Financial Statements with Independent Auditor's Report

December 31, 2021



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December 31, 2021

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Independent Auditor's Report

Board of County Commissioners Huerfano County, Colorado Walsenberg, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the business-type activities and each major fund of the Huerfano County, Colorado (the County) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the basic financial statements of the County, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and each major fund of the County as of December 31, 2021, and the respective changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the beginning net position as of January 1, 2021 has been restated to reflect prior period adjustments to fixed assets. Accordingly, adjustments have been made to the beginning balance of net position as of January 1, 2021. Our opinion is not modified with respect to this matter.

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Board of County Commissioners Huerfano County, Colorado Page 2

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



Board of County Commissioners Huerfano County, Colorado Page 3

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

The County has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Huerfano County, Colorado's basic financial statements. The supplementary information and the local highway finance report listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling the information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Hible & Company.pe

Englewood, Colorado September 30, 2022



Basic Financial Statements

Huerfano County, Colorado Statement of Net Position

December 31, 2021

Assets	Governmental Activities		B	usiness-Type Activities		Total
	¢	7 500 600	¢	14 405	¢	7 525 402
Cash and cash equivalents Accounts Receivable	\$	7,520,628	\$	14,495 4,776	\$	7,535,123
		-		4,776		4,776
Sales Taxes Receivable		359,970		-		359,970
Property Taxes Receivable		3,293,569		-		3,293,569
Due from Other Governments		161,760		-		161,760
Inventories, net		34,588		-		34,588
Capital Assets, not being depreciated		579,334		-		579,334
Capital Asser, net of accumulated depreciation		20,519,554		1,432,622		21,952,176
Total Assets	_	32,469,403	_	1,451,893	_	33,921,296
Liabilities						
Accounts Payable		543,056		763		543,819
Unearned Revenue		674,922		-		674,922
Long-term Debt						
Due within one year		474,410		-		474,410
Due in more than one year		9,028,757	_	-	_	9,028,757
Total Liabilities	_	10,721,145	_	763	_	10,721,908
Deferred Inflows of Resources						
Deferred inflows due to pensions						
Unavailable revenue - property taxes	_	2,618,549	_	-	_	2,618,549
Total Deferred inflows of resources	_	2,618,549	_	-	_	2,618,549
Net Position						
Net Investment in Capital Assets		11,595,721		-		11,595,721
Restricted for Emergencies (TABOR)		300,000		_		300,000
Unrestricted, unreserved		7,233,988		1,451,130		8,685,118
	_	1,200,000	_	1,701,100	_	0,000,110
Total Net Position	\$	19,129,709	\$_	1,451,130	\$_	20,580,839

Huerfano County, Colorado Statement of Activities

For the Year Ended December 31, 2021

			Prog	ram Revenue	s	Net (Expense)	Revenue and Char	ge in Net Position
				Operating	Capital		Primary Governme	ent
		Charges for		Grants and	Grants and	Governmental	Business-Type	
Functions/Programs	Expenses	Services		ontributions	Contributions	Activities	Activities	Total
Primary Government								
Governmental Activities		• • • • • • • • • • • • • • • • • • •	•		* · · · · · · -	* (4 000 7 00)	•	* (4 000 7 00)
General Government	\$ 3,760,555			1,434,642		,		\$ (1,020,796)
Public Safety	4,465,464	751,026		79,945	36,319	(3,598,174)		(3,598,174)
Public Works	2,951,439	91,564		1,857,943	-	(1,001,932)	-	(1,001,932)
Human Services	2,246,508			2,291,273	-	44,765	-	44,765
Heath and Sanitation	281,626	77,835		-	-	(203,791)	-	(203,791)
Culture and Recreation	110,999	199		578,232	140,349	607,781	-	607,781
Interest on Long-term Debt	235,797			-		(235,797)		(235,797)
Total Governmental Activities	14,052,388	2,114,596		6,242,035	287,813	(5,407,944)		(5,407,944)
Business-Type Activities								
Correctional Facility	14,182	-		-	-	-	(14,182)	(14,182)
Gardner Water and Sewer Improvement District	158,245	90,197		-	45,396		(22,652)	(22,652)
Total Business-Type Activities	172,427	90,197			45,396		(36,834)	(36,834)
Total Primary Government	\$	\$2,204,793	_ \$_	6,242,035	\$333,209	\$(5,407,944)	\$(36,834)	\$(5,444,778)
	General Revenue	es						
	Taxes							
	Property Tax					2,388,112	-	2,388,112
	Sales and Use					1,608,275	-	1,608,275
	Specific owner	ship Tax				281,375	-	281,375
	Other Taxes					1,478,287	-	1,478,287
	Investment incor	ne				286,007	10	286,017
	Misc.					241,846		242,152
	Total General I	Revenues and T	ransfe	ers		6,283,902	316	6,284,218
	Change in Net	Position				875,958	(36,518)	839,440
	Net Position, Beg	ginning of year a	s prev	viously stated		18,776,080	1,518,256	20,294,336
	Restatement					(522,329)	(30,608)	(552,937)
	Net position, Beg	ginning of year re	estated	d		18,253,751	1,487,648	19,741,399
	Net Position, End	d of year				\$ 19,129,709	\$ 1,451,130	\$ 20,580,839

Huerfano County, Colorado Balance Sheet Governmental Funds

December 31, 2021

Assets		General		Road & Bridge		epartment of man Services		Special Projects		Emergency Service		Disaster Recovery	(Other Governmental Funds		Total
Assets Cash and cash equivalents Taxes receivable Inventories	\$	2,406,817 2,692,098 -	\$	548,490 14,395 34,588	\$	713,995 853,076 -	\$	1,686,881 - -	\$	719,003 164,973 -	\$	659,082 - -	\$	786,360 833,318 -	\$	7,520,628 4,557,860 34,588
Total Assets	\$_	5,098,915	\$_	597,473	\$	1,567,071	\$_	1,686,881	\$_	883,976	\$_	659,082	\$	1,619,678	\$	12,113,076
Liabilities																
Accounts Payable Due to Other Funds Deferred Revenue	\$	56,056 22,500 -	\$	32,008 - -	\$	382,176 - 674,922	\$	6,732 - -	\$	50,958 - -	\$	4,108 703,765 -	\$	27,314 - -	\$	559,352 726,265 674,922
Total Liabilities	-	78,556	_	32,008		1,057,098	_	6,732		50,958	_	707,873	-	27,314		1,960,539
Deferred Inflows of Resources Property Taxes	-	2,474,601	_	14,395			_				_	-		129,553	_	2,618,549
Fund Balance Restricted for TABOR Committed Unassigned	_	200,000 - 2,345,758	_	70,000 - 481,070	_	- - 509,973	_	- - 1,680,149		25,000 - 808,018		- - (48,791)		5,000 1,457,811 -	_	300,000 1,457,811 5,776,177
Total Fund Balance	_	2,545,758		551,070		509,973	_	1,680,149		833,018	_	(48,791)		1,462,811	_	7,533,988
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	\$_	5,098,915	\$_	597,473	\$_	1,567,071	\$_	1,686,881	\$_	883,976	\$_	659,082	\$_	1,619,678	\$	12,113,076

Huerfano County, Colorado Reconciliation of Balance Sheet of the Governmental Funds to the Statement of Net Position December 31, 2021

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:		
Total Fund Balance of Governmental Funds	\$	7,533,988
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in governmental funds.		21,098,888
Long-term liabilities and related items are not due and payable in the current year and, therefore, are not reported in governmental funds.		
Long-term Debt		(9,232,838)
Capital Leases Payable		(191,774)
Accrued Compensated Absences	_	(78,555)
Total Net Position of Governmental Activities	\$_	19,129,709

Huerfano County, Colorado Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Year Ended December 31, 2021

	General	Road & Bridge	Department of Human Services	Special Projects	Emergency Service	Disaster Recovery	Other Governmental Funds	Total Governmental Funds
Revenues								
Taxes Property Tax	\$ 2,258,073	\$ 11,610	¢	\$ -	¢	\$ -	\$ 118,429	\$ 2,388,112
Specific Ownership Tax	\$ 2,256,073	\$ 11,610 1,543		φ -	φ -	φ -	13,866	\$ 2,386,112 281,375
Sales and Other Tax	1,979,838	118		-	- 1,014,719	-	1,149	2,995,824
Licenses and Permits	218,303	30,651		-	1,014,719	-	88,740	2,995,824 337,694
Charges for Services	1,470,361	60,913		-	24,043	-	117,268	1,672,585
Intergovernmental	79,656	1,857,943		-	5,000	-	1,148,528	5,382,400
Grant Income	46,495	15,628		- 247,162	22,081	- 815,437	2,643	1,149,446
Investment Income	123,165	20,972		61,587	42,616	23,752	13,915	286,007
Miscellaneous	252,776	43,014		114,234	42,010	501	20,366	434,903
Total Revenues	6,694,633	2,042,392		422,983	1,112,471	839,690	1,524,904	14,928,346
Total Nevenues	0,034,000	2,042,092	2,231,275	422,303	1,112,471	000,000	1,524,504	14,520,540
Expenditures								
Current								
General Government	2,694,103	-	-	-	-	-	359,718	3,053,821
Public Safety	2,694,284	-	-	-	806,819	738,411	7,020	4,246,534
Public Works	351,227	2,375,370	-	-	-	-	-	2,726,597
Health Services	196,427	-	2,234,854		-	-	85,199	2,516,480
Culture and Recreation	-	-	-		-	-	56,176	56,176
Capital Outlay	36,016	-	-	993,078	-	-	162,570	1,191,664
Debt Service								
Principal	265,364	-	-	-	-	-	-	265,364
Interest and Fiscal Charges	339,000	-	-	-	-	-	-	339,000
Total Expenditures	6,576,421	2,375,370	2,234,854	993,078	806,819	738,411	670,683	14,395,636
Excess Revenues Over								
(Under) Expenditures	118,212	(332,978) 56,419	(570,095)	305,652	101,279	854,221	532,710
Other Financing Sources (Uses)								
Transfers In	150,000	600,000	-	400,000	-	-	-	1,150,000
Transfers Out	-	-	-	-	(550,000)	-	(600,000)	(1,150,000)
Other Financing Sources (Uses)	150,000	600,000		400,000	(550,000)	-	(600,000)	
Net Change in Fund Balance	268,212	267,022	56,419	(170,095)	(244,348)	101,279	254,221	532,710
Fund Balance, Beginning of Year								
As previously Stated	2,277,546	253,440	453,554	1,850,244	1,077,366	(150,070)	1,208,590	6,970,670
Restatement		30,608						30,608
As Restated	2,277,546	284,048	453,554	1,850,244	1,077,366	(150,070)	1,208,590	7,001,278
Fund Balance, End of Year	\$	\$551,070	\$\$\$	\$1,680,149	\$833,018	\$(48,791)	\$1,462,811	\$7,533,988_

Huerfano County, Colorado Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2021

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Net Change in Fund Balance of Governmental Funds	\$ 532,710
Capital outlays to purchase or construct capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are capitalized in the statement of net position and are allocated over their estimated useful lives as annual depreciation expense in the statement of activities.	
Capital Outlays Depreciation Expense	878,052 (993,693)
Repayments of long-term liabilities are expenditures in governmental funds, but they reduce long-term liabilities in the statement of net position and do not affect the statement of activities.	
Principal payments on Long-term Debt Capital Leases	537,444
Change in Accrued Compensated Absences	 (78,555)
Change in Net Position of Governmental Activities	\$ 875,958

Huerfano County, Colorado Statement of Net Position

Statement of Net Position Proprietary Fund December 31, 2021

Assets Current Assets		Correctio Facility			ardner Water and Sewer mprovement District		Total
Cash and Investments	\$	11	,029	\$	3,466	\$	14,495
Accounts Receivable	Ψ.		-	• _	4,776	Ф —	4,776
Total Current Assets	-	11	,029	_	8,242	_	19,271
Noncurrent Assets							
Capital Assets,		4.0			4 4 4 9 9 9 4		4 400 000
Net of accumulated depreciation	-	13	8,558	_	1,419,064	_	1,432,622
Total Noncurrent Assets	-	13	8,558	_	1,419,064	_	1,432,622
Total Assets	-	24	,587	_	1,427,306	_	1,451,893
Liabilities							
Current Liabilities							
Accounts Payable	-		-	_	763	_	763
Total Current Liabilities	-		_	_	763	_	763
Net Position							
Net Investment in Capital Assets		13	8,558		1,419,064		1,432,622
Unrestricted	-	11	,029	_	7,479	_	18,508
Total Net Position	\$	24	,587	\$_	1,426,543	\$_	1,451,130

Huerfano County, Colorado Statement of Revenues, Expenses and Changes in Net Position Proprietary Fund For the Year Ended December 31, 2021

	_	Correctional Facility		Gardner Water and Sewer Improvement District	Total
Operating Revenues				· · · · · · ·	
Charges for Services	\$	-	\$	90,197 \$	90,197
Operating Grants and Contributions		-		45,396	45,396
Miscellaneous		-	-		306
Total Operating Revenues		-	-	135,899	135,899
Operating Expenses					
Monitoring, Security Services and Wages		-		35,381	35,381
Contractual Services		-		4,768	4,768
Utilities		-		12,777	12,777
Repairs and Maintenance		-		3,507	3,507
Other Supplies and Expenses		-		960	960
Professional Fees		2		-	2
Miscellaneous Expenses		_		60,668	60,668
Depreciation		14,180	_	40,184	54,364
Total Operating Expenses		14,182	-	158,245	172,427
Net Operating Income		(14,182)	-	(22,346)	(36,528)
Non-Operating Revenues (Expenses)					
Interest Income		10	-		10
Change in Net Position		(14,172)	-	(22,346)	(36,518)
Net Position, Beginning of year as previously stated		38,759		1,479,497	1,518,256
Restatement		-	_	(30,608)	(30,608)
Net Position, Beginning of year as restated		38,759	_	1,448,889	1,487,648
Net Position, End of Year	\$	24,587	\$	1,426,543\$	1,451,130

Huerfano County, Colorado Statement of Cash Flows

Statement of Cash Flows Proprietary Fund For the Year Ended December 31, 2021

	 orrectional Facility	a	rdner Water nd Sewer provement District	 Total
Cash Flows From Operating Activities				
Cash Received from Customers	\$ -	\$	90,197	\$ 90,197
Cash Received from Others	-		45,702	45,702
Cash Paid to Suppliers	(2)		(87,520)	(87,522)
Cash Paid to Employees	 -		(35,381)	 (35,381)
Net Cash Provided by Operating Activities	 (2)		12,998	 12,996
Cash Flows From Investing Activities				
Interest received	 10		-	 10
Net Cash Used by Capital and Related Financing Activities	 10		-	 10
Net Change in Cash and Cash Equivalents	8		12,998	13,006
Cash and Cash Equivalents, Beginning of Year	 11,021		(9,532)	 1,489
Cash and Cash Equivalents, End of Year	\$ 11,029	\$	3,466	\$ 14,495
Reconciliation of Net Operating Income to				
Net Cash Provided by Operating Activities:				
Net Operating Income	\$ (14,182)	\$	(22,346)	\$ (36,528)
Adjustments to Reconcile Net Operating Income to				
Net Cash Provided by Operating Activities				
Depreciation Expense	14,180		40,184	54,364
Changes in Assets and Liabilities Related to Operations			(4 700)	(4,700)
Accounts Payable	-		(4,720)	(4,720)
Accrued Expenses	 -		(120)	 (120)
Net Cash Provided by Operating Activities	\$ (2)	\$	12,998	\$ 12,996

Huerfano County, Colorado Statement of Fiduciary Net Position Fiduciary Funds December 31, 2021

Assets	Agency Funds
Current Assets	
Cash and Investments	\$71,447
Total Assets	271,447
Liabilities	
Current Liabilities	
Due to Other Governments	271,447
Total Current Liabilities	271,447
Net Position	
Unrestricted	<u> </u>
Total Net Position	\$

Notes to the Financial Statements December 31, 2021

Note 1: Summary of Significant Accounting Policies

The financial statements of the Huerfano County, Colorado (the County) have been prepared in conformity with generally accepted accounting principles (GAAP) as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

Reporting Entity

The County is a political subdivision organized under the statues of the State of Colorado. The County is governed by a three-member Board of County Commissioners (The Board). Each commissioner is elected at-large by the voters of the County to represent one of the three separate districts and must reside in the district for which he or she is elected. There are also six other elected officials - assessor, clerk and recorder, coroner, sheriff, surveyor and treasurer. The treasurer is also the County Public Trustee.

The County provides a wide range of services to its residents including general administration, public safety, highways and streets, health and human services, public improvements, planning, zoning, airport, predatory animal and weed control.

Component Units

The County's combined financial statements include the accounts of all County operations. The criteria for including organizations as component units within the County's reporting entity, as set forth in Section 2100 of GASB's *Codification of Governmental Accounting and Financial Reporting Standards*, include whether:

- The organization is legally separate (can sue and be sued in their own name).
- The County holds the corporate powers of the organization.
- The County appoints a voting majority of the organization's board.
- The County is able to impose its will on the organization.
- The organization has the potential to impose a financial benefit/burden on the County.
- There is fiscal dependency by the organization on the County.
- The organization is financially accountable to the County.
- The organization receives or holds funds that are for the benefit of the County; and the County has access to majority of the funds held; and the funds that are accessible are also significant to the County.

Based on the application of these criteria, there are no component units included in the County's reporting entity.

Notes to the Financial Statements December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges for interfund services that are reasonably equivalent to the services provided. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current year.

Taxes, intergovernmental revenues, and interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered measurable and available only when cash is received by the County.

Notes to the Financial Statements December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

<u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

In the fund financial statements, the County reports the following major governmental funds:

The *General Fund* - Is the County's primary operating fund. It accounts for all financial resources of the County, except those accounted for in another fund.

The *Road and Bridge Fund* - This fund accounts for maintenance of all county roads and bridges which includes salaries and benefits and other expenses related to maintenance. The main revenues are highway users trust fund receipts and property taxes. The fund also sells fuel to other departments and governmental agencies within the County.

The *Human Service Fund* - This fund accounts for public welfare costs paid to qualifying clients. The majority of federal funds expended are incurred through this fund. In addition to federal funds received this fund also receives state funds and property taxes.

The *Special Projects Fund* - This fund accounts for certain projects and specific funds received that are for the overall good of the County that are not classified as being from one particular fund.

The *Emergency Services Fund*- During 2009, the voters approved an additional 1% sales tax to be used for emergency/dispatch services for all residents of the County.

The *Disaster Recovery Fund* - This fund accounts for grants and other funds received to use for fire loss mitigation due to the 2019 fire.

Notes to the Financial Statements December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

<u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

Proprietary fund financial statements are used to account for activities, which are similar to those found in the private sector. The measurement focus is based upon determination of net income, financial position, and cash flows.

Proprietary funds are accounted for using the accrual basis of accounting as follows:

- Revenues are recognized when earned, and expenses are recognized when the liabilities are incurred.
- Current-year contributions, administrative expenses, and premium payments, which are not received or paid until the subsequent years, are considered to be incurred.

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or non-current) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Net Position presents increases (revenue) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. All other expenses are reported as non-operating of the fund. All other expenses.

The County reports the following major proprietary funds:

Correctional Facility - This fund accounts for funds received from a contract with CCA for the housing of prisoners. Currently no revenues of a material amount are being received as the local prison was closed.

Gardner Water & Sewer Improvement District - During 2011 the voters of the County approved a ballot question authorizing the County to take over operations of the improvement district. The fund accounts for water and sewer services to the Gardner area.

Notes to the Financial Statements December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

<u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

The County reports the following non-major funds:

Conservation Trust Fund - This fund accounts for lottery proceeds required to be expended solely on park and recreation improvements.

P.I.L.T Fund - This fund accounts for payments in lieu of taxes received from the federal government due to the amount of federally owned land in the County. The funds can be spent for any legal purpose.

Retirement Fund - This fund receives the Colorado Retirement Association (CRA) contributions from the eligible employees of each fund and pays the employee's and employer's share for the benefit of each eligible employee's retirement.

Federal Forest Project Fund - This fund accounts for reimbursements received for search and rescue missions and for the cost of those missions.

Lodging Tax Tourism Fund - During 2006 the voters approved a lodging tax that is levied against each hotel or motel room rented. The funds collected will be spent for economic development.

Waste Transfer Station Fund - This fund accounts for fees and related costs of operating a waste transfer station.

Fiduciary fund financial statements consist of the Agency Fund established to record transactions relating to assets held by the County as an agent for individuals, governmental entities, and non-profit organizations. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regard to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated.

The County applies all applicable GASB pronouncements to the business-type activities. Reconciliation of the Fund financial statements to the Government-Wide financial statements is provided in the financial statements to explain the differences created by the integrated approach of GASB Statement No. 34.

Notes to the Financial Statements December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Assets, Liabilities and Net Position/Fund Balances

Cash Equivalents - For purposes of the statement of cash flows, cash equivalents are defined as investments with original maturities of three months or less. The County considers all pooled cash and investments to be cash equivalents.

Receivables - Receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Inventory - Inventory is valued at the lower of cost (first-in, first-out) or market. Inventory in the Road and Bridge Fund consists of expendable supplies held for use. Reported inventories are equally offset by a fund balance reserve, which indicates that they do not constitute "available spendable resources", even though they are a component of net current assets. Inventory policy on government-wide statements is consistent with fund statements.

Interfund Receivables and Payables - During the course of operations, certain transactions occur between individual funds. The resulting receivables and payables are classified on the balance sheet as *interfund receivables* and *interfund payables*. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as *internal balances*.

Prepaid Expenses - Certain payments to vendors reflect costs applicable to future accounting periods and are reported as prepaid expenses using the consumption method.

Capital Assets - Capital assets, which include land, buildings, equipment, and all infrastructure owned by the County, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and the proprietary funds in the fund financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the acquisition value on the date of donation. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized.

Capital assets of the County are depreciated using the straight-line method over the following estimated useful lives.

Infrastructure	75 years
Buildings & Improvements	50 - 75 years
Furniture & Fixtures	7 - 10 years
Machinery, Equipment, & Vehicle	5 – 10 years

It is the County's policy to capitalize all infrastructure purchased after July 1, 1980.

Notes to the Financial Statements December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Assets, Liabilities and Net Position/Fund Balances (Continued)

Compensated Absences - Employees of the County are allowed to accumulate unused vacation and sick time depending on length of employment. Upon termination of employment from the County, an employee will be compensated for all accrued vacation time at their current rate of pay. If an employee has unused sick time and ceases employment with the county, the sick time is cancelled and there is no provision for payment for unused sick leave.

Accumulated, unpaid vacation time is accrued when earned in the government-wide financial statements and the proprietary funds in the fund financial statements. A liability is recorded in the governmental fund financial statements only when payment is due.

Long-Term Debt - In the government-wide financial statements and the proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Debt premiums, discounts and accounting losses resulting from debt refunding's are deferred and amortized over the life of the debt using the straight-line method. In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses.

Debt issuance costs, whether or not withheld from the debt proceeds, are reported as current expenses or expenditures.

Deferred Inflows of Resources - In addition to liabilities, the statement of net position and the governmental fund balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position and/or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has two types of items which arise both under the full accrual and modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the items, property taxes and unavailable grant revenue, are reported in both the governmental activities statement of net position and in the governmental funds balance sheet. The governmental funds report deferred inflows of resources from property taxes and unavailable grant revenue. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Since property tax revenues are collected in arrears during the succeeding year, a receivable and corresponding deferred inflow of resources is recorded at December 31. As the tax is collected in the succeeding year, the deferred inflow of resources is recognized as revenue and the receivable is reduced.

Fund Equity - In the fund financial statements, governmental funds report non-spendable amounts that are (a) not in spendable form or (b) are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash such as inventories, prepaid items, long-term notes receivable and fund advances. Restrictions of fund balance represents amounts that are restricted for specific fund purposes stipulated by external resource providers constitutionally or through enabling legislation.

Notes to the Financial Statements December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Assets, Liabilities and Net Position/Fund Balances (Continued)

Committed fund balances include amounts that can only be used for the specific purposes determined by the passage of a resolution by the Board of County Commissioners. Commitments may be modified or changed only by the Board of County Commissioners approving a new resolution. Assigned fund balance includes amounts intended to be used by the County for specific purposes that are neither restricted nor committed. Intent is expressed by the County Administrator. Unassigned fund balance includes amounts that do not meet any of the above criteria. The County may report positive unassigned fund balances only in the general fund and negative unassigned fund balances may be reported in all funds.

Net Position - The County's net position is classified in the following components:

- Net Investment in Capital Assets This component consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- *Restricted* This component consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restricted assets are assets which have restrictions placed on the use of the assets through external constraints imposed by creditors (such as through debt covenants), contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported.
- Unrestricted This component consists of the net amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

Property Taxes

Property taxes attach as an enforceable lien on property on January 1, are levied the following December, and collected in the subsequent year. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. The County Treasurer's Office collects property taxes and remits to the County on a daily basis. Since property tax revenues are collected in arrears during the succeeding fiscal year, receivables and corresponding deferred inflows of resources are reported at year end.

Notes to the Financial Statements December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Assets, Liabilities and Net Position/Fund Balances (Continued)

<u>Estimates</u>

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Subsequent Events

The County has evaluated subsequent events for recognition or disclosure through September 30, 2022, the date the financial statements were available for issuance.

Note 2: Cash and Investments

A summary of cash and investments at December 31, 2021, follows:

Petty Cash	\$ 4,080
Cash Deposits	2,202,445
Investments	 5,600,045
Total	\$ 7,806,570

Cash and investments are reported in the financial statements as follows:

Cash and Investments	\$ 7,535,123
Agency Fund Cash	271,447
Total	\$7,806,570

Cash Deposits

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2021, the County had bank deposits of \$3,065,702 collateralized with securities held by the financial institutions' agents but not in the County's name.

Notes to the Financial Statements December 31, 2021

Note 2: Cash and Investments (Continued)

Investments

The County is required to comply with State statutes which specify investments meeting defined rating, maturity, and concentration risk criteria in which the County may invest, which include the following. Custodial risk is not addressed by State statutes.

- Obligations of the United States and certain U.S. Agency securities.
- Certain international agency securities.
- General obligation and revenue bonds of U.S. local government entities.
- Bankers' acceptances of certain banks.
- Commercial paper.
- Local government investment pools.
- Written repurchase agreements collateralized by certain authorized securities.
- Certain money market funds.
- Guaranteed investment contracts (GICs).

At December 31, 2021, the County had the following investments with the following maturities:

		Carrying	Less Than	Less Than
	S&P Rating	Amount	One Year	Five Years
CSIP LGIP	N/A	\$ 320,866	320,866	-
ColoTrust	N/A	1,026,981	1,026,981	-
CSafe	N/A	1,216,123	1,216,123	-
Money Market Funds	N/A	847,235	847,235	-
Government Bonds	AA+	346,163	-	346,163
Corporate Bonds	BB- to BBB-	335,599	-	335,599
Municipal Bonds	AA to A2	959,096	-	959,096
Certificate of Deposits	N/A	547,982	-	547,982
		\$5,600,045	\$3,411,205	\$2,188,840

Fair Value Measurements - The County reports its investments using the fair value measurements established by generally accepted accounting principles. As such, a fair value hierarchy categorizes the inputs used to measure the fair value of the investments into three levels. Level 1 inputs are quoted prices in active markets for identical investments; Level 2 inputs include quoted prices in active markets for similar investments, or other observable inputs; and Level 3 inputs are unobservable inputs. At December 31, 2021, the County's investments as shown above were measured utilizing quoted prices in active markets for similar investments.

Interest Rate Risk - State statutes generally limit the maturity of investment securities to five years from the date of purchase unless the governing board authorizes the investment for a period in excess of five years.

Notes to the Financial Statements December 31, 2021

Note 2: Cash and Investments (Continued)

Investments (Continued)

Credit Risk - State statutes limit certain investments to those with specified ratings from nationally recognized statistical rating organizations, depending on the type of investment.

Local Government Investment Pools - At December 31, 2021, the County had \$1,026,981 and \$1,216,123 invested in the Colorado Local Government Liquid Asset Trust (Colotrust) and the Colorado Surplus Asset Fund Trust (CSAFE), respectively. The pools are investment vehicles established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating the pools. The pools operate in conformity with the Securities and Exchange Commission's Rule 2a-7. The pools are measured at the net asset value per share, with each share valued at \$1. The pools are rated AAAm by Standard and Poor's. Investments of the pools are limited to those allowed by State statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments.

Note 3: Capital Assets

Capital asset activity for the year ended December 31, 2021, is summarized below:

Governmental Activities		Balance 12/31/20	Additions		Transfer		Deletions		Balance 12/31/21
Capital Assets, Not Being Depreciated		12/01/20	 Additions		Transier		Deletions		12/01/21
Land	\$	489,055	\$ 90,279	\$	-	\$	-	\$	579,334
Construction in Progress	· _	14,106,967	704,517	-	(14,811,484)	-	-	-	-
Total Capital Assets, Not Being Depreciated		14,596,022	794,796	-	(14,811,484)	-	-	_	579,334
Capital Assets, Being Depreciated									
Infrastructure		1,098,994							1,098,994
Buildings		13,588,074	8,001		14,811,484		-		28,407,559
Machinery & Equipment	_	9,331,055	75,255	-	-	-	-	_	9,406,310
Total Capital Assets, Being Depreciated	_	24,018,123	83,256	-	14,811,484	-	-	_	38,912,863
Less Accumulated Depreciation									
Infrastructure		(73,266)	(14,652)		-		-		(87,918)
Buildings		(9,515,077)	(568,886)		-		-		(10,083,963)
Machinery & Equipment		(7,811,274)	(410,154)	-	-	-	-	-	(8,221,428)
Total Accumulated Depreciation		(17,399,617)	(993,692)	-	-	-	-	_	(18,393,309)
Total Capital Assets, Deign Depreciated, Net		6,618,506	(910,436)	-	14,811,484	_	-	_	20,519,554
Governmental Activities, Capital Assets, Net	\$_	21,214,528	\$ (115,640)	\$_		\$_		\$_	21,098,888

Notes to the Financial Statements December 31, 2021

Note 3: Capital Assets (Continued)

Business-type Activities	Balance 12/31/20	Additions	Transfer	Deletions	Balance 12/31/21
Capital Assets, Being Depreciated					
Distribution Assets	1,538,137	-	-	-	1,538,137
Equipment and Vehicles	622,853				622,853
Total Capital Assets, Being Depreciated	2,160,990				2,160,990
Less Accumulated Depreciation					
Distribution Assets	(427,690)	(40,184)	-	-	(467,874)
Equipment and Vehicles	(246,314)	(14,180)			(260,494)
Total Accumulated Depreciation	(674,004)	(54,364)	<u>-</u>		(728,368)
Total Capital Assets, Being Depreciated, Net	1,486,986	(54,364)			1,432,622
Governmental Activities, Capital Assets, Net	\$\$	6(54,364)\$; \$	i	\$1,432,622

Depreciation expense for the governmental activities was charged to programs of the County as follows:

Governmental Activities

General Government Public Safety Public Works	\$ 511,167 218,771
Public Works Culture and Recreation Human Services	249,375 2,964 11,415
	\$ 993,692

Depreciation expense for the business-type activities was charged to programs of the County as follows:

Business-Type Activities	
Correctional Facility	\$ 14,180
Gardner Water & Sewer Improvement District	 40,184
	\$ 54,364

Notes to the Financial Statements December 31, 2021

Note 4: Long-Term Debt

Governmental Activities

Following is a summary of long-term debt transactions of the governmental activities for the year ended December 31, 2021:

Governmental Activities		Balance 12/31/20		Additions	-	Payments	_	Balance 12/31/21	-	Due Within One Year
COP - Judicial Center	\$	8,475,000	\$	-	\$	(235,000)	\$	8,240,000	\$	250,000
Premium on COPs		1,096,041		-		(103,203)		992,838		56,207
Sheriff's Office - Software	\$	37,627	\$	-	\$	(37,627)	\$	-	\$	-
Equipment		109,130		-		(74,481)		34,649		34,649
CAT 140 Motor Grader		244,258		-		(87,133)		157,125		54,999
Compensated Absences	_	-	. <u> </u>	78,555	-	-	-	78,555	_	78,555
Total Governmental Activit	ies \$_	9,962,056	\$	78,555	\$_	(537,444)	\$_	9,503,167	\$_	474,410

Certificates of Participation

During 2019, the County issued Certificates of Participation (COPs) for a new Judicial Center, the Judicial Center Facilities Project. The COPs will end at one of three occurrences; the County does not appropriate enough money to make the annual payments, the lease is paid in full before the maturity of the lease, or al the lease payments are made as required. Upon making all lease payments as required the property will belong to the County.

The lease requires semi-annual interest payments due on June 1 and December 1 of each year beginning December 1, 2020. The interest on the lease is 4.0% annually. The bonds are callable in 2029.

At the 2018 election, County electors approved an increase in the County's sales tax rate by 1%, with such sales tax effective January 1, 2020, with a factional sunset of such tax on December 31, 2039, to a permanent rate of 0.25%. The County is allowed to collect and spend or reserve all revenues received from the tax for the purpose of providing continued operations of such facilities.

Notes to the Financial Statements December 31, 2021

Note 4: Long-Term Debt (Continued)

Certificates of Participation (Continued)

Principal and interest payments are as follows:

Year Ending December 31,		Principal		Interest		Total
2022	\$	250,000	\$	329,600	\$	579,600
2023		265,000		319,600		584,600
2024		280,000		309,000		589,000
2025		300,000		297,000		597,000
2026		315,000		285,800		600,800
2027 - 2031		1,880,000		1,224,600		3,104,600
2032 - 2036		2,455,000		682,400		3,137,400
2037 - 2039	_	2,495,000	_	229,800	_	2,724,800
	\$_	8,240,000	\$_	3,677,800	\$_	11,917,800

Capital Leases

During 2017, the County entered into a lease-purchase agreement for specific software to be utilized by the sheriff's office. The terms of the lease required annual payments each June and carried interest at 3.954%. The lease was paid in full during 2021.

During 2019 the County entered into a lease purchase agreement for certain equipment. The agreement calls for five annual payments of \$41,167 which comprise of both principal and interest. Interest on the lease is at a rate of 6.45%. The first payment was made April 2019. The County has been prepaying its obligation on the lease. The principal and interest payments remaining on the lease are as follows:

Year Ending December 31,	F	Principal	Interest	Total		
2022	\$	34,649	\$ 2,494	\$	37,143	

During 2020, the County entered into a lease purchase agreement for a CAT 140 motor grader. The terms of the agreement call for monthly payments of \$5,076 for 60 months including interest at 3.65%. At the end of the lease the county has the option to purchase the motor grader for \$1. The county intends to exercise this option.

Notes to the Financial Statements December 31, 2021

Note 4: Long-Term Debt (Continued)

Capital Leases (Continued)

The annual debt service for the capital leases is as follows:

Year Ending December 31,	Principal		Interest		Total	
2022	\$	54,999	\$	5,912	\$	60,911
2023		56,989		3,922		60,911
2024		45,137		1,862		46,999
	\$	157,125	\$	11,696	\$_	168,821

Note 5: Retirement Plans

Defined Contribution Plan

The County provides pension benefits for all full-time employees through an agent multiemployer public retirement system, the Colorado County Officials and Employees Retirement Association (CCOERA), a defined contribution plan.

In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Full-time employees are eligible to participate immediately upon hire. The County has established that employees contribute 4% and the County contributes a matching 4% of the employee's wages each bi-weekly pay period. The County's contributions for each employee (and interest allocated to the employee's account) are fully vested after five years of continuous plan participation. The participants in this plan are offered various investment options through the plan and are allowed to invest all monies in their account, at their own discretion, among the options.

County contributions for, and interest forfeited by, employees who leave employment before five years of participation are used to reduce the County's current contribution requirements.

The County's total payroll in 2021 was approximately \$5,644,600, of which qualifying compensation was \$4,443,372. Both the County and the covered employees made the required contributions, amounting to approximately \$177,762 from each the County and from employees. The County had forfeitures of \$8,429 that were used to pay part of their contributions. Plan provisions and contribution requirements are established and may be amended by the Board of County Commissioners. That report may be obtained by writing to Colorado Retirement Association, formerly CCOERA, 751 South Park Drive, Littleton, CO 80120 or by calling 1-800-352-0313.

Note 6: Colorado Contraband Forfeiture Act

The County has reviewed financial activities in the Sheriff's Department for compliance with the above referenced act. There were no sales of contraband during the year ended December 31, 2021.

Notes to the Financial Statements December 31, 2021

Note 7: TABOR Amendment Reserve

In November 1992, Colorado voters amended Article X of the Colorado Constitution by adding section 20; commonly known as the Taxpayer's Bill of Rights (TABOR). TABOR contains revenue, spending, tax, and debt limitations that apply to the State of Colorado and local governments. TABOR requires, with certain exceptions, advance voter approval for any new tax, tax rate policy change directly causing a net tax revenue gain to any local government.

The initial base for local government spending and revenue limits is 1992 fiscal year spending. Future spending and revenue limits are determined based on the prior year's fiscal spending adjusted for inflation in the prior calendar year plus annual local growth. Fiscal year spending is generally defined as expenditures and reserve increases with certain exceptions. Revenue, if any, in excess of fiscal year spending limits must be refunded in the next fiscal year unless voters approve retention of such revenue.

Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple-fiscal year debt or other obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future fiscal years.

TABOR also required local governments to establish emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These reserves are required to be 3% or more of fiscal year spending for fiscal years ending after December 31, 1995. Fiscal year spending excludes enterprise spending. The County has reserved a portion of the December 31, 2021 year-end balances in the General Fund for this purpose in the aggregate amount of \$300,000, which is the approximate required emergency reserve.

Note 8: Risk Management

Colorado Counties Casualty and Property Pool (CAPP)

The County is exposed to various risks of loss related to property and casualty losses. The County joined together with other counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The inter-governmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention that is determined each policy year. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded insurance coverage for the current year or the three prior years.

Notes to the Financial Statements December 31, 2021

Note 8: Risk Management (Continued)

Colorado Workers' Compensation Pool (CWCP)

The County is exposed to various risks of loss related to injuries of employees while on the job. The County has joined together with other counties in the State of Colorado to form the Colorado Workers' Compensation Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self- insured retention that is determined each policy year. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded insurance coverage for the current year or the three prior years.

Note 9: Commitments and Contingencies

Grant Programs

The County participates in a number of federal and state grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The number of expenditures, if any, which may be disallowed by the granting agencies cannot be determined at this time, although, the County expects any such amounts to be immaterial.

Litigation

The County is a party to various legal actions normally associated with governmental activities, the aggregate effect of which, in management's and legal counsel's opinion, would not be material to its financial statements.

Insurance Pools

The County is a member of the Colorado Counties Casualty and Property Pool (CAPP) and the Colorado Workers' Compensation Pool (CWCP). CAPP and CWCP have a legal obligation for claims against its members to the extent that funds are available in their annually established loss funds and amounts are available from insurance providers under excess specific and aggregate insurance contracts. Losses incurred in excess of loss funds are direct liabilities of the participating members. CAPP and CWCP have indicated that the amount of any excess losses would be billed to members in proportion to their contributions in the year such excess occurs. The ultimate liability to the County resulting from claims not covered by CAPP and CWCP is not presently determinable.

Notes to the Financial Statements December 31, 2021

Note 10: Restatement

The 2021 financial statements have been restated for the correction of several errors. Capital assets we restated to correct several errors related to the record of the capital asset cost basis and related depreciation. This restatement only affected the beginning net position of the governmental activities in the government-wide statements.

Additionally, the beginning fund balance of the Gardner Water and Sewer Improvement District and the Road and Bridge Fund were restated for a prior year error in the recording of various expenditures. **Required Supplementary Information**

Huerfano County, Colorado Budgetary Comparison Schedule General Fund For the Year Ended December 31, 2021

		Original Budget	Final Budget		Actual		Variance Positive (Negative)
Revenues		<u> </u>	 0				
Taxes							
Property Tax	\$	2,316,506	\$ 2,316,506	\$	2,258,073	\$	(58,433)
Specific Ownership Tax		234,052	234,052		265,966		31,914
Sales and Other Tax		1,808,095	1,808,095		1,979,838		171,743
Licenses and Permits		166,220	166,220		218,303		52,083
Charges for Services		1,532,590	1,532,590		1,470,361		(62,229)
Intergovernmental		46,790	46,790		79,656		32,866
Grant Income		77,119	77,119		46,495		(30,624)
Investment Income		31,750	31,750		123,165		91,415
Miscellaneous	_	57,543	57,543	-	252,776	_	195,233
Total Revenues		6,270,665	6,270,665	-	6,694,633	_	423,968
Expenditures							
Current:							
General Government		2,690,777	2,690,777		2,694,103		(3,326)
Public Safety		2,593,901	2,593,901		2,694,284		(100,383)
Public Works		373,247	373,247		351,227		22,020
Health Services		155,607	155,607		196,427		(40,820)
Capital Outlay		10,000	10,000		36,016		(26,016)
Debt Service							
Principal		235,000	235,000		265,364		(30,364)
Interest and Fiscal Charges	_	339,000	339,000		339,000		-
Total Expenditures	_	6,397,532	6,397,532		6,576,421	_	(178,889)
Excess Revenues Over (Under) Expenditures		(126,867)	(126,867)		118,212		245,079
Other Financing Sources (Uses) Transfers In	_	<u> </u>	150,000	-	150,000		
Net Change in Fund Balance	_	(126,867)	23,133	-	268,212	_	245,079
Fund Balance, Beginning of Year		2,277,546	2,277,546	-	2,277,546	_	
Fund Balance, End of Year	\$_	2,150,679	\$ 2,300,679	\$	2,545,758	\$_	245,079

Huerfano County, Colorado Budgetary Comparison Schedule Road and Bridge Fund For the Year Ended December 31, 2021

	Original Final Budget Budget					Actual		Variance <i>Positive</i> (Negative)
Revenues								
Taxes								
Property Tax	\$	13,374	\$	13,374	\$	11,610	\$	(1,764)
Specific Ownership Tax		1,470		1,470		1,543		73
Sales and Other Tax		104		104		118		14
Licenses and Permits		30,950		30,950		30,651		(299)
Charges for Services		135,000		135,000		60,913		(74,087)
Intergovernmental		1,700,000		1,700,000		1,857,943		157,943
Grant Income		-		-		15,628		15,628
Investment Income		-		-		20,972		20,972
Miscellaneous	_	160,619		160,619	-	43,014	_	(117,605)
Total Revenues	_	2,041,517		2,041,517	_	2,042,392	_	875
Expenditures								
Current:								
Public Works	_	2,383,596		2,383,596	-	2,375,370	_	8,226
Total Expenditures		2,383,596		2,383,596		2,375,370		8,226
Excess Revenues Over								
(Under) Expenditures		(342,079)		(342,079)		(332,978)		9,101
Other Financing Sources (Uses)								
Transfers In	_	606,000		606,000	-	600,000	-	(6,000)
Net Change in Fund Balance		263,921		263,921		267,022		3,101
Fund Balance, Beginning of Year	_	284,048		284,048	_	284,048	_	-
Fund Balance, End of Year	\$_	547,969	\$	547,969	\$_	551,070	\$_	3,101

Huerfano County, Colorado Budgetary Comparison Schedule Department of Human Services Fund For the Year Ended December 31, 2021

Revenues		Original Budget		Final Budget		Actual	(Variance <i>Positive</i> Negative)
Taxes								
Property Tax	\$	315,151	\$	315,151	\$	-	\$	(315,151)
County Revenues/tax	Ψ	37,000	Ψ	37,000	Ψ	-	Ψ	(37,000)
Intergovernmental	-	1,945,888	_	1,945,888	_	2,291,273		345,385
Total Revenues	-	2,298,039	_	2,298,039	_	2,291,273		(6,766)
Expenditures								
Current:								
Health Services	_	2,374,907	_	2,374,907	_	2,234,854		140,053
Total Expenditures	-	2,374,907	_	2,374,907	_	2,234,854		140,053
Net Change in Fund Balance		(76,868)		(76,868)		56,419		133,287
Fund Balance, Beginning of Year	_	453,554	_	453,554	_	453,554	_	
Fund Balance, End of Year	\$_	376,686	\$_	376,686	\$_	509,973	\$	133,287

Huerfano County, Colorado Budgetary Comparison Schedule Special Projects/Capital Expenditure Fund For the Year Ended December 31, 2021

_		Original and Final Budget		Actual		Variance <i>Positive</i> (Negative)
Revenues Intergovernmental Investment Income Other	\$	1,753,102 - -	\$	247,162 61,587 114,234	\$	(1,505,940) 61,587 114,234
Total Revenues	_	1,753,102	_	422,983	_	(1,330,119)
Expenditures Capital Outlay	_	2,276,562	_	993,078	_	1,283,484
Total Expenditures	_	2,276,562	_	993,078	_	1,283,484
Excess Revenues Over (Under) Expenditures		(523,460)		(570,095)		(46,635)
Other Financing Source (Uses) Transfers In	_	50,000	_	400,000		350,000
Net Change in Fund Balance		(473,460)		(170,095)		303,365
Fund Balance, Beginning of Year	_	27,595	_	1,850,244	_	1,822,649
Fund Balance, End of Year	\$_	(445,865)	\$_	1,680,149	\$_	2,126,014

Huerfano County, Colorado Budgetary Comparison Schedule Emergency Services Fund For the Year Ended December 31, 2021

_	Original and Final Budget		Actual	1	Variance Positive Negative)
Revenues					
Taxes	\$	\$		\$	
Sales and Other Tax	810,000		1,014,719		204,719
Charges for Services	-		24,043		24,043
Intergovernmental	-		5,000		5,000
Grant Income	37,259		22,081		(15,178)
Investment Income	-		42,616		42,616
Miscellaneous	-		4,012		4,012
Total Revenues	847,259		1,112,471		265,212
Expenditures					
Current:					
Public Safety	1,320,344		806,819		513,525
Capital Outlay	25,000		-		25,000
Total Expenditures	1,345,344		806,819		538,525
Excess Revenues Over					
(Under) Expenditures	(498,085)		305,652		803,737
Other Financing Sources (Uses)					
Transfers Out	(550,000)		(550,000)		-
Net Change in Fund Balance	(1,048,085)		(244,348)		803,737
Fund Balance, Beginning of Year	27,595		1,077,366		1,049,771
Fund Balance, End of Year	\$(1,020,490)	_ \$_	833,018	\$	1,853,508

Huerfano County, Colorado Budgetary Comparison Schedule Disaster Recovery Fund For the Year Ended December 31, 2021

_	original and inal Budget		Actual	√ariance Positive Negative)
Revenues Grant Income Investment Income Miscellaneous	\$ 300,000 - -	\$	815,437 23,752 501	\$ 515,437 23,752 501
Total Revenues	 300,000	_	839,690	 539,690
Expenditures Current: Public Safety	 	_	738,411	 (738,411)
Total Expenditures	 -	_	738,411	 (738,411)
Other Financing Source (Uses) Transfers Out	 (553,973)	_		 553,973
Net Change in Fund Balance	(253,973)		101,279	355,252
Fund Balance, Beginning of Year	 27,595	_	(150,070)	 (177,665)
Fund Balance, End of Year	\$ (226,378)	\$_	(48,791)	\$ 177,587

Notes to Required Supplementary Information December 31, 2021

Note 1: Stewardship, Compliance, and Accountability

Budgets

Formal budgetary integration in all funds is employed as a management control device during the year. Budgets are adopted for all governmental fund types on a basis consistent with generally accepted accounting principles (GAAP) as applicable to governmental units. The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to October 15, the County Budget Officer submits to the Board of County Commissioners a proposed operating budget for the fiscal year commencing the following January 1. The budget is prepared by fund and department, and includes actual data from the prior year, current year and budget year estimated revenues and expenditures.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 16, the budget is legally enacted, and the required mill levy is adopted through the passage of a resolution. This resolution authorizes an appropriation at each fund level and lapses at year end. The fund then becomes the level of control upon which expenditures cannot legally exceed appropriations.
- All appropriations lapse at the end of the year.
- Budgeted amounts in this report are as originally adopted or as amended by the Board of Commissioners during the year through supplemental appropriation.

Supplementary Information

Huerfano County, Colorado Combining Balance Sheet Nonmajor Governmental Funds December 31, 2021

		P.I.L.T.	-	nservation rust Fund	Wa	aster Transfer Station	I	Retirement	Fe	deral Forest Project		_odging Tax & Tourism		Total Non-major Fund
Assets Cash and Investments Taxes receivable	\$	472,920 703,765	\$	22,921 	\$	48,336 -	\$	115,508 129,553	\$	53,761	\$	72,914	\$	786,360 833,318
Total Assets	\$	1,176,685	\$	22,921	\$	48,336	\$	245,061	\$	53,761	\$_	72,914	\$	1,619,678
Liabilities														
Accounts Payable		27,000		-		1,145		(2,999)		-		2,168		27,314
Total Liabilities	_	27,000		-		1,145	_	(2,999)		-	_	2,168	_	27,314
Deferred Inflows of Resources														
Property Taxes	_	-		-		-		129,553		-		-		129,553
Fund Balance														
Restricted for Emergency		-		-		-		5,000		-		-		5,000
Committed		1,149,685		22,921		47,191	_	113,507		53,761	_	70,746	_	1,457,811
Total Fund Balance	_	1,149,685		22,921		47,191		118,507		53,761	_	70,746		1,462,811
Total Liabilities and Fund Balance	\$	1,176,685	\$	22,921	\$	48,336	\$	245,061	\$	53,761	\$_	72,914	_\$	1,619,678

Huerfano County, Colorado Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended December 31, 2021

	P.I.L.T.	Conservation Trust Fund	Waste Transfer Station	Retirement	Federal Forest Project	Lodging Tax & Tourism	Total Non-major Fund
Revenues							
Taxes	\$ -	\$ -	¢	¢ 110.400	¢	\$ -	¢ 110.400
Property Tax	\$ -	Ъ -	\$-	\$ 118,429	ф -	\$-	\$ 118,429
Specific Ownership Tax Sales and Other Tax	-	-	-	13,866	-	-	13,866
Licenses and Other Tax	-	-	-	1,149	-	-	1,149
	-	-	- 77,835	-	-	88,740	88,740
Charges for Services Intergovernmental	- 1,113,865	- 18,340	77,035	39,433	- 16,323	-	117,268 1,148,528
Grant Income	1,113,805	10,340	-	-	10,323	- 2,643	2,643
Investment Income	- 959	- 1,652	- 1,741	-	- 2,491	2,692	13,915
Miscellaneous			9,375	4,380			
Miscellarieous	10,991		9,375		-	-	20,366
Total Revenues	1,125,815	19,992	88,951	177,257	18,814	94,075	1,524,904
Expenditures							
Current:							
General Government	126,597	-	8,342	172,920	-	51,859	359,718
Public Safety	-	-	-	-	7,020	-	7,020
Health Services	-	-	85,199	-	-	-	85,199
Culture and Recreation	44,500	11,676	-	-	-	-	56,176
Capital Outlay	162,570						162,570
Total Expenditures	333,667	11,676	93,541	172,920	7,020	51,859	670,683
Excess Revenues Over (Under) Expenditures	792,148	8,316	(4,590)	4,337	11,794	42,216	854,221
Other Financing Sources (Uses)							
Transfers Out	(600,000)						(600,000)
Net Change in Fund Balance	192,148	8,316	(4,590)	4,337	11,794	42,216	254,221
Fund Balance, Beginning of Year	957,537	14,605	51,781	114,170	41,967	28,530	1,208,590
Fund Balance, End of Year	\$ 1,149,685_	\$22,921	\$47,191	\$118,507	\$53,761	\$70,746	\$

Huerfano County, Colorado Budgetary Comparison Schedule Correctional Facility Fund For the Year Ended December 31, 2021

	Original and Final Budget	Actual	Variance <i>Positive</i> (Negative)
Revenues			
Investment Income	\$	\$10	\$10_
Total Revenues		10	10
Expenditures			
Professional Fees	-	2	(2)
Depreciation		14,180	(14,180)
Total Expenditures		14,182	(14,182)
Net Change in Fund Balance	-	(14,172)	(14,172)
Fund Balance, Beginning of Year	38,759	38,759	<u>-</u>
Fund Balance, End of Year	\$38,759	\$24,587	\$(14,172)

Huerfano County, Colorado Budgetary Comparison Schedule Gardner Water and Sewer Improvement District For the Year Ended December 31, 2021

_		Original Budget		Final Budget		Actual		Variance <i>Positive</i> (Negative)
Revenues								
Charges for Services	\$	88,200	\$	88,200	\$	90,197	\$	1,997
Operating Grants and Contributions		85,402		85,402		45,396		(40,006)
Miscellaneous	_	170		170	· _	306		136
Total Revenue	_	173,772		173,772		135,899		(37,873)
Expenses								
Monitoring, Security Services and Wages		20,320		20,320		35,381		(15,061)
Contractual Services		88,402		88,402		4,768		83,634
Utilities		10,930		10,930		12,777		(1,847)
Repairs and Maintenance		10,000		10,000		3,507		6,493
Other Supplies and Expenses		6,760		6,760		960		5,800
Professional Fees		12,123		12,123		-		12,123
Miscellaneous Expenses		52,964		52,964		60,668		(7,704)
Capital Outlay		7,800		7,800		-		7,800
Depreciation	_	-	_	-		40,184	_	(40,184)
Total Expenses	_	209,299		209,299	. <u> </u>	158,245		51,054
Net Change in Fund Balance		(35,527)		(35,527)		(22,346)		13,181
Fund Balance, Beginning of Year	_	1,448,889		1,448,889		1,448,889		
Fund Balance, End of Year	\$_	1,413,362	\$	1,413,362	\$_	1,426,543	\$	13,181

Huerfano County, Colorado Budgetary Comparison Schedule P.I.L.T Fund For the Year Ended December 31, 2021

Revenues		Original Budget		Final Budget		Actual		Variance Positive (Negative)
Intergovernmental	\$	1,088,973	\$	1,088,973	\$	1,113,865	\$	24,892
Investment Income	φ	1,000,973	φ	1,000,973	φ	959	φ	24,892 959
Miscellaneous		_		_		10,991		10,991
	_		-		-	10,001	-	10,001
Total Revenue	_	1,088,973	_	1,088,973	-	1,125,815	-	36,842
Expenses								
Current:								
General Government		284,359		284,359		126,597		157,762
Culture and Recreation		5,850		5,850		44,500		(38,650)
Capital Outlay	_	250,000	-	250,000	-	162,570	-	87,430
Total Expenses	_	540,209	_	540,209	-	333,667	-	206,542
Excess Revenues Over (Under) Expenditures		548,764		548,764		792,148		243,384
Other Financing Source (Uses) Transfers Out	_	(600,000)	_	(600,000)	-	(600,000)	-	<u> </u>
Net Change in Fund Balance		(51,236)		(51,236)		192,148		243,384
Fund Balance, Beginning of Year	_	957,537	_	957,537	-	957,537	-	-
Fund Balance, End of Year	\$_	906,301	\$_	906,301	\$	1,149,685	\$	243,384

Huerfano County, Colorado Budgetary Comparison Schedule Conservation Trust Fund For the Year Ended December 31, 2021

	Original Budget		Final Budget		Actual		Variance Positive (Negative)
Revenues							
Intergovernmental	\$ 11,444	\$	11,444	\$	18,340	\$	6,896
Investment Income	 32	_	32	_	1,652	_	1,620
Total Revenue	 11,476	_	11,476		19,992		8,516
Expenses							
Current:	45 500		45 500		44.070		0.004
Culture and Recreation	 15,500		15,500		11,676	-	3,824
Total Expenses	 15,500	_	15,500	_	11,676	_	3,824
Net Change in Fund Balance	(4,024)		(4,024)		8,316		12,340
Fund Balance, Beginning of Year	 14,605		14,605		14,605	_	
Fund Balance, End of Year	\$ 10,581	\$	10,581	\$_	22,921	\$_	12,340

Huerfano County, Colorado Budgetary Comparison Schedule Water Transfer Station For the Year Ended December 31, 2021

	Original Budget		Final Budget		Actual		Variance <i>Positive</i> (Negative)
Revenues							
Licenses and Permits	\$ 79,000	\$	79,000	\$	77,835	\$	(1,165)
Investment Income	-		-		1,741		1,741
Miscellaneous	 5		5		9,375	-	9,370
Total Revenue	 79,005		79,005		88,951	_	9,946
Expenses							
Current:							
General Government	11,155		11,155		8,342		(2,813)
Health Services	 81,827		81,827		85,199	-	3,372
Total Expenses	 92,982	_	92,982		93,541	_	559
Excess Revenues Over							
Net Change in Fund Balance	(13,977)		(13,977)		(4,590)		9,387
Fund Balance, Beginning of Year	 51,781	_	51,781	_	51,781	_	-
Fund Balance, End of Year	\$ 37,804	\$_	37,804	\$_	47,191	\$_	9,387

Huerfano County, Colorado Budgetary Comparison Schedule Retirement Fund For the Year Ended December 31, 2021

		Original Budget		Final Budget		Actual		Variance Positive (Negative)
Revenues								
Taxes								
Property Tax	\$	113,794	\$	113,794	\$	118,429	\$	4,635
Specific Ownership Tax		13,150		13,150		13,866		716
Sales and Other Tax		-		-		1,149		1,149
Charges for Services		-		-		39,433		39,433
Investment Income		-		-		4,380		4,380
Miscellaneous		250		250		-		(250)
Total Revenue Expenses	_	127,194	_	127,194	-	177,257	-	50,063
Current:								
General Government		150,481		150,481		172,920		(22,439)
Total Expenses	_	150,481	_	150,481	-	172,920	_	(22,439)
Net Change in Fund Balance		(23,287)		(23,287)		4,337		27,624
Fund Balance, Beginning of Year	_	114,170	_	114,170	-	114,170	_	
Fund Balance, End of Year	\$_	90,883	\$_	90,883	\$_	118,507	\$_	27,624

Huerfano County, Colorado Budgetary Comparison Schedule Federal Forest Project Fund For the Year Ended December 31, 2021

		Original Budget		Final Budget		Actual		Variance Positive (Negative)
Revenues	•	15 000	•	15 000	•	40.000	•	4 000
Intergovernmental	\$	15,000	\$	15,000	\$	16,323	\$	1,323
Investment Income		-	_	-	_	2,491	-	2,491
Total Revenue		15,000	_	15,000	_	18,814	_	3,814
Expenses								
Current:								
Public Safety	_	39,331	_	39,331	_	7,020	-	32,311
Total Expenses		39,331		39,331	_	7,020	_	32,311
Net Change in Fund Balance		(24,331)		(24,331)		11,794		36,125
Fund Balance, Beginning of Year		41,967		41,967	_	41,967	-	
Fund Balance, End of Year	\$_	17,636	\$_	17,636	\$_	53,761	\$_	36,125

Huerfano County, Colorado Budgetary Comparison Schedule Lodging Tax and Tourism Fund For the Year Ended December 31, 2021

		Original Budget		Final Budget		Actual		Variance Positive (Negative)
Revenues								
Lodging Tax	\$	82,000	\$	82,000	\$	88,740	\$	6,740
Grant Income		-		-		2,643		2,643
Investment Income		-		-	_	2,692	_	2,692
Total Revenue		82,000	_	82,000	_	94,075	_	12,075
Expenses Current:								
General Government		44,000	_	44,000	_	51,859	_	(7,859)
Total Expenses		44,000	_	44,000	_	51,859	_	(7,859)
Net Change in Fund Balance		38,000		38,000		42,216		4,216
Fund Balance, Beginning of Year	_	28,530	_	28,530	_	28,530	_	
Fund Balance, End of Year	\$_	66,530	\$_	66,530	\$_	70,746	\$_	4,216

Compliance Section



Independent Auditor's Report on Internal Control Over Financial Reporting and On Compliance and Other Matters Based on An Audit of Financial Statements Performed In Accordance with *Government Auditing Standards*

Board of County Commissioners Huerfano County, Colorado Walsenburg, Colorado

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each discretely presented component unit, each major fund, and the aggregate remaining fund information of Huerfano County, Colorado (the County) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the basic financial statements of the County, and have issued our report thereon dated September 30, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item *2021-001* to be material weaknesses.

<u>Office Locations:</u> Colorado Springs, CO Denver, CO Tulsa, OK

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of The County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Englewood, Colorado September 30, 2022





Report on Compliance for Each Major Federal Program, Report on Internal Control Over Compliance, in Accordance with The *Uniform Guidance*

Independent Auditor's Report

Board of County Commissioners Huerfano County, Colorado Walsenburg, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Huerfano County, Colorado (the County) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2021. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2021.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

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Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.



Other Matters

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2021-002. Our opinion on each major federal program is not modified with respect to these matters. *Government Auditing Standards* requires the auditor to perform limited procedures on Huerfano County's response to the noncompliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Huerfano County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance, and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be a material weakness.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis.

A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2021-002, to be significant deficiencies.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.



Report on Schedule of Expenditures of Federal Awards Required by Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Huerfano County as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise Huerfano County's basic financial statements. We issued our report thereon, dated September 30, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Government Auditing Standards requires the auditor to perform limited procedures on [*Entity Name*]'s response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Huerfano County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose

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Englewood, Colorado September 30, 2022, except for Note 5 in the Notes to SEFA, as to which the date is May 5, 2023.



Huerfano County, Colorado Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2021

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal Assitance Listing Numer	Pass-Through Entity Identifying Number	Provided to Subrecipients	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE				
Passed Through Colorado Department of Human Services:				
State Administrative Matching Grant for the Supplemental Nutrition Assistance Program Total U.S. Department of Agriculture	10.561	NA	NA	\$ <u>123,037</u> 123,037
U.S. DEPARTMENT OF TREASURY				
American Rescue Plan Act - State-Local Fiscal Recovery Funds Total U.S. Department of Treasury	21.019	NA	NA	97 97
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Passed Through Colorado Department of Human Services:				
IV-E Guard As PTE CDHS	93.090	NA	NA	1,287
PREP	93.092	NA	NA	138,990
Promoting Safe and Stable Families (PSSF)	93.556	NA	NA	29,621
Temporary Assistance for Needy Families-TANF	93.558	NA	NA	456,712
Child Support Enforcement IV-D	93.563	NA	NA	116,206
LEAP-Low Income Home Energy Assistance Program	93.568	NA	NA	17,843
Child Care and Development Block Grant	93.575	NA	NA	23,451
Child Care Mandatory and Matching funds of the Child Care and Development Fund	93.596	NA	NA	30,538
Medicaid PTE HCPF	93.778	NA	NA	167,010
Stephanie Tubbs Jones Child Welfare Services Program- IV-B	93.645	NA	NA	4,245
Foster Care IV-E	93.658	NA	NA	324,384
Adoption Assistance IV-E	93.659	NA	NA	50,275
Social Services Block Grant -Title XX	93.667	NA	NA	19,786
CRF PTE CDHS	93.747	NA	NA	2,683
Total U.S. Department of Health and Human Services				1,383,031
U.S. DEPARTMENT OF TRANSPORTATION				
Direct Programs - Federal Aviation Administration:				
Airport Rescue Grant	20.106	NA	NA	-
Subtr Total U.S. Department of Transportation				-
Total Expenditures of Federal Awards				\$ 1,506,165

Notes to Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2021

Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal awards is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, using the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Therefore, some amounts presented in this schedule may differ from amounts presented in the financial statements.

Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are generally reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the Cost Principles in Office of Management and Budget Circular A-87, Cost Principles for State, Local and Indian Tribal Governments or the cost principles contained in the Uniform Guidance. As such, certain types of expenditures are not allowable or are limited as to reimbursement

Note 3: Subrecipients

The County did not pass through any federal funds to sub-recipients during the year ended December 31, 2021.

Note 4: De minimis Cost Rate

The County has elected to not use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 5: Reissuing of the Single Audit Report

In preparation of the Schedule of Expenditures of Federal Awards, the County mis-reported certain federal expenditures or Federal Assistance Listing Numbers in its Single Audit Report dated September 30, 2022. It was also determined, a State SNAP program was mistakenly included in their original SEFA. Because of these changes, a revised Schedule of Expenditures of Federal Awards is presented, and additional compliance work has been performed which resulted in dual-dating of the Single Audit report.

Schedule of Findings and Questioned Costs For the Year Ended December 31, 2021

Section I: Summary of Auditor's Results

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with accounting principles generally accepted in the United States of America (GAAP):

⊠ Unmodified	Qualified	□ Adverse	□ Disclaimed	

The independent auditor's report on internal control over financial reporting described:

•	Material weaknesses identified?	X	Yes 🗌 No
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- Significant deficiencies?
 □ Yes ⊠ None reported
- Noncompliance considered material to the financial statements noted?

🗆 Yes 🗵 No

Federal Awards

The independent auditor's report on internal control over compliance for major federal awards programs disclosed:

•	Material weaknesses?	\Box Yes \Box	No
•	Significant deficiencies?	🗵 Yes 🗆	None reported

Type of auditor's report issued on compliance for major federal programs:

\times	Unmodified	Qualified	□ Adverse	Disclaimed
	onnoanoa			

Any audit findings disclosed that are required to bereported in accordance with 2 CFR 200.516(a)?□ Yes ⊠ No

Identification of major federal program:

Cluster/Program	CFDA Number
Temporary Assistance to Needy Families	93.558
Foster Care IV-E	93.658
Dollar threshold used to distinguish Between Type A and Type B programs: \$750,000.	
Auditee qualified as low-risk auditee?	🗆 Yes 🗵 No

Schedule of Findings and Questioned Costs For the Year Ended December 31, 2021

Section II: Financial Statement Findings

Finding 2021-001:

The County does not have the internal accounting controls to timely and accurately produce annual financial reporting.

<u>Criteria</u>: Current accounting standards require an organization to have the policies and procedures in place to be able to generate timely and accurate financial statements.

<u>Condition</u>: The County was not able to generate the underlying financial information necessary to produce accurate financial reporting on a timely basis. The County needed substantial assistance and direction throughout the financial reporting process.

<u>Cause</u>: The County does not have sufficient financial reporting policies and procedures in place to prepare financial statements in a timely manner.

Effect: The County does not have the ability to produce timely and accurate financial statements.

Questioned Costs: None reported.

Repeat Finding: No

<u>Recommendation</u>: We recommend the County establish financial reporting policies and procedures and take appropriate measures to ensure timely submission of the reporting package and data collection form within the required deadlines.

<u>Views of Responsible Officials and Planned Corrective Actions</u>: The County agrees and is making the necessary changes to their financial reporting process necessary to be able to produce timely and accurate financial reporting.

Schedule of Findings and Questioned Costs For the Year Ended December 31, 2021

Section III: Federal Award Findings and Questioned Costs

Finding 2021-002:

Inaccurate reporting of federal expenditures listed in SEFA.

<u>Criteria</u>: According to 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures are accurately reported on the SEFA.

<u>Condition</u>: The County was not able to generate the complete SEFA report information necessary to produce accurate SEFA reporting on a timely basis.

<u>Context</u>: According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements and to provide total Federal awards expended for each individual Federal program and the Assistance Listings Number or other identifying number when the Assistance Listings information is not available. For a cluster of programs also provide the total for the cluster.

Questioned Costs: None.

<u>Effect or Potential Effect</u>: Failure to accurately report federal expenditures prohibits the accurate and timely completion of an audit in accordance with the Uniform Guidance which may result in the suspension or delay of federal funding.

<u>Cause</u>: In discussing these conditions with Management, they stated the unreported expenditures for the SEFA were due to not reconciling the SEFA report to the state funding agency reports.

<u>Recommendation</u>: We recommend the County establish SEFA reconciliation policies and procedures and take appropriate measures to ensure timely and accurate SEFA reports.

<u>Views of Responsible Officials and Planned Corrective Actions</u>: The County agrees and is making the necessary changes to their SEFA reconciliation process necessary to be able to produce timely and accurate SEFA reporting.

Huerfano County, Colorado Schedule of Prior Year Findings For the Year Ended December 31, 2021

Findings Required to be Reported by the Uniform Guidance

No items requiring follow up.

State Compliance

			City or County:	Huerfano
LOCAL HIGHWAY F			YEAR ENDING : December 2021	
his Information From The Records Of Huerfano	County:	Prepared By: Phone:	John Galusha 719 738-3000, ext. 110	
I. DISPOSITION OF HIGHWAY-USE	CR REVENUES AVAII	LABLE FOR LOCAL	GOVERNMENT EXP	ENDITURE
ITEM	Motor-Fuel Motor-Vehicle St		C. Receipts from State Highway- User Taxes	D. Receipts fron Federal Highwa Administration
Total receipts available				
Minus amount used for collection expenses				
Minus amount used for nonhighway purposes				
Minus amount used for mass transit				
Remainder used for highway purposes				
II. RECEIPTS FOR ROAD AND STRE	ET PURPOSES		BURSEMENTS FOR	
ITEM	AMOUNT		EM	AMOUNT
. Receipts from local sources:		A. Local highway dis		
1. Local highway-user taxes		 Capital outlay (fr 		
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	2,389,33	
b. Motor Vehicle (from Item I.B.5.)		Road and street s		
c. Total (a.+b.)		a. Traffic contro		
2. General fund appropriations	14.046	b. Snow and ice		
3. Other local imposts (from page 2)	14,846			
 Miscellaneous local receipts (from page 2) Transfers from toll facilities 	807,301	d. Total (a. thro 4. General administ		
6. Proceeds of sale of bonds and notes:		5. Highway law enf		
a. Bonds - Original Issues		6. Total (1 through	2,389,3	
b. Bonds - Refunding Issues		B. Debt service on loc	2,509,5	
c. Notes		1. Bonds:		
d. Total $(a. + b. + c.)$	0	a. Interest		
7. Total (1 through 6)	822,147	b. Redemption		
Private Contributions		c. Total (a. + b.)		
. Receipts from State government	1.002.070	2. Notes:		14.0
(from page 2) . Receipts from Federal Government	1,902,970			14,94
(from page 2)	1,630	b. Redemption c. Total (a. + b.)		87,1.
(from page 2) Total receipts (A.7 + B + C + D)	2,726,747	3. Total (1.c+2.c)		102.0
	2,720,717	C. Payments to State	for highways	102,0
		D. Payments to toll fa	cilities	
		E. Total disbursemen	ts $(A.6 + B.3 + C + D)$	2,491,4
Ι	V. LOCAL HIGHWA			
	(Show all entri Opening Debt	Amount Issued	Redemptions	Ending Debt
. Bonds (Total)	Opennig Debt		Reachiptions	
1. Bonds (Refunding Portion)				#VALL
Notes (Total)	381,434	0	87,133	294,30
V. LO	CAL ROAD AND ST	REET FUND BALANC		
A. Beginning Balance 253,440		C. Total Disbursements 2,491,408	D. Ending Balance 488,779	

HUERFANO COUNTY DEPARTMENT OF HUMAN SERVICES SHEILA HUDSON-MACCHIETTO DIRECTOR



Huerfano County, Colorado

Single Audit Corrective Action Plan For the Fiscal Year Ended December 31, 2021

Single Audit Finding

Finding Reference Number: 2021-002

<u>Description of Finding:</u> Inaccurate SEFA reporting of federal expenditures

<u>Statement of Concurrence:</u> Huerfano County DHS agrees with the audit finding.

Corrective Action:

Huerfano County's DHS management has established reconciliation policies and procedures to ensure timely and accurate SEFA reports are created by the County and that their report agrees to the State oversight agency who provides their federal expenditure annual reports.

<u>Name of Contact Person:</u> Sheila Hudson-Macchietto, Director – Huerfano County DHS: <u>sheila.hudson@state.co.us</u>

<u>Projected Completion Date:</u> Effective immediately.

Sincerely yours,

on - Macchietto

Director – Huerfano County DHS

121 West 6th Street, Walsenburg, Colorado 81089 Phone: 719-738-2810 Fax: 719-738-2549