## INTERGOVERNMENTAL AGREEMENT FOR BUS SERVICE BETWEEN THE CITY OF FORT COLLINS AND CITY OF BOULDER

This Agreement is made this \_\_\_\_\_day of \_\_\_\_\_, 2025 between the **City of Fort Collins**, **Colorado**, a home rule municipal corporation (hereinafter "Fort Collins"), and the **City of Boulder**, **Colorado**, a home rule city (hereinafter "Boulder") (Fort Collins and Boulder collectively may be referred to as the "Parties" or, individually, as a "Party").

## RECITALS

WHEREAS, the Parties desire to provide regional connector bus service between Fort Collins and Boulder; and

WHEREAS, Fort Collins has its own fixed-route bus system (hereinafter "Transfort"); and

WHEREAS, FLEX is a regional connector bus service operated by Transfort in partnership with Loveland, Berthoud, Longmont, City of Boulder, and Boulder County (hereinafter "Partners") to provide services to said communities pursuant to separate Intergovernmental Agreements; and

WHEREAS, Transfort is willing and able to extend FLEX services along the U.S. Highway 287 and Highway 119 corridors between Fort Collins and Boulder (hereinafter "FLEX") with stops in Fort Collins, Loveland, Berthoud, Longmont, and Boulder; and

WHEREAS, the Parties have determined that significant economic and efficiency benefits result for each Party through the provision of FLEX by Transfort.

**NOW, THEREFORE,** in consideration of the mutual promises herein and other good and valuable consideration, receipt and adequacy of which is acknowledged, the Parties agree as follows:

## **AGREEMENT**

- 1. The foregoing recitals are hereby incorporated as though fully set forth herein.
- Fort Collins shall provide connector bus service, FLEX, in accordance with the terms of this Agreement and as specifically identified and described in Exhibit A, attached hereto and incorporated herein by this reference, throughout the term of this Agreement. The services identified and described in Exhibit A are subject to increase, modification, reduction, and termination, pursuant to this Section 2 and Section 13 of this Agreement.
  - a. Increased service beyond that described in **Exhibit A** may be provided by Fort Collins, at its sole discretion, to the extent Fort Collins determines appropriate given the demand for service and available resources. Prior to providing additional service at Fort Collins' expense, Fort Collins

shall provide advance written notice to the Partners. Prior to providing additional service with Partner contribution, Fort Collins and the Partners will amend **Exhibit A**, and the respective cost share associated with the change pursuant to **Section 6** if the Partners all agree to such additional service and respective cost share. If the Partners and Fort Collins cannot agree to amend **Exhibit A** for the additional service then any such additional service that exceeds the services described in **Exhibit A** may be reduced or stopped by Fort Collins, at its sole discretion. Prior to reducing or stopping any such additional service, Fort Collins will make reasonable efforts to provide thirty (30) days of advance written notice to the Partners.

- b. In the event Fort Collins determines that circumstances require modification of FLEX services as described in **Exhibit A** to better accommodate the demand for service or the efficient provision of service, Fort Collins shall be entitled to implement such modification at its sole discretion. Fort Collins will make reasonable efforts to provide thirty (30) days of advance written notice of any such modification to the Partners.
- 3. This Agreement shall commence on January 1, 2025, and shall continue in full force and effect until December 31, 2025, unless sooner terminated as herein provided.
- 4. Fort Collins agrees that all services provided under this Agreement shall be consistent with Transfort system operating policies and procedures, as the same may be amended, from time to time, in Fort Collins' sole discretion, and that all such services shall be consistent with the Transfort operation schedule.
- 5. In consideration of the services provided by Fort Collins under this Agreement, and the mutual financial commitments herein made, Boulder agrees to contribute to the direct and indirect costs of operating FLEX, as supplemented by such additional federal or state grant funds as may be available therefor. The Parties agree to use ridership data to formulate the cost share associated with each Partner. Based on average ridership data from 2019, 2021 and 2022 for each term of this Agreement, Boulder's share of direct and indirect costs of operating FLEX for the year 2025 is \$118,699, and, subject to Sections 6 and 7. Boulder shall pay to Fort Collins this amount less its pro rata share of any FLEX Fare Revenue and FLEX Revenue, pursuant to Section 6. Fort Collins will invoice Partners within thirty (30) days of execution of the Agreement for the FLEX service provided in 2025. Such payment shall be made within sixty (60) days after receipt of an invoice.
- 6. The Parties acknowledge and agree that the budget proposal for operation of FLEX for 2025 as described in **Exhibit B**, attached hereto and incorporated herein by this reference, includes estimated operation expenses, projected FLEX Revenue, and anticipated revenues from bus fares pursuant to **Section 9** ("FLEX Fare Revenue").
  - a. The Parties agree that all FLEX Revenue and FLEX Fare Revenue shall be used to supplement FLEX operation expenses to equally benefit the Parties. The Parties acknowledge and agree that, based on variables such as ridership and the actual amount of applicable grant funding awarded, the true FLEX Revenue and FLEX Fare Revenue may differ from the estimates described in **Exhibit B**. Therefore, adjustments to the Parties' cost contributions may be necessary from time

to time and may be approved by mutual written agreement of the Parties' Representatives.

- b. Federal or state grant funds as may be available, including any FASTER funds awarded, shall be included in the FLEX Revenue.
- c. Any additional revenues collected by Boulder from the operation of FLEX shall be remitted to Fort Collins. Such revenue, and any additional revenues collected by Fort Collins from the operation of FLEX, shall be included in the FLEX Revenue.
- d. If FLEX Revenue and FLEX Fare Revenue for 2025 is insufficient to meet the budget for operation of FLEX, the Parties may elect to appropriate and pay their pro rata share of any shortage. If either Party does not appropriate and pay its pro rata share of the shortage in FLEX Revenue and FLEX Fare Revenue, Fort Collins in its sole discretion may reduce FLEX services as necessary to reduce operating expenses in an amount sufficient to address such a shortage or terminate FLEX service. Prior to any reduction in service or termination, Fort Collins shall provide advance written notice to the Partners.
- 7. The Parties agree to run a ridership analysis on a triennial basis and adjust cost shares according to ridership quantities relative to each Partner. The next analysis will be conducted in 2026. Ridership data will be an average of the previous three (3) years of service.
- 8. Fort Collins Transfort buses will utilize existing Regional Transportation District (hereinafter "RTD") stops in Boulder, or as otherwise agreed upon by the Parties.
- 9. The basic cash fare to be charged for FLEX shall be One Dollar and Twenty-Five Cents (\$1.25) per ride; however, Fort Collins currently is not charging fares for the Transfort bus system. Nevertheless, Fort Collins in its sole discretion shall be entitled to modify the fare to be charged as necessary for the efficient and cost-effective operation of FLEX, provided that advance written notice of any such modification is provided to the Partners. All Fort Collins discounted fare categories for Transfort bus service will apply to FLEX. Fort Collins shall collect any fares due from passengers and accurately record and account for such fare receipts and ridership levels. Fort Collins shall provide such quarterly reports to the Partners.
- 10. All Fort Collins and City of Loveland bus pass programs will be accepted as full fare to ride FLEX. Transfers from FLEX to the Transfort or COLT bus systems will be honored. RTD Eco Pass will be accepted as full fare to ride FLEX, but free transfers from FLEX to RTD will not be honored.
- 11. Each Party shall designate a representative ("Party's Representative"), who shall be responsible for managing such Party's performance of the terms of this Agreement and shall provide the other Party with written notice thereof, along with address, telephone, and email information. All notices to be provided under this Agreement shall be provided to the Parties' Representatives. Any notice pursuant to this Agreement shall be hand-delivered or sent by certified mail, return receipt requested, and addressed to the Party's Representative. Any such notice shall be deemed given upon hand-delivery to the Party's Representative, delivery to their address, or three (3) days after mailing.

# If to Fort Collins:

City of Fort Collins

Transfort Director City of Fort Collins 250 N. Mason Street Fort Collins, CO 80522

With a copy to:

City Attorney City of Fort Collins P.O. Box 580 Fort Collins, CO 80522

If to City of Boulder:

Transit Program Manager City of Boulder 1777 Broadway Boulder, CO 80302

With a copy to:

City Attorney City of Boulder P.O. Box 791 Boulder, CO 80306

- 12. The Parties agree to cooperate fully, to a reasonable extent, in the development and implementation of any surveys or studies undertaken by the other Party to evaluate demand, usage, cost, effectiveness, efficiency, or any other factor relating to the success or performance of FLEX or the need for such service. Such cooperation shall not require the expenditure of funds more than the specific amounts set forth in **Section 5** and **Exhibit B**, however, unless approved in writing and appropriated by the Parties.
- 13. The Parties acknowledge that their obligations under this Agreement are subject to annual appropriation by the governing body of each respective Party and shall not constitute or give rise to a general obligation or other indebtedness of either Party within the meaning of any constitutional or statutory provision or limitation of the State of Colorado nor a mandatory charge or requirement against either Party in any

ensuing fiscal year beyond the current fiscal year. If the governing body of either Party fails to budget and appropriate funds for its share of expenses as described in this Agreement, then this Agreement shall terminate as of the end of the fiscal year for which such funds were last budgeted and appropriated.

- 14. In the event a Party has been declared in default, such defaulting Party shall be allowed a period of thirty (30) days within which to cure said default. In the event the default remains uncorrected, the Party declaring default may elect to terminate the Agreement and so notify the defaulting Party in writing. Any amounts due to the non-defaulting Party shall be paid within fifteen (15) days of the date notice of termination is received.
- 15. Liability of the Parties shall be apportioned as follows:
  - a. Fort Collins shall be responsible for all claims, damages, liability and court awards, including costs, expenses, and attorney fees incurred, should Fort Collins be found liable as a result of any action or omission of Fort Collins or its officers, employees, and agents, in connection with the performance of this Agreement.
  - b. City of Boulder shall be responsible for all claims, damages, liability and court awards, including costs, expenses, and attorney fees incurred, should City of Boulder be found liable as a result of any action or omission of City of Boulder or its officers, employees, and agents, in connection with the performance of this Agreement.
  - c. Nothing in this **Section 15** or any other provision of this Agreement shall be construed as a waiver of the notice requirements, defenses, immunities, and limitations the Parties may have under the Colorado Governmental Immunity Act (Section 24-10-101, C.R.S. *et seq.*) or any other defenses, immunities, or limitations of liability available to any Party by law.
  - d. Any liability of the Parties under this Agreement shall be subject to appropriation of funds by their respective governing bodies sufficient to satisfy such liability as required by their Charter provisions.
  - e. No elected official, director, officer, agent or employee of the Parties shall be charged personally or held contractually liable under any term or provision of this Agreement, or because of any breach thereof or because of its or their execution, approval or attempted execution of this Agreement.
- 16. This Agreement embodies the entire agreement of the Parties about the FLEX program. The Parties shall not be bound by or be liable for any statement, representation, promise, inducement or understanding of any kind or nature not set forth herein or agreed to pursuant to **Section 18**.
- 17. The Parties may not assign any part of this Agreement or its rights hereunder without the express written consent of all of the Parties. Any attempt to assign this Agreement in the absence of such written consent shall be null and void *ab initio*.

- 18. No changes, amendments or modifications of any of the terms or conditions of this Agreement shall be valid unless reduced to writing and signed by the Parties, except as provided herein.
- 19. The laws of the State of Colorado shall be applied to the interpretation, execution and enforcement of this Agreement. The Parties recognize the legal constraints imposed upon them by the constitutions, statutes, and regulations of the State of Colorado and the United States, and imposed upon the Parties by their respective charters, municipal codes and other similar documents and, subject to such constraints, the Parties intend to carry out the terms and conditions of this Agreement. Notwithstanding any other provision in this Agreement to the contrary, in no event shall any party exercise any power or take any action which shall be prohibited by applicable law.
- 20. Any provision rendered null and void by operation of law shall not invalidate the remainder of this Agreement to the extent that this Agreement is capable of execution.
- 21. Either Party's failure to enforce any provision of this Agreement shall not in any way be construed as a waiver of any such provision or prevent that Party thereafter from enforcing each and every other provision of this Agreement.
- 22. This Agreement does not and is not intended to confer any rights or remedies upon any entity or person other than the Parties.
- 23. This Agreement may be executed in multiple counterparts; all counterparts so executed shall constitute one agreement binding upon all parties, notwithstanding that all parties are not signatories to the original or the same counterpart.
- 24. This Agreement may be executed by electronic signature in accordance with C.R.S. § 24-71.3-101, *et seq.* Documents executed, scanned and transmitted electronically and electronic signatures shall be deemed original signatures for purposes of this Agreement and all matters related thereto, with such scanned and electronic signatures having the same legal effect as original signatures.

# [THE REMAINDER OF THIS PAGE IS INTENTIONALLY BLANK]

IN WITNESS WHEREOF, the parties hereto have executed this Agreement on the date first above written. By the signature of its representative below, each Party affirms that it has taken all necessary action to authorize said representative to execute this Agreement.

CITY OF FORT COLLINS, COLORADO

a municipal corporation

By:

By:

Kelly DiMartino, City Manager

ATTEST:

City Clerk

APPROVED AS TO FORM:

Assistant City Attorney

**CITY OF BOULDER, COLORADO** a Colorado home rule city

Nuria Rivera-Vandermyde, City Manager

ATTEST:

City Clerk

APPROVED AS TO FORM:

<u>Janet Michels</u> 10/17/2024 City Attorney

# EXHIBIT A

FLEX service will be provided within the following parameters:

- Days of Service: Monday Friday (between the cities of Fort Collins and Boulder) and Monday Saturday (between the cities of Fort Collins and Longmont). No service is provided on New Year's Day, Memorial Day, Independence Day, Labor Day, Thanksgiving Day and Christmas Day.
- Hours of Service: 5AM 8 PM
- Frequency of Service: 60 Minutes

Service Area Maps:



# EXHIBIT B

#### 2025 PARTNER SHARE CALCULATION WITHOUT FASTER FUNDS

		2023		2024		2025
Operating Cost	\$	2,161,806	\$	2,248,278	\$	2,338,209
Fares	N/A	A Contraction	N/A	A	N/	A
CMAQ Flex to Boulder Enhancement	\$	225,102	N/A	A	N/	A
EcoPass Reimbursement	\$	5,000	N/A	A	N/	A
FASTER Funding	\$	200,000	\$	200,000	\$	-
CSU Contribution	\$	63,193	\$	65,089	\$	67,041
Remainder to be split among partners	\$	1,668,511	\$	1,983,189	\$	2,271,168
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\*highlight = total owed by partner

					A	dditional		
% Passenger					F	Y25 5307		
Activity (2019,			Less 5307		Withheld		Loveland's	
2021, 2022)	Ап	nount Owed	Contribution Amount		Am	Amount Owed		
46.69%	\$	1,060,467	\$	831,637				
32.32%	\$	734,115	\$	630,095	\$	315,047	\$	315,047
7.28%	\$	165,413						
6.25%	\$	142,056						
5.23%	\$	118,699						
2.22%	\$	50,419	\$	33,304				
	\$	2,271,168						
% TMA Service								
Area								
Population	\$	350,000						
65.38%	\$	228,830						
29.72%	\$	104,020						
4.89%	\$	17,115						
	Activity (2019, 2021, 2022) 46.69% 32.32% 6.25% 5.23% 2.22% % TMA Service Area Population 65.38% 29.72%	Activity (2019, 2021, 2022) An 46.69% S 32.32% S 6.25% S 5.23% S 2.22% S \$ % TMA Service Area	Activity (2019, 2021, 2022) Amount Owed   46.69% \$ 1,060,467   32.32% \$ 734,115   7.28% \$ 165,413   6.25% \$ 142,056   5.23% \$ 18,699   2.22% \$ 50,419   \$ 2,271,168   % TMA Service Area Population \$ 350,000   65.38% \$ 228,830   29.72% \$ 104,020	Activity (2019, 2021, 2022) Amount Owed Cc 46.69% \$ 1,060,467 \$ 32.32% \$ 734,115 \$ 7.28% \$ 165,413 6.25% \$ 142,056 5.23% \$ 118,699 2.22% \$ 50,419 \$ \$ 2,271,168 % TMA Service Area Population \$ 350,000 65.38% \$ 228,830 29.72% \$ 104,020	Activity (2019) Less 5307   2021, 2022) Amount Owed Contribution   46.69% \$ 1,060,467 \$ 831,637   32.32% \$ 734,115 \$ 630,095   7.28% \$ 142,056    6.25% \$ 142,056    5.23% \$ 118,699    2.22% \$ 5,0,419 \$ 33,304   \$ 2,271,168 \$   % TMA Service Area   Area \$ 350,000   65.38% \$ 228,830   29.72% \$ 104,020	% Passenger Activity (2019, 2021, 2022) Amount Owed S Less 5307 Contribution M   46.69% \$ 1,060,467 \$ 831,637 \$   32.32% \$ 734,115 \$ 630,095 \$   7.28% \$ 165,413 \$ \$   6.25% \$ 142,056 \$ \$   5.23% \$ 118,699 \$ \$   2.22% \$ 50,419 \$ 33,304 \$   \$ 2,271,168 \$ \$ \$   % TMA Service Area Population \$ 350,000 \$ \$   65.38% \$ 228,830 \$ \$	Activity (2019, 2021, 2022) Less 5307 Kmount Owed Withheld Contribution Amount   46.69% \$ 1,060,467 \$ 831,637    32.32% \$ 734,115 \$ 630,095 \$ 315,047   7.28% \$ 734,515 \$ 630,095 \$ 315,047   7.28% \$ 142,056     6.25% \$ 142,056     5.23% \$ 0,9419 \$ 33,304    2.22% \$ 50,419 \$ 33,304    \$ 2,271,168 \$ \$ 350,000    % TMA Service Area \$ 350,000 \$ 350,000 \$ 50,819   65.38% \$ 228,830 \$ 104,020 \$ 104,020	% Passenger Activity (2019, 2021, 2022) Amount Owed Amount Owed Less 5307 Contribution FY25 5307 Withheld Amount Lu Amount   46.69% \$ 1,060,467 \$ 831,637     32.32% \$ 734,115 \$ 630,095 \$ 315,047 \$   7.28% \$ 165,413       6.25% \$ 142,056        2.22% \$ 50,419 \$ 33,304        \$ 2,22% \$ 50,419 \$ 33,304        \$ 2,22% \$ 50,419 \$ 33,304        % TMA Service Area Population \$ 350,000

		2023		2024		2025				
Operating Cost	\$ 2,	161,806	\$	2,248,278	\$	2,338,209				
Fares	N/A		N/A		N/A					
CMAQ Flex to Boulder Enhancement	-		N/A		N/A					
EcoPass Reimbursement	\$		N/A		N/A					
FASTER Funding		200,000	\$	200,000	\$	200,000				
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Remainder to be split among partners	\$ 1,	668,511	\$	1,983,189	\$	2,071,168				
	% Pas	ssenger						dditional Y25 5307		
	Activit	ssenger ty (2019, I, 2022)	Am	iount Owed		Less 5307 Intribution	F) V			oveland's ount Owe
Fort Collins	Activit	ty (2019,		ount Owed 967,082			F) V	Y25 5307 Withheld		
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Loveland	Activit	ty (2019, I, 2022) 46.69% 32.32%	\$ \$ \$	967,082 669,469	Co S	ntribution 738,252	F) V	Y25 5307 Withheld Amount	Am	ount Owe
Loveland Longmont	Activit	ty (2019, 1, 2022) 46.69% 32.32% 7.28%	\$ \$ \$	967,082 669,469 150,847	Co S	ntribution 738,252	F) V	Y25 5307 Withheld Amount	Am	ount Owe
Loveland Longmont Boulder County	Activit	ty (2019, 1, 2022) 46.69% 32.32% 7.28% 6.25%	\$ \$ \$ \$ \$	967,082 669,469 150,847 129,546	S S	ntribution 738,252	F) V	Y25 5307 Withheld Amount	Am	ount Owe
Loveland Longmont Boulder County City of Boulder	Activit	ty (2019, 1, 2022) 46.69% 32.32% 7.28% 6.25% 5.23%	\$ \$ \$ \$ \$	967,082 669,469 150,847 129,546 108,246	S S	738,252 565,449	F) V	Y25 5307 Withheld Amount	Am	ount Owe
Loveland Longmont Boulder County City of Boulder Berthoud	Activit	ty (2019, 1, 2022) 46.69% 32.32% 7.28% 6.25% 5.23%	\$ \$ \$ \$ \$	967,082 669,469 150,847 129,546 108,246 45,979	S S	738,252 565,449	F) V	Y25 5307 Withheld Amount	Am	ount Ow
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Fort Collins UZA 5307 Breakdown	Population	\$ 350,000
Fort Collins	65.38%	\$ 228,830
Loveland	29.72%	\$ 104,020
Berthoud	4.89%	\$ 17,115
*highlight = total owed by partner		