

Deschutes County Community Corrections Biennial Plan

July 1, 2023 – June 30, 2025



Board of County Commissioners

Anthony DeBone, Chair
Phil Chang, Vice-Chair
Patti Adair, Commissioner

Department of Community Justice

Deevy Holcomb, Director

Adult Parole and Probation

E. Tanner Wark, Deputy Director

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Deschutes County 2021-2023 Community Corrections Biennial Plan

Department of Corrections 2575 Center Street NE Salem, Oregon 97301-4667	<i>For Office Use Only</i> <i>Date Received:</i>
Address: 63360 Britta Street Building #2, Bend, Oregon 97703 Phone: 541-385-3246 Fax: 541-385-1804	
Community Corrections Director/Manager: Deevy Holcomb Address: 63360 Britta Street Building #2, Bend, Oregon 97703 Phone: 541-322-7644 Fax: 541-385-1804 Email: Deevy.Holcomb@deschutes.org	
Sheriff: Shane Nelson Address: 63333 Highway 20 West, Bend OR 97703 Phone: 541-317-3118 Fax: 541-389-6835 Email: Shane.Nelson@deschutes.org	
Jail Manager: Michael Shults Address: 63333 Highway 20 West, Bend OR 97703 Phone: 541-617-3387 Fax: 541-389-6835 Email: Michael.Shults@deschutes.org	
Supervisory Authority: Shane Nelson Address: 63333 Highway 20 West, Bend OR 97703 Phone: 541-317-3118 Fax: 541-389-6835 Email: Shane.Nelson@deschutes.org Supervisory Authority: Deevy Holcomb Address: 63360 Britta Street Building #2 Phone: 541-322-7644 Fax: 541-385-1804 Email: Sonya.Littledeer-Evans@deschutes.org	
LPSCC Contact: Deevy Holcomb Address: 63360 Britta Street Building #2 Phone: 541-322-7644 Fax: 541-385-1804 Email: Deevy.Holcomb@Deschutes.org	
<u>Biennial Budget</u>	
State Grant-in-Aid Fund:	<u>\$10,123,151.00</u>
DOC M57 Supplemental Fund:	<u>\$518,614.00</u>
CJC Justice Reinvestment Grant:	<u>\$1,628,976.00</u>
CJC Treatment Court Grant:	<u>\$0.00</u>
County General Fund:	<u>\$1,072,738.00</u>
Supervision Fees:	<u>\$1,000.00</u>
Biennial Carryover (GIA, M57, FSAPP):	<u>\$0.00</u>
Other Fees:	<u>\$1,000.00</u>
Other State or Federal Grant:	<u>\$0.00</u>
Other:	<u>\$571,779.00</u>
<u>Total:</u>	<u>\$13,917,258.00</u>

Section I Department Description

Community corrections services in Deschutes County are provided by the Parole and Probation division of the Deschutes County Department of Community Justice. The division supervises approximately 1,000 clients on probation or post-prison supervision.

The division's main office is in the city of Bend with satellite offices in the cities of Redmond and La Pine. Eighty percent of those supervised have felony offenses and 20% have misdemeanor offenses (including drug-related, domestic violence-related and sex offense-related misdemeanors). The division supervises clients on deferred prosecution for felony and Assault IV domestic violence offenses. The division also provides community service coordination and electronic monitoring services to the county and court for both pre-trial and division-supervised clients.

The division is currently focused on:

- Providing person-centered balanced supervision that, through use of core correctional practices, protects public safety, teaches and holds individuals accountable, and provides opportunity for long term behavior change;
- Adapting to and managing our population safely in the context of reduced budget, criminal justice reform and prison reduction utilization efforts;
- In partnership with stakeholders and community, addressing disparity and equitably serving our full population. This includes being responsive to individual's self-identified race, ethnicity, and gender.

For FY 2023-2025 Deschutes County community corrections service plan is organized around 12 general program categories. The general program categories are:

- Administration
- Felony supervision
- Misdemeanor supervision
- Substance abuse treatment
- Sex offense treatment
- Domestic violence offense treatment
- Polygraphs
- Custodial and sanction beds
- Cognitive behavioral programs
- Community service program
- Electronic monitoring services
- Transitional housing services

Section II
LPSCC Recommendation



PUBLIC SAFETY COORDINATING COUNCIL

Wells Ashby, Chair
Presiding Judge

Nick Lelack, Vice Chair
County Administrator

Janice Garceau
County Health Services Director

Thomas Spear
Attorney at Law

Anthony Broadman
Bend City Councilor

Sara Crosswhite
911 Service District Director

Brandon Smithers
OSP Lieutenant

Roger Olsen
NAMI Central Oregon

Phil Chang
County Commissioner

Deevy Holcomb
Community Justice Director

Angie Curtis
Trial Court Administrator

Stephen Gunnels
District Attorney

Joseph Mabonga
Oregon Youth Authority

Shane Nelson
Deschutes County Sheriff

Mike Krantz
Bend Police Chief

Devin Lewis
Redmond Police Chief

Keith Witcosky
Redmond City Manager

Gil Levy
Citizen Member

Mike Womer
Sunriver Police Chief

Jason Van Meter
Black Butte Police Chief

September 5, 2023

Deschutes County Board of Commissioners
1300 NW Wall Street
Bend, OR 97703

RE: Deschutes County Community Corrections Plan FY 2023-2025

Dear County Commissioners:

Enclosed please find a copy of the Deschutes County Community Corrections Plan for the period of July 1, 2023 through June 30, 2025. The Deschutes County Public Safety Coordinating Council (Council) reviewed and approved the plan at our September 5, 2023 meeting.

The plan describes a comprehensive array of services utilizing a combination of state dollars, county funds and other revenue sources. It appears that this plan provides for effective utilization of these resources for the next biennium.

The Council understands that there is some flexibility in regard to implementation of the plan over the next biennium, including the possibility of state revenue revisions up or down from what is shown in the plan today. It is the recommendation of the Council that the Board of County Commissioners formally adopt the Plan by signing the Intergovernmental Agreement with the Oregon Department of Corrections.

Sincerely,

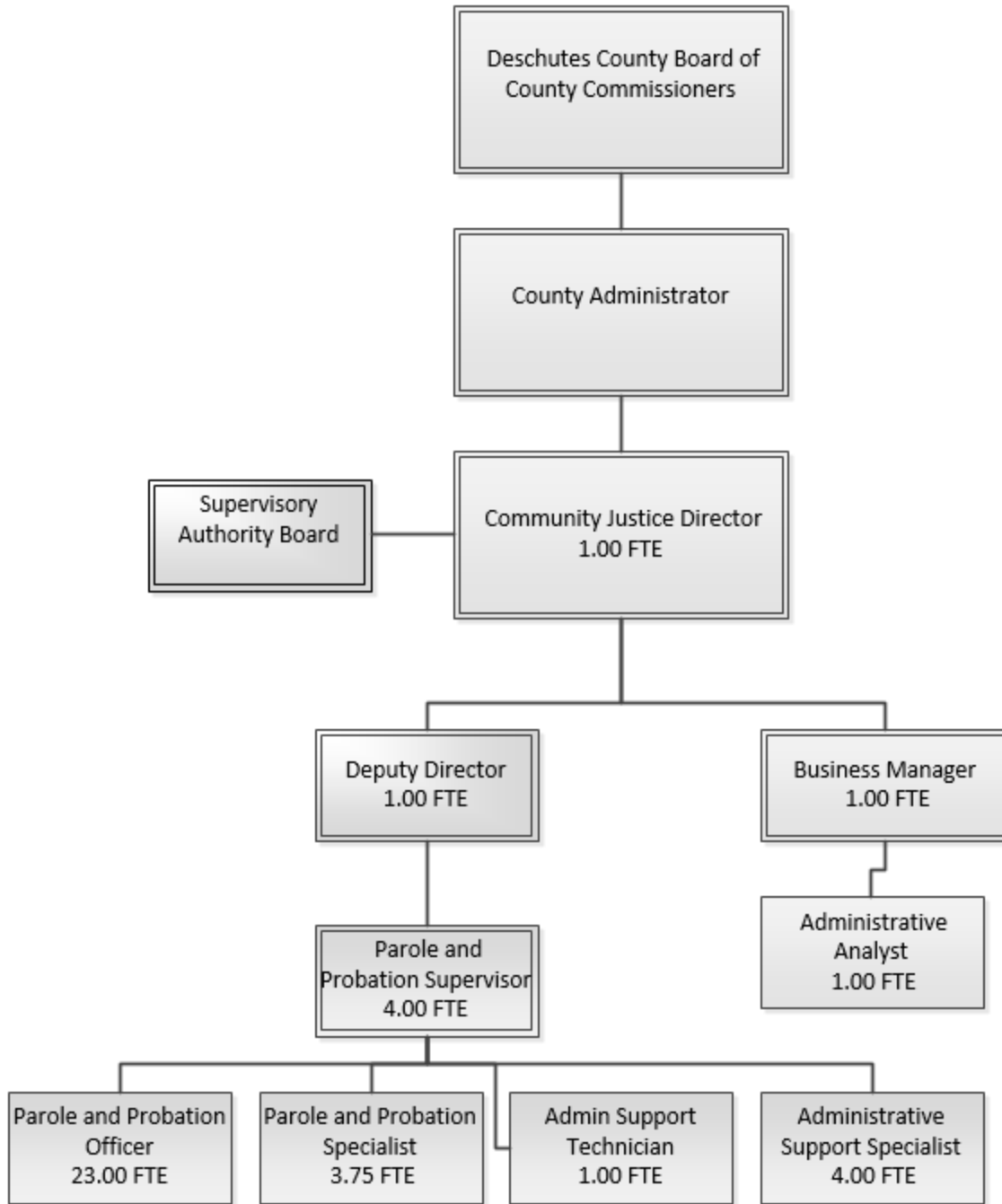
The Honorable Wells Ashby
Chair Local Public Safety Coordinating Council

1300 NW Wall Street Bend, Oregon 97703

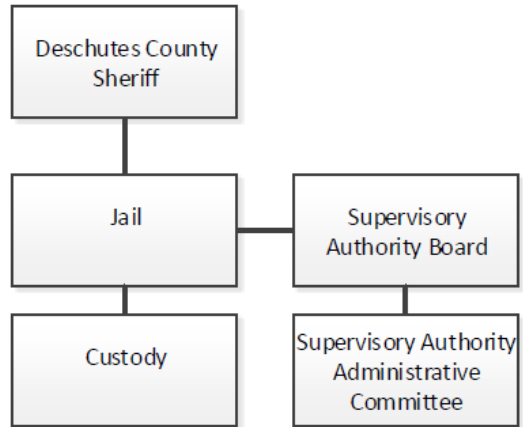
Deschutes County Public Safety Coordinating Council Membership

Name	Title	Organization
Wells B. Ashby	Presiding Judge	11 th Judicial District
Nick Lelack	County Administrator	Deschutes County
Janice Garceau	Director	Deschutes County Health Services Dept.
Sara Crosswhite	Director	Deschutes County 9-1-1 Service District
Phil Chang	County Commissioner	Deschutes County
Mike Womer	Chief of Police	Sunriver Police Department
Deevy Holcomb	Director	Deschutes County Community Justice Dept.
Angie Curtis	Court Administrator	11 th Judicial District
Stephen Gunnels	District Attorney	Deschutes County
Anthony Broadman	City Counselor	City of Bend
Mike Krantz	Chief of Police	City of Bend
Gil Levy	Director	KIDS Center
Joseph Mabonga	Area Supervisor	Oregon Youth Authority
Donna Mills	Citizen Member	Deschutes County Resident
Shane Nelson	Sheriff	Deschutes County
Brandon Smithers	Area Commander	Oregon State Police
Thomas Spear	Defense Counsel	Spear Law
Devin Lewis	Chief of Police	City of Redmond
Erin Taylor	Citizen Member	Deschutes County Resident
Jason Van Meter	Chief of Police	Black Butte
Keith Witcosky	City Manager	City of Redmond
Roger Olsen	Director	NAMI Central Oregon

Community Corrections Organizational Chart



Deschutes County Sheriff's Office/Jail



Program Name:	Administration and Support
Program Description:	This program encompasses the administrative leadership team and internal services costs of the program. The Community Justice Director supervises the Deputy Director and Business Manager. The Director is responsible for strategy, oversight, direction and partnerships with key public safety stakeholders. The Deputy Director is responsible for day to day leadership and manages four parole and probation supervisors who are responsible for the daily supervision of 23 parole and probation officers, four parole and probation specialists, four administrative support specialist, and one administrative support technician. The Business Manager is responsible for the business and financial functions of the department and oversees the administrative analyst who provides performance management, fiscal duties and monitors and support external services contracts. Internal county services fees and miscellaneous administrative contractual or direct fees are also charged to this program.
Program Category:	Administration
Program Objectives:	<p>To provide leadership, program development, policy development, and financial oversight for the department. To provide training and supervision to staff to ensure compliance with department policies, procedures, Oregon Administrative Rules, Oregon Revised Statues, and Intergovernmental Agreements with DOC.</p> <p>This biennium the administrative team seeks to:</p> <ul style="list-style-type: none"> • Successfully create a Gender-Specific Program, including gender-specific caseload structure and CBT option • Provide administrative, dashboard and supervisory support for PPO's to diversify their use of interventions, cognitive-based interventions and core correctional practices in working with clients • Introduce principles of trauma-informed care into organizational decision-making, communication and conflict resolution processes • Complete an Equity Plan that identifies key areas for improvement in disparate outcomes seen by racial and ethnic identity (supervision level overrides; use of jail as sanction and homelessness) • Create two new referral and services partnership with community-based providers to coordinate SUD, housing, and behavioral health services provided outside of community corrections • Diversify sources of funding and partnerships to provide supervised clients with the treatment and housing resources they need but community corrections in decreasingly able to provide within state funding allocations.
Method(s) of Evaluation:	Grant reporting, Dashboards, internal business reports, and annual reports.

Monthly Average to be Served: N/A

Type of Offender(s) Served:

- Probation
 Parole/Post-Prison
 Local Control

Crime Category:

- Felony
 Misdemeanor

Gender:

- Male
 Female

Risk Level:

- High
 Medium
 Low

Which Treatment Provider(s) Will You Use Within This Program?

Provider Name	Treatment Type <small>(ie., Anger Management, Cognitive, DV, Dual Diagnosis, Sex Offender, Inpatient Substance Abuse, or Outpatient Substance Abuse)</small>	What, if any, state dollars are budgeted to the program and how much to each fund? <small>(ie., GIA-\$25,000; M57-\$5000)</small>

Funding Sources

<input checked="" type="checkbox"/> State Grant-In-Aid Fund	\$881,178.00
<input checked="" type="checkbox"/> DOC M57 Supplemental Fund	\$50,000.00
<input checked="" type="checkbox"/> CJC Justice Reinvestment Grant	\$151,272.00
<input type="checkbox"/> CJC Treatment Court Grant	
<input type="checkbox"/> County General Fund	
<input type="checkbox"/> Supervision Fees	
<input type="checkbox"/> Biennial Carryover (GIA, M57, FSAPP)	
<input type="checkbox"/> Other Fees (revenue)	
<input checked="" type="checkbox"/> Other State or Federal Grant	
Other: Please Identify	
<input checked="" type="checkbox"/>	
<input checked="" type="checkbox"/> Interest on pooled investments	\$75,230.00
<input type="checkbox"/>	

Additional Comments:

Program Name:	Felony Supervision
Program Description:	Assessment, supervision, and case management services are provided to individuals sentenced on felony charges or designated drug related or funded domestic violence misdemeanors. This also includes clients under the terms of Interstate Compact. This includes domestic violence, street crimes, and sex offenses. Research-based assessments are conducted based on the client's crime type and past criminal history. The result of the assessment is utilized to develop a case plan and framework for the client's supervision. Parole and probation provides treatment and resource referrals, urinalysis testing, rewards, and sanctions. In conjunction with casework, information is entered into various computer programs as required by the Division, Deschutes County, and DOC. This program includes having parole and probation officers with caseloads based on crime type and other factors. We operate a mental health caseload, several JRP caseloads, several domestic violence caseloads, and several sex offense caseloads. All of our officers are trained in the use of Carey Guides/BITS, motivational interviewing, and core correctional practices and work to incorporate these skills into client office visits. All low risk clients are assigned to case bank for the purpose of monitoring them for compliance with conditions of supervision. All low risk clients who have an open restitution case will be assigned to the restitution caseload for the purpose of supervising their compliance with conditions of supervision. For clients with felony sex offenses officers will use DOC-approved risk tools to determine sex offender notification level and supervision levels. Our office recently underwent a gender responsivity assessment, the results of which indicate that implementation of a gender specific caseload is necessary to improve outcomes for clients who identify as women, and the organization would benefit from learning and organizational change based on trauma-informed care principles.
Program Category:	Supervision
Program Objectives:	To provide balanced supervision through use of core correctional practice in order to promote public safety, hold and teach individuals accountability and create opportunity for long term behavior change through skill building and cognitive-based interventions. This biennium the division seeks to respond to Department of Corrections and local expectations for performance including:: <ul style="list-style-type: none"> • Improve data entry by ensuring 85% EPR records contain no errors at next CCR Review. • Diversify interventions used, with additional use of COGN, OUTX, CURF, MCND and SPGP. • Ensure that Jail Sanction Length follows Supervision Level (in general increases as risk level increases) • 90% of jail sanctions will fall within Administrative Guidelines across all racial and ethnic, and gender, identity categories. • 60% of probationers closed out successfully 2nd Half 2022 and 1st Half 2023 • 67% PPS closed out successfully 2nd Half 2022 and 1st Half 2023 • Safely maintain state prison utilization target (by remaining below identified baseline for both men and women)
Method(s) of Evaluation:	Dashboards, DOC reports, and internal database.

Monthly Average to be Served: 800

Type of Offender(s) Served:

- Probation
 Parole/Post-Prison
 Local Control

Crime Category:

- Felony
 Misdemeanor

Gender:

- Male
 Female

Risk Level:

- High
 Medium
 Low

Which Treatment Provider(s) Will You Use Within This Program?

Provider Name	Treatment Type (ie., Anger Management, Cognitive, DV, Dual Diagnosis, Sex Offender, Inpatient Substance Abuse, or Outpatient Substance Abuse)	What, if any, state dollars are budgeted to the program and how much to each fund? (ie., GIA-\$25,000; M57-\$5000)

<input type="checkbox"/> CJC Treatment Court Grant	_____
<input checked="" type="checkbox"/> County General Fund	_____
	\$1,072,738.00
<input type="checkbox"/> Supervision Fees	_____
<input type="checkbox"/> Biennial Carryover (GIA, M57, FSAPP)	_____
<input type="checkbox"/> Other Fees (revenue)	_____
<input type="checkbox"/> Other State or Federal Grant	_____
Other: Please Identify	_____
<input type="checkbox"/>	_____
<input type="checkbox"/>	_____
<input type="checkbox"/>	_____

Additional Comments:

Other: Please Identify

-
-
-

Additional Comments:

Additional Comments:



Additional Comments:



Program Name:	Custodial and Sanction Beds
Program Description:	Clients sentenced to a term of imprisonment of one year or less will be housed in our adult jail. Clients serving this type of sentences will be assessed upon admission to the jail and their needs determined. During the period of their incarceration, they will have the opportunity to participate in services designed to reduce their risk to re-offend in accordance with their ability to comply with facility rules, sentence length and program availability. Services available to clients in custodial beds include cognitive classes, anger management, family/parenting skills, AA, NA, A&D treatment and GED classes. Custodial beds are also used as a sanction.
Program Category:	Custodial/Sanction Beds
Program Objectives:	To maintain accountability and reduce criminal behavior. .
Method(s) of Evaluation:	Dashboards, sanction reports and local control caseload analysis.

Monthly Average to be Served: 25

Type of Offender(s) Served: Probation
 Parole/Post-Prison
 Local Control

Crime Category: Felony
 Misdemeanor

Gender: Male
 Female

Risk Level: High
 Medium
 Low

Which Treatment Provider(s) Will You Use Within This Program?

Provider Name	Treatment Type <small>(ie., Anger Management, Cognitive, DV, Dual Diagnosis, Sex Offender, Inpatient Substance Abuse, or Outpatient Substance Abuse)</small>	What, if any, state dollars are budgeted to the program and how much to each fund? <small>(ie., GIA-\$25,000; M57-\$5000)</small>

Funding Sources

- State Grant-In-Aid Fund \$2,024,630.20
- DOC M57 Supplemental Fund _____
- CJC Justice Reinvestment Grant _____
- CJC Treatment Court Grant _____
- County General Fund _____
- Supervision Fees _____
- Biennial Carryover (GIA, M57, FSAPP) _____
- Other Fees (revenue) _____
- Other State or Federal Grant _____
- Other: Please Identify
- Grant in Aid Supplemental \$47,362.80
- _____
- _____

Additional Comments:

Program Name:	Cognitive Behavioral Programs
Program Description:	Cognitive Behavioral Programs work to change behavior by identifying and changing the thought processes behind those behaviors. Moral Reconciliation Therapy (MRT) is a cognitive-behavioral treatment program that utilizes a workbook approach along with a 12-16 step curriculum that focuses on behavioral change and growth. MRT takes the form of group and individual counseling using structured group exercises and prescribed homework assignments. MRT is a facilitator led curriculum that meets weekly where the client is required to meet all the requirements before moving on to the next step of the program. MRT is an evidenced-based program. Research shows that MRT helps reduce recidivism rates on average by 16%. Research also shows that MRT programs produce an average return on investment of nine dollars for every dollar spent on MRT services. Because of our recent gender responsiveness assessment we are working to bring back gender specific CBT services. We had Moving On but are determining if it is best to re-train and restart this curriculum or look at other options. We have successfully relaunched in person CBT groups following the pandemic, but have retained one virtual group at this time.
Program Category:	Behavioral Health Tx Services - CBT
Program Objectives:	To prevent criminal behavior and reduce recidivism by assisting clients to identify risky thoughts, feelings and actions, and replace them with prosocial thoughts, feelings and actions. This biennium the divisions seeks to respond to Department of Corrections expectations and local CBT capacity by the following performance objective: <ul style="list-style-type: none"> • 48% participating in treatment programming 2nd Half 2022 and 1st Half 2023. • Identify and implement a gender-specific CBT option for clients who identify as women
Method(s) of Evaluation:	Dashboards, monthly reports, internal database, and completion rates.

Monthly Average to be Served: 25

Type of Offender(s) Served: Probation Parole/Post-Prison Local Control
Crime Category: Felony Misdemeanor
Gender: Male Female
Risk Level: High Medium Low

Which Treatment Provider(s) Will You Use Within This Program?

Provider Name	Treatment Type <small>(ie., Anger Management, Cognitive, DV, Dual Diagnosis, Sex Offender, Inpatient Substance Abuse, or Outpatient Substance Abuse)</small>	What, if any, state dollars are budgeted to the program and how much to each fund? <small>(ie., GIA-\$25,000; M57-\$5000)</small>
Deschutes County Adult P&P	CBT	JRI-\$240,000

Funding Sources

State Grant-In-Aid Fund _____
 DOC M57 Supplemental Fund _____
 CJC Justice Reinvestment Grant \$240,000.00 _____
 CJC Treatment Court Grant _____
 County General Fund _____
 Supervision Fees _____
 Biennial Carryover (GIA, M57, FSAPP) _____

- Other Fees (revenue)
- Other State or Federal Grant

Other: Please Identify

-
-
-

Additional Comments:



Additional Comments: Due to state budget allocation, the division is unable to financially support the community service crew as we have done for the past six years (providing half of the funding for a 2-person crew leader FTE component with two days of crew service offered weekly). However, the crew, which is run by the Juvenile division of Community Justice, has contractual and other partnership obligations to complete restorative community service projects in the community during workweek days. These days, during the school year, are difficult to find sufficient number of juvenile clients for the crew, making it possible for the crew leaders to offer adult clients the opportunity for crew service one day per week. We hope that this reduction of availability does not negatively affect this important restorative aspect of community supervision previously offered to clients, and will continue to watch completion trends.

Other: Please Identify

Sheriff

\$100,000.00

Crime Prevention Fund

\$100,000.00

Additional Comments:

Program Name:	Transitional Housing Program
Program Description:	The integration of clients into the community from a custody situation is enhanced when services are available to help them meet basic needs. Whenever possible, transitional services will be initiated prior to release from incarceration and will be available based on the client's risk and need. Some subsidy funds are available for those clients who are not appropriate for transitional housing and require hotel stays or other housing resources. This program also subsidizes a large population of AIP clients from DOC providing transitional housing to AIP participants with our community partners. As part of the JRP Deschutes County Community Justices has contracted with the Bethlehem Inn to provide seven transitional housing beds as well as case management services. We also use this program to help clients with housing at Oxford Houses and other transitional housing providers. Funding also supports clothing and other supplies that reduce barriers for clients.
Program Category:	Transition Services
Program Objectives:	To reduce barriers to successful transition between custody and community, increase chances of successful engagement in treatment and provide structured support. This biennium the division seeks to respond to Department of Corrections expectations and local needs with the following performance objectives: <ul style="list-style-type: none"> • 48% of treatment records closed out successfully • Create two new referral and services partnership with community-based providers to coordinate housing services provided outside of community corrections
Method(s) of Evaluation:	Monthly community service reports, internal database, and sanction reports.

Monthly Average to be Served: 25-30

Type of Offender(s) Served:

- Probation
 Parole/Post-Prison
 Local Control

Crime Category:

- Felony
 Misdemeanor

Gender:

- Male
 Female

Risk Level:

- High
 Medium
 Low

Which Treatment Provider(s) Will You Use Within This Program?

Provider Name	Treatment Type <small>(ie., Anger Management, Cognitive, DV, Dual Diagnosis, Sex Offender, Inpatient Substance Abuse, or Outpatient Substance Abuse)</small>	What, if any, state dollars are budgeted to the program and how much to each fund? <small>(ie., GIA-\$25,000; M57-\$5000)</small>

Funding Sources

- | | |
|--|--------------|
| <input checked="" type="checkbox"/> State Grant-In-Aid Fund | \$135,583.00 |
| <input type="checkbox"/> DOC M57 Supplemental Fund | _____ |
| <input checked="" type="checkbox"/> CJC Justice Reinvestment Grant | \$175,000 |
| <input type="checkbox"/> CJC Treatment Court Grant | _____ |
| <input type="checkbox"/> County General Fund | _____ |
| <input type="checkbox"/> Supervision Fees | _____ |
| <input type="checkbox"/> Biennial Carryover (GIA, M57, FSAPP) | _____ |

<input type="checkbox"/> Other Fees (revenue)	_____
<input checked="" type="checkbox"/> Other State or Federal Grant	_____
Other: Please Identify	_____
<input checked="" type="checkbox"/> Transitional Funds	\$39,417.00
<input type="checkbox"/>	_____
<input type="checkbox"/>	_____

Additional Comments:

