ORDINANCE 2023-01 1 AN ORDINANCE OF THE CITY OF EDGEWOOD, FLORIDA, 2 AMENDING CHAPTER 134 OF THE CODE OF ORDINANCES TO 3 CREATE A NEW PLANNED DEVELOPEMENT ZONING CATEGORY: 4 COMPREHENSIVE PLAN PLANNED DEVELOPMENT DISTRICT (CP 5 PD); ESTABLISHING A PROCESS AND REQUIREMENTS FOR 6 REZONING PROPERTY TO CP PD; ESTABLISHING APPLICATION 7 AND EVALUATION STANDARDS RELATED TO CP PD REZONING 8 REQUESTS; PROVIDING FOR PERMITTED, AND PROHIBITED USES 9 WITHIN SUCH ZONING; PROVIDING FOR SITE AND DEVELOPMENT 10 **FOR** REGULATIONS **STANDARDS: PROVIDING** 11 ENFORCEMENT; PROVIDING FOR SEVERABILITY; PROVIDING FOR 12 CODIFICATION, CONFLICTS, AND AN EFFECTIVE DATE 13 14 WHEREAS, certain parcels of land located within the City may present unique 15 development challenges due to configuration and surrounding uses; and 16 17 WHEREAS, the City is desirous of encouraging creative solutions to development 18 challenges; and 19 20 WHEREAS, Euclidean zoning sometimes does not allow the necessary flexibility to 21 implement such creative solutions; and 22 23 WHEREAS, the City Council finds that creating a Comprehensive Plan Planned 24 Development (CP PD) zoning district, which allows for collaboration between the City, the 25 developer, and neighboring property owners and stakeholders encourages dialogue and problem 26 solving, can lead to mutually beneficial solutions to development challenges; and 27 28 29 WHEREAS, the City Council also finds that it is necessary to implement regulations governing the appropriateness, limitations, and implementation of site specific zonings; and 30 31 WHEREAS, as of the effective date of this Ordinance, the City will have amended its 32

Comprehensive Plan, to contemplate the new planned development district under certain circumstances; and

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WHEREAS, within this Ordinance, deletions are identified by strikethrough text, additions are identified by underline text, and portions of the Code that remain unchanged and which are not reprinted here are indicated by ellipses (***).

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NOW THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF EDGEWOOD, FLORIDA, AS FOLLOWS:

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SECTION ONE. The findings set forth in the recitals above are hereby adopted as legislative findings of the City Council pertaining to this Ordinance.

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SECTION TWO. Chapter 134, "Zoning," Article IV, "District Regulations," is hereby amended as follows:

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<u>DIVISION 13. - COMPREHENSIVE PLAN PLANNED DEVELOPMENT- CPPD</u> ZONING DISTRICT

51 Sec. 134-476. Intent and purpose of CP PD district.

- 52 a) There is hereby created the Comprehensive Plan Planned Development (CP PD) zoning district.
- 54 b) The intent and purpose of the CP PD district is to implement the Site Specific Plan future
 55 land use designation of the City's comprehensive plan, establishing a process that will ensure
 56 a proposed development is compatible with adjacent land uses, protect environmentally
 57 sensitive areas, and is coordinated with available public services and facilities.
- c) In the event of any conflict with any other provision of this Code, the provisions of this
 Division shall prevail unless specifically provided otherwise.

Sec. 134-477. Uses permitted and prohibited.

- a) <u>Uses Permitted</u>. The permitted uses allowed in the CP PD shall be consistent with the corresponding comprehensive plan policy adopted at the time the Site Specific Plan future land use designation was established for the subject property.
- b) <u>Uses Prohibited.</u> Any use prohibited in the C-1, C-2, C-3, I, ECD or Ind-CA district shall be prohibited in the CP PD district.
- c) <u>Development Agreement</u>. The specific permitted uses for property zoned CP PD shall be set
 forth in a development agreement approved as provided herein, which shall be recorded in
 the official public records of Orange County, Florida.

Sec. 134-478. Approval Procedure.

- 70 a. Application Submittals.
- 71 (1) *Formal Application and Payment of Fees* for consideration of establishing a SSP future 72 land use designation on the subject property; a corresponding Comprehensive Plan Future 73 Land Use Element policy; and rezoning to CP PD. The application shall include the

- applicant's name and contact information, full legal description of the property, acreage,
 owner's name and contact information, and agent authorization if applicant is not the owner
 of the property.
 - (2) <u>Proposed Future Land Use Element Policy identifying</u>, at a minimum, the proposed permitted uses and densities/intensities, consistent with the requirements as specified within F.S. ch. 163, pt. II, with a narrative explaining
 - a. The need and justification for the change;
 - b. The benefits the development will provide to the community;
 - c. The compatibility of the proposed land use with surrounding properties; and
 - d. How the proposed use is consistent with and/or furthers the goals, objectives and policies of the city's comprehensive plan.
 - (3) An analysis of potential land use compatibility issues and the proposed mitigation. Land use compatibility is of premier importance to this district. Compatible means a development, building and/or land use is designed to be able to exist or occur without conflict with its surroundings in terms of its uses, scale, height, massing and location on its site, as well as is without negative impact to public services and facilities. Land use compatibility analysis shall address visual impact, on-site operational impact, and impact to public services and facilities, including, but not limited to the area road network. Examples of mitigation measures include, but are in no way limited to, the examples listed below; often times, more than one mitigation strategy is necessary for each category.
 - a. <u>Visual Impact</u>; i.e., the three-dimensional scale of the structures onsite including height, bulk, width, and depth compared to adjacent uses. This not only includes the appearance of any structures, but also the effect of outdoor storage areas, as well as the long term maintenance of buildings, landscaping, etc. onsite.
 - 1. Providing large perimeter building setbacks which incorporate a significant amount of mature landscaping
 - 2. Providing gradual transition between smaller and larger buildings; e.g., stepping buildings down to a scale (building bulk, footprint size, and height) complementing adjacent development
 - 2. Incorporating architectural design and elevation features that complement adjacent lower-density/intensity development; e.g., breaking up massing of buildings by alternating/undulating facades and roof lines especially for buildings significantly longer, taller, or with more mass than buildings on adjacent property
 - 3. Avoiding blank walls on the building by incorporating windows and/or using design techniques such as evergreen vine wall (trellis or wire/vine system), a decorative masonry pattern of at least two types of materials, colors, textures, or architectural features

111 112			Using of low-maintenance exterior building materials and colors to aid in maintaining the appearance of the structure
113 114 115		!	Locating/designing stormwater management to provide a visual amenity and opportunities for passive recreation, e.g., wet bottom pond design as a lake with a fountain
116 117			Dividing large parking lots into smaller blocks using landscape, pedestrian ways, bioswales
118		7.	Using of decorative masonry walls on property lines
119 120	b.	-	erational Impact; i.e., operational by-products such as noise, odors, dust, vibration, t, heat, electrical interference etc. that will negatively impact adjacent uses.
121		1.	Containing operations within buildings to the maximum degree possible
122 123 124			Designing the building layout to orient operations internal to the site, particularly noise generating activities such as, but not necessarily limited to, deliveries, dumpster, parking lots, and activities where large groups can congregate
125		3.	Using vertical screening to block effects of high-impact components such as
126			mechanical equipment and service areas
127		4.	Using of sound barrier walls along the property lines
128		-	Directing light generated by higher intensity uses, including direct illumination of
129 130			parking and service areas, signs, and structures, away from adjacent residential areas and public streets
131			Reducing interior building noise through additional wall insulation, plantings, and
132			strategic placement of doors and windows
133		7.	<u>Limiting hours of operation</u>
134	c.	<u>Imp</u>	act to public services and facilities.
135			Coordinating with the City/County/State to construct improvements necessary to
136		-	mitigate the project's impact on the area road network.
137			Utilizing site designs, building groupings, and site features that accommodate and
138 139			encourage the use of transportation alternatives, including pedestrian, bicycle, and public transportation. Examples of techniques include provision of wide sidewalks,
140			provision of transit stops/shelters; visible and convenient bicycle parking facilities;
141			and multi-use paths to building entrances.
142			Increasing the connectivity of the vehicle and pedestrian networks to reduce
143		:	reliance on single routes for access.
144 145			Using the latest technology for energy use, stormwater management, potable water supply.

- 5. Designing the site using strategies to reduce opportunities for crime (reference Crime Prevention Through Environmental Design (CPTED, which include building entrances should have windows providing a view of entry locations, strategic design of pedestrian ways ensuring parking areas and building entrances are well lit with shielded lighting at a pedestrian scale, comprehensive wayfinding system for vehicles as well as pedestrians to main entryways, use of strategic lighting that minimizes glare and shadows, use of decorative see-through fencing along roads with low level maintained landscaping to provide ease of surveillance, avoidance of areas of concealment due to landscaping or structures within and outside buildings as well as parking areas).
- (4) The Site Plan drawn to a scale of one inch equals 200 feet or larger, unless otherwise appropriate, and consisting of properly identified exhibits and support materials, clearly indicating the following
 - a. The project name, legal description, total acreage and location map,
 - b. Signed and sealed boundary survey
 - c. Topographic survey at one-foot contours based on the county datum (or as approved by the city engineer) and other natural features including, but not limited to, lakes, watercourses, wetland, and conservation areas.
 - d. On-site soil types (based on the soil conservation service classification system), flood hazard areas and generalized vegetation.
 - e. Existing uses, easements, and demolition plan
 - f. Proposed land use
 - 1. Proposed Residential. Total number of units; as well as number of units by type, i.e., within single family and multi family structures; residential land area, which is defined as the area, excluding natural water bodies and wetlands, to be occupied by residential use; density calculated by total number of units and proposed residential land area; minimum lot size, impervious surface maximum per lot, minimum air conditioned living floor area per unit, building height (in stories and feet), minimum building and accessory use setbacks, open space acreage delineated in tracts, recreation areas delineated in tracts and type of recreation facilities to be provided.
 - 2. Proposed Nonresidential. Specific types of uses; gross building floor area(s); building floor area ratio based on area to be used by nonresidential uses (excluding natural water bodies and wetlands); building height (in stories and feet); minimum building setbacks from all sides; maximum impervious surface per lot/tract; delineated areas where outdoor activities (including but not limited to outdoor storage areas, employee gathering areas) will take place with a listing of the type of outdoor activities proposed; and open space acreage delineated in tracts.
 - g. The phasing of development and the manner in which each phase of development can exist as an independent unit with all necessary public services and facilities.

- h. Adjacent streets and rights-of-way within 500 feet of proposed access points, any major street setbacks, and planned right-of-way lines.
 - i. <u>Utility Providers</u>

- 1. Water service (including fire flows), plus gallons-per-day requirement.
- 2. Sewage disposal, plus gallons per day generated.
- j. Stormwater management system plan, including direction of surface drainage flow and drainage calculations.
 - k. Refuse storage areas locations.
- 193 l. <u>Proposed easements.</u>
 - m. <u>Transportation facilities including proposed internal roads and offsite road and transit improvements</u>, and pedestrian and bike facilities, including the proposed right-of-way, sidewalk and bike path widths.
 - n. <u>Projected vehicle traffic generation based on established standards.</u> A traffic study shall be provided if determined to be necessary by the city engineer.
 - o. Vehicular and bicycle parking spaces detailing location and size.
 - p. Exterior Lighting Plan prepared by a professional engineer, landscape architect or professional architect registered in Florida and prepared in a scale that is easily legible and shall include a photometric plan for the exterior lighting coverage that demonstrates that outdoor areas are safe and secure, particularly in parking areas, all building entrances, and other areas of special security concern. The exterior lighting plan shall be coordinated with the landscape plans ensuring no conflicts between the proposed lighting and landscaping will exist. Except for bollard type lights, light poles shall be set a minimum distance of 17.5 feet from tree trunk edges. The plan shall provide pole, fixture, and lamp technical specifications. The minimum foot candle where pedestrians will be present is one.
 - q. Open Space Plan demonstrating that at least 25% of the gross land area consists of open space as defined in Code Section 114-31 and is designed and counted consistent with Code Section 114-35, with the exception that 50% of that required open space, shall be "land use compatibility open space" used to enhance/buffer land use compatibility with adjacent uses. The enhancement/buffer shall be provided parallel and adjacent to the boundaries shared with properties needing buffering due to compatibility issues or conflicts. The width of such boundary buffers shall be such to sustain a substantial and continuous linear massing of evergreen trees to mitigate visual and operational impacts as determined by City Council, with Code Section 114-5 establishing the minimum width of the buffer (as determined by the listed uses not the referenced zoning districts in this Code Section). The evergreen tree massing shall be a minimum of two rows deep. Use of berms are strongly encouraged if noise abatement is necessary in addition to the evergreen tree mass planting. Pervious areas such as stormwater retention or

- detention ponds, parking lot islands or landscape planting areas around building foundations shall not be counted toward the land use compatibility open space.
 - r. Existing Tree Protection/Preservation Plan with an effort toward site layout that conserves and protects onsite mature trees to enhance community appearance, assist in the natural control of solar heat, soil conservation and erosion, oxygen production, pollution, noise, and to provide a haven for community wildlife. At a minimum, the plan shall be consistent with Chapter 130. Removal of Historic and/or Specimen Trees shall be replaced with trees sold in 15-gallon containers of at least 1½ inches in diameter as measured three feet above soil level.
 - s. <u>Landscape Plan</u>, to include species, quantity, and sizes, not only for land use compatibility mitigation, but also for the enjoyment of site users (employees and/or residents). The plan shall exceed the standards of Chapter 114.
 - t. <u>Inclusion of compatibility mitigative measures identified in the development agreement.</u>
 - u. <u>Design elevations/renderings of structures</u>.
 - v. Sign Plan, including scaled plans of proposed signs.
 - w. School age population (if applicable).
 - x. Requested waivers from the subdivision regulations or other development standards; if any requested, written justification shall be presented as part of the application submittals detailing the particular provisions of the Code requested to be waived and basis for the request.
 - (5) <u>Subdivision Plan</u>. If the developer or applicant proposes to create a subdivision, a preliminary subdivision plan shall be processed concurrently with the site plan in accordance with Chapter 126 and shall be subject to approval by the City Council.
 - (6) <u>Letters from utility providers of the availability of facilities and services including Potable</u> Water, Wastewater, Solid Waste Disposal, Fire Protection.
 - (7) <u>An Environmental Study</u> if required by the City's Engineer or Planner analyzing the suitability of the proposed development given the soils, topography, wetlands, floodplains, native vegetation, and other environmentally sensitive areas onsite.
 - (8) The draft Development Agreement. The document shall detail covenants, conditions, restrictions, and agreements that govern the use, maintenance and continued protection of minimum standards established by the rezoning/comprehensive plan policy; the maintenance and protection of the building exterior quality, infrastructure, lighting, recreation areas, and landscaping; and a list of the measures that will be used to mitigate identified compatibility issues. Finalization of the Development Agreement shall occur at least two weeks prior to the Planning and Zoning Board's public hearing.
 - (9) <u>Statement from a certified appraiser relative to the effect on adjacent property values.</u>

- 261 (10) Any supporting data the applicant deems necessary to support the request.
- b. <u>Distribution for Review After determining the application is complete, the City Clerk shall</u>
 distribute the application to pertinent city staff for review. An incomplete application will not
 be forwarded to staff, resulting in the delay of processing.
- c. <u>Staff/Applicant Meeting/Initial Review Comments</u>. The City Clerk will coordinate with the
 applicant and staff to schedule a meeting to discuss staff's initial review comments, as well as
 guide further refinement of the application if necessary. Additional staff/applicant meetings
 can be requested by the applicant or city staff.
- d. <u>Community Meeting</u>. Prior to the final staff report preparation, the applicant shall schedule and host a community meeting to provide an informal setting for the applicant to present the project and gain input from area residents/businesses. City staff's attendance will be in the form of monitoring rather than facilitation. The same public notice for the Planning and Zoning Board hearing shall be used for public notice for the Community Meeting. A report prepared by the applicant summarizing the community meeting proceedings and any modifications to the proposal based on the input shall be submitted to the City Clerk for staff distribution.
- e. <u>Staff Report</u>. Following the applicant's report on the community meeting, City staff shall prepare a report addressing the comprehensive plan amendments and site development plan with a recommendation for approval, approval with conditions, or denial, which will be sent to the applicant. Upon receipt of the staff report, the applicant shall either request an additional staff/applicant meeting to discuss the report or request the City Clerk to schedule a public hearing before the Planning and Zoning Board.
- 282 f. Planning and Zoning Board Hearing.
- 283 (1) The Planning and Zoning Board hearing shall hold public hearings to consider the request
 284 for comprehensive plan amendments and rezoning. Such hearings shall not be scheduled
 285 within 21 days of the City Clerk receiving the request from the applicant to proceed to
 286 public hearing unless the minimum time is waived by the City Clerk.
 - (2) In addition to the public notice specified in the State law and City Code, written public notice of time and place of such the hearing shall be mailed to all property owners of record within 1,000 feet of the subject property's boundaries at least 15 days prior to the hearing.
- 290 (3) The Planning and Zoning Board shall recommend either approval with conditions that
 291 ensure land use compatibility, such as but not limited to, limitations on building size and
 292 height, minimum setbacks, building design or use features, landscaping, vehicle access
 293 configuration, and/or hours of operation; denial; or submit such request with no
 294 recommendation to the City Council in the case of a tie vote.
- 295 g. *City Council Hearings*.
- 296 (1) First Public Hearing for Comprehensive Plan Amendments. At least ten days after the
 297 Planning and Zoning Board hearing, unless the time is waived by the City Clerk and
 298 advertising requirements have been met, the City Council shall hold the first of two public
 299 hearings, in accordance with Florida law and City Code, to consider approval of the

- proposed comprehensive plan amendments. Unless the future land use amendment qualifies for a small scale amendment, Council shall either vote to transmit the comprehensive plan amendments to the State land planning agency in accordance with State law or deny the request. If the amendment qualifies as a small-scale amendment, Council shall vote to either deny or approve a second reading of the ordinance. An affirmative vote for a second reading shall include conditions that ensure adjacent land use compatibility.
- (2) First Public Hearing for Rezoning. Following an affirmative vote for a second reading for the comprehensive plan amendments, Council shall hold the first of two public hearings to consider approval of the rezoning. The Council shall vote to consider a second reading of the rezoning ordinance. An affirmative vote for second reading shall include conditions that will ensure land use compatibility with adjacent land such as, but not limited to, limitations on building size and height, minimum setbacks, building design or use features, landscaping, vehicle access configuration, and/or hours of operation.
- (3) <u>Second Public Hearings for Comprehensive Plan Amendments and Rezoning</u> The second public hearings for the proposed comprehensive plan amendments and rezoning will occur based on the timeline in Florida law and City Code. At the second public hearings, City Council shall either approve; approve with additional conditions, or deny the requests. If the comprehensive plan amendments are denied by Council, Council shall the deny the proposed rezoning.
- (4) <u>Rezoning Effective Date</u>. Approval of the rezoning shall not become effective until after the effective date of the comprehensive plan amendments.
 - (5) <u>Advertising Requirements</u>. In addition to the public notice specified in the State law and City Code, written public notice of both Council hearings' time and place shall be mailed to all property owners of record within 1,000 feet of the subject property's boundaries at least 15 days prior to the hearings.

Sec. 134-479 Other Development Standards

- a) Maximum Height shall be determined during CP PD review.
- b) Parking quantity shall be consistent with code standards unless competent and substantial evidence demonstrates a reduced quantity is appropriate.
- c) Landscaping shall exceed the minimum code standards of Chapter 114 and shall be provided to mitigate compatibility issues as well as for aesthetics.
- d) Where other site standards have not been specifically delineated, the Code requirements shall apply; however, consideration of waivers to these code requirements can be considered during the CP PD process.
- e) Off-site improvements may be required in conjunction with the CP PD approval in order to offset the impacts on public facilities and services created by the proposed development.
- f) All projects shall provide an adequate level of public facilities and services to accommodate the project as proposed in the development plan.

Sec. 134-480. Amendments to the CP PD.

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- a) Amendments to the approved CP PD shall be classified as either substantial or nonsubstantial
 amendments.
- b) A substantial amendment is an amendment that would result in any of the following:
- (1) A change that would include a land use not previously permitted under the approved SSP
 Policy applicable to the property and/or the CP PD zoning.
- (2) A change that would alter the location of a building within 300 feet of a property boundary,
 except when it is a reduction in the mass or height
- 347 (3) A change that would require an amendment to the city's conditions of approval/development agreement.
- 349 (4) A change that would increase the land use intensity and/or density.
- (5) An amendment to the phasing that would propose a land use in advance of the development
 it was designed to support.
- c) The determination of a substantial or nonsubstantial amendment shall be made jointly by the city engineer and city planner. If an agreement is not reached, the determination shall be made by the City Council.
- 355 d) Where the developer proposes to reduce the number of units or floor area in one phase of the project, a corresponding increase in the number of units or floor area in another phase may be administratively approved if all other conditions of approval are not adversely affected and no other change is proposed that would be considered a substantial amendment.
- e) Substantial amendments must be approved at applicable public hearings, which could include amendment to the comprehensive plan.
- f) A proposed amendment deemed nonsubstantial may be processed without public hearing.

Sec. 134-481. Control of development following approval.

- a) Construction of uses and infrastructure shall not commence until the City receives proof that
 the Development Agreement has been recorded in Orange County official records.
- b) The approved CP PD and Development Agreement shall take precedent over other provisions
 of this chapter. Where the CP PD or Development Agreement is silent, city codes, ordinances,
 policies and resolutions in force at the time of CP PD approval shall apply to the project.
- c) The city engineer and city planner shall be responsible for certifying that all aspects of the development, including conditions of approval have been satisfactorily completed prior to the issuance of a certificate of completion.
- d) After certification, no changes may be made to the approved development plan except that:
- 372 (1) Any structural extension, alteration or modification of existing building structures that are
 273 consistent with the approved site plan may be authorized by the city engineer or other city
 274 designee.

- (2) A building or structure that is destroyed may be reconstructed only in compliance with the 375 correlated Comprehensive Plan policy, the CP PD, and Development Agreement unless an 376 amendment to these documents is approved under the provisions of this division. 377 e) Property which has been rezoned to CP PD for which the development approvals have lapsed 378 or otherwise expired shall be subject to administrative rezoning by the City to the zoning 379 district that applied to the property prior to the rezoning to CP PD. 380 Sec. 134-482 Enforcement and penalties. 381 In the event of a noncompliance with this article, the City Council shall have the authority to 382 suspend construction activity and revoke any building permit issued under this article, and to take 383 all actions necessary to halt construction until such time as the provisions herein are complied 384 with. In the event legal action is necessary and professional fees and costs are incurred by the city 385 enforcing compliance, these expenses shall be borne by the developer or parties violating the terms 386 of this article. These penalties are in addition to any other penalties provided by law. 387 **SECTION THREE.** The provisions of this Ordinance shall be codified as and become 388 and be made a part of the Code of Ordinances of the City of Edgewood. 389 If any section, sentence, phrase, word or portion of this ordinance SECTION FOUR. 390 is determined to be invalid, unlawful or unconstitutional, said determination shall not be held to 391 invalidate or impair the validity, force or effect of any other section, sentence, phrase, word or 392 portion of this Ordinance not otherwise determined to be invalid, unlawful or unconstitutional. 393 **SECTION FIVE.** All ordinances that are in conflict with this Ordinance are hereby 394 repealed. 395 **SECTION SIX.** This Ordinance shall become effective immediately upon its passage and 396 adoption. 397 398 PASSED AND ADOPTED this _____ day of _____, 2022, by the City 399 Council of the City of Edgewood, Florida. 400 401 PASSED ON FIRST READING: 402 403
- 407
 408 Richard A. Horn, Council President
 409 ATTEST:
 410
 411 ______
 412 Sandy Riffle

PASSED ON SECOND READING: _____

