



MEMORANDUM

DATE: May 18, 2022

TO: Planning Commission

FROM: Peter Russell, Senior Transportation Planner

RE: May 26 on Tumalo Community Plan (TCP) 2020-2040 and Transportation Growth Management Grant (TGM) for Bike/Ped/Transit Element of TCP

The Planning Division is updating the Tumalo Community Plan (TCP), which will be completed by staff. The County received a \$75,000 Transportation Grant Management (TGM) from the State to 1) update the bike/ped/transit, aka Active Transportation, element of the TCP and 2) implement the rural trails portion of the Sisters Country. The County hired Kittelson and Associates (KAI) to do the work for the TGM grant.

I. BACKGROUND

Tumalo is an Unincorporated Community under Oregon Administrative Rule (OAR) 660-022, meaning the land use pattern is quasi-urban in terms of density and land uses and predated the state’s land use system. The state classifies Tumalo as a Rural Unincorporated Community¹ and the County administers it under Deschutes County Code (DCC) 18.67. The Tumalo Community Plan is Section 4.7 of the Comprehensive Plan and appears as Appendix B of the Comprehensive Plan. Of the \$75,000 TGM grant, \$50,000 is earmarked for the bike/ped/transit segment of the TCP.

II. TUMALO COMMUNITY PLAN

Pre-Meeting

Since staff last appeared before the Planning Commission (PC) on February 24, the following preceded the TCP’s first public meeting have occurred:

¹ OAR 660-020-010(7) “Rural Community” is an unincorporated community which consists primarily of permanent residential dwellings but also has at least two other land uses that provide commercial, industrial, or public uses (including but not limited to schools, churches, grange halls, post offices) to the community, the surrounding area, or to persons traveling through the area.

- Staff held several internal planning meetings on developing a thorough approach to public outreach using both traditional methods and current best practices.
- On April 18, staff briefed the Board of County Commissioners on the TCP and the then-upcoming TCP open house on May 11 at the Tumalo Community School gym.
- Staff produced a flyer describing the May 11 open house and then visited the community on April 21 to post the flyer at area businesses approximately two weeks before that event.
- Staff created a mailer which was sent on April 27 to every property within the boundaries of the Tumalo unincorporated community.
- Staff created a webpage for the TCP, www.deschutes.org/tumaloplan. The website includes a StoryMap that provided a narrative of the TCP's history, purpose, and process; a survey asking about major topics pertinent to Tumalo; and a box to provide for the public to provide e-mail contact info. The website went live on April 27.
- Staff met with KAI staff and Tumalo bike/ped/transit advisory committee on May 3 to discuss issues specific to these modes, potential mitigations and/or improvements, and the then-upcoming TCP open house.
- Staff prepared a media release which was distributed to the County's standard list of contacts on May 3. The County also posted to its social media outlets about the May 11 open house.

May 11, 2022 Open House

The May 11 open house drew roughly 70 members of the public and lasted from 6 p.m. to about 8 p.m. All three County Commissioners also attended. Staff presented a 15-minute overview of the TCP and other concurrent or upcoming planning activities that will encompass Tumalo. Besides the TCP and TGM grant, the other activities include the Comprehensive Plan update, *Deschutes 2040*, the Transportation System Plan update to 2040, and a sewer feasibility study for Tumalo by the Road Department's consultant, murraysmith. KAI staff and murraysmith staff attended the open house.

The purpose of the open house was to receive the public's input on what topics, issues, concerns, and hopes in Tumalo that mattered to them. Staff provided several tables, each focusing on a different subject matter: Land Use, Environmental/Recreation, Population, Transportation, and Sewer. Attendees visited the tables pertaining to the topics that interested them. The tables were Land Use, Environmental/Recreation, Population, Transportation, and Sewer. Staff at the tables wrote the public's comments on easels. Those recorded comments are attached.

At the tables and the Welcome table, staff had sheets for the applicant's to sign in and provide their names and e-mails. The intent is to build a database to enable staff to provide timely updates to those interested in the TCP update.

Next steps

- Staff is reviewing the comments from the TCP open house, the survey responses, and updating basic facts from the 2010-2030 TCP such as population, development, traffic volumes, etc.
- Staff will present an Existing Conditions memo and a summary of the TCP, develop a stakeholders committee and meet with them, and begin drafting general policies and goals.
- Staff is working with the TGM grant consultant on a walking tour of Tumalo in June with bike/ped/transit advisory committee.
- Results of the above will be shared with the public at the next TCP open house, which tentatively will be in July.
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III. TGM GRANT FOR TUMALO BIKE/PED/TRANSIT

KAI has reviewed plans and other documents relevant to bikes, pedestrians, and transit in Tumalo. These included 2010-30 TCP, 2010-2030 TSP, 2010-2030 Comprehensive Plan Tumalo Health Impact Assessment (2009), ODOT's US 20/Cook-O.B. Riley roundabout materials.

The project management team met on May 19 to review the draft Technical Memo #1. (As the meeting occurs after this memo is submitted, staff will provide an oral summary at the PC meeting.)

IV. CONCLUSION

Staff is prepared to answer any questions.

Attachment: Public comments captured at various tables

Public comments received at various topic tables at May 11, 2022, open house

Land Use Table

- Concern about the conversion of farmland to residential development
- No high-density development
- Concern about the nature and compatibility of uses in Tumalo
- Agreement about wastewater treatment option – But not Larry Kine’s proposal
- Would like a well-planned community with thought and planning given to livability
- Concern about available groundwater in region
- Protect and retain large parcel sizes
- Protect the Deschutes River and the rural feel of Tumalo
- Concern about groundwater
- Concern about increased traffic in Tumalo

Miscellaneous notes from land use table

Talked with Mark from Cascade Academy - Learning about Plan update and process. No comments were received.

Talked with Dale and Dixie Peer about ODOT multi-use path project which will boarder their home in Tumalo. No comments were received.

Environmental/Recreation Table

- Unimproved kayak takeout at the US 20 bridge (north side) needs some type of management
- Possible inclusion in the Bend Parks and Recreation (pros and cons of inclusion in tax district)
- Bend Parks and Recreation property should be developed to provide more access from Tumalo
- Bike paths and needed underpass for Hwy 20
- Scenic bike path is dangerous from traffic, shoulders too small on most bike routes (Couch Market, Tumalo Reservoir Rd.)
- Tumalo Reservoir is a big recreation destination, provide some connections from town?
- Place to park for kayakers/floaters taking out in Tumalo
- Need a Tumalo community park space
- Water is primary environmental concern, particularly with population growth, private wells, drought
- 2010-2030 TCP had good ideas, no changes needed
- Growth of recreation users is a concern, specifically conflicts between water rights and river recreation users, litter, etc.

- Invite Oregon Parks and Recreation to be more heavily involved in the TCP planning process
- More accommodate for floaters, including transportation to and from put-ins
- River access point should be managed more directly, but without the need for major infrastructure like a parking lot. Primarily desire public toilets and trash management
- Deschutes County owns “Tumalo Swimming Hole” property, which is treated as a public park, but not managed as one. Needs more direct engagement from Community Development Department staff
- Deschutes County needs to have a Parks Department to manage publicly owned lands in Tumalo
- Need connections for the Deschutes River Trail through Tumalo
- Any proposed sewer system will impact water/vegetation in river corridor and should be avoided
- Tumalo Rd/Oregon Scenic Waterway is a major congestion point for drivers and recreationists
- Deschutes County Natural Resource Department should manage County owned lands for recreation purposes
- Campers and bikers increase is generally a good thing for Tumalo
- Need more connections for the Deschutes River Trail in Tumalo
- Prioritize maintaining green spaces along the river corridor in and around Tumalo
- Cline Falls trails/Masten trails on BLM land are major recreation destinations for residents. Needs safer and greater connections to these areas for cyclists and pedestrians
- Outhouses and/or public toilets for boater take out spots
- People on septic are generally polluting the river and should be addressed in some manner
- Wildlife habitat on County owned river front lands should be maintained and managed, particularly in areas with high levels of recreation impacts

Transportation (CDD Planning easel)

- Soundwall on Cline Falls Hwy (downtown to Beaver Lane)
- Jersey barrier
- “No Jake Brake” signs on Cline Falls Hwy
- Lower speed limit on Cline Falls Hwy, Tumalo Road, US 20
- Better street sweeping post-winter (Cook Avenue, Bailey Road); more frequent sweeping
- Pave dirt roads Pine to Alder and east of Wharton and Riverview
- Speed feedback signs on US 20 going E toward Bend and Tumalo Road eastbound
- Bike lanes for Twin Bridges State Scenic Bikeway
- Roundabout at Cline Falls Highway/Tumalo Road
- Tumalo Trail from Tumalo State Park to Tumalo
- Bike lanes on Swalley Road, Tumalo Road
- Reduce speed on Tumalo Road and Cline Falls Hwy

- Downward and shielded roundabout lighting
- Reorient speed feedback sign on Cline Falls Hwy northbound south of Connard
- Increased speed enforcement on Cline Falls Hwy and Tumalo Road
- Pedestrian path on Tumalo Road
- Pedestrian plan for Tumalo
- Speed enforcement on Cline Falls Hwy leaving town
- Extend 25 mph speed limit on Cline Falls Hwy north past Beaver Lane
- Improve OR 126/Cline Falls Hwy interchange's ramps
- Do construction on US 20/Cook O.B. Riley 24/7
- Deschutes River Paddle Trail address parking, ramps for put-in, take out, circulation plan
- Establish a County Parks Dept.
- Deal with animal/vehicle collisions, especially those near Deschutes River

Transportation (KAI portion of table)

- Comments related to areas within the **Tumalo Unincorporated Boundary**:
 - Safety concerns with lack of sidewalk along Tumalo Rd
 - Safety concerns with lack of crossing on Cline Falls Rd at Tumalo Rd
 - Concerns about parking area at Tumalo Rd/Cline falls Rd for river floaters
 - Safety concerns with sight distance with WBL movement at Tumalo RD/Cline Falls Rd- specifically when on a bike
 - Need for sidewalks around school
 - Transit stop could possibly go on 5th Street near the church in Tumalo
 - Speed on Bailey Rd- make 25 mph
 - Need for lighting for cyclists and peds on Cook Ave through downtown sections, difficult to see
 - Add speed limit signs, speed feedback signs on Tumalo Road
 - High speeds along Tumalo Road, lack of signs
 - Difficult and dangerous to bike and walk on Tumalo Road
- Comments related to **ODOT projects/facilities**
 - Desire for barricade for noise, smell, pollution, etc. on US20 near Riverview Avenue for neighborhoods in south Tumalo
 - Scared noise will get worse with speeding up and slowing down before/after roundabout
 - Improve bike lanes on US20- increase safety performance
 - Curious as to why paved underpass path curves to the south just before connection with 4th Street
 - Why not go straight
 - Getting back onto Bailey Rd from the South with new roundabout- assuming would use Wood Avenue
 - Past new homes/neighborhood
 - Is this the plan?

- Comments related to the **County** outside of Tumalo:
 - Safety concerns about lack of shoulder/bike lanes along Twin Bridges Scenic Bikeway
 - Safety concerns with speed on Bailey Rd
 - Safety concerns for cyclists on Couch Marker Road, vehicles at high speeds, width of shoulder

Sewer (results from survey at table; no easel)

1. Your connection to Tumalo (Check any)

- 18 – Tumalo resident
- 3 – Business owner / operator
- 10 – Property owner
- 1 – Work in Tumalo
- 1 – Visitor / customer

2. For Tumalo residents and businesses: Your current wastewater system?

- 2 – On a sewer
- 22 – On a septic system
- 1 – Holding tank
- 0 – Not sure

3. For Tumalo residents and businesses: Your source for drinking water?

- 11 – On-site water well
- 11 – Laidlaw Water District
- 2 – Another water source: Community well
- 0 – Not sure

4. What questions should the feasibility study answer? (Check any)

- 20 – Cost of sewers?
- 17 – Area served?
- 20 – Who would operate the system?
- 19 – Effect on the town’s future growth?
- 23 – Sewer hookups: mandatory or optional?
- 15 – Timing?

5. Your advice on sewer options for Tumalo?

1. Must be run by a public/municipal authority. Cannot be a private operation.
2. Should be a public system
3. Time to get off septic. Too close to the water table.
4. We want a County sewer system not a privately owned system.
5. Sewer through downtown is a great idea. Restaurants need sewer especially being in such close proximity to the river. Any property close to the river should be served by sewer - require if system is failing (by river) need to hook up, otherwise optional. Provide grants / loans if people need (like City of Bend did in SE)
6. Community system i.e. community (not developers) drives size, rates, etc. County or some larger entity to fund and manage.
7. Keep information flowing on all the above.
8. Neutral
9. New sewer system should only be along the river. Not up above at Research Rd.
10. Sewer hookup should be owner decision.
11. Do not expand
12. No not see a need for sewer - it's going to be a hard sell
13. I want to see a bonafide utility, overseen by the County. NOT the proposed offering.
14. The proposed "sewer" isn't! We need a wastewater treatment solution, not a "septic" system. The reclaimed pumice-pit north of the Tumalo school is a perfect location for a "true" wastewater treatment facility!
15. We don't need a giant septic system, especially those of us with good systems and aren't in "downtown" Tumalo.
16. Try to limit growth by limiting sewer options. Don't "Bend" Tumalo
17. Whatever the solution, no HOA, no private operator
18. Stop growth
19. Don't allow a private operator to have anything to do with the sewer program
20. I want nothing to do with a private operator
21. Not a private operator!

Population Forecast

No written comments received