### METROPOLITAN DEVELOPMENT COMMISSION OF

# MARION COUNTY, INDIANA

### PRELIMINARY ECONOMIC REVITALIZATION AREA RESOLUTION

### Resolution No. 2025-A-005

### REAL PROPERTY TAX ABATEMENT

### Hydro Vac Services, LLC d/b/a GoundBreakers 5514, 5532, and 5550 Victory Drive

WHEREAS, I.C. 6-1.1-12.1 allows a partial abatement of property taxes attributable to "redevelopment or rehabilitation" activities (hereinafter "Project") in "Economic Revitalization Areas"; and

- WHEREAS, I.C. 6-1.1-12.1 empowers the Metropolitan Development Commission (hereinafter "Commission") to designate Economic Revitalization Areas and determine the length of the abatement period and annual abatement schedule during the term of the abatement for such property and to limit the dollar amount of the deduction that will be allowed with respect to a Project, by following a procedure involving adoption of a preliminary resolution, provision of public notice, conducting of a public hearing, and adoption of a resolution confirming the preliminary resolution or a modified version of the preliminary resolution; and
- **WHEREAS**, the Commission has established in Resolution No. 01-A-041, 2001, certain standards and procedures for the designation of Economic Revitalization Areas for the partial abatement of property taxes attributable to redevelopment or rehabilitation activities; and
- WHEREAS, I.C. 6-1.1-12.1 requires an applicant for Economic Revitalization Area designation to provide a statement of benefits and requires the Commission, before it makes a decision to designate such an area as an Economic Revitalization Area, to determine that the Project can be reasonably expected to yield the benefits identified in the statement of benefits and determine that the totality of benefits arising from the Project is sufficient to justify Economic Revitalization Area designation; and
- WHEREAS, a business (hereinafter "Applicant") named in the attachment to this Resolution, which is incorporated herein by reference, has an ownership interest in the geographical area (hereinafter "Subject Real Estate") described in such attachment; and
- WHEREAS, during a hearing at 1:00 p.m. on Wednesday, February 5, 2025, the Commission received evidence about whether the Subject Real Estate should be designated as an Economic Revitalization Area, and sufficient evidence was provided which established Assertion 1 and some evidence was provided which tended to establish Assertions 2, 3, 4, 5, and 6 stated on the attachment to this Resolution.

## NOW, THEREFORE, BE IT RESOLVED:

1. The Subject Real Estate is preliminarily designated as an Economic Revitalization Area for an abatement period of five (5) years with a proposed abatement schedule as shown on the attachment to this Preliminary Resolution. Final designation as an Economic Revitalization Area does not occur unless a resolution confirming this Preliminary Resolution is adopted in accordance with the governing statute.

2. Designation as an Economic Revitalization Area allows abatement of property taxes, for the period indicated, only relative to the Project and **the effectiveness of the designation can be terminated by action of the Commission if:** 

A. Construction on the Subject Real Estate is not in substantial conformance with the Project description contained in a final resolution as supplemented by information in the application, site plans, and elevations; or

B. Construction of the Project is not initiated within one (1) year of the date a final resolution designating the Subject Real Estate as an Economic Revitalization Area is adopted.

- 3. In the event the investment period, as identified on the Statement of Benefits form, covers more than one assessment cycle, it is the intention of the Commission that Marion County Auditor shall treat each year of partial assessment as the first year of the abatement deduction schedule outlined in this abatement resolution. Each new increment of assessment that occurs during the approved investment period will trigger its own deduction schedule, ensuring that the Applicant is eligible to receive the full, intended abatement savings associated with its forecasted investment, provided that the Applicant timely files with Marion County a separate deduction application (State Forms CF-1 and 322/RE) for each new increment of assessment for which it seeks an abatement deduction.
- 4. The Economic Revitalization Area designation terminates two (2) years after the date a final resolution is adopted; however, relative to redevelopment or rehabilitation completed before the end of the two (2) year period, this termination does not limit the period of time the Applicant or successor owner is entitled to receive an abatement of property taxes to a period of not less than six (6) years.
- 5. This Economic Revitalization Area designation is limited to allowing the abatement of property taxes attributable to redevelopment or rehabilitation activities: This designation does not allow abatement of property taxes for new manufacturing equipment pursuant to I.C. 6-1.1-12.1-4.5. Pursuant to IC 6-1.1-12.1-2 (i), the Commission hereby limits the dollar amount of the deduction that will be allowed, with respect to redevelopment in the ERA, to those respective tax savings attributable to the development of a building of up to approximately 32,000 square feet in total area.
- 6. Under the authority of I.C. 6-1.1-12.1, the Commission directs the Department of Metropolitan Development to survey projects receiving Economic Revitalization Area designation for compliance with job creation/retention figures, salaries associated with these figures and investment figures contained in the Applicant's approved statement of benefits form. The annual date of survey shall be contained in a final resolution designating the property as an Economic Revitalization Area.
- 7. The Commission fixes 1:00 p.m. on Wednesday, February 19, 2025 in the Public Assembly Room of the City-County Building for the public hearing of remonstrances and objections from persons interested in the Project and directs the publication of notice of public hearing in accordance with the governing statute. At this hearing, the Commission will take action relative to this Preliminary Resolution and determine whether the Subject Real Estate should be designated as an Economic Revitalization Area, fix the length of the abatement period of five (5) years and establish an abatement schedule.
- 8. A copy of this Resolution shall be filed with the Marion County Assessor.

#### METROPOLITAN DEVELOPMENT COMMISSION

John J. Dillon III, President

Date

Approved as to Legal Form and Adequacy this day of January 2025

<u>Sheila Kinney</u> 1/23/2025 Sheila Kinney,

Assistant Corporation Counsel

## ATTACHMENT TO

# METROPOLITAN DEVELOPMENT COMMISSION RESOLUTION REAL PROPERTY TAX ABATEMENT

# **FACTUAL INFORMATION**

Applicant:	Hydro Vac Services, LLC d/b/a GoundBreakers
Subject Real Estate:	5514, 5533, and 5550 Victory Drive
Center Township Parcel Numbers:	3002965, 3003335, and 3003809

## **PROJECT DESCRIPTION**

GroundBreakers, a subsidiary of Hydro Vac Services Inc., founded in 2011, is a veteran and woman-owned utility management services company headquartered in Indianapolis, Indiana, with operations in Ohio, Kentucky, and Illinois. The company specializes in hydro-excavation, jetting, CCTV inspection, and private locating services, catering to construction, utilities, municipalities, and telecommunications industries. Recognized for its rapid growth, GroundBreakers has been named a Fast25 company by the Indiana Business Journal for two consecutive years. To meet increasing customer demand, the company is investing \$5,922,673.00 in real property and plans to build a 28,500-square-foot headquarters facility by the end of 2025, which will house offices, truck storage, maintenance, and training spaces.

Groundbreakers collaborates with Local 120 Laborer's Union and Local 103 Operators Engineering Union and is committed to supporting local employment and union partnerships in Marion County. The company will retain 63 union jobs at a rate of \$42.75/hr., and create 60 new union jobs at \$42.75/hr. Additionally, GroundBreakers will donate 5% of its tax savings in partnering with EmployIndy, the Indiana Construction Roundtable Foundation, and Indiana Constructors Inc. to support workforce pathways into union careers.

# **FACTUAL ASSERTIONS**

- 1. The Subject Real Estate:
  - A. \_\_\_\_ Is in a planned area which has a tax abatement policy as a part of its plan, or
  - B. \_\_\_\_\_ is in a planned area which has a tax abatement policy as part of its plan, but such plan does not contain a recommendation for Economic Revitalization Area designation and the recommended length of abatement, or
  - C.  $\underline{x}$  is not located in a planned area with a tax abatement policy.
- 2. <u>x</u> The Subject Real Estate and the surrounding area are undesirable for normal development.

- 3. The project is allowed by zoning restrictions applicable to the subject real estate, or the necessary variance, rezoning or approval petitions are on file at the time of this application, and have final approval prior to a final hearing on this resolution.
  - A. <u>x</u> Current zoning allows project.
  - B. \_\_\_\_ Appropriate petition is on file.
  - C. \_\_\_\_ Final approval for variance, rezoning or approval petition has been granted.
- 4. A. <u>x</u> The application for Economic Revitalization Area designation was filed before a building permit was obtained or construction work was initiated on the property, or
  - B. \_\_\_\_\_ substantial evidence has been provided supporting that work was started under the following appropriate exception:
- 5. A. <u>x</u> The subject real estate is governed by Metropolitan Development Commission Resolution No. 01-A-041, 2001 Real Property Tax Abatement Policy for Commercial Projects, which allows up to ten years of abatement for qualifying development, or
  - B. \_\_\_\_ The project is eligible to receive ten (10) years tax abatement due to the following recognized exceptional circumstances which justify the longer deduction period:
- 6. The Subject Real Estate is:
  - A. <u>x</u> Located outside of a previously established allocation area as defined in I.C. 36-7-15.1-26, or
  - B. \_\_\_\_ Located in an allocation area, but has been determined by the Commission to be acceptable for real property tax abatement.

# PROPOSED ABATEMENT SCHEDULE Hydro Vac Services, LLC d/b/a GoundBreakers <u>REAL PROPERTY TAX ABATEMENT</u>

YEAR OF DEDUCTION	PERCENTAGE
1 <sup>st</sup>	100%
2 <sup>nd</sup>	80%
3 <sup>rd</sup>	60%
4 <sup>th</sup>	40%
5 <sup>th</sup>	20%

### <u>STAFF ANALYSIS</u> <u>REAL PROPERTY TAX ABATEMENT</u>

<u>Area Surrounding Subject Real Estate</u>: The site is located in Franklin Township just south of I-465, north of East Thompson Rd., east of South Emerson Ave., and west of South Arlington Ave.

Current Zoning: .....C-S

New Jobs Created: .....60

Jobs Retained: .....63

Estimated Cost of proposed project: \$5,922,673.00

# **STAFF ANALYSIS**

GroundBreakers a subsidiary of Hydro Vac Services Inc., founded in 2011, is a veteran and woman-owned utility management services company headquartered in Indianapolis, Indiana, with operations in Ohio, Kentucky, and Illinois. The company specializes in hydro-excavation, jetting, CCTV inspection, and private locating services, catering to construction, utilities, municipalities, and telecommunications industries. Recognized for its rapid growth, GroundBreakers has been named a Fast25 company by the Indiana Business Journal for two consecutive years. To meet increasing customer demand, the company is investing \$5,922,673.00 in real property and plans to build a 28,500-square-foot headquarters facility by the end of 2025, which will house offices, truck storage, maintenance, and training spaces.

With over a decade of expertise, GroundBreakers' is known for its precise and non-destructive hydro-excavation services. Its primary focus is on safely and effectively excavating soil around buried utilities and underground structures, ensuring high-quality results for clients. The company employs state-of-the-art equipment and highly trained operators to deliver reliable solutions. This dedication enables GroundBreakers to handle numerous projects annually across various sectors, emphasizing cleanliness, security, and accuracy in all operations.

Groundbreakers collaborates with Local 120 Laborer's Union and Local 103 Operators Engineering Union and is committed to supporting local employment and union partnerships in Marion County. The company will retain 63 union jobs at a rate of \$42.75/hr., County residents, and create 60 new union jobs at \$42.75/hr. Additionally, GroundBreakers will donate 5% of its tax savings in partnering with EmployIndy, the Indiana Construction Roundtable Foundation, and Indiana Constructors Inc. to support workforce pathways into union careers.

The petitioner is requesting the tax abatement to assist in off-setting the high costs of investment associated with this proposed project. The granting of property tax abatement will assist the petitioner in making this project more economically feasible by phasing in the increased tax liability resulting from the investments. In staff's opinion, a project such as this would not be economically feasible without the tax abatement incentive. Staff believes that the use of tax abatement is an appropriate tool to assist with this project and support continued development within Marion County. For these reasons, staff believes tax abatement to be an appropriate tool for development.

Staff believes this project does comply with the requirements of Metropolitan Development Commission Resolution No. 01-A-041, 2001 concerning the granting of property tax abatement.

**RECOMMENDATION:** Staff recommends approval of five (5) years real property tax abatement.

## **TOTALITY OF BENEFITS**

- **<u>PETITIONER</u>**: Hydro Vac Services, LLC d/b/a GoundBreakers
- **INVESTMENT**: Staff estimates that the proposed investment of \$5,922,673.00 should result in an increase to the tax base of approximately \$4,442,004.75 of assessed value. Staff estimates that over the initial five (5) year real property tax abatement period the petitioner will realize savings of approximately \$328,752.77 (a 57.3% savings). During the abatement period, the petitioner is expected to pay an estimated \$244,603.28 in real property taxes relative to the new investment. After the tax abatement expires, the petitioner can be expected to pay an estimated \$114,671.21 in real property taxes annually on the new improvements, in addition to the annual taxes attributable to the current value of the land.
- EMPLOYMENT:The petitioner estimates that this project will retain sixty-three 63 jobs at an<br/>average wage of \$42.75/hr. and create a minimum of sixty (60) new positions at an<br/>average wage of not less than \$42.75/hr. Staff finds these figures to be reasonable<br/>for a project of this nature.
- <u>OTHER BENEFITS</u>: Staff believes this project is significant for Franklin Township in terms of new taxes and potential job creation and retention. Furthermore, staff believes the petitioner's project will lead to continued future investment and development in Marion County.

Staff believes the "Totality of Benefits" arising from the project aresufficient toSTAFF COMMENT:justify the granting of the tax abatement.

