Basic Financial Statements and Supplementary Information June 30, 2022

City of Dyersville, Iowa

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Name	<u>Title</u>	Term Expires
Jeff Jacque	Mayor	December 31, 2023
Michael English	Council Member	December 31, 2023
Jenni Ostwinkle Silva	Council Member	December 31, 2023
Tom Westhoff	Council Member	December 31, 2025
Jim Gibbs	Council Member	December 31, 2025
Mike Oberbroeckling	Council Member	December 31, 2025
	Appointed Officials	
Mick Michel	City Administrator	Appointed
Tricia Maiers	City Clerk/Treasurer	Appointed
George Davis	City Attorney	Appointed
Jenny Weiss	City Attorney	Appointed

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# **Independent Auditor's Report**

Honorable Mayor and Members of the City Council City of Dyersville Dyersville, Iowa

# **Report on the Audit of the Financial Statements**

We have audited the accompanying basic financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dyersville, Iowa, as of and for the year ended June 30, 2022, and the related notes to the basic financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

In our opinion, the basic financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dyersville, Iowa, as of June 30, 2022, and the respective changes in financial position and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Dyersville and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Emphasis of Matter – Implementation of GASB 87**

As discussed in Note 16, the City has adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*. Our opinions are not modified with respect to this matter.

## Responsibilities of Management for the Financial Statements

The management of the City of Dyersville is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Responsibilities of Management for the Financial Statements (Continued)**

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, which raise substantial doubt about the City's ability to continue as a going concern for one year beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, which raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and Required Supplementary information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying supplementary information identified in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and is also not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **Other Information**

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 20, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Bergan KOV, Ltd.

Minneapolis, Minnesota March 20, 2023 The City of Dyersville provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2022. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

#### 2022 FINANCIAL HIGHLIGHTS

Revenues of the City's governmental and business-type activities increased 32% or approximately \$3,400,000 from fiscal 2021 to fiscal 2022. Overall capital grants and contributions increased approximately \$2,800,000, operating grants and contributions increased by approximately \$50,000, while charges for services increased approximately \$40,000, and property taxes decreased by approximately \$60,000.

Program expenses of the City's governmental activities increased 21% or approximately \$1,035,000 in fiscal 2022 from fiscal 2021. Public safety increased \$97,515. Community and economic development increased by \$606,820. Culture and Recreation expenses decreased \$10,682, while Public works expense increased by \$526,426 due to increases in façade payments, and repairs and maintenance. General government expenses decreased \$225,962 due to less expenses related to pension and other post-employment benefits.

The City's net position increased 16%, or approximately \$5,395,000 from June 30, 2021 to June 30, 2022.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of the City of Dyersville as a whole and present an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statements by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year and Schedule of City's Proportionate Share of the Net Pension Liability of Iowa Public Employees' Retirement System, and Schedule of City Contributions of the Iowa Public Employees' Retirement System.

Other Supplementary Information provides detailed information about the non-major Special Revenue Funds, as well as a ten-year history of revenues and expenditures for all governmental funds.

#### REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the City's finances is, "whether the City as a whole is better or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows, liabilities, and deferred inflows using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as "net position." Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The Statement of Net Position and the Statement of Activities report two kinds of activities:

- Governmental activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and intergovernmental receipts finance most of these activities.
- Business-type activities include the City's utility services, such as waterworks, sanitation and sanitary sewer systems. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. Governmental funds include: the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the City's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures, and Changes in Fund Balances.

2) Proprietary funds account for the City's enterprise funds. These funds report services for which the City charges customers for the service it provides. Proprietary funds are reported in the same way all activities are reported in the Statement of Net Position and the Statement of Activities. The major difference between the proprietary funds and the business-type activities included in the government-wide statements is the detail and additional information, such as cash flows, provided in the proprietary fund statements. The enterprise funds include the City's utility services, such as Water Utility, Sewage Disposal Works and Solid Waste. The City is responsible for ensuring the assets reported in these funds are used only for their intended purposes.

The financial statements required for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses, and Changes in Fund Net Position and a Statement of Cash Flows.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in the net position for governmental and business-type activities.

	Government	tal Activities	Business-Ty	pe Activities	Total			
		2021		2021		2021		
	2022	(not restated)	2022	(not restated)	2022	(not restated)		
Current and other assets	\$ 9,279,206	\$ 7,142,600	\$ 969,009	\$ 515,681	\$ 10,248,215	\$ 7,658,281		
Capital assets	27,064,786	26,716,206	29,620,118	25,614,463	56,684,904	52,330,669		
Total assets	36,343,992	33,858,806	30,589,127	26,130,144	66,933,119	59,988,950		
Deferred outflows of resources Pension related deferred outflows	199,329	233,933	52,532	66,080	251,861	300,013		
Long-term liabilities	9,994,860	9,704,349	10,107,679	10,801,809	20,102,539	20,506,158		
Other liabilities	752,972	420,744	2,442,532	2,002,617	3,195,504	2,423,361		
Total liabilities	10,747,832	10,125,093	12,550,211	12,804,426	23,298,043	22,929,519		
Deferred inflows of resources Succeeding year property								
tax	4,416,145	4,225,668	-	_	4,416,145	4,225,668		
Pension related	774,227	17,604	192,107	6,832	966,334	24,436		
Total deferred inflows	5,190,372	4,243,272	192,107	6,832	5,382,479	4,250,104		
Net Position								
Net investment in	17.205.642	17.000.765	10.024.605	15 041 715	27.220.227	22 150 400		
capital assets Restricted	17,385,642	17,908,765	19,934,695	15,241,715	37,320,337	33,150,480		
Unrestricted	3,261,076 (41,601)	2,957,905	16,481	16,657	3,277,557	2,974,562		
Offestricted	(41,001)	(1,142,296)	(2,051,835)	(1,873,406)	(2,093,436)	(3,015,702)		
Total Net Position	\$ 20,605,117	\$ 19,724,374	\$ 17,899,341	\$ 13,384,966	\$ 38,504,458	\$ 33,109,340		

#### **Net Position at Year-end**

Net position of governmental activities increased during FY2022 by \$880,743 or 4.47%, and net position of business activities increased from FY2021 by \$4,514,375, or 34%. The largest portion of the City's net position is the invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets. Restricted net position represents resources that are subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, legislation or other legal requirements, is a deficit balance of approximately \$2,100,000 at the end of this year.

## **Changes in Net position**

Revenues		Governmental Activities					Business-Ty	ype Activities Total						
Program revenues					2021				2021				2021	
Program revenues			2022	_(n	ot restated)_		2022	_(n	ot restated)	2022		(not restated)		
Charges for services   \$ 246,245   \$ 246,444   \$ 2,759,790   \$ 2,720,774   \$ 3,006,035   \$ 2,967,218	Revenues													
Operating grants and contributions         808,868         759,812         -         -         808,868         759,812           Capital grants and contributions         -         1,181,655         4,391,055         406,421         4,391,055         1,588,076           General revenues         -         -         1,181,655         4,391,055         406,421         4,391,055         1,588,076           General purposes         2,130,783         2,137,682         -         -         2,130,783         2,137,682           Deb service         469,656         522,667         -         -         469,656         522,667           Tax increment         financing         1,659,090         1,301,647         -         -         1,659,090         1,301,647           Utility franchise fees         174,170         153,093         -         -         174,170         153,093           Local option sales tax         819,461         707,763         -         819,461         707,763           Hotelmotel tax         150,539         92,808         -         -         150,539         92,808           Unrestricted investment         4 4,216         166,951         32,656         39,778         179,872         206,729	Program revenues													
Contributions         808,868         759,812         -         -         808,868         759,812           Capital grants and contributions         -         1,181,655         4,391,055         406,421         4,391,055         1,588,076           General revenues         Property tax levide for:		\$	246,245	\$	246,444	\$	2,759,790	\$	2,720,774	\$	3,006,035	\$	2,967,218	
Capital grants and contributions         -         1,181,655         4,391,055         406,421         4,391,055         1,588,076           General revenues         Property tax levied for:         General purposes         2,130,783         2,137,682         -         -         2,130,783         2,137,682           Debt service         469,656         522,667         -         -         469,656         522,667           Tax increment         financing         1,659,090         1,301,647         -         -         1,659,090         1,301,647           Utility franchise fees         174,170         153,093         -         -         174,170         153,093           Local option sales tax         819,461         707,763         -         -         1819,461         707,763           Hotel/motel tax         150,539         92,808         -         -         150,539         92,808           Unrestricted investment earnings         19,666         8,453         -         -         19,666         8,453           Miscellaneous         147,216         166,951         32,656         39,778         179,872         206,729           Potal revenues         6,625,694         7,278,975         7,183,501         3,166,973	Operating grants and													
Contributions			808,868		759,812		-		-		808,868		759,812	
Property tax levied for:   General purposes   2,130,783   2,137,682   -   2,130,783   2,137,682   Debt service   469,656   522,667   -   469,656   522,667     Tax increment   1,659,090   1,301,647   -   1,659,090   1,301,647     Utility franchise fees   174,170   153,093   -   174,170   153,093     Local option sales tax   819,461   707,763   -   819,461   707,763     Hotel/motel tax   150,539   92,808   -     150,539   92,808     Unrestricted investment   earnings   19,666   8,453   -     19,666   8,453     Miscellaneous   147,216   166,951   32,656   39,778   179,877   206,729     Total revenues   6,625,694   7,278,975   7,183,501   3,166,973   13,809,195   10,445,948     Program Expenses   Public safety   1,290,091   1,192,576   -     1,290,091   1,192,576     Public works   1,628,935   1,102,509   -     1,105,025   1,175,707     Community and   economic development   1,039,199   432,379   General government   590,062   816,024   -     590,062   816,024     Interest on long-term debt   246,639   204,764   -     984,147   856,255   898,147   856,255     Sewage disposal works   -     1,080,531   1,185,609   1,080,531   1,185,609     Solid waste   -														
Property tax levied for:   General purposes   2,130,783   2,137,682   -   -   2,130,783   2,137,682     Debt service   469,656   522,667   -   -   469,656   522,667     Tax increment   financing   1,659,090   1,301,647   -   1,659,090   1,301,647     Utility franchise fees   174,170   153,093   -   -   1,74,170   153,093     Local option sales tax   819,461   707,763   -   819,461   707,763     Hotel/motel tax   150,539   92,808   -   -   150,539   92,808     Unrestricted investment   earnings   19,666   8,453   -   -   19,666   8,453     Miscellaneous   147,216   166,951   32,656   39,778   179,872   206,729     Total revenues   6,625,694   7,278,975   7,183,501   3,166,973   13,809,195   10,445,948     Program Expenses   Public safety   1,290,091   1,192,576   -   -   1,290,091   1,192,576     Public works   1,628,935   1,102,509   -   -   1,628,935   1,102,509     Culture and recreation   1,165,025   1,175,707   -   -   1,165,025   1,175,707     Community and economic development   1,039,199   432,379   -   1,039,199   432,379     General government   590,062   816,024   -   590,062   816,024     Interest on long-term debt   246,639   204,764   -   984,147   856,255     Sewage disposal works   -   -   1,080,531   1,185,609     Solid waste   -   -   389,448   384,128   389,448   384,128     Total expenses   5,959,951   4,923,959   2,454,126   2,425,992   8,414,077   7,349,951     Transfers   215,000   139,775   (215,000)   (139,775)   -     -     -       Transfers   215,000   139,775   (215,000)   (139,775)   -     -     -       Change In Net Position   880,743   2,494,791   4,514,375   601,206   5,395,118   3,095,997     Net Position Beginning Of Year, as Restated   19,724,374   17,229,583   13,384,966   12,783,760   33,109,340   30,013,343	contributions		-		1,181,655		4,391,055		406,421		4,391,055		1,588,076	
General purposes   2,130,783   2,137,682   -														
Debt service														
Tax increment financing         1,659,090         1,301,647         -         -         1,659,090         1,301,647           Utility franchise fees         174,170         153,093         -         -         174,170         153,093           Local option sales tax         819,461         707,763         -         -         819,461         707,763           Hotel/motel tax         150,539         92,808         -         -         150,539         92,808           Urrestricted investment earnings         19,666         8,453         -         -         19,666         8,453           Miscellaneous         147,216         166,951         32,656         39,778         179,872         206,729           Total revenues         6,625,694         7,278,975         7,183,501         3,166,973         13,809,195         10,445,948           Program Expenses           Public safety         1,290,091         1,192,576         -         -         1,628,935         1,102,509           Public works         1,628,935         1,102,509         -         -         1,628,935         1,102,509           Culture and recreation         1,165,025         1,175,707         -         -         1,039,199         432,37			2,130,783		2,137,682		-		-		2,130,783		2,137,682	
financing         1,659,090         1,301,647         -         -         1,659,090         1,301,647           Utility franchise fees         174,170         153,093         -         -         174,170         153,093           Local option sales tax         819,461         707,763         -         -         819,461         707,763           Hotel/motel tax         150,539         92,808         -         -         150,539         92,808           Unrestricted investment earnings         19,666         8,453         -         -         19,666         8,453           Miscellaneous         147,216         166,951         32,656         39,778         179,872         206,729           Total revenues         6,625,694         7,278,975         7,183,501         3,166,973         13,809,195         10,445,948           Program Expenses           Public safety         1,290,091         1,192,576         -         -         1,628,935         1,102,509           Public works         1,628,935         1,102,509         -         -         1,628,935         1,102,509           Culture and recreation         1,165,025         1,175,707         -         -         1,039,199         432,379 <td>Debt service</td> <td></td> <td>469,656</td> <td></td> <td>522,667</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>469,656</td> <td></td> <td>522,667</td>	Debt service		469,656		522,667		-		-		469,656		522,667	
Utility franchise fees         174,170         153,093         -         -         174,170         153,093           Local option sales tax         819,461         707,763         -         -         819,461         707,763           Hote/motel tax         150,539         92,808         -         -         150,539         92,808           Unrestricted investment earnings         19,666         8,453         -         -         19,666         8,453           Miscellaneous         147,216         166,951         32,656         39,778         179,872         206,729           Total revenues         6,625,694         7,278,975         7,183,501         3,166,973         13,809,195         10,445,948           Program Expenses           Public safety         1,290,091         1,192,576         -         -         1,628,935         1,102,509           Public works         1,628,935         1,102,509         -         -         1,628,935         1,102,509           Culture and recreation         1,165,025         1,75,707         -         -         1,628,935         1,102,509           General government         590,062         816,024         -         -         590,062         816,024 </td <td></td>														
Local option sales tax							-		-					
Hotel/motel tax   150,539   92,808   -   -   150,539   92,808   Unrestricted investment earnings   19,666   8,453   32,656   39,778   179,872   206,729   Total revenues   6,625,694   7,278,975   7,183,501   3,166,973   13,809,195   10,445,948      Program Expenses   Public safety   1,290,091   1,192,576   -   1,290,091   1,192,576   Public works   1,628,935   1,102,509   -   1,628,935   1,102,509   Culture and recreation   1,165,025   1,175,707   -   1,165,025   1,175,707   Community and economic development   1,039,199   432,379   -   1,039,199   432,379   General government   590,062   816,024   -   -   590,062   816,024   Interest on long-term debt   246,639   204,764   -   246,639   204,764   4   4   4   4   4   4   4   4   4							-		-		,			
Unrestricted investment earnings         19,666         8,453         -         -         19,666         8,453           Miscellaneous         147,216         166,951         32,656         39,778         179,872         206,729           Total revenues         6,625,694         7,278,975         7,183,501         3,166,973         13,809,195         10,445,948           Program Expenses           Public safety         1,290,091         1,192,576         -         -         1,290,091         1,192,576           Public works         1,628,935         1,102,509         -         -         1,165,025         1,175,707           Community and economic development         1,039,199         432,379         -         -         1,039,199         432,379           General government         590,062         816,024         -         -         590,062         816,024           Interest on long-term debt         246,639         204,764         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531							-		-					
earnings         19,666         8,453         -         -         19,666         8,453           Miscellaneous         147,216         166,951         32,656         39,778         179,872         206,729           Total revenues         6,625,694         7,278,975         7,183,501         3,166,973         13,809,195         10,445,948           Program Expenses           Public safety         1,290,091         1,192,576         -         -         1,290,091         1,192,576           Public works         1,628,935         1,102,509         -         -         1,628,935         1,102,509           Culture and recreation         1,165,025         1,175,707         -         -         1,165,025         1,175,707           Community and economic development         1,039,199         432,379         -         -         1,039,199         432,379           General government         590,062         816,024         -         -         590,062         816,024           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609     <			150,539		92,808		-		-		150,539		92,808	
Miscellaneous         147,216         166,951         32,656         39,778         179,872         206,729           Total revenues         6,625,694         7,278,975         7,183,501         3,166,973         13,809,195         10,445,948           Program Expenses         Public safety         1,290,091         1,192,576         -         -         1,290,091         1,192,576           Public works         1,628,935         1,102,509         -         -         1,628,935         1,102,509           Culture and recreation         1,165,025         1,175,707         -         -         1,165,025         1,175,707           Community and         economic development         1,039,199         432,379         -         -         1,039,199         432,379           General government         590,062         816,024         -         -         590,062         816,024           Interest on long-term debt         246,639         204,764         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531 <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>														
Program Expenses         Public safety         1,290,091         1,192,576         -         -         1,290,091         1,192,576           Public safety         1,628,935         1,102,509         -         -         1,628,935         1,102,509           Culture and recreation         1,165,025         1,175,707         -         -         1,039,199         432,379           Community and economic development         1,039,199         432,379         -         -         1,039,199         432,379           General government         590,062         816,024         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Tensfers         215,000         139,775         (215,000)         (139,775)         -         -         -							-		-				,	
Program Expenses Public safety 1,290,091 1,192,576 1,290,091 1,192,576 Public works 1,628,935 1,102,509 - 1,628,935 1,102,509 Culture and recreation 1,165,025 1,175,707 - 1,165,025 1,175,707 Community and economic development 1,039,199 432,379 - 1,039,199 432,379 General government 590,062 816,024 - 590,062 816,024 Interest on long-term debt 246,639 204,764 - 246,639 204,764 Water utility - 984,147 856,255 984,147 856,255 Sewage disposal works - 1,080,531 1,185,609 1,080,531 1,185,609 Solid waste - 389,448 384,128 389,448 384,128 Total expenses 5,959,951 4,923,959 2,454,126 2,425,992 8,414,077 7,349,951  Transfers 215,000 139,775 (215,000) (139,775) Change In Net Position 880,743 2,494,791 4,514,375 601,206 5,395,118 3,095,997  Net Position Beginning Of Year, as Restated 19,724,374 17,229,583 13,384,966 12,783,760 33,109,340 30,013,343														
Public safety         1,290,091         1,192,576         -         -         1,290,091         1,192,576           Public works         1,628,935         1,102,509         -         -         1,628,935         1,102,509           Culture and recreation         1,165,025         1,175,707         -         -         1,165,025         1,175,707           Community and         -         -         -         1,039,199         432,379         -         -         1,039,199         432,379           General government         590,062         816,024         -         -         590,062         816,024           Interest on long-term debt         246,639         204,764         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951	Total revenues		6,625,694		7,278,975		7,183,501		3,166,973		13,809,195		10,445,948	
Public safety         1,290,091         1,192,576         -         -         1,290,091         1,192,576           Public works         1,628,935         1,102,509         -         -         1,628,935         1,102,509           Culture and recreation         1,165,025         1,175,707         -         -         1,165,025         1,175,707           Community and         -         -         -         1,039,199         432,379         -         -         1,039,199         432,379           General government         590,062         816,024         -         -         590,062         816,024           Interest on long-term debt         246,639         204,764         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951	Program Expenses													
Public works         1,628,935         1,102,509         -         -         1,628,935         1,102,509           Culture and recreation         1,165,025         1,175,707         -         -         1,165,025         1,175,707           Community and economic development         1,039,199         432,379         -         -         1,039,199         432,379           General government         590,062         816,024         -         -         590,062         816,024           Interest on long-term debt         246,639         204,764         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Transfers         215,000         139,775         (215,000)         (139,775)         -         -         - <td< td=""><td></td><td></td><td>1 290 091</td><td></td><td>1 192 576</td><td></td><td>_</td><td></td><td>_</td><td></td><td>1 290 091</td><td></td><td>1 192 576</td></td<>			1 290 091		1 192 576		_		_		1 290 091		1 192 576	
Culture and recreation       1,165,025       1,175,707       -       -       1,165,025       1,175,707         Community and economic development       1,039,199       432,379       -       -       1,039,199       432,379         General government       590,062       816,024       -       -       590,062       816,024         Interest on long-term debt       246,639       204,764       -       -       246,639       204,764         Water utility       -       -       984,147       856,255       984,147       856,255         Sewage disposal works       -       -       1,080,531       1,185,609       1,080,531       1,185,609         Solid waste       -       -       -       389,448       384,128       389,448       384,128         Total expenses       5,959,951       4,923,959       2,454,126       2,425,992       8,414,077       7,349,951         Transfers       215,000       139,775       (215,000)       (139,775)       -       -       -         Change In Net Position       880,743       2,494,791       4,514,375       601,206       5,395,118       3,095,997         Net Position Beginning Of Year, as Restated       19,724,374       17,229,583       13							_		_					
Community and economic development         1,039,199         432,379         -         -         1,039,199         432,379           General government         590,062         816,024         -         -         590,062         816,024           Interest on long-term debt         246,639         204,764         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Transfers         215,000         139,775         (215,000)         (139,775)         -         -         -           Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340							_		_					
economic development         1,039,199         432,379         -         -         1,039,199         432,379           General government         590,062         816,024         -         -         590,062         816,024           Interest on long-term debt         246,639         204,764         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Transfers         215,000         139,775         (215,000)         (139,775)         -         -         -           Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340         30,013,343 <td></td> <td></td> <td>1,105,025</td> <td></td> <td>1,175,707</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>1,103,023</td> <td></td> <td>1,175,707</td>			1,105,025		1,175,707						1,103,023		1,175,707	
General government         590,062         816,024         -         -         590,062         816,024           Interest on long-term debt         246,639         204,764         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Transfers         215,000         139,775         (215,000)         (139,775)         -         -         -           Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340         30,013,343			1 039 199		432 379		_		_		1 039 199		432 379	
Interest on long-term debt         246,639         204,764         -         -         246,639         204,764           Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Transfers         215,000         139,775         (215,000)         (139,775)         -         -         -           Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340         30,013,343							_		_					
Water utility         -         -         984,147         856,255         984,147         856,255           Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Transfers         215,000         139,775         (215,000)         (139,775)         -         -         -           Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340         30,013,343			,				_		_					
Sewage disposal works         -         -         1,080,531         1,185,609         1,080,531         1,185,609           Solid waste         -         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Transfers         215,000         139,775         (215,000)         (139,775)         -         -         -           Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340         30,013,343			210,037		201,701		984 147		856 255		,			
Solid waste         -         -         389,448         384,128         389,448         384,128           Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Transfers         215,000         139,775         (215,000)         (139,775)         -         -           Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340         30,013,343			_		_									
Total expenses         5,959,951         4,923,959         2,454,126         2,425,992         8,414,077         7,349,951           Transfers         215,000         139,775         (215,000)         (139,775)         -         -           Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340         30,013,343			_		_									
Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340         30,013,343		_	5,959,951		4,923,959									
Change In Net Position         880,743         2,494,791         4,514,375         601,206         5,395,118         3,095,997           Net Position Beginning Of Year, as Restated         19,724,374         17,229,583         13,384,966         12,783,760         33,109,340         30,013,343	Tuonafona		215 000		120 775		(215,000)		(120.775)		_			
Net Position Beginning Of Year, as Restated 19,724,374 17,229,583 13,384,966 12,783,760 33,109,340 30,013,343	Transfers		213,000		139,773		(213,000)		(139,773)				<del>-</del>	
as Restated 19,724,374 17,229,583 13,384,966 12,783,760 33,109,340 30,013,343	Change In Net Position		880,743		2,494,791		4,514,375		601,206		5,395,118		3,095,997	
	Net Position Beginning Of Year,													
Net Position End Of Year \$\\\\ \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	as Restated	_	19,724,374		17,229,583		13,384,966		12,783,760		33,109,340		30,013,343	
	Net Position End Of Year	\$	20,605,117	\$	19,724,374	\$	17,899,341	\$	13,384,966	\$	38,504,458	\$	33,109,340	

#### INDIVIDUAL MAJOR FUND ANALYSIS

## Governmental Fund Highlights

As the City of Dyersville completed the year, its governmental funds reported a combined fund balance of \$3,730,166, which is more than the \$2,449,880 total fund balance at June 30, 2021. The following are the major reasons for the changes in fund balances of the major governmental funds from the prior year.

The General Fund expenditures increased from the prior year in the culture and recreational function by approximately \$120,000 due to the reinstatement of all activities after the pandemic. Community and economic development expenses increased approximately \$120,000 which related to the funding of building grants to other organizations. The general government function decreased approximately \$130,000 which related to equipment purchases in 2021. The General Fund showed an increase in fund balance of \$42,891 from the prior year to a fund balance of \$784,107, compared to prior year ending fund balance of \$741,216.

The Dyersville Economic Development TIF Fund is used to account for revenues from the tax authorized by ordinance in the urban renewal district and used to pay the principal and interest on the general obligation capital loan notes and other indebtedness incurred for urban renewal redevelopment projects. This fund ended fiscal 2022 with a \$2,379,715 fund balance compared to the prior year ending fund balance of \$2,117,189. The increase in fund balance is attributable to increases in TIF revenues.

The Capital Improvements Fund is used to account for the resources and costs related to infrastructure and building construction and major improvements. This fund started fiscal year 2022 with a deficit fund balance of \$1,208,425. The Capital Improvement Fund ended with a deficit fund balance of \$273,842. The fund incurred large expenses in 2022 relating to the following projects: 12<sup>th</sup> Avenue Bridge, 2<sup>nd</sup> Avenue parking lot, façade reimbursements, and miscellaneous repairs and maintenance.

The Debt Service Fund is used to account for the payment of interest and principal on the City's general long term debt. The fund ended fiscal year 2022 with a balance of \$487,566, compared to prior year ending fund balance of \$464,562.

## Proprietary Fund Highlights

The Water Utility Fund, which accounts for the operation and maintenance of the City's water system, ended fiscal 2022 with net position of \$10,839,955 compared to the prior year ending net position of \$6,398,075. The increase in net position is mostly related to grant reimbursements from the Dyersville East project.

The Sewage Disposal Works Fund, which accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system, ended fiscal 2022 with a \$7,051,157 net position balance compared to the prior year ending net position balance of \$6,964,281.

## Budgetary Highlights

Over the course of the year, the City of Dyersville amended its budget once. The amendment was done on May 16, 2022. The amendment was needed to adjust expenditures for public safety, public works, culture and recreation, community and economic development, general government, capital projects, and business-type activities.

The City's receipts were \$683,449 more than final budgeted receipts.

Total disbursements were \$1,127,631 less than budgeted disbursements. The public safety, debt service, and business-type activities functional expenses were over budget.

# CAPITAL ASSETS AND DEBT ADMINISTRATION

## Capital Assets

The City's capital assets include land, buildings and improvements, equipment, streets, sewer systems, lighting systems, traffic signals and other infrastructure. Capital assets for governmental activities totaled \$27,064,786 (net of accumulated depreciation) at June 30, 2022. Capital assets for business-type activities totaled \$29,620,118 (net of accumulated depreciation) at June 30, 2022. See Note 3 to the financial statements for more information about the City's capital assets.

The major capital outlays for governmental activities during the year included expenses for Clean Water sustainability projects, Parking lot improvements, City Square pavement project, and Heritage Trail expenses.

For business-type activities, fiscal year 2022 included large outlays for the Southeast Water Pumping Station and the Southeast Sewer Collection System.

## Long-Term Debt

At June 30, 2022, the City had \$9,679,144 in total long-term debt outstanding for governmental activities. Total long-term debt outstanding for business-type activities was \$9,935,423 at June 30, 2022. The long term debt includes equipment purchase agreements for two trucks with a remaining balance of \$93,048 at June 30, 2022, of which a portion is recorded in governmental activities and a portion is recorded in business-type activities. The long term debt also includes lease agreements for the lease of Commercial Club Park in the amount of \$73,515.

The City does not have a general obligation bond rating assigned by national rating agencies to the City's debt. The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5 percent of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$25 million. Other obligations include accrued vacation pay, sick leave, and net pension liability. Additional information about the City's long-term debt is presented in Note 4 to the financial statements. Additional information about the City's Net Pension liability is presented in Note 7 to the financial statements.

#### ECONOMIC FACTORS BEARING ON THE CITY'S FUTURE

Several economic factors affected decisions made by the City in setting its fiscal 2023 budget. The City's General Fund property tax revenues will remain consistent with prior years.

The tax levy rates per \$1,000 of taxable valuation for fiscal 2023 are provided below:

General levy	\$ 7.93007
Debt Service levy	1.83427
Total	\$ 9.76434

# CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to present our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and operating activities. If you have any questions or require additional information, please contact Mick J. Michel, City Administrator, 340 1st Avenue East, Dyersville, Iowa 52040.

Basic Financial Statements June 30, 2022 City of Dyersville, Iowa



	 overnmental Activities	siness-type Activities	Total		
Assets					
Cash and pooled cash investments	\$ 3,999,998	\$ 16,154	\$	4,016,152	
Receivables					
Property tax					
Delinquent	6,541	-		6,541	
Succeeding year	4,416,145	-		4,416,145	
Accounts and other	71,415	323,059		394,474	
Special assessments	5,466	-		5,466	
Due from other governments	175,812	501,485		677,297	
Inventories	-	33,613		33,613	
Prepaid items	101,095	56,087		157,182	
Restricted assets					
Cash and pooled cash investments	110,278	38,611		148,889	
Net pension asset	392,456	-		392,456	
Capital assets					
Land and construction in progress	11,010,973	8,766,755		19,777,728	
Other capital assets, net of accumulated					
depreciation/amortization	16,053,813	20,853,363		36,907,176	
Total Assets	36,343,992	30,589,127		66,933,119	
Deferred Outflows of Resources					
Pension related deferred outflows	199,329	52,532		251,861	

		ernmental Activities		siness-type Activities		Total
Liabilities				110111110		
Checks written in excess of deposits	\$	_	\$	1,656,774	\$	1,656,774
Accounts payable		452,054		767,094		1,219,148
Accrued interest payable		17,999		13,424		31,423
Grants received in advance		222,562		<del>-</del>		222,562
Salaries and benefits payable		60,357		5,240		65,597
Long-term liabilities						
Portion due or payable within one year Customer deposits				46,373		46,373
Equipment purchase agreements		9,042		18,084		27,126
		,		10,004		
Lease payable		9,964		-		9,964
General obligation bonds		930,000		530,000		1,460,000
Revenue notes		-		436,000		436,000
Compensated absences		315,716		120,702		436,418
Portion due or payable after one year						
Equipment purchase agreements		21,974		43,948		65,922
Lease payable		63,551		-		63,551
General obligation bonds		8,644,613		2,440,000		11,084,613
Revenue notes		-		6,467,391		6,467,391
Net pension liability		-		5,181		5,181
Total Liabilities		10,747,832		12,550,211		23,298,043
Deferred Inflows of Resources						
Succeeding year property tax		4,416,145		-		4,416,145
Pension related deferred inflows		774,227		192,107		966,334
Total Deferred Inflows of Resources		5,190,372		192,107		5,382,479
Net Position						
Net investment in capital assets		17,385,642		19,934,695		37,320,337
Restricted for		2 252 515				2 252 515
Economic development		2,379,715		-		2,379,715
Local option sales tax Library		256,000		_		256,000 108,776
Debt service		108,776 487,566		16,481		504,047
Capital Improvements		29,019		10,701		29,019
Unrestricted		(41,601)		(2,051,835)		(2,093,436)
Total Net Position	\$	20,605,117	\$	17,899,341	\$	38,504,458
1 Other Prof. I OSITION	Ψ	20,000,111	Ψ	11,077,371	Ψ	20,20-1,120

			Program Revenues									
Eurotions/Drograms		Expenses	C	harges for Service	G	Operating Frants and ntributions	Capital Grants and Contributions					
Functions/Programs	Expenses			Service		nurous	Continuutions					
Primary Government												
Governmental activities	Φ	1 200 001	Φ	5.010	Φ	2.607	Φ					
Public safety	\$	1,290,091	\$	5,810	\$	3,687	\$	-				
Public works		1,628,935		38,991		592,320		-				
Culture and recreation		1,165,025		201,444		23,205		-				
Community and economic												
development		1,039,199		=		189,656		=				
General government		590,062		-		-		-				
Debt service		246,639		-		-		-				
Total governmental												
activities		5,959,951		246,245		808,868		-				
Business-type activities												
Water utility		984,147		1,004,269		-		4,391,055				
Sewage disposal works		1,080,531		1,380,454		-		-				
Solid waste		389,448		375,067		-		-				
Total business-type		_		<u>.</u>		_		_				
activities		2,454,126		2,759,790				4,391,055				
Total primary				·								
government	\$	8,414,077	\$	3,006,035	\$	808,868	\$	4,391,055				

## General revenues

Property tax and other City tax levied for

General purposes

Debt service

Tax increment financing

Utility franchise fees

Local option sales tax

Hotel/motel tax

Unrestricted investment earnings

Gain on sale of capital assets

Other

Transfers

Total general revenues and transfers

Change in net position

Net position, beginning of year, as restated

Net position, end of year

# Net (Expense) Revenue and Changes in Net Position

			Government	
G	overnmental		ess-type	
	Activities		ivities	Total
\$	(1,280,594)	\$	-	\$ (1,280,594)
	(997,624)		-	(997,624)
	(940,376)		-	(940,376)
	(849,543)		-	(849,543)
	(590,062)		-	(590,062)
	(246,639)		_	(246,639)
	(4,904,838)		<u>-</u>	(4,904,838)
	-	2	1,411,177	4,411,177
	-		299,923	299,923
	-		(14,381)	(14,381)
			1,696,719	4,696,719
	(4,904,838)		1,696,719	(208,119)
	2,130,783		-	2,130,783
	469,656		-	469,656
	1,659,090		-	1,659,090
	174,170		-	174,170
	819,461		-	819,461
	150,539 19,666		-	150,539 19,666
	60,000		-	60,000
	·		22 656	-
	87,216 215,000		32,656 (215,000)	119,872
	5,785,581	-	(182,344)	 5,603,237
	880,743		1,514,375	 5,395,118
	19,724,374		3,384,966	33,109,340
\$	20,605,117	_	7,899,341	\$ 38,504,458

				cial Revenue  Oversville								
			]	Economic	_	ital Projects				Ionmajor		
		C 1	Do	evelopment		Capital		Debt	Go	vernmental		T-4-1
Assets		General		TIF	Imp	provements	-	Service		Funds		Total
Cash and pooled cash	Φ.	700 500	ф	2 440 407	Ф		Ф	406.622	Ф	462.202	œ.	4 100 001
investments Receivables	\$	709,580	\$	2,449,487	\$	-	\$	486,622	\$	463,302	\$	4,108,991
Property tax												
Delinquent		5,353		244		_		944		_		6,541
Succeeding year		2,095,228		1,711,446		_		609,471		_		4,416,145
Accounts and other		71,415		-		_		-		_		71,415
Special assessments		-		-		5,466		-		-		5,466
Due from other governments		55,402		-		26,200		-		94,210		175,812
Prepaid items		101,095		-		_		-		_		101,095
Restricted cash		35,401		_		_		_		74,877		110,278
Total Assets	<u>\$</u>	3,073,474	\$	4,161,177	\$	31,666	\$	1,097,037	\$	632,389	\$	8,995,743
10001125505	Ψ	3,073,171		.,101,177		31,000		1,057,057		052,505		0,550,7.15
Liabilities, Deferred Inflows of Resources, and Fund Balances												
Liabilities												
Checks written in excess of												
deposits	\$	_	\$	_	\$	108,993	\$	_	\$	_	\$	108,993
Accounts payable	-	137,679	-	70,016	-	191,049	-	-	4	53,310	*	452,054
Grants received in advance				_		· -		-		222,562		222,562
Salaries and benefits payable		56,460		-		-		-		3,897		60,357
Total Liabilities		194,139		70,016		300,042				279,769		843,966
				•								
Deferred Inflows of Resources												
Unavailable revenues:												
Succeeding year property tax		2,095,228		1,711,446				609,471				4,416,145
Other		2,093,228		1,/11,440		- - 166		009,471		-		, ,
						5,466			-			5,466
Total Deferred Inflows		2.005.220		1.711.446		5 166		(00.471				4 421 611
of Resources		2,095,228		1,711,446		5,466		609,471				4,421,611
Fund Balances (Deficits)												
Nonspendable												
Prepaid items		101,095		_		_		_		_		101,095
Restricted for		101,050										101,055
Economic development		_		2,379,715		-		-		-		2,379,715
Local option sales tax		-		-		-		-		256,000		256,000
Library		35,401		-		-		-		73,375		108,776
Debt service		-		-		-		487,566		-		487,566
Capital improvements		-		-		-		-		29,019		29,019
Unassigned		647,611				(273,842)				(5,774)		367,995
Total Fund Balances		784,107		2,379,715		(273,842)		487,566		352,620		3,730,166
Total Liabilities, Deferred												
Inflows of Resources,												
and Fund Balances	\$	3,073,474	\$	4,161,177	\$	31,666	\$	1,097,037	\$	632,389	\$	8,995,743
	É	- , , - , - ,	Ĺ	,,		- ,	÷	,,		',		- , , ,

Total Fund Balances - Governmental Funds		\$ 3,730,166
Amounts reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.  Cost of capital assets  Accumulated depreciation	35,950,118 (8,885,332)	27,064,786
Some of the City's revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures and therefore are unavailable in the funds. Those revenues consist of:		
Special assessments	5,466	
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:  General obligation bonds  Equipment purchase agreement  Lease payables  Accrued interest  Compensated absences  Net pension asset	(9,574,613) (31,016) (73,515) (17,999) (315,716) 392,456	5,466 (9,620,403)
Pension related deferred outflows and inflows are not considered current financial resources and therefore are not part of the governmental fund analysis		(574,898)
Net position of governmental activities		\$ 20,605,117

D.	(	General	I	Dyersville Economic evelopment TIF		oital Projects Capital aprovements		Debt Service		Jonmajor vernmental Funds		Total
Revenues  Proporty toy	\$	2,130,783	\$		\$		\$	469,656	\$		\$	2,600,439
Property tax Tax increment financing	Φ	2,130,763	Ф	1,659,090	Ф	-	Ф	409,030	Ф	-	Ф	1,659,090
Other city tax		523,744		1,037,070				568		623,618		1,147,930
Licenses and permits		19,773		_		_		-		023,010		19,773
Use of money and property		58,525		_		587		_		363		59,475
Intergovernmental		40,502		_		44,053		_		693,400		777,955
Charges for service		232,231		_		- 1,055		_		41,555		273,786
Special assessments				_		4,673		_		-		4,673
Miscellaneous		140,236		_		- 1,075		_		_		140,236
Total Revenues		3,145,794		1,659,090		49,313		470,224		1,358,936		6,683,357
Expenditures												
Current												
Public safety		1,027,554		-		-		-		165,420		1,192,974
Public works		342,823		-		-		-		511,075		853,898
Culture and recreation		1,093,851		-		-		-		27,490		1,121,341
Community and economic												
development		141,250		897,949		-		-		-		1,039,199
General government		508,943		-		-		-		-		508,943
Debt service		-		-		-		1,107,065		-		1,107,065
Capital projects		-		-		1,444,651		-		-		1,444,651
Total Expenditures		3,114,421		897,949		1,444,651		1,107,065		703,985		7,268,071
Revenues Over (Under) Expenditures		31,373		761,141		(1,395,338)		(636,841)		654,951		(584,714)
Other Financing Sources (Uses)												
Issuance of debt		_		_		1,535,000		_		_		1,535,000
Issuance of refunding debt		_		_		-		1,070,000		_		1,070,000
Refunding payments to escrow agent		_		_		_		(955,000)		_		(955,000)
Transfers in		148,607		_		1,071,018		544,845		144,629		1,909,099
Transfers out		(137,089)		(498,615)		(276,097)		-		(782,298)		(1,694,099)
Total Other Financing		(157,005)		(190,010)		(270,057)				(102,230)		(1,0) .,0))
Sources (Uses)		11,518		(498,615)		2,329,921		659,845		(637,669)		1,865,000
Net Change In Fund Balances		42,891		262,526		934,583		23,004		17,282	_	1,280,286
Fund Balances, Beginning of Year		741,216		2,117,189		(1,208,425)		464,562		335,338		2,449,880
Fund Balances, End of Year	\$	784,107	\$	2,379,715	\$	(273,842)	\$	487,566	\$	352,620	\$	3,730,166

City of Dyersville Exhibit F – Reconciliation of the Statement of Revenues, Expenditures, and Changes In Fund Balances – Governmental Funds to the Statement of Activities Year Ended June 30, 2022

et Change In Fund Balances - Total Governmental Funds		\$ 1,280,286
Amounts Reported for Governmental Activities in the Statement of Activities		
are Different Because:		
Capital outlays are reported as expenditures in governmental funds.		
However, in the statement of activities, the cost of capital assets is		
allocated over their estimated useful lives as depreciation expense. In		
the current period, these amounts are:		
Net acquisition of capital assets \$	1,082,784	
Depreciation expense	(817,511)	265,273
Because some revenues will not be collected for several months after the		
City's fiscal year end, they are not considered "available" revenues and		
are unavailable in the governmental funds, as follows:		
Grants	(52,634)	
Special assessments	(5,028)	(57,662)
Proceeds from issuing long-term liabilities provide current financial resources		
to governmental funds, but issuing debt increases long-term liabilities in the		
statement of net position. Repayment of long-term liabilities is an expenditure		
in the governmental funds, but the repayment reduces long-term liabilities		
in the statement of net position. Also, governmental funds report the effect of		
premiums, discounts, and similar items when debt is first issued,		
whereas these amounts are amortized in the statement		
of activities. The effect of these items is as follows:		
Issued	(2,605,000)	
Repaid	1,806,812	(798,188)
Some expenses reported in the statement of activities do not require the		
use of current financial resources and, therefore, are not reported as		
expenditures in governmental funds, as follows:		
Compensated absences	(41,347)	
Lease liability	9,792	
Interest on long-term debt	(1,178)	
Pension	179,089	
OPEB	44,678	 191,034
Change in Net Position of Governmental Activities		\$ 880,743

_	Business-type Activities - Enterprise Funds						
_	Water Utility	Sewage Disposal Works	Non-Major Solid Waste	Total			
Assets							
Current Assets							
Cash and pooled cash							
investments	\$ -	\$ -	\$ 16,154	\$ 16,154			
Accounts receivable	117,094	163,265	42,700	323,059			
Due from other governments	501,485	-	-	501,485			
Inventories	28,227	5,386	-	33,613			
Prepaid items	22,128	33,959	-	56,087			
Total Current Assets	668,934	202,610	58,854	930,398			
Noncurrent Assets							
Restricted assets - cash and							
pooled cash investments	38,611			38,611			
Capital Assets							
Land	75,750	134,530	-	210,280			
Improvements other							
than buildings	380,700	221,022	45,237	646,959			
Machinery and equipment	488,599	1,247,375	113,173	1,849,147			
Wells	1,597,965	· · · · -	-	1,597,965			
Distribution system	9,744,674	_	_	9,744,674			
Sewer system	-	16,969,168	_	16,969,168			
Construction in progress	5,859,780	2,696,695	-	8,556,475			
Accumulated depreciation	(4,363,330)	(5,448,453)	(142,767)	(9,954,550)			
Net Capital Assets	13,784,138	15,820,337	15,643	29,620,118			
Total Noncurrent Assets	13,822,749	15,820,337	15,643	29,658,729			
Total Assets	14,491,683	16,022,947	74,497	30,589,127			
Deferred Outflows of Resources							
Pension related deferred outflows	23,724	23,724	5,084	52,532			

	Business-type Activities - Enterprise Funds						
	Water Utility	Sewage Disposal Works	Non-Major Solid Waste	Total			
Liabilities							
Current Liabilities							
Checks written in excess of							
deposits	\$ 224,942	\$ 1,431,832	\$ -	\$ 1,656,774			
Accounts payable	625,788	109,826	31,480	767,094			
Accrued interest payable	4,522	8,902	-	13,424			
Salaries and benefits payable	1,820	1,896	1,524	5,240			
Equipment purchase agreement	9,042	9,042	-	18,084			
General obligation bonds	215,000	315,000	-	530,000			
Revenue bonds	83,000	353,000	-	436,000			
Compensated absences	67,179	34,267	19,256	120,702			
Total Current Liabilities	1,231,293	2,263,765	52,260	3,547,318			
Current Liabilities Payable							
From Restricted Assets							
Customer deposits payable	46,373			46,373			
Noncurrent Liabilities							
Equipment purchase agreement	21,974	21,974	-	43,948			
General obligation bonds	920,000	1,520,000	-	2,440,000			
Revenue bonds	1,366,714	5,100,677	-	6,467,391			
Net pension liability	2,340	2,340	501	5,181			
Total Noncurrent							
Liabilities	2,311,028	6,644,991	501	8,956,520			
Total Liabilities	3,588,694	8,908,756	52,761	12,550,211			
Deferred Inflows of Resources Pension related deferred							
inflows	86,758	86,758	18,591	192,107			
Net Position							
Net investment in capital assets	11,168,408	8,750,644	15,643	19,934,695			
Restricted	-	16,481	-	16,481			
Unrestricted	(328,453)	(1,715,968)	(7,414)	(2,051,835)			
Total Net Position	\$ 10,839,955	\$ 7,051,157	\$ 8,229	\$ 17,899,341			

	Business-type Activities - Enterprise Funds								
		Water Utility		Sewage Disposal Works	N	on-Major Solid Waste		Total	
Operating Revenues		<u> </u>							
Charges for sales and services	\$	1,004,269	\$	1,380,454	\$	375,067	\$	2,759,790	
Other		30,703		1,953		, -		32,656	
Total Operating Revenues		1,034,972		1,382,407		375,067		2,792,446	
Operating Expenses									
Employee expense		257,019		216,816		48,415		522,250	
Utilities		116,341		57,778		681		174,800	
Repairs and maintenance		120,316		23,475		28,180		171,971	
Supplies and services		132,013		185,882		309,910		627,805	
Insurance		29,994		41,180		-		71,174	
Depreciation		262,093		423,279		2,262		687,634	
<b>Total Operating Expenses</b>		917,776		948,410		389,448		2,255,634	
Operating Income (Loss)		117,196		433,997		(14,381)		536,812	
Nonoperating Expenses									
Interest expense		(66,371)		(132,121)				(198,492)	
Income (Loss) Before Contributions		50,825		301,876		(14,381)		338,320	
Capital Contributions		4,391,055		-		-		4,391,055	
Transfers Out				(215,000)				(215,000)	
Change In Net Position		4,441,880		86,876		(14,381)		4,514,375	
Net Position, Beginning		6,398,075		6,964,281		22,610		13,384,966	
Net Position, Ending	\$	10,839,955	\$	7,051,157	\$	8,229	\$	17,899,341	

	Business-type Activities - Enterprise Funds									
	Water Utility		Water Utility		1		N	Solid Waste	Total	
Cash Flows From Operating Activities										
Cash received from customers	\$	1,021,627	\$	1,394,419	\$	375,006	\$	2,791,052		
Cash payments to suppliers for goods										
and services		(379,110)		(337,461)		(331,490)		(1,048,061)		
Cash payments to employees for services		(258,112)		(279,244)		(52,771)		(590,127)		
Other operating receipts		30,703		1,953				32,656		
Net Cash Provided By (Used For) Operating Activities		415,108		779,667		(9,255)		1,185,520		
Cash Flows From Noncapital Financing Activities										
Transfers to other funds				(215,000)				(215,000)		
Cash Flows From Capital And Related Financing Activities										
Acquisition and construction of capital assets		(3,948,737)		(140,312)		-		(4,089,049)		
Proceeds from issuance of debt		185,000		1,263,925		-		1,448,925		
Payment of debt		(549,625)		(1,336,625)		-		(1,886,250)		
Interest paid		(65,445)		(130,521)		-		(195,966)		
Capital grants		3,889,570		-		-		3,889,570		
Net Cash Used For Capital and										
Related Financing Activities		(489,237)		(343,533)				(832,770)		
Net Increase (Decrease) In Cash And Cash Equivalents		(74,129)		221,134		(9,255)		137,750		
Cash and Cash Equivalents, Beginning of Year		(112,202)		(1,652,966)		25,409		(1,739,759)		
Cash and Cash Equivalents, End of Year	\$	(186,331)	\$	(1,431,832)	\$	16,154	\$	(1,602,009)		

			Busin	ess-type Activit	ies - Er	nterprise Fund	S	
	Water Utility		Sewage		Non-Major Solid			_
				Works	Waste		Total	
Reconciliation of Operating Income (Loss) to Net								
Cash Provided by (Used For) Operating Activities								
Operating income (loss)	\$	117,196	\$	433,997	\$	(14,381)	\$	536,812
Adjustments to Reconcile Operating Income (Loss	) to							
Net Cash Provided By (Used For)								
Operating Activities:								
Depreciation		262,093		423,279		2,262		687,634
Change in assets and liabilities								
Accounts receivable		13,233		13,965		(61)		27,137
Inventory and prepaids		21,910		(6,070)		-		15,840
Accounts payable		(2,356)		(23,076)		7,281		(18,151)
Deposits payable		4,125		-		-		4,125
Accrued liabilities		24,088		(37,247)		1,427		(11,732)
Deferred outflows		6,119		6,119		1,310		13,548
Deferred inflows		83,673		83,673		17,929		185,275
Pension liability		(108,421)		(108,421)		(23,233)		(240,075)
OPEB		(6,552)		(6,552)		(1,789)		(14,893)
Total Adjustments		297,912		345,670		5,126		648,708
Net Cash Provided By (Used For) Operating Activities	\$	415,108	\$	779,667	\$	(9,255)	\$	1,185,520
Reconciliation of Cash and Cash								
Equivalents at Year End to								
Specific Assets Included on the								
Statement of Net Position								
Current Assets:								
Cash and pooled investments	\$	_	\$	_	\$	16,154	\$	16,154
Restricted Assets:	Ψ		Ψ		Ψ	10,151	Ψ	10,131
Cash and pooled investments		38,611		_		_		38,611
Checks written in excess of deposits		(224,942)		(1,431,832)				(1,656,774)
Cash and Cash Equivalents at Year End	\$	(186,331)	\$	(1,431,832)	\$	16,154	\$	(1,602,009)
Name of Carifol And Balance III								
Noncash Capital And Related Financing Activities								
Contributions of capital assets	¢.	2 990 570	ø		¢.		e.	2 880 570
from grants	\$	3,889,570	\$		\$		\$	3,889,570

# **Note 1 - Summary of Significant Accounting Policies**

The City of Dyersville, Iowa, is a political subdivision of the State of Iowa located in Dubuque and Delaware counties. It was first incorporated in 1872 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a nonpartisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, and general government services. It also operates and provides water, sewer, and sanitation utilities.

The financial statements of the City of Dyersville, Iowa, have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as prescribed by the Governmental Accounting Standards Board.

## **Reporting Entity**

For financial reporting purposes, the City of Dyersville, Iowa, has included all funds, organizations, agencies, boards, commissions, and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. These financial statements present the City of Dyersville (the primary government) excluding the component unit discussed below.

## **Excluded Component Unit**

The Friends of the Library (Iowa nonprofit corporation) is legally separate from the City. Friends of the Library is governed by a separate board but was formed for the direct benefit of the City. Economic resources received by Friends of the Library are used for the direct benefit of the James Kennedy Public Library. Friends of the Library does not prepare financial statements; therefore, audited financial statements are not available. Management has elected to exclude the transactions of Friends of the Library from the City's financial statements as they are not material.

# **Jointly Governed Organization**

The City also participates in jointly governed organizations that provide goods or services to the citizenry of the City but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards: Bi-County Ambulance, Dubuque County Assessor's Board, Dubuque County Emergency Management Commission and the Dubuque County E911 Board.

#### **Basis of Presentation**

## Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are supported by property tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The statement of net position presents the City's nonfiduciary assets, deferred outflows, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in three categories:

<u>Net investment in capital assets</u> – consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction, or improvement of those assets.

<u>Restricted net position</u> – result when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> – consist of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function, and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### **Fund Financial Statements**

Separate financial statements are provided for governmental and proprietary funds. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

#### General Fund

The General Fund is the general operating fund of the City. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

### **Special Revenue Fund**

The Dyersville Economic Development TIF Fund is used to account for revenues from the tax authorized by ordinance in the urban renewal district and used to pay the principal and interest on the general obligation capital loan notes and other indebtedness incurred for urban renewal redevelopment projects.

#### **Capital Projects Fund**

The Capital Improvements Fund is used to account for the resources and costs related to infrastructure and building construction and major improvements.

#### **Debt Service Fund**

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

# **Enterprise Funds**

The Water Utility Fund is used to account for the operations of the City's water facilities and services.

The Sewage Disposal Works Fund is used to account for the operations of the City's sewage disposal works and services.

# **Measurement Focus and Basis of Accounting**

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year end.

Property tax, local option sales tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's Enterprise Funds are charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

The City maintains its financial records on the cash basis. The financial statements of the City are prepared by making memorandum adjusting entries to the cash basis financial records.

## Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity

The following accounting policies are followed in preparing the financial statements:

# Cash, Pooled Investments and Cash Equivalents

The cash balances of most City funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments consist of money market and savings accounts.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid (including restricted assets) are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase, have a maturity date no longer than three months.

## Property Tax Receivable, Including Tax Increment Financing

Property tax, including tax increment financing, in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represents taxes collected by the County but not remitted to the City at June 30, 2022, and unpaid taxes. The succeeding year property tax receivable represents taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 31 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is unavailable in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenues recognized in these funds becomes due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2020, assessed property valuations; is for the tax accrual period July 1, 2021 through June 30, 2022; and reflects tax asking contained in the budget certified by the County Board of Supervisors in March, 2021.

# **Customer Accounts and Unbilled Usage**

Accounts receivable are recorded in the Enterprise Funds at the time the service is billed. Unbilled usage for service consumed between periodic scheduled billing dates is estimated and is recognized as revenue in the period in which the service is provided.

#### **Due from other Governments**

Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

#### **Inventories**

Inventories are valued at cost using the first-in/first-out method. Inventories in the Enterprise Funds consist of materials and supplies. Inventories are recorded as expenses when consumed rather than when purchased.

#### **Restricted Assets**

Funds set aside for payment of Enterprise Fund revenue notes are classified as restricted assets since their use is restricted by applicable note indentures. Other restricted assets include customer deposits restricted for application to unpaid customer accounts or for refund to customers.

## **Capital Assets**

Capital assets, which include property, equipment and vehicles and infrastructure assets (e.g. roads, bridges, curbs, gutters, sidewalks and similar items which are immovable and of value only to the government) are reported in the applicable governmental or business-type activities columns in the government-wide Statement of Net Position and in the Proprietary Funds Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. The costs of normal maintenance and repair not adding to the value of the asset or materially extending asset lives are not capitalized. Reportable capital assets are defined by the City as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	A	mount
Infrastructure	\$	5,000
Land, buildings and improvements		5,000
Equipment and vehicles		5,000

Capital assets of the City are depreciated/amortized using the straight line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
Buildings	10 - 50
Building improvements	10 - 20
Infrastructure	15 - 50
Equipment	5 - 20
Vehicles	5 - 15

Right to use leased assets are recognized at the lease commencement date and represent the City's right to use an underlying asset for the lease term. Right to use leased assets are measured at the initial value of the lease liability plus any payments made to the lessor before commencement of the lease term, less any lease incentives received from the lessor at or before the commencement of the lease term, plus any initial direct costs necessary to place the lease asset into service. Right to use leased assets are amortized over the shorter of the lease term or useful life of the underlying asset using the straight-line method.

#### **Unavailable Revenue**

Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Unavailable revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Unavailable revenue consists of the succeeding year property tax receivable, as well as delinquent property tax receivable and other receivables not collected within sixty days after year end.

## **Compensated Absences**

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2022. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

## **Long-term Liabilities**

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type activities column in the Statement of Net Position and the proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Pensions**

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (income), information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability (asset) attributable to the governmental activities will be paid primarily by the General Fund.

## Leases

Lease liabilities represent the City's obligation to make lease payments arising from the lease. Lease liabilities are recognized at the lease commencement date based on the present value of future lease payments expected to be made during the lease term. The present value of lease payments are discounted based on a borrowing rate determined by lessor.

#### **Deferred Inflows of Resources**

Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end. Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax and tax increment financing receivable that will not be recognized as revenue until the year for which they are levied and the unamortized portion of components of pension expense.

#### **Deferred Outflows of Resources**

Deferred outflows of resources represent a consumption of net assets that applies to future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the employer after the measurement date but before the end of the employer's reporting period.

#### **Fund Equity**

In the governmental fund financial statements, restrictions of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

#### **Budgets and Budgetary Accounting**

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2022, disbursements exceeded the amount budgeted in public safety, debt service, and business-type activities functions.

## **Estimates and Assumptions**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### Implementation of GASB Statement No. 87

As of July 1, 2021, the City adopted GASB Statement No. 87, *Leases*. The objective of the Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The impact to the City resulted in the reporting of a capital assets and lease payable related to leases. The effect of the implementation of this standard on the beginning net position is disclosed in Note 16.

#### Note 2 - Cash and Pooled Investments

*Deposits*. The City's deposits in banks at June 30, 2022, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City has no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

Note 3 - Capital Assets

Capital assets activity for the year ended June 30, 2022, was as follows:

\$ as restated)		Increases		Decreases		Year
\$ 				<u> </u>	-	1 001
\$ 						
\$ 						
6,525,987	\$	_	\$	_	\$	6,525,987
 6,336,542		938,129		2,789,685		4,484,986
12,862,529		938,129		2,789,685		11,010,973
4,172,607		76,781		-		4,249,388
		1,233,757		-		5,720,884
		-		-		83,307
		7,935		-		3,702,603
 9,567,096		1,615,867		<u>-</u>		11,182,963
 22,004,805		2,934,340				24,939,145
				-		2,376,808
1,097,026				-		1,315,383
<del>-</del>				-		10,413
2,472,476		255,297		-		2,727,773
 2,209,797		245,158				2,454,955
 8,067,821		817,511				8,885,332
 13,936,984		2,116,829				16,053,813
\$ 26 799 513	\$	3 054 958	s	2 789 685	\$	27,064,786
\$ 	6,336,542  12,862,529  4,172,607 4,487,127 83,307 3,694,668 9,567,096  22,004,805  2,288,522 1,097,026 2,472,476 2,209,797  8,067,821	6,336,542  12,862,529  4,172,607 4,487,127 83,307 3,694,668 9,567,096  22,004,805  2,288,522 1,097,026 2,472,476 2,209,797  8,067,821	6,336,542       938,129         12,862,529       938,129         4,172,607       76,781         4,487,127       1,233,757         83,307       -         3,694,668       7,935         9,567,096       1,615,867         22,004,805       2,934,340         22,288,522       88,286         1,097,026       218,357         10,413       2,472,476         2,209,797       245,158         8,067,821       817,511         13,936,984       2,116,829	6,336,542       938,129         12,862,529       938,129         4,172,607       76,781         4,487,127       1,233,757         83,307       -         3,694,668       7,935         9,567,096       1,615,867         22,004,805       2,934,340         2,288,522       88,286         1,097,026       218,357         -       10,413         2,472,476       255,297         2,209,797       245,158         8,067,821       817,511         13,936,984       2,116,829	6,336,542       938,129       2,789,685         12,862,529       938,129       2,789,685         4,172,607       76,781       -         4,487,127       1,233,757       -         83,307       -       -         3,694,668       7,935       -         9,567,096       1,615,867       -         22,004,805       2,934,340       -         22,288,522       88,286       -         1,097,026       218,357       -         -       10,413       -         2,472,476       255,297       -         2,209,797       245,158       -         8,067,821       817,511       -         13,936,984       2,116,829       -	6,336,542       938,129       2,789,685         12,862,529       938,129       2,789,685         4,172,607       76,781       -         4,487,127       1,233,757       -         83,307       -       -         3,694,668       7,935       -         9,567,096       1,615,867       -         22,004,805       2,934,340       -         22,288,522       88,286       -         1,097,026       218,357       -         2,472,476       255,297       -         2,209,797       245,158       -         8,067,821       817,511       -         13,936,984       2,116,829       -

Desires Torre Astinition	Balance Beginning of Year		ncreases		<b>D</b> ecreases		Balance End of Year
Business-Type Activities: Capital assets, not being depreciated: Land	\$ 210,280	\$	-	\$	_	\$	210,280
Construction in progress	4,297,234		4,636,862		377,621		8,556,475
Total capital assets, not being			_				_
depreciated	4,507,514		4,636,862		377,621		8,766,755
Capital assets, being depreciated							
Improvements other than buildings	621,603		25,356		-		646,959
Equipment and vehicles	1,833,576		31,071		15,500		1,849,147
Infrastructure, water and sewer network	27,934,186		377,621		<u> </u>		28,311,807
Total capital assets, being							
depreciated	30,389,365		434,048		15,500		30,807,913
Less accumulated depreciation for:							
Improvements other than buildings	55,655		20,874		_		76,529
Equipment and vehicles	1,130,574		113,271		15,500		1,228,345
Infrastructure, water and sewer network	8,096,187		553,489				8,649,676
Total accumulated depreciation	9,282,416		687,634		15,500		9,954,550
Total capital assets being							
depreciated, net	21,106,949		(253,586)				20,853,363
Business-type activities capital assets, net	\$ 25,614,463	\$	4,383,276	\$	377,621	\$	29,620,118
	1. 6 .: 6	1	·				
Depreciation/amortization expense was charged	ged to functions of	the C	ity as follov	vs:			
Governmental activities:							
Public safety					\$	119	9,520
Public works					~		2,364
Culture and recreation							5,205
General government						159	9,422
Total depreciation/amortization expense - gove	ernmental activities				\$	817	7,511
Dualmana truma antivitia							
Business-type activities:					Ф	265	0.002
Water					\$		2,093
Sewage disposal works							3,279
Solid waste						2	2,262
Total depreciation/amortization expense - busi	ness-type activities				\$	687	7,634

## Note 4 - Changes in Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2022, is as follows:

	(;	Balance June 30, 2021 (as restated) Additions Deletions						Balance June 30, 2022	Due Within One Year	
Governmental Activities										
General Obligation					_		_			
Bonds	\$	8,720,000	\$	2,605,000	\$	1,795,000	\$	9,530,000	\$	930,000
Premiums		47,800				3,187		44,613		_
	\$	8,767,800	\$	2,605,000	\$	1,798,187	\$	9,574,613	\$	930,000
Direct Placements:										
Equipment Purchase										
Agreements		39,641		-		8,625		31,016		9,042
Lease agreement		83,307		-		9,792		73,515		9,964
Compensated Absences		274,369		315,716		274,369		315,716		315,716
	\$	9,165,117	\$	2,920,716	\$	2,090,973	\$	9,994,860	\$	1,264,722

For the governmental activities, compensated absences are generally liquidated by the General Fund.

	Balance					Balance		
	June 30,					June 30,	Γ	ue Within
	2021	 Additions		Deletions		2022		One Year
Business-Type Activities								
General Obligation Bonds	\$ 2,860,000	\$ 1,330,000	\$	1,220,000	\$	2,970,000	\$	530,000
Direct Placements:								
Revenue Notes	7,433,466	118,925		649,000		6,903,391		436,000
Equipment Purchase								
Agreements	79,282	-		17,250		62,032		18,084
Compensated Absences	 126,664	 120,702		126,664		120,702		120,702
	\$ 10,499,412	\$ 1,569,627	\$	2,012,914	\$	10,056,125	\$	1,104,786

#### **Equipment Purchase Agreement**

The City has entered into an equipment purchase agreement to purchase two trucks with historical costs of \$183,801, accumulated depreciation of \$143,976, and a net book value of \$39,825. The agreement has an interest rate of 3.75% per annum. The present value of net minimum payments under the agreement in effect at June 30, 2022 is as follows:

#### Governmental Activities:

Year Ending June 30,	 Trucks
2023	\$ 10,356
2024	10,356
2025	10,356
2026	 2,587
Total minimum payments	 33,655
Less amounts representing interest	 (2,639)
Present value of net minimum payments	\$ 31,016

## Business-Type Activites:

Year Ending June 30,	 Γrucks
2023	\$ 20,712
2024	20,712
2025	20,712
2026	 5,174
Total minimum payments	67,310
Less amounts representing interest	(5,278)
Present value of net minimum payments	\$ 62,032

## **General Obligation Bonds/Notes**

#### Governmental activities:

Five issues of unmatured general obligation bonds, totaling \$9,530,000, are outstanding at June 30, 2022. General obligation bonds bear interest at rates ranging from 0.60% to 3.40% per annum and mature in varying annual amounts, ranging from \$60,000 to \$420,000, with the final maturities due in the year ending June 30, 2037.

#### Business-type activities:

Nine issues of unmatured general obligation bonds, totaling \$2,970,000, are outstanding at June 30, 2022. General obligation bonds bear interest at rates ranging from 0.60% to 3.40% per annum and mature in varying annual amounts, ranging from \$35,000 to \$320,000, with the final maturities due in the year ending June 30, 2037.

## Details of general obligation bonds payable at June 30, 2022, are as follows:

Governmental activities:								
			Final			Amount		Amount
	Date of	Interest	Due	Annual	Originally Issued		Outstanding End of Year	
	Issue	Rates	Date	Payments				
General obligation bonds:								
General obligation corp. purpose	01/28/14	2.00 - 3.40%	06/01/29	60,000 - 70,000	\$	1,350,000	\$	465,000
Refunding & economic development	03/15/18	2.10 - 2.90%	06/01/27	270,000 - 295,000		2,487,570		1,450,000
General obligation corp. purpose	06/13/19	2.00 - 3.00%	06/01/36	175,000 - 420,000		5,680,000		5,055,000
Refunding & general obligation								
corp. purpose	08/31/21	1.00 - 1.90%	06/01/37	110,000 - 320,000		1,685,000		1,640,000
General obligation corp. purpose	08/31/21	0.60 - 2.30%	06/01/37	60,000 - 85,000		920,000		920,000
Total general obligation bonds							\$	9,530,000

A summary of the general obligation bond principal and interest requirements to maturity by year is as follows:

Year Ending	p 1	T	T. 4.1		
June 30,	Principal	Interest	Total		
2023	\$ 930,000	\$ 215,876	\$ 1,145,876		
2024	890,000	198,266	1,088,266		
2025	907,500	180,826	1,088,326		
2026	927,500	162,306	1,089,806		
2027	900,000	143,011	1,043,011		
2028-2032	2,880,000	483,057	3,363,057		
2033-2037	2,095,000	 137,208	2,232,208		
Total	\$ 9,530,000	\$ 1,520,550	\$ 11,050,550		

		Final					Amount	
	Date of	Interest	Due	Annual	(	Originally	Οι	utstanding
	Issue	Rates	Date	Payments	Issued		End of Year	
General obligation bonds:								
Sewer improvements	01/28/14	2.00 - 3.40%	06/01/28	60,000 - 70,000	\$	875,000	\$	380,000
Water improvements	01/28/14	2.00 - 3.40%	06/01/28	35,000 - 40,000		510,000		225,000
Sewer improvements	03/15/18	2.10 - 2.90%	06/01/27	60,000 - 75,000		584,535		345,000
Water improvements	03/15/18	2.10 - 2.90%	06/01/27	145,000 - 160,000		1,322,895		765,000
Sewer improvements	06/13/19	2.00 - 3.00%	06/01/24	35,000		175,000		70,000
Refunding water improvements	08/31/21	1.00 - 1.90%	06/01/37	110,000 - 320,000		185,000		145,000
Refunding sewer improvements	08/31/21	1.00 - 1.90%	06/01/37	115,000 - 320,000		555,000		450,000
Sewer improvements	08/31/21	1.00 - 1.90%	06/01/37	110,000 - 320,000		460,000		460,000
Sewer improvements	08/31/21	0.60 - 2.30%	06/01/37	60,000 - 85,000		130,000		130,000

Total general obligation bonds \_\_\$ 2,970,000

A summary of the annual general obligation debt principal and interest requirements to maturity by year is as follows:

Years Ending June 30,	Pi	Principal				Total		
2023	\$	530,000	\$	62,215	\$	592,215		
2024		535,000		52,415		587,415		
2025		512,500		41,985		554,485		
2026		532,500		31,490		563,990		
2027		385,000		20,057		405,057		
2028-2032		315,000		26,780		341,780		
2033-2037		160,000		9,000		169,000		
Total	\$	2,970,000	\$	243,942	\$	3,213,942		

#### **Revenue Bonds**

The City has pledged future sewer customer revenues, net of specified operating expenses, to repay approximately \$7,600,000 in sewer revenue bonds issued in February 2010, April 2016, and October 2020. Proceeds from the bonds provided financing for the construction of improvements to the sewer treatment plant. The bonds are payable solely from sewer customer net receipts and are payable through 2038. The total principal and interest remaining to be paid on the bonds is \$6,003,037. For the current year, principal and interest paid and total customer net revenues plus depreciation expense were \$601,302 and \$857,276, respectively. Annual principal and interest payments on the above sewer revenue bonds are expected to require 50 percent of net revenues plus depreciation expense.

The City has pledged future water customer revenues, net of specified operating expenses, to repay approximately \$1,950,000 in water revenue bonds issued in August 2016 and March 2020. Proceeds from the bonds provided financing for the construction of improvements to the water well. The bonds are payable solely from water customer net receipts and are payable through 2040. The total principal and interest remaining to be paid on the bonds is \$1,668,217. For the current year, principal and interest paid and total customer net revenues plus depreciation expense were \$167,301 and \$379,289, respectively. Annual principal and interest payments on the above water revenue bonds are expected to require 20 percent of net revenues plus depreciation expense.

Five issues of unmatured Iowa Finance Authority revenue bonds, totaling \$6,903,391, are outstanding at June 30, 2022. These bonds bear interest at rates of 1.75% and mature in varying annual amounts, ranging from \$10,677 to \$208,000, with the final maturity due in the year ending June 30, 2039.

The resolutions providing for the issuance of the revenue bonds include the following provisions:

- 1) The bonds will only be redeemed from the future earnings of the enterprise activity, and the bond holders hold a lien on the future earnings of the funds.
- 2) User rates shall be established at a level which produces and maintains net revenues at a level not less than 110% of the amount of principal and interest on the bonds falling due in the same year.

During the year ended June 30, 2022, the City was in compliance with the revenue bond provisions.

Details of the revenue bonds payable at June 30, 2022, are as follows:

Business-type activities:									
			Final		Amount Originally Issued		Amount		
	Date of	Interest	Due	Annual			Outstanding End of Year		
	Issue	Rates	Date	Payments					
Revenue bonds:									
Sewer improvements	02/10/10	1.75%	06/01/30	60,000 - 78,000	\$	1,192,000	\$	559,000	
Sewer improvements	04/18/16	1.75%	06/01/37	91,075 - 208,000		3,626,729		2,811,000	
Well Improvements	08/05/16	1.75%	06/01/36	14,000 - 19,000		343,250		234,000	
Well Improvements	03/06/20	1.75%	06/01/40	30,714 - 90,000		1,600,000		1,215,714	
Sewer improvements	10/09/20	1.75%	06/01/37	10,677 - 158,000		2,800,000		2,083,677	
Total revenue bonds							\$	6,903,391	

A summary of the annual revenue bonds principal and interest requirements to maturity by year is as follows:

Years Ending June 30,	P	Principal			Total		
2023	\$	436,000	\$	100,372	\$	536,372	
2024		444,000		93,888		537,888	
2025		452,000		87,278		539,278	
2026		462,000		80,530		542,530	
2027		470,000		73,609		543,609	
2028-2032		2,324,000		248,814		2,572,814	
2033-2037		2,274,000		83,103		2,357,103	
2038-2039		41,391		269		41,660	
Total	\$	6,903,391	\$	767,863	\$	7,671,254	

#### Note 5 - Leases

As of July 1, 2021, the City entered into a lease agreement as lessee for the use of park space. As of June 30, 2022, the value of the lease liability was \$73,515. The City is required to make annual principal and interest payments of \$11,250 through July 2028. The lease has an interest rate of 1.75%.

Note 6 - Transfers

Transfer To	Transfer From	Amount		
General fund	Capital improvements	\$ 131,468		
	Non-major governmental	17,139		
		148,607		
Capital Improvements	General	137,089		
•	Sewer	215,000		
	Non-major governmental	718,929		
		1,071,018		
Debt Service	Dyersville Economic Development TIF	498,615		
	Non-major governmental	46,230		
		544,845		
Non-major governmental	Capital improvements	144,629		
Total		\$ 1,909,099		

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

#### **Note 7 - Pension and Retirement Benefits**

**Plan Description** – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

**Pension Benefits** – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

Protection occupation members may retire at normal retirement age which is generally at age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment. The formula used to calculate a protection occupation members' monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25 percent for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50 percent for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

#### **Disability and Death Benefits**

A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

#### **Contributions**

Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS' Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2022, pursuant to the required rate, Regular members contributed 6.29 percent of covered payroll and the City contributed 9.44 percent of covered payroll for a total rate of 15.73 percent. Protective occupation members contributed 6.21 percent of covered payroll and the City contributed 9.31 percent of covered payroll for a total rate of 15.52 percent.

The City's total contributions to IPERS for the year ended June 30, 2022 were \$138,630.

# Net Pension Liabilities (Assets), Pension Expense (Income), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the City reported an asset of \$387,275 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2021, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2021, the City's collective proportion was .112180 percent which was an increase of .100462 percent from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the City recognized pension revenue of \$81,713. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 red Outflows Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ 43,861	\$	13,092	
Changes of assumptions	14,744		451	
Net difference between projected and actual earnings on pension plan investments	-		949,146	
Changes in proportion and differences between City contributions and proportionate share of contributions	54,626		3,645	
City contributions subsequent to the measurement date	 138,630			
Total	\$ 251,861	\$	966,334	

\$138,630 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

Years	
Ending	
June 30,	 Total
	 _
2023	\$ (209,849)
2024	(210,664)
2025	(195,592)
2026	(242,931)
2027	 5,933
	\$ (853,103)

There were no non-employer contributing entities at IPERS.

#### **Actuarial Assumptions**

The total pension liability (asset) in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60 percent per annum
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25 percent, average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00 percent compounded annually, net of investment expense including inflation
Wage growth (effective June 30, 2017)	3.25 percent per annum based on 2.60 percent inflation and 0.65 percent real wage inflation

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Expected Real
Asset Class	Asset Allocation	Rate of Return
<u> </u>		
Core Plus Fixed Income	26.0%	0.29%
Domestic Equity	22.0	4.43%
International Equity	17.5	6.01%
Private Equity	13.0	9.51%
Private Real Assets	7.5	4.63%
Global smart beta equity	6.0	5.10%
Public Credit	4.0	2.08%
Private Credit	3.0	2.87%
Cash	1.0	-0.25%
	100%	

#### **Discount Rate**

The discount rate used to measure the total pension liability (asset) was 7 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

# Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6 percent) or 1-percentage-point higher (8 percent) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
City's proportionate share of	(6.00%)	(7.00%)	(8.00%)
the net pension liability (asset)	\$ 478,920	\$ (387,275)	\$ (1,112,797)

## **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <a href="https://www.ipers.org">www.ipers.org</a>.

## Payables to the Pension Plan

At June 30, 2022, the City reported payables to the defined benefit pension plan of \$11,437 for legally required employer contributions and \$7,626 for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

## **Note 8 - Industrial Development Revenue Bonds**

The City has issued a total of \$5,500,000 of industrial development revenue bonds under the provisions of Chapter 419 of the Code of Iowa, of which \$1,465,231 is outstanding at June 30, 2022. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The bond principal and interest do not constitute liabilities of the City.

## Note 9 - Risk Management

The City of Dyersville is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **Note 10 - Construction Commitments**

The City has recognized as a liability only that portion of construction contracts representing construction completed through June 30, 2022. The City has additional commitments for signed construction and engineering contracts of approximately \$4,900,000 as of June 30, 2022, to be paid as work progresses.

#### **Note 11 - Tax Abatements**

Tax Abatements – Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promise to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

City Tax Abatements – The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2022, the City abated \$897,949 of property tax under the urban renewal and economic development projects.

#### **Note 12 - Urban Renewal Development Agreements**

The City has entered into tax increment financing agreements. The City agreed to assist in urban renewal projects by rebating incremental taxes paid by the participating companies with respect to the improvements set forth in the urban renewal plan. The incremental taxes to be received by the City under Chapter 403.19 of the Code of Iowa from the participating companies will be rebated beginning with the tax year in which the property taxes on the completed value of the improvements are first paid. The City has agreed to provide tax increment payments in a total amount not exceeding \$28,382,810.

## **Note 13 - Prospective Accounting Changes**

The Governmental Accounting Standards Board (GASB) has issued the following statements not yet implemented by the City. The statements which might impact the City are as follows:

GASB Statement No. 91, *Conduit Debt Obligations*, issued May 2019, will be effective for the City beginning with its fiscal year ending June 30, 2023. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, issued March 2020, will be effective for the City beginning with its fiscal year ending June 30, 2023. The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs).

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, issued in May 2020, will be effective for fiscal year ending June 30, 2023. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments).

GASB Statement No. 99, *Omnibus 2022*, issued in May 2022, will be partially effective for fiscal year ending June 30, 2023, and partially effective for fiscal year ending June 30, 2024. This Statement was issued to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB statements and accounting and financial reporting for financial guarantees.

GASB Statement No. 100, Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62, issued in June 2022, will be effective for fiscal year ending June 30, 2023. This Statement was issued to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

GASB Statement No. 101, *Compensated Absences*, issued in June 2022, will be effective for fiscal year ending June 30, 2025. This Statement was issued to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences.

The City's management has not yet determined the effect these statements will have on the City's financial statements.

## **Note 14 - Contingency**

The COVID-19 outbreak is disrupting business across a range of industries in the United States and financial markets have experienced a significant decline. As a result, local, regional and national economies, including that of the City, may be adversely impacted. The extent of the financial impact of COVID-19 will depend on future developments, including the duration and spread, which are uncertain and cannot be predicted. Due to the uncertainties surrounding the outbreak, management cannot presently estimate the potential impact to the City's operations and finances.

#### **Note 15 - Deficit Fund Balance**

At June 30, 2022, the Capital Improvements fund had a deficit balance of \$273,842, and the Special Projects fund had a deficit balance of \$5,774. The deficit balances are the result of capital projects where permanent financing was not in place. The deficits will be eliminated upon receipt of funding in future periods.

## **Note 16 - Accounting Change**

As of July 1, 2021, the City adopted GASB Statement No. 87, *Leases*. The implementation of this standard establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The Statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Beginning net position was restated to retroactively adopt the provisions of GASB Statement No. 87 as follows:

	Governmental Activities			
Net position/Fund Balance June 30, 2021, as previously reported Add capital assets under GASB No. 87 at July 1, 2021 Less lease liability under GASB No. 87 at July 1, 2021	\$ 19,724,374 83,307 (83,307)			
Net Position/Fund Balance July 1, 2021, as restated	\$ 19,724,374			

## **Note 17 - Subsequent Events**

On March 7, 2023, the City authorized and approved the issuance of \$2,625,000 general obligation bonds, series 2023 for the purpose of paying the costs of undertaking the Field of Dreams Stadium Project, constructing a bridge, water and sanitary sewer projects, and equipping a fire truck.

Management has evaluated subsequent events through March 20, 2023, the date which the financial statements were available to be issued.

Required Supplementary Information June 30, 2022 City of Dyersville, Iowa

## City of Dyersville

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances – Budget and Actual (Cash Basis) – Governmental Funds and Proprietary Funds and Budget to GAAP Reconciliation
Required Supplementary Information
Year Ended June 30, 2022

	Governmental Funds Actual	Proprietary Funds Actual	Total Actual	Original Budget	Final Budget	Variance with Final Budget-Positive (Negative)
Receipts:						(****
Property tax	2,603,965	_	\$ 2,603,965	\$ 2,449,742	\$ 2,449,743	\$ 154,222
Tax increment financing	1,659,510	-	1,659,510	1,753,519	1,753,519	(94,009)
Other city tax	1,122,261	-	1,122,261	880,317	880,317	241,944
Licenses and permits	19,773	-	19,773	17,700	17,700	2,073
Use of money and property	59,533	-	59,533	136,350	136,350	(76,817)
Intergovernmental	990,422	-	990,422	732,588	4,471,588	(3,481,166)
Charges for service	273,217	2,786,927	3,060,144	2,912,125	2,912,125	148,019
Special assessments	4,673	-	4,673	10,000	10,000	(5,327)
Miscellaneous	121,409	3,926,351	4,047,760	178,250	253,250	3,794,510
Total receipts	6,854,763	6,713,278	13,568,041	9,070,591	12,884,592	683,449
Distance						
Disbursements:	1 205 276		1,205,376	1 110 205	1,119,305	(0( 071)
Public safety	1,205,376	-		1,118,305		(86,071)
Public works	802,514 1,073,813	-	802,514	721,748 1,163,542	859,748	57,234
Culture and recreation Community and economic	1,073,613	-	1,073,813	1,105,542	1,186,447	112,634
•	1 002 142		1 002 142	1 222 200	1 222 200	251.066
development General government	1,082,142 527,422	-	1,082,142 527,422	1,233,208 503,489	1,333,208 533,489	251,066 6,067
Debt service	2,053,520	-	2,053,520	942,019	942,019	,
	1,376,277	-		340,000	,	(1,111,501)
Capital projects	1,3/0,2//	7 000 452	1,376,277		4,740,000	3,363,723
Business-type activities		7,809,453	7,809,453	3,013,932	6,343,932	(1,465,521)
Total disbursements	8,121,064	7,809,453	15,930,517	9,036,243	17,058,148	1,127,631
Passints Over (Under)						
Receipts Over (Under) Disbursements	(1,266,301)	(1,096,175)	(2,362,476)	34,348	(4,173,556)	1,811,080
Other Financing Sources (Uses), Net	2,811,455	1,233,925	4,045,380	86,000	4,120,000	(74,620)
Excess (Deficiency) Of Receipts and Other Financing Sources Over (Under) Disbursements and Other						
Financing Uses	1,545,154	137,750	1,682,904	120,348	(53,556)	1,736,460
Balances Beginning of Year	2,565,122	(1,739,759)	825,363	2,257,336	2,257,336	(1,431,973)
Balances End of Year	\$ 4,110,276	(1,602,009)	\$ 2,508,267	\$ 2,377,684	\$ 2,203,780	\$ 304,487
Buttinees End of Teal	· 1,110,270	(1,002,005)	\$ 2,000,207	\$ 2,577,00	\$ 2,203,700	\$ 501,107
					Proprietary Funds	
		Governmental Funds			Enterprise	
			Modified			
Budget To GAAP Reconciliation	Cash	Accrual	Accrual	Cash	Accrual	Accrual
	Basis	Adjustments	Basis	Basis	Adjustments	Basis
Revenues	\$ 6,854,763	\$ (171,406)	\$ 6,683,357	\$ 6,713,278	\$ (3,920,832)	\$ 2,792,446
Expenditures/Expenses	8,121,064	(852,993)	7,268,071	7,809,453	(5,355,327)	2,454,126
	(1,266,301)	681,587	(584,714)	(1,096,175)	1,434,495	338,320
Net Other Financing Sources, Net	(1,266,301) 2,811,455	(946,455)	(584,/14) 1,865,000	1,233,925		4,176,055
Onici Financing Sources, Net	2,011,433	(940,433)	1,805,000	1,233,923	2,942,130	4,170,033
Beginning Fund Balances/Net Position	2,565,122	(115,242)	2,449,880	(1,739,759)	5,676,786	13,384,966
Ending Fund Balances/Net Position	\$ 4,110,276	\$ (380,110)	\$ 3,730,166	\$ (1,602,009)	\$ 10,053,411	\$ 17,899,341

The budgetary comparison is presented as Required Supplementary Information in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business-type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$8,021,905. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2022, disbursements in the public safety, debt service, and business-type activities functions exceeded the amounts budgeted.

Fiscal Year Ended	City's proportion of the net pension liability (asset)	City's proportionate share of the net pension liability (asset)		City's covered- payroll	City's proportionate share of the net pension liability (asset) as a percentage of its covered-payroll	Plan fiduciary net position as a percentage of the total pension liability (asset)		
2022	0.112180%	\$	(387,275)	\$ 1,434,728	-26.99%	100.81%		
2021	0.011717%		823,117	1,267,514	64.94%	82.90%		
2020	0.010448%		604,983	1,203,488	50.27%	85.45%		
2019	0.010644%		673,605	1,130,916	59.56%	83.62%		
2018	0.010939%		728,676	1,124,860	64.78%	82.21%		
2017	0.010559%		664,484	1,056,968	62.87%	81.82%		
2016	0.009771%		482,753	1,046,526	46.13%	85.19%		
2015	0.009269%		367,582	1,019,999	36.04%	87.61%		

The amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

See accompanying independent auditor's report.

**Note:** GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

Fiscal Year Ended	Year Required		in F the R	ntributions Relation to Statutorily Required Intribution	Contribution Deficiency (Excess)	 City's Covered- Payroll	Contributions as a Percentage of Covered Payroll	
2022	\$	138,630	\$	138,630	_	\$ 1,475,500	9.40%	
2021		136,161		136,161	-	1,434,728	9.49%	
2020		121,512		121,512	-	1,267,514	9.59%	
2019		116,443		116,443	-	1,203,488	9.68%	
2018		103,984		103,984	-	1,130,916	9.19%	
2017		103,724		103,724	-	1,124,860	9.22%	
2016		97,313		97,313	-	1,056,968	9.21%	
2015		97,306		97,306	-	1,046,526	9.30%	
2014		93,029		93,029	-	1,019,999	9.12%	
2013		90,571		90,571	-	990,311	9.15%	

#### **Changes of Benefit Terms**

There are no significant changes in benefit terms.

#### **Changes of Assumptions**

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Other Supplementary Information June 30, 2022 City of Dyersville, Iowa

## Nonmajor Governmental Funds

## **Special Revenue Funds**

**Special Projects** – This fund is used to account for all revenues and expenses funded by special projects or grants.

**Library Trust** - This fund is used to account for the donations received for the library and for the use of such donations for library equipment and improvements.

**Local Option Sales Tax** – This fund is used to account for proceeds from the City's 1% local option sales tax. Funds are used to reduce future borrowings and for general property tax relief.

**Road Use Tax** – This fund is used to account for road use tax revenues and the expenditures allowed by statute to be paid from the funds received.

		Special Revenues						Total Nonmajor			
	Special Projects		I	Library Trust		Local Option Sales Tax		Road Use Tax		Governmental Funds	
Assets	·										
Cash and pooled cash investments	\$	216,788	\$	-	\$	209,164	\$	37,350	\$	463,302	
Due from other governments		-		-		46,836		47,374		94,210	
Restricted cash				74,877		-		-		74,877	
Total Assets	\$	216,788	\$	74,877	\$	256,000	\$	84,724	\$	632,389	
Liabilities And Fund Balances											
Liabilities											
Accounts payable	\$	-	\$	1,502	\$	-	\$	51,808	\$	53,310	
Grants received in advance		222,562		-		-		-		222,562	
Salaries and benefits payable				-				3,897		3,897	
Total Liabilities		222,562		1,502				55,705		279,769	
Fund Balances											
Restricted for											
Local option sales tax		-		-		256,000		-		256,000	
Library		-		73,375		-		-		73,375	
Capital improvements		-		-		-		29,019		29,019	
Unassigned		(5,774)		-		-		-		(5,774)	
Total Fund Balances		(5,774)		73,375		256,000		29,019		352,620	
Total Liabilities,											
and Fund Balances	\$	216,788	\$	74,877	\$	256,000	\$	84,724	\$	632,389	

City of Dyersville Schedule 2 – Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds Year Ended June 30, 2022

			Special	Revenu	es			ľ	Total Nonmajor	
	Special Projects		Library Trust		cal Option ales Tax	F	Road Use Tax	Governmental Funds		
Revenues										
Other city tax	\$ -	\$	-	\$	623,618	\$	-	\$	623,618	
Use of money and property	-		363		-		-		363	
Intergovernmental	101,080		-		-		592,320		693,400	
Charges for service	200	_	41,355						41,555	
Total Revenues	101,280		41,718		623,618		592,320		1,358,936	
Expenditures										
Operating										
Public safety	101,639		-		-		63,781		165,420	
Public works	-		-		-		511,075		511,075	
Culture and recreation		_	27,490				_		27,490	
Total Expenditures	101,639	_	27,490				574,856		703,985	
Revenues over (under) expenditures	(359	)	14,228		623,618		17,464		654,951	
Other Financing Sources (Uses)										
Transfers in	-		-		144,629		-		144,629	
Transfers out		_	-		(736,068)		(46,230)		(782,298)	
Total Other Financing										
Sources (Uses)	-				(591,439)		(46,230)		(637,669)	
Net Change In Fund Balances	(359	)	14,228		32,179		(28,766)		17,282	
Fund Balances, Beginning of Year	(5,415	)	59,147		223,821		57,785		335,338	
Fund Balances, End of Year	\$ (5,774	) \$	73,375	\$	256,000	\$	29,019	\$	352,620	

City of Dyersville
Schedule 3 – Schedule of Revenues by Source and Expenditures by Function
All Governmental Funds
For the Last Ten Years

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Revenues:										
Property tax	\$ 2,600,439	\$ 2,660,349	\$ 2,200,200	\$ 2,211,305	\$ 2,176,537	\$ 2,053,839	\$ 2,170,818	\$ 2,192,886	\$ 1,780,816	\$ 1,605,041
Tax increment financing	1,659,090	1,301,647	1,141,824	994,589	755,366	955,457	628,651	514,708	828,249	1,112,175
Other city tax	1,147,930	961,097	835,969	805,500	790,735	797,763	807,984	806,905	746,975	700,828
Licenses and permits	19,773	13,392	17,174	16,313	21,412	23,745	21,808	21,189	17,917	24,677
Use of money and property	59,475	129,904	107,014	71,742	68,944	57,437	56,419	49,146	43,873	30,333
Intergovernmental	777,955	1,812,820	827,297	559,622	539,231	658,406	1,131,944	1,028,030	1,106,692	2,516,641
Charges for service	273,786	177,905	183,439	262,131	211,439	199,144	193,209	188,371	213,230	203,753
Special assessments	4,673	3,957	4,481	10,007	7,170	5,727	4,445	5,756	16,693	128,626
Miscellaneous	140,236	 70,114	 144,675	 110,652	 77,014	 54,634	 215,815	 63,838	 89,407	 145,267
Total Revenues	\$ 6,683,357	\$ 7,131,185	\$ 5,462,073	\$ 5,041,861	\$ 4,647,848	\$ 4,806,152	\$ 5,231,093	\$ 4,870,829	\$ 4,843,852	\$ 6,467,341
Expenditures:										
Operating:										
Public safety	\$ 1,192,974	\$ 1,093,555	\$ 1,025,535	\$ 946,473	\$ 927,844	\$ 923,469	\$ 995,527	\$ 833,124	\$ 1,126,165	\$ 1,454,666
Public works	853,898	797,645	910,922	754,982	749,145	634,155	504,912	527,001	544,635	561,285
Health and social services	-	-	5,000	1,300	1,300	-	1,300	1,300	1,300	900
Culture and recreation	1,121,341	1,014,959	1,048,443	1,075,488	958,779	952,063	836,880	843,487	930,238	1,068,962
Community and										
economic										
development	1,039,199	432,379	517,320	1,308,832	546,036	406,022	344,543	199,562	445,659	133,852
General government	508,943	644,147	610,743	423,998	435,768	373,278	318,785	296,770	375,424	318,460
Debt service	1,107,065	825,210	588,562	497,537	529,493	533,932	623,973	729,587	601,501	547,512
Capital projects	 1,444,651	 4,577,040	 4,405,936	2,574,845	 841,192	 978,127	 942,790	 302,574	 1,127,594	 2,108,306
Total Expenditures	\$ 7,268,071	\$ 9,384,935	\$ 9,112,461	\$ 7,583,455	\$ 4,989,557	\$ 4,801,046	\$ 4,568,710	\$ 3,733,405	\$ 5,152,516	\$ 6,193,943

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing/ Federal CFDA Number	Pass-through Entity Identifying Number	Expenditures	Amounts Passed Through to Subrecipients
Department of the Treasury Direct COVID-19 - Coronavirus State and Local Fiscal Recovery Funds Pass-Through Program From Iowa Finance Authority	21.027		\$ 101,080	\$ -
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027		4,391,055	
Total Expenditures of Federal Awards			\$ 4,492,135	\$ -

See Notes to Schedule of Expenditures of Federal Awards.

#### **Note 1 - Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the schedule) includes the federal award activity of the City of Dyersville, Iowa (City) under programs of the federal government for the year ended June 30, 2022. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position or fund balance, or cash flows of the City.

#### **Note 2 - Summary of Significant Accounting Policies**

Expenditures reported in the schedule are reported on the modified accrual basis of accounting, except for subrecipient expenditures, which are recorded on the cash basis. When applicable, such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### Note 3 - Indirect Cost Rate

The City has not elected to use the 10% de minimis cost rate.

# bergankov

## Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Basic Financial Statements Performed in Accordance With Government Auditing Standards

## **Independent Auditor's Report**

Honorable Mayor and Members of the City Council City of Dyersville Dyersville, Iowa

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dyersville, Iowa as of and for the year ended June 30, 2022, and the related notes to basic financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 20, 2023.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the basic financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's basic financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the basic financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2022, are based exclusively on knowledge obtained from procedures performed during out audit of the basic financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bergan KOV, Ltd.

Minneapolis, Minnesota March 20, 2023

# bergankov

## Report on Compliance for each Major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance

## **Independent Auditor's Report**

Honorable Mayor and Members of the City Council City of Dyersville Dyersville, Iowa

### Report on Compliance for Each Major Federal Program

## **Opinion on Each Major Federal Program**

We have audited the City's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2022. The City's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

## Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal programs.

## **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City 's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City 's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the City's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered necessary
  in the circumstances.
- Obtain an understanding of the City 's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of City's internal control over compliance.
  Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

## **Report on Internal Control over Compliance (Continued)**

Our consideration of internal control over compliance was for the limited purpose described in Auditor's Responsibilities for the Audit of Compliance section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Bergan KOV, Ltd.
Minneapolis, Minnesota

Minneapolis, Minnesota March 20, 2023

### SECTION I – SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued:

We issued an unmodified opinion on the fair presentation of the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information in accordance with accounting principles generally accepted in the United States of America

(GAAP).

No

Internal control over financial reporting:

• Material weakness(es) identified? None

Significant deficiency(ies) identified?
 None reported

Noncompliance material to financial statements noted? No

**Federal Awards** 

Type of auditor's report issued on compliance for major

programs: Unmodified

Internal control over major programs:

• Material weakness(es) identified? No

• Significant deficiency(ies) identified? None reported

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

**Identification of Major Programs** 

Assistance Listing No.: 21.027

Name of Federal Program or Cluster: COVID-19 American Rescue Plan

Dollar threshold used to distinguish

between type A and type B programs: \$750,000

Auditee qualified as low risk auditee?

### SECTION II - BASIC FINANCIAL STATEMENT FINDINGS

## **Instances of Noncompliance**

There were no reported instances of noncompliance.

#### **Internal Control Deficiencies**

There were no matters reported

## Part III: Findings and Questioned Costs for Federal Awards:

## **Instances of Noncompliance**

There were no matters reported.

#### **Internal Control Deficiencies**

There were no matters reported.

## Part IV: Findings Related to Statutory Reporting:

**22-IV-A** Certified Budget – Disbursements in the Public Safety, Debt Service and Business-Type activities functional areas exceeded amounts budgeted during the year.

**Auditor's Recommendation** – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

**City's Response** – The City has been making efforts to review the receipts and disbursements in a timely manner.

**Auditor's Conclusion** – Response accepted.

- **22-IV-B Questionable Disbursements** We noted no material expenditures which did not appear to meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- **22-IV-C Travel Expense** No disbursements of the City of Dyersville's money for travel expenses of spouses of City officials or employees were noted.

## **Part IV: Findings Related to Statutory Reporting (Continued)**

**22-IV-D Business Transactions** – Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	 Amount			
Michael English, City Council, brother owns and Angela English, Library Secretary, husband owns English Insurance Agency Inc.	Insurance	\$ 233,122			
Mary Klostermann, Board of Adjustment, and Kevin Klostermann, owners of Computer					
Doctors Computer work/equipment	Computer work/equipment	23,785			

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transactions above may represent a conflict of interest since the transactions exceeded \$6,000 during the fiscal year and were not entered into through competitive bidding.

**Auditor's Recommendation** – The City should consult legal counsel to determine the disposition of this matter.

**City's Response** – The City has consulted with legal counsel regarding this matter and believes it is compliant under Chapter 362.5(3)(j) of the Code of Iowa.

**Auditor's Conclusion** – Response accepted.

- **22-IV-E Restricted Donor Activity** No transactions were noted between the City, City officials or City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa (Government Ethics and Lobbying Act).
- **22-IV-F Bond Coverage** Surety bond coverage of the City of Dyersville officials and employees is in accordance with statutory provisions and was reviewed and updated during the year. We recommend that the amount of coverage continue to be reviewed annually to ensure that the coverage is adequate for current operations.
- **22-IV-G** Council Minutes No transactions were found that we believe should have been approved in the Council minutes but were not.
- **22-IV-H Deposits and Investments** We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.
- **22-IV-I Revenue Bonds** The City has complied with the provisions of the revenue bond indentures and with the provisions of the tax increment revenue bond issues.

## **Part IV: Findings Related to Statutory Reporting (Continued)**

- **22-IV-J Tax Increment Financing** The Special Revenue, Tax Increment Financing (TIF) Fund properly disbursed payments for TIF loans and rebates. Also, the City of Dyersville properly completed the Tax Increment Debt Certificate Forms to request TIF properly taxes.
- **22-IV-K Annual Urban Renewal Report** The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 as required by Chapter 384.22(2)(a) of the Code of Iowa and no exceptions were noted.
- **22-IV-L** Financial Condition The funds listed below had deficit balances as of June 30, 2022, as noted:

Capital Improvements
Nonmajor Governmental
Special Projects

\$ 273,842

5,415

**Auditor's Recommendation** – The City should investigate alternatives to eliminate these deficits in order to return the funds to a sound financial position.

**City's Response** – The City anticipates that grant funding, bond proceeds and/or transfers from other funds will eliminate the deficits in future periods.

Auditor's Conclusion – Response accepted.