

Town of Haymarket 15000 Washington Street, #100 Haymarket, VA 20169 703-753-2600

Thomas Britt
TOWN PLANNER

MEMORANDUM

TO: Architectural Review Board

FROM: Thomas Britt DATE: August 13, 2025

SUBJECT: ZP #2025-0703 14841 Washington Street Demolition COA Application

APPLICATION SUMMARY:

Business/Applicant: John and Shirley Dominic, with permission from the Watts Estate.

Street Address: 14841 Washington Street

Proposed Alteration: Demolition of the structure.

Applicant's Brief Description of the Activity: Demolition of structure on site to be replaced with new building.

Town Planner Assessment				
Zoning Ordinance	Application Details	Staff Response		
Sec. 58-16.8 Matters to be	Demolition of existing	The proposed alteration is visible from		
considered by board in acting	structure on site. Staff Report	the public right of way.		
on appropriateness of erection,	contains analysis based on			
reconstruction, alteration,	demolition criteria.			
restoration or demolition of				
building or structure.				
Sec. 58-16.8 (1) Exterior	Demolition of existing	The proposed alteration is visible from		
architectural features,	structure on site. Staff Report	the public right of way.		
including all signs, which are	contains analysis based on			
subject to public view from a	demolition criteria.			
public street, way or place.				
Sec. 58-16.8 (2) General Design	Demolition of existing	Not Applicable		
Arrangement	structure on site. Staff Report			
	contains analysis based on			
	demolition criteria.			
Sec. 58-16.8 (3) Texture,	Demolition of existing	Not Applicable		
material and color	structure on site. Staff Report			
	contains analysis based on			
	demolition criteria.			

Sec. 58-16.8 (4) The relation of the factors, subsections (1), (2), and (3) of this section, to similar features of the buildings and structures in the	Demolition of existing structure on site. Staff Report contains analysis based on demolition criteria.	Not Applicable, see demolition review
immediate surroundings Sec. 58-16.8 (5) The extent to which the building or structure would be harmonious with or obviously incongruous with the old and historic aspect of the surroundings	Demolition of existing structure on site. Staff Report contains analysis based on demolition criteria.	See demolition criteria review.
Sec. 58-16.8 (6) In the case of a building to be razed, a primary consideration will be the extent to which its continued existence would tend to protect irreplaceable historic places and preserve the general historic atmosphere of the Town	Not applicable	Not applicable
Sec. 58-16.8 (7) The extent to which the building or structure will promote the general welfare of the Town, and all citizens, by the preservation and protection of historic places and areas	Addition of one 8sqft aluminum freestanding sign, with white background and purple lettering.	This matter is at the discretion of the ARB
Sec. 58-16.8 (8) The extent to which the building or structure will promote the general welfare by: (a) Maintaining and increasing real estate values (b) Generating business (c) Creating new positions (d) Attracting tourists, students, writers, historians, artists and artisans, and new residents (e) Encouraging study of and interest in American history	Demolition of existing structure on site. Staff Report contains analysis based on demolition criteria.	These matters are at the discretion of the ARB

(f) Stimulating interest in		
and study of		
architecture and design		
(g) Educating citizens in		
American culture and		
heritage		
(h) Making the Town a		
more attractive and		
desirable place in which		
to live		
Comprehensive Plan		
Comp Plan 1.5.3 Historic	Site – 14841 Washington Street	The main structure/site IS listed as a
Resource Inventory List		Historic Resource
Comp Plan 1.5.4 Potential	Site – 14841 Washington Street	The site is not one of those listed as a
Archaeological Site		potential archaeological site in the
		Comprehensive Plan
Architectural Review Board His		TO D
I. Introduction (E) Community	Site – 14841 Washington Street	TC Property
Design and the		
Comprehensive Plan		
II. Streetscape and Site Design	NT (1' 11	N. 1. 1.1
II. (a) Washington Street	Not applicable	Not applicable
Enhancement Project II. (b) Streetscapes Other Than	Not applicable	Not applicable
Washington Street	Not applicable	Not applicable
II. (c) Fences and Walls		
II. (d) Lighting (Free	Not Applicable	Not Applicable
Standing/Posts)	1 vot rippiieusie	1 vot rippieusie
II. (e) Telecommunication	Not Applicable	Not Applicable
Dishes, Drums and Towers	Tr	Tr
II. (f) Screening	Not Applicable	Not Applicable
III. New Construction and Add	itions to Existing Non-Historic an	d Non-Contributing Structures
III. (a) General Guidelines	"to create a more pleasing blend of	These matters are at the discretion of
	historic and new elements in the	the ARB
	Town, new structures shall be	
	compatible with the prevailing and	
	recognized historic architectural	
	character of the existing adjacent	
III (b) Calara	structures"	NI-LA multi-slat
III. (b) Colors		Not Applicable
III. (c) Exterior Elements	NT (A 1' 11	Not Applicable
III. (d) Chimneys	Not Applicable	Not Applicable
III. (e) Roofing	Not Applicable	Not Applicable
III. (f) Lighting, (attached to	None	None
structure)	Not Applicable	Not Applicable
III. (g) Windows and Doors	Not Applicable	Not Applicable
III. (h) Decks	Not Applicable	Not Applicable

III. (i) Handicapped Ramps	Not Applicable	Not Applicable	
III. (j) Awnings	Not Applicable	Not Applicable	
IV. Guidelines for Alterations or Additions to Historic Structures or Contributing Structures			
IV. (a) General Guidelines	Not Applicable	Not Applicable	
V. Signage	Not Applicable	Not Applicable, not historic or	
		contributing	
VI. Demolition Guidelines	Not Applicable	Not Applicable	
VII. Situations Not Covered,	Not Applicable	Not Applicable	
Additional Requirements			

VI. DEMOLITION GUIDELINES

The Town Code has important requirements for all demolition of buildings within the Town.

A. SPECIAL INSTRUCTIONS FOR HISTORIC STRUCTURES

The Haymarket Comprehensive Plan supports the preservation of the Town's historic resources to the greatest extent possible. Therefore, there must be a compelling reason to demolish a historic structure.

☐ Applicants must provide a written statement explaining the reason for the
demolition and describe alternatives to demolition and why such alternatives are
not considered feasible.

$\hfill\square$ In some instances, the ARB may require a structural analysis of the building by a
licensed professional engineer regarding the structural integrity of a building prior
to a demolition permit decision.

- \Box If an applicant is successful in demonstrating that a historic structure is a candidate for demolition the ARB may approve the demolition request with one or more of the following conditions, depending on the circumstances surrounding the request:
- 1. Complete, professional, photographic documentation of the interior and exterior of the building, including black and white print and digital images.
- 2. Phase I archaeological survey of the property to determine if the property yields information important to the Town's history.
- 3. The applicant must demonstrate that the site will be prepared and maintained in accordance with a landscape plan once the building has been demolished.
- 4. The demolition may occur only following receipt of a building permit for the new construction.

ARTICLE XVI. - OLD AND HISTORIC HAYMARKET DISTRICT OVERLAY Sec. 58-16.1 - Definitions.

The following words, terms, and phrases, when used in this article, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

'Board' means the Architectural Review Board, abbreviated 'ARB'.

'Altered' means any readily apparent change, including paint.

Sec. 58-16.2 - Purpose and Intent.

The Town of Haymarket seeks to identify, preserve, and enhance landmarks, buildings, structures, and neighborhoods with historical, cultural, and architectural significance to the Town. The historic overlay is intended to implement these goals and ensure that new development is in keeping with the character of Haymarket. The overlay intends to encourage a compatible aesthetic treatment within the Town, promote tourism and visitor opportunities, provide an attractive entry into town, and promote and advance the health, welfare and safety of town residents and visitors.

Sec. 58-16.3 - Creation; boundaries.

- (a) In order to preserve the unique culture of the Town, there is hereby established an overlay district to be known as the "Historic Haymarket Overlay" which shall include all that area that lies within the corporate limits of the Town.
- (b) Prior to any expansion of the historic district the Town shall identify and inventory all structures being considered for inclusion in such a district and shall establish written criteria to be used in making such determination. The Town shall identify all landmarks and designate by ordinance any resource as part of a local historic district, subsequent to soliciting public input in a manner consistent with Code of Virginia, §15.2-2204. The owners of such property proposed for designation shall be given written notice of the public hearing on the ordinance.
- (c) The town may annually consider updates to the boundaries of the Historic Haymarket Overlay so that it is expanded to include newly identified historic resources, and/or contracted to reflect the removal or demolition of historic resources.

In order to promote the general welfare, through the preservation and protection of historic places and areas of historic interest, all buildings within the Historic Haymarket Overlay which were built prior to 1950 are designated historic resources.

Sec. 58-16.4 - Certificate of appropriateness required in the Historic Haymarket Overlay

- (a) Application for a certificate of appropriateness shall be made to the Architectural Review Board. Any decision of the Architectural Review Board shall be appealable by any member of the Town Council after consultation with the Board, or any aggrieved person to the Town Council.
- (b) No building, structure or sign shall be erected, reconstructed, altered, or restored within the Historic Haymarket Overlay, unless and until a complete application for a certificate of appropriateness shall have been approved by the Board or, on appeal, by the Town Council. Review of such applications by the Board will include analysis of external architectural features which are subject to public view from a public street, way, or place, in light of their architectural compatibility with the historic buildings in the district.
- (c) The zoning administrator shall determine whether a change is readily apparent, subject to appeal to the Board of Zoning Appeals.

Sec. 58-16.5 - Architectural review board; creation, membership.

- (a) For the purpose of making effective the provisions of this article, an Architectural Review Board (ARB) is established. The Board shall consist of up to seven members, but not fewer than five, appointed by the Town Council, and shall be legal residents of the Town. Board members will be appointed from the Town Council and one from the Planning Commission. Members should have a demonstrated interest, competence, or knowledge of historic preservation.
- (b) The term of office of the members shall be for three years, except that the term of the Council member and Planning Commission member shall correspond to their official tenure of office. Members may be removed from office by Town Council at will and without notice. Appointments to fill vacancies shall be only for the unexpired portion of the term. Members may be reappointed to succeed themselves.

Sec. 58-16.6 - Chairman, vice-chairman, and secretary of the board.

The Architectural Review Board shall elect its chairman and vice-chairman from its membership, and the Town Clerk shall be its secretary.

Sec. 58-16.7- Rules

- 1. The ARB shall meet for a regular session at least once a month.
- 2. The Architectural Review Board shall adopt and maintain bylaws governing the procedure for meeting dates and other rules set forth by this article. The bylaws may be reviewed annually for updates.
- 3. Special meetings may be called in accordance with the ARB procedures as adopted and amended.
- 4. A quorum shall be no less than a majority of sitting members.
- 5. All meetings shall be open to the public unless the ARB enters closed session as permitted by the Virginia Freedom of Information Act.

Sec. 58-16.8 - Matters to be considered by the Board

- 1. The board shall not consider interior arrangement, relative size of the building or structure, detailed design or features not subject to any public view and shall not make any requirements regarding such matters. After receiving a certificate of appropriateness, the zoning administrator shall determine whether this provision applies.
- 2. The board shall consider the following in passing upon the appropriateness of architectural features:
- (1) Exterior architectural features, including all signs, which are subject to public view from a public street, way, or place
- (2) General design arrangement.
- (3) Texture, material, and color.
- (4) The relation of the factors, subsections (1), (2), and (3) of this section, to similar features of the buildings and structures in the immediate surroundings.
- (5) The extent to which the building or structure would be harmonious with or obviously incongruous with the old and historic aspect of the surroundings.

- (6) In the case of a building to be razed, a primary consideration will be the extent to which its continued existence would tend to protect irreplaceable historic places and preserve the general historic atmosphere of the Town.
- (7) The extent to which the building or structure will promote the general welfare of the Town, and all citizens, by the preservation and protection of historic places and areas.
- (8) The extent to which the building or structure will promote the general welfare by:
 - a. Maintaining and increasing real estate value
 - b. Generating business;
 - c. Attracting tourists and visitors;
 - d. Encouraging study of and interest in American history, architecture, and design;
 - e. Making the Town a more attractive and desirable place in which to live.

Sec. 58-16.9 - Issuance of certificate of appropriateness.

Decisions of the Board will be incorporated in approved certificates of appropriateness or written reasons for disapproval. Immediately upon approval by the board of any application to erect, reconstruct, alter, restore, or raze a building, a certificate of appropriateness, signed by the chairman of the Board and bearing the date of issuance, shall be made available to the applicant. The zoning administrator shall refuse to honor any request for a building permit without such certificate of appropriateness, but a certificate of appropriateness will in no way affect the requirement to comply with the other provisions necessary to obtain a building permit.

Sec. 58-16.10 - Right of appeal.

- (a) Whenever the board shall approve or disapprove an application for a certificate of appropriateness or fail to take action within 60 days of its filing, any aggrieved party shall have the right to appeal and be heard before the Town Council provided such person files with the Town Clerk on or before 30 days after the decision of the board a written notice of appeal. Upon receipt of such notice, the Town Clerk shall place such appeal on the agenda for the next regular meeting of the Town Council.
- (b) Any party may appeal the decision of the Town Council to the circuit court pursuant to this section.
- (1) A party is any applicant or any person who owns property adjacent to the property which the application concerns. For the purposes of this section, the term "adjacent" includes any property separated from the applicant's property only by a road and which would be adjacent if the road were not present.
- (2) Appeal shall be by petition at law setting forth the alleged illegality of the action of the Town Council.
- (3) The appellant must file the appeal with the circuit court of the county within 30 days of the Town Council's decision.
- (c) In addition to the right of appeal, the owner of an historic landmark, building or structure shall have a right to raze or demolish such landmark, building or structure provided he has complied with the provisions of the second paragraph of Code of Virginia, § 15.2-2306(A)(3), as amended.

Sec. 58-16.11 - Deterioration by neglect.

- (a) No owner of an officially designated historic building within the historic district shall allow it to deteriorate to the point where it is not economically feasible to repair or restore it. Specifically, no owner may permit:
- (1) Deterioration of the exterior of a historic building to the extent that it creates or permits a hazardous or unsafe condition;
- (2) Deterioration of exterior walls or other vertical supports, horizontal members, roofs, chimneys, exterior wall elements such as siding, wooden walls, brick, plaster, or mortar, of a historic building to the extent that it adversely affects the character of the historic district or could reasonably lead to irreversible damage to the structure. In determining whether deterioration adversely affects the character of the historic district, the zoning administrator shall be guided by the comprehensive plan and, if adopted, the strategic plan and capital improvements budget.
- (b) If a building inspector determines that a historic structure is violating the Property Maintenance Code, he shall so notify the owner, the zoning administrator, and the chairman of the Architectural Review Board of this conclusion, stating the reason for such determination, and shall give the owner 30 days from the date of the notice in which to commence work rectifying the specifics, or to initiate a request to demolish, move or relocate such structure. If appropriate action is not timely taken, the Town Building Inspector shall initiate appropriate legal action.

Sec. 58-16.12 - Demolition review and approval

- 1. No historic resource, as defined in this article within the Historic Haymarket Overlay shall be demolished or moved, in whole or in part, until the demolition or moving thereof is approved by the Architectural Review Board, or, on appeal by the town council after consultation with the ARB.
- 2. In addition to the right of appeal set forth herein, the owner of a historic resource, the demolition or moving of which is subject to the provisions of this section, shall, as a matter of right, be entitled to demolish or move such historic resource provided that:
 - a. The owner or applicant has applied to the town council for such right,
 - b. the owner has for the period of time set forth in the schedule contained in Section 15.2-2306 of the Virginia code and at a price reasonably related to its fair market value, made a bona fide offer to sell the historic resource, and the land pertaining thereto, to the town or to any person, firm, corporation, government or agency thereof, or political subdivision or agency thereof, which gives reasonable assurance that it is willing to preserve and restore the historic resource and the land pertaining thereto, and,
 - c. No bona fide contract, binding upon all parties thereto, shall have been executed for the sale of any such historic resource, and the land pertaining thereto, prior to the expiration of the applicable time period set forth in the time schedule specified in the Virginia Code. Any appeal which may be taken to the court for the decision of the town council, whether instituted by the owner or by any other proper party, notwithstanding the provisions heretofore stated relating to a stay of the decision appealed from shall not affect the right of the owner to make the bona fide offer to sell referred to above. No offer to sell shall be made more than one year after a final decision by the town council, but thereafter the owner may renew his request to the town

council to approve the demolition or moving of the historic resource.

- 3. Demolition Approval Criteria Considerations. In reviewing applications for the demolition or moving of a historic resource from or within the Historic Haymarket Overlay, the Architectural Review Board shall consider the following:
 - a. How the demolition or removal of a historic resource from the property on which it is located will impact the historic integrity of the site and any remaining on-site historic resources on the same property;
 - b. How the loss of the historic resource will impact the historic integrity of any adjacent historic property;
 - c. The impact the loss of the historic resource will have on the overall integrity to any historic district the historic resource is located in ;
 - d. The ability of the historic resource to be adaptively reused as part of a new on-site development which would not adversely impact the historic resource's ability to convey its historic significance through its integrity of location, setting, feeling, association, design, materials and workmanship; and
 - e. Whether any monies or assistance for preservation of the historic resource could be made available to the property owner within 180 days of the owner's request to demolish or move it.

Sec. 58-16.13 Time Limit

A certificate of appropriateness shall be valid for one (1) year from the date of issuance. If the demolition, erection, reconstruction, alteration, relocation or restoration for which the certificate of appropriateness was issued is not commenced within one year and thereafter diligently pursued, a new certificate shall be obtained prior thereto.

Discussion:

a. How the demolition or removal of a historic resource from the property on which it is located will impact the historic integrity of the site and any remaining on-site historic resources on the same property;

Staff Response – The structure was built in 1901 per Prince William County records. Per Section 58-16.3 of the Zoning Ordinance, the structure is considered historic, as its construction date is before 1950. Additionally, the structure is listed on the historic inventory in the Haymarket Comprehensive Plan, which utilized a 1996 Virginia DHR survey. Demolition of the structure will be removal of a structure that is considered historic within two guiding and legal documents of the Town.

b. How the loss of the historic resource will impact the historic integrity of any adjacent historic property;

Staff Response – The property is not adjacent to any other properties considered historic per the comprehensive plan or Zoning Ordinance.

Current adjacent properties are a structure build in 1954 (14845 Washington Street, M & M Exteriors), a vacant lot across Washington Street zoned B-1 Town Center, a one story multitenant structure at 14840 Washington Street, also zoned B-1 Town Center, and a parcel owned by the Greenhill Crossing HOA that functions as a grass buffer between the property and the HOA. Behind the property are single family units that are part of the Greenhill Crossing HOA.

c. The impact the loss of the historic resource will have on the overall integrity to any historic district the historic resource it is located in;

Staff Response – The structure is at the edge of the main concentration of historic properties per the Zoning Ordinance and Comprehensive Plan. The structure is not related to the two structures listed on national and state registers for historic places. There are a collection of structures considered historic that are along the same section of Washington Street this structure sits on. The styles of these historic structures vary, but the existing scale along the street would be disrupted with the demolition of the property.

d. The ability of the historic resource to be adaptively reused as part of a new on-site development which would not adversely impact the historic resource's ability to convey its historic significance through its integrity of location, setting, feeling, association, design, materials and workmanship;

Staff Response – The architect's report states that there are several structural issues including but not limited to: roof damage, interior decay, sloping floors, and water damage that affects the exterior The applicant plans to replace the structure with a new build, so there are no plans for adaptive reuse of the property. Historic significance to the area would be lost with the removal of the property. A previous appraisal attempt in 2022 was incomplete due to the structure being deemed having a rating below C6, noting severe deferred maintenance of the property and further upkeep required before an appraisal is given.

e. Whether any monies or assistance for preservation of the historic resource could be made available to the property owner within 180 days of the owner's request to demolish or move it.
 Staff Response - There are no grant funding options currently available from the Town of Haymarket, Grant funding options would require further discussion by Town Council.

STAFF RECOMMENDATION:

According to the submitted architectural report, the structure at 14481 Washington Street is in poor condition and would require significant rehabilitation. Further determination of the state of the exterior and interior of the structure will be evaluated with the August 20th Site Visit.

The historic value of this corridor would be negatively affected by the demolition of the structure. However, as stated before, the structure is not near the center of the Town or near the most significant historic properties on national and state registers.

Consensus on the recommendation and ARB decision will be determined upon further discussion between the Board, the applicant, and Town Staff after the site visit on August 20th.