

**INTERGOVERNMENTAL AGREEMENT  
FOR BUS SERVICE BETWEEN THE CITY OF FORT COLLINS AND  
CITY OF BOULDER**

This Agreement is made this \_\_\_\_\_ day of \_\_\_\_\_, 2026 between the **City of Fort Collins, Colorado**, a Colorado Municipal Corporation (hereinafter "Fort Collins"), and the **City of Boulder, Colorado**, a home rule city (hereinafter "Boulder") (Fort Collins and Boulder collectively may be referred to as the "Parties" or, individually, as a "Party").

**RECITALS**

- A. The Parties desire to provide regional connector bus service between Fort Collins and Boulder.
- B. Fort Collins has its own fixed-route bus system (hereinafter "Transfort").
- C. FLEX is a regional connector bus service operated by Transfort in partnership with Berthoud, Longmont, City of Boulder, and Boulder County (hereinafter "Partners") to provide services to said communities pursuant to separate Intergovernmental Agreements.
- D. Historically, Loveland has also been a partner to the FLEX regional partnership, but as of 2026, Loveland will no longer participate as a FLEX partner.
- E. The Parties have determined that significant economic and efficiency benefits result for each Party through the provision of FLEX by Transfort.

**NOW, THEREFORE**, in consideration of the mutual promises herein and other good and valuable consideration, receipt and adequacy of which is acknowledged, the Parties agree as follows:

**AGREEMENT**

1. The foregoing recitals are hereby incorporated as though fully set forth herein.
2. Fort Collins shall provide connector bus service, FLEX, in accordance with the terms of this Agreement and as specifically identified and described in **Exhibit A**, attached hereto and incorporated herein by this reference, throughout the term of this Agreement. The services identified and described in **Exhibit A** are subject to increase, modification, reduction, and termination, pursuant to this **Section 2** and **Section 12** of this Agreement.
  - a. Increased service beyond that described in **Exhibit A** may be provided by Fort Collins, at its sole discretion, to the extent Fort Collins determines appropriate given the demand for service and available resources. Prior to providing additional service at Fort Collins' expense, Fort Collins shall provide advance written notice to the Partners. Prior to providing additional service with Partner contribution, Fort Collins and the Partners will amend **Exhibit A**, and the respective cost share associated with the change pursuant to **Section 6** if the Partners all agree to such additional service and respective cost share. If the Partners and Fort Collins cannot agree to amend **Exhibit A** for the additional service then any such additional service that exceeds the services described in **Exhibit A** may be reduced or stopped by Fort Collins, at its sole discretion. Prior to reducing or stopping any such additional service, Fort Collins will make reasonable efforts to provide thirty (30) days of advance written notice to the Partners.

- b. In the event Fort Collins determines that circumstances require modification of FLEX services as described in **Exhibit A** to better accommodate the demand for service or the efficient provision of service, Fort Collins shall be entitled to implement such modification at its sole discretion. Fort Collins will make reasonable efforts to provide thirty (30) days of advance written notice of any such modification to the Partners.
- 3. This Agreement shall commence on January 1, 2026, and shall continue in full force and effect until December 31, 2026, unless sooner terminated as herein provided.
- 4. Fort Collins agrees that all services provided under this Agreement shall be consistent with Transfort system operating policies and procedures, as the same may be amended, from time to time, in Fort Collins' sole discretion, and that all such services shall be consistent with the Transfort operation schedule.
- 5. In consideration of the services provided by Fort Collins under this Agreement, and the mutual financial commitments herein made, Boulder agrees to contribute to the direct and indirect costs of operating FLEX, as supplemented by such additional federal or state grant funds as may be available therefor. The Parties agree to use ridership data to formulate the cost share associated with each Partner, and the 2026 cost shares are based on the average ridership data from all FLEX routes operated in 2019, 2021 and 2022. Based on this, Boulder's share of direct and indirect costs of operating FLEX for the year 2026 is \$95,683.79, subject to **Sections 6 and 7**. Boulder shall pay to Fort Collins this amount less its pro rata share of any FLEX Fare Revenue and FLEX Revenue, pursuant to **Section 6**. Fort Collins will invoice Partners within thirty (30) days of execution of the Agreement for the FLEX service provided in 2026. Such payment shall be made within sixty (60) days after receipt of an invoice.
- 6. The Parties acknowledge and agree that the budget proposal for operation of FLEX for 2026 as described in **Exhibit B**, attached hereto and incorporated herein by this reference, includes estimated operation expenses, projected FLEX Revenue, and anticipated revenues from bus fares pursuant to **Section 9** ("FLEX Fare Revenue").
  - a. The Parties agree that all FLEX Revenue and FLEX Fare Revenue shall be used to supplement FLEX operation expenses to equally benefit the Parties. The Parties acknowledge and agree that, based on variables such as ridership and the actual amount of applicable grant funding awarded, the true FLEX Revenue and FLEX Fare Revenue may differ from the estimates described in **Exhibit B**. Therefore, adjustments to the Parties' cost contributions may be necessary from time to time and may be approved by mutual written agreement of the Parties' Representatives.
  - b. Federal or state grant funds as may be available, including any future FASTER funds awarded, shall be included in the FLEX Revenue.
  - c. Any additional revenues collected by Boulder from the operation of FLEX shall be remitted to Fort Collins. Such revenue, and any additional revenues collected by Fort Collins from the operation of FLEX, shall be included in the FLEX Revenue.
  - d. If FLEX Revenue and FLEX Fare Revenue for 2026 is insufficient to meet the budget for operation of FLEX, the Parties may elect to appropriate and pay their pro rata share of any shortage. If either Party does not appropriate and pay its pro rata share of the shortage in

FLEX Revenue and FLEX Fare Revenue, Fort Collins in its sole discretion may reduce FLEX services as necessary to reduce operating expenses in an amount sufficient to address such a shortage or terminate FLEX service. Prior to any reduction in service or termination, Fort Collins shall provide advance written notice to the Partners.

7. The Parties agree to run a ridership analysis on a triennial basis and adjust cost shares according to ridership quantities relative to each Partner. The next analysis will be conducted in 2026. Ridership data will be an average of the previous three (3) years of service.
8. Fort Collins Transfort buses will utilize existing Regional Transportation District (hereinafter "RTD") stops in Boulder, or as otherwise agreed upon by the Parties.
9. No fare will be charged for FLEX service. Nevertheless, Fort Collins in its sole discretion shall be entitled to modify the fare to be charged as necessary in the future for the efficient and cost-effective operation of FLEX, provided that advance written notice of any such modification is provided to the Partners. Fort Collins shall prepare quarterly reports of ridership levels and shall provide such quarterly reports to the Partners.
10. Each Party shall designate a representative ("Party's Representative"), who shall be responsible for managing such Party's performance of the terms of this Agreement. The Parties' Representatives are subject to change upon written notice to the other Party thereof, which shall include the updated address, telephone, and email information of the Party's Representative. All notices to be provided under this Agreement shall be provided to the Parties' Representatives. Any notice pursuant to this Agreement shall be deemed given when hand-delivered or sent by certified mail, return receipt requested, and addressed to the Party's Representative. Notice may also be given by regular mail, personal delivery, courier delivery, or email and will be effective when actually received by the Party's Representative. The initial Party's Representatives for this Agreement are as follows:

If to Fort Collins:

City of Fort Collins

Transfort Director  
City of Fort Collins  
250 N. Mason Street  
Fort Collins, CO 80522

[kzeisel@fcgov.com](mailto:kzeisel@fcgov.com)  
970.224.6067

With a copy to:

City Attorney  
City of Fort Collins  
P.O. Box 580  
Fort Collins, CO 80522

If to City of Boulder:

Transit Program Manager  
City of Boulder  
1777 Broadway  
Boulder, CO 80302

Email: [oconnord@bouldercolorado.gov](mailto:oconnord@bouldercolorado.gov)  
Phone: (303) 441-3217

With a copy to:

City Attorney  
City of Boulder  
P.O. Box 791  
Boulder, CO 80306

11. The Parties agree to cooperate fully, to a reasonable extent, in the development and implementation of any surveys or studies undertaken by the other Party to evaluate demand, usage, cost, effectiveness, efficiency, or any other factor relating to the success or performance of FLEX or the need for such service. Such cooperation shall not require the expenditure of funds more than the specific amounts set forth in **Section 5** and **Exhibit B**, however, unless approved in writing and appropriated by the Parties.
12. The Parties acknowledge that their obligations under this Agreement are subject to annual appropriation by the governing body of each respective Party and shall not constitute or give rise to a general obligation or other indebtedness of either Party within the meaning of any constitutional or statutory provision or limitation of the State of Colorado nor a mandatory charge or requirement against either Party in any ensuing fiscal year beyond the current fiscal year. If the governing body of either Party fails to budget and appropriate funds for its share of expenses as described in this Agreement, then this Agreement shall terminate as of the end of the fiscal year for which such funds were last budgeted and appropriated.
13. In the event a Party has been declared in default, such defaulting Party shall be allowed a period of thirty (30) days within which to cure said default. In the event the default remains uncorrected, the Party declaring default may elect to terminate the Agreement and so notify the defaulting Party in writing. Any amounts due to the non-defaulting Party shall be paid within fifteen (15) days of the date that notice of termination is received.
14. Liability of the Parties shall be apportioned as follows:
  - a. Fort Collins shall be responsible for all claims, damages, liability and court awards, including costs, expenses, and attorney fees incurred, should Fort Collins be found liable as a result of any action or omission of Fort Collins or its officers, employees, and agents, in connection with the performance of this Agreement.
  - b. City of Boulder shall be responsible for all claims, damages, liability and court awards, including costs, expenses, and attorney fees incurred, should City of Boulder be found liable as a result

of any action or omission of City of Boulder or its officers, employees, and agents, in connection with the performance of this Agreement.

- c. Nothing in this **Section 14** or any other provision of this Agreement shall be construed as a waiver of the notice requirements, defenses, immunities, and limitations the Parties may have under the Colorado Governmental Immunity Act (Section 24-10-101, C.R.S. *et seq.*) or any other defenses, immunities, or limitations of liability available to any Party by law.
- d. Any liability of the Parties under this Agreement shall be subject to appropriation of funds by their respective governing bodies sufficient to satisfy such liability as required by their Charter provisions.
- e. No elected official, director, officer, agent or employee of the Parties shall be charged personally or held contractually liable under any term or provision of this Agreement, or because of any breach thereof or because of its or their execution, approval or attempted execution of this Agreement.

15. This Agreement embodies the entire agreement of the Parties about the FLEX program. The Parties shall not be bound by or be liable for any statement, representation, promise, inducement or understanding of any kind or nature not set forth herein or agreed to pursuant to **Section 17**.

16. The Parties may not assign any part of this Agreement or its rights hereunder without the express written consent of all of the Parties. Any attempt to assign this Agreement in the absence of such written consent shall be null and void *ab initio*.

17. No changes, amendments or modifications of any of the terms or conditions of this Agreement shall be valid unless reduced to writing and signed by the Parties, except as provided herein.

18. The laws of the State of Colorado shall be applied to the interpretation, execution and enforcement of this Agreement. The Parties recognize the legal constraints imposed upon them by the constitutions, statutes, and regulations of the State of Colorado and the United States, and imposed upon the Parties by their respective charters, municipal codes and other similar documents and, subject to such constraints, the Parties intend to carry out the terms and conditions of this Agreement. Notwithstanding any other provision in this Agreement to the contrary, in no event shall any party exercise any power or take any action which shall be prohibited by applicable law.

19. Any provision rendered null and void by operation of law shall not invalidate the remainder of this Agreement to the extent that this Agreement is capable of execution.

20. Either Party's failure to enforce any provision of this Agreement shall not in any way be construed as a waiver of any such provision or prevent that Party thereafter from enforcing each and every other provision of this Agreement.

21. This Agreement does not and is not intended to confer any rights or remedies upon any entity or person other than the Parties.

22. This Agreement may be executed in multiple counterparts; all counterparts so executed shall constitute one agreement binding upon all parties, notwithstanding that all parties are not signatories to the original or the same counterpart.

23. This Agreement may be executed by electronic signature in accordance with C.R.S. § 24-71.3-101, *et seq.* Documents executed, scanned and transmitted electronically and electronic signatures shall be deemed original signatures for purposes of this Agreement and all matters related thereto, with such scanned and electronic signatures having the same legal effect as original signatures.

*[THE REMAINDER OF THIS PAGE IS INTENTIONALLY BLANK]*

IN WITNESS WHEREOF, the parties hereto have executed this Agreement on the date first above written. By the signature of its representative below, each Party affirms that it has taken all necessary action to authorize said representative to execute this Agreement.

**CITY OF FORT COLLINS, COLORADO**  
a Colorado Municipal Corporation

By: \_\_\_\_\_  
Kelly DiMartino, City Manager

ATTEST:

\_\_\_\_\_  
City Clerk

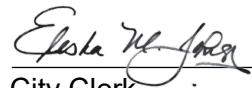
APPROVED AS TO FORM:

\_\_\_\_\_  
Assistant City Attorney

**CITY OF BOULDER, COLORADO**  
a Colorado home rule city

By: \_\_\_\_\_  
Nuria Rivera-Vandermyde, City Manager

ATTEST:

  
\_\_\_\_\_  
City Clerk

APPROVED AS TO FORM:

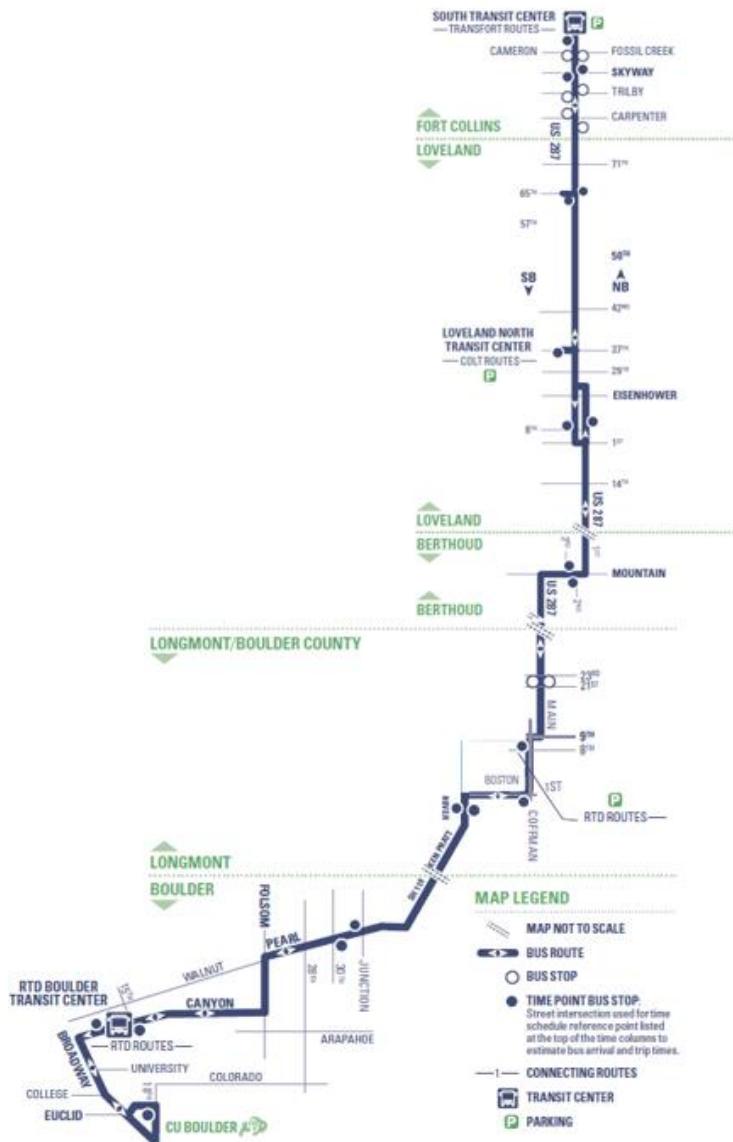
  
\_\_\_\_\_  
City Attorney

## **EXHIBIT A**

FLEX service will be provided within the following parameters:

- Days of Service: Monday – Saturday. No service is provided on New Year's Day, Memorial Day, Independence Day, Labor Day, Thanksgiving Day and Christmas Day.
- Hours of Service: 5AM – 10 PM
- Frequency of Service: ~120 Minutes

Service Area Map:



**EXHIBIT B**

FLEX 2026 Estimated Total Operating Cost		\$ 1,307,344.44
Contributor	% Passenger Activity	2026 Partner Share
Colorado State University	N/A	\$ 68,315.12
Fort Collins	68.99%	\$ 854,849.69
Longmont	10.76%	\$ 133,340.62
Boulder County	9.24%	\$ 114,512.08
City of Boulder	7.72%	\$ 95,683.79
Berthoud	3.28%	\$ 40,643.14
Totals	100.00%	\$ 1,307,344.44