



Texas Municipal League Intergovernmental Risk Pool

SEPTEMBER 8, 2026

BOARD ELECTIONS

GENERAL INFORMATION

TML Risk Pool

- 1973 legislature required cities to provide workers' compensation insurance to employees
- Legislature also provided avenue to create a pool to help with the cost
- The Pool is approximately 2700 local governments utilizing the strength of numbers to provide the best cost for workers' compensation, liability, and property insurance
- City of Burleson has been a member utilizing all coverage offered

Board

- 15 Members
 - No Particular TML Region is required to hold a place on the board
 - 12 Members are Elected or City Officials (No residency or other requirements applies)
 - 3 Members are At-Large appointed by the Board
- Terms
 - 6-year staggered terms
- Chair & Vice-Chair
 - Appointed from board members

BOARD OF TRUSTEE MEMBERS

Place 1 - Term expires 2026

J.W. “Buzz” Fullen

Commissioner, Henderson Housing Authority

Place 2 – Term expires 2026

Emily Crawford

City Manager, City of Abilene

Place 3 – Term expires 2026

David Rutledge

Mayor, City of Bridge City

Place 4 – Term expires 2026

Austin Bleess, Vice Chair

City Manager, City of Jersey Village

Place 5 – Term expires 2026

Bert Lumbreras, Chair

Appointed Public Member

Place 6 - Term expires 2028

Kimberly Meisner

Assistant City Manager, City of Kerrville

Place 7 – Term expires 2028

Mary M. Dennis

Mayor, City of Live Oak

Place 8 – Term expires 2028

Chris Coffman

City Manager, City of Granbury

Place 9 – Term expires 2028

Opal Mauldin-Jones

City Manager, City of Lancaster

Place 10 – Term expires 2028

Michael Alexander

Appointed Public Member

Place 11 - Term expires 2030

Randy Criswell

City Manager, City of Wolfforth

Place 12 – Term expires 2030

Allison Heyward

Councilmember, City of Schertz

Place 13 – Term expires 2030

Harlan Jefferson

Deputy City Manager, City of Burleson

Place 14 – Term expires 2030

Mike Land

City Manager, City of Coppell

Place 15 – Term expires 2030

Rickey Childers

Appointed Public Member

TML Representative

Holly Gray

Mayor Pro Tem, City of Roanoke

TML Representative

Monty Wynn

Executive Director, Texas Municipal League

☐ Place 1

- Kevin Clark
- J.W. “Buzz” Fullen*
- John Kinnaird
- Carey D Neal, JR

☐ Place 2

- Adam Benefield
- Emily Crawford*
- Anthony DeFrancis

☐ Place 3

- Corby Alexander
- Jim Holgersson
- Cecil A Hutson, JR
- Andy Joslin
- Ronda Perez
- Garrett Spradling
- Isaac Tawil
- Alun Thomas

☐ Place 4

- Austin Bleess*
- James Hotopp





Questions?

Janalea Hembree
Director of Strategy and Innovation
jhembree@burlesontx.com
817.426.9299

Place 1 Candidates

- **Kevin Clark.** Council Member for the City of Gladewater (Region 15) for eight years. He has also served as the City Council's Ex Officio representative to the Board of Adjustments, Planning and Zoning Commission, and Parks and Recreation Board. During his tenure, he spearheaded the restructuring of the Gladewater Fire Department. Prior to his municipal service, Kevin retired after a distinguished 20-year career in the United States Marine Corps, attaining the rank of Gunnery Sergeant and serving during Operation Desert Storm. He then earned a degree in Speech Communication with a minor in English and spent 23 years as a teacher and coach at Gladewater High School. He has more than four decades of public service.
- **J.W. 'Buzz' Fullen** (Incumbent). Commissioner for the Henderson Housing Authority (Region 15) from 2012 to 2018 and from 2024 to present. Formerly, Mayor of the City of Henderson from 2004 to 2012 and from 2018 to 2024. He currently serves on the Henderson Civic Center Board (2003-present), the Henderson ETMC Hospital Diabetes Board (2009 -present), the Texas Eastern 911 Board for Rusk and Harrison Counties as Chair (2024 -present) and the Keep Henderson Beautiful Board (2008 -present). He has been a Board member of the TML Intergovernmental Risk Pool since 2010, during which time he served as Chair (2018 -2020) and Vice Chair (2016-2018).
- **John Kinnaird.** Chairman of the McLennan Central Appraisal District (Region 9). He was a four-term member of the Waco City Council and served in various leadership roles with the National League of Cities. He also provides governance and oversight for several non-profits within the community, engaging in areas ranging from workforce and economic development to arts, beautification, and culture. He is a Baylor University graduate, CFA charterholder, and is an SVP and lead investment officer of a local wealth management firm. Mr. Kinnaird has more than a decade of public and municipal government service, complemented by over two decades of professional experience in the financial services sector.
- **Carey D. Neal, Jr.** City Manager for the City of Seagoville (Region 13). Previously, he served as Deputy City Manager for the City of Lancaster. Mr. Neal holds a Master of Public Administration from American University and a Bachelor of Science from the University of Texas at Arlington. He is currently pursuing a PhD in Public Policy at Liberty University. He is an active member of the International City/County Management Association, the Texas City Management Association, and serves as Director at Large for the North Texas City Management Association. He has served on several governing boards, including the Texas Coalition for Affordable Power Board and the North Texas Housing Finance Corp. Board.

Place 2 Candidates

- **Adam Benefield.** Council Member for the City of Lago Vista (Region 10). He has served as the City Council liaison to the Building and Standards Commission and has been actively involved in matters related to municipal operations, budgeting, infrastructure, development, public safety, and risk management. Mr. Benefield has extensive experience as a business owner and operator in the construction, irrigation, landscaping, and water-related service industries. He is licensed through the Texas Commission on Environmental Quality as a Licensed Irrigator, Backflow Prevention Assembly Tester, Water Treatment Specialist, Customer Service Inspector, and Irrigation Inspector. He is committed to responsible local government and fiscal discipline.
- **Emily Crawford** (Incumbent). City Manager for the City of Abilene (Region 6) since June 2025. Previously, she was City Manager of Brownwood, Texas, for 10 years where she led numerous transformational initiatives including downtown revitalization, a countywide 911/dispatch center, and major investments in infrastructure and public facilities. She serves as Immediate Past President of the Texas City Management Association (TCMA). Ms. Crawford holds a Master of Science in Organizational Development from Abilene Christian University, a bachelor's degree in Health and Wellness Promotion from Texas State University, and has completed the Executive Training Institute at the LBJ School of Public Affairs, University of Texas at Austin.
- **Anthony DeFrancis.** Mayor Pro Tem for the City of Bertram (Region 10). He has a Bachelor of Science degree from Pennsylvania State University, an MBA from Point Park University, and an M.Ed. from Lamar University. He served as a school administrator, domestically and internationally, for 6 years, a secondary mathematics educator for 20 years, and as a mentor and evaluator of incoming educators for various school districts. Previously, he was a member of the Zoning Board of Adjustment for the City of Hutto. He is a member of the Ancient Free & Accepted Masons and the Ben Hur Shriners. He has a strong commitment to public service and sound local governance.

Place 3 Candidates

- **Corby Alexander.** City Manager for the City of La Porte (Region 14). He is a native of Henderson, Texas, and has guided other Texas cities in previous management roles and administrative positions. Corby Alexander holds a bachelor's degree in political science from Texas A&M University and a master's degree in public administration from the George Bush School of Government and Public Service at Texas A&M. He is involved with the International City/County Management Association, the Texas City Management Association, and Rotary International. Corby and his wife are proud parents who enjoy spending quality time with their family, participating in church activities, and engaging in community events.
- **Jim Holgersson.** City Manager for the City of Corsicana (Region 9). He previously served as City Manager for the Texas cities of Waco and Arlington and has held municipal management positions in four additional states. He is a member of the International City/County Management Association (ICMA), where he has served on three committees, and is a past president of both the North Texas City Management Association and the Tennessee City Management Association. He holds a master's degree in public administration from the University of Arkansas.
- **Cecil A. Hutson, Jr.** Mayor Pro Tern for the City of Combine (Region 13) since May 2022 and served on the City Council since May 2018. Mr. Hutson and his wife, Barbie, moved to Combine in September of 2016 after raising their family in Mesquite, Texas. They have three adult children and eleven grandchildren. Currently, he is the branch owner of TWFG - Hutson Insurance Services in Mesquite, and Barbie is a retired educator. He and his wife are active in their local church and in the community. Mr. Hutson states his experience in the insurance industry, serving as a risk advisor, would be invaluable as he further serves Texas communities as a Board member of the TML Risk Pool.
- **Andy Joslin.** City Manager for the City of Beeville (Region 11). Previously, he served as City Manager for the City of Floresville from 2021 to 2024. Mr. Joslin also served as City Manager and Finance Director for the City of Alice. Earlier in his public service career, he held multiple leadership roles with the City of Floresville, including Interim City Manager, Assistant Chief of Police, and Narcotics Task Force Commander. Mr. Joslin earned a Bachelor of Occupational Education degree with a specialization in Law Enforcement from Wayland Baptist University and is a graduate of the FBI National Academy, Session 219. He has served as President of the Floresville Lions Club and held board positions on other governing boards.

Place 3 Candidates

- **Ronda Perez.** City Manager for the City of Anna (Region 13) since March 2026. She notes her accomplishments are built upon a strong foundation, and her years of experience in servant leadership speak volumes regarding her keen understanding of local government and its purpose. She also states she is deeply dedicated to the cities she serves with vision, execution, development and consensus building. Ms. Perez earned a master's degree in criminal justice from California State University, Long Beach, as well as dual bachelor's degrees in political science and criminology, law and society from the University of California, Irvine. She is also a recent graduate of the Harvard Kennedy School of Government for local and state officials.
- **Garrett Spradling.** City Manager for the City of Borger (Region 2). He began his public service career on the Borger City Council. His background includes service as Deputy Fire Marshal/Emergency Management Coordinator and multiple supervisory and command roles with the Borger Police Department. He also served as President and Vice President of Spradling Oil, LP, where he oversaw safety programs, DOT and regulatory compliance, spill prevention planning, commercial vehicle operations, OSHA-related documentation, and workers' compensation. Mr. Spradling holds a Master of Public Administration and a Bachelor of Arts in Political Science from Texas Tech University and is a Certified Public Manager.
- **Isaac Tawil.** City Manager for the City of McAllen (Region 12). He has over 25 years of dedicated service to Texas municipalities. As City Manager, he oversees a budget exceeding \$650 million. Before his appointment as City Manager, he served in the City Attorney's Office for 13 years, most recently as City Attorney where he gained experience in municipal law, governance, risk management, insurance, and regulatory compliance. Mr. Tawil also serves as a Trustee of the Texas Municipal Retirement System (TMRS). He states his combined executive leadership, fiduciary oversight, and legal expertise provide a strong foundation for advancing sound governance, fiscal responsibility, and effective risk management on behalf of Texas cities.
- **Alun Thomas.** City Administrator for the City of Rollingwood (Region 10) since March 2025. Previously, he served the City of Santa Fe where he began as City Secretary and advanced to City Manager. In that role, he reports he used his emergency management experience to mitigate the effects of Hurricane Beryl through proactive hardening of City-owned facilities, employee training, and extensive pre- and post- event community outreach and education. Mr. Thomas holds a bachelor's degree in political science, and a master's degree in both political science and public administration from the University of Houston. He is a member of the Texas City Management Association and the Government Finance Officers Association.