MINUTES

May 28, 2025

SECOND MONTHLY MEETING OF THE CITY COUNCIL CITY HALL - 2^{ND} FLOOR MEETING ROOM | $160 6^{TH}$ AVENUE E. | 4:00 p.m.

Present: Mayor Barbara G. Volk, Mayor Pro Tem Dr. Jennifer Hensley and Council Members Lyndsey

Simpson, Melinda Lowrance and Gina Baxter

<u>Staff Present:</u> City Manager John Connet, Staff Attorney Daniel Heyman, Budget & Evaluation Director

Adam Murr, Management Analyst Jenny Floyd, Communications Manager Allison Justus,

Communications Coordinator II Brandy Heatherly and others.

Absent: Assistant City Manger Brian Pahle, City Attorney Angela Beeker and City Clerk Jill Murray

1. CALL TO ORDER

Mayor Barbara Volk called the meeting to order at 4:00 p.m. and welcomed those in attendance. A quorum was established with all members in attendance.

2. CONSIDERATION OF AGENDA

Council Member Melinda Lowrance moved that City Council approve the agenda as presented. A unanimous vote of the Council followed. Motion carried.

3. PRESENTATIONS

A. Age-Friendly Community Action Plan – Matt Manley, AICP – Long-Range Planning Manager & Susan Enwright Hicks – MPA Western Carolina University

Matt Manley introduced Susan Enwright Hicks who is a recent graduate of the Public Affairs Program at Western Carolina University. She reached out to us to identify her Capstone Project to see what we might need help with. The morning that she called, I had just been on the phone with to AARP about putting together our action plan for our age-friendly community. Susan was very interested in helping us put that plan together so she is going to walk through a high-level presentation on how we've structured that plan and then we can talk about bringing it forward for final adoption.

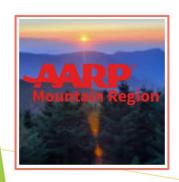
Susan Enwright Hicks then gave the following PowerPoint presentation.





MANY THANKS





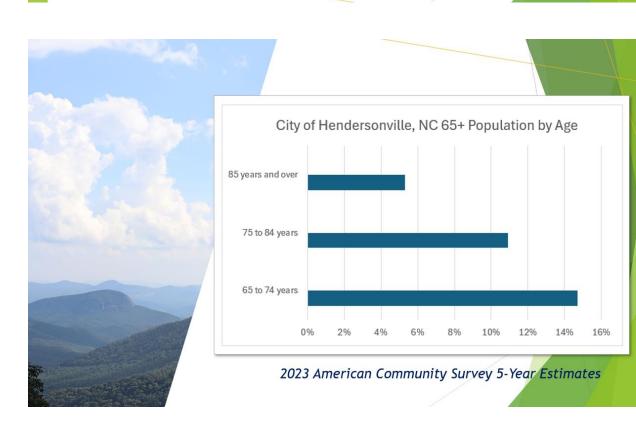














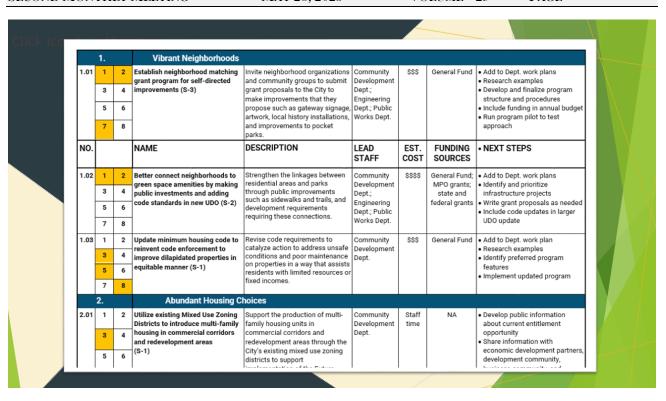
FEB. 2024 HENDERSONVILLE, NORTH
CAROLINA BECOMES THE 17TH
COMMUNITY IN NORTH CAROLINA
AND THE 833RD NATIONWIDE TO
JOIN THE AARP NETWORK

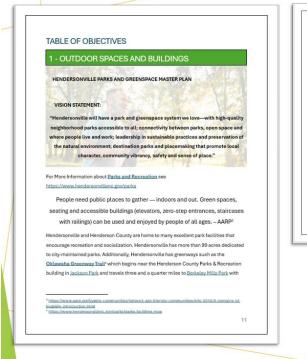


Going forward you must, "Establish a way to include older residents in all stages of the age-friendly process."









AARP DOMAIN #2 TRANSPORTATION



Driving shouldn't be the only way to get around. Pedestrians need sidewalks and safe, crossable streets. Dedicated bicycle lanes benefit nondrivers and drivers alike. Public transit options can range from the large-scale (trains, buses, light rail) to the small (taxis, shuttles or ride share services). - AARP GEN H PROJECT NAME DESCRIPTION LEVEL PLAN NO. P-1 5.07 Continue to develop team Integrate work to improve the pedestrian approach to coordinate and bicycle network with floodplain floodplain management, management and restoration of riparian stream restoration, trails, corridors to harmonize these activities and maximize their effectiveness. Utilize and on-street bicycle and utility improvements and road resurfacing pedestrian facilities. projects to assist with this work. 5.08 Continue to utilize local Use resurfacing projects as an opportunity and NCDOT resurfacing to reconfigure and restripe road rights of projects as an opportunity way to include safe bicycle and pedestrian to improve mobility for all facilities users 5.09 Develop City street cross Create standard City street cross sections sections that support for construction by the City and by pedestrian friendly design developers that make streets safer for all and traffic calming (i.e. modes of travel. street trees, narrow lanes, chicanes, etc.) 8.06 Complete ADA transition Finish the strategy for improving plan accessibility in the community.



Communicate about Nutrition Support Services

Foster Partnerships to Help Make Home Safety Updates

Recruit Volunteers to Teach Digital Literacy Skills









Help Citizens Create Disaster Preparedness Plans

Expand ADA Access and Adequate Seating in Public Spaces, Gardens, and Greenways



SUGGESTIONS



Sources:

https://www.hendersonvillenc.gov/community-development

https://www.aarp.org/livable-communities/network-age-friendly-communities/info-2014/getting-started.html

https://data.census.gov/table/ACSST5Y2023.S1101?g=160XX00US3730720

https://visithendersonvillenc.org/businesses/bearfootin-public-art-walk

https://www.cbc.ca/news/canada/education-seniors-digi-media-literacy-1.7266725

https://www.nia.nih.gov/health/safety/10-emergency-kit-essentials

https://www.blueridge.edu/programs-courses/construction-trades/

 $\underline{\text{https://hungersolutionsny.org/federal-nutrition-programs/snap/snap-and-seniors/}}$

Matt thanked Susan for all of her work on the action plan and suggested to Council that we convene a group of stakeholders to go over what we have compiled, get their feedback and then bring back a final action plan to potentially be adopted by City Council sometime later this summer.

City Manager John Connet added that some of this can be inserted into the discussion as we look at the Whitmire Center and Patton Park area with the consultants as we look at bringing those two facilities back to life. Just make sure that the stakeholder group is plugged in to that process.

B. Historic Preservation Commission Awards & Annual Report – Sam Hayes, Planner II

Sam Hayes explained that some members of the Historic Preservation Commissioin (James Welter, Cheryl Jones and Ralph Hammond-Green) are here to give the awards this evening.





Preservation Awards

May 28th, 2025



James Welter presented this award and explained that Homeowners Shawn and Evie Fuller received the residential award for their exceptional stewardship of the Fullbright House, also known as the Fuller House. Since moving into the home in 2016, the Fullers have beautifully preserved the outside and improved the landscaping while doing interior renovations to the bathroom and living space in 2022 and following Hurricane Helene. Beyond their preservation efforts, the Fullers have contributed significantly to the Hyman Heights neighborhood. Evie created a neighborhood chat used to coordinate support for neighbors and organizes a weekend brunch gathering for the neighborhood every 6-8 weeks which draws 30-40 people to build neighborhood connections. Shawn was instrumental in raising money to help restore trees on the greenway after storm damage. Their contributions exemplify the spirit of preservation and community building.

Residential Award – Fullbright House (Fuller House)



James Welter presented this award and explained that Andrew Riddle and Riddle Development were honored for the restoration of the King and Allen Building. The project demonstrated a deep respect for the buildings' historical features and contributed significantly to the vibrancy of downtown Hendersonville. Restoration efforts included opening the original windows facing Allen Street and refurbishing the terrazzo floors in the two retail spaces facing Allen. The team utilized exposed brick on interior walls, and the original staircase was retained with its original finish and handrail. The former boiler room was creatively reclaimed and transformed into office space, while a space known as 'History Hall' was created to celebrate the building's past. A new exterior mural was installed to add to the cultural vitality of downtown. In recognition of these efforts, the King and Allen Building received the BOMA (Building Owners and Managers Association) Award for Historical Adaptive Reuse in the Southeast in 2022.

Commercial Award – King and Allen Building





Cheryl Jones presented this award and said Crystal was passionate about what she did but was also so kind and generous of both her talents and her time, and we were honored to have her on the board for the period of time that we did. The Cultural Heritage Award honors exceptional individuals, organizations, and projects that celebrate the rich tapestry of Hendersonville history and cultural history. The award was established to posthumously honor Crystal Cauley, a Historic Preservation Commissioner and community leader who was passionate about telling the history of all communities in the City of Hendersonville. A few of Crystal Cauley's friends were there to receive the award.

Cultural Heritage Award - Crystal Cauley



James Welter and Cheryl Jones gave the HPC Annual Report.





Annual Report May 28th, 2025



2024-2025 Activities

- Annual cookie caper Sold 250 tickets and raised \$5,000 for the Historic Preservation Commission.
- +Distributed 1,000 Historic Preservation Commission coloring books to every third-grade class in the County.
- +5 members participated in a quasijudicial training
- +Participated in the 7th Avenue Unveiling



Post-Helene Recovery

- The HPC created a web page with resources for homeowners and building owners
- + Staff conducted a survey of each of the historic districts
- + Staff worked closely with property owners of severely damaged properties to find fast solutions for their damaged properties.







Certificate of Appropriateness

4 Issued 42 COAs





Upcoming Year Activities

- **4** Realtor Training
- Halloween Event at Oakdale
 Cemetery
- +Loft Tour in Downtown Hendersonville
- +Continuing work on the Neighborhood History Research Project to document five historic neighborhoods in the City



Upcoming Year Activities

- 4Four local landmarks in the works
 - +Waverly Inn
 - +Elizabeth Leigh Inn
 - +Lenox Spring Park
 - +The Gregory House
- +Working with property owners to start the national register process
 - +Oriole Mill





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C. Presentation of Draft Stormwater Master Plan – Mike Huffman, Stormwater Director

Mike Huffman introduced Tom Murray, Stormwater Program Manager with WK Dixon, who is the consultant we've been woriking with on the Stormwater Master Plan. Mr. Murray and Mr. Huffman both gave the following PowerPoint presentation.





PROJECT BACKGROUND



STRATEGIC ASSET MANAGEMENT PLAN (SAMP)



Holistic evaluation of stormwater program



Identify development or enhancement needs along four primary dimensions

Infrastructure data management
Policy framework
Program planning and implementation
Asset criticality development

SAMP FINDINGS

Infrastructure data management

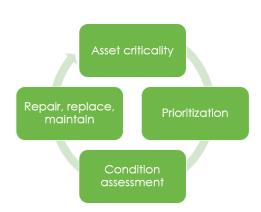
- Robust database forms foundation of stormwater operations
- Data maintenance including digital data submissions
- Consistent and proactive condition assessment
- Integrate with CityWorks

Policy framework

- Develop and maintain databases to support Extent of Service (EOS) policies
- Refine Level of Service (LOS) policies to provide further definition and develop key performance indicators (KPIs)
- Typical industry standard LOS for infrastructure design is 10-year storm for closed pipe infrastructure and 25-year storm for most road culvert crossings

SAMP FINDINGS

- Program planning
 - Comprehensive master planning with prioritized capital improvement plan
 - Supports internal and external funding requirements
- Asset criticality development
 - Leverages data from condition assessment and master planning
 - Evaluates likelihood and consequence of failure
 - Prioritizes short-term and long-term operations and maintenance strategies in a proactive manner



COMPREHENSIVE MASTER PLANNING

Consistently evaluate watersheds across City to support stormwater programs goals

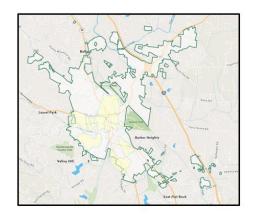
- Focus on infrastructure issues including lack of capacity and condition
- Reduce risk of localized flooding
- Enhance data to support future asset management and operations and maintenance

Develop processes that can be applied city wide

Prioritized capital improvement plan with cost estimates

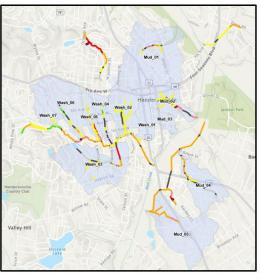
COMPREHENSIVE MASTER PLANNING

- Current phase funded by Local Assistance for Stormwater Infrastructure Investments (LASII)
- Focused on high criticality watersheds identified in SAMP and discussions with City Staff
 - Likelihood factors: known flooding problems, asset density, asset age, impervious area
 - Consequence factors: city roads, critical facilities, socioeconomic impacts, development density
- Target area is 1.6 square miles in developed areas of Mud Creek and Wash Creek watersheds



COMPREHENSIVE MASTER PLANNING

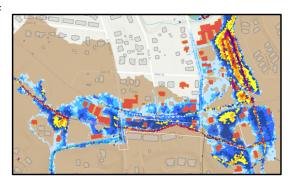
- Modeled 20 linear miles of drainage pipe and open system (streams, channels, etc.) to determine capacity of the system and property impacts from flood events
- Inundation areas mapped for each project area
- Stream assessments completed for approximately 9 miles of open channels to evaluate erosion potential and risk to structures, roadways, etc.



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HYDRAULIC MODELING

- Hydraulic modeling evaluates the capacity of existing infrastructure and the location and depth of flooding if the runoff exceeds system capacity for a range of rainfall events
 - Rainfall events evaluated include 2-, 10-, 25-, 50-, and 100-yr events
 - Rainfall amounts range from 3.97 inches to 8.22 inches over a 24 hours period
- Evaluates flood risk by calculating the depth, duration, and frequency of flooding at locations along the system corridor



STREAM ASSESSMENTS

- Evaluated for erosion potential, threats to existing structures and roadways, and failing infrastructure including other utility lines
- Streams in study area heavily impacted by development
- Focus on stability and integration with infrastructure projects



STREAM ASSESSMENTS

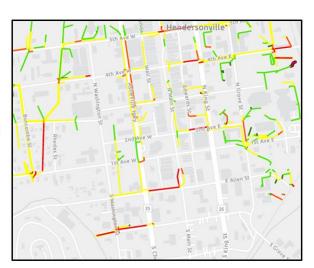






ASSET CRITICALITY

- Evaluates likelihood and consequence of failure
- Likelihood highly related to age and condition of infrastructure and may be less dependent on flood risk
- Consequence highly related to impact on public safety and daily operations of City



ASSET CRITICALITY









CAPITAL PROJECTS



Capital projects identified for areas that have elevated flood risk during the 10-year storm event



Conceptual plans developed to reduce risk of flooding, convey runoff to public right-of-way where feasible and stabilize eroding streams



Proposed improvements modeled to evaluate project benefits for prioritization

CAPITAL PROJECTS

- Typical projects include
 - Replacing existing pipes with larger pipes
 - Repairing failing infrastructure
 - Relocating failing private infrastructure to the public right-of-way
 - Stream stabilization
- Planning level construction costs developed for all project



CAPITAL PROJECTS



PROJECT PRIORITIZATION

- Public health and safety
- Severity of street flooding
- Cost-effectiveness
- Effect of improvements
- Implementation constraints
- Constructability
- Ownership

Prioritization	Project	Cost
1	Wash-06-Phase 1	\$3,382,000.00
2	Mud-04	\$953,000.00
3	Wash-06-Phase 2	\$1,171,000.00
4	Mud-01-Proj 2	\$1,887,000.00
5	Wash-03	\$2,685,000.00
6	Wash-05	\$2,768,000.00
7	Wash-02-Phase 1	\$852,000.00
8	Wash-04	\$342,000.00
9	Wash-01	\$456,000.00
10	Wash-02-Phase 2	\$4,783,000.00
11	Mud-01-Proj 3	\$1,429,000.00
12	Mud-01- Proj 1	\$3,414,000.00
13	Mud-03	\$1,734,000.00
14	Mud-05 -Proj 2	\$385,000.00
15	Mud-02	\$4,294,000.00
16	Wash-07	\$844,000.00
17	Mud-05 -Proj 1	\$347,000.00
18	Mud-05 -Proj 3	\$1,034,000.00
	Total	\$32,760,000

EXPERIENCE BUILDER SUMMARY

- Enhanced capabilities built in to allow for hands on access to the data analyzed
- Functionalities include ability to review data, analyze locations, filter on Level of service, review proposed projects



NEXT STEPS



Mike explined that although he has a priority list of projects,he cant say which ones are going to be funded yet as he has to get with the budget team and figure things out.

Mr. Connet explained that in prior years we increased the utility to where we're trying to get to \$9. This year we'll increase it again which will be \$8 so what we'll do is come back to you and say do we sell revenue bonds on the revenue we've generated or do it as pay-as-you-go. So either we lump a bunch of projects together, sell revenue bonds, get a lump of cash and work on those projects and pay down the loan or just do one or two projects and pay cash. That will be policy decisions for Council.

Adam Murr added that in previous budget meetings we talked about a \$7 million dollar revenue bond to fund Mike's initial projects in his master plan. Next year, with these \$32 million dollar projects identified, Mike will be going out for grants and funding opportunities that may be forgivable, may be zero interest and we'll factor those into our models moving forward and if we need to adjust, we'll bring rate recommendations and financial updates to Council on larger projects in the future.

4. <u>NEW BUSINESS</u>

A. FY26 Special Appropriations – Jennifer Floyd, Management Analyst

Management Analyst Jenny Floyd went over the special appropriations spreadsheet that was given to Council. The white column represents what amount was requested and the yellow column represents what Council agreed to give. Council will vote for final approval on this at their June 5th meeting.

Special Appropriation Requests - Discretionary Funding					
City Manager Appropriation Target	\$ 155,000				
Organization	FY26 Requests	Council			
Olganization		Appropriatio: 🔻			
Appropriation Available (25% of Budget)	38,750	(1,250)			
Arts Council of Henderson County, Inc.	14,135	2,600			
Blue Ridge Literacy Council- Literacy Connection	10,000	10,000			
Boy's & Girl's Club of Henderson County	7,000	4,400			
Flat Rock Playhouse (Vagabond School)	2,050	1,210			
Henderson County Education Foundation	4,000	3,200			
Hendersonville Community Theatre	3,500	2,850			
Hendersonville Shuffleboard Club	1,250	1,250			
Hendersonville Symphony	6,000	3,100			
Team ECCO	2,000	1,600			
The Hope Center of Hendersonville	5,000	4,540			
YMCA of Western North Carolina	5,250	5,250			
Sub-Total	60,185	40,000			
Appropriation Available (75% of Budget)	116,250	(1,870)			
Agribusiness Henderson County (AgHC)	5,000	1,800			
Blue Ridge Community Health Services		= 200			
	10,000	7,200			
Blue Ridge Humane	10,000 5,000	7,200 2,900			
Blue Ridge Humane	5,000	2,900			
Blue Ridge Humane Children & Family Resource Center	5,000 10,000	2,900 4,400			
Blue Ridge Humane Children & Family Resource Center Henderson County Council on Aging	5,000 10,000 21,000	2,900 4,400 9,100			
Blue Ridge Humane Children & Family Resource Center Henderson County Council on Aging Henderson County Habitat for Humanity	5,000 10,000 21,000 107,000	2,900 4,400 9,100 44,400			
Blue Ridge Humane Children & Family Resource Center Henderson County Council on Aging Henderson County Habitat for Humanity Interfaith Assistance Ministry - Rent Asst.	5,000 10,000 21,000 107,000 75,000 2,800	2,900 4,400 9,100 44,400 20,420 2,800			
Blue Ridge Humane Children & Family Resource Center Henderson County Council on Aging Henderson County Habitat for Humanity Interfaith Assistance Ministry - Rent Asst. Medical Loan Closet of Henderson County	5,000 10,000 21,000 107,000 75,000	2,900 4,400 9,100 44,400 20,420			
Blue Ridge Humane Children & Family Resource Center Henderson County Council on Aging Henderson County Habitat for Humanity Interfaith Assistance Ministry - Rent Asst. Medical Loan Closet of Henderson County Only Hope WNC	5,000 10,000 21,000 107,000 75,000 2,800 10,000	2,900 4,400 9,100 44,400 20,420 2,800 3,000			
Blue Ridge Humane Children & Family Resource Center Henderson County Council on Aging Henderson County Habitat for Humanity Interfaith Assistance Ministry - Rent Asst. Medical Loan Closet of Henderson County Only Hope WNC Safelight, Inc.	5,000 10,000 21,000 107,000 75,000 2,800 10,000 35,000	2,900 4,400 9,100 44,400 20,420 2,800 3,000 8,550			
Blue Ridge Humane Children & Family Resource Center Henderson County Council on Aging Henderson County Habitat for Humanity Interfaith Assistance Ministry - Rent Asst. Medical Loan Closet of Henderson County Only Hope WNC Safelight, Inc. St. Gerard House	5,000 10,000 21,000 107,000 75,000 2,800 10,000 35,000 3,000	2,900 4,400 9,100 44,400 20,420 2,800 3,000 8,550 1,750			
Blue Ridge Humane Children & Family Resource Center Henderson County Council on Aging Henderson County Habitat for Humanity Interfaith Assistance Ministry - Rent Asst. Medical Loan Closet of Henderson County Only Hope WNC Safelight, Inc. St. Gerard House The Mediation Center	5,000 10,000 21,000 107,000 75,000 2,800 10,000 35,000 3,000 1,500	2,900 4,400 9,100 44,400 20,420 2,800 3,000 8,550 1,750 700			
Blue Ridge Humane Children & Family Resource Center Henderson County Council on Aging Henderson County Habitat for Humanity Interfaith Assistance Ministry - Rent Asst. Medical Loan Closet of Henderson County Only Hope WNC Safelight, Inc. St. Gerard House The Mediation Center Thrive	5,000 10,000 21,000 107,000 75,000 2,800 10,000 35,000 3,000 1,500 10,000	2,900 4,400 9,100 44,400 20,420 2,800 3,000 8,550 1,750 700 6,400			

5. <u>CLOSED SESSION</u>

At 5:33 p.m., Council Member Lyndsey Simpson moved that City Council enter closed session
pursuant to NCGS § 143-318.11 (a) (5) to establish, or to instruct the public body's staff of
negotiating agents concerning the position to be taken by or on behalf of the public body is
negotiating the price and other material terms of a contract or proposed contract for the acquisition
of real property by purchase, option, exchange, or lease.
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SECOND MONTHLY MEETING

of real property by purchase, option, exchange, or lease.

6. ADJOURN

Council Member Lyndsey Simpson moved to come out of closed session at 5:42 p.m..

There being no further business, the meeting was adjourned at 5:42 p.m. upon unanimous assent of the Council.

Barbara Volk, Mayor

ATTEST:

Jill Murray, City Clerk