed.
- A commitment to regularly updates to our housing needs assessment to adjust to keep on top of changing dynamics.

### **OUR PROCESS**

Beginning in the fall of 2021 and continuing into the late spring of 2022, the City of Ketchum executed an iterative process to learn, listen and create the Housing Action Plan. Once adopted, the outreach and engagement process will continue as plan progress is reported and the HAP is updated annually HAP is regularly updated.



#### Step 2: Develop the Plan

HAP development was **based on** informed by needs data, best practice research, community input and feedback from partners. The Ketchum Housing Task Force, an advisory group of 20 community members that represent diverse industries and perspectives, then reviewed the Plan. In addition, plan elements were discussed and guided by the Ketchum Urban Renewal Agency (KURA) and Ketchum Planning and Zoning Commission. Public feedback on the draft Plan included an open house, a focus group, digital feedback, and public comment.

#### Step 3: Take Action (with on-going feedback and guidance)

The culmination of the work in Steps 1 and 2 is Ketchum's Housing Action Plan, intended to be delivered to City Council on May 9, 2022 for final review and approval for adoption as the official, guiding document for housing action.



## HOW WE WILL USE THIS PLAN

## Clarification of Roles — The HAP outlines City actions and celebrates the work of partners.

The Housing Action Plan is a community plan, building from and recognizing the outstanding work already underway by various partners in Blaine County and beyond. Ketchum's intent is to bolster and contribute to regional efforts while simultaneously moving Ketchum forward. in the direction we need to go.

This plan outlines the vision, goals and actions Ketchum and many partners are is committed to in order to address our housing need. We created a framework that will serve as a guiding "north star" for the next decade to create practical, positive, lasting change in Ketchum. All actions in the Plan are ones that Ketchum is committed to initiating, participating in, or supporting, and many are ones the City can complete on its own. Additionally, the Plan includes actions that Ketchum is committed to exploring, which may then be led or carried out by other partners. Committed and potential partners are identified in the Priority Actions section within each goal area. The intent is that the plan and subsequent Work Plan serve as a tool to highlight and support partners' work, propose or clarify roles, and align opportunities for collaboration.

Ketchum staff acknowledges and hopes that Ketchum's housing actions can have positive, regional impacts and are excited by continued prospects to collaborate more closely on housing action with

#### other jurisdictions and local and regional entities.

#### The Housing Action Plan is structured for ease of use.

The HAP's goals and their supporting strategies address the identified needs informed by research on best practices and community input. During this process, approximately 280 actions were analyzed and consolidated down to those that support the five goals. From remaining actions, priority actions were identified: Priority actions have the greatest immediate impact and are currently in progress or can feasibly be initiated within one year of Housing Action Plan adoption. The medium- and long-term actions previously identified have been captured in the Housing Toolkit and will be cycled into the Housing Action Plan during annual action plan updates.

Each plan component is distinct, yet related:

- **Vision:** a concise, powerful statement about the collective state we are working to achieve and sustain over the next decade
- **Principles:** value-based statements that we intend to organize around while ensuring consistency
- Goals: the outcome or result we want to achieve in key areas
- Strategies: methods or approaches we will take to achieve the goal
- Priority Actions: measurable, specific activities designed to meet the goal

In addition to these plan elements, the City is developing an implementable Housing Action Work Plan that contains "SMART" tactics. This Work Plan will be completed after the Housing Action Plan is adopted and Year 1 priorities are confirmed. An example implementation Work Plan template is included in the Attachments section of this document.

#### **SMART(ER)** Actions

- Specific (simple, sensible, significant)
- Measurable (meaningful, motivating)
- Achievable (agreed, attainable)
- **R**elevant (reasonable, realistic and resourced, results-based)
- Time bound (time based, time limited, time/cost limited, timely, time sensitive)

Ketchum is committed to establishing a "SMARTER" Work Plan, which includes actions and tactics that will be **E**valuated and **R**eviewed.

#### Annual iteration of the Housing Action Plan ensures accountability.

Implementation of the Housing Actual Plan will require regular check-ins with City departments, City Council, implementation partners, and other jurisdictions. Progress on current and proposed priority actions will be presented bi-annually to the City Council. The Housing Action Plan will be updated annually with public feedback and Council re-approval. Quarterly coordination meetings with implementation partners are a mechanism for reporting progress, sharing learnings, and identifying tension and symbiosis between different entities. Progress will be shared with the public through a regular report/newsletter. These accountability checks and Plan reiteration allows the Plan and actions to adjust to changing or new circumstances and learnings.

Ketchum Project Management, Reporting and Accountability Structure

| Kerchulli Project Management, Keporning and Accountability Shocrore  |   |   |  |
|--|---|---|--|
| WHO  | PURPOSE   | FREQUENCY   |  |
| Ketchum Mayor and<br>Council   | <ul> <li>Review and approve updated<br/>implementation plan and provide<br/>overall strategic direction</li> <li>Review and approve housing-<br/>related spending through annual<br/>budget process</li> </ul>      | <ul> <li>Bi-annual meetings to approve<br/>updated implementation (May,<br/>Dec)</li> <li>Optional: conduct as part of Joint<br/>Work Sessions with Planning &amp;<br/>Zoning and KURA Board</li> </ul> |  |
| <b>City Departments</b><br>Planning, Administration,<br>Communications, Public<br>Works, etc.                  | • Directing and working with housing staff on specific housing actions  | <ul> <li>Weekly meetings with relevant<br/>departments</li> <li>Quarterly joint meetings with all<br/>City Administrators and Planning<br/>Directors (approx. Feb, Apr, Aug,<br/>Nov)</li> </ul>        |  |
| <b>Implementation Partners</b><br>Local nonprofits, housing<br>developers, employers, public<br>agencies, etc. | <ul> <li>Coordinate and facilitate efforts<br/>beyond the City of Ketchum</li> <li>Opportunity to review progress<br/>toward shared goals, lessons<br/>learned and education</li> <li>Project management</li> </ul> | • Meet quarterly (approx. Feb, Apr,<br>Aug, Nov)  |  |
| Community/Public   | <ul><li> Educate, inform</li><li> Receive feedback</li></ul>  | <ul> <li>Quarterly reports/newsletter<br/>(approx. Mar, May, Sep, Dec)</li> <li>Open Council meetings</li> <li>Annual public input</li> </ul>   |  |

#### Ketchum HOUSING MATTERS | DRAFT ANNUAL HOUSING ACTION PLAN



## **HOUSING ACTION PLAN**

This plan outlines the vision, goals and actions Ketchum is committed to in order to address our housing need. The framework will serve as a guiding "north star" for the next decade to create practical, positive, lasting change in Ketchum.

#### VISION

Increase access, create, and preserve homes for residents at a range of income levels and life stages to maintain a thriving local community.

### **GUIDING PRINCIPLES**

Support a collaborative, coordinated strategy to:

- Ensure every person has a safe, healthy home.
- Ensure housing is affordable to our local workforce.
- Sustain an inclusive, year-round community.

#### **10-YEAR TARGETS**

- Secure a minimum of 660 housing units in Ketchum over the next 10 years for local, workforce housing (build new, unlock existing housing, convert existing to more affordable cost, preserve existing in perpetuity).
- Ensure that at least 60% of Ketchum's housing stock is owner- or long-term renter-occupied.
- Ensure that 40% of Ketchum's workforce can live in Ketchum.
- Prevent displacement and assist 100 households annually who are cost-burdened, unstably housed or unhoused with supportive services and alternative housing options.
- Secure a minimum \$60M in direct, local investments for housing actions for Ketchum in the next 10 years, to leverage up to 5x that amount in investments (includes 20% of City funds allocated to projects outside of Ketchum).
- Allocate 20% of City housing funds for significant county-wide actions.
- Annually increase the number of named partners who have actively contributed to implementing housing solutions identified in this plan.
- Through a bi-annual survey, achieve a minimum of 51% satisfaction/public approval of housing action, coordination and results.

### FIVE GOALS TO DRIVE ACTION



#### **GOAL 1: PRODUCE + PRESERVE HOUSING**

Act to create and preserve housing affordable for our local workforce and community housing. Maintain a healthy balance of short-term / visitor lodging and resident-occupied housing.

#### **GOAL 2: UPDATE POLICY TO PROMOTE HOUSING**

Build a regulatory and policy environment that strongly encourages housing development with an emphasis on community and workforce housing and which is consistent with other community goals.

#### GOAL 3: EXPAND + IMPROVE SERVICES TO CREATE HOUSING STABILITY

Address immediate needs of unhoused and people at-risk of displacement in our community. Integrate, improve and expand supportive services, rapid rehousing and prevent future displacement throughout the region.

#### **GOAL 4: EXPAND + LEVERAGE RESOURCES**

Increase resources to support Action Plan Goals, including funding from a range of public and private sources.

#### GOAL 5: INFORM, ENGAGE + COLLABORATE

Invest in building local capacity to make informed decisions about and execute on housing action. Support regional partnerships and on-going communications to increase coordination and housing impacts.

### ANNUAL ACTION PLAN

#### **GOAL 1: PRODUCE + PRESERVE HOUSING**

Act to create and preserve housing affordable for our local workforce and community housing. Maintain a healthy balance of short-term/visitor lodging and resident-occupied housing.

#### **10-Year Performance Measures:**

Secure a minimum of 660 housing units in Ketchum over the next 10 years for local, workforce housing (build new, unlock existing housing, convert existing to more affordable cost, preserve existing in perpetuity).

#### Currently 0-**XX** annually

#### There is a massive shortage of affordable homes in Ketchum.

The housing needs assessment estimated that the City of Ketchum needs between 660-980 homes in the next 10 years to meet demand. The breakout of how demand was determined is described in the table below. It is expected that this need could be met through a combination of new construction, preserved rentals, and converting existing homes into long-term rentals.

Additionaly, for all of Blaine County, (includes Ketchum) approximately 4,700 to 6,400 new, preserved, or converted housing units will be needed over the next 10 years. This projection emphasizes why county-wide collaboration and housing efforts are critical to addressing the housing crisis.

#### CITY OF KETCHUM PROJECTED 10-YEAR HOUSING NEED

Build new, convert, or stabilize about 660 to 982 homes in the next 10 years.

Does not include the 335 "lost" renter households from 2010 to 2019.

|  | Description  |  | Historic Growth<br>(1% annually) | High Growth<br>(3% annually) |
|--|--|--|----------------------------------|------------------------------|
| New Households   | New households based on 10-year population growth scenarios.   |  | +224                             | +546                         |
| Current Households   | Households in need of stabilization or at risk of displacement:<br>• cost burdened<br>• experiencing homelessness<br>• overcrowded |  | 436                              | 436                          |
| ESTIMATED  | Could be achieved by:<br>• preserving existing housing   | Total projected units needed in next 10 years. | 660 total                        | 982 total                    |
| <b>DEMAND</b> • converting units to local-occupied<br>• new construction | Projected units needed per year over next 10 years.  | 66 annually                                    | 98 annually                      |                              |

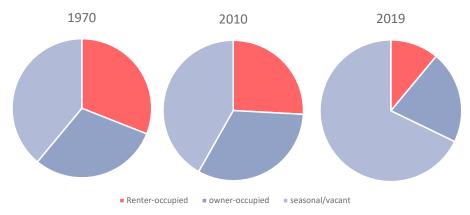
#### Ensure that at least 60% of Ketchum's housing stock is owner- or long-term renter-occupied.

#### Long-term rentals and owner-occupied homes have decreased.

Currently 30%

• The proportion of long-term renter and owner-occupied housing decreased from 70% in 1970 to 30% in 2019.

- Other resort communities' average is 62%.
- About 335 long-term rental units were "lost" in Ketchum since 2010, with a significant proportion likely converted to seasonal or short-term use.



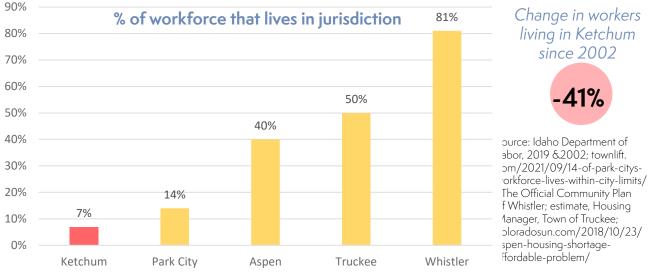
Source: U.S. Census: ACS 5-Year Estimates for 1970, 2010, 2019 data; "Regional Workforce Housing Report," Northwest Colorado Council of Governments & Colorado Association of Ski Towns, 2019.

#### Ensure that 40% of Ketchum's workforce can live in Ketchum.

#### Currently 7%

## An employment hub that houses workers is more sustainable with a healthier, more engaged and accessible workforce. Such a "lights on" community is a more lively home and destination.

Source: "Drive Till You Disqualify: Will Businesses Continue Hiring Super-Commuters?" Planetizen; "Ski Towns, Stop Catering to the Ultrarich," Outside Online; St. Luke's Wood River Valley Health Assessment; "The Death and Life of Great American Cities," Jane Jacobs



#### Strategies:

- 1 Maintain pipeline of new housing construction projects that contribute to meeting community housing targets.
- 2 Rehabilitate and preserve existing affordable housing (both naturally occurring and deed restricted).
- 3 Manage and expand inventory of deed-restricted homes (owner-occupied and rentals).
- 4 Support local employee-based housing initiatives that create long-term and seasonal housing to meet demand.

| Priority Actions that support Goal 1   |  |
|--|--|
| YEAR 1 ACTIONS   | POTENTIAL PARTNERS                         |
| 1. Continue to support Bluebird Village development.   | KCDC, KURA, City of Ketchum                |
| <ul><li>2. Develop new housing construction pipeline:</li><li>Create a 10-year pipeline.</li></ul>   | City of Ketchum, KURA, KCDC,<br>ARCH, YMCA |
| • Support development of workforce housing at KURA's 1st and Washington site.  |  |
| • Explore joint master plan housing development opportunities on city parcels near the YMCA (in keeping with the parking agreement) and city-owned Leadville parcel. |  |
| • Identify potential parcels for acquisition for housing development and identify needed infrastructure and funding to support. <i>Also supports Goal 3.</i>         |  |
| • Continue to dialogue with significant property owners.   |  |

### Community Feedback:

general support for all five publicly-owned locations (with a slight preference for the YMCA North lot)

79% support acquiring additional land for community housing development

> Ketchum Housing Matters community survey, 11/15/2021-1/3/2022

> > **1st and Washington** Ketchum Urban Renewal Agencyowned

> > **Lift Tower Lodge** Blaine County Housing Authorityowned

YMCA North lot city-owned, encumbered by parking agreement

YMCA South lot city-owned, encumbered by parking agreement

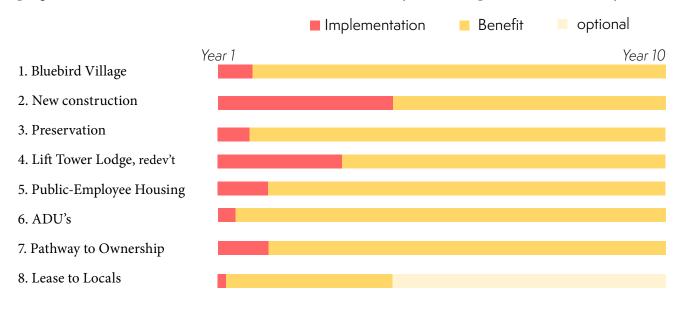
6th and Leadville city-owned



| Priority Actions that support Goal 1  |  |
|---|--|
| YEAR 1 ACTIONS  | POTENTIAL PARTNERS   |
| <ul> <li>3. Identify and prioritize sites for preservation:</li> <li>Conduct inventory of existing deed restricted, affordable and other naturally occurring (i.e., affordable, unsubsidized) affordable/workforce housing. <i>Also supports Goal 3.</i></li> </ul> | Blaine County Housing Authority<br>(BCHA), City of Ketchum, other<br>partners as identified                  |
| • Identify priority sites for preservation, such as those at-risk of sale or rent increase, and develop preservation incentives.  |  |
| 4. Preserve and improve affordable housing at Lift Tower Lodge. Also supports Goal 2  | Blaine County Housing Authority<br>(BCHA), City of Ketchum, ARCH   |
| 5. Explore conversion of Forest Service Park buildings for use as transitional or public-employee housing.  | City of Ketchum  |
| 6. Increase the number of <i>occupied</i> accessory dwelling units:<br>Develop education, incentive (such as pre-approved designs) or<br>policy improvements to encourage development and use of ADUs.  | Sun Valley Board of Realtors, Ketchum<br>Affordable Housing Coalition  |
| 7. Pathway to ownership: Identify deed restriction and down<br>payment assistance feasibility and program options. Explore deed<br>restrictions, tax abatement, cash equivalent, rehab assistance, and<br>cooperative/co-ownership opportunities.                   | ARCH, Landing Locals, BCHA   |
| 8. Incentivize long-term rentals: Implement "Lease to Locals"<br>Workforce Rental program. Analyze additional incentives such as<br>property management and bond/guarantee.   | City of Ketchum, Landing Locals,<br>Goldwhip Girls, Sun Valley Board of<br>Realtors, local property managers |

#### Implementation & Benefit Timeline

Each of Goal 1's actions have a different timeframe for implementation. Lease to Locals, for example, can be implemented quickly but the benefit lasts only as long as the lease term. Given that, this program could be dialed back once new construction is ready to be occupied, which can take years.



#### **GOAL 2: UPDATE POLICY TO PROMOTE HOUSING**

Build a regulatory and policy environment that increases housing supply with an emphasis on workforce and community housing development while remaining consistent with other community goals.

**10-Year Performance Measures:** Supports all targets.

#### Only upper-income households can really afford the 'market.'

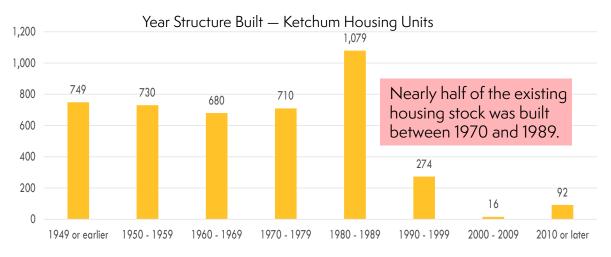
Given current, high housing for-sale and rental prices in Ketchum, market-rate housing is only affordable for upper-income households. Median (market) Ketchum rent is only affordable to households earning more than \$107,000 annually (\$100,000 for the County).<sup>1</sup>

Blaine County Housing Authority, fiscal year 2019 and 2021. Based on Idaho Mountain Express advertisements.

#### Residential development has slowed.

1

One trend that greatly contributes to lack of affordability is that residential development in Ketchum and throughout Blaine County has slowed since the 1980's. This means that with population growth and an increase in the seasonal/vacant/short-term rental use of existing housing stock, supply of homes affordable for owner- and renter-occupancy decreased.



Source: U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019), cross-referenced with City of Ketchum building permit data

#### Pandemic Acceleration

The past 2 years have seen a severe acceleration of negative trends, along with a substantial increase in year-round population (exception: short-term rentals have seen some near-term declines year over year in the past two years).



Source: U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019); Decennial Census Redistricting Data (2020)

#### Strategies:

- 1 Annually evaluate effectiveness of Ketchum's policies and processes in promoting community housing development and update, as needed.
- 2 Align City policies to support implementation of housing with other community priorities to maximize community benefit.
- 3 Identify and implement methods to effectively balance safe, attractive seasonal and shortterm housing with long-term rentals, community housing and viable, livable neighborhoods.

| Priority Actions that support Goal 2   |   |
|--|---|
| YEAR 1 ACTIONS   | IMPLEMENTER   |
| 1. Conduct an audit of existing code in relation to Action Plan goals.   | City of Ketchum   |
| <ul> <li>2. Enact interim ordinance while permanent regulations are developed to increase the production of housing:</li> <li>Minimum residential densities certain zone districts</li> <li>Limit lot consolidation to low-density zones</li> <li>No net loss of units</li> </ul>  | City of Ketchum   |
| 3. Develop code change work plan to spur increased general and community housing supply.   | City of Ketchum   |
| 4. Explore priority processing and other incentives for projects that serve the Housing Action Plan.   | City of Ketchum   |
| 5. Establish annual accountability metrics for application, permit, etc. processing related to housing development and measure progress toward housing goals.  | City of Ketchum   |
| 6. Meet regularly with other City departments and public agencies, development community and key constituencies to obtain feedback for process improvements.   | City of Ketchum   |
| 7. Propose ordinances to address income non-discrimination and tenant displacement ordinance to help identify and support tenants at risk of displacement. <i>Also supports Goal 2.</i>  | City of Ketchum   |
| 8. Clarify Fair Housing and Affirmatively Furthering Fair Housing requirements to counteract negative impacts on protected classes. Analyze additions to federal law. <i>Also supports Goal 2.</i>   | City of Ketchum   |
| 9. Identify state-level housing policy changes and work with the resort community coalition's policy advocate, including real estate transfer tax, vacant homes tax, and inclusionary zoning. Notify community of calls to action. Identify topics that necessitate a legal nexus to challenge legislation and contract for white-paper development. | City of Ketchum, resort<br>community coalition,<br>National Low Income<br>Housing Coalition |
| 10. Identify federal-level housing policy barriers, such as income limits.<br>Work with housing advocates to encourage improved housing policy.  | National Low Income<br>Housing Coalition  |
| 11. Create a separate business license to collect accurate information on short-term rentals and issue regular reports.  | City of Ketchum   |
| 12. Explore methods to verify health, <del>and</del> safety and welfare standards in short-term rentals.   | City of Ketchum   |

#### GOAL 3: EXPAND + IMPROVE SERVICES TO CREATE HOUSING STABILITY

Address immediate needs of unhoused and people at risk of displacement in our community. Integrate, improve and expand supportive services, rapid rehousing and prevent future displacement throughout the region.

#### **10-Year Performance Measures:**

Prevent displacement and assist 100 households annually who are cost-burdened, unstably housed or unhoused with supportive services and alternative housing options.

Currently about 100 people annually



#### **local residents experiencing homelessness** (unhoused)

Source: Ketchum Matters Community Housing Survey, Nov. 15, 2021-Jan. 3, 2022



Ketchum households are at risk of displacement, because they are

- cost burdened (paying more than 30% of their income on housing)
- in substandard housing
- are overcrowdedare unhoused
- Source: U.S. Census: ACS 5-Year Estimates for 2019

Many households that are costburdened or are in substandard housing are an emergency away from becoming unhoused. For example, cost burdened households are less likely to have savings so a medical emergency can mean a choice between covering that emergency and paying rent.

## Housing instability is creating financial, social, and emotional challenges for residents across the valley.

"This is what we are hearing from our clients: Fear of the unknown, stress of abandoning other people who they might be leaving behind if they move and confusion about what the relocation may look like. It's really hard for them to navigate the system as well." – Brittany Shipley of NAMI Wood River Valley Housing instability is creating financial, social, and emotional challenges for residents across the valley.<sup>1</sup> Displacement and housing instability have mental and physical health impacts. In adults it increases the likelihood of depression and suicide and has physical impacts. In children, it disrupts development and immune system responses and increases likelihood of hospitalization.<sup>2</sup>

Especially for those in crisis, stress from housing instability can make it more challenging to navigate nonprofit and social service networks. Respondents indicated that they, or their clients, were often shuffled from one agency to the next in an attempt to access resources. Often these clients would complete a process only to find out that they did not meet the eligibility criteria, which may even specifically screen out some of the most vulnerable community members.<sup>3</sup>

<sup>1</sup> Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022

<sup>2</sup> Serby, Michael, David Brody, Shetal Amin, and Philip Yanowitch. 2006. "Eviction as a Risk Factor for Suicide." Psychiatric Services 57 ð2Þ: 273–74. Megan Sandel, Richard Sheward, Stephanie Ettinger de Cuba, Sharon M. Coleman, Deborah A. Frank, Mariana Chilton, Maureen Black, Timothy Heeren, Justin Pasquariello, Patrick Casey, Eduardo Ochoa, Diana Cutts; Unstable Housing and Caregiver and Child Health in Renter Families. Pediatrics February 2018; 141 (2): e20172199. 10.1542/peds.2017-2199

<sup>3</sup> Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022

#### Strategies:

- 1 Support a community education campaign to build awareness about the range of existing and changing housing conditions and projected needs.
- 2 Accelerate coordination of services and resources among housing and human services partners with the goal of creating a more trauma-informed, person-centered approach to service delivery and housing.
- 3 Create a range of emergency and supportive housing options to meet demand.
- 4 Expand eviction prevention services. (legal services, emergency rental assistance, etc.)

| Priority Actions that support Goal 3  |   |  |
|---|---|--|
| YEAR 1 ACTIONS  | POTENTIAL PARTNERS  |  |
| <ol> <li>Provide displacement support:</li> <li>Work with partners to find housing solutions, including<br/>a planned relocation strategy for approximately 15<br/>families being displaced by redevelopment of McHanville<br/>neighborhood in Ketchum's area of impact.</li> </ol>   | Blaine County Charitable Fund,<br>Crisis Hotline Blaine County Housing<br>Authority, Blaine County, St. Luke's  |  |
| • Develop relocation and displacement policies to minimize displacement and it's affects. Also supports Goal 5.   |   |  |
| 2. Expand residential capacity of Lift Tower Lodge.   | Blaine County Housing Authority, City<br>of Ketchum, Blaine County  |  |
| 3. Define key terminology, specifically supportive services, trauma-informed, and social determinants of health.  | Blaine County Housing Authority,<br>Interagency Working Group, local<br>service providers and jurisdictions   |  |
| 4. Prioritize supportive services for coordination. Identify and seek commitment from key implementation partners.  | Blaine County Housing Authority,<br>Interagency Working Group, local<br>service providers and jurisdictions   |  |
| <ul> <li>5. Convene local housing and service provider group to explore a redesign of service delivery to be a more streamlined one-stop shop: <ul> <li>Establish a "coordinated entry" approach to supportive services and housing delivery, referrals, and follow-up. Work with service providers to update and refer people to the findhelpidaho.org.</li> <li>Understand existing service capacity and gaps, including legal services, emergency and short-term rental assistance.</li> <li>Collaborate with existing organizations for rapidly rehousing those who are, or are soon-to-be, unhoused.</li> <li>Ongoing convening and coordination of coalition of local providers.</li> </ul> </li> </ul> | Blaine County Housing Authority,<br>Interagency Working Group, local<br>service providers and jurisdictions<br>including The Hunger Coalition, BCCF,<br>The Advocates, Herbert Romero,<br>The Alliance, Men's Second Chance<br>Living, YMCA, St. Luke's Center for<br>Community Health, South Central<br>Public Health District, Jesse Tree,<br>Terry Riley, South Central Community<br>Action Partnership, Idaho Health and<br>Welfare, Legal Aid, The Salvation<br>Army, Senior Connection, local |  |
| <ul> <li>Facilitate housing-specific education of group. Assess other<br/>identified, related knowledge gaps, if any.</li> </ul>  | property managers   |  |

| Priority Actions that support Goal 3  |   |  |
|---|---|--|
| YEAR 1 ACTIONS  | POTENTIAL PARTNERS  |  |
| 6. Identify and support policy changes that increase access to housing, including eligibility requirements. Analyze compliance processes, inventory and deed restriction enforcement.   | Blaine County Housing Authority,<br>Interagency Working Group, local service<br>providers and jurisdictions |  |
| 7. Coordinate funding sources. Also supports Goal 3.  | Interagency Working Group   |  |
| <ul> <li>8. Identify and support physical housing options for unhoused and at-risk households:</li> <li>Conduct inventory of existing potential housing/sites for permanent supportive housing and/or emergency shelter/ temporary crisis housing. Assess location and specifics with service providers. <i>Also supports Goal 1.</i></li> <li>"Build or buy" strategy for dedicated supportive housing units. <i>Also supports Goal 1.</i></li> <li>Explore purchasing RV's and pre-fabricated homes for transitional purposes.</li> </ul> | City of Ketchum, Blaine County Housing<br>Authority   |  |

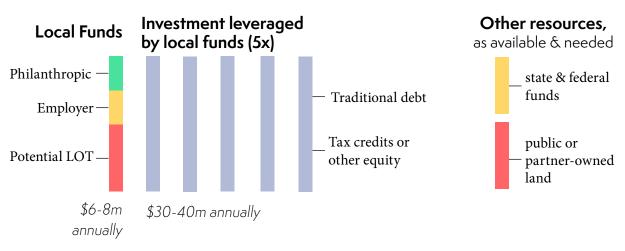


#### **GOAL 4: EXPAND + LEVERAGE RESOURCES**

## Increase resources to support Action Plan Goals from a range of public and private sources.

#### **10-Year Performance Measures:**

Secure a minimum \$60M in direct, local investments for housing actions for Ketchum in the next 10 years, to leverage up to 5x that amount in investments (includes 20% of City funds allocated to projects outside of Ketchum).
 Currently \$0 to \$325k annually



#### ANNUAL FUNDS NEEDED TO IMPLEMENT HOUSING ACTION PLAN

#### Allocate 20% of City housing funds for significant county-wide actions.

Currently 0%

*Our approach, based on community feedback:* Ketchum's housing solutions should encourage and be consistent with regional collaboration efforts while also being specific and actionable here. Source: Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022; Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022; Housing Task Force

#### Strategies:

- 1 Seek, secure, and provide ongoing funding to sustain City of Ketchum housing initiatives and actions.
- 2 Seek, secure and provide one-time and project-specific funds, such as public/private grants, private donations, employer participation, and alternative funding models to contribute to and sustain community housing efforts.
- 3 Leverage public- and partner-owned land and buildings for potential housing developments.
- 4 Create and promote a development incentive package to reduce costs for projects serving community needs.

| Priority Actions that support Goal 4  |   |
|---|---|
| YEAR 1 ACTIONS  | POTENTIAL PARTNERS  |
| 1. Create criteria for allocation of city funds, including alignment with this<br>Plan, other City plans, and apportionment based on projected need by area<br>median income. See Appendix for example from Truckee.                                    | City of Ketchum,<br>implementation partners   |
| 2. Meet with current and potential public and private funding partners to set up a process to regularly review funding priorities and opportunities to support the Action Plan ( <i>minimum quarterly</i> ). Also supports Goal 4.                      | City of Ketchum,Spur<br>Community Foundation,<br>Wood River Community<br>Housing Trust, Idaho<br>Community Foundation |
| 3. Secure local funding for housing through local option tax (LOT).   | LOT for Housing committee   |
| 4. Update in-lieu fee.  | City of Ketchum   |
| 5. Explore bonding capability and access to specific federal funds (project-<br>and tenant-based rental assistance, HOME, CDBG)   | City of Ketchum   |
| <ul><li>5. Support/secure state/federal funding for housing. Key sources include:</li><li>State of Idaho Housing Trust Fund</li></ul>   | Blaine County, Idaho Housing<br>Finance Association   |
| City ARPA strategic initiatives account   |   |
| Blaine County ARPA funds  |   |
| • Idaho Housing and Finance Association (IHFA) Low-Income Housing<br>Tax Credit (LIHTC) and related financing programs  |   |
| • Increase/expand funding for short-term/emergency rental assistance and other Goal 1 and Goal 2 area programs  |   |
| 6. Coordinate cross-organization philanthropic efforts and strategies<br>for an effective philanthropy model. Explore, document, and pursue<br>philanthropic funding for specific housing solutions. Explore transfer of<br>wealth/legacy housing fund. | Spur Community Foundation,<br>St. Luke's Foundation, Wood<br>River Community Housing<br>Trust                         |
| 7. Discuss employer-sponsored housing options with large and small local employers, including non-profits and direct service providers.   | Local employers   |
| <ul> <li>8. Explore opportunities to fund "barrier removal" programs to assist people getting into housing. For example:</li> <li>Fundraising for down payment assistance programs</li> </ul>   | City of Ketchum   |
| <ul> <li>Fundraising for "Jump Start" housing security flex fund</li> </ul>   |   |
| Relocation/retention assistance program   |   |
| 9. Conduct land and properties inventory and analysis of both public<br>and private parcels/facilities with potential for housing development,<br>rehabilitation, land trades or purchases, etc. <i>Also supports Goal 1.</i>                           | City of Ketchum, Wood River<br>Land Trust, Mountain Rides,<br>public/private partners                                 |

#### **RESOURCING ACTION**

Resources sourced in Goal 4 could be applied to Goal 1 and 3 Actions. For example, an employer could participate in preservation and Lease to Locals.

#### **Resources, Goal 4**

City Employer Philanthropic State/federal Private



#### Actions, Goal 1 & 3 New construction Preservation Lift Tower Lodge, redev't

Public-Employee Housing ADU's Pathway to Ownership Lease to Locals Rental Assistance

#### GOAL 5: INFORM, ENGAGE + COLLABORATE

Invest in building local capacity and regional partnerships to make informed decisions about, and execute on, housing action. Support ongoing communications to increase coordination and effectiveness, targeting the public, other jurisdictions and implementation partners.

#### **10-Year Performance Measures:**

Allocate 20% of City housing funds for significant county-wide actions.

Currently 0%

Our approach, based on interviews and surveys: Ketchum's housing solutions should encourage and be consistent with regional collaboration efforts while also being specific and actionable for Ketchum.

Through an annual survey, achieve a minimum of 51% satisfaction/public approval of housing action, coordination and results.

Currently unknown

Interview response themes:

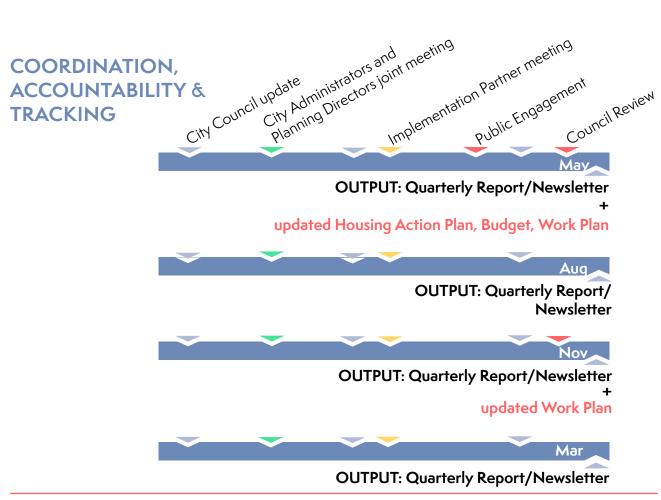
- Housing needs and transparency. Interviewees expressed the need for housing strategies based on analysis and data, and that there needs to be understanding of what kind of housing at which price points is needed.
- Intentional framework. There is general support for a strategic, actionable plan that encompasses a variety of housing strategies and tactics.
- Community fortitude. A majority of stakeholders noted that during the last 20 years a number of promising community housing projects were not successful – largely because of community opposition and potentially because other priorities emerged post- Great Recession.

Source: Ketchum Housing Matters interviews of over 30 community members.

#### Strategies:

- Create and implement a Ketchum Community Housing Action Plan to define goals, inform 1 resource allocation and track progress.
- Monitor and share economic development data and employment projections and use to 2 inform housing demand analyses and proposed housing solutions.
- Support an on-going communications strategy for housing to continually engage and 3 educate the community on critical housing topics.
- 4 Work with regional partners to improve county-wide coordination and collective

| POTENTIAL PARTNERS City of Ketchum  |
|---|
| City of Ketchum   |
|   |
| City of Ketchum,<br>implementation partners                                     |
| City of Ketchum   |
| City of Ketchum,<br>implementation partners                                     |
| City of Ketchum,<br>implementation partners                                     |
| Blaine County, Blaine<br>County Housing Authority,<br>Participating members TBD |
|   |



| <ul><li>7. Create and implement strategic communication plan for housing to support partner work:</li><li>Develop and maintain housing department/organization brand</li></ul>  | Wood River Land Trust, St.<br>Luke's, Sun Valley Institute,<br>the Hunger Coalition, City |
|---|---|
| • Develop community education materials to build understanding of continuum of local housing needs and intersection of housing and other areas. Also supports Goal 2.   | of Ketchum, Blaine County<br>Housing Authority or<br>Regional Housing Coalition,          |
| • Develop shared messaging materials for use among housing partners.  | Spur Community Foundation   |
| • Initiate speaker series, trainings, working group or other methods for identifying and sharing information about existing programs and innovative housing models to develop local initiatives.  |   |
| • Initiate a community call to action to describe how community<br>members can affect change (i.e., give funds, pledge support, provide<br>public comment, policy advocacy, housing week at grocery stores, other<br>methods of community action).  |   |
| <ul> <li>8. Determine baseline and change in perception on housing efforts and effectiveness:</li> <li>Create a baseline poll to partner organizations to distribute to service recipients/participants.</li> </ul>   | Implementation partners of<br>Goal 2  |
| • Annually re-poll recipients/participants to determine change.   |   |
| 9. Maintain internal capacity to staff key housing actions, initiatives, and community engagement.  | City of Ketchum   |
| 10. Initiate bi-monthly check-ins with comparable ski area housing staff.<br>Explore city visits.   | City of Ketchum, Park City  |
| <ul> <li>11. For next Housing Action Plan update, analyze link between housing and economy. Explore questions such as the following:</li> <li>What sort of economy does our community want? Which industries should we encourage, if any?</li> <li>What sort of lodging and short-term rental stock is needed for a robust tourist economy?</li> <li>Which businesses have we lost because of the housing crisis?</li> <li>What are industries' starting wages?</li> <li>On a scale of 1-5, how likely are you to recommend living in Ketchum? (Promoter or happiness score)</li> </ul> | Sun Valley Board of Realtors,<br>Sun Valley Economic<br>Development                       |
| 12. Develop educational material and calculator for the housing in-lieu fee.  | City of Ketchum   |









# **KETCHUM HOUSING MATTERS**

HOUSING ACTION PLAN, 2022-2023 for Council review



May 6, 2022



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# APPROVAL AND ADOPTION

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# **ACKNOWLEDGMENTS**

#### Mayor and Council

- Neil Bradshaw, Mayor
- Michael David, Council President
- Amanda Breen, Councilor
- Courtney Hamilton, Councilor
- Jim Slanetz, Councilor

#### **Task Force Members**

- Bob Crosby, Sun Valley Board of Realtors
- Brooke McKenna The Hunger Coalition
- Courtney Hamilton, Ketchum City Council
- Dan Turner, Blaine County School District
- Dave Wilson, Wilson Construction
- Erin Pfaeffle, St. Luke's Health System
- Gretchen Gorham, Johnny G's Subshack
- Harry Griffith, Sun Valley Economic Development
- Herbert Romero, Community Organizer
- Lynne Barker, Blaine County, Sustainability Manager
- Mary Fauth, Blaine County Charitable Foundation
- Matt Gorby, The Casino Bartender/Local Employee
- Mike Schlatter, Wood River YMCA
- Perry Boyle, Affordable Housing Coalition of Ketchum
- Sally Gillespie, Spur Community Foundation
- Sarah Michael, Blaine County Housing Authority
- Scott Boettger, Wood River Land Trust
- Susan Scovell, Ketchum Urban Renewal Agency
- Tim Carter, Idaho Mountain Builders/ Ketchum Planning & Zoning Commission

#### Ketchum City Staff

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- Carissa Connelly, contracted Ketchum Housing Strategist, HCCP

- Lisa Enourato, Public Affairs & Administrative Services Manager
- Suzanne Frick, Planning and Building Director, KURA Director
- Director Morgan Landers, Senior Planner AICP
- Aly Swindley, Administrative Assistant

#### **Other Contributing Partners**

- Alyson Witmer, The Pioneer Saloon
- Anonymous, Community homeowner
- Ben Pettit, Sun Valley Community School
- Bob Crosby, Sun Valley Board of Realtors
- Brittany Shipley, NAMI Wood River Valley
- Brooke Pace McKenna, The Hunger Coalition
- Chip Atkinson, Atkinsons' Market
- Charles Friedman, Ketchum Community Development Corporation
- Courtney Hamilton, Council Member
- Dave Hausman, Lefty's Bar and Grille
- Dave Hutchinson, VP Companies
- Erin Pfaeffle, St. Luke's Wood River Medical Center
- Harry Griffith, Sun Valley Economic Development
- Jacob Frehling, Maude's Coffee and Clothes
- Jeff Bay, Tamarack Lodge/Hotel Ketchum
- Jen Smith, Community homeowner
- Jenny Emery-Davidson, The Community Library
- Krzysztof Gilarowski, Community member
- Lisa Horowitz, City of Hailey
- Mark Nieves, Independent Goods
- Michael David, Council Member
- Michelle Griffith, ARCH Community Housing Trust
- Nancie Tatum, Community member
- Nathan Harvill, Blaine County Housing

#### Authority

- Olin Glenne, Sturtevants
- Paul Conrad, Conrad Brothers
- Reid Sanborn, Engel & Völkers
- Sally Gillespie, Spur Community Foundation
- Scott Fortner, Visit Sun Valley
- Shannon Nichols, The Advocates
- Sonya Wilander, Men's Second Chance Living
- Steve Shafran, Spur Community Foundation
- Susan Scovell, Ketchum Urban Renewal Agency
- Tim Silva, Sun Valley Company
- Tim Wolff, Spur Community Foundation
- Tish Short, Hemingway Elementary School

#### **Identified Implementation Partners**

- ARCH Community Housing Trust
- Blaine County
- Blaine County Housing Authority
- Goldwhip Girls
- Idaho Housing Finance Association
- Interagency Council
- Ketchum Community Development Corporation
- Ketchum Urban Renewal Agency
- Landing Locals
- Spur Community Foundation
- St. Luke's Wood River Medical Center
- Sun Valley Economic Development
- The Hunger Coalition

- Wood River Charitable Fund
- Wood River Community Housing Trust
- Wood River Community YMCA

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Translation services and outreach to local Latino communities provided by Herbert Romero, April Pina and Luiza Roncatto, Alboum Translation Services.

Special thanks to communities throughout the West who contributed their experiences, insight and practices to this process. In particular:

- Aspen/Pitkin County, CO
- Eagle County, CO
- Park City, UT
- Summit County, CO
- Truckee, CA
- Yampa Valley/Steamboat Springs, CO

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- Sun Valley Company
- Travis Amick
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- Hotel Ketchum
- City of Ketchum
- Agnew::Beck Consulting
- Sun Valley Photo

#### Consultants:

- Agnew::Beck Consulting (lead)
- Elkartu

To the thousands of community members who participated in this process through the regional survey, open houses, participation at public meetings and by sharing your thoughts, comments and stories, THANK YOU!!!

# **COMMON TERMS**

## Affordable housing

*By household:* Housing is considered affordable to a household if they are paying 30% or less of their income on housing costs (either rent or mortgage).

*By housing unit:* Any housing unit that has a rent or mortgage that is below market-rate. Often the property will include a government subsidy, either for the capital costs or to assist with the rent. Some affordable housing is naturally occurring.

#### Examples:

- Northwood Place was developed with tax credits, a public-private partnership that ensures rents low enough to be affordable to low-income households.
- Naturally occurring affordable housing is unsubsidized housing that remains affordable regardless of market rent.

## Community housing (deed-restricted housing)

Community housing is dwelling units, for sale or rent, restricted typically via deed restriction by rent or for occupancy by individuals meeting asset, income and/or minimum occupancy guidelines approved by the governing housing authority and the City of Ketchum.

## Seasonal/vacant/short-term housing

- *Seasonal:* These units are intended by the owner to be occupied during only certain seasons of the year. They are not anyone's usual residence
- *Vacant:* A housing unit is vacant if no one is living in it at the time of enumeration unless its occupants are only temporarily absent. Units temporarily occupied at the time of enumeration entirely by people who have a usual residence elsewhere are also classified as vacant
- *Short-term:* Individually or collectively owned single-family houses or dwelling units, or any unit or group of units in a condominium, cooperative or timeshare, or resident-occupied residential home that is offered for a fee and for thirty (30) days or less is considered short-term.

### Seasonal Worker

A seasonal employee is an employee who is hired into a position for which the customary annual employment is six months or less. The reference to the term "customary" means the seasonal employees normally work around the same time each calendar year, such as during summer months or the holiday season.

#### Year-round resident

These residents are legally domiciled in Blaine County and physically reside in their fixed and permanent homes in Blaine County continuously.

### Workforce

All adults in the household must meet one of the following criteria:

- An employee of a local business in Blaine County, Idaho (at least 1,000 hours per year or an average of 20 hours per week) during their occupancy
- Pursuing work in Blaine County by:
  - applying for work with local businesses for up to four months
  - have a job offer from a local business
  - preparing for work by participating in job training, educational programs, or programs that assist people to obtain employment and become economically self-sufficient
- Meet one of the following exemptions:
  - retired person who, immediately preceding retirement, was a full-time employee of an entity located within Blaine County for at least five continuous years and continued living as a full-time resident within Blaine County following their retirement
  - person unable to work or who does not have a work history due to qualifying for disability as defined by the Americans with Disabilities Act (ADA)
  - full-time, informal caregiver if either caregiver or care-recipient lived in Blaine County for at least the five previous continuous years
  - be a working spouse or partner of a person qualified under the first two sections of this definition

## Unhoused

Not housed, not having an address or residence. Examples:

- Persons who live in their cars or campers
- Persons who live on others' couches
- Persons who have extremely long commutes (over 45 minutes one way)



# HOUSING CONTEXT: OUR STARTING POINT FOR HOUSING ACTION



# **OVERVIEW**

In 2021-2022 the City of Ketchum conducted a housing needs assessment and extensive community outreach to understand the current unmet housing demand as well as projected need in ten years. Housing needs were defined not only by those without housing, but by those in crowded conditions or overpaying for housing. "The Community Need" section of this document is a summary of the key highlights from the 2021/2022 Findings Summary (see Attachment 2 for the full Findings Summary). The housing needs data served as the foundation for building the Housing Action Plan.

Three key trends from the assessment guided Ketchum's Housing Action Plan:

- 1. There is a massive shortage of affordable homes in Ketchum.
- 2. Ketchum is losing its workforce and some year-round residents because most local people cannot afford to live here.
- 3. Our community agrees that there is a housing crisis and wants action.

Building from this foundation, the City of Ketchum engaged in extensive community outreach and research to develop a coordinated, effective approach. The "Our Approach" section is the bridge between the problem we face today and the solutions we will implement moving forward.

#### There are six basic tenets of our approach:

- 1. Housing solutions must be cross-sectional and layered to have real impact.
- 2. Coordination around a shared vision is imperative.
- 3. Ketchum's housing solutions should encourage and be consistent with regional collaboration efforts while also being specific and actionable for Ketchum.
- 4. A healthy, vibrant community relies on local housing for a range of income levels.
- 5. Communication, collaboration and accountability build trust and a more activated, informed, and supportive community.
- 6. Working to create effective housing solutions is a continual, iterative process.

# THE COMMUNITY NEED

#### 1. There is a massive shortage of affordable homes in Ketchum.

The housing needs assessment estimated that the City of Ketchum needs between 660-980 preserved, converted, or new homes in the next 10 years to meet demand (4,700 to 6,400 for Blaine County, including Ketchum). This projection emphasizes why county-wide collaboration and housing efforts are critical to addressing the housing crisis. Demand is primarily current households who are paying unaffordable proportions of their income on housing (i.e. cost burdened), are unhoused, or are in overcrowded homes. The second factor is potential historic and high population growth scenarios.

Need could be met through any combination of preserved housing, <u>converting</u> existing homes into long-term rentals, and <u>new</u> construction. We believe this estimate to be conservative - it does not include the 335 lost renter households from 2010 to 2019.<sup>1</sup>

# Preserve, convert, or build about 660 to 982 homes in the next 10 years.

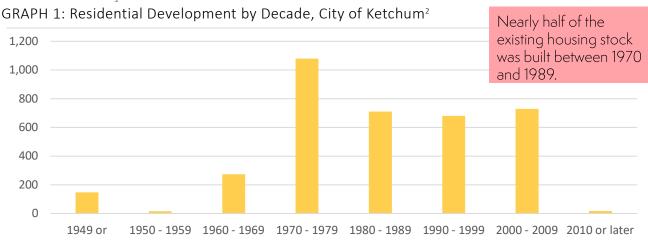
Does not include the 335 "lost" renter households from 2010 to 2019.

TABLE 1: Projected 10-Year Demand, City of Ketchum

|  | Historic Growth<br>(1% annually) | High Growth (3% annually) |
|--|----------------------------------|---------------------------|
| New Households   | +224                             | +546                      |
| Current Households at<br>risk of displacement<br>or unhoused | 436                              | 436                       |
| ESTIMATED<br>DEMAND  | 660 total                        | 982 total                 |
| (preserved, converted, new)                                  | 66 annually                      | 98 annually               |

One trend that greatly contributes to lack of affordability is that residential development in Ketchum and throughout Blaine County has slowed since the Great Recession. This means that with the pandemic population boom and an increase in the seasonal/vacant/short-term rental use of existing housing stock, supply of homes affordable for owner and renter occupancy decreased.

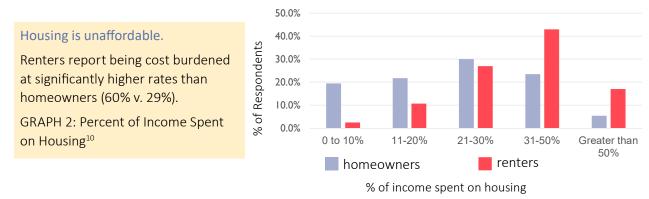
#### Residential development has slowed.



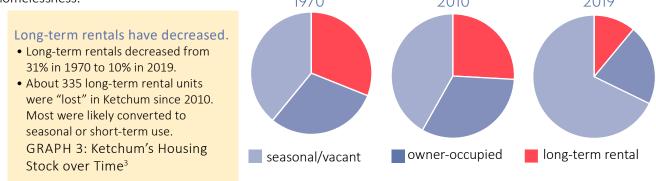
# 2. Ketchum is losing its workforce and year-round residents because most local people cannot afford to live here.

#### Low- and middle-income renters have the greatest unmet housing needs.

Ketchum's workforce primarily consists of low- and middle-income households (under \$45,355 per year or \$23 per hour) that our local economy depends on.<sup>4</sup> Sixty percent of local renters live in unaffordable housing, meaning they pay more than 30% of their gross/pre-tax income on housing costs.<sup>5</sup>



Compounding the problem, Ketchum lost 335 long-term rentals between 2010 and 2019.<sup>6</sup> This is without accounting for pandemic acceleration when Ketchum's population grew by 25% compared to historical 1% annual growth.<sup>7</sup> Low-income renters are the most impacted by the high cost of housing. Many low-income households and individuals are one emergency away from experiencing homelessness. A survey of over 1,100 participants who live or work in Blaine County found that 1% of our population is already experiencing homelessness.<sup>8</sup> 1970 2010 2019



## Only upper-income households can really afford the 'market.'

Given current, high housing for-sale and rental prices in Ketchum, market-rate housing is only affordable to upper-income households. Median (market) Ketchum rent is only affordable to households earning more than \$107,000 annually (\$100,000 for the County).<sup>9</sup>

| Income needed<br>to afford rent is<br>increasing. | <b>median earnings</b><br>full-time, civilians<br>\$43,352 | <b>100% AMI</b><br>area median<br>household income |                | me to afford<br>an rent, 2019 |             |
|---|--|--|----------------|-------------------------------|-------------|
| GRAPH 4: Ketchum's                                |  | \$56,694   |                |                               |             |
| median earnings,                                  | 80% AMI  | 10.00  | D/ A K 4 I     |                               | ~189% AMI   |
| income, and rent <sup>11</sup>                    | \$45,355   |  | % AMI<br>8,032 | **\$76,033                    | **\$107,000 |
|   | \$23/hour  | \$34/  | hour           | \$38/hour                     | \$54/hour   |

### 3. Our community agrees that there is a housing crisis and wants action.

Community members consistently agreed that there are existential, economic, and social impacts of the housing crisis, and emphasized the need for action.

*The community's identity:* Sentiment from a variety of interviewees is the sense that Ketchum is losing its identity as the housing market becomes challenging and people move away. Many respondents felt that the pursuit of accessible community housing represents more than a roof over community members' heads – it's a quest to maintain the "soul" of the community.<sup>12</sup> "The community is at a tipping point of being something vastly different than it used to be because people are no longer able to live and work here. It's affecting the essence of our mountain town culture and what many value in our community." – Scott Fortner, Visit Sun Valley

#### "The

cost of housing assistance is dramatically less than having to close because you can't find staff, or having to hire and train new staff. Creating an environment that allows people to live and work here needs to include a private business partnership as well." - local non-profit manager

Access to a stable workforce - which is damaging business vitality: Business viability and access to a stable workforce was a common idea shared when interviewees were asked to identify a "key indicator" for the housing environment.<sup>13</sup>

"We have had to cut hours/ reduce days or completely close....The employees that we do have are exhausted." – local business owner

"This is what we are hearing from our clients: Fear of the unknown, stress of abandoning other people who they might be leaving behind if they move and confusion about what the relocation may look like. It's really hard for them to navigate the system as well." — Brittany Shipley of NAMI Wood River Valley

#### The social, financial, and emotional stability of displaced households and those at risk of displacement: Housing

instability is creating financial, social, and emotional challenges for residents across the valley.<sup>14</sup> Displacement and housing instability have mental and physical health impacts. In adults it increases the likelihood of depression and suicide and has physical impacts.<sup>15</sup> In children, it disrupts development and immune system responses and increases likelihood of hospitalization.<sup>16</sup>

Especially for those in crisis, stress from housing instability can make it more challenging to navigate nonprofit and social service networks. Respondents indicated that they, or their clients, were often shuffled from one agency to the next in an attempt to access resources. Often these clients would complete a process only to find out that they did not meet the eligibility criteria, which may even specifically screen out some of the most vulnerable community members.<sup>17</sup>

# **OUR APPROACH**

The Housing Action Plan (HAP) is informed by relevant housing needs data, community input and guidance from a Task Force comprised of a cross-section of community members. The HAP is also built on the understanding that no single organization or jurisdiction can solve the housing challenge and that solving community housing issues requires a multifaceted approach. No single solution offers the silver bullet to solve all the housing issues and there is simply no way to build, re-zone or buy our way out of the problem. Foundational to the HAP is the notion that through innovation, coordination ,and tenacity we can together, strengthen our community by securing homes for our families and workforce.

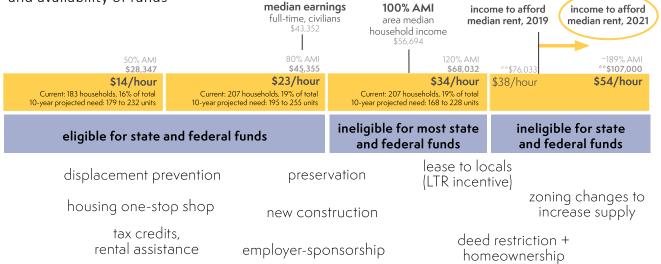
Ketchum's approach to housing action is outlined below.

# 1. Housing is influenced by many economic, population, social, land use and other factors; so housing solutions must be cross-sectional and layered to have

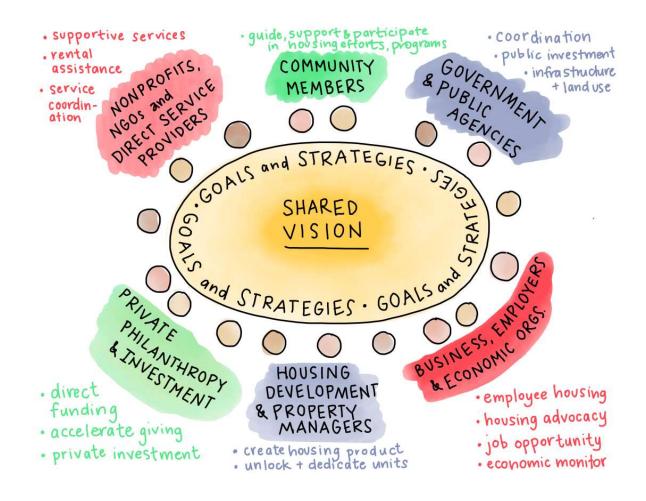
**real impact.** Working on one thing at a time is not as effective as combining and overlapping strategies and actions. Likewise, working within a "housing silo" is not as impactful as bringing an array of both traditional and non-traditional partners to the table and inviting more people and organizations to work together and contribute to housing solutions. Most importantly, there are many different types of people within our community who are seeking different types of housing at different price points – no single program, policy or project can match up with all types of housing demand desired in our community.

#### Facilitate housing and housing programs for a range of income levels and need

GRAPH 5: Industry median earnings, area median income, and median rent compared to need and availability of funds



**2. Coordination around a shared vision is imperative.** One-off projects, one-time funding or short-term programs can help address a critical need or test an innovation. For achieving both short- and long-term impacts, community members and organizations must overcome "housing noise" and agree to focus in and work together. There should also be mechanisms such as dedicated, reoccurring funding that will enable a sustained commitment to implementing the vision.

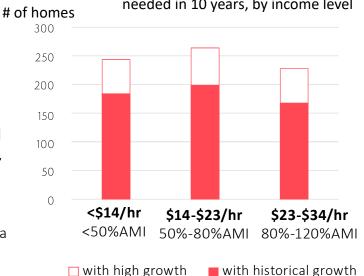


**3.** Think regionally – act locally. People and jobs move and interact fluidly throughout a region and therefore, housing issues are best addressed and housing solutions are best implemented in a regional context. Similarly, since our housing crisis does not exist in isolation, neither do its solutions; housing action in Ketchum relies on many partners to succeed. As such, the City of Ketchum works with a range of implementation partners to execute the Housing Action Plan from service providers to developers and from local governments and employers to philanthropic organizations, many of whom are working across Blaine County and beyond.

Ketchum's housing solutions should encourage and be consistent with regional collaboration efforts while also being specific and actionable for Ketchum.

4. A healthy, vibrant community relies on local housing for a range of income levels. In a resort community like Ketchum, it is very challenging for the market to naturally supply housing for a wide range of incomes. This is due to supply-demand influences such as seasonal resident and visitor demand, extremely high-income residents and other factors like an abundance of public lands and protected areas that limit the amount of accessible, developable land. Communities must take a hands-on approach to influencing, incentivizing and investing to create a housing market that serves and sustains a year-round, local community.

#### We need housing at every income level



# GRAPH 6: Projected new, converted, or preserved homes needed in 10 years, by income level

#### 5. Communication, collaboration and accountability build trust and a more

activated, informed, and supportive community. The City of Ketchum, as the driver of this Housing Action Plan, acknowledges the importance of truly partnering with community members to engage, learn and act together. A framework for ongoing community engagement and partner collaboration is a central piece of this plan and at the heart of our ability to succeed. In addition, agreement on – and use of – common data that is updated regularly clarifies communication. Most of all, we must remember that this effort is about people and community, and creating opportunities for both to thrive. At the core of all the system, policy, engagement and project work outlined here is the motivation to support our livelihoods, our community amenities and services, and the connectedness of our community by supporting the people who are essential to it.

#### 6. Working to create effective housing solutions is a continual, iterative process.

The cycle of learning, planning, acting, evaluating, re-calibrating and continuing the work never ends, nor should it. The Ketchum Housing Action Plan sets up a vision, an intention and a potential way of working together over the next decade to truly turn the curve on housing for the betterment of our community. That said, we acknowledge and assume that – if we do our work correctly – there will and should be adjustments to this plan and changes in our priorities and collective action over time. For this reason, our approach includes:

- Frequent checkpoints to reassess our progress and fold in new partners and new ideas
- 10-year targets to allow us to measure our progress, and adapt our methods, as needed
- Regular updates to our housing needs assessment to adjust to changing dynamics

# **OUR PROCESS**

Beginning in the fall of 2021 and continuing into the late spring of 2022 the City of Ketchum executed an iterative process to learn, listen and create the Housing Action Plan. Once adopted, the outreach and engagement process will continue as plan progress is reported and the HAP is updated annually.

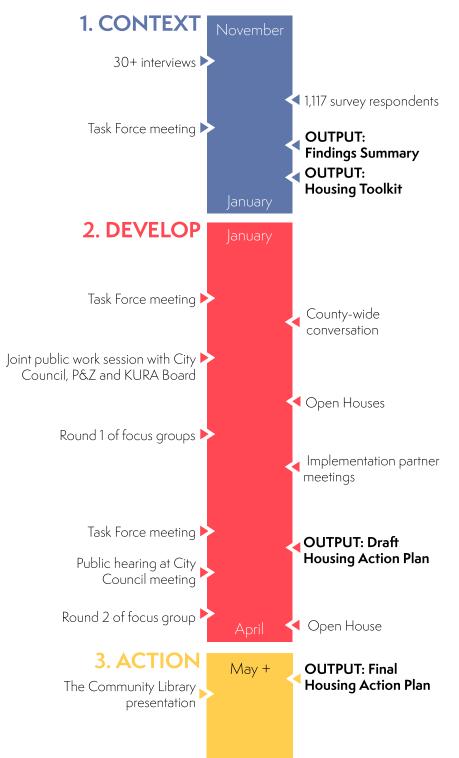
# Step 1: Understand the Context

*Needs & Preferences:* To kickoff the Action Plan process, the needs and preferences were collected in the community as follows:

- Data analysis of existing and future unmet housing needs
- Community survey with 1,117 responses
- Interviews of over 30 community members
- Review of historical housing needs analyses and related local analyses

*Best Practices:* In tandem, the City developed a Housing Toolkit from a list of over 280 ideas. This initial long list is comprised of input from:

- Survey and community interview responses
- 6 interviews of housing directors in comparable communities
- Feedback from Ketchum City Council, Ketchum Urban Renewal Agency and Planning and Zoning Commission
- Research on comparable resort communities & best practice



## Step 2: Develop the Plan

HAP development was informed by needs data, best practice research, community input and feedback from partners. The Ketchum Housing Task Force, an advisory group of 20 community members that represent diverse industries and perspectives, then reviewed the Plan. In addition, Plan elements were discussed and guided by the Ketchum Urban Renewal Agency (KURA) and Ketchum Planning and Zoning Commission. Public feedback on the draft Plan included an open house, a focus group, digital feedback, and public comment.

#### Step 3: Take Action (with on-going feedback and guidance)

The culmination of the work in Steps 1 and 2 is Ketchum's Housing Action Plan, delivered to City Council on May 9, 2022 for final review and approval for adoption as the official, guiding document for housing action.



# HOW WE WILL USE THIS PLAN

# Clarification of Roles — The HAP outlines actions and celebrates the work of partners.

The Housing Action Plan is a community plan, building from and recognizing the outstanding work already underway by various partners in Blaine County and beyond. Ketchum's intent is to bolster and contribute to regional efforts while simultaneously moving Ketchum forward.

This plan outlines the vision, goals and actions Ketchum and many partners are committed to in order to address our housing need. We created a framework that will serve as a guiding "north star" for the next decade to create practical, positive, lasting change in Ketchum. All actions in the Plan are ones that Ketchum is committed to initiating, participating in, or supporting. Additionally, the Plan includes actions that Ketchum is committed to exploring, which may then be led or carried out by other partners. Committed and potential partners are identified in the Priority Actions section within each goal area. The intent is that the plan and subsequent Work Plan serve as a tool to highlight and support partners' work, propose or clarify roles, and align opportunities for collaboration.

Ketchum staff acknowledges and hopes that Ketchum's actions can have positive, regional impacts and are excited by continued prospects to collaborate more closely with other jurisdictions and entities.

## The Housing Action Plan is structured for ease of use.

The HAP's goals and supporting strategies address the identified needs informed by research on best practices and community input. During this process, approximately 280 actions were analyzed and consolidated down to those that support the five goals. From remaining actions, priority actions were identified: Priority actions have the greatest immediate impact and are currently in progress or can feasibly be initiated within one year of Housing Action Plan adoption. The medium- and long-term actions previously identified have been captured in the Housing Toolkit and will be cycled into the Housing Action Plan during annual action plan updates.

Each plan component is distinct, yet related:

Vision: a concise, powerful statement about the collective state we are working to achieve and sustain over the next decade

*Principles:* value-based statements that we intend to organize around while ensuring consistency

Goals: the outcome or result we want to achieve in key areas

Strategies: methods or approaches we will take to achieve the goal

*Priority Actions:* measurable, specific activities designed to meet the goal

In addition to these plan elements, the City is developing an implementable Housing Action Work Plan that contains "SMART" tactics. This Work Plan will be completed after the Housing Action Plan is adopted and Year 1 priorities are confirmed. An example implementation Work Plan template is included in the Attachments section of this document.

#### SMART(ER) Actions

Specific (simple, sensible, significant)

Measurable (meaningful, motivating)

Achievable (agreed, attainable)

Relevant (reasonable, realistic and resourced, results-based)

Time bound (time based, time limited, time/cost limited, timely, time sensitive)

Ketchum is committed to establishing a "SMARTER" Work Plan, which includes actions and tactics that will be  ${f E}$  valuated and  ${f R}$  eviewed.

## Annual iteration of the Housing Action Plan ensures accountability.

Implementation of the Housing Action Plan will require regular check-ins with City departments, City Council, implementation partners, and other jurisdictions. Progress on current and proposed priority actions will be presented bi-annually to the City Council. The Housing Action Plan will be updated annually with public feedback and Council re-approval. Quarterly coordination meetings with implementation partners are a mechanism for reporting progress, sharing learnings, and identifying tension and symbiosis between different entities. Progress will be shared with the public through a regular report/newsletter. These accountability checks and Plan reiteration allows the Plan and actions to adjust to changing or new circumstances and learnings.

| Ketchum Project Management, Reporting and Accountability Structure   |   |   |  |
|--|---|---|--|
| WHO  | PURPOSE   | FREQUENCY   |  |
| Ketchum Mayor and<br>Council   | <ul> <li>Review and approve updated<br/>implementation plan and provide<br/>overall strategic direction</li> <li>Review and approve housing-<br/>related spending through annual<br/>budget process</li> </ul>      | <ul> <li>Bi-annual meetings to approve<br/>updated implementation (May,<br/>Dec)</li> <li>Optional: conduct as part of Joint<br/>Work Sessions with Planning &amp;<br/>Zoning and KURA Board</li> </ul> |  |
| <b>City Departments</b><br>Planning, Administration,<br>Communications, Public<br>Works, etc.              | <ul> <li>Directing and working with<br/>housing staff on specific housing<br/>actions</li> </ul>  | <ul> <li>Weekly meetings with relevant<br/>departments</li> <li>Quarterly joint meetings with all<br/>City Administrators and Planning<br/>Directors (approx. Feb, Apr, Aug,<br/>Nov)</li> </ul>        |  |
| Implementation<br>Partners<br>Local nonprofits, housing<br>developers, employers,<br>public agencies, etc. | <ul> <li>Coordinate and facilitate efforts<br/>beyond the City of Ketchum</li> <li>Opportunity to review progress<br/>toward shared goals, lessons<br/>learned and education</li> <li>Project management</li> </ul> | <ul> <li>Meet quarterly (approx. Feb, Apr,<br/>Aug, Nov)</li> </ul>   |  |
| Community/Public   | <ul><li>Educate, inform</li><li>Receive feedback</li></ul>  | <ul> <li>Quarterly reports/newsletter<br/>(approx. Mar, May, Sep, Dec)</li> <li>Open Council meetings</li> <li>Annual public input</li> </ul>   |  |



# HOUSING ACTION PLAN



This plan outlines the vision, goals and actions Ketchum is committed to in order to address our housing need. The framework will serve as a guiding "north star" for the next decade to create practical, positive, lasting change in Ketchum.

## VISION

Increase access, create, and preserve homes for residents at a range of income levels and life stages to maintain a thriving local community.

## **GUIDING PRINCIPLES**

Support a collaborative, coordinated strategy to:

- Ensure every person has a safe, healthy home
- Ensure housing is affordable to our local workforce
- Sustain an inclusive, year-round community

## FIVE GOALS TO DRIVE ACTION

These goals are a holistic approach to solving the housing crisis and are informed by the housing needs assessment and context setting phase. Goals are meant to determine necessary actions: In short, increasing access to - and availability - of homes and community capacity, resources, and policies.



## Goal 1: Produce + Preserve Housing

Act to create and preserve housing affordable for our local workforce and community housing. Maintain a healthy balance of short-term/visitor lodging and resident-occupied housing.

## Goal 2: Update Policy to Promote Housing

Build a regulatory and policy environment that strongly encourages housing development with an emphasis on community and workforce housing, and which is consistent with other community goals.

## Goal 3: Expand + Improve Services to Create Housing Stability

Address immediate needs of unhoused and people at risk of displacement in our community. Integrate, improve and expand supportive services, rapidly rehouse, and prevent future displacement throughout the region.

#### Goal 4: Expand + Leverage Resources

Increase resources to support Action Plan Goals, including funding from a range of public and private sources.

## Goal 5: Inform, Engage + Collaborate

Invest in building local capacity to make informed decisions about and execute on housing action. Support regional partnerships and on-going communications to increase coordination and housing impacts.

### **10-YEAR PERFORMANCE MEASURES**

Progress will be tracked against these measures at quarterly coordination meetings and each annual update of the HAP, and reported back to the community.

- Secure a minimum of 660 housing units in Ketchum over the next 10 years for local, workforce housing (build new, unlock existing housing, convert existing to more affordable cost, preserve existing in perpetuity).
- Ensure that at least 60% of Ketchum's housing stock is owner- or long-term renter-occupied.
- Ensure that 40% of Ketchum's workforce can live in Ketchum.
- Prevent displacement and assist 100 households annually who are cost-burdened, unstably housed or unhoused with supportive services and alternative housing options.
- Secure a minimum \$60M in direct, local investments in the next 10 years, to leverage up to 5x that amount in investments (includes 20% of City funds allocated to projects outside of Ketchum).
- Allocate 20% of City housing funds for significant county-wide actions.
- Through an annual survey, achieve a minimum of 51% satisfaction/public approval of housing action, coordination and results.

# **GOAL 1: PRODUCE + PRESERVE HOUSING**

Act to create and preserve housing affordable for our local workforce and community housing. Maintain a healthy balance of short-term/visitor lodging and resident-occupied housing.

# CONTEXT

# There is a massive shortage of affordable homes in Ketchum.

The housing needs assessment estimated that the City of Ketchum needs between 660-980 preserved, converted, or new homes in the next 10 years to meet demand (4,700 to 6,400 for Blaine County, including Ketchum). This projection emphasizes why county-wide collaboration and housing efforts are critical to addressing the housing crisis. Demand is primarily current households who are paying unaffordable proportions of their income on housing (i.e. cost burdened), are unhoused, or are in overcrowded homes. The second factor is potential historic and high population growth scenarios.

Need could be met through any combination of preserved housing, converting existing homes into long-term rentals, and new construction. We believe this estimate to be conservative - it does not include the 335 lost renter households from 2010 to 2019.

## 10-Year Performance Measure:

Secure a minimum of 660 housing units in Ketchum over the next 10 years for local, workforce housing (build new, unlock existing housing, convert existing to more affordable cost, preserve existing in perpetuity).

Currently 0-1 annually

## Build new, convert, or stabilize about 660 to 982 homes in the next 10 years.

Does not include the 335 "lost" renter households from 2010 to 2019. TABLE 2: Projected 10-year housing need, City of Ketchum

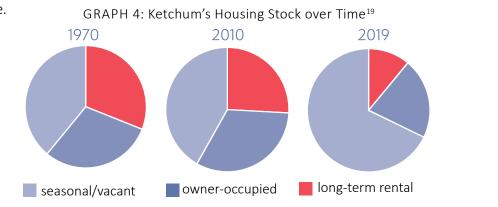
|                       | Description  |   | Historic<br>Growth<br>(1% annually) | High<br>Growth<br>(3% annually) |
|-----------------------|--|---|-------------------------------------|---------------------------------|
| New<br>Households     | New households based on 10-year population growth scenarios.   |   | +224                                | +546                            |
| Current<br>Households | Households in need of stabiliz<br>displacement:<br>• cost burdened<br>• experiencing homelessness<br>• overcrowded | ation or at risk of                                       | 436                                 | 436                             |
| Estimated             | Could be achieved by:<br>• preserving existing housing   | Total projected units<br>needed in next 10<br>years.      | 660 total                           | 982 total                       |
| Demand                | <ul> <li>converting units to local-<br/>occupied</li> <li>new construction</li> </ul>                              | Projected units<br>needed per year over<br>next 10 years. | 66 annually                         | 98 annually                     |

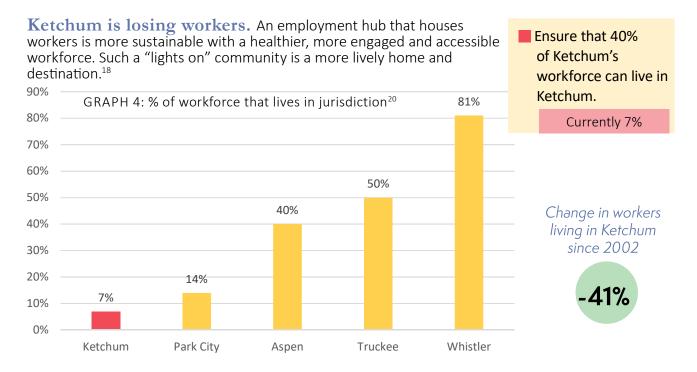
# Long-term rentals and owner-occupied homes have decreased.

- The proportion of long-term renter and owner-occupied housing decreased from 70% in 1970 to 30% in 2019.
- Other resort communities' average is 62%.
- About 335 long-term rental units were "lost" in Ketchum since 2010, with a significant proportion likely converted to seasonal or short-term use.

Ensure that at least 60% of Ketchum's housing stock is owner- or long-term renteroccupied.

Currently 30%





## **STRATEGIES**

- 1 Maintain pipeline of new housing construction projects that contribute to meeting community housing targets.
- 2 Rehabilitate and preserve existing affordable housing (both naturally occurring and deed restricted).
- <sup>3</sup> Manage and expand inventory of deed-restricted homes (owner-occupied and rentals).
- 4 Support local employee-based housing initiatives that create long-term and seasonal housing to meet demand.

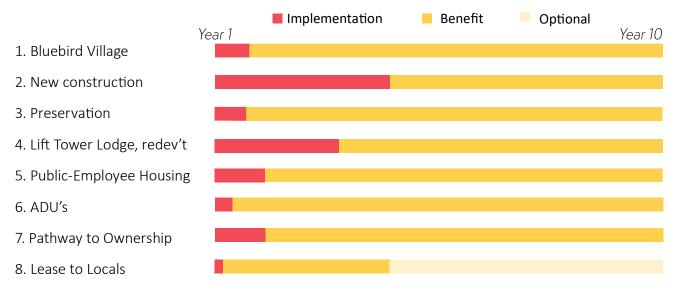
# **PRIORITY ACTIONS THAT SUPPORT GOAL 1**

| YEAR 1 ACTIONS   | POTENTIAL PARTNERS  |
|--|---|
| 1. Continue to support Bluebird Village development.   | Ketchum Community Development<br>Corporation (KCDC), Ketchum Urban<br>Renewal Agency (KURA), City of<br>Ketchum |
| <ul><li>2. Develop new housing construction pipeline:</li><li>Create a 10-year pipeline.</li><li>Support development of workforce housing at KURA's 1st</li></ul>  | City of Ketchum, KURA, KCDC, ARCH<br>Community Housing Trust, YMCA  |
| and Washington site.   |   |
| • Explore joint master plan housing development opportunities on city parcels near the YMCA (in keeping with the parking agreement) and city-owned Leadville parcel.   |   |
| <ul> <li>Identify potential parcels for acquisition for housing<br/>development and identify needed infrastructure and<br/>funding to support. Also supports Goal 3.</li> </ul>  |   |
| • Continue to dialogue with significant property owners.   |   |
| <ul> <li>3. Identify and prioritize sites for preservation:</li> <li>Conduct inventory of existing deed restricted,<br/>affordable and other naturally occurring (i.e., affordable,<br/>unsubsidized) affordable/workforce housing. <i>Also</i><br/><i>supports Goal 3.</i></li> </ul> | BCHA, City of Ketchum, other partners as identified   |
| • Identify priority sites for preservation, such as those at-<br>risk of sale or rent increase, and develop preservation<br>incentives.  |   |
| 4. Preserve and improve affordable housing at Lift Tower Lodge. <i>Also supports Goal 3</i>  | BCHA, City of Ketchum, ARCH   |
| 5. Explore conversion of Forest Service Park buildings for use as transitional or public-employee housing.   | City of Ketchum   |
| 6. Increase the number of occupied accessory dwelling units:<br>Develop education, incentive (such as pre-approved designs)<br>or policy improvements to encourage development and use<br>of ADUs.   | Sun Valley Board of Realtors,<br>Ketchum Affordable Housing<br>Coalition  |
| 7. Pathway to ownership: Identify deed restriction and down<br>payment assistance feasibility and program options. Explore<br>deed restrictions, tax abatement, cash equivalent, rehab<br>assistance, and cooperative/co-ownership opportunities.                                      | ARCH, Landing Locals, BCHA  |
| 8. Incentivize long-term rentals: Implement "Lease to Locals"<br>Workforce Rental program. Analyze additional incentives<br>such as property management and bond/guarantee.  | City of Ketchum, Landing Locals,<br>Goldwhip Girls, Sun Valley Board of<br>Realtors, local property managers    |

| Actions 2 &4: Analy<br>development viability<br>MAP 1: Publicly-own<br>lots zoned for multify                       | ed <i>YMCA North lot</i><br>City-owned,<br>encumbered               |  |
|---|---|--|
| Community<br>Feedback. <sup>21</sup>  | YMCA South lot<br>City-owned,<br>encumbered by<br>parking agreement |  |
| general support for all<br>five publicly-owned<br>locations (with a slight<br>preference for the<br>YMCA North lot) | <i>6th and Leadville</i><br>City-owned                              |  |
| 79% support<br>acquiring additional<br>land for community<br>housing development                                    | <i>1st and Washington</i><br>Ketchum Urban<br>Renewal Agency-owned  |  |
|   | <i>Lift Tower Lodge</i><br>Blaine County Housing<br>Authority-owned |  |

### Implementation & Benefit Timeline

Each of Goal 1's actions have a different timeframe for implementation. Lease to Locals, for example, can be implemented quickly but the benefit lasts only as long as the lease term. Given that, this program could be dialed back once new construction is ready to be occupied, which can take years.



# **GOAL 2: UPDATE POLICY TO PROMOTE HOUSING**

Build a regulatory and policy environment that increases housing supply with an emphasis on workforce and community housing development while remaining consistent with other community goals.

**10-Year Performance** 

Supports all targets

Measure:

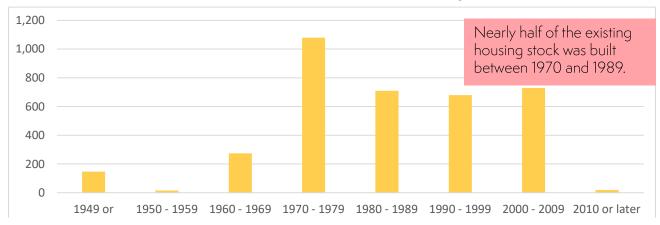
## CONTEXT

# Only upper-income households can really afford the 'market.'

Given current, high housing for sale and rental prices in Ketchum, market-rate housing is only affordable for upper-income households. Median (market) Ketchum rent is only affordable to households earning more than \$107,000 annually (\$100,000 for the County).<sup>23</sup>

#### Residential development has slowed.

One trend that greatly contributes to lack of affordability is that residential development in Ketchum and throughout Blaine County has slowed since the 1980's. This means that with population growth and an increase in the seasonal/vacant/short-term rental use of existing housing stock, supply of homes affordable for owner- and renter-occupancy decreased.



GRAPH 5: Year Structure Built — Ketchum Housing Units<sup>22</sup>

#### Pandemic Acceleration

The past 2 years have seen a severe acceleration of negative trends, along with a substantial increase in year-round population (exception: short-term rentals have seen some near-term declines year over year in the past two years).

GRAPH 6: Population Growth Rate, Ketchum<sup>24</sup>



### **STRATEGIES**

- Annually evaluate effectiveness of Ketchum's policies and processes in promoting community housing development and update, as needed.
- 2 Align City policies to support implementation of housing with other community priorities to maximize community benefit.
- 3 Identify and implement methods to effectively balance safe, attractive seasonal and shortterm housing with long-term rentals, community housing and viable, livable neighborhoods.

## PRIORITY ACTIONS THAT SUPPORT GOAL 2

| YEAR 1 ACTIONS  | IMPLEMENTER   |
|---|---|
| 1. Conduct an audit of existing code in relation to Action Plan goals.  | City of Ketchum   |
| <ul> <li>2. Enact interim ordinance while permanent regulations are developed to increase the production of housing:</li> <li>Minimum residential densities certain zone districts</li> </ul>   | City of Ketchum   |
| <ul><li>Limit lot consolidation to low-density zones</li><li>No net loss of units</li></ul>   |   |
| 3. Develop zoning code change work plan.  | City of Ketchum   |
| 4. Explore priority processing and other incentives for projects that serve the Housing Action Plan.  | City of Ketchum   |
| 5. Establish annual accountability metrics for housing application & permit processing and measure progress toward housing goals.   | City of Ketchum   |
| 6. Regularly obtain feedback for process improvements from other<br>City departments, public agencies, development community and key<br>constituencies.   | City of Ketchum   |
| 7. Propose ordinance to address income non-discrimination. <i>Also supports Goal 3.</i>   | City of Ketchum   |
| 8. Propose tenant displacement ordinance to help identify and support tenants at risk of displacement. <i>Also supports Goal 3.</i>   | City of Ketchum   |
| 9. Clarify Fair Housing and Affirmatively Furthering Fair Housing requirements to counteract negative impacts on protected classes.<br>Analyze additions to federal law. <i>Also supports Goal 3.</i>   | City of Ketchum   |
| 10. Identify state-level housing policy changes and work with the resort<br>community coalition's policy advocate, including real estate transfer tax,<br>vacant homes tax, and inclusionary zoning. Notify community of calls<br>to action. Identify topics for white-paper, legal nexus development to<br>challenge/defend against legislation and law. | City of Ketchum, resort<br>community coalition,<br>National Low Income<br>Housing Coalition |
| 11. Identify federal-level housing policy barriers, such as income limits.<br>Work with housing advocates to improve housing policy.  | National Low Income<br>Housing Coalition  |
| 12. Create a separate business license to collect accurate information on short-term rentals and issue regular reports.   | City of Ketchum   |
| 13. Explore methods to verify health, safety and welfare standards in short-term rentals.   | City of Ketchum   |

# GOAL 3: EXPAND + IMPROVE SERVICES TO CREATE HOUSING STABILITY

Address immediate needs of unhoused and people at risk of displacement in our community. Integrate, improve and expand supportive services, rapidly rehouse, and prevent future displacement throughout the region.

#### CONTEXT



Local residents experiencing homelessness (unhoused)<sup>25</sup>

436

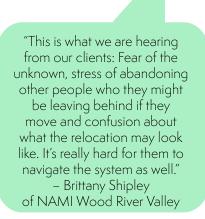
Ketchum households are at risk of displacement, because they are

- cost burdened (paying more than 30% of their income on housing)
- in substandard housing
- are overcrowded
- are unhoused<sup>29</sup>

Many households that are costburdened or are in substandard housing are an emergency away from becoming unhoused. For example, cost burdened households are less likely to have savings so a medical emergency can mean a choice between covering that emergency and paying rent. 10-Year Performance Measure:

Prevent displacement and assist 100 households annually who are costburdened, unstably housed or unhoused with supportive services and alternative housing

Currently about 100 people annually



#### Housing instability is creating financial, social, and emotional challenges for residents across the valley.

Housing instability is creating financial, social, and emotional challenges for residents across the valley.<sup>26</sup> Displacement and housing instability have mental and physical health impacts. In adults it increases the likelihood of depression and suicide and has physical impacts. In children, it disrupts development and immune system responses and increases likelihood of hospitalization.<sup>27</sup>

Especially for those in crisis, stress from housing instability can make it more challenging to navigate nonprofit and social service networks. Respondents indicated that they, or their clients, were often shuffled from one agency to the next in an attempt to access resources. Often these clients would complete a process only to find out that they did not meet the eligibility criteria, which may even specifically screen out some of the most vulnerable community members.<sup>28</sup>

#### **STRATEGIES**

- 1 Support a community education campaign to build awareness about the range of existing and changing housing conditions and projected needs.
- 2 Accelerate coordination of services and resources among housing and human services partners with the goal of creating a more trauma-informed, person-centered approach to service delivery and housing.
- <sup>3</sup> Create a range of emergency and supportive housing options to meet demand.
- 4 Expand eviction prevention services. (legal services, emergency rental assistance, etc.)

## **PRIORITY ACTIONS THAT SUPPORT GOAL 3**

| YEAR 1 ACTIONS  | POTENTIAL PARTNERS   |
|---|--|
| <ol> <li>Provide displacement support:</li> <li>Work with partners to find housing solutions, including<br/>a planned relocation strategy for approximately<br/>15 families being displaced by redevelopment of<br/>McHanville neighborhood in Ketchum's area of impact.</li> </ol>   | Blaine County Charitable Fund, Crisis<br>Hotline, BCHA, Blaine County, St.<br>Luke's   |
| <ul> <li>Develop relocation and displacement policies to<br/>minimize displacement and it's affects. <i>Also supports</i><br/><i>Goal 2.</i></li> </ul>   |  |
| 2. Expand residential capacity of Lift Tower Lodge.   | BCHA, City of Ketchum, Blaine County   |
| 3. Define key terminology, specifically supportive services, trauma-informed, and social determinants of health.  | BCHA, Interagency Working Group,<br>local service providers, jurisdictions   |
| 4. Prioritize supportive services for coordination. Identify and seek commitment from key implementation partners.  | BCHA, Interagency Working Group,<br>local service providers, jurisdictions   |
| <ul> <li>5. Convene local housing and service provider group<br/>to explore a redesign of service delivery to be a more<br/>streamlined one-stop shop:</li> <li>Establish a "coordinated entry" approach to supportive<br/>services and housing delivery, referrals, and follow-up.<br/>Work with service providers to update and refer people<br/>to the findhelpidaho.org.</li> </ul> | BCHA, Interagency Working<br>Group, local service providers and<br>jurisdictions including The Hunger<br>Coalition, BCCF, The Advocates,<br>Herbert Romero, The Alliance, Men's<br>Second Chance Living, YMCA, St.<br>Luke's Center for Community Health,<br>South Central Public Health District, |
| <ul> <li>Understand existing service capacity and gaps,<br/>including legal services, emergency and short-term<br/>rental assistance.</li> </ul>  | Jesse Tree, Terry Riley, South Central<br>Community Action Partnership, Idaho  |
| • Collaborate with existing organizations for rapidly rehousing those who are, or are soon-to-be, unhoused.   | Health and Welfare, Legal Aid, The<br>Salvation Army, Senior Connection,<br>local property managers  |
| <ul> <li>Ongoing convening and coordination of coalition of<br/>local providers.</li> </ul>   |  |
| <ul> <li>Facilitate housing-specific education of group. Assess<br/>other identified, related knowledge gaps, if any.</li> </ul>  |  |

| YEAR 1 ACTIONS   | POTENTIAL PARTNERS   |
|--|--|
| 6. Identify and support policy changes that increase access<br>to housing, including eligibility requirements. Analyze<br>compliance processes, inventory and deed restriction<br>enforcement.   | BCHA, Interagency Working<br>Group, local service providers and<br>jurisdictions |
| 7. Coordinate funding sources. Also supports Goal 3.   | Interagency Working Group  |
| <ul> <li>8. Identify and support physical housing options for<br/>unhoused and at-risk households:</li> <li>Conduct inventory of existing potential housing/sites<br/>for permanent supportive housing and/or emergency<br/>shelter/temporary crisis housing. Assess location and<br/>specifics with service providers. Also supports Goal 1.</li> <li>"Build or buy" strategy for dedicated supportive<br/>housing units. Also supports Goal 1.</li> <li>Explore purchasing RV's and pre-fabricated homes for<br/>transitional purposes.</li> </ul> | City of Ketchum, BCHA  |



# **GOAL 4: EXPAND + LEVERAGE RESOURCES**

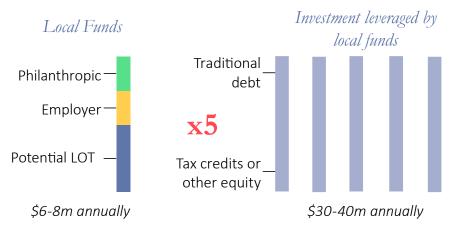
Increase resources to support Action Plan Goals from a range of public and private sources.

#### CONTEXT

To implement the Housing Action Plan, more funding, land, and buildings need to be devoted to the cause.

#### Need \$6-8 million annually, or \$60 million total.

The more local resources devoted to housing, the more investment can be leveraged.



#### 10-Year Performance Measure:

Secure a minimum \$60M in direct, local investments in the next 10 years, to leverage up to 5x that amount in investments (includes 20% of City funds allocated to projects outside of Ketchum).

Currently \$0 to \$325k annually

Ketchum's housing solutions should encourage and be consistent with regional collaboration efforts while also being specific and actionable here.<sup>30</sup> Allocate 20% of City housing funds for significant county-wide actions.

Currently 0%

### **STRATEGIES**

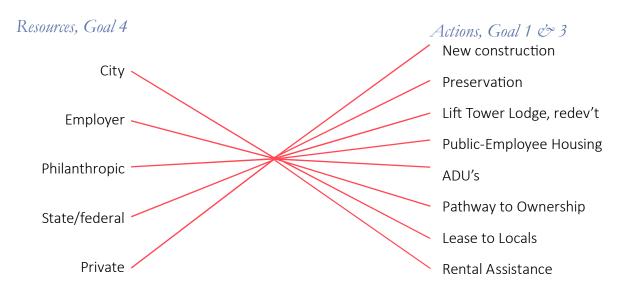
- Seek, secure, and provide ongoing funding to sustain City of Ketchum housing initiatives and actions.
- 2 Seek, secure and provide one-time and project-specific funds, such as public/private grants, private donations, employer participation, and alternative funding models to contribute to and sustain community housing efforts.
- 3 Leverage public- and partner-owned land and buildings for potential housing developments.
  - Create and promote a development incentive package to reduce costs for projects serving community needs.

# **PRIORITY ACTIONS THAT SUPPORT GOAL 4**

| YEAR 1 ACTIONS  | POTENTIAL<br>PARTNERS   |
|---|---|
| 1. Create criteria for allocation of city funds, including alignment<br>with this Plan, other City plans, and apportionment based<br>on projected need by area median income. See Appendix for<br>example.  | City of Ketchum,<br>implementation partners   |
| 2. Meet with current and potential public and private funding partners to set up a process to regularly review funding priorities and opportunities to support the Action Plan ( <i>minimum quarterly</i> ). <i>Also supports Goal 5.</i>               | City of Ketchum,Spur<br>Community Foundation,<br>Wood River Community<br>Housing Trust, Idaho<br>Community Foundation |
| 3. Secure local funding for housing through local option tax (LOT).   | LOT for Housing committee   |
| 4. Update in-lieu fee.  | City of Ketchum   |
| 5. Explore bonding capability and access to specific federal funds (project- and tenant-based rental assistance, HOME, CDBG)  | City of Ketchum   |
| <ul><li>6. Support/secure state/federal funding for housing, including:</li><li>• State of Idaho Housing Trust Fund</li></ul>   | Blaine County, Idaho Housing<br>Finance Association   |
| <ul> <li>City ARPA strategic initiatives account</li> </ul>   |   |
| Blaine County ARPA funds  |   |
| <ul> <li>Idaho Housing and Finance Association (IHFA) Low-Income<br/>Housing Tax Credit (LIHTC) and related financing programs</li> </ul>   |   |
| <ul> <li>Increase/expand funding for short-term/emergency rental<br/>assistance and other Goal 1 and Goal 3 area programs</li> </ul>  |   |
| 7. Coordinate cross-organization philanthropic efforts and<br>strategies for an effective philanthropy model. Explore, document,<br>and pursue philanthropic funding for specific housing solutions.<br>Explore transfer of wealth/legacy housing fund. | Spur Community Foundation,<br>St. Luke's Foundation, Wood<br>River Community Housing<br>Trust                         |
| 8. Discuss employer-sponsored housing options with large and small local employers, including non-profits and direct service providers.   | Local employers   |
| <ul><li>9. Explore opportunities to fund "barrier removal" programs to assist people getting into housing. For example:</li><li>Fundraising for down payment assistance programs</li></ul>  | City of Ketchum   |
| <ul> <li>Fundraising for "Jump Start" housing security flex fund</li> </ul>   |   |
| <ul> <li>Relocation/retention assistance program</li> </ul>   |   |
| 10. Conduct land and properties inventory and analysis of both public and private parcels/facilities with potential for housing development, rehabilitation, land trades or purchases, etc. <i>Also supports Goal 1</i> .                               | City of Ketchum, Wood River<br>Land Trust, Mountain Rides,<br>public/private partners                                 |

#### **Resources Action**

Resources sourced in Goal 4 could be applied to Goal 1 and 3 Actions. For example, an employer could participate in preservation and Lease to Locals.



### GOAL 5: INFORM, ENGAGE + COLLABORATE

Invest in building local capacity and regional partnerships to make informed decisions about, and execute on, housing action. Support ongoing communications to increase coordination and effectiveness, targeting the public, other jurisdictions and implementation partners.

#### CONTEXT

Ketchum's housing solutions should encourage and be consistent with regional collaboration efforts while also being specific and actionable here.<sup>32</sup>

#### Interviewees emphasized the need to better understand the housing crisis, have an intentional framework and to be persistent.<sup>31</sup>

- *Housing needs and transparency.* Interviewees expressed the need for housing strategies based on analysis and data, and that there needs to be understanding of what kind of housing at which price points is needed.
- *Intentional framework*. There is general support for a strategic, actionable plan that encompasses a variety of housing strategies and tactics.
- *Community fortitude.* A majority of stakeholders noted that during the last 20 years a number of promising community housing projects were not successful largely because of community opposition and potentially because other priorities emerged post- Great Recession.

#### **STRATEGIES**

- 1 Create and implement a Ketchum Community Housing Action Plan to define goals, inform resource allocation and track progress.
- 2 Monitor and share economic development data and employment projections and use to inform housing demand analyses and proposed housing solutions.
- 3 Support an on-going communications strategy for housing to continually engage and educate the community on critical housing topics.
- 4 Work with regional partners to improve county-wide coordination and collective impact.

#### 10-Year Performance Measure:

Allocate 20% of City housing funds for significant county-wide actions.

Currently 0%

Through an annual survey, achieve a minimum of 51% satisfaction/public approval of housing action, coordination and results.

Currently unknown

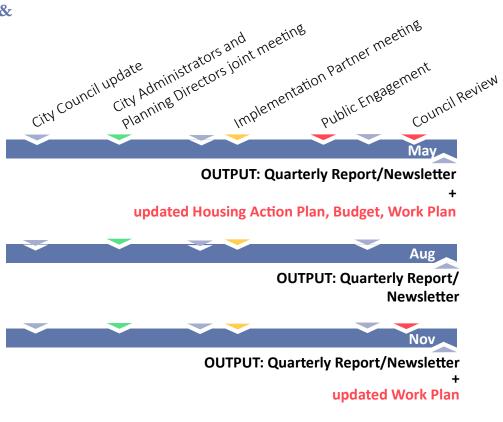
#### **PRIORITY ACTIONS THAT SUPPORT GOAL 5**

| YEAR 1 ACTIONS   | POTENTIAL<br>PARTNERS  |
|--|--|
| 1. Finalize Ketchum Community Housing Action Plan and Needs Assessment.  | City of Ketchum  |
| 2. Update Ketchum Housing Action Plan annually, with community input and Council approval.   | City of Ketchum,<br>implementation partners  |
| 3. Transparent budgeting: Create accountability and guarantee<br>transparency with the public and partners in housing funding<br>decisions and resource allocations at City Council and other public<br>meetings and through annual budgeting process.   | City of Ketchum  |
| 4. Provide a quarterly Progress Report. Provide monthly updates to City Council.   | City of Ketchum,<br>implementation partners  |
| <ul> <li>5. Launch coordination process with Action Plan implementation<br/>partners</li> <li>quarterly meetings to track process</li> <li>web-based tracking tool</li> </ul>  | City of Ketchum,<br>implementation partners  |
| <ul> <li>6. County-wide housing coordination:</li> <li>Participate in and support launch of a county-wide housing coordination effort</li> <li>Explore intersection with cross-sectional efforts, such as smart growth and regional sustainability planning</li> <li>Initiate quarterly coordination meetings with other jurisdictions</li> </ul>  | Blaine County, BCHA,<br>Participating members TBD  |
| <ul> <li>7. Create and implement strategic communication plan for housing to support partner work:</li> <li>Develop and maintain housing department/organization brand</li> <li>Develop community education materials to build understanding of continuum of local housing needs and intersection of housing and other areas. <i>Also supports Goal 3.</i></li> <li>Develop shared messaging materials for use among housing partners</li> </ul> | Wood River Land Trust, St.<br>Luke's, Sun Valley Institute,<br>the Hunger Coalition, City of<br>Ketchum, BCHA or Regional<br>Housing Coalition, Spur<br>Community Foundation |
| <ul> <li>Initiate speaker series, trainings, working group or other methods<br/>for identifying and sharing information about existing programs and<br/>innovative housing models to develop local initiatives</li> <li>Initiate a community call to action to describe how community.</li> </ul>  |  |
| <ul> <li>Initiate a community call to action to describe how community<br/>members can affect change (i.e., give funds, pledge support,<br/>provide public comment, policy advocacy, housing week at grocery<br/>stores, other methods of community action)</li> </ul>   |  |
| <ul> <li>8. Determine baseline and change in perception on housing efforts<br/>and effectiveness:</li> <li>• Create a baseline poll to partner organizations to distribute to<br/>service recipients/participants</li> </ul>   | Implementation partners of<br>Goal 3   |
| <ul> <li>Annually re-poll recipients/participants to determine change</li> </ul>   |  |

| 9. Maintain internal capacity to staff key housing actions, initiatives, and community engagement   | City of Ketchum   |  |  |
|---|---|--|--|
| 10. Initiate bi-monthly check-ins with comparable ski area housing staff. Explore city visits   | City of Ketchum, Park City  |  |  |
| <ol> <li>For next Housing Action Plan update, analyze link between<br/>housing and economy. Explore questions such as the following:</li> <li>What sort of economy does our community want? Which<br/>industries should we encourage, if any?</li> <li>What sort of lodging and short-term rental stock is needed for a<br/>robust tourist economy?</li> <li>Which businesses have we lost because of the housing crisis?</li> <li>What are industries' starting wages?</li> <li>On a scale of 1-5, how likely are you to recommend living in<br/>Ketchum? (Promoter or happiness score)</li> </ol> | Sun Valley Board of<br>Realtors, Sun Valley<br>Economic Development |  |  |
| 12. Develop educational material and calculator for the housing in-lieu fee   | City of Ketchum   |  |  |

#### COORDINATION, ACCOUNTABILITY & TRACKING

Quarterly coordination meetings amongst City Administrators and Planning Directors are opportunities to discuss specific development sites, policy alignment, capacity needs and progress. Quarterly meetings with implementation partners is also an opportunity to review performance measures, explore tensions and synergies, and learning opportuities. Reports will be available for the public quarterly, with the opportunity for input annually on the upcoming year's draft HAP and budget.



#### **OUTPUT: Quarterly Report/Newsletter**

Mar



### **ENDNOTES + ATTACHMENTS**



#### Endnotes

- 1 U.S. Census: ACS 5-Year Estimates for 2010 and 2019 data
- 2 U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019); City of Ketchum building permits
- 3 U.S. Census: ACS 5-Year Estimates for 1970, 2010, 2019 data
- 4 U.S. Census Bureau, ACS 5-year, 2019 for Blaine County. Industry by median earnings in the past 12 months for full-time, year-round civilian employed population.
- 5 Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022
- 6 U.S. Census: ACS 5-Year Estimates for 2010 and 2019 data
- 7 U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019); Decennial Census Redistricting Data (2020)
- 8 Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022
- 9 Blaine County Housing Authority, fiscal year 2019 and 2021. Based on Idaho Mountain Express advertisements.
- 10 U.S. Census:; Blaine County Housing Authority
- 11 Ketchum Matters Community Housing Survey, Nov. 15, 2021-Jan. 3, 2022
- 12 Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022
- 13 Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022
- 14 Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022
- Serby, Michael, David Brody, Shetal Amin, and Philip Yanowitch. 2006. "Eviction as a Risk Factor for Suicide." Psychiatric Services 57 ð2P: 273–74. Megan Sandel, Richard Sheward, Stephanie Ettinger de Cuba, Sharon M. Coleman, Deborah A. Frank, Mariana Chilton, Maureen Black, Timothy Heeren, Justin Pasquariello, Patrick Casey, Eduardo Ochoa, Diana Cutts; Unstable Housing and Caregiver and Child Health in Renter Families. Pediatrics February 2018; 141 (2): e20172199. 10.1542/peds.2017-2199
- 16 **Ibid**.
- 17 Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022
- 18 "Drive Till You Disqualify: Will Businesses Continue Hiring Super-Commuters?" Planetizen; "Ski Towns, Stop Catering to the Ultrarich," Outside Online; St. Luke's Wood River Valley Health Assessment; "The Death and Life of Great American Cities," Jane Jacobs
- 19 U.S. Census: ACS 5-Year Estimates for 1970, 2010, 2019 data
- 20 Idaho Department of Labor, 2019 &2002; townlift.com/2021/09/14-of-park-citys-workforce-lives-withincity-limits/; The Official Community Plan of Whistler; estimate, Housing Manager, Town of Truckee; coloradosun.com/2018/10/23/aspen-housing-shortage-affordable-problem/
- 21 Ketchum Housing Matters community survey, 11/15/2021-1/3/2022
- 22 U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019), cross-referenced with City of Ketchum building permit data
- 23 Blaine County Housing Authority, fiscal year 2019 and 2021. Based on Idaho Mountain Express advertisements.
- 24 U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019); Decennial Census Redistricting Data (2020)
- 25 Ketchum Matters Community Housing Survey, Nov. 15, 2021-Jan. 3, 2022

- 26 Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022
- Serby, Michael, David Brody, Shetal Amin, and Philip Yanowitch. 2006. "Eviction as a Risk Factor for Suicide." Psychiatric Services 57 ð2P: 273–74. Megan Sandel, Richard Sheward, Stephanie Ettinger de Cuba, Sharon M. Coleman, Deborah A. Frank, Mariana Chilton, Maureen Black, Timothy Heeren, Justin Pasquariello, Patrick Casey, Eduardo Ochoa, Diana Cutts; Unstable Housing and Caregiver and Child Health in Renter Families. Pediatrics February 2018; 141 (2): e20172199. 10.1542/peds.2017-2199
- 28 Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022
- 29 U.S. Census: ACS 5-Year Estimates for 2019
- 30 Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022; Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022; Housing Task Force
- 31 Ketchum Housing Matters interviews of over 30 community members.
- 32 Ketchum Housing Matters interviews of over 30 community members. Nov. 15, 2021-Jan. 3, 2022; Ketchum Housing Matters community survey, Nov. 15, 2021-Jan. 3, 2022; Housing Task Force

### ATTACHMENTS

### Definition of Housing Terms

| Term                                  | Definition  |  |  |  |  |  |
|---------------------------------------|---|--|--|--|--|--|
| Accessory Dwelling Unit<br>(ADU)      | An accessory dwelling unit (ADU) is a smaller, independent residential dwelling unit located on the same lot as a stand-alone (i.e., detached) single-family home.  |  |  |  |  |  |
| Affordable Housing                    | <ul><li>By household: Housing is considered affordable to a household if they are paying 30% or less of their income to housing costs (either rent or mortgage).</li><li>By housing unit: Any housing unit that has a rent or mortgage that is below market-rate. Often the property will include a government subsidy, either for the capital costs or to assist with the rent. Some affordable housing is naturally occurring.</li></ul>  |  |  |  |  |  |
| Area Median Income<br>(AMI)           | The income that the median household makes, meaning that 50% of households of the same size earn less than the median household and 50% of households earn more than the median household. The median income changes based on household size.   |  |  |  |  |  |
| Community Housing                     | Community Housing is residential housing that is restricted (through a deed restriction) to<br>being as a rental unit or as a unit for sale to eligible persons and households, based on<br>applicable income and residency requirements.   |  |  |  |  |  |
| Cost-Burdened<br>Household            | Any household who is paying more than 30% of their income for housing costs.  |  |  |  |  |  |
| Dedicated Units                       | Housing units committed for a specific purpose such as having affordable rent, serving a particular population, as allowed within the Fair Housing Act. Dedicated units can be created or preserved as part of an entire housing development or can be individual units within multiple developments throughout the community. Dedicated units can be fixed, as in they are a specific unit, or they can be floating which means the designation can be interchanged for other units within a development or portfolio. |  |  |  |  |  |
| Emergency and<br>Transitional Housing | A type of affordable housing that is primarily targeted to households experiencing homelessness. Emergency housing provide short-term housing and meet immediate needs for persons during or after an economic or domestic crisis. Transitional housing, with related services, is typically 6 to 24 months and aims to permanently house people.   |  |  |  |  |  |
| Eviction Prevention                   | Eviction prevention programs may provide triage, counsel (including legal counsel), case<br>management and financial assistance to help renters facing eviction stay in their homes.<br>These programs are generally designed for families who are being evicted due to<br>nonpayment of rent during or following an unforeseen crisis, such as job loss or serious<br>illness, rather than those who face more persistent affordability challenges.  |  |  |  |  |  |

| Gap Financing                               | The amount of financing needed to fully fund the development of a housing project after<br>the primary sources have been identified and secured.  |  |  |  |  |
|---|---|--|--|--|--|
| Housing Bridge                              | A concept to explain the range of housing that is achievable, local housing for people at every income level within a community.  |  |  |  |  |
| Housing First                               | Housing First is a homeless assistance approach that prioritizes providing permanent<br>housing to people experiencing homelessness, thus ending their homelessness and serving<br>as a platform from which they can pursue personal goals and improve their quality of life.<br>This approach is guided by the belief that people need basic necessities like food and a<br>place to live before attending to anything less critical, such as getting a job, budgeting<br>properly, or attending to substance use issues. Additionally, Housing First is based on the<br>theory that client choice is valuable in housing selection and supportive service<br>participation, and that exercising that choice is likely to make a client more successful in<br>remaining housed and improving their life. |  |  |  |  |
| Locals Housing                              | Locals Housing is provided for households that currently live in the area. The definition can specify that households must have lived in the area for over a certain number of years, and who were displaced from the area.<br><b>Fair Housing Act:</b> The boundary of the area must be large enough to ensure that protected classes (such as race/ethnicity) have proportionate access to the housing.   |  |  |  |  |
| Low-Income Housing                          | Housing that is affordable for households earning under 80% AMI. It is eligible for state and federal subsidies - with rent restrictions.   |  |  |  |  |
| Market Rate Housing                         | Any housing that has a rent or mortgage near the average rent and price for similar housing type and quality in the area, meaning what some people – the "market" – are willing and able to pay. There are no rent or sale restrictions on the property and often no government subsidies.  |  |  |  |  |
| Middle-Income Housing<br>("missing middle") | <ul> <li>Housing targeted for households earning between 80% and 120% AMI. These households are not eligible for most state and federal subsidies and the market tends to build and price for households earning above 120% AMI, which is why it is referred to as the "missing middle."</li> <li><b>Disambiguation:</b> "Missing middle" may also refer to residential building typology that bridges densities between single family and 20+ units of multi-family (e.g., apartment buildings). Missing middle housing may include duplex, 4-plex, 8-plex as well as condos, townhomes, artist lofts, cottages, etc. with number of units ranging from 2 to 20+ within a structure or development.</li> </ul>   |  |  |  |  |
| Mixed-Income Housing                        | Mixed-income housing is an alternative to traditional subsidized-housing initiatives for low-<br>income Americans. Mixed-income housing communities are developments that comprise<br>differing levels of affordability, with some units at market rate and others available to low-<br>income households at below-market rates.  |  |  |  |  |

1

| Short-Term Rental<br>(STR) | A short-term rental is a furnished living space available for short periods of time, typically from a single night up to a month. Short-term rentals are often considered alternatives to a hotel. Rentals available for longer periods may more commonly referred to as vacation or seasonal rentals (1-6 months), month-to-month rentals (for 1-6 months) or long-term rentals (6+ months).   |  |  |  |  |  |
|----------------------------|---|--|--|--|--|--|
| Supportive Housing         | Supportive housing is a housing strategy that combines affordable housing with intensive coordinated and tailored human services to help ensure residents can maintain stable housing and receive appropriate health care. This strategy has been proven highly effective with people experiencing chronic homelessness and those with co-occurring issues. Supportive services may include, for example, behavioral health services, employment and education supports, or food security services. |  |  |  |  |  |
| Workforce Housing          | See Common Terms in Housing Action Plan   |  |  |  |  |  |

# HOUSING ACTION PLAN **FINDINGS SUMMARY**

Ketchum is developing a Housing Action Plan! Thanks for learning alongside us.



### **TABLE OF CONTENTS**

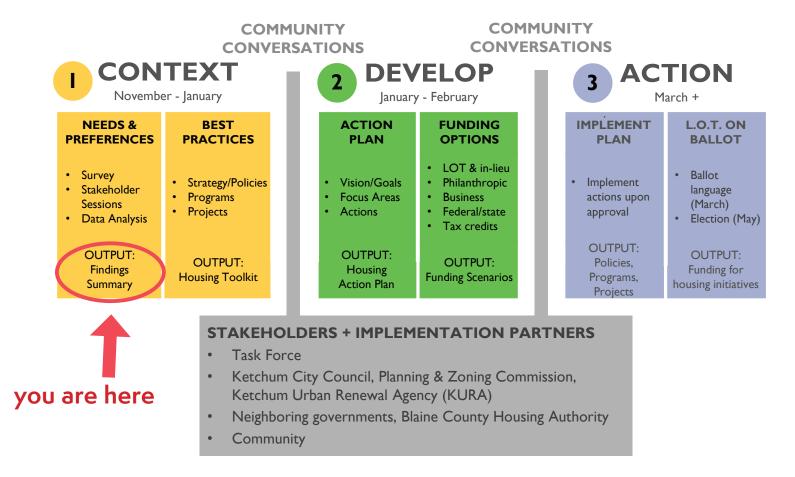
- 1. Overview of Housing Action Plan
- 2. What is the problem?
- 3. What is our community saying?4. Who needs housing in Ketchum?

projectketchum.org/housing-matters/

# 1. OVERVIEW OF HOUSING ACTION PLAN



### **1** STAGES OF THE PLANNING PROCESS



2 KEY TERMS

#### **AFFORDABLE HOUSING**

**By household**: Housing is considered affordable to a household if they are paying 30% or less of their income to housing costs (either rent or mortgage).

**By housing unit**: Any housing unit that has a rent or mortgage that is below market-rate. Often the property will include a government subsidy, either for the capital costs or to assist with the rent. Some affordable housing is naturally occurring.

#### **AREA MEDIAN INCOME**

The income that the median household makes, meaning that 50% of households of the same size earn less than the median household and 50% of households earn more than the median household. The median income changes based on household size.

### LOW-INCOME HOUSING

Housing that is affordable for households earning under 80% AMI. It is eligible for state and federal subsidies with rent restrictions.

### **COMMUNITY HOUSING**

Residential housing that is restricted (through a deed restriction) to being a rental or a for-sale unit to eligible persons and households, based on applicable income and residency requirements.

### WORKFORCE HOUSING

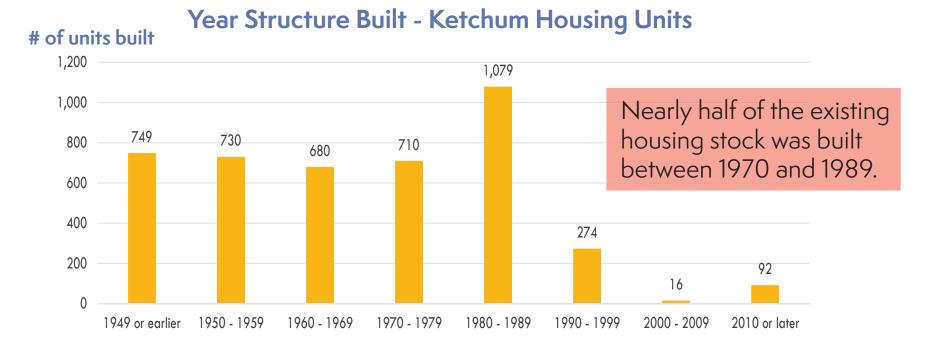
Housing targeted for those earning up to 120% of the area median income. Each community defines this term differently.

# 2. WHAT IS THE PROBLEM?

Ketchum has an increasingly challenging housing environment for local, year-round residents, especially those earning 120% or below the area median income (AMI).



### **1** Residential development has slowed.



Source: U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019), cross-referenced with City of Ketchum building permit data

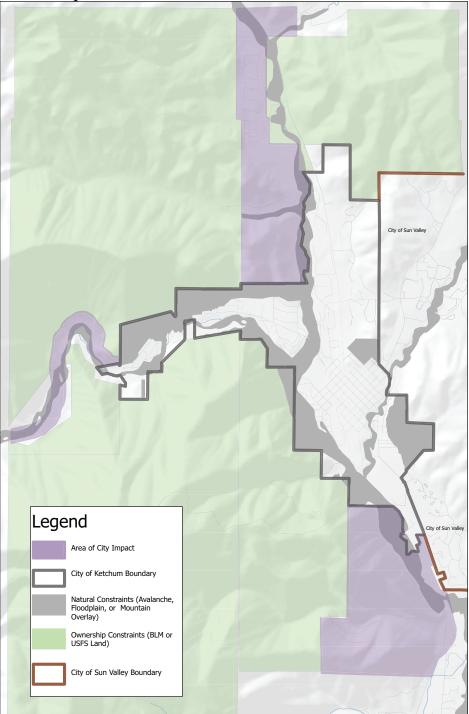
#### Attachments | 7

# 2

### Land available for development is constrained.

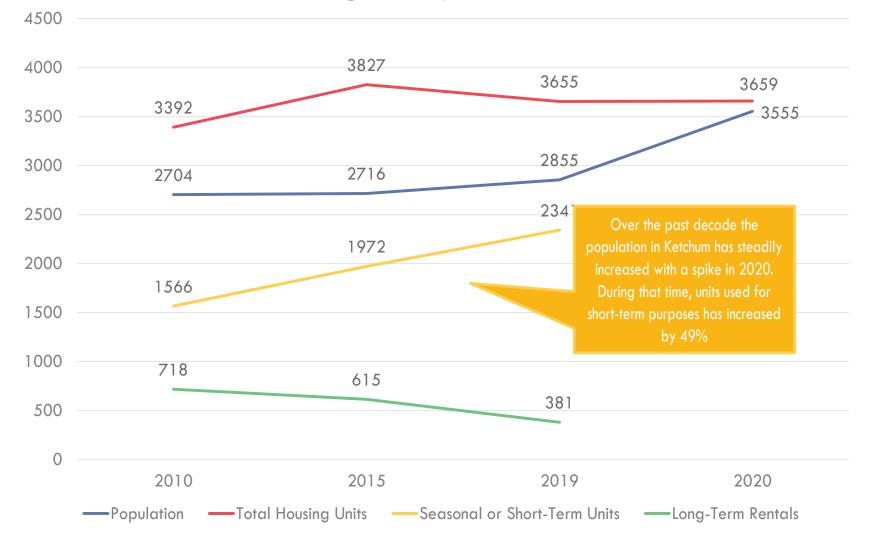
- Majority of town is surrounded by federal property or is difficult to develop due to hazards (avalanche, floodplain, and steep slope).
- Redevelopment and infill are the primary development opportunities.

#### Development Constraints In and Around Ketchum



# **3** Seasonal and short-term rentals have increased.

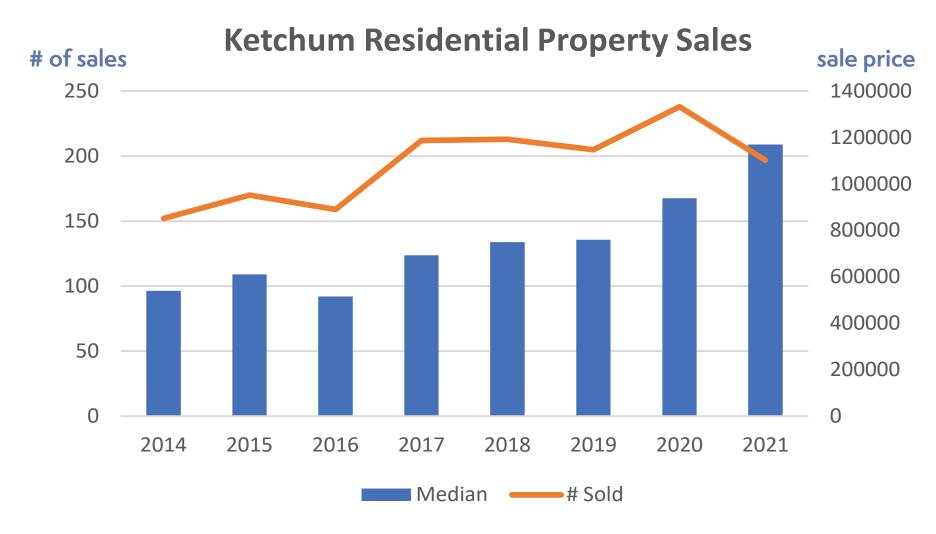
Housing and Population Trends



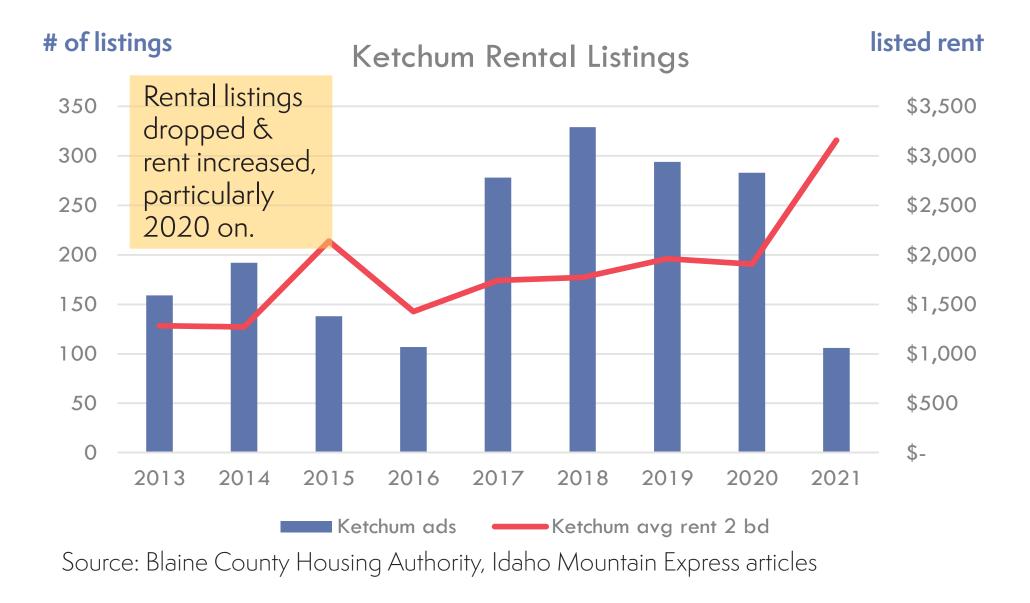
Source: U.S. Census: DEC Redistricting Data for 2020 data; U.S. Census: ACS 5-Year Estimates for 2010, 2015, 2019 data

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# 4 Housing costs have increased.

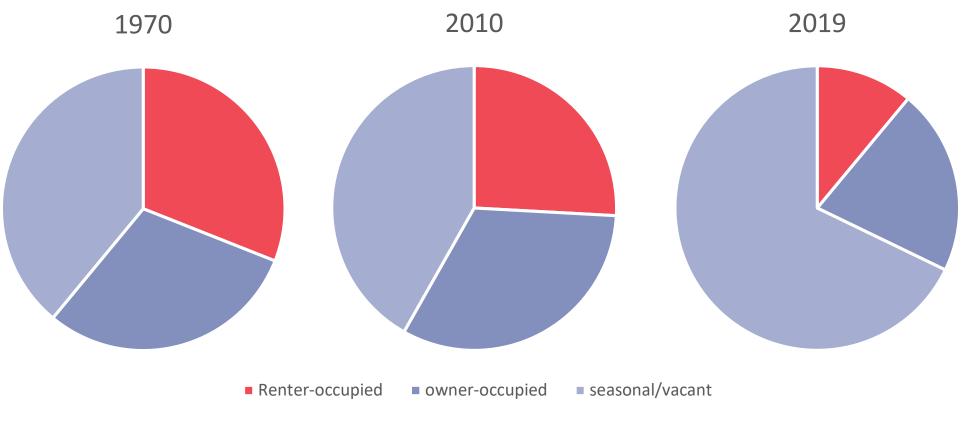


Source: Sun Valley Board of Realtors



# **5** Long-term rentals have decreased.

- The proportion of long-term rentals decreased from 31% in 1970 to 10% in 2019.
- About 335 long-term rental units were "lost" in Ketchum since 2010, with a significant proportion likely converted to seasonal or short-term use.

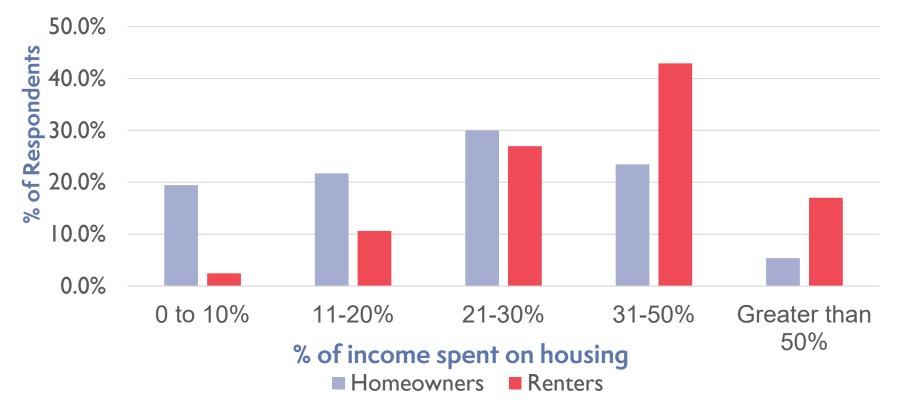


Source: U.S. Census: ACS 5-Year Estimates for 1970, 2010, 2019 data

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# 6 Affordability for renting or owning has not improved.

Over 40% of survey respondents reported paying more than 30% of their income on housing costs, i.e. being "cost burdened."



### Percent of Monthly Income Spent on Housing

Source: Ketchum Matters Community Housing Survey, Nov. 15, 2021-Jan. 3, 2022

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### **Owner-occupied housing values are skewing higher:**

Indicates likelihood of decreased ability for lower income households to become homeowners.

### Value of Owner-Occupied Housing, 2000-2019

Survey Comment: "Family is outgrowing the house and although we could easily sell, there is no where to buy!"



Source: U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019).

# 7 1% of local residents are experiencing homelessness.

Source: Ketchum Matters Community Housing Survey, Nov. 15, 2021-Jan. 3, 2022

## **Pandemic Acceleration**

The past 2 years have seen a severe acceleration of these trends, along with a substantial increase in year-round population (exception: short-term rentals have seen some near-term declines year over year in the past two years).



Source: U.S. Census Bureau: American Community Survey 5-Year Estimates (2013-2019); Decennial Census Redistricting Data (2020)

# 3. WHAT IS OUR COMMUNITY SAYING?

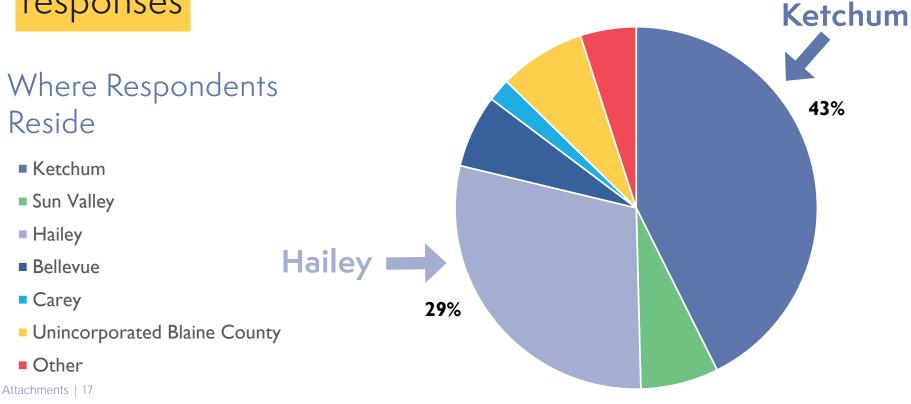
Survey & Interview Results



### **COMMUNITY SURVEY**

November-January 1,117 responses

- 1% experiencing homelessness
- 8.5% self-identified as Hispanic or Latinx



"If we get the boot (from our rental) I don't know where we'll go. We own a successful business and would have to move in with our parents. I want to start a family and I want to contribute, but I don't know if we can do that."

# 80% agreed that providing community housing is important for Ketchum's future.

Felt that a mix of public and private actors should work to address community housing.

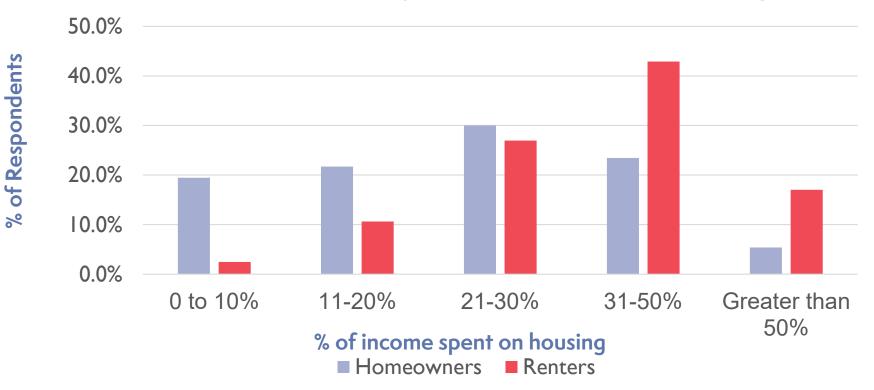
Most regulatory approaches supported.



General support for additional resources to acquire land for community housing projects.

# Housing is not affordable

Both renters and homeowners are paying on housing more than is affordable. Renters report being cost burdened at significantly higher rates than homeowners (60% v. 29%).



### Percent of Monthly Income Spent on Housing

Source: Ketchum Matters Community Housing Survey, Nov. 15, 2021-Jan. 3, 2022

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# **KEY RESPONSE THEMES**

## Interviews: 30+ community members

- Restauranteurs, retailers
- Non-profits, foundations
- Health and education
- Hoteliers
- Developers, contractors
- Real estate agents

"How does the need stratify by income levels? What are reasonable expectations for growth and how does that match up with actual inventory?" - Tim Wolfe

# 1 Housing Needs & Transparency

- Strong understanding that housing is a major challenge
- Support for developing housing strategies based on concrete analysis and data
- No consistent understanding of what kind of housing (size and rental/ownership) is needed and at what price points.

# 2 Intentional Housing Framework

There is general support for a strategic, actionable plan that encompasses a variety of housing strategies and tactics.

"I would love to see Ketchum think outside of the box with their solutions and then 'hold firm' and not give in (to difficult opposition)."

– Brooke Pace McKenna, the Hunger Coalition

# 3 Community "Fortitude"

A majority of stakeholders noted that during the last 20 years a number of promising community housing projects were not successful – largely because of community opposition and potentially because other priorities emerged post- Great Recession.

"People say they are for affordable housing, 'But it needs to be someplace else.' Attitudes need to change about who actually lives in affordable housing."

- Community Homeowner

Attachments | 21

# HOUSING CRISIS IMPACTS

"The community is at a tipping point of being something vastly different than it used to be because people are no longer able to live and work here. It's affecting the essence of our mountain town culture and what many value in our community." – Scott Fortner, Visit Sun Valley

# 1 Community Character

Sentiment from a variety of interviewees is the sense that Ketchum is losing its identity as the housing market becomes challenging and people move away. Many respondents felt that the pursuit of accessible community housing represents more than a roof over community members' heads – it's a quest to maintain the "soul" of the community.

# 2 Local Businesses

Business viability and access to a stable workforce was a common idea shared when interviewees were asked to identify a "key indicator" for the housing environment.

"We have had to cut hours/reduce days or completely close....The employees that we do have are exhausted." – Local business owner "The cost of housing assistance is dramatically less than having to close because you can't find staff, or having to hire and train new staff. Creating an environment that allows people to live and work here needs to include a private business partnership as well." - local employer

# **3** Vulnerable Populations

Housing instability is creating financial, social and emotional challenges for residents across the valley. Displacement and housing instability have mental and physical health impacts: It increases the likelihood of depression and suicide; also has physical impacts: It also disrupts childhood development and immune system responses, and increases likelihood of hospitalization.

Stress resulting from housing instability is compounded by nonprofit and social service networks that can be difficult to navigate, especially for those in crisis. Respondents indicated that they, or their clients, were often shuffled from one agency to the next in an attempt to access resources. Often these clients would complete a process only to find out that they did not meet the eligibility criteria – and indeed, eligibility criteria may even specifically screen out some of the most vulnerable community members.

"This is what we are hearing from our clients: Fear of the unknown, stress of abandoning other people who they might be leaving behind if they move and confusion about what the relocation may look like. It's really hard for them to navigate the system as well."

- Brittany Shipley of NAMI Wood River Valley

# 4. WHO NEEDS HOUSING IN KETCHUM?



### 1 Build new, convert, or preserve about 660 to 982 homes in the next 10 years.

Does not include the 335 "lost" renter households from 2010 to 2019.

| Total Projected<br>Demand | DESCRIPTION  | HISTORIC<br>GROWTH<br>(1% per year) | HIGH<br>GROWTH<br>(3% average) |  |
|---------------------------|--|-------------------------------------|--------------------------------|--|
| New Households            | New households based on projected population growth by 2030  | +224                                | +546                           |  |
| Current<br>Households     | <ul> <li>Households in need of stabilization, at risk of displacement, such as:</li> <li>cost burdened</li> <li>people experiencing homelessness</li> <li>substandard housing</li> <li>overcrowding</li> </ul> | 436                                 | 436                            |  |
| TOTAL UNITS               | <ul><li>Total projected units needed by 2030:</li><li>Stabilizing households in their</li></ul>  | 660                                 | 982                            |  |
| Units per Year            | <ul> <li>current unit</li> <li>Transitioning vacant/seasonal/STR<br/>to owner- or LTR-occupied</li> <li>New construction</li> </ul>  | 66 annually                         | 98 annually                    |  |

# 2 We need housing at every income level.

Projected new, converted, or stabilized homes needed in 10 years, by income level

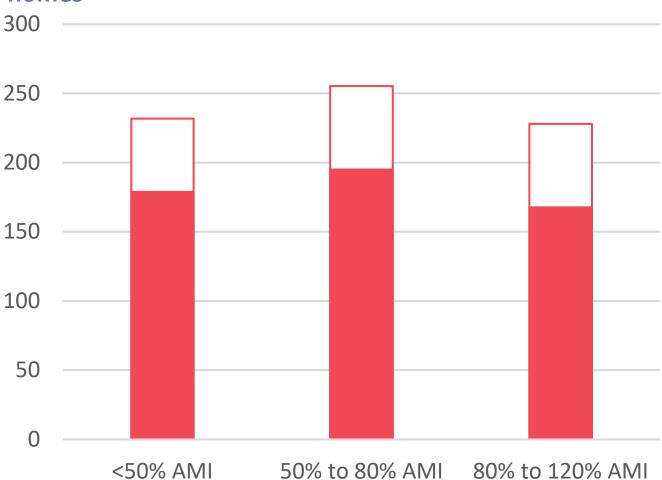
### # of homes

Area Median Income

The income that the median household makes, meaning that 50% of households of the same size earn less than the median household and 50% of households earn more than the median household. The median income changes based on household size.

□ with high growth

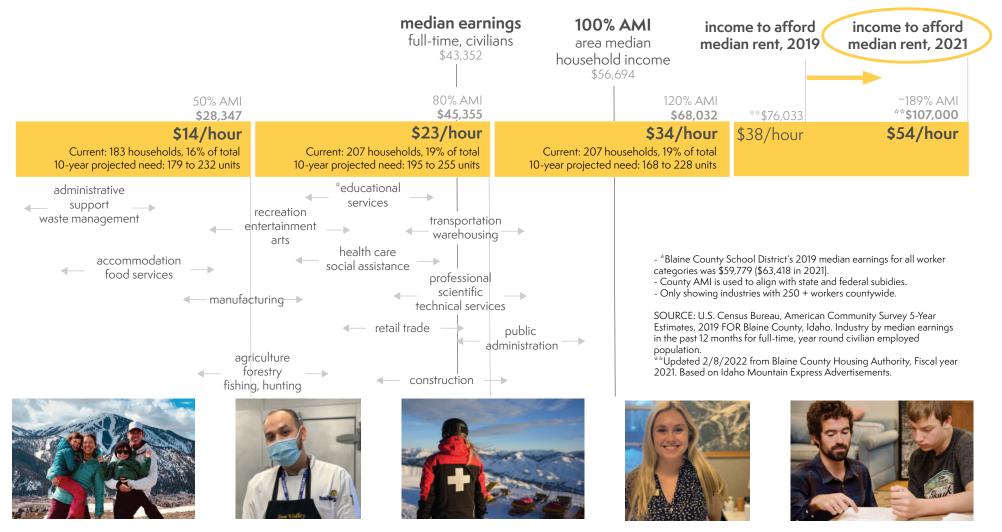
with historical growth



### Our economy is based on workers who earn under 80% of the Area Median Income 3

### Ketchum Households • by Industry Median Earnings (2019)

- 50% of industry workers earn below & 50% earn above the median. Earnings are per full-time, civilian worker, not by household.
- Household Income includes interest and passive income.
- People are taking on more roommates to afford living here: Renters' average household size increased from 1.74 to 2.92, 2010-2019.



### **ATTACHMENT C EXAMPLE GOAL 1 WORK PLAN**

GOAL 1: PRODUCE + PRESERVE HOUSING Strategy 1: Maintain pipeline of new housing construction projects that contribute to meeting community housing targets.

Strategy 2: Rehabilitate and preserve existing affordable housing (both naturally occurring, and deed restricted). Strategy 3: Manage and expand inventory of deed-restricted homes (owner-occupied and rentals).

Strategy 4: Support local employee-based housing initiatives that create long-term and seasonal housing to meet demand.

Key Target - Dedicate a minimum of 650 local housing units in the next 10 years for local, workforce housing (build new, convert existing housing to more affordable cost, preserve existing in perpetuity)

| Goal 1 Priority Actions   | Status                             | Lead   | Implementation Partners   | Funding                                    | Cost                           | Timeframe   | Number of units/people served   | AMI Bracket |
|---|------------------------------------|--|---|--|--------------------------------|---|---|-------------|
|   | What is the implementation status? | Who is taking the lead in<br>implementing this<br>strategy | Who are our implementation<br>partners?   | What funding is available or<br>necessary? | What is the<br>estimated cost? | short - 3 to 6 months<br>Mid - 1 year<br>long - Greater than 1 year | how many units will this provide? How<br>many people are served by this action? |             |
| 1. Continue to support Bluebird Village development.  | In progress                        |  | KCDC, Ketchum Urban Renewal<br>Agency (KURA), City of Ketchum   |  |                                | short   |   |             |
| 2. Develop new housing construction pipeline  |                                    |  | City of Ketchum, Ketchum Urban<br>Renewal Agency (KURA), KCDC,<br>ARCH, YMCA                                    |  |                                | short   |   |             |
| 2a. Create a 10-year pipeline<br>2b. Support development of workforce housing at KURA's 1st and Washington site   |                                    |  |   |  |                                | short<br>short  |   |             |
| 2c. Initiate joint master plan housing development opportunities on city parcels near<br>the YMCA (in keeping with the parking agreement) and city-owned Leadville parcel                                     |                                    |  |   |  |                                | short   |   |             |
| 2d. Identify potential parcels for acquisition for housing development and identify<br>needed infrastructure and funding to support. <i>Also, in Goal 3</i> .   |                                    |  |   |  |                                | short   |   |             |
| 2e. Continue to dialogue with significant property owners   | In progress                        |  |   |  |                                | ongoing   |   |             |
| 3. Identify and prioritize sites for preservation   | In progress                        |  | Blaine County Housing Authority<br>(BCHA), City of Ketchum, other<br>partners as identified                     |  |                                | short   |   |             |
| <ol> <li>Conduct inventory of existing deed restricted, affordable and other naturally<br/>occurring (i.e. affordable, unsubsidized) affordable/workforce housing. <i>Also, in Goal</i></li> <li>.</li> </ol> |                                    |  |   |  |                                | short   |   |             |
| So, identity priority sites for preservation, such as those at-risk of sale of rent   |                                    |  |   |  |                                |   |   |             |
| 4. Preserve and improve affordable housing at Lift Tower Lodge. Also supports<br>goal 2.  |                                    |  | Blaine County Housing Authority<br>(BCHA), City of Ketchum, ARCH  |  |                                |   |   |             |
| <ol> <li>Increase the number of occupied accessory dwelling units (ADUs): Develop<br/>education, incentive or policy improvements to encourage development and use<br/>of ADUs for local housing.</li> </ol>  |                                    |  | Sun Valley Board of Realtors,<br>Ketchum Affordable Housing<br>Coalition  |  |                                |   |   |             |
| 6. Pathway to ownership: Identify deed restriction and down payment assistance<br>feasibility and program options that can be used within a variety of local housing<br>projects as a pathway to ownership    |                                    |  |   |  |                                |   |   |             |
| 7. Incentivize long-term rentals: Implement "Lease to Locals" Workforce Rental<br>program   |                                    |  | City of Ketchum, Landing Locals,<br>Goldwhip Girls, Sun Valley Board<br>of Realtors, local property<br>managers |  |                                |   |   |             |

### ATTACHMENT D EXAMPLE HOUSING EXPENDITURE CRITERIA Proposed Evaluation Criteria

#### TOWN OF TRUCKEE HOUSING



#### ANNUAL RESOURCE ALLOCATION BY PROJECTED NEED

