

CDD Planning Division

# Transportation System Plan 2020-2040

File 247-23-000507-PA, 508-TA



# Hearing Procedure

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**The hearing will be conducted in the following order:**

- 1. Staff will explain the hearing format and how to testify**
- 2. Staff report**
- 3. Testimony**
  - 1. The Applicant**
  - 2. Agencies**
  - 3. Persons in support**
  - 4. Persons in opposition**
- 4. Applicant rebuttal**
- 5. Staff closing comments**



# Notices & Record Materials

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## Project Website and Full Record

<https://www.deschutes.org/cd/page/transportation-system-plan-update-2020-2040-247-23-000507-pa-508-ta>



# Testifying at Today's Hearing

- **In-person and remote participation meeting format**
- **Before starting your testimony please provide:**
  1. **First and Last Name**
  2. **Mailing Address**
- **Time Limitations**
  - **Applicant = 30 minutes**
  - **Agencies/Government Bodies = 10 minutes**
  - **Other Participants = 3 minutes**
  - **Applicant Rebuttal = 10 minutes**



# In-Person Participants

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- **Please fill out a blue sign-up sheet and submit it to the Board's secretary**
- **Chair DeBone will call up each person to provide their testimony**
- **Please come up to the table at the front of the room to provide your testimony**



# Remote Participants

- To testify remotely you must attend using Zoom
- Chair DeBone will request that all Zoom participants use the “raise hand” feature to notify the Board that you would like to testify

- ***Computer / Smart Device***

- ❖ ***Press the Raise Hand button***



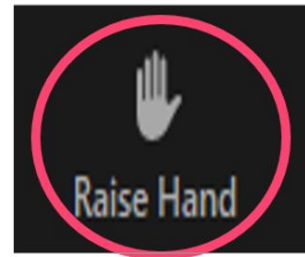
- ***Raise Hand (Dial-in)***

- ❖ ***Enter \*9 on your keypad***



# Hearing Procedures

- Written testimony can be submitted to staff
  - ❖ In-person - Hand to staff
  - ❖ Remote - Email to staff: [Tarik.Rawlings@Deschutes.org](mailto:Tarik.Rawlings@Deschutes.org)
- Orderly & respectful hearing
- Commissioner disclosures
- Objections to hearing format



# Staff Report

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# Deschutes County Transportation System Plan Update



Source: ODOT

# What is a TSP?

- Transportation element of the Deschutes County Comprehensive Plan
- Provides a prioritization of projects that the County can reasonably fund and implement over the next 20 years
- Reflects County's top priority to preserve and maintain existing roadways
- Includes a long-term vision of a transportation system that allows people to travel within the County via driving, riding bikes, walking and transit

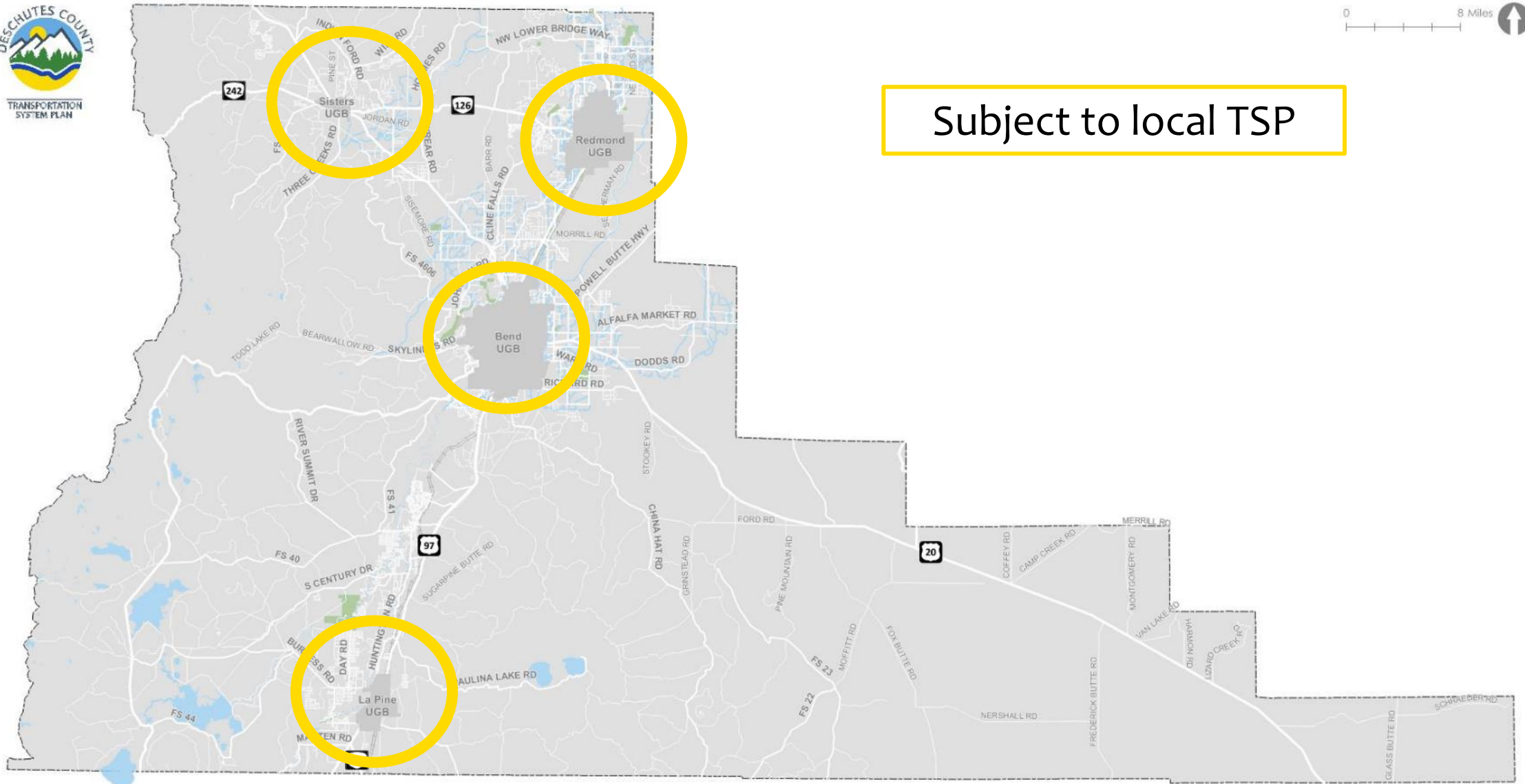


# Why Update the TSP?

- Reflects the significant growth that has occurred during last 10 years and helps plan for the needs of the unincorporated and rural areas over the next 20 years
- Recognizes the continuing decrease in revenue for “new investments” and provides a prioritization of how the County can make investments in the future
- Reflects County transportation system’s crucial role in the event of a Cascadia Subduction Event, aka earthquake
- Incorporates the findings of recently completed plans by the cities, ODOT, CET, and other agencies that address transportation needs within the County boundaries
- Evaluated and confirmed need to keep the Roadway Moratorium



# County versus City TSPs



Subject to local TSP

# Who Helped Shaped the TSP?

- Technical Working Group of County Staff and Consulting team
- 2 Public Open Houses
- Multiple Agency Partner Coordination Committee Meetings
- Broad engagement with partner agencies, including ODOT and other state agencies
- Outreach to County's Bicycle and Pedestrian Advisory Committee (BPAC) on bicycle facility planning

# Public Involvement Process

- First Virtual Open House held in May 2021; minimal public participation
- Second Virtual Open House held in December 2022; 159 people provided input
- Broad support for project list with recommendations for key projects to be prioritized.
- Most open house comments were in response to the following:
  - **Sunrise Boulevard** – Support for project
  - **Deschutes River Woods South Interchange Project** – Both support and concern.
    - Note: Will require further evaluation and coordination with ODOT prior to implementation
  - **Sisters to Black Butte Ranch Bike Path** – Mixed feedback
  - **SW Bend Ped/Bike Bridge** – BPRD project, included in TSP by reference to BPRD Master Plan

# Draft TSP Overview

- Chapter 1 – Introduction
- Chapter 2 – Goals & Policies
- Chapter 3 – Needs Assessment and Evaluation
- Chapter 4 – Providing Multimodal Systems
- Chapter 5 – Transportation Investment Priorities
- Chapter 6 - Funding

# Summary of Prioritized Investments

Table 1-1: Total Cost of Prioritized TSP Investments

Project Category	Estimated Cost by Priority			Total Cost
	High	Medium	Low	
Intersection Changes	\$11,530,000	\$14,900,000	\$2,100,000	\$28,530,000
Roadway Changes	\$6,100,000	\$25,000,000	\$57,500,000	\$88,600,000
County Share of ODOT Intersections	\$19,100,000	\$3,000,000	\$19,000,000	\$41,100,000
Pedestrian Facilities	\$600,000	\$3,600,000	\$2,100,000	\$6,300,000
Bridges	\$5,700,000	\$2,400,000	\$7,900,000	\$16,000,000
County Share of FLAP Projects	\$600,000	\$3,700,000	\$4,500,000	\$8,800,000
<b>Total</b>	<b>\$43,630,000</b>	<b>\$52,600,000</b>	<b>93,100,000</b>	<b>\$189,330,000</b>





# Prioritized Transportation Investments

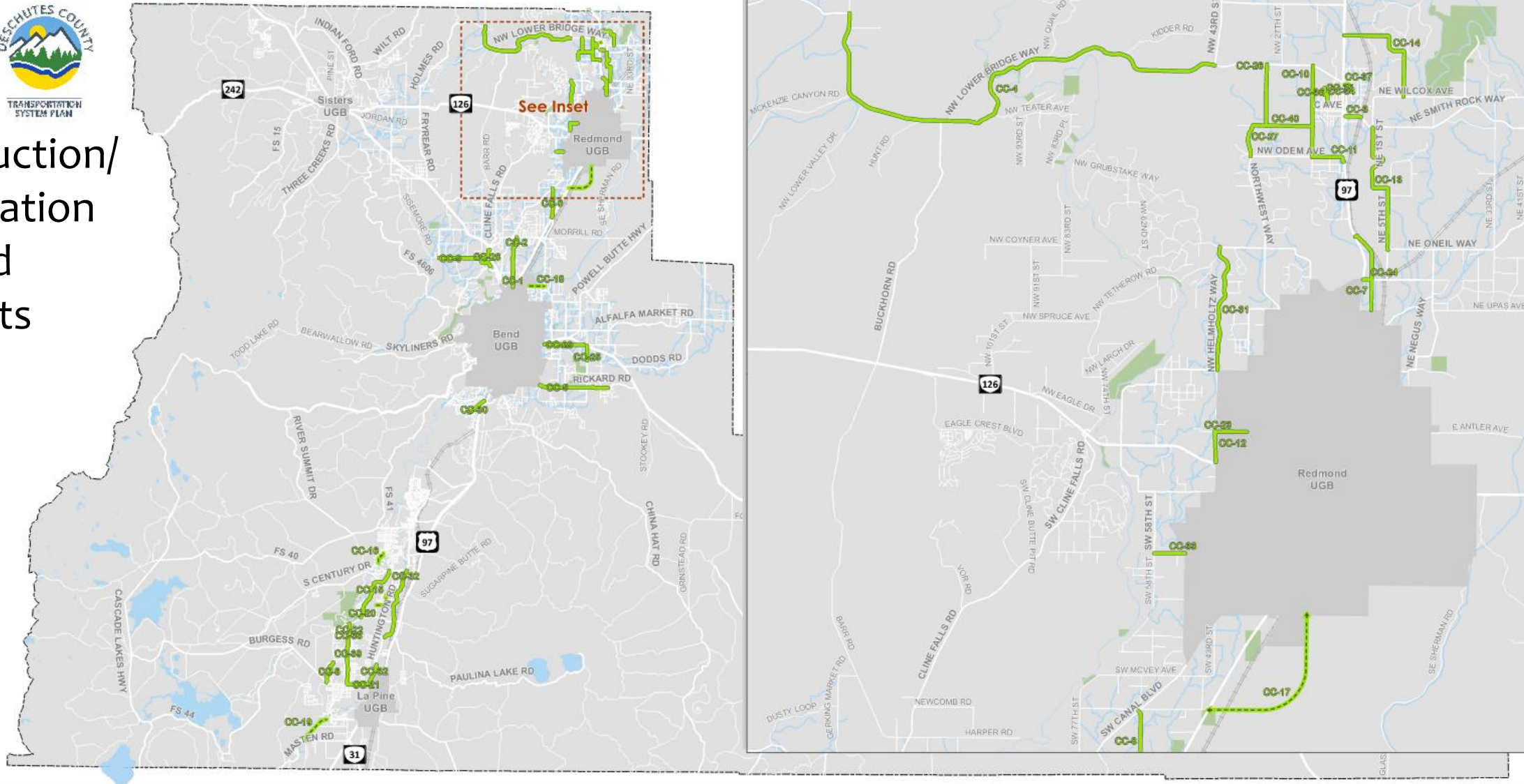
- All projects include project cost estimates for County planning and budgeting purposes; final costs and designs will be confirmed upon implementation
- Helps County to review and develop Capital Improvement Program (CIP) project lists
- Includes County Transportation Safety Action Plan
- Provides flexibility for future intersection and roadway investments, depending on need and funding



# Roadway Projects

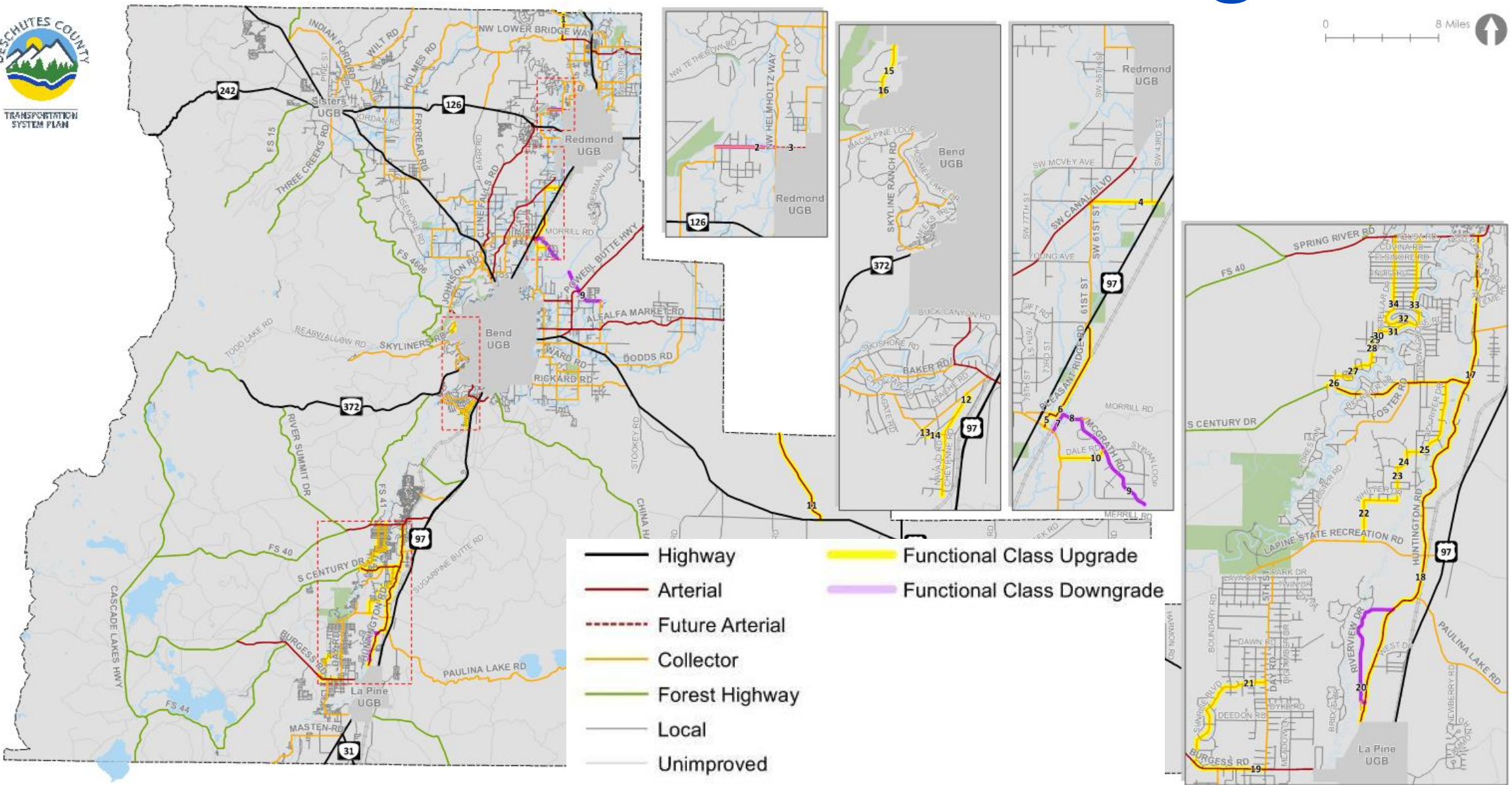


- Reconstruction/Modernization
- New Road Alignments

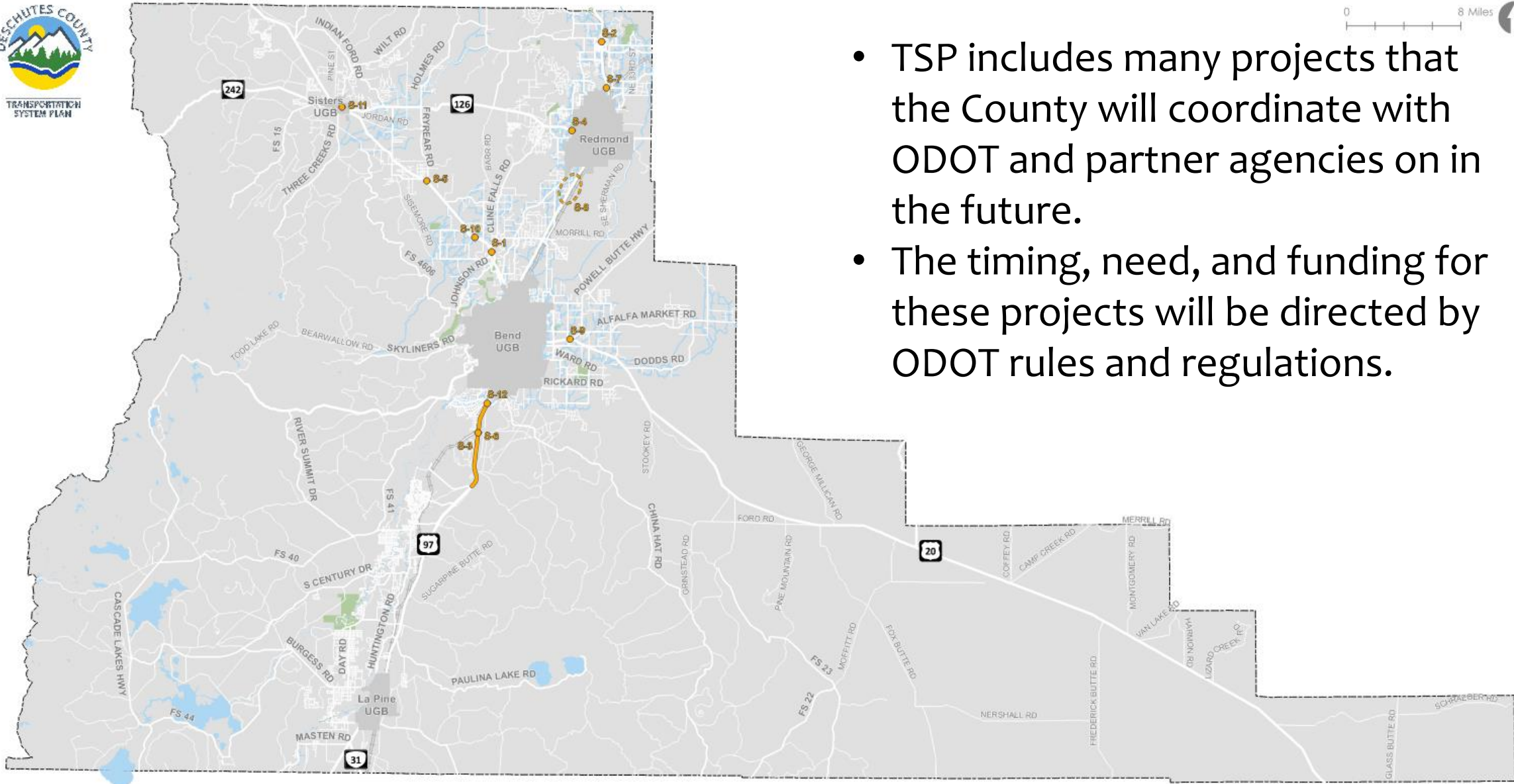




# Functional Classification Changes



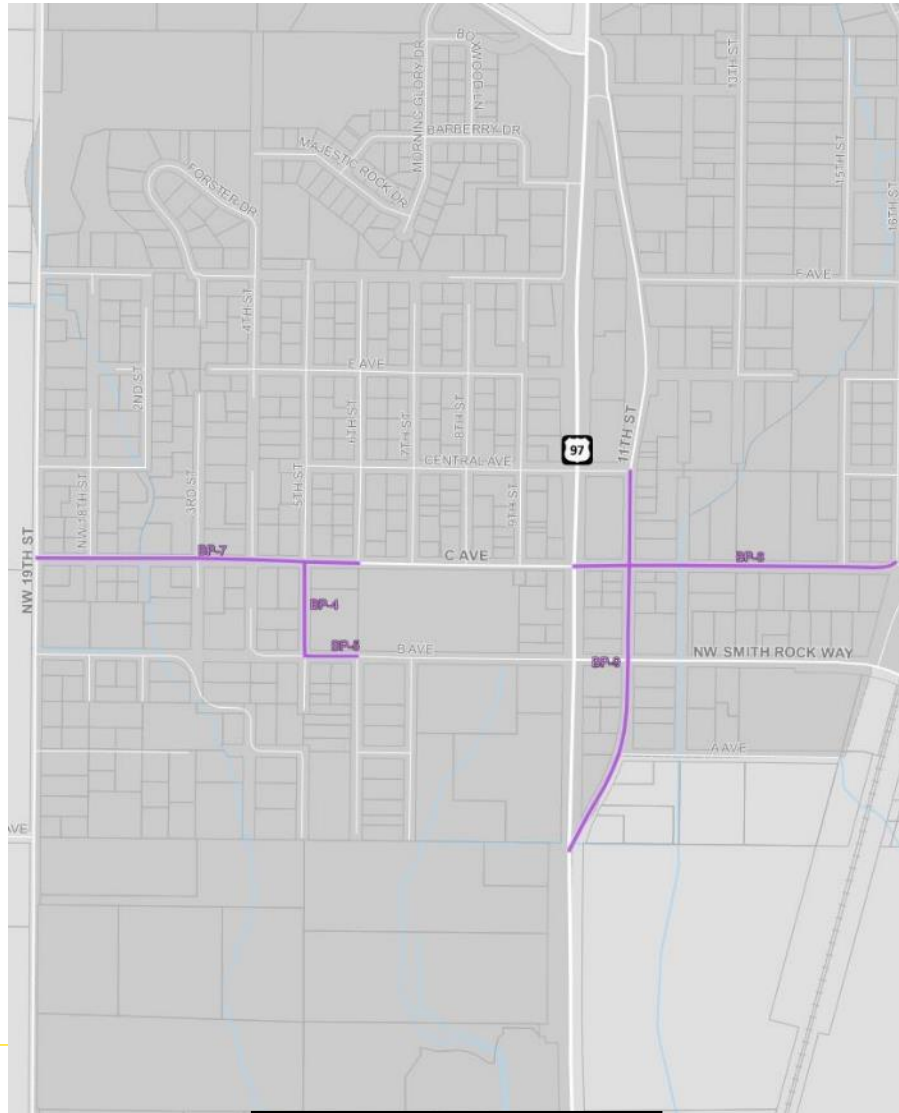
# ODOT Facility Projects



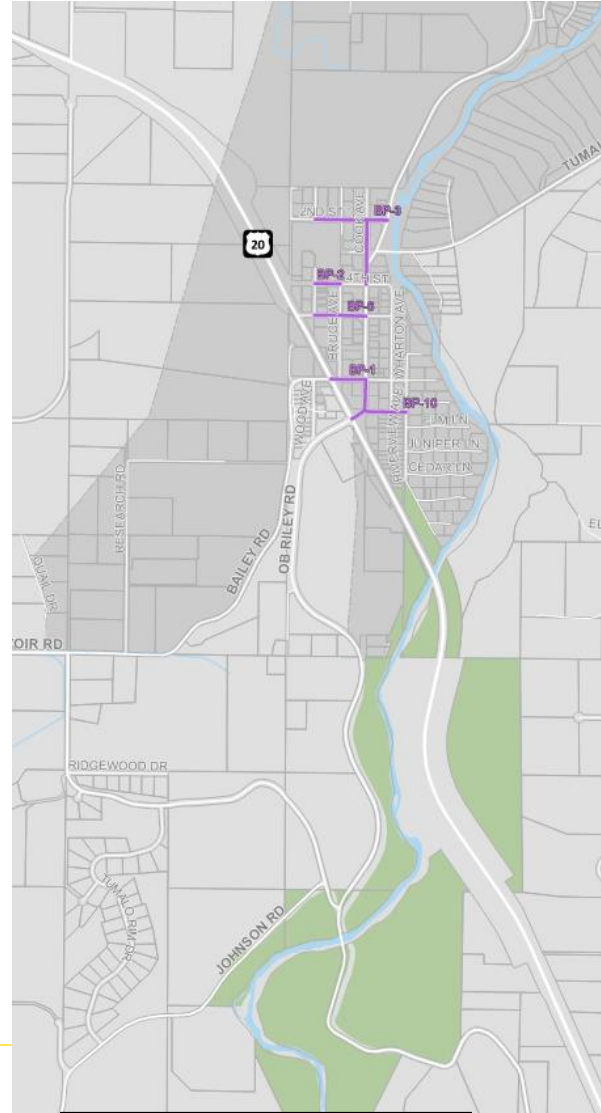
- TSP includes many projects that the County will coordinate with ODOT and partner agencies on in the future.
- The timing, need, and funding for these projects will be directed by ODOT rules and regulations.



# Planned Pedestrian Facilities



Terrebonne Area



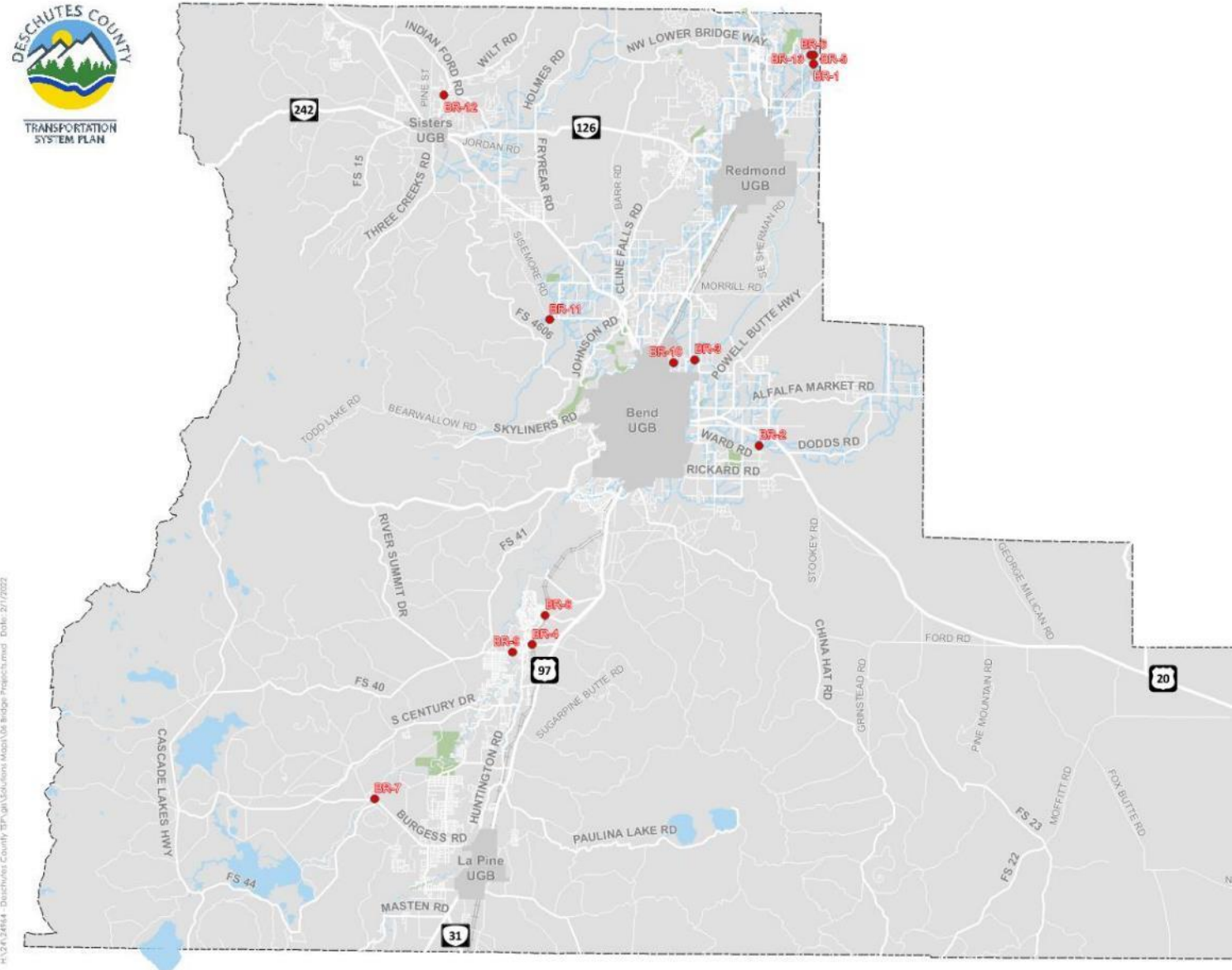
Tumalo Area

- Filling sidewalk gaps in rural unincorporated communities



# Bridge Projects

- Replacement or rehabilitation of existing County road bridges
- Selections/prioritization based on current bridge conditions

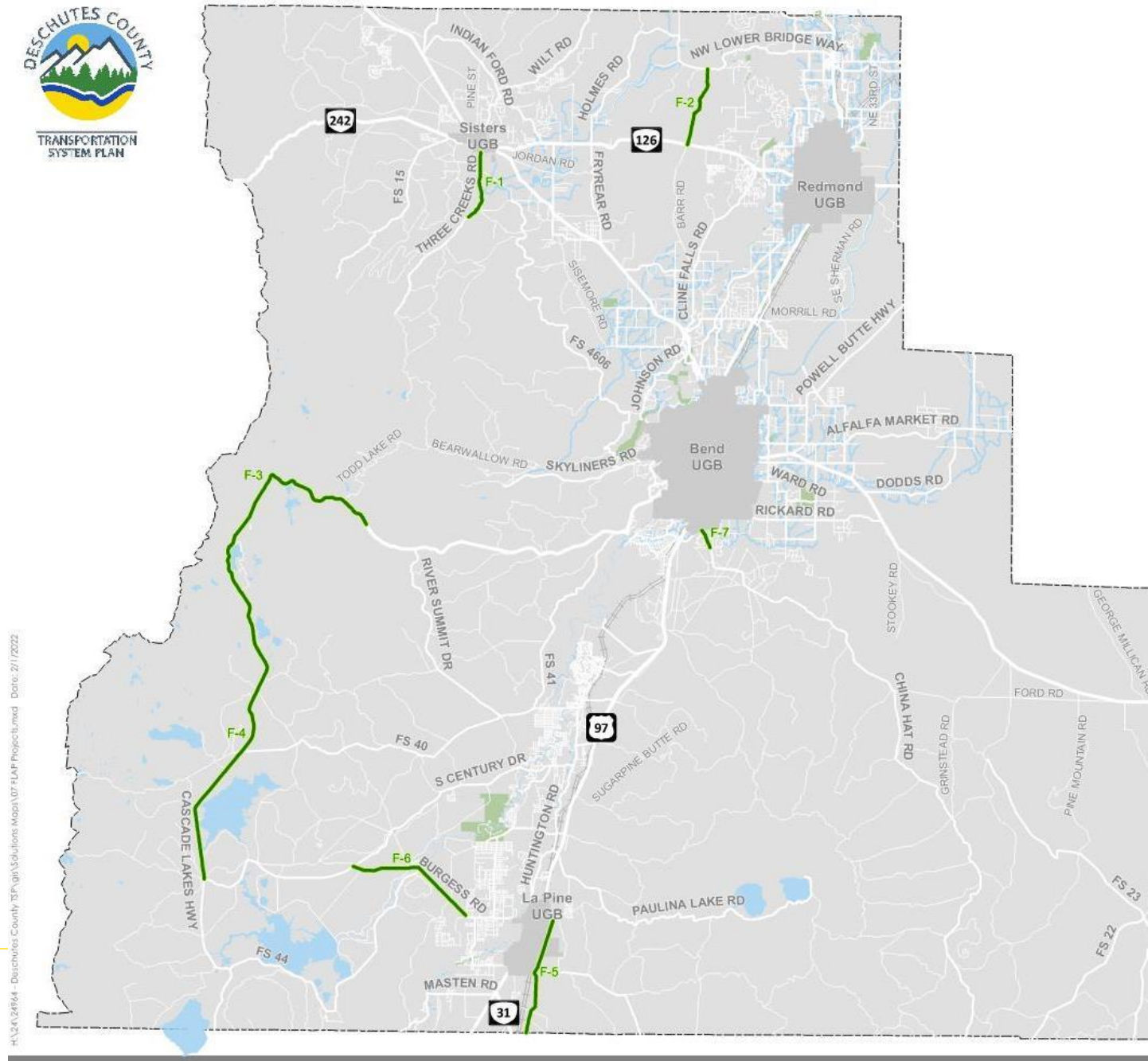


H:\24\2464 - Deschutes County\SP\GIS\Solutions\Map\Use Bridge Projects.mxd Date: 2/1/2022



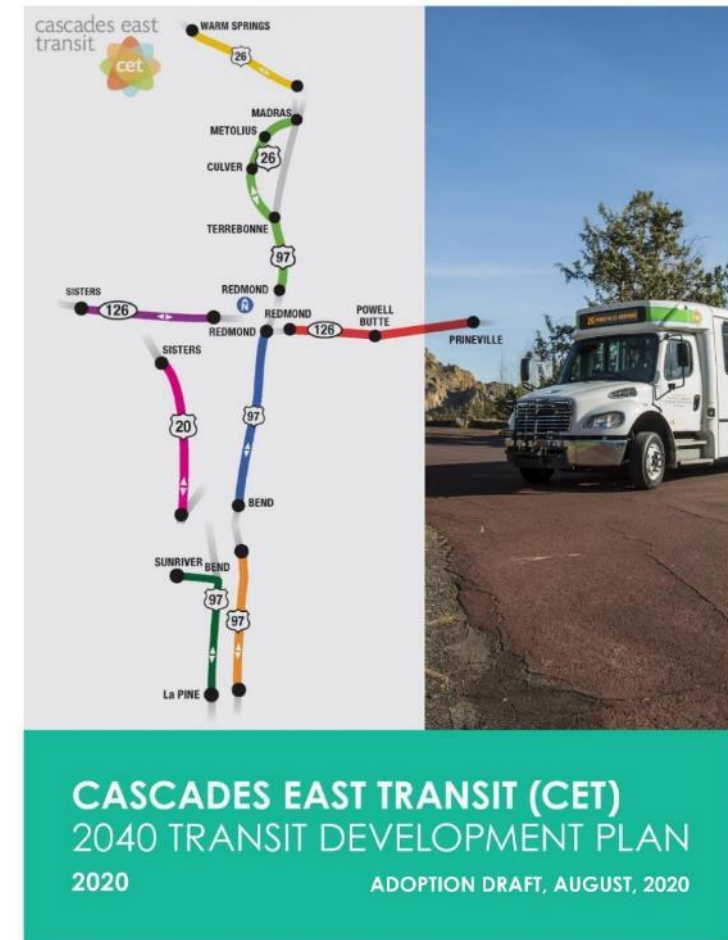
# FLAP Projects

- Federal program intended to improve access to Federal lands.
- Projects focus on upgrades to County standards and reconstruction



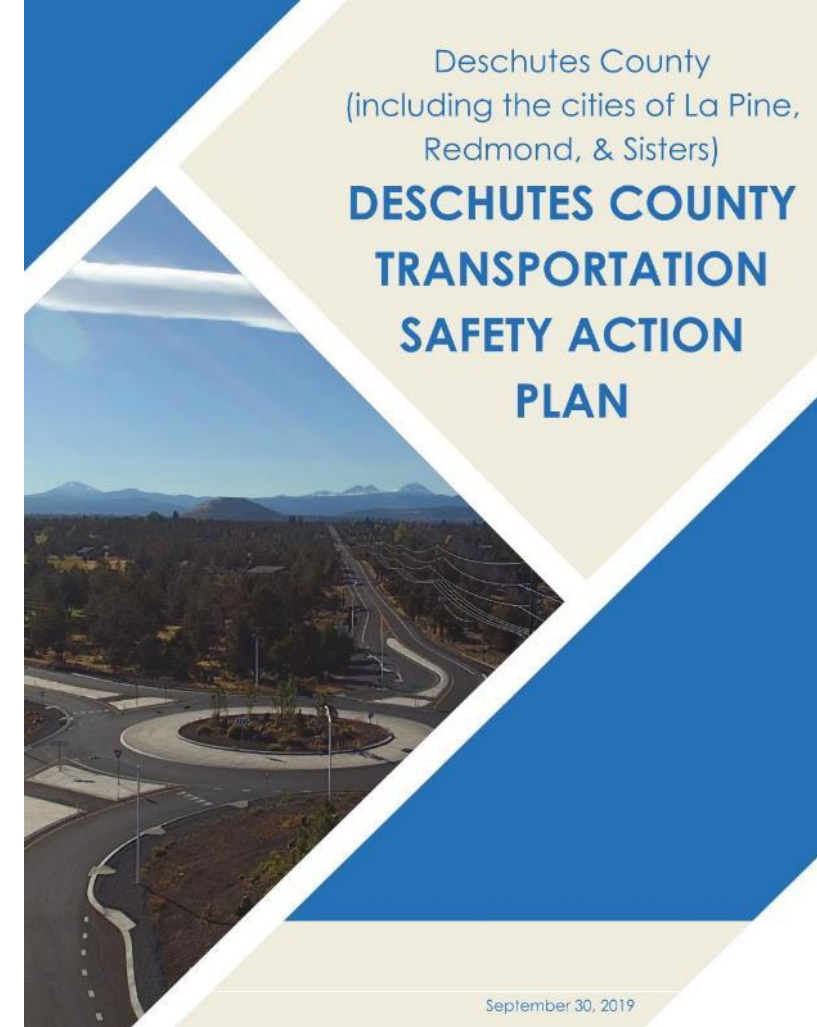
# Transit Facilities

- Close coordination with CET 2040 Transit Master Plan
  - TSP will adopt Plan by reference
  - Projects can help increase service to unincorporated areas of the County
- Several transit providers today:
  - Cascades East Transit
    - Mostly Dial-A-Ride service within the County
    - Community Connector between communities
  - Various regional services including:
    - Central Oregon Breeze, POINT, Shuttle from Chemult



# Safety

- Deschutes County TSAP
  - Key Countywide document to help identify crash trends and identify solutions to address those trends
  - Focused on fatal and severe crashes
  - **TSP project list incorporates Priority Improvement locations**



# Funding Priorities

- Current maintenance and operational standards remain in place
- County's existing Road Moratorium remains in place.
- Existing funding levels will remain relatively consistent and no major programs (County, State, Federal, etc.) are implemented to significantly change predicted revenues





# How Will County Use TSP Once Adopted?

- Work with Local, State and Federal Agencies to identify funding for project priorities
- Continued work with partner agencies on prioritizing projects
- Identifying projects for CIP list
- Future public outreach on specific project details when funding is available
- County staff, Planning Commission and Board of County Commissioners can use policies goals and priorities to guide land use and transportation decision-making

# Staff Report

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# Background

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- **Planning Commission public hearing held on August 10, 2023**
- **Open record period extended until August 24 2023**
- **Planning Commission deliberations held on October 12, 2023**



# Current Status

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- **Planning Commission recommends adoption of the TSP including the following amendments:**
  1. Removal of the Conceptual Multi-use Pathway Connection between City of Sisters and Black Butte Ranch. *(6 Commissioners in favor, 1 Commissioner in opposition)*
  2. Changing the Multi-use Pathway Connection between Baker Road and Lava Butte to be located on the west side of Highway 97 rather than the east side. *(7 Commissioners unanimously in favor)*





# Current Status

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3. Changing the priority status for the 2<sup>nd</sup> Street/Cook Ave sidewalks in Tumalo project (Table 5.5 ID BP-3) from Medium to High. *(6 Commissioners in favor, 1 Commissioner absent)*
4. Changing the priority status for the US 20/Powell Butte Highway Roundabout project (Table 5.4 ID S-9) from Low to High. *(6 Commissioners in favor, 1 Commissioner absent)*
5. Changing the priority status for the US 20/Locust St Roundabout project (Table 5.4 ID S-11) from Low to High and noting that the project, with contributions from Deschutes County, City of Sisters, and ODOT, is funded for construction in 2024. *(6 Commissioners in favor, 1 Commissioner absent)*



# Summary of ~160 written comments

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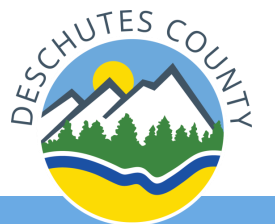
- Allowance/disallowance of multi-use pathways in the rural county related to wildlife values and resource-zoned lands;
- Multi-use pathway connection between the City of Sisters and Black Butte Ranch (BBR);
- Potential development of a footbridge across the Deschutes River near the Brookwood neighborhood of Deschutes River Woods;
- Classification change and improvement of Sunrise Boulevard
- Deschutes River Woods South Interchange Project
- City of Redmond US97 South Interchange (Quarry or McVeigh)



# Summary of ~160 written comments

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- Concerns regarding local access roads in Special Road District #1, including replacement of the canal crossing (culvert) on Island Loop Way; Three Rivers comprehensive community planning; requests for traffic and infrastructure improvements in Three Rivers
- Concerns with operational aspects of the Bend Municipal Airport;
- Requests to change priority statuses for several transportation-related projects;
- Designation of bicycle routes;
- Adequacy of County-based public transit;
- Vegetation management practices for County transportation facilities.



# Notices & Record Materials

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## Project Website and Full Record

<https://www.deschutes.org/cd/page/transp-ortation-system-plan-update-2020-2040-247-23-000507-pa-508-ta>



# Next Steps

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**At the conclusion of the Board's public hearing on November 29, 2023, the Board may:**

- **Hold the oral and written record open and continue the hearing to a date certain**
- **Close the oral record and hold the written record open to a date certain**
- **Close both the oral and written record and set a date certain for deliberations**
- **Close both the oral and written record and begin deliberations**



# Questions?

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## Thank you

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