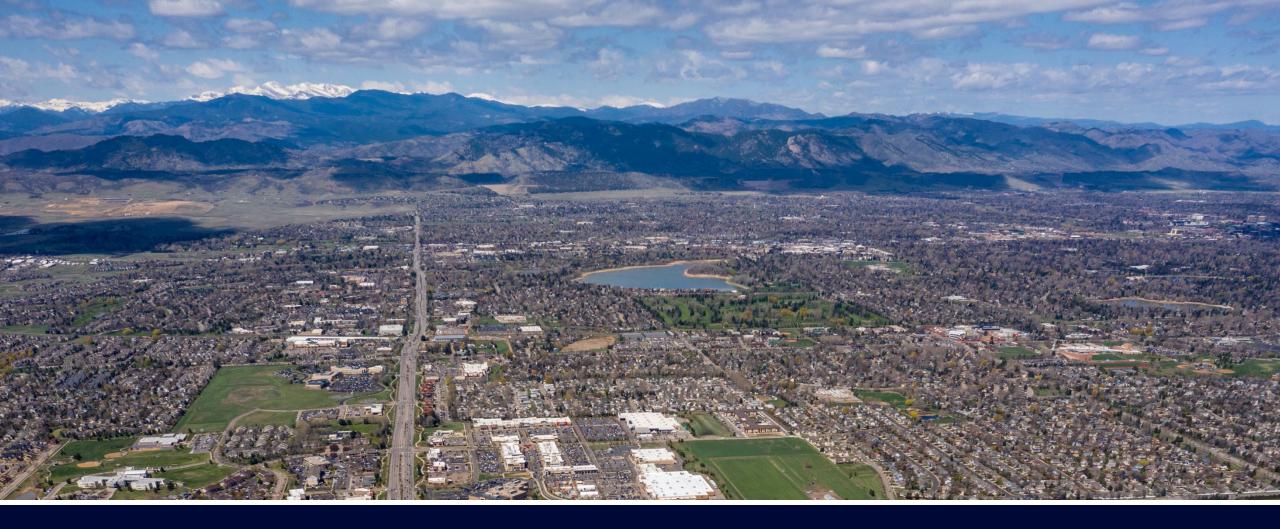
Staff Presentation to the Planning & Zoning Commission March 23, 2023





Ziegler - Corbett ODP Major Amendment

Planning & Zoning Commission Hearing – 03.23.23



ENGLISH RANCH PARK EMENTARY LMN MN Woodland Park Paddington Rd RL UE SITE **Hidden Pond Dr** ODP MH Expansion HC Corbett Ziegler Rd Broadcom 4933 ft Harmony Rd

Major Amendment to Overall Development Plan (ODP)

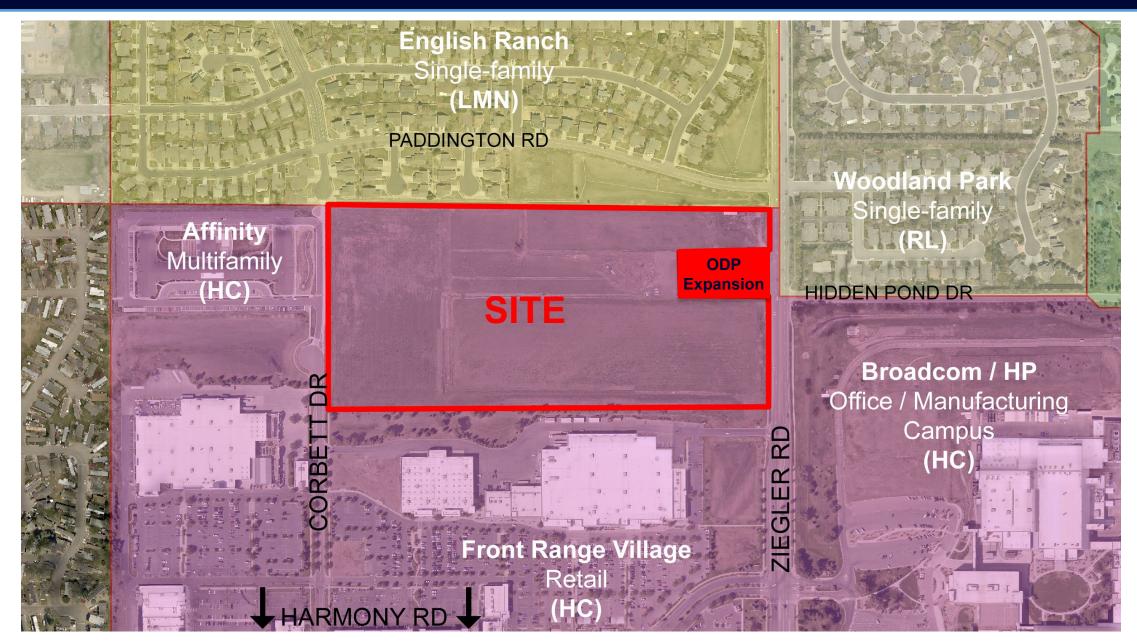
- Size: ~33 acres
- Zone: Harmony Corridor (HC)
- Major Amendment: Review of proposed changes to approved ODP:
 - Expand ODP by incorporating one additional property

Project Overview

- Shift Ziegler Rd. access north to align with Hidden Pond Dr.
- Install traffic signal at Ziegler/Hidden Pond intersection
- No proposed changes to land uses or intensity of existing ODP



3

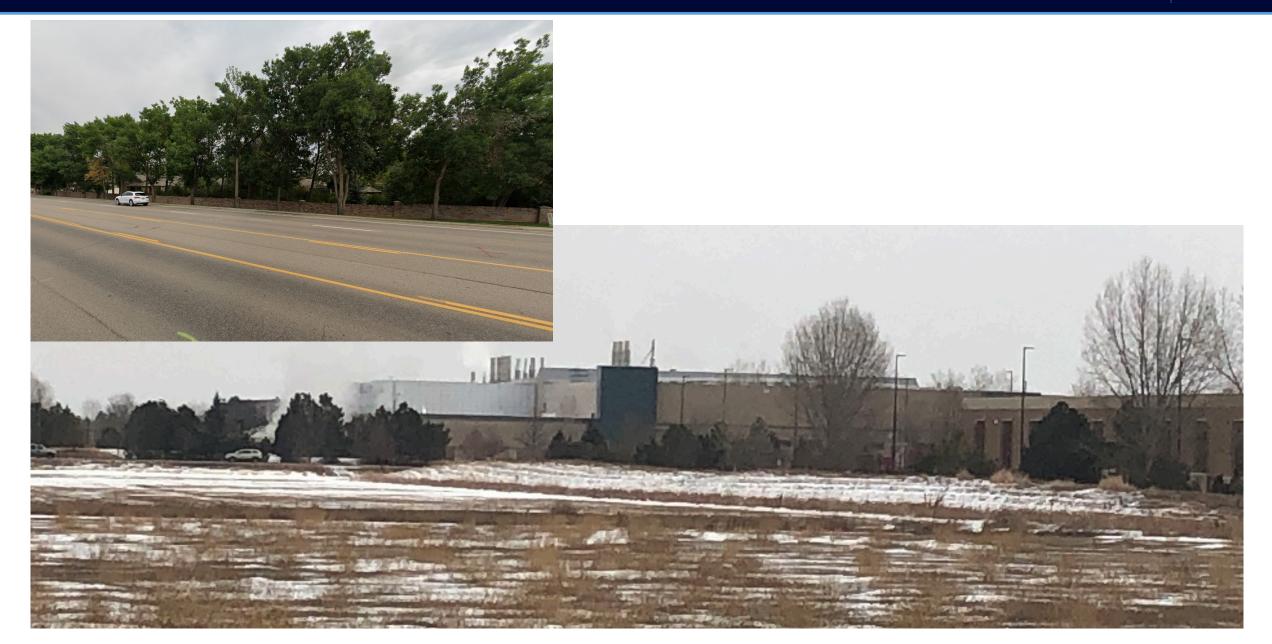








Woodland Park / Broadcom – East of ODP 5





Front Range Village – South of ODP









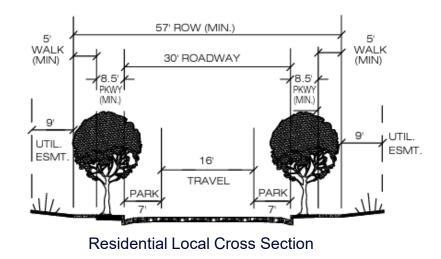


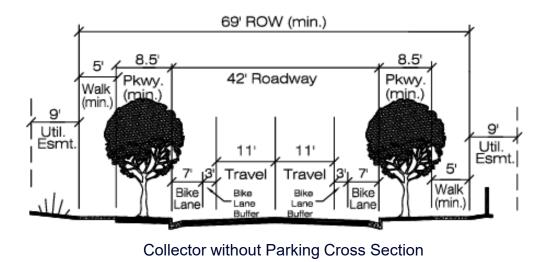
- Proposed Signal at Ziegler/Hidden Pond:
 - Privately-funded by project applicants; owned & maintained by the City
 - Common traffic signal with timings and activation by vehicles, bikes and pedestrians
- Traffic counts of nearby streets

Street	Location	Data Year	24-hr Vehicle Count
Sunstone	Between Caribou & Kingsley	2021	854
Paddington	Between Kingsley & Ziegler	2018	1,177
Kingsley	Between Horsetooth & Paddington	2018	1,093
Caribou	Between Timberline & Sunstone	2022	1,691
Caribou	Between Horsetooth & Sunstone	2017	1,208



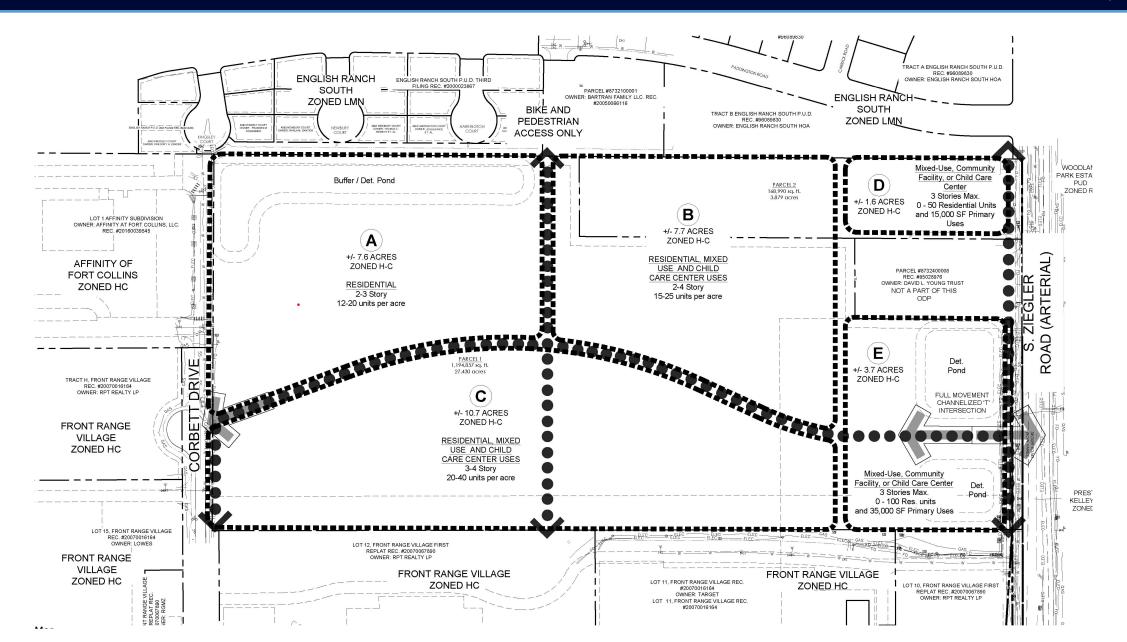
- Road classification of East-West Street thru ODP
 - Private or public local street; Master Street Plan does not identify a collector street at this location
- Right-of-way (ROW) for potential street connection to Paddington Road
 - As a public street, there are multiple options for ROW width and cross-sections per Larimer County Urban Area Street Standards
 - Residential Local: 57-ft; Collector without parking: 69-ft; Collector with parking: 81-ft







(2022) ODP Map ¹⁰



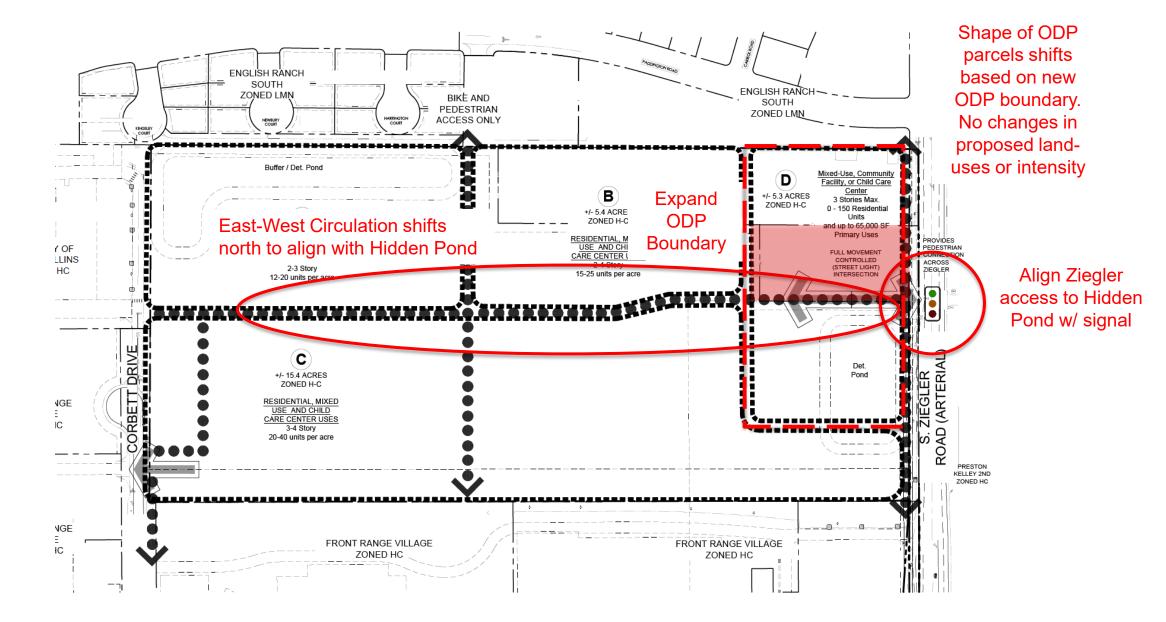


(2022) ODP Ziegler Access – Channelized T ¹¹





(2023) ODP Map – Major Amendment ¹²





2.3.2(H)(1) Permitted Uses

- All proposed land uses permitted in HC District
- Previously approved modification for ratio of primary/secondary uses

2.3.2(H)(2) Density

• 400-700 units proposed (12 – 21 units/acre) complies with HC minimum density requirement (7 du/acre)

2.3.2(H)(3) & 2.3.2(H)(4) Access / Connectivity

Alternative Compliance approved (RE: local street connection north of property converted to bike/ped only)

2.3.2(H)(5) Natural Features

No identified natural features; no buffer zones required

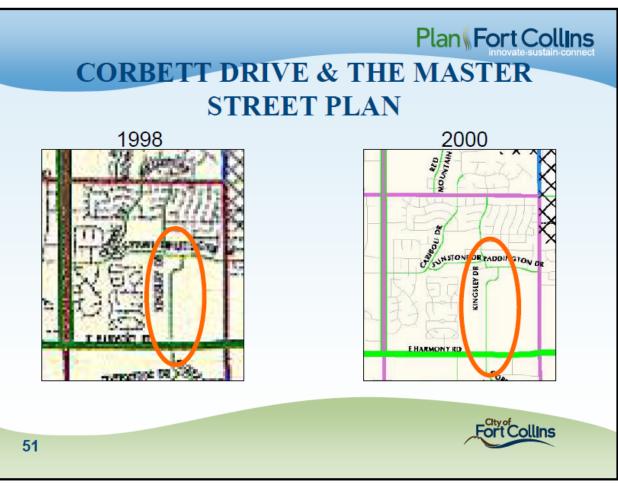
2.3.2(H)(6) Drainage

Complies with Fox Meadows Drainage Basin Master Plan

2.3.2(H)(7) Housing Types

• At least three housing types provided. Single-family attached, multifamily, mixed-use dwellings.

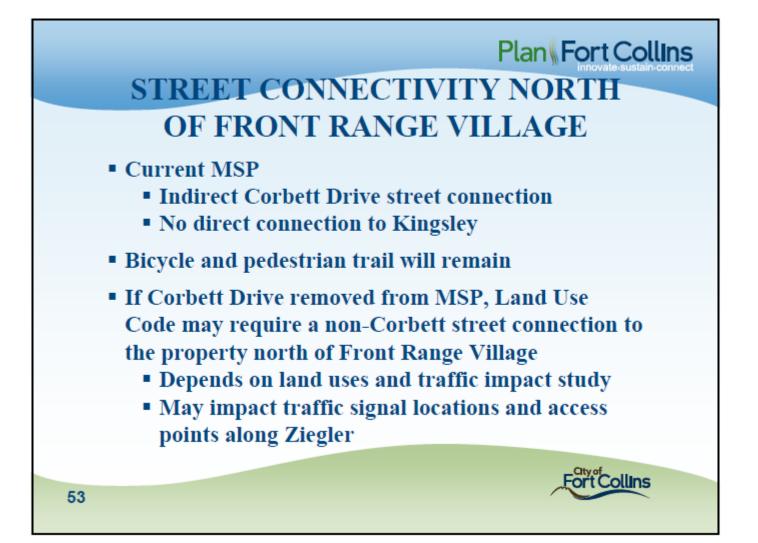




²⁰¹⁰ Master Street Plan Council Work Session

- Master Street Plan (MSP) identifies the long-range vision for the collector & arterial street network
- MSP previously identified Corbett Drive connecting from Harmony Road to English Ranch thru ODP site
- Concerns during Front Range Village development about the Corbett vehicular connection
- Council removed collector street connection during 2010 City Plan/ MSP update







Local Street Connection from ODP to Paddington Road

- Would likely generate warrants for a traffic signal at Ziegler/Paddington/Grand Teton intersection
- Generally opposed by English Ranch neighbors
- Uncertain policy guidance: recreates connectivity condition that originally led to the removal of the Corbett Dr collector street connection in 2010

Signalized Intersection at Ziegler/Paddington/Grand Teton

- Generally desired by neighbors to improve access onto Ziegler
- Ziegler Road is the only access to Woodland Park Estates neighborhood
- Signal could potentially serve more areas (English Ranch, Woodland Park, ODP/Affinity/FRV if street connection is present)
- Could fulfill Active Modes Plan goal for a bike/ped crossing along this stretch of Ziegler Rd
- Signal not warranted under current conditions without a connection to ODP site
- Paddington provides access to local school/park



Signalized Intersection at Ziegler/Hidden Pond (Major Amendment Proposal)

- Provides a signal and bike/ped connection across Ziegler (Active Modes Plan)
- Precludes future possibility of a traffic signal at the Ziegler/Paddington/Grand Teton intersection
- Does not follow typical signalized intersection location at public collector street
 - Identified as potential outcome of removing the Corbett Dr connection to English Ranch from MSP
- Accessible by ODP, Affinity, Front Range Village, Hidden Pond Estates
 - Does not address English Ranch, Woodland Park Estates concerns for Ziegler access
- Many feel this signal location prioritizes new development over traffic issues faced by existing neighborhoods
- Concern of unintended traffic on Hidden Pond Drive east of Ziegler Road
 - Private drive with no outlet
- Concern the signal will cause traffic to back-up to Paddington/Grand Teton intersection and block access



Staff considerations

- Continued opposition to a street connection between ODP site and Paddington Road that would support a signal at the Ziegler/Paddington/Grand Teton intersection
 - Existing policy guidance and public processes identified removal of this connection
- Support for a signal somewhere along this stretch of Ziegler Rd
 - Supports a near term bike/ped crossing of Ziegler Rd versus a Paddington connection which may depend on timing of future development
- ODP access aligned at Ziegler/Hidden Pond preferable to previously approved 'Channelized-T' concept



In evaluating the request for the Ziegler-Corbett ODP Major Amendment, MJA220004, Staff makes the following findings:

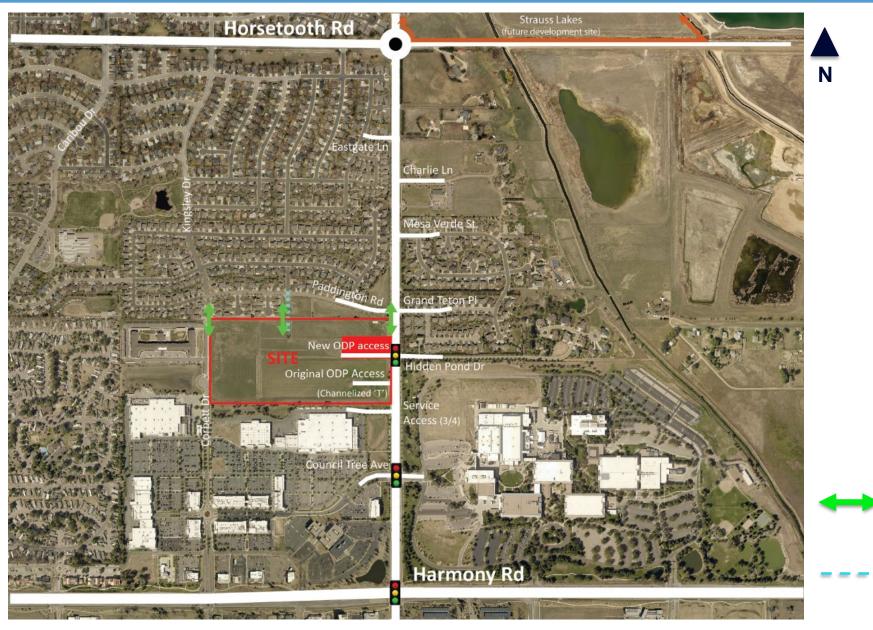
- 1. The Major Amendment complies with the applicable procedural and administrative requirements of Article 2 of the Land Use Code.
- 2. The Major Amendment complies with the applicable review standards for Overall Development Plans of Section 2.3.2(H)(1) through (7).



RESOURCES



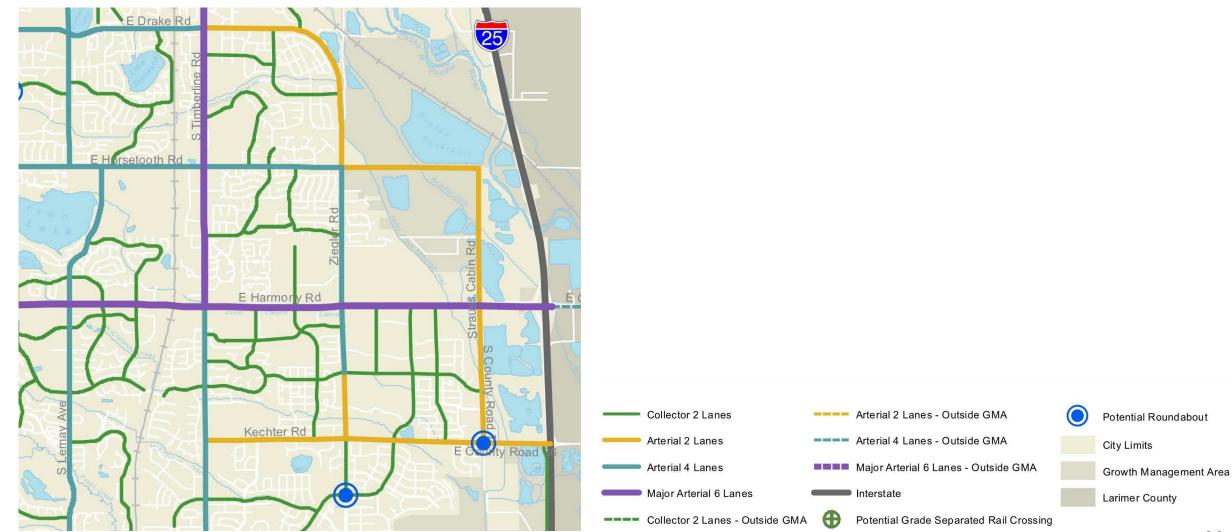
Ziegler Rd Intersections ²¹





Former Master Street Plan Connection







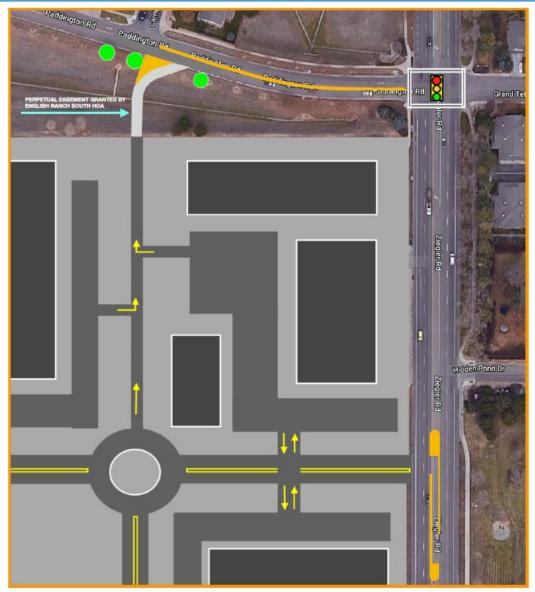


Exhibit provided by neighbors

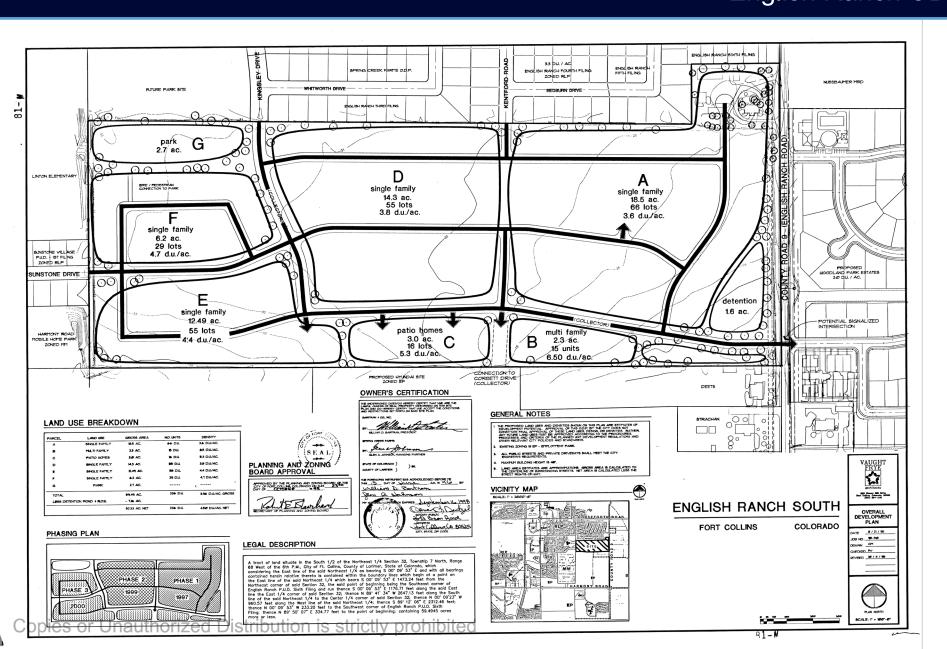


Applicant Exhibit - Unit Counts ²⁴



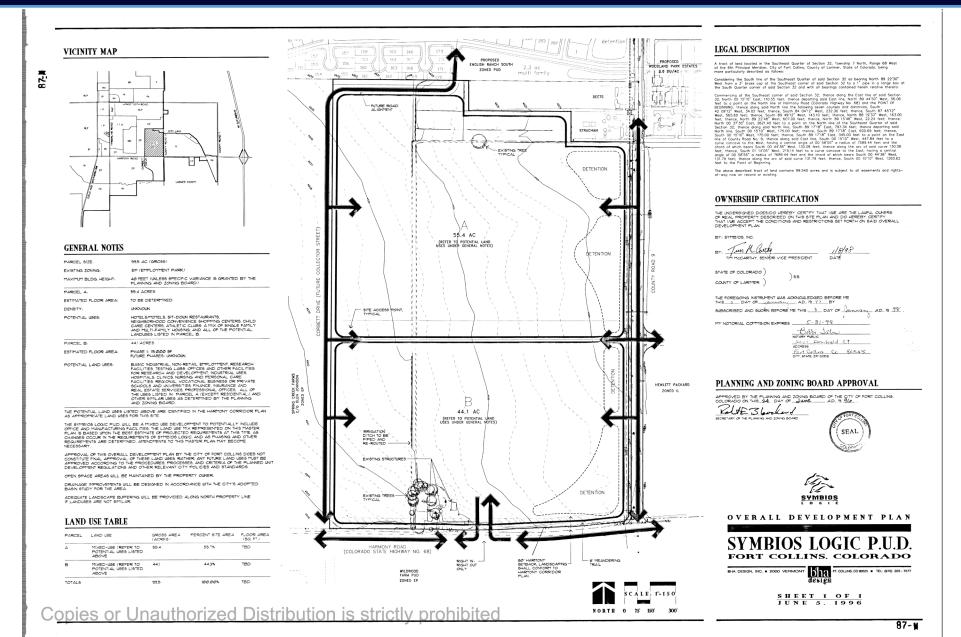
Exhibit provided by project applicants





English Ranch ODP 25







Harmony Corridor Plan

Vision for mixed-use corridor with a strong employment base.

Land Use Policy Plan:

...promotes the maximum utilization of land within the corridor, higher density development, phased growth, a mix of uses and concentrated building activity. The availability of public facilities, including streets, sewer, water, natural gas, and electricity, establishes the corridor as a preferred location for intense urban activity... (a) Maximize the use of existing services and facilities (streets and utilities).

(b) Promote the development of the corridor as a high quality, self-contained and compact business center.

(c) Provide for the location of industry and business in the city by identifying prime locations for such uses.

(d) Provide shopping and service areas convenient to both residents and employees of the corridor.

(e) Provide for a variety of housing types.

(f) Preserve and protect existing residential neighborhoods from intrusive or disruptive development.



- Mixed-Use ODP:
 - 400 700 dwelling units (min. 3 housing types)
 - Childcare Center
 - 50,000sf Office/Community Facility space
- Approved Modifications of Standards & Alternative Compliance
 - 4.26(D)(2) Secondary Uses (Ratio of Primary & Secondary Uses)
 - 4.26(D)(3)(a) Dimensional Standards (*Residential Building Height*)
 - Section 3.6.3 Street Pattern & Connectivity
 - No mid-point vehicular access to north; bike/ped access only
- Condition of Approval ODP shall demonstrate compliance with City Plan policies:

Policy LIV 3.5 – Distinctive Design

Require the adaptation of standardized corporate architecture to reflect local values and ensure that the community's appearance remains unique. Development should not consist solely of repetitive design that may be found in other communities.

Policy LIV 3.6 - Context-Sensitive Development

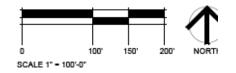
Ensure that all development contributes to the positive character of the surrounding area. Building materials, architectural details, color range, building massing, and relationships to streets and sidewalks should be tailored to the surrounding area.



ODP Parcels & Modifications ²⁹

Parcel Index

PARCEL	ZONING	ACREAGE	ANTICIPATED USES
PARCEL A	HC	+/- 6.5 AC	SECONDARY / RESIDENTIAL USES
PARCEL B	HC	+/- 5.4 AC	SECONDARY / RESIDENTIAL USES / MIXED USE OR CHILD CARE CENTER
PARCEL C	HC	+/- 15.4 AC	SECONDARY / RESIDENTIAL USES / MIXED USE OR CHILD CARE CENTER
PARCEL D	HC	+/- 5.3 AC	PRIMARY / COMMUNITY FACILITY / CHILD CARE CENTER



Land-Use Statistics

_	ZONE DISTRICT TYPE	GROSS ACREAGE	RESIDENTIAL DENSITY	ESTIMATED UNITS	MAX. BLDG HT	HOUSING TYPE	COMMERCIAL / RETAIL / OFFICE
	PARCEL A	+/- 6.5 AC	12-20 DU/AC	80 - 115	2-3 STORIES	SFA / MF / TWO-FAN	AILY DWELLING UNITS
	PARCEL B	+/- 5.4 AC	15-25 DU/AC	100 - 135	2-4 STORIES	SFA / MF / MIXED-US	E / LIVE / WORK
	PARCEL C	+/- 15.4 AC	20-40 DU/AC	200 - 460	3-4 STORIES	SFA / MF / MIXED-US	E/ LIVE/WORK
_	PARCEL D	+/- 5.3 AC	0 - 32 DU/AC	150 MAX	3 STORIES MAX	MIXED - USE	+/- 65,000 SF / 4-12 LIVE / WORK UNITS
_	TOTAL	+/- 32.6 AC.	12.3 D/U - 21.5 D/U (Avg for Entire Site)	400 MIN - 700 MAX (OVERALL)			+/- 65,000 SF

APPROVED MODIFICATIONS

THE FOLLOWING CODE SECTIONS WERE MODIFIED AND APPROVED AS FOLLOWS AND NOTED ON THIS ODP MAP.

- 1. 4.26(D)(2) FOR 100% SECONDARY USES
- 4.26(D)(3)(A) TO PERMIT A 4TH STORY FOR RESIDENTIAL BUILDINGS ON PARCELS B & C.

CONDITIONS OF APPROVAL

THE ODP SHALL DEMONSTRATE COMPLIANCE WITH THE FOLLOWING CITY PLAN POLICIES:

POLICY LIV 3.5 - DISTINCTIVE DESIGN REQUIRE THE ADAPTATION OF STANDARDIZED CORPORATE ARCHITECTURE TO REFLECT LOCAL VALUES AND ENSURE THAT THE COMMUNITY'S APPEARANCE REMAINS UNIQUE. DEVELOPMENT SHOULD NOT CONSIST SOLELY OF REPETITIVE DESIGN THAT MAY BE FOUND IN OTHER COMMUNITIES.

POLICY LIV 3.6 - CONTEXT-SENSITIVE DEVELOPMENT ENSURE THAT ALL DEVELOPMENT CONTRIBUTES TO THE POSITIVE CHARACTER OF THE SURROUNDING AREA. BUILDING MATERIALS, ARCHITECTURAL DETAILS, COLOR RANGE, BUILDING MASSING, AND RELATIONSHIPS TO STREETS AND SIDEWALKS SHOULD BE TAILORED TO THE SURROUNDING AREA.

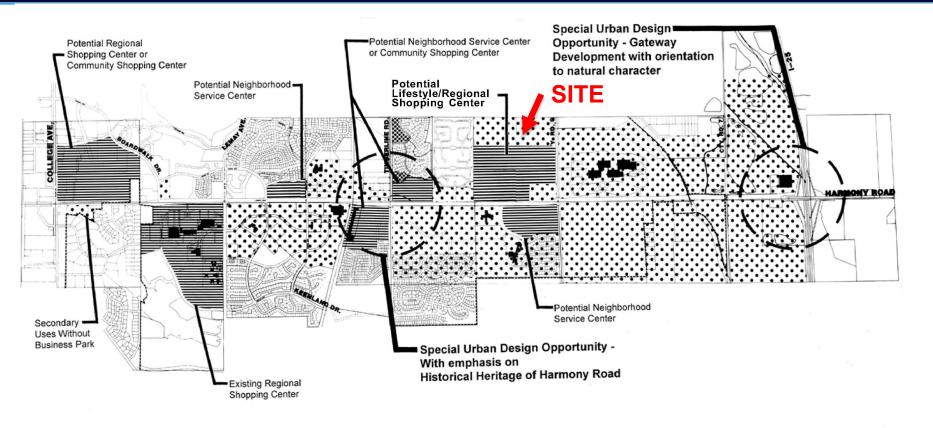


General Notes:

- ZIEGLER CORBETT OVERALL DEVELOPMENT PLAN WILL BE A RESIDENTIAL AND MIXED-USE DEVELOPMENT AS PART OF THE HARMONY CORRIDOR (H-C) ZONE DISTRICT. THE PROPOSED DEVELOPMENT WILL HAVE A MIX OF HOUSING TYPES AS REQUIRED/ALLOWED PER THE UNDERLYING ZONE DISTRICT AND ANY APPROVED MODIFICATIONS.
- THE PROPOSED LAND USES AND DENSITIES SHOWN ON THIS ODP ARE APPROXIMATE. ANY ADDITIONAL LAND USES NOT ALLOWED IN THE APPLICABLE ZONE DISTRICTS MUST BE APPROVED ACCORDING TO THE CRITERIA AS SET FORTH BY THE CITY OF FORT COLLINS
- 3. MASTER UTILITY AND DRAINAGE PLANS HAVE BEEN SUBMITTED WITH THIS ODP.
- TWO POINTS OF FIRE ACCESS HAVE BEEN PLANNED TO SERVE ALL AREAS OF THE PROJECT. FIRE HYDRANTS WILL BE PROVIDED AS REQUIRED BY POUDRE FIRE AUTHORITY.
- ALL PUBLIC STREETS WILL BE DESIGNED TO THE FORT COLLINS LARIMER COUNTY URBAN AREA STREET STANDARDS. THE INTERNAL ACCESS POINTS SHOWN ON THIS ODP ARE APPROXIMATE LOCATIONS ONLY. PRECISE LOCATIONS OF ACCESS POINTS WILL BE IDENTIFIED AT THE TIME OF PROJECT DEVELOPMENT PLANS (PDP).
- THE NETWORK OF PUBLIC STREETS OR PRIVATE DRIVES AND ASSOCIATED PEDESTRIAN WALKS TO BE DETERMINED DURING THE PDP PROCESS. THIS DEVELOPMENT'S CONTRIBUTIONS TO PEDESTRIAN IMPROVEMENTS ALONG ZIEGLER ROAD AND PADDINGTON ROAD WILL BE DETERMINED BASED ON THE TRAFFIC STUDY ASSOCIATED WITH FUTURE PDP.
- 7. ACCESS POINTS SHOWN ON THIS ODP ARE APPROXIMATE. EXACT LOCATIONS TO BE DETERMINED DURING THE PDP PROCESS.
- THE ACTUAL ANGLE OF THE ROAD CONNECTION FROM CORBETT DR. TO THE PROPERTY WILL BE DETERMINED AT THE TIME OF PROJECT DEVELOPMENT PLANS (PDP).
- THE SITE IS GREATER THAN 30 ACRES IN SIZE, WHICH WILL REQUIRE A MINIMUM OF THREE HOUSING TYPES. A MIXTURE OF SINGLE FAMILY ATTACHED, MULTI-FAMILY, WORK/LIVE AND MIXED USE UNITS WILL BE APPLIED OVER THE ENTIRE ODP, AND FINALIZED AT THE PROJECT DEVELOPMENT PLAN PHASE.

- A TOTAL OF +/- 1.5 ACRE PRIVATE PARK(S) (NOT TO BE OWNED OR MAINTAINED BY THE CITY OF FORT COLLINS) WILL BE PROVIDED AND DESIGNED AS PART OF A FUTURE PDP PROCESS
- 11. EXISTING TREES IF PRESENT ON THE SITE WILL BE PRESERVED TO THE EXTENT PRACTICAL.
- 12. A CHILD CARE CENTER WILL BE PROVIDED AS PART OF THE DEVELOPMENT IN EITHER OF THE PARCELS INDICATED.
- 13. COMMUNITY FACILITY WILL BE ALLOWED IN PARCELS 'D' AND 'E' AND WILL TAKE PRIORITY OVER OTHER USES IF OFFERED.
- PARCEL B WILL BE ALLOWED A 4TH FLOOR FOR ROOF TOP DECK AND AMENITIES AND RESIDENTIAL LOFT UNITS. PARCEL C WILL BE ALLOWED A 4TH FLOOR FOR FULL RESIDENTIAL UNITS.
- PARCEL B 4TH STORIES SHALL BE SET BACK A MINIMUM OF 10-FT ON ALL SIDES AND THE 4TH STORY FLOOR AREA SHALL NOT EXCEED TWO-THIRDS (2/3) OF THE FLOOR AREA OF THE FLOOR BELOW, BUT NOT INCLUDING OPEN BALCONIES OR ROOFTOP PATIOS.
- PARCEL C 4TH STORIES OF RESIDENTIAL BUILDINGS SHALL BE SET BACK AN AVERAGE OF 10-FT ON AT LEAST TWO SIDES FROM THE FLOOR BELOW.
- 17. ALL RESIDENTIAL UNITS WILL BE ENHANCED WITH SOLAR PANELS.
- 18. TOWNHOME AND CONDOMINIUM UNITS WILL BE EITHER LEED GOLD OR ZERO ENERGY READY CERTIFIED.
- 4 12 LIVE / WORK UNITS WILL BE PROPOSED AS A PART OF THE OVERALL DEVELOPMENT. THESE UNITS WILL INCLUDE STREET FACING COMMERCIAL STOREFRONT ACCESS.





Potential Shopping Center Locations Outside of Activity Center

Harmony Activity Centers

Basic Industrial and Non-Retail Activity Center Mixed Use Activity Center

Neighborhood Convenience Center

NORTH

- Standards require 75% primary uses in most areas of the corridor
- Harmony Corridor Plan amended by Council in early 2000s to support regional shopping center south of ODP site



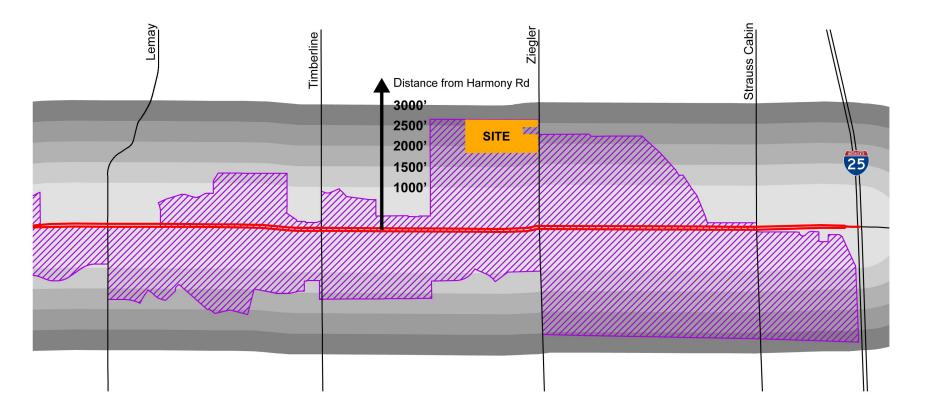
LUC Requirement	Modification Request	Proposed Primary Uses	Proposed Primary Uses
		(Gross Land Area)	(Square Footage)
Minimum 75% primary	0% primary uses	17%	50,000 square feet
USES	(100% secondary uses)	(5.3 of 31.3 acres)	(Equivalent intensity to 10 acres of primary employment land, or approximately 33% of ODP land area)

- Staff evaluation based based on 100% secondary use request
 - Flexibility to permit either office use OR a combination of office & community facility space in Parcels D & E
- No other secondary uses permitted within Parcels D & E



Staff Evaluation

 Meets criterion 2.8.2(H)(2) & 2.8.2(H)(3) due to existing hardship or practical difficulties and providing substantial benefits



Harmony Corridor Plan

"the focus of most development activity, especially commercial, should be at the major street intersections..."

Harmony Rd Centerline

Major Street

Harmony Corridor (HC) Zone District



City Plan Employment Land Demand & Inventory Analysis

- Identified access and visibility as key characteristics for viability of employment and industrial land development
 - ODP site features reduced visibility and access compared to other key Harmony Corridor properties
- Inventory of employment land exceeds anticipated demand through 2040. Harmony Corridor specific recommendation:

"Certain remaining parcels along Harmony Road that are further from Harmony Road and behind larger commercial and employment uses could be considered for designation as residential uses. Specifically, the City should strive for higher density residential uses in these areas given their proximity to employment and potential enhanced transit routes"



Providing Substantial Benefits

- ODP will provide on-site childcare
 - Adopted as 2021-2023 Council priority. Policy goals for neighborhood livability and economic health in City Plan
- Advances community energy & climate action goals
 - Residential buildings to feature solar panels
 - Townhome & condominium structures LEED gold certified
- Proposed 1.5-acre park within the development, substantially exceeding HC district standards for park/gathering space (10,000 sf minimum requirement)



Code Requirement

 HC district permits up to 6-story building height for primary uses and up to 3-story building height for residential

Modification Request:

4-story residential building height on Parcels B & C

Staff Evaluation:

 Meets criterion 2.8.2(H)(1) as the building heights across the ODP meet the intent of the Harmony Corridor Plan in an equal or better way



Balancing Harmony Corridor policy goals and land use guidance

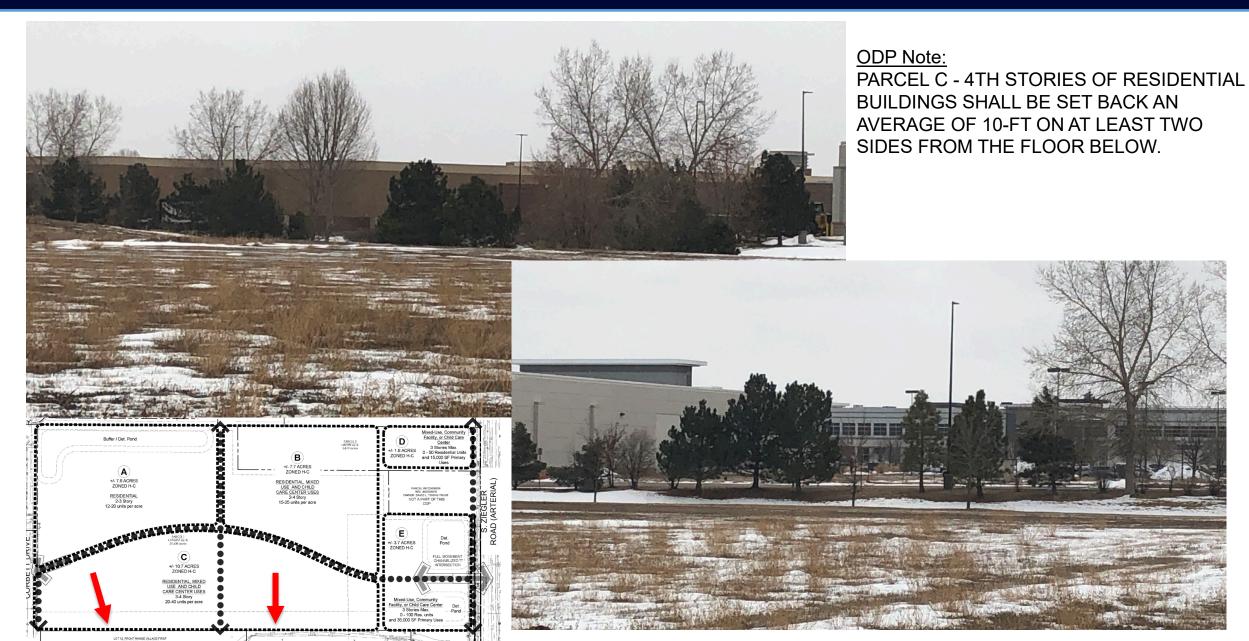
- Corridor suitable for more intensive development
- Appropriate transitions to residential neighborhoods

The LAND USE POLILCIES PLAN promotes the maximum utilization of land within the corridor, higher density development, phased growth, a mix of uses and concentrated building activity. The availability of public facilities, including streets, sewer, water, natural gas, and electricity, establishes the corridor as a preferred location for intense urban activity including a mix of residential, industrial, commercial and recreational uses.

Land Use Plan Introduction – "Issues" The issues surrounding future land use in the Harmony Corridor appear to focus on the need to manage development to achieve a level of quality consistent with the economic, environmental, visual and other "quality of life" objectives of the community; while guiding the corridor to become a major business center in northern Colorado that attracts desirable industries and businesses and, at the same time, provides effective transitions from residential neighborhoods.



Proposed Modification – 4.26(D)(3)(a) Residential Building Height ³⁸



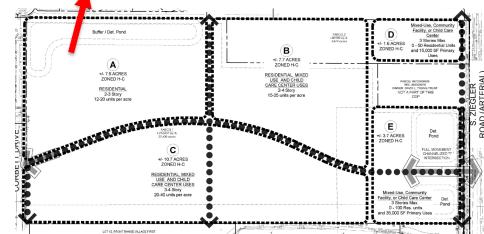


Proposed Modification – 4.26(D)(3)(a) Residential Building Height ³⁹





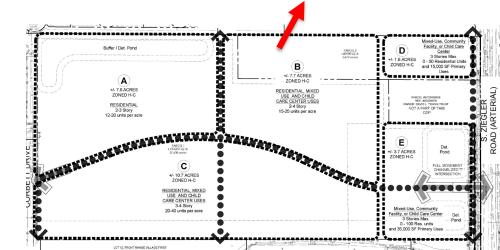




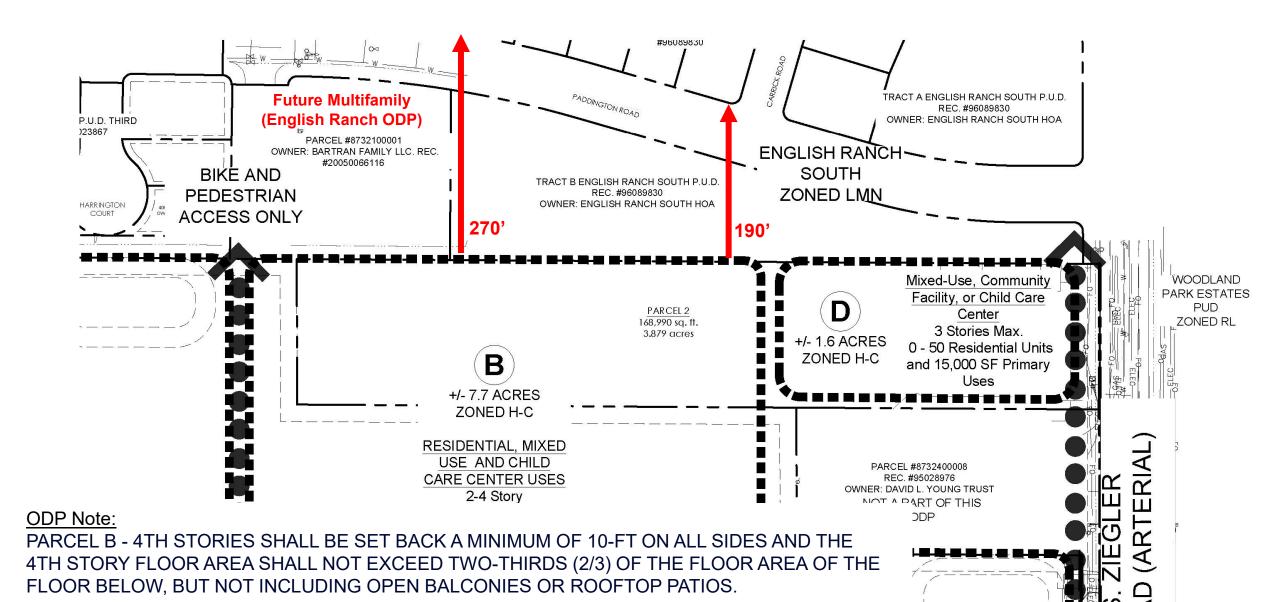


Proposed Modification – 4.26(D)(3)(a) Residential Building Height ⁴¹











Code Requirement

<u>3.6.3(E) Distribution of Local Traffic to Multiple Arterial Streets.</u>

"All development plans shall contribute to developing a local street system that will allow access to and from the proposed development, as well as access to all existing and future development within the same section mile as the proposed development, **from at least three (3) arterial streets upon development of remaining parcels within the section mile**, unless rendered infeasible by unusual topographic features, existing development or a natural area or feature. The local street system shall allow multi-modal access and multiple routes from each development to existing or planned *neighborhood centers, parks and schools, without requiring the use of arterial streets, unless rendered infeasible by unusual topographic features, existing development or a natural area or feature.*

<u>3.6.3(F) Utilization and Provision of Sub-Arterial Street Connections to and From Adjacent</u> <u>Developments and Developable Parcels.</u>

"All development plans shall incorporate and continue all sub-arterial streets stubbed to the boundary of the development plan by previously approved development plans or existing development. All development plans shall provide for future public street connections to adjacent developable parcels by providing a local street connection spaced at intervals not to exceed six hundred sixty (660) feet along each development plan boundary that abuts potentially developable or redevelopable land."



Staff Evaluation

- No reduction in access / connection for bikes or pedestrians
 - ODP site features three north-south bike/ped access points
- Amenities to the north include English Ranch Park, Linton Elementary School
 - Located half-mile walking distance from center of ODP site
 - City policies / PSD walksheds encourage non-vehicular travel at these distances
 - ODP providing onsite park / gathering space; lower school enrollment demand
- TIS modeled connection / no connection. Both scenarios do not present level of service issues
- No connection requires trips to access an arterial; but detour is limited in distance
- No connection requested by neighborhood; aligns with previous policy decision made by City Council in 2010 to remove connection from MSP