

BOARD AGENDA MEMORANDUM

DATE OF MEETING: April 12, 2022

To: Village President and Board of Trustees

Through: Napoleon Haney, Village Manager

From: Angela Mesaros, Director of Economic and Community Development

Topic: Variance for Lot Width and Lot Area at 2044 193rd Street

PURPOSE

The petitioner, Anna Lukaszczyk, represents the owner of the property at 2044 183rd Street. The property consists of two parcels, Lot 21 and Lot 22. A two-story apartment building is constructed on Lot 22, and Lot 21 is vacant. The petitioner approached the Village to sell the property for development as a new single-family home.

Section 4.3, Table 4.2, of the *Homewood Zoning Ordinance* and Section 36-87 of the *Homewood Municipal Code* establish a minimum lot width of 60 feet and a minimum lot area of 8,100 square feet in the R-2 Single-family district. Both of the subject



Subject Property

lots are 50' wide x 150' deep (7,500 square feet in area) and thus do not meet the minimum lot requirements in the R-2 Single-family district.

Section 13.5 of the *Homewood Zoning Ordinance* regulates nonconforming lots of record that were in existence on the date of adoption of the zoning ordinance on April 9, 2002:

 Section 13.5-B, Lots of Record Held in Common Ownership states that if "two (2) or more lots of record with continuous frontage in single ownership do not meet the requirements for lot width or lot area, the land shall be considered to be a single undivided parcel for the purposes of the ordinance. No portion of said parcel shall be used, transferred, or conveyed which does not meet the lot width and lot area requirements established by the ordinance. No division of the parcel shall be made which leaves remaining lot(s) with lot width or area



below the requirements as stated in the ordinance" unless a variance has been obtained in accordance with Section 2.17 of the zoning ordinance.

 Section 13.5-C, establishes additional standards beyond those outlined in Section 2.17 that must be in



Subject Property as viewed from 183rd Street

compliance in order to obtain a variance. These standards are outlined in the <u>Variance</u> <u>Standards</u> section below.

PROCESS

The petitioner applied for a building permit to construct a new single family home on the vacant lot (Lot 21) to the west of the existing two-unit building. Lot 21 remains a separate property according to Cook County records. However, because the applicant is the owner of two continuous nonconforming lots of record, according to the *Homewood Zoning Ordinance*, they cannot transfer or convey the nonconforming vacant lot without receiving a variance.

At its regular meeting, March 24, 2022, the Homewood Planning & Zoning Commission reviewed the request for variation from the zoning ordinance. The following standards were considered in the review of the variance request:

- 1. <u>That the property in question cannot yield a reasonable return if permitted to be used only</u> <u>under the conditions allowed by the regulations governing the district in which it is located</u>. *Per the zoning ordinance, the property cannot be used, transferred, or conveyed as a separate lot unless a variance is granted*.
- 2. <u>That the plight of the owner is due to unique circumstances</u>. This lot was part of an approved subdivision created as Thornton Station in 1923 for residential development. The majority of lots in the area are nonconforming. This property is located on a major arterial street, 183rd Street, and in close proximity to downtown Homewood.
- 3. <u>That the variation, if granted, will not alter the essential character of the locality</u>. *None of the properties on the immediate block conform to the currently adopted minimum width and/or area requirements of the zoning ordinance.*



The Village is in the process of a comprehensive update to the Zoning Ordinance. The zoning consultant has recommended that the B-1 district boundaries be adjusted to reflect the Downtown Core as identified in the Village's Downtown Plan. It is recommended that the area outside of the Downtown Core currently zoned B-1 and the residentially zoned parcels within the area be rezoned to a new B-2 Downtown Transition District. The new B-2 District would better accommodate the variety of land uses and development patterns that currently exist in the area and support the vibrancy of the Downtown. The subject property is located within the new B-2 District, which would not have a minimum lot area and lot width.

In addition, based on a nonconformity analysis, the zoning consultant has recommended a reduction of the minimum lot area and lot width standards in the current R-2 zoning district to 7,500 square feet in area and 50 feet wide. This is consistent with the lot size requested for the subject property.

- 4. <u>Existing conditions pose a particular hardship</u>. All of the properties in the immediate block are nonconforming and the majority of lots in the area are nonconforming.
- 5. <u>Conditions of the petition are not generally applicable.</u> *The nonconforming lots in the area have been developed with single-family and two-family residences.*
- 6. <u>Hardship not created by the property owner</u>. *The lots were legally subdivided when the subdivision was developed in 1923.*
- 7. <u>Variation is not detrimental or injurious to the neighborhood</u>. A nonconforming lot with a single-family house is standard in this area. Village Engineer Max Massi is in process of evaluating any potential impacts on storm water detention in the area due to concerns about flooding in the area.
- 8. <u>Impairment of light and air supply, increased risk of fire or endangerment to public safety or</u> <u>diminished property values</u>. *This property would not be denser than is typical in this area.*

The following additional Standards in Section 13.5-C for compliance to obtain a variance, as follows:

- 9. <u>Both lots met the lot area and lot width requirements in effect at the time the applicant</u> <u>purchased the lots</u>. *The lots were legally subdivided as part of Thornton Station in 1923 as single lots for the construction of single-family homes. All of the lots in the area are 50 feet wide with a few exceptions that were more recently re-subdivided.*
- 10. Over half of the lots within five hundred feet of the subject lots have been developed as individual building sites and do not comply with either the lot width or lot area requirement for the district in which they are located. Approximately 84% of the single-family lots within five hundred feet of the subject property are nonconforming and have been developed as individual sites with single-family houses.



11. <u>The owners of the abutting lots refuse to sell or convey, at a fair market price, portions of their lots that could be added to the subject lots to render them conforming without rendering said abutting lots or structures located on such lots nonconforming. All lots adjacent to the subject property are nonconforming.</u>

At the public hearing, residents from neighboring properties expressed concerns about flooding in the area and the impacts of the development. The Planning & Zoning Commission, with all (seven) members present, unanimously recommended approval of the variances with the condition that a grading and drainage plan be prepared for the project and approved by the Village Engineer prior to issuance of a building permit.

OUTCOME

After consideration of public testimony, the following Findings of Fact (as proposed or amended) by the standards set forth in Section 2.16 may be entered into the record:

- 1. The subject property is located on the west half of the property commonly known as 2044 183rd Street, and is identified as Lot 21, Property Index Number 21-31-316-019;
- 2. The subject property is owned by 183rd Street Trust #2044;
- 3. The subject property is zoned R-2, Single-family Residential;
- 4. The house on Lot 22 is 6 feet from the subject property's east lot line;
- 5. The Homewood Zoning Code and Municipal Code require minimum lot widths of 60' and minimum lot areas of 8,100 square feet in R-2 zoning districts;
- 6. The majority of the lots in the immediate area are nonconforming in width and area;
- 7. The applicant is seeking variances from the minimum lot width and minimum lot area requirements of Section 4.3, reference Table 4.2 of the Homewood Zoning Ordinance, and from Section 36-87 of the Homewood Municipal Code to allow a lot that is 50' in width and 7,500 square feet in area.

Approval of the variance allows a new single-family residence within close proximity to downtown Homewood, which is consistent with the Downtown Master Plan recommendation to rezone this area to R-4 to allow higher density.

FINANCIAL IMPACT

Funding Source: No Financial Impact

- Budgeted Amount: N/A
- Cost: N/A

LEGAL REVIEW Completed



RECOMMENDED BOARD ACTION

Pass an ordinance granting a variance from the minimum lot width and lot area requirements of Section 4.3 of the Homewood Zoning Ordinance and Section 36-87 of the Homewood Municipal Code to allow a lot that is 50 feet in width and 7,500 square feet located on the west half of 2044 183rd Street, Lot 21, Property Index Number 29-31-316 -019, in Homewood.

ATTACHMENT(S)

Ordinance