

**VILLAGE OF NORTH PALM BEACH  
VILLAGE ATTORNEY'S OFFICE**

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TO: Honorable Mayor and Council

THRU: Chuck Huff, Village Manager

FROM: Leonard G. Rubin, Village Attorney

DATE: September 11, 2025

SUBJECT: **RESOLUTION** – Approval of participation in lawsuit challenging Senate Bill 180 and retention of the Weiss Serota law firm

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At its August 28, 2025, meeting, the Village Council discussed participation in a proposed lawsuit challenging Senate Bill 180 ("SB 180"). As indicated previously, SB 180 essentially preempts counties and municipalities throughout the State of Florida from exercising their home rule authority over land use and zoning regulations retroactive to August 1, 2024, through October 1, 2027. Specifically, SB 180 prohibits all local government-initiated ordinances that impose "more restrictive or burdensome" comprehensive plan amendments, land development regulations, or procedures concerning review, approval, or issuance of site plan, and development permits.

The law firm of Weiss Serota Helfman Cole + Bierman ("Weiss Serota") will be filing a lawsuit alleging that SB 180 is unconstitutional and invalid because, among other things, it: (1) embraces more than one subject matter; (2) includes a defective title; (3) requires local governments to spend an amount that exceeds an insignificant fiscal impact without including a finding that the law fulfills an important state interest; and (4) constitutes a sweeping intrusion on home rule authority, threatening local ability to enact land use, zoning, flood-resiliency, and environmental protections. As the Council is well aware, Florida Commerce recently declared the Village's EAR-based comprehensive plan amendments as null and void pursuant to SB 180, thereby requiring the Village to expend significant funds to restart the entire process.

As of September 3, 2025, eight municipalities and two counties have joined in the lawsuit; consequently, the condition that at least ten local governments participate has already been satisfied and the firm anticipates that the lawsuit will be filed mid-September. The attached Resolution authorizes the Village to participate in the lawsuit and retains the Weiss Serota firm to represent the Village for a flat fee of \$10,000 to be paid within ten days of the Council's adoption of the Resolution. If there is an appeal to the District Court of Appeal, the Village will be required to pay an additional \$5,000, as well as an additional \$5,000 if there is an appeal to the Florida Supreme Court.

The attached Resolution has been prepared and/or reviewed for legal sufficiency by the Village Attorney.

**Account Information:**

| Fund         | Department       | Account Number | Account Description    | Amount      |
|--------------|------------------|----------------|------------------------|-------------|
| General Fund | Village Attorney | A5105-33112    | Special Legal Services | \$10,000.00 |

**Recommendation:**

**Village Staff requests Council consideration of the attached Resolution approving participation in lawsuit challenging Senate Bill 180 and retaining the law firm of Weiss Serota Helfman Cole + Bierman to represent the Village at an initial cost of \$10,000, with funds expended from Account No. A5105-33112 (Village Attorney – Contractual Services), in accordance with Village policies and procedures.**

## **RESOLUTION NO. 2025-44**

A RESOLUTION OF THE VILLAGE COUNCIL OF THE VILLAGE OF NORTH PALM BEACH, FLORIDA, AUTHORIZING PARTICIPATION IN A LAWSUIT SEEKING, AMONG OTHER THINGS, TO DECLARE THAT SENATE BILL 180'S IMPOSITION OF A BLANKET STATEWIDE PROHIBITION ON THE EXERCISE OF HOME RULE AUTHORITY OVER LAND USE AND ZONING REGULATIONS IS UNCONSTITUTIONAL AND SHOULD BE ENJOINED AND RETAINING THE LAW FIRM OF WEISS SEROTA HELFMAN COLE + BIERMAN, PL TO PROSECUTE THE LAWSUIT; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, Article VIII, Section 2(b) of the Florida Constitution provides that municipalities "shall have governmental, corporate and proprietary powers to enable them to conduct municipal government, perform municipal functions and render municipal services," and authorizes municipalities to exercise any power for municipal purposes except as otherwise provided by law; and

WHEREAS, pursuant to Section 2(b) of Article VIII of the Florida Constitution and Chapters 163 and 166, Florida Statutes, municipalities have broad authority to adopt comprehensive plans, enact land development regulations, issue development permits, and impose temporary moratoria in furtherance of local public health, safety, and welfare, including for purposes of orderly growth, environmental protection, disaster recovery, and community resiliency; and

WHEREAS, on June 26, 2025, Senate Bill 180 ("SB 180"), titled "Emergencies," was signed into law by Governor Ron DeSantis and became effective immediately as Chapter 2025-190, Florida Statutes; and

WHEREAS, among other things, Section 28 of SB 180 prohibits all local government-initiated ordinances that impose "more restrictive or burdensome" comprehensive plan amendments, land development regulations, or procedures concerning review, approval, or issuance of site plans, development permits, or development orders (collectively, "Land Use and Zoning Regulations") for the period commencing retroactively from August 1, 2024, through October 1, 2027, even if such amendments, regulations or procedures are in no way related to any hurricane or other emergency and even if such amendments, regulations, or procedures were duly enacted prior to the enactment of SB 180; and

WHEREAS, Section 28 of SB 180 also bans local moratoria on construction, reconstruction, or redevelopment of property damaged by a hurricane during the same timeframe; and

WHEREAS, Section 18 of SB 180 further prohibits local governments that are located in counties that are entirely or partially within 100 miles of the track of any future hurricane from enacting "more restrictive or burdensome" Land Use and Zoning Regulations, and moratoria on construction, reconstruction, or redevelopment of any property, damaged or not, for a period of one year after the storm makes landfall; and

WHEREAS, SB 180 is unconstitutional and invalid because, among other things, it: (a) embraces more than one subject and matter properly connected therewith in violation of Article III, Section 6 of the Florida Constitution; (b) includes a defective title in violation of Article III, Section 6 of the Florida Constitution; (c) requires municipalities and counties to spend in the aggregate an amount that exceeds an insignificant fiscal impact without including a finding that the law fulfills an important state interest as required by Article VII, Section 18 of the Florida Constitution; (d) constitutes a sweeping intrusion on home-rule authority, threatening local ability to enact land use, zoning, flood-resiliency, and environmental protections, contrary to Article VIII, Section 2(b) of the Florida Constitution to a degree that renders the constitutional provision hollow; and (e) contains provisions that classify political subdivisions on a basis that is not reasonably related to the subject of the law in violation of Art. III, Section 11(b) of the Florida Constitution; and

WHEREAS, for example, despite SB 180 being titled “Emergencies,” SB 180 contains various matters that are not connected and/or are unrelated to emergencies, including Section 18 and 28’s total ban on any “more restrictive or burdensome” Land Use and Zoning Regulations, and Section 18’s prohibition on moratoria on construction, reconstruction, and redevelopment of property, even if the property is intact and was not damaged by a hurricane or other emergency event; and

WHEREAS, the provisions of SB 180 also impose expenditure obligations upon municipalities and counties that, as conceded in the Florida Legislature’s own staff analysis, exceed the threshold amount for an unfunded mandate, despite the lack of any finding in SB180 that the law fulfills an important state interest; and

WHEREAS, Section 18 of SB 180 infringes upon municipal home rule authority by prohibiting municipalities from enacting Zoning and Land Use Regulations if they are located within a county that is entirely or partially within 100 miles of the track of a hurricane for one year in a completely indiscriminate manner that disregards the size, intensity, or impact of a hurricane on the municipality, whether a proposed Zoning and Land Use Regulation has even a *de minimis* impact on hurricane recovery efforts, or even if the Zoning and Land Use Regulations are necessary to protect the public health, safety, and welfare from the effects of a hurricane; and

WHEREAS, Section 18 of SB 180 further usurps the municipal home rule authority guaranteed by the citizens of Florida in the Florida Constitution by imposing blanket prohibitions on any moratoria on construction, reconstruction, or redevelopment of property for one year whenever a future hurricane falls within 100 miles of the county where the municipality is located, regardless of the necessity or impetus behind such moratoria; and

WHEREAS, Section 28 of SB 180 similarly prohibits municipalities from enacting Zoning and Land Use Regulations for the entire state of Florida retroactively from August 1, 2024, through October 1, 2027, without any rational justification; and

WHEREAS, SB 180’s vague prohibitions on moratoria on construction, reconstruction, and redevelopment of properties and Land Use and Zoning Regulations that are “more restrictive or burdensome,” and other ambiguous provisions render SB 180 incomprehensible, create uncertainty, chill local governance, and encourage preemptive, potentially frivolous, litigation to force local governments into repealing legislation, even if it might otherwise be a valid exercise of

home rule authority; and

WHEREAS, the Village Council of the Village of North Palm Beach desires to authorize the participation of the Village in a lawsuit seeking declaratory, injunctive, and other appropriate relief from the provisions of SB 180, which impose a blanket statewide prohibition on the exercise of home rule authority relating to Land Use and Zoning Regulations, based upon the any appropriate legal theories, including, without limitation, those set forth herein, subject to the participation of at least ten local governments (the "Lawsuit"); and

WHEREAS, it is in the best interest of the Village to participate in the Lawsuit and to urge other local governments to join as plaintiffs; and

NOW, THEREFORE, BE IT RESOLVED BY THE VILLAGE COUNCIL OF NORTH PALM BEACH, FLORIDA, as follows:

Section 1.     *Recitals.* The above-stated recitals are hereby adopted and confirmed.

Section 2.     *Authorization to Participate in Lawsuit.* The Village Council hereby authorizes the Village's participation in the Lawsuit, subject to participation of at least ten local governments.

Section 3.     *Legal Representation and Fee Structure.* Weiss Serota Helfman Cole + Bierman, PL (the "Firm") is retained to represent the Village in the Lawsuit, at both the trial and appellate levels. The Firm will charge a flat fee, inclusive of attorneys' fees and costs, of \$10,000 to represent the Village in the Lawsuit in the trial court, which shall be payable within ten days of the effective date of this Resolution. The Village shall also pay \$5,000 to the Firm to represent it in any appeal related to the Lawsuit that is filed at the District Court of Appeal within 30 days of the filing of such appeal, and \$5,000 to the Firm to represent it in any appeal that is filed at the Florida Supreme Court within 30 days of the filing of such appeal. The Village acknowledges that the Firm will be representing other local governments in the Lawsuit and waives any conflicts related to such representation. The Village also acknowledges that the Firm may represent other entities, private or public, at the Village and that the representation of Village in this Lawsuit alone, because it is part of a coalition, will not constitute a conflict of interest and, to the extent it does, waives such conflict of interest.

Section 4.     *Urge Participation.* The Village invites and urges other local governments to join as plaintiffs in the Lawsuit and to coordinate their efforts with the Village.

Section 5.     *Transmittal.* The Clerk is directed to distribute this Resolution to all local governments in Palm Beach County. The Clerk is further directed to distribute this Resolution to the Firm.

Section 6.     *Implementation.* The appropriate Village officials are authorized to execute all necessary documents and to take any necessary action to effectuate the intent of this Resolution.

Section 7.     *Effective Date.* This Resolution shall take effect immediately upon adoption.

PASSED AND ADOPTED THIS 11<sup>TH</sup> DAY OF SEPTEMBER, 2025.



  
MAYOR

ATTEST:

  
VILLAGE CLERK