



## Agenda Abstract

### JOINT PUBLIC HEARING

Meeting Date: February 20, 2025  
Department: Planning & Economic Services Division  
Agenda Section: 5F  
Public hearing: Yes  
Date of public hearing: February 20, 2025

#### PRESENTER/INFORMATION CONTACT

Molly Boyle, Planner II

#### ITEM TO BE CONSIDERED

**Subject:** Text amendment to Unified Development Ordinance (UDO) Section 2.3, *Planning Board* (staff-initiated)

#### Attachments:

1. Draft text amendment
2. US Census Bureau data
3. Staff-verified data on ETJ addresses

#### Summary:

This text amendment proposes to remove a vacant extra-territorial jurisdiction (ETJ) seat from the Planning Board based on population and consistent vacancy. Removing the seat would also reduce the board size from 10 to 9, and an odd number of board members is preferable to avoid ties.

The ETJ is an area outside of town limits where the town still has zoning authority. UDO Section 2.3, *Planning Board* states that the Planning Board shall have at least 10 members, 3 of whom must live in the ETJ. Per North Carolina General Statute § 160D-307(a), *Extraterritorial representation on boards – Proportional Representation*, municipalities with ETJs are to “provide a means of proportional representation based on population for residents of the extraterritorial area to be regulated.”

The estimated population under the town’s zoning authority is 12,383, with 9,757 (79%) in town limits and 2,626 (21%) in the ETJ.

Estimated population under town zoning authority		
In-town population estimate	9,757	79%
ETJ population estimate	2,626	21%
Total estimated population	12,383	100%

The in-town estimate is the most current estimate from the US Census Bureau. The Census Bureau does not have specific data for the ETJ, so staff used data from Orange County GIS and property tax records. Staff identified and verified all addresses in the ETJ associated with residential dwelling units (1,094). This number was multiplied by 2.4, the average number of people per household in Orange County according to the US Census Bureau.

The ETJ makes up about 20% of the population under the town’s zoning authority. However, it holds 30% of its Planning Board seats. Removing the vacant ETJ seat will make the representation more proportionate with the population, with 7 in-town seats (78%) and 2 ETJ seats (22%). In addition, the town has had a vacant ETJ seat on

the Planning Board for over 2 years. Adopting this text amendment would not necessitate removing any current Planning Board members from the board.

**Comprehensive Sustainability Plan goals:**

- Land Use and Development Goal 1: Ensure that future growth and development, including infill and redevelopment, are aligned with smart growth principles and consider infrastructure constraints such as water and wastewater system capacity.
  - Strategy: Improve and streamline the development review approval and acceptance process.
  - Action: Clarify the roles and responsibilities of internal town department reviewers, appointed boards, and the town board in the development review process.

**Financial impacts:**

None.

**Staff recommendation and comments:**

Staff recommends approval of the text amendment as written.

**Action requested:**

Hold the public hearing. After the public hearing is closed, the Planning Board may make its recommendation if prepared to do so.