



STAFF REPORT

Annual Comprehensive Plan Amendments

City File Numbers: CPA20-01, CPA20-02, and CPA20-03

TO: Mayor McDonnell
City Council **DATE:** September 11, 2020

FROM: Sarah Fox, Senior Planner on behalf of the Planning Commission

LOCATION: Refer to individual cases

PUBLIC NOTICES: A workshop before Council was held on September 8, 2020 and a public meeting date was set for September 21, 2020. A Planning Commission public hearing notice was posted on the city’s website and in the Camas Post Record on July 30, 2020 and August 6, 2020. Legal publication #429980.

WA Department of Commerce: Notice of intent to adopt amendments was received by the Department of Commerce on July 22, 2020 (Material ID #202-S-1607). The 60-day notice period ends on September 20, 2020.

STATE ENVIRONMENTAL POLICY ACT (SEPA) The city issued a SEPA determination of Non-Significance Non-Project Action for both proposed amendments. The comment period began on July 30, 2020 and runs for 14 days. Notices were published in the Camas Post Record, legal publication numbers 428290 (SEPA20-01) and 428280 (SEPA20-07). Determinations were mailed to property owners within 300-feet of the properties on July 23, 2020. No appeals were filed by deadline.

APPLICABLE LAW: Camas Municipal Code Chapters (CMC) Chapter 18.51

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This Staff Report will:

- Analyze the City's Comprehensive Plan policies and goals
- Analyze the issues set forth in CMC 18.51

I COMPREHENSIVE PLAN AMENDMENT PROCESS

Each year in the months leading up to January, the City announces that proposed amendments to the Comprehensive Plan will be received for 30 days. The 2020 announcement was published in the Camas Post Record and ran weekly from November 19 to December 5, 2019. The City received two applications (Files: CPA20-02 and 03) and one withdrew (CPA20-01).

II BACKGROUND

In 2016, the city adopted a cover to cover update to its comprehensive plan and map, titled Camas 2035 (Ord. 16-010). The city's comprehensive plan guides land use development and public facility investment decisions, consistent with the state's Growth Management Act (GMA) and Clark County's Community Framework Plan.

The plan includes six elements that work together to achieve the community's vision and long-term economic vitality. Those elements include policies and goals as follows: Land Use; Housing; Natural Environment; Transportation and Street Plans; Public Facilities, Utilities, and Services; and Economic Development.

The plan anticipated that the city would have a total population of 34,098 in 2035 and would add 11,182 new jobs. The city's estimated 2020 population according to the Office of Finance and Budget (OFM) is 25,140, which is a 4.3% growth from 2019.

The City must evaluate proposed comprehensive plan changes in order to provide a balance of residential and employment lands. The City must also carefully evaluate the amount of developable land for each use, after deducting for critical areas or other challenges. The following report will discuss the city's compliance with the population and employment allocations to date and provide an analysis of the proposed amendments.

III EQUITY CONSIDERATIONS

WHAT ARE THE DESIRED RESULTS AND OUTCOMES FOR THIS AGENDA ITEM?

The desired outcome is to make amendments to the city's comprehensive plan map that will provide for adequate land for population and jobs within the planning horizon of 2035.

WHAT'S THE DATA? WHAT DOES THE DATA TELL US?

Refer to the following sections of this report that provide updates on housing and employment lands.

HOW HAVE COMMUNITIES BEEN ENGAGED? ARE THERE OPPORTUNITIES TO EXPAND ENGAGEMENT?

Staff provided briefings at workshops both before Planning Commission and City Council in advance of scheduling the public hearing. The city provided notices to individual properties in the vicinity of each proposal, along with publishing notices on the city's webpage and in the Camas-Post Record.

WHO WILL BENEFIT FROM OR BE BURDENED BY THIS AGENDA ITEM?

The applicant and property owners will directly benefit if proposed amendments are approved by Council. However, the city will benefit from adjustments to land use designations that result in meeting the goals of our comprehensive plan.

WHAT ARE THE STRATEGIES TO MITIGATE ANY UNINTENDED CONSEQUENCES?

The city may amend the comprehensive plan annually if an unintended consequence occur as a result of this year's decision.

DOES THIS AGENDA ITEM HAVE A DIFFERENTIAL IMPACT ON UNDERSERVED POPULATIONS, PEOPLE LIVING WITH DISABILITIES, AND/OR COMMUNITIES OF COLOR? PLEASE PROVIDE AVAILABLE DATA TO ILLUSTRATE THIS IMPACT.

Staff is unaware of any data to support an impact (positive or negative) to underserved populations if these amendments are approved.

WILL THIS AGENDA ITEM IMPROVE ADA ACCESSIBILITY FOR PEOPLE WITH DISABILITIES?

Improvements to the properties could increase the availability of housing for persons with disabilities.

WHAT POTENTIAL HURDLES EXISTS IN IMPLEMENTING THIS PROPOSAL (INCLUDE BOTH OPERATIONAL AND POLITICAL)?

Staff is unaware of any operational or political hurdles in regard to these proposed amendments.

HOW WILL YOU ENSURE ACCOUNTABILITY, COMMUNICATE, AND EVALUATE RESULTS?

The city must review its comprehensive plan goals, policies, and evaluate our progress by 2024.

BUDGET IMPACT:

No impacts to the city's budget were identified by staff.

IV. LAND INVENTORY

EMPLOYMENT LANDS

The city's vision for economic development (Camas 2035, Section 6.1) in part reads, "In 2035, the economy has grown to attract a variety of businesses that offer stable employment opportunities and family wage jobs in the medical and high tech fields."

The City has approximately 3,398 acres designated for employment (combined commercial and industrial lands), or 33% of the overall acreage. Based on Clark County's Vacant Buildable Lands Model, it is estimated that there is 1,124 net acres of vacant and underutilized employment land in

Camas. The model estimates that the city needs 337 net acres of Commercial land and 493 acres of Industrial land (total of 830 net acres) to create 11,182 additional jobs by 2035. According to the calculations, there is excess capacity of 294 net acres of employment land.

Given the high-level nature of the buildable lands analysis, there may be additional land that cannot be developed when detailed site plans are researched, or alternatively, a new employer may exceed the estimated jobs per acre based on whether their industry can expand vertically instead of lineally.

The Industrial comprehensive plan designation is comprised of the following zones: Light Industrial (LI); Light Industrial Business Park (LI/BP); Business Park (BP); and Heavy Industrial (HI). The city's industrial lands include the top employers, some school district properties, and provide family-wage jobs. Commercially designated properties include the following zones: Regional Commercial (RC); Downtown Commercial (DC); Mixed Use (MX); Neighborhood Commercial (NC); and Community Commercial (CC). The most recent commercial developments and preliminary approvals have occurred in the city's downtown and along NW 38th Avenue.

RESIDENTIAL LANDS

The majority of land in Camas is designated for single family residential uses (45%). Together with multifamily, residentially designated lands comprise approximately 53% of total acreage. Camas 2035 states that the city must add 3,868 new residential units within residentially designated areas by 2035 to meet the growth rate of 1.26 percent population growth per year. Since adoption in 2016, there has been an average of 250 residential units built per year.

Since 2016, preliminary plat approval has been granted to 18 developments for a total of 1,770 lots. The city has approved eight multi-family developments, with a combined multi-family unit total of 646 units. Refer to Section IX of this report for a detailed list of developments.

V APPLICABLE COMPREHENSIVE PLAN GOALS & POLICIES

In order to support changes to the comprehensive plan, Camas 2035, the city must determine that the plan is deficient or should not continue in effect. Further, the city must agree that the proposed amendments comply with and promote the goals of the growth management act.

Commercial and industrial properties are where we focus job growth in the city. The 2035 Plan includes goals and policies for job growth within the Economic Development element of the plan (Ch. 6). The Lofts at Camas Meadows (**CPA20-03**) is located within the "Grass Valley" area of the city, which is within an economic development target area. The Lofts at Camas Meadows proposes to amend the Industrial designation to Commercial, with an associated zoning of Mixed Use.

The Mills Family (**CPA20-02**) proposed amendments would convert a portion of their employment land to residential. This proposal must be evaluated based on the goals and policies within the Housing Element (Ch. 2) of the comprehensive plan along with specific goals for "North Shore" economic development area of the city.

Housing (Camas 2035, Ch. 2): The city's housing goals and policies focus on increasing housing diversity and affordability over the next 20 years. Citywide housing goal (H-1) states, "*Maintain the strength, vitality, and stability of all neighborhoods and promote the development of a variety of housing choices that meet the needs of all members of the community.*" The following policies are particularly applicable to the proposed amendments:

H-2.3: Any comprehensive plan designation change that increases residential capacity should require a quarter (25 percent) of the new units to be affordable to households earning 50 to 80 percent of Camas' MHI at the time of development.

H-2.4: All affordable housing created in the City should remain affordable for the longest possible term, whether created with public funds, through development agreements, or by regulation.

H-1.4: Require a percentage of newly created lots to include one or more of the following unit types (to be designated on the face of the plat): Single-story dwellings; Barrier-free dwellings (consistent with Americans with Disabilities Act [ADA] guidelines); ADUs, to be constructed concurrent with primary dwellings.

Employment Land Use (Camas 2035, Ch. 1): "Goal LU-2: Create a diversified economy and serve Camas residents and tourists by providing sufficient land throughout the City to support a variety of business types and employment opportunities."

Policy Lu-2.7: Protect employment land from conversion to residential uses in order to ensure an adequate supply of commercial and industrial land to meet 20-year employment projections.

Economic Development (Camas 2035, Ch. 6):

Grass Valley Economic Development Goal, ED 3: Promote a cooperative industrial business park in which businesses and the City share resources efficiently to achieve sustainable development, with the intention of increasing economic gains and improving environmental quality.

Policy ED-3.3: Protect employment land from conversion to residential uses by requiring an analysis of adequate buildable lands in Grass Valley to meet 20-year employment projections prior to land conversion approval.

North Shore Economic Development Goal, ED 4: To encourage master planning that allows a more intense level of development, well-served by transportation options and includes facilities for pedestrian and bicycle travel, a range of housing choices, and a mix of shops, services, and public spaces.

EVALUATION CRITERIA – CMC SECTION 18.51.030 (A-D)

The application materials must include responses to eight general questions (A-H, of CMC§18.51.010). All applications included responses as required and included SEPA checklists.

After considering whether or not the current plan is deficient, the Planning Commission must recommend whether to support, reject or defer the amendments to City Council. The code provides the following criteria at CMC§18.51.030:

- A. Impact upon the city of Camas comprehensive plan and zoning code;*
- B. Impact upon surrounding properties, if applicable;*
- C. Alternatives to the proposed amendment; and*
- D. Relevant code citations and other adopted documents that may be affected by the proposed change.*

At the following section, staff will address the applicable criteria for each proposal. At Section VIII of this report, there is a summary of the proposed changes to land use acreages. There are also detailed maps of each proposal at Section X.

VI PROPOSED AMENDMENTS

A. MILLS FAMILY PROPERTY (FILE #CPA20-02)

Site Description: The combined 57 acre property consists of two parcels that are designated a mix of Industrial and Multifamily, with three associated zones of Business Park (BP), Multifamily 18 (MF-18), and Multifamily 10 (MF-10). The parcels are currently vacant. The property is generally forested with portions of the property with steep slopes. To the south is land designated Single family residential. To the north and east are properties that contiguous with lands that are designated Business Park. To the west is Leadbetter Road and Lacamas Lake.

Discussion: The applicant requests that the city confirm designations and zoning that do not split parcel boundaries, which were split as a result of the sale of property to the city for park purposes. The applicant also requests an amendment to the Transportation Comprehensive Plan, which would ensure that there is access from Leadbetter Road, through adjacent private property, to connect to their properties. The propose roadway would not be a collector or arterial, which are the only road types included on the city's transportation map.

In order to evaluate the proposal, the city must consider the comprehensive plan goals and policies for both the North Shore (Economic Development, Chapter 6 – *see below*) and Housing (Chapter 2).

The goals and policies for North Shore envision that the area will be master planned for commercial and other economic uses (e.g. medical offices, grocery stores, and restaurants). New development in this area must also include pedestrian and bicycle connections to parks and trails to promote physical activity. A subarea planning process for 800 acres, which include the subject properties, started last summer and is still in progress. The ongoing work of the city to create a new [North Shore Subarea](#) Plan does not restrict current or future master planning for individual private properties. There is also not a moratorium imposed on the properties within the boundaries of the North Shore Subarea, and for that reason, there are no restrictions on individual properties bringing forward proposals to amend their land use designations in the interim.

As noted earlier in this report, the city's housing element states, "H-2.3: *Any comprehensive plan designation change that increases residential capacity should require a quarter (25 percent) of the new units to be affordable to households earning 50 to 80 percent of Camas' MHI at the time of development.*"

The proposed amendment will convert Business Park designated land to residential, specifically increasing the city's overall multifamily area by 21 acres (9%

6.4.4 North Shore

The area north of Lacamas Lake is anticipated to experience substantial growth and redevelopment within the 20-year planning horizon. Planned transportation infrastructure will improve transportation connectivity throughout the City and support the employment and retail uses desired in the North Shore area. A large portion of the land in this area is zoned Business Park and Multi-Family, with some Commercial and lower density residential zoning. The Port of Camas-Washougal manages an airport that is outside City limits, but most of the developable land in the North Shore area is within the airport influence area.

North Shore Economic Development Goal

ED 4: To encourage master planning that allows a more intense level of development, well-served by transportation options and includes facilities for pedestrian and bicycle travel, a range of housing choices, and a mix of shops, services, and public spaces.

North Shore Economic Development Policies

ED-4.1: Promote the growth of businesses such as grocery stores, medical offices, and restaurants that will meet the retail and service needs of the population.

ED-4.2: Protect the viability of the airport as a significant economic resource to the community by encouraging compatible land uses⁷ and densities, and reducing hazards that may endanger the lives and property of the public and aviation users consistent with state laws RCW 36.70A.510 and RCW 36.70.547.

ED-4.3: Encourage new developments to include provisions for neighborhood parks that are within walking and biking distance of a person's home or work to encourage greater physical activity, including shared-use paths (or trails) that link homes, work and commercial centers, public transit, and community facilities.

ED-4.4: Promote economic development opportunities adjacent to the Port of Camas-Washougal's Grove Field that will benefit from additional transportation options.

ED-4.5: Preserve large tracts of land for large industry and master-planned commercial development.

ED-4.6: Support public-private partnerships for infrastructure development.

ED-4.7: Advocate better transit routes and service.

Camas 2035

increase), which means that Policy H-2.3 is applicable. However, the comprehensive plan housing policies have not been codified, meaning that there are no regulations requiring an applicant to adhere to this policy and the application did not include such provisions. This does not preclude any such proposal in the future development of the properties.

The city's current multifamily zoning regulations include a minimum density of six units per net acre and a maximum density of 24 units per net acre in Cottage Overlay Zones. The subject property contains both MF-10 and MF-18 zoning. MF-10 has a maximum of 10 units per net acre and MF-18 allows a maximum of 18 units per net acre.

At page 2 of the application, the applicant requests that the properties develop with a minimum number of residential units for each property. The applicant is proposing that they be guaranteed "no less than" 475 new units. The applicant provided with Exhibit #6 (Dated 08-11-20) reports on the wetland, geological and archaeological resources of the properties. The city did not receive an application for development of the properties. An application for development might include a preliminary plat application, a preliminary site plan application, or even an application for a planned residential development given that the applicant would like the entirety of the properties to be designated as residential. Although the applicant submitted the critical area reports, the city is unaware of how the applicant may want to develop the properties, including whether the critical areas will be impacted or avoided. There are too many variables to consider with development of a vacant property.

In general, 70% of a property can be developed when there are no critical areas, with 30% of the site utilized for roads and other infrastructure. Keeping in mind that staff has not received a development application, staff estimated that the net developable area within the 57 acre site would provide in the range of 240 to 957 units (*min. 6 units/acre to max. 24 units/acre*). The city cannot guarantee 475 units, as requested, absent a preliminary site plan in combination with an analysis of the impacts to the critical areas.

Typically, if a development warrants a unique standard such as **guaranteeing** a certain number of units or requests a public improvement, then this would manifest as a provision within a development agreement or as a concomitant rezone agreement—separate from the annual comprehensive plan update. The applicant did not pursue either of these mechanisms. In absence of additional agreements, if the comprehensive plan amendments are approved, then the properties will be subject to the standards for the applicable zones at the time of development.

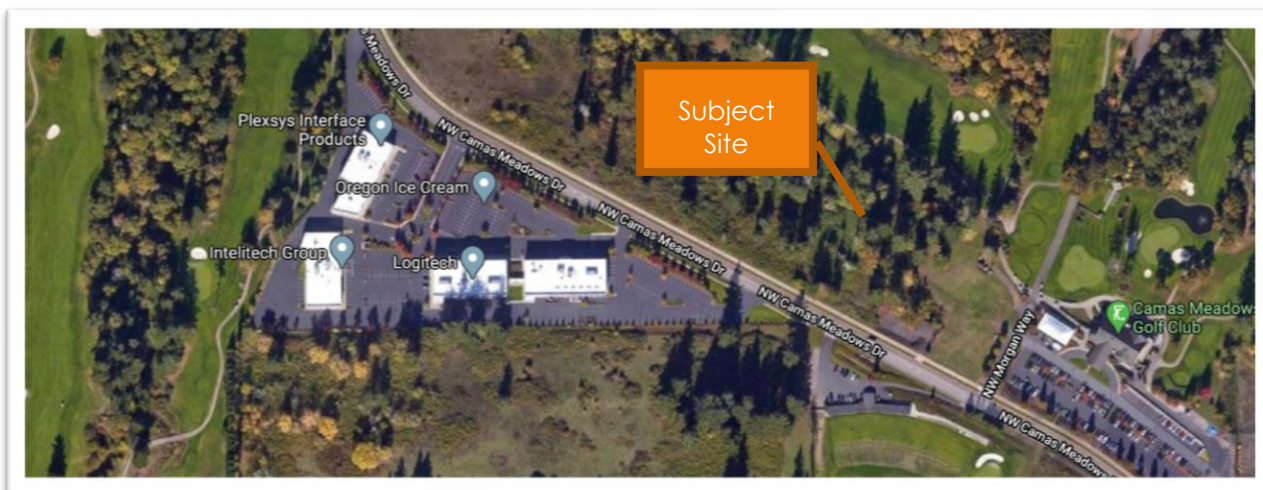
EVALUATION CRITERIA CMC18.51.030 (A-D) and CMC18.51.010 (C)	FINDINGS
Impact upon the city of Camas comprehensive plan and zoning code;	The amendment would decrease economic development lands and increase multifamily lands.
Impact upon surrounding properties, if applicable;	The majority of the subject properties would retain their current multifamily designation. The proposed change would be consistent with the residential designations of adjacent properties to all sides but to the north.
Alternatives to the proposed amendment; and	The applicant did not propose an alternative.

<p>Relevant code citations and other adopted documents that may be affected by the proposed change.</p>	<p>The proposed roadway access is not an arterial or collector, and for that reason would not warrant a modification to the Transportation Comprehensive Plan or the city's Six-Year Street Plan.</p>
<p>Why the current comprehensive plan is deficient or should not continue in effect.</p>	<p>The applicant's property is split by multiple land use designations due to a sale of land to the city and subsequent boundary adjustments. It is reasonable for the applicant to request that the full extent of each parcel contain a single designation.</p>

Staff Recommendation: Support amendment as proposed to change the Industrial designated properties to Multifamily with an associated rezone to MF-10 as depicted at Section X of this report.

B. LOFTS AT CAMAS MEADOWS (FILE #CPA20-03)

Site Description: The combined four-acre subject property is designated Light Industrial/Business Park (LI/BP) and is currently vacant. The same designation lies to the north, west and south of the site, albeit the properties have developed. To the north and east is the Camas Meadows Golf Course and across the street, to the south is an industrial business park. Further to the southeast are multifamily designated properties, with one project, the Village at Camas Meadows under construction. Another multifamily development is located north of the golf course. To the east of the golf course, there is a Business Park zone with a mixed use development planned.



Discussion: The applicant requests that the comprehensive plan designation of Light Industrial / Business Park (LI/BP) on four parcels be amended to Commercial, with an associated rezone of Mixed Use (MX). The nearest Commercial designated properties are located along NW Lake Road, approximately a half mile to the south.

In order to better evaluate the proposal, the city must consider the comprehensive plan goals and policies for the Grass Valley Area (Economic Development, Chapter 6) and the zoning regulations of the proposed Mixed Use Zone. The comprehensive plan specifically requires an analysis of buildable lands, for any proposed conversions within the Grass Valley area of the city, "**ED-3.3: Protect employment land from conversion to residential uses by requiring an analysis of adequate buildable**

lands in Grass Valley to meet 20-year employment projections prior to land conversion approval." For that reason, the applicant submitted a study to support their proposal, titled "Lands Needs Analysis for Mixed Use Development on a Site in Camas, Washington" (Johnson Economics, LLC, April 2020).

The analysis found (page 15) that conversion of the four acre site to a mixed use development could still provide the land necessary to achieve the city's 20-year job goals given that the 2035 Plan includes excess capacity. *"An inventory of Grass Valley industrial lands find that remaining parcels are sufficient to accommodate 69% of forecasted 20-year industrial employment (Figure 3.4), while the rest of the city could also accommodate an additional 63% of the forecast. This supports the Camas 2035 finding that there is significant overcapacity of industrial lands (132% of demand), and conversion of the subject site to a different use would not violate the policy of maintaining a 20-year supply in Grass Valley."*

Currently, the Mixed Use Zone has been applied to two areas of the city—adjacent to downtown and north of the intersection of Lake Road and Everett Road. Those areas were targeted for their redevelopment potential for transit-oriented developments¹, given the prevalence of small lots located near arterials and collectors. Those areas were also formerly designated a mix of other commercial designations that at the time prohibited new residential construction. The Mixed Use and Downtown Commercial zones are the only commercial zones in the city that allow a variety of residential uses outright. Camas 2035 ("Plan") at Section 1.4.5 states, *"Future conversion of commercial or industrial areas to MX should consider the benefits to the community, such as providing a gathering place (e.g., pocket park), housing options for a variety of income levels, and job opportunities."* This section of the Plan includes three policies and the following goal for mixed use areas. **"LU-5:** *To foster economically and socially diverse mixed neighborhoods as the foundation for a healthy city, which includes meeting the multi-modal transportation, housing, employment, education, recreation, and health needs of the citizens."*

The LI/BP Zone is almost entirely found on parcels in the northwestern section of the city. Over the past few comprehensive plan amendment cycles, properties have converted from LI/BP to either BP or RC zones due to the restrictive development standards of the LI/BP zone, which include deep building setbacks from property lines (Refer to Section XI of this report). The applicant's property has an average of 370 feet of depth from the roadway. If they designed a structure for the site under the current LI/BP standards, it could only be 70 feet deep given that the minimum front setback is 200-feet and the rear setback is 100-feet. In comparison, in the MX zone there is a *maximum* front building setback of 10-feet, meaning that a building must be established at the front property line or no further back than 10-feet. In addition, the applicant submitted conceptual site plans to better demonstrate the effects of the current development standards of the LI/BP zone (Refer to Exhibit #5).

Amendment of a comprehensive plan designation not only includes a consideration of the comprehensive plan, development standards of the zoning, but also includes a comparison of the allowed land uses within the current zone and proposed zone in order to evaluate the merits of the proposal and any unintended consequences of such change. The allowed land uses for each zone are found within the Use Authorization Table at [CMC Chapter 18.07](#). There are 73 outright allowed uses within the MX zone and of those, there are 41 uses that are not allowed ("X") within the current zoning of the property (see list at Section XI of this report). A variety of residential uses are generally allowed in the MX zone, where they are prohibited in the LI/BP zone.

¹ For more information on Transit Oriented Developments: <http://mrsc.org/Home/Explore-Topics/Planning/Development-Types-and-Land-Uses/Transit-Oriented-Development.aspx>

EVALUATION CRITERIA CMC18.51.030 (A-D) and CMC18.51.010 (C)	FINDINGS
Impact upon the city of Camas comprehensive plan and zoning code;	The amendment would decrease industrial lands and increase land for residential or mixed use development.
Impact upon surrounding properties, if applicable;	Refer to applicant's narrative beginning on page 3 for responses to this criterion. The city did not identify any detrimental effects to adjacent properties if this change was approved.
Alternatives to the proposed amendment; and	The applicant did not propose an alternative.
Relevant code citations and other adopted documents that may be affected by the proposed change.	Staff is unaware of any other city plans that would be affected if these four acres were amended.
<p>Why the current comprehensive plan is deficient or should not continue in effect.</p> <p>Specifically: "Protect employment land from conversion to residential uses by requiring an analysis of adequate buildable lands in Grass Valley to meet 20-year employment projections prior to land conversion approval." – Policy ED-3.3</p>	<p>The applicant's analysis provided evidence to support their proposal. Refer to "Lands Needs Analysis for Mixed Use Development on a Site in Camas, Washington" (Johnson Economics, LLC, April 2020)</p> <p>The applicant also provided an illustration (Exhibit 5) of the effect to the property if developed with the LI/BP standards in place, which leaves little land left to develop.</p>

Staff Recommendation: Support amendment as proposed to change the Industrial designated properties to Commercial with an associated rezone to Mixed Use (MX).

VII ATTACHMENTS AND EXHIBITS

Staff Report Attachments:

- A. Staff Report (August 31, 2020) and presentation
- B. Mills Family Application for Comprehensive Plan Amendments
- C. Lofts at Camas Meadows Application for Comprehensive Plan Amendments

Exhibit 1 (July 20, 2020). Letter and attachments from Kimbal Logan on behalf of the Mills Family to Mayor, Council, Planning Commissioners and City Attorney regarding purchase agreements.

Exhibit 2 (July 21, 2020) Email and attachments from Kimbal Logan to Jamal Fox (start date as City Administrator was August 31, 2020).

Exhibit 3 (August 5, 2020). Letter from Mr. Hertrich in regard to the Lofts at Camas Meadows proposed amendments. The letter was in support of the amendments and requested that their adjacent property be included in this year's comprehensive plan amendments.

Exhibit 4 (August 6, 2020). Letter from Mr. Williams on behalf of the Pedwar Group in regard to the Lofts at Camas Meadows proposed amendments. The letter was in support of the amendments and requested that their adjacent property (Tax Parcel #986026-906) be included in this year's comprehensive plan amendments.

Exhibit 5 (August 10, 2020). Letter and site map from LeAnne Bremer on behalf of the Lofts at Camas Meadows to Planning Commission and staff, Sarah Fox.

Exhibit 6 (August 10, 2020). Email and attachments from Kimbal Logan on behalf of the Mills Family to Mayor, Council, Planning Commissioners and City Attorney regarding purchase agreements.

Exhibit 7 (August 12, 2020). Letter from Ms. Lebowsky, WA State Department of Transportation in regard to the Mills Family Comprehensive Plan Amendment that was received during the SEPA comment period.

VIII. PLANNING COMMISSION RECOMMENDATION

Planning Commission conducted a public hearing on August 18, 2020, deliberated and forwarded a unanimous recommendation of approval on the following proposed amendments.

CPA20-02 Mills Family

Amend Industrial designated properties to Multifamily, with an associated zoning of MF-10 and MF-18.

CPA20-03 Lofts at Camas Meadows

Amend Industrial designated properties to Commercial, with an associated zoning of MX.

City council shall make a decision on a planning commission recommendation to include one of the following actions:

1. Approve as recommended;
2. Approve with additional conditions;
3. Modify, with or without the applicant's concurrence;
4. Deny (resubmittal is not allowed until the next year for comprehensive plan amendments);
5. Remand the proposal back to the planning commission for further proceedings."

IX TABLE 1 –2020 COMPREHENSIVE PLAN ACREAGE (PROPOSED)

The following acreages represents the proposals as submitted.

Comprehensive Plan Designations	Current Acres	CPA20-02 Mills***	CPA20-03 Lofts	Final Acres
Single Family				
· Low Density	866.86			866.86
· Medium Density	3608.65			3608.65
· High Density	437.49			437.49
Multi-Family				
· Low Density	290.01	21.5		311.01
· High Density	256.71	-0.5		256.21
Commercial	970.56		4.0	974.56
Industrial	2427	-21.0	-4.0	2402.0
Park	850.72			850.7
Open Space / Green Space	492			492.0
Total acreage:	10,200			10,200

Zoning**	2019 Acres	CPA20-02 Mills***	CPA20-03 Lofts
Parks/Open Space			
Neighborhood Park (NP)	145.14		
Special Use (SU)	164.09		
Open Space (OS)	421.55		
Industrial			
Heavy Industrial (HI)	858.58		
Light Industrial (LI)	91.83		
Business Park (BP)	563.63	-21.0	
Light Industrial/Business Park (LI/BP)	799.55		-4.0
Residential			
Residential-15,000 (R-15)	716.30		
Residential-12 (R-12)	925.43		
Residential-10,000 (R-10)	989.29		
Residential-7,500 (R-7.5)	1534.34		
Residential-6,000 (R-6)	191.11		
Multifamily Residential-10 (MF-10)	224.39	21.5	
Multifamily Residential-18 (MF-18)	312.70	-0.5	
Commercial			
Downtown Commercial (DC)	72.22		
Mixed Use (MX)	37.86		4.0
Regional Commercial (RC)	597.93		
Neighborhood Commercial (NC)	10.57		
Community Commercial (CC)	237.44		
Total Acres	8893.95		

***Details of Mills Family Amendments:		Current Parcel #7	Proposed Parcel #7	Current Parcel #8	Proposed Parcel #8
Acreages	BP	11.5	0	9.5	0
	MF10	14.5	36	0	0
	MF18	10.0	0	11.5	21

X TABLE 2 - DEVELOPMENTS APPROVED SINCE 2016 TO DATE

Residential Developments Approved Since 2016	Lots	Master FILE #
43rd Avenue Subdivision	12	SUB18-01
Columbia River Homes Short Plat	5	SP19-02
Dawson Ridge Subdivision	43	SUB17-01
Elm Street Short Plat	4	
Gano Short Plat	2	SP19-03
Green Mountain Planned Residential Development	1,483	Various Phases
Haley Short Plat	2	SP19-01
Hancock Springs	20	SUB18-05
Kern Short Plat	2	SP17-02
Larkspur Subdivision	10	SUB18-03
Lon Combs Duplex	2	CUP19-01
Summit Terrace Subdivision	55	SUB16-01
Sundem Short Plat	2	SP17-01
The Parklands Subdivision	42	DA15-03
The Village Phase 2	46	SUB15-04
Treece Short Plat	2	FP18-02 / SP15-05
Valley View Subdivision	36	SUB18-02
Yutukuri Duplex	2	CUP19-02
TOTALS	1,770	

New Commercial /Industrial Developments Since 2016:	Built?
Camas Self-Storage	YES
Discovery High school	YES
Grains of Wrath - Restaurant	YES
Grass Valley Master Plan - Holland Group	NO
Kiddie Academy	NO
Lacamas Heights Elementary School	YES
Lacamas View Care Facility	NO
NW 38th Avenue Medical / Dental Building	YES
Pumpkin Property Office Development	YES
Riverview Community Bank	YES
Samson Sports – Expansion	IN PROGRESS
Three Rivers Development Office Building	NO
Union Self-Storage (under construction)	YES

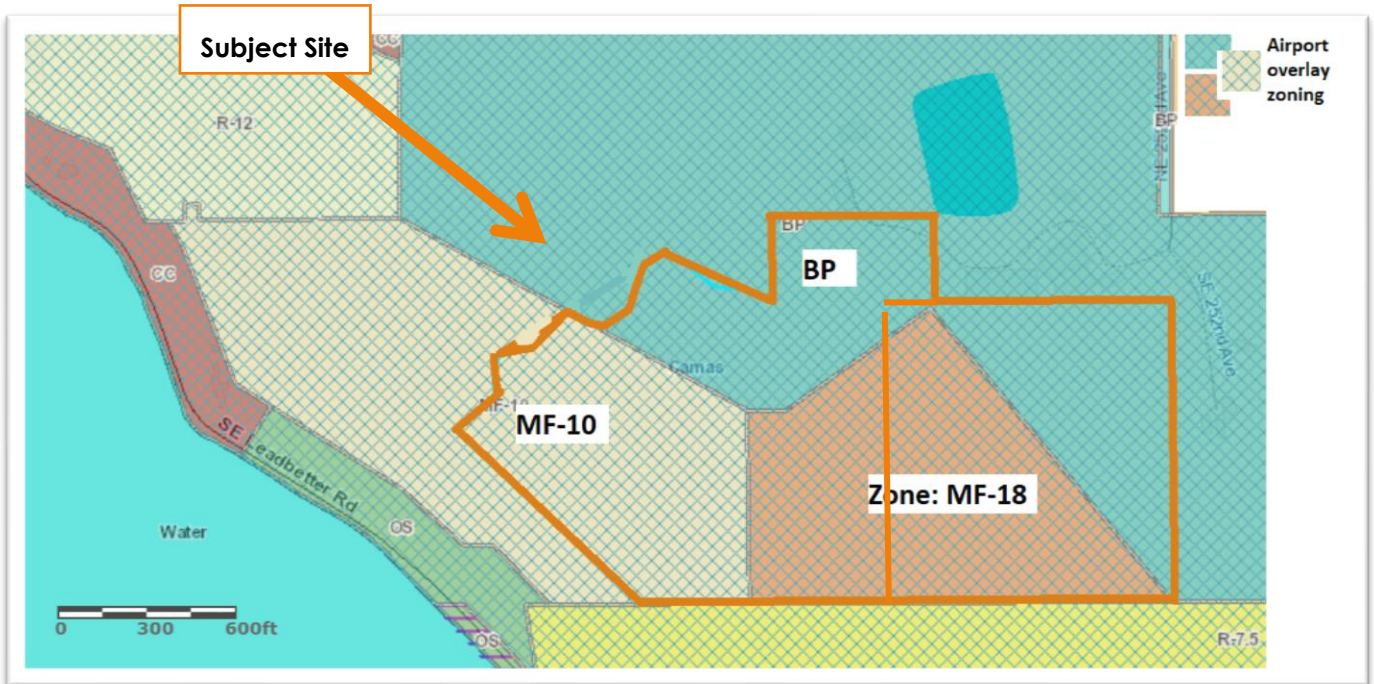
Multi-family Developments Since 2016:	Units	Built?
Hetherwood Apartments	150	NO
Riverview Apartments	120	YES
6th & Birch Mixed Use (nearing completion)	30	YES
The Village Phase 1	30	YES
Parklands Multifamily	24	YES
Grass Valley Housing - Holland Group	288	YES
11th Avenue Duplex	2	NO
Burkland Duplex	2	NO
TOTALS	646	

XI FIGURES OF EACH PROPOSED AMENDMENT

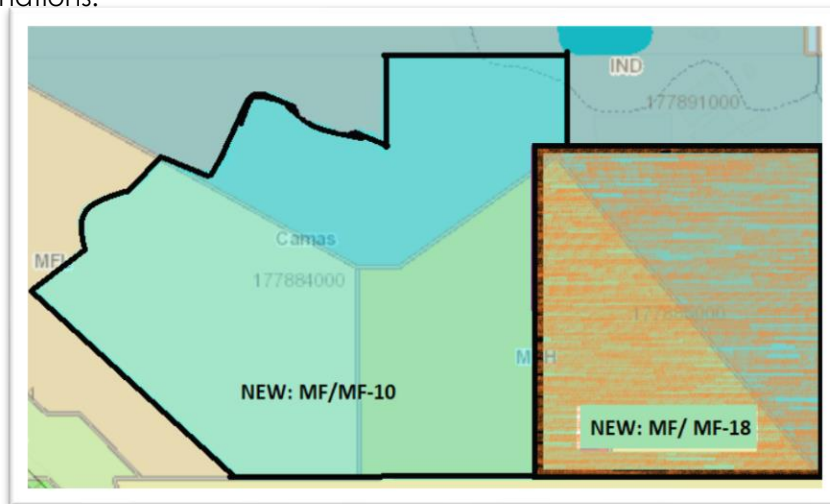
MILLS PROPERTY (CPA20-02)

Location: North of SE Leadbetter Road and West of NE 252nd Ave.

Description: Amend comprehensive plan portion of the site that is “Business Park” to “Multifamily” and rezone to both “MF-18” and “MF-10” with a 57-acre site that is currently vacant.



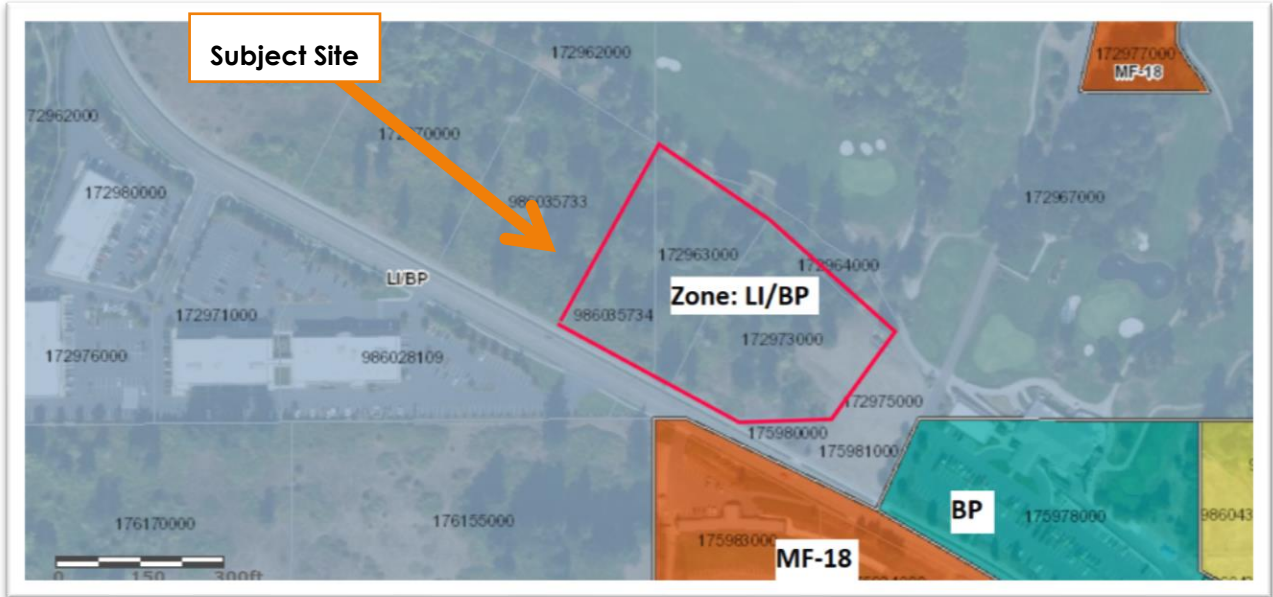
(Above) Existing land use designations. Notice that property line configurations have changed, however comprehensive plan areas remain until amended. (Below) Proposed redistribution of land use designations.



LOFTS AT CAMAS MEADOWS(CPA20-03)

Location: 4525 Camas Meadows Drive

Description: Amend comprehensive plan to "Commercial" and rezone to "Mixed Use" at a four-acre site that is currently vacant.



XII ZONING REGULATIONS

USE AUTHORIZATION TABLE – CHAPTER 18.07

Comparison of land uses that are allowed ("P") in the MX Zone and uses that are prohibited ("X") in the LI/BP Zone. Residential-type uses are highlighted.

Zoning Districts	MX	LI/BP
Antique shop ⁶	P	X
Appliance sales and service ⁶	P	X
Bowling alley/billiards ⁶	P	X
Building, hardware and garden supply store ⁶	P	X
Clothing store ⁶	P	X
Department store ⁶	P	X
Furniture repair; upholstery ⁶	P	X
Furniture store ⁶	P	X
Funeral home ⁶	P	X
Grocery, large scale ⁶	P	X
Grocery, small scale ⁶	P	X
Hospital, emergency care ⁶	P	X
Hotel, motel ⁶	P	X
Household appliance repair ⁶	P	X
Laundry (self-serve)	P	X
Nursing, rest, convalescent, retirement home ⁶	P	X
Pet shops ⁶	P	X
Second-hand/consignment store ⁶	P	X
Shoe repair and sales ⁶	P	X
Theater, except drive-in ⁶	P	X
Veterinary clinic ⁶	P	X
Auditorium ⁶	P	X

Zoning Districts	MX	LI/BP
Community club ⁶	P	X
Church ⁶	P	X
Library ⁶	P	X
Museum ⁶	P	X
Sports fields ⁶	P	X
College/university ⁶	P	X
Elementary school ⁶	P	X
Junior or senior high school ⁶	P	X
Private, public or parochial school ⁶	P	X
Adult family home	P	X
Apartment, multifamily development, row houses	C	X
Assisted living	P	X
Bed and breakfast	P	X
Designated manufactured home	P	X
Duplex or two-family dwelling	P	X
Group home	P	X
Home occupation	P	X
Housing for the disabled	P	X
Residence accessory to and connected with a business	P	X
Single-family dwelling	P	X

DEVELOPMENT STANDARDS – CHAPTER 18.09

Comparison of development dimension standards that apply to the MX Zone and the LI/BP Zone.

	MX	LI/BP ^{Note 2}
Maximum Density (dwelling units/net acre)	24	n/a
Minimum lot area (square feet)	1,800	10 acres
Minimum lot width (feet)	None	Not specified
Minimum lot depth (feet)	None	Not specified

Setbacks: Commercial and industrial development setbacks shall be as follows, unless along a flanking street of a corner lot. If along flanking street, then the setback must be treated like a front, and provide safe sight distance.

Minimum front yard (feet)	Note 3	5' per 1 foot of building height (200' minimum)
Minimum side yard (feet)	10'	100' for building; 25' for parking
Minimum rear yard (feet)	25'	100' for building; 25' for parking area
Lot Coverage: Lot coverage (percentage)	1 story (60%) 2 stories or more (50%)	1 story (30%) 2 stories (40%) 3 stories (45%)
Building Height Maximum building height (feet)	None	60

Notes:

1. If along a flanking street of corner lot.
2. The densities and dimensions in the LI/BP zone may be reduced under a planned industrial development. See Chapter 18.21 Light Industrial/Business Park.
3. Maximum setback at front building line is ten feet.
4. Residential dwelling units shall satisfy the front setbacks of CMC Section 18.09.040 Table 2, based on comparable lot size.



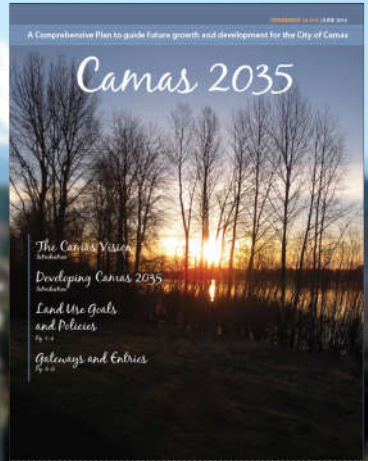
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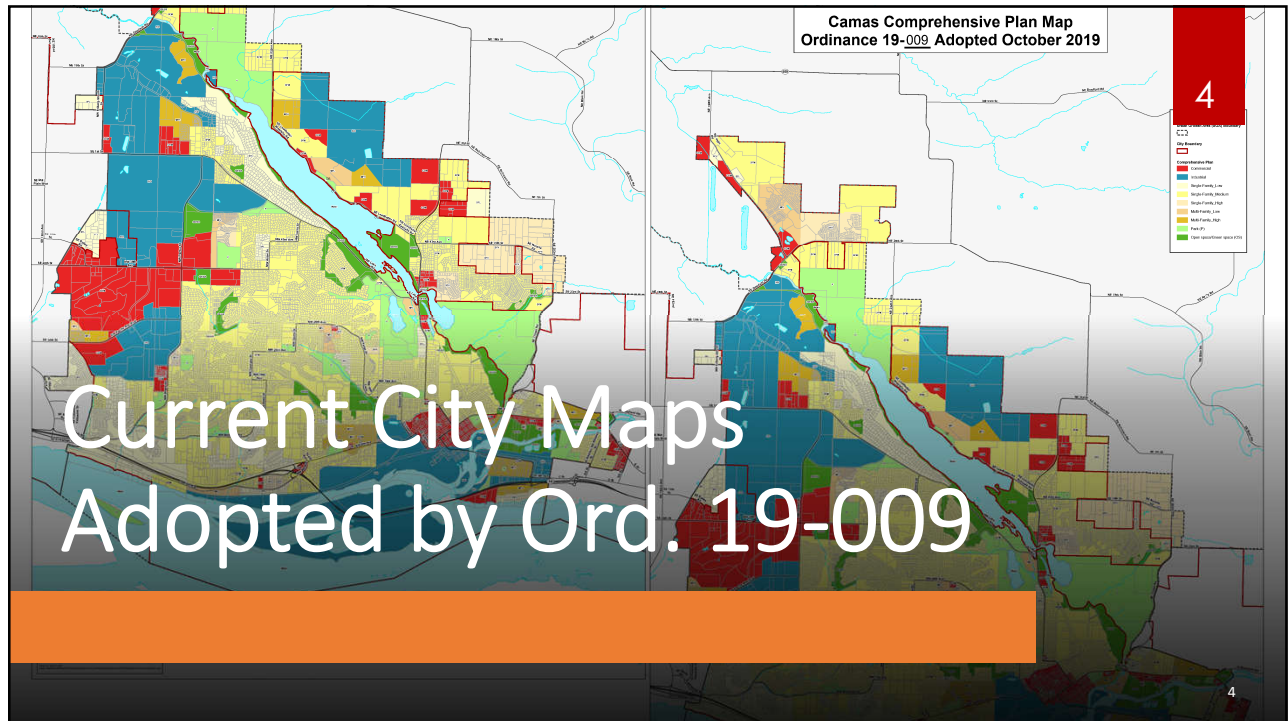
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Elements of Camas 2035

Land Use	1
Housing	2
Natural Environment	3
Transportation	4
Public Facilities & Services	4
Economic Development	6
Appendices	

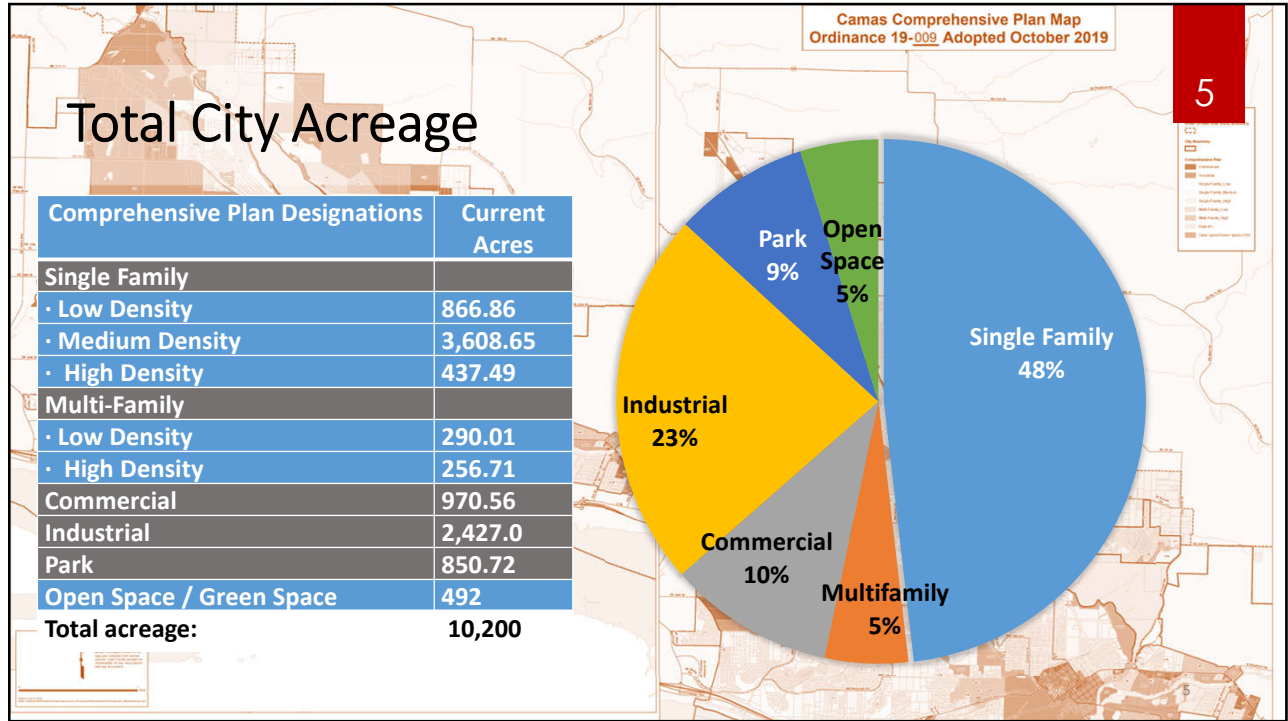


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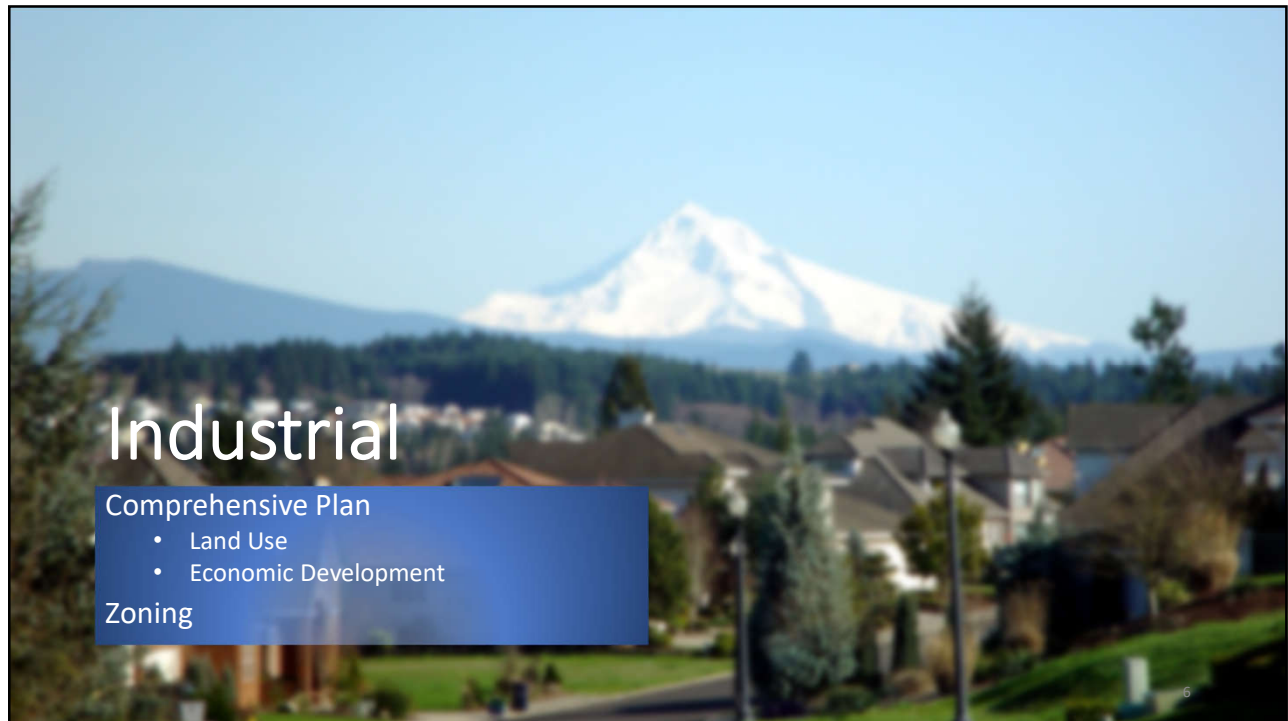


Current City Maps Adopted by Ord. 19-009

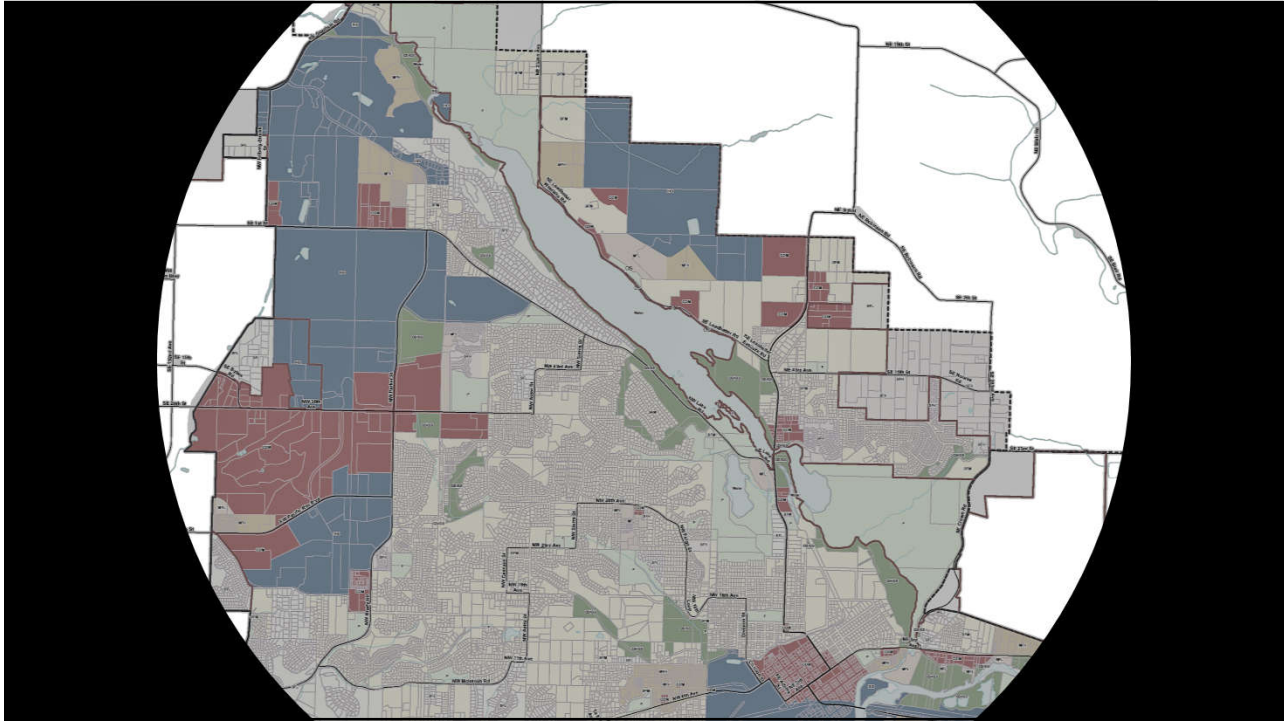
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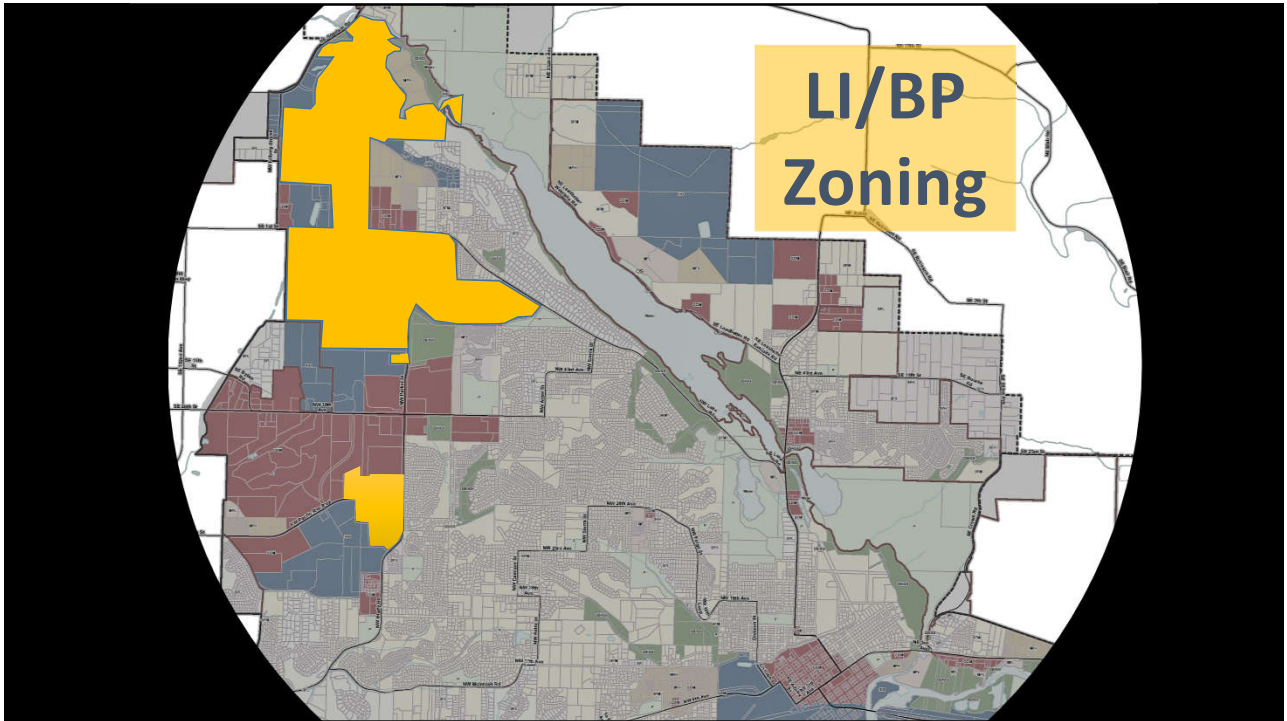
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6



7



8

Light Industrial/Business Park Zone

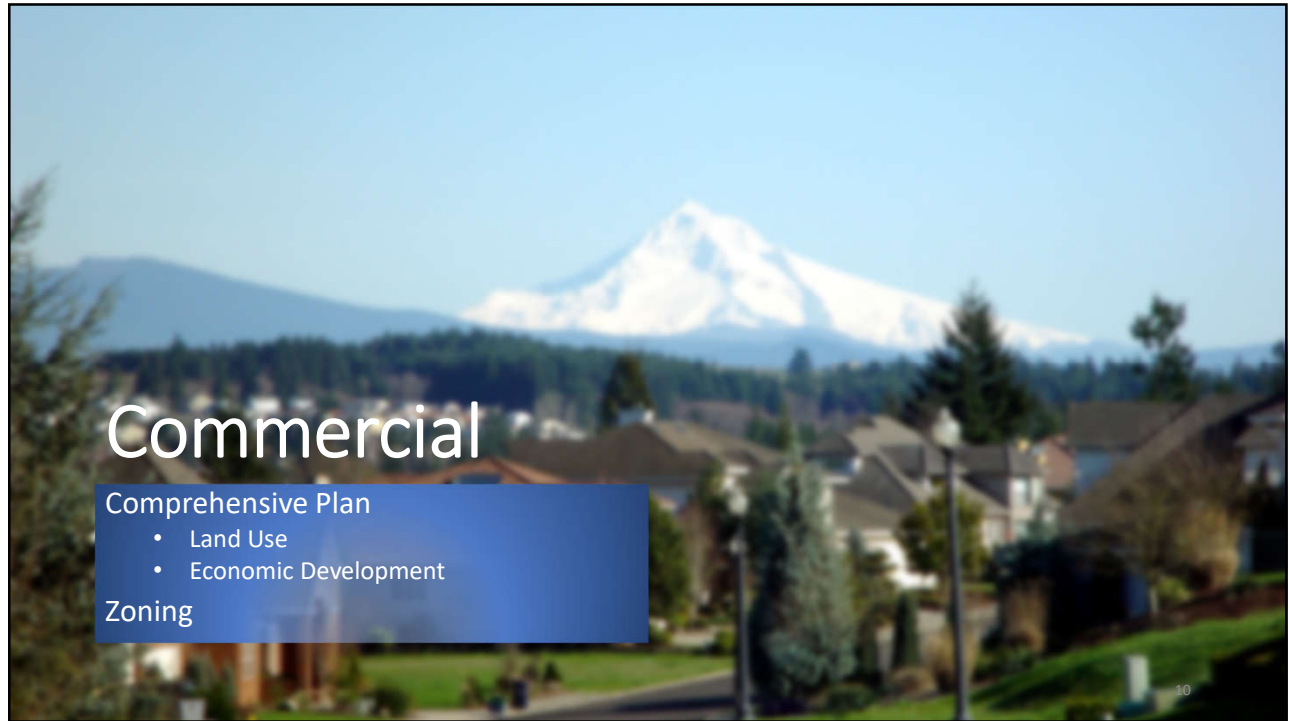


Camas Meadows Dr.
 Plexsys
 Lightfeet
 Reality
 Oregon Ice Cream
 Logitech

NW Lake Road
 Safe Fire
 Almar Tools
 Wafer Tech
 Samson Sports

NW Pacific Rim Dr.
 Kärcher
 Furuno
 (West-Adjacent) Holland Shopping Center

9



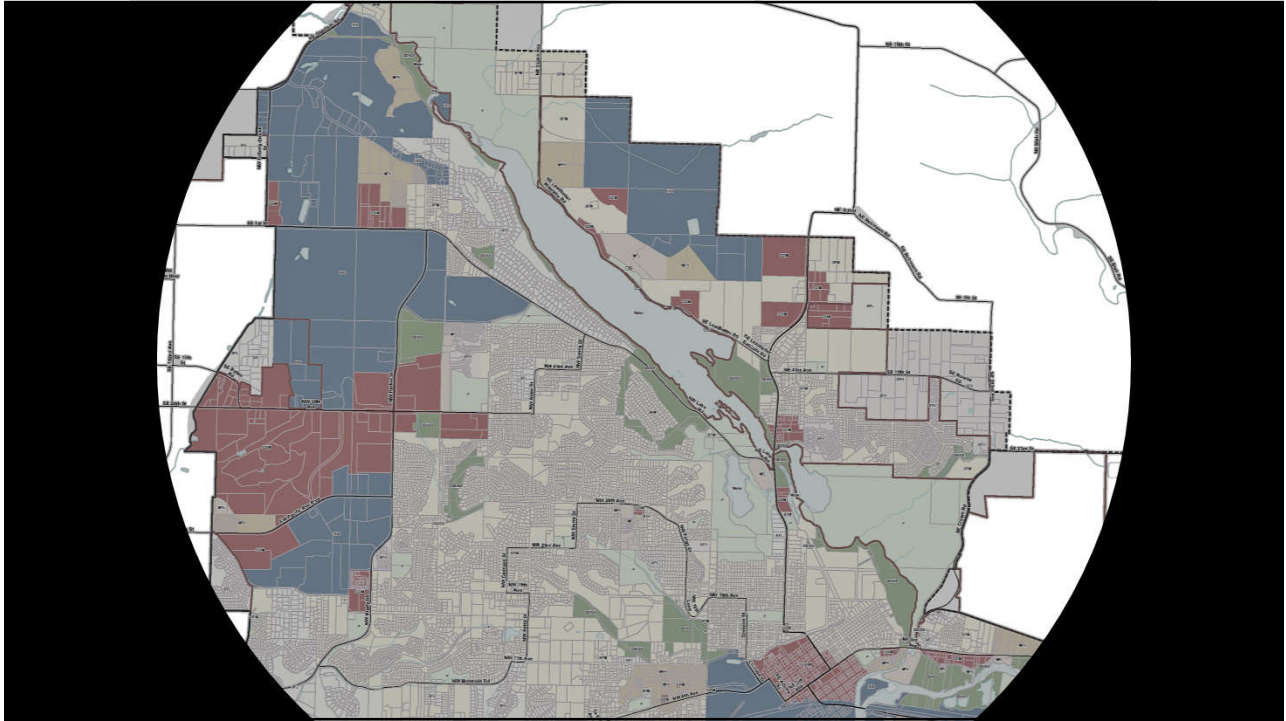
Commercial

Comprehensive Plan

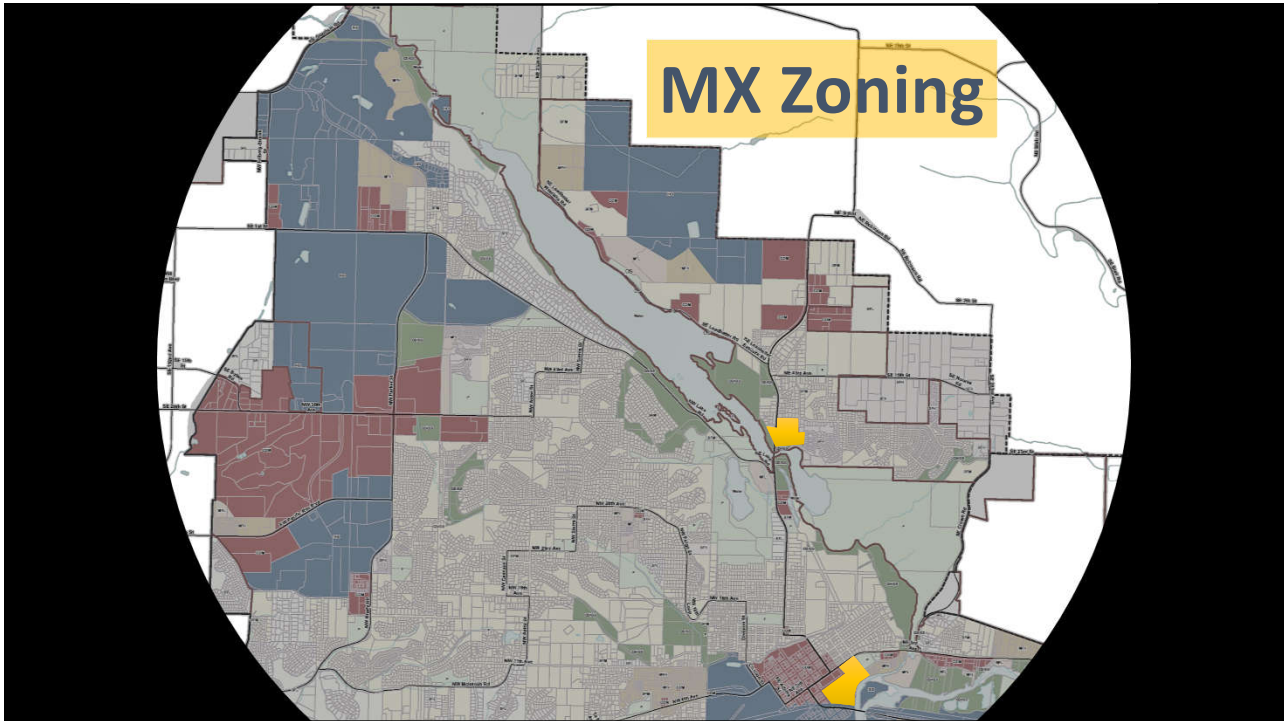
- Land Use
- Economic Development

Zoning

10



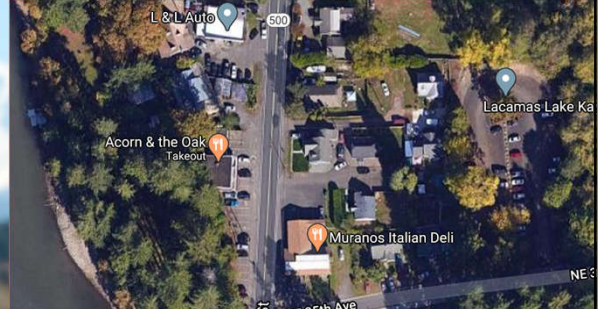
11



12

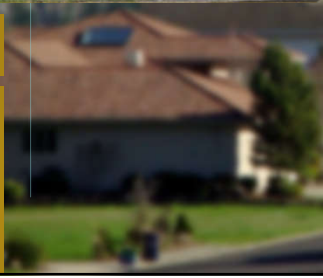
Mixed Use Zone

13



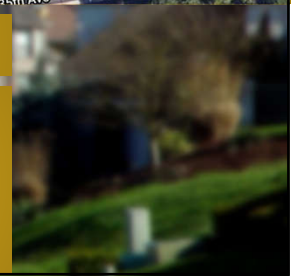
2nd Avenue

- South of Safeway
- Chiropractic clinics
- Opus Music
- School District (Life skills home)



Everett Street

- Acorn & the Oak
- Murano's Deli
- L&L Auto
- Kayak Rentals



13

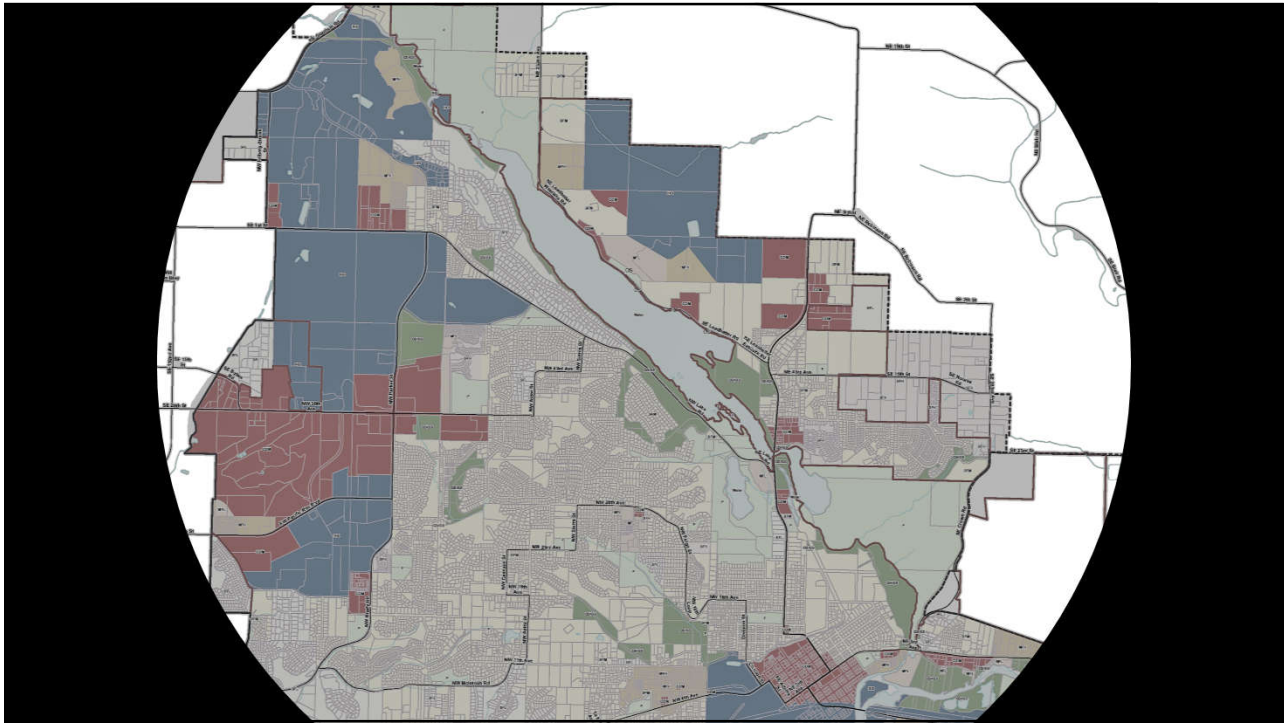
Residential

Comprehensive Plan

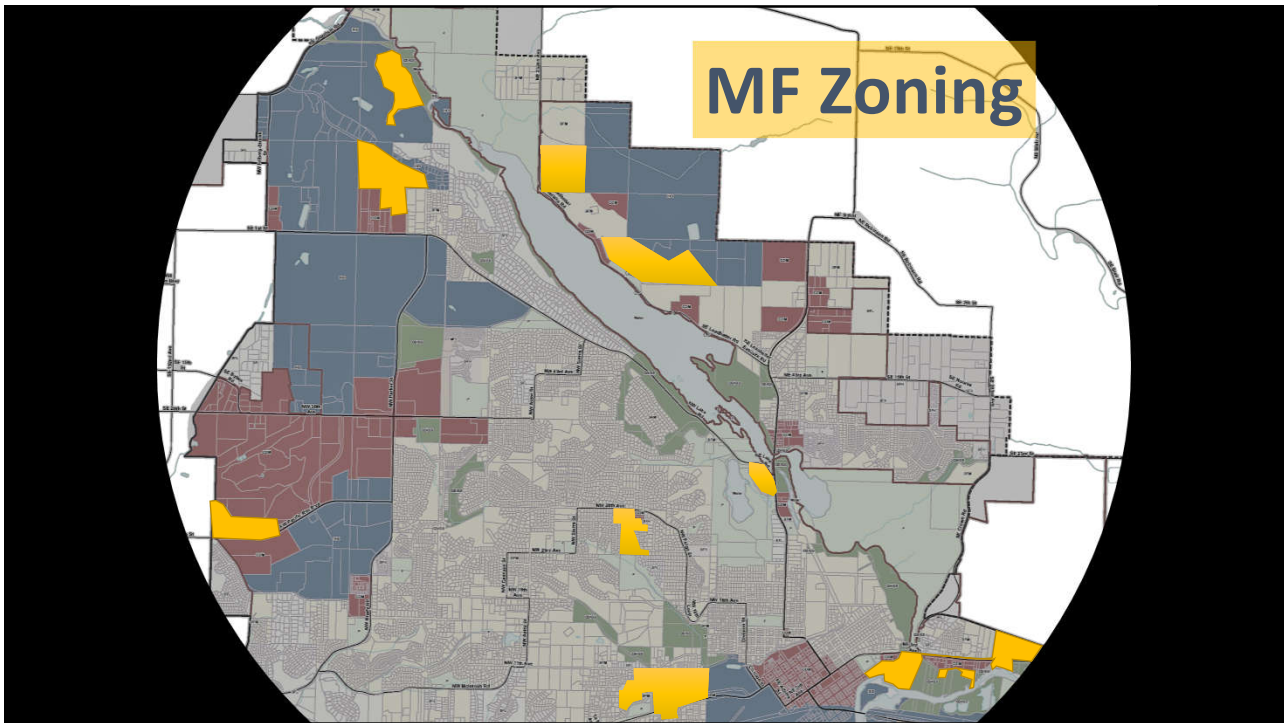
- Housing
- Land Use

Zoning

14



15



16

Multifamily

NW 6th Ave.
SE 34th St.

17



17

Multifamily

NW 28th Ave
NW 7th Ave

18



18

Evaluation Criteria

Impact upon

- Comprehensive Plan or zoning code?
- Surrounding properties?
- Code & other adopted documents?

Alternatives to the proposal?

19

20

Mills Family #CPA20-02

Size: 57 Acres

Current: MF-10 and MF-18/
Multifamily; BP / Industrial

Proposed: MF-10 (35.6 acres)
MF-18 (21.02 acres)

Current Use: Vacant

Adjacent Use: Agricultural
(non-conforming)

The map shows a property boundary in purple. To the north is an R-12 residential zone. To the west is a water body. The property itself is divided into MF-10 (yellow cross-hatch) and MF-18 (orange cross-hatch) zones. A road labeled 'SE Leadbetter Rd' runs along the southern edge. A scale bar at the bottom left indicates 0, 300, and 600 feet.

20



21

22

Lofts at Camas
Meadows
#CPA20-03

Size: 4 acres
Current: LI/BP - Industrial
Proposed: MX - Commercial
Current Use: Vacant
Adjacent Use: Golf Course

22



23

Next Steps

- ✓ Schedule a public meeting
- ✓ Deliberate and take the following actions:
 - Adoption,
 - Rejection or
 - Deferral of each proposed change
 - Refer proposal back to Planning Commission for further proceedings

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