



MINUTES

April 24, 2024

SECOND MONTHLY MEETING OF THE CITY COUNCIL  
CITY OPERATIONS CENTER | 305 WILLIAMS ST. | 4:00 p.m.

- Present:** Mayor Barbara Volk, Mayor Pro Tem Lyndsey Simpson and Council Members: Jeff Miller and Jennifer Hensley
- Absent:** Council Member Debbie O’Neal-Roundtree
- Staff Present:** City Manager John Connet, Assistant City Manager Brian Pahle, City Clerk Jill Murray, City Attorney Angela Beeker, Communications Manager Allison Justus, Budget Manager Adam Murr, and others.

1. CALL TO ORDER

*Mayor Barbara Volk called the meeting to order at 4:00 p.m. and welcomed those in attendance. A quorum was established with all members in attendance.*

2. CONSIDERATION OF AGENDA

*Council Member Jennifer Hensley moved that City Council approve the agenda as presented. A unanimous vote of the Council followed. Motion carried.*

3. CONSENT AGENDA

*Council Member Lyndsey Simpson moved that City Council approve the consent agenda as presented. A unanimous vote of the Council followed. Motion carried.*

- A. Henderson County Tax Adjustments – Amanda Lofton, Deputy Tax Collector
- B. Resolution Declaring Property Surplus & Authorizing Sale – D. James Miller, Fire Chief

Resolution #R-24-18

RESOLUTION BY THE CITY OF HENDERSONVILLE CITY COUNCIL DECLARING CERTAIN  
PROPERTY SURPLUS AND AUTHORIZING SALE

- WHEREAS,** the City Council of the City of Hendersonville desires to dispose of certain surplus property of the City; and
- WHEREAS,** the City wishes to dispose of certain surplus property by private sale to Town of Columbus Fire Department, Inc., for a total sum of \$350,000; and
- WHEREAS,** the City is authorized by N.C.G.S. § 160A-279 to sell personal property by private sale to a nonprofit entity carrying out a public purpose, provided the property continues to be used for a public purpose by the nonprofit entity; and
- WHEREAS,** Town of Columbus Fire Department, Inc., is a private nonprofit corporation organized for the public purpose of providing fire protection services;

**NOW, THEREFORE, BE IT RESOLVED** by the City Council of the City of Hendersonville that:

- The following described property is hereby declared to be surplus to the needs of the City:
  - a. 2004 Cummins ISL 400 HP Typhoon Engine Apparatus- Vin # 4EN6AAA8841007747, City ID # (30-02); and
  - b. 2004 Cummins ISM02 500 HP 95’ Platform Cyclone II Ladder/Tower Apparatus - Vin # 4ENGABA8541007893, City ID # (30-08) (a and b collectively the “Surplus Property”)
- Sale of the Surplus Property for the prices stated below is approved. The City Manager is authorized to sign a Bill of Sale for the private sale of the Surplus Property to Town of Columbus Fire Department, Inc., for the sums stated below with a restriction that the property continue to be used for the public purpose of fire protection services:
  - a. For the 2004 Cummins ISL 400 HP Typhoon Engine Apparatus: \$100,000.00; and
  - b. For the 2004 Cummins ISM02 500 HP 95’ Platform Cyclone II Ladder/Tower Apparatus: \$250,000.00.

3. That the City Clerk shall cause notice to be published in accordance with G.S. 160A-267, and the sale of the Surplus Property shall not be consummated until 10 consecutive calendar days following the publication of the notice.

Adopted by the City Council of the City of Hendersonville, North Carolina on this 24th day of April, 2024.

Barbara G. Volk, Mayor  
Attest: /s/Jill Murray, City Clerk  
Approved as to form: /s/Angela S. Beeker, City Attorney

C. Resolution Approving Interlocal Agreement to Merge the Hendersonville and Laurel Park ABC Systems as amended – *Chuck McGrady and Jeff Nance, Hendersonville ABC Board*

Resolution #R-24-19

**RESOLUTION BY THE CITY OF HENDERSONVILLE CITY COUNCIL APRPROVING  
AN INTERLOCAL AGREEMENT WITH THE TOWN OF LAUREL PARK  
FOR THE MERGER OF THE ABC SYSTEMS AS AMENDED**

**THAT WHEREAS**, the City Council for the City of Hendersonville is the appointing authority for the Hendersonville ABC Board, duly established by election, pursuant to the authority of chapter 954 of the 1955 North Carolina Session Laws; and

**WHEREAS**, the Town Council for the Town of Laurel Park is the appointing authority for the Laurel Park ABC Board, duly established by election, pursuant to the authority of chapter 163 of the 1981 North Carolina Session Laws; and

**WHEREAS**, the City of Hendersonville Board of Alcoholic Beverage Control currently operates an ABC system consisting of three stores and a warehouse, plus inventory and equipment, said stores being located at 205 Church Street, Hendersonville, NC (“Church Street Store”), 275 Thompson Street, Hendersonville, NC (“Thompson Street Store”), and 32 McMurray Road, Hendersonville, NC (“McMurray Road Store”), the warehouse being located at the Church Street store (“Hendersonville Warehouse”), the Hendersonville System being collectively hereinafter referred to as the “Hendersonville System”; and

**WHEREAS**, the Town of Laurel Park Alcoholic Beverage Control Board currently operates an ABC system consisting of one store plus inventory and equipment, said store being located at 1709 Brevard Highway, Laurel Park, NC (“Laurel Park Store”), the Laurel Park System being collectively hereinafter referred to as the “Laurel Park System”; and

**WHEREAS**, the stores operated by the Hendersonville ABC System and the Laurel Park ABC System are operated in the same general area, and are in close proximity to one another;

**WHEREAS**, the Hendersonville City Council and the Laurel Park Town Council wish to merge the ABC systems, currently operated independently by the City of Hendersonville Board of Alcoholic Beverage Control and the Town of Laurel Park Alcoholic Beverage Control Board pursuant to the authority of N.C.G.S. § 18B-703 and N.C.G.S. Chapter 160A Article 20, Part 1; and

**WHEREAS**, a draft of the “Interlocal Agreement to Provide for the Merger of ABC Systems” was approved by City Council to effectuate the merger of the ABC System, but amendments have been negotiated;

**THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF HENDERSONVILLE, NORTH CAROLINA** that:

1. Pursuant to the authority of N.C.G.S. § 18B-703 and N.C.G.S. Chapter 160A Article 20, Part 1, the Interlocal Agreement to Provide for the Merger of ABC Systems (the “Agreement”) is approved as amended and as presented.
2. The Mayor is authorized to execute the Agreement with such changes as she deems appropriate in consultation with the City Attorney, provided that any changes to the Agreement regarding the calculation or distribution of profits from the merged system (paragraph 12), or the location of ABC stores (paragraph 13) shall require ratification of City Council.
3. The City Manager, City Attorney, and City Staff are authorized to take such other actions as may be necessary to carry out the terms and provisions of the Agreement as signed by the Mayor.

Adopted by the City Council of the City of Hendersonville, North Carolina on this 24<sup>th</sup> day of April, 2024.

Barbara G. Volk, Mayor  
Attest: /s/Jill Murray, City Clerk  
Approved as to form: /s/Angela S. Beeker, City Attorney

D. Acceptance of Resignation from City Council Member Debbie O’Neal-Roundtree – *John Connet, City Manager*

April 17, 2024  
Hendersonville City Council  
Attention:  
Mayor of Hendersonville, Barber Volk  
160 Sixth Avenue East  
Hendersonville, NC 28792

Re: LETTER OF RESIGNATION

Dear Madam:

Please accept this as formal notice of my resignation from the position of Hendersonville City Council effective two (2) weeks from today, making my last day of employment 1 May, 2024.

After careful consideration I have decided it is no longer possible for me to properly serve the needs of those who elected me.  
Respectfully,  
Debbie Roundtree

RESOLUTION OF RESPECT FOR COUNCIL MEMBER DEBBIE O’NEAL ROUNDTREE

Debbie O’Neal-Roundtree gave her resignation to the City Manager and City Council on April 17, 2024. The Mayor and City Council prepared a resolution for her and the Mayor read the resolution aloud.

Resolution of Respect and Appreciation Honoring Debbie O’Neal-Roundtree

**WHEREAS**, on this twenty-fourth day of April, 2024, after serving the past 2 years, 4 months as a City of Hendersonville Council Member, Debbie O’Neal-Roundtree departs leaving behind her a legacy of public service. We, the Governing Body, employees, and residents of Hendersonville wish to acknowledge publicly the contributions made by Debbie O’Neal-Roundtree; and

**WHEREAS**, Debbie O’Neal-Roundtree served the City of Hendersonville as Council Member from December, 2021 to April, 2024; and

**WHEREAS**, during her tenure on the City of Hendersonville City Council she was instrumental in:

- As Council Member, she was the liaison to the Tree Board for four years and advocated for additional greenspace and tree canopy and further advocated for the Neighborwoods Program, tree canopy study and tree ordinance development.
- Celebrating the City of Hendersonville’s 175<sup>th</sup> Anniversary and the 100<sup>th</sup> Anniversary of the Hendersonville water system.
- Supporting the development of a Diversity, Equity and Inclusion Strategic Plan and offering a series of community connection workshops to build relationships with a diverse group of stakeholders.
- Unveiling of a 253-space parking deck and updated parking management structure to support the growing downtown and high demand for convenient and accessible parking.
- Investing in City of Hendersonville employees by supporting the implementation of a pay and classification study and renovations to City Hall and City Operations buildings.
- The construction and reimagination of the Laura E. Corn minigolf at Edwards Park, reactivating a long vacant park and parcel.
- Entered into a contract for the construction of the French Broad River Intake and Pump Station Project.
- Supporting entering into a partnership agreement with Hand’s On! Children’s Museum.
- Beyond her service on City Council, Debbie Roundtree championed Back to School Fest in Sullivan Park to provide school supplies and resources to students as well as housing resource workshops and other events to support the community.
- Implementing a water/sewer rate structure and utility extension policies to provide more equitable funding of future utility projects.

**WHEREAS**, during her tenure on the City Council, Debbie O’Neal-Roundtree has remained a devoted proponent of park, greenway, and trail development in Hendersonville, supported quality of life enhancements for the lives of community members as well as City of Hendersonville employees, and championed operating a top-notch water and sewer utility for approximately 80,000 customers across Hendersonville and Henderson County.

**NOW, THEREFORE, BE IT RESOLVED**, by the City Council of the City of Hendersonville, on behalf of the employees of the City of Hendersonville and residents and customers served by the local government and utility system, that the Mayor and City Council extend to Debbie O’Neal-Roundtree their sincere appreciation for all of her loyal and dedicated service to the betterment of the City of Hendersonville for the past 2 years, 4 months.

**ADOPTED** this 24<sup>th</sup> day of April, 2024.

**4. PRESENTATIONS**

**A. Parks and Recreation Master Plan Update – Mark Stierwalt, Public Works Superintendent**

Mark Stierwalt introduced Brenna Laffey who was there in person and Kurt Culbertson who attended via Zoom. They gave the following PowerPoint presentation.



**City of Hendersonville  
Parks and Greenspace Master Plan**

April 2024 Update

**AGENDA**

- **Where we are in the process**
- **Level of service considerations**
- **Project types and prioritization**
- **Funding and implementation**
- **Next Steps and discussion**

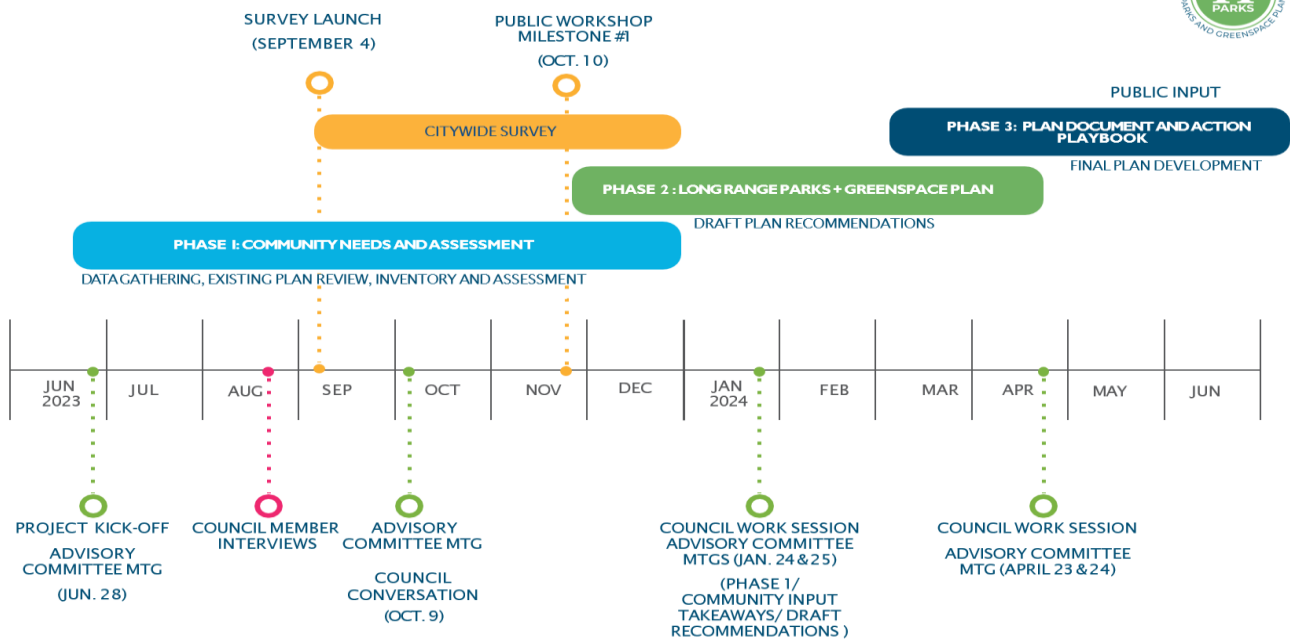
**MEETING OBJECTIVES**

- **Understand level of service considerations and approach**
- **Agreement on alignment with Future Land Use Map**
- **Agreement on the logic for prioritizing projects**
- **Understand order of magnitude for funding needed to implement the plan**
- **Understand staffing needs to implement and maintain the plan**

**WHERE WE ARE IN THE  
PROCESS**



PROJECT SCHEDULE



LEVEL OF SERVICE CONSIDERATIONS

LEVEL OF SERVICE

**LEVEL OF SERVICE (LOS) METRICS ARE MEASURABLE GOALS THAT ALLOW US TO TRACK PROGRESS TOWARD REALIZING THE SYSTEM VISION AND PRIORITIES.**

The metrics help to establish baselines, identify needs and gaps, and define park and greenway goals — from the full system down to specific recreation or facility types. LOS metrics can be used to measure access, distribution, facility quality, maintenance services, connectivity and investment. They can help the City and its partners to stay on track, focusing efforts on meeting the highest community needs and priorities.

WHAT WE OFFER?  
EXISTING LEVEL OF SERVICE

LEVEL OF SERVICE =

PARK OFFERING

PORTION OF POPULATION

PER 1,000 RESIDENTS OR PER CAPITA

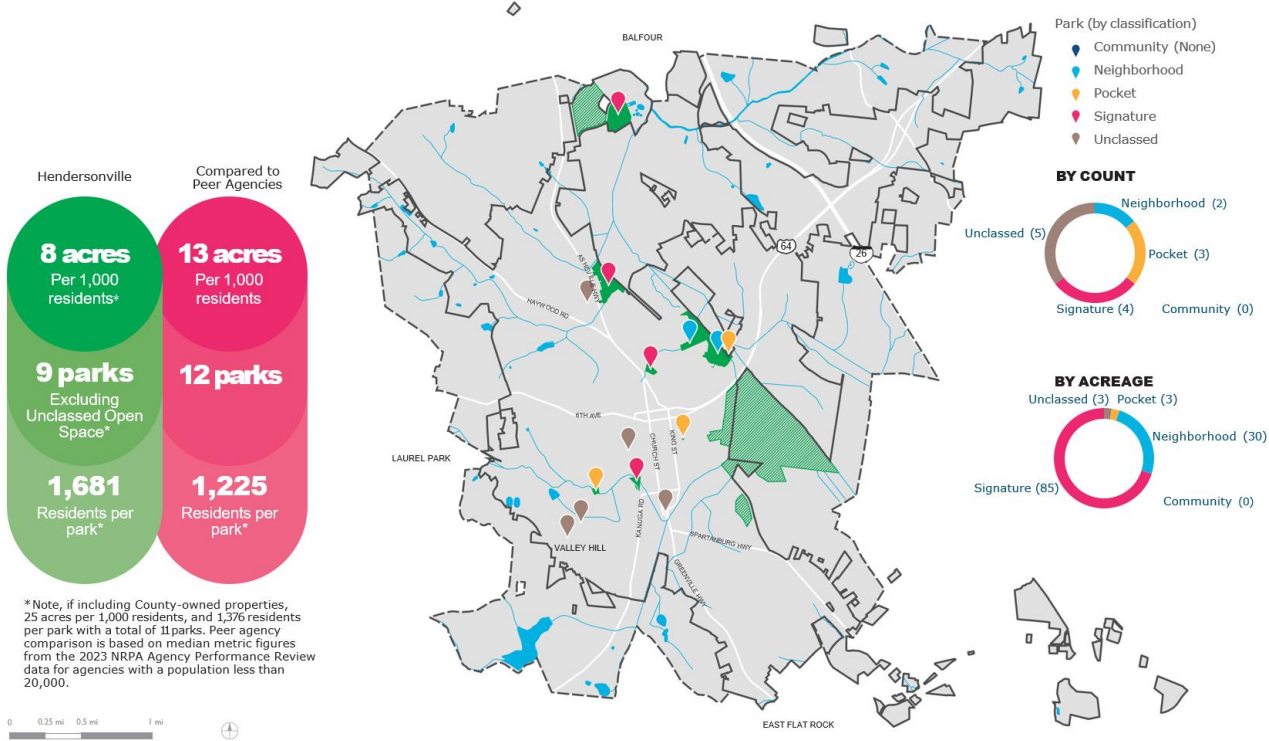
LEVEL OF SERVICE - FACILITIES

**NEW FACILITIES**  
How many **new facilities** are recommended by 2050 to meet current needs and anticipated population growth?

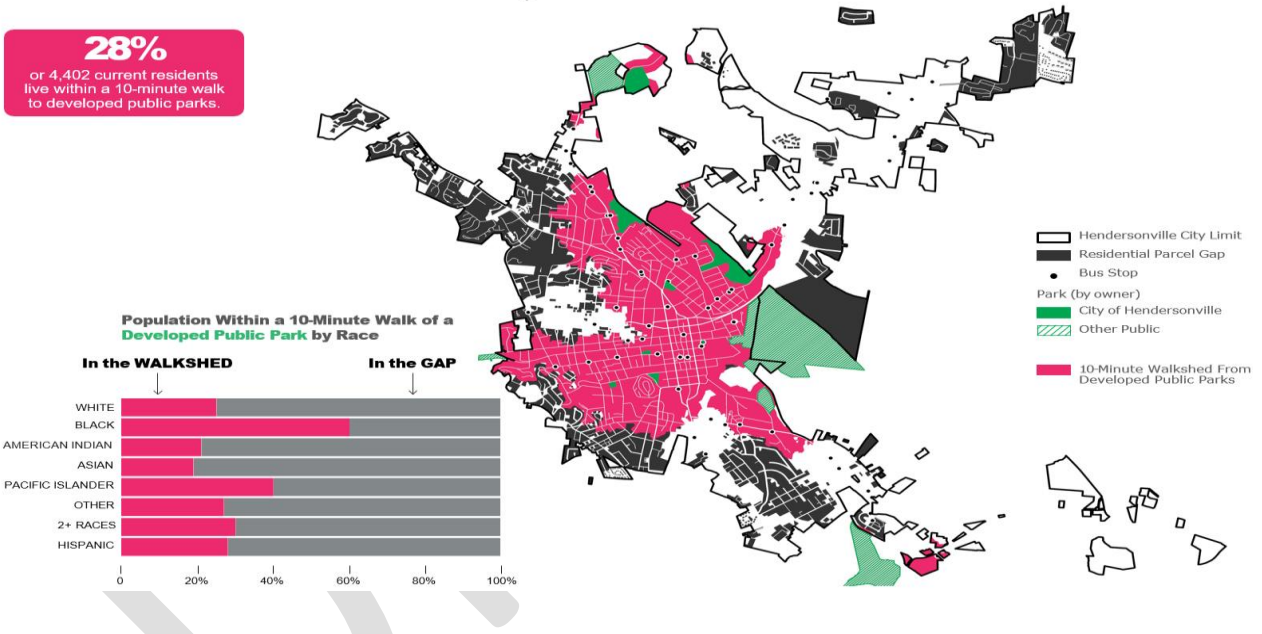
TYPES OF FACILITIES	NO. OF NEW FACILITIES (ASSUMES POPULATION 20,000 BY 2050)	RECOMMENDED LEVEL OF SERVICE 2050 (RESIDENTS PER FACILITY)	RELATIVE TO CURRENT LOS	RELATIVE TO PEER-CITY METRICS
Basketball Court	1	3,500	=	>
Community Garden	1	8,000	+	=
Diamond Field	Needs Met	3,000	-	=
Disc Golf*	1	15,000	+	=
Dog Park	1	7,500	=	>
Multi-use Field	3	4,000	+	=
Pickleball Court	Needs Met	3,000	=	=
Playground	4	2,000	+	=
Recreation Centers	1	10,000	+	=
Senior Centers	1	14,000	+	*
Skate Park	Needs Met	20,000	=	*
Swimming Pool	1	10,000	+	*
Tennis Court	Needs Met	3,000	-	=
Community Centers	1	20,000	+	<

\* Note, peer-city metrics are based on National Recreation and Park Association (NRPA) data for cities with a population less than 20,000 where available. Senior centers, skate parks, swimming pools, and recreation centers are not typical (less than 50% of agencies) for a city the size of Hendersonville to offer these amenities. Disc golf metrics are not available through NRPA data. Instead Trust for Public Land (TPL) and data from comparable cities was used.

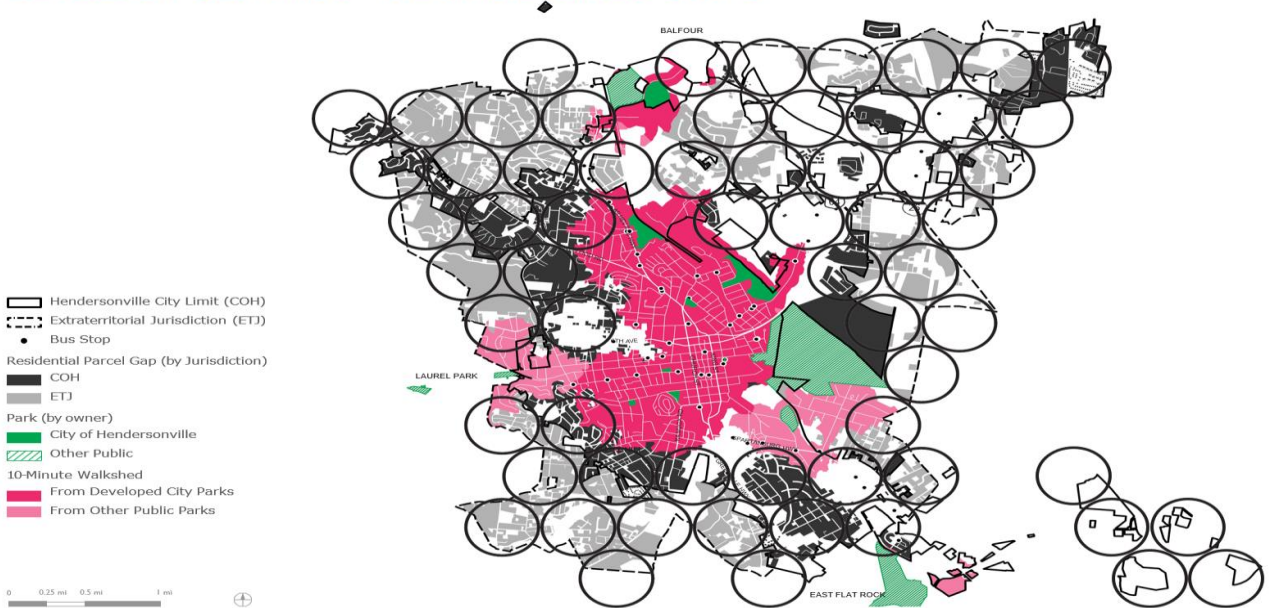
LEVEL OF SERVICE - PARKLAND ACREAGE



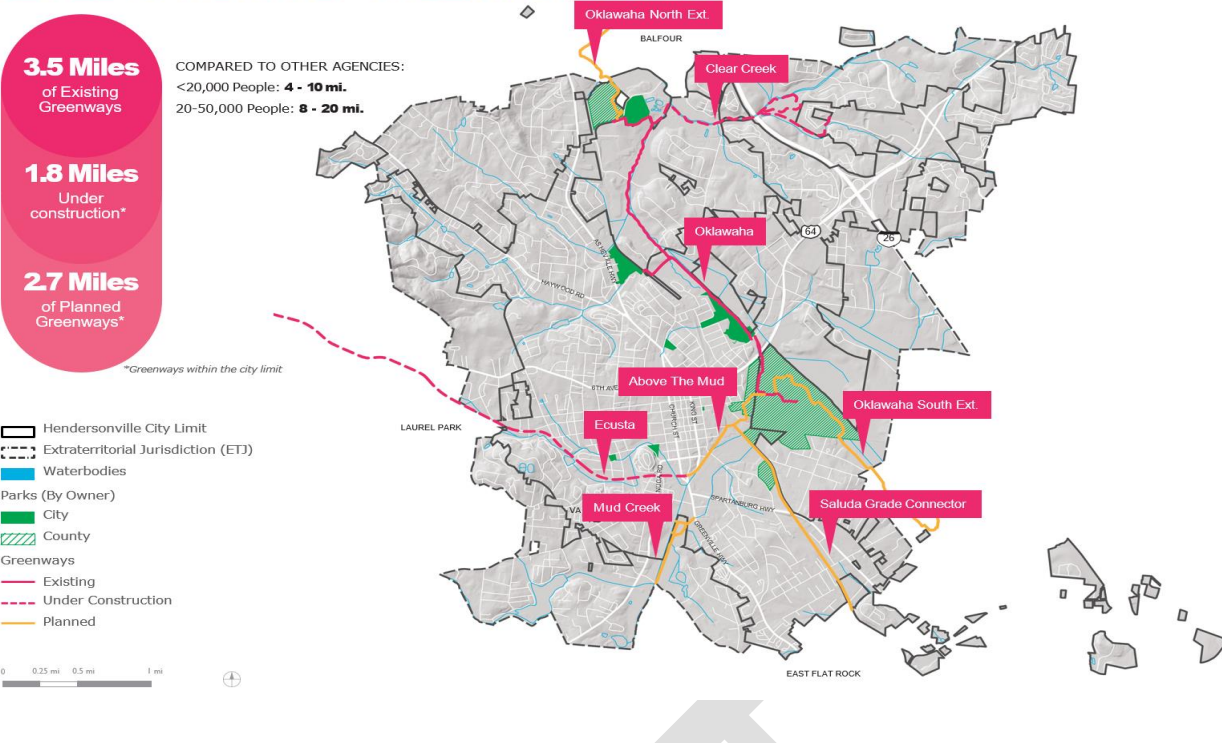
LEVEL OF SERVICE: 10-MINUTE WALKSHED



LEVEL OF SERVICE - SERVICE AREA GAPS



LEVEL OF SERVICE - GREENWAY ACCESS



LEVEL OF SERVICE - OPTIONS

**OPTION 1:**

**Everyone within a 10-minute walk of a neighborhood or community park.**

**OPTION 2:**

**Everyone within a 10-minute walk of a neighborhood park, community park, or greenway.**

**OPTION 3:**

**Tailored approach based on community types, future growth and character areas.**

OPTION 3: TAILORED APPROACH

Potential Level of Service (LOS)  
Goal Statements:

- » **We will provide a tailored level of service to all residents of all parts of the city, making sure our parks are welcoming and barrier-free.**

→ Recognize that park service expectations are **different in each community character area.**
- » **We will provide full local park service in existing developed areas by filling current level of service gaps.**

→ **Improvements to existing local parks will provide most park services in developed areas and new parks will focus on filling existing service gaps.**
- » **We will concentrate on developing regional and community-scale public parks in developing areas and establish local parks through other means.**

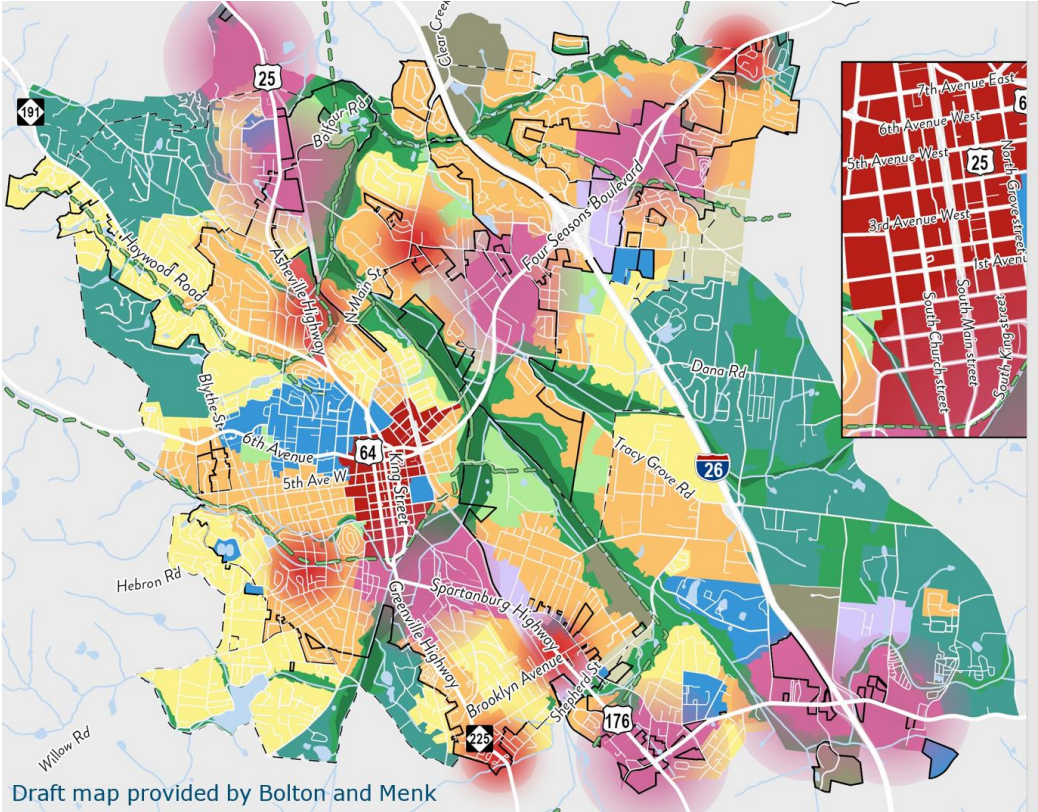
→ Developing areas require park service, but new park acquisition and development may be difficult with a limited budget. Focus for public funds is on larger parks that can serve a larger service area and population while local parks may be privately or jointly built and operated or delivered. Utilize development ordinances to ensure new public parks are provided in pace with future development and growth.



**FLUM**

**FUTURE DEVELOPMENT**

Aligning park delivery with growth patterns.



**PROPOSED PARK CLASSIFICATIONS IN HENDERSONVILLE**

COMMUNITY PARKS	NEIGHBORHOOD PARKS	POCKET PARKS	SIGNATURE PARKS
<p>Typical Size: <b>10+ Acres</b> Typical Service Area: <b>2-mile radius (15-min. bike ride, 5-min. drive)</b></p> <p>Community parks serve the daily recreational needs of residents from various neighborhoods. They are hubs for community activities and gatherings, offering diverse facilities for both active and passive recreation. These parks should be spacious enough to accommodate multiple of facilities.</p> 	<p>Typical Size: <b>1-10 Acres</b> Typical Service Area: <b>1/2-mile radius (10-min. walk)</b></p> <p>Neighborhood parks serve the day-to-day social and recreational needs of their immediate communities. These parks might include playgrounds, outdoor fitness equipment, community gardens, walking loops, and restrooms, depending on community needs and desires.</p> 	<p>Typical Size: <b>&lt;1 Acre</b> Typical Service Area: <b>Varies</b></p> <p>Pocket parks are relatively small and have amenities that serve the neighborhood's specific needs. Their amenities vary depending on their context and intended use, but often serve as spaces for relaxing and socializing, lunch breaks, and small play areas for children.</p> 	<p>Typical Size and Service Area: <b>Varies</b></p> <p>Signature parks attract users from across the city and region because of their exceptional character or special facilities. Signature parks might include waterfront parks, skate parks, dog parks, community gardens, cemeteries and conservation lands.</p> 

**ALIGNING WITH FUTURE LAND USE PLANNING**

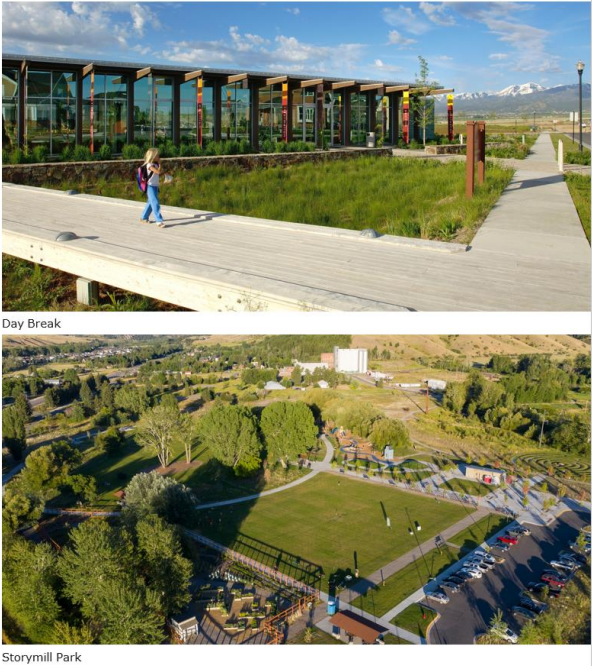
**Rural Residential Living (RR)**

» **FLU Character area description:** Rural Residential Living areas are characterized by low-density residential development. They are comprised of single-family detached homes on a lot size of one acre or greater. Conservation design, which includes more open space in exchange for smaller minimum lot sizes, may be a preferred approach to residential development, especially if higher gross densities can be achieved. Golf course communities are also found in these character areas.

**PARK/GREENSPACE CLASSIFICATION AND RECOMMENDATIONS:**

**Park delivery:** Public funds focus should be on larger community and regional-scale parks (typically 20 acres or larger), with their ability to serve a larger service area. Focus on joint-use with County and school sites, or along trails when using public funds for purchase and development. Local parks that serve specific neighborhood needs may be privately built and operated.

**Level of service:** 5-minute drive from a public park and 15-minute walk from a greenway or trail connector.





ALIGNING WITH FUTURE LAND USE PLANNING

Family/Neighborhood Living (FNL)

» **FLU Character area description:** Family/Neighborhood Living areas are characterized by moderate-density residential development. They are comprised of single-family detached homes on lots averaging 1/4 acre in size. Improved open spaces in the form of pocket and neighborhood parks are interspersed, and greenway trails within are located to connect such parks as well as provide links to trails and walkways in neighboring development. Conservation design, which includes more open space in exchange for smaller minimum lot sizes, may be a preferred approach to residential development, especially if higher gross densities can be achieved. Golf course communities are also found in these character areas.

**PARK/GREENSPACE CLASSIFICATION AND RECOMMENDATIONS:**

**Park delivery:** Public funds focus should be on larger community and regional-scale parks or neighborhood parks that serve the day-to-day social and recreational needs of their immediate communities. Park size is typically 10 acres or larger.

**Level of service:** 10-minute walk from a public park or greenway or trail connector.



Story Mill Community Park



Story Mill Community Park

ALIGNING WITH FUTURE LAND USE PLANNING

Multi-Generational Living (MGL)

» **FLU Character area description:** Multi-Generational Living areas are characterized by mixed residential development. They are comprised of a variety of homes, mixing detached and attached (e.g., townhomes and duplexes) units with a lesser amount of multi-family units. The combination of housing types are intended to create intergenerational neighborhoods (mix of age groups/life stages).

**PARK/GREENSPACE CLASSIFICATION AND RECOMMENDATIONS:**

**Park delivery:** Neighborhood parks that serve the day-to-day social and recreational needs of their immediate communities should be prioritized. These parks typically would include features such as playgrounds, community gardens, picnic shelters, fields, walking loops and restrooms depending on community needs and desires. May also include outdoor fitness equipment or signature amenity such as pump track, nature play, adventure play, dog park. Park size is typically 3-10 acres.

**Level of service:** 10-minute walk from a public park and greenway or trail connector.



Day Break



Storymill Community Park

ALIGNING WITH FUTURE LAND USE PLANNING

Downtown (DT)

» **FLU Character area description:** Downtown is the heart of the community and center of civic activities. In addition to governmental uses, it includes a mix of retail, restaurant, service, office, and civic uses. A variety of residential housing types complement the nonresidential uses and ensure a vibrant center with a 24/7 population. Open space is integrated in the form of plazas, formal greens, trail connections, and signature parks

**PARK/GREENSPACE CLASSIFICATION AND RECOMMENDATIONS:**

**Park delivery:** Pocket parks or urban plazas with shared public and flexible open spaces in a walkable activated environment. May include a Signature Park - a unique destination park or an opportunity for public-private partnership. Special amenities may include play area, large splash pad, unique or signature amenity to attract regional visitors, special event site/amphitheater. Provide urban greenway trail connections.

**Level of service:** 10-minute walk to a public park and greenway connector.



Houston Midtown Park



Lewisville Old Town Plaza



ALIGNING WITH FUTURE LAND USE PLANNING

Commercial (MX-C)

- » **FLU Character area description:** Mixed Use Commercial areas are intended to be centers of activity that include a mix of retail, restaurant, service, office, and civic uses in addition to a variety of residential housing types. The mix of uses can be horizontal as well as vertical where a change in use can occur between floors of the same building.

PARK/GREENSPACE CLASSIFICATION AND RECOMMENDATIONS:

**Park delivery:** May include pocket parks or urban plazas with shared public and flexible open spaces in a walkable activated environment. May include other amenities such as dog park, courts, small play areas, small scale special event amenities. May also include a Signature Park - a unique destination park or an opportunity for public-private partnership. Provide greenway trail connections and looped trails.

**Level of service:** 10-minute walk to a park and greenway or trail connector.



Harveston Center



Park Row

ALIGNING WITH FUTURE LAND USE PLANNING

Neighborhood Center (NC)

- » **FLU Character area description:** Small centers (typically up to 100,000 sf of nonresidential space) with local-serving uses may be located within walking distance of and complement surrounding residential uses. Typical uses include grocery and drug stores, coffee shops, dry cleaners, branch banks, and restaurants.

PARK/GREENSPACE CLASSIFICATION AND RECOMMENDATIONS:

**Park delivery:** May include neighborhood parks, pocket parks, or urban plazas with shared public and flexible open spaces in a walkable activated environment. May include other amenities such as dog park, play areas, small scale special event amenities. Opportunity for public-private partnership for delivery and operations.

**Level of service:** 10-minute walk from a park and greenway or trail connector.



Mellody Farm Shopping Center



ALIGNING WITH FUTURE LAND USE PLANNING

Institutional (INST)

- » **FLU Character area description:** Typically devoted to education (e.g., college campuses) and healthcare (e.g., hospitals, medical centers), institutional campuses may include supporting restaurants, retail and office space, and multi-family residential units. They are organized around a system of green spaces linked by a highly connected network of pedestrian paths. Parking is clustered and vehicular access is minimized.

Mixed Use - Employment (MX-E)

- » **FLU Character area description:** Employment centers contain a mix of uses including office, light industrial, and institutional. These areas offer traditional workspace and can be supplemented by unconventional, collaborative workspace where innovation and education can be fostered. Incorporating some retail, recreational, and residential uses to create a live, work, and play environment is supported.

Innovation (INV)

- » **FLU Character area description:** Innovation areas generally accommodate light manufacturing, maker spaces, creative office space, and supporting warehousing. Some commercial uses are integrated to serve the daytime population and those living nearby. They can be linked to adjacent development with adherence to compatibility standards.



Daybreak



Charles Schwab Campus

PARK/GREENSPACE CLASSIFICATION AND RECOMMENDATIONS:

**Park delivery:** Public-private or insitutional partnership opportunity for delivery and operations. Pocket park, Urban Plaza or Neighborhood Park, may include amenities such as splash pad or interactive water feature, small playground, outdoor dining and flexible open space depending on context. Provide greenway trail connections.



# PROJECT TYPES AND PRIORITIZATION

## PROJECT TYPES

- Park Improvement Projects
- New Neighborhood Parks
- New Community Parks
- New Signature Parks
- Special Use Facilities
- Greenspace
- Greenway Corridors

### PRIORITIZATION CRITERIA

**QUALITY**  
The project improves the quality and utility of an **existing park in poor condition.**

+

**LEVEL OF SERVICE**  
The project accomplishes a **LOS goal for number of facilities** established based on public input and national and peer-city comparisons.

+

**ACCESS**  
The project helps to fill the park **walkshed gap.**

+

**GREENWAYS**  
The project adds to or **completes the** greenway system.

**EQUITY**  
The project serves the areas of the City Identified as **Equity Investment Zones** based on the Social Vulnerability Index.

+

**NATURE**  
The project supports the **protection, preservation or restoration** of natural features, wildlife corridors, and sensitive environments.

+

**FUTURE DEVELOPMENT**  
The project anticipates **future growth** areas and the need for protected parkland and open space needs.

=

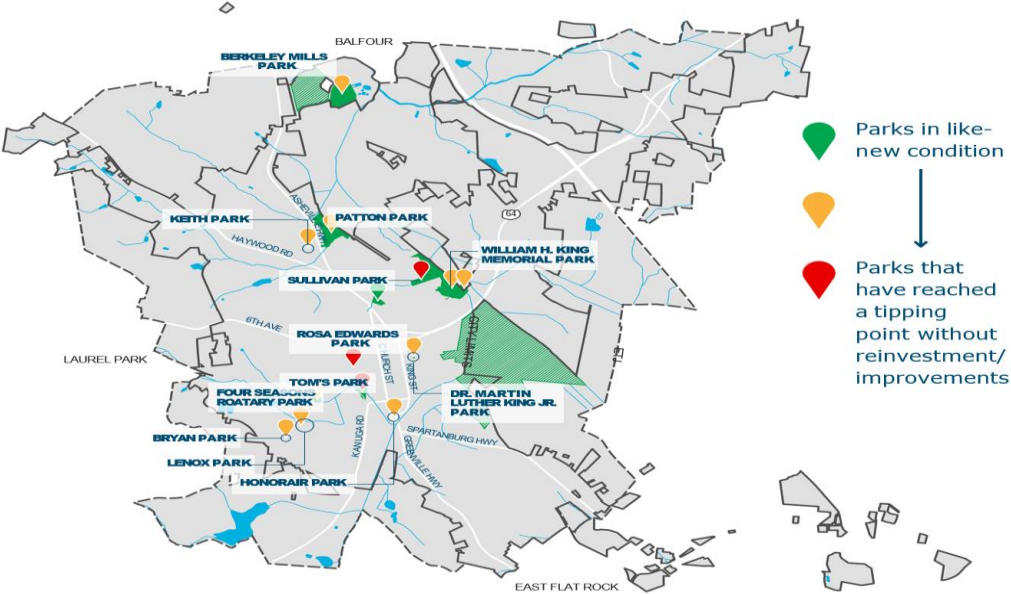
**PRIORITY PROJECTS HAVE THE MOST OVERLAP OF CRITERIA**

### PRIORITIZATION CRITERIA

**QUALITY**  
The project improves the quality and utility of an **existing park in poor condition.**



0 0.25 mi 0.5 mi 1 mi



PRIORITIZATION CRITERIA

LEVEL OF SERVICE

The project accomplishes a **LOS goal for number of facilities** established based on public input and national and peer-city comparisons.

TYPES OF FACILITIES	NO. OF NEW FACILITIES (ASSUMES POPULATION 20,000 BY 2050)	RECOMMENDED LEVEL OF SERVICE 2050 (RESIDENTS PER FACILITY)	RELATIVE TO CURRENT LOS	RELATIVE TO PEER-CITY METRICS
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Diamond Field	Needs Met	3,000	-	=
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Dog Park	1	7,500	=	>
Multi-use Field	3	4,000	+	=
Pickleball Court	Needs Met	3,000	=	=
Playground	4	2,000	+	=
Recreation Centers	1	10,000	+	=
Senior Centers	1	14,000	+	*
Skate Park	Needs Met	20,000	=	*
Swimming Pool	1	10,000	+	*
Tennis Court	Needs Met	3,000	-	=
Community Centers	1	20,000	+	<

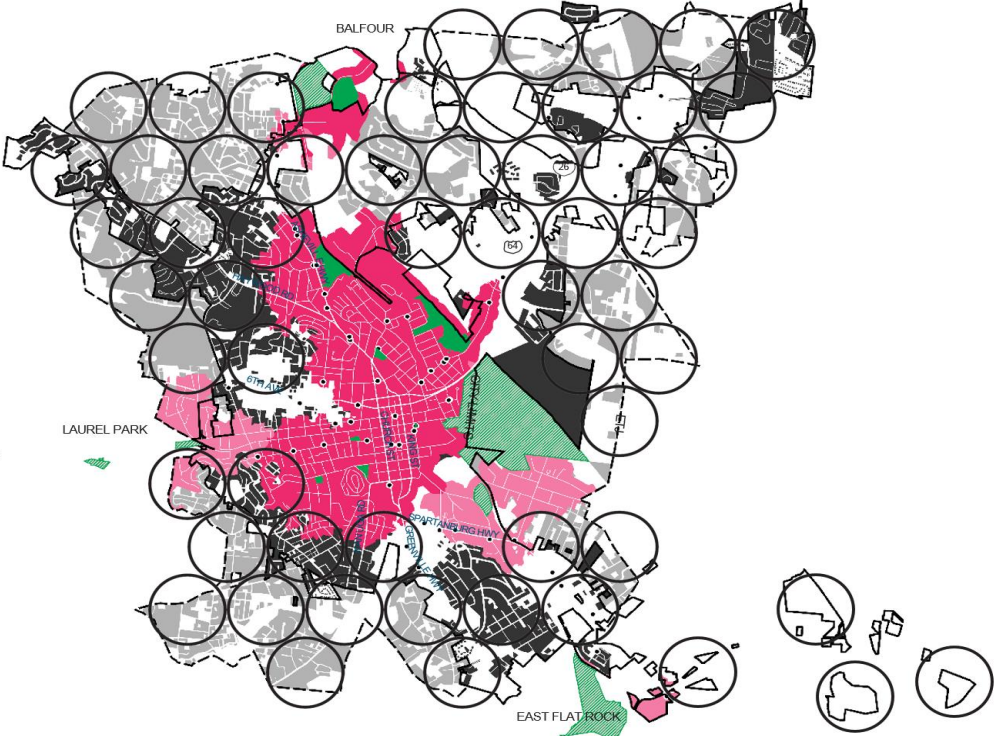
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PRIORITIZATION CRITERIA

ACCESS

The project helps to fill the park **walkshed gap** (beginning within current city limits)

- Existing Park: City/Other Public
- Residential Parcels
- Bus Stop
- 10-Minute Walk
- From City Park
- From Other Public Park

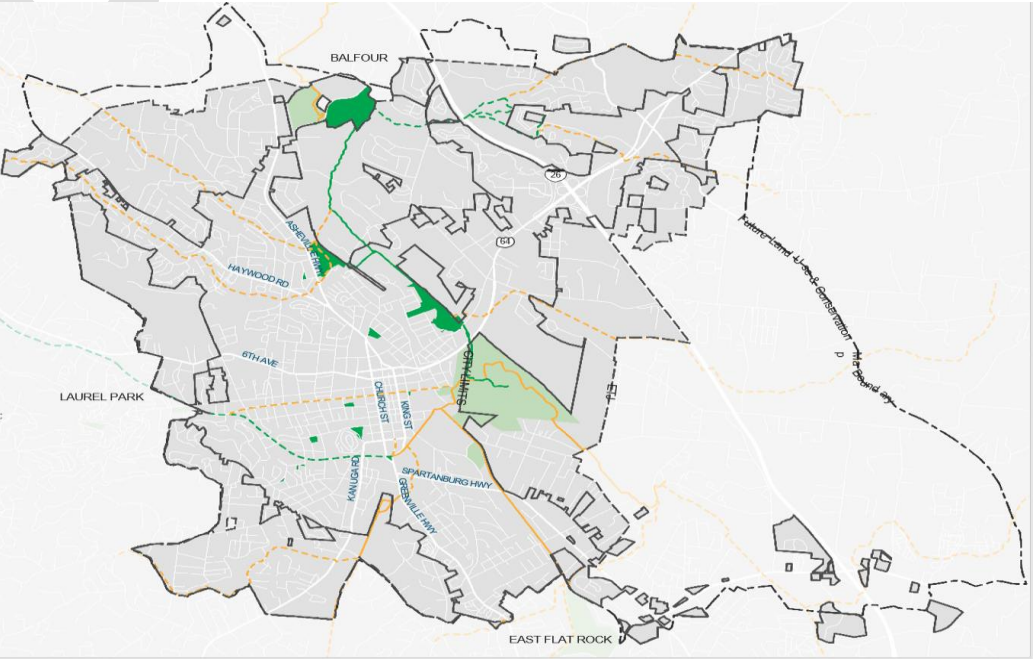


PRIORITIZATION CRITERIA

GREENWAYS

The project adds to or **completes the greenway system.**

- Existing Park: City/Other Public
- Greenway
- Existing
- Funded
- Planned
- Potential

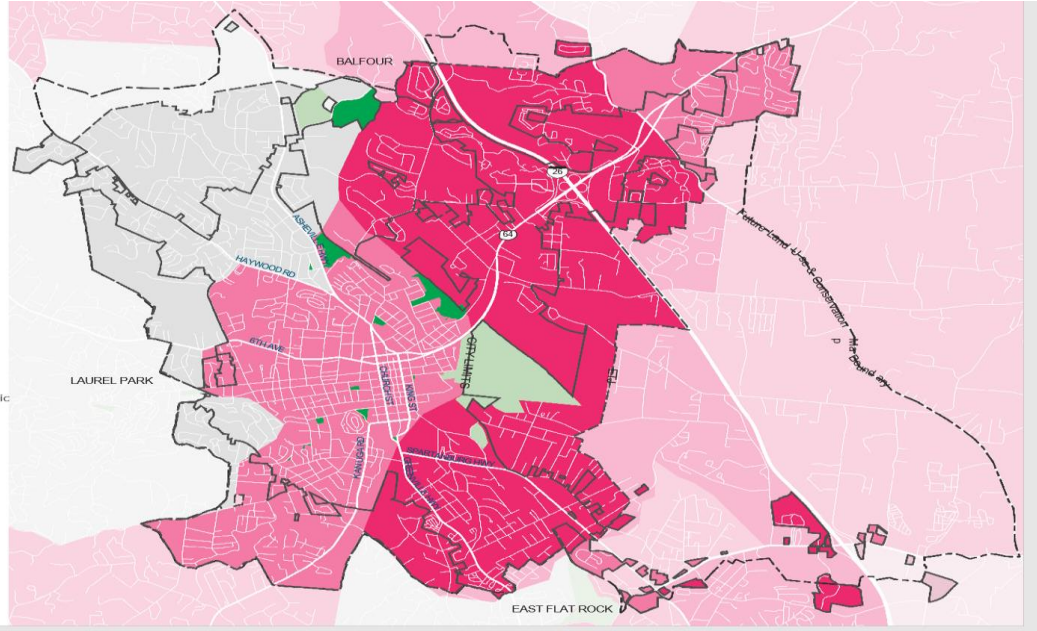




PRIORITIZATION CRITERIA

EQUITY

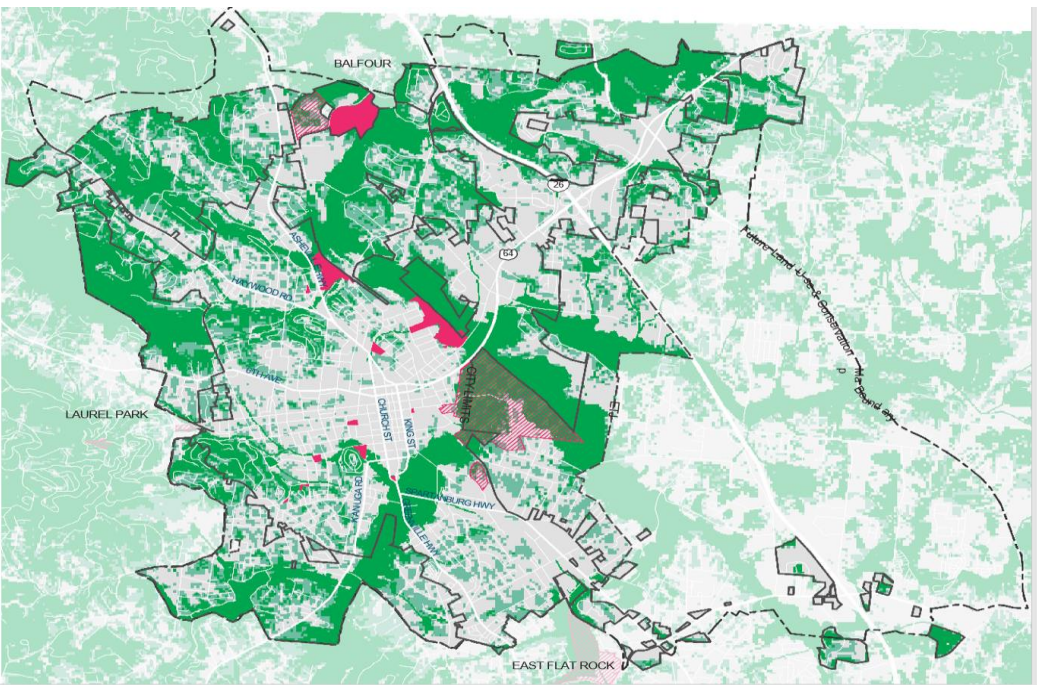
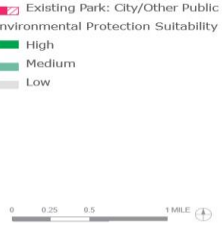
The project serves the areas of the City Identified as **Equity Investment Zones** based on the Social Vulnerability Index.



PRIORITIZATION CRITERIA

NATURE

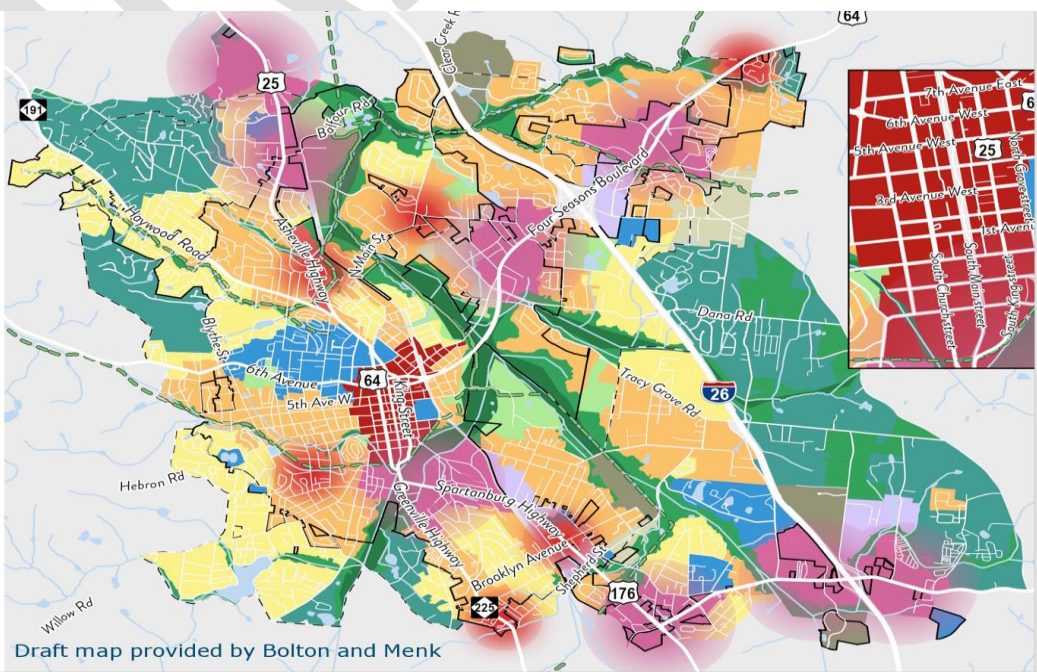
The project supports the **protection, preservation or restoration** of natural features, wildlife corridors, and sensitive environments.



PRIORITIZATION CRITERIA

FUTURE DEVELOPMENT

The project anticipates **future growth** areas and the need for protected parkland and open space needs.

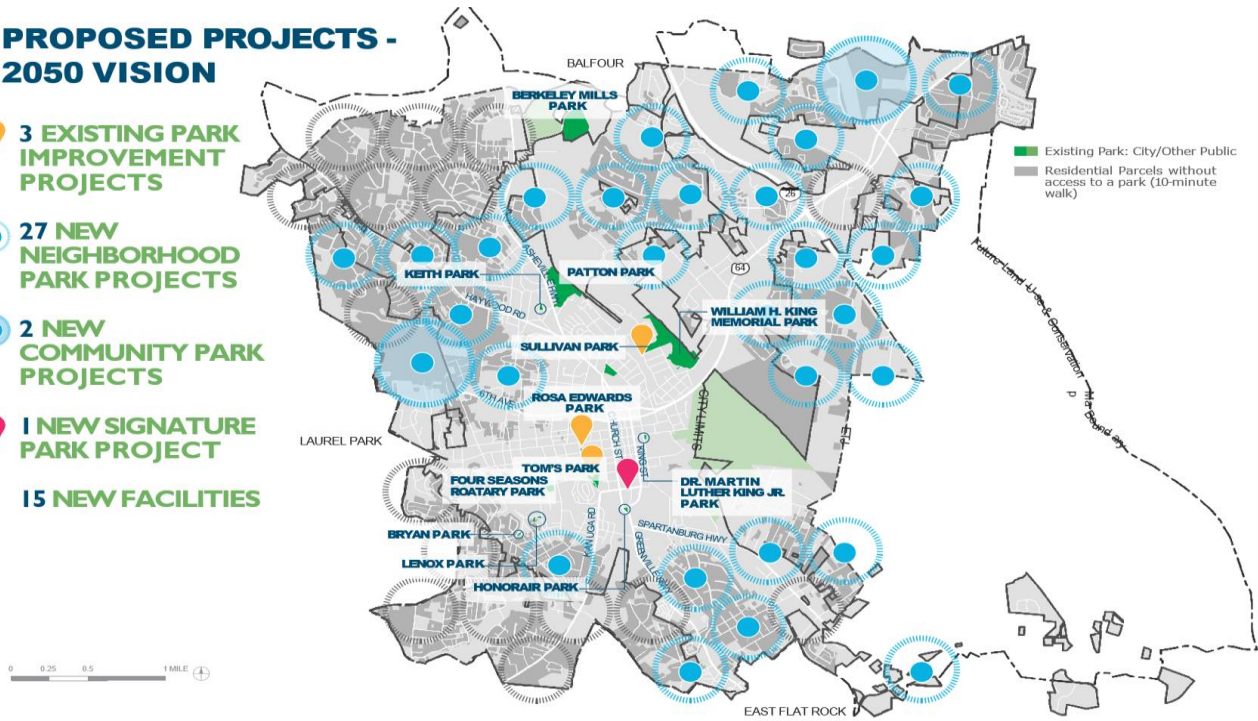


Draft map provided by Bolton and Menk



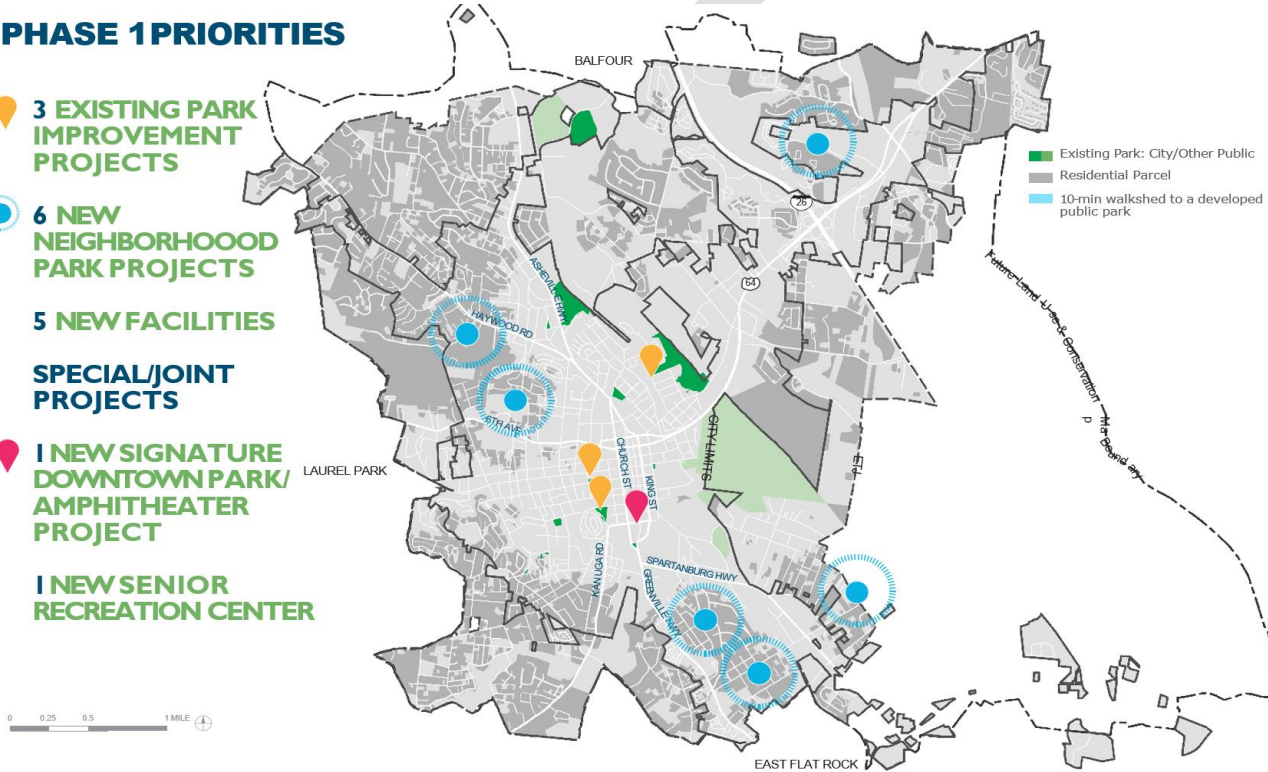
PROPOSED PROJECTS - 2050 VISION

- 3 EXISTING PARK IMPROVEMENT PROJECTS
- 27 NEW NEIGHBORHOOD PARK PROJECTS
- 2 NEW COMMUNITY PARK PROJECTS
- 1 NEW SIGNATURE PARK PROJECT
- 15 NEW FACILITIES



PHASE 1 PRIORITIES

- 3 EXISTING PARK IMPROVEMENT PROJECTS
- 6 NEW NEIGHBORHOOD PARK PROJECTS
- 5 NEW FACILITIES
- SPECIAL/JOINT PROJECTS
- 1 NEW SIGNATURE DOWNTOWN PARK/ AMPHITHEATER PROJECT
- 1 NEW SENIOR RECREATION CENTER

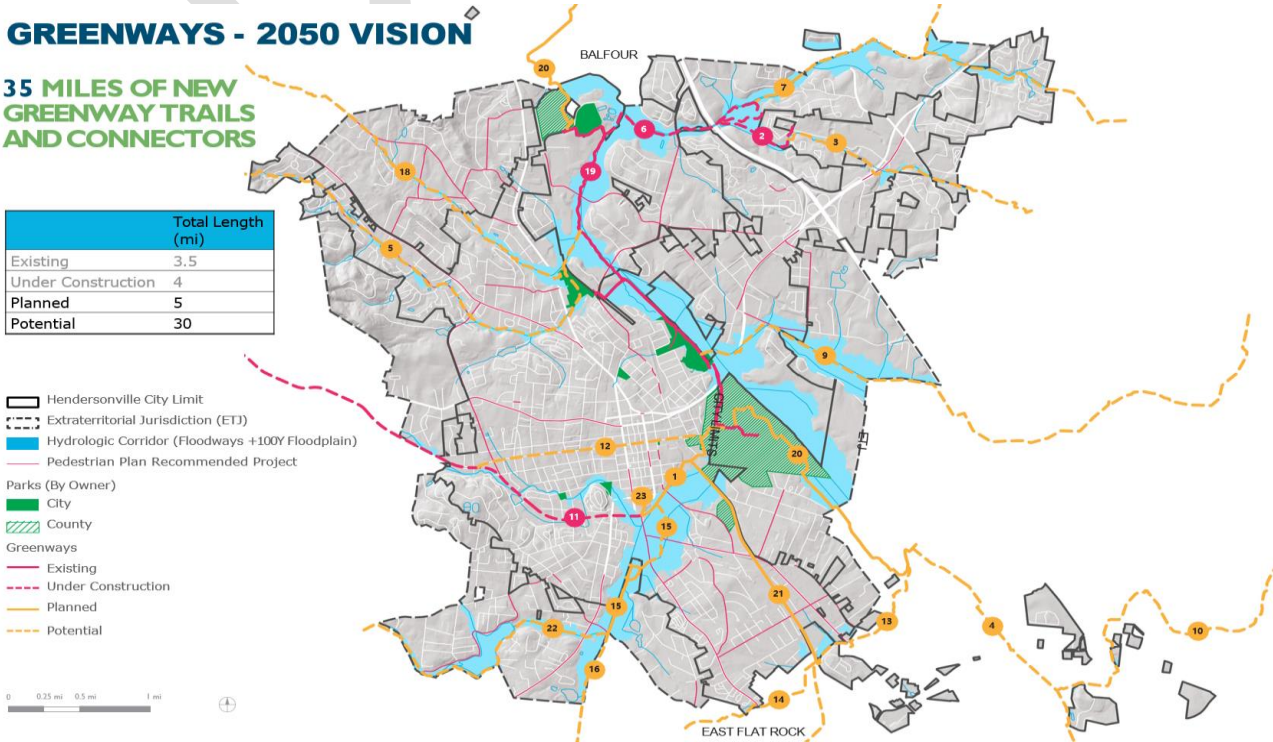


GREENWAYS - 2050 VISION

35 MILES OF NEW GREENWAY TRAILS AND CONNECTORS

	Total Length (mi)
Existing	3.5
Under Construction	4
Planned	5
Potential	30

- Hendersonville City Limit
- Extraterritorial Jurisdiction (ETJ)
- Hydrologic Corridor (Floodways +100Y Floodplain)
- Pedestrian Plan Recommended Project
- Parks (By Owner)
  - City
  - County
- Greenways
  - Existing
  - Under Construction
  - Planned
  - Potential



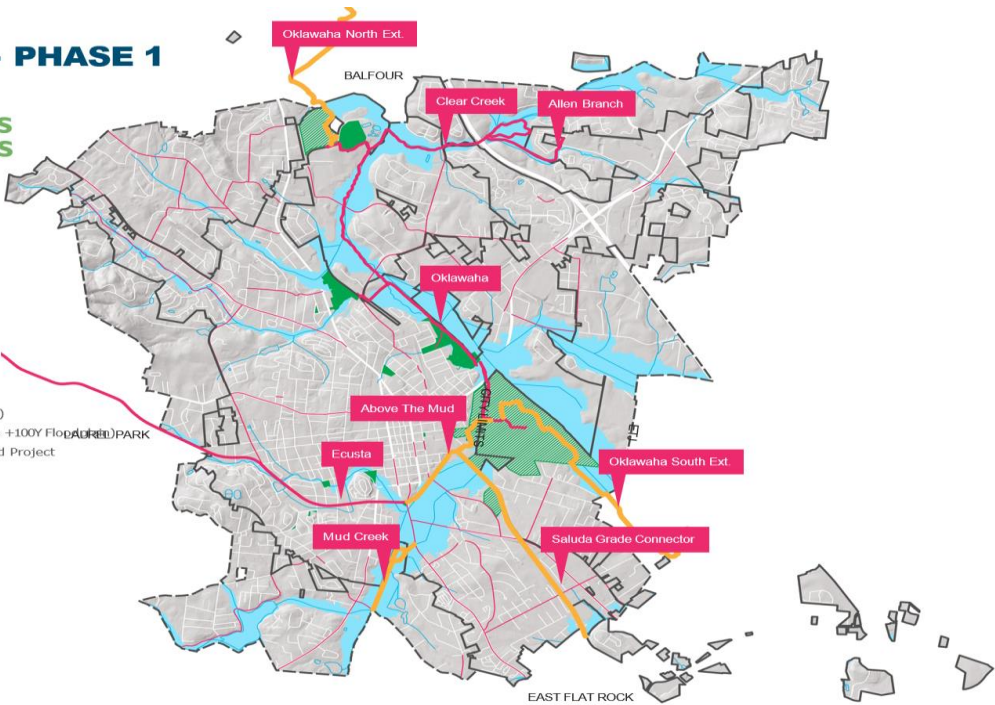


GREENWAYS - PHASE 1

5 MILES OF NEW GREENWAY TRAILS AND CONNECTORS

- Hendersonville City Limit
- Extraterritorial Jurisdiction (ETJ)
- Hydrologic Corridor (Floodways +100Y Flood)
- LAUREL PARK
- Pedestrian Plan Recommended Project
- Parks (By Owner)
  - City
  - County
- Greenways
  - Existing
  - Under Construction
  - Planned

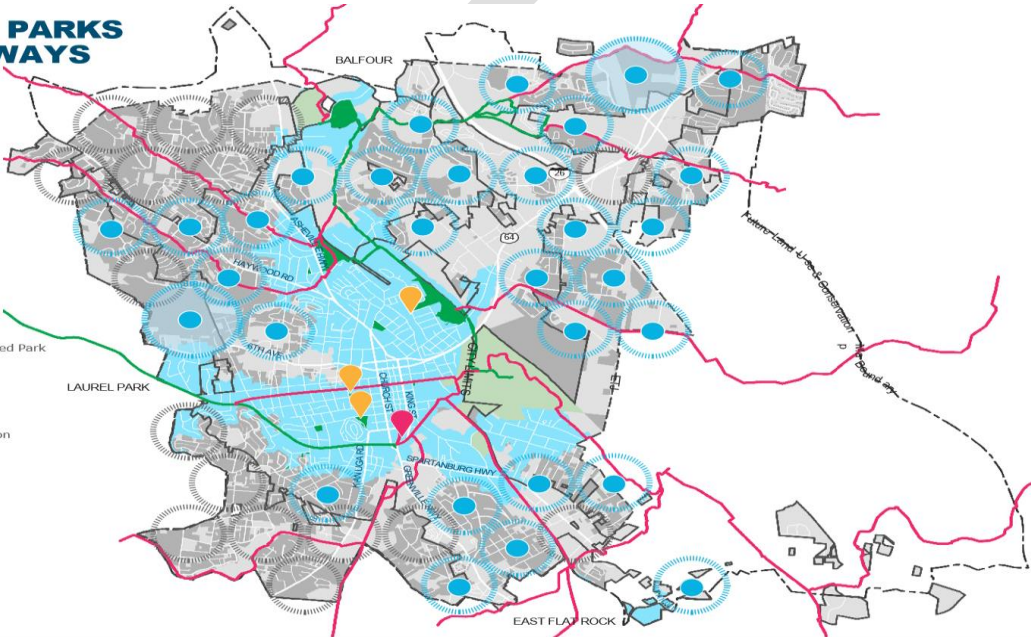
0 0.25 mi 0.5 mi 1 mi



2050 VISION: PARKS AND GREENWAYS

- Residential Parcel
- 10-min Walkshed to a Developed Park
- Existing Park (By Owner)
  - City
  - Public
- Greenway
  - Existing and Under Construction
  - Planned and Potential
- Park Project
  - Improve Existing
  - Signature Park
  - New Park

0 0.25 0.5 1 MILE



FUNDING AND IMPLEMENTATION

FULL PLAN (2050)

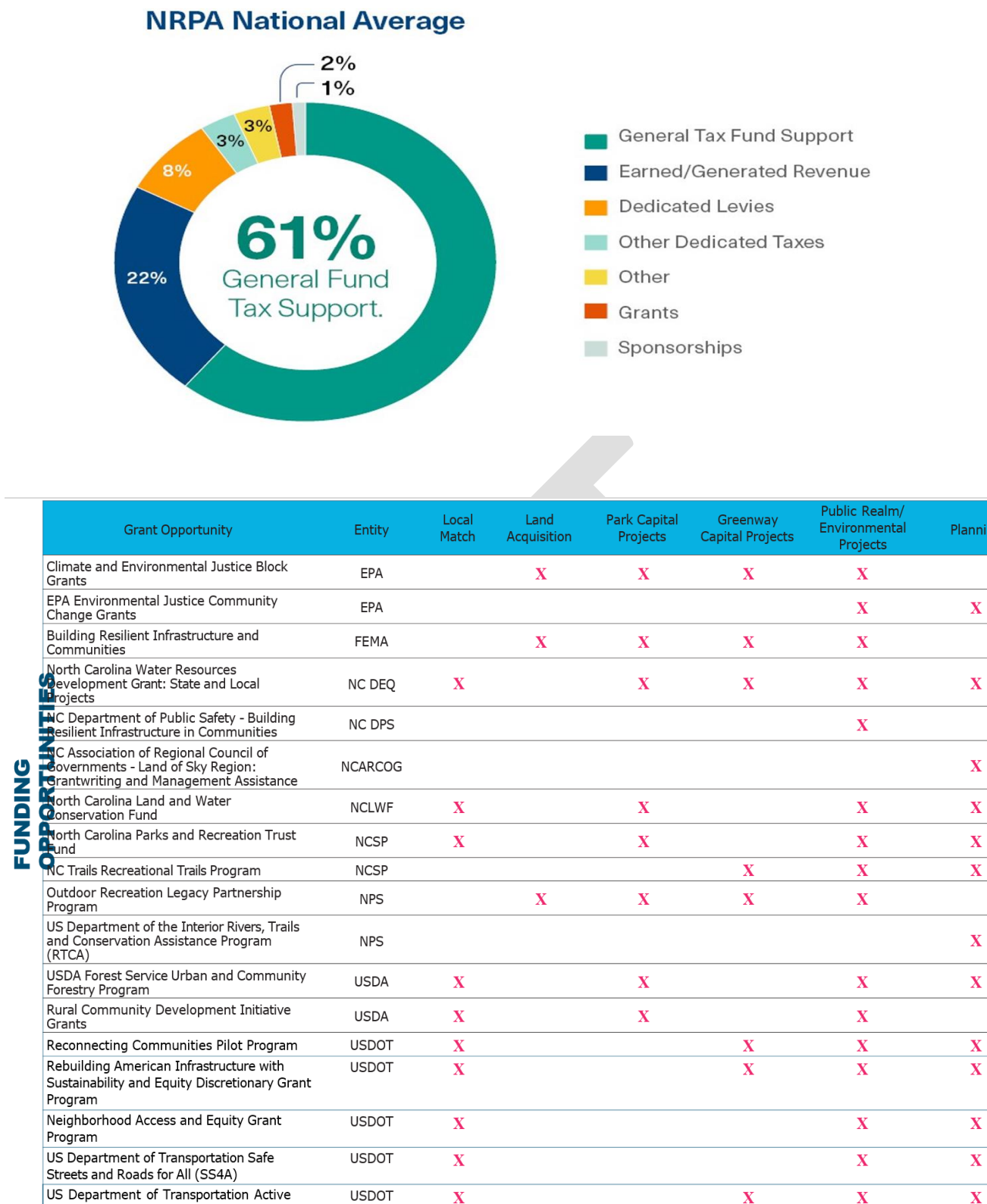
- ~\$2 MILLION REINVESTMENT/EXISTING PARK IMPROVEMENTS
- ~\$70 MILLION INVESTMENT IN NEW NEIGHBORHOOD AND COMMUNITY PARKS
- ~\$1.5 MILLION INVESTMENT IN NEW PARK FACILITIES
- ~\$10 MILLION INVESTMENT IN NEW SIGNATURE DOWNTOWN PARK AND AMPHITHEATER
- ~\$10 MILLION INVESTMENT IN NEW SENIOR RECREATION CENTER
- ~\$60 MILLION INVESTMENT IN NEW GREENWAYS

PHASE 1(10 YEAR PLAN)

- ~\$2 MILLION REINVESTMENT/EXISTING PARK IMPROVEMENTS
- ~\$12 MILLION INVESTMENT IN NEW NEIGHBORHOOD AND COMMUNITY PARKS
- ~\$600K INVESTMENT IN NEW PARK FACILITIES
- ~\$10 MILLION INVESTMENT IN NEW SIGNATURE DOWNTOWN PARK AND AMPHITHEATER PROJECT
- ~\$10 MILLION INVESTMENT IN NEW GREENWAYS

TARGET JOINT FUNDING

ALTERNATIVE FUNDING OPPORTUNITIES



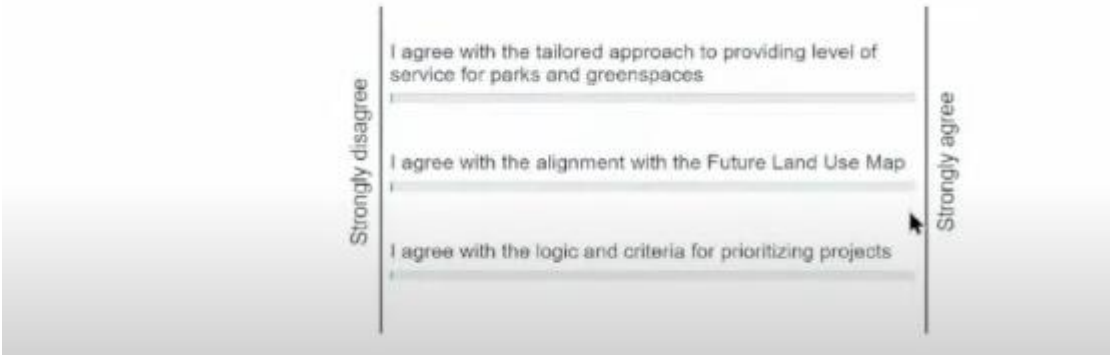
Councilman Miller said that he is more interested in where we are weakest inside the city limits as it is now and the ETJ and less concerned about where the expanded growth would be because there’s no way we can know where there’s going to be any expanded growth. We’re in discussions with the county to figure out how we can come to an agreement on that.

Councilwoman Hensley said she was interested in trying to understand option 2 vs. option 3 and why this tailored approach was favored.

Brenna explained that they didn’t find specific feedback about why one was picked over the other, however, I think one of the advantages to it is making sure that people are getting neighborhood parks close to where they live or need them. She gave them a quiz via QR code and asked them several questions.



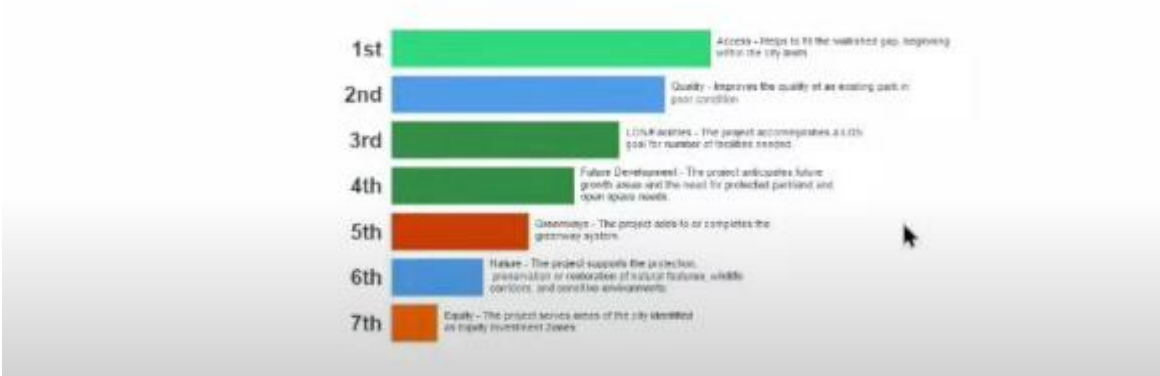
Please indicate your level of agreement with the following statements.



Is there anything you would change about the approach to level of service?

0 responses

How would you rank the prioritization criteria in order of importance?



How do you feel about the level of investment proposed in the 2050 vision?

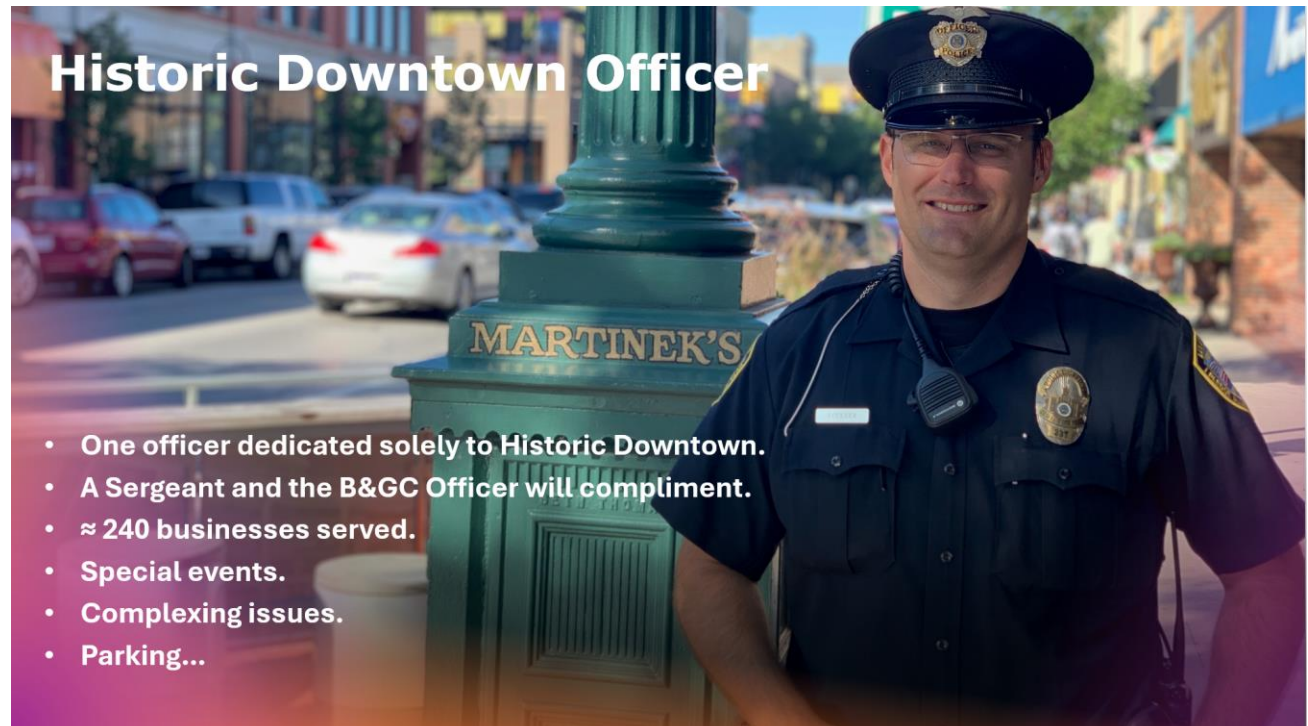


How do you feel about the level of investment proposed in phase 1?



**B. Public Safety Update** – *Blair Myhand, Chief of Police, Jay Heatherly, IT Manager, Katy Allen & Tori Doyle*

Chief Myhand said we're going to talk about 4 things today: Downtown, new social worker program, homelessness in the city and CIT. He went on to explain that as the new budget has come up, they decided to create a new position which is to have an officer downtown. We do not currently have an officer covering downtown and patrol officers cover it as needed. City Manager Connet added that we do have funding in the new budget for that officer if the budget is adopted as presented.



Katy Allen who is a social worker in the Department of Social Work at Western Carolina University and Dr. Cyndy Caravelis, Department of Criminology and Criminal Justice created Community Care Program at WCU. Katy presented the following PowerPoint presentation.



## Police Social Work Partnerships in Rural Communities

Katy Allen, MSW, Department of Social Work

Dr. Cyndy Caravelis, Department of Criminology and Criminal Justice

<https://communitycare.wcu.edu/>



# CONTEXT OF THE COMMUNITY CARE PROGRAM



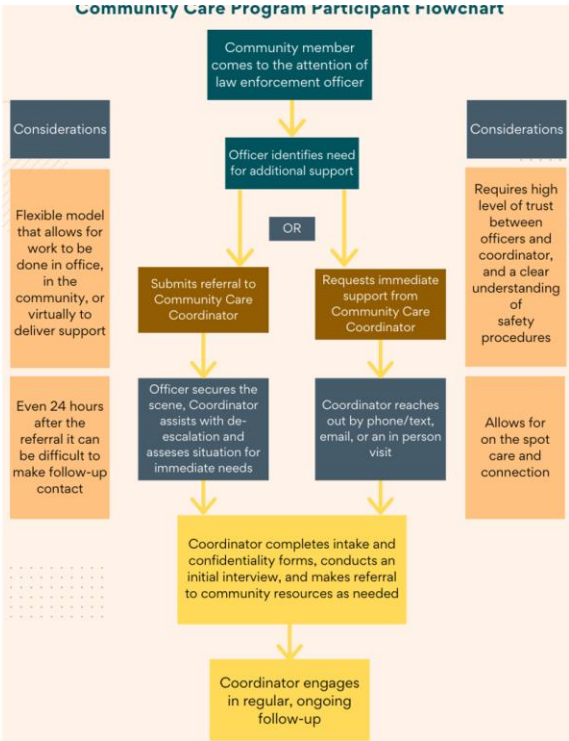
- 2020 – Black Lives Matter, COVID, opioid crisis
- National calls for alternatives to traditional policing, more support for behavioral/mental health and substance use disorders
- No existing models for how these programs work in rural areas
- Partnership developed between WCU Department of Social Work, Department of Criminology & Criminal Justice, and the Sylva Police Department

Toolbox	Expand the law enforcement toolbox by increasing officer response options beyond arrests, citations, and warnings
Solutions	Promote long-term solutions for community members in need through connections with appropriate resources
Safety	Promote safety of officers and community members through increased opportunities for de-escalation and proactive, pre-crisis intervention
Harm Reduction	Reduce the risk of trauma from negative interactions between law enforcement and community members
Efficiency	Reduce officer workload and streamline officer workflow



## ROLE OF THE COORDINATOR

- Follow up support for individuals referred by officers
- Common referral reasons include homelessness, substance use, intimate partner violence, transportation, and medical needs
- On-site support and de-escalation
- Coordination of services with existing community agencies
- Regular, on-going follow-up with individuals who often come into contact with law enforcement for non-criminal matters





# PROGRAM DEVELOPMENT TIMELINE

Months	Overall Goals	Program Outcomes
1 - 6	Initial creation of program, establishment of processes for referrals and follow up support	<ul style="list-style-type: none"><li>• Initial outreach to stakeholders</li><li>• Assessment of community and agency needs</li><li>• Research on existing community resources, including referral and intake processes (see Appendix H)</li><li>• Creation of referral form and process</li><li>• Initial referrals and follow up support to community members</li></ul>
6 - 12	Development of outcomes and data collection measures, continued follow up support, consideration of co-responding model	<ul style="list-style-type: none"><li>• Creation of intake and data collection forms (see appendices for examples)</li><li>• Referrals and follow up support to community members</li><li>• Initial ride-alongs and co-response</li></ul>
12 - 24	Implementation of co-responding model and data collection process, deepening of relationships with key stakeholders	<ul style="list-style-type: none"><li>• Successful support for community members in need, both through co-response interventions and follow up referrals</li><li>• Development of the Resource Roundtable, a regular collaborative meeting of service providers in Jackson County</li></ul>
24 - present	Transition to full-time, paid social work position	Increased capacity of program to meet needs of community members

## IMPORTANT FIRST STEPS

- Establishing affiliation agreements
- Creating a written policy
  - Clarifying chain-of-command
  - Maintaining confidentiality
  - Supporting social worker safety
- Initial presentation to officers
- Initial training for social workers
- MSW intern to begin August 2024

## FOR MORE INFORMATION

Katy Allen – [cmallen@wcu.edu](mailto:cmallen@wcu.edu)  
Cyndy Caravelis – [caravelis@wcu.edu](mailto:caravelis@wcu.edu)  
[CommunityCare@wcu.edu](mailto:CommunityCare@wcu.edu)

## Homeless Persons

- HP calls for service:
  - 2022 – 590
  - 2023 – 890
  - 2024 YTD – 306 (±1200)
- Most common call types: suspicious persons followed by larceny, drugs, wanted, and assaults.
- Most common locations: Spartanburg/Greenville Highways followed by Chimney Rock Road, and downtown.
- Rising costs of clean-up and COH manhours.



City Manager Connet added that they are also going to work with Pisgah Legal. City Attorney Beeker added that as part of our ARP Funding, City Council set aside \$330,000 to use to work with Pisgah Legal and John and I talked with Jim Barrett about moving forward and I think it’s going to move in a much quicker time frame and I also think it’s going to be a perfect fit because the funding is for a lawyer and a social worker for two years and they have a lawyer ready to go. Mr. Connet added that Tori will be the contact in the police department building those relationships and she will be able to hand people off to the Pisgah Legal side. They’ll feed off each other and help each other and help the folks and try to get them off the street and into treatment, housing etc.





## Mental Health Response

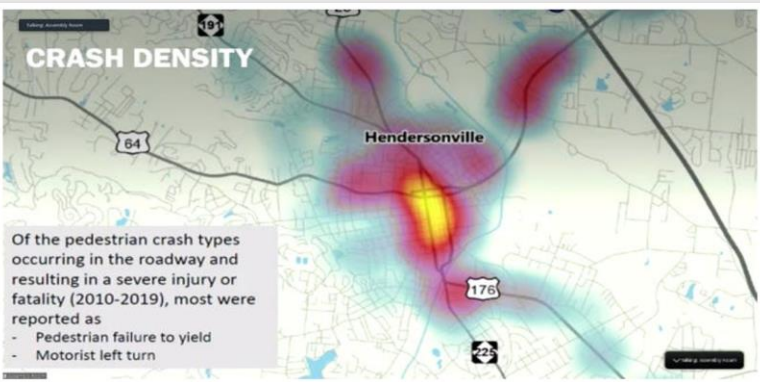
- Cases are more complex.
- More people are untreated/undertreated.
- Law enforcement capabilities are exceeded.
- Mental health professionals are minimally helpful.
- Police Officers need more and better resources.



### Crisis Intervention Training (CIT)

- VAYA Health is the Henderson County CIT provider.
- Currently only 13 of 47 HPD officers are CIT trained.
- All civilian staff are Mental Health First Aid (MHFA).
- 10 Officers enrolled in CIT training in 2024.
- Will be joining the CIT Steering Committee and participating in the State CIT virtual meetings.
- Additional class being scheduled for June, July, and October 2024.

City Manager Connet explained that by direction of City Council we are taking a holistic approach to safety in Hendersonville in general and the idea is to give law enforcement more tools that allow them to be out all over the city. IT Manager Jay Heatherly showed Council a camera system for downtown and said this would be a phased project over a couple of years starting in fiscal year 2025. Right now we are focusing on intersections along Main Street. I spoke with Chief Myhand and his officers so we knew what to start with and what was most important to them. They wanted us to focus on areas between 7<sup>th</sup> and 3<sup>rd</sup>. Our goal is to get all of Main Street covered first and then later on we can concentrate on side streets and alleys. He provided the following map. The goal is for citizens and visitors to feel safe when they come downtown. City Manager Connet said these cameras will be used to be available for us to use for crimes but will not be watched 24/7 but we'll have them if we need them.



- Focusing on Main St. Intersections
- Potential expansion to side streets and alleys
- Special interest on flood prone areas
- Proactive with 7th Avenue infrastructure

C. **Review of Public Comment Policy** – Angie Beeker, City Attorney & Allison Justus, Communications Manager

This item was diverted to the next meeting as we ran out of time and still needed to go into closed session.

5. **CLOSED SESSION**

*At 6:03 p.m., Council Member Lyndsey Simpson moved that City Council enter closed session pursuant to NCGS § 143-318.11 (a) (1) (3) and (6) to prevent the disclosure of information that is privileged or confidential pursuant to the law of this State or of the United States, or not considered a public record within the meaning of Chapter 132 of the General Statutes, to consult with an attorney employed or retained by the public body in order to preserve the attorney-client privilege between the attorney and the public body and to consider the qualifications, competence, performance, character, fitness of an individual public officer or employee.*

6. **ADJOURN**

At 7:02 p.m. Council returned to open session via a unanimous vote of Council.

\_\_\_\_\_  
Barbara Volk, Mayor

ATTEST:

\_\_\_\_\_  
Jill Murray, City Clerk