

VICTORY LANE PARTNERS DEVELOPMENT AGREEMENT



PROJECT OVERVIEW

- Location: ~50.4 acres along U.S. Highway 90 (currently ETJ)
- Developer: Victory Lane Partners, Ltd.
- Type: Chapter 380 Economic Development Agreement
- Purpose: Annexation, commercial development, and public infrastructure delivery





Subject Property



90

Hwy 90

AERIAL



Victory Lane Project

Private Road 4754

Private Road 4753

North Park
Chevrolet
Castroville

US Highway 90 E

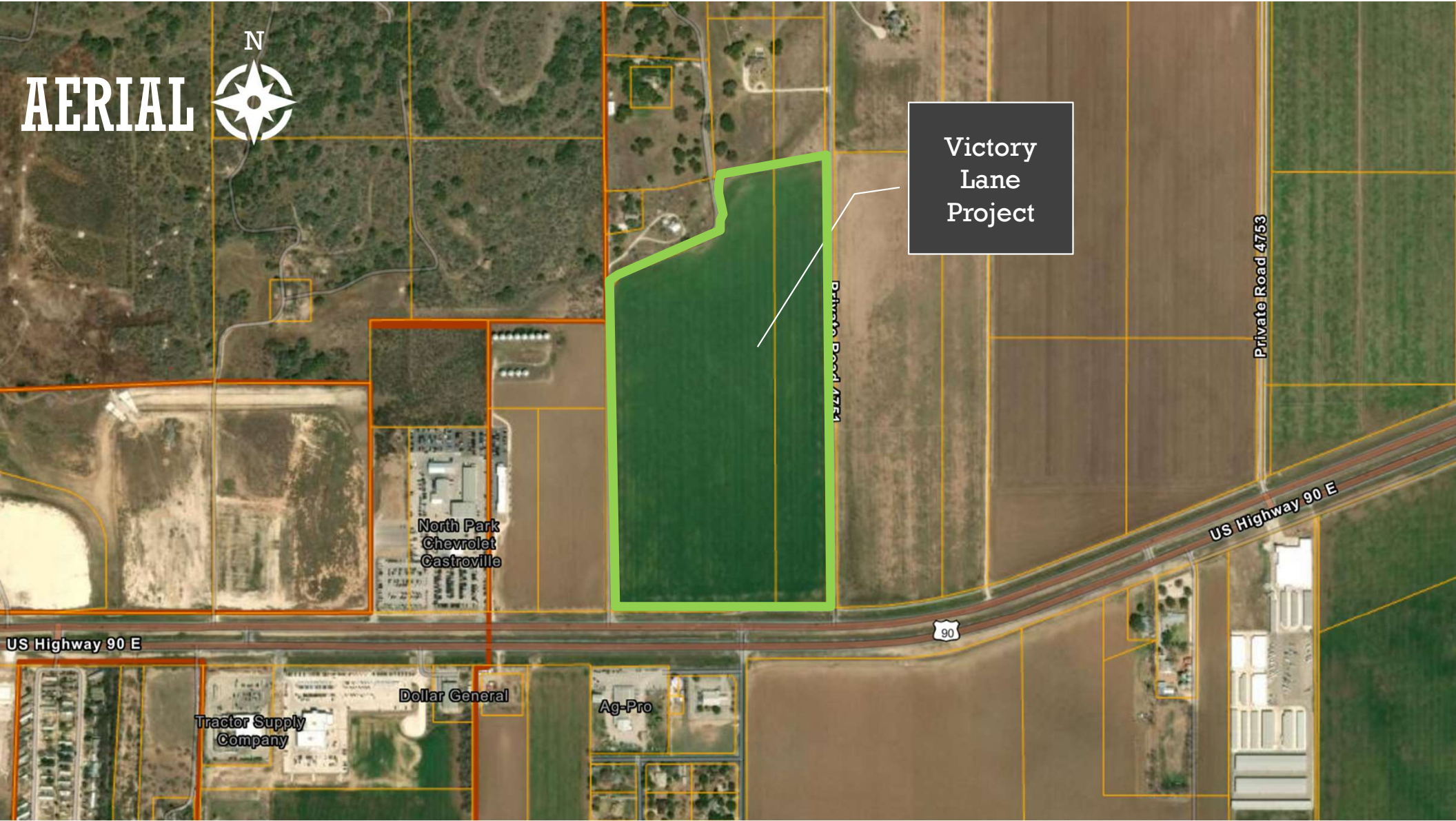
90

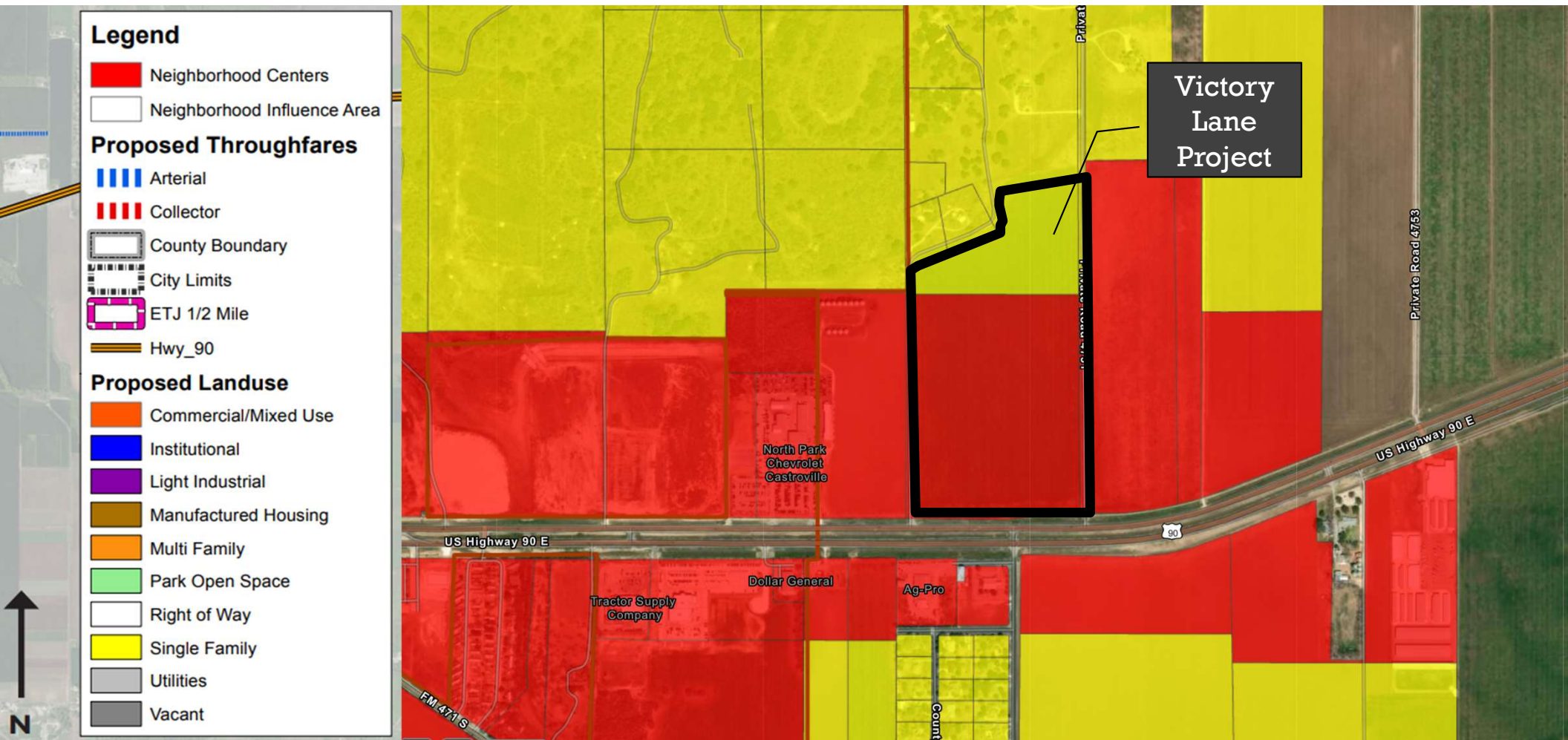
US Highway 90 E

Dollar General

Ag-Pro

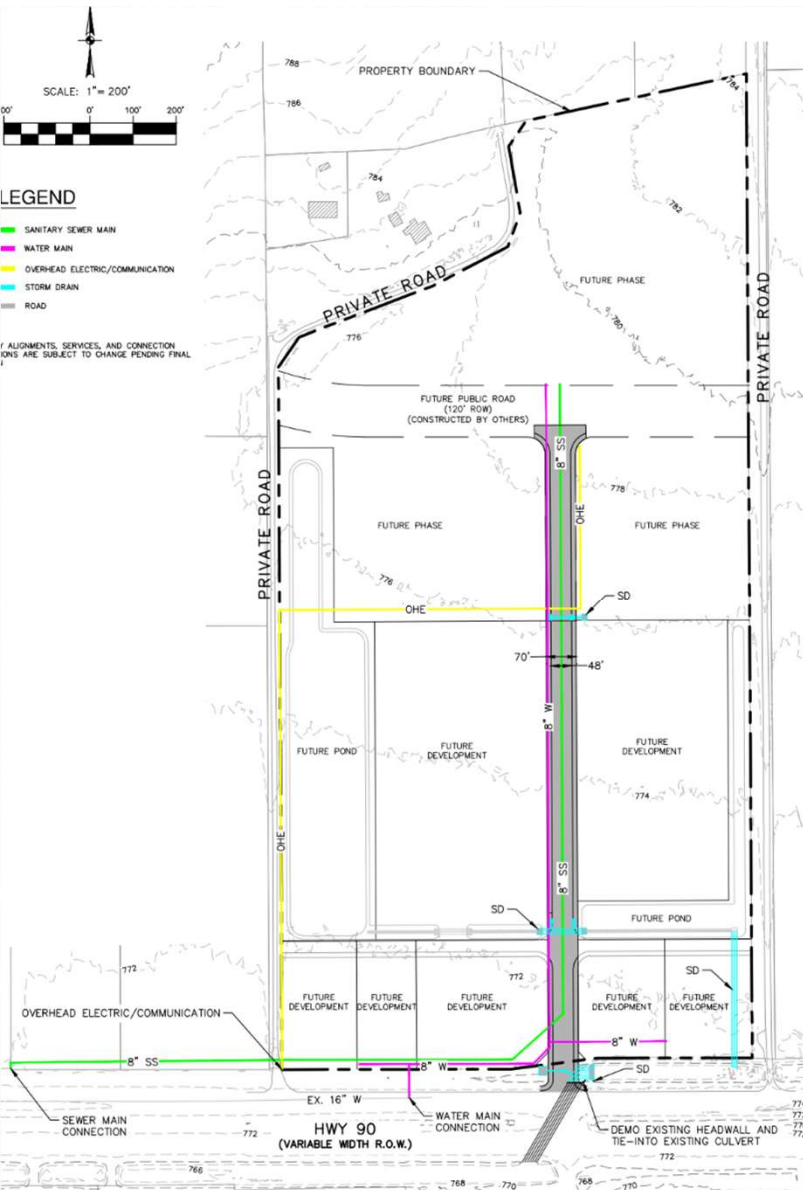
Tractor Supply
Company





FUTURE LAND USE MAP





IMPROVEMENTS

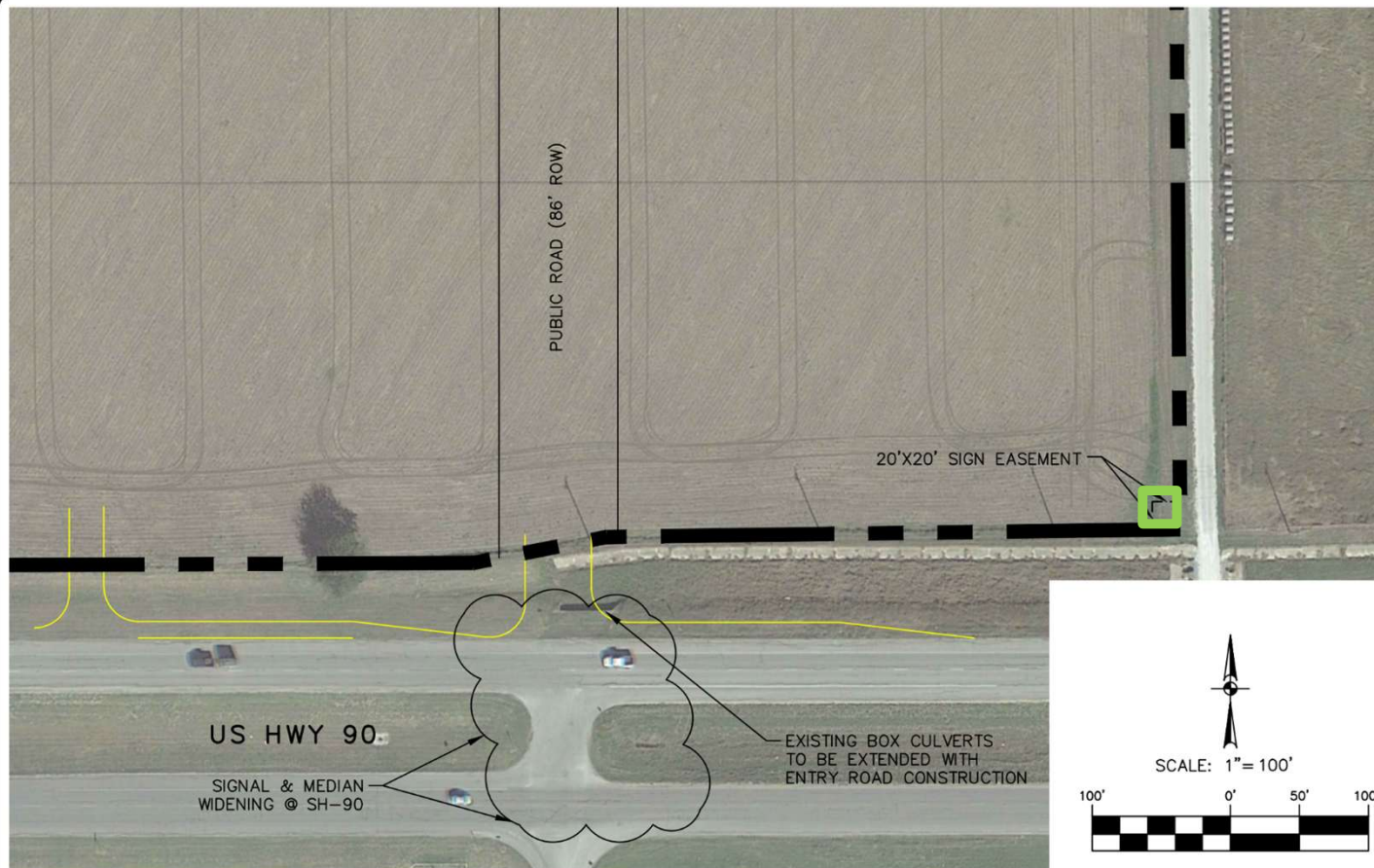


BENEFITS TO THE CITY

- Construction & dedication of:
 - Major Thoroughfare Plan (MTP) roadway segment
 - On- and off-site water, wastewater, gas, and electric utilities
 - Drainage and roadway improvements
 - Sidewalks, open space, and other public amenities
- City-branded gateway monument sign (up to \$25,000)
- Petition for voluntary annexation into city limits
- Participation in Phase II water/wastewater improvements
- Maintenance bonds, easements, as-builts, and warranties
- Increased property & sales tax revenues, 25% of new property & sales tax retained by City immediately
- Economic growth and job creation



SIGN EASEMENT



JOB NO. 11845-00
DATE SEP 2021
DESIGNER AA
CHECKED JW DRAWN AA
SHEET 1 of 1

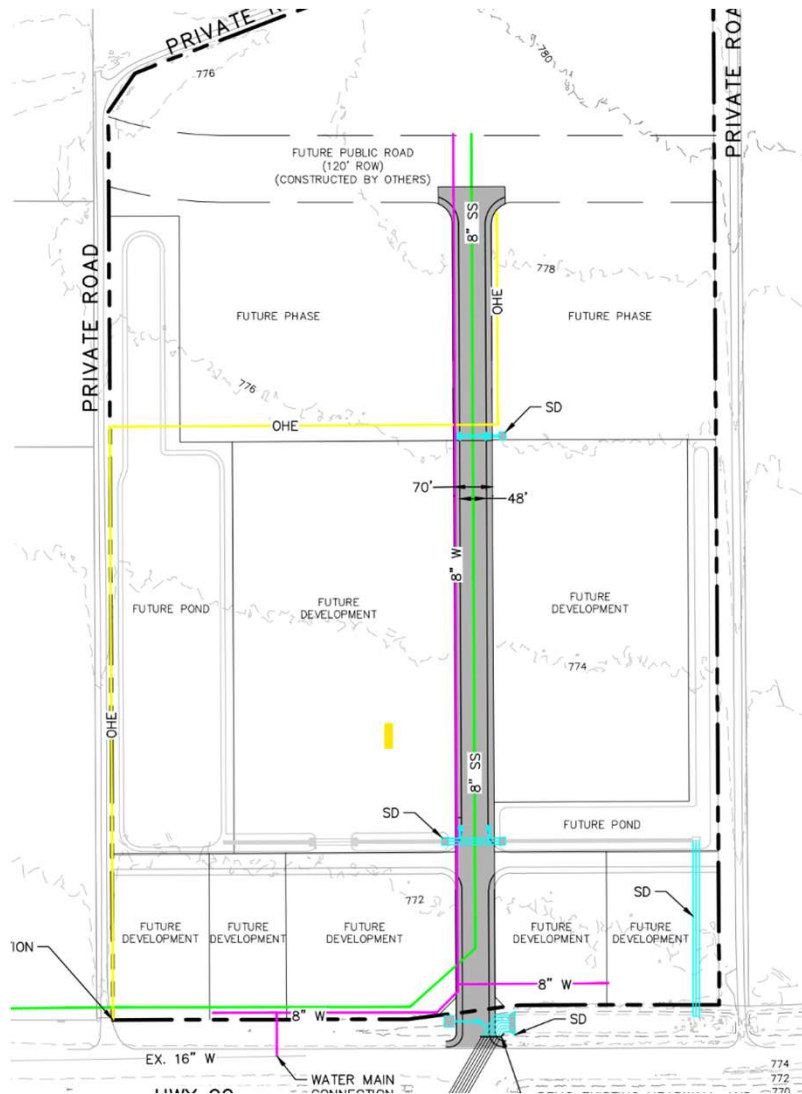
±50 ACRE TRACT
CASTROVILLE, TEXAS
SIGN EASEMENT EXHIBIT

PAPE-DAWSON
ENGINEERS

SAN ANTONIO | AUSTIN | HOUSTON | FORT WORTH | DALLAS
2000 NW LOOP 410 | SAN ANTONIO, TX 78213 | 210.375.9000
TSPS FIRM REGISTRATION #470 | TSPS FIRM REGISTRATION #10028800



FULL 120' ROW



BENEFITS TO THE DEVELOPER

- Reimbursement for eligible Capital Costs up to \$6,000,000 (plus financing at 8.5%). The 8.5% financing cost goes into effect the moment the Developer pays for eligible public infrastructure (not at annexation, not at build-out, not at Council approval). It accrues until the City reimburses that specific expense.
- Source of repayment:
 - 75% of new property tax generated by project
 - 75% of new sales tax generated by project
- 20-year agreement term (or until reimbursement cap is reached)
- Provision of municipal services (police, water/sewer, fire/EMS via ESD #1, electric via CPS Energy)



WHAT THE \$6 MILLION COVERS

- Public Infrastructure (roads, utilities, drainage)
- Public Improvements (sidewalks, open space, monument sign)
- Oversizing of lines if required by the City
- TxDOT-mandated improvements

**Does not include: private building costs, land costs.



FINANCIAL IMPACT: SAMPLE PROJECTION

- Property Value (example): \$50M → \$200k/year City property tax
- Sales Volume (example): \$100M/year → \$1.5M/year City sales tax
- Total City Revenues: ~\$1.7M annually
- 75% to reimbursement: ~\$1.275M/year (until cap reached)
- 25% to City retained: ~\$425k/year
- Reimbursement Period: ~5–7 years (depending on sales & buildout)



WHY IT'S A GOOD DEAL FOR THE CITY

- **No Upfront Risk** – The City doesn't issue bonds or advance money. The developer builds all public infrastructure first, and reimbursement is limited to project-generated revenues.
- **Revenue Growth** – Even while reimbursements are ongoing, the City retains 25% of all new sales & property tax immediately. At build-out, that could be several hundred thousand dollars annually.
- **Infrastructure Expansion Without Debt** – The City secures a segment of the Major Thoroughfare Plan, new utilities, drainage, and sidewalks without dipping into its general fund.
- **Annexation Benefits** – Brings 50 acres into city limits, expanding the tax base and City service reach.
- **Gateway Identity** – City receives a branded monument sign and enhanced community visibility on Hwy 90.
- **Capped Liability** – Reimbursements are capped at \$6M + interest. Once reached, 100% of revenues stay with the City.



RISKS / CONSIDERATIONS

- **8.5% Financing Rate** – That's generous to the developer compared to current municipal borrowing costs (cities often borrow closer to 4–5%). This could push total reimbursements well beyond \$6M. None of the current development agreements have a financing rate.
- **TxDOT Improvements** – If not clarified, developer may argue later that certain required highway improvements should be reimbursable. Agreement needs Exhibit E locked down.
- **Opportunity Cost** – While reimbursements are happening, the City only nets 25% of new revenues. This delays the “full benefit” until after reimbursement is complete.
- **Oversizing Utilities** – The City is responsible for reimbursing incremental costs of oversizing, which could add to the tab.
- **Monitoring/Admin** – City staff will need to carefully verify reimbursement requests and keep track of revenues quarterly.



HOW IT COULD BE BETTER FOR THE CITY

- Lower or Variable Interest Rate, or Remove Entirely
 - Tie financing reimbursement to a benchmark (e.g., prime + 1%) instead of a flat 8.5%.
 - Cap financing reimbursements at a percentage of capital costs.
- Revenue Sharing Adjustment
 - City could retain 50% of property tax during reimbursement (since sales tax is the real driver).
 - Or, a “step-up” structure: developer gets 75% for first 5 years, then 50% afterward.
- Performance Benchmarks
 - Condition reimbursements on achieving certain occupancy levels or sales volumes.
 - Require completion milestones (e.g., roadway dedication before first reimbursement).



HOW IT COULD BE BETTER FOR THE CITY

- **Design/Quality Standards**
 - Tie reimbursements to compliance with higher-end building materials, landscaping, and signage to ensure the project aligns with community character.
- **TxDOT Carve-Out**
 - Explicitly exclude TxDOT-mandated improvements from reimbursement unless City Council authorizes otherwise.
- **Transparency/Reporting**
 - Require annual reporting to Council on revenues generated vs. reimbursements paid.



KEY QUESTIONS

1. Does proposed land use align with City's Future Land Use Plan?
2. Are roadway & utility expansions adequately sized for future growth?
3. Are fiscal protections (cap, revenue-only reimbursements) sufficient?
4. Should design standards (materials, landscaping, signage) be elevated?
5. Are public spaces and pedestrian connectivity adequate?
6. How will reimbursement requests be verified & audited?
7. What are the open spaces going to be if being provided?

