1	ORDINANCE NO. 2022-11
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3 4 5 6 7 8	AN ORDINANCE OF THE CITY OF EDGEWOOD, FLORIDA AMENDING CHAPTER 14 OF THE CITY OF EDGEWOOD CODE OF ORDINANCES REGARDING RULES AND REGULATIONS FOR BOAT DOCK CONSTRUCTION; PROVIDING FOR CONFLICTS; PROVIDING FOR SEVERABILITY; PROVIDING FOR CODIFICATION; AND PROVIDING FOR AN EFFECTIVE DATE
10 11	<b>WHEREAS</b> , the City of Edgewood Code of Ordinances includes rules and regulations as to where and how boat docks may be constructed; and
12 13	WHEREAS, City staff has recommended amendments to certain regulations regarding boat dock construction and permitting; and
14 15	WHEREAS, members of the public have requested amendments to certain regulations regarding boat dock construction and permitting; and
16 17	<b>WHEREAS,</b> Orange County has recently updated its boat dock construction regulations; and
18 19	<b>WHEREAS</b> , the Planning and Zoning Board has reviewed this Ordinance and recommended to the City Council approval of same; and
20 21 22	<b>WHEREAS</b> , the City Council finds the amendments contained herein are reasonable and appropriate and in the best interest of the health, safety, and welfare of the residents of the City of Edgewood; and
23 24 25	<b>WHEREAS</b> , deletions are identified herein by strikethrough, additions are identified by underscore and portions of the Code remaining unchanged which are not reprinted here are identified by ellipses ***).
26 27	NOW, THEREFORE, BE IT ENACTED BY THE CITY COUNCIL OF THE CITY OF EDGEWOOD, FLORIDA as follows:
28 29	<b>Section 1:</b> The recitals set forth above are hereby adopted as findings of the City Council.
30 31	<b>Section 2</b> : Chapter 14, "Boats, Docks and Waterways" is hereby amended to read as follows:
32	Chapter 14 - BOATS, DOCKS AND WATERWAYS
33	Sec. 14-1. Definitions.
34 35	For the purpose of this chapter, the following words and phrases shall have the meanings described to them by this section:
36 37 38	Access walkway means that portion of a dock that commences on the upland parcel and terminates at the junction with the terminal platform. Dock accessories, including kayak and canoe storage racks, or other cantilevered structures designed to store non-motorized craft, are

not to be included in the calculation of access walkway width if no part of the accessory extends below the normal high water elevation.

*Boats.* means all rowboats, sailboats, canoes, dingies, skiffs, rafts, dugouts, dredges and other vehicles of transportation for use on water, including inboard and outboard motorboats, unless otherwise indicated; and any and all objects tied to or connected therewith while being propelled through the water. Refer to Vessel.

Dock means any permanently fixed or floating structure extending from the upland into the water, capable of use for vessel mooring and other water-dependent recreational activities. The term "dock" also includes any floating structure, boat lift or mooring piling, detached from the land, capable of use for mooring vessels and/or for other water-dependent recreational activities. The term "dock" also includes any area adjacent to the dock designated for mooring purposes when a mooring feature, including but not limited to a piling or buouy anchored to the lake bottom, is utilized to moor a vessel of any type. This term does not include excludes any vessel that is not permanently docked, moored, or anchored.

<u>Dock accessory</u> means an item that is added to an access walkway or terminal platform that makes the dock more useful, versatile, or attractive, including but not limited to bumpers, brackets, mooring arms, lighting, kayak racks, benches, stairs, or canoe racks. A dock accessory does not substantially preempt the use of the water or shoreline and is not included in the calculation of the access walkway width or terminal platform size if no part of the accessory (excluding stairs) extends below the normal high water elevation.

<u>Dock accessory structure</u> means an item that preempts the use of the water or shoreline, including but not limited to floating vessel platforms, personal watercraft lifts, shore stations, or any recreational item.

*Inboard motorboat* means any boat which is propelled by any stationary or built-in mechanical device or means of power.

*Littoral rights* means rights incident to ownership of property abutting a lake, canal, or other waters.

Mooring area means an area adjacent to any permanently fixed or floating structure where a vessel may be secured.

<u>Normal high water elevation (NHWE)</u> means the <u>landward edge of any natural surface</u> water during normal hydrological conditions as determined normal high water elevation for a water body as established by Orange County, Florida.

<u>Principal structure</u> means the building or structure in which the principal use of the parcel or lot is conducted. A dock cannot be the principal structure on a parcel or lot unless the parcel or lot is within a residential subdivision and has been designated as recreation or a similar common area or open space tract on the plat, commercial, institutional, or is government-owned property.

<u>Principal use</u> means a use of the upland parcel for residential, commercial, institutional, or governmental purposes. At a minimum, a principal use must be established by the issuance of a building permit for a principal structure. For the exception where a dock is allowed as the principal structure, no building permit will be required to establish the principal use, however, a building permit must be obtained prior to any construction of the dock.

Outboard motorboat means any boat which is propelled by any mechanical device or means of power which is not stationary or built-in.

*Principal use* means a use of the upland parcel for residential, commercial or governmental purposes. At a minimum, a principal use shall be established by the issuance of a building permit for a principal structure.

<u>Private dock</u> means a dock that may be used only by those persons living in a single-family residence on the upland parcel and their usual and customary guests.

<u>Public dock</u> means a dock that is accessible by members of the public. Docks associated with commercial establishments and activities and governmental or non-governmental institutions are included in the definition of "public dock."

*Riparian rights* means the right of a landowner whose property borders on a body of navigable waters to make reasonable use of the water equal to the rights of other owners of land bordering on the same waters.

Routine maintenance and repair means those tasks necessary to keep a dock in a safe and useable condition consistent with the original design specifications and shall include replacement of the any walking surface but shall not include replacement of any structural load-bearing components.

Semi-private dock means a dock that may be used by a group of residents living in a subdivision or multi-family development and their usual and customary guests or by the membership of a private club or organization and their usual and customary guests. Semi-private docks must not be used by the general public.

*Terminal platform* means that portion of a dock designed and used for the storing, mooring, and launching of water vessels or other water-dependent activities.

<u>Vessel</u> is synonymous with boat, as referenced in section 1(b), article VII of the Florida Constitution and includes every description of watercraft, barge, and airboat used or capable of being used as a means of transportation on water. The term vessel does not distinguish between motorized and non-motorized. "Vessel" does not include a seaplane located on the water

*Water bodies* means and includes lakes, streams, waterways, bays, inlets, canals, and all other waters or bodies of water, whether natural or artificial, located within the boundaries of the City of Edgewood.

### Sec. 14-2. Responsibility of owner.

The registered owner of a boat as well as others is responsible for all violations of this chapter by operators of any boat carrying his registered license.

# Sec. 14-3. Damaging or disturbing boats and setting hazardous objects adrift prohibited.

It shall be unlawful for any person without the consent of the owner to set adrift any object which may constitute a hazard to the safe operation of any boat or person skiing.

### Sec. 14-4. Damage from wake or bow waves; speed limits near shorelines.

118 Care shall be taken by the operators of all motorboats to prevent damage from their wake or 119 bow wave or from objects towed by such boats to persons, beaches, moored boats, docks, piers 120 and boathouses. It shall be unlawful to operate boats in excess of ten miles per within 150 feet of 121 any shoreline except when taking off or landing with a skier in tow.

## Sec. 14-5. Finding boats and hazardous objects adrift.

Any person finding a boat or hazardous object adrift shall secure it at a safe moorage and report such finding to the police department as soon as possible.

# Sec. 14-6. Rights-of-way.

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Canoes, rowboats and sailboats shall have the right-of-way when approached, passed or overtaken by motorboats or boats under power. It shall be unlawful for such boat under power to operate in the near proximity of or at such speed as to create a wash or wave which would endanger the occupants of boats not under power.

## Sec. 14-7. Operation of motorboats near fishing boats.

Motorboats or boats under power shall operate at a safe, reduced speed in the vicinity of, and stay clear of by at least 50 feet, any boat anchored or used for fishing and shall at all times be operated in such manner as will not endanger life and property.

#### Sec. 14-8. Life preservers and fire extinguishers on boats.

All boats shall carry at least one U.S. Coast Guard-approved life preserver for each person aboard and all inboard motorboats shall carry at least one U.S. Coast Guard-approved fire extinguisher.

# Sec. 14-9. Boat lights required.

It shall be unlawful to operate any motor-driven boat at night unless provided with properly mounted, functioning red and green running lights or a combination red and green running light.
All other boats in use after sunset shall carry flashlights or other adequate light for showing in emergency.

## Sec. 14-10. Deposit of refuse or lowering level of lakes and canals.

It shall be unlawful for any person to permit any refuse such as grass, logs or other debris to be released or thrown into the lakes and canals covered by this chapter, or to in any way or manner cause or permit the unlawful lowering of the water level in such lakes and canals.

### Sec. 14-11. Dock construction rules and regulations.

(a) Applications submitted for new docks and alterations to existing docks <u>mustshall</u> include all of the following:

- (1) Three copies of a site plan drawn to scale which depicts the exact location of the dock 150 and which includes the following: 151 An arrow indicating the northerly direction and the scale to which the plans were 152 prepared; 153 b. The name of the water body upon which the dock is to be located; 154 The exact distance between the existing shoreline, at the point where the dock is 155 to be located, and a permanent object or marker (e.g., house, tree, USGS 156 benchmark) to be used as a reference point; 157 d. The exact setback distance from adjacent property lines and projected property 158 lines to all portions of the dock; 159 Floor and roof elevations of the proposed dock structure connected to the dock, 160 and floor and roof elevations of any existing dock, including any structures 161 currently or proposed to be connected the dock; 162 The current water depth at the end of the dock and at all proposed mooring f. 163 locations and the approximate depth of navigable waters beyond the dock and 164 mooring locations; 165 The NHWE; 166 g. The location of any lifts, hoists, mooring pilings, or mooring areas, and dock 167 accessory structures; 168 i. The exact dimensions of the dock, including the terminal platform and access 169
  - i. The exact dimensions of the dock, including the terminal platform and access walkway, and the specific individual dimensions of the terminal platform, access walkway, and any roof structures; the length of the dock shall be measured from the NHWE to the point of the dock furthest waterward from the NHWE;
  - j. A survey of the property that accurately depicts current conditions; and
  - k. The width of the water body at the location of the dock as measured from the NHWE at the location where the dock is constructed or proposed to the NHWE directly opposite the water body from such location.
  - The exact distance between the existing shoreline at the point where the dock is to be constructed or is currently located, and a permanent object or marker (e.g. house, tree, or United States Geological Survey benchmark) to be used as a reference point;
  - m. The location of any conservation easement area or wetland within twenty (20) feet from any portion of the dock and a description of submerged and emergent vegetation types occurring within the conservation easement area;
  - n. A description of submerged and emergent vegetation types occurring within the area
  - (2) Satisfactory evidence of title;

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(3) Documentation showing the riparian rights of the property, such as an instrument indicating ownership extends to the shoreline or legal permission to use the submerged lands to construct or modify a dock on which the dock is located or proposed;

- 190 (4) A statement indicating whether any <u>portion of the docks are is to be located on abutting</u> 191 properties; <del>and</del>
  - (5) Three copies of engineered construction plans-;

- (6) A mitigation plan offsetting adverse impacts to surface waters, conservation easement areas, or wetlands, resulting from the construction or modification of the terminal platform access walkway as may be required pursuant to this article; and
- (7) A description of sediment and erosion control measures to be used during the construction or modification of the dock. These measures must be depicted on the site plan;
- (b) To obtain a dock permit, the following criteria, at a minimum, must be satisfied:
  - (1) Minimum side setbacks. Private docks on lots or parcels having a shoreline frontage of one hundred (100) feet or less, including designated mooring areas, must have a minimum side setback of ten (10) feet from any property line or projected property line. Private docks on lots or parcels having a shoreline frontage of greater than one hundred (100) feet, including designated mooring areas, must have a minimum side setback of fifteen (15) feet from any property line or projected property line. Semiprivate and public docks, including designated mooring areas, must have a minimum side setback of twenty-five (25) feet from any property line or projected property line. Except as otherwise provided below docks and associated structures shall have a minimum side setback of 15 feet from the projected side property line of abutting shoreline owners. A dock may encroach up to five feet into the 15-foot side setback if the applicant submits as part of the application an original notarized letter of no objection from the owner of the property on the side or sides within which such encroachment occurs. The letter of no objection must identify the site plan and construction plan for the proposed dock, and a copy of the site plan and construction plan must be attached to the letter submitted to the city. For purposes of this determination, and in the absence of property lines that already project into the water body, the projected property line of abutting shoreline owners shall be construed to mean a line projecting from the shoreline into the water 90 degrees from the abutting property owner's shoreline.
  - (2) Length of docks. No dock shall extend further into a water body than where a reasonable water depth for a single vessel mooring and navigable water is achieved. A reasonable water depth may be defined by a determination that the dock does not extend further than the nearest permitted docks (within three hundred (300) feet or three (3) abutting lots) or a maximum of five (5) feet of water depth as measured from the NHWE, unless the natural conditions of the surface water necessitate a greater dock length for water depth to achieve reasonable mooring conditions. The dock length necessary to achieve a reasonable water depth must not create a navigation hazard. and in no event shall such depth exceed five feet during normal hydrological conditions unless existing natural conditions of the water body necessitate a greater water depth to allow safe mooring conditions. No dock shall be constructed or extended to a length more than 25 percent of the navigable corridor or to a length that would adversely impact the rights of other persons use of and access to the water body. In no circumstance shall a dock be constructed or extended nor shall a vessel be moored at a

dock in such a manner as would cause the navigable width of the water body at the location of the dock to fall below 25 feet as measured from the most waterward point of the dock or moored boat to the nearest permanent obstruction to navigation.

- (3) Enclosed structures. Other than for repair or reconstruction of existing structures, no structures having enclosed sidewalls are permitted. Enclosed shall be defined as, by way of example but not by limitation, screen houses, chain link fencing, lattice fencing and any form of paneling. In the case of existing enclosed structures or grandfathered structures, reconstruction, renovation, and repair shall be permitted as long as the footprint of the existing structures is maintained, the structure is not expanded as documented by the applicant, and adjacent property owners consent thereto in writing. Examples of such documentation may include but not be limited to surveys, photographs, contractors', engineers', or site plans.
- (4) *Height of docks*. The minimum height of docks shall place them one foot above the NHWE of the applicable water body. The maximum <u>allowable roof</u> height shall be <del>13</del> fifteen (<u>15</u>) feet above the NHWE of the applicable water body.
- (5) Square footage of docks. The maximum <u>allowable</u> square footage of the terminal platform is the calculation of shall not exceed the square footage of ten twelve 12 times the linear shoreline frontage, for the first 75 feet of shoreline and five times the linear shoreline frontage for each foot in excess of 75 feet, not to exceed a maximum of not to exceed one thousand (1,000) square feet. Access walkways shall not be included in the maximum square footage calculation. Roof eaves that do not extend more than three feet beyond the terminal platform shall not be included within the maximum square footage calculation.
- (6) Access walkways. Access walkways shall not exceed five feet in width. Impacts to wetlands and surface waters must be avoided to the greatest extent practicable. Access walkways traversing any wetland must be elevated a minimum of three (3) feet above the ground surface. The city may require an access walkway be elevated above the minimum elevation to further minimize impacts to wetlands. Portions of access walkways over wetlands or surface waters shall be designed no higher than the nearest permitted docks (within three hundred (300) feet or three (3) abutting lots), unless the natural conditions of the surface water necessitate a greater walkway height to achieve reasonable access to the terminal platform. Access walkways may not extend over or across coves, bays, or canals unless there are no practicable alternatives that allow access to the terminal platform or navigable water.
- (7) *Docks prohibited in easements.* No work shall be within areas which are legal easements for ingress or egress, drainage, or utilities.
- (8) One dock shall be allowed on each water body to which a residential lot has frontage when there is no navigable connection between the water bodies. In no other circumstances shall more than one dock per residential lot be allowed.
- (9) Under no circumstances shall a dock be utilized for residential purposes. <u>Docks and dock accessory structures are prohibited for non-water dependent activities. Dock accessory structures are prohibited within wetlands.</u>
- (10) Board spacing on the structure should ensure light penetration underneath the structure.

- 277 (11) Docks must be designed to accommodate vessel use without bottom scouring or propellor dredging.
  - (12) There must not be any dredging or filling associated with construction of the dock other than that required for the installation of the dock pilings;
  - (13) On Outstanding Florida Waters, a reasonable demonstration that dock pilings will not cause degradation of ambient water quality consistent with Rules 62-302.300 and 62.302.700, F.A.C. Acceptable measures include but are not limited to: wrapping pilings or using polymer coated pilings that have been installed or treated in a manner that will prevent the leaching of constituents contained in treated wood, or using alternative materials such as concrete or recycled plastic pilings.

## (c) Application procedures.

- (1) The dock permit application and application fee shall be submitted to the city clerk's office. Any question regarding the dock permit application will be answered by that department, the city engineer, or city building official. The city clerk shall forward the application and all pertinent documents to the city engineer for his/her review and recommendation. Unless a variance from the provisions hereof is requested or required, the city engineer is authorized to approve such applications meeting the requirements of this article following the receipt of a complete application.
- (2) Notices to neighboring shoreline property owners. Upon receiving the application, the clerk shall send notices by first-class mail to the owners of the properties abutting the property, other property owners who could be affected by the new dock because of any unusual configuration of the shoreline as determined by the city engineer or designee, and any other shoreline property owners within 300 feet of the property on which the dock is to be located. All such notices shall require that written comments on the proposed dock permit application be sent to the clerk within 15 calendar days from the date such notices are sent. If no written objections are returned by property owners receiving notice, such owners shall be deemed to have given consent and to have waived their right to object to the construction of the dock. If notices sent by first-class mail to nearby properties are returned to the city, or if the city has reason to believe that the notice is undeliverable as addressed, the city shall use its best efforts to determine the current address of any neighboring property owners entitled to notice herein and shall use its best efforts to notify such current neighboring property owners of the proposed dock.
- (3) Approval by the city engineer. Except as provided by paragraph (c)(5), below, the city engineer is authorized to approve such applications after 15 calendar days from the date notices are sent so long as the minimum criteria are met and the application is complete in all other respects pursuant to this article.
- (4) Appeal of city engineer's decision. The applicant or any person entitled to notice under this article may appeal a decision of the city engineer regarding the interpretation of the contents of the application or the minimum criteria set forth in this section. City council shall consider such appeal at its next available regularly scheduled meeting.
- (5) *Decision by city council*. The city engineer is not authorized to approve any applications where there are objections from any shoreline property owner within 300

feet of the property or other property owner entitled to notice under subsection (c)(2) above, or where the city engineer or building official, in his or her discretion, believes the application should be decided by city council.

- a. When city council must decide the application for a dock permit, city council shall approve, deny, or approve with conditions the application to construct the dock at its next available regularly scheduled meeting. Notices of the hearing before city council shall be sent to the applicant and any person entitled to notice under this article. In determining whether to approve, deny, or approve with conditions the application, city council shall determine whether the application has been satisfactorily completed and whether the minimum criteria set forth above for issuance of the dock permit have been met. In addition, city council shall consider the following factors:
  - 1. Possible obstruction to navigability;
  - 2. Unreasonable impairment of lake view visibility from abutting properties;
  - 3. Hazardous conditions; and
  - 4. Whether the proposed structure unreasonably interferes with the riparian or littoral rights of other property owners. "Unreasonable interference" shall include but not be limited to: (a) proximity of docks of abutting property owners; (b) access for boaters and swimmers; and (c) any unusual configuration of the shoreline which would cause the proposed dock to restrict access to sections of the waterway.
- b. The decision of the city council shall be in writing and shall indicate the date of the decision. Copies of the decision shall be sent by regular mail to the applicant and to those who previously filed written objections to the application. The decision of city council shall be final.

### (d) Variances.

- (1) An application for variance from the requirements of this article may be submitted to the city. When a variance is requested, the applicant shall submit to the city clerk's office nine site plans and three sets of engineered construction plans in addition to the required application fee. At a minimum, the applicant shall identify the paragraphs of this article from which the applicant seeks a variance and the extent of the requested variance. An application for a variance may be processed at the same time or prior to an application for a dock permit. Notice of all hearings on a requested variance, including hearings before the planning and zoning board and city council, shall be provided to the applicant and any person entitled to receive notice under this chapter as provided in subsection 14-11(c)(2).
- (2) The planning and zoning board shall hear and make a recommendation to the city council on any application for variance. To recommend to the city council such variance, the following factors shall be considered:
  - a. Average length of other docks in the surrounding 300-foot area;
  - b. The reasonable use of the property by the owner;

- 361 c. The effects the dock will have on navigation and safety of boaters;
  - d. The overall general welfare of the neighborhood;

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- e. Whether special conditions exist such that strict compliance with the provisions of this article would impose a unique and unnecessary hardship on the applicant;
  - f. The effect of the proposed variance on abutting shoreline property owners;
- g. Whether the granting of the variance would be contrary to the intent and purpose and this article; and
- h. A variance may be granted if it is necessary to reach a water depth suitable for boating, but in no event shall a dock be extended in length beyond where the water depth will exceed five feet as measured from the normal high water elevation.
- (3) The city council shall receive the planning and zoning board's recommendation and shall make a final decision on the variance application after consideration of the same factors described in paragraph (d)(2), above.
- (e) Compliance checks. Once a permit has been issued for the construction of a dock by either the city engineer or the city council, the permit holder and/or designated agent must submit a notice of completion to the city engineer or designee within 30 days of completion of the construction of the dock so that a compliance check may be performed by the city engineer. The compliance check shall determine if the dock was built according to the permit issued by the city.
- 381 (f) *Building permit.* Following the approval of a dock application, either by the city engineer or by city council, the applicant is also required to obtain a building permit prior to commencing construction. In the event electricity is run to the dock, the proper electrical permit must also be obtained. All construction must be commenced and completed within the guidelines established by the city and any other agency having jurisdiction. The applicant is responsible for all fees associated with the procurement of necessary permits.
- 387 (g) *Maintenance and repair*. Routine maintenance and repair of docks may be conducted on 388 any dock for which a dock permit was obtained from the city provided that no portion of the 389 dock shall be expanded, enlarged, or enclosed as a result of such maintenance or repair 390 activity.
- 391 (h) Approval of a dock permit by the City of Edgewood will not eliminate the application of 392 any other government requirements or the necessity for any other governmentally required 393 permit(s).

## Sec. 14-12. Dock regulation: intent and purpose.

- The purpose of this article is to regulate the construction of docks such that the navigation of water bodies is not unreasonably impeded.
- An intent of the city council is to protect and enhance the city's water bodies so that the public can continue to enjoy the traditional recreational uses of those waters such as swimming, boating, and fishing.

(c) It is further the intent of the city council to apply these regulations in a manner sensitive to 400 the riparian and littoral rights and other property rights of the applicant, riparian and littoral 401 rights and other property rights of the waterfront property owners, and the right of the 402 public to the traditional uses and enjoyment of water bodies in the city. 403 Sec. 14-13. Permits required; fees. 404 (a) No dock shall be constructed in the city without first seeking and obtaining a dock permit. 405 Applications are available in the office of the city clerk. 406 (b) By resolution, the city council may from time to time establish fees to be applicable to all 407 permits, variances, appeals, or other regulatory activities authorized in this article. Payment 408 of any application fees shall in no way guarantee issuance of a dock permit, and such fee is 409 nonrefundable. 410 **Section 3**: Conflicts. All ordinances or parts thereof in conflict herewith are hereby repealed to 411 the extent of such conflict. 412 413 **Section 4**: Severability. If any section, paragraph, subsection, sentence, clause, phrase or 414 portion of this ordinance is for any reason held invalid or unconstitutional by any court of 415 competent jurisdiction, such portion shall be deemed a separate, distinct, and independent 416 provision and such holding shall not affect the validity of the remaining portions hereof. 417 418 Section 5: Codification. The provisions of this Ordinance shall be codified as and become and 419 be made a part of the Code of Ordinances of the City of Edgewood. The Sections of this 420 Ordinance may be renumbered or relettered to accomplish such intention and the word 421 "Ordinance", or similar words, may be changed to "Section," "Article", or other appropriate 422 word. The Code codifier is granted liberal authority to codify the provisions of this Ordinance. 423 424 **Section 6**: This ordinance shall take effect immediately upon its adoption. 425 426 PASSED AND ADOPTED this \_\_\_\_\_\_ day of \_\_\_\_\_\_\_, 2022, by the City Council 427 of the City of Edgewood, Florida. 428 429 430 PASSED ON FIRST READING: \_\_\_\_\_ 431 432 PASSED ON SECOND READING: \_\_\_\_\_ 433 434 435 436 Richard A. Horn, Council President 437 ATTEST: 438 439 440

Sandy Riffle

City Clerk

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