

**Subject:** Rezoning (Second District)  
**Author:** Katie Dunnigan, Zoning Manager  
**Department:** Development Services  
**Meeting Date:** August 15, 2023  
**Item Description:** **T&T Exley Properties** requests to **rezone** 274 of 1,047 acres from **PD-MU** to **PD-MU**, to allow for the amendment of a Planned Development. Located off of Highway 21. **[Map# 466D Parcels# 1,6,9,11]**

### Summary Recommendation

Staff has reviewed the application, and recommends **approval** of the request to **rezone** 274 of 1,047 acres from **PD-MU** to **PD-MU**, to allow for the amendment of a Planned Development, with conditions.

### Executive Summary/Background

- The request for rezoning to the PD-MU zoning district is found in Appendix C, Article V-Uses Permitted in Districts, Section 15.
- The original PD-MU document, approved in 2008, designates 1,047 acres as multi-family housing to serve as a transition between industrial and residential use and provide diversity of housing to the County. The multi-family portion included the following details:
  - Up to 1,350 units
  - A 30' buffer, 15' to be vegetative, between multi-family and surrounding residential properties.
- The applicant proposes to amend the PD document to:
  - Remove the multi-family component completely.
    - To be replaced with an additional +/- 2,000,000 square feet of industrial development, shown to be spread across 3 warehouses equaling approximately 1,000,000 square feet.
    - The proposed buffering to adjacent residential properties is shown in concept to be 100', the proposed berm within the buffer is described as up to 25' with a 2:1 slope.
  - Account for the 24.5 acres in use as a Verizon tower site. This is designated as "Highway Commercial/Industrial"
- The requested amendment of the PD document will increase buffering between development and neighboring residential use, as well as decrease traffic trips per day by an approximate 50% (10,160 for 1350 multi-family uses, 5,000 for warehouse use).
- The change to the PD document was submitted for a DRI which was completed on May 10, 2023. Comments on the project were from City of Savannah: "Effingham County should coordinate with City of Savannah since it does utilize City of Savannah water through a municipal water supply agreement"
- On June 8, 2023, a town hall type meeting was held with the intent to inform surrounding property owners of current approval/proposed changes. The consensus presented by the public indicated that warehousing would be preferable to multi-family housing. The following were some of the concerns raised by residents with regards to adjacent industrial use:
  - Light/noise pollution
  - Burden to roads
  - Proximity of development to property lines
  - Appearance from residential properties
  - Destruction of natural habitat
  - The potential for a future rail spur

- In response to these concerns, Staff is recommending additional conditions to approval.
- Residents spoke to reiterate concerns at the June 13, 2023 Planning Board meeting.
- At the June 13, 2023 Planning Board meeting, Alan Zipperer made a motion to approve, with the following conditions:
  - No rail spur shall be permitted.
  - Any planned trailer storage as a use must be approved as a conditional use.
  - Berms used to buffer from neighboring residential properties shall be a minimum of 25' high.
- And the additional stipulations that:
  - The berm be constructed in a manner that it hides structures from line of sight of adjacent residential properties.
  - The minimum buffer shall be 115'
- The motion was seconded by Brad Smith, and carried 4-0, Ryan Thompson having recused himself from this item.
- At the July 18, 2023 Board of Commissioners, the applicant made a request to table the hearing to allow time to produce a “more refined” sketch plan.
- Commissioner Roger Burdette made a motion to table the item until the August 15, 2023 Board of Commissioners meeting.
- The motion was seconded by Commissioner Jamie DeLoach, and carried.

**Alternatives**

1. **Approve** the request to **rezone** 274 of 1,047 acres from **PD-MU** to **PD-MU**, with the following conditions:
  - 1.No rail spur shall be permitted.
  2. Any planned trailer storage as a use must be approved as a conditional use.
  3. Berms used to buffer from neighboring residential properties shall be a minimum of 25' high.
  4. The berm shall be constructed in a manner that it hides future structures from line of sight of adjacent residential properties.
2. **Deny** the request to **rezone** 274 acres from **AR-1** to **PD-MR**.

**Recommended Alternative: 1**

**Other Alternatives: 2**

**Department Review:** Development Services

**FUNDING:** N/A

**Attachments:** 1. Rezoning application and checklist 3. Plat 5.Deed  
 2. Ownership certificate/authorization 4. Aerial photograph