## Metropolitan District Code Amendment Options

City Council Worksession May 3, 2022



## Background

- Metropolitan Districts are authorized by State Statutes and offer a means of financing and maintaining certain types of development and/or services to a specific geographic area
- As a quasi-governmental entity, a Metropolitan District is empowered to assess a property tax mill levy to all landowners within an established district to pay for qualified improvements or purposes
- Local governments must authorize permission for a petitioner to proceed to a vote to establish a metropolitan district (voted on by all landowners in the proposed district)



# Metro District Approvals

- Local governments may defer to state statutes in processing metropolitan district approvals or adopt their own regulations
- Local governments must act on petitions to proceed to an election to establish a metropolitan district but have full discretion on whether to advance such a request or not
- More than one Metropolitan Districts can overlap the same area, multiplying the added mill levy assessments for a property

### Property Tax Overview

An additional Metro District property tax can reach 70 mills

| TAXING ENTITY/mills          | E of 77 <sup>th</sup> Ave. | W of 77 <sup>TH</sup> Ave. | W w/Metro |
|------------------------------|----------------------------|----------------------------|-----------|
| Aims                         | 6.342                      | 6.342                      | 6.342     |
| City of Greeley              | 11.274                     | 11.274                     | 11.274    |
| Clearview Library Dist.      |                            | 3.557                      | 3.557     |
| High Plains Library Dist.    | 3.197                      |                            |           |
| Northern CO Water            | 1.000                      | 1.000                      | 1.000     |
| Tri-point Residential Metro* |                            |                            | 48.790    |
| School District No. 6        | 50.596                     |                            |           |
| Weld County                  | 15.038                     | 15.038                     | 15.038    |
| W Greeley Conservation Dist. |                            | .414                       |           |
| Windsor School District      |                            | 41.956                     | 41.956    |
| TOTAL                        | 87.447                     | 79.581                     | 127.957   |

<sup>\*</sup> Net additional mills in Promontory lot over central Greeley property is 40.51 mills or 46% more; for W. Greeley non-metro vs. metro the difference is 48.38 mills or 61% more.

# Greeley's Metropolitan Districts

- Greeley's first Metro District areas were approved in 1999 in the Promontory development to finance area infrastructure for residential and commercial land.
- Greeley resisted allowance of new metro districts until ultimately adopting its Metropolitan District Code and Model Service Plan in 2007, updated in 2018.
- Greeley standards generally reflect the minimum standards found in State Statutes.



#### GREELEY METRO DISTRICTS/ CURRENT DEVELOPMENT STAGES COMMUNITY DEVELOPMENT WEST GREELEY Cache Northridge Estates Poudre Lake Heights Bluff City Center West Triple Creek Tri Pointe (Promontory) Delantero Westgate Cobblestone

#### Actions to Consider

- 1. Update the current Greeley Metro District Code and Service Plan with basic and needed amendments;
- 2. Consider adding new Metro District approval criteria to increase the enhancements required of Metro Districts with new applications;
- 3. Monitor current state legislation for possible further amendments.

#### 1. Basic Amendments

- Relocate Metro District regulations into Development Code
- Drop obsolete references (e.g., Mid Range Expected Service Area, number of plans to submit)
- Shift minimum Metro District size from geographic size to minimum debt limit (size is arbitrary; investment minimum more practical)
- Disallow eminent domain authority
- Add application deadlines for twice/annual election cycles
- Add public notice provision consistent with City Development Code

### 2. New Metro District Criteria

Add additional policy criteria to match other municipal objectives as "extraordinary public benefits" accomplished with Metro District financing tool. Examples include:

- Public infrastructure
- Water Conservation
- Housing Product mix/type
- Enhanced mobility options
- Public destination spaces (e.g., parks, special rec facilities)
- Strategic Housing Priorities (e.g., affordable, land bank fund)
- Infill/Redevelopment
- Economic development
- Design Enhancements

### 3. State Legislation

Monitor draft State Legislation for further update/modification of the GMC for consistency in administration (HB 22-1363). Current proposed changes include:

- Increased communication and transparency related to the legal entities/organizers forming a metro district and associated relationships between those parties and property owners;
- Added information required in financial plans and terms for any intergovernmental or extraterritorial service agreements;
- Limits debt repayment to 30 years
- Prohibits purchase of district debt by directors with a conflict of interest
- Expands scope of material modifications that would require jurisdictional approval
- Authorizes fee to offset jurisdictional costs associated with compliance measures
- Disallows metro district directors from meeting outside district boundaries
- Phased out use of metro boards for covenant enforcement
- Increases due diligence reviews from 5-yr. to annual reviews.

## Timing & Process

1. Basic amendments (2 - 3 months)



Staff initiate, Planning Commission review and recommendation, present to Council

2. Consider additional Metro District approval criteria (6-9 months)



Staff initiate, engage stakeholder input, Planning Commission review and recommendation, present to Council

3. Monitor current state legislation for possible further amendments (on-going)