

**HILDALE/COLORADO CITY GAS DEPARTMENTS**  
**(UTILITY SYSTEMS MANAGEMENT, OPERATIONS & MAINTENANCE AGREEMENT)**

**FINANCIAL STATEMENTS**  
**YEAR ENDED JUNE 30, 2021**  
**WITH REPORT OF**  
**CERTIFIED PUBLIC ACCOUNTANTS**

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## **Independent Auditor's Report**

Executive Director and Members of the Board of  
Hildale/Colorado City Utility Systems

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and the major fund of the Gas Departments of Hildale, Utah and Colorado City, Arizona (the Gas Departments) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Gas Departments' basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the major fund of the Gas Departments, as of June 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Report on Summarized Comparative Information***

We have previously audited the Gas Departments' financial statements for the year ended June 30, 2020, and our report dated January 21, 2021, expressed an unmodified opinion on those audited financial statements. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2020, is consistent, in all material respects, with the audited financial statements from which it has been derived.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Gas Departments' basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 26, 2022, on our consideration of the Gas Departments' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Gas Departments' internal control over financial reporting and compliance.



HintonBurdick, PLLC  
St. George, Utah  
May 26, 2022

## HILDALE/COLORADO CITY GAS DEPARTMENTS

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2021

As management of the Gas Departments, we offer readers of the financial statements this narrative overview and analysis of the financial activities of the Gas Departments for the fiscal year ended June 30, 2021. Please read it in conjunction with the accompanying basic financial statements.

#### FINANCIAL HIGHLIGHTS

- Total assets exceed total liabilities (net position) by \$2,221,385 at the close of the fiscal year.
- Total net position increased by \$36,232.
- Operating revenues and expenses are \$726,635 and \$733,557, respectively, resulting in operating loss of \$6,922 for the fiscal year.
- At the end of the fiscal year unrestricted net position is \$835,307, which is a decrease of \$26,755 from the prior fiscal year.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The basic financial statements of the Gas Departments (a business-type activity) consist of the following:

**Statement of Net Position** – Presents information on all of the Gas Departments' assets and liabilities, with the difference reported as "total net position." The total net position, when viewed over time, will track the Gas Departments' financial position.

**Statement of Revenues, Expense, and Changes in Net Position** - Presents information regarding the change in the Gas Departments' net position during the fiscal year. The Gas Departments use the accrual basis of accounting in which revenues and expenses are recognized when earned and incurred. Thus, revenues and expenses are reported in these statements for items that will affect future cash flows.

**Statement of Cash Flows** – Presents net cash flows for operating activities, investing activities, and capital and related financing activities. It also includes the net cash change for the period, cash at the beginning of the period and cash at the end of the period.

#### FINANCIAL ANALYSIS

Condensed financial information derived from the basic financial statements is presented below followed by a brief narrative on selected items.

## HILDALE/COLORADO CITY GAS DEPARTMENTS

### Statement of Net Position (Condensed)

	<u>6/30/2021</u>	<u>6/30/2020</u>
Current assets	\$ 691,657	\$ 714,247
Noncurrent assets	<u>1,534,749</u>	<u>1,506,666</u>
Total assets	<u>2,226,406</u>	<u>2,220,913</u>
Current liabilities	3,774	34,733
Long-term liabilities	<u>1,247</u>	<u>1,027</u>
Total liabilities	<u>5,021</u>	<u>35,760</u>
Total net position	<u>\$ 2,221,385</u>	<u>\$ 2,185,153</u>

### Statement of Revenues, Expenses and Changes in Net Position (Condensed)

	<u>6/30/2021</u>	<u>6/30/2020</u>
Total operating revenues	\$ 726,635	\$ 719,569
Total operating expenses	<u>733,557</u>	<u>832,398</u>
Operating income (loss)	(6,922)	(112,829)
Nonoperating revenues (expenses)	1,683	7,760
Capital contributions	<u>41,471</u>	<u>18,065</u>
Change in net position	<u>\$ 36,232</u>	<u>\$ (87,004)</u>

Operating expenses for the fiscal year were \$733,557 as shown above. Operating revenues were \$726,635. Operating income (loss) as a percentage of operating revenues for this year is -1.0% compared to -15.7% in the prior year. For fiscal year 2021, a lesser portion of the shared utility department costs was allocated to the Gas Departments compared to fiscal year 2020.

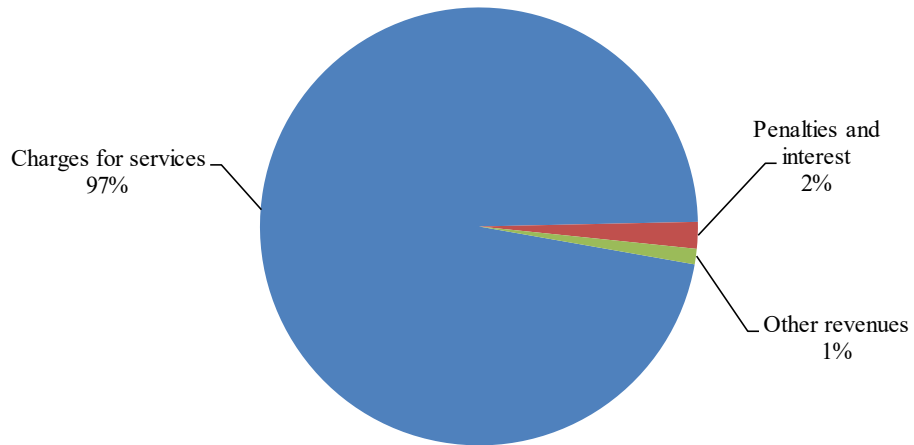
The Gas Departments provide propane and natural gas distribution to customers. The Gas Departments' net cost (total cost less revenues generated by the activities) is presented in the statement of revenues, expenses and changes in net position. For the year ended June 30, 2021, net position increased by \$36,232.

A comparison of the operating revenues and operating expenses for the current and prior year is presented below:

**HILDALE/COLORADO CITY GAS DEPARTMENTS' REVENUE BY SOURCE (Combined)**  
**Years ended June 30, 2021 and 2020**

	<u>6/30/2021</u>	<u>6/30/2020</u>
OPERATING REVENUES:		
Charges for services	\$ 704,050	\$ 699,447
Penalties and interest	14,326	13,952
Other revenues	<u>8,259</u>	<u>6,170</u>
 Total revenues	 <u><u>\$ 726,635</u></u>	 <u><u>\$ 719,569</u></u>

**Operating Revenues by Source - Current Year**

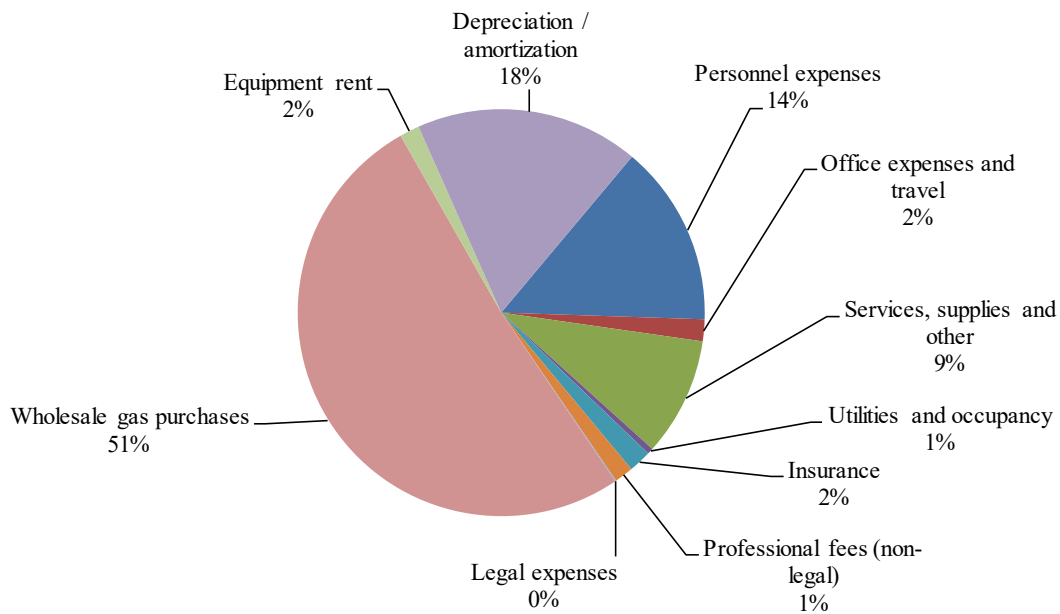




**HILDALE/COLORADO CITY GAS DEPARTMENTS' OPERATING EXPENSES (Combined)**  
**Years ended June 30, 2021 and 2020**

	<u>6/30/2021</u>	<u>6/30/2020</u>
<b>OPERATING EXPENSES:</b>		
Personnel expenses	\$ 105,676	\$ 214,346
Office expenses and travel	12,745	15,725
Services, supplies and other	69,118	97,671
Utilities and occupancy	3,543	8,930
Insurance	13,222	26,052
Professional fees (non-legal)	10,878	20,809
Legal expenses	643	440
Wholesale gas purchases	375,879	322,378
Equipment rent	11,514	3,798
Depreciation / amortization	<u>130,339</u>	<u>122,249</u>
 Total operating expenses	 <u>\$ 733,557</u>	 <u>\$ 832,398</u>

**Operating Expenses - Current Year**



## **CAPITAL ASSET AND DEBT ADMINISTRATION**

### **Capital Assets**

The capital assets of the Gas Departments are those assets that are used in performance of Gas Departments' functions including vehicles, equipment, buildings and the gas distribution system. At the end of fiscal year 2021, net capital assets of the Gas Departments activities totaled \$1,386,078.

### **Debt**

The Gas Departments' had no debt at June 30, 2021 (excluding compensated absences). See notes to the financial statements for a details.

## **NEXT YEAR'S BUDGET AND ECONOMIC FACTORS**

In considering the Gas Departments' budget for fiscal year 2021/2022, the board and management expect operating revenues and expenses to be similar compared to fiscal year 2020/2021. Overall operating expenses were budgeted so as to contain costs at approximately the same level as fiscal year 2020/2021.

## **CONTACTING THE DEPARTMENTS' FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of the Gas Departments' finances for all those with an interest in the entity's finances and to show the Gas Departments' accountability for the resources it receives. If you have questions about this report or need additional financial information, contact the Gas Departments, P.O. Box 840490, Hildale, Utah 84784.

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**BASIC FINANCIAL STATEMENTS**

# HILDALE/COLORADO CITY GAS DEPARTMENTS

## Statement of Net Position

For the Year Ended June 30, 2021

(With Comparative Totals for June 30, 2020)

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	<u>6/30/2021</u>	<u>6/30/2020</u>
<b>Assets</b>		
Current assets:		
Cash and cash equivalents	\$ 558,722	\$ 556,969
Receivables, net of allowance	55,611	76,866
Inventories	11,616	16,860
Note receivable - current portion	34,904	34,043
Deposits	30,804	29,509
Total current assets	<u>691,657</u>	<u>714,247</u>
Noncurrent assets:		
Note receivable - net of current portion	148,671	183,575
Property and equipment	2,975,544	2,858,430
Accumulated depreciation	<u>(1,589,466)</u>	<u>(1,535,339)</u>
Total noncurrent assets	<u>1,534,749</u>	<u>1,506,666</u>
Total assets	<u>2,226,406</u>	<u>2,220,913</u>
<b>Liabilities</b>		
Current liabilities:		
Accounts payable	2,136	34,025
Accrued liabilities	806	24
Compensated absences	832	684
Total current liabilities	<u>3,774</u>	<u>34,733</u>
Long-term liabilities		
Compensated absences	<u>1,247</u>	<u>1,027</u>
Total long-term liabilities	<u>1,247</u>	<u>1,027</u>
Total liabilities	<u>5,021</u>	<u>35,760</u>
<b>Net position</b>		
Net investment in capital assets	1,386,078	1,323,091
Unrestricted	<u>835,307</u>	<u>862,062</u>
Total net position	<u>\$ 2,221,385</u>	<u>\$ 2,185,153</u>

**HILDALE/COLORADO CITY GAS DEPARTMENTS**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Year Ended June 30, 2021**  
**(With Comparative Totals for June 30, 2020)**

	6/30/2021	6/30/2020
<b>Operating revenues</b>		
Charges for services	\$ 704,050	\$ 699,447
Penalties and interest	14,326	13,952
Other revenues	8,259	6,170
Total operating revenues	726,635	719,569
<b>Operating expenses</b>		
Personnel expenses	105,676	214,346
Office expenses and travel	12,745	15,725
Services, supplies and other	69,118	97,671
Utilities and occupancy	3,543	8,930
Insurance	13,222	26,052
Professional fees (non-legal)	10,878	20,809
Legal expenses	643	440
Gas purchases and transportation costs	375,879	322,378
Equipment rent	11,514	3,798
Depreciation/amortization	130,339	122,249
Total operating expenses	733,557	832,398
<b>Operating income (loss)</b>	(6,922)	(112,829)
<b>Nonoperating revenues (expenses)</b>		
Interest income	8,663	17,760
Loss on disposal of capital assets	(6,980)	-
Other expenses	-	(10,000)
Total nonoperating revenue (expense)	1,683	7,760
Income (loss) before capital contributions	(5,239)	(105,069)
Capital contributions	41,471	18,065
Change in net position	36,232	(87,004)
Total net position, beginning of year	2,185,153	2,272,157
Total net position, end of year	\$ 2,221,385	\$ 2,185,153

# HILDALE/COLORADO CITY GAS DEPARTMENTS

## Statement of Cash Flows

For the Year Ended June 30, 2021

(With Comparative Totals for June 30, 2020)

	6/30/2021	6/30/2020
<b>Cash flows from operating activities:</b>		
Receipts from customers, service fees	\$ 725,305	\$ 704,730
Receipts from customers, other	22,585	20,122
Payments to suppliers and service providers	(630,008)	(666,741)
Cash flows from operating activities	117,882	58,111
<b>Cash flows from capital and related financing activities:</b>		
Acquisition of property and equipment	(200,306)	(26,689)
Capital contributions	41,471	18,065
Other expense	-	(10,000)
Cash flows from capital and related financing activities	(158,835)	(18,624)
<b>Cash flows from investing activities:</b>		
Net change in note receivable	34,043	33,204
Interest received	8,663	17,760
Cash flows from investing activities	42,706	50,964
<b>Net change in cash and cash equivalents</b>	1,753	90,451
Cash and cash equivalents, beginning of year	556,969	466,518
<b>Cash and cash equivalents, end of year</b>	\$ 558,722	\$ 556,969
<b>Reconciliation of operating income to net cash flows from operating activities:</b>		
Net operating income (loss)	\$ (6,922)	\$ (112,829)
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation/amortization	130,339	122,249
Changes in operating assets and liabilities:		
(Increase)/decrease in receivables	21,255	5,283
(Increase)/decrease in receivables - other	-	100,794
(Increase)/decrease in inventories	5,244	(16,860)
(Increase)/decrease in deposits	(1,295)	-
Increase/(decrease) in accounts payable	(31,889)	(40,546)
Increase/(decrease) in accrued liabilities	1,150	20
Cash flows from operating activities	\$ 117,882	\$ 58,111
<b>Supplementary schedule of noncash investing and financing activities</b>		
Net book value of capital asset disposals	\$ 6,980	\$ -

# HILDALE/COLORADO CITY GAS DEPARTMENTS

## Notes to the Financial Statements

June 30, 2021

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### NOTE 1. Summary of Significant Accounting Policies

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#### Description of Government-Wide Financial Statements

The government-wide financial statements report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities, if any, are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, when applicable, the *primary government* is reported separately from certain legally separate component units for which the primary government is financially accountable.

#### Reporting Entity

The Gas Distribution Systems, Operations and Maintenance Agreement or the Gas Departments of Hildale/Colorado City (the Gas Departments) was formalized on June 22, 2009, by the Town of Colorado City, Arizona and Hildale City, Utah—the Town of Colorado City, Arizona, pursuant to the provisions of Title 11, Chapter 7, Article 3, Arizona Revised Statutes, as amended (the “Arizona Joint Exercise of Powers Act”) and the City of Hildale, Utah, pursuant to the provisions of Title 11, Chapter 13, Utah Code Annotated 1953, as amended (the “Utah Interlocal Co-operation Act”) entered into the “Inter-Governmental Agreement.” An updated intergovernmental cooperative agreement for utilities systems management, operation and maintenance became effective in May 2014.

The board of trustees consists of nine members—four appointed by the mayor and council of Hildale City, four appointed by the mayor and council of Colorado City and one appointed by the joint designation of both municipalities. Each member is entitled to one vote. The Hildale City council consists of a mayor and five council members. The Colorado City council consists of a mayor and six council members. Budgeting and financing is done by the board and is ratified by each municipality’s council.

The accompanying financial statements present the Gas Departments and its component units, entities for which the government is considered to be financially accountable. There are no component units for the Gas Departments.

#### Basis of Presentation – Government-Wide Financial Statements

Separate government-wide and fund financial statements are not presented because the Gas Departments only have business-type activities. The business-type activities incorporate data from the Gas Departments’ enterprise funds. Financial statements are provided for proprietary funds.

#### Basis of Presentation – Fund Financial Statements

The fund financial statements provide information about the Gas Departments’ funds. Statements for each fund category (i.e. proprietary) are presented. The emphasis of fund financial statements is on major enterprise funds. Major individual enterprise funds are reported as separate columns in the fund financial statements. The Departments’ only fund is an enterprise fund.



**HILDALE/COLORADO CITY GAS DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2021**

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**NOTE 1. Summary of Significant Accounting Policies, Continued**

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During the course of operations the Gas Departments have activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity may occur during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

**Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Proprietary funds use the *economic resources measurement focus* and the *accrual basis of accounting*.

**Assets, Liabilities and Net Position**

***Cash and Cash Equivalents***

The Gas Departments' cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

***Investments***

The Gas Departments' investment policy allows for the investment of funds in the state treasurer's pool and other investments as allowed by the State of Utah's Money Management Act. Investments for the Gas Departments are reported at fair value (generally based on quoted market prices) with unrealized gains and losses recorded as adjustments to interest/investment earnings.

# HILDALE/COLORADO CITY GAS DEPARTMENTS

## Notes to the Financial Statements

June 30, 2021

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### NOTE 1. Summary of Significant Accounting Policies, Continued

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#### *Receivables*

Receivables consist primarily of accounts due for gas services provided and related late penalties and interest. Management periodically reviews accounts receivable and writes off uncollectible accounts. The Gas Departments' allowance for uncollectible accounts as of June 30, 2021 is \$2,719.

#### *Inventories*

Inventories, if any, are valued at cost using the first-in/first-out (FIFO) method and consist of system materials not placed in service.

#### *Capital Assets*

Capital assets in the proprietary funds are carried at cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. Capital assets are defined by the Gas Departments as assets with an individual cost of more than \$5,000 and an estimated useful life in excess of two years. Depreciation is computed using the straight-line method over the following estimated useful lives:

Machinery and equipment	5-20 years
Automobiles and trucks	5-10 years
Buildings and improvements	10-40 years
Distribution system	25 years

When assets are retired or otherwise disposed of, the cost and related accumulated depreciation are removed from the accounts, and any resulting gain or loss is reflected in change in net position for the period. The cost of maintenance and repairs is charged to expense as incurred; significant renewals and betterments are capitalized.

#### *Net Position Flow Assumption*

Sometimes the Gas Departments will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Gas Departments' policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### **Revenues and Expenses**

##### *Program Revenues*

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment.

# HILDALE/COLORADO CITY GAS DEPARTMENTS

## Notes to the Financial Statements

June 30, 2021

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### NOTE 1. Summary of Significant Accounting Policies, Continued

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#### *Personnel, Payroll and Compensated Absences*

The majority of Gas Departments' personnel are employed by the Town of Colorado City. The Gas Departments reimburse Colorado City for wages, payroll taxes and benefits for these contracted employees. Some of the personnel are not full-time employees. Given that the majority of the Departments' personnel are actually employed by Colorado City, accruals for compensated absences are based on Colorado City's related policies.

#### *Proprietary Funds Operating and Nonoperating Revenues and Expenses*

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Budgets and Budgetary Accounting**

Annual budgets are prepared and adopted by each of the city councils on or before June 22 for the fiscal year commencing the following July 1, in accordance with state law. The operating budget includes proposed expenditures and the proposed sources of financing for such expenditures. Prior to June 22, a public hearing is conducted to obtain taxpayer input. Budgets are adopted and control of budget appropriations is exercised, under State law, at the department level. Budget amendments are required to increase expenditure budgets. The Gas Departments' board adopts or ratifies, by resolution, the budgets passed by each city council. Budgets for the proprietary fund types are prepared using the accrual basis of accounting.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# HILDALE/COLORADO CITY GAS DEPARTMENTS

## Notes to the Financial Statements

June 30, 2021

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### NOTE 1. Summary of Significant Accounting Policies, Continued

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#### Summarized Comparative Information

Comparative total data for the prior fiscal year have been presented in the accompanying financial statements in order to provide an understanding of changes in the Gas Departments' financial position and operations. Such information does not include sufficient detail to constitute a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the Departments' financial statements for the year ended June 30, 2020, from which the summarized information was derived. Certain reclassifications have been made to the June 30, 2020 financial statement presentation to correspond to the current fiscal year's format. Equity and related changes in equity are unchanged due to these reclassifications.

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### NOTE 2. Deposits and Investments

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The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the state and review the rules adopted under the authority of the State of Utah Money Management Act that relate to the deposit and investment of public funds.

The Gas Departments follow the requirements of the Utah Money Management Act (Utah code, Section 51, chapter 7) in handling its depository and investment transactions. The Act requires the depositing of the Gas Departments' funds in qualified depositories. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

The Gas Departments participate in Hildale City's central treasury. The City's central treasury consists of the following at June 30, 2021:

State Treasurer's Investment Pool	\$ 3,232,824
Cash in bank	302,797
Less amounts to other HC and CC Joint Utilities/Hildale City	<u>(2,976,899)</u>
	<u>\$ 558,722</u>
Equity in central treasury	<u>\$ 558,722</u>

**HILDALE/COLORADO CITY GAS DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2021**

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**NOTE 2. Deposits and Investments, Continued**

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**Deposits**

*Custodial Credit Risk*

For deposits this is the risk that in the event of a bank failure, the government's deposit may not be returned to it. Hildale City does not have a formal policy for custodial credit risk. As of June 30, 2021, \$256,833 of Hildale City's central treasury's bank balance of \$506,833 was exposed to custodial credit risk because it was uninsured and uncollateralized.

**Investments**

The Money Management Act defines the types of securities authorized as an appropriate investment for the Gas Departments' and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

The Act authorizes investments in negotiable or nonnegotiable deposits of qualified depositories and permitted depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; obligations, other than mortgage derivative products, issued by U.S. government sponsored enterprises (U.S. Agencies) such as the Federal Home Loan Bank System, Federal Home Loan Mortgage Corporation (Freddie Mac), and Federal National Mortgage Association (Fannie Mae); bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; the Utah Public Treasurer's Investment Fund; and reciprocal deposits subject to rules of the State Money Management Council.

The Utah State Treasurer's Office operates the Public Treasurer's Investment Fund (PTIF). The PTIF is available for investment of funds administered by any Utah public treasurer.

The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act, Section 51-7, *Utah Code Annotated, 1953*, as amended. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gain or losses on investments. Financial statements for the PTIF funds can be obtained by contacting the Utah State Treasurer's office.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses – net of administration fees, of the PTIF are allocated based upon the participant's average daily balance. The fair value of the PTIF investment pool is approximately equal to the value of the pool shares.

**HILDALE/COLORADO CITY GAS DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2021**

**NOTE 2. Deposits and Investments, Continued**

As of June 30, 2021, Hildale City had the following investments, ratings, and maturities:

Investment Type	Fair Value	Credit Rating (1)	Weighted Average Maturity (2)
State of Utah Public Treasurer's Investment Fund	\$ 3,232,824	N/A	66.70
Total Fair Value	<u>\$ 3,232,824</u>		

(1) Ratings are provided where applicable to indicate associated credit risk. N/A indicates not applicable.

(2) Interest rate risk is estimated using the weighted average days to maturity.

**Interest rate risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Gas Departments' policy for managing its exposure to fair value loss arising from increasing interest rates is to comply with the State's Money Management Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested.

**Credit risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Gas Departments' policy for reducing exposure to credit risk is to comply with the State's Money Management Act.

**Fair value measurements**

As noted above, the Gas Departments holds investments that are measured at fair value on a recurring basis. The Gas Departments categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The State of Utah Public Treasurer's Investment Fund, as listed above, is valued using significant other observable inputs (Level 2 inputs).

**HILDALE/COLORADO CITY GAS DEPARTMENTS**  
**Notes to the Financial Statements**  
**June 30, 2021**

**NOTE 3. Capital Assets**

The following summarizes the changes to capital assets during the year ended June 30, 2021:

	<u>Balance 6/30/2020</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance 6/30/2021</u>
Capital assets not being depreciated:				
Construction in progress	\$ -	\$ 6,389	\$ -	\$ 6,389
Total capital assets not being depreciated	<u>-</u>	<u>6,389</u>	<u>-</u>	<u>6,389</u>
Capital assets being depreciated:				
Machinery and equipment	471,946	35,448	(64,712)	442,682
Automobiles and trucks	291,624	158,469	-	450,093
Buildings and improvements	15,457	-	(15,457)	-
Distribution system	2,079,403	-	(3,023)	2,076,380
Total capital assets being depreciated	<u>2,858,430</u>	<u>193,917</u>	<u>(83,192)</u>	<u>2,969,155</u>
Less accumulated depreciation for:				
Machinery and equipment	(321,088)	(29,056)	64,337	(285,807)
Automobiles and trucks	(262,637)	(17,187)	-	(279,824)
Buildings and improvements	(8,820)	(920)	9,740	-
Distribution system	(942,794)	(83,176)	2,135	(1,023,835)
Total accumulated depreciation	<u>(1,535,339)</u>	<u>(130,339)</u>	<u>76,212</u>	<u>(1,589,466)</u>
Total capital assets, being depreciated, net	<u>1,323,091</u>	<u>63,578</u>	<u>(6,980)</u>	<u>1,379,689</u>
Total capital assets, net	<u>\$1,323,091</u>	<u>\$ 69,967</u>	<u>\$ (6,980)</u>	<u>\$1,386,078</u>

**NOTE 4. Note Receivable**

In fiscal year 2016, the Gas Departments loaned the Hildale/Colorado City Water Departments \$345,600 in connection with the Water Departments' acquisition of water rights. The terms of the note are as follows: bears interest at 2.50%, due in monthly principal and interest installments of \$3,258, and matures in June 2026. The principal amount due in the next fiscal year is included in the current portion on the statement of net position. Management believes an allowance is not considered necessary.

**HILDALE/COLORADO CITY GAS DEPARTMENTS**

**Notes to the Financial Statements**

**June 30, 2021**

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**NOTE 5. Long-Term Liabilities**

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The following summarizes the changes to long-term liabilities for the year ended June 30, 2021:

	<u>Balance</u> <u>6/30/2020</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance</u> <u>6/30/2021</u>	<u>Current</u> <u>Portion</u>
Compensated absences	\$ 1,711	\$ 368	\$ -	\$ 2,079	\$ 832
Total long-term liabilities	\$ 1,711	\$ 368	\$ -	\$ 2,079	\$ 832

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**NOTE 6. Risk Management**

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The Departments are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disaster. The Departments maintain insurance for the gas distribution systems through Hildale City's and Colorado City's insurance policies. The majority of employees are employed by Colorado City and covered by Colorado City's insurance policy.



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**SUPPLEMENTARY INFORMATION**

**HILDALE/COLORADO CITY GAS DEPARTMENTS**  
**Intergovernmental Cooperative Agreement and Proportionate Shares**

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The Gas Distribution Systems, Operations and Maintenance Agreement of the Gas Departments of Hildale/Colorado City (the Gas Departments) was formalized on June 22, 2009, by the Town of Colorado City, Arizona and Hildale City, Utah—the Town of Colorado City, Arizona, pursuant to the provisions of Title 11, Chapter 7, Article 3, Arizona Revised Statutes, as amended (the “Arizona Joint Exercise of Powers Act”) and the City of Hildale, Utah, pursuant to the provisions of Title 11, Chapter 13, Utah Code Annotated 1953, as amended (the “Utah Interlocal Co-operation Act”) entered into the “Intergovernmental Agreement.” An updated intergovernmental cooperative agreement for utilities systems management, operation and maintenance became effective in May 2014.

The Gas Departments’ proportionate shares are based on the proportionate amount of gas system utility customers and usage for each of the municipalities. The proportionate shares as of and for the year ended June 30, 2021 are 40.00% for Hildale City and 60.00% for Colorado City, respectively, which is the same as the prior fiscal year. Any such change results in an allocation percentage adjustment and is shown on the schedule of revenues, expenses and changes in net position—proportionate shares, if applicable. **The following supplementary schedules include a schedule of net position and schedule of revenues, expenses and changes in net position presenting the proportionate shares of Hildale City and Colorado City.**

**HILDALE/COLORADO CITY GAS DEPARTMENTS**  
**Schedule of Net Position—Proportionate Shares**  
**June 30, 2021**

	40.00%	60.00%	100.00%
	<u>Hildale City</u>	<u>Colorado City</u>	<u>Total</u>
<b>Assets</b>			
Current assets:			
Cash and cash equivalents	\$ 223,489	\$ 335,233	\$ 558,722
Receivables, net of allowance	22,244	33,367	55,611
Inventories	4,646	6,970	11,616
Note receivable - current portion	13,962	20,942	34,904
Deposits	12,322	18,482	30,804
Total current assets	<u>276,663</u>	<u>414,994</u>	<u>691,657</u>
Noncurrent assets:			
Note receivable - net of current portion	59,468	89,203	148,671
Property and equipment	1,190,218	1,785,326	2,975,544
Accumulated depreciation	(635,786)	(953,680)	(1,589,466)
Total noncurrent assets	<u>613,900</u>	<u>920,849</u>	<u>1,534,749</u>
Total assets	<u>890,563</u>	<u>1,335,843</u>	<u>2,226,406</u>
<b>Liabilities</b>			
Current liabilities:			
Accounts payable	855	1,281	2,136
Accrued liabilities	322	484	806
Compensated absences	333	499	832
Total current liabilities	<u>1,510</u>	<u>2,264</u>	<u>3,774</u>
Long-term liabilities:			
Compensated absences	499	748	1,247
Total long-term liabilities	<u>499</u>	<u>748</u>	<u>1,247</u>
Total liabilities	<u>2,009</u>	<u>3,012</u>	<u>5,021</u>
<b>Net position</b>			
Net investment in capital assets	554,431	831,647	1,386,078
Unrestricted	334,123	501,184	835,307
Total net position	<u>\$ 888,554</u>	<u>\$ 1,332,831</u>	<u>\$ 2,221,385</u>

**HILDALE/COLORADO CITY GAS DEPARTMENTS**  
**Schedule of Revenues, Expenses and Changes in Net Position—Proportionate Shares**  
**For the Year Ended June 30, 2021**

	40.00%	60.00%	100.00%
	<u>Hildale City</u>	<u>Colorado City</u>	<u>Total</u>
<b>Operating revenues</b>			
Charges for services	\$ 281,620	\$ 422,430	\$ 704,050
Penalties and interest	5,730	8,596	14,326
Other revenues	<u>3,304</u>	<u>4,955</u>	<u>8,259</u>
Total operating revenues	<u>290,654</u>	<u>435,981</u>	<u>726,635</u>
<b>Operating expenses</b>			
Personnel expenses	42,270	63,406	105,676
Office expenses and travel	5,098	7,647	12,745
Services, supplies and other	27,646	41,472	69,118
Utilities and occupancy	1,417	2,126	3,543
Insurance	5,289	7,933	13,222
Professional fees (non-legal)	4,351	6,527	10,878
Legal expenses	257	386	643
Gas purchases and transportation costs	150,352	225,527	375,879
Equipment rent	4,606	6,908	11,514
Depreciation/amortization	<u>52,136</u>	<u>78,203</u>	<u>130,339</u>
Total operating expenses	<u>293,422</u>	<u>440,135</u>	<u>733,557</u>
<b>Operating income (loss)</b>	<u>(2,768)</u>	<u>(4,154)</u>	<u>(6,922)</u>
<b>Nonoperating revenues (expenses)</b>			
Interest income	3,465	5,198	8,663
Loss on disposal of capital assets	<u>(2,792)</u>	<u>(4,188)</u>	<u>(6,980)</u>
Total nonoperating revenue (expense)	<u>673</u>	<u>1,010</u>	<u>1,683</u>
Income (loss) before capital contributions	(2,095)	(3,144)	(5,239)
Capital contributions	<u>16,588</u>	<u>24,883</u>	<u>41,471</u>
Change in net position	14,493	21,739	36,232
Total net position, beginning of year	<u>874,061</u>	<u>1,311,092</u>	<u>2,185,153</u>
Total net position, end of year	<u>\$ 888,554</u>	<u>\$ 1,332,831</u>	<u>\$ 2,221,385</u>

**OTHER COMMUNICATIONS FROM INDEPENDENT AUDITORS**

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**Independent Auditor's Report on Internal Control  
Over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

Executive Director and Members of the Board of  
Hildale/Colorado City Utility Systems

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and the major fund of the Gas Departments of Hildale/Colorado City (the Gas Departments), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Gas Departments' basic financial statements and have issued our report thereon dated May 26, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Gas Departments' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Gas Departments' internal control. Accordingly, we do not express an opinion on the effectiveness of the Gas Departments' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the schedule of findings and recommendations in the Hildale City's financial statements that we consider to be significant deficiencies.

- 2014-001. Misstatements and Reconciliations
- 2007-002. Capital and Other Assets—Accounting and Controls
- 2007-004. Segregation of Duties



## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Gas Departments' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



HintonBurdick, PLLC  
St. George, Utah  
May 26, 2022



## Findings and Recommendations

Executive Director and  
Members of the Board of Trustees of  
Hildale/Colorado City Utility Systems

During our audit of the Gas Departments of Hildale/Colorado City (the Gas Departments) for the year ended June 30, 2021, we noted a few areas that need corrective action in order to be in compliance with laws and regulations and we found a few circumstances that, if improved, would strengthen the Gas Departments' accounting system and control over its assets.

Since the Gas Departments' accounting system is fully integrated with Hildale City's accounting system, we have included all of our findings and recommendations in the Hildale City management letter, which is made available to each participating governing body.

It has been a pleasure to be of service to the Gas Departments this past year. We would like to express special thanks to all those who assisted us in this year's audit. We invite you to ask questions of us throughout the year as you feel it necessary and we look forward to a continued pleasant professional relationship.

Sincerely,

HintonBurdick, PLLC  
St. George, Utah  
May 26, 2022