

METROPOLITAN DEVELOPMENT COMMISSION HEARING EXAMINER

May 29, 2025

Case Number: 2025-CZN-821 / 2025-CPL-821

Property Address: 2833 McPherson Street

Location: Center Township, Council District #8

Petitioner: Arcadia 1 Development, LLC, by Jynell D. Berkshire

Current Zoning: D-5

Rezoning of 0.11-acre from the D-5 district to the D-8 district to provide for a

single-family attached dwelling structure.

Request:

Approval of a Subdivision Plat to be known as McPherson Heights Addition.

subdividing 0.11-acre into two single-family attached lots.

Current Land Use: Residential

Staff Approval of the plat, subject to the conditions noted below.

Recommendations: Approval of the rezone petition.

Staff Reviewer: Desire Irakoze, Principal Planner II

PETITION HISTORY

This is the first public hearing for this petition.

STAFF RECOMMENDATION

Staff recommends that the Hearing Examiner **approve** and find that the plat, file dated March 25, 2025, complies with the standards of the Subdivision regulations, subject to the following conditions:

- 1. That the applicant provides a bond as required by Section 741-210, of the Consolidated Zoning and Subdivision Ordinance.
- 2. Subject to the Standards and Specifications of Citizens Energy Group, Sanitation Section.
- 3. Subject to the Standards and Specifications of the Department of Public Works, Drainage Section.
- 4. Subject to the Standards and Specifications of the Department of Public Works, Transportation Section.
- 5. That addresses and street names, as approved by the Department of Metropolitan Development, be affixed to the Final Plat prior to recording.
- 6. That the Enforcement Covenant (Section 741-701, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the Final Plat prior to recording.
- 7. That the Site Distance Covenant (Section 741-702, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the Final Plat prior to recording.
- 8. That the Sanitary Sewer Covenant (Section 741-704, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the Final Plat prior to recording.



- 9. That the Storm Drainage Covenant (Section 741-703, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the Final Plat prior to recording.
- 10. That the plat restrictions and covenants, done in accordance with the rezoning commitments, be submitted prior to recording the Final Plat.
- 11. That all the standards related to Secondary Plat approval listed in Sections 741-207 and 741-208 of the Consolidated Zoning and Subdivision Ordinance be met prior to recording the Final Plat.
- 12. That the plat shall be recorded within two (2) years after the date of conditional approval by the Hearing Examiner.

PETITION OVERVIEW

LAND USE

The 0.11-acres subject site consist of one lot. It is surrounding by single-family dwellings, further to the east is the Monon trail. In 2024 a single-family residential permit was issued (STR24-04823), This companion request will split that home into two (2) individual lots.

The property to the north 2837 McPherson was made into a 2-unit condominium.

REZONING

This request would rezone the property from the D-5 district to the D-8 district for residential development of a single-family attached dwelling that would not be permitted in the exiting D-5 district.

D-5 is **Dwelling District Five**, for medium intensity residential development at a typical density of 4.5 units per acre and is not intended for suburban use. Designed for urban, built-up areas of the Community using a rectilinear development pattern to achieve the fine-grain of accessibility requisite for all modes of travel. Complete urban public and community facilities are required.

D-8 is Dwelling District Eight, which is a unique district that allows all forms of residential development except mobile dwellings. The district is designed to provide for the wide range and mixture of housing types found in older, inner-city neighborhoods, as well as along older residential/commercial thoroughfares.

PLAT

Site Plan

This request would provide for a replat of lot 92 (approximately 40 feet wide) of Boswell and Fleming's Grandview Addition subdivision which would equally divide Lot 92 into 20-foot-wide lots for two (2) attached single-family dwellings.

Boswell and Fleming's Grandview Addition

Streets



Both lots would front along McPherson Street, which is a local, 50-foot-wide public street

Sidewalks

Sidewalks exist along the McPherson Street frontage.

Waivers

None requested.

STAFF ANALYSIS

Staff is supportive of the rezoning to the D-8 district because it would allow for an additional residential dwelling to be constructed in line with the context of the surrounding area.

Additionally, the proposed dwelling district would also align with the Traditional Neighborhood recommendation of the Comprehensive Plan

GENERAL INFORMATION

Existing Zoning	D-5	
Existing Land Use	Residential	
Comprehensive Plan	Traditional Neighborhood	
Surrounding Context	Zoning	Land Use
North:	D-5	Residential (Single-Family Use)
South:	D-5	Residential (Single-Family Use)
East:	D-8	Residential (Single-Family Use)
West:	D-5	Residential (Single-Family Use)
Thoroughfare Plan		
McPherson Street	Local Street	48-foot proposed right-of-way and 50-foot existing right-of-way
Context Area	Compact	
Floodway / Floodway Fringe	No	
Overlay	No	
Wellfield Protection Area	No	
Site Plan	April 18, 2025	
Site Plan (Amended)	N/A	
Elevations	April 18, 2025	
Elevations (Amended)	N/A	
Landscape Plan	N/A	
Findings of Fact	N/A	



Findings of Fact (Amended)	N/A
C-S/D-P Statement	N/A

COMPREHENSIVE PLAN ANALYSIS

Comprehensive Plan

- Marion County Land Use Plan Pattern Book (2019)
- Infill Housing Guidelines (2021)

Pattern Book / Land Use Plan

The **Traditional Neighborhood** typology includes a full spectrum of housing types, ranging from single family homes to large-scale multifamily housing. The development pattern of this typology should be compact and well-connected, with access to individual parcels by an alley when practical. Building form should promote the social connectivity of the neighborhood, with clearly defined public, semi-public, and private spaces. Infill development should continue the existing visual pattern, rhythm, or orientation of surrounding buildings when possible. A wide range of neighborhood-serving businesses, institutions, and amenities should be present. Ideally, most daily needs are within walking distance. This typology usually has a residential density of 5 to 15 dwelling units per acre

Attached Housing

- Duplexes should be located on corner lots, with entrances located on different sides of the lot.
 - Resilient 2.4: Orienting uses toward the streets and other public spaces creates safer pedestrian environments.
 - Resilient 3.3: Locating land uses based on their durability --- their resilience to the intensity of surrounding uses --- will help ensure that they hold their value over time.
- It is preferred that townhomes should be organized around intersections of neighborhood collector streets, greenways, parks or public squares, or neighborhood-serving retail.
 - Healthier 1.2: Access to parks is a critical component to active living.
 - Resilient 3.1: Development should be concentrated on properties that already have adequate infrastructure, such as streets, parks, schools, and sewers.
 - Resilient 3.3: Locating land uses based on their durability --- their resilience to the intensity of surrounding uses --- will help ensure that they hold their value over time.
 - Competitive 1.1: Development should create vibrant, walkable places.
 - Competitive 1.2: In order for Indianapolis to be more competitive both regionally and nationally, it needs to provide a range of housing options, including townhomes, condos, and stacked flats within walking distance to restaurants, shops, and services.



- If the above conditions are not met, individual buildings of attached housing (not part of a complex) may be interspersed with single-family homes, but should not make up more than 25% of the primary residential structures on a block.
 - Resilient 3.2: Increasing housing diversity decreases neighborhood vulnerabilities during economic downturns and tastes change.
 - Resilient 3.3: Locating land uses based on their durability --- their resilience to the intensity of surrounding uses --- will help ensure that they hold their value over time

Red Line / Blue Line / Purple Line TOD Strategic Plan

Not Applicable to the Site.

Neighborhood / Area Specific Plan

Not Applicable to the Site.

Infill Housing Guidelines

Infill Housing Guidelines

The Infill Housing Guidelines were updated and approved in May 2021, with a stated goal "to help preserve neighborhood pattern and character by providing guiding principles for new construction to coexist within the context of adjacent homes, blocks, and existing neighborhoods. These guidelines provide insight into basic design concepts that shape neighborhoods, including reasons why design elements are important, recommendations for best practices, and references to plans and ordinance regulations that reinforce the importance of these concepts."

These guidelines apply to infill development in residential areas within the Compact Context Area and include the following features:

Site Configuration

- Front Setbacks
- Building Orientation
- Building Spacing
- Open Space
- Trees, Landscaping, and the Outdoors

Aesthetic Considerations

- Building Massing
- Building Height
- Building Elevations and Architectural Elements

Additional Topics

- Secondary Dwelling Units, Garages, and Accessory Structures
- Adapting to the Future



"As established neighborhoods experience new development, infill residential construction will provide housing options for new and existing residents. Increased population contributes positively to the local tax base, economic development, lively neighborhoods, and an interesting city. As infill construction occurs, it is important to guide development in a way that complements current neighborhoods. Each home in a neighborhood not only contributes to the existing context of adjoining houses and the block, but to the sense of place of the entire neighborhood."

Indy Moves

(Thoroughfare Plan, Pedestrian Plan, Bicycle Master Plan, Greenways Master Plan)

The Marion County Thoroughfare Plan (2019) "is a long-range plan that identifies the locations classifications and different infrastructure elements of roadways within a defined area."

The following listed items describe the purpose, policies and tools:

- Classify roadways based on their location, purpose in the overall network and what land use they serve.
- Provide design guidelines for accommodating all modes (automobile, transit, pedestrians, bicycles) within the roadway.
- Set requirements for preserving the right-of-way (ROW)
- Identify roadways for planned expansions or new terrain roadways
- Coordinate modal plans into a single linear network through its GIS database



ZONING HISTORY

VICINITY

2007-ZON-093;1150 East 28th Street (east of site), Rezoning of 1.58 acres, being in the I-2-U District, to the D-8 classification to provide for residential development, **approved.**

85-UV1-123; **1150** East **28**th Street (east of site), Variance of use to provide for the operation of an automobile dismantling and wrecking business, in I-2-U, withdrawn.

87-UV2-21; 1150 East 28th Street (east of site), variance of use and development standards to legally establish a salvage and automobile parts recovery business with outside storage and operations without required setbacks or transitional yards, in I-2-U, **withdrawn.**

91-UV2-137; **1150** East **28**th Street (east of site), Variance of use to provide for the repair and outdoor storage of elevator equipment and machinery necessary for movement and erection of said equipment, in I-2-U, denied.

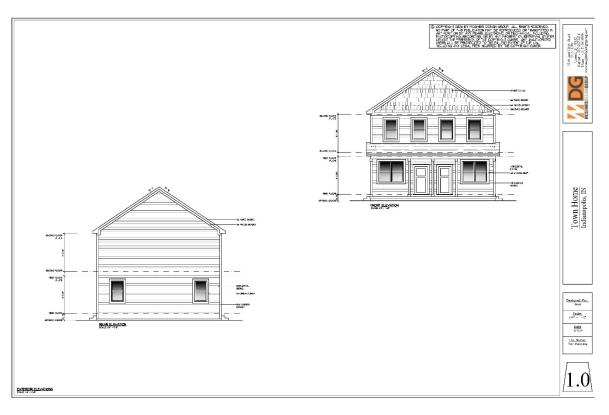
2019-ZON-020; **2942**,**2946**,**2950** and **2954 McPherson Street (north of site)**, Rezoning of 0.5 acres from the D-5 district to the C-3 Classification, withdrawn.

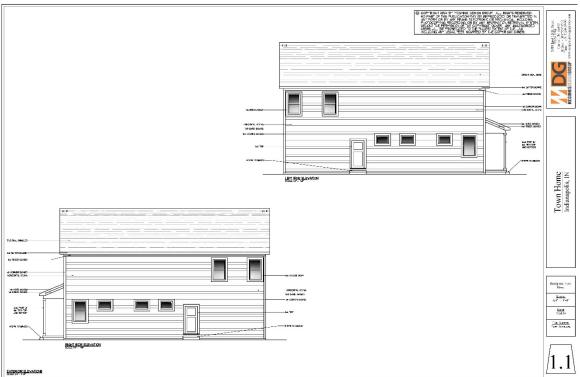
2022-DV1-055; **2853 McPherson Street (north of site)**, Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a single-family dwelling with a 10-foot front yard setback from McPherson Street (minimum 20-foot front setback required along Neighborhood Frontages) and a detached garage with two street trees provided (five street trees required) and no planting beds provided (minimum 10% of front yard must be improved with planting beds with shrubs or perennial plants), **withdrawn**.

2024-ZON-044; **2712 Winthrop Avenue (south of site)**, Rezoning of 2.96 acres from the D-5 district to the D-8 district for residential development, **approved**.

EXHIBITS 29TH ST 29TH ST WINTHROP AVE MCPHERSON ST 28,34 D 5 2828 **D** 8 ALLEY 1250 E MACY AVE 28T H ST MCPHERSON ST 28TH 8 D 5 2758









PURPOSE STATEMENT

The purpose of this Minor Plat Application is approval of a Subdivision Plat to be known as McPherson Heights Addition, A Replat of Lot 92 in Boswell & Fleming's Grandview Addition. The subject site is zoned D-5.

This proposed plat would divide the existing vacant, undeveloped lot, into two lots for the newly construction of a single-family attached structure on each newly subdivided lot. Lots One and Two would each contain half of the single-family attached structure with the lot line following the common wall and continuing through the rear of the lot.

The companion zoning petition will change the Zoning District from D-5 to D-8 to allow for the proposed construction of a single-family attached structure on each newly subdivided lot. The replat and rezoning would allow the property owner to sell each of the parcels individually, rather than as one parcel, with minimal impact on the surrounding property owners.

Lots One and Two would front on McPherson Avenue, with alley access in the rear. No new streets are proposed for the development.



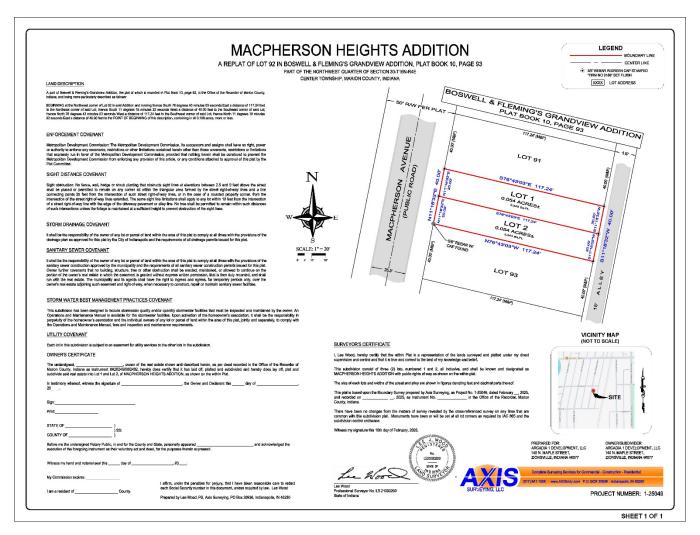


Figure 1 Proposed Primary Plat



BOUNDARY RETRACEMENT SURVEY

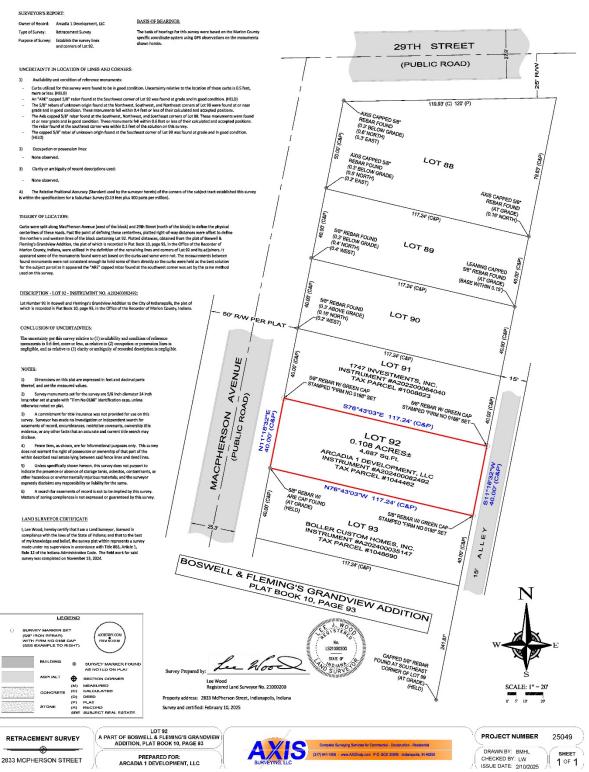


Figure 2 Existing Plat





Figure 3 Subject Property





Figure 4 Sidewalk on McPherson Street





Figure 5 Building Separation



Figure 6 Garage Access off of alley