FENTON & KELLER

A PROFESSIONAL CORPORATION

ATTORNEYS AT LAW

2801 MONTEREY-SALINAS HIGHWAY
POST OFFICE BOX 791

MONTEREY, CALIFORNIA 93942-0791 TELEPHONE (831) 373-1241 FACSIMILE (831) 373-7219

www.FentonKeller.com

LEWIS L. FENTON 1925-2005

OF COUNSEL
CHARLES R KELLER

DERRIC G. OLIVER

CHRISTOPHER E PANETTA

ELIZABETH R. LEITZINGER

GLADYS RODRIGUEZ-MORALES BRADLEY J. LEVANO CHRISTOPHER J. NANNINI TARA L. CLEMENS MATTHEW D. FERRY EMMANUEL PEREA JIMENEZ MARIA A. AIPLLO

REBECCA J. SAATHOFF ALYSSA CARBONEL MATSUHARA

BRIAN D CALL TROY A KINGSHAVEN JOHN E KESECKER

ANDREW B KREEFT RENNETH S KLEINKOPP ALEX J LORCA

CAROL S. HILBURN

DERRIC G. OLIVER
MARCO A LUCIDO
CURISTOPHER M. LONG

DOliver@fentonkeller.com ext_207

February 12, 2025

VIA EMAIL ONLY (citycouncil@ci.capitola.ca.us)

Capitola City Council Capitola City Hall 420 Capitola Avenue Capitola, CA 95010

Re: Public comments on Agenda Item 9c (Measure L)

Capitola City Council meeting 2-13-25

Our File: 35278.34203

Dear Capitola City Councilmembers:

This law office represents Capitola property owners and residents, Michael and Meghan Morrissey, in connection with the above-referenced subject. This letter offers the Morrisseys' objections to City Staff's Agenda Report for Agenda Item 9c, advocating for a proposed relocation of Segments 10 and 11 of the Monterey Bay Sanctuary Scenic Trail (aka Coastal Rail Trail) ("Trail") off the Santa Cruz Line Branch Line Rail Corridor ('Corridor") in violation of Measure L, codified as Capitola Municipal Code ("CMC") Chapter 8.72, entitled "Greenway Capitola Corridor."

In the Staff Report, City Staff correctly acknowledges the validity and enforceability of Measure L, which was duly and overwhelmingly passed by City voters in 2018. However, City Staff misinterpret the plain and unambiguous language and express purpose of Measure L in several important respects:

1. In the Staff Report (page 5; agenda packet page 296), City Staff erroneously refer to the "goals" of Measure L. However, Measure L contains no "goals." Rather, Measure L expressly imposes limits on the Trail, including by providing that the "purpose" of Measure L is "keeping" the Trail exclusively on the Corridor. (CMC § 8.72.010.)

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- 2. City Staff indicates, on page 6 of the Staff Report (agenda packet page 297), "There are no City funds being invested in the project." This ignores that City funds have been, and are continuing to be, expended on paid City Staff time (and, presumably, other expenditures of "funds or resources," such as on attorneys' fees, consultants' fees, office space, materials, etc.) to coordinate, consider, publicly support and advocate for (including in the Staff Report; i.e., "marketing") a project ("detouring" or "shifting" a portion of the Trail outside the Corridor) that would violate Measure L if constructed. Such expenditures of City funds, in and of themselves, violate Measure L. (CMC § 8.72.040.) This proposed detour of the Trail off the Corridor would presumably require expenditure of additional City "funds or resources," as prohibited by Measure L, in the form of City grants of City-owned land (e.g., easements, dedications) to facilitate the proposed detour of the Trail off the Corridor.
- City Staff erroneously contends the proposed rerouting of the Trail onto non-Corridor land (i.e., Park Avenue) does not "implicate" Measure L because the relocation is not a "detour" as that term is defined in the dictionary. City Staff's reliance on the dictionary definition of "detour" is a red herring and runs afoul of the first rule of statutory construction to look no further than, and give effect to, the plain meaning of a statute's clear and unambiguous language. (*Lake Lindero Homeowners Assn., Inc. v. Barone* (2023) 89 Cal.App.5th 834, 848.) As such, based on the plain and unambiguous language of Measure L, any expenditure of City funds or resources relating to the proposed relocation of the Trail off the Corridor (e.g., onto a portion of Park Avenue) violates the express purpose of Measure L: "to improve safety and reduce traffic by keeping the [Trail] in the [Corridor]." (CMC § 8.72.040; emphases added.)
- 4. City Staff erroneously states that the relocation/detour (as proposed by Option A and Option B) "do not propose the construction of the Trail on Capitola's streets or sidewalks," as the proposed detour, post-construction, would be partially located on a portion of Park Avenue (i.e., a City street) proposed to be eliminated. This rear-view mirror argument is fundamentally flawed. Again, the fact that the proposed detour would result in the loss of a portion of Park Avenue conflicts with the express terms of Measure L.
- 5. City Staff's reliance on the purported/perceived benefits of detouring the Trail off the Corridor, and/or the purported/perceived drawbacks of not doing so, provide no legal justification for violating Measure L. Indeed, Measure L contains no provisions allowing for consideration or balancing of any such benefits or drawbacks of complying with its plain terms.

In conclusion, the Morrisseys—consistent with the City's citizens' overwhelming approval of Measure L—demand and expect the City to fully comply with all limits set forth in Measure L, the express "purpose" of which is to "keep" the Trail "in" the Corridor "to improve safety and reduce traffic." (CMC § 8.72.010.) Indeed, Measure L "shall not be amended or repealed except by vote of the people." (CMC § 8.72.050.)

* * * * *

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Thank you in advance for your review and consideration of the Morrisseys' public comments on this item of great importance to the safety, welfare, traffic, parking, and aesthetics of their great City.

Very truly yours, FENTON & KELLER A Professional Corporation

Derric G. Oliver

DGO:ala

cc: Clients

Joe Clarke, Mayor (JClarke@ci.capitola.ca.us)

Alexander Pedersen, Vice Mayor APedersen@ci.capitola.ca.us)

Gerry Jensen, Council Member (GJensen@ci.capitola.ca.us)

Margaux Morgan, Council Member (mmorgan@ci.capitola.ca.us)

Melinda Orbach, Council Member (MOrbach@ci.capitola.ca.us)

Julia Gautho, City Clerk (igautho@ci.capitola.ca.us)

Katie Herlihy, Community Development Director (kherlihy@ci.capitola.ca.us)

Jamie Goldstein, City Manager (jgoldstein@ci.capitola.ca.us)

Jessica Kahn, Public Works Director (jkahn@ci.capitola.ca.us)

Kailash Mozumder, Public Works Project Manager (kmozumder@ci.capitola.ca.us)

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