



**ORIGINAL  
STATE/MUNICIPAL  
FINANCIAL AGREEMENT FOR  
A STATE – LET HIGHWAY  
PROJECT**

Date: 6/29/2026  
ID: 1130-66-72 (Design: 1130-63-01)  
Road Name: IH 41  
Title: Appleton – De Pere  
Limits: I-41 Mainline, CTH N – CTH JJ  
County: Outagamie  
Roadway Length: 3.277 miles

The signatory City of Kaukauna and Outagamie County, hereinafter called the Municipality, through its undersigned duly authorized officers or officials, hereby requests the State of Wisconsin Department of Transportation, hereinafter called the State, to initiate and affect the highway or street improvement hereinafter described.

The authority for the Municipality to enter into this agreement with the State is provided by Section 86.25(1), (2), and (3) of the Statutes.

**NEEDS AND ESTIMARY SUMMARY:**

**Existing Facility - Describe and give reason for request:**

IH 41 has four travel lanes (two in each direction), is congested and sees a higher rate of crashes than similarly configured freeways in Wisconsin. By federal standards, the project area has multiple roadway design deficiencies, and much of the pavement and several bridges are nearing the end of their useful service lives and must be replaced.

Much of the original pavement on IH 41 was built in the 1960's and has reached the end of its useful life, meaning further rehabilitation is no longer cost-effective. The road also has narrow shoulders, outdated ramp designs, and interchanges spaced too closely to one another. As part of this project, IH 41, mainline bridges, and mainline box culverts need to be reconstructed to accommodate design year traffic projections.

**Proposed Improvement – Nature of work:**

The proposed IH 41, CTH N - CTH JJ project will expand 3.277 miles of IH 41 from 4 lanes to 6 lanes between the CTH N interchange and CTH JJ. The existing mainline IH 41 bridges B-44-0040 and B-44-0041 over STH 55 will be replaced with new bridges B-44-0334 and B-44-0335. Existing mainline IH 41 bridges B-44-0042 and B-44-0043 over Maloney Road will be replaced with B-44-0336 and B-44-0337. Existing box culvert C-44-0026 will be replaced with new box culvert B-44-0150.

**Describe non-participating work included in the project and other work necessary to finish the project completely which will be undertaken independently by the municipality:**

Non-participating work is not necessary to finish the project, but the Municipality has requested a 100% non-participating category be included to be able to address any unanticipated non-participating needs during construction.

**SUMMARY OF COSTS**

<sup>1</sup> Phase	Total Est. Cost	Federal/State Funds	%	Outagamie County	%	City of Kaukauna	%	
<b>Design Engineering</b>	N/A	N/A		\$0.00	0%	\$0.00	0%	
<b>Real Estate Acquisition</b>	N/A	N/A		\$0.00	0%	\$0.00	0%	
<b>Municipal Utility Coordination</b>	N/A	N/A		\$0.00	0%	\$0.00	0%	
<b><sup>2</sup>Construction: 1130-66-72</b>								
Category	Description							
1000	Roadway	\$62,788,897.27	\$62,788,897.27	100%	\$0.00	0%	\$0.00	0%
1110	Lighting	\$1,428,293.73	\$1,428,293.73	100%	\$0.00	0%	\$0.00	0%
1210	FTMS/ITS	\$776,220.54	\$776,220.54	100%	\$0.00	0%	\$0.00	0%
1630	Local/Non-Participating, City of Kaukauna	\$10.93	\$0.00	0%	\$0	00%	\$10.93	100%
1640	Local/Non-Participating Outagamie County	\$10.93	\$0.00	0%	\$10.93	100%	\$0.00	0%
1700	Utilities, City of Kaukauna	\$1,955.00	\$1759.50	90%	\$0.00	0%	\$195.50	10%
1810	100% State Funded	\$575.00	\$575.00	100%	\$0.00	0%	\$0.00	0%
2030	Structure B-44-0334	\$2,233,737.00	\$2,233,737.00	100%	\$0.00	0%	\$0.00	0%
2040	Structure B-44-0335	\$2,217,481.75	\$2,217,481.75	100%	\$0.00	0%	\$0.00	0%
2050	Structure B-44-0336	\$2,652,108.15	\$2,652,108.15	100%	\$0.00	0%	\$0.00	0%
2060	Structure B-44-0337	\$2,784,854.95	\$2,784,854.95	100%	\$0.00	0%	\$0.00	0%
2070	Structure B-44-0041	\$4,600,000.00	\$4,600,000.00	100%	\$0.00	0%	\$0.00	0%
2080	Structure B-44-0043	\$437,000.00	\$437,000.00	100%	\$0.00	0%	\$0.00	0%
2090	Structure B-44-0333	\$53,178.30	\$53,178.30	100%	\$0.00	0%	\$0.00	0%
2100	Structure B-44-0338	\$44,339.40	\$44,339.40	100%	\$0.00	0%	\$0.00	0%
2110	Structure B-44-0341	\$54,917.10	\$54,917.10	100%	\$0.00	0%	\$0.00	0%
2120	Structure B-44-0342	\$54,917.10	\$54,917.10	100%	\$0.00	0%	\$0.00	0%
3020	Structure C-44-0150	\$888,696.43	\$888,696.43	100%	\$0.00	0%	\$0.00	0%
5000	Structure N-44-0018	\$5,927,939.50	\$5,927,939.50	100%	\$0.00	0%	\$0.00	0%
6050	Structure S-44-0335	\$94,714.00	\$94,714.00	100%	\$0.00	0%	\$0.00	0%
6060	Structure S-44-0336	\$66,700.00	\$66,700.00	100%	\$0.00	0%	\$0.00	0%
6070	Structure S-44-0387	\$94,714.00	\$94,714.00	100%	\$0.00	0%	\$0.00	0%
6080	Structure S-44-0388	\$110,055.00	\$110,055.00	100%	\$0.00	0%	\$0.00	0%
6100	Structure S-44-0390	\$110,055.00	\$110,055.00	100%	\$0.00	0%	\$0.00	0%
6110	Structure S-44-0391	\$95,519.00	\$95,519.00	100%	\$0.00	0%	\$0.00	0%

6120	Structure S-44-0392	\$95,519.00	\$95,519.00	100%	\$0.00	0%	\$0.00	0%
6130	Structure S-44-0393	\$66,700.00	\$66,700.00	100%	\$0.00	0%	\$0.00	0%
6140	Structure S-44-0394	\$93,219.00	\$93,219.00	100%	\$0.00	0%	\$0.00	0%
6150	Structure S-44-0395	\$95,519.00	\$95,519.00	100%	\$0.00	0%	\$0.00	0%
<b>Construction Subtotal</b>		\$87,867,847.08	87,867,629.72		\$10.93		<b>\$206.43</b>	
<b>Total Est. Cost Distribution</b>		<b>\$87,867,847.08</b>	<b>87,867,629.72</b>		<b>\$10.93</b>		<b>\$206.43</b>	

<sup>1</sup>Costs shown are estimates only and may be updated as design progresses.

<sup>2</sup>Estimates include construction engineering.

This request is subject to the terms and conditions that follow (pages [3-8]); is made by the undersigned under property authority to make such request for the designated Municipality, and upon signature by the State and delivery to the Municipality Maintenance Agreement (SMMA) or creation of a new SMMA signed by the Municipality and the State shall be completed in conjunction with this agreement. The initiation and accomplishment of the improvement will be subject to the applicable federal and state regulations. No term or provision of neither the State/Municipal Financial Agreement nor any of its attachments may be changed, waived or terminated orally but only by an instrument in writing executed by both parties to the State/Municipal Financial Agreement.

Signed for and on behalf of the City of Kaukauna	
Name <small>(print)</small>	Title
Signature	Date
Signed for and on behalf of the County of Outagamie	
Name <small>(print)</small>	Title
Signature	Date
Signed for and on behalf of the State	
Name <small>(print)</small>	Title
Signature	Date

(please sign in blue ink)

**TERMS AND CONDITIONS:**

1. The Municipality shall pay to the State all costs incurred by the State in connection with the improvement which exceeds federal/state financing commitments or are ineligible for federal/state financing. Local participation shall be limited to the items and percentages set forth in the Summary of Costs table, which shows Municipal funding participation. In order to guarantee the Municipality's foregoing agreements to pay the State, the Municipality, through its above duly authorized officers or officials, agrees and authorizes the State to set off

and withhold the required reimbursement amount as determined by the State from General Transportation Aids or any moneys otherwise due and payable by the State to the Municipality.

2. Funding of each project phase is subject to inclusion in an approved program and per the State's Facility Development Manual (FDM) standards. Federal aid and/or state transportation fund financing will be limited to participation in the costs of the following items as specified in the Summary of Costs:
  - (a) Design engineering and state review services.
  - (b) Real Estate necessitated for the improvement.
  - (c) Compensable utility adjustment and railroad force work necessitated for the project.
  - (d) The grading, base, pavement, curb and gutter, and structure costs to State standards, excluding the cost of parking areas.
  - (e) Storm sewer mains, culverts, laterals, manholes, inlets, catch basins, and connections for surface water drainage of the improvement; including replacement and/or adjustments of existing storm sewer manhole covers, and inlet grates as needed.
  - (f) Construction engineering incidental to inspection and supervision of actual construction work, except for inspection, staking, and testing of sanitary sewer and water main.
  - (g) Signing and pavement marking necessitated for the safe and efficient flow of traffic, including detour routes.
  - (h) Replacement of existing sidewalks necessitated by construction and construction of new sidewalk at the time of construction. Sidewalk is considered to be new if it's constructed in a location where it has not existed before.
  - (i) Replacement of existing driveways, in kind, necessitated by the project.
  - (j) New installations or alteration resulting from roadway construction of standard State street lighting and traffic signals or devices. Alteration may include salvaging and replacement of existing components.
3. Work necessary to complete the improvement to be financed entirely by the Municipality or other utility or facility owner includes the following items:
  - (a) New installations of or alteration of sanitary sewers and connections, water, gas, electric, telephone, telegraph, fire or police alarm facilities, parking meters, and similar utilities.
  - (b) New installation or alteration of signs not necessary for the safe and efficient flow of traffic.
  - (c) Roadway and bridge width in excess of standards.
  - (d) Construction inspection, staking, and material testing and acceptance for construction of sanitary sewer and water main.
  - (e) Provide complete plans, specifications, and estimates for sanitary sewer and water main work. The Municipality assumes full responsibility for the design, installation, inspection, testing, and operation of the sanitary sewer and water system. This relieves the State and all of its employees from the liability for all suits, actions, or claims resulting from the sanitary sewer and water system construction.
  - (f) Parking lane costs.
  - (g) Coordinate, clean up, and fund any hazardous materials encountered for city utility construction. All hazardous material cleanup work shall be performed in accordance to state and federal regulations.
4. As the work progresses, the Municipality will be billed for work completed which is not chargeable to federal/state funds. Upon completion of the project, a final audit will be made to determine the final division of costs.

5. If the Municipality should withdraw the project, it shall reimburse the State for any costs incurred by the State on behalf of the project.
6. The work will be administered by the State and may include items not eligible for federal/state participation.
7. The Municipality shall, in cooperation with the State, assist with public relations for the project and announcements to the press and such outlets as would generally alert the affected property owners and the community of the nature, extent, and timing of the project and arrangements for handling traffic within and around the project.
8. Basis for local participation:

**Design Engineering, Real Estate Acquisition, Utility Coordination:**

The State will pay 100% of the cost for design engineering, real estate acquisition, and utility coordination.

Costs for design engineering, real estate acquisition, and utility coordination are shown as not applicable (N/A) in the summary of costs table due to the complexities of isolating individual Let Project costs from the Appleton-Green Bay corridor wide design ID (1130-63-01) and this information is not relevant to the municipal construction cost share.

**Construction ID: 1130-66-72**

The Project Agreement will be revised, if necessary, as the project progresses. All costs shown are approximate and subject to final audit. Estimates include construction engineering.

**Category 1000 – Roadway**

The State will pay 100% of the construction costs under Category 1000 – Roadway unless otherwise noted.

**Category 1110 – Lighting**

The State will pay 100% of the construction costs under Category 1110 – Lighting unless otherwise noted.

**Category 1210 – FTMS/ITS**

The State will pay 100% of the construction costs under Category 1210 – FTMS/ITS unless otherwise noted.

**Category 1630 – Local/Non-Participating, City of Kaukauna**

In accordance with Local Participation Policy Section 3-25-5 of the State’s Program Management Manual proposed improvements requested by the Municipality within the project limits, but outside the original project scope, are considered 100% the responsibility of the Municipality.

Item Number	Item Description	Units	Estimated Qty	Unit Price	Amount
305.0120	Base Aggregate Dense 1 ¼ Inch	Ton	1	\$9.50	\$9.50

1130-66-72 Construction Total	\$9.50
15% Construction Engineering	\$1.43
1130-66-72 Project Total	\$10.93

**Category 1640 – Local/Non-Participating, Outagamie County**

In accordance with Local Participation Policy Section 3-25-5 of the State’s Program Management Manual proposed improvements requested by the Municipality within the project limits, but outside the original project scope, are considered 100% the responsibility of the Municipality.

Item Number	Item Description	Units	Estimated Qty	Unit Price	Amount
305.0120	Base Aggregate Dense 1 ¼-Inch	TON	1	\$9.50	\$9.50

1130-66-72 Construction Total \$9.50  
15% Construction Engineering \$1.43  
1130-66-72 Project Total \$10.93

**Category 1700 – Utilities, City of Kaukauna**

In accordance with Wisconsin State Statute 84.295 (4m) Municipal Utility Relocation; Freeway Construction

- (a) The state shall pay 90 percent of the eligible costs of the relocation or replacement of any municipal utility facilities required by the construction of any freeway undertaken by the department. The affected municipal utility shall pay the balance of such costs.

Item Number	Item Description	Units	Estimated Qty	Unit Price	Amount
SPV.0060	Special 0106. Adjusting Sanitary Manhole Covers	Each	2.0	\$850.00	\$1,700.00

1130-66-72 Construction Total \$1,700.00  
15% Construction Engineering \$255.00  
1130-66-72 Project Total \$1,955.00

The State will pay 90% of the construction cost and the City of Kaukauna will pay 10% of the construction cost for Category 1700 – Utilities, City of Kaukauna unless otherwise noted.

**Category 1810 – 100% State Funded**

The State will pay 100% of the construction costs under Category 1810 – 100% State Funded unless otherwise noted.

**Category 2030 – Structure B-44-0334**

The State will pay 100% of the construction costs under Category 2030 – Structure B-44-0334 unless otherwise noted.

**Category 2040 – Structure B-44-0335**

The State will pay 100% of the construction costs under Category 2040 – Structure B-44-0335 unless otherwise noted.

**Category 2050 – Structure B-44-0336**

The State will pay 100% of the construction costs under Category 2050 – Structure B-44-0336 unless otherwise noted.

**Category 2060 – Structure B-44-0337**

The State will pay 100% of the construction costs under Category 2060 – Structure B-44-0337 unless otherwise noted.

**Category 2070 – Structure B-44-0041**

The State will pay 100% of the construction costs under Category 2070 – Structure B-44-0041 unless otherwise noted.

**Category 2080 – Structure B-44-0043**

The State will pay 100% of the construction costs under Category 2080 – Structure B-44-0043 unless otherwise noted.

**Category 2090 – Structure B-44-0333**

The State will pay 100% of the construction costs under Category 2090 – Structure B-44-0333 unless otherwise noted.

**Category 2100 – Structure B-44-0338**

The State will pay 100% of the construction costs under Category 2100 – Structure B-44-0338 unless otherwise noted.

**Category 2110 – Structure B-44-0341**

The State will pay 100% of the construction costs under Category 2110 – Structure B-44-0341 unless otherwise noted.

**Category 2120 – Structure B-44-0342**

The State will pay 100% of the construction costs under Category 2120 – Structure B-44-0342 unless otherwise noted.

**Category 3020 – Structure C-44-0150**

The State will pay 100% of the construction costs under Category 3020 – Structure C-44-0150 unless otherwise noted.

**Category 5000 – Structure N-44-0018**

The State will pay 100% of the construction costs under Category 5000 – Structure N-44-0018 unless otherwise noted.

**Category 6050 – Structure S-44-0335**

The State will pay 100% of the construction costs under Category 6050 – Structure S-44-0335 unless otherwise noted.

**Category 6060 – Structure S-44-0336**

The State will pay 100% of the construction costs under Category 6060 – Structure S-44-0336 unless otherwise noted.

**Category 6070 – Structure S-44-0387**

The State will pay 100% of the construction costs under Category 6070 – Structure S-44-0387 unless otherwise noted.

**Category 6080 – Structure S-44-0388**

The State will pay 100% of the construction costs under Category 6080 – Structure S-44-0388 unless otherwise noted.

**Category 6100 – Structure S-44-0390**

The State will pay 100% of the construction costs under Category 6100 – Structure S-44-0390 unless otherwise noted.

**Category 6110 – Structure S-44-0391**

The State will pay 100% of the construction costs under Category 6110 – Structure S-44-0391 unless otherwise noted.

**Category 6120 – Structure S-44-0392**

The State will pay 100% of the construction costs under Category 6120 – Structure S-44-0392 unless otherwise noted.

**Category 6130 – Structure S-44-0393**

The State will pay 100% of the construction costs under Category 6130 – Structure S-44-0393 unless otherwise noted.

**Category 6140 – Structure S-44-0394**

The State will pay 100% of the construction costs under Category 6140 – Structure S-44-0394 unless otherwise noted.

**Category 6150 – Structure S-44-0395**

The State will pay 100% of the construction costs under Category 6150 – Structure S-44-0395 unless otherwise noted.

Comments and Clarification: This agreement is an active agreement that may need to be amended as the project is designed. It is understood that these amendments may be needed as some issues have not been fully evaluated or resolved. The purpose of this agreement is to specify the local and state involvement in funding the project. A signed agreement is required before the State will prepare or participate in the preparation of detailed designs, acquire right-of-way, or participate in construction of a project that merits local involvement.