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November 19, 2025

Ms. Janet Sanders  
Director of Public Works  
City of Jackson  
101 Court Street  
Jackson, MO 63755

**Re: City of Jackson  
Wastewater Treatment Plant Improvements Project  
Evaluation of Bids**

Dear Ms. Sanders,

In accordance with your request, Horner & Shifrin (H&S) has reviewed the four bid proposals pertaining to the above-referenced project, which were received by the City of Jackson on October 23, 2025. Scanned copies of the bid documents will be sent through email. Enclosed is the Bid Tabulation which summarizes the results of our bid evaluation.

The bids received ranged from the low bid of \$11,764,000 from Penzel Construction followed by Brockmiller Construction at \$12,599,000, KCI Construction at \$12,890,000, and Robinson Mechanical Contractors with the high bid at \$14,630,000. These bid prices are for the Base Bid of the Project to include no alternates meaning that no deducts are factored into the above-listed bid prices. Please note that our Engineer's Opinion of Probable Cost for this construction was \$11,346,000. The lowest bid was 3.55% above the opinion of probable construction cost and the high bid was 28.94% above the opinion of probable construction cost.

Per the Instruction to Bidders, Article 18, Paragraph 18.04, "If Owner awards the Contract for the Work, such award shall be to the responsible Bidder submitting the lowest responsive Bid." In order to assess conformance of the submitted bids with the Procedural Bid Submittal Requirements, we examined the supplemental materials required by the Bidding Documents to be submitted with the Bid Form – Bid Bond, List of Major Subcontractors, List of Major Manufacturers/Suppliers, qualifications data, and SRF forms and Certifications. Our examination revealed irregularities were found for second-low bidder Brockmiller Construction and the third-low bidder KCI Construction in regard to the List of Major Subcontractors and SRF requirements as noted on the Bid Tabulation. The low bidder, Penzel Construction, met conformance with the bid submittal items.

On the basis of our review of these offers and the supporting materials submitted, discussions with City of Jackson staff, and in consideration of the fact that Horner & Shifrin is not aware of any reason for which the award of this construction contract should be withheld from Penzel



Construction, it is the recommendation of Horner & Shifrin that the City of Jackson accept Penzel Construction's offer as the successful bidder for the Wastewater Treatment Plant Improvements Project.

The contract amount would be \$11,764,000.00.

If there are any questions or need to discuss our bid evaluation further, please contact me. We greatly appreciate the opportunity to continue to serve the City of Jackson.

Respectfully Submitted,

Gilbert (Ed) Sewing, P.E.  
Senior Project Manager, Water

cc: Joshua Brown, MDNR Financial Assistance  
Clarie Winn, MDNR Financial Assistance  
Matt Winters, City of Jackson  
File