

PLANNING COMMISSION STAFF REPORT CONDITIONAL USE PERMIT USE2023 0007 HEARING DATE: JUNE 13, 2023

(907) 586-0715 CDD_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

COMMUNITY DEVELOPMENT

DATE: May 26, 2023

TO: Michael LeVine, Chair, Planning Commission

BY: Jennifer Shields, Planner II Sennifer d. Shields

THROUGH: Jill Maclean, AICP, Director

PROPOSAL: Applicant requests a Conditional Use Permit Modification for SEARHC/JYS to revert from administrative offices to residential treatment dorm rooms in Montana Creek House.

STAFF RECOMMENDATION: Approval with conditions.

KEY CONSIDERATIONS FOR REVIEW:

- JYS has been providing residential treatment services on the property since the 1990's.
- In 2022, a Conditional Use Permit Modification was approved for administrative offices in Montana Creek house (USE2022-0010).
- The maximum number of residents permitted to live on site is twentyfour (24); the applicant is not proposing to change this number.

GENERAL INFORMATION		
Property Owner	Juneau Youth Services, Inc.	
Applicant	Southeast Alaska Regional Health Consortium	
Property Addresses	10685 Mendenhall Loop Road, 10801 Black	
	Bear Road, and 10815 Black Bear Road	
Legal Description	Black Bear Lot 2	
Parcel Number	4B2601020042	
Zoning	D3	
Land Use Designation	Urban / Low Density Residential (ULDR)	
Lot Size	463,146 square feet (10.6 acres)	
Water/Sewer	Public water and public sewer	
Access	Mendenhall Loop Road & Black Bear Road	
Existing Land Use	Assisted Living	
Associated Applications	N/A	

ALTERNATIVE ACTIONS:

- Amend: Require additional conditions, or delete or modify the recommended conditions.
- Deny: Deny the permit and adopt new findings for items 1-6 below that support the denial.
- Continue: To a future meeting date if determined that additional information or analysis is needed to make a decision, or if additional testimony is warranted.

ASSEMBLY ACTION REQUIRED:

Assembly action is not required for this permit.

STANDARD OF REVIEW:

- Quasi-judicial decision
- Requires five (5) affirmative votes for approval
- Code Provisions:
 - CBJ 49.15.330
 - CBJ 49.25.300
 - o CBJ 49.80

The Commission shall hear and decide the case per CBJ 49.15.330(a) Conditional Use Permit. A conditional use is a use that may or may not be appropriate in a particular zoning district according to the character, intensity, or size of that or surrounding uses. The conditional use permit procedure is intended to afford the commission the flexibility necessary to make determinations appropriate to individual sites. The commission may attach to the permit those conditions listed in subsection (g) of this section as well as any further conditions necessary to mitigate external adverse impacts. If the commission determines that these impacts cannot be satisfactorily overcome, the permit shall be denied.

SEARHC / Juneau Youth Services File No: USE2023 0007 May 26, 2023 Page 2 of 3

SITE FEATURES AND ZONING



SURROUNDING ZONING AND LAND USES		
North (D1) Residential / Vacant		
South (D3 & Residential / Vacant		
D1(T)D5)		
East (D1)	Montana Creek / Vacant	
West (D3)	Residential	

SITE FEATURES	
Anadromous	Yes
Flood Zone	Yes
Hazard	No
Hillside	No
Wetlands	Yes
Parking District	No
Historic District	No
Overlay Districts	No

BACKGROUND INFORMATION

Project Description – Due to a recent merger between Southeast Alaska Regional Health Consortium (SEARHC) and Juneau Youth Services (JYS), the applicant proposes to revert the currently approved use of Montana Creek House from administrative offices back to a residential treatment building with dorm rooms (Attachment A). Current administrative and community services staff will be relocated to other SEARHC locations.

Under the current permit, the maximum number of residents allowed to live on site is twenty-four (24); the applicant is not requesting a change to this number at this time.



Lighthouse and Black Bear House will remain as residential treatment facilities with dorm rooms.

SEARHC/JYS will provide behavioral health care using the nationally recognized Teaching-Family Model (TFM). Their youth program "Raven's Way" will help residents focus on increasing their coping skills, self-confidence, social functioning, and life skills. The Raven's Way program is licensed by the State of Alaska and accredited by The Joint Commission, the nation's oldest and largest standards-setting and accrediting body in health care.

SEARHC / Juneau Youth Services File No: USE2023 0007 May 26, 2023 Page 3 of 4

Background – JYS purchased the property in 1995. Development of three residential treatment facilities occurred in 1998, 2003, and 2006 respectively, with each building receiving a Conditional Use Permit at the time of development. Over the years, both the number of residents in each building and the number of staff members on site have fluctuated due to a variety of factors, including funding and program changes. A detailed description of previous Conditional Use Permits issued for the site can be found in Attachment B.

In August 2022, a Conditional Use Permit Modification (USE2022-0010, Attachment C) was issued for JYS to convert existing dorm rooms in Montana Creek House into administrative offices. This Conditional Use Permit superseded previous Conditional Use Permits for the lot, and was subject to the following conditions of approval:

- 1. Maximum number of residents living on site is twenty-four (24).
- 2. The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance.
- 3. The Community Development Department and Juneau Youth Services will conduct a Nonconforming Certification Review of the property. [NCC2022-0033 was issued on January 31, 2023, Attachment D.]

Table of Permissible Uses (CBJ 49.25.300):

The Conditional Use Permits issued between 1998 and 2006, including two modifications, were approved under CBJ's Table of Permissible Uses, USE 7.200: "Nursing care, immediate care, disabled or infirm, and child care institutions, and boarding homes for sheltered care."

In 2015, Ordinance 2015-34(am) modified USE 7.200 to: "Assisted living", and defined Assisted Living as, "A facility providing housing and institutional care for people unable to live independently or without assistance. Assisted living includes facilities that provide nursing care services or emergency shelter. Assisted living use that occurs within a single-family dwelling is regulated as a single-family dwelling use."

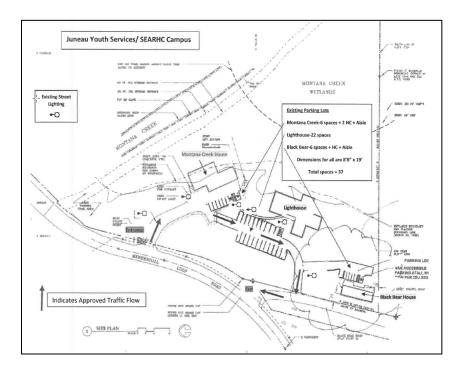
The current and proposed Conditional Use Permits fall under the Assisted Living USE 7.200 classification.



ZONING REQUIREMENTS

Standard		Requirement	Proposed	Existing	Code Reference
Lot	Size	12,000 square feet	No Change	463,146 square feet (~10.6 acres)	CBJ 49.25.400
	Width	100 feet	No Change	~990 feet	CBJ 49.25.400
	Depth	N/A	No Change	~900 feet	CBJ 49.25.400
Setbacks	Front	25 feet	No Change	25 feet	CBJ 49.25.400
	Rear	25 feet	No Change	~600 feet	CBJ 49.25.400
	Side (north)	10 feet	No Change	~100 feet	CBJ 49.25.400
	Side (south)	10 feet	No Change	15 feet	CBJ 49.25.400
Street Side		N/A	N/A	N/A	CBJ 49.25.400
Lot Coverage Maximum		35%	No Change	~15%	CBJ 49.25.400
Vegetative Cove	Vegetative Cover Minimum		No Change	~75%	CBJ 49.50.300
Height	Permissible	35 feet	No Change	Two-story	CBJ 49.25.400
Accessory		25 feet	No Change	One-story	CBJ 49.25.400
Maximum Dwelling Units		2	No Change	N/A	CBJ 49.25.500
Use		Residential	7.200, Assisted Living (w/offices)	7.200, Assisted Living (w/offices)	CBJ 49.25.300

SITE PLAN

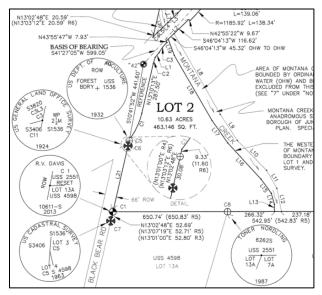


SEARHC / Juneau Youth Services File No: USE2023 0007 May 26, 2023 Page 5 of 6

ANALYSIS

Project Site – In 1995, JYS purchased 160 acres originally platted in 1945 with USS 2551 (Attachment E). Development of the three residential treatment facilities began in 1998, 2003, and 2006 respectively. In 2013, the property was subdivided with the Black Bear Subdivision plat (Attachment F); three structures are now located on a triangular shaped lot (Lot 2), which encompasses 10.6 acres.

A significant portion of the lot is composed of undeveloped, forested wetlands. The lot is bordered on the east by Montana Creek, and land owned by the Southeast Alaska Land Trust, which is zoned D1. The site is served by public water and public sewer.



Condition: None.

Project Design – The previous Conditional Use Permit requests presented to the Planning Commission between 1998 and 2006 stated, *"The long-range plan for the site was to consolidate the various JYS facilities into a campus complex of residential, educational, and administrative buildings."*

A natural landscape buffer is maintained between the lot and Mendenhall Loop Road. The developed area on the lot is surrounded by trees on all sides, and secluded from adjacent properties. The three buildings are of a similar architectural style, although Black Bear House is the only two-story structure.

No exterior construction or changes are proposed on the lot at this time.

Condition: None.

Traffic – Mendenhall Loop Road is an Alaska Department of Transportation and Public Facilities (ADOT&PF) maintained road, classified as a Collector according to the CBJ adopted Roadway Classification Map. Access to and from the site is one-way traffic only, with an entrance off of Mendenhall Loop Road (ingress) and an exit off of Black Bear Road (egress).

Development of Black Bear Road first involved the platting of several U.S. Surveys. In 2003, the State transferred the land encompassing the road to CBJ with Patent 18044, subject to a 66-foot wide public access easement, creating what is now known as "Black Bear Road" (Attachment G). The road is not, however, an accepted or maintained CBJ right-of-way (ROW). In 2006, the road was paved from Mendenhall Loop Road through the extent of the SEARHC/JYS site as part of the development of Black Bear House; the paved distance is approximately 140 feet up an approximately 11% slope. In addition to the use of Black Bear Road by SEARHC/JYS and the owners of 11001 Black Bear Road, the road also provides access to a trailhead to Montana Creek Trail. The trailhead is located entirely within University of Alaska property, between SEARHC/JYS to the north and the private lot to the south.

A nonconforming situation review completed in January 2023 (Attachment D) found the following situations on the lot, specifically relating to Black Bear Road, to be certified nonconforming to Title 49:

SEARHC / Juneau Youth Services File No: USE2023 0007 May 26, 2023 Page 6 of 7

Nonconforming Lots (CBJ 49.30.260):

- Secondary access (egress) without improvements or maintenance agreements.
- Lack of direct and practical access through the frontage.

Driveway access to the site has been a cause of concern. Due to curves, grades, and icy winter driving conditions along Mendenhall Loop Road, driveways in this area generally require more than the minimum site distance required by DOT/PF design standards. Previous conditions of approval required the applicant to clear and maintain the brush and alder trees along Mendenhall Loop Road to maintain clear sight distance from the exit driveway.

According to CBJ 49.40.300(2), a Traffic Impact Analysis is not required since the project will generate less than 250 Average Annual Daily Traffic. For this application, staff used the Institute of Transportation Engineers' Trip Generation Manual (9th Edition) projections for an Assisted Living Facility on a weekday, based upon the total number of employees. This projection represents the highest estimated Average Daily Trips (ADTs) across all categories including employees, occupied beds, and beds available.

Condition: The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.

Use	Total # Employees	Trips Generated	Total Trips
Assisted Living	26	3.93 per Employee	102.18
	·	Total ADTs:	102.18



SEARHC / Juneau Youth Services File No: USE2023 0007 May 26, 2023 Page 7 of 8

Vehicle Parking & Circulation – According to CBJ 49.40.210, 10 off-street parking spaces are required based upon an assisted living use, including two ADA accessible spaces (see table below). The site currently has a total of 37 parking spaces, including three ADA-accessible spaces. No additional parking is required.

Condition: None.

Use	Total	Spaces Required	Total Spaces
Assisted Living Max. # Residents per USE2022-0010	24	0.4 / resident	9.6 = 10
Total Parking Requirement: Off-Street Loading Spaces Required:			10 0
		Accessible Spaces Required:	2

Non-motorized Transportation – Both Mendenhall Loop Road and Black Bear Road do not have any sidewalk, curb, or gutter. A gravel shoulder borders the roadways on both sides.

Condition: None.

Proximity to Transit – Capital Transit operates Route 3 (counterclockwise) and Route 4 (clockwise) along Mendenhall Loop Road. Bus stops are located approximately 1,000 feet to the south and 2,000 feet to the north.

Condition: None.

Noise – The site is buffered from adjacent residential development by distance, vegetation, and topography. It is not anticipated that any appreciable increase in noise would occur by converting administrative offices in the Montana Creek House into dorm rooms.

Condition: None.

Lighting – Parking areas have existing exterior lighting. The applicant is not proposing any new lighting at this time.

Condition: None.

Vegetative Cover & Landscaping – CBJ 49.50.300 requires a minimum vegetative cover of 20%. This standard is met with ~ 83% vegetative cover.

Condition: None.

Habitat – The developed area of the lot lies outside of the Montana Creek anadromous stream setbacks. The Army Corps of Engineers has identified the lot as being within a forested wetland; management authority of these wetlands lies with the Army Corps of Engineers. An eagle's nest was identified on the property in 2006 outside of the development area, which is regulated by the U.S. Fish and Wildlife Service. No exterior construction or changes are proposed that would affect natural habitat areas.

Condition: None.

SEARHC / Juneau Youth Services File No: USE2023 0007 May 26, 2023 Page 8 of 9

Drainage and Snow Storage – No modifications to existing drainage are proposed at this time. The lot has ample space off of driveways and parking areas for snow storage.

Condition: None.

Hazard Zones – A portion of the lot outside of the developed area lies within a relatively flat Special Flood Hazard Area. No exterior construction or changes are proposed that would affect the floodplain.

Condition: None.

Public Health, Safety, and Welfare – The developed area of the lot is surrounded by trees on all sides and secluded from adjacent properties. The use appears to be in harmony with the surrounding neighborhood. No exterior construction or changes are proposed, and no information has been reviewed that suggests the proposal will materially endanger the public health, safety, or welfare.

Condition: None.

Property Value or Neighborhood Harmony – Staff finds this use is in harmony with the zoning for the area and will not decrease property values. For approximately 25 years, the applicants have managed activities while preserving the residential character of the neighborhood.

Condition: None.

AGENCY REVIEW

CDD conducted an agency review comment period between May 3, 2023 and May 10, 2023.

Agency	Summary
General Engineering	No comments received.
Building	No comments received.
Fire	No concerns with this change as long as the fire alarm and fire sprinkler systems were not modified due to the previous change.
ADOT&PF	I have reviewed and do not see any need for comment from DOT Right of Way. I appreciate you passing this along for review.

PUBLIC COMMENTS

CDD conducted a public comment period between May 4, 2023 and May 22, 2023. Public notice was mailed to property owners within 500 feet of the proposed development (Attachment H). A public notice sign was also posted on site at least two weeks prior to the scheduled hearing (Attachment I). No written comments were received during the comment period.

SEARHC / Juneau Youth Services File No: USE2023 0007 May 26, 2023 Page 9 of 10

CONFORMITY WITH ADOPTED PLANS

The proposed development is in general conformity with the 2013 Comprehensive Plan.

PLAN	Chapter	Page No.	Item	Summary
2013 Comprehensive Plan	4	36	Housing Policy 4.1-SOP1	Fund, or assist in securing funding for, emergency shelters, transitional housing, permanent supportive housing, and appropriate supportive services for people who are homeless or near homeless, particularly families and unaccompanied youth, and an increasing aging population.
	4	37	Housing Policy 4.1-IA7	Facilitate the provision of special needs and housing and supportive services in residential neighborhoods that are readily accessible to public transit and supportive services.
	13	213	Community Services Policy 13.3	Promote quality medical and social services to ensure the safety, health, well-being, and self- sufficiency of its residents.
	13	213	Community Services 13.3 SOP1	Provide public funds for programs for the indigent and for high-risk groups such as youth, the elderly, disabled persons, and homeless persons and families.
	13	213	Community Services Policy 13.3-IA2	Establish and maintain an integrated near- homeless and homeless client assessment and referral system linking all housing, medical, and social service providers, to develop greater efficiencies, client tracking, and program funding and evaluation tools.
	13	213	Community Services 13.3 – IA3	Provide transportation assistance to homeless clients, including high school students, to support transport for job search efforts, to shelter, and for medical and social service care.
	13	213	Community Services Policy 13.3-IA4	Establish and maintain a coordinated substance abuse prevention program, and comprehensive treatment, rehabilitation, and recovery programs for Juneau residents.

SEARHC / Juneau Youth Services File No: USE2023 0007 May 26, 2023 Page 10 of 11

FINDINGS

Conditional Use Permit Criteria – Per CBJ 49.15.330(e) & (f), Review of Director's & Commission's Determinations, the Director makes the following findings on the proposed development:

1. Is the application for the requested Conditional Use Permit complete?

Analysis: No further analysis needed.

Finding: Yes. The application contains the information necessary to conduct full review of the proposed operations. The application submittal by the applicant, including the appropriate fees, substantially conforms to the requirements of CBJ Chapter 49.15.

2. Is the proposed use appropriate according to the Table of Permissible Uses?

Analysis: The application is for Assisted Living dorm rooms. The use is listed at CBJ 49.25.300, Section 7.200 for the D3 zoning district.

Finding: Yes. The requested permit is appropriate according to the Table of Permissible Uses.

3. Will the proposed development comply with the other requirements of this chapter?

Analysis: No further analysis needed.

Finding: Yes. With the recommended conditions, the proposed development will comply with Title 49, including parking, lighting, vegetative cover, and habitat.

4. Will the proposed development materially endanger the public health, safety, or welfare?

Analysis: No further analysis needed.

Finding: No. There is no evidence to suggest that with appropriate conditions, the requested Assisted Living dorm rooms, in a D3 zoning district, will materially endanger the public health or safety.

5. Will the proposed development substantially decrease the value of or be out of harmony with property in the neighboring area?

Analysis: No further analysis needed.

Finding: No. There is no evidence to suggest that with appropriate conditions, the requested Assisted Living dorm rooms, in a D3 zoning district will substantially decrease the value of or be out of harmony with the property in the neighboring area.

6. Will the proposed development be in general conformity with the Land Use Plan, Thoroughfare Plan, or other officially adopted plans?

Analysis: No further analysis needed.

Finding: Yes. The proposed Assisted Living dorm rooms, with the recommended conditions, will be in general conformity with the 2013 Comprehensive Plan.

SEARHC / Juneau Youth Services File No: USE2023 0007 May 26, 2023 Page 11 of 11

RECOMMENDATION

Staff recommends the Planning Commission adopt the Director's analysis and findings and APPROVE the requested Conditional Use Permit Modification. The permit would allow for the development of SEARHC / Juneau Youth Services' conversion of Montana Creek House administrative offices into dorm rooms, with USE2023-0007 superseding USE2022-0010.

Approval is subject to the following conditions:

- 1. Maximum number of residents permitted to live on site is twenty-four (24).
- 2. The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.

Item	Description
Attachment A	Application Packet
Attachment B	Conditional Use Permit History
Attachment C	2022 Conditional Use Permit Modification USE2022-0010
Attachment D	2022 Nonconforming Certification NCC22-33
Attachment E	1945 USS 2551
Attachment F	2013 Black Bear Subdivision Plat
Attachment G	2003 Patent 18044 transferring U.S. Survey 3406 land from the State of Alaska to CBJ
Attachment H	Abutters Notice
Attachment I	Public Notice Sign Photo

STAFF REPORT ATTACHMENTS



DEVELOPMENT PERMIT APPLICATION

NOTE: Development Permit Application forms must accompany all other Community Development Department land use applications. This form and all documents associated with it are public record once submitted.

(美国新的科科科	TUPAL CHANNEL

PROPERTY LOCATION		
Physical Address 10685 Mendenhall Loop Rd., 10801 Blac	ck Bear Rd. and 10815 Black Bear Rd.	
Legal Description(s) (Subdivision, Survey, Block, Tract, Lot) Black Bear Lot	2	
Parcel Number(s) 4B2601020042	· · · · · · · · · · · · · · · · · · ·	
This property is located in the downtown historic district This property is located in a mapped hazard area, if so, which		
LANDOWNER/LESSEE		
Property Owner Southeast Alaska Regional Health Consortium	^{ct Person} Kyle Paw	
^{Malling-Address} 3100 Channel Drive, Juneau, AK 9	99801 Phone Number(s) 907-364-4472	
E-mail Address kpaw@searhc.org		
LANDOWNER/ LESSEE CONSENT Required for Planning Permits, not needed on Building/ Engineering Permits. Consent is required of all landowners/ lessees. If submitted with the application, alt include the property location, landowner/ lessee's printed name, signature, and the		mus
I am (we are) the owner(s)or lessee(s) of the property subject to this application and A. This application for a land use or activity review for development on my (our) pr B. I (we) grant permission for the City and Borough of Juneau officials/employees to	roperty is made with my complete understanding and permissic	on. n.
Landowner/Lessee (Printed Name) Title (e.g.	: Landowner, Lessee)	
x	<u> </u>	
Landowner/Lessee (Signature)	Date	
BRENT FISCHER ON BEHAVE OF SER	<u>ARHC</u>	÷
Landowner/Lessee (Printed Name) Title (e.g.:	.: Landowner, Lessee)	
x Contribution	5/8/23	
Landowner/Lessee (Signature)	Date	
NOTICE: The City and Borough of Juneau staff may need access to the subject proper contact you in advance, but may need to access the property in your absence and in acc Commission may visit the property before a scheduled public hearing date.	erty during regular business hours. We will make every effort to cordance with the consent above. Also, members of the Planning	
APPLICANT If same as LANDOWNER, write "		
Applicant (Printed Name) Contact	Person Kyle PAW	
Mailou Address	Phone Number(s)	
E-mail Addites PAWED SEATHE. OFQ		
	41-20172	
X Applicant's Signature	Date of Application	
	· • •	
DEPARTMENT USE ONLY BELO	W THIS LINE	
	"	_
	NL	\geq
	Case Number Date Received	•••• <u>.</u> ••
MPLETE APPLICATIONS WILL NOT BE ACCEPTED	Case Number Date Received	1

For assistance filling out this form, contact the Permit Center at 586-0770.

se Number	Date Received
65023-007	4/24/23
	Updated 6/2022 Page 1 of 1

Attachment A- Application Packet



COMMUNITY DEVELOPMENT

ALLOWABLE/CONDITIONAL USE PERMIT APPLICATION

See reverse side for more information regarding the permitting process and the materials required for a complete application.

NOTE: Must be accompanied by a DEVELOPMENT PERMIT APPLICATION form.

150	PROJECT SUMMARY
	SEARHC/JYS proposes revert use of Montana Creek House back to its original approved use as a
W.C.L.	Residential Treatment Facility
	TYPE OF ALLOWABLE OR CONDITIONAL USE PERMIT REQUESTED
19163	O Accessory Apartment – Accessory Apartment Application (AAP)
	O Use Listed in 49.25.300 – Table of Permissible Uses (USE) Table of Permissible Uses Category:
	IS THIS A MODIFICATION or EXTENSION OF AN EXISTING APPROVAL?
	UTILITIES PROPOSED WATER: Public On Site SEWER: Public On Site
	SITE AND BUILDING SPECIFICS
ŧ	Total Area of Lot 463,146 square feet Total Area of Existing Structure(s) 20,266 square feet
To be completed by Applicant	Total Area of Proposed Structure(s) <u>N/A</u> square feet
(Ap	EXTERNAL LIGHTING
(q p	Existing to remain ONO Sea – Provide fixture information, cutoff sheets, and location of lighting fixtures Proposed ONO Sea – Provide fixture information, cutoff sheets, and location of lighting fixtures
lete	
duio	ALL REQUIRED DOCUMENTS ATTACHED If this is a modification or extension include:
e co	Narrative including: Notice of Decision and case number
Tob	Current use of land or building(s)
Siles	Description of project, project site, circulation, traffic etc.
	Proposed use of land or building(s)
	How the proposed use complies with the Comprehensive Plan before expiration date
IIP DA	Plans including:
194	🗹 Site plan
46	✓ Floor plan(s)
12.4	Elevation view of existing and proposed buildings
100	Proposed vegetative cover
a'i-	Existing and proposed parking areas and proposed traffic circulation
No al	Existing physical features of the site (e.g.: drainage, habitat, and hazard areas)
	DEPARTMENT USE ONLY BELOW THIS LINE

ALLOWABLE/CONDITION	Foor	Check No.	Receipt	Date
Application Fees	\$ 500.00			
Admin. of Guarantee	\$			
Adjustment	\$			
Pub. Not. Sign Fee	s 50 m			
Pub. Not. Sign Deposit	\$100,00			
Total Fee	\$ 6 50.00			

This form and all documents associated with it are public record once submitted.

INCOMPLETE APPLICATIONS WILL NOT BE ACCEPTED	Case Number	Date Received
For assistance filling out this form, contact the Permit Center at 586-0770.	4623-007	4/24/23

Juneau Youth Services (JYS)/SouthEast Alaska Regional Health Consortium (SEARHC)

Montana Creek House Conversion back to Residential Treatment Facility

Case Number: CUP23-

PROJECT DESCRIPTION:

This request is to modify the approved use (USE2022 0010) of the Montana Creek House located on our Mendenhall Loop Campus from Community Services and Administrative office use back to its original approved use as a Residential Treatment Facility.

BACKGROUND:

Due to the recent merger with SEARHC, our organization can now fulfill the original plan to maximize the campus' potential to support the increasing need for youth behavior health services. There will be no changes to the 2 other existing facilities on campus, Lighthouse and Black Bear. There also will be no changes to the approved number of youth we can serve, which is 24.

All current administrative and community services staff will be relocated to other SEARHC locations allowing the campus offices to accommodate youth.

Juneau Youth Services, operating since 1961, provides residential, and community-based mental health, collectively known as behavioral health care.

JYS/SEARHC employs a team of behavioral health and clinical professionals. Our philosophy is contained in the nationally recognized Teaching-Family Model (TFM). It prioritizes therapeutic relationships with JYS/SEARHC caregivers as the primary providers of effective treatment in supportive, family-style settings. With over 60 years of experience, we are Juneau's leading youth and family-focused behavioral health provider.

With SEARHC joining forces with JYS we can combine the existing youth program Raven's Way. The New Raven's way program will engage in hands-on experiences that provide opportunities to learn and practice the new skills necessary to choose a healthy, substance-free lifestyle. Our educational, behavioral, emotional, and cultural components focus on increasing their coping skills, self-confidence, social functioning, and life skills. Raven's Way is accredited by The Joint Commission and licensed by the State of Alaska. All while adhering to the ethical standards of the National Association of Alcohol and Drug Abuse Counselors.

CURRENT USE:

The JYS/SEARHC Campus contains 3 facilities, Montana Creek House, Lighthouse and Black Bear House. Lighthouse and Black Bear House are licensed and permitted as residential treatment facilities. Last year JYS applied and was granted a conditional use permit to change the usage of Montana Creek House from a licensed and permitted residential treatment facility to administrative offices and outpatient therapy.

PROPOSED USE:

Now that JYS and SEARHC have merged, we would like to reinstate the use of Montana Creek House to its original purpose as a residential treatment facility. All current administrative and community services staff will be relocated to other SEARHC locations allowing the campus offices to accommodate youth. The area used for patient record storage will return to its former use as a school classroom.

COMPLIANCE WITH COMPREHENSIVE PLAN:

This transition back to its original licensed and permitted use requires no new construction or expansion of the current footprint, nor changes to the parking, traffic flow, utilities or grounds. There are no changes planned for the existing remaining facilities.

Since there is no expansion of the facilities or changes to the driveway, parking areas, flow of traffic or vegetation cover, the proposed plan for Montana Creek House to revert back to a residential treatment facility remains consistent with the previously approved Conditional Use Permits.

This reversion back to a residential treatment facility is consistent with the CBJ Table of Permissible Uses 49.25.300, 7.2000 Assisted Living and complies with the Juneau Comprehensive Plan, Chapter 4-Housing Element, facilitating the provision of special needs and adaptive housing and supportive services in residential neighborhoods that are readily accessible to public transit, shopping, public amenities and supportive services.

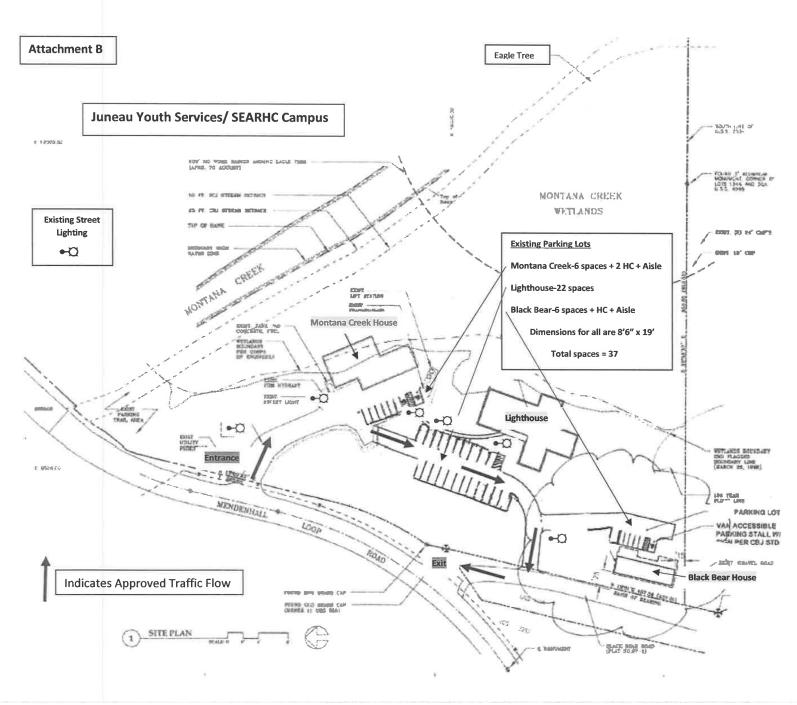
The reversion also complies with Chapter 3-Community Form, Suburban Area, because no changes are being made to the vegetation of buffer zones that surround the Montana Creek building.

See Attached:

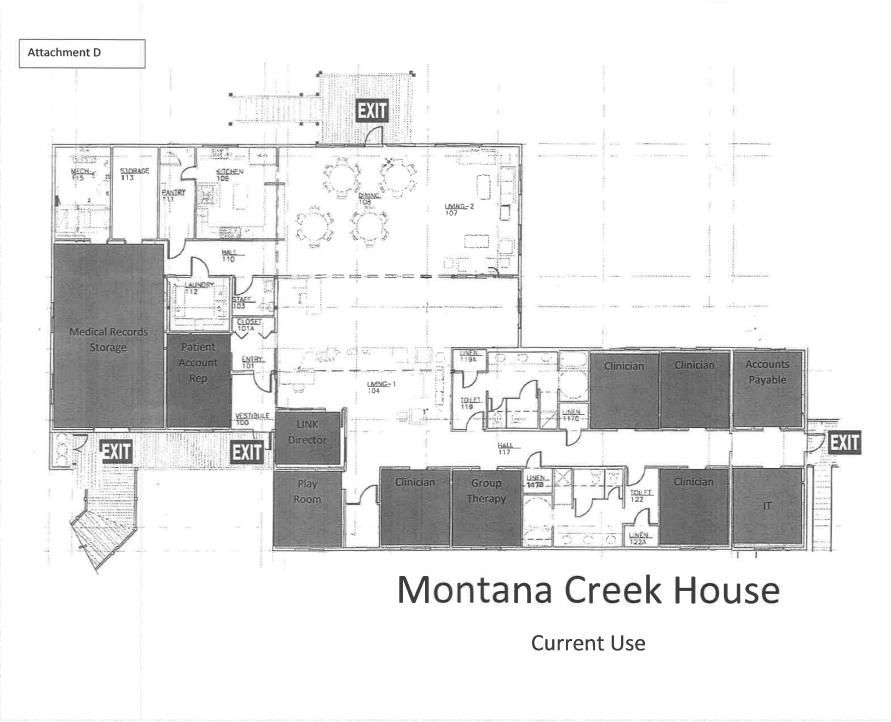
- A) Campus Arial Photo
- B) Campus Site Plan
- C) Campus Site existing Lighting Cut Sheets
- D) Montana Creek House Current Floor Plan
- E) Montana Creek House Proposed Floor Plan
- F) Montana Creek Elevation Plan
- G) Lighthouse Floor Plan
- H) Lighthouse Elevation Plan
- I) Black Bear House Floor Plan
- J) Black Bear House Elevation Plan
- K) Pre-Application Conference Notes (April 12, 2023)

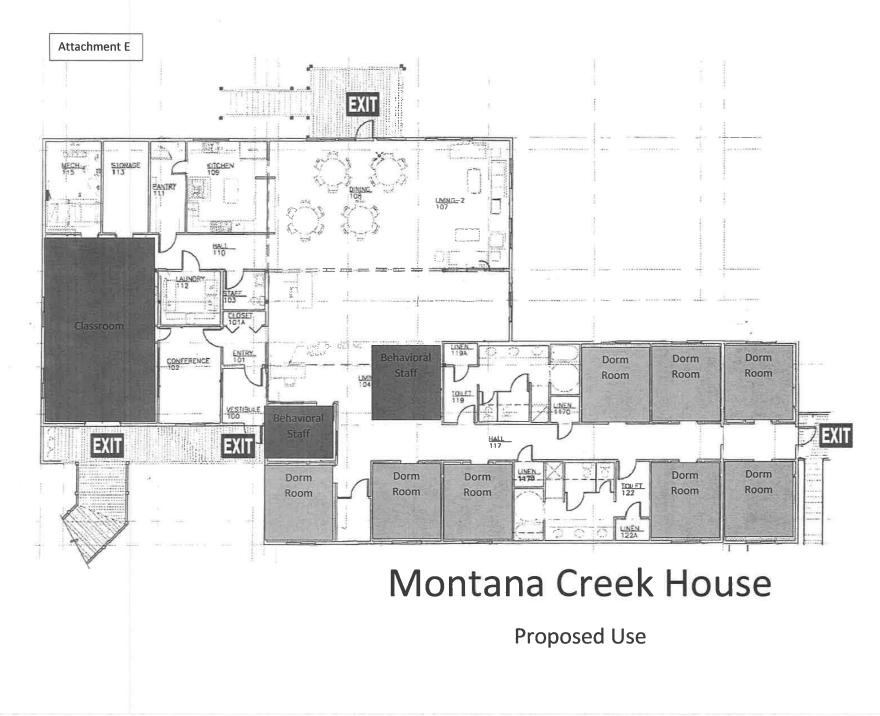


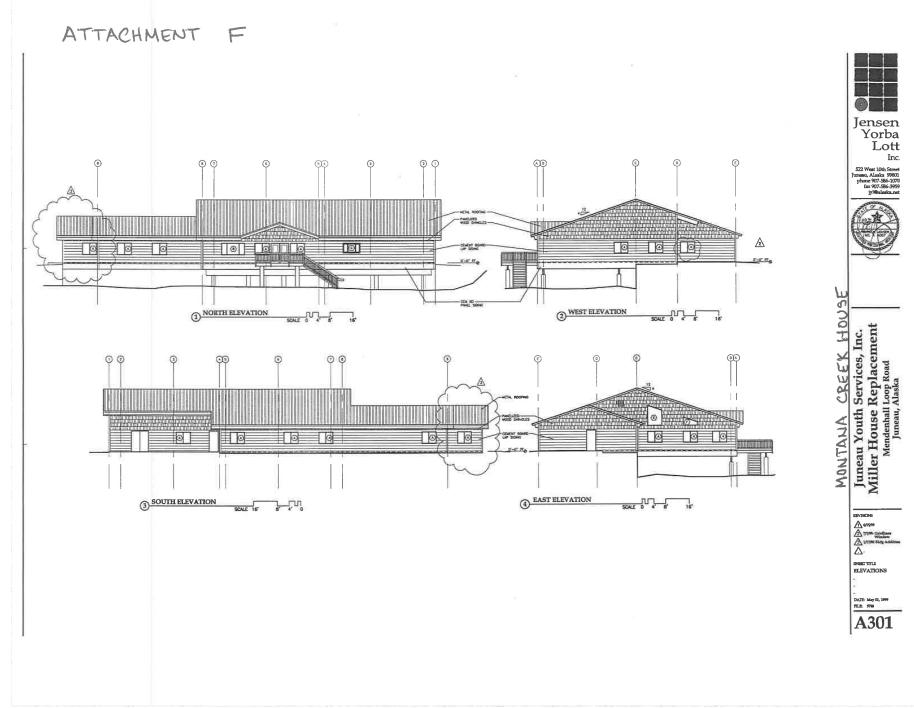
Attachment A- Application Packet

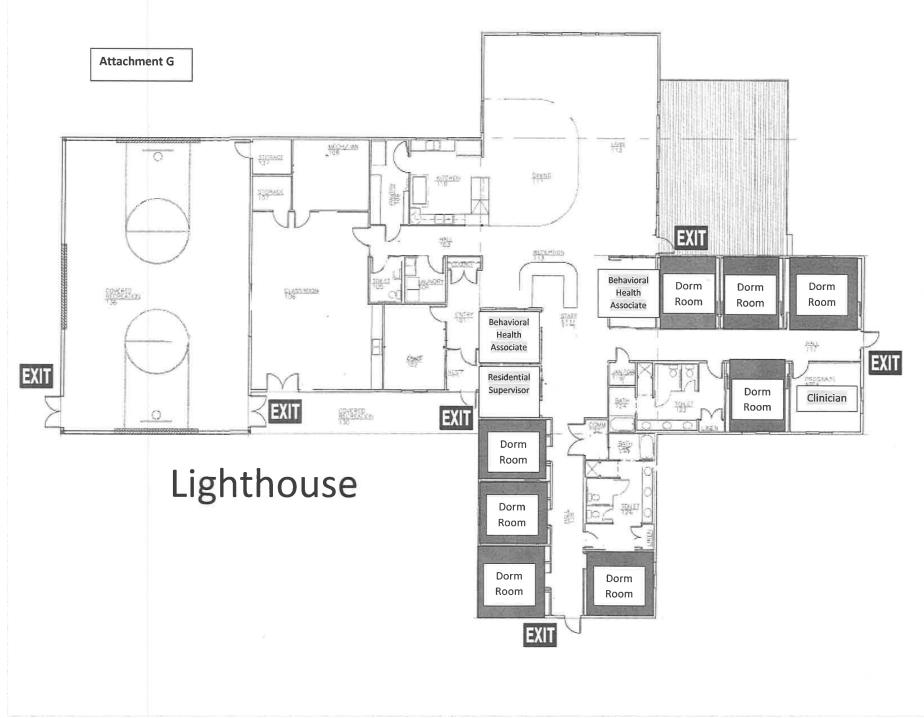


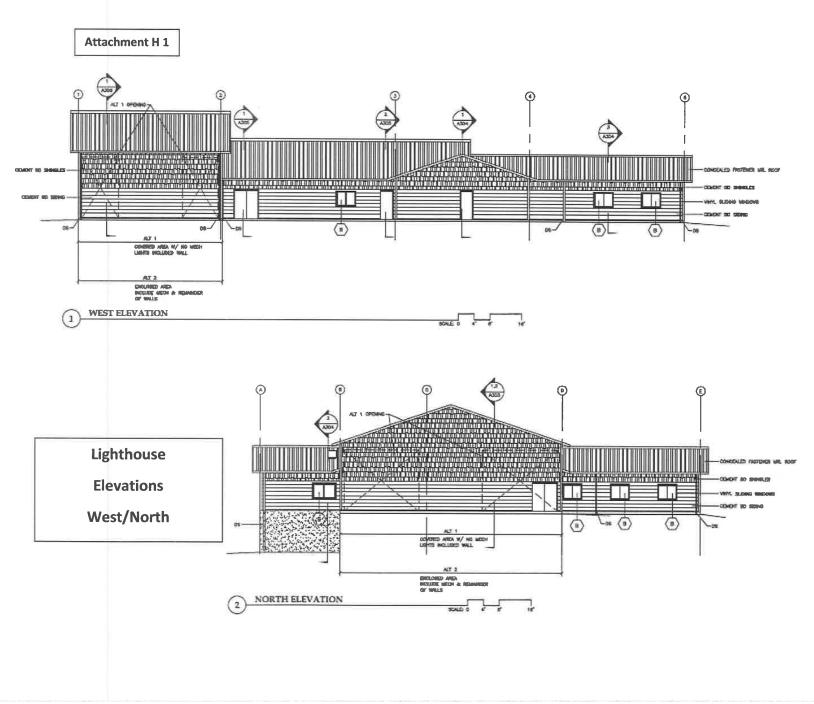
Attachment A- Application Packet

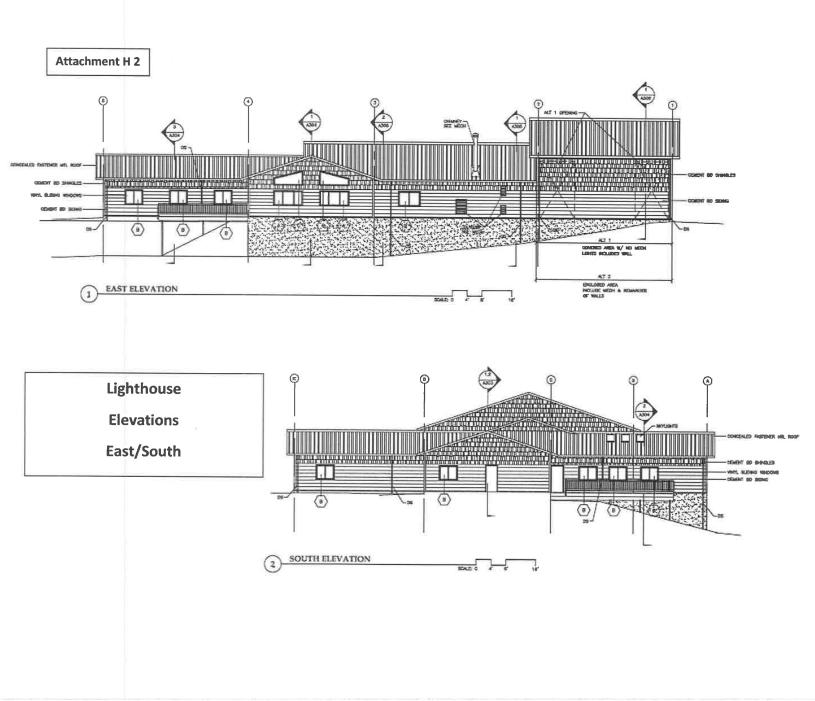


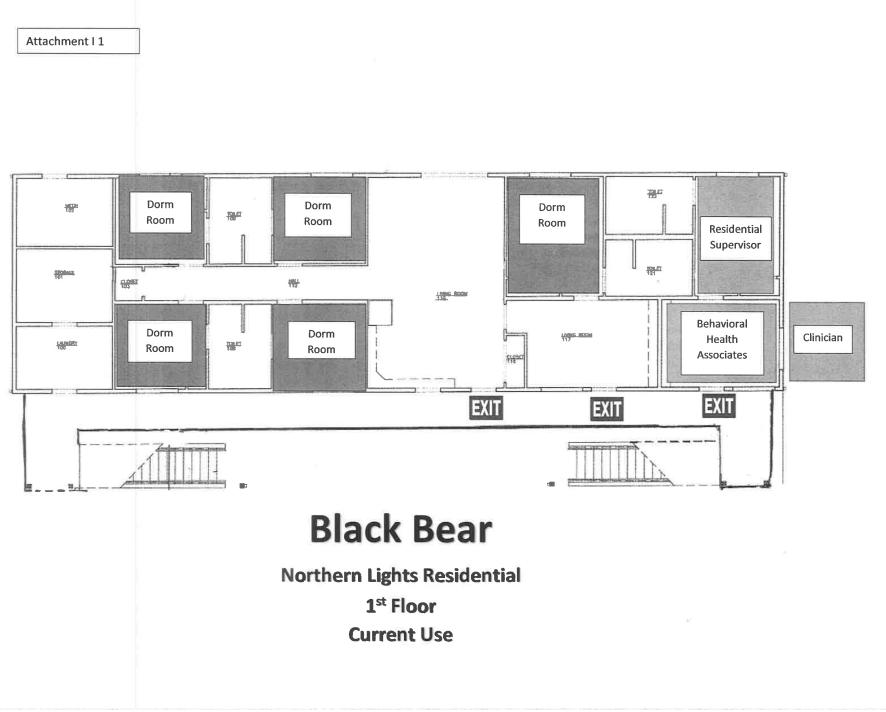




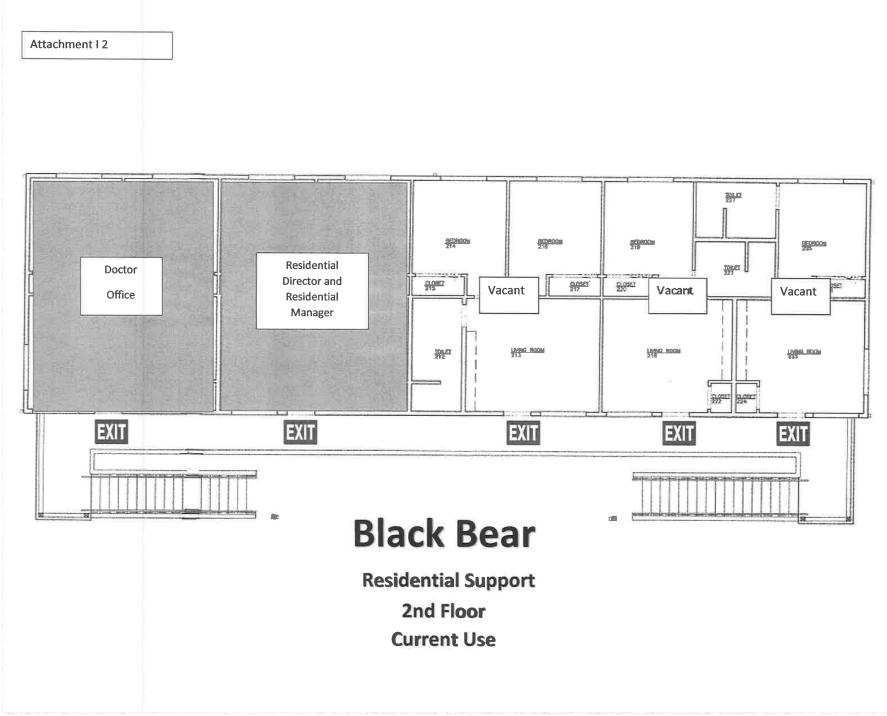


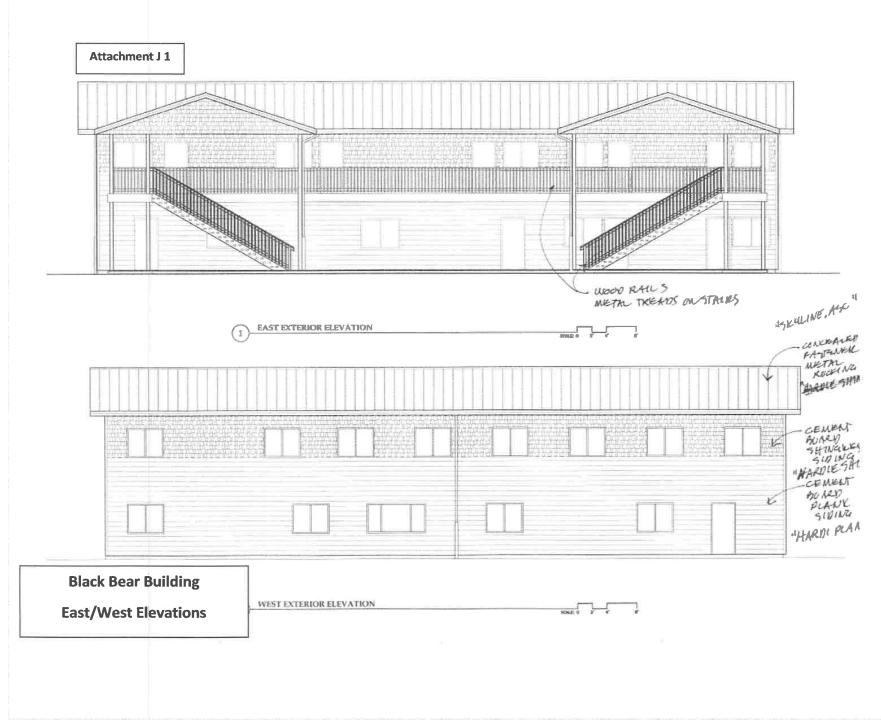


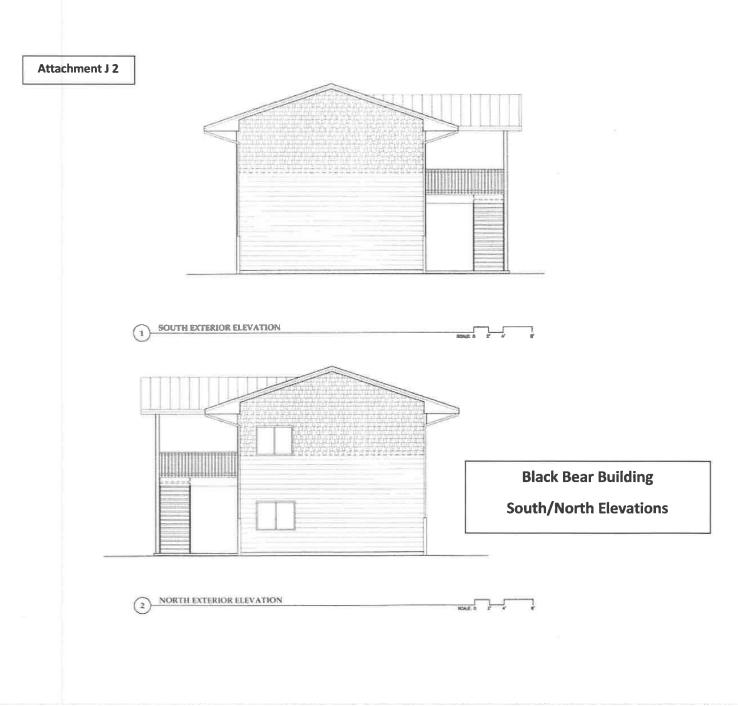




Attachment A- Application Packet









FEATURES & SPECIFICATIONS

INTENDED USE -- Ideal for parking areas, street lighting, walkways and car lots.

CONSTRUCTION -- Rugged, die-cast, soft corner aluminum housing with 0.12" nominal wall thickness, Die-cast door frame has impact-resistant, tempered, glass lens that is fully gasketed with one-piece tubular silicone. Finish: Standard finish is dark bronze (DDB) polyester powder finish, with other architectural colors available. OPTICS - Anodized, aluminum reflectors: IES full cutoff distributions R2 (asymmetric), R3 (asymmetric), R4 (forward throw) and R5S (square) are interchangeable. High-performance anodized, segmented aluminum reflectors IES full cutoff distributions SR2 (asymmetric), SR3 (asymmetric) and SR4SC (forward throw, sharp cutoff). High-performance reflectors attach with tool-less fasteners and are rotatable and interchangeable. ELECTRICAL - Bailast: High pressure sodium: 150W is high reactance, high power factor. Constant wattage autotransformer for 400W. Super CWA (pulse start ballast), is required for metal halide 400W (SCWA option). Ballast is 100% factory-tested.

Socket: Mogul base socket for 250M and above, and 70-400S, with copper alloy, nickel-plated screw shell and center contact. UL listed 1500W, 600V.

LISTINGS - UL Listed (standard). CSA Certified (see Options). UL listed for 25°C ambient and wet locations. IP65 rated in accordance with standard IEC 529.

BUY AMERICAN ACT — TThis product is assembled in the USA and meets the Buy America(n) government procurement requirements under FAR, DFARS and DOT regulations.

Please refer to www.acuitybrands.com/buy-american for additional information.

WARRANTY --- 1-year limited warranty. This is the only warranty provided and no other statements in this specification sheet create any warranty of any kind. All other express and implied warranties are disclaimed. Complete warranty terms located at: www.acuitybrands.com/support/warranty/terms-and-conditions

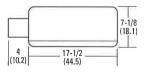
Note: Actual performance may differ as a result of end-user environment and application.

Specifications subject to change without notice.





METAL HALIDE: 400W HIGH PRESSURE SODIUM: 150-400W 20'TO 35' MOUNTING



KAD									
Series	Wattage		Distribution	신문사회[집]	Voltage	Ballast	Mounting ⁵		
KAD	<u>Metal halide</u> 400M ¹	High pressure sodium ² 150S 250S 400S	Standard reflectors R2 IES type II asymmetrica R3 IES type III asymmetrica R4 IES type IV forward throwa R55 IES type V square	High performance reflectors ⁵ SR2 IES type II asymmetric ³ SR3 IES type III asymmetric ³ SR4SC IES type IV forward throw	High performance 120 reflectors ⁵ 208 SR2 IES type II asymmetric ³ 240 SR3 IES type III asymmetric ³ 347 SR4SC IES type IV forward TB ⁴	208 240 277 347 480	(blank) Magnetic ballast Pulse Stort SCWA Super CWA pulse-start ballast	Ships in fixture carton SPD Square pole RPD Round pole WBD Wall bracket WWD Wood or pole wall Ships separately ^{6,7} DAD12P DAD12P Degree arm (pole) DAD12WB Degree arm (wall) KMA Mast arm external fitter WBA Decorative wall bracket ⁴	Arm length 04 4" arm 09 9" arm 12 12" arm
Options		Company of				Finish ¹¹		Lamp ¹²	
<u>Shippec</u> SF DF	l installed in fixtur Single fuse (120, Double fuse (208,	277, 347V}°	CSA CSA Certified Shipped separately ⁶ HS House side shield	PE4 NEW	, twist-lock PE (347\ , twist-lock PE (480\ , twist-lock PE (277\	/) DWH White	ze DNAXD Natural aluminum DWHXD White DDBTXD Textured dark bronze	LPI Lan incl L/LP Less	

Specifications

*Weight: 35.9 lbs (16.28 kg)

All dimensions are inches (centimeters)

*Weight as configured in example below.

Length: 17-1/2 (44.5)

Width: 17-1/2" (44.5)

unless otherwise specified.

Depth: 7-1/8 (18.1)

EPA: 1.2 ft.2

SF	Single fuse (120, 277, 347V) ⁹	Shippe	d separately ⁶	PE4	NEMA twist-lock PE (480V)
DF	Double fuse (208, 240, 480V) ⁹	HS	House side shield	PE7	NEMA twist-lock PE (277V)
PER	NEMA twist-lock receptacle only (no photocontrol)	PE1	NEMA twist-lock PE (120, 208, 240V)	sc	Shorting cap for PER option
				VG	Vandal guard ¹⁰

Accessories: Tenon Mounting Slipfitter (RPDXX required.) Order as seperate catalog number. Must be used with pole mounting.

Number of fixtures

T20-32013

T25-320

T35-320

Two@180° Two@90° Three@120°

T20-29013

T25-290¹³

T35-29013

Notes

1. Reduced jacket ED28 required for SR2, SR3 and SR4SC optics. SCWA required. Not available with SCWA. 250S is not available with 2.

Super Durable Finishes

Medium bronze

Dark bronze

Black

Natural aluminum

DBI BXD

DNATXD

- 480V. 4005 is not available with 347V. House-side shield available.
- Optional multi-tap ballast (120, 208, 240, 277V; in 4.
- Canada: 120, 277, 347V). 9" or 12" arm is required when two or more luminaires
- are oriented on a 90° drilling pattern. 6. May be ordered as an accessory.

DMB

DNA

DDBXD

DBLXD

- 7. Must specify finish when ordered as an accessory.
- 8. Only available with SPD04 and SPD09, Can be ordered as separate line item.
- Must specify voltage. N/A with TB.

Textured black

aluminum

DWHGXD Textured white

Textured natural

- 10. Prefix with KAD when ordered as an accessory.
- 11. See www.lithonia.com/archcolors for additional color options. 12. Must be specified. L/LP not available with MHC.
- 13. Must use RPD09 or RPD12

Tenon O.D.

2-3/8"

2-7/8"

4

One

T20-190

T25-190

T35-190

T20-280

T25-280

T35-280

Attachment A- Application Packet

Four@90°

T20-49013

T25-49013

T35-49013

Three@90°

T20-39013

T25-39013

T35-39013

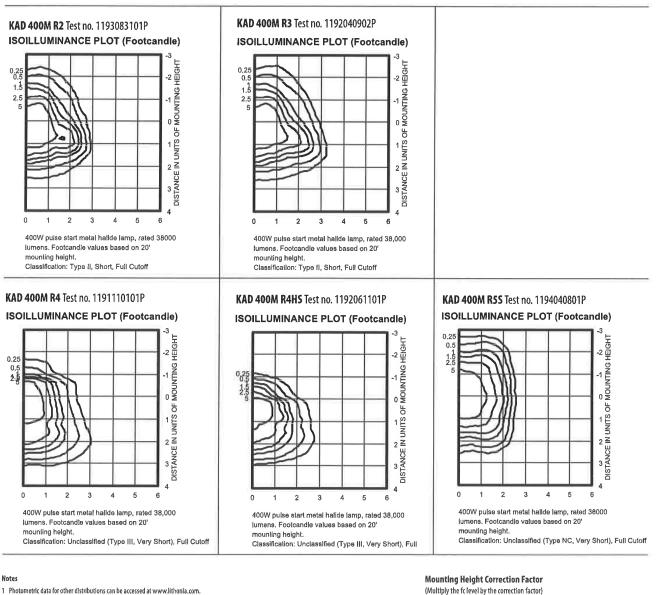
WG Wire guard¹⁰

KAD-M-S

lamp

KAD Metal Halide, Arm-mounted Soft Square Cutoff

Coefficient of Utilization Initial Footcandles



1 Photometric data for other distributions can be accessed at www.lithonla.com.

- 2 Tested to current IES and NEMA standards under stabilized laboratory conditions. Various operating factors can cause differences between laboratory data and actual field measurements. Dimensions and specifications on this sheet are based on the most current available data and are subject to change without notice.
- 3 For electrical characteristics, consult outdoor technical data specification sheets on www.lithonia.com.

🖊 LITHONIA LIGHTING

OUTDOOR: One Lithonia Way Conyers, GA 30012 Phone: 800-705-SERV (7378) www.lithonia.com

25 ft. = 0.64

35 ft. = 0.32

40 ft. = 0.25

KAD-M-S

 $\frac{\text{Existing Mounting Height}}{\text{New Mounting Height}}\Big)^2 = \text{Correction Factor}$

© 2007-2022 Acuity Brands Lighting, Inc.All rights reserved. Rev. 11/23/22

🖊 LITHONIA LIGHTING°

FEATURES & SPECIFICATIONS

INTENDED USE ---- Ideal for car lots, street lighting or parking areas.

CONSTRUCTION — Rugged, .063" thick, aluminum rectilinear housing. Formed for weather-tight seal and integrity. Naturally anodized, extruded aluminum door frame with mitered corners, is retained with two .188" diameter hinge pins and secured with one quarter-turn, quick-release fastener. Weatherproof seal between housing and door frame is accomplished with an integrally designed, extruded silicone gasket that snaps into the door frame, and another gasket applied to the housing.

Finish: Standard finish is dark bronze (DDB), polyester powder finish with other architectural colors available. OPTICS — Reflectors are anodized and segmented for superior uniformity and control. Reflectors attach with tool-less fasteners and are rotatable and interchangeable. Three cutoff distributions available: Type II (roadway), Type III (asymmetric), Type IV (forward throw, sharp cutoff). Lens is .125" thick impact-resistant tempered glass with thermally applied silk-screened shield.

ELECTRICAL - Ballast: Metal halide: 100W is high-reactance, high power factor and standard with pulse-start ignitor technology. "SCWA" not required. Constant wattage autotransformer for 250W. Super CWA (pulse start ballast), DOE 2017 compliant, is required for 200W (SCWA option) for U.S. shipments only. CSA or INTL required for probe-start shipments ouside the U.S. Pulse-start ballast (SCWA) required for 200M. Ballasts are 100% factory-tested.

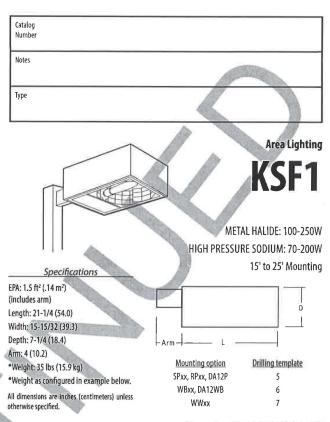
Socket is porcelain, horizontally mounted medium base socket for 100M and position-oriented mogul base socket for HPS and 250M, with copper alloy, nickel-plated screw shell and center contact, UL listed 1500W-600V.

INSTALLATION — Extruded aluminum arm for pole or wall mounting is shipped in fixture carton. Optional mountings available.

LISTING — UL listed for wet locations. Listed and labeled to comply with Canadian standards (see Options).

www.acuitybrands.com/CustomerResources/Terms and conditions.aspx

Note: Actual performance may differ as a result of end-user environment and application. Specifications subject to change without notice.



ORDERINGINFORMATION For shortest lead times, configure product using bolded options.

KSF1					-		Þ					
Series	Wattage	D	Istribution	Voltage		Ballast	城行旗	Mounting		644	Ma 22	1. 22 - 6
KSF1	Metal halide 100M ³ 250M² <u>Ceramic metal halide³</u> 100MHC ¹ <u>High pressure sodium</u> ¹ 70S ⁴ 150S ⁴		Type II roadway roadway roadway R3 Type III asymmetric rype IV for-ward throw, sharp cutoff	208 ⁴ 2 240 ⁴ 1	347 480 ⁴ TB ³ 23050HZ ⁶	(blank) Magnetic CWI Constant watt. Pulse Store (C) SCWA Super CWA pul ballast NOTE: For shipments to U.S. te SCWA must be specified to co EISA.	se-start mitories,	Iype SPSquare p RPRound p WBWall brac WWWood po wall brac	oole 04 ole 06 cket 09 ile or 12	9" arm	Shipped : DA12P DA12WB KMA KTMB	separately Degree arm, pol Degree arm, wal Mast arm adapter Twin mounting bar
Options			-				Finish ¹³					Lamp ¹⁵
Shipped PER SF DF QRS ORSTD	Linstalled in fixture NEMA twist-lock receptacle only (no photocontrol) Single fuse (120, 277, 347V) n/a TB Double fuse (208, 240, 480V) n/a TB Quartz restrike system ⁸ QBS time delay ^{6,8}	CSA NOM INTL KW1 KW4 REGC1	Emergency circuit ⁴ CSA Certified NOM Certified ⁵ Available for MH prob shipping outside the KiloWatch [®] 120V cont California Title 20 effer 1/1/2010	U.S. trol relay ⁹ trol relay ⁹	PE1 NE 24 PE3 NE PE4 NE PE7 NE SC Sh HS Ho	eparately ¹⁰ MA twist-lock PE (120, 208, OV) MA twist-lock PE (347V) MA twist-lock PE (480V) MA twist-lock PE (277V) orting cap for PER option use side shield (R2, R3) ^{11,12} ndal guard ¹¹	DWH V DBL E DMB M DNA M CRT M CRT M C	Jark bronze White Slack Vedium bronze Vatural aluminum Von-stick protective coating ¹⁴ <u>ble Finishes</u> Jark bronze	DBLXD DNAXD DWHXD DDBTXD DBLBXD DNATXD DWHGXD	Black Natural al White Textured bronze Textured Textured aluminun Textured	dark black natural n	LPI Lamp included L/LP Less lamp NIGHTTIME FRIENDLY

3	Not available with L/LP.
4	Must specify CWI for use in Con

- nada 5
 - Optional multi-tap ballast (120, 208, 240, 277V); (120, 277, 347V in Canada).
- Consult factory for available wattages. Use 9" arm when two or more luminaires are oriented on a 90°
- drilling pattern. 8 Maximum allowable wattage lamp included.

Example: KSF1 150S R3 TB SP04 LPI

- color options.
 - 14 Black finish only. 15 Must be specified
 - 16 Must use RP09 or RP12.

Tenon O.D.

2-3/8" (6)

2-7/8" (7.3)

4" (10.2)

One

T20-190

T25-190

T35-190

Two@180°

T20-280

T25-280

T35-280

Two@90°17

T20-290

T25-290

T35-290

Three@120°

T20-320

T25-320

T35-320

Three@90° 17

T20-390

T25-390

T35-390

Attachment A- Application Packet

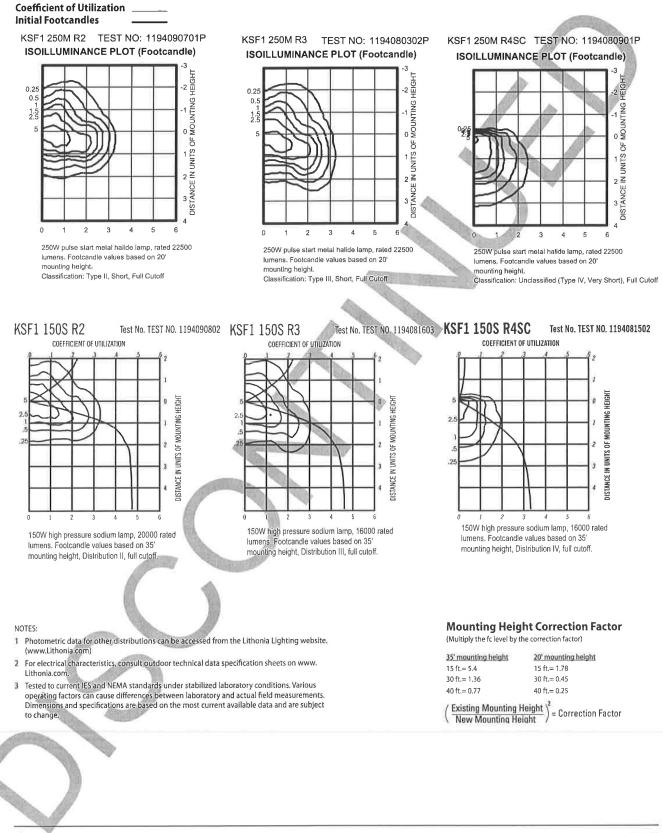
Four@90° 17

T20-490

T25-490

T35-490

KSF1 Arm-Mounted Rectilinear Cutoff Lighting



OUTDOOR: One Lithonia Way Convers, GA 30012 Phone: 770.922.9000 www.lithonia.com ©2000 Attachment A- Application Packet

🕼 LITHONIA LIGHTING

KSF1-M-S

© 2000-2018 Acuity Brands Lighting, Inc. All rights reserved. Rev. 03/03/18



(907) 586-0715 CDD_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

Revised 5/07/2021

Raven's Way Residential Treatment Campus – Montana Creek House Modification (formerly Juneau Youth Services)

PAC2023 0007
Kyle Paw
Juneau Youth Services Inc.
10685 Mendenhall Loop Rod, 10801 Black Bear Road, and 10815 Black Bear Road
4B2601020042
463,146 square feet (10.6324 acres)
D3 (Single-Family & Duplex Residential)
Assisted Living (adolescent residential treatment)
April 12, 2023
April 21, 2023
conferences are conducted for purposes of providing applicants with a
t and timeline. Pre-application conferences are not based on a complete
arantee of final project approval.

List of Attendees

Note: Copies of the Pre-Application Conference Report will be emailed, instead of mailed, to participants who have provided their email address below.

Name	Title	Email address
	Project Coordinator, Lands &	
Kyle Paw	Property	KPaw@searhc.org
Brent Fischer	Facilities Director	BrentF@jys.org
	Project Manager, Planning &	
Sierra Gadaire	Development	SierraG@searhc.org
Maegan Bosak Sr. Manager, Lands & Property		MaeganB@searhc.org
Steve Helgeson	Sr. Manager, Adolescent Programs	SteveH@searhc.org
Jennifer Shields	Planner II	Jennifer.Shields@juneau.gov
Emily Suarez Planner II		Emily.Suarez@juneau.gov
Sydney Hawkins	Permit Technician II	Sydney.Hawkins@juneau.gov

i:\documents\cases\2023\pac\pac23-007 searhc modification of jys\pac23-07 notes draft 2_sh.doc

Conference Summary

Questions/issues/agreements identified at the conference that weren't identified in the attached reports.

The following is a list of issues, comments and proposed actions, and requested technical submittal items that were discussed at the pre-application conference.

Project Overview

The original 160 acre property was platted in 1945 with USS 2551. In 1995, Juneau Youth Services (JYS) purchased the property. Development of the three existing buildings for residential treatment occurred in 1998, 2003, and 2006, with each building receiving a Conditional Use Permit at the time of development. In 2013, the property was subdivided with the Black Bear Subdivision plat; all three buildings are located on Lot 2 (10.6 acres).

In 2022, a new Conditional Use Permit (USE22-10) was issued for Juneau Youth Services to convert existing dorm rooms in Montana Creek House into administrative offices, subject to the following conditions of approval:

- 1. Maximum number of residents living on site is twenty-four (24).
- 2. The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance. [ongoing]
- 3. The Community Development Department and Juneau Youth Services will conduct a Nonconforming Certification Review of the property. [NCC22-03 issued on January 31, 2023.]

In order to modify the use of the Montana Creek House by converting offices into dorm rooms, staff has determined that a new Conditional Use Permit will be required.

The process for a Conditional Use Permit includes:

- A pre-application conference. These notes document discussions from that meeting.
- Application for the permit.
- Public notice to land owners within 500 feet of the proposed development.
- A public notice sign, provided by CBJ, must be posted on the site two weeks before the Planning Commission meeting.
- Planning Commission meeting, where the Commission may:
 - Continue the hearing for more information.
 - o Deny the permit.
 - Approve the permit with conditions.
 - o Approve the permit.

Planning Division

- Zoning The property is zoned D3 (Single-Family Residential). The current Conditional Use Permit (USE22-10) for the property was approved under USE 7.200 – Assisted Living, which is defined as: "A facility providing housing and institutional care for people unable to live independently or without assistance. Assisted living includes facilities that provide nursing care services or emergency shelter. Assisted living use that occurs within a single-family dwelling is regulated as a single-family dwelling use."
- 2. Subdivision N/A
- 3. Setbacks N/A no new buildings or external construction is proposed at this time.
- 4. Height Maximum 35' permitted for permissible uses, 25' for accessory uses. Height is met for all structures.

- Access A Nonconforming Certificate (NCC22-33) was issued for the property on January 31, 2023, and found the following situations on the lot to be certified nonconforming to the Title 49 Land Use Code of the City and Borough of Juneau:
 - ▶ Nonconforming Lots (CBJ 49.30.260):
 - Secondary access (egress) without improvements or maintenance agreements.
 - Lack of direct and practical access through the frontage.
- 6. **Parking & Circulation** Parking requirements will include the following, as determined by the primary use of each building:
 - Assisted Living: 0.4 spaces per resident

[Example: 24 residents x 0.4 = 9.6 = 9 spaces]

[Example: 45 residents x 0.4 = 18 spaces]

Offices: 1 space per 300 square feet of gross floor area

[Example: Montana Creek House – 6,000sf / 300sf = 20 spaces]

- 7. Lot Coverage N/A no new buildings or external construction is proposed at this time.
- 8. Vegetative Coverage Exceeds 20% minimum required.
- 9. Lighting All parking areas shall be suitably lighted with full cut-off design and not produce off-site glare.
- 10. Noise No comments at this time, though comments may arise during public comment process for a Conditional Use Permit.
- 11. Flood N/A no new buildings or external construction is proposed at this time. Note: a portion of the property lies within a Special Flood Hazard Area
- 12. Hazard / Mass Wasting / Avalanche/ Hillside Endorsement N/A
- 13. Wetlands N/A no new buildings or external construction is proposed at this time. Note: a significant portion of the property is composed of wetlands. Any future addition of fill material on the lot would require a permit from the Army Corps of Engineers.
- 14. Habitat N/A no new buildings or external construction is proposed at this time. Note: the property contains a portion of Montana Creek, which is designated as an anadromous waterbody.
- 15. Plat or Covenant Restrictions N/A
- 16. Traffic N/A
- 17. Nonconforming situations N/A

Building Division

- 18. Building N/A
- 19. Outstanding Permits -
- a. BLD20220598 "Remove gas stove and install electrical to accommodate electric stove"
- b. BLD20220537 "Heat pump installation"
- c. BLD20200740 "Install 2 HRVs in Juneau Youth Services Montana Creek Buildings"
- d. BLD20200555 "Vault and drainage improvements with private hydrant replacement"
- e. BLD20200530 "Fire alarm replacement Lighthouse"

Page 3 of 5

Pre-Application Conference Final Report

- f. BLD20200478 "Replacement fire alarm system- Montana Creek House"
- g. BLD20200077 "Install interior door at 10685 Mendenhall Loop"
- h. BLD2004-00850 "Site grading of 6,500 cubic yards of fill for future JYS residential care building. Modified 10/7/04 to include an access driveway off of Black Bear Rd."

General Engineering/Public Works

- 20. Engineering N/A
- 21. Drainage N/A
- 22. Utilities N/A

Fire Marshal

1. Fire Items/Access – No comments at this time.

Other Applicable Agency Review

2. N/A

List of required applications

Based upon the information submitted for pre-application review, the following list of applications must be submitted in order for the project to receive a thorough and speedy review.

- 1. Development Permit Application
- 2. Conditional Use Permit Application (Major Development)

Additional Submittal Requirements

Submittal of additional information, given the specifics of the development proposal and site, are listed below. These items will be required in order for the application to be determined Counter Complete.

1. A copy of this pre-application conference report.

Fee Estimates

Based upon the project plan submitted for pre-application review, staff has attempted to provide an accurate estimate for the permits and permit fees which will be triggered by your proposal.

- 1. Development Permit Application N/A
- 2. Conditional Use Permit Application (Major Development): \$500
- 3. Public Notice Sign: \$150, with \$100 refundable if the sign is returned by the Monday after the Planning Commission meeting.

For informational handouts with submittal requirements for development applications, please visit our website at www.juneau.org/community-development.

Submit your Completed Application

You may submit your application(s) online via email to <u>permits@juneau.gov</u> OR in person with payment made to:

City & Borough of Juneau, Permit Center 230 South Franklin Street

Page 4 of 5

Pre-Application Conference Final Report

Fourth Floor Marine View Center Juneau, AK 99801

Phone: (907) 586-0715 Web: <u>www.juneau.org/community-development</u>

Attachments:

49.15.330 – Conditional Use Permit Development Permit Application Conditional Use Permit Application

JUNEAU YOUTH SERVICES CAMPUS

TABLE A – CONDITIONAL USE PERMITS					
FACILITY	CASE #	SIZE	APPROVALS		
Mantana Creak Harra	USE1998-00026	5,200 square feet	10 residents (plus staff)		
Montana Creek House (formerly Miller House)	Staff Determination	6,000 square feet	12 residents (plus staff)		
Willer House)	USE2000-00003 (modification)	6,000 square feet	16 residents (plus staff)		
Lighthouse	USE2003-00026	5,200 square feet	12 residents (plus staff)		
	USE2004-00018 (modification)	5,200 square feet	14 residents (plus staff)		
Black Bear House	USE2006-00028 plus	4,800 square feet	15 residents (plus staff)		
	Staff Determination	5,100 square feet (2-story)	15 residents (plus staff)		
COMBINED CAMPUS (ALL 3 FACILITIES)	USE2022-0010 (modification)	16,300 square feet	24 residents (plus staff)		

	TABLE B – CONDITIONS OF APPROVAL				
CASE #	CONDITIONS	STATUS			
USE2000-00003 (Montana Creek	1. The applicant shall obtain a Design Review Permit as approved by the Design Review Board.	Met			
House)	2. The applicant shall design and construct a turn-around at the end of the access driveway adequate to allow a fire truck to enter and exit the property without backing onto Mendenhall Loop Road. The turn-around shall be reviewed and approved by the CBJ Fire Marshall at the time of the Building Permit review process.	Met			
	3. The applicant shall clear and maintain the brush and alder trees along Mendenhall Loop Road to allow clear sight distance from the exit driveway to the Montana Creek Bridge.	See USE2022-0010			
	 The applicant shall comply with the stipulations and advisories contained in the letter of May 27, 1998 by Terry Stone, CBJ Planner, regarding the Juneau Coastal Management Program and attached to this report. [The Coastal Management Program was repealed in 2011 by the State; CBJ ordinance 49.70.900 was repealed in 2021.] 	N/A			
	5. The applicant shall obtain all required Building Permits as determined by the CBJ Building Division.	Met			
USE2004-00018 (Lighthouse)	 The applicant shall clear brush and small trees along the Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway as required by the Alaska Department of Transportation. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied. 	See USE2022-0010			
	2. If sight distance is not maintained at the driveway entrance to the site, the facility will be closed until safe sight distance has been restored.	Void			
	3. Construction of any additional buildings on the site, beyond the one approved under USE2003-00026 and revised under this application, will require that the current driveway access be removed and a new driveway	Met			

Attachment B- Conditional Use Permit History

	to be constructed which accesses Mendenhall Loop Road through Black Bear Road.	
	 Fire hydrant location will have to be identified and approved by the CBJ Fire Marshall prior to issuance of a Building Permit. 	Met
USE2006-00028 (Black Bear	1. Prior to issuance of a Building Permit, a parking plan with clear dimensions shall be submitted and approved by staff.	Met
House)	2. All fire hydrant locations shall be identified and approved by the CBJ Fire Marshal prior to issuance of a Building Permit.	Met
	3. An exterior lighting plan that reduces off-site glare shall be reviewed and approved by staff prior to issuance of a Building Permit.	Met
	 The applicant shall have the access drives reviewed and approved by CBJ and Alaska Department of Transportation and Public Facilities (DOT/PF) prior to commencement of use of the housing facility. 	Met
USE2022-0010 (Combined Campus)	1. Maximum number of residents living on site is twenty-four (24).	Ongoing
	2. The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance.	Ongoing
	3. The Community Development Department and Juneau Youth Services will conduct a Nonconforming Certification Review of the property.	Met NCC2022-0033 issued on January 31, 2023.



Planning Commission

(907) 586-0715 PC_Comments@juneau.org www.juneau.org/community-development/planning-commission 155 S. Seward Street • Juneau, AK 99801

PLANNING COMMISSION NOTICE OF DECISION

Date:September 1, 2022Case No.:USE2022 0010

Juneau Youth Services Attn: Brent Fischer 2075 Jordan Avenue Juneau, AK 99801

Proposal:	Conditional Use Permit Modification for Juneau Youth Services (to convert existing dorm rooms into administrative offices in Montana Creek House).
Property Address:	10685 Mendenhall Loop Road
Legal Description:	Black Bear Lot 2
Parcel Code No.:	4B2601020042
Hearing Date:	August 23, 2022

The Planning Commission, at its regular public meeting, adopted the analysis and findings listed in the attached memorandums dated August 11, 2022, August 17, 2022, and August 17, 2022, and approved the Conditional Use Permit Modification for assisted living facilities in Lighthouse and Black Bear House, and administrative offices in Montana Creek House, to be conducted as described in the project description and project drawings submitted with the application and with the following conditions:

- 1. Maximum number of residents living on site is twenty-four (24).
- The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance.
- 3. The Community Development Department and Juneau Youth Services will conduct a Nonconforming Certification Review of the property.

Juneau Youth Services File No: USE2022 0010 September 1, 2022 Page 2 of 2

Attachments:

- August 11, 2022, memorandum from Jennifer Shields, Community Development, to the CBJ Planning Commission regarding USE2022 0010.
- August 17, 2022, memorandum from Jennifer Shields, Community Development, to the CBJ Planning Commission regarding USE2022 0010.
- August 17, 2022, memorandum from Jennifer Shields, Community Development, to the CBJ Planning Commission regarding USE2022 0010.

This Notice of Decision does not authorize construction activity. Prior to starting any project, it is the applicant's responsibility to obtain the required building permits.

This Notice of Decision constitutes a final decision of the CBJ Planning Commission. Appeals must be brought to the CBJ Assembly in accordance with CBJ 01.50.030. Appeals must be filed by 4:30 P.M. on the day twenty days from the date the decision is filed with the City Clerk, pursuant to CBJ 01.50.030(c). Any action by the applicant in reliance on the decision of the Planning Commission shall be at the risk that the decision may be reversed on appeal (CBJ 49.20.120).

Effective Date: The permit is effective upon approval by the Commission, August 23, 2022.

Expiration Date: The permit will expire 18 months after the effective date, or February 23, 2024, if no Building Permit has been issued and substantial construction progress has not been made in accordance with the plans for which the development permit was authorized. Application for permit extension must be submitted thirty days prior to the expiration date.

Michael LeVine, Chair Planning Commission

Filed With City Clerk

September 6, 2022

Date

September 6, 2022

Date

cc: Plan Review

NOTE: The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ-adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA - trained architect or other ADA trained personnel with questions about the ADA: Department of Justice (202) 272-5434, or fax (202) 272-5447, NW Disability Business Technical Center (800) 949-4232, or fax (360) 438-3208.



PLANNING COMMISSION STAFF REPORT CONDITIONAL USE PERMIT USE2022 0010 HEARING DATE: AUGUST 23, 2022

(907) 586-0715 CDD_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

COMMUNITY DEVELOPMENT

DATE: August 11, 2022

TO: Michael LeVine, Chair, Planning Commission

BY: Jennifer Shields, Planner II Jennifer L. Shields

THROUGH: Jill Maclean, AICP, Director

PROPOSAL: Applicant requests a Conditional Use Permit Modification for Juneau Youth Services (to convert existing dorm rooms into administrative offices in Montana Creek House).

STAFF RECOMMENDATION: Approval with conditions.

KEY CONSIDERATIONS FOR REVIEW:

- In 1995, Juneau Youth Services (JYS) purchased the property.
- Residential treatment facilities were approved in 1998, 2003, and 2006, with separate Conditional Use Permits issued for each one.
- Lighthouse and Black Bear House will remain as residential dorms.
- Montana Creek House administrative offices will support residential treatment programs as well as additional JYS programs.

GENERAL INFORMATION				
Property Owner	Juneau Youth Services			
Applicant	Juneau Youth Services			
Property Address	10685 Mendenhall Loop Road			
Legal Description	Black Bear Lot 2			
Parcel Number	4B2601020042			
Zoning	D3			
Land Use Designation	u Urban / Low Density Residential (ULDR)			
Lot Size	463,146 square feet (10.6 acres)			
Water/Sewer	Public water and public sewer			
Access	Mendenhall Loop Road & Black Bear Road			
Existing Land Use	Assisted Living			
Associated Applications	USE2000-00003, USE2004-00018, and USE2006-00028			

ALTERNATIVE ACTIONS:

- 1. Amend: Require additional conditions, or delete or modify the recommended conditions.
- Deny: Deny the permit and adopt new findings for items 1-6 below that support the denial.
- Continue: To a future meeting date if determined that additional information or analysis is needed to make a decision, or if additional testimony is warranted.

ASSEMBLY ACTION REQUIRED:

Assembly action is not required for this permit.

STANDARD OF REVIEW:

- Quasi-judicial decision
- Requires five (5) affirmative votes for approval
- Code Provisions:
 - o CBJ 49.15.330
 - o CBJ 49.25.300
 - o CBJ 49.80

The Commission shall hear and decide the case per CBJ 49.15.330(a) Conditional Use Permit. A conditional use is a use that may or may not be appropriate in a particular zoning district according to the character, intensity, or size of that or surrounding uses. The conditional use permit procedure is intended to afford the commission the flexibility necessary to make determinations appropriate to individual sites. The commission may attach to the permit those conditions listed in subsection (g) of this section as well as any further conditions necessary to mitigate external adverse impacts. If the commission determines that these impacts cannot be satisfactorily overcome, the permit shall be denied.

Fostering excellence in development for this generation and the next.

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 2 of 13

SITE FEATURES AND ZONING



SURROUNDING ZONING AND LAND USES

North (D1)	Residential / Vacant
South (D3 & D1(T)D5)	Residential / Vacant
East (D1)	Montana Creek / Vacant
West (D3)	Residential

SITE FEATURES				
Anadromous	Yes			
Flood Zone	Yes			
Hazard	No			
Hillside	No			
Wetlands	Yes			
Parking District	No			
Historic District	No			
Overlay Districts	No			

BACKGROUND INFORMATION

Project Description – The applicant, Juneau Youth Services (JYS), is proposing to convert seven dorm rooms in the currently vacant Montana Creek House into office spaces for JYS staff. This will allow JYS to move staff and programs from their secondary location on Jordan Avenue to the JYS residential treatment campus. This consolidation will allow JYS to provide on-site support services directly related to the existing residential treatment uses, as well as complementary programs run by JYS (Attachment A).



The application states, "Not only the frontline staff in our residential units, but each and every administrative staff, work shifts in our residential units. All are required to be on campus to provide intermittent immediate staff relief on the floor." Specifically, nine direct care staff (Director, Clinicians, Patient Account Representatives, Medical Records Specialist, Behavioral Health Associate, and Case Managers) and three support staff (Accounts Payable, Human Resources, and Information Technology) are proposed to have administrative offices located in the Montana Creek House.

Lighthouse and Black Bear House will remain as residential treatment facilities with dorm rooms, and are currently licensed by the State of Alaska for a total of 16 residents plus support staff. No exterior construction or changes are proposed on the site at this time.

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 3 of 13

Background – JYS purchased the property in 1995, and development of three residential treatment facilities occurred in 1998, 2003, and 2006 respectively. With each new building, an additional Conditional Use Permit was approved for the lot. In addition to conditions of approval regarding site design, such as access and vegetation, previous Notices of Decision placed limits on the square footage of each facility and the maximum number of residents. However, none of the Notices of Decision placed limits on the number of staff allowed on site (see Attachments B, C, D, E, F, and G). Over the years, both the number of residents in each building and the number of staff members on site have fluctuated due to a variety of factors, including funding and program changes.

The applicant is seeking to modify the three active Conditional Use Permits – USE2000-00003 (Montana Creek House), USE2004-00018 (Lighthouse), and USE2006-00028 (Black Bear House) – in the following ways:

- 1. Combine the three permits into one permit USE2022 0010, superseding the previous Conditional Use Permits listed in Table A, and described in detail below;
- 2. Modify or remove previously listed conditions of approval, as appropriate, listed in Table B below; and
- 3. Approve the conversion of dorm rooms into administrative offices as proposed in Montana Creek House.

<u>Relevant Changes to Table of Permissible Uses (CBJ 49.25.300)</u>: The previous Conditional Use Permits issued between 1998 and 2006, including two modifications, were approved under CBJ's Table of Permissible Uses, USE 7.200: "Nursing care, immediate care, disabled or infirm, and child care institutions, and boarding homes for sheltered care."

In 2015, Ordinance 2015-34(am) modified USE 7.200 to: "Assisted living", and defined Assisted Living as, "A facility providing housing and institutional care for people unable to live independently or without assistance. Assisted living includes facilities that provide nursing care services or emergency shelter. Assisted living use that occurs within a single-family dwelling is regulated as a single-family dwelling use."

<u>Montana Creek House (formerly Miller House)</u>: On July 14, 1998, the Planning Commission (Commission) approved a Conditional Use Permit (Attachment B, USE1998-00026) for the development of a 5,200 square foot structure with a maximum occupancy of ten residents. On December 28, 1998, a Staff Determination approved a Conditional Use Permit Modification to increase the structure size to 6,000 square feet with a maximum occupancy of 12 residents (Attachment C). On February 8, 2000, the Commission approved a Conditional Use Permit Modification (Attachment D, USE2000-00003) to increase the maximum occupancy to 16 residents.

Lighthouse: On October 14, 2003, the Commission approved a Conditional Use Permit (Attachment E, USE2003-00026) for the development of a 5,200 square foot structure with a maximum occupancy of 12 residents. This increased the total maximum occupancy of residents on the property from 16 to 28. On May 11, 2004, the Commission approved a Conditional Use Permit Modification (Attachment F, USE2004-00018) to increase the total maximum occupancy of residents on the property from 28 to 30.



Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 4 of 13

<u>Black Bear House</u>: On July 11, 2006, the Commission approved a Conditional Use Permit (Attachment G, USE2006-00028) for the development of a 4,800 square foot structure with a maximum occupancy of 15 residents, and providing space for one live-in staff residence manager. On December 24, 2007, a Staff Determination approved a 300 square foot office/activity room addition, to increase the structure size to 5,100 square feet (Attachment H).

Table A summarizes relevant Conditional Use Permit history for the property and the proposed Modification.



	TABLE A – Conditional Use Permit (CUP) APPROVALS					
Facility	CUP #	Size	CUP Approvals	Current Use	Proposed Use	
	USE1998-00026	5,200 square feet	10 residents (plus staff)			
Montana Creek House (formerly Miller House)	Staff Determination	6,000 square feet	12 residents (plus staff) Vacant		Administrative Offices • 9 direct care staff • 3 administrative staff	
Miller House)	USE2000-00003 (modification)	6,000 square feet	16 residents (plus staff)			
Lighthouse	USE2003-00026	5,200 square feet	12 residents (plus staff)	8 residents	Residential Treatment • 8 residents • 6 staff	
	USE2004-00018 (modification)	5,200 square feet	14 residents (plus staff)	6 staff		
Black Bear	USE2006-00028 plus	4,800 square feet	15 residents (plus staff)	8 residents 6 staff	Residential Treatment • 8 residents	
House	Staff Determination	5,100 square feet (2-story)	15 residents (plus staff)	1 live-in staff 1 psychologist	 6 staff 1 live-in staff 1 psychologist office 	
TOTALS		16,300 square feet	45 residents (plus staff)	16 residents 14 staff	 16 residents 26 staff	

Table B summarizes conditions placed upon each of the three Conditional Use Permits, which are still active, for the site.

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 5 of 13

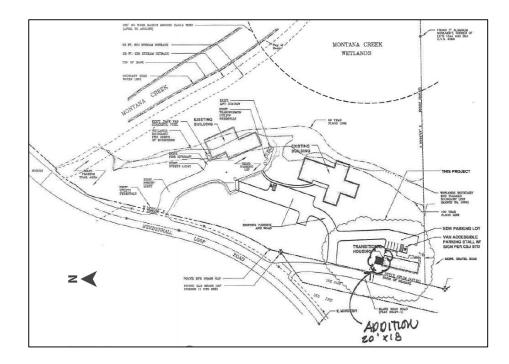
	TABLE B – CUP CONDITIONS OF APPROVAL				
Active CUP	Condition	Status			
USE2000-00003 1 (Montana Creek House)	 The applicant shall obtain a Design Review Permit as approved by the Design Review Board. 	Met			
	2. The applicant shall design and construct a turn-around at the end of the access driveway adequate to allow a fire truck to enter and exit the property without backing onto Mendenhall Loop Road. The turn- around shall be reviewed and approved by the CBJ Fire Marshall at the time of the Building Permit review process.	Met			
	 The applicant shall clear and maintain the brush and alder trees along Mendenhall Loop Road to allow clear sight distance from the exit driveway to the Montana Creek Bridge. 	Ongoing			
	 The applicant shall comply with the stipulations and advisories contained in the letter of May 27, 1998 by Terry Stone, CBJ Planner, regarding the Juneau Coastal Management Program and attached to this report. 	N/A (Coastal Management Program was repealed in 2011 by the State; CBJ ordinance 49.70.900 was repealed in 2021)			
	5. The applicant shall obtain all required Building Permits as determined by the CBJ Building Division.	Met			
USE2004-00018 (Lighthouse)	1. The applicant shall clear brush and small trees along the Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway as required by the Alaska Department of Transportation. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.	Ongoing			
	2. If sight distance is not maintained at the driveway entrance to the site, the facility will be closed until safe sight distance has been restored.	Ongoing			
	3. Construction of any additional buildings on the site, beyond the one approved under USE2003-00026 and revised under this application, will require that the current driveway access be removed and a new driveway to be constructed which accesses Mendenhall Loop Road through Black Bear Road.	Met			
	4. Fire hydrant location will have to be identified and approved by the CBJ Fire Marshall prior to issuance of a Building Permit.	Met			
USE2006-00028 (Black Bear House)	1. Prior to issuance of a Building Permit, a parking plan with clear dimensions shall be submitted and approved by staff.	Met			
	2. All fire hydrant locations shall be identified and approved by the CBJ Fire Marshal prior to issuance of a Building Permit.	Met			
	3. An exterior lighting plan that reduces off-site glare shall be reviewed and approved by staff prior to issuance of a Building Permit.	Met			
	4. The applicant shall have the access drives reviewed and approved by CBJ and Alaska Department of Transportation and Public Facilities (DOT/PF) prior to commencement of use of the housing facility.	Met			

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 6 of 13

ZONING REQUIREMENTS

Standard		Requirement	Proposed	Existing	Code Reference
Lot	Size	12,000 square feet	No Change	463,146 square feet	CBJ 49.25.400
	Width	100 feet	No Change	~990 feet	CBJ 49.25.400
	Depth	N/A	No Change	~900 feet	CBJ 49.25.400
Setbacks	Front	25 feet	No Change	25 feet	CBJ 49.25.400
	Rear	25 feet	No Change	~600 feet	CBJ 49.25.400
	Side (north)	10 feet	No Change	~100 feet	CBJ 49.25.400
	Side (south)	10 feet	No Change	15 feet	CBJ 49.25.400
	Street Side	N/A	N/A	N/A	CBJ 49.25.400
	'				
Lot Coverage	Maximum	35%	No Change	~15%	CBJ 49.25.400
Vegetative Co	over Minimum	20%	No Change	~75%	CBJ 49.50.300
Height	Permissible	35 feet	No Change	Two-story	CBJ 49.25.400
	Accessory	25 feet	No Change	One-story	CBJ 49.25.400
Maximum Dw	elling Units	2	No Change	N/A	CBJ 49.25.500
Use		Residential	7.200, Assisted Living (w/offices)	7.200, Assisted Living (w/offices)	CBJ 49.25.300

SITE PLAN

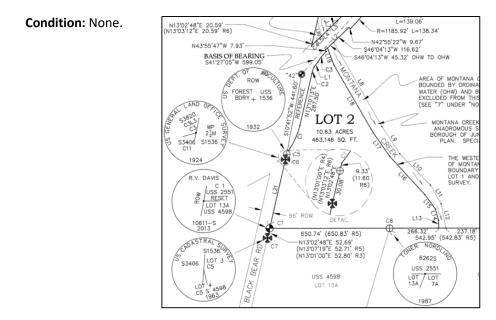


Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 7 of 13

ANALYSIS

Project Site – In 1995, JYS purchased 160 acres originally platted in 1945 with USS 2551 (Attachment I). Development of the three residential treatment facilities began in 1998, 2003, and 2006 respectively. In 2013, the property was subdivided with the Black Bear Subdivision plat (Attachment J); three structures are now located on a triangular shaped lot (Lot 2), which encompasses 10.6 acres (see below).

A significant portion of the lot is composed of undeveloped, forested wetlands. The lot is bordered on the east by Montana Creek, and land owned by the Southeast Alaska Land Trust, which is zoned D1. The lot has two points of ingress/egress per DOT/PF requirement – Mendenhall Loop Road (ingress) and Black Bear Road (egress). The site is served by public water and public sewer.



Project Design – The previous Conditional Use Permit requests presented to the Planning Commission between 1998 and 2006 stated, "The long-range plan for the site was to consolidate the various JYS facilities into a campus complex of residential, educational, and administrative buildings." It is clear from the extensive record that since 1998, the Commission has understood the intent for the property to include administrative offices; the current request is in line with this plan.

A natural landscape buffer is maintained between the lot and Mendenhall Loop Road. The developed area on the lot is surrounded by trees on all sides, and secluded from adjacent properties. The three buildings are of a similar architectural style, although Black Bear House is the only two-story structure.

Minimal interior renovations are proposed to convert dorm rooms into administrative offices. No exterior construction or changes are proposed on the lot at this time.

Condition: None.

Traffic – Mendenhall Loop Road is classified as a Collector according to the CBJ adopted Roadway Classification Map. Access to and from the site is one-way traffic only, with an entrance off of Mendenhall Loop Road and an

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 8 of 13

exit off of Black Bear Road. Black Bear Road is paved from Mendenhall Loop Road through the extent of the JYS site, at which point it turns to gravel.

Driveway access to the site had been a cause of concern. Due to curves, grades, and icy winter driving conditions along Mendenhall Loop Road, driveways in this region generally require more than the minimum site distance required by DOT/PF design standards. As listed in Table B, previous conditions of approval required the applicant to clear and maintain the brush and alder trees along Mendenhall Loop Road to maintain clear sight distance from the exit driveway. A site visit conducted by staff on August 2, 2022 found this condition currently met at both the entrance and exit driveways (see photos below).

According to CBJ 49.40.300(2), a Traffic Impact Analysis is not required since the project will generate less than 250 Average Annual Daily Traffic. For this application, staff used the Institute of Transportation Engineers' Trip Generation Manual (9th Edition) projections for an Assisted Living Facility on a weekday, based upon the total number of employees. This projection represents the highest estimated Average Daily Trips (ADTs) across all categories including employees, occupied beds, and beds available.

Condition: None.

Use	Total # Employees	Trips Generated	Total Trips
Assisted Living	26	3.93 per Employee	102.18
	1	Total ADTs:	102.18



Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 9 of 13

Vehicle Parking & Circulation – According to CBJ 49.40.210, 32 off-street parking spaces are required based upon a mix of assisted living and administrative office space use, including two ADA accessible spaces (see table below). The site currently has a total of 37 parking spaces, including three ADA-accessible spaces. No additional parking is required.

Condition: None.

Use	Total	Spaces Required	Total Spaces
Assisted Living – Lighthouse	14	0.4 / resident	5.6 = 6
Max. # Residents per USE2004-00018			
Assisted Living – Black Bear House	15	0.4 / resident	6
Max. # Residents per USE2006-00028			
Administrative Offices – Montana	6,000 square	1 space / 300 square feet	20
Creek House	feet	of gross floor area	
	32		
	0		
	2		

Non-motorized Transportation – Both Mendenhall Loop Road and Black Bear Road do not have any sidewalk, curb, or gutter. A gravel shoulder borders the roadways on both sides.

Condition: None.

Proximity to Transit – Capital Transit operates Route 3 (counterclockwise) and Route 4 (clockwise) along Mendenhall Loop Road. Bus stops are located approximately 1,000 feet to the south and 2,000 feet to the north.

Condition: None.

Noise – The site is buffered from adjacent residential development by distance, vegetation, and topography. It is not anticipated that any appreciable increase in noise would occur by converting dorm rooms in the Montana Creek House into administrative offices.

Condition: None.

Lighting – Parking areas have existing exterior lighting. The applicant is not proposing any new lighting at this time.

Condition: None.



Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 10 of 13

Vegetative Cover & Landscaping – CBJ 49.50.300 requires a minimum vegetative cover of 20%. This standard is met with ~ 83% vegetative cover.

Condition: None.

Habitat – The developed area of the lot lies outside of the Montana Creek anadromous stream setbacks. The Army Corps of Engineers has identified the lot as being within a forested wetland; management authority of these wetlands lies with the Army Corps of Engineers. An eagle's nest was identified on the property in 2006 outside of the development area, which is regulated by the U.S. Fish and Wildlife Service. No exterior construction or changes are proposed that would affect natural habitat areas.

Condition: None.

Drainage and Snow Storage – No modifications to existing drainage are proposed at this time. The lot has ample space off of driveways and parking areas for snow storage.

Condition: None.

Hazard Zones – A portion of the lot outside of the developed area lies within a relatively flat Special Flood Hazard Area. No exterior construction or changes are proposed that would affect the floodplain.



Condition: None.

Public Health, Safety, and Welfare – The developed area of the lot is surrounded by trees on all sides and secluded from adjacent properties. The use appears to be in harmony with the surrounding neighborhood. No exterior construction or changes are proposed, and no information has been reviewed that suggests the proposal will materially endanger the public health, safety, or welfare.

Condition: None.

Property Value or Neighborhood Harmony – Staff finds this use is in harmony with the zoning for the area and will not decrease property values. For approximately 24 years, the applicants have managed activities while preserving the residential character of the neighborhood. As of the date of this report, staff has received three telephone inquiries from nearby property owners regarding specifics of the requested Conditional Use Permit Modification. Once explained, the three owners expressed no concerns with the proposal.

Condition: None.

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 11 of 13

AGENCY REVIEW

CDD conducted an agency review comment period between July 14 and July 25, 2022. No agency comments were received.

PUBLIC COMMENTS

CDD conducted a public comment period between July 19 and August 1, 2022. Public notice was mailed to property owners within 500 feet of the proposed development (Attachment K). A public notice sign was also posted on site at least two weeks prior to the scheduled hearing (Attachment L). No written comments were received during the comment period.

CONFORMITY WITH ADOPTED PLANS

The proposed development is in general conformity with the 2013 Comprehensive Plan.

PLAN	Chapter	Page No.	Item	Summary
2013 Comprehensive Plan	4	36	Housing Policy 4.1-SOP1	Fund, or assist in securing funding for, emergency shelters, transitional housing, permanent supportive housing, and appropriate supportive services for people who are homeless or near homeless, particularly families and unaccompanied youth, and an increasing aging population.
	4	37	Housing Policy 4.1-IA7	Facilitate the provision of special needs and housing and supportive services in residential neighborhoods that are readily accessible to public transit and supportive services.
	13	213	Community Services Policy 13.3	Promote quality medical and social services to ensure the safety, health, well-being, and self- sufficiency of its residents.
	13	213	Community Services 13.3 SOP1	Provide public funds for programs for the indigent and for high-risk groups such as youth, the elderly, disabled persons, and homeless persons and families.
	13	213	Community Services Policy 13.3-IA2	Establish and maintain an integrated near- homeless and homeless client assessment and referral system linking all housing, medical, and social service providers, to develop greater efficiencies, client tracking, and program funding and evaluation tools.
	13	213	Community Services 13.3 – IA3	Provide transportation assistance to homeless clients, including high school students, to support transport for job search efforts, to shelter, and for medical and social service care.
	13	213	Community Services Policy 13.3-IA4	Establish and maintain a coordinated substance abuse prevention program, and comprehensive treatment, rehabilitation, and recovery programs for Juneau residents.

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 12 of 13

FINDINGS

Conditional Use Permit Criteria – Per CBJ 49.15.330(e) & (f), Review of Director's & Commission's Determinations, the Director makes the following findings on the proposed development:

1. Is the application for the requested Conditional Use Permit complete?

Analysis: No further analysis needed.

Finding: Yes. The application contains the information necessary to conduct full review of the proposed operations. The application submittal by the applicant, including the appropriate fees, substantially conforms to the requirements of CBJ Chapter 49.15.

2. Is the proposed use appropriate according to the Table of Permissible Uses?

Analysis: The application is for Assisted Living administrative offices. The use is listed at CBJ 49.25.300, Section 7.200 for the D3 zoning district.

Finding: Yes. The requested permit is appropriate according to the Table of Permissible Uses.

3. Will the proposed development comply with the other requirements of this chapter?

Analysis: No further analysis needed.

Finding: Yes. With the recommended conditions, the proposed development will comply with Title 49, including parking, lighting, vegetative cover, and habitat.

4. Will the proposed development materially endanger the public health, safety, or welfare?

Analysis: No further analysis needed.

Finding: No. There is no evidence to suggest that with appropriate conditions, the requested Assisted Living administrative offices, in a D3 zoning district, will materially endanger the public health or safety.

5. Will the proposed development substantially decrease the value of or be out of harmony with property in the neighboring area?

Analysis: No further analysis needed.

Finding: No. There is no evidence to suggest that with appropriate conditions, the requested Assisted Living administrative offices, in a D3 zoning district will substantially decrease the value of or be out of harmony with the property in the neighboring area.

6. Will the proposed development be in general conformity with the Land Use Plan, Thoroughfare Plan, or other officially adopted plans?

Analysis: No further analysis needed.

Finding: Yes. The proposed Assisted Living administrative offices, with the recommended conditions, will be in general conformity with the 2013 Comprehensive Plan.

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 13 of 13

RECOMMENDATION

Staff recommends the Planning Commission adopt the Director's analysis and findings and APPROVE the requested Conditional Use Permit Modification. The permit would allow for the development of Juneau Youth Services' conversion of Montana Creek House dorm rooms into administrative offices with USE2022 0010 superseding USE2000-00003, USE2004-00018, and USE2006-00028.

The approval is subject to the following conditions:

- 1. Maximum number of residents approved on site is 29, the total maximum previously approved for Lighthouse and Black Bear House.
- 2. The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.

STAFF REPORT ATTACHMENTS

Item	Description
Attachment A	Application Packet
Attachment B	1998 Notice of Decision and Staff Report for USE1998-00026
Attachment C	1998 Staff Determination for USE1998-00026
Attachment D	2000 Notice of Decision and Staff Report for USE2000-00003
Attachment E	2003 Notice of Decision and Staff Report for USE2003-00026
Attachment F	2004 Notice of Decision and Staff Report for USE2004-00018
Attachment G	2006 Notice of Decision and Staff Report for USE2006-00028
Attachment H	2007 Black Bear House Addition
Attachment I	1945 USS 2551
Attachment J	2013 Black Bear Subdivision Plat
Attachment K	Abutters Notice
Attachment L	Public Notice Sign Photo



(907) 586-0715 CDD_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

NONCONFORMING CERTIFICATE

Date: January 31, 2023 File No.: NCC2022 0033

Juneau Youth Services Attn: Brent Fischer 2075 Jordan Avenue Juneau, AK 99801

Proposal:

A Nonconforming Situation Review for lots.

Property Address: Property Legal Description: Property Parcel Code No.: 10685 Mendenhall Loop Road Black Bear Lot 2 4B2601020042

The Director of Community Development adopted the analysis and findings listed in the attached memorandum dated January 30th, 2023, and has found the following situations on the lot to be certified nonconforming to the Title 49 Land Use Code of the City and Borough of Juneau:

- Nonconforming Lots (CBJ 49.30.260):
 - Secondary access (egress) without improvements or maintenance agreements.
 - Lack of direct and practical access through the frontage.

This Nonconforming Certificate applies to the nonconforming situations stated above. The nonconforming rights provided herein may be relinquished under certain circumstances provided under the CBJ Title 49 Land Use Code. It is the responsibility of the owner or agent of the owner to ensure that all development on the lot is in compliance with this certification and the CBJ Title 49 Land Use Code.

CBJ 49.30.215: Accidental damage or destruction. *Structures receiving a nonconforming certification may have the right to reconstruct a nonconforming structure per CBJ Chapter 49.30.*

This Nonconforming Certificate constitutes a final decision of the Director of Community Development. Appeals must be brought to the CBJ Planning Commission in accordance with CBJ 49.20.110. Appeals must be filed by 4:30 PM on the day twenty days from the date the decision is filed.

If you have any questions regarding your project or anticipate any changes to your plans, please call the Community Development Department at (907) 586-0715.

Juneau Youth Services File No.: NCC2022 0033 January 31, 2023 Page 2 of 2

Jennifer Shields

Project Planner:

Jennifer Shields, Planner II Community Development Department

1. Machin

fill Maclean, Director, AICP Community Development Department

NOTE: The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ-adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA - trained architect or other ADA trained personnel with questions about the ADA: Department of Justice (202) 272-5434, or fax (202) 272-5447, NW Disability Business Technical Center (800) 949-4232, or fax (360) 438-3208.



DIRECTOR'S REVIEW STAFF REPORT NONCONFORMING CERTIFICATION NCC2022 0033

(907) 586-0715 CDD_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

COMMUNITY DEVELOPMENT

DATE: January 31, 2023

TO: Jill Maclean, AICP | Director

BY: Jennifer Shields, Planner II

PROPOSAL: A Nonconforming Situation Review for lots.

KEY CONSIDERATIONS FOR REVIEW:

- The original 160-acre lot was platted as U.S. Survey 2551, prior to the establishment of zoning in the Juneau area.
- In 1995, Juneau Youth Services (JYS) purchased the property. Three residential treatment facilities were approved in subsequent years, with separate Conditional Use Permits issued for each one.
- In 2013, the 160-acre lot was subdivided with the Black Bear Subdivision plat; all three facilities are located on the resulting Lot 2.
- Access to the lot is through Mendenhall Loop Road, a State Highway. Black Bear Road, used for egress, is not a maintained CBJ ROW; only three private property owners utilize it and a maintenance agreement has not been established. This access no longer meets code and is nonconforming.

STAFF RECOMMENDATION:

Staff recommends the following situations receive Nonconforming Certification:

• Nonconforming Lots (CBJ 49.30.260)

ABANDONMENT:

If a nonconforming situation is deemed to be abandoned by the Director, the decision may be reconsidered in accordance with CBJ 49.30.220. After reconsideration is reviewed, an appeal may be filed in accordance with CBJ 49.20.110.

NONCOMPLIANCE:

If a situation fails to be certified as nonconforming, an appeal of this decision may be filed in accordance with CBJ 49.20.110.

GENERAL INFORMATION				
Property Owner	Juneau Youth Services			
Applicant	Juneau Youth Services			
Property Address	10685 Mendenhall Loop Road			
Legal Description	Black Bear Lot 2			
Parcel Number	4B2601020042			
Zoning	D3			
Lot Size	463,146 square feet (10.6 acres)			
Water/Sewer	Public water and public sewer			
Access	Mendenhall Loop Road & Black Bear Road			
Existing Land Use	Assisted Living			
Associated Applications	USE2022-0010			

CBJ 49.30.215: Accidental damage or destruction. Structures receiving a nonconforming certification may have the right to reconstruct a nonconforming structure per CBJ Chapter 49.30.

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 2 of 10

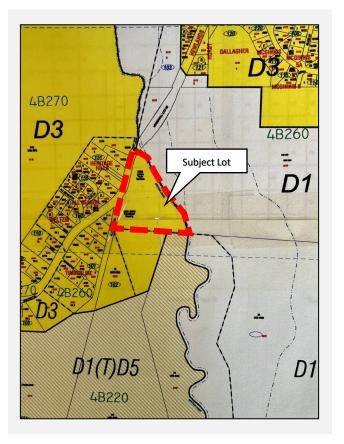
SITE FEATURES AND ZONING



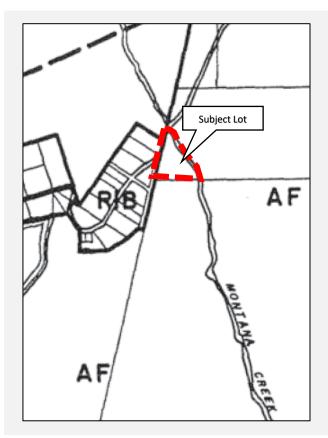
SURROUNDING ZONING AND LAND USES			
North (D1)	Residential / Vacant		
South (D3 & D1(T)D5)	Residential / Vacant		
East (D1)	Montana Creek / Vacant		
West (D3)	Residential		

SITE FEATURES			
Anadromous	Yes		
Flood Zone	Yes		
Hazard	No		
Hillside	No		
Wetlands	Yes		
Parking District	No		
Historic District	No		
Overlay Districts	No		

CURRENT ZONING MAP



ZONING AT TIME OF ESTABLISHMENT



Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 3 of 10

ZONING HISTORY

Year	Zoning District	Summary
1945	N/A	The original 160-acre lot was platted as U.S. Survey 2551, prior to the establishment of zoning in the Juneau area (Attachment B).
1956	N/A	The City of Juneau first established zoning regulations in 1956. (CBJ Ord. 394: Title XI, Zoning)
		The property did not fall within the municipal zoning boundaries of Juneau at this time.
1964	AF Agricultural & Forest	In 1964, the Comprehensive Zoning Ordinance for the Greater Juneau Borough first zoned the 160-acre lot and surrounding area as AF. The AF zoning district required a 5-acre minimum lot size, 260-foot minimum lot width, and 260-foot minimum lot depth. Required setbacks were 25 feet front, 25 feet rear, and 20 feet on each side.
		Dimensional requirements were met at the time of establishment.
1969	R40 Residential Reserve	In 1969, the 160-acre lot was rezoned R40. The R40 zoning district required a 40,000 square foot minimum lot size, 200-foot minimum lot width, and 100-foot minimum lot depth. Required setbacks were 25 feet front, 25 feet rear, and 15 feet on each side.
		Dimensional requirements were met at the time of establishment.
1987	D3 Single-Family & Duplex Residential	In 1987, the 160-acre lot was rezoned D1 and D3, with the portion rezoned D3 eventually becoming Black Bear Subdivision Lot 2 in 2013 (subject lot). The D3 zoning district required a 12,000 square foot minimum lot size, 100-foot minimum lot width, and 100-foot minimum lot depth. Required setbacks were 25 feet front and rear, along with 10 feet on each side. Two off-street parking spaces were required per dwelling unit.
		Dimensional requirements were met at the time of establishment.
1998	D3 Single-Family & Duplex Residential	On July 14, 1998, the Planning Commission (Commission) approved a Conditional Use Permit for the development of a 5,200 square foot structure with a maximum occupancy of ten residents (Attachment F, USE1998-00026).
1998	D3 Single-Family &	On December 28, 1998, a Staff Determination approved a Conditional Use
	Duplex Residential	Permit Modification to increase the structure size to 6,000 square feet with a maximum occupancy of 12 residents (Attachment G).
2000	D3 Single-Family & Duplex Residential	On February 8, 2000, the Commission approved a Conditional Use Permit Modification to increase the maximum occupancy to 16 residents (Attachment H, USE2000-00003).
2003	D3 Single-Family &	On October 14, 2003, the Commission approved a Conditional Use Permit
	Duplex Residential	for the development of a 5,200 square foot structure. This increased the total maximum occupancy of residents on the property from 16 to 28 (Attachment J, USE2003-00026).

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 4 of 10

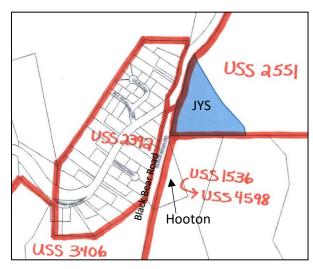
Year	Zoning District	Summary
2004	D3 Single-Family & Duplex Residential	On May 11, 2004, the Commission approved a Conditional Use Permit Modification to increase the total maximum occupancy of residents on the property from 28 to 30 (Attachment L, USE2004-00018).
2006	D3 Single-Family & Duplex Residential	On July 11, 2006, the Commission approved a Conditional Use Permit for the development of a 4,800 square foot structure with a maximum occupancy of 15 residents, and providing space for one live-in staff residence manager (Attachment M, USE2006-00028).
2007	D3 Single-Family & Duplex Residential	On December 24, 2007, a Staff Determination approved a 300 square foot office/activity room addition, to increase the structure size to 5,100 square feet (Attachment N).
2013	D3 Single-Family & Duplex Residential	In 2013, the 160-acre lot was subdivided with the Black Bear Subdivision plat and the current lot occupied by JYS buildings was created (Attachment O). Dimensional requirements were met at the time of establishment.
2021	*All zoning districts – lot depth repealed	On August 23, 2021, the CBJ Assembly adopted Ordinance 2021-28, repealing lot depth as a minimum dimensional standard. Other dimensional standards for the D3 zoning district remain the same.
2022	D3 Single-Family & Duplex Residential	On August 23, 2022, the Commission approved a Conditional Use Permit Modification for JYS to convert existing dorm rooms into administrative offices in Montana Creek House (Attachment R, USE2022-0010).

BACKGROUND INFORMATION

The original 160-acre lot was platted in 1945 with USS 2551 (Attachment B).

Development of the area that ultimately created the strip of land known as "Black Bear Road" first involved the platting of several U.S. Surveys:

- 1926 U.S. Survey 1536 (Mendenhall Valley Elimination)
- 1940 U.S. Survey 2392
- 1945 U.S. Survey 2551
- 1958 U.S. Survey 3406. At this time a remainder strip of land between U.S. Survey 1536 and U.S. Survey 2392 was created within the boundaries of the surveys (Attachment C).



• 1962 – U.S. Survey 4598 (within the boundaries of U.S. Survey 1536)

In 1963, the Bureau of Land Management transferred the land within U.S. Survey 3406 to the State of Alaska, subject to a 66 foot wide public access easement from Mendenhall Loop Road to U.S. Survey 4598, which is now known as Black Bear Road.

In 1992, CBJ granted access to the Hooton lot south of JYS via the Black Bear Road public access easement by issuing a grading permit to create a 16-foot-wide gravel driveway of approximately 700-750 feet to establish a

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 5 of 10

building site (Attachment D). Since this gravel driveway was first established in 1992, the Hooton property has had the following developments: a single-family detached dwelling (1995), a two-story addition (2001), a detached storage building (2008), and a detached accessory apartment with a garage (2016). A private access maintenance agreement for Black Bear Road was not required with any of these improvements.

JYS purchased the 160-acre lot in 1995, and development of three residential treatment facilities occurred in 1998, 2003, and 2006 respectively. With each new building, an additional Conditional Use Permit was approved for the lot (Attachments F, G, H, J, L, M, N, and R).

In 1997, the owner of the Hooton property platted Black Bear Estates, a 16-lot subdivision (Attachment E). However, in 2004 this subdivision was vacated with Plat 2004-53 (Attachment K), and **the Black Bear Road public access easement was never constructed nor accepted as a CBJ maintained ROW.**

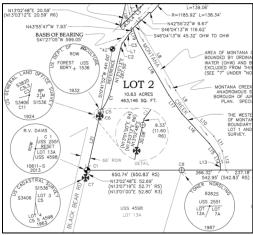
In 2003, the State transferred the land within U.S. Survey 3406 to CBJ via Patent 18044, subject to the 66 foot wide public access easement known as Black Bear Road (Attachment I).

In 2006, the Black Bear Road driveway access onto Mendenhall Loop Road, first developed by Hooton in 1992, was improved as required by the Alaska Department of Transportation and Public Facilities (DOT&PF) for JYS's development of Black Bear House (Attachment M). The JYS lot now has two points of ingress/egress – Mendenhall Loop Road (ingress) and Black Bear Road (egress). A private access maintenance agreement for Black Bear Road was not required with any of these improvements.

In 2013, the 160-acre lot was subdivided with the Black Bear Subdivision plat (Attachment O, not to be confused with the previously vacated Black Bear Estates Subdivision). All three residential treatment facilities are located on the resulting, triangular-shaped Lot 2, which encompasses 10.6 acres. No improvements to or maintenance agreements for Black Bear Road were required at the time of this subdivision.

In 2022, the Commission approved a Conditional Use Permit Modification for JYS to convert existing dorm rooms into administrative offices in Montana Creek House (Attachment R, USE2022-0010). This Conditional Use Permit superseded all previous Conditional Use Permits for the lot. Additionally, one of the conditions of approval required a nonconforming situation review of the property, specifically as it relates to the privately maintained access in Black Bear Road, in accordance with CBJ 49.35.272.





Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 6 of 10

INFORMATION REVIEWED

Year	Туре	Summary
1945	Plat	U.S. Survey 2551 created the original 160-acre lot (Attachment B).
1958	Plat	U.S. Survey 3406 created the strip of land now known as Black Bear Road (Attachment C).
1992	Letters	Letters from CBJ granting access to the Hooton lot regarding issuance of a grading permit to create a 16-foot-wide gravel driveway of approximately 700-750 feet ("Black Bear Road") to establish a building site (Attachment D).
1997	Plat	Black Bear Estates Subdivision plat 1997-1, a 16-lot subdivision of the Hooton lot (Attachment E).
1998	Conditional Use Permit NOD and Staff Report	On July 14, 1998, the Planning Commission (Commission) approved a Conditional Use Permit for the development of a 5,200 square foot structure (Attachment F, USE1998-00026).
1998	Staff Determination Letter	On December 28, 1998, a Staff Determination approved a Conditional Use Permit Modification (Attachment G).
2000	Conditional Use Permit NOD and Staff Report	On February 8, 2000, the Commission approved a Conditional Use Permit Modification (Attachment H, USE2000-00003).
2003	Patent	Patent 18044 transferring U.S. Survey 3406 land from the State of Alaska to CBJ, subject to the creation of a 66 foot wide public access easement from Mendenhall Loop Road to U.S. Survey 4598; this created what is now known as "Black Bear Road" (Attachment I).
2003	Conditional Use Permit NOD and Staff Report	On October 14, 2003, the Commission approved a Conditional Use Permit for the development of a 5,200 square foot structure (Attachment J, USE2003-00026).
2004	Plat	Subdivision Plat 2004-53 vacating the Black Bear Estates Subdivision plat1997-1 (Attachment K).
2004	Conditional Use Permit NOD and Staff Report	On May 11, 2004, the Commission approved a Conditional Use Permit Modification (Attachment L, USE2004-00018).
2006	Conditional Use Permit NOD and Staff Report	On July 11, 2006, the Commission approved a Conditional Use Permit for the development of a 4,800 square foot structure (Attachment M, USE2006-00028).
2007	Staff Determination Email	On December 24, 2007, a Staff Determination approved a 300 square foot office/activity room addition, to increase the structure size to 5,100 square feet (Attachment N).
2013	Plat	In 2013, the 160-acre lot was subdivided with the Black Bear Subdivision plat and the current lot occupied by JYS buildings was created (Attachment O, not to be confused with the previously vacated Black Bear Estates Subdivision).
2013	Aerial Photography	Aerial photography shows vegetative cover (Attachment P).
2022	Photographs	Site photographs showing 2 one-story structures and 1 two-story structure (Attachment Q).
2022	Conditional Use Permit NOD and Staff Report	On August 23, 2022, the Commission approved a Conditional Use Permit Modification for JYS to convert existing dorm rooms into administrative offices in Montana Creek House (Attachment R, USE2022-0010).

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 7 of 10

ANALYSIS

Zoning District Comparison Table – The table below lists the required standards for the D3 zoning district compared to the lot. A description of these situations is provided in the following sections. Items bolded do not meet current requirements.

Standard		Requirement	Existing	Code Reference
Lot	Size	12,000 square feet	463,146 square feet	CBJ 49.25.400
	Width	100 feet	~990 feet	CBJ 49.25.400
Setbacks	Front	25 feet	25 feet	CBJ 49.25.400
	Rear	25 feet	~600 feet	CBJ 49.25.400
	Side (north)	10 feet	~100 feet	CBJ 49.25.400
	Side (south)	10 feet	15 feet	CBJ 49.25.400
	Street Side	17 feet	N/A	CBJ 49.25.400
Lot Coverage		35%	~15%	CBJ 49.25.400
Height	Permissible	35 feet	Two-story	CBJ 49.25.400
	Accessory	25 feet	One-story	CBJ 49.25.400
Maximum Dwelling L	Jnits	2	N/A	CBJ 49.25.500
Use		Residential	7.200 Assisted Living (with offices)	CBJ 49.25.300
Vegetative Cover		20%	~75%	CBJ 49.50.300
Parking		32	37	CBJ 49.40.210(a)

Minimum Lot Requirements – The lot meets the minimum lot size and width requirements for the D3 zoning district.

All lots must have direct and practical access for development. Primary access (ingress) to the lot is through Mendenhall Loop Road, a DOT&PF ROW. In 2006, due to the development of Black Bear House (Attachment H), DOT&PF required JYS to develop a secondary access (egress) for the lot through the Black Bear Road public access easement owned by CBJ. This condition was required by DOT&PF because the sight distance at the intersection of Black Bear Road and Mendenhall Loop Road is better than at the driveway adjacent to Mendenhall Loop Road. Black Bear Road is now paved from Mendenhall Loop Road through the extent of the JYS site, at which point it turns to gravel.

At this time Black Bear Road is not a maintained CBJ ROW, only three private property owners (JYS, Shane Hooton, and the University of Alaska via a trailhead to Montana Creek Trail) utilize it for ingress and/or egress, and a maintenance agreement has not been established.

CBJ 49.35.272 requires an access agreement between CBJ and all property owners served by a privately maintained access road. However, no such agreement has been required by the State or CBJ of any property owners served by Black Bear Road, and one is not currently in place.

Finding: Staff finds the lot conforming for lot size and lot width.

Finding: Staff finds the lot nonconforming for access.

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 8 of 10

Minimum Setback Requirements – The structures meet required yard setbacks, demonstrated by Site Plans and scale measurements.

Finding: Staff finds the structure(s) conforming for setbacks.

Lot Coverage – According to 2013 GIS aerial imagery, lot coverage is not exceeded.

Finding: Staff finds the lot conforming for lot coverage.

Structure Height – Site photographs showing 2 one-story structures and 1 two-story structure. Maximum height is not exceeded.

Finding: Staff finds the structure(s) conforming for height.

Residential Density – The lot contains 0 residential dwelling units. "Density" represents the number of residential dwelling units where people reside on a long-term basis, whereas "occupancy" represents an institutional facility as a residential use of a more transient nature such as an assisted living facility.

Finding: N/A

Use – The current use of the lot is for assisted living facilities with offices, currently permitted under Conditional Use Permit USE2022-0010.

Finding: Staff finds the lot conforming for use.

Vegetative Cover – 2013 GIS aerial imagery shows the lot has approximately 75% vegetative cover.

Finding: Staff finds the lot conforming for vegetative cover.

Parking – According to CBJ 49.40.210, 32 off-street parking spaces are required based upon a mix of assisted living and administrative office space use, including two ADA accessible spaces (see table below). The site currently has a total of 37 parking spaces, including three ADA-accessible spaces. No additional parking is required.

Use	Total	Spaces Required	Total Spaces
Assisted Living – Lighthouse Max. # Residents per USE2004-00018	14	0.4 / resident	5.6 = 6
Assisted Living – Black Bear House Max. # Residents per USE2006-00028	15	0.4 / resident	6
Administrative Offices – Montana Creek House	6,000 square feet	1 space / 300 square feet of gross floor area	20
	^	Total Parking Requirement:	32
Off-Street Loading Spaces Required:			0
	ADA	Accessible Spaces Required:	2

Finding: Staff finds the use conforming for number and/or type of off-street parking spaces.

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 9 of 10

NONCOMPLIANT SITUATIONS

CBJ 49.30.310(j) Failure of a situation to qualify for nonconforming certification. If a situation does not qualify for or is denied nonconforming certification, it is noncompliant and the property is subject to enforcement actions consistent with this title.

No information has been found to suggest noncompliant situations exist on the lot.

ABANDONMENT

CBJ 49.30.220(b) Abandonment of a nonconforming situation. A nonconforming situation is abandoned if any of the following events occur:

(1) The owner indicates in writing that the nonconforming situation is being permanently discontinued;

(2) The nonconforming situation is damaged, destroyed, removed or demolished intentionally by the owner or intentionally by an authorized agent of the owner;

(3) The nonconforming structure is moved;

(4) The owner takes action consistent with an intent to abandon the nonconforming situation;

(5) The structure(s) associated with the nonconforming situation has been vacant for 365 consecutive days;

(6) Except for a structure with a nonconforming residential density, the nonconforming use has ceased and not substantially resumed for 365 consecutive days; or

(7) A structure with a nonconforming residential density has been unoccupied for 1095 consecutive days.

No information has been submitted to suggest the nonconforming situations on the lot have been abandoned.

FINDINGS

1. Was the nonconforming situation allowed, or not prohibited by law, when it was established?

Analysis: DOT&PF required JYS to develop a secondary access (egress) for the lot due to sight distance at the primary access.

Finding: Yes. The nonconforming situation was allowed, or not prohibited by law, when established.

2. Has the nonconforming situation been abandoned?

Analysis: Staff finds none of the above listed abandonment events have taken place.

Finding: No. The nonconforming situation has not been abandoned.

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 10 of 10

RECOMMENDATION

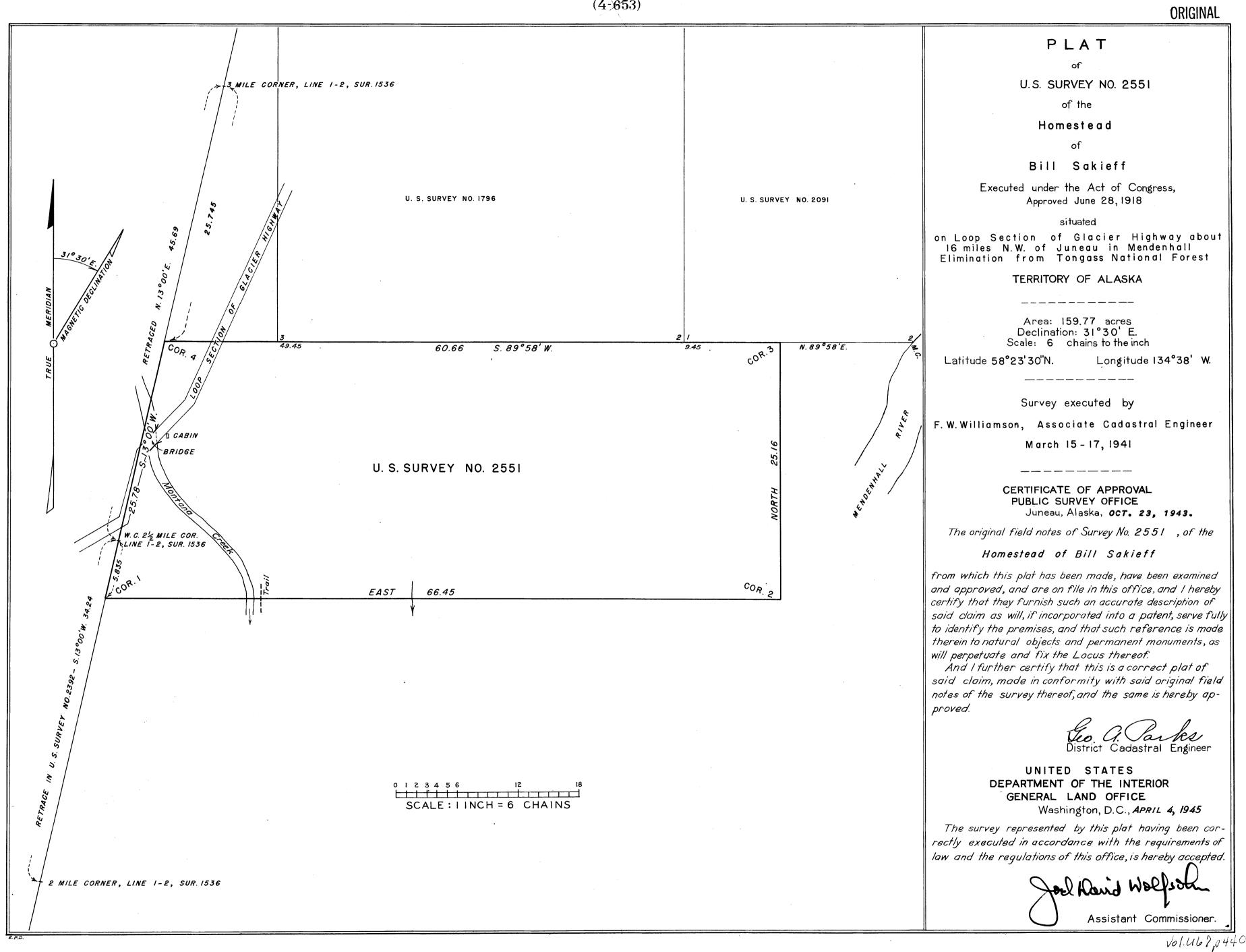
Staff recommends that the Director adopt the analysis and findings, and find the following situations on the lot to be NONCONFORMING to the Title 49 Land Use Code and issue a Nonconforming Certification for the following situations:

- Nonconforming Lots (CBJ 49.30.260):
 - Secondary access (egress) without improvements or maintenance agreements.
 - Lack of direct and practical access through the frontage.

Item	Description
Attachment A	Application Packet
Attachment B	1945 U.S. Survey 2551.
Attachment C	1958 U.S. Survey 3406.
Attachment D	1992 CBJ grading permit letters.
Attachment E	1997 Black Bear Estates Subdivision plat.
Attachment F	1998 Conditional Use Permit USE1998-00026.
Attachment G	1998 Staff Determination for a Conditional Use Permit Modification.
Attachment H	2000 Conditional Use Permit Modification USE2000-00003.
Attachment I	2003 Patent 18044 transferring U.S. Survey 3406 land from the State of Alaska to CBJ.
Attachment J	2003 Conditional Use Permit USE2003-00026.
Attachment K	2004 Subdivision Plat 2004-53 vacating the Black Bear Estates Subdivision.
Attachment L	2004 Conditional Use Permit Modification USE2004-00018.
Attachment M	2006 Conditional Use Permit USE2006-00028.
Attachment N	2007 Staff Determination.
Attachment O	2013 Black Bear Subdivision plat.
Attachment P	2013 Aerial Photography
Attachment Q	2022 Site Photographs
Attachment R	2022 Conditional Use Permit Modification USE2022-0010.

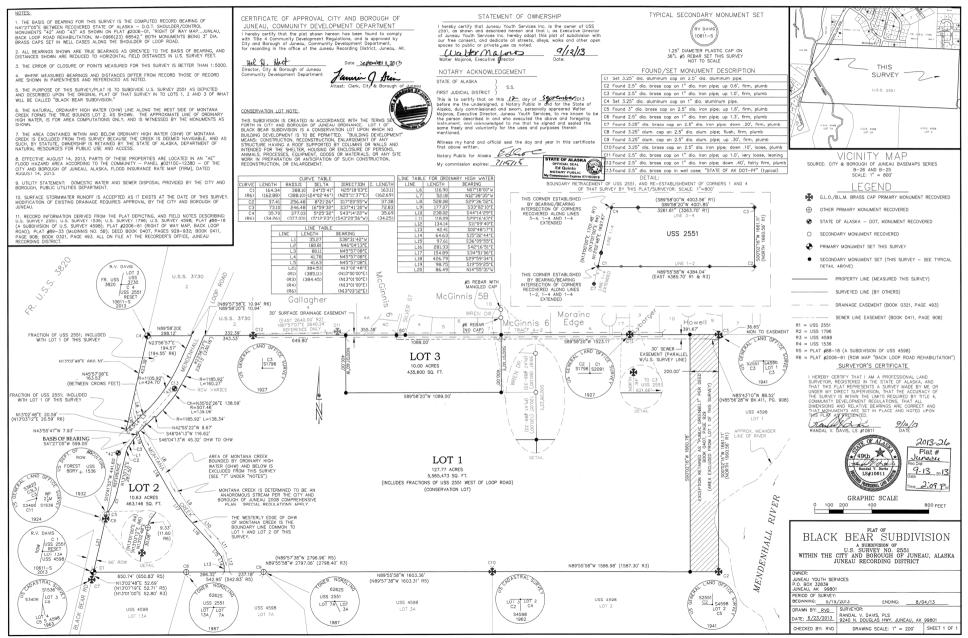
STAFF REPORT ATTACHMENTS



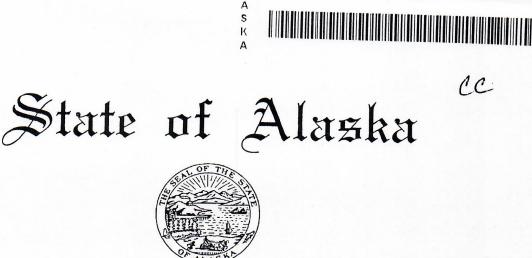


Attachment B - 1945 U.S. Survey 2551.

Attachment E- 1945 USS 2551



Attachment F - 2013 Black Bear Subdivision Plat



1

2003-009538-0

Recorc Dist: 101 - Juneau 9/8/2003 2:47 PM Pages: 1 of 3

Patent No. 18044

Thinfur De By These Aresents that the Grantor, the STATE OF ALASKA, DEPARTMENT OF NATURAL RESOURCES, 550 West 7th Avenue, Suite 1050A, Anchorage, Alaska 99501-3579, pursuant to AS 29.65.010-.140 and the regulations promulgated thereunder, and the Final Finding and Decision dated May 1, 1980, for good and valuable consideration, grants and conveys to the Grantee, the CITY AND BOROUGH OF JUNEAU, whose mailing address of record is 155 South Seward Street, Juneau, Alaska 99801, Grantee's successors and assigns, all that real property situated in the Juneau Recording District, State of Alaska, and described as follows:

U.S. SURVEY NO. 3406, ALASKA, CONTAINING 231.00 ACRES, MORE OR LESS, ACCORDING TO THE SURVEY PLAT ACCEPTED BY THE UNITED STATES DEPARTMENT OF THE INTERIOR, BUREAU OF LAND MANAGEMENT IN WASHINGTON, D.C. ON FEBRUARY 20, 1958.

Excluding the Glacier Highway and the Mendenhall Loop Road right-of-way.

Subject to:

A continuous public access easement, 50 feet wide, upland of and along the ordinary high water mark of Auke Lake, in accordance with AS 38.05.127.

A public access easement, 66 feet wide, from Mendenhall Loop Road to U.S. Survey No. 4598.

Page 1 of 3

Net chargeable acreage under AS 29.65.010 is 225.70 acres, more or less.

LOT 1 OF U.S. SURVEY NO. 5504, ALASKA, CONTAINING 965.09 ACRES, MORE OR LESS, ACCORDING TO THE SURVEY PLAT ACCEPTED BY THE UNITED STATES DEPARTMENT OF THE INTERIOR, BUREAU OF LAND MANAGEMENT IN WASHINGTON, D.C. ON APRIL 9, 1973.

Excluding the North Douglas Highway.

Excluding the Fish Creek Road right-of-way, ADL 60676.

Subject to:

A continuous public access easement, 50 feet wide, upland of and along the ordinary high water mark, both sides of Fish Creek, in accordance with AS 38.05.127.

A public access easement for the Treadwell Ditch, RST #1169, AS 19.30.400.

Mendenhall Wetlands State Game Refuge, AS 16.20.034.

The continuous public access easement, 50 feet wide, upland of and along the mean high water line of Fritz Cove, in accordance with AS 38.05.127 is waived.

Net chargeable acreage under AS 29.65.010 is 936.536 acres, more or less.

And further all lands herein conveyed are subject to valid existing rights, including reservations, easements, and exceptions in the U.S. Patent or other state or federal conveyance, and in acts authorizing the issue thereof; easements, rights-of-way, covenants, conditions, reservations, notes on the plat, and restrictions of record, if any.

Aggregating 1,196.09 acres, more or less.

Aggregated net chargeable acreage under AS 29.65.010 is 1,162.236 acres more or less.

The Gantar hereby expressly saves, excepts and reserves out of the grant hereby made, unto itself, its lessees, successors, and assigns forever, all oils, gases, coal, ores, minerals, fissionable materials, geothermal resources, and fossils of every name, kind or description, and which may be in or upon said lands above described, or any part thereof, and the right to explore the same for such oils, gases, coal, ores, minerals, fissionable materials, geothermal resources, and reserves out of the grant hereby made, unto itself, its lessees, successors, and assigns forever, the right to enter by itself, its or their agents, attorneys, and servants upon said lands, or any part or parts thereof, at any and all times for the purpose of opening, developing, drilling, and working mines or wells on these or other lands and taking out and removing therefrom all such oils, gases, coal, ores, minerals, fissionable materials, geothermal resources, and fossils, and to that end it further expressly reserves out of the grant hereby made, unto itself, and to that end it further expressly reserves out of the grant hereby made, unto itself, its lessees, successors, and assigns forever, thereight by its or their agents, servants and attorneys at any and all times to erect, construct, maintain, and use all such buildings, machinery, roads, pipelines, powerlines, and railroads, sink such shafts, drill such wells, remove

Patent No. 18044

Page 2 of 3



such soil, and to remain on said lands or any part thereof for the foregoing purposes and to occupy as much of said lands as may be necessary or convenient for such purposes hereby expressly reserving to itself, its lessees, successors, and assigns, as aforesaid, generally all rights and power in, to, and over said land, whether herein expressed or not, reasonably necessary or convenient to render beneficial and efficient the complete enjoyment of the property and rights hereby expressly reserved.

 \mathbb{T}_{σ} Hate And \mathbb{T}_{σ} Hold the said land, together with the tenements, hereditaments, and appurtenances thereunto appertaining, unto the said Grantee and Grantee's successors and assigns forever.

In Testimony Inhereof the State of Alaska has caused these presents to be executed by the Director of the Division of Mining, Land and Water, Department of Natural Resources, State of Alaska, pursuant to delegated authority, this 27th day of August, 2003.

gnare Sandra J. Singer

For Bob Loeffler, Director Division of Mining, Land and Water

State of Alaska)) ss. Third Judicial District)

This $J_{\mathfrak{S}}$ $\mathbb{T}_{\mathfrak{G}}$ \mathbb{C}_{extify} that on the 27th day of August, 2003, appeared before me SANDRA J. SINGER, who is known to me to be the person who has been lawfully delegated the authority of Bob Loeffler, the Director of the Division of Mining, Land and Water, Department of Natural Resources, State of Alaska, to execute the foregoing document; that Sandra J. Singer executed said document under such legal authority and with knowledge of its contents; and that such act was performed freely and voluntarily upon the premises and for the purposes stated therein.

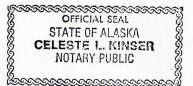
Witness my hand and official seal the day and year in this certificate first above written.

mer Notary Public in and for the State of Alaska

My commission expires:

April 4, 2005





Return to: City & Borough of Juneau 155 South Seward Street Juneau, AK 99801 ATTENTION: Steve Gilbertson



Patent No. 18044 ADL No. 100406 Location Index: T. 40 S., R.65 E., C.R.M. Sections 13, 23, 24, 25, and 26 T. 41 S., R. 66 E., C.R.M. Sections 10, 11, 12, 13, 14, and 15

A CONTRACTOR OF A CONTRACTOR O			and the second as the party of the second
23	exclu ag A	D Lot 2 NDL #22343 Glacier Highway Right-of-Way ng Tract A of Lot 2 U.S.S. 3819.	0.794 acres <u>+</u>
	Subject to: Public acce for two dri as shown on hereof; A utility e. MLUP #SE-79- No. F-093-20 ADL #100941 identified a E-4; A reservatio	ss and utility easements 30 feet wide veways providing access to tidelands map #5 attached hereto and made a part asement 10 feet wide under -1 also identified as DOT/PF project (6) permit #P-4; Right-of-Way permit application also as DOT/PF project #F-093-2(6) easement on for access to and along public or ter along Bay Grook purpose	, à.
Sec. 23	U.S.S. 2391	Lot 6 excluding <u>Glacier Highway</u>	0.80 acres +
Sec. 13	U.S.S. 3406	excluding Glacier Highway and Mendenhall Loop Road Right-of-Way.	227.00 acres +
	Fish & Game, ADL #62168. use is no lon vacated; An easement 6 from the Mend University la A reservation	For floatplane tie-down facilities for Commercial Fisheries, Alaska Dept. of in the southwest corner Auke Lake, At such time as the existing or similar ger required, the easement will be 6 feet wide providing public access enhall Loop Road to USS 4598, nd. for access to and along the shore of suant to AS 38.05.127.	
Sec. 24	U.S.S. 3820	Lot 4, excluding Mendenhall Loop Road Right-of-Way.	1.4 acres <u>+</u> -
Sec. 26	U.S.S. 2386	Lot N, excluding Glacier Highway Right-of-Way.	2.20 acres <u>+</u>
	land in U.S.S. selection by t	s easement on the entire lot providing e Glacier Highway to the remaining State 3817, which has been nominated for he municipality. If and when all of conveyed to the municipality, said be void.	-
ADL #100878	3:		
Sec. 14		Lot DD of Tract A	1 50
ADL #100879):		4.50 acres <u>+</u>
Sec. 26	U.S.S. 3260	Lot 20 excluding Mendenhall Peninsula Road Right-of-Way.	0.96 acres <u>+</u>

Juneau 012202

BOOK <u>20</u> PACE <u>3/9</u> Juncau Recording District

ATTACHMENT B-5

The United States of America,

4-10.13

To all to whom these presents shall come, Greeting:

WHEREAS, a Certificate of the Land Office at Anchorage, Alaska, is now deposited in the Bureau of Land Management, whereby it appears that pursuant to the grant of lands under Section 6 (b') of the Act of Congress of July 7, 1958 (72 Stat. 339), the State of Alaska has selected the Lots M and N, embraced in U. S. Survey No. 2386; Lots 1, 2, 3, 4 and 6, embraced in U. S. Survey No. 2391; Lots 1, 2, 3, 4 and 6, embraced in U. S. Survey No. 2392; Public Service Site, embraced in U. S. Survey No. 2492; R.O.W., embraced in U. S. Survey No. 2909; the land embraced in U. S. Survey No. 3812; Lot 2, embraced in U. S. Survey No. 3819; Lots 2, 3, 4 and 5, embraced in U. S. Survey No. 3820; Lots 1, 2 and 4, embraced in U. S. Survey No. 3832; and the land embraced in U. S. Survey No. 3406, containing 653.53 acres, according to the Official Plat of the Survey of the said Land, on file in the Bureau of Land Management:

NOW KNOW YE, That the UNITED STATES OF AMERICA, in consideration of the premises, and in conformity with the said Act of Congress, HAS GIVEN AND GRANTED, and by these presents DOES GIVE AND GRANT, unto the said State of Alaska, and to its assigns, the tracts of Land above described; TO HAVE AND TO HOLD the same, together with all the rights, privileges, immunities, and appurtenances, of whatsoever nature, thereunito belonging, unto the said State of Alaska, and to its assigns forever; subject to any vested

ALASKA DIV. OF LANDS

OCT 11 1979

RECEIVED

JUNFAIL

1.000

Attachment I - 2003 Patent 18044 transferring U.S. Survey 3406 land from the State of Alaska to CB

Juneau 012202

4-1044 (July 1052) BOOK _____ PAGE 22(Juneau Recording District

and accrued water rights for mining, agricultural, manufacturing, or other purposes, and rights to ditches and reservoirs used in connection with such water rights, as may be recognized and acknowledged by the local customs, laws, and decisions of courts; and there is reserved from the lands hereby granted, a right-ofway thereon for ditches or canals constructed by the authority of the United States.

There is also reserved to the United States a right-of-way for the construction of railroads, telegraph and telephone lines, in accordance with section 1 of the act of March 12, 1914 (38 Stat. 305, 48 U. S. C. sec. 305).

Reserving unto the United States that certain right-of-way for the Glacier Highway and all appurtenances thereto, constructed by the United States, through, over or upon the land embraced in U. S. Survey No. 3812, and the right of the United States, its officers, agents, or employees to maintain, operate, repair, or improve the same, so long as needed or used for or by the United

RECORDED - FILED 148 TU ILL REC. DIST. 1.000 Y . 196 non defl'and an 11 action and the of

States.



IN FESTIMONY WHEREOF, the undersigned officer of the Bureau of Land Management, in accordance with section 1 of the act of June 17, 1948 (62 Stat., 476, 43 U. S. C. sec. 15), has, in the name of the United States, caused these letters to be made Patent, and the Scal of the Bureau to be hereunto affixed.

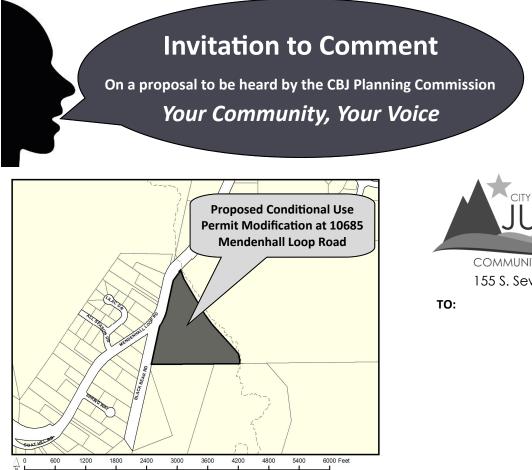
GIVEN under my hand, in the District of Columbia, the FIFTEENTH day of OCTOBER in the year of our Lord one thousand nine hundred and SIXTY-THREE and of the Independence of the United States the one hundred and EIGHTY-EIGHTH.

For the Director, Bureau of Land Management.

By Elizabeth B. Aucke Chief, Patents Section.

12:3:2779

SUCOND OF PATENTS: Patent Number A 2007 1 4 27 Attachment I - 2003 Patent 18044 transferring U.S. Survey 3406 land from the State of Alaska to CBJ



CITY AND BOROUGH OF JUNEAU ALASKA'S CAPITAL CITY

> COMMUNITY DEVELOPMENT 155 S. Seward Street Juneau, Alaska 99801

An application has been submitted for consideration and public hearing by the Planning Commission for a **Conditional Use Permit Modification** at 10685 Mendenhall Loop Road in a D3 zoning district. The applicant proposes to revert the current use of Montana Creek House from administrative offices back to a residential treatment building, due to a recent merger between SEARHC and Juneau Youth Services. **The currently permitted, maximum number of residents allowed to live on site is twenty-four (24); the applicant does not wish to change this number.**



Now through May 22

May 23 — noon, June 9

Comments received during this period will be sent to the Planner, Jennifer Shields, to be included as an attachment in the staff report. Comments received during this period will be sent to Commissioners to read in preparation for the hearing.

HEARING DATE & TIME: 7:00 pm, June 13, 2023

Staff Report expected to be posted June 5, 2023, at

https://juneau.org/community-development/planning-commission

Find hearing results, meeting minutes and more here as well.

June 14

This meeting will be held in person and by remote participation. For remote participation: join the Webinar by visiting https://juneau.zoom.us/j/82155532900 and use the Webinar ID: 821 5553 2900 OR join by telephone, calling: 1-253-215-8782 and enter the Webinar ID (above). The results of the hearing will be posted online.

You may also participate in person in City Hall Assembly Chambers, 155 S. Seward Street, Juneau, Alaska.

FOR DETAILS, QUESTIONS, OR TO SUBMIT COMMENT

Phone: (907)586-0753 ext. 4139 Email: pc_comments@juneau.gov Mail: Community Development, 155 S. Seward St, Juneau AK 99801

Printed May 4, 2023

Case No.: USE2023 0007 Parcel No.: 4B2601020042 CBJ Parcel Viewer: http://epv.juneau.org



Attachment I- Public Notice Sign Photo