

TO: Kaukauna Board of Public Works and Common Council
FROM: East Central Wisconsin Regional Planning Commission
DATE: 6/16/2025
RE: SS4A Planning Grant Application

East Central Wisconsin Regional Planning Commission (ECWRPC) adopted a Comprehensive Safety Action Plan (CSAP) at the Commission Board Meeting on January 25, 2024 for the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations (MPOs). <https://www.ecwrpc.org/wp-content/uploads/2024/04/Comprehensive-Safety-Action-Plan.pdf>. It was amended on March 28, 2024 to align with newer requirements of the Safe Streets and Roads for All (SS4A) program. The CSAP identifies High-Injury Networks (HIN) for each MPO and individual municipalities that pinpoint dangerous road corridors and intersections based on crash analysis modeling that indexes crashes resulting in fatalities or serious injuries and environmental factors that increase crash risk. The County Highway (CTH) KK corridor was identified on page 335 in the CSAP as the top priority project with 823 crashes: 9 serious injuries and 3 fatalities, between 2018 and 2022. This corridor has also been identified within the Appleton (Fox Cities) MPO deficiency network within the Congestion Management Process.

East Central Wisconsin Regional Planning Commission, designated as the Appleton (Fox Cities) MPO has been working with communities within the MPO to identify two projects for the Safe Streets and Roads for All Grant: the County Highway Traffic Impact Study/Corridor Study and the City of Appleton Comprehensive Bicycle and Pedestrian Plan.

Project 1: County Highway KK Transportation Corridor Study

Transportation Corridor Study to analyze the impacts of new and upcoming growth on County Highway (CTH) KK and to determine the level of upgrades and improvements necessary to improve safety for all users. The CTH KK study will span 4.5 miles between East John Street and 55. The issues on CTH KK are attributed to congestion due to Interstate 441 and considerable development along the corridor. It's expected that congestion will worsen with known planned developments including: – Kaukauna Middle School, subdivision in Combined Locks, Subdivisions and development in the Village of Harrison, City of Appleton Industrial Park, which will exacerbate existing problems due to increasing traffic volumes. At its busiest point, the urban section of the CTH KK corridor sees 33,800 vehicles in a 24-hour period (as recorded by WisDOT on August 21, 2023 at the intersection of Stoney Brook Road and CTH KK). The rural section of CTH KK sees 12,400 vehicles at its busiest point (as recorded by WisDOT on November 11, 2023 at the intersection of Gina Dr. and CTH KK).

The CTH KK corridor is a regional corridor and the boundary between two counties, Calumet and Outagamie; stretches through four municipalities; the City of Appleton, the Village of Harrison, the Town of Buchanan, and the City of Kaukauna. ECWRPC, as the designated Appleton (Fox Cities) MPO, will apply for funds to develop a transportation corridor study to include an updated road safety audit and recommendations for a

roadway safety plan to prevent transportation-related deaths and injuries along the CTH KK corridor. The estimated project cost for the study is \$800,000.

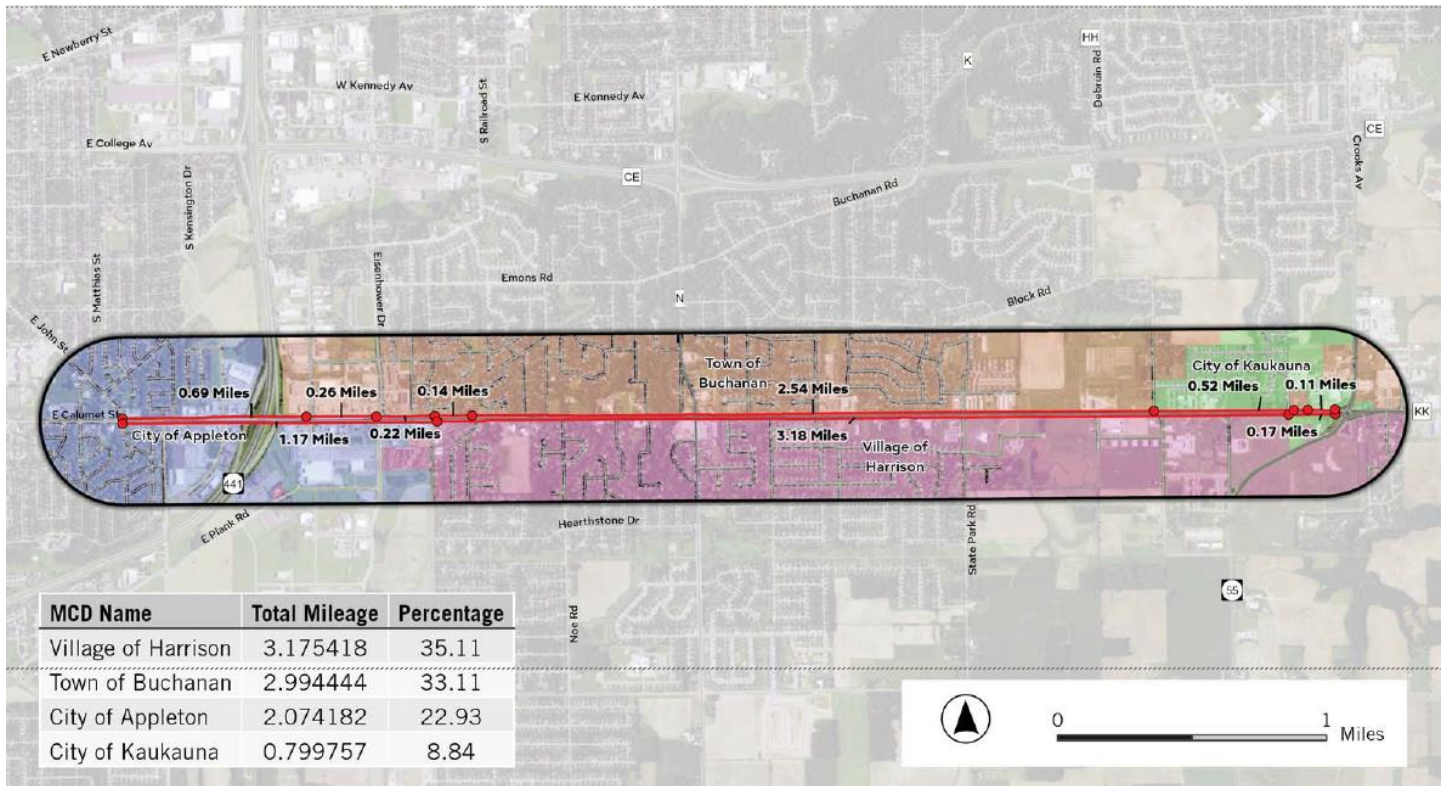
As the designated Appleton (Fox Cities) MPO, ECWRPC intends to apply for an SS4A Planning and Demonstration Grant. The SS4A grant program will fund projects at up to 80% of the cost of the two projects, requiring a local match of at least 20%, which may be higher if the awarded amount is less than 80%. The City of Appleton will be responsible for the 20% match for the Bike and Pedestrian Master Plan and demonstration kit. ECWRPC is committed to writing and submitting the grant application and administration as well as overseeing the grant management and reporting. Additionally, ECWRPC may provide updated traffic counts, crash data analysis and a speed study for the corridor project. This will be in the form a staff time that cannot be used as match due to MPO staff time being federally funded. Therefore, each partner municipality will divide the 20% local match as indicated in the chart below.

The two Counties will account for 50% of the match to be split between the Outagamie and Calumet. It is County policy that local municipalities must share projects costs 50:50. The remaining 50% match will be divided among the four local municipalities by road frontage. Road frontage is calculated by ECWRPC GIS staff based on the frontage of the North & South side of CTH KK corridor (John Street to STH 55) so it is doubled to account for both sides of the road. The chart below shows the breakdown of mileage for each municipality. The percentage in the mileage chart below was then divided by 2 to equal the percent share for each municipality and includes rounding up to reach the proposed \$800,000 to be split by the 4 municipalities.

DRAFT SS4A GRANT LOCAL MATCH PRORATION						
Note: Local match can be in-kind						
	PERCENT	AMOUNT				
TOTAL GRANT		\$ 800,000				
FED	80%	\$ 640,000				
LOCAL MATCH	20%	\$ 160,000				
LOCAL MATCH PRORATION						
OUTAGAMIE	25%	\$ 40,000				
CALUMET	25%	\$ 40,000				
				%	Length (Miles)	MCD
APPLETON	11.5%	\$ 18,348		22.9%	2.074182	City of Appleton
HARRISON	17.6%	\$ 28,089		35.1%	3.175418	Village of Harrison
BUCHANAN	16.6%	\$ 26,488		33.1%	2.994444	Town of Buchanan
KAUKAUNA	4.4%	\$ 7,075		8.8%	0.799757	City of Kaukauna
		\$ 80,000		100%	9.043801	

Receipt of a 2025 SS4A Planning and Demonstration Grant will allow the MPO to enter into a contract on a transportation corridor and multimodal study. The findings of these studies will support applying for future implementation funding to advance the recommendations of the studies. Both studies are viewed as a catalyst for future studies and projects that can be utilized throughout the region as an example of best practices to increase safety for all roadway users.

Staff Recommendation: Approve the resolution of support for SS4A Planning Grant Application and recommend approval of the same to Common Council.



RESOLUTION NO. _____

**RESOLUTION OF SUPPORT FOR 2025 SAFE STREETS AND ROADS FOR ALL
(SS4A) GRANT APPLICATION**

WHEREAS the Safe Streets and Roads for All (hereafter, SS4A) Transportation Grants Program provides dedicated, discretionary funding for transportation infrastructure projects of local or regional significance; and

WHEREAS eligible projects for Federal Fiscal Year 2025 SS4A Grants Program include Planning and Demonstration projects to prevent roadway fatalities and serious injuries in a locality or region or on Tribal land; and

WHEREAS the East Central Wisconsin Regional Planning Commission (ECWRPC) adopted a Comprehensive Safety Action Plan (CSAP) 1-25-2024 for the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations (MPOs) and was amended on 3-28-2024 to align with newer requirements of the SS4A program; and

WHEREAS the CSAP identifies High-Injury Networks (HIN) for each MPO and individual municipalities that pinpoint dangerous road corridors and intersections based on crash analysis modeling that indexes crashes with fatalities or serious injuries and environmental factors that increase crash risk; and

WHEREAS the County Highway (CTH) KK corridor was identified on page 335 in the CSAP as the top priority project with 823 crashes: 9 serious injuries and 3 fatalities, between 2018 and 2022; and

WHEREAS the CTH KK corridor is the boundary between two counties; Calumet and Outagamie, and stretches through four municipalities: the City of Appleton, the Village of Harrison, the Town of Buchanan, and the City of Kaukauna; and

WHEREAS the ECWRPC, as the MPO, intends to apply for an \$800,000 SS4A grant for the development of a corridor study to include an updated road safety audit and recommendations for a roadway safety plan to prevent transportation-related deaths and injuries along the CTH KK corridor; and

WHEREAS each municipality will provide their portion of local match funding of the 20% required by the SS4A Grant Program as approximated in the chart; and

	PERCENT	AMOUNT				
TOTAL PROJECT COST		\$ 800,000				
FED	80%	\$ 640,000				
LOCAL MATCH	20%	\$ 160,000				
LOCAL MATCH PRORATION						
OUTAGAMIE	25%	\$ 40,000				
CALUMET	25%	\$ 40,000				
		\$ 80,000				
				%	Length (Miles)	MCD
APPLETON	11.5%	\$ 18,348		22.9%	2.074182	City of Appleton
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		\$ 80,000		100%	9.043801	

NOW THEREFORE BE IT RESOLVED that City of Kaukauna supports and approves the application towards FFY 2025 SS4A Planning and Demonstration funding and directs ECWRPC staff to submit the application.

Introduced and adopted this 17th day of June 2025.

APPROVED: _____
Anthony J. Penterman, Mayor

ATTEST: _____
Kayla Nessmann, Clerk