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TOWN OF HILLSBOROUGH

# Minutes Board of Commissioners

Remote regular meeting
7 p.m. June 14, 2021
Virtual meeting via YouTube Live
Town of Hillsborough YouTube channel

Present: Mayor Jenn Weaver and commissioners Mark Bell, Robb English, Kathleen Ferguson, Matt

Hughes, and Evelyn Lloyd

Staff: Interim Human Resources Director Haley Bizzell, Budget Director Emily Bradford, Assistant to

the Manager/Deputy Budget Director Jen Della Valle, Interim Town Clerk/Human Resources Technician Sarah Kimrey, Stormwater and Environmental Services Manager Terry Hackett, Police Chief Duane Hampton, Assistant Town Manager/Planning Director Margaret Hauth, Interim Public Works Director Dustin Hill, Town Attorney Bob Hornik, Town Manager Eric Peterson, Utilities Director Marie Strandwitz, Public Space Manager Stephanie Trueblood and

Public Information Officer Catherine Wright

# Opening of the meeting

Mayor Jenn Weaver called the meeting to order at 7:03 p.m. Interim Town Clerk and Human Resources Technician Sarah Kimrey called the roll and confirmed the presence of a quorum.

### 1. Public charge

Weaver did not read the public charge.

# 2. Audience comments not related to the printed agenda

There was none.

# 3. Agenda changes and approval

The mayor noted a change sent by the budget director by email prior to the meeting regarding the Community Development Block Grant project ordinance and an associated budget amendment. She also noted a change sent by the deputy budget director earlier regarding amending the miscellaneous budget amendments with two additional amendments regarding an aerator blower.

Motion: Commissioner Kathleen Ferguson moved to approve the amended agenda. Commissioner Mark

Bell seconded.

Kimrey called the roll for voting.

Vote: 5-0. Ayes: Commissioners Bell, Robb English, Ferguson, Matt Hughes and Evelyn Lloyd. Nays: 0.

# 4. Public hearings

A. Request to close unopened right of way named Cole Avenue

The mayor opened the public hearing. Assistant Town Manager and Planning Director Margaret Hauth said Cole Avenue is an unopened lane that separates property between two neighbors, serves no purpose, is unimproved and has no utilities. The closure was requested by one of the neighbors. Both neighbors were in

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attendance at the meeting. The property owner who made the request, Mark Rhoades, said the closure would allow the two neighbors to have a cleaner property line and would remove questions of maintenance responsibilities along the boundary. Hauth said the other neighbor, Christina Perrella, had noted in an email that she was planning to observe rather than participate in the meeting. The mayor asked for confirmation that both parties are amenable to the request. Hauth said she had not heard otherwise.

Motion: Ferguson moved to close the public hearing. Bell seconded.

Kimrey called the roll for voting.

Vote: 5-0. Ayes: Bell, English, Ferguson, Hughes and Lloyd. Nays: None.

## B. FY2022 budget public hearing

Mayor Weaver opened the public hearing. A water and sewer customer, William Johnson, provided a brief presentation against increasing utility rates. His presentation included a comparison of rates with surrounding communities and a look at specific aspects of the town's water and sewer fund. There were no other speakers. The mayor said the board received public comments from three other people via email. She summarized them:

- Will Lane, who attended the town's academy on operations, said he was glad to see funding for future sessions, thanked staff for making the budget document easy to understand, and said he wants to see the property tax rate stay the same.
- Lavone Tucker expressed concerns about out-of-town water and sewer rates. The mayor noted that the town manager had responded to the email.
- Michelle Jenkins was curious about the location for the proposed installation of a bench on Nash Street and had some questions about the installation.

The mayor said the board also received a letter from Fairview Community Watch asking for signage to be changed to rename the community center in the neighborhood after Dorothy Johnson.

Motion: Bell moved to close the public hearing. Ferguson seconded.

Kimrey called the roll for voting.

Vote: 5-0. Ayes: Bell, English, Ferguson, Hughes and Lloyd. Nays: None.

### 5. Items for decision — consent agenda

#### A. Minutes

- 1. Joint Public Hearing April 15, 2021
- 2. Regular meeting May 10, 2021
- 3. Work session May 24, 2021
- B. Miscellaneous budget amendments and transfers (revised item)
- C. Miscellaneous Tourism Board amendments and transfers
- D. Hillsborough Tourism Board FY2022 Budget Ordinance
- E. Proclamation Commemorating Juneteenth Independence Day
- F. Consistency statement and ordinance amending Unified Development Ordinance Sections 7.5 limiting the requirement to combine nonconforming lots
- G. Consistency statement and ordinance amending Unified Development Ordinance Sections 5.1.6 and 5.1.7, Table of permissible uses
- H. Reclassification and pay amendment utilities analyst position to civil engineer
- I. Deed restriction for all town parcels surrounding the West Fork Eno Reservoir

J. Special event permit – road closure and sponsorship request for police service for Juneteenth March

- K. NC 86 Connector Study (Phase II)
- L. Community Development Block Grant (CDBG-CV) project ordinance and associated budget amendment (added item)

Motion: Ferguson moved to approve all items on the amended consent agenda. Bell seconded.

Kimrey called the roll for voting.

Vote: 5-0. Ayes: Bell, English, Ferguson, Hughes and Lloyd. Nays: None.

## 6. Items for decision — regular agenda

A. Consistency statement and ordinance amending Unified Development Ordinance Sections 5.2.9.2 and 6.3.1 – citizen request related to accessory dwelling units and setbacks

Planning Director Margaret Hauth said she placed this request for text amendments on the regular agenda vs. the consent agenda because the Planning Board had a lot of discussion on it at the public hearing. She said the request is from a private property owner who would like to construct an accessory dwelling on the property. The ordinance does not allow accessory dwellings on private roads. The owner also would like to change the setback requirements of the property, which is zoned agricultural residential and has setbacks of 50 feet on all sides. The structures on this property are built closer to the property line already. The owner is asking to conform with setbacks in a nearby neighborhood, with a 40-foot setback in front and 30-foot setbacks on the other sides. Hauth said staff does its best to find options that don't involve changing the ordinance since it is a solution that impacts the entire town. She said the Planning Board's recommendation to allow accessory dwellings on private roads was not unanimous.

She answered questions from the board. She said the property is on Burnside Drive and is one of a few agricultural residential areas serviced by town water and sewer. Most agricultural residential zoning is outside town limits, and the impact of the request would be very limited, especially for the setback issue.

Hughes suggested separating the vote on setbacks and accessory dwelling units.

There was additional discussion. Hauth noted a change in the setback would affect all land zoned agricultural residential. She said that properties with the designation include the mining area and some places in West Hillsborough and that mining is regulated by the state. She said the only other tool that could be used to grant the request is a variance, but there is no hardship in this case to justify a variance. Hauth said reducing the setback gives property owners more ability to use their lot. She said individual houses that would be impacted likely are a dozen or fewer; a lot of the land in areas without water and sewer service are not developed; and the town has almost no way to oversee property used for agricultural purposes in its extraterritorial jurisdiction.

Motion: Hughes moved to approve ordinance change and consistency statement regarding setbacks.

Lloyd seconded.

Kimrey called the roll for voting.

Vote: 3-1. Ayes: Bell, Ferguson, and Lloyd. Nays: Hughes. English lost connection and was unable to vote.

The board discussed the request to allow an accessory dwelling unit on a private road. The planning director said the applicant wants to build a garage with an apartment over it for a family member. She said the town greatly expanded the ability to have accessory dwelling units but the requirement to be on a public road has been in place for more than 30 years. Hauth said the Planning Board discussed whether a fixed distance could be set from a private road to allow accessory dwellings. The distance needed to allow the unit at this particular property is 300 feet, which would allow accessory dwellings on any private road in town. One of the Planning Board members was opposed to allowing the unit on a private road.

Hauth answered questions from the board. She confirmed the private road is a gravel road. She said it is one of the oldest private roads in town and probably one of the more well-constructed ones, noting that garbage trucks do travel it. She said most of the new private roads built are to access deeper lots and most private roads in town are very short. Hauth said the Planning Board discussed looking at the standard of a private road and she was very hesitant to accept the option because town staff are not qualified to look at a road and determine whether it's built to a certain standard and because the maintenance and standard for private roads is determined by the private owners. It was determined that a fair standard could not be implemented and the only option before the Planning Board was to allow accessory dwellings on private roads or don't.

In answering what the downside is to allowing accessory dwellings on private roads, Hauth said that not all private roads have been built in the last five years and some may not be well maintained or have a maintenance agreement among all the owners. She said the more people who live on a private road, the more pressure there will be also for the town to accept a road that would be a challenge. Hauth said staff have had conversations that private roads are a problem in the long run and perhaps they should not be allowed in town.

The mayor noted that the town has already taken steps to make accessory dwelling units more accessible to people and that both parts of this request seem to do that. In this case, the dwelling would make it possible for an aging parent to live on site. For another person, renting out the unit could help produce funds to maintain the road.

There was continued discussion about the assumption people have that private roads are public and subject to the same services as public roads and about the treatment of this private road. Hauth said the long tradition of garbage and recycling service on this road and the possibility of the road becoming public should be discussed separately.

Motion: Bell moved to adopt the ordinance and consistency statement to allow accessory dwelling units on private roads. Lloyd seconded.

Kimrey called the roll for voting.

Vote: 3-2. Ayes: Bell, English and Lloyd. Nays: Ferguson, Hughes.

B. Order closing unopened right of way named Cole Avenue

Motion: Hughes moved to close unopened right of way named Cole Avenue. Ferguson seconded.

Kimrey called the roll for voting.

Vote: 5-0. Ayes: Bell, English, Ferguson, Hughes and Lloyd. Nays: None.

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C. Consistency statement and ordinance amending Unified Development Ordinance to be consistent with North Carolina General Statute 160D and assigned Special Use Permit review to the Board of Adjustment

The planning director noted this item was discussed in April, at which time the board asked staff to check that the Board of Adjustment was comfortable with the new requirements. She said provisions that are more policy-based in the review of special use permits were discussed — affordable housing, green building, water use and cultural resources. The Board of Adjustment members were willing to take those topics on when there are specific policies or plans that they can rely on when making related determinations. She said the draft language in this request does not include those topics but they could be addressed in the update to the Comprehensive Sustainability Plan and then be added to the Unified Development Ordinance. She said much of the changes are language and consistency changes, some clarification of administrative processes, and changes for consistency in formatting. She noted Section 6.20 of draft will be amended due to a typo.

Town Attorney Bob Hornik said the most substantive change is moving special use permit review to the Board of Adjustment to review. All other changes really are to make processes and references match the North Carolina General Statute 160D, which is required by July 1.

The mayor asked for clarification on the four items the Board of Adjustment wanted clarification on and what the impact would be in the interim while the town works on the Comprehensive Sustainability Plan. The planning director said the requirements are to ask an applicant how much water they will use, ask what green building standards will be used, have the applicant check whether any documented cultural resources are on the site, and ask the applicant to talk to the board about affordable housing.

Hauth said to her recollection, there haven't been any meaningful conditions placed on special use permits for any of the topics except affordable housing. She said the town did require Forest Ridge and maybe Collins Ridge to do some green building certificates within 30 days of their certificate of occupancy, but more of those provisions and requirements are becoming part of the state building code. She said the big gap in the interim would be with affordable housing as this board has requested affordable housing measures, such as donation of land or payment in lieu. Those measures only are triggered in projects with more than 20 dwellings. In the interim, there would not be that mechanism to have a conversation with the board about affordable housing.

Hauth said in discussions with the Planning Board it was noted another round of amendments would be coming in October that would create some conditional zoning districts that address certain circumstances. She said conditional zoning would come to the board and the board would have the opportunity to have affordable housing discussions with applicants then. She noted that the town cannot automatically require that a project with X number of dwellings fall under conditional zoning. She said the board could give staff direction to find another mechanism to address affordable housing.

There was discussion about whether special use permits should go to the Board of Adjustment or the town board. The planning director noted that it is not uncommon across the state for special use permits to go to the Board of Adjustment or Planning Board for approval.

Bell reminded the board that Hughes had said in the initial discussion that the change in the special use permit process would make the commissioners pay more attention to how they make appointments to the Board of Adjustment. He suggested trying the proposed process for 6 months and then evaluating. He recalled that Hauth had said all the large tracts in the town's jurisdiction are built out.

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Hughes noted there is a benefit in having appointed board members make quasi-judicial decisions at each meeting vs. mixing quasi-judicial and legislative decision-making as there is a possibility of melding the two in their minds.

The planning director urged the board to adopt the proposed ordinance tonight to be compliant with state law. She said she thinks staff can have a solution by the end of the calendar year for ensuring that affordable housing gets discussed at the appropriate level. She said staff will propose some conditional zoning districts that include very large-scale residential developments and mixed-use developments. This will allow for affordable housing conversations as conditional zoning will always come to the town board because it's a legislative decision. She suggested the town also needs to think through the information it needs from applicants to ask for less upfront but still make an informed decision.

Motion: Bell moved to amend consistency statement and ordinance. Hughes seconded.

Ferguson asked for clarification that the change in process could be revisited. The planning director suggested adding a discussion to the board's annual budgetary planning retreat.

Kimrey called the roll for voting.

Vote: 5-0. Ayes: Bell, English, Ferguson, Hughes and Lloyd. Nays: None.

## D. Second workshop on the FY22 Budget

Budget Director Emily Bradford opened the work session and noted the abstract in the agenda packet includes the items noted for further discussion following the June 7 budget work session. Discussion started regarding a downtown parking study in which Hughes had suggested the town fund a larger portion of the study. The draft budget proposed \$18,000 as the town's contribution and \$16,000 each from the Tourism Board and Tourism Development Authority. The planning director offered an alternative source of funds. She said the town receives planning funds from the metropolitan planning organization and the parking study would be an eligible expense. The town would have to pay 20% of the cost. She said use of the funds would have no impact on traffic requests. She also said the town has about a \$250,000 balance, so the project's scope could be increased. The \$50,000 cost for the study is a plug figure, she said, adding that a \$75,000 project would require \$15,000 as the town's share, which is less than the amount proposed in the draft budget.

Board members were in agreement to pursue use of Metropolitan Planning Organization funds for the study.

Motion: Hughes moved to change the allocation of the parking study to 50% from the Planning

Department, 25% from the Tourism Development Authority and 25% from the Tourism Board.

English seconded.

Kimrey called the roll for voting.

Vote: 4-1. Ayes: Bell, English, Hughes and Lloyd. Nays: Ferguson.

The budget director confirmed that the parking study estimate would be changed to \$75,000 and the cost would be split.

The board discussed other items brought forth during the June 7 work session. It directed staff to:

• Increase cleaning of park restrooms to four times a week once daily pandemic cleanings end. Prior to the pandemic, they were cleaned twice a week.

- Add \$3,000 for cellular phone data analysis software for the Police Department.
- Add \$7,500 as an initial contribution from the town for a veterans memorial in Orange County.
- Fund community reinvestment requests from the Exchange Club and Hillsborough Arts Council at the requested levels, \$7,500 and \$14,520 respectively.
- Keep the proposed 3.25% merit raise for employees and add a \$1,000 cost-of-living adjustment for the current fiscal year since no raises were given this fiscal year due to the pandemic.

The board also discussed compensation for police officers to keep the town competitive amid significant increases to starting salaries in some area jurisdictions and a nationwide issue of early retirements, a shortage of candidates and an inability to fill vacancies. Town Manager Eric Peterson suggested increasing market rate adjustment funds to help cover potential adjustments for police officers and give time for staff to determine a proposal. He plans to provide a proposed amount for the increase at the June 28 meeting.

The board also discussed the proposed property rates and fees. There was discussion on the need for funding for sustainability actions to meet the town's clean energy goals, for taking care of employees, and for connectivity needs. The manager said he would bring some property tax rate options to the board's next meeting.

The utilities director said the Water and Sewer Advisory Committee's work on examining rates regarding affordability and the differential charged for out-of-town customers was paused due to the pandemic. The town manager noted additional time also is needed to examine capital utility projects that need to be funded but aren't in the budget because budget adoption must occur this month.

The board directed staff to remove from the fee schedule the higher security deposit for water and sewer customers considered high risk for nonpayment.

E. Hot topics for work session June 28, 2021

The board will further discuss the budget proposal and adopt a budget ordinance at the June 28 meeting.

The planning director said she does not know if she can have a request to rename the community center in the Fairview neighborhood processed in time for the June 28 meeting. She said there is a process specified in the Code of Ordinances regarding naming structures.

# 7. Updates

A. Board members

Board members gave updates on the committees and boards on which they serve.

B. Town manager

There was none.

C. Staff (written reports in agenda packet)

There was none.

# 8. Adjournment

Motion: Ferguson moved to adjourn at 10:01 p.m. Lloyd seconded.

Kimrey called the roll for voting.

Vote: 5-0. Ayes: Bell, English, Ferguson, Hughes and Lloyd. Nays: None.

Respectfully submitted,

Sarah Kimrey Interim Town Clerk Staff support to the Board of Commissioners



Hillsborough FY2022 Budget Discussion Water & Sewer Proposed Rate Increase

William Johnoson Presentation

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# Water & Sewer FY2022 Budget

Jun-21						
5,000 gallons - Water &	Sev	ver Charge	Com	пра	rison	
		<u>Inside</u>			<u>Outside</u>	
Hillsborough	\$	114.75		\$	223.75	
OWASA	\$	90.41		M		
Cary	\$	74.35		\$	111.55	
Pittsboro	\$	72.20		\$	144.40	
Durham County	\$	64.66		\$	129.31	
Mebane	\$	63.35		\$	126.70	

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	FY2015	<u>FY2020</u>
Net Position	39,289,542	55,151,696
Cash Un-restricted	6,190,061	11,369,532
Cash - Developer Fees	2,591,600	5,857,366
Total Available Cash	\$ 8,781,661	\$ 17,226,898
		\$ 8,445,237 Increase in cash over 5 fiscal years. Almost a double

Note: Developer Fees Cash is included as well as it is appears this cash was restricted by choice via a Reserve Fund Resolution.

And could this choice be simply reversed and Developer funds be considered not Restricted?

Wa	iter & Sewer	Во	ttom Line Cas	sh	Flow number	s		
	<u>Budget</u>		<u>Estimate</u>		<u>Actual</u>		Difference	e between Budget & Actual
								•
\$	(779,749)	\$	(48,797)	\$	980,860		\$	1,760,609
\$	(665,700)	\$	1,659,463	\$	3,222,300		\$	3,888,000
\$	557,829	\$	1,181,026	\$	2,534,876		\$	1,977,047
\$	(54,235)	\$	1,023,683					
\$	63,649							
des al	ll Transfers (in and ou	t) fr	om the various intern	al fu	nds			
t cani	tal necessary for the	rese	rvoir is being funded b	ov th	e hand proceeds			
			-		·	heet.		
	\$ \$ \$ \$ des al	\$ (779,749) \$ (665,700) \$ 557,829 \$ (54,235) \$ 63,649	Budget  \$ (779,749) \$ \$ (665,700) \$ \$ 557,829 \$ \$ (54,235) \$ \$ 63,649	Budget Estimate  \$ (779,749) \$ (48,797) \$ (665,700) \$ 1,659,463 \$ 557,829 \$ 1,181,026 \$ (54,235) \$ 1,023,683 \$ 63,649  des all Transfers (in and out) from the various international complete capital necessary for the reservoir is being funded by	Budget Estimate  \$ (779,749) \$ (48,797) \$ \$ (665,700) \$ 1,659,463 \$ \$ 557,829 \$ 1,181,026 \$ \$ (54,235) \$ 1,023,683 \$ 63,649  des all Transfers (in and out) from the various internal full transfers (in and out)	Budget         Estimate         Actual           \$ (779,749)         \$ (48,797)         \$ 980,860           \$ (665,700)         \$ 1,659,463         \$ 3,222,300           \$ 557,829         \$ 1,181,026         \$ 2,534,876           \$ (54,235)         \$ 1,023,683           \$ 63,649    des all Transfers (in and out) from the various internal funds	\$ (779,749) \$ (48,797) \$ 980,860 \$ (665,700) \$ 1,659,463 \$ 3,222,300 \$ 557,829 \$ 1,181,026 \$ 2,534,876 \$ (54,235) \$ 1,023,683 \$ 63,649	Budget         Estimate         Actual         Difference           \$ (779,749)         \$ (48,797)         \$ 980,860         \$           \$ (665,700)         \$ 1,659,463         \$ 3,222,300         \$           \$ 557,829         \$ 1,181,026         \$ 2,534,876         \$           \$ (54,235)         \$ 1,023,683         \$           \$ 63,649         \$ 63,649         \$ 63,649

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	Actual FY15	Actual FY16	Actual FY17	Actual FY18	Actuals FY19	Actuals FY20	FY21	Budget FY22
Admin of Enterprise	-	-	-	-	F119	-	-	-
, tarriir or Enterprise								
Utilities Admin	-	-	-	-	-		-	-
Billing & Collections	161,233	13,614	27,227	40,000	39,125	39,125	39,125	39,125
Water Treatment Plant	117,206	113,683	111,301	109,051	106,715	104,378	91,315	86,360
West Fork Eno Reservoir	665,033	641,325	640,665	970,558	384,150	449,908	840,550	839,828
west fork tho Reservoir	665,055	641,323	640,663	970,558	384,130	449,908	840,550	639,626
Water Distribution	25,621	124,790	124,244	123,903	94,036	115,604	105,973	101,470
Wastewater Collection	181,773	124,790	76,295	146,434	73,558	71,966	15,083	-
	212,111				,		,	
Wastewater Treatment	1,378,647	1,305,874	1,284,012	1,262,151	1,240,289	1,218,427	1,196,566	1,174,704
	\$ 2,529,513	2,324,076	\$ 2,263,744	\$ 2,652,097	\$ 1,937,873	\$ 1,999,408	\$ 2,288,612	\$ 2,241,487
				\$40K just an estimate				
				Assume that this Capital Lease Refi paid out				
				of \$1,270,205 was added back to debt				

	W&S Proj	oosed Cap	oita	al Proje	ct	s & Fun	di	ng Sour	.c€	<u>es</u>		
		FY2022		FY2023		FY2024		FY2025		FY2026		FY2027
	Wastewater Treatment Plant	190,000										
	Water Distribution	220,000		200,000								
	Water Treatment Plant	185,500		-								
Fundin	ng: ARP Fees	\$ 595,500	\$	200,000								
	Water Treatment Plant				4					600,000		
Fundin	ng: Cap Reserves								Ś	600,000		
- anam	ig. cap reserves								۶	000,000		
	Wastewater Collection					10,000,000				8,000,000		
	Water Distribution			2,000,000						2,600,000		
	Water Treatment Plant	-				-		-		-		4,250,000
Fundin	ng: Debt	\$ -	\$	2,000,000	\$	10,000,000	\$	-	\$	10,600,000	\$	4,250,000
	Wastewater Collection	25,000										
	Wastewater Treatment Plant	25,000		100,000		10,000		180,000				
	Water Distribution	290,000		80,000		465,000		500,000		100,000		-
	Water Treatment Plant	47,100		219,000		255,500				-		-
Fundin	ng: Regular Operations	\$ 362,100	\$	399,000	\$	730,500	\$	680,000	\$	100,000	\$	-
	Wastewater Collection	200.000		_								
Fundin	ng: Perpetual Maint	\$ 200,000	\$	-	\$	-	\$	-	\$	-	\$	-
	Wastewater Collection	180,000		3,550,000								
	Water Distribution	861,000	_	150,000	_	200,000		1,250,000	_	1,250,000	_	1,250,000
Fundin	g: System Develop Fees	\$ 1,041,000	\$	3,700,000	\$	200,000	\$	1,250,000	\$	1,250,000	\$	1,250,000
	Wastewater Collection				_	3,500,000						
Fundin	ng: Unknown	\$ -	\$	-	\$	3,500,000	\$	-	\$	-	\$	-
	Grand Total	\$ 2,198,600	\$	6,299,000	\$	14,430,500	\$	1,930,000	\$:	12,550,000	\$	5,500,000

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From: Town of Hillsborough

To: Jenn Weaver; Robb English; Evelyn Lloyd; Kathleen Ferguson; Mark Bell; Matt Hughes; Sarah Kimrey; Eric

Peterson; Margaret Hauth

**Subject:** Contact form message: DRaft FY22 budget comments

**Date:** Monday, June 14, 2021 12:24:43 PM

William Lang sent the message below via the Town of Hillsborough website "Contact Mayor and Commissioners" form. To respond, reply to this email or contact

Wanted to send my comments on the draft FY22 town budget.

Great work by our town staff for making the documents easy to read and understand. The mantra of "take care of what we have" is more important than ever which makes moving out of the Eno flood plain to higher ground important.

Amazed and pleased that tax rate might be able to remain at current level given the stressors of the past year and last year's concerns regarding holding the status quo. Fine with the increase in water and sewer as these are such important town services that I know we pay a lot of attention to regarding quality quantity and infrastructure maintenance.

Excited to see included the line item for Hillsborough University the catalyst for me sharing my budget thoughts with you!

Thoughtful and thought provoking town budget that shows us in good stead which I might say is supported by the future year budgeting (estimating) approach.

Meets my test of: Where do we want to go? How will we know when we get there? and What will we measure along the way to make sure we are heading in the right direction?

Thanks!

Will

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From: <u>Eric Peterson</u>

To: Jenn Weaver; Robb English; Evelyn Lloyd; Kathleen Ferguson; Mark Bell; Matt Hughes; Sarah

Kimrey; Margaret Hauth

Cc: Marie Strandwitz, Catherine Wright; Jen Della Valle, Emily Bradford

Subject: RE: Contact form message: Water/Sewer Rate Increase, 6D on Agenda for June 14

**Date:** Monday, June 14, 2021 3:40:22 PM

Dear Lavone Tucker,

Thank you for taking the time to share you concerns and frustrations regarding water and sewer rates. You are correct that rates are unquestionably high for water and sewer service. You raise some excellent questions and points. The town has a frequently asked questions (FAQ) page that provides responses to some of the information you requested regarding minimum usage, justifications for higher out-of-town rates, and others: <a href="https://www.hillsboroughnc.gov/faqs/faq-water-and-sewer-rates/">https://www.hillsboroughnc.gov/faqs/faq-water-and-sewer-rates/</a>

# **Minimum Usage**

Water & sewer utilities charge either using a base rate or volumetric approach. The base charge approach means customers get charged a flat amount each month for those fixed costs that still must be paid for even if the customer doesn't use any water or sewer. This includes costs for making the water and sewer service available, such as debt payments on the treatment plants or other system improvements. The calculations are complex and beyond my ability to explain. Utility billing consultants are usually brought in to calculate what those numbers should be. Thus, the customer is charged the base rate <u>plus</u> the actual water/sewer they used. This is approach the City of Durham uses. The volumetric approach is where a unit sets a minimum usage instead of a base rate plus any usage beyond that amount. As you referenced, Hillsborough's minimum is 2,500 gallons per month.

In North Carolina 54% of water systems use the same approach as Hillsborough, the other 46% use Durham's approach, so it's split about evenly. Each approach has it's pros and cons. Hillsborough's minimum usage was 3,000 per month. A four year process recommended by the Town's Water & Sewer Advisory Committee to lower it to 2,500 was completed in 2016. The most typical minimum monthly usage amounts by utility systems are 2,000 and 3,000 per month, thus Hillsborough's is in the middle. There's more detail at the town's website at this link:

https://assets.hillsboroughnc.gov/media/documents/public/understanding-the-minimum-usage-charge.pdf The town will likely re-evaluate this practice again at some point in the future as it comes up for discussion and evaluation periodically. If a change occurred, it could be to either lower the minimum further as you suggested or to change to a base rate approach. Either way, it would require direction from the town board to re-evaluate the billing structure and hiring a consultant to generate these options.

## **Higher Out-of-Town Rates**

As with many utility billing practices they can vary widely from jurisdiction to jurisdiction. Charging higher rates to out-of-town customers is a common practice across the country and North Carolina. Although, there are many places that don't charge a different rate amount. Many others charge multipliers that are less or more than the double or 200% rate that's common. For example, the City of Durham charges double or 200%. Some places charge as high as triple or 300%. Hillsborough's multiplier is slightly less than Durham at 195%, but the overall charges are higher due to our rates. In

Page 17 of 42

North Carolina about 62% of water systems charge higher rates for out-of-town customers. The following link goes into more detail about this topic, such as rationales that have been cited in various places for charging higher out-of-town rates:

https://assets.hillsboroughnc.gov/media/documents/public/understanding-in-town-and-out-of-town-rates.pdf

One option to address this would be to see if your condominium development is interested in requesting annexation into the town limits. When this happens it's a trade off of having water and sewer costs reduced almost in half compared to the additional costs of paying property taxes for town services like parks, streets, possibly solid waste collection if the streets are public, stormwater, and having the fire tax removed which saves the homeowners additional money. Some neighborhoods find after doing the calculations that it's a savings to be annexed. Others find it's less expensive to continue paying the higher rates and avoid paying taxes. Town staff can assist neighborhoods that are interested in annexation.

# Water & Sewer Advisory Committee (WSAC)

The WSAC is a group of volunteer advisory board members that is composed of both out-of-town and in-town members. They provide policy guidance on various aspects of operating the town's system, often making recommendations to the town board on rate, budget, operating, and other aspects of running the system. They meet periodically and welcome inquiries and participation from customers. The following link provides more information about this committee and how to get on one of their agendas: <a href="https://www.hillsboroughnc.gov/government/appointed-boards/water-and-sewer-advisory-committee/">https://www.hillsboroughnc.gov/government/appointed-boards/water-and-sewer-advisory-committee/</a> Due to COVID they've been meeting remotely since last March, so hopefully with things appearing to get better they may start meeting in person again later this summer, which may be more convenient that interacting on Zoom. I've copied the Town's Utilities Director Marie Strandwitz in case you want to get on one of their future agendas.

Thank you again for taking the time to share thoughtful questions that touch on important concerns. I'm sure the town board will consider your comments as they regularly re-evaluate the impacts of rate structures and practices on customers.

Sincerely,

Eríc

Eric Peterson



Eric Peterson (he,him,his) Town Manager Town of Hillsborough P O Box 429

June 14, 2021 Board of Commissioners Regular Meeting Amended: \_\_\_\_\_

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101 E. Orange Street Hillsborough, NC 27278

**☎** 919-296-9421 **♣** 919-732-3921

E-Mail: eric.peterson@hillsboroughnc.gov

Web: www.hillsboroughnc.gov

\*\*In accordance with the North Carolina general statutes, chapter 132, this email address is subject to North Carolina public records law. As such, please note that all inbound and outbound messages are subject to requests for review and may be disclosed to third parties.

From: Town of Hillsborough <no-reply@hillsboroughmail.org>

**Sent:** Sunday, June 13, 2021 10:07 PM

**To:** Jenn Weaver <Jenn.Weaver@hillsboroughnc.gov>; Robb English

<Robb.English@hillsboroughnc.gov>; Evelyn Lloyd <Evelyn.Lloyd@hillsboroughnc.gov>; Kathleen
Ferguson <Kathleen.Ferguson@hillsboroughnc.gov>; Mark Bell <Mark.Bell@hillsboroughnc.gov>;
Matt Hughes <matt.hughes@hillsboroughnc.gov>; Sarah Kimrey

<Sarah.Kimrey@hillsboroughnc.gov>; Eric Peterson <Eric.Peterson@hillsboroughnc.gov>; Margaret
Hauth <Margaret.Hauth@hillsboroughnc.gov>

Subject: Contact form message: Water/Sewer Rate Increase, 6D on Agenda for June 14

Lavone Tucker sent the message below via the Town of Hillsborough website "Contact Mayor and Commissioners" form. To respond, reply to this email or contact

I currently live in a condo on Orange Grove Rd, outside the city limits. I moved here in August 2019 and coming from Durham, I was shocked at the rates for water/sewer. What is particularly troublesome to me is how the Town can set a "minimum" water usage which results in some homes paying for gallons of water that are NOT used (and the sewage rate for those unused gallons). I have never heard of a utility charging customers for services that are, in fact, not provided. While some type of "minimum charge" would be acceptable to most, it should be far below 2,500 gal/mo. My usage varies from 1400 - 1800 gal/mo. To be "equitable", my suggestion is to charge per gallon (with a reasonable minimum) so that every household pays only for the gallons they use.

Charging residents outside the City Limits double what residents pay in town is not equitable. I have heard the argument that in-town residents pay higher property taxes than those of us that live outside city limits. Yet, when one looks at the use of funds, no tax dollars are used for Water/Sewer costs, so this argument holds no water (pun intended). I would love a logical explanation for this discrimination.

June 14, 2021 Board of Commissioners Regular Meeting Amended:

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 From:
 Emily Bradford

 To:
 Sarah Kimrey

 Cc:
 Eric Peterson

Subject: FW: Contact form message: Nash St. bench

Date: Friday, June 11, 2021 11:25:18 AM

From: Town of Hillsborough <no-reply@hillsboroughmail.org>

Sent: Friday, June 11, 2021 10:03 AM

To: Emily Bradford <Emily.Bradford@hillsboroughnc.gov>

Subject: Contact form message: Nash St. bench

Michelle Jenkins sent the message below via the Town of Hillsborough website "Contact Budget Office" form. To respond, reply to this email or contact

Re: Nash St. bench

Hello. Has area/location been narrowed down yet for bench placement? Purpose of bench?

Consider midpoint of Nash or further south.

Addition of the bench can be beneficial certainly.

Expect placement will be useful, and also encourage moving along instead of loitering. From my experience with the bus stop bench installed near my residence, I have witnessed the benefit for bus patrons, but also loitering and litter. For example, individuals who come with blaring music to sit and just disrupt. Also, for idle gatherings. Hopefully, this bench will involve less of the latter.

Please consider placement near midpoint of Nash, @ Alma, Hayes, or closer to S. Nash. Thank you.

June 14, 2021

Board of Commissioners Regular Meeting Amended:

TOWN OF HILLSBOROUGH

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FY 2020-2021

BUDGET CHANGES REPORT DATES: 06/14/2021 TO 06/14/2021

REFERENCE	CHANGE NUMBER	<u>DATE</u>	<u>USER</u>	ORIGINAL <u>BUDGET</u>	BUDGET <u>CHANGE</u>	AMENDED <u>BUDGET</u>
74-00-3200-3800-350 MISCELLANEOUS Adj to actual	20909	06/14/2021	EBRADFORI	0.00	689.00	689.00
74-00-3900-3900-000 FUND BALANCE To cover potential yr-end overages	APPROPRIA 20910	ΓED 06/14/2021	EBRADFORI	49,646.00	5,311.00	60,107.00
74-51-6250-5300-997 6% HOLDBACK To cover potential yr-end overages	20911	06/14/2021	EBRADFORI	18,000.00	6,000.00	24,000.00

APPROVED: 5/0

DATE: 6/14/21

Sman Eximiny

VERIFIED: \_\_\_

EBRADFORD fl142r03

06/07/2021 2:09:02PM

Page 1 of 1

June 14, 2021 **Board of Commissioners Regular Meeting** 

Amended: \_

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FY 2020-2021

# TOWN OF HILLSBOROUGH **BUDGET CHANGES REPORT**

DATES: 06/14/2021 TO 06/14/2021

	<u>REFERENCE</u>	CHANGE NUMBER	<u>DATE</u>	<u>USER</u>	ORIGINAL <u>BUDGET</u>	BUDGET <u>CHANGE</u>	AMENDED BUDGET
GF- Revenue	10-00-3800-3800-350 MISCELLANE King St. Sidewalk Project	EOUS 20847	06/14/2021	EBRADFORI	20,000.00	10,000.00	39,219.00
GF- Revenue	10-00-3900-3900-000 FUND BALAN To cover rental generator	NCE APPROPRIA 20913		EBRADFORI	551,313.00	6,000.00	1,085,809.89
Admin.	10-10-4200-5300-080 TRAINING/CO To cover translation services	ONF./CONV. 20845	06/14/2021	EBRADFORI	28,645.00	-775.00	26,313.00
Admin.	10-10-4200-5300-320 SUPPLIES - O To cover yr-end overages	FFICE 20835	06/14/2021	EBRADFORI	2,200.00	100.00	1,900.00
Admin.	10-10-4200-5300-454 C.SCATV/AS To cover yr-end overages	CAP-BMI/COD/7 20836		S EBRADFORI	61,332.00	-100.00	61,232.00
Admin.	10-10-4200-5300-570 MISCELLANE To cover translation services	EOUS 20846	06/14/2021	EBRADFORI	9,053.00	775.00	8,622.00
Accountir	ng 0-10-4400-5300-338 SUPPLIES - D To cover Debt Book	ATA PROCESSIN 20915		EBRADFORI	1,200.00	-100.00	1,100.00
Accountin	g 0-10-4400-5300-458 DATA PROCE To cover Debt Book	SSING SERVICE 20914		EBRADFORI	6,948.00	100.00	18,559.00
Planning	10-10-4900-5300-120 ADVERTISING To cover yr-end overages To cover yr-end overages	G 0 20843		EBRADFORI EBRADFORI	1,500.00 1,500.00	500.00 1,000.00	6,035.00 7,035.00
Planning	10-10-4900-5300-570 MISCELLANE To cover yr-end overages To cover yr-end overages	OUS 0 20844		EBRADFORI EBRADFORI	2,500.00 2,500.00	-500.00 -1,000.00	41,616.00 40,616.00
Police- Admin	10-20-5100-5300-458 DATA PROCE To cover simulator maint/support	SSING SERVICE 20832		EBRADFORI	13,983.00	1,300.00	15,283.00
Police- Patrol	10-20-5110-5300-330 SUPPLIES - D To cover ammunition	EPARTMENTAL 20829	06/14/2021	EBRADFORI	15,500.00	3,000.00	42,729.16
Police- Patrol	10-20-5110-5300-350 UNIFORMS To cover ammunition	20830	06/14/2021	EBRADFORI	9,360.00	-3,000.00	14,360.00
Police- Patrol	10-20-5110-5700-741 CAPITAL - EQ To cover simulator maint/support	UIPMENT 20831	06/14/2021	EBRADFORI	0.00	-1,300.00	68,250.00
Fleet Maint.	10-30-5550-5300-351 RENTAL - EQ To cover rental generator	UIPMENT 20912	06/14/2021	EBRADFORI	0.00	6,000.00	6,000.00
Streets	10-30-5600-5300-130 UTILITIES To cover garbage truck tax/tags	20825	06/14/2021	EBRADFORI	125,000.00	-9,000.00	128,855.17
Streets	10-30-5600-5300-165 MAINTENAN King St. Sidewalk Project	CE - INFRASTRU 20848		EBRADFORI	0.00	10,000.00	13,500.00
Solid Waste	10-30-5800-5700-740 CAPITAL - VE To cover garbage truck tax/tags	CHICLES 20826	06/14/2021	EBRADFORI	310,000.00	9,000.00	306,388.00
Admin. of Enterprise	30-80-7200-5300-571 SAFETY AWA To cover cost of safety awards pro			JDELLAVALI	0.00	250.00	4,303.00
Admin. of Enterprise	30-80-7200-5300-580 CUSTOMER S To cover cost of safety awards pro			ARD JDELLAVALI	4,000.00	-250.00	3,750.00
Admin. of Enterprise	30-80-7200-5350-610 SERVICE CHA EBRADFORD fl142r03		IING BODY 06/09/2021	7:29:37PM			Page 1 of 4

June 14, 2021 **Board of Commissioners Regular Meeting** 

Amended: \_

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TOWN OF HILLSBOROUGH **BUDGET CHANGES REPORT** 

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DATES: 06/14/2021 TO 06/14/2021

		CHANGE NUMBER	<u>DATE</u>	<u>USER</u>	ORIGINAL BUDGET	BUDGET CHANGE	AMENDED BUDGET
	To cover year-end overages	20851	06/14/2021	JDELLAVALI	138,952.00	-2,000.00	136,952.00
Admin. of 30 Enterprise	0-80-7200-5350-611 SERVICE CHARGE To cover year-end overages	- ADMINI 20855		JDELLAVALI	794,099.00	-11,000.00	783,099.00
Admin. of 30 Enterprise	0-80-7200-5350-612 SERVICE CHARGE To cover year-end overages	- ACCOU		JDELLAVALI	271,260.00	-4,000.00	267,260.00
Admin. of 30 Enerprise	0-80-7200-5350-613 SERVICE CHARGE To cover year-end overages	- FLEET N 20852		CE JDELLAVALI	205,609.00	2,000.00	207,609.00
Admin. of 30 Enterprise	0-80-7200-5350-615 SERVICE CHARGE To cover year-end overages	- SAFETY 20854		MT JDELLAVALI	93,090.00	4,000.00	97,090.00
Admin. of 30 Enterprise	0-80-7200-5350-616 SERVICE CHARGE- To cover year-end overages	INFORM. 20856		CES JDELLAVALI	271,256.00	11,000.00	282,256.00
Utilities 30 Admin.	0-80-7220-5100-010 OVERTIME To cover year-end overages	20858	8 06/14/2021	JDELLAVALI	1,500.00	3,000.00	4,500.00
Utilities 30 Admin.	0-80-7220-5100-020 SALARIES To cover year-end overages	20857	7 06/14/2021	JDELLAVALI	305,578.00	-3,000.00	302,578.00
Utilities 30 Admin.	0-80-7220-5300-455 C.S./ENGINEERING To cover GIS work To cover year-end overages	20828 20859		EBRADFORI JDELLAVALI	127,500.00 127,500.00	-5,000.00 -3,371.00	167,500.00 164,129.00
Utilities 30 Admin.	0-80-7220-5300-493 C.S./GIS To cover GIS work	20827	7 06/14/2021	EBRADFORI	15,000.00	5,000.00	26,858.75
Utilities 30 Admin.	0-80-7220-5300-581 RECOGNITION PAY To cover year-end overages	20860	0 06/14/2021	JDELLAVALI	0.00	3,371.00	3,371.00
Billing & 30 Collection	0-80-7240-5100-010 OVERTIME COMPE To cover year-end overages	ENSATION 20862		JDELLAVAL	2,000.00	2,600.00	4,600.00
Billing & 30 Collection	0-80-7240-5125-060 HOSPITALIZATION To cover year-end overages	20861	06/14/2021	JDELLAVAL	63,414.00	-2,600.00	60,814.00
Billing & 30 Collection	0-80-7240-5125-061 LIFE/DISABILITY/V To cover year-end overages	VISION 20864	06/14/2021	JDELLAVAL	1,396.00	25.00	1,421.00
Billing & 30 Collection	0-80-7240-5127-070 RETIREMENT To cover year-end overages	20863	3 06/14/2021	JDELLAVAL	21,923.00	-25.00	21,898.00
WTP 30	0-80-8120-5100-020 SALARIES To cover year-end overages	20881	06/14/2021	JDELLAVAL	398,633.00	22,000.00	420,633.00
WTP 30	0-80-8120-5120-050 FICA To cover year-end overages	20882	2 06/14/2021	JDELLAVALI	32,408.00	3,500.00	35,908.00
WTP 30	0-80-8120-5125-060 HOSPITALIZATION To cover year-end overages	20866	6 06/14/2021	JDELLAVAL1	77,179.00	10.00	77,189.00
WTP 30	0-80-8120-5127-070 RETIREMENT To cover year-end overages	20865	5 06/14/2021	JDELLAVAL	43,211.00	-10.00	43,201.00
WTP 30	0-80-8120-5127-071 401(K) RETIREMEN To cover year-end overages	NT SUPP. 20868	3 06/14/2021	JDELLAVAL	21,182.00	260.00	21,442.00
WTP 30	0-80-8120-5300-130 UTILITIES To cover year-end overages	20867	7 06/14/2021	JDELLAVAL	82,500.00	-260.00	74,433.00
WTP 30	0-80-8120-5300-570 MISCELLANEOUS						
	BRADFORD 142r03		06/09/2021	7:29:37PM			Page 2 of 4

June 14, 2021 Board of Commissioners Regular Meeting

ORIGINAL

ard of Commissioners Regular Meeting
Amended: \_\_\_\_\_

**BUDGET** 

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**AMENDED** 

# TOWN OF HILLSBOROUGH BUDGET CHANGES REPORT

CHANGE

FY 2020-2021

DATES: 06/14/2021 TO 06/14/2021

	REFERENCE	NUMBER	DATE	USER	BUDGET	CHANGE	BUDGET	
	To cover translation of water quality re		' <u></u>	JDELLAVALI	1,200.00	-400.00	1,800.00	
WTP	30-80-8120-5300-572 CONSUMER CON To cover translation of water quality re			JDELLAVALI	600.00	400.00	1,000.00	
Water Distributio	30-80-8140-5100-020 SALARIES on To cover year-end overages	20883	06/14/2021	JDELLAVALI	314,813.00	53,000.00	367,813.00	
Water Distributio	30-80-8140-5120-050 FICA on To cover year-end overages	20884	06/14/2021	JDELLAVALI	25,039.00	3,000.00	28,039.00	
Water Distributio	30-80-8140-5125-060 HOSPITALIZATIO on To cover year-end overages	N 20885	06/14/2021	JDELLAVALI	67,963.00	12,000.00	79,963.00	
Water Distributio	30-80-8140-5125-061 LIFE/DISABILITY on To cover year-end overages	VISION 20886	06/14/2021	JDELLAVAL	2,162.00	500.00	2,662.00	
Water Distributio	30-80-8140-5125-062 DENTAL INSURA on To cover year-end overages	NCE 20887	06/14/2021	JDELLAVALI	2,244.00	550.00	2,794.00	
Water Distributio	30-80-8140-5127-070 RETIREMENT on To cover year-end overages	20888	06/14/2021	JDELLAVALI	33,386.00	4,500.00	37,886.00	
Water Distributio	30-80-8140-5127-071 401(K) RETIREME on To cover year-end overages	ENT SUPP. 20870	06/14/2021	JDELLAVAL	16,366.00	3,500.00	19,866.00	
Water Distributio	30-80-8140-5300-130 UTILITIES on To cover year-end overages	20871	06/14/2021	JDELLAVALI	42,268.00	1,800.00	44,068.00	
Water Distributio	30-80-8140-5300-310 GASOLINE on To cover year-end overages	20869	06/14/2021	JDELLAVALI	23,345.00	-5,300.00	15,045.00	
Water Distributio	30-80-8140-5300-330 SUPPLIES - DEPA on To cover year-end overages	RTMENTAL 20872	06/14/2021	JDELLAVAL	100,000.00	-2,400.00	95,173.00	
Water Distributio	30-80-8140-5300-336 NON-CAPITAL OU on To cover year-end overages	JTLAY 20873	06/14/2021	JDELLAVALI	0.00	2,400.00	2,400.00	
WW Collection	30-80-8200-5100-020 SALARIES To cover year-end overages	20889	06/14/2021	JDELLAVALI	314,813.00	25,000.00	339,813.00	
WW Collection	30-80-8200-5120-050 FICA To cover year-end overages	20890	06/14/2021	JDELLAVAL	25,039.00	1,400.00	26,439.00	
WW Collection	30-80-8200-5125-060 HOSPITALIZATIO To cover year-end overages	N 20891	06/14/2021	JDELLAVAL	67,963.00	8,500.00	76,463.00	
WW Collection	30-80-8200-5125-061 LIFE/DISABILITY To cover year-end overages	/VISION 20892	06/14/2021	JDELLAVAL	2,162.00	200.00	2,362.00	
WW Collection	30-80-8200-5125-062 DENTAL INSURA To cover year-end overages	NCE 20893	06/14/2021	JDELLAVAL	2,244.00	300.00	2,544.00	
WW Collection	30-80-8200-5127-070 RETIREMENT To cover year-end overages	20894	06/14/2021	JDELLAVAL	33,386.00	1,800.00	35,186.00	
WW Collection	30-80-8200-5127-071 401(K) RETIREME To cover year-end overages	ENT SUPP. 20875	06/14/2021	JDELLAVAL	16,366.00	2,300.00	18,666.00	
WW Collection	30-80-8200-5300-110 TELEPHONE/INTE To cover year-end overages	ERNET 20877	06/14/2021	JDELLAVAL	5,904.00	500.00	6,557.00	
WW Collection	30-80-8200-5300-130 UTILITIES To cover year-end overages	20874	06/14/2021	JDELLAVAL	53,573.00	-2,300.00	51,273.00	
	EBRADFORD fl142r03	(	06/09/2021	7:29:37PM			Page 3 of 4	

June 14, 2021

**Board of Commissioners Regular Meeting** Amended:

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FY 2020-2021

TOWN OF HILLSBOROUGH **BUDGET CHANGES REPORT** 

	<u>REFERENCE</u>	CHANGE NUMBER	DATE	<u>USER</u>	ORIGINAL <u>BUDGET</u>	BUDGET <u>CHANGE</u>	AMENDED BUDGET
WW Collection	30-80-8200-5300-310 GASOLINE To cover year-end overages	20876	06/14/2021	JDELLAVALI	16,723.00	-500.00	19,223.00
WWTP	30-80-8220-5127-071 401(K) RETIRE To cover year-end overages	MENT SUPP. 20879	06/14/2021	JDELLAVALI	18,186.00	600.00	18,786.00
WWTP	30-80-8220-5300-130 UTILITIES To cover year-end overages	20878	06/14/2021	JDELLAVALI	159,370.00	-600.00	158,770.00
WWTP	30-80-8220-5300-331 SUPPLIES - SA To cover fall protection device repla		06/14/2021	EBRADFORI	1,950.00	2,820.00	4,770.00
WWTP	30-80-8220-5300-473 MAINTENANC To cover fall protection device repla		06/14/2021	EBRADFORI	77,710.00	-2,820.00	74,890.00
WSF- Continger	30-80-9990-5300-000 CONTINGENCTORY To cover year-end overages	Y 20880	06/14/2021	JDELLAVALI	300,000.00	-136,250.00 32,000.00	44,688.00

APPROVED: 5/0

Sman Edimiey

DATE: 6/14/21

VERIFIED: \_

**EBRADFORD** 06/09/2021 7:29:37PM fl142r03

June 14, 2021

Board of Commissioners Regular Meeting Amended:

TOWN OF HILLSBOROUGH BUDGET CHANGES REPORT

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FY 2020-2021

DATES: 06/15/2021 TO 06/15/2021

	<u>REFERENCE</u>	CHANGE <u>NUMBER</u>	<u>DATE</u>	<u>USER</u>	ORIGINAL <u>BUDGET</u>	BUDGET <u>CHANGE</u>	AMENDED <u>BUDGET</u>
GF - Revenue	10-00-3900-3900-000 FUND BALANCE To cover generator repair & rental	APPROPRIA 20920	ΓΙΟΝ 06/15/2021	EBRADFORI	551,313.00	5,700.00	1,091,509.89
Fleet Maint.	10-30-5550-5300-158 MAINTENANCE To cover generator repair	- EQUIPMEN 20919	T 06/15/2021	EBRADFORI	2,500.00	5,000.00	7,500.00
Fleet Maint.	10-30-5550-5300-351 RENTAL - EQUIP To cover generator rental	MENT 20918	06/15/2021	EBRADFORI	0.00	700.00	6,700.00
WWTP	30-80-8220-5300-158 MAINTENANCE To cover aeration blower replacement		T 06/15/2021	JDELLAVALI	65,710.00	10,500.00	129,528.00
WWTP	30-80-8220-5300-473 MAINTENANCE To cover aeration blower replacement		06/15/2021	JDELLAVALI	77,710.00	-10,500.00 11,400.00	64,390.00

APPROVED: 5/0

Sman Eximiny

DATE: 6/14/21

VERIFIED:

**BUDGET ORDINANCE** 

Ordinance #20210614-5.D

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# FISCAL YEAR 2021-22 BUDGET ORDINANCE TOURISM BOARD

Be it ordained by the Board of the Hillsborough Tourism Board, Hillsborough, North Carolina:

#### SECTION I. GENERAL FUND:

It is estimated that the following revenues will be available in the General Fund for the fiscal year beginning July 1, 2021 and ending June 30, 2022:

Food & Beverage Tax	\$ 325,000
Fund Balance Appropriation	\$ 42,364
	\$ 367 364

The following amounts are hereby appropriated in the General Fund for the operation of the Tourism Board and its activities for the fiscal year beginning July 1, 2021 and ending June 30, 2022 in accordance with the Chart of Accounts heretofore established for the Tourism Board:

Tourism Board	\$ 367,364
	\$ 367 364

# SECTION II. FOOD & BEVERAGE TAX:

The Town of Hillsborough will collect a Food & Beverage Tax and distribute the funds to the Tourism Board to fund its operations. These funds are listed as "Food & Beverage Tax" revenues in the General Fund in Section I of the ordinance.

## SECTION III. BUDGET ORDINANCE:

Copies of this Budget Ordinance shall be filed with the finance officer, budget officer and the clerk of the governing board of this town.

Adopted this 14th day of June, 2021.

NORTH CAROLINA ORANGE COUNTY

I, Sarah Kimrey, Interim Town Clerk, hereby certify that the foregoing is a true and accurate copy of the 2021-22 Budget Ordinance which will be recorded in the Town of Hillsborough Minute Book.

**IN WITNESS WHEREOF,** I have hereunto set my hand and have caused the official corporate seal of said Town to be affixed, this the 14<sup>th</sup> day of June, 2021.

Matt Hughes, Chair

Jenn Weaver, Mayor



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Proclamation #20210614-5.E

# **PROCLAMATION**

# **Commemorating Juneteenth Independence Day**

WHEREAS, news of the end of slavery did not reach frontier areas of the United States, in particular the State of Texas and other Southwestern states, until months after the conclusion of the Civil War and more than 2½ years after President Abraham Lincoln issued the Emancipation Proclamation on Jan. 1, 1863; and

WHEREAS, isolated from both Union and Confederate forces during the Civil War, Texas had become a refuge for those who wished to continue the practice of holding human beings as property; and

WHEREAS, although the Emancipation Proclamation was issued on Jan. 1, 1863, 250,000 people still were held as human chattel in Texas when U.S. Army Maj. Gen. Gordon Granger arrived in Galveston, Texas, and announced the Civil War had ended and enslaved people were free; and

WHEREAS, the following is the text of the official recorded version of the order: "The people of Texas are informed that, in accordance with a proclamation from the Executive of the United States, all slaves are free. This involves an absolute equality of personal rights and rights of property between former masters and slaves, and the connection heretofore existing between them becomes that between employer and hired labor. The freedmen are advised to remain quietly at their present homes and work for wages. They are informed that they will not be allowed to collect at military posts and that they will not be supported in idleness either there or elsewhere"; and

WHEREAS, African Americans who had been slaves in the Southwest celebrated June 19, commonly known as "Juneteenth Independence Day," as inspiration and encouragement for future generations; and

WHEREAS, Texas became the first state to make Juneteenth a state holiday and, by June 2020, 47 states and the District of Columbia have established full or partial recognition of the holiday; and

WHEREAS, Juneteenth is the oldest nationally celebrated commemoration of the ending of slavery in the United States and celebrations have been held to honor African American freedom; and

WHEREAS, the U.S. Census discloses that the population of North Carolina in 1860 was 992,622, of which 331,059 were enslaved, including 5,108 slaves living in Orange County on plantations such as the Cameron Plantation in Hillsborough; and

Proclamation #20210614-5.E

WHEREAS, Juneteenth has been declared a paid holiday by the governing bodies of Orange County, the Town of Chapel Hill, the Town of Carrboro, the Town of Hillsborough, the Orange County School District and the Chapel Hill-Carrboro City School District; and

WHEREAS, slavery was not officially abolished until ratification of the Thirteenth Amendment to the United States Constitution by the required 27 of the then 36 states on Dec. 6, 1865, and the abolishment of slavery and involuntary servitude, except as punishment for a crime, was proclaimed on Dec. 18, 1865; and

WHEREAS, the Town of Hillsborough recognizes that while the Emancipation Proclamation and the Thirteenth Amendment may have officially ended the legal practice of enslaving human beings in the United States of America, 156 years later, there is still progress which must be made to dismantle the insidious systems and practices of white supremacy and systemic racism, the foundations of which were laid by the enslavement of Black people;

**NOW, THEREFORE, I,** Jenn Weaver, mayor of the Town of Hillsborough, do hereby proclaim that Hillsborough honors the perseverance and hope that inspired African Americans to celebrate freedom, to look for lost relatives, and to thrive in a hostile and white supremacist environment and that Hillsborough recognizes Juneteenth as an important date in American history.

**IN WITNESS WHEREOF,** I have hereunto set my hand and caused this seal of the Town of Hillsborough to be affixed this 14th day of June in the year 2021.

Jenn Weaver, Mayor

Town of Hillsborough

# Town Board's Statement per N.C. Gen. Stat. 160A-383

The Town of Hills borough Town Board has received and reviewed the application of <u>planning staff</u> to amend the Town of Hillsborough Unified Development Ordinance as follows (insert general description of proposed amendment):

Sections 7.5 – limiting the requirement to combine nonconforming lots

The Hillsborough Town Board has determined that the proposed action is consistent with the Town of Hillsborough's comprehensive plan, and the Town Board's proposed action on the amendment is reasonable and in the public interest for the following reason(s):

This amendment supports the town's on-going smart growth principles of encouraging more development with the urban core and available to existing infrastructure, as well as supporting affordable housing efforts.

Adopted by the Town of Hillsborough Board of Commissioners this 14th day of June, 2021.

# AN ORDINANCE AMENDING THE UNIFIED DEVELOPMENT ORDINANCE OF THE TOWN OF HILLSBOROUGH

THE BOARD OF COMMISSIONERS OF THE TOWN OF HILLSBOROUGH ORDAINS:

Section 1. The Unified Development Ordinance Section 7.5, *Nonconforming Lots,* is hereby amended to replace section 7.5.1 and 7.5.2 as follows:

# 7.5.1 COMBINATION OF CONTIGUOUS NONCONFORMING LOTS IN SINGLE OWNERSHIP

Undeveloped nonconforming lots shall be combined to create less nonconforming lots when all of the following apply:

- a) the lots are held in single ownership at the time of permit application
- b) the lots have continuous street frontage
- c) one or more of the lots is less than 40 feet wide, when measured at the front setback line
- d) the lots are lots of record as defined by this ordinance, were created by a public taking action, or were created as a result of a court order.

If the resultant lot is still nonconforming, it may be developed subject to Section 7.5.3, *Nonconforming Lot Setback Requirements*, as if the lot was created prior to February 17, 1986.

#### 7.5.2 USE OF NONCONFORMING LOTS

- 7.5.2.1 Any single nonconforming lot of record may be developed, used, and occupied for the purposes defined by its zoning classification if combination with adjoining lots is not required under 7.5.1, *Combination of Contiguous Nonconforming Lots in Single Ownership*.
- 7.5.2.2 The setbacks for these lots shall be defined in Section 7.5.3, *Nonconforming Lot Setback Requirements*, as if the lot was created prior to February 17, 1986.
- Section 2. All provisions of any town ordinance in conflict with this ordinance are repealed.
- Section 3. This ordinance shall become effective upon adoption.

The foregoing ordinance having been submitted to a vote, received the following vote and was duly adopted this 14<sup>th</sup> day of June, 2021.

Ayes: <u>5</u> Noes: <u>0</u> Absent: <u>0</u>

# Town Board's Statement per N.C. Gen. Stat. 160A-383

The Town of Hills borough Town Board has received and reviewed the application of <u>planning staff</u> to amend the Town of Hillsborough Unified Development Ordinance as follows (insert general description of proposed amendment):

Sections 5.1.6 and 5.1.7 – permitted use tables

The Hillsborough Town Board has determined that the proposed action is consistent with the Town of Hillsborough's comprehensive plan, and the Town Board's proposed action on the amendment is reasonable and in the public interest for the following reason(s):

This amendment brings the ordinance into compliance with NCGS 160D requirements to no longer have conditional use permits. Other modernization amendments to processes and where uses are allowed were also included.

Adopted by the Town of Hillsborough Board of Commissioners this 14th day of June, 2021.

5

# AN ORDINANCE AMENDING THE UNIFIED DEVELOPMENT ORDINANCE OF THE TOWN OF HILLSBOROUGH

### THE BOARD OF COMMISSIONERS OF THE TOWN OF HILLSBOROUGH ORDAINS:

- Section 1. The Unified Development Ordinance Section 5.1.6, *Use Table for Residential districts* and 5.1.7., *Use Table for Non-residential districts* are hereby replaced wits the attached tables.
- Section 2. Amend Section 9.2, definitions, to modify the definition for Building/Trade Contractor's Office to read as follows:

An establishment that serves as the base of operations for building contractors, plumbers, electricians, mechanical systems technicians, and the like. This use also includes other service type businesses dispatching to a work site including but not limited to exterminators, carpet cleaners, or mobile vehicle service with no on-site garage. This use may include office, on-site and off-site repair, and sale of related supplies and equipment. Outside storage of supplies, equipment, or vehicles that meet the definition of storage rather than parking is only permitted if the outdoor storage meets the requirements in Section 5.2 45.

- Section 3. All provisions of any town ordinance in conflict with this ordinance are repealed.
- Section 4. This ordinance shall become effective upon adoption.

The foregoing ordinance having been submitted to a vote, received the following vote and was duly adopted this 14<sup>th</sup> day of June, 2021.

Ayes:	5		
Noes:	0		
Absent	or Excused:	0	Sandh Eskimsey
			Sarah E. Kimrey, Interim Town Clerk



# TOWN OF HILLSBOROUGH GRANT PROJECT ORDINANCE CDBG-CV (GRANT #: 20-V-3528)

BE IT ORDAINED by the Board of Commissioners of the Town of Hillsborough, North Carolina, that, pursuant to N.C.G.S. 159-13.2, the following grant project ordinance is hereby adopted:

Section 1: The project authorized by this ordinance is to provide emergency housing assistance.

Section 2: The officers of this governmental unit are hereby directed to proceed with this grant

project within the guidelines set by the budget contained herein.

Section 3: The following revenues are anticipated to be available to complete this project:

Community Development Block Grant \$600,000 TOTAL \$600,000

Section 4: The following amounts are available for expenditure for the project:

 Administration
 \$ 60,000

 Public Services
 \$540,000

 TOTAL
 \$600,000

Section 5: This ordinance may be amended in any manner so long as it continues to fulfill the

requirements of G.S. 159-13.2 and other applicable laws.

Section 6: Copies of this ordinance should be furnished to the Clerk, Budget Officer and Finance

Officer to be kept on file by them for their direction in carrying out this project.

Adopted this 14th day of June, 2021.

Attest:

# **BUDGET TRANSFERS**

Meeting Date: <u>6/14/2021</u>

Account #	Account Name	Bu	irrent idget nount	Transfer Amount	New Budget Amount		Notes
ieneral Restricted Re	venue						
evenue							
72-00-3000-3301-053	Grant - CD8G-CV	\$	-	\$ 600,000.00	\$ 600,000.00	To establish budget	
xpenditure							
72-10-3000-5300-800	CDBG-CV Administration	\$	-	\$ 60,000.00	\$ 60,000.00	To establish budget	
72-10-3000-5300-801	CDBG-CV Public Services	\$	-	\$ 540,000.00	\$ 540,000.00	To establish budget	

Approved On:

June 14, 2021

Signature of Mayor:

( MUDI EL HIMMEI)

# Town Board's Statement per N.C. Gen. Stat. 160A-383

The Town of Hills borough Town Board has received and reviewed the application of <u>Samantha Johnson</u> to amend the Town of Hillsborough Unified Development Ordinance as follows (insert general description of proposed amendment):

Section 6.3.1 – to reduce setbacks in the Agricultural residential district

The Hillsborough Town Board has determined that the proposed action is consistent with the Town of Hillsborough's comprehensive plan, and the Town Board's proposed action on the amendment is reasonable and in the public interest for the following reason(s):

The requested amendments do not conflict with town goals and allow more dense development within the area served with public water and sewer.

Adopted by the Town of Hillsborough Board of Commissioners this 14th day of June, 2021.

# AN ORDINANCE AMENDING THE UNIFIED DEVELOPMENT ORDINANCE OF THE TOWN OF HILLSBOROUGH

#### THE BOARD OF COMMISSIONERS OF THE TOWN OF HILLSBOROUGH ORDAINS:

Section 1. The Unified Development Ordinance Section 6.3.1, *Dimensional Requirements – Residential,* is amended to establish side setbacks of thirty feet, rear setback of thirty feet, and front setback of forty feet for the Agricultural Residential District.

- Section 2. All provisions of any town ordinance in conflict with this ordinance are repealed.
- Section 3. This ordinance shall become effective upon adoption.

The foregoing ordinance having been submitted to a vote, received the following vote and was duly adopted this 14<sup>th</sup> day of June, 2021.

Ayes: <u>3</u> Noes: 1

Absent or Excused: 0

# Town Board's Statement per N.C. Gen. Stat. 160A-383

The Town of Hills borough Town Board has received and reviewed the application of <u>Samantha Johnson</u> to amend the Town of Hillsborough Unified Development Ordinance as follows (insert general description of proposed amendment):

Section 5.2.9.2 – allow accessory dwellings on private roads

The Hillsborough Town Board has determined that the proposed action is consistent with the Town of Hillsborough's comprehensive plan, and the Town Board's proposed action on the amendment is reasonable and in the public interest for the following reason(s):

The requested amendments do not conflict with town goals and allow more dense development within the area served with public water and sewer.

Adopted by the Town of Hillsborough Board of Commissioners this 14th day of June, 2021.

# AN ORDINANCE AMENDING THE UNIFIED DEVELOPMENT ORDINANCE OF THE TOWN OF HILLSBOROUGH

#### THE BOARD OF COMMISSIONERS OF THE TOWN OF HILLSBOROUGH ORDAINS:

- Section 1. The Unified Development Ordinance Section 5.2.9.2, Accessory dwelling within a principal single-family dwelling, is hereby amended to deleted provision "b" which requires the lot to have direct access to a public road. The section is renumbered to accommodate this deletion.
- Section 2. All provisions of any town ordinance in conflict with this ordinance are repealed.
- Section 3. This ordinance shall become effective upon adoption.

The foregoing ordinance having been submitted to a vote, received the following vote and was duly adopted this 14<sup>th</sup> day of June, 2021.

Ayes: <u>3</u> Noes: <u>2</u>

Absent or Excused: 0

June 14, 2021
Board of Commissioners Regular Meeting
Amended:
Page 39 of 42

# **ORDER**

Return to: Town of Hillsborough - Planning

P.O.Box 429

Hillsborough, NC 27278

# TOWN OF HILLSBOROUGH BOARD OF COMMISSIONERS ORDER CLOSING UNOPENED Rights of Way ON THE SOUTH SIDE OF WEST MARGARET LANE PURSUANT TO NORTH CAROLINA GENERAL STATUTE § 160A-299

WHEREAS, a request was made to the town of Hillsborough Board of Commissioners to permanently close an unopened right of way on the south side of West Margaret Lane shown on recorded maps;

WHEREAS, on June 14, 2021, the Hillsborough Town Board conducted a public hearing after giving due notice thereof as required by North Carolina General Statutes Section 160A-299(a), at which all those wishing to be heard on the issue were given an opportunity to speak.

NOW, THEREFORE, the Hillsborough Board of Commissioners find as follows:

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- 1. It appears to the satisfaction of the Town Board that closing the unopened right of way known as Cole Avenue is <u>not</u> contrary to the public interest; and
- 2. No individual owning property in the vicinity of the portion of the rights of way to be closed will be deprived of a reasonable means of ingress and egress to their property.

Base	d on the foregoin	ig fi <b>ndings</b> , it i	S OKDEKEL	) that the unc	opened right o	i way known a	as Cole A	Avenue
on the south	side of West Ma	rgaret Lane sl	nall be closed	d in accordar	nce with Nortl	n Carolina Ge	neral Sta	atutes §
160A-299(a)	effective upon t	he recording o	of an instrum	ent in the O	range County	Register of D	eeds Of	fice, as
shown in plat	book	page	·					

BE IT FURTHER ORDERED, that this Order and the related map shall not be finalized and available for recording in the Orange County Register of Deeds until 24 hours after the approval of this Order AND that if any written public comments are received during that time, the Hillsborough Board of Commissioners shall reconvene to consider the comments and adopt a new Order, consistent with S.L. 2020-3, SB 704.

WHEREFORE, the foregoing Order was put to a vote of the members of the Town of Hillsborough Board of Commissioners on the 14<sup>th</sup> day of June, 2021, the result of which vote were as follows:

Ayes:  $\frac{5}{0}$  Noes:  $\frac{5}{0}$ 

Absent or Excused: 0

Dated: June 17, 2021

June 14, 2021
Board of Commissioners Regular Meeting
Amended:
Page 40 of 42

# STATE OF NORTH CAROLINA COUNTY OF ORANGE

I, <u>Lindsay A. Rhew</u>, a Notary Public of the County and State aforesaid, certify that Sarah E. Kimrey personally appeared before me this day and acknowledged that she is the interim Town Clerk for the Town of Hillsborough, a North Carolina municipal corporation, and that she, as interim Town Clerk, being duly authorized to do so, executed the foregoing instrument to acknowledge that it is a right of way closure order duly adopted by the Town of Hillsborough Board of Commissioners on the date indicated.

Witness my hand and official seal, this the 17th day of June, 2021.

(Official Seal)

My commission expires: 4-25-2025

# Town Board's Statement per N.C. Gen. Stat. 160A-383

The Town of Hills borough Town Board has received and reviewed the application of <u>planning staff</u> to amend the Town of Hillsborough Unified Development Ordinance as follows (insert general description of proposed amendment):

Entire ordinance rewrite to comply with North Carolina General Statutes 160D

The Hillsborough Town Board has determined that the proposed action is consistent with the Town of Hillsborough's comprehensive plan, and the Town Board's proposed action on the amendment is reasonable and in the public interest for the following reason(s):

This amendment brings the ordinance into compliance with NCGS 160D requirements

Adopted by the Town of Hillsborough Board of Commissioners this 14th day of June, 2021.

# AN ORDINANCE REPEALING THE TOWN OF HILLSBOROUGH 2011 UNIFIED DEVELOPMENT ORDINANCE (as amended) AND ADOPTING A UNIFIED DEVELOPMENT ORDINANCE CONSISTENT WITH NCGS 106-D.

THE BOARD OF COMMISSIONERS OF THE TOWN OF HILLSBOROUGH ORDAINS:

- Section 1. The Unified Development Ordinance, originally adopted February 28, 2011 and subsequently amended, is hereby repealed.
- Section 2. The attached Unified Development Ordinance consisting of 9 sections, is hereby adopted to be consistent with new planning legislation in North Carolina General Statutes 160D.
- Section 4. All provisions of any town ordinance in conflict with this ordinance are repealed.
- Section 5. This ordinance shall become effective upon adoption.

The foregoing ordinance having been submitted to a vote, received the following vote and was duly adopted this 14<sup>th</sup> day of June, 2021.

Ayes: <u>5</u> Noes: <u>0</u>

Absent or Excused: 0