

# General Fund, General Debt Service, and 5-year Capital Improvement Plan Update

Presented to City Council on July 24, 2023

#### Discussion Points

- General Fund
  - Overview
  - Scenarios for tax levy assumptions
- General Debt Service Fund
  - Debt summary
  - Additional Capacity
- Council Consideration

#### General Fund Overview

- Maintain Fund Balance of 20% to Expenditures through out the forecast
- Cash Funding of Projects
  - City Hall Renovations updated from \$2,500,000 to \$1,400,000
- Public Safety Market Adjustment in November 2022 \$1,085,000
  - Not included in the FY2022-2023 Adopted Budget
- Hill College Reimbursement \$1,000,000
  - October 5, 2020 City Council Meeting, City Council approved a 380 agreement to reimburse Hill College for construction cost the renovation up to \$1,000,000.
  - January 19, 2021, Council approve budget appropriation for reimbursement of \$1,000,000- FY2020-2021
  - December 10, 2022, paid reimbursement of \$1,000,000 to Hill College- FY2022-2023
    - Reimbursement not included in the FY2022-2023 adopted budget

#### General Fund Overview

#### Compensation

Compensation Plan	Туре	Projected Cost
Public Safety Pay Step Plan	Annual Step Placement – 3%	\$ 479,397
City Compensation (Non Pay Step) - All	Annual Merit 3.5% Average	\$ 934,311
City Compensation (Non Pay Step) – FT / PT	Market Adjustments – Targeted General Fund	\$ 224,279

Total Proposed Compensation for FY2024 - \$1,637,987

#### General Fund Overview

- SAFER Grant 9 FTEs \$1,087,876
  - Three year grant FY2024-2026
  - General Fund Beginning FY2027
  - Addition of firefighters will reduce OT by \$305,000
  - Incorporated in the five year projections
- Fire Station 4 FY2028
  - 12 Fire Fighters \$1,497,611 (3 of 9 Safer will be for FS4 for a total of 15 firefighters)
  - Operating Cost \$250,000
- ARPA Funding Expires 12/30/2024 1<sup>st</sup> quarter of FY2025
  - 16 FTEs (13 Fire Fighters, 3 Public Safety Communications)
    - General Fund starting in FY 2025 1,365,610
    - General Fund starting in FY 2026 \$1,901,692

#### Tax Levy

- Tax Levy Options
  - Tax Base Growth
    - 2022- Taxable value of home \$250,000
    - 2023- Taxable value growth %
      - Tax Levy at current tax rate \$.6572/\$100 value
      - 1% \$2,500 monthly tax levy increase \$1.37 \$16.44 annual
      - 2% \$5,000 monthly tax levy increase \$2.74 \$32.88 annual
      - 3% \$7,500 monthly tax levy increase \$4.11 \$49.32 annual
      - 3.5% \$8,750 monthly tax levy increase \$4.79 \$57.48 annual

• New Construction – Taxable values added in Tax Year 2023

\$0.68 monthly increase \$8.16 annual increase

## Scenario A - Assumption

- Tax Levy Increase
  - FY 2024 6%
    - 3% tax base growth
    - 3% new construction
  - FY 2025-2028
    - 3% tax base growth
    - 2% new construction

#### General Fund Financial Forecast- Scenario A

	FY 22-23		FY 22-23	FY 22-23	FY 23-24	FY 24-25	FY 25-26	FY 26-27		FY 27-28
	Budget	Rev	vised Budget	Estimate	Projected	Projected	Projected		Projected	Projected
Beginning Fund Balance	\$ 22,135,781	\$	22,135,781	\$ 21,936,298	\$ 18,099,927	\$ 17,962,461	\$ 17,081,109	\$	16,028,060	\$ 14,389,314
Property Tax	\$ 24,609,241	\$	24,609,241	\$ 24,775,000	\$ 26,251,000	\$ 27,556,340	\$ 28,926,731	\$	30,365,418	\$ 31,875,810
Property Tax- Chisholm Summit	\$ -	\$	-	\$ -	\$ -	\$ -	\$ 500,000	\$	1,030,000	\$ 1,575,900
Homestead exemption	\$ -	\$	-	\$ -	\$ (175,000)	\$ (350,000)	\$ (525,000)	\$	(700,000)	\$ (700,000)
Sales Tax	\$ 14,415,784	\$	14,415,784	\$ 14,946,030	\$ 15,394,411	\$ 15,856,243	\$ 16,331,930	\$	16,821,888	\$ 17,326,545
Other Revenue	\$ 14,126,072	\$	14,126,072	\$ 13,880,121	\$ 16,812,550	\$ 17,001,285	\$ 17,650,262	\$	18,444,500	\$ 19,281,549
Total Revenue	\$ 53,151,097	\$	53,151,097	\$ 53,601,151	\$ 58,282,961	\$ 60,063,868	\$ 62,883,923	\$	65,961,806	\$ 69,359,804
Base Expenses	\$ 55,328,010	\$	56,287,986	\$ 57,437,522	\$ 55,346,987	\$ 57,638,024	\$ 59,842,206	\$	61,163,578	\$ 63,188,106
Proposed Supplemental	\$ -	\$	-	\$ -	\$ 1,673,439	\$ 1,370,002	\$ 1,415,506	\$	1,462,935	\$ 1,512,373
Future Supplemental						\$ 500,000	\$ 1,000,000	\$	1,500,000	\$ 2,000,000
<b>Cash Funding Projects</b>	\$ -	\$	-	\$ -	\$ 1,400,000	\$ 1,437,194	\$ 1,679,259	\$	2,383,547	\$ -
Safer Grant 9 Fire Fighters	\$ -	\$	-	\$ -	\$ -	\$ -	\$ -	\$	1,090,493	\$ 1,139,565
Fire Station 4 - Operation and Equip	\$ -	\$	-	\$ -	\$ -	\$ -	\$ -	\$	-	\$ 1,747,611
Total Expenditures	\$ 55,328,010	\$	56,287,986	\$ 57,437,522	\$ 58,420,426	\$ 60,945,221	\$ 63,936,971	\$	67,600,553	\$ 69,587,655
Change in Fund Balance	\$ (2,176,913)	\$	(3,136,889)	\$ (3,836,371)	\$ (137,465)	\$ (881,353)	\$ (1,053,048)	\$	(1,638,747)	\$ (227,851)
Ending Fund Balance	\$ 19,958,868	\$	18,998,892	\$ 18,099,927	\$ 17,962,461	\$ 17,081,109	\$ 16,028,060	\$	14,389,314	\$ 14,161,463
FB % of Expenditure	36.07%		33.75%	31.51%	30.75%	28.03%	25.07%		21.29%	20.35%

#### Scenario B - Assumption

- Tax Levy Increase
  - FY 2024 6.5%
    - 3.5% tax base growth
    - 3% new construction
  - FY 2025-2028
    - 3% tax base growth
    - 2% new construction

#### General Fund Financial Forecast- Scenario B

	FY 22-23		FY 22-23	FY 22-23		FY 23-24	FY 24-25	F	Y 25-26	FY 26-27	FY 27-28
	Budget	Rev	ised Budget	Estimate		Projected	Projected	P	rojected	Projected	Projected
Beginning Fund Balance	\$ 22,135,781	\$	22,135,781	\$ 21,936,298	\$	18,026,427	\$ 17,761,086	\$ 1	7,031,365	\$ 16,136,359	\$ 14,662,388
Property Tax	\$ 24,609,241	\$	24,609,241	\$ 24,775,000	\$	26,373,125	\$ 27,684,571	\$ 2	9,061,374	\$ 30,506,793	\$ 32,024,254
Property Tax- Chisholm Summit	\$ -	\$	-	\$ -	\$	-	\$ -	\$	500,000	\$ 1,030,000	\$ 1,575,900
Homestead exemption	\$ -	\$	-	\$ -	\$	(175,000)	\$ (350,000)	\$	(525,000)	\$ (700,000)	\$ (700,000)
Sales Tax	\$ 14,415,784	\$	14,415,784	\$ 14,946,030	\$	5 15,394,411	\$ 15,856,243	\$ 1	6,331,930	\$ 16,821,888	\$ 17,326,545
Other Revenue	\$ 14,126,072	\$	14,126,072	\$ 13,869,524	\$	16,812,550	\$ 17,001,285	\$ 1	7,650,262	\$ 18,444,500	\$ 19,281,549
Total Revenue	\$ 53,151,097	\$	53,151,097	\$ 53,590,554	\$	58,405,086	\$ 60,192,099	\$ 6	3,018,565	\$ 66,103,181	\$ 69,508,248
Base Expenses	\$ 55,328,010	\$	56,287,986	\$ 57,511,022	\$	5 55,121,987	\$ 57,638,024	\$ 5	9,842,206	\$ 61,163,578	\$ 63,188,106
Proposed Supplemental	\$ -	\$	-	\$ -	\$	1,923,439	\$ 1,346,602	\$	1,392,106	\$ 1,439,535	\$ 1,488,973
Future Supplemental	\$ -	\$	-	\$ -			\$ 500,000	\$	1,000,000	\$ 1,500,000	\$ 2,000,000
Cash Funding Projects	\$ -	\$	-	\$ -	\$	1,400,000	\$ 1,437,194	\$	1,679,259	\$ 2,383,547	\$ -
Safer Grant 9 Fire Fighters	\$ -	\$	-	\$ -	\$	-	\$ -	\$	-	\$ 1,090,493	\$ 1,139,565
Fire Station 4 - Operation and Equip	\$ -	\$	-	\$ -	\$	-	\$ -	\$	-	\$ -	\$ 1,747,611
Total Expenditures	\$ 55,328,010	\$	56,287,986	\$ 57,511,022	\$	58,445,426	\$ 60,921,821	\$ 6	3,913,571	\$ 67,577,153	\$ 69,564,255
Change in Fund Balance	\$ (2,176,913)	\$	(3,136,889)	\$ (3,920,468	\$	(40,340)	\$ (729,721)	\$	(895,006)	\$ (1,473,972)	\$ (56,007)
Ending Fund Balance	\$ 19,958,868	\$	18,998,892	\$ 18,015,830	\$	17,986,086	\$ 17,031,365	\$ 1	6,136,359	\$ 14,662,388	\$ 14,606,380
FB % of Expenditure	36.07%		33.75%	31.33%	,	30.77%	27.96%		25.25%	21.70%	21.00%

#### Scenario C - Assumption

- Tax Levy Increase
  - FY 2024 6.5%
    - 3.5% tax base growth
    - 3% new construction
  - FY 2025-2028
    - 3.5% tax base growth
    - 2% new construction

#### General Fund Financial Forecast- Scenario C

	FY 22-23	FY 22-23	FY 22-23	FY 23-24	FY 24-25	FY 25-26	FY 26-27	FY 27-28
	Budget	Revised Budget	Estimate	Projected	Projected	Projected	Projected	Projected
Beginning Fund Balance	\$ 22,135,781	\$ 22,135,781	\$ 21,936,298	\$ 18,099,927	\$ 17,618,634	\$ 16,769,906	\$ 15,889,458	\$ 14,577,885
Property Tax	24,609,241	24,609,241	\$ 24,775,000	\$ 26,373,125	\$ 27,814,634	\$ 29,335,156	\$ 30,939,029	\$ 32,630,827
Property Tax- Chisholm Summit	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 500,000	\$ 1,030,000	\$ 1,575,900
Homestead exemption	\$ -	\$ -	\$ -	\$ (175,000)	\$ (350,000)	\$ (525,000)	\$ (700,000)	\$ (700,000)
Sales Tax	\$ 14,415,784	\$ 14,415,784	\$ 14,946,030	\$ 15,394,411	\$ 15,856,243	\$ 16,331,930	\$ 16,821,888	\$ 17,326,545
Other Revenue	\$ 14,126,072	\$ 14,126,072	\$ 13,869,524	\$ 16,812,550	\$ 17,001,285	\$ 17,650,262	\$ 18,444,500	\$ 19,281,549
Total Revenue	\$ 53,151,097	\$ 53,151,097	\$ 53,590,554	\$ 58,405,086	\$ 60,322,162	\$ 63,292,348	\$ 66,535,417	\$ 70,114,821
Base Expenses	\$ 55,328,010	\$ 56,287,986	\$ 57,437,522	\$ 55,346,987	\$ 57,638,024	\$ 59,842,206	\$ 61,163,578	\$ 63,188,106
Proposed Supplementals	\$ -	\$ -	\$ -	\$ 2,139,391	\$ 1,595,672	\$ 1,651,331	\$ 1,709,372	\$ 1,769,900
Future Supplementals	\$ -	\$ -			\$ 500,000	\$ 1,000,000	\$ 1,500,000	\$ 2,000,000
Cash Funding Projects	\$ -	\$ -	\$ -	\$ 1,400,000	\$ 1,437,194	\$ 1,679,259	\$ 2,383,547	\$ -
Safer Grant 9 Fire Fighters	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,090,493	\$ 1,139,565
Fire Station 4 - Operation and Equip	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,747,611
Total Expenditures	\$ 55,328,010	\$ 56,287,986	\$ 57,437,522	\$ 58,886,378	\$ 61,170,890	\$ 64,172,796	\$ 67,846,990	\$ 69,845,182
Change in Fund Balance	\$ (2,176,913)	\$ (3,136,889)	\$ (3,846,968)	\$ (481,292)	\$ (848,728)	\$ (880,448)	\$ (1,311,573)	\$ 269,639
Ending Fund Balance	\$ 19,958,868	\$ 18,998,892	\$ 18,089,330	\$ 17,618,634	\$ 16,769,906	\$ 15,889,458	\$ 14,577,885	\$ 14,847,524
FB % of Expenditure	36.07%	33.75%	31.49%	29.92%	27.41%	24.76%	21.49%	21.26%

## General Debt Service

#### Total Outstanding Bond Debt

Focus will be on the tax supported Capital Projects

Supporting debt	Outstanding Principal 9/30/2022	Percent		
Tax Supported Debt*	\$56,357,368	39%		
Water & Sewer	\$55,495,000	39%		
4A	\$10,374,490	7%		
4B	\$12,845,000	9%		
TIF	\$7,890,000	5%		
Golf	\$1,093,142	1%		
Total Outstanding Debt**	\$144,025,000	100%		

<sup>\*</sup> Property Tax from debt rate

<sup>\*\*</sup>All bond debt <u>must</u> be used to fund and support capital projects

## Five Year Debt Issue Summary

	Prior Issues	New de	bt issues		Principal	
	9/30/2023	2023	2024-2028	Total	Paydowns	FY28 Outstanding Debt Total
Tax Supported	\$56,357,368	\$9,668,630	\$90,880,093	\$156,906,091	(\$38,192,927)	\$118,713,164
Water & Waste Water	\$55,495,000	\$9,033,840	\$82,491,243	\$147,020,083	(\$34,635,436)	\$112,384,647
4A	\$10,374,490	\$15,000,000	\$49,500,000	\$74,874,490	(\$15,442,064)	\$59,432,426
4B	\$12,845,000	\$7,670,116	\$21,200,774	\$41,715,890	(\$10,759,917)	\$30,955,973
TIF2	\$7,890,000	\$451,391	\$5,698,609	\$14,040,000	(\$2,786,206)	\$11,253,794
Golf	\$1,063,142	\$0	\$0	\$1,063,142	(\$1,063,142)	\$0
Outstanding Principal	\$144,025,000	\$41,823,977	\$249,770,719	\$435,619,696	(\$102,879,692)	\$332,740,004

## CIP and Debt Capacity Recap

- Additional Debt Capacity FY2024 FY2028 projected at \$8,900,000
  - Reduce the debt rate
  - Additional projects
  - Preserve debt capacity
  - Combination of these options
  - Debt Capacity
    - FY2024 \$1,900,000
    - FY2025-FY2027 \$1,500,000 annually
    - FY2028 \$2,500,000
- Staff recommends maintaining debt capacity
  - Preserves capacity for additional inflationary costs of existing capital plan
  - Preserves capacity for future unforeseen capital needs

7/19/2023

## Additional Capital Projects

- CAD Back-up at Former Emergency Operations Center
- Neighborhood Street Rebuild
- Sidewalk Program
- Drainage/Bridge Improvements
- Hulen Bridge Design
- Land Bank for future Fire Station 5

7/19/2023

#### Council Direction

- •To finalize the recommended budget, staff needs direction on the following:
  - What is the projected tax levy increase for FY24 and remaining years of 5 year forecasts
    - 3% increase across the next five years
    - 3.5% in FY24, and 3% increase across the remaining four years
    - 3.5% increase across the next five years
  - How does Council want to utilize the \$8.9 million in excess debt capacity
    - Preserve capacity
    - Reduce the tax rate
    - Identify additional capital projects
    - Staff recommends preserving capacity

#### Next Steps

- August 7, 2023 Presentation on tax rate
- August 9, 2023 City Manager will submit a copy of the FY2023-2024 proposed budget to City Secretary's Office and City Council
- August 15, 2023 Special Session meeting City Manager FY2023-2024 budget presentation
- September 5, 2023
  - Public Hearing on budget and tax rate
  - First reading of Budget, Tax Rate and Other Related Ordinances
- September 11, 2023 Final reading of Budget, Tax Rate and Other Related ordinances

## QUESTIONS/COMMENTS