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Winnebago County

Solid Waste Management Board

The Wave of the Future

July 9, 2025

Winnebago County
Signing Municipalities

RE: 2024 RUG Recycling Program Financial Report

Enclosed, you will find the Winnebago County Solid Waste Management Single-Stream Material Recovery Facility, Income Statement, December 31, 2024. We presented the enclosed Income Statement at the June 4, 2025, SWMB Meeting and the SWMB discussed/approved the following:

- Overall, recycling commodity revenues were up substantially through 2024. Commodity Pricing was on average, \$44/ton more than the previous year.
- Market demand and pricing for recovered cardboard and paper started to increase in January 2024 and increased throughout the year. Recovered cardboard and paper materials are 60% of Tri-County Recycling Facility's commodity, which allowed us to recover higher revenues than the previous year.
- Overall MRF expenses were higher and spread across fewer tons. The system lost approximately 25,000 tons, equivalent to 23% of all inbound materials due to GFL's organizational decision to build their own MRF near Horicon.
- The \$7.50/ton Signing Municipality recycling tipping fee (set in mid-2023 during the County/SWMB Budget Workshop) fell short of covering 2024 Signing Municipality program costs. The Signing Municipality deficit is \$79,062 (~\$7.09/ton).
- The County had a surplus in 2024, due primarily to Tri-County Recycling's commercial customer accounts with tonnages and revenues that are shared by BOW Counties and the County's ability to set market-based tipping fees for commercial and non-Signing Municipal tonnages. The County surplus is \$70,414.
- The SWMB has approved a motion to absorb the Signing Municipalities' 2024 deficit, with the understanding that a minimal Signing Municipal tipping fee increase will be considered in the 2026 Budget.

Sincerely,

Cassie Stadtmueller

Operations Manager

Encl.
CJS/kjh

**Winnebago County Solid Waste Management
Single-Stream Material Recovery Facility
Income Statement December 31, 2024
Presented to SWMB, June 4, 2025**

Municipal Surplus/Deficit Summary

Estimated Tonnage Thru December 2024

		Actual	Budgeted
\$ 27.04 Municipal Revenue per ton	Signing Municipalities	11,158	12,000
\$ 34.13 Municipal Expense per ton	County	3,279	3,000
\$ (7.09) Municipal Surplus/(Deficit) per ton	Total	14,437	15,000

	Budget Total	Actual Total	Signing Municipalities	County
Revenue				
Commodity Revenue	\$ 605,000	\$ 183,177	\$ 141,574	\$ 41,603
Commodity Revenue (Shared BOW)	-	128,800	-	128,800
SSR Revenue (RU tip fees)	60,000	56,363	43,562	12,801
Cost Share (Outagamie County) SS Hauling	148,000	136,599	105,575	31,024
Cost Share (Outagamie County) Compactor	15,000	12,523	9,679	2,844
Holiday Light Recycling	-	1,370	1,370	-
Total Revenue	\$ 828,000	\$ 518,833	\$ 301,761	\$ 217,072

	Budget Total	Actual Total	Signing Municipalities	County
Expenses				
Labor Costs	\$ 297,535	\$ 270,508	\$ 209,070	\$ 61,437
Travel	1,370	1,310	1,012	297
Office	4,550	2,470	1,909	561
Operating Expenses	12,675	9,956	7,695	2,261
Education/Advertising	3,400	3,351	2,590	761
Repairs	31,700	18,402	14,223	4,179
Utilities	7,600	6,993	5,405	1,588
Contracts	201,051	178,215	110,882	67,334
Miscellaneous	2,075	2,075	1,604	471
Debt Service	-	-	-	-
Depreciation	45,000	34,201	26,433	7,768
Total Expenses	\$ 606,956	\$ 527,481	\$ 380,823	\$ 146,659

Net Surplus/(Deficit)	\$ 221,044	\$ (8,648)	\$ (79,062)	\$ 70,414
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Tonnage Thru December 2024

	Actual	Budget
Tonnage Thru December 2023	11,158	12,000
County	3,279	3,000
Total	14,437	15,000

Winnabago County Solid Waste Management
Single Stream Recycling Program Surplus/(Deficit)

Year	Net Surplus/(Deficit)		
	Total	County	Signing Muni's
1995	891,709	254,209	637,500 (1)
1996	(106,122)	(53,612)	(52,510) (1)
Reduce Debt Funding	(584,990)	-	(584,990)
1997	68,362	6,808	61,554 (2)
1998	47,847	(33,250)	81,097 (2)
1999	(114,586)	(44,747)	(69,839) (2)
2000	234,571	30,246	204,325 (2)
2001	(93,822)	(26,249)	(67,574)
2002	37,144	(31,004)	68,149 (2)
Reduce Debt Funding	(158,469)	-	(158,469) (3)
2003	63,099	13,199	49,900 (2)
2004	471,432	85,786	385,646 (2)
2005	389,568	41,489	348,079
2006	238,580	55,643	182,937
Refund Portion of Surplus	(523,047)	-	(523,047) (4)
2007	252,971	49,451	203,520
Refund Surplus	(766,278)	-	(766,278) (5)
2008	469,656	44,236	425,420 (6)
2009	(28,459)	(142,690)	114,231
Refund Surplus	(539,651)	-	(539,651) (6)
2010	109,394	(221,493)	330,887 (7)
Refund Surplus	(330,887)	-	(330,887) (7)
2011	780,911	(171,470)	952,381 (8)
Refund Surplus	(780,911)	-	(780,911) (8)
Signing Munis Vote to Offset County 2011 Deficit	-	171,470	(171,470) (9)
2012	194,445	(160,614)	355,059 (10)
Signing Munis Vote to Offset County 2012 Deficit	-	160,614	(160,614) (11)
2013	77,384	(112,265)	189,649 (12)
Signing Munis Vote to Offset County 2013 Deficit	-	112,265	(112,265) (13)
2014	139,490	(3,956)	143,446 (14)
Refund Surplus	(139,490)	3,956	(143,446) (15)
2015	(91,082)	(136,406)	45,324 (16)
Refund Surplus	91,082	136,406	(45,324) (17)
2016	195,723	51,906	143,817 (18)
Refund Surplus	(195,723)	(51,906)	(143,817) (19)
2017	535,224	271,431	263,793 (20)
Refund Surplus	(535,224)	(271,431)	(263,793) (21)
2018	36,093	(50,925)	87,018 (22)
Signing Munis Vote to Offset County 2018 Deficit	-	50,925	(50,925) (23)
2019	(123,485)	(70,377)	(53,109) (24)
2020	(5,899)	(4,378)	(1,521) (25)
2021	892,636	538,736	353,900 (26)
Refund Surplus	(892,636)	(538,736)	(353,900) (27)
2022	330,891	275,756	55,135 (28)
Refund Surplus	(330,891)	(275,756)	(55,135) (29)
2023	9,946	6,457	(54,512) (30)
County to Offset Signing Municipality 2023 Deficit	(9,946)	(54,512)	54,512 (30)
2024	(8,648)	70,414	(79,062) (31)
County to Offset Signing Municipality 2024 Deficit	(8,648)	(70,414)	(79,062) (31)
Total Net Surplus/(Deficit)	189,263	(94,788)	95,168

- (1) Used to reduce debt funding for second expansion in 1996 as authorized.
- (2) Excess commodity revenue was reserved for tipping fee stabilization as authorized.
- (3) Used to pay off all remaining debt.
- (4) 2005 - 2006 Refunded surplus \$523,047.
- (5) 1997 - 2004 and 2007 Refunded surplus 766,278.
- (6) 2008 - 2009 Refunded surplus \$539,651.
- (7) 2010 - Refunded surplus \$330,887.
- (8) 2011 - Refunded surplus \$780,911.
- (9) 2011- County maintain \$171,470 to cover deficit.
- (10) 2012 - Surplus revenues \$355,059.
- (11) 2012- County maintain \$160,614 to cover deficit. Refunded \$194,445.
- (12) 2013 - Surplus revenues \$189,649.
- (13) 2013 - County to maintain \$112,265 to offset deficit. Refunded \$77,384.
- (14) 2014 - Surplus revenues \$143,446.
- (15) 2014 - Refunded surplus \$143,446.
- (16) 2015 - Surplus revenues \$45,324.
- (17) 2015 - Refunded surplus \$45,324.
- (18) 2016 - Surplus revenues \$143,817.
- (19) 2016 - Refunded surplus \$143,817.
- (20) 2017 - Surplus revenues \$263,793.
- (21) 2017 - Refunded surplus \$263,793.
- (22) 2018 - Surplus revenues \$87,018.
- (23) 2018 - County to maintain \$50,925 to offset deficit. Refund \$36,903.
- (24) 2019 - No surplus revenues available to distribute. SWMB will absorb the Signing Municipality deficit and the County deficit. 7/1/2020
- (25) 2020 - No surplus revenues available to distribute. SWMB will absorb the Signing Municipality deficit and County deficit. 6/16/2021
- (26) 2021 - Surplus revenues \$538,735.
- (27) 2021 - Refund surplus \$353,900.
- (28) 2022 - Surplus revenue \$892,636
- (29) 2022 - Refund Surplus \$353,900
- (30) 2023 - No surplus revenues available to distribute. SWMB will absorb the Signing Municipality deficit. 7/17/24
- (31) 2024 - No surplus revenue available to distribute. SWMB will absorb the the Signing Municipal deficit. 6/4/25

*2016 County \$51,906 to be allocated to reserve fund per the SWMB 4/5/2017.

**WINNEBAGO COUNTY SOLID WASTE MANAGEMENT BOARD
2024 RECYCLING TONNAGE REPORT**

	January	February	March	April	May	June	July	August	September	October	November	December	YTD	
	SS Tons	SS Tons	SS Tons	SS Tons	SS Tons	SS Tons	SS Tons	SS Tons	SS Tons	SS Tons	SS Tons	SS Tons	SS Tons	
T. Algoma	48.78	57.51	55.09	38.92	44.79	36.13	37.57	66.86	44.27	40.89	39.64	40.76	551.21	T. Algoma
T. Black Wolf	16.36	20.52	14.97	17.86	25.28	20.77	21.84	25.71	16.49	19.73	21.19	19.38	240.10	T. Black Wolf
T. Clayton	41.50	27.60	27.02	39.08	35.49	34.07	42.28	31.18	34.87	35.03	31.91	47.84	427.87	T. Clayton
V. Fox Crossing	118.23	100.41	96.94	101.86	124.54	85.16	102.46	112.97	103.37	116.14	100.60	106.42	1269.10	V. Fox Crossing
T. Neenah	28.08	25.51	21.28	22.03	33.46	28.36	19.74	31.07	25.68	31.56	28.61	27.39	322.77	T. Neenah
T. Nekimi	9.23	6.70	6.89	8.52	11.21	8.04	11.24	8.47	6.37	8.56	8.11	7.91	101.25	T. Nekimi
T. Omro	12.75	7.45	7.95	11.16	9.44	9.60	10.80	8.49	10.13	6.84	8.51	12.49	115.61	T. Omro
T. Vinland	17.76	12.31	11.17	16.82	14.70	14.12	18.22	15.67	11.54	14.82	13.68	16.92	177.73	T. Vinland
T. Winchester	12.58	11.94	11.73	3.66	13.88	11.88	10.29	17.24	11.61	12.12	14.28	16.58	147.79	T. Winchester
T. Winneconne	17.27	21.21	20.41	15.06	10.94	15.36	12.25	21.75	17.69	11.94	2.41	7.20	173.49	T. Winneconne
T. Wolf River	9.05	6.95	6.25	5.86	7.21	7.76	9.41	8.23	6.46	6.66	7.87	3.51	85.22	T. Wolf River
V. Winneconne	13.28	13.59	14.89	11.72	17.61	16.22	15.39	10.32	9.80	17.81	11.25	19.26	171.14	V. Winneconne
C. Menasha	136.60	81.09	104.30	112.07	96.12	135.77	101.71	132.33	81.69	129.39	87.86	128.46	1327.39	C. Menasha
C. Neenah	182.85	151.44	151.85	174.66	184.49	169.47	191.95	169.90	164.97	167.99	165.15	173.95	2048.67	C. Neenah
C. Omro	12.75	21.42	21.10	18.48	20.55	20.97	21.16	29.05	18.55	17.15	17.16	17.55	235.89	C. Omro
C. Oshkosh	337.77	294.93	284.63	320.91	332.79	318.26	347.11	327.87	288.28	292.91	300.47	317.28	3763.21	C. Oshkosh
Other SS	257.02	235.29	276.81	333.12	340.33	241.23	295.38	345.89	226.42	153.55	241.54	332.44	3279.02	Other SS
TOTAL TONS	1271.86	1095.87	1133.28	1251.79	1322.83	1173.17	1268.80	1363.00	1078.19	1083.09	1100.24	1295.34	14437.46	TOTAL TONS

	Population	SS lbs./person		Population	SS lbs./person		Population	SS lbs./person
T. Algoma	6,939	158.87	T. Omro	2,375	97.36	C. Menasha	18,576	142.91
T. Black Wolf	2,422	198.27	T. Vinland	1,757	202.31	C. Neenah	27,560	148.67
T. Clayton	4,394	194.75	T. Winchester	1,784	165.68	C. Omro	3,629	130.00
V. Fox Crossing	19,113	132.80	T. Winneconne	2,637	131.58	C. Oshkosh	66,986	112.36
T. Neenah	3,669	175.94	T. Wolf River	1,210	140.86			
T. Nekimi	1,325	152.83	V. Winneconne	2,519	135.88	Total	166,895	133.72