

## PLAT COMMITTEE

October 8, 2025

Case Number: 2025-PLT-071 (Amended)  
Property Address: 8025 and 8141 Shelbyville Road (*Approximate Address*)  
Location: Franklin Township, Council District #25  
Petitioner: Drees Premier Homes, Inc., by Kevin Sumner  
Zoning: D-4  
Request: Approval of a Subdivision Plat, to be known as Preston Subdivision, dividing 23.7 acres into 53 lots, with a waiver of the multiple entry points for a subdivision with more than 30 lots requirement, per Chapter 741, Article III, Section 3.B of the Consolidated Zoning and Subdivision Ordinance.  
Waiver Requested: Number of Entry Points  
Current Land Use: Agricultural / Residential  
Staff Reviewer: Michael Weigel, Senior Planner

## PETITION HISTORY

This is the first public hearing for this petition.

## STAFF RECOMMENDATION

Staff recommends that the Plat Committee **approve** and find that the plat, file-dated September 22, 2025, complies with the standards of the Subdivision regulations, subject to the following conditions:

1. That the applicant provides a bond, as required by Section 741-210, of the Consolidated Zoning and Subdivision Ordinance.
2. Subject to the Standards and Specifications of Citizens Energy Group, Sanitation Section.
3. Subject to the Standards and Specifications of the Department of Public Works, Drainage Section.
4. Subject to the Standards and Specifications of the Department of Public Works, Transportation Section.
5. That addresses and street names, as approved by the Department of Metropolitan Development, be affixed to the Final Plat prior to recording.
6. That the Enforcement Covenant (Section 741-701, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the Final Plat prior to recording.
7. That the Site Distance Covenant (Section 741-702, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the Final Plat prior to recording.
8. That the Sanitary Sewer Covenant (Section 741-704, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the Final Plat prior to recording.

9. That the Storm Drainage Covenant (Section 741-703, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the Final Plat prior to recording.
10. That the plat restrictions and covenants, done in accordance with the rezoning commitments, be submitted prior to recording the Final Plat.
11. That all the standards related to Secondary Plat approval listed in Sections 741-207 and 741-208 of the Consolidated Zoning and Subdivision Ordinance be met prior to recording the Final Plat.
12. That the location of all required sidewalks along both portions of the lots along Shelbyville Road be affixed to the Final Plat prior to recording.
13. That the waiver request for a single entry point from the existing street network for a subdivision with more than 30 lots be approved.

## **PETITION OVERVIEW**

### **SITE PLAN AND DESIGN**

The subject properties are currently improved with two (2) single-family residences as well as agricultural development. Both parcels were recently rezoned to the D-4 zoning designation per 2025-ZON-042. Approval of this plat petition would result in the creation of 53 total lots to allow for single-family residential development. The proposed plat meets the standards of the D-4 zoning district and the subdivision regulations, except for the waiver discussed below.

### **STREETS**

Three (3) new streets would be created by this petition: the collector street Preston Lane and the local streets Preston Way and Preston Court. Stub streets would allow for connections to future development to the south and east, and Preston Lane would be accessed from Shelbyville Road to the northeast.

### **SIDEWALKS**

Sidewalks would be required internally throughout the development as well as the two (2) portions of the subdivision that would have frontage along Shelbyville Road. Sidewalks are shown on the northwestern portion as well as internally, and the petitioner has indicated they will add sidewalks for the portion of Shelbyville Road not containing the primary entrance.

### **WAIVER REQUEST**

Section 741-303.B.3.f of the Indianapolis Zoning Ordinance indicates that for subdivisions proposing 30 or more lots, there shall be more than one (1) access to the existing street network, and that subdivisions with single-outlet access should provide a landscaped median at the intersection of the existing street dividing the two directions of traffic. Although this plat shows the required median, it would result in a subdivision of 53 lots with a single point of access, which would require a waiver. The proposed emergency access easement of 50 feet that would extend from the cul-de-sac of Preston Court to Shelbyville Road would not fully meet this standard.

Per a condition of the sale of property, Lot 53 would be unable to have the existing residence removed, and this would result in inadequate room for a full entry point at the southeastern portion of the site bordering Shelbyville Road. This regulation exists for public safety reasons, and a representative of the Indianapolis Fire Department has expressed to Staff in writing that the proposed layout of one primary entrance and the emergency access easement/fire apparatus access road would be satisfactory to meet their requirements for public safety. For these reasons, staff recommends approval of the waiver.

## GENERAL INFORMATION

<b>Existing Zoning</b>	D-4	
<b>Existing Land Use</b>	Undeveloped / Residential	
<b>Comprehensive Plan</b>	Suburban Neighborhood	
<b>Surrounding Context</b>	<b>Zoning</b>	<b>Land Use</b>
North:	D-A	Residential
South:	D-A	Agricultural
East:	D-A	Residential
West:	D-P / D-A	Residential / Agricultural
<b>Thoroughfare Plan</b>		
Shelbyville Road	Secondary Arterial	66-foot existing and 90-foot proposed
<b>Petition Submittal Date</b>	September 22, 2025	

## SUBDIVISION PLAT REGULATIONS

741-203

Required Documents for Approval

EVALUATION

<p>741.203.A-C – Primary Plat Requirements:</p> <ul style="list-style-type: none"> <li>Plat name, Legal Description, Surveyor Seal, Scale.</li> <li>Boundary Lines, Existing Street Names, and dimensions.</li> <li>Layout of Proposed Streets – names, widths, classifications.</li> <li>Layout of all easements and purpose thereof.</li> <li>Layout of lots with numbering and dimensions.</li> <li>Floodway/Floodplain Delineation.</li> <li>Topographic Map.</li> <li>Area Map.</li> </ul>	Satisfied
<p>741-203.D – Traffic Control Plan</p> <ul style="list-style-type: none"> <li>Traffic control street signs and devices.</li> <li>Traffic calming devices.</li> <li>Bicycle facilities.</li> <li>Sidewalks and pedestrian facilities.</li> <li>Transit facilities, such as bus stops pads or shelter.</li> <li>Street lighting.</li> </ul>	Satisfied

	<p>741-203.E– <i>Natural infrastructure plan (major plats containing more than 20 lots)</i></p> <ul style="list-style-type: none"> <li>• <i>Placement of all proposed drainage facilities for the subdivision, indicating type of facility and if the facility is to be designed to be wet or dry.</i></li> <li>• <i>Location of Open Space Areas of the open space common area, indicating size and general improvements</i></li> <li>• <i>Location of any Stream Protection Corridors in accordance with Section 744-205 (Stream Protection Corridors)</i></li> </ul>	<b>Satisfied</b>
	<p>741-205 – <i>Waivers</i></p> <ul style="list-style-type: none"> <li>• <i>The granting of the waiver or modification will not be detrimental to the public health, safety, or welfare or injurious to other property.</i></li> <li>• <i>The conditions upon which the request is based are individual to the property for which the relief is sought and are not applicable generally to other property;</i></li> <li>• <i>Because of the particular physical surroundings, shape, or topographical conditions of the specific property involved, a particular hardship would result, as distinguished from a mere inconvenience, if the strict letter of these regulations is carried out;</i></li> <li>• <i>The resulting subdivision fulfills the purpose and intent of these regulations at an equal or higher standard than what would have been possible without the deviation; and</i></li> <li>• <i>The relief sought shall not in any manner vary from the provisions of the Zoning Ordinance, or official zoning base maps, except as those documents may be amended in the manner prescribed by law.</i></li> </ul>	<b>None Requested</b>
741-300 Design and Installation Standards	<p><i>All proposed plats submitted for Committee approval under the provisions of these regulations shall meet these standards to the satisfaction of the Committee unless waived by the Committee.</i></p>	<b>EVALUATION</b>
	<p>741-302.A – <i>Lots:</i></p> <ul style="list-style-type: none"> <li>• <i>Comply with zoning district and any cluster approval or variance grant.</i></li> <li>• <i>Lots must have positive drainage away from buildings.</i></li> <li>• <i>No more than 25% of lot area may be under water.</i></li> <li>• <i>Side lots lines at right angles to streets or radial to curving street line.</i></li> <li>• <i>Layout of lots with numbering and dimensions.</i></li> <li>• <i>Floodway/Floodplain Delineation.</i></li> <li>• <i>Topographic Map.</i></li> </ul>	<b>Satisfied</b>
	<p>741-302.B – <i>Frontage and Access:</i></p> <ul style="list-style-type: none"> <li>• <i>Through lots should be avoided except where necessary for primary arterial separation and topography challenges.</i></li> <li>• <i>Triple frontage lots are prohibited.</i></li> <li>• <i>Lots abutting alleys must have vehicular access exclusively from alley.</i></li> <li>• <i>Lots shall not have direct access to arterial streets.</i></li> <li>• <i>Non-residential plats shall provide cross-access easements to limits points of access to existing street network to no more than one per 500 feet.</i></li> </ul>	<b>Satisfied</b>

	<p>741-302.C – <i>Blocks:</i></p> <ul style="list-style-type: none"> <li>• <i>Shall not exceed maximum block lengths per Table 741-302.1</i></li> <li>• <i>If exceeded, it must be demonstrated that:</i> <ul style="list-style-type: none"> <li>○ <i>There are improved pedestrian easements at intervals of 400 feet or less.</i></li> <li>○ <i>Adequate traffic calming provisions are made.</i></li> <li>○ <i>The block length must be exceeded because of physical conditions of the land.</i></li> </ul> </li> </ul>	<b>Satisfied</b>
<b>741-303 Streets and Connectivity</b>	<p>All proposed plats shall allocate adequate areas for streets in conformity with the Comprehensive Plan and Official Thoroughfare Plan for Marion County, Indiana, and these regulations.</p>	<b>EVALUATION</b>
	<p>741-303.A – <i>General:</i></p> <ul style="list-style-type: none"> <li>• Subdivisions shall provide a logical street layout in relation to topographical conditions, public convenience, safety, multi-modal use and the proposed use of the land to be served by such streets. <i>Triple frontage lots are prohibited.</i></li> <li>• Streets shall intersect as nearly as possible at right angles. No street shall intersect another at an angle of less than 75 degrees.</li> <li>• Not more than two streets shall intersect at any one point.</li> <li>• Bicycle lanes meeting the Indiana Manual on Uniform Traffic Control Devices (IMUTCD) for location, width, and marking shall be provided along collector streets.</li> <li>• All streets shall be dedicated to the public. Alleys may be private.</li> <li>• Turn lanes or other improvements recommended by the Department of Public Works shall be added to the existing street system to minimize the impact of the connection upon the existing street system.</li> </ul>	<b>Satisfied</b>
	<p>741-303.B – <i>Through Connectivity (Metro Context Area):</i></p> <ul style="list-style-type: none"> <li>• Emergency vehicles must not have to use more than two different local streets (any street other than a primary arterial, a secondary arterial or a collector street) to reach their destination.</li> <li>• Permanently dead-ended streets and alleys, except for cul-de-sac streets, are prohibited.</li> <li>• All existing or platted streets that terminate at the property boundary line of a proposed subdivision shall be continued into the proposed subdivision to provide street connections to adjoining lands and streets within the proposed subdivision.</li> <li>• Streets entering opposite sides of another street shall be laid out either directly opposite one another or with a minimum offset of 125 ft. between their centerlines.</li> <li>• Whenever cul-de-sac streets are created, a 15-foot-wide pedestrian access/public utility easement shall be provided between the cul-de-sac head or street.</li> <li>• Subdivisions with 30 or more lots shall have more than one entrance to the existing street network.</li> </ul>	<b>See Condition #13</b>
	<p>741-303.D – <i>Cul-de-sacs (Metro Context Area):</i></p> <ul style="list-style-type: none"> <li>• In the Metro Context Area, cul-de-sac lengths shall not exceed 500 feet or serve more than 20 dwelling units.</li> </ul>	<b>Satisfied</b>

741-304-316

Additional Development Items

EVALUATION

	<p>741.304.A-C – Traffic Control Devices:</p> <ul style="list-style-type: none"> <li>• Street name signs, traffic control signs, bike route signs.</li> <li>• Traffic control devices for streets exceeding 900 feet in length.</li> <li>• Bicycle Facilities for subdivisions with a collector street serving more than 100 dwelling units.</li> </ul>	Satisfied
	<p>741.305 – Numbering and naming:</p> <ul style="list-style-type: none"> <li>• Street numbering per adopted addressing guidelines.</li> <li>• Streets that are extensions or continuations of existing or approved streets must bear the name of such existing street.</li> </ul>	Satisfied
	<p>741.306 – Sidewalks:</p> <ul style="list-style-type: none"> <li>• Sidewalks shall be provided along all internal and external streets.</li> </ul>	See Condition #12
	<p>741.307-309 – Easements, Utilities, Stream Protection Corridors:</p> <ul style="list-style-type: none"> <li>• Utility easements shall be located along lot lines and shall be a minimum of 10 feet.</li> <li>• All BMPs and drainage facilities must be located within an easement. The easement must accommodate adequate access for maintenance.</li> <li>• Generally, pedestrian easements shall be 15 feet in width and be considered open to the public unless specifically declared otherwise.</li> <li>• All utilities shall be located underground.</li> <li>• All subdivisions must be designed in accordance with the Stream Protection Corridor requirements of Section 744-205.</li> </ul>	Satisfied
	<p>741.310 – Common Areas, Open Space and Public Sites (Compact Context Area):</p> <ul style="list-style-type: none"> <li>• Required for subdivisions with more than 20 dwelling units.</li> <li>• Access easements shall be provided to connect all common areas to a public street right-of-way. The minimum width of such access must be at least 15 feet.</li> <li>• Basic Open Space Requirements: Multi-purpose path, natural landscaping area, entrance landscaping.</li> <li>• Additional Open Space Requirements: Community Garden, dog park, game court, picnic area, playground, pool, etc. Additional component required for every 30 additional dwelling units overall.</li> <li>• Reservation of land for public/semi-public purpose.</li> </ul>	Satisfied
	<p>741-312 – Monuments</p> <ul style="list-style-type: none"> <li>• Permanent reference monuments shall be placed in the subdivision by a Professional Surveyor. Where no existing permanent monuments are found, monuments must be installed no more than 600 feet apart in any straight line and in accordance with the schedule in Table 741-312-1.</li> </ul>	Satisfied

	<p><b>741.313 – Flood Control:</b></p> <ul style="list-style-type: none"> <li><i>All development shall comply with all provisions of Section 742-203 (Flood Control Zoning District).</i></li> <li><i>Floodway and Floodway Fringe zones shall be delineated and labeled on the primary plat and the plat to be recorded.</i></li> <li><i>For Zone AE areas, the plat must show the BFE topographic line.</i></li> <li><i>For Zone A areas, the plat must show the delineation study with the floodway and floodway fringe lines shown on the FIRM maps.</i></li> </ul>	<p><b>Satisfied</b></p>
	<p><b>741.316 – Street Lighting:</b></p> <ul style="list-style-type: none"> <li><i>All subdivisions must be designed and constructed in accordance with the Street Lighting requirements of Section 744-600 (Street and Exterior Lighting).</i></li> </ul>	<p><b>Required</b></p>

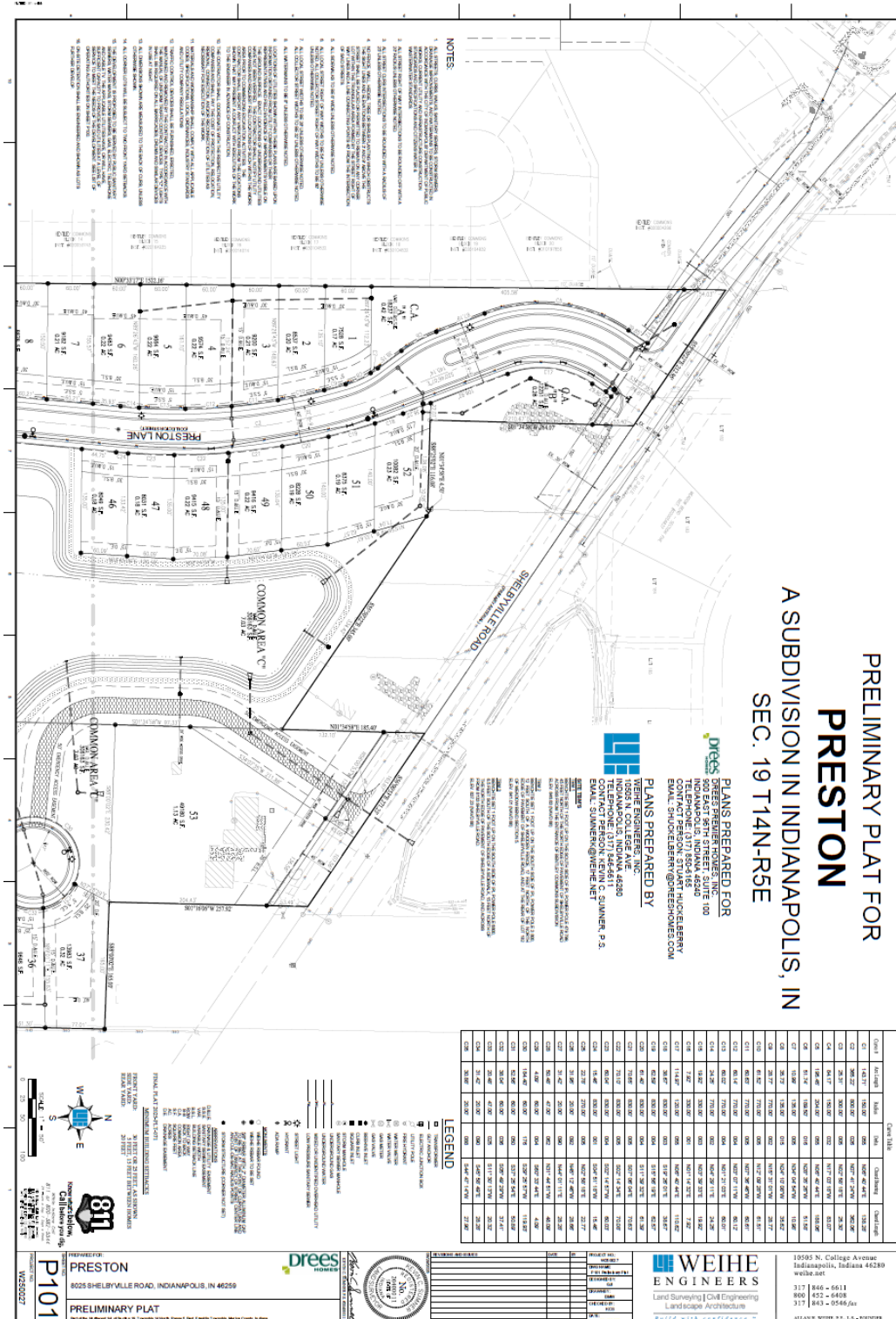


EXHIBITS

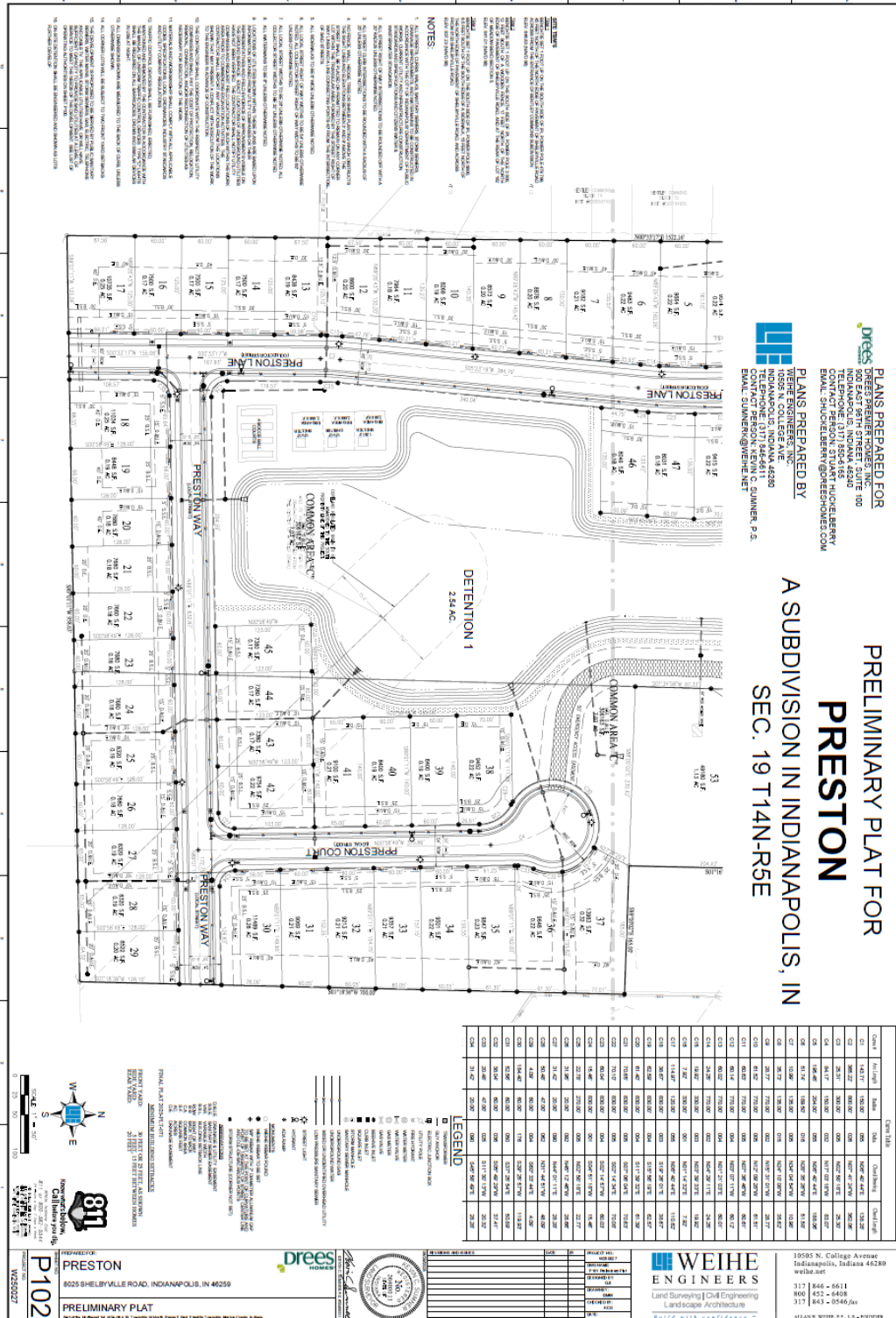
2025PLT071 ; Aerial Map



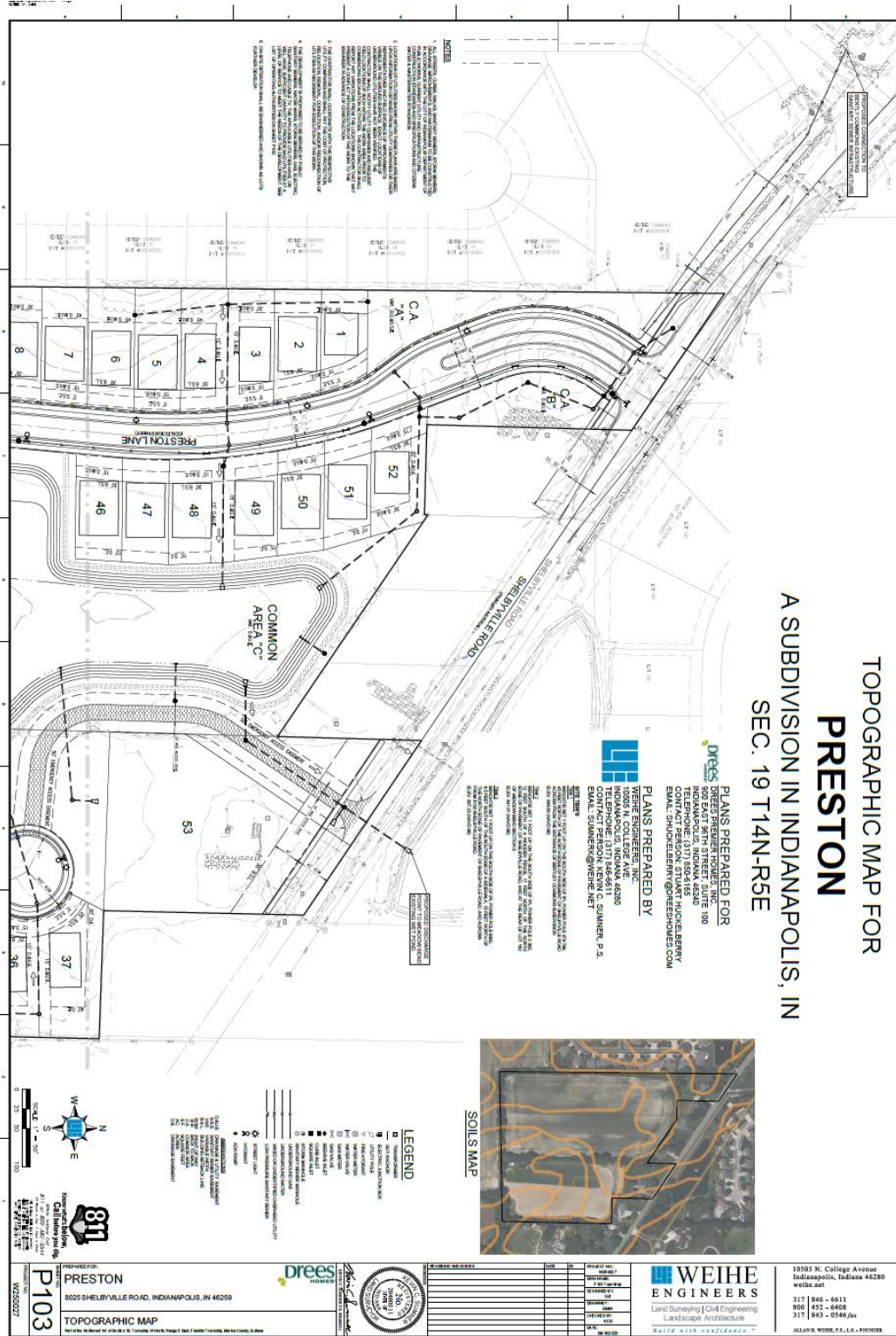




**2025PLT071 ; Preliminary Plat (2 of 2)**

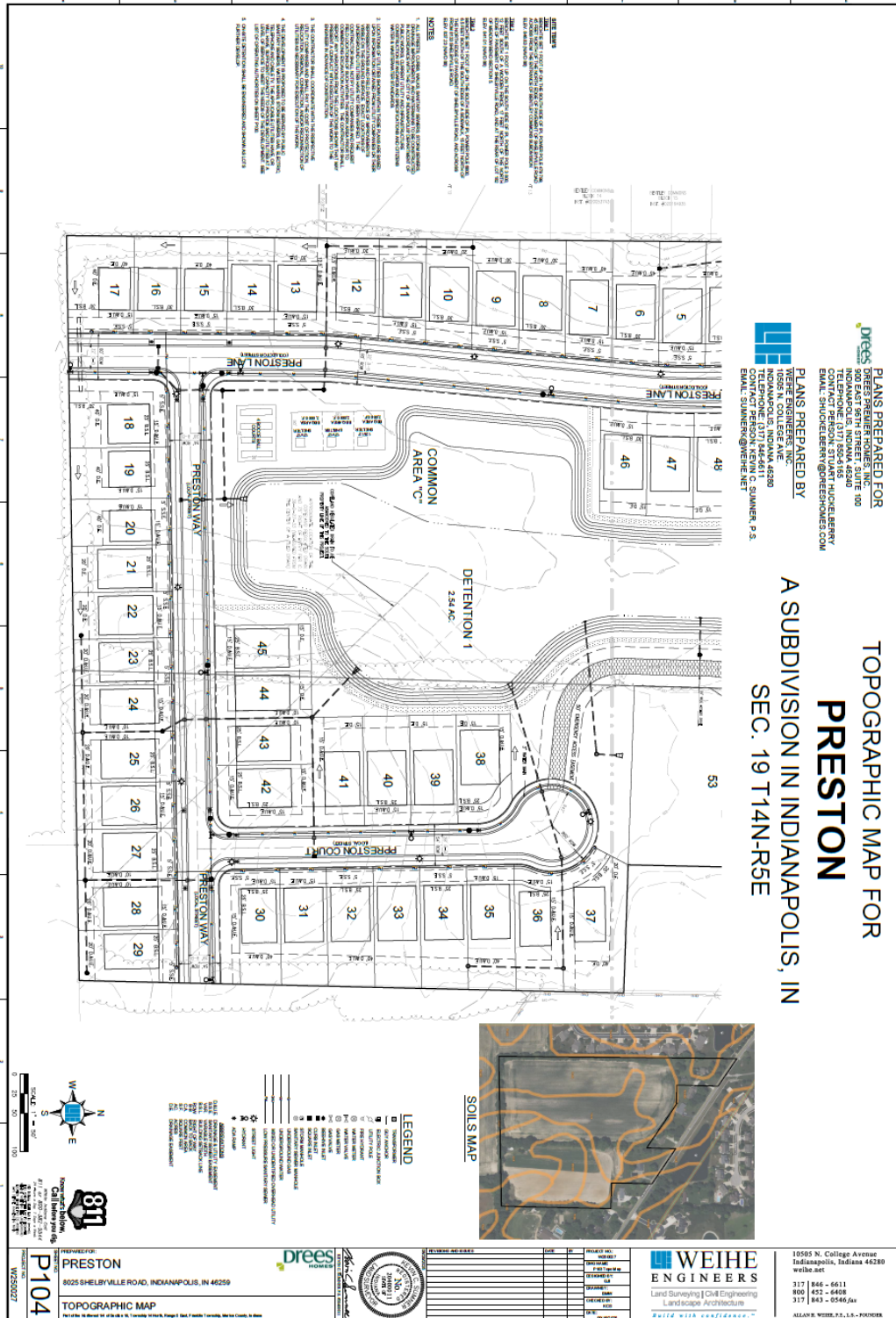


**2025PLT071 ; Topographic Map (1 of 2)**





2025PLT071 ; Topographic Map (1 of 2)



**2025PLT071 ; Traffic Control Plan**





## 2025PLT071 ; Natural Infrastructure Plan



**2025PLT071 ; Photographs**



Photo 1: Northwestern Access Point from Shelbyville (May 2025)



Photo 2: Southeastern Frontage from Shelbyville (May 2025)



**2025PLT071 ; Photographs (continued)**



Photo 3: Existing Sidewalk to Northwest of Subject Site



Photo 4: Subject Site Viewed from Existing Sidewalk to Northwest



**2025PLT071 ; Photographs (continued)**



Photo 5: Portion of Shelbyville Frontage to Northwest Requiring Sidewalks



Photo 6: Area Between Two Portions of Shelbyville Frontage (not subject site)



**2025PLT071 ; Photographs (continued)**



Photo 7: Portion of Shelbyville Frontage to Northwest Requiring Sidewalks (looking NW)



Photo 8: Shelbyville Frontage to Southeast of Subject Site