

# CITY OF JACKSON

# PLANNING & ZONING COMMISSION MEETING AGENDA

Wednesday, September 11, 2024 at 6:00 PM

City Hall, 101 Court Street, Jackson, Missouri

### Regular Members

Bill Fadler Tony Koeller Michelle Weber Tina Weber

# Harry Dryer, Chairman

Eric Fraley, Alderman Assigned Mike Seabaugh, Alderman Assigned Steve Stroder, Alderman Assigned Larry Miller, Staff Liaison

### Regular Members

Angelia Thomas Heather Harrison Russ Wiley Travis Niswonger

#### **CALL TO ORDER**

**ROLL CALL** 

## **APPROVAL OF MINUTES**

1. Approval of the August 14, 2024 minutes.

## **PUBLIC HEARINGS**

#### **OLD BUSINESS**

2. Comprehensive Plan discussion.

## **NEW BUSINESS**

3. Consider a request on behalf of the City of Jackson, Missouri, for a text amendment to Chapter 65 (Zoning) of the Code of Ordinances relative to applications to voluntary annexation with zoning.

# CONSIDER A MOTION TO ADD ITEMS TO THE AGENDA

## **ADJOURNMENT**

This agenda was posted at City Hall on September 6, 2024, at 12:00 PM.

# JOURNAL OF THE PLANNING & ZONING COMMISSION CITY OF JACKSON, MISSOURI WEDNESDAY, AUGUST 14, 2024, 6:00 P.M. REGULAR MEETING

CITY HALL COUNCIL ROOM, 101 COURT STREET, JACKSON, MISSOURI

The Planning and Zoning Commission met in regular session, with Chairman Harry Dryer presiding. Commissioners Tony Koeller, Bill Fadler, Tina Weber, Heather Harrison, Russ Wiley, and Travis Niswonger were present. Commissioners Angelia Thomas and Michelle Weber were absent. Building and Planning Manager Larry Miller was present as staff liaison. Alderman Mike Seabaugh, Eric Fraley, and Steve Stroder were present. There were no citizens in attendance.

APPROVAL OF MINUTES	
Approval of the June 12, 2024 regular meeting minutes	
The minutes of the previous meeting were u Tony Koeller, seconded by Commissioner T	nanimously approved on a motion by Commissioner Travis Niswonger.
PUBLIC HEARINGS	
None	
OLD BUSINESS	
None	
NEW BUSINESS	
Consider a request to approve a Land Exchange Certification for transferring .046 acres from 2457 Smith Trail to 2403 Smith Trail, as submitted by Jennifer Ewert.	) ) ) )

Chairman Harry Dryer asked for a staff report.

Mr. Larry Miller explained that Ms. Ewert was selling her house, but since her house is a couple of feet from the property line, her buyer's bank wouldn't let the loan go through. She and her neighbor agreed on a land exchange so that her house would have the required side yard setbacks and the bank could grant her buyers the loan.

Commissioner Tina Weber motioned to approve the Land Exchange as submitted. Commissioner Tony Koeller seconded the request, which was approved.

Vote: 7 ayes, 0 nays, 0 abstentions, 2 absent

Amendments to Chapter 58 (Annexation)	
and Chapter 65 (Zoning) of the City	
Code - applications for	
voluntary annexation + zoning	

Chairman Harry Dryer asked for a staff report.

Mr. Larry Miller explained to the Commission that the Board of Aldermen wanted their thoughts on an application for annexation that would include zoning. Currently, the city's annexation process works with the land being annexed coming in as an R1, and then the applicant has to go before the Planning and Zoning Commission to ask for a rezoning.

Mr. Larry Miller told the Commission that Rodney Bollinger, Janet Sanders, Curt Poore, and he met to discuss the pros and cons of annexation plus rezoning. He told them the process could be done within the law's perimeter.

Mr. Larry Miller explained how the process would work to the Commission. He explained the annexation form would need to be changed in a few areas. The area that asks, "Is a rezoning application to be filed?" would be removed and replaced with "Circle the proposed zoning being requested." There will also be a new section for the comprehensive land use plan.

Mr. Larry Miller explained that steps would be added to the annexation process, consisting of sending public hearing letters to the property owners within 185 feet of the proposed annexation property. He told the Commission that the public hearing would be at the Board of Aldermen level. A sign would also be posted on the tract of land that wanted to be annexed, showing the public hearing date and time. The public hearing would also be placed in the paper at least 15 days before the hearing.

Mr. Larry Miller told the Commission that this new process would not affect rezoning.

Mr. Larry Miller told the Commission that a code amendment would be needed. The amendment would then be brought before the Commission for approval before being sent to the Board of Aldermen for finalization.

Mr. Larry Miller explained that this new process would benefit the applicant because there would be only one process instead of two. They would go before one board instead of two. There would only be one public hearing instead of one at the P&Z and one at the Board of Aldermen levels, and it can be held on the same night the annexation public hearing is held.

Mr. Larry Miller told the Commission the annexation and zoning process would be quicker. He explained that the current process takes approximately 75 days, depending on the holidays, and the new annexation plus zoning process will take approximately 45 days, depending on the holidays.

Mr. Larry Miller gave the Commission an example of the timeline from the application's submission to its approval.

Mr. Larry Miller told the Commission that if they agree on this, the next step would be to get a motion from the Board of Aldermen to give the City permission to turn in an application for the code amendments.

Commissioner Bill Fadler asked if the annexed land would be zoned residential, and Mr. Larry Miller explained it would be up to the applicant to decide what they want the land zoned as.

Alderman Steve Stroder said this new process would have been so much easier after the current annexation process he went through. He said the new process doesn't change anything, and the public could still voice their opinion about the zoning. Alderman Steve Stroder said it would also shorten the process.

Commissioner Heather Harrison asked if the public would still receive the same notification about the zoning. Mr. Larry Miller said the required 15-day notice would still be given. Commissioner Heather Harrison was concerned that the public wouldn't have as many opportunities to speak if there was only one hearing instead of two. Mr. Larry Miller explained this is true but mentioned that not every P&Z rezoning sets a public hearing.

After further discussion, Commissioner Tina Weber moved to approve the request, which Commissioner Tony Koeller seconded. The request was approved.

Vote:	7 ayes, 0 nays,	0 abstent	ions,	2 absent

## **ADDITIONAL ITEMS**

The Commission received a draft	)
of the Comprehensive Plan.	)

Mr. Larry Miller gave a copy of the Comprehensive Plan draft to the Commission and explained that they are the ones that approve the Plan. It doesn't go before the Board of Alderman for

approval. He told them they needed to review the draft and send any comments to him, which he would then pass on to Houseal Lavigne, the Comprehensive Plan company. He told the Commission the plan had already been placed on the project website, the city's website, and the city's Facebook page so the public could start voicing their input. Mr. Larry Miller told the Commission that the October 9th P&Z meeting would be at the Civic Center because Houseal Lavigne would present the Comprehensive Plan to the Commission and answer questions from the public.

ADJOURNMENT
Consider a motion to adjourn )
Commissioner Bill Fadler motioned to adjourn, seconded by Commissioner Heather Harrison, and unanimously approved.
Vote: 7 ayes, 0 nays, 0 abstentions, 2 absent
Respectfully submitted,
Tony Koeller
Planning and Zoning Commission Secretary
Attest:
Larry Miller Building and Planning Manager

NOTE: ACTION (IF ANY) ON LAND EXCHANGE CERTIFICATIONS, COMPREHENSIVE PLAN, AND MAJOR STREET PLAN IS FINAL APPROVAL; ALL OTHER ACTION TAKEN BY THE PLANNING AND ZONING COMMISSION SERVES AS A RECOMMENDATION TO THE BOARD OF ALDERMEN AND NOT AS FINAL APPROVAL OF THE ITEMS CONSIDERED AT THIS MEETING

# **Staff Report**

**ACTION ITEM:** Consider a request on behalf of the City of Jackson, Missouri, for a text amendment to Chapter 65 (Zoning) of the Code of Ordinances relative to applications for voluntary annexation with zoning.

**APPLICANT:** City of Jackson

**APPLICANT STATUS:** Municipal Governing Authority

**PURPOSE:** This text amendment will eliminate the process of going through Planning and Zoning for a rezoning.

**APPLICABLE REGULATIONS:** Zoning Code Chapter 65-3 (4)

**COMMENTS:** This amendment will eliminate the need to classify parcels under (5) acres as an R-1 Single-Family residential district when annexed and parcels over (5) acres as an A-1 Agricultural district or R-1 Single-family residential district, depending on the owner's preference at the time of annexation.

It will also eliminate the need to go through the rezoning process at the Planning and Zoning level if the owner wants the property to be zoned differently.

The procedures in section 58-4, Voluntary annexation of property that is not part of an existing platted development of the Code of Ordinance (for zoning), will consist of the following steps.

- 1) On the application for annexation with zoning, the applicant will be able to choose which zoning they propose.
- 2) A public hearing for zoning will be held at the Board of Aldermen level.
- 3) Letters notifying them of the public hearing will be sent to the property owners within 185' of the proposed zoning.
- 4) A sign placed on the property for annexation with zoning stating the date and time of the public hearing.
- 5) A public hearing with a 15-day notice placed in the paper.
- 6) An MOU would be completed for any zoning R-3 through I-3.

The annexation with zoning process can take 45 days, depending on the holidays. An example of the process is described below.

- a) The Board of Aldermen will vote on a resolution on June 3, 2024, and discuss it during the study session.
- b) On June 5, 2024, the public hearing will be published in the newspaper, a sign will be posted on the property, and letters will be sent to the property owners within 185' of the proposed zoning. (15-day notice required by law)
- c) If applicable, an MOU for R-3 through I-3 would be approved on June 17, 2024.
- d) The public hearing for annexation with zoning will be held on July 1, 2024. If any public input was received from the hearing, it will be discussed during the study session.

e) On July 15, 2024, annexation with zoning would be voted on for approval.

**ACTION REQUIRED:** A public hearing is optional at the P&Z level but required for the Board of Aldermen. The Commission shall vote to approve or deny this request, which will serve as a recommendation to the Board of Aldermen.

# Sec. 65-3. - District boundaries and general regulations.

- (4) All parcels or portions of parcels which may hereafter be annexed to the City of Jackson which are under five (5) acres shall be classified in the R-1 Single-family residential district. All parcels or portions of parcels which are five (5) acres or greater shall be classified in the A-1 Agricultural district or R-1 Single-family residential district, depending upon the preference of the owner at the time of annexation until, within a reasonable time after annexation, the annexed territory shall be appropriately classified by ordinance in accordance with section 65-29.
- (4) All parcels or portions of parcels that may hereafter be annexed to the City of Jackson will have zoning determined pursuant to the procedures set forth in Section 58-12 of the Code of Ordinance.