MAYOR AND COUNCIL PUBLIC MEETING NOTICE SPECIAL MEETING PUBLIC HEARING GENERAL PLAN -MAY 08, 2024 AT 5:00 PM



MINUTES

The City of Douglas Mayor and Council met in a Special Meeting Public Hearing on Wednesday, May 8, 2024, at 5:09 p.m., at City Hall Council Chamber, 425 10th Street. The Honorable Mayor Donald Huish called the meeting to order.

- 1. **CALL TO ORDER.** 5:09 p.m.
- 2. ROLL CALL.

	PRESENT	ABSENT
MAYOR, DONALD C. HUISH	Х	
MAYOR PRO TEMPORE, MARGARET MORALES	X	
COUNCILMEMBER, JOSE MONTANO	Х	
COUNCILMEMBER, DANYA ACOSTA	Х	
COUNCILMEMBER, RAY SHELTON	Х	
COUNCILMEMBER, MICHAEL BALDENEGRO	Х	
COUNCILMEMBER, RICHARD C. ACOSTA	Х	
CITY MANAGER, ANA URQUIJO	Х	
CITY ATTORNEY, DENIS FITZGIBBONS	Х	
CITY TREASURER, LUIS PEDROZA	Х	
CITY CLERK, ALMA ANDRADE	Х	

3. PERSONS WISHING TO ADDRESS THE COUNCIL IN WRITING OR VERBALLY ON ANY ITEM NOT ON THE AGENDA.

Ms. Andrade stated no public participation forms were submitted.

- 4. DISCUSSION on PUBLIC HEARING.
- A. The purpose of the Public Hearing is to allow public participation regarding the 2024 DOUGLAS GENERAL PLAN.

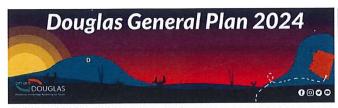
Xenia Gonzalez presented background on the city updating its 2002 General Plan to include elements such as land use, growth areas, public facilities and services, transportation and circulation, recreation and open space, cost of development, environmental resources, water resources, economic development, and housing. This comprehensive, long-range plan will include community goals, development policies, maps, and diagrams outlining objectives, principles, standards, and proposals, as required by Arizona Revised Statute 9-461.05D and E. Lastly Ms. Gonzalez introduced Jessica Sarkisian from Upfront Planning and Entitlements to present the details of the update.

Jessica Sarkisian from Upfront Planning presented to the council about the required update of the General Plan, which must be revised every ten years as per Arizona law. The city has conducted public outreach, held General Plan Advisory Committee meetings, and collaborated with planning, zoning, and the public to update the plan based on state requirements and population size. The updates include modern standards for affordable housing, an economic development chapter, and detailed sections on transportation and water. Additionally, the growth area map and land use plan have been simplified for easier use by city staff and developers. She explained the timeline and process for updating the General Plan. Several General Plan Advisory Committee meetings and an open house to involve the public have been held.

Ms. Sarkisian clarified that the General Plan is a high-level policy document, not a zoning code. It sets long-term visions, policies, and implementation strategies for zoning codes, public services, transportation, affordable housing, and downtown development. The plan addresses how to update zoning codes and building standards, especially in historic downtown areas, without altering property values or current land use permissions.

Lastly, Ms. Sarkisian emphasized that the General Plan update does not impose any taxes or bonds and serves as a tenyear guiding document for other departments. It is crucial to inform the public that the General Plan is a high-level, amendable policy document, not a static one. Amendments can occur annually or multiple times a year, depending on their scope, and must go through commission and council approval, ensuring a public hearing process for any significant changes like zoning adjustments.





City Council Meeting May 8, 2024

UPFRONT

Douglas General Plan 2024

Purpose: Each municipality must adopt a comprehensive, long-range general plan for the development of the municipality. The general plan shall consist of a statement of community goals and development policies. It shall include maps, any necessary diagrams and text setting forth objectives, principles, standards and plan proposals. ARS 9-461.05.D. and E.

Requirements: <50k pop. (est. 15,589): a land use plan, a circulation element, a growth area element, an open space element, environmental planning, cost of development and water resources. The general plan shall include provisions that constitute amendments and major amendments. Plans are good for 10 years.

Why Update the Plan Now? Arizona municipalities are required to update their General Plan every 10 years. The Arizona Revised Statute requires public outreach engage with a comprehensive range of topics. These topics assist the City in making informed decisions on policies and objectives in the Plan.

UPFRONT

Douglas General Plan 2024

What is the General Plan?

The General Plan is a tool which provides high level goals and objectives for the City. It offers opportunities and direction for City staff and officials, residents and developers as to what the opportunities and direction for City staff and officials, residents and developers as to what the City could be in the future and should try to attain relating to: land use, growth areas, open space, natural resources, economic development, infrastructure, public services, and transportation. It is used to guide the implementation of future more detailed plans, codes and action items to be directed for future implementation in the annual budget when feasible.

What is **NOT** the General Plan?

- The General Plan DOES NOT:

 change zoning

 place or prohibit a specific user/ business on a parcel of land
- change existing uses on the property change permitted uses on the property already allowed
- change your tax stratus on the property
- · allow non permitted uses without a rezone

Douglas General Plan 2024

- Existing Douglas General Plan:

 Adopted in 2002 "Douglas 2002"

 8 Existing Elements:
 Growth Areas
 Land Use
 Land Use
 Hostington / Circulation
 Hostington / Circulation
 Constitution / Circulation
 Hostington / Circulation
 Recreation and Open Space
 Environmental Resources
 Water Resources

- Environmental Resources
 Water Resources
 Land Use Map Circular Nodes and Gateways
 Lack of residential target densities
 Growth Areas over the entire City, not targeted
 Needed updating and new policies for
 updates in energy, building types and
 changes in port location opportunities.

UPFRONT



Douglas General Plan 2024

Douglas General Plan 2024

Timeline: April-May Dec 2023-Feb 2024 Feb-April March 2024 Public Outreach/Surveys/O Commission/ Council Work Sessions Council Hearings

Public Outreach Process

- Community Vision Survey on Website (83 responses)

- Community vision survey on Website (83 responses)

 Element Surveys on Website (28 response)

 Open House Meeting (December 18, 2023; 18 public members attended)

 GPAC Meetings (January 11, 25 and 30, 2024)

 Public Hearing (February 2, 2024)

 Planning Commission Work session (March 19, 2024; recommendation of approval)





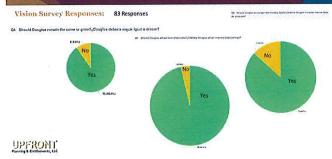


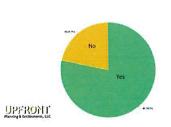
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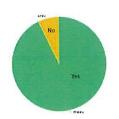
Douglas General Plan 2024 **Douglas General Plan 2024**

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Vision Survey Responses: 83 Responses





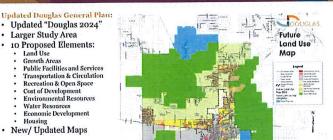
- · Updated "Douglas 2024"
- · Larger Study Area

- Larger Study Area
 10 Proposed Elements:
 Land Use
 Growth Areas
 Public Facilities and Services
 Transportation & Circulation
 Recreation & Open Space
 Grater Development

 - Cost of Development Environmental Resources
 - Water Resources
- Economic Development
 Housing
 New/ Updated Maps

UPFRONT

Introduction &



Douglas General Plan 2024

Introduction &

Douglas, Arizona is a community with a thriving economy, evolving and modern infrastructure, and a destination for international business where Downtown remains the heart of Douglas; showcasing its history, entertainment, ort, retail and tradition worldwide.

- Added and Updated:
 General Plan Vision based on public outreach and City Council Vision.
- Study Area expanded.
- Updated implementation to give better direction for amendments and criteria
 - Minor and Major amendments differ based on acreage and if they are located in the Downtown area.

UPFRONT

Douglas General Plan 2024

City of Douglas: Annexation Plan General Plan Study Area Map UPFRONT!

Douglas General Plan 2024

Introduction & Implementation:

- Space and Public; up in an existing non-residential land use designation exceeding one hundred (50)
- Aeres; Any proposed realignment or deletion of an Arterisl or Principal rondway. Any change from one revidential land use classification to another residential classification of 11 aeres or none configuous aeres. Any change from a residential land use classification to a monresidential land use classification of 10 errore configuous aeres.
- Any change in industrial/ employment land use classification of 21 or more contiguous acres to another land use classification.
- neres to another land use elassification.

 General Plan text changes that charge the Plan's Goals, Element and or Policies.

 Text changes which add a new General Plan clement chapter.

 Revisions to the boundaries in the Growth Area Map

UPFRONT

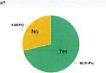
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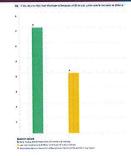
Introduction &

Assembarents are changes to the Droglen General Flux that meet any of the following Any change from one calcular troublemial land one classification to another revidential desolification of 20 zero or more and Any change from a residential land one elevisification to a merevidential land we elivisification of 10 or more companyon acres. Any change in industrial employment allow one classifications of 10 - 20 configurors acres to method land one elevisification. Any change in industrial employment also we classifications of 10 - 20 configurors acres to method land one elevisification. The changes addition or addetions which are more than corrections' elarifications and less than adding a new element chapter. Any proposed realignment of a Collector trackary (proposal additions or endipendent) realizary with a christiantian lower than Collector do not require an immediated, where the configuration of the collector trackary is an elementation of realizary with a christiantian lower than Collector do not require an immediated, where the configuration of the collector trackary (proposal additions or endipendent) realizary with a christiantian lower than Collector than one require an immediated produced of proof to demonstrate that the attentional to the proper proposing the denore. Major and Misor Amendments must address the following summinum approval in the collection of the co

Douglas General Plan 2024

Land Use Survey Responses:



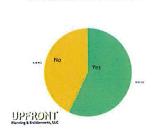


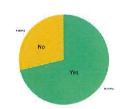
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Douglas General Plan 2024

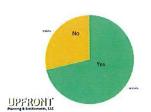
Land Use Survey Responses:

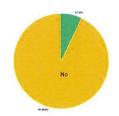




Douglas General Plan 2024









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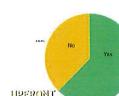
Douglas General Plan 2024 Douglas General Plan 2024 Land Use Survey Responses: Land Use Survey Responses: I would be in taking or densor development in discriminatili prosents open space bowe densities particle of the discriminations. Cataria a time do un descriptio ne's UPFRONT UPFRONT Douglas General Plan 2024 Douglas General Plan 2024 Legend Land Use: Land User Future Land Use Map 2024 Updated: Added Land Use Category Table Updated to 12 land uses and included DOUGLAS **Future** definitions of the uses. (previously 11) Reorganized format for easier use for Land Use overall goals and objectives Added Summary Implementation Table UPFRONT UPFRONT Douglas General Plan 2024 Douglas General Plan 2024 Land Use: Land Use: Focus more on: Provide a balance of land uses that will preserve and enhance neighborhoods, promote economic development, encourage redevelopment at appropriate locations and protect environmentally sensitive areas. Provide an inficient land to support a mix of housing types and opportunities throughout the city to meet the diverse needs of persons of all income levels and ages. Promote and attract high-quality residential development while protecting established residential neighborhoods and supporting compatible development. Promote the resolution of conflicts between incompatible land uses. Support appropriate locations for commercial and office land uses, including infill development and redevelopment. Support a Central Business District that is an attractive gathering center serving civic, public, commercial, entertainment, cultural and community purposes. Promote high-scale commercial and industrial development and redevelopment that will contribute to Douglas' overall economic vitality, environmental quality, and community livability. Rancho Agricultural (up to 5-acres) Hacienda Estate (3-5 acres) Lacienda Estate (3-5 acres) Lacienda Estate (3-6 up/acre) Medium Density Residential (3-6 du/acre) Medium High Density Residential (6-6 du/acre) Central Business District (some) ~ Central Business District (som Commercial Center Commercial Corridor (same) Industrial) Employment Mixed-Use Airport Institutional/Public (same) Open Space (same) UPFRONT UPFRONT Douglas General Plan 2024 Douglas General Plan 2024 Growth Area Survey Responses: Growth Area Survey Responses: Qs. As you concerned about the trumber of people treating and of your community Like personne to committed the personne type or must at time the second-stated? Es: Do you had your exceedant uses in proving decisions or employ the to all area considers used combinate, discovered in particular large.

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Remain Consistent



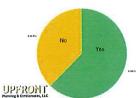
Growth Area Survey Responses:

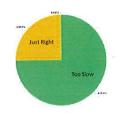


Douglas General Plan 2024

Growth Area Survey Responses:

Q15. Do you should be current annual printer and the Douglas in ¿Dies que la late de crecimiente aleud actuel pare Sineglas (x).





Douglas General Plan 2024

Updated:

UPFRONT

- Removed old growth areas for more
- targeted areas.

 Central Core (same)
- Western Reach
- La Perilla- Northern Spike
- Commercial Enterprise Employment Railroad-Pirtleville Sulpher Springs
- Douglas Muni Airport Northern Peak-BDI



Douglas General Plan 2024

- Pocus more ont
 Develop a Community Facilities Management Strategy (CFMS) that will help to monitor and manage the infrastructure and services required to adequately serve the existing and anticipated population.

 Maintain the Central Core Growth Area as the primary activity center for finance, culture and Government complemented by the mixture of land uses that supports Downtown housing and is compatible with Downtown's historic Residential neighborhoods while promoting consistency with other elements of the
- General Plan.

 Provide the infrastructure and services required to adequately serve the existing and anticipated residential/commercial, commercial/industrial, and commercial corridor uses within Growth Areas, while providing appropriate standards for land use compatibility, fair-share cost of new development, compact development and protection of environmentally sensitive areas.

 Plan for the phased provision of the infrastructure and services required to adequately serve the existing and anticipated residential/commercial land uses within the Growth Areas near the Potential Annexation Areas. To promote managed, economically sound and orderly growth that supports a variety of land uses, consorves natural resources, reduces automobile dependency, and provides for the logical expansion of infrastructure and service capacities.

UPFRONT

Douglas General Plan 2024

Public Facilities & Service: (new element)

- Updated:
 Updated Police and Fire standards and details.
- Undated existing water and wastewater department information and capacity info. Detailed solid waste and sanitation services
- Detailed library services and development services operations. Updated goals and objectives to continue to
- be able to provide quality services for the residents and keep up with growth.





Douglas General Plan 2024

UPFRONT.

UPFRONT

- Focus more on:

 Provide adequate, safe, and efficient water and wastewater services and facilities benefitting all residents and properties in the City.

 Provide adequate, safe, and efficient solid waste services and facilities benefitting all residents and properties in the City, and external customers.

 Provide for adequate street improvement and maintenance services to increase transportation mode choice safety.
- Provide adequate, effective and efficient police services and facilities to reduce crime and increase community
- safety. Provide adequate, effective and efficient fire and life safety services and facilities to lower risks of death,
- injuries, and catastrophic damage.

 Provide adequate, effective and efficient public transit services and facilities.

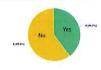
 Provide excellent and accessible library resources and meeting spaces for residents and visitors of Douglas.

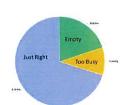
 Provide the most timely and effective planning, permitting, and code compliance services possible.

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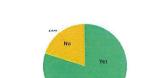
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Transportation Survey Responses:

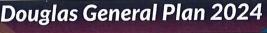


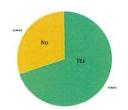


Transportation Survey Responses:



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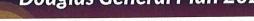




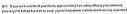
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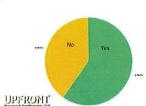


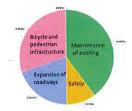


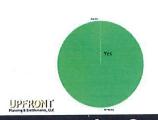


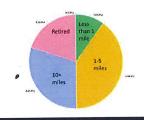












Douglas General Plan 2024

Douglas General Plan 2024

Transportation & Circulation:

- Updated:
 Updated Streets &
 Circulation map.
 Provided more detail about existing conditions and street classification system
- Focused on alternative
- modes of circulation Focused on Land Port of Entry and Airport





Transportation & Circulation:

UPFRONT

- Focus more on:

 Improve the mobility of people and goods throughout the city while supporting better alternatives to auto transportation, including bicycle- and pedestrian friendly streets, and improved roadways (landscape, lighting, and sidewalks).

 Promote circulation safety throughout the City.

 Adopt and apply standards for vehicular parking appropriate to the vehicles, adjacent land uses, intensities of land uses, and the availability and encouragement of other modes of transportation.

 Pocus on pedestrian mobility and transit vehicle operations.

 Preservation of Scenic Corridors and viewsheds where available.

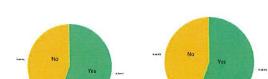
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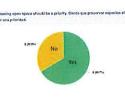
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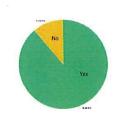




Open Space Survey Responses:



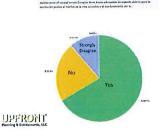


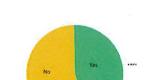


Douglas General Plan 2024

Douglas General Plan 2024

Open Space Survey Responses:





Recreation & Open Space:

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- <u>Updated:</u>
 Provided more detail about existing conditions and LOS (level of service) existing and proposed for future parks, open space and rec programs. Provided more details on trail standards
- and acquisition of spaces. Focused on Recreation Programs





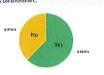


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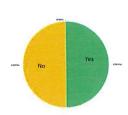
Recreation & Open Space:

- Create a balanced, accessible and integrated system of open spaces and recreational opportunities.
 Monitoring and Maintenance of Parks and ownership and maintenance of trails.
 Partnerships with organizations and private developers
 Funding opportunities such as: acquisitions, grants and bonds for improvements and new facilities
 Developing a Comprehensive Parks and Recreation and Trail System Master Plan goal.

Cost of Development Survey Responses:



52 - So you builtims are adequal services by those experiencing home expenses provided provided gard grains as ancienting an impair?



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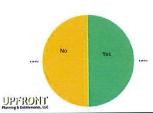
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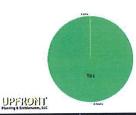
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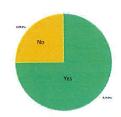
Cost of Development Survey Responses: So. So you think there is anough sort to exprest the growing meets of the city? Core que hay authorine present personal personations by encircling encry-drops do in student

Cost of Development Survey Responses:









Douglas General Plan 2024

Douglas General Plan 2024

Cost of Development Survey Responses:

Cost of Development:

- Updated:
 Updated:
 Updated Level of Service (LOS)
 Provided detailed opportunities for paying for growth possibilities and the cost classification for the City goals.
 Opportunities for public and also private investment incentives provided.



Focus more on:

Equitably assess and manage the fiscal and capital impacts resulting from new development.

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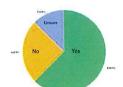
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Douglas General Plan 2024

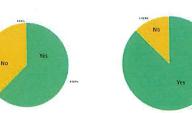
Douglas General Plan 2024

Environmental Survey Responses:





Environmental Survey Responses:



UPFRONT



Douglas General Plan 2024

Environmental & Historical Resources:

- Updated:
 Updated status of Air & Water Quality and
- Detailed natural habitats and topography Added Historical Resources and highlighted the Douglas Depot, Gadsen Hotel and San Bernadino Ranch.

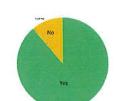
Focus more on:

Ensuring quality of life is maintained or better with the environment and securing interest in maintaining natural resources and historical resources as assets to the City.



Water Survey Responses:





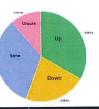
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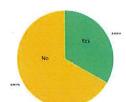
Douglas General Plan 2024

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Douglas General Plan 2024

Water Survey Responses:





Water Resources:

- Updated:
 Updated status of Douglas AMA
 Updated water quality, groundwater and recharge
- Noted Flood Areas and Low Impact Development Added info on conservation opportunities and education goals.

Focus on:

- Managing a coordinated System of Water and Wastewater utility service facilities and resources to adequately serve existing and future land uses. Staying in front of any state or federal changes to water use regulations and management which can benefit Douglas.

UPFRONT.





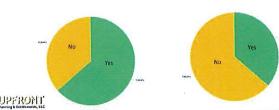
Douglas General Plan 2024

Douglas General Plan 2024

Economic Development Survey Responses:



Economic Development Survey Responses:



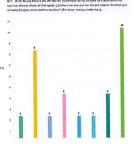
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Douglas General Plan 2024

Douglas General Plan 2024

Economic Development Survey Responses:



Economic Development: (new element)

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- Added:
 Details on current employment industries and workforce data in the City
- in the City
 Specifies areas of economic development opportunities in the
 City (Downtown, Commercial, Industrial/Office, LPOE, Tourism)





- Focus on:

 Foster a resilient and diverse economy in Douglas, leveraging local and regional assets to offer a range of commercial services and higher-paying employment opportunities.

 Position Douglas as the region's prime business hub by delivering exceptional services and fostering an environment conducive to entrepreneurial success.

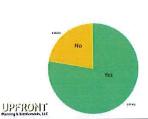
 Cultivate a vibrant economy in Douglas by offering appealing career paths, fostering entrepreneurial growth, and attracting private investment.

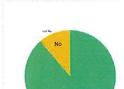
 Stantonically such Douglas with hierarchies resources and policies to drive forward economic development.
- Strategically equip Douglas with incentives, resources and policies to drive forward economic development initiatives effectively.
- intuatives enecuvely. Elevate Douglas' identity and profile in the State of Arizona economic development arena and market globally. Transform Downtown Douglas into a vibrant community that enriches the City experience for both residents
- Maintain the integrity of Douglas's historic buildings, structures, and cultural heritage through preservation
- initiatives. Establish strategic partnerships with private sector entities, investors, and financiers to facilitate collaborative project development, fostering a framework that outlines risk-sharing and revenue-sharing mechanisms for mutual benefit.

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Douglas General Plan 2024

Housing Survey Responses: should be no presenting and entercong actions resistant to do the office miles and residatories to g., alone town organize fightings. El defense determs vier y explore the residatories archivence residants.

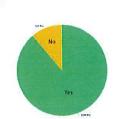




Douglas General Plan 2024

Q1 Large-lots should be preserved within rural neighbor terrenos grandes dentro de vecindarios nira...



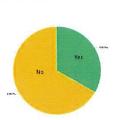


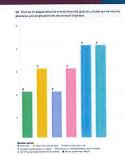
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Housing Survey Responses:







Douglas General Plan 2024

Douglas General Plan 2024

Updated:

POGATECL:

Minor edits to the chapter, updated goals, policies and implementation measures to focus on more attainable/ affordable housing and housing diversity.

Focus on opportunities for funding for rehabilitation

- Focus on:

 Decent safe sanitary Housing
 Increasing Housing Stock
 Housing Assistance and Prioritization
 Housing Mix
 Neighborhood Revitalization
 Special Needs Housing
 Affordable/ Attainable Housing.

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Next Steps

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- City Council Vote on May 8, 2024
- Proceeds to Douglas Voters on November 5, 2024



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Douglas General Plan 2024

Questions??

Website:

https://engage.douglasaz.gov/generalplanupdate

Xenia Gonzalez City of Douglas Neighborhood Resources & Grants Director Ph: (520) 451-7871 Xenia.Gonzalez@DouglasAZ.gov

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Ms. Gonzalez noted that the public hearing process was completed with the Planning and Zoning Commission, which recommended approval for the current public hearing and meeting. The chair and members of the Planning and Zoning Commission, along with some members of the General Plan Advisory Committee, are present to answer any questions about their processes and comments. Mr. Luis Garcia is the co-chair of the General Plan Advisory Committee.

Mayor Huish expressed gratitude to the city planning and zoning commission, staff, and General Plan Advisory Committee members for their efforts. He then asked Jessica Sarkisian to briefly explain her company's role, why they were chosen, and the necessity of this process.



Jessica Sarkisian from Upfront Planning, has been with the firm for five years, has 22 years of experience working with public and private jurisdictions. She has served on various commissions and boards, giving her a comprehensive perspective on planning processes. Ms. Sarkisian highlighted that this project, required every ten years by state statutes, aims to provide a solid foundation for future planning and implementation. The plan is amendable and not static, designed to offer guidelines and direction for staff, council, and public on future developments. It helps the council make informed decisions, considering both public input and long-term community goals, even if not all goals are achieved within the tenyear span.

ADJOURNMENT.

Motion by Council Member Shelton, second by Council Member R. Acosta to adjourn the meeting at 6:00 p.m.

Prepared by: Cypthia Acuña Robles, Deputy City Clerk